

File No. 100046

Committee Item No. 1

Board Item No. 19

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Land Use and Economic Development Date November 22, 2010

Board of Supervisors Meeting

Date December 7, 2010

Cmte Board

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<input type="checkbox"/>	<input type="checkbox"/>	Resolution
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	Ordinance
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	Legislative Digest
<input type="checkbox"/>	<input type="checkbox"/>	Budget Analyst Report
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<input type="checkbox"/>	<input type="checkbox"/>	Introduction Form (for hearings)
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OTHER

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<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Environmental Review Determination</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Planning Commission Resolution No. 18056</u>
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Completed by: Alisa Somera

Date November 19, 2010

Completed by: Alisa Somera

Date December 1, 2010

An asterisked item represents the cover sheet to a document that exceeds 25 pages.
The complete document can be found in the file.

[Planning Code, Administrative Code – Amending Inclusionary Housing Ordinance]

Ordinance amending the Planning Code and Administrative Code by amending the Residential Inclusionary Affordable Housing Program, Planning Code Section 415 et seq. (formerly Code Section 315 et seq.) (the "Program") to change the name of the Program to the - Inclusionary Affordable Housing Program and to require all project applicants to pay the Affordable Housing Fee unless they are eligible for an alternative; making other amendments to the Program including expanding the uses of the Citywide Affordable Housing Fund, deleting provisions relating to certain requirements for off-site units, and deleting provisions requiring a refund of fees after issuance of certificate of occupancy; amending Sections 416 and 417 to make conforming amendments to the Inclusionary Affordable Housing Program; amending the Van Ness Market Special Use District, Section 249.33, to delete the provision that a project sponsor may only meet up to 50% of the Program's requirements through payment of the fee; amending Section 827 to delete the requirement that 50% of on- or off-site affordable housing units provided under Section 415 et seq. in the Rincon Hill Area Plan be provided as rental; amending the Administrative Code by amending Chapter 56 related to Development Agreements to create certain exceptions from its requirements for rental housing developments with on-site inclusionary units; and making findings including findings under the California Environmental Quality Act.

NOTE: Additions are single-underline italics Times New Roman;
deletions are ~~strike-through italics Times New Roman~~.
Board amendment additions are double-underlined;
Board amendment deletions are ~~strikethrough normal~~.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

The Board of Supervisors finds and declares as follows:

(a) The Planning Department has determined that the actions contemplated in this Ordinance are in compliance with the California Environmental Quality Act (California Public

Resources Code sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 100046 and is incorporated herein by reference.

(b) On March 25, 2010, the Planning Commission, in Resolution No. 18056 approved and recommended for adoption by the Board this legislation and adopted findings that it is consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 100046, and is incorporated by reference herein.

(c) Pursuant to Planning Code Section 302, this Board of Supervisors finds that this legislation will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. 18056, and incorporates such reasons by reference herein.

Section 2. The San Francisco Planning Code is hereby amended by amending Sections 249.33, 401, 415, 415.1, 415.2, 415.3, 415.4, 415.5, 415.6, 415.7, 415.8, 415.9, 416, 416.1, 416.2, 416.3, 416.4, 416.5, 417, 417.1, 417.2, 417.3, 417.4, 417.5, to read as follows:

SEC. 249.33 VAN NESS & MARKET DOWNTOWN RESIDENTIAL SPECIAL USE DISTRICT

(a) Purpose. There shall be a Van Ness & Market Downtown Residential Special Use District, which is comprised of the parcels zoned C-3-G in the Market Octavia Better Neighborhoods Plan area, and whose boundaries are designated on Sectional Map No. 2SU and 7SU of the Zoning Map of the City and County of San Francisco. This district is generally comprised of parcels focused at the intersections of Van Ness Avenue at Market Street and South Van Ness Avenue at Mission Street, along with parcels on both sides of Market and

1 Mission Streets between 10th and 12th Streets. This district is intended to be a transit-
2 oriented, high-density, mixed-use neighborhood with a significant residential presence. This
3 area is encouraged to transition from largely a back-office and warehouse support function to
4 downtown into a more cohesive downtown residential district, and serves as a transition zone
5 to the lower scale residential and neighborhood commercial areas to the west of the C-3. A
6 notable amount of large citywide commercial and office activity will remain in the area,
7 including government offices supporting the Civic Center and City Hall. This area was initially
8 identified in the Downtown Plan of the General Plan as an area to encourage housing
9 adjacent to the downtown. As part of the city's Better Neighborhoods Program, this concept
10 was fully articulated in the Market and Octavia Area Plan, and is described therein.

11 (b) Use Controls.

12 (1) Non-residential uses. For newly-constructed buildings or additions which exceed
13 20 percent or more of an existing structure's gross floor area, non-residential uses are not
14 permitted above the 4th story, and at least two occupied square feet of residential use shall be
15 provided for each occupied square foot of non-residential use. In order to accommodate local
16 government office uses near City Hall, publicly-owned or leased buildings or lots are
17 exempted from the requirements of this subsection.

18 (2) Residential Density. There shall be no density limit for residential uses by lot
19 area, but by the applicable requirements and limitations elsewhere in this Code, including but
20 not limited to height, bulk, setbacks, open space, and exposure, as well as by the Market &
21 Octavia Area Plan Fundamental Principals for Design, other applicable design guidelines,
22 applicable elements and area plans of the General Plan, and design review by the Planning
23 Department. The limitations of Section 215 shall not apply.

24 (3) Residential Affordable Housing Program. All projects in this district shall be
25 subject to all the terms of Section 3415 and following of the Residential Inclusionary

1 Affordable Housing Program. Notwithstanding the foregoing, projects within the Van Ness
2 and Market Downtown Residential Special Use District shall at a minimum fulfill the
3 requirements to the levels specified in this section. Should Section 3415 require greater
4 contributions to the affordable housing program, those requirements shall supercede this
5 section. Proposed exceptions to these requirements due to hardships associated with
6 construction type, specifically heights above 120 feet, are not applicable in this Special Use
7 District because parcels are receiving an up zoning through increased density and benefits
8 through the general transformation of the district to a transit oriented neighborhood with a
9 mixed use character. Requirements and administration of this program shall follow the
10 conditions outlined in Section 3415 of the Planning Code unless otherwise specified in this
11 section.

12 (A) Payment of Affordable Housing Fee. Except as provided in Section 415.5(g), all
13 development projects subject to Section 415 et seq. in the Van Ness Market Special Use
14 District shall be required to pay an Affordable Housing Fee under Section 415.5 equivalent to
15 20 percent of the number of units in the principal project.

16 (B) Alternatives to Payment of Affordable Housing Fee. If a project sponsor both
17 qualifies for and chooses to meet the requirements through an Alternative to the Program, the
18 project sponsor may choose one of the Alternatives in Section 415.5(g).

19 (i) On site housing requirements and benefits. For projects that qualify for and
20 choose to fulfill the requirements of Section 3415 through the provision of onsite housing, the
21 Planning Department shall require that 15% of all units constructed on the project site shall be
22 affordable to qualifying households so that a project applicant must construct .15 times the
23 total number of units produced in the principal project beginning with the construction of the
24 fifth unit. If the total number of units is not a whole number, the project applicant shall round
25 up to the nearest whole number for any portion of .5 or above.

1 ~~(B) Compliance through in-lieu fees. Projects in the Van Ness and Market Special~~
2 ~~Use District may choose to fulfill no more than fifty percent (50%) of the requirements of~~
3 ~~Section 315 and following through the payment of in-lieu fees as provided in Section 315.6.~~

4 (C) (ii) Compliance through off-site housing development. For projects that
5 qualify for and choose to fulfill the requirements of Section 3415 through the provision of off-
6 site housing, the Planning Department shall require that 20% of all units constructed on the
7 project site shall be affordable to qualifying households so that a project applicant must
8 construct .20 times the total number of units produced in the principal project ~~beginning with~~
9 ~~the construction of the fifth unit.~~ If the total number of units is not a whole number, the project
10 applicant shall round up to the nearest whole number for any portion of .5 or above.

11 (4) **Open Space Provider.** The off-site open space permitted by this Section may
12 be provided individually by the project sponsor or jointly by the project sponsor and other
13 project sponsors, provided that each square foot of jointly developed open space may count
14 toward only one sponsor's requirement. With the approval of the Planning Commission, a
15 public or private agency may develop and maintain the open space, provided that (i) the
16 project sponsor or sponsors pay for the cost of development of the number of square feet the
17 project sponsor is required to provide, (ii) provision satisfactory to the Commission is made for
18 the continued maintenance of the open space for the actual lifetime of the building giving rise
19 to the open space requirement, and (iii) the Commission finds that there is reasonable
20 assurance that the open space to be developed by such agency will be developed and open
21 for use by the time the building, the open space requirement of which is being met by the
22 payment, is ready for occupancy.

23 (A) **Off-site provision of required open space.** Up to 40 percent of usable open
24 space required by Sections 135 and 138 may be provided off-site if it is within the SUD or
25

1 within 900 feet of the project site and meets the standards described below for publicly
2 accessible open space described below.

3 (B) **Publicly-Accessible Open Space Standards.**

4 (C) Open space must be of one or more of the following types:

5 (i) An unenclosed park or garden at street grade or following the natural
6 topography, including improvements to hillsides or other unimproved public areas according to
7 the Market & Octavia Area Plan;

8 (ii) An unenclosed plaza at street grade, with seating areas and landscaping and no
9 more than 10 percent of the floor area devoted to food or beverage service;

10 (iii) An unenclosed pedestrian pathway that meets the minimum standards
11 described in Section 827(g)(3)(A)-(E);

12 (iv) A terrace or roof garden with landscaping;

13 (v) Streetscape improvements with landscaping and pedestrian amenities that
14 result in additional space beyond the pre-existing sidewalk width and conform to the Market &
15 Octavia Area Plan, such as sidewalk widening or building setbacks; and

16 (vi) Streetscape improvements with landscaping and pedestrian amenities on
17 alleyways from building face to building face, beyond basic street tree planting or street
18 lighting as otherwise required by this Code, in accordance with the Market & Octavia Area
19 Plan.

20 (D) Open space must meet the following standards:

21 (i) Be in such locations and provide such ingress and egress as will make the area
22 convenient, safe, secure and easily accessible to the general public;

23 (ii) Be appropriately landscaped;

24 (iii) Be protected from uncomfortable winds;

1 (iv) Incorporate ample seating and, if appropriate, access to limited amounts of food
2 and beverage service, which will enhance public use of the area;

3 (v) Be well signed and accessible to the public during daylight hours;

4 (vi) Be well lighted if the area is of the type requiring artificial illumination;

5 (vii) Be designed to enhance user safety and security;

6 (viii) Be of sufficient size to be attractive and practical for its intended use; and

7 (ix) Have access to drinking water and toilets if feasible.

8 (E) Maintenance. Open spaces shall be maintained at no public expense, except as
9 might be provided for by any community facilities district that may be formed. The owner of
10 the property on which the open space is located shall maintain it by keeping the area clean
11 and free of litter and keeping in a healthy state any plant material that is provided. Conditions
12 intended to assure continued maintenance of the open space for the actual lifetime of the
13 building giving rise to the open space requirement may be imposed in accordance with the
14 provisions of Section 309.1.

15 (F) Informational Plaque. Prior to issuance of a permit of occupancy, a plaque of no
16 less than 24 inches by 36 inches in size shall be placed in a publicly conspicuous location
17 outside the building at street level, or at the site of any publicly-accessible open space,
18 identifying said open space feature and its location, stating the right of the public to use the
19 space and the hours of use, describing its principal required features (e.g., number of seats,
20 availability of food service) and stating the name and address of the owner or owner's agent
21 responsible for maintenance.

22 (G) The Zoning Administrator shall have authority to require a property owner to
23 hold harmless the City and County of San Francisco, its officers, agents and employees, from
24 any damage or injury caused by the design, construction or maintenance of open space, and
25 to require the owner or owners or subsequent owner or owners of the property to be solely

1 liable for any damage or loss occasioned by any act or neglect in respect to the design,
2 construction or maintenance of the open space.

3 (5) Lot coverage. The rear yard requirements of Section 134 shall not apply. Lot
4 coverage is limited to 80 percent at all residential levels except on levels in which all
5 residential units face onto a public right-of-way. The unbuilt portion of the lot shall be open to
6 the sky except for those obstructions permitted in yards per Section 136(c). Exceptions to the
7 20 percent open area may be granted pursuant to the procedures of Section 309 for
8 conversions of existing non-residential structures where it is determined that provision of 20
9 percent open area would require partial demolition of the existing non-residential structure.

10 (6) Floor Area Ratio.

11 (A) The maximum FAR allowed, except as allowed in this Section, shall be that
12 described in Section 123(C), provided that it shall not be greater than 9:1. The definition of
13 Gross Floor Area shall be that in Section 102.9 as of the date of approval of this Ordinance,
14 and shall include all residential uses. The provisions of Section 124(g) shall not apply in this
15 special use district.

16 (B) Floor Area Bonus Permitted for Public Improvements or In-lieu Contributions to
17 the Van Ness and Market Neighborhood Infrastructure Fund and In lieu Contributions to the
18 Citywide Affordable Housing Fund.

19 (i) The gross floor area of a structure or structures on a lot may exceed the maximum
20 ratio described in Section 123(c) through participation in the Van Ness and Market Affordable
21 Housing and Neighborhood Infrastructure Program, according to the procedures described
22 below in subsection (b)(7).

23 (ii) Notwithstanding the provisions of Sections 127 and 128 projects in this Special Use
24 District are not eligible to acquire Transferable Development Rights from a Transfer Lot or
25 Lots pursuant to the provisions of Sections 127-128 for that increment of FAR above the base

1 FAR limit in Section 124 up to the maximum FAR described in Section 123(c). Instead, a
2 project may pay to the City's Citywide Affordable Housing Fund thirty dollars (\$30) per
3 additional gross square foot for that increment of FAR above the base FAR limit in Section
4 124 up to the maximum FAR described in Section 123(c). Any monies deposited into the
5 Citywide Affordable Housing Fund shall be administered as provided for in Section 315 et seq.

6 SEC. 401. DEFINITIONS. (a) In addition to the specific definitions set forth elsewhere
7 in this Article, the following definitions shall govern interpretation of this Article:

8 (1) ~~"Affordable housing project." A housing project that is subject to the~~
9 ~~requirements of containing units constructed to satisfy the requirements of Sections 413.5, 413.8,~~
10 ~~415.4 (Imposition of Requirements), or 415.5 (Affordable Housing Fee), 415.6 (On-Site~~
11 ~~Alternative), or 415.7 (Off-Site Alternative) of this Article, or receiving funds from the Citywide~~
12 ~~Affordable Housing Fund.~~

13 "Affordable unit" or "affordable housing unit." A unit that is restricted as affordable
14 under Section 415 et seq.

15 (2) "Affordable to a household:" shall mean a purchase price that a household can
16 afford to pay based on an annual payment for all housing costs, as defined in California Code
17 of Regulations ("CCR") Title 25, Section 6920, as amended from time to time, of 33 percent of
18 the combined household annual gross income, assuming a down payment recommended by
19 the Mayor's Office of Housing in the Procedures Manual, and available financing, or a rent
20 that does not exceed 30 percent of a household's combined annual gross income. Where
21 applicable, the purchase price or rent may be adjusted to reflect the absence or existence of a
22 parking space(s), subject to the Department's policy on unbundled parking for affordable
23 housing units as specified in the Procedures Manual and amended from time to time. A
24 ~~purchase price that a household can afford to pay based on an annual payment for all housing~~
25 ~~costs of 33 percent of the combined household annual net income, a 10 percent down~~

1 payment, and available financing, or a rent that a household can afford to pay based on an
2 annual payment for all housing costs of 30 percent of the combined annual net income.

3 (3) — "Affordable to qualifying households":

4 (A) With respect to owned units, the average purchase price on the initial sale of all
5 affordable owned units in an ~~affordable~~ housing project shall not exceed the allowable average
6 purchase price. Each unit shall be sold:

7 (i) Only to first-time homebuyer households, as defined in this Section;

8 (ii) Only to households with an annual net gross income equal to or less than the
9 qualifying income limits for that of a household of moderate income, adjusted for household
10 size; and

11 (iii) Only to households that meet the household size requirements, as defined in the
12 Procedures Manual;

13 (iv) On the initial sale, at or below the maximum purchase price, as defined in this
14 Section;

15 (v) On subsequent sales at or below the prices to be determined according to the
16 formula specified in the Procedures Manual in place at the time of the affordable unit owner's
17 purchase, as amended from time to time, such that the units remain affordable to qualifying
18 households. The formula in the Procedures Manual shall permit the seller to include certain
19 allowable capital improvements in the new maximum purchase price. The formula shall
20 include a per unit cap on capital improvements of 10% of the resale price in order to maintain
21 affordability. Special Assessments shall be added to the resale price at an uncapped rate.
22 Capital improvement requests shall be evaluated by the Mayor's Office of Housing according
23 to the formula specified in the Procedures Manual.

24 (B) With respect to rental units in an affordable housing project, the average annual
25 rent shall not exceed the allowable average annual rent. Each unit shall be rented:

(i) Only to households with an annual net gross income equal to or less than the qualifying limits for that of a household of lower income adjusted for household size, as defined in this Section;

(ii) Only households that meet the household size requirements, as defined in the Procedures Manual;

(iii) At or less than the maximum annual rent.

(4) — "Allowable average purchase price": A price for all affordable owned units of the size indicated below that are affordable to a household of median income as defined in this Section, adjusted for the household size indicated below as of the date of the close of escrow, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time;

<u>Number of Bedrooms (or, for live/work units square foot equivalency)</u>	<u>Number of Persons in Household</u>
<u>0 (Less than 600 square feet)</u>	<u>1</u>
<u>1 (601 to 850 square feet)</u>	<u>2</u>
<u>2 (851 to 1,100 square feet)</u>	<u>3</u>
<u>3 (1,101 to 1,300 square feet)</u>	<u>4</u>
<u>4 (More than 1,300 square feet)</u>	<u>5</u>

(A) — For all affordable one bedroom units in a housing project, a price affordable to a two-person household of median income as set forth in Title 25 of the California Code of Regulations Section 6932 ("Section 6932") on January 1st of that year;

1 ~~(B) — For all affordable two-bedroom units in a housing project, a price affordable to a three-~~
2 ~~person household of median income as set forth in Section 6932 on January 1st of that year;~~

3 ~~(C) — For all affordable three-bedroom units in a housing project, a price affordable to a four-~~
4 ~~person household of median income as set forth in Section 6932 on January 1st of that year;~~

5 ~~(D) — For all affordable four-bedroom units in a housing project, a price affordable to a five-~~
6 ~~person household of median income as set forth in Section 6932 on January 1st of that year.~~

7 ~~(1) — "Affordable to qualifying middle income households".~~

8 ~~(A) — With respect to owned units, the average purchase price on the initial sale of all~~
9 ~~qualifying middle income units shall not exceed the allowable average purchase price deemed~~
10 ~~acceptable for households with an annual gross income equal to or less than the qualifying limits for a~~
11 ~~household of middle income, adjusted for household size. This purchase price shall be based on~~
12 ~~household spending of 35% of income for housing, and shall only apply to initial sale, and not for the~~
13 ~~life of the unit.~~

14 ~~(B) — With respect to rental units, the average annual rent including the cost of utilities paid~~
15 ~~by the tenant according to the HUD utility allowance established by the San Francisco Housing~~
16 ~~Authority for qualifying middle income units shall not exceed the allowable average purchase price~~
17 ~~deemed acceptable for households with an annual gross income equal to or less than the qualifying~~
18 ~~limits for a household of middle income, adjusted for household size. This price restriction shall exist~~
19 ~~for the life of the unit.~~

20 (5) — "Allowable average annual rent": Annual rent for an affordable rental unit of the
21 size indicated below that is 30 percent of the annual gross income of a household of *median*
22 *low* income as defined in this Section, adjusted for the household size indicated below, and,
23 where applicable, adjusted to reflect the Department's policy on unbundled parking for
24 affordable housing units as specified in the Procedures Manual and amended from time to
25 time;

Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(A) — ~~For all affordable one bedroom units in a housing project, 18 percent of the low median income for a household of two persons as set forth in Section 6932 on January 1st of that year;~~

(B) — ~~For all affordable two bedroom units in a housing project, 18 percent of the median income for a household of three persons as set forth in Section 6932 on January 1st of that year;~~

(C) — ~~For all affordable three bedroom units in a housing project, 18 percent of the median income for a household of four persons as set forth in Section 6932 on January 1st of that year;~~

(D) — ~~For all affordable four bedroom units in a housing project, 18 percent of the median income for a household of five persons as set forth in Section 6932 on January 1st of that year.~~

(6) —

"Area Median Income" or "AMI." The unadjusted median income levels derived from the Department of Housing and Urban Development ("HUD") on an annual basis for the San Francisco area, adjusted solely for household size, but not high housing cost area.

"Annual gross income." Gross income as defined in CCR Title 25, Section 6914, as amended from time to time, except that MOH may, in order to promote consistency with the

1 procedures of the San Francisco Redevelopment Agency, develop an asset test that differs
2 from the State definition if it publishes that test in the Procedures Manual.

3 (7)—"Annual net income." Net income as defined in Title 25 of the California Code of
4 Regulations Section 6916.

5 (8)—"Average annual rent." The total annual rent for the calendar year charged by a
6 housing project for all affordable rental units in the project of an equal number of bedrooms
7 divided by the total number of affordable units in the project with that number of bedrooms.

8 (9)—"Average purchase price." The purchase price for all affordable owned units in
9 an affordable housing project of an equal number of bedrooms divided by the total number of
10 affordable units in the project with that number of bedrooms.

11 (10)—"Balboa Park Community Improvements Fund." The fund into which all fee
12 revenue the City collects from the Balboa Park Impact Fee is deposited.

13 (11)—"Balboa Park Community Improvements Program." The program intended to
14 implement the community improvements identified in the Balboa Park Area Plan, as
15 articulated in the Balboa Park Community Improvements Program Document on file with the
16 Clerk of the Board in File No. 090179.

17 (12)—"Balboa Park Impact Fee." The fee collected by the City to mitigate impacts of
18 new development in the Balboa Park Program Area, as described in the findings in Section
19 422.1.

20 (13)—"Balboa Park Program Area." The Balboa Park Plan Area in Figure 1 of the
21 Balboa Park Station Area Plan of the San Francisco General Plan.

22 (14)—"Base service standard." The relationship between revenue service hours
23 offered by the Municipal Railway and the number of automobile and transit trips estimated to
24 be generated by certain non-residential uses, expressed as a ratio where the numerator
25 equals the average daily revenue service hours offered by MUNI and the denominator equals

1 the daily automobile and transit trips generated by non-residential land uses as estimated by
2 the TIDF Study or updated under Section 411.5 of this Article.

3 ~~(15)~~—"Base service standard fee rate." The TIDF that would allow the City to recover
4 the estimated costs incurred by the Municipal Railway to meet the demand for public transit
5 resulting from new development in the economic activity categories for which the fee is
6 charged, after deducting government grants, fare revenue, and costs for non-vehicle
7 maintenance and general administration.

8 ~~(16)~~—"Board" or "Board of Supervisors." The Board of Supervisors of the City and
9 County of San Francisco.

10 "Change of Use". A change of gross floor area from one category of use to another
11 category of use listed in the use table for the zoning district of the subject lot.

12 ~~(17)~~—"Child-care facility." A child-care facility as defined in California Health and
13 Safety Code Section 1596.750.

14 ~~(18)~~—"Child-care provider." A provider as defined in California Health and Safety Code
15 Section 1596.791.

16 ~~(19)~~—"City" or "San Francisco." The City and County of San Francisco.

17 ~~(23)~~—"Commission" or "Planning Commission." The San Francisco Planning
18 Commission.

19 ~~(24)~~—"Community apartment." As defined in San Francisco Subdivision Code Section
20 1308(b).

21 ~~(25)~~—"Community facilities." All uses as defined under Section 209.4(a) and 209.3(d)
22 of this Code.

23 ~~(26)~~—"Condition of approval" or "Conditions of approval." A condition or set of written
24 conditions imposed by the Planning Commission or another permit-approving or issuing City
25

1 agency or appellate body to which a project applicant agrees to adhere and fulfill when it
2 receives approval for the construction of a development project subject to this Article .

3 (27)—"Condominium." As defined in California Civil Code Section 783.

4 (28)—"Cultural/Institution/Education (CIE)." An economic activity category subject to
5 the TIDF that includes, but is not limited to, schools, as defined in Sections 209.3(g), (h), and
6 (i) and 217(f)-(i) of this Code; child care facilities; museums and zoos; and community facilities
7 , as defined in Sections 209.4 and 221(a)-(c) of this Code.

8 (29)—"DBI." The San Francisco Department of Building Inspection, or its successor.

9 (30)—"Dedicated." Legally transferred to the City and County of San Francisco,
10 including all relevant legal documentation, at no cost to the City.

11 (31)—"Dedicated site." The portion of site proposed to be legally transferred at no cost
12 to the City and County of San Francisco under the requirements of this section.

13 (32)—"Department" or "Planning Department." The San Francisco Planning
14 Department or the Planning Department's designee, including the Mayor's Office of Housing
15 and other City agencies or departments.

16 (33)—"Designated affordable housing zones." For the purposes of implementing the
17 Eastern Neighborhoods Public Benefits Fund, shall mean the Mission NCT defined in Section
18 736 and the Mixed Use Residential District defined in Section 841.

19 (34)—"Development fee." Either a development impact fee or an in-lieu fee. It shall not
20 include a fee for service or any time and material charges charged for reviewing or processing
21 permit applications.

22 (35)—"Development Fee Collection Unit" or "Unit." The Development Fee Collection
23 Unit at DBI.

24 (36)—"Development impact fee." A fee imposed on a development project as a
25 condition of approval to mitigate the impacts of increased demand for public services, facilities

1 or housing caused by the development project that may or may not be an impact fee
2 governed by the California Mitigation Fee Act (California Government Code Section 66000 et
3 seq.).

4 (37)—"Development impact requirement." A requirement to provide physical
5 improvements, facilities or below market rate housing units imposed on a development project
6 as a condition of approval to mitigate the impacts of increased demand for public services,
7 facilities or housing caused by the development project that may or may not be governed by
8 the California Mitigation Fee Act (California Government Code Section 66000 et seq.).

9 (38) "Development project." Any change of use within an existing structure, addition
10 to an existing structure, or new construction, which includes any occupied floor area.

11 (39)—"Development under the TIDF." Any new construction, or addition to or
12 conversion of an existing structure under a building or site permit issued on or after
13 September 4, 2004, that results in 3,000 gross square feet or more of a covered use. In the
14 case of mixed use development that includes residential development, the term "new
15 development" shall refer to only the non-residential portion of such development. "Existing
16 structure" shall include a structure for which a sponsor already paid a fee under the prior TIDF
17 ordinance, as well as a structure for which no TIDF was paid.

18 (40)—"Director." The Director of Planning or his or her designee.

19 (41)—"DPW." The Department of Public Works, or its successor.

20 (42)—"Eastern Neighborhoods Infrastructure Impact Fee." The fee collected by the
21 City to mitigate impacts of new development in the Eastern Neighborhoods Program Area, as
22 described in the Findings in Section 423.1

23 (43)—"Eastern Neighborhoods Public Benefits Fund." The fund into which all fee
24 revenue collected by the City from the Eastern Neighborhoods Impact Fee is deposited.
25

1 (44)—"Eastern Neighborhoods Public Benefits Program." The program intended to
2 implement the community improvements identified in the four Area Plans affiliated with the
3 Eastern Neighborhoods (Central Waterfront, East SoMa, Mission, and Showplace
4 Square/Potrero Hill), as articulated in the Eastern Neighborhoods Public Benefits Program
5 Document, on file with the Clerk of the Board in File No. 081155.)

6 (45)—"Eastern Neighborhoods Program Area." The Eastern Neighborhoods Plan Area
7 in Map 1 (Land Use Plan) of the Eastern Neighborhoods Area Plan of the San Francisco
8 General Plan.

9 (46)—"Economic activity category." Under the TIDF, one of the following six categories
10 of non-residential uses: Cultural/Institution/Education (CIE), Management, Information and
11 Professional Services (MIPS), Medical and Health Services, Production/Distribution/Repair
12 (PDR), Retail/Entertainment, and Visitor Services.

13 (48)—"Entertainment use." Space within a structure or portion thereof intended or
14 primarily suitable for or accessory to the operation of uses defined in San Francisco Planning
15 Code Sections 102.17 (Nighttime Entertainment), 790.38 and 890.37 (Other Entertainment),
16 790.36 and 890.36 (Adult Entertainment), 790.64 and 890.64 (Movie Theater), and 790.4 and
17 890.4 (Amusement Arcade), regardless of the zoning district that the use is located in.

18 (49)—"First eCertificate of eOccupancy." Either a temporary eCertificate of
19 eOccupancy or a Certificate of Final Completion and Occupancy as defined in San Francisco
20 Building Code Section 109A, whichever is issued first.

21 (50)—"First construction document." As defined in Section 107A.13.1 of the San
22 Francisco Building Code.

23 "First-time homebuyer household." At a minimum, shall be a household in which no
24 member of the qualifying household may have owned any interest in a dwelling unit for a
25 three-year period prior to applying to qualify for purchase of a unit restricted as affordable

1 under the Inclusionary Housing Program. The Procedures Manual may contain additional
2 requirements as necessary.

3 (51)—"Gross floor area." The total area of each floor within the building's exterior
4 walls, as defined in Section 102.9(b)(12) of this Code.

5 (52)—"Gross square feet of use." The meaning set forth in Section 102.9 of this Code,
6 with the exception of the TIDF. With respect to the TIDF, the total square feet of gross floor
7 area in a building and/or space within or adjacent to a structure devoted to all uses covered by
8 the TIDF, including any common areas exclusively serving such uses and not serving
9 residential uses. Where a structure contains more than one use, areas common to two or
10 more uses, such as lobbies, stairs, elevators, restrooms, and other ancillary spaces included
11 in gross floor area that are not exclusively assigned to one uses shall be apportioned among
12 the two or more uses in accordance with the relative amounts of gross floor area, excluding
13 such space, in the structure or on any floor thereof directly assignable to each use.

14 (55)—"Hotel" or "Hotel use." Space within a structure or portion thereof intended or
15 primarily suitable for or accessory to the operation of uses defined in San Francisco Planning
16 Code Sections 790.46 and 890.46, regardless of the zoning district that the use is located in..

17 (56)—"Household." Any person or persons who reside or intend to reside in the same
18 housing unit.

19 (57)—"Household of lower income." ~~A household composed of one or more persons with a~~
20 ~~combined annual net income for all adult members which does not exceed the qualifying limit for a~~
21 ~~lower income family of a size equivalent to the number of persons residing in such household, as set~~
22 ~~forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.~~

23 (58)—"Household of median income." ~~A household composed of one or more persons with a~~
24 ~~combined annual net income for all adult members which does not exceed the qualifying limit for a~~

1 ~~median income family of a size equivalent to the number of persons residing in such household, as set~~
2 ~~forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.~~

3 ~~(59) "Household of moderate income." A household composed of one or more persons with a~~
4 ~~combined annual net income for all adult members which does not exceed the qualifying limit for a~~
5 ~~moderate income family of a size equivalent to the number of persons residing in such household, as set~~
6 ~~forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.~~

7 "Household of low income." For purposes of Section 415 et seq., aA household whose
8 combined annual gross income for all members does not exceed 55 percent of AMI. 60 percent of
9 median income for the City and County of San Francisco, as calculated by the Mayor's Office
10 of Housing using data from the United States Department of Housing and Urban Development
11 (HUD) and adjusted for household size or, if data from HUD is unavailable, calculated by the
12 Mayor's Office of Housing using other publicly available and credible data and adjusted for
13 household size.

14 "Household of median income." For purposes of Section 415 et seq., aA household whose
15 combined annual gross income for all members does not exceed 90 percent of AMI. 100 percent of
16 the median income for the City and County of San Francisco, as calculated by the Mayor's
17 Office of Housing using data from the United States Department of Housing and Urban
18 Development (HUD) and adjusted for household size or, if data from HUD is unavailable,
19 calculated by the Mayor's Office of Housing using other publicly available and credible data
20 and adjusted for household size.

21 "Household of moderate income." For purposes of Section 415 et seq., Aa household
22 whose combined annual gross income for all members does not exceed 110 percent of AMI. 120
23 percent of the median income for the City and County of San Francisco, as calculated by the
24 Mayor's Office of Housing using data from the United States Department of Housing and
25 Urban Development (HUD) and adjusted for household size or, if data from HUD is

1 unavailable, calculated by the Mayor's Office of Housing using other publicly available and
2 credible data and adjusted for household size.

3 (60)—"Housing developer." Any business entity building housing units which receives
4 a payment from a sponsor for use in the construction of the housing units. A housing
5 developer may be (a) the same business entity as the sponsor, (b) an entity in which the
6 sponsor is a partner, joint venturor, or stockholder, or (c) an entity in which the sponsor has no
7 control or ownership.

8 (61)—"Housing project." Any development which has residential units as defined in the
9 Planning Code, including but not limited to dwellings, group housing, independent living units,
10 and other forms of development which are intended to provide long-term housing to
11 individuals and households. "Housing project" shall not include that portion of a development
12 that qualifies as an Institutional Use under the Planning Code. "Housing project" for purposes
13 of this the Inclusionary Housing Program shall also include the development of live/work units
14 as defined by Section 102.13 of this Code. Housing project for purposes of this the
15 Inclusionary Housing Program shall mean all phases or elements of a multi-phase or multiple
16 lot residential development.

17 (62)—"Housing unit" or "unit." A dwelling unit as defined in San Francisco Housing
18 Code Section 401.

19 (63)—"Improvements Fund." The fund into which all revenues collected by the City for
20 each Program Area's impact fees are deposited.

21 (64)—"In-Kind Agreement." An agreement acceptable in form and substance to the
22 City Attorney and the Director of Planning, under which the project sponsor agrees to provide
23 a specific set of community improvements, at a specific phase of construction, in lieu of
24 contribution to the relevant Fund.
25

1 (65)—"Infrastructure." Open space and recreational facilities; public realms
2 improvements such as pedestrian improvements and streetscape improvements; public transit
3 facilities; and community facilities such as libraries, child care facilities, and community
4 centers.

5 (66)—"In lieu fee." A fee paid by a project sponsor in lieu of complying with a
6 requirement of this Code and that is not a development impact fee governed by the Mitigation
7 Fee Act.

8 "Institutional use" shall mean space within a structure or portion thereof intended or
9 primarily suitable for or accessory to the operation of uses contained in San Francisco
10 Planning Code Section 217 and 890.50, regardless of the zoning district that the use is
11 located in.

12 "Integrated PDR use" shall mean space within a structure or portion thereof intended or
13 primarily suitable for or accessory to the operation of uses defined in San Francisco Planning
14 Code Section 890.49, regardless of the zoning district that the use is located in.

15 (67)—"Interim Guidelines" shall mean the Office Housing Production Program Interim
16 Guidelines adopted by the City Planning Commission on January 26, 1982, as amended.

17 (68) "Licensed Child-care facility." A child-care facility which has been issued a valid
18 license by the California Department of Social Services pursuant to California Health and
19 Safety Code Sections 1596.80-1596.875, 1596.95-1597.09, or 1597.30-1597.61.

20 "Life of the project." The time during which the development authorized by the
21 Planning Department or Commission, or any modification of such development, remains in
22 existence in or upon the subject property and thereby confers benefit upon the subject
23 property.

24 (69)—"Live/work project." A housing project containing more than one live/work unit.

25 (70)—"Live/work unit" shall be as defined in Section 102.13 of this Code.

1 ~~(73.1)~~—"Long term housing." Housing intended for occupancy by a person or persons
2 for 32 consecutive days or longer.

3 ~~(72)~~—"Low income." For purposes of this Article, except as used in Section 415 et
4 seq., up to 80% of median family income for the San Francisco PMSA, as calculated and
5 adjusted by the United States Department of Housing and Urban Development (HUD) on an
6 annual basis, except that as applied to housing-related purposes such as the construction of
7 affordable housing and the provision of rental subsidies with funds from the SOMA
8 Stabilization Fund established in Section 418.7, it shall mean up to 60% of median family
9 income for the San Francisco PMSA, as calculated and adjusted by HUD on an annual basis.

10 ~~(73)~~—"Management, Information and Professional Services (MIPS). An economic
11 activity category under the TIDF that includes, but is not limited to, office use; medical offices
12 and clinics, as defined in Section 890.114 of this Code; business services, as defined in
13 Section 890.111 of this Code; Integrated PDR, as defined in Section 890.49 of this Code, and
14 Small Enterprise Workspaces, as defined in Section 227(t) of this Code.

15 ~~(74)~~—"Market and Octavia Community Improvements Fund" The fund into which all
16 fee revenue revenue collected by the City from the Market and Octavia Community
17 Improvements Fee is deposited.

18 ~~(75)~~—"Market and Octavia Community Improvements Impact Fee." The fee collected
19 by the City to mitigate impacts of new development in the Market and Octavia Program Area,
20 as described in the findings in Section 421.1.

21 ~~(76)~~—"Market and Octavia Community Improvements Program." The program
22 intended to implement the community improvements identified in the Market and Octavia Area
23 Plan, as articulated in the Market and Octavia Community Improvements Program Document
24 on file with the Clerk of the Board in File No. 071157.)

(77)—"Market and Octavia Program Area." The Market and Octavia Plan Area in Map 1 (Land Use Plan) of the Market and Octavia Area Plan of the San Francisco General Plan, which includes those districts zoned RTO, NCT, or any neighborhood specific NCT, a few parcels zoned RH-1 or RH-2, and those parcels within the Van Ness and Market Downtown Residential Special Use District (VMDRSUD).

(78)—"Market rate housing." Housing constructed in the principal project that is not subject to sales or rental restrictions.

(79) "Maximum annual rent." The maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent for an affordable housing unit of the size indicated below shall be no more than 30 percent of the annual gross income for a household of low income as defined in this Section, as adjusted for the household size indicated below as of the first date of the tenancy:

<u>Number of Bedrooms (or, for live/work units square foot equivalency)</u>	<u>Number of Persons in Household</u>
<u>0 (Less than 600 square feet)</u>	<u>1</u>
<u>1 (601 to 850 square feet)</u>	<u>2</u>
<u>2 (851 to 1100 square feet)</u>	<u>3</u>
<u>3 (1101 to 1300 square feet)</u>	<u>4</u>
<u>4 (More than 1300 square feet)</u>	<u>5</u>

~~The maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent shall be 30 percent of the annual income for a lower income household as set forth in Section 6932 on January 1st of each year for the following household sizes:~~

1 ~~(A) For all one bedroom units, for a household of two persons;~~

2 ~~(B) For all two bedroom units, for a household of three persons;~~

3 ~~(C) For all three bedroom units, for a household of four persons;~~

4 ~~(D) For all four bedroom units, for a household of five persons.~~

5 ~~(19) "Maximum purchase price." The maximum purchase price for an affordable~~
6 ~~owned unit of the size indicated below that is affordable to a household of moderate income,~~
7 ~~adjusted for the household size indicated below, assuming an annual payment for all housing~~
8 ~~costs of 33 percent of the combined household annual gross income, a down payment~~
9 ~~recommended by MOH and set forth in the Procedures Manual, and available financing:~~

Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1100 square feet)	3
3 (1101 to 1300 square feet)	4
4 (More than 1300 square feet)	5

20 ~~The maximum purchase price that a household of moderate income can afford to pay for an~~
21 ~~owned unit based on an annual payment for all housing costs of 33 percent of the combined household~~
22 ~~annual net income, a 10 percent down payment, and available financing, for the following household~~
23 ~~sizes:~~

24 ~~(A) For all one bedroom units, for a household of two persons;~~

25 ~~(B) For all two bedroom units, for a household of three persons;~~

1 ~~(C) For all three bedroom units, for a household of four persons;~~

2 ~~(D) For all four bedroom units, for a household of five persons.~~

3 "Mayor's Office of Housing" or "MOH." The Mayor's Office of Housing or its successor.

4 (80)—"Medical and Health Services." An economic activity category under the TIDF
5 that includes, but is not limited to, those non-residential uses defined in Sections 209.3(a) and
6 217(a) of this Code; animal services, as defined in Section 224(a) and (b) of this Code; and
7 social and charitable services, as defined in Sections 209.3(d) and 217(d) of this Code.

8 (81)—"Middle Income Household." Except as used in Section 415 et seq., a A
9 household whose combined annual gross income for all members is between 120 percent and
10 150 percent of the local median income for the City and County of San Francisco, as
11 calculated by the Mayor's Office of Housing using data from the United States Department of
12 Housing and Urban Development (HUD) and adjusted for household size or, if data from HUD
13 is unavailable, as calculated by the Mayor's Office of Housing using other publicly available
14 and credible data and adjusted for household size.

15 (83)—"MOH." The Mayor's Office of Housing, or its successor.

16 (84)—"MTA." The Municipal Transportation Agency, or its successor.

17 (85)—"MTA Director." The Director of MTA or his or her designee.

18 (86)—"Municipal Railway; MUNI." The public transit system owned by the City and
19 under the jurisdiction of the MTA.

20 (87)—"Net addition." The total amount of gross floor area defined in Planning Code
21 Section 102.9 contained in a development project, less the gross floor area contained in any
22 structure demolished or retained as part of the proposed development project.

23 (96)—"New development." Under the TIDF, any new construction, or addition to or
24 conversion of an existing structure under a building or site permit issued on or after
25 September 4, 2004 that results in 3,000 gross square feet or more of a use covered by the

1 TIDF. In the case of mixed use development that includes residential development, the term
2 "new development" shall refer to only the non-residential portion of such development.

3 "Existing structure" shall include a structure for which a sponsor already paid a fee under the
4 prior TIDF ordinance, as well as a structure for which no TIDF was paid.

5 ~~(97)~~—"Nonprofit child-care provider." A child-care provider that is an organization
6 organized and operated for nonprofit purposes within the provisions of California Revenue
7 and Taxation Code Sections 23701--23710, inclusive, as demonstrated by a written
8 determination from the California Franchise Tax Board exempting the organization from taxes
9 under Revenue and Taxation Code Section 23701.

10 ~~(98)~~—"Nonprofit organization." An organization organized and operated for nonprofit
11 purposes within the provisions of California Revenue and Taxation Code Sections 23701--
12 23710, inclusive, as demonstrated by a written determination from the California Franchise
13 Tax Board exempting the organization from taxes under Revenue and Taxation Code Section
14 23701.

15 ~~(102)~~—"Non-residential use." Space within any structure or portion thereof intended or
16 primarily suitable for or accessory to occupancy by retail, office, commercial, or other non-
17 residential uses defined in Section 209.3, 209.8, 217, 218, 219, and 221 of this Code,
18 regardless of the zoning district that the use is located in; except that residential components
19 of uses defined in Section 209.3(a)-(c) and (g)-(i) shall be defined as a "residential use" for
20 purposes of this Article. For the purposes of this Article, non-residential use shall not include
21 PDR and publicly owned and operated community facilities.

22 ~~(103)~~—"Notice of Special Restrictions." A document recorded with the San Francisco
23 Recorder's Office for any unit subject to this the Inclusionary Housing Program detailing the
24 sale and resale or rental restrictions and any restrictions on purchaser or tenant income levels
25 included as a Condition of Approval of the principal project relating to the unit.

1 ~~(105)~~—"Office use." Space within a structure or portion thereof intended or primarily
2 suitable for or accessory to the operation of uses defined in San Francisco Planning Code
3 Section 890.70, regardless of the zoning district that the use is located in.

4 ~~(106)~~—"Off-site unit." A unit affordable to qualifying households constructed pursuant to
5 this Ordinance Article on a site other than the site of the principal project.

6 ~~(107)~~—"On-site unit." A unit affordable to qualifying households constructed pursuant to
7 this Article on the site of the principal project.

8 ~~(108)~~—"Owned unit." A unit affordable to qualifying households which is a
9 condominium, stock cooperative, community apartment, or detached single-family home. The
10 owner or owners of an owned unit must occupy the unit as their primary residence.

11 ~~(109)~~—"Owner." The record owner of the fee or a vendee in possession.

12 "Owner Occupied." A qualified-income owner lives in the affordable unit as his her
13 principle residence and resides in the unit for a minimum period of time set forth in the
14 Procedures Manual

15 ~~(110)~~—"PDR use." Space within any structure or portion thereof intended or primarily
16 suitable for or accessory to the operation of uses defined in San Francisco Planning Code
17 Sections 220, 222, 223, 224, 225, 226, 227(a), 227(b), and 227(p), regardless of the zoning
18 district that the use is located in.

19 ~~(111)~~—"Principal project." A housing development on which a requirement to provide
20 affordable housing units is imposed.

21 ~~(112)~~—"Principal site." The total site proposed for development, including the portion of
22 site proposed to be legally transferred to the City and County of San Francisco.

23 ~~(113)~~—"Procedures Manual." The City and County of San Francisco Affordable
24 Inclusionary Affordable Housing Program Monitoring Procedures Manual issued by the San
25 Francisco Department of City Planning, as amended.

1 ~~"Program;"~~ or "Inclusionary Housing Program." The Inclusionary Affordable Housing
2 Program as detailed in Sections 415 - 417.

3 ~~(114)~~ "Rent" or "rental." The total charges for rent, utilities, and related housing
4 services to each household occupying an affordable unit.

5 ~~(115)~~ "Rental unit." A unit affordable to qualifying households which is not a
6 condominium, stock cooperative, or community apartment.

7 ~~(116)~~ "Replacement of use." The total amount of gross floor area, as defined in
8 Section 102.9 of this Code, to be demolished and reconstructed by a development project.

9 ~~(118)~~ "Research and development use." Space within any structure or portion thereof
10 intended or primarily suitable for or accessory to the operation of uses defined in San
11 Francisco Planning Code Section 890.52, regardless of the zoning district that the use is
12 located in.

13 ~~(122)~~ "Residential use." Space within any structure or portion thereof intended or
14 primarily suitable for or accessory to occupancy by uses defined in San Francisco Planning
15 Code Sections 209.1, 790.88, and 890.88 of this Code, as relevant for the subject zoning
16 district, or containing group housing as defined in Section 209.2(a)-(c) of this Code and any
17 residential components of institutional uses as defined in Section 209.3(a)-(c) and (g)-(i) of this
18 Code.

19 ~~(124)~~ "Retail/entertainment." An economic activity category under the TIDF that
20 includes, but is not limited to, a retail use; an entertainment use; massage establishments, as
21 defined in Section 218.1 of this Code; laundering, and cleaning and pressing, as defined in
22 Section 220 of this Code.

23 ~~(125)~~ "Retail use." Space within any structure or portion thereof intended or primarily
24 suitable for or accessory to the operation of uses contained in San Francisco Planning Code
25 Section 218, regardless of the zoning district that the use is located in.

1 ~~(126)~~—"Revenue services hours." The number of hours that the Municipal Railway
2 provides service to the public with its entire fleet of buses, light rail (including streetcars), and
3 cable cars.

4 ~~(127)~~—"Rincon Hill Community Improvements Fund." The fund into which all fee
5 revenue collected by the City from the Rincon Hill Community Infrastructure Impact Fee is
6 deposited.

7 ~~(128)~~ "Rincon Hill Community Infrastructure Impact Fee." The fee collected by the City
8 to mitigate impacts of new development in the Rincon Hill Program Area, as described in the
9 findings in Section 418.1.

10 ~~(129)~~—"Rincon Hill Program Area." Those districts identified as the Rincon Hill
11 Downtown Residential (RH DTR) Districts in the Planning Code and on the Zoning Maps.

12 ~~(130)~~—"Section 6932." Section 6932 of Title 25 of the California Code of Regulations as
13 such section applies to the County of San Francisco.

14 "Small Enterprise Workspace use" shall mean space within a structure or portion
15 thereof intended or primarily suitable for or accessory to the operation of uses as defined in
16 San Francisco Planning Code Section 227(t), regardless of the zoning district that the use is
17 located in.

18 ~~(75)~~—"SOMA." The area bounded by Market Street to the north, Embarcadero to the
19 east, King Street to the south, and South Van Ness and Division to the west.

20 ~~(131)~~—"SOMA Community Stabilization Fee." The fee collected by the City to mitigate
21 impacts on the residents and businesses of SOMA of new development in the Rincon Hill
22 Program Area, as described in the findings in Section 418.1.

23 ~~(132)~~—"SOMA Community Stabilization Fund." The fund into which all fee revenue
24 collected by the City from the SOMA Community Stabilization Fee is deposited.

1 (133)—"Sponsor" or "project sponsor." An applicant seeking approval for construction of
2 a development project subject to this Article, such applicant's successor and assigns, and/or
3 any entity which controls or is under common control with such applicant.

4 (134)—"Stock cooperative." As defined in California Business and Professions Code
5 Section 11003.2.

6 (135)—"Student housing." A building where 100 percent of the residential uses are
7 affiliated with and operated by an accredited post-secondary educational institution. Typically,
8 student housing is for rent, not for sale. This housing shall provide lodging or both meals and
9 lodging, by prearrangement for one week or more at a time. This definition only applies in the
10 Eastern Neighborhoods Mixed Use Districts.

11 "TIDF; Transit Impact Development Fee." The development fee that is the subject of
12 Section 411.1 et seq. of this Article.

13 (136)—"TIDF Study." The study commissioned by the San Francisco Planning
14 Department and performed by Nelson/Nygaard Associates entitled "Transit Impact
15 Development Fee Analysis – Final Report," dated May 2001, including all the Technical
16 Memoranda supporting the Final Report and the Nelson/Nygaard update materials contained
17 in Board of Supervisors File No. 040141.

18 (137)—"Total developable site area." That part of the site that can be feasibly
19 developed as residential development, excluding land already substantially developed, parks,
20 required open spaces, streets, alleys, walkways or other public infrastructure.

21 (138)—"Transit Impact Development Fee; TIDF." The development fee that is the
22 subject of ~~Section~~ Section 411.1 et seq. of this Article.

23 (139)—"Treasurer." The Treasurer for the City and County of San Francisco.

24 (140)—"Trip generation rate." The total number of automobile and Municipal Railway
25 trips generated for each 1,000 square feet of development in a particular economic activity

1 category as established in the TIDF Study, or pursuant to the five-year review process
2 established in Section 411.5 of this Article.

3 ~~(141)~~—"Use." The purpose for which land or a structure, or both, are legally designed,
4 constructed, arranged, or intended, or for which they are legally occupied or maintained, let or
5 leased.

6 ~~(142)~~—"Visitation Valley." The area bounded by Carter Street and McLaren Park to the
7 west, Mansell Street to the north, Route 101 between Mansell Street and Bayshore Boulevard
8 to the northeast, Bayview Park to the north, Candlestick Park and Candlestick Point
9 Recreation Area to the east, the San Francisco Bay to the southeast, and the San Francisco
10 County line to the south.

11 ~~(143)~~—"Visitor services." An economic activity category under the TIDF that includes,
12 but is not limited to, hotel use; motel use, as defined in Section 216(c) and (d); and time-share
13 projects, as defined in Section 11003.5(a) of the California Business and Professions Code.

14 ~~(144)~~—"Waiver Agreement." An agreement acceptable in form and substance to the
15 City Attorney and the Planning Department under which the City agrees to waive all or a
16 portion of the Community Improvements Impact Fee.

17 **SEC. 415 ~~(formerly Section 315)~~. HOUSING REQUIREMENTS FOR RESIDENTIAL**
18 **AND LIVE/WORK DEVELOPMENT PROJECTS.**

19 Sections 415.1 through 415.11 9, hereafter Section 415.1 et seq., set forth the
20 requirements and procedures for the ~~Residential Inclusionary~~ Inclusionary Affordable Housing
21 Program ("Program" or "Inclusionary Housing Program"). ~~The effective date of these~~
22 ~~requirements shall be either April 5, 2002, which is the date that the requirements originally~~
23 ~~became effective, or the date a subsequent modification, if any, became effective.~~

24 The Planning Department and MOH shall periodically publish a Procedures Manual
25 containing procedures for monitoring and enforcement of the policies and procedures for

1 implementation of this Program. The Procedures Manual must be made available at the
2 ~~Zoning Counter of the Department and on the Department's web site.~~ The Procedures Manual
3 shall not be amended, except for an annual update of the affordability housing guidelines,
4 which reflect updated income limits, prices, and rents, without approval of the Commission or
5 as otherwise specified herein.

6 The Procedures Manual in effect at the time of initial purchase or initial rental of a unit
7 shall govern the regulation of that unit until it is sold or re-rented unless an owner or current
8 tenant chooses to be governed by all of the more up-to-date provisions of the then-current
9 Procedures Manual. In that case, the owner or tenant must agree to be governed by the
10 totality of the new regulations -- an owner or tenant may not pick some provisions from the
11 Procedures Manual in effect at the time of initial purchase or initial rental and some in effect in
12 the then-current Procedures Manual. If the owner or tenant chooses to be governed by the
13 then-current Procedures Manual he or she shall sign an agreement with the City to that effect,
14 and the Department and MOH shall apply all of the rules and regulations in the then-current
15 Procedures Manual to the unit.

16 **SEC. 415.1. FINDINGS** *(formerly Section 315.2).*

17 A. The Board of Supervisors hereby finds and declares as follows:

18 **Affordable Housing:** The findings in former Planning Code Section 315.2 of the
19 ~~Inclusionary~~ Inclusionary Affordable Housing Ordinance are hereby readopted and updated as
20 follows:

21 1. Affordable housing is a paramount statewide concern. In 1980, the Legislature
22 declared in Government Code Section 65580:

23 (a) The availability of housing is of vital statewide importance, and the early
24 attainment of decent housing and a suitable living environment for every California family is a
25 priority of the highest order.

1 (b) The early attainment of this goal requires the cooperative participation of
2 government and the private sector in an effort to expand housing opportunities and
3 accommodate the housing needs of Californians of all economic levels.

4 (c) The provision of housing affordable to low-and moderate-income households
5 requires the cooperation of all levels of government.

6 (d) Local and state governments have a responsibility to use the powers vested in
7 them to facilitate the improvement and development of housing to make adequate provision
8 for the housing needs of all economic segments of the community.

9 The Legislature further stated in Government Code Section 65581 that:

10 It is the intent of the Legislature in enacting this article:

11 (a) To assure that counties and cities recognize their responsibilities in contributing
12 to the attainment of the state housing goal.

13 (b) To assure that counties and cities will prepare and implement housing elements
14 which will move toward attainment of the state housing goal.

15 (c) To recognize that each locality is best capable of determining what efforts are
16 required by it to contribute to the attainment of the state housing goal.

17 The California Legislature requires each local government agency to develop a
18 comprehensive long-term general plan establishing policies for future development. As
19 specified in the Government Code (at Sections 65300, 65302(c), and 65583(c)), the plan must
20 (1) "encourage the development of a variety of types of housing for all income levels,
21 including multifamily rental housing"; (2) "[a]ssist in the development of adequate housing to
22 meet the needs of low- and moderate-income households"; and (3) "conserve and improve
23 the condition of the existing affordable housing stock, which may include addressing ways to
24 mitigate the loss of dwelling units demolished by public or private action."
25

1 2. San Francisco faces a continuing shortage of affordable housing for very low
2 and low-income residents. The San Francisco Planning Department reported that for the four-
3 five-year period between 2000 and 2004~~2005 and 2009~~, 14,397~~8,389~~ total new housing
4 units were built in San Francisco. This number includes 1,933~~3,707~~ units for low and very
5 low-income households out of a total need of 3,930~~6,815~~ low and very low-income housing
6 units for the same period. According to the state Department of Housing and Community
7 Development, there will be a regional need for 230,743~~214,500~~ new housing units in the nine
8 Bay Area counties from 1999 through 2006~~2007 to 2014~~. Of that amount, over 58 percent, or
9 133,164~~125,258~~ units, are needed for moderate, low and very low-income households. The
10 Association of Bay Area Governments (ABAG) is responsible for dividing~~allocating~~ the total
11 regional need numbers among its member governments which includes both counties and
12 cities. ABAG estimates that San Francisco's low and very low-income housing production
13 need from 2007 through 2014 is 12,124~~1999 through 2006~~ is 7,370 units out of a total new
14 housing need of 20,372~~31,193~~ units, or 36~~39~~ percent of all units built. Within the past five~~four~~
15 years, only 23~~25~~ percent of all housing built, or 544~~9~~ percent of the previously projected
16 housing need for low and very low-income housing for the same period, was produced in San
17 Francisco. The production of moderate income ~~rental~~ units also fell short of the ABAG goal.
18 Only 1,093~~354~~ moderate income units were produced over the previous five~~four~~ years, or four
19 almost 8 percent of all units built, compared to ABAG's call for 26~~28~~ percent of all units to be
20 affordable to households of moderate income. ~~Given the need for 3,007 moderate income~~
21 ~~units over the four-year period, only 12 percent of the projected need for moderate income~~
22 ~~units was built.~~

23 3. In response to the above mandate from the California Legislature and the
24 projections of housing needs for San Francisco, San Francisco has instituted several
25 strategies for producing new affordable housing units. The 2004 Housing Element of the

1 General Plan recognizes the need to support affordable housing production by increasing site
2 availability by identifying and securing opportunity sites for permanently affordable housing, by
3 enhancing and by expanding the financial resources available for permanent affordable housing
4 through coordination at the regional, state, and Federal levels, and by supporting efforts to
5 produce and manage permanently affordable housing. ~~and capacity for permanently affordable~~
6 ~~housing through the inclusion of affordable units in larger housing projects.~~ Further, the City, as
7 established in the General Plan, seeks to encourage the distribution of affordable housing
8 throughout all neighborhoods and, thereby, offer diverse housing choices and promote
9 economic and social integration. The 2004 Housing Element calls for an increase in the
10 production of new affordable housing for greater economic integration and for the promotion
11 of integrated neighborhoods with a diversity of housing types provided and a range of housing
12 options and opportunities income levels. ~~development of mixed income housing to achieve social~~
13 ~~and cultural diversity. Section 415.1 et seq.~~ Section 415.1 et seq. furthers the goals of the State
14 Legislature and the General Plan.

15 4. The ~~2005~~ 2010 Consolidated Plan for July 1, 2000 ~~June 30, 2005 to June 30,~~
16 2010, issued by the Mayor's Office of Community Development and the Mayor's Office of
17 Housing, establishes that extreme housing pressures face San Francisco, particularly in
18 regard to low- and moderate-income residents. Many elements constrain housing production
19 in the City. This is especially true of affordable housing. As discussed in the ~~2004~~ Housing
20 Element published by the City Planning Department. San Francisco is largely built out, with
21 very few large open tracts of land to develop. As noted in the ~~2000~~ Consolidated Plan, its
22 geographical location at the northern end of a peninsula inherently prevents substantial new
23 development. There is no available adjacent land to be annexed, as the cities located on San
24 Francisco's southern border are also dense urban areas. Thus new construction of housing is
25 limited to areas of the City not previously designated as residential areas, infill sites, or to

1 areas with increased density. New market-rate housing absorbs a significant amount of the
2 remaining supply of land and other resources available for development and thus limits the
3 supply of affordable housing.

4 There is a great need for affordable rental and owner-occupied housing in the City.
5 Housing cost burden is one of the major standards for determining whether a locality is
6 experiencing inadequate housing conditions, defined as households that expend 30 percent
7 or more of gross income for rent or 35 percent or more of household income for owner costs.
8 ~~The 2000 Census indicates that 76,600-64,400 renter households earning up to 80 percent of~~
9 ~~the area median income are cost burdened. Of these, about 25,000 households earn less~~
10 ~~than 50 percent of AMI and pay more than 50 percent of their income to rent. According to~~
11 ~~more recent data from the Comprehensive Housing Affordability Study (CHAS) 67,015~~
12 ~~American Housing Survey, 80,662-80,014 total renter households, or 34-43 percent, were~~
13 ~~cost burdened in 2005-07 are cost burdened in 2008-2003. A significant number of owners are~~
14 ~~also cost burdened. The 2005-07 CHAS indicates that 46,985 owner households are cost~~
15 ~~burdened, or 38 percent. According to 2000 Census data, 18,237 of owners are cost-~~
16 ~~burdened, or 23 percent of all owner households. The 2008-2003 American Housing Survey~~
17 ~~indicates that this level has risen to 39-29 percent.~~

18 The San Francisco residential real estate market is one of the most expensive in the
19 United States. In ~~June 2010~~ May 2005, the California Association of Realtors reported that the
20 median priced home in San Francisco was ~~\$670,000~~ \$755,000.00. This price is 18 percent
21 ~~higher than the median priced home one year earlier, 44~~ 115 percent higher than the State of
22 California median (\$311,950), and 266-365 percent higher than the national average
23 (\$183,000). While the national homeownership rate is approximately 67.2-69 percent, only
24 approximately 39-35 percent of San Franciscans own their own home. The majority of market-
25 rate homes for sale in San Francisco are priced out of the reach of low and moderate income

1 households. In June 2010~~May 2005~~, the average rent for a two-bedroom apartment was
2 \$2,2302,125,821.00, which is affordable to households earning over \$89,20074,000.00.

3 These factors contribute to a heavy demand for affordable housing in the City that the
4 private market cannot meet. For many years, ~~Each year~~ the number of market rate units that
5 are affordable to low income households has been reduced by rising market rate rents and
6 sales prices. Although housing prices and rent levels have dropped in recent years, lower
7 income households still struggle to pay for housing in San Francisco. The number of
8 households benefiting from rental assistance programs is far below the need established by
9 the 2000 Census. Because the shortage of affordable housing in the City can be expected to
10 continue for many years, it is necessary to maintain the affordability of the housing units
11 constructed by housing developers under this Program. The 2004 Housing Element of the
12 General Plan recognizes this need, and one of its primary objectives is to protect the
13 affordability of the existing housing stock. ~~Objective 1 of the Housing Element is to provide~~
14 ~~new housing, especially permanently affordable housing, in appropriate locations which meets~~
15 ~~identified housing needs and takes into account the demand for affordable housing created by~~
16 ~~employment demand. Objective 6 is to protect the affordability of existing housing, and to~~
17 ~~ensure that housing developed to be affordable be kept affordable for 50-75 year terms, or~~
18 ~~even longer if possible. The Housing Element also sets the goal of securing funding and~~
19 permanent resources for permanently affordable housing, including innovative programs that
20 are not solely reliant on traditional mechanisms or capital, including the production of
21 affordable housing through process and zoning accommodations and support for middle
22 income housing.

23 In 2004 the National Housing Conference issued a survey entitled "Inclusionary
24 Zoning: The California Experience." The survey found that as of March 2003, there were 107
25 cities and counties using inclusionary housing in California, one-fifth of all localities in the

1 state. Overall, the inclusionary requirements were generating large numbers of affordable
2 units. Only six percent of jurisdictions reported voluntary programs, and the voluntary nature
3 appears to compromise the local ability to guarantee affordable housing production. While
4 there was a wide range in the affordability percentage-requirements for inclusionary housing,
5 ~~the average requirement for affordability in rental developments is 13 percent. Approximately~~
6 half of all jurisdictions require at least 15 percent to be affordable, and one-quarter require 20
7 percent or more to be affordable.

8 5. Development of new market-rate housing makes it possible for new residents to
9 move to the City. These new residents place demands on services provided by both public
10 and private sectors. Some of the public and private sector employees needed to meet the
11 needs of the new residents earn incomes only adequate to pay for affordable housing.
12 Because affordable housing is in short supply within the City, such employees may be forced
13 to live in less than adequate housing within the City, pay a disproportionate share of their
14 incomes to live in adequate housing within the City, or commute ever-increasing distances to
15 their jobs from housing located outside the City. These circumstances harm the City's ability
16 to attain goals articulated in the City's General Plan and place strains on the City's ability to
17 accept and service new market-rate housing development.

18 6. The payment of an Affordable Housing Fee by developers of market rate housing is
19 justified for the reasons stated herein and has identifiable benefits to the City. Because it is not
20 financially feasible in most circumstances to develop new housing affordable to very-low, low, median
21 and moderate-income households, the City and County provide direct housing investments to
22 developers to enable the creation of affordable housing. The Affordable Housing Fee will be used to
23 help subsidize these development costs and provide administrative support for these programs and
24 other affordable housing development activities administered by the City and County. Without these
25 funds, the City and County would be less able to meet its affordable housing needs and the Regional

1 Housing Needs goals established by ABAG and the State of California for the City and County for
2 2007-20142006-2013.

3 The Affordable Housing Fee also enables affordable housing developments to leverage outside
4 development funding from the private sector, and the State and Federal Government. This development
5 work also creates economic activity, particularly construction work, which provides high-paying jobs
6 to residents and workers in the City and County.

7 In addition, it is not financially feasible for the typical moderate income household to purchase
8 a home in San Francisco. For these reasons, the Affordable Housing Fee may also be used to provide
9 down payment assistance to low and moderate income homebuyers and provide administrative support
10 for these programs and other first-time homebuyer assistance administered by the City and County.

11 However, tThe development of affordable housing on the same site as market-rate
12 housing also increases social and economic integration vis-a-vis housing in the City and has
13 corresponding social and economic benefits to the City. Inclusionary housing provides a
14 healthy job and housing balance. Inclusionary housing provides more affordable housing
15 close to employment centers which in turn may have a positive economic impact by reducing
16 such costs as commuting and labor costs. However, ~~there may also be trade-offs where~~
17 ~~constructing affordable units at a different site than the site of the principle project may~~
18 ~~produce a greater number of affordable units without additional costs to the project applicant.~~
19 ~~If a project applicant may produce a significantly greater number of affordable units off-site~~
20 ~~then it is in the best interest of the City to permit the development of affordable units at a~~
21 ~~different location than that of the principal project.~~

22 7. Provided project applicants can take these requirements into consideration
23 when negotiating to purchase land for a housing project, the requirements of Section 415.1 et
24 seq. are generally financially feasible for project applicants to meet, particularly because of
25 the benefits being conferred by the City to housing projects under Section 415.1 et seq..

1 Section 406 provides a means by which a project applicant may seek a reduction or waiver of
2 the Affordable Housing Fee or a reduction or waiver of the alternative the requirements of this
3 Program these mitigation fees if the project applicant can show that imposition of these
4 requirements would create an unlawful financial burden.

5 8. Conditional Use Authorization and Planned Unit Development Permits permit
6 the development of certain uses not permitted as of right in specific districts or greater density
7 of permitted residential uses. As the General Plan recognizes, through the eConditional uUse
8 Authorization and pPlanned uUnit dDevelopment process, applicants for housing projects
9 generally receive material economic benefits. Such applicants are generally permitted to build
10 in excess of the generally applicable black letter requirements of the Planning Code for
11 housing projects resulting in increased density, bulk, or lot coverage or a reduction in parking
12 or other requirements or an approval of a more intensive use over that permitted without the
13 eConditional uUse Authorization permit or pPlanned uUnit dDevelopment permit. Through the
14 eConditional uUse Authorization and pPlanned uUnit dDevelopment process, building
15 standards can be relaxed in order to promote lower cost home construction. An additional
16 portion of San Francisco's affordable housing needs can be supplied (with no public subsidies
17 or financing) by private sector housing developers developing ~~inclusionary~~ inclusionary
18 affordable units in their large market-rate projects in exchange for the density and other
19 bonuses conferred by eConditional uUse Authorization and pPlanned uUnit dDevelopment
20 approvals, provided it is financially attractive for private sector housing developers to seek
21 such conditional use and/or planned unit development approvals.

22 9. The City wants to balance the burden on private property owners with the
23 demonstrated need for affordable housing in the City. ~~For the reasons stated above, the Board of~~
24 ~~Supervisors thus intends to increase the inclusionary housing requirements for all residential projects.~~
25 ~~In order to balance the burden on property owners, the Board intends to limit the application of an~~

1 ~~inclusionary housing requirement to 15 percent for housing projects that do not receive any of the~~
2 ~~benefits described above through the conditional use or planned unit development process, or in~~
3 ~~live/work projects. A slightly higher percentage will be applied to projects which generally receive~~
4 ~~benefits through the conditional use or planned unit development process, or in live/work projects.~~ The
5 2004 Housing Element (Policy 4.2) states: Include affordable units in larger housing
6 developments. It also calls for the City to review its affordable inclusionary Inclusionary
7 Housing pProgram regularly to ensure fair burden and not constrain new housing production.
8 The Board of Supervisors has reviewed the ~~inclusionary~~ Inclusionary Affordable Housing
9 Program and finds that, for purposes of the Housing Element of the General Plan, ~~increasing~~
10 ~~the inclusionary housing requirements~~ the current Affordable Housing Fee – set at the equivalent to
11 providing 20 percent of the total number of units as affordable units (or less for projects approved
12 under prior requirements)-- ensures more fair burden on all housing development and will not
13 constrain new housing production. The Board of Supervisors has reviewed the ~~inclusionary~~
14 Inclusionary Affordable Housing Program and finds that, for purposes of the Housing Element
15 of the General Plan, a housing project of five units or more is a larger housing project.
16 ~~Expanding the inclusionary housing~~ Applying the Inclusionary Affordable Housing Program
17 requirements to buildings of five units or more ensures more fair burden on all housing
18 development and will not constrain new housing production.

19 10. The findings of former Planning Code Section 313.2 for the Jobs-Housing
20 Linkage Program, now found in Planning Code Sections 3413 et seq., relating to the shortage
21 of affordable housing, the low vacancy rate of housing affordable to persons of lower and
22 moderate income, and the decrease in construction of affordable housing in the City are
23 hereby readopted.

24 11. The Land Use and Economic Development Committee of the Board of
25 Supervisors held hearings on this legislation on July 12 and 19, 2006. At those hearings, the

1 Committee heard testimony from Planning Department staff and consultant Kate Funk of
2 Keyser Marston and Associates regarding a study undertaken at the direction of the Planning
3 Department by the consultant Keyser Marston Associates. The study was entitled Inclusionary
4 Housing Program Sensitivity Analysis, dated July 7, 2006, and was undertaken to examine
5 the economic impacts of adjusted inclusionary requirements on market-rate housing projects
6 ("Sensitivity Analysis"). The study can be found in Board File No. 051685 and is incorporated
7 herein by reference. The study was guided by the Planning Department and MOH and
8 informed by a Technical Advisory Committee comprised of a variety of experts from the San
9 Francisco Housing Development and Affordable Housing Advocacy Communities. Planning
10 Department staff presented a report summarizing the findings of the Sensitivity Analysis and
11 the recommendations of the Technical Advisory Committee. That report, dated July 10, 2006,
12 is found in Board File No. 051685 and is incorporated herein by reference. After considering
13 the Sensitivity Analysis and staff report and hearing the recommendations and testimony of
14 the Planning Department, MOH, members of the Technical Advisory Committee, and
15 members of the public including representatives of housing developers, community members,
16 and affordable housing advocates, the Land Use and Economic Development Committee
17 considered various amendments to the legislation. The Committee found, among other things,
18 that it was in the public interest to increase the percentage requirements of the ordinance, but
19 not by as much as originally proposed; to modify the application dates of the ordinance to
20 grandfather more existing projects from the increased percentage requirements, but to make
21 most projects subject to the other requirements of the ordinance; and to require further study
22 on some issues by the Planning Department and MOH.

23 12. The City of San Francisco, under the direction of the Office of the Controller, has
24 undertaken a comprehensive program of analyses to update its programs and supporting
25 documentation for many types of fees, including updating nexus analyses in support of

1 development impact fees. At the direction of the Board of Supervisors and as part of this
2 larger analysis, the City contracted with Keyser Marston Associates to prepare a nexus
3 analysis in support of the Inclusionary Affordable Inclusionary Housing Program, or an analysis
4 of the impact of development of market rate housing on affordable housing supply and
5 demand. The Planning Department and MOH worked closely with the consultant and also
6 consulted with the Technical Advisory Committee, noted above, comprised of a variety of
7 experts from the San Francisco housing development and affordable housing advocacy
8 communities.

9 The City's current position is that the City's Inclusionary Inclusionary Affordable Housing
10 Program ~~including the in-lieu fee provision which is offered as an alternative to building units within~~
11 ~~market rate projects~~, is not subject to the requirements of the Mitigation Fee Act, Government
12 Code Sections 66000 et seq. While the City does not expect to alter its position on this matter;
13 due to past legislative actions supporting such a study, the Citywide study being undertaken
14 to conduct nexus studies in other areas, and a general interest in determining whether the
15 Inclusionary Inclusionary Housing Program can be supported by a nexus type analysis as an
16 additional support measure, the City contracted to undertake the preparation of a nexus
17 analysis at this time.

18 The final study can be found in the Board of Supervisors File and is incorporated by
19 reference herein. The Board of Supervisors has reviewed the study and staff analysis and
20 report of the study and, on that basis finds that the study supports the current inclusionary
21 housing requirements of the Inclusionary Affordable Housing Program including, but not limited to,
22 the primary requirement that project applicants pay the Affordable Housing Fee. Specifically, the
23 Board finds that this study: identifies the purpose of the fee to mitigate impacts on the demand
24 for affordable housing in the City; identifies the use to which the fee is to be put as being to
25 increase the City's affordable housing supply; and establishes a reasonable relationship

1 between the use of the fee for affordable housing and the need for affordable housing and the
2 construction of new market rate housing. Moreover, the Board finds that the current
3 ~~inclusionary~~ inclusionary requirements are less than the cost of mitigation and do not include
4 the costs of remedying any existing deficiencies. The Board also finds that the study
5 establishes that the current ~~inclusionary~~ inclusionary requirements do not duplicate other city
6 requirements or fees.

7 13. The Board of Supervisors recognizes that this Inclusionary ~~Inclusionary~~ Affordable
8 Housing Program is only one part of the City's overall strategy for providing affordable
9 housing. The City has spent over \$154 million in capital funds on affordable housing in 2006-
10 07 of combined expenditures by MOH and San Francisco Redevelopment Agency, but not
11 including expenditures by the Department of Public Health or the Human Services Agency. At
12 the very most, only \$22 million of those monies come from contributions from private
13 developers through this Inclusionary Program or other similar programs. The City expected to
14 spend over \$78 million on affordable housing in 2007-08 and, the current expectation is that
15 only \$2.5 million of those monies will come from contributions from private developers through
16 this ~~Inclusionary~~ Program or other similar programs. The Mayor's Office of Housing committed
17 over \$54 million in capital funds to affordable housing development in 2009-10. Only \$5
18 million of those monies came from contributions from private developers through this Program
19 or other similar programs. The MOH has budgeted approximately \$64 million for affordable
20 housing development in 2010-11 and the current expectation is that about \$14 million of those
21 monies will come from contributions from private developers through this Program or other
22 similar programs.

23 14. While the Board of Supervisors has amended the Inclusionary Affordable
24 Housing Program to have the primary requirement of the Program be the Affordable Housing
25 Fee, for continuity and ease of reference the Board finds that the Program should, in name,

1 remain the Inclusionary Affordable Housing Program ("Program" or "Inclusionary Housing
2 Program").

3 **SEC. 415.2. DEFINITIONS.** See Section 401 of this Article.

4 ~~(a) In addition to the definitions set forth in Section 401 of this Article, the following definitions~~
5 ~~shall govern interpretation of Section 415.1 et seq.:~~

6 ~~(1) — "Allowable average purchase price." A price for all affordable owned units of the size~~
7 ~~indicated below that are affordable to a household of median income as defined in this Section,~~
8 ~~adjusted for the household size indicated below as of the date of the close of escrow, and, where~~
9 ~~applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing~~
10 ~~units as specified in the Procedures Manual and amended from time to time:~~

Number of Bedrooms (or, for live/work units square foot equivalency) —	Number of Persons in Household —
0 (Less than 600 square feet) —	1 —
1 (601 to 850 square feet) —	2 —
2 (851 to 1,100 square feet) —	3 —
3 (1,101 to 1,300 square feet) —	4 —
4 (More than 1,300 square feet) —	5 —

20 ~~(2) — "Allowable average annual rent." Annual rent for an affordable rental unit of the size~~
21 ~~indicated below that is 30 percent of the annual gross income of a household of median low income as~~
22 ~~defined in this Section, adjusted for the household size indicated below, and, where applicable,~~
23 ~~adjusted to reflect the Department's policy on unbundled parking for affordable housing units as~~
24 ~~specified in the Procedures Manual and amended from time to time:~~

Number of Bedrooms	Number of
-------------------------------	----------------------

(or, for live/work units square foot equivalency) —	Persons in Household —
0 (Less than 600 square feet) —	1 —
1 (601 to 850 square feet) —	2 —
2 (851 to 1,100 square feet) —	3 —
3 (1,101 to 1,300 square feet) —	4 —
4 (More than 1,300 square feet) —	5 —

~~(3) "Maximum annual rent." The maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent for an affordable housing unit of the size indicated below shall be no more than 30 percent of the annual gross income for a household of low income as defined in this Section, as adjusted for the household size indicated below as of the first date of the tenancy.~~

Number of Bedrooms (or, for live/work units square foot equivalency) —	Number of Persons in Household —
0 (Less than 600 square feet) —	1 —
1 (601 to 850 square feet) —	2 —
2 (851 to 1100 square feet) —	3 —
3 (1101 to 1300 square feet) —	4 —
4 (More than 1300 square feet) —	5 —

~~(4) "Maximum purchase price." The maximum purchase price for an affordable owned unit of the size indicated below that is affordable to a household of moderate income, adjusted for the household size indicated below, assuming an annual payment for all housing costs of 33 percent of the~~

combined household annual gross income, a down payment recommended by MOH and set forth in the Procedures Manual, and available financing;

<i>Number of Bedrooms (or, for live/work units square foot equivalency)</i>	<i>Number of Persons in Household</i>
<i>0 (Less than 600 square feet)</i>	<i>1</i>
<i>1 (601 to 850 square feet)</i>	<i>2</i>
<i>2 (851 to 1100 square feet)</i>	<i>3</i>
<i>3 (1101 to 1300 square feet)</i>	<i>4</i>
<i>4 (More than 1300 square feet)</i>	<i>5</i>

SEC. 415.3. APPLICATION (formerly 315.3).

(a) Section 415.1 et seq. shall apply to any housing project that consists of five or more units where an individual project or a phased project is to be undertaken and where the total undertaking comprises a project with five or more units, even if the development is on separate but adjacent lots; and

(1) Does not require Commission approval as a eConditional uUse Authorization or pPlanned uUnit dDevelopment;

(2) Requires Commission approval as a eConditional uUse Authorization or pPlanned uUnit dDevelopment;

(3) Consists of live/work units as defined by Section 102.13 of this Code; or

(4) Requires Commission approval of replacement housing destroyed by earthquake, fire or natural disaster only where the destroyed housing included units restricted

1 under the ~~Residential Inclusionary~~ Inclusionary Affordable Housing Program or the City's
2 predecessor inclusionary housing policy, condominium conversion requirements, or other
3 affordable housing program.

4 (b) The effective date of these requirements shall be either April 5, 2002, which is
5 the date that the requirements originally became effective, or the date a subsequent
6 modification, if any, became operative. The following table is designed to summarize the
7 most significant subsequent modifications to this Program and the dates those modifications
8 went into effect. The Planning Department and the Mayor's Office of Housing shall maintain a
9 record for the public summarizing various amendments to this Program and their effective or
10 operative dates. To the extent there is a conflict between the following table or any summary
11 produced by the Department or MOH and the provisions of the original implementing
12 ordinances, the implementing ordinances shall prevail.

13 **Table 415.3**

<u>Program Modification</u>	<u>Effective or Operative Date</u>
<u>All projects with 5 or more units must</u> <u>participate in the Inclusionary Housing</u> <u>Program Section 415 (changed from a</u> <u>threshold of 10 units).</u>	<u>All projects that submitted an first application</u> <u>on or after July 18, 2006</u>
<u>Affordable Housing Percentages:</u> <ul style="list-style-type: none">• <u>20% Fee</u>• <u>15% on-site*</u>• <u>20% off-site*</u> <u>*Of total number of units</u>	<u>All projects that submitted an first application</u> <u>on or after July 18, 2006 (except projects</u> <u>which require a rezoning to increase buildable</u> <u>residential units or square footage)</u>

<u>On-Site units must be priced and sold at 90% of AMI and rented at 55% of AMI</u>	<u>All projects that receive a first site or building permit on or after September 9, 2006</u>
<u>Project sponsor must select Program compliance option upon project approval and cannot alter their compliance option</u>	<u>All projects that received Planning Commission or Planning Department approval on or after September 9, 2006</u>
<u>All off-site units must be located within 1 mile of the principal project and</u> <u>Off-site units must be priced and sold at 70% of AMI</u>	<u>All Projects that receive Planning Commission or Planning Department approval after September 9, 2006</u>
<u>Lottery preference for applicants living or working in San Francisco</u>	<u>All projects that are marketed on or after June 4, 2007</u>
<u>Lottery preference for applicants holding a Certificate of Preference from the Redevelopment Agency</u>	<u>All projects that are marketed on or after December 30, 2008</u>
<u>Lottery required for all new and resale units</u>	<u>All projects that are marketed on or after September 9, 2006</u>
<u>Must provide on-site units as owner-occupied only unless specifically exempted pursuant to Section 415</u>	<u>All projects that submitted an application on or after beginning February 11, 2010</u>
<u>All off-site units must follow standards set out in Procedures Manual</u>	<u>Projects that receive Planning Commission or Planning Department approval on or after June 4, 2007</u>

1 ~~Section 415.1 et seq. shall apply to all housing projects that have not received a first~~
2 ~~site or building permit construction document on or before the effective date of Section 415.1~~
3 ~~et seq. with the following exceptions. Until these application dates take effect as described~~
4 ~~below, the provisions of Section 415.1 et seq. as it exists on July 18, 2006 shall govern. The~~
5 ~~provisions of Section 415.1 et seq., including the provisions relating to the Affordable Housing~~
6 ~~Fee and the alternatives to the payment of the fee, shall become effective immediately upon~~
7 ~~adoption of Ordinance No. _____ (BOS File No. _____) and shall apply to all projects~~
8 ~~regardless of application date.~~

9 ~~(1) The amendments to the off-site requirements in Section 415.7 6 (c) and (d)~~
10 ~~relating to location and type of off-site housing, and Section 415.4(e) relating to when a~~
11 ~~developer shall declare whether it is eligible for will choose an alternative to the Affordable~~
12 ~~Housing Fee on-site requirement shall apply only to projects that receive their Commission or~~
13 ~~Department approval on or after the effective date of Section 415.1 et seq..~~

14 ~~(2) The amendments to the percentage requirements of Section 415.1 et seq. that~~
15 ~~govern the number of affordable units a housing project is required to provide in Sections~~
16 ~~415.5(a) and 415.6(a) and 415.7(a) apply only to housing projects that submit their first~~
17 ~~application, including an environmental evaluation application or any other Planning~~
18 ~~Department or Building Department application, on or after July 18, 2006. Notwithstanding the~~
19 ~~foregoing, the amendments to the percentage requirements of Section 415.1 et seq. also~~
20 ~~apply to any project that has not received its final Commission or Department approvals~~
21 ~~before July 18, 2006 for housing projects that receive a Zoning Map amendment or Planning~~
22 ~~Code text amendment related to their project approvals that (A) results in a net increase in the~~
23 ~~number of permissible residential units, or (B) results in a material increase in the net~~
24 ~~permissible residential square footage. For purposes of subsection B above a material~~
25

1 increase shall mean an increase of 5 percent or more, or an increase in 10,000 square feet or
2 more, whichever is less.

3 (3) ~~The amendments in Section 415.1 to the way median income is calculated apply~~
4 ~~to any housing project that has not received a first site or building permit by the effective date~~
5 ~~of Section 415.1 et seq..~~

6 (4) ~~Section 415.1 et seq. shall apply to all housing projects of 5 to 9 units that filed~~
7 ~~their first application, including an environmental evaluation application or any other Planning~~
8 ~~Department application on or after July 18, 2006.~~

9 (c) Section 415.1 et seq., the Inclusionary Housing Program, shall not apply to:

10 (1) That portion of a housing project located on property owned by the United
11 States or any of its agencies or leased by the United States or any of its agencies for a period
12 in excess of 50 years, with the exception of such property not used exclusively for a
13 governmental purpose;

14 (2) That portion of a housing project located on property owned by the State of
15 California or any of its agencies, with the exception of such property not used exclusively for a
16 governmental or educational purpose; or

17 (3) That portion of a housing project located on property under the jurisdiction of the
18 San Francisco Redevelopment Agency or the Port of San Francisco where the application of
19 Section 415.1 et seq. is prohibited by California or local law.

20 (4) Selected projects that are otherwise providing affordable units comparable to or
21 exceeding the requirements of this program as follows:

22 (A) Qualifying Projects. Projects that meet either of the requirements of subsection
23 (i) or (ii) below for as long as they meets all of the requirements and conditions of this
24 subsection.

1 (i) A project using California Debt Limit Allocation Committee (CDLAC) tax-exempt bond
2 financing as long as the project provides 20 percent of the units as affordable at 50 percent of area
3 median income for on-site housing or 25 percent of the units as affordable at 50 percent of area median
4 income for off-site housing.

5 (ii) A 100% affordable housing project in which rents are controlled or regulated by
6 any government unit, agency or authority, excepting those unsubsidized and/or unassisted
7 units which are insured by the United States Department of Housing and Urban Development.
8 The Mayor's Office of Housing must represent to the Planning Commission or Planning
9 Department that the project meets this requirement.

10 (B) Restrictions. If a project sponsor, takes advantage of this subsection, all of the
11 rules and regulations of the programs or recorded documents guaranteeing the affordability of
12 the units shall govern the units and the requirements of this Program shall not apply.

13 (C) Conditions. In order to qualify for this provision, the project sponsor must record
14 an NSR against the property that provides that, in the event of foreclosure or for any other
15 reason, the project no longer qualifies as a project meeting the requirements of subsection
16 (4)(A)(i) or (ii) the project will either:

17 (i) pay the Affordable Housing Fee plus interest from the date the project received
18 its first construction document for the project if no affordable units were ever provided or, if
19 affordable units were provided and occupied, then the Affordable Housing Fee with no interest
20 is due on the date the units were no longer occupied by qualifying households; or

21 (ii) provide the required number of on-site affordable units required at time of
22 original project approval and that those units shall be subject to all of the requirements of this
23 Program.

24 (D) In the event that there is a foreclosure or other event triggering the requirements
25 of subsection (C) above, the project sponsor shall record a new NSR specifying the manner it

1 which it complies with this Program, including but not limited to any specific units restricted as
2 affordable under (C)(ii). The new NSR shall provide that the units must comply with all of the
3 requirements of this Program.

4 (d) For projects that have received a first site or building permit prior to the effective
5 date of Section 415.1 et seq., the requirements in effect prior to the effective date of Section
6 415.1 et seq. shall apply.

7 **SEC. 415.4 IMPOSITION OF REQUIREMENTS.**

8 (a) Determination of Requirements. The Department shall determine the
9 applicability of Section 415.1 et seq. to any development project requiring a first construction
10 document building or site permit and, if Section 415.1 is applicable, shall impose any such
11 requirements as a condition of approval for issuance of the first construction document
12 building or site permit. The project sponsor shall supply any information necessary to assist
13 the Department in this determination.

14 (b) Notice to Development Fee Collection Unit of Requirements. After the
15 Department has made its final determination regarding the application of the affordable
16 housing requirements to a development project pursuant to Section 415.1 et seq., it shall
17 immediately notify the Development Fee Collection Unit at DBI in addition to the other
18 information required by Section 402(b) of this Article.

19 (c) Payment of Affordable Housing Fee or Project Sponsor's Eligibility For And Selection
20 of Alternative: Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site
21 permit first construction document for a development project subject to the requirements of
22 Section 415.1 et seq., the sponsor of the development project shall pay the Affordable Housing
23 Fee set forth in Section 415.5 or, if eligible to meet the requirements through an Alternative, shall
24 select one of the four options listed in Section 415.5(f). below to fulfill their affordable housing
25 requirements and notify the Department of their choice.

1 (1) ~~Construct on-site units affordable to qualifying households pursuant to the requirements~~
2 ~~of Section 415.5.~~

3 (2) ~~Construct off-site units affordable to qualifying households at an alternative site within~~
4 ~~the City and County of San Francisco pursuant to Section 415.6.~~

5 (3) ~~Pay an in-lieu fee to the Development Fee Collection Unit at DBI pursuant to Section~~
6 ~~415.7.~~

7 (4) ~~Provide any combination of on-site units as provided in Section 415.5, off-site units as~~
8 ~~provided in Section 415.6, or payment of an in-lieu fee as provided in Section 415.7, provided that the~~
9 ~~sponsor constructs or pays the fee at the appropriate percentage or fee level required for that option.~~

10 (d) Department Notice to Development Fee Collection Unit of Sponsor's Choice.
11 After the sponsor has filled out a Declaration of Intent and, if necessary, an Affidavit of Eligibility
12 for an Alternative to the Affordable Housing Fee indicating how it will notified the Department of their
13 choice to fulfill the affordable housing requirements of Section 415.1 et seq., the Department
14 shall immediately notify the Development Fee Collection Unit at DBI of the sponsor's choice.

15 (e) Development Fee Collection Unit Notice to Department Prior to Issuance of the
16 First Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide
17 notice in writing or electronically to the Department prior to issuing the first eCertificate of
18 eOccupancy for any development project subject to Section 415.1 et seq. that has elected to
19 fulfill all or part of its requirement with an option other than payment of the Affordable Housing
20 Fee an in-lieu fee. If the Department notifies the Unit at such time that the sponsor has not
21 satisfied the requirements, the Director of DBI shall deny and all eCertificates of eOccupancy
22 until the subject project is brought into compliance with the requirements of Section 415.1 et
23 seq.

24 (f) Process for Revisions of Determination of Program Requirements. In the event
25 that the Department or the Commission takes action affecting any development project

1 subject to Section 415.1 et seq. and such action is subsequently modified, superseded,
2 vacated, or reversed by the Board of Appeals, the Board of Supervisors, or by court action,
3 the procedures of Section 402(c) shall be followed.

4 SEC. 415.5. ~~COMPLIANCE THROUGH PROVISION OF ON-SITE AFFORDABLE~~
5 ~~HOUSING. AFFORDABLE HOUSING FEE~~ (formerly Code Section 315.6)

6 Except as provided in Section 415.5(e), all development projects subject to this Program
7 through the application of Section 415.3 shall be required to pay an Affordable Housing Fee
8 subject to the following requirements:

9 (a) Paying Payment of a fee to the to the Development Collection Unit at DBI for deposit
10 into the Citywide Affordable Housing Fund for the purposes of that Fund.

11 (b) Amount of Fee. The amount of the fee which may be paid by the project sponsor subject
12 to this Program shall be determined by MOH utilizing the following factors:

13 (1) The number of units equivalent to the applicable percentage of the number of units in the
14 principal project. The applicable percentage shall be 20 percent or the percentage that applied to the
15 project if the project is subject to the requirements of an earlier version of this Program due to the date
16 it submitted its application. For the purposes of this Section, the City shall calculate the fee using the
17 direct fractional result of the total number of units multiplied by the applicable percentage, rather than
18 rounding up the resulting figure as required by Section 415.6 5(a).

19 (2) The affordability gap using data on the cost of construction of residential housing from
20 the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by
21 Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase
22 Price for the equivalent unit sizes. The Department and MOH shall update the technical report from
23 time to time as they deem appropriate in order to ensure that the affordability gap remains current.

24 (3) No later than July 1 of each year, MOH shall adjust the fee and provide a report on its
25 adjustment to the Board of Supervisors. MOH shall provide notice of any fee adjustment on its website

1 at least 30 days prior to the adjustment taking effect. MOH is authorized to develop an appropriate
2 methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the
3 price of housing in San Francisco. The method of indexing shall be published in the Procedures
4 Manual.

5 (c) Notice to Development Fee Collection Unit of Amount Owed. Prior to issuance of the
6 building or site permit first construction document for a development project subject to Section
7 415.5, MOH shall notify the Development Fee Collection Unit at DBI electronically or in writing of its
8 calculation of the amount of the fee owed.

9 (d) Lien Proceedings. If, for any reason, the Affordable Housing Fee imposed
10 pursuant to Section 415.5 remains unpaid following issuance of the first Certificate of
11 Occupancy, the Development Fee Collection Unit at DBI shall institute lien proceedings to
12 make the entire unpaid balance of the fee, plus interest and any deferral surcharge, a lien
13 against all parcels used for the development project in accordance with Section 408 of this
14 Article and Section 107A.13.15 of the San Francisco Building Code.

15 (e) If a housing project is located in an Area Plan with an additional or specific
16 affordable housing requirements such as those set forth in section 416 and 417 or elsewhere
17 in this code, the more specific provisions shall apply in lieu of or in addition to those provided
18 in this Program, as applicable.

19 (df) Use of Fees. All monies contributed pursuant to this Section shall be deposited in the
20 special fund maintained by the Controller called the Citywide Affordable Housing Fund. MOH shall
21 use the funds in the following manner:

22 (1) Except as provided in subsection (2) below, the receipts in the Fund are hereby
23 appropriated in accordance with law to be used to:

24 (1a) increase the supply of housing affordable to qualifying households subject to the
25 conditions of this Section; and

1 (2b) provide down payment assistance to low and moderate income homebuyers; and
2 (3c) pay the expenses of MOH in connection with monitoring and administering compliance
3 with the requirements of the Program. MOH is authorized to use funds in an amount not to exceed
4 \$200,000 every 5 years to conduct follow-up studies under Section 415.9(e) and to update the
5 affordable housing fee amounts as described above in Section 415.5(b). All other monitoring and
6 administrative expenses shall be appropriated through the annual budget process or supplemental
7 appropriation for MOH. The fund shall be administered and expended by MOH, which shall have the
8 authority to prescribe rules and regulations governing the Fund which are consistent with this Section.

9 (2) "Small Sites Funds":

10 (A) Designation of funds. MOH shall designate and separately account for 10% percent of
11 all fees that it receives under Section 415.1 et seq., excluding fees that are geographically targeted such
12 as those in Sections 415.6(a)(1) and 827(b)(C), to support acquisition and rehabilitation of Small Sites
13 ("Small Sites Funds"). MOH shall continue to divert 10 percent of all fees for this purpose until the
14 Small Sites Funds reach a total of \$15 million at which point, MOH will stop designating funds for this
15 purpose. At such time as designated Small Sites Funds are expended and dip below \$15 million, MOH
16 shall start designating funds again for this purpose, such that at no time the Small Sites Funds shall
17 exceed \$15 million. When the total amount of fees paid to the City under Section 415.1 et seq. totals
18 less than \$10 million over the preceding 12 month period, MOH is authorized to temporarily divert
19 funds from the Small Sites Fund for other purposes. MOH must keep track of the diverted funds,
20 however, such that when the amount of fees paid to the City under Section 415.1 et seq. meets or
21 exceeds \$10 million over the preceding 12 month period, MOH shall commit all of the previously
22 diverted funds and 10 percent of any new funds, subject to the cap above, to the Small Sites Fund.

23 (B) Use of Small Sites Funds. The funds shall be used exclusively to acquire or rehabilitate
24 "Small Sites" defined as properties consisting of less than 25 units. Units supported by monies from the
25 fund shall be designated as housing affordable to qualifying households as defined in Section 415.1 for

1 no less than 55 years. Properties supported by the Small Sites Funds must be either (i) rental properties
2 that will be maintained as rental properties; (ii) vacant properties that were formerly rental properties
3 as long as those properties have been vacant for a minimum of two years prior to the effective date of
4 this legislation, (iii) properties that have been the subject of foreclosure or (iv) a Limited Equity
5 Housing Cooperative as defined in Subdivision Code Sections 1399.1 et seq. or a property owned or
6 leased by a non-profit entity modeled as a Community Land Trust.

7 (C) Initial Funds. If, within 18 months from the date of adoption of this ordinance, MOH
8 dedicates an initial one-time contribution of other eligible funds to be used initially as Small Sites
9 Funds, MOH may use the equivalent amount of Small Sites Funds received from fees for other purposes
10 permitted by the Citywide Affordable Housing Fund until the amount of the initial one-time
11 contribution is reached.

12 (D) Annual Report. At the end of each fiscal year, MOH shall issue a report to the Board of
13 Supervisors regarding the amount of Small Sites Funds received from fees under this legislation, and a
14 report of how those funds were used.

15 (E) Intent. In adopting this ordinance regarding Small Sites Funds, the Board of
16 Supervisors does not intend to preclude MOH from expending other eligible sources of funding on
17 Small Sites as described in this Section, or from allocating or expending more than \$15 million of other
18 eligible funds on Small Sites.

19 (e) Lien Proceedings. If, for any reason, the fee imposed pursuant to Section 415.5
20 remains unpaid following issuance of the first certificate of occupancy, the Development Fee
21 Collection Unit at DBI shall institute lien proceedings to make the entire unpaid balance of the
22 fee, plus interest and any deferral surcharge, a lien against all parcels used for the
23 development project in accordance with Section 408 of this Article and Section 107A.13.15 of
24 the San Francisco Building Code.
25

1 If a housing project is located in an Area Plan with an additional or specific affordable
2 housing requirements such as those set forth in section 416 and 417 or elsewhere in this
3 code, the more specific provisions shall apply in lieu of or in addition to those provided in this
4 Program, as applicable.

5 (g) Alternatives to Payment of Affordable Housing Fee:

6 (1) Eligibility: A project sponsor must pay the Affordable Housing Fee unless it
7 qualifies for and chooses to meet the requirements of the Program through an Alternative
8 provided in this Subsection. The project sponsor may choose one of the following
9 Alternatives:

10 (A) Alternative #1: On-Site Units. Project sponsors may elect to construct units
11 affordable to qualifying households on-site of the principal project pursuant to the
12 requirements of Section 415.6.

13 (B) Alternative #2: Off-Site Units. Project sponsors may elect to construct units
14 affordable to qualifying households at an alternative site within the City and County of San
15 Francisco pursuant to the requirements of Section 415.7.

16 (C) Alternative #3: Combination. Project sponsors may elect any combination of
17 payment of the Affordable Housing Fee as provided in Section 415.5, construction of on-site
18 units as provided in Section 415.6 or construction of off-site units as provided in Section
19 415.7, provided that the project applicant constructs or pays the fee at the appropriate
20 percentage or fee level required for that option.

21 (2) Qualifications: If a project sponsor wishes to comply with the Program through
22 one of the Alternatives described in (1) rather than pay the Affordable Housing Fee, they must
23 demonstrate that they qualify for the Alternative to the satisfaction of the Department and
24 MOH. A project sponsor may qualify for an Alternative by the following methods:
25

1 (i) Method #1 - Ownership Units. All affordable units provided under this Program
2 shall be sold as ownership units and will remain ownership units for the life of the project.
3 Project sponsors must submit the 'Affidavit to Establish Eligibility for an Alternative to
4 Affordable Housing Fee' to the Planning Department prior to project approval by the
5 Department or the Commission; or

6 (ii) Method #2- Government Financial Contribution. Submit to the Department a
7 contract demonstrating that the project's on- or off-site units are not subject to the Costa
8 Hawkins Rental Housing Act, California Civil Code Section 1954.50 because, under Section
9 1954.52(b), it has entered into an agreement with a public entity in consideration for a direct
10 financial contribution or any other form of assistance specified in California Government Code
11 Sections 65915 et seq. and it submits an Affidavit of such to the Department. All such
12 contracts entered into with the City and County of San Francisco must be reviewed and
13 approved by the Mayor's Office Housing and the City Attorney's Office. All contracts that
14 involve 100% affordable housing projects in the residential portion may be executed by the
15 Mayor or the Director of the Mayor's Office of Housing. Any contract that involves less than
16 100% affordable housing in the residential portion, may be executed by either the Mayor, the
17 Director of the Mayor's Office of Housing or, after review and comment by the Mayor's Office
18 of Housing, the Planning Director; or

19 (iii) Method #3 – Development Agreement. A project sponsor may apply to enter
20 into a Development Agreement with the City and County of San Francisco under California
21 Government Code Section 65864 et seq. and Chapter 56 of the San Francisco Administrative
22 Code, permitting the project to be eligible for on-site units as an alternative to payment of the
23 Affordable Housing Fee to satisfy the requirements of the Program and obligating the project
24 sponsor to provide the affordable units on-site.
25

1 (3) The Planning Commission or the Department may not require a project sponsor
2 to select a specific Alternative. If a project sponsor elects to meet the Program requirements
3 through one of the Alternatives described in (1), they must choose it and demonstrate that
4 they qualify prior to any project approvals from the Planning Commission or Department. The
5 Alternative will be a condition of project approval and recorded against the property in an
6 NSR. Notwithstanding the foregoing, if a project sponsor qualifies for an Alternative described
7 in (1) and elects to construct the affordable units on- or off-site, they must submit the 'Affidavit
8 to Establish Eligibility for an Alternative to Affordable Housing Fee' based on the fact that the
9 units will be sold as ownership units. A The project sponsor who has elected to construct
10 affordable ownership units on- or off-site may only elect to pay the Affordable Housing Fee up
11 to the issuance of the first construction document if the project sponsor submits a new
12 Affidavit establishing that the units will not be sold as ownership units. If a project sponsor
13 fails to choose an Alternative before project approval by the Planning Commission or Planning
14 Department or if a project becomes ineligible for an Alternative, the provisions of Section
15 415.5 shall apply.

16 (4) If at any time, the project sponsor eliminates the on-site or off-site affordable
17 ownership-only units, then the project sponsor must immediately inform the Department and
18 MOH and pay the applicable Affordable Housing Fee plus interest and any applicable
19 penalties provided for under this Code. If a project sponsor requests a modification to its
20 conditions of approval for the sole purpose of complying with this Section, the Planning
21 Commission shall be limited to considering issues related to Section 415 et seq. in
22 considering the request for modification.

23 (f) — Alternatives To Payment Of Affordable Housing Fee:
24
25

1 ~~(1) — Eligibility: A project sponsor must pay the Affordable Housing Fee unless it~~
2 ~~qualifies for and chooses to meet the requirements of the Program through an alternative~~
3 ~~provided in this Subsection. The project sponsor may:~~

4 ~~(A) — Submit the 'Affidavit to Establish Eligibility for an Alternative to Affordable~~
5 ~~Housing Fee' to the Planning Department prior to project approval by the Department or the~~
6 ~~Commission, as applicable, that any affordable units provided under this Program shall be~~
7 ~~sold as ownership units and will remain as ownership units for the life of the project; or~~

8 ~~(B) — Submit to the Department a contract demonstrating that the project's on- or off-~~
9 ~~site units are not subject to the Costa Hawkins Rental Housing Act, California Civil Code~~
10 ~~Section 1954.50 because, under Section 1954.52(b), it has entered into an agreement with a~~
11 ~~public entity in consideration for a direct financial contribution or any other form of assistance~~
12 ~~specified in California Governments Code Sections 65915 et seq. and it submits an~~
13 ~~Acknowledgement of such to the Department; or~~

14 ~~(C) — Enters into a Development Agreement with the City and County of San~~
15 ~~Francisco under California Government Code Section 65864 et seq. and Chapter 56 of the~~
16 ~~San Francisco Administrative Code, permitting the project to be eligible for on-site units as an~~
17 ~~alternative to payment of the Affordable Housing Fee to satisfy the requirements of the~~
18 ~~Program and obligating the project sponsor to provide the affordable units on-site.~~

19 ~~(2) — If the project sponsor is eligible under Subsection (1) above, the project sponsor~~
20 ~~may elect to satisfy the requirements of Section 415.5 by one of the alternatives specified in~~
21 ~~this Section. If a project sponsor is eligible for an alternative, the project sponsor has the~~
22 ~~choice between the alternatives and the Planning Commission or the Department may not~~
23 ~~require a specific alternative. The project sponsor must select an alternative before it receives~~
24 ~~project approvals from the Planning Commission or Department and that alternative will be a~~
25 ~~condition of project approval and recorded against the property in a Notice of Special~~

1 ~~Restriction. Notwithstanding the foregoing, if a project sponsor selects an alternative and, the~~
2 ~~project sponsor still has the option to pay the Affordable Housing Fee up to the issuance of~~
3 ~~the first site or building permit. If a project sponsor fails to elect an alternative before project~~
4 ~~approval by the Planning Commission or Planning Department or if a project becomes~~
5 ~~ineligible for an alternative, the provisions of Section 415.5 shall apply. The alternatives are as~~
6 ~~follows:~~

7 ~~(A) Constructing units affordable to qualifying households on-site of the principal~~
8 ~~project pursuant to the requirements of Section 415.6 (on-site alternative)~~

9 ~~(B) Constructing units affordable to qualifying households at an alternative site~~
10 ~~within the City and County of San Francisco pursuant to the requirements of Section 415.7~~
11 ~~(off-site alternative)~~

12 ~~(3) Any combination of payment of the affordable housing fee as provided in~~
13 ~~Section 415.5, construction of on-site units as provided in Section 415.6 or construction of off-~~
14 ~~site units as provided in Section 415.7, or, provided that the project applicant constructs or~~
15 ~~pays the fee at the appropriate percentage or fee level required for that option.~~

16 ~~If at any time, the project sponsor eliminates the on-site or off-site BMR ownership-only~~
17 ~~units, then the project sponsor must immediately inform the Department and MOH and pay~~
18 ~~the applicable Affordable Housing Fee plus interest.~~

19 ~~*If the sponsor elects, pursuant to Section 415.4(c), to provide on-site units to satisfy the*~~
20 ~~*requirements of Section 415.1 et seq., the development project shall satisfy the following requirements:*~~

21 ~~*(a) Number of Units:*~~

22 ~~*(1) (A) For any housing development of any height that is located in an area with a specific*~~
23 ~~*inclusionary housing requirement, the more specific inclusionary housing requirement shall apply.*~~

24 ~~*(B) Buildings 120 feet in height and under or buildings of over 120 feet in height that do not*~~
25 ~~*meet the criteria in subsection (C) below: Except as provided in Subsection (C) below, the Department*~~

1 shall require for housing projects covered by Section 415.3(a)(1), as a condition of Department
2 approval of a project's building permit, and by Section 415.3 (a)(2), (3) and (4), as a Condition of
3 Approval of a conditional use or planned unit development permit or as a condition of Department
4 approval of a live/work project, that 15 percent of all units constructed on the project site shall be
5 affordable to qualifying households so that a project applicant must construct 15 times the total
6 number of units produced in the principal project beginning with the construction of the fifth unit. If the
7 total number of units is not a whole number, the project applicant shall round up to the nearest whole
8 number for any portion of .5 or above.

9 ~~(C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the~~
10 ~~requirements of this Subsection shall apply to any project that is over 120 feet in height and does not~~
11 ~~require a Zoning Map amendment or Planning Code text amendment related to its project approvals~~
12 ~~which (i) results in a net increase in the number of permissible residential units, or (ii) results in a~~
13 ~~material increase in the net permissible residential square footage as defined in Section 415.3(b)(2) or~~
14 ~~has not received or will not receive a Zoning Map amendment or Planning Code text amendment as~~
15 ~~part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of~~
16 ~~permissible residential units, or (ii) results in a material increase in the net permissible residential~~
17 ~~square footage as defined in Section 415.3(b)(2). The Department shall require for housing projects~~
18 ~~covered by this Subsection and Section 415.3 (a)(1), as a condition of Department approval of a~~
19 ~~project's building permit, or by this Subsection and by Section 415.3 (a)(2), (3) and (4), as a Condition~~
20 ~~of Approval of a conditional use or planned unit development permit or as a condition of Department~~
21 ~~approval of a live/work project, that 12 percent of all units constructed on the project site shall be~~
22 ~~affordable to qualifying households so that a project applicant must construct 12 times the total~~
23 ~~number of units produced in the principal project beginning with the construction of the fifth unit. If the~~
24 ~~total number of units is not a whole number, the project applicant shall round up to the nearest whole~~
25 ~~number for any portion of .5 or above. Consistent with the conclusions of the MOH study authorized in~~

1 ~~Section 415.9(e), MOH shall recommend and the Board of Supervisors shall consider whether the~~
2 ~~requirements of this Subsection for buildings of over 120 feet in height shall continue or expire after~~
3 ~~approximately five years.~~

4 ~~(2) If the principal project has resulted in demolition, conversion, or removal of affordable~~
5 ~~housing units renting or selling to households at income levels and/or for a rental rate or sales price~~
6 ~~below corresponding income thresholds for units affordable to qualifying households, the Commission~~
7 ~~shall require that the project applicant replace the number of affordable units removed with units of a~~
8 ~~comparable number of bedrooms or provide that 15 percent of all units constructed as part of the new~~
9 ~~project shall be affordable to qualifying households, whichever is greater.~~

10 ~~(b) Timing of Construction: On-site inclusionary housing required by this Section 415.5~~
11 ~~must be constructed, completed, and ready for occupancy no later than the market rate units in the~~
12 ~~principal project.~~

13 ~~(c) Type of Housing: In general, affordable units constructed under this Section 415.5 shall~~
14 ~~be comparable in number of bedrooms, exterior appearance and overall quality of construction to~~
15 ~~market rate units in the principal project. A Notice of Special Restrictions shall be recorded prior to~~
16 ~~issuance of the building or site permit and shall specify the number, location and sizes for all~~
17 ~~affordable units required under this Subsection. The square footage of affordable units and interior~~
18 ~~features in affordable units do not need to be same as or equivalent to those in market rate units in the~~
19 ~~principal project, so long as they are of good quality and are consistent with then current standards for~~
20 ~~new housing. Where applicable, parking shall be offered to the affordable units subject to the terms and~~
21 ~~conditions of the Department's policy on unbundled parking for affordable housing units as specified in~~
22 ~~the Procedures Manual and amended from time to time. Unless provided otherwise by MOH in writing,~~
23 ~~if the units in the market rate portion of the development are ownership units, then the affordable units~~
24 ~~shall be ownership units and if the market rate units are rental units, then the affordable units shall be~~
25 ~~rental units.~~

1 (d) ~~Marketing the Units: MOH shall be responsible for overseeing and monitoring the~~
2 ~~marketing of affordable units under this Section. In general, the marketing requirements and~~
3 ~~procedures shall be contained in the Procedures Manual as amended from time to time and shall apply~~
4 ~~to the affordable units in the project. MOH may develop occupancy standards for units of different~~
5 ~~bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units.~~
6 ~~MOH may require in the Procedures Manual that prospective purchasers complete homebuyer~~
7 ~~education training or fulfill other requirements. MOH shall develop a list of minimum qualifications for~~
8 ~~marketing firms that market affordable units under Section 415.1 et seq., referred to the Procedures~~
9 ~~Manual as Below Market Rate (BMR units). The Notice of Special Restrictions or Conditions of~~
10 ~~Approval shall specify that the marketing requirements and procedures contained in the Procedures~~
11 ~~Manual as amended from time to time, shall apply to the affordable units in the project.~~

12 (1) ~~Lottery: At the initial offering of affordable units in a housing project, MOH must~~
13 ~~require the use of a public lottery approved by MOH to select purchasers or tenants. MOH shall also~~
14 ~~hold a general public lottery and maintain and utilize a list generated from this lottery or utilize a list~~
15 ~~generated from a recent lottery at another similar housing project to fill spaces in units that become~~
16 ~~available for re-sale or occupancy in any housing project subject to this ordinance after the initial~~
17 ~~offering. The list shall be updated from time to time but in no event less than annually to ensure that it~~
18 ~~remains current.~~

19 (2) ~~Preferences: MOH shall create a lottery system that gives preference to people who live~~
20 ~~or work in San Francisco. MOH shall propose policies and procedures for implementing this~~
21 ~~preference to the Commission for inclusion in the Procedures Manual. Otherwise, it is the policy of the~~
22 ~~Board of Supervisors to treat all households equally in allocating affordable units under this Program.~~

23 (e) ~~Benefits: If the project applicant elects to satisfy the inclusionary housing requirements~~
24 ~~through the production of on-site inclusionary housing in this Section 415.5, the project applicant shall~~
25 ~~be eligible to receive a refund for only that portion of the housing project which is affordable for the~~

1 following fees: a conditional use or other fee required by Section 352 of this Code, if applicable; an
2 environmental review fee required by Administrative Code Section 31.46B, if applicable; a building
3 permit fee required by the Building Code and by Section 355 of this Code for the portion of the housing
4 project that is affordable. The project applicant shall pay the building fee for the portion of the project
5 that is market rate.

6 The Controller shall refund fees from any appropriated funds to the project applicant on
7 application by the project applicant. The application must include a copy of the certificate of
8 occupancy for all units affordable to a qualifying household required by the Inclusionary Affordable
9 Housing Program. It is the policy of the Board of Supervisors to appropriate money for this purpose
10 from the General Fund.

11 (f) Affordable units constructed under Section 415.1 et seq. shall not have received
12 development subsidies from any Federal, State or local program established for the purpose of
13 providing affordable housing, and shall not be counted to satisfy any affordable housing requirement.

14 (g) Notwithstanding the provisions of Section 415.5(f) above, a sponsor may use California
15 Debt Limit Allocation Committee (CDLAC) tax exempt bonds to help fund its obligations under this
16 Section 415.5 as long as it provides 20 percent of the units as affordable at 50 percent of area media
17 income for on-site housing. All units provided under this Subsection must meet all of the requirements
18 of Section 415.1 et seq. and the Procedures Manual for on-site housing.

19 SEC. 415.6. COMPLIANCE THROUGH PROVISION OF OFF-SITE AFFORDABLE
20 HOUSING-ON-SITE AFFORDABLE HOUSING ALTERNATIVE (formerly Section 315.4).

21 If a project sponsor is eligible and selects to provide on-site units pursuant to Section
22 415.5(g), the development project shall meet the following requirements:

23 (a) Number of Units: The number of units constructed on-site shall be as follows:

24 (1) The number of units constructed on-site is determined by which of the following
25 categories a project is in as follows:

1 (A) Specific geographic areas. For any housing development of any height that is located
2 in an area with a specific affordable housing requirement set forth in Section 416 and 417 or elsewhere
3 in this Code, the more specific inclusionary housing requirement shall apply; or

4 (B) Buildings 120 feet in height and under or buildings of over 120 feet in height that do not
5 meet the criteria in subsection (C) below. Except as provided in Subsection (C) below, the Department
6 shall require for housing projects covered by Section 415.3(a)(1), as a condition of Department
7 approval of a project's building permit, and by Section 415.3 (a)(2), (3) and (4), as a Condition of
8 Approval of a Conditional Use Authorization or pPlanned uUnit dDevelopment permit or as a
9 condition of Department approval of a live/work project, that 15 percent of all units constructed on the
10 project site shall be affordable to qualifying households so that a project applicant sponsor must
11 construct .15 times the total number of units produced in the principal project beginning with the
12 construction of the fifth unit. If the total number of units is not a whole number, the project applicant
13 sponsor shall round up to the nearest whole number for any portion of .5 or above.

14 (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the
15 requirements of this Subsection shall apply to any project that is over 120 feet in height and does not
16 require a Zoning Map amendment or Planning Code text amendment related to its project approvals
17 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a
18 material increase in the net permissible residential square footage as defined in Section 415.3(b)(2) or
19 has not received or will not receive a Zoning Map amendment or Planning Code text amendment as
20 part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of
21 permissible residential units, or (ii) results in a material increase in the net permissible residential
22 square footage as defined in Section 415.3(b)(2). The Department shall require for housing projects
23 covered by this Subsection and Section 415.3 (a)(1), as a condition of Department approval of a
24 project's building permit, or by this Subsection and by Section 415.3 (a)(2), (3) and (4), as a
25 Condition of Approval of a eConditional uUse Authorization or pPlanned uUnit dDevelopment

1 permit or as a condition of Department approval of a live/work project, that 12 percent of all units
2 constructed on the project site shall be affordable to qualifying households so that a project applicant
3 sponsor applicant must construct 12 times the total number of units produced in the principal project
4 beginning with the construction of the fifth unit. If the total number of units is not a whole number,
5 the project applicant sponsor shall round up to the nearest whole number for any portion of .5 or
6 above. Consistent with the conclusions of the MOH study authorized in Section 415.9(e), MOH shall
7 recommend and the Board of Supervisors shall consider whether the requirements of this Subsection
8 for buildings of over 120 feet in height shall continue or expire after approximately five years from
9 April 24, 2007.

10 (2) If the principal project has resulted in demolition, conversion, or removal of affordable
11 housing units renting or selling to households at income levels and/or for a rental rate or sales price
12 below corresponding income thresholds for units affordable to qualifying households, the Commission
13 or the Department shall require that the project applicant sponsor replace the number of affordable
14 units removed with units of a comparable number of bedrooms or provide that 15 percent of all units
15 constructed as part of the new project shall be affordable to qualifying households, whichever is
16 greater.

17 (b) Timing of Construction: On-site affordable housing required by this Section 415.6 must
18 be constructed, completed, and ready for occupancy, and marketed no later than the market rate
19 units in the principal project.

20 (c) Type of Housing: All on-site units constructed under this Section must be
21 provided as ownership units unless the project sponsor meets the eligibility requirement of
22 Section 415.5(g). In general, affordable units constructed under this Section 415.6 shall be
23 comparable in number of bedrooms, exterior appearance and overall quality of construction to market
24 rate units in the principal project. A Notice of Special Restrictions shall be recorded prior to issuance
25 of the building or site permit first construction document and shall specify the number, location and

1 sizes for all affordable units required under this Subsection. The interior features in affordable units
2 should be generally the same as those of the market rate units in the principal project, but
3 need not be the same make, model or type of such item as long as they are of good and new
4 quality and are consistent with then-current standards for new housing. The square footage of
5 affordable units and interior features in affordable units do not need to be same as or equivalent to
6 those in market rate units in the principal project, so long as they are of good quality and are it is
7 consistent with then-current standards for new housing. Where applicable, parking shall be offered to
8 the affordable units subject to the terms and conditions of the Department's policy on unbundled
9 parking for affordable housing units as specified in the Procedures Manual and amended from time to
10 time. On-site affordable units shall be ownership units unless the project applicant meets the eligibility
11 requirement of Section 415.5(fg).

12 (d) Marketing the Units: MOH shall be responsible for overseeing and monitoring the
13 marketing of affordable units under this Section. In general, the marketing requirements and
14 procedures shall be contained in the Procedures Manual as amended from time to time and shall apply
15 to the affordable units in the project. MOH may develop occupancy standards for units of different
16 bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units.
17 MOH may require in the Procedures Manual that prospective purchasers complete homebuyer
18 education training or fulfill other requirements. MOH shall develop a list of minimum qualifications for
19 marketing firms that market affordable units under Section 415.1 et seq., referred to the Procedures
20 Manual as Below Market Rate (BMR units). No developer marketing units under the Program
21 shall be able to market affordable units except through a firm meeting all of the minimum
22 qualifications. The Notice of Special Restrictions or Conditions of Approval shall specify that the
23 marketing requirements and procedures contained in the Procedures Manual as amended from time to
24 time, shall apply to the affordable units in the project.
25

1 (1) Lottery: At the initial offering of affordable units in a housing project and when
2 ownership units become available for re-sale in any housing project subject this Program after
3 the initial offering, MOH must require the use of a public lottery approved by MOH to select
4 purchasers or tenants. MOH shall also hold a general public lottery and maintain and utilize a list
5 generated from this lottery or utilize a list generated from a recent lottery at another similar
6 housing project to fill spaces in units that become available for re-sale or occupancy in any
7 housing project subject to this ordinance after the initial offering. The list shall be updated from
8 time to time but in no event less than annually to ensure that it remains current.

9 (2) Preferences: MOH shall create a lottery system that gives preference first to
10 Residential Certificate of Preference Holders under the San Francisco Redevelopment
11 Agency's Property Owner and Occupant Preference Program, as reprinted September 11,
12 2008 and effective October 1, 2008 and on file with the Clerk of the Board in File No. 080521,
13 who meet the qualifications of the Program, and second to people who live or work in San
14 Francisco who meet the qualifications of the Program. MOH shall propose policies and
15 procedures for implementing these preferences to the Planning Commission for inclusion in
16 the Procedures Manual. MOH shall create a lottery system that gives preference to people
17 who live or work in San Francisco. MOH shall propose policies and procedures for
18 implementing this preference to the Commission for inclusion in the Procedures Manual.
19 Otherwise, it is the policy of the Board of Supervisors to treat all households equally in allocating
20 affordable units under this Program.

21 (e) Individual aAffordable units constructed under Section 415.6 as part of an on-site
22 project shall not have received development subsidies from any Federal, State or local program
23 established for the purpose of providing affordable housing, and shall not be counted to satisfy any
24 affordable housing requirement. Other units in the same on-site project may have received such
25

1 subsidies. In addition, subsidies may be used to deepen the affordability of an affordable unit
2 beyond the level of affordability required by this Program.

3 (f) Benefits: If the project applicant sponsor is eligible for and elects to satisfy the
4 affordable housing requirements through the production of on-site affordable housing in this Section
5 415.6, the project applicant sponsor shall be eligible to receive a refund for only that portion of the
6 housing project which is affordable for the following fees: a ~~e~~Conditional ~~u~~Use Authorization or other
7 fee required by Section 352 of this Code, if applicable; an environmental review fee required by
8 Administrative Code Section 31.46B, if applicable; a building permit fee required by the Building Code
9 and by Section 355 of this Code for the portion of the housing project that is affordable. The project
10 applicant sponsor shall pay the building fee for the portion of the project that is market-rate.

11 The Controller shall refund fees from any appropriated funds to the project applicant sponsor
12 on application by the project applicant sponsor. The application must include a copy of the
13 ~~e~~Certificate of ~~o~~Occupancy for all units affordable to a qualifying household required by the
14 Affordable-Inclusionary Housing Program. It is the policy of the Board of Supervisors to appropriate
15 money for this purpose from the General Fund.

16 If the project sponsor elects, pursuant to Section 415.4(c) to provide off-site units to satisfy the
17 requirements of Section 415.1 et seq., the development project shall meet the following requirements:

18 (a) Number of Units: The number of units constructed off-site shall be as follows:

19 (1) (A) For any housing development of any height that is located in an area with a specific
20 inclusionary housing requirement, the more specific off-site inclusionary housing requirement shall
21 apply.

22 (B) Buildings of 120 feet and under in height or buildings of over 120 feet in height that do
23 not meet the criteria in Subsection (C) below: Except as provided in Subsection (A), the for projects
24 described in Section 415.3 (a)(1), (2), (3), and (4) 20 percent so that a project applicant must construct
25 20 times the total number of units produced in the principal project beginning with the construction of

1 the fifth unit. If the total number of units is not a whole number, the project applicant shall round up to
2 the nearest whole number for any portion of .5 or above.

3 (C) — Buildings of over 120 feet in height. Except as provided in subsection (A) above, the
4 requirements of this Subsection shall apply to any project that is over 120 feet in height and does not
5 require a Zoning Map amendment or Planning Code text amendment related to its project approvals
6 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a
7 material increase in the net permissible residential square footage as defined in Section 415.3 (b)(2);
8 or has not received or will not receive a Zoning Map amendment or Planning Code text amendment as
9 part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of
10 permissible residential units, or (ii) results in a material increase in the net permissible residential
11 square footage as defined in Section 415.3 (b)(2). The Department shall require for housing projects
12 covered by this Subsection and Section 415.3 (a)(1), as a condition of Planning Department approval
13 of a project's building permit, or by this Subsection and by Section 415.3 (a)(2), (3) and (4), as a
14 Condition of Approval of a conditional use or planned unit development permit or as a condition of
15 Department approval of a live/work project, that 17 percent of all units constructed on the project site
16 shall be affordable to qualifying households so that a project applicant must construct .17 times the
17 total number of units produced in the principal project beginning with the construction of the fifth unit.
18 If the total number of units is not a whole number, the project applicant shall round up to the nearest
19 whole number for any portion of .5 or above. Consistent with the conclusions of the MOH study
20 authorized in Section 415.9(e), MOH shall recommend and the Board of Supervisors shall consider
21 whether the requirements of this Subsection for buildings of over 120 feet in height shall continue or
22 expire after approximately five years.

23 (b) — Timing of Construction: The project applicant shall insure that the off site units are
24 constructed, completed, and ready for occupancy no later than the market rate units in the principal
25 project.

1 (c) ~~Location of off site housing: The project applicant must insure that off site units are~~
2 ~~located within one mile of the principal project.~~

3 (d) ~~Type of Housing: New affordable rental housing and ownership housing affordable to~~
4 ~~households earning less than the median income is greatly needed in San Francisco. The Department~~
5 ~~shall develop Quality Standards for Off Site Affordable Housing Units and recommend such standards~~
6 ~~to the Commission for adoption as part of the Procedures Manual. All off site units constructed under~~
7 ~~this Section must be provided as rental housing for the life of the project or, if they are ownership units,~~
8 ~~must be affordable to households earning no more than 80 percent of the median income for the City~~
9 ~~and County of San Francisco. Nothing in this Section shall limit a developer from meeting the~~
10 ~~requirements of this Section through the construction of units in a limited equity or land trust form of~~
11 ~~ownership if such units otherwise meet all of the requirements for off site housing. In general,~~
12 ~~affordable units constructed under Section 415.6 shall be comparable in number of bedrooms, exterior~~
13 ~~appearance and overall quality of construction to market rate units in the principal project. The total~~
14 ~~square footage of the off site affordable units constructed under Section 415.6 shall be no less than the~~
15 ~~calculation of the total square footage of the on site market rate units in the principal project~~
16 ~~multiplied by the relevant on site percentage requirement for the project specified in Section 415.5.7.~~
17 ~~The Notice of Special Restrictions or Conditions of Approval shall include a specific number of units at~~
18 ~~specified unit sizes including number of bedrooms and minimum square footage for affordable units.~~
19 ~~The interior features in affordable units need not be the same as or equivalent to those in market rate~~
20 ~~units in the principal project, so long as they are consistent with the Planning Department's Quality~~
21 ~~Standards for Off Site Affordable Housing Units found in the Procedures Manual. Where applicable,~~
22 ~~parking shall be offered to the affordable units subject to the terms and conditions of the Department's~~
23 ~~policy on unbundled parking for affordable housing units as specified in the Procedures Manual and~~
24 ~~amended from time to time. If the residential units in the principal project are live/work units which do~~
25 ~~not contain bedrooms or are other types of units which do not contain bedrooms separated from the~~

living space, the off-site units shall be comparable in size according to the following equivalency calculation between live/work and units with bedrooms:

Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet) —	1 —
1 (601 to 850 square feet) —	2 —
2 (851 to 1,100 square feet) —	3 —
3 (1,101 to 1,300 square feet) —	4 —
4 (More than 1,300 square feet) —	5 —

(c) — ~~Marketing the Units: MOH shall be responsible for overseeing and monitoring the marketing of affordable units under this Section. In general, the marketing requirements and procedures shall be contained in the Procedures Manual as amended from time to time and shall apply to the affordable units in the project. MOH may develop occupancy standards for units of different bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units. MOH may require in the Procedures Manual that prospective purchasers complete homebuyer education training or fulfill other requirements. MOH shall develop a list of minimum qualifications for marketing firms that market affordable units under Section 415.1 et seq., referred to the Procedures Manual as Below Market Rate (BMR units). The Notice of Special Restrictions or Conditions of Approval shall specify that the marketing requirements and procedures contained in the Procedures Manual as amended from time to time, shall apply to the affordable units in the project.~~

(1) — ~~Lottery: At the initial offering of affordable units in a housing project, MOH must require the use of a public lottery approved by MOH to select purchasers or tenants. MOH shall also hold a general public lottery and maintain and utilize a list generated from this lottery or utilize a list~~

1 generated from a recent lottery at another similar housing project to fill spaces in units that become
2 available for re-sale or occupancy in any housing project subject to Section 415.1 et seq. after the
3 initial offering. The list shall be updated from time to time but in no event less than annually to insure
4 that it remains current.

5 (2) ~~Preferences: MOH shall create a lottery system that gives preference to people who live~~
6 ~~or work in San Francisco. MOH shall propose policies and procedures for implementing this~~
7 ~~preference to the Commission for inclusion in the Procedures Manual. Otherwise, it is the policy of the~~
8 ~~Board of Supervisors to treat all households equally in allocating affordable units under this Program.~~

9 (f) ~~Affordable units constructed under Section 415.6 shall not have received development~~
10 ~~subsidies from any Federal, State or local program established for the purpose of providing affordable~~
11 ~~housing, and shall not be counted to satisfy any affordable housing requirement for the off-site~~
12 ~~development.~~

13 (g) ~~Notwithstanding the provisions of Section 415.6(f) above, a developer may use~~
14 ~~California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds to help fund its obligations~~
15 ~~under Section 415.1 et seq. as long as it provides 20 percent of the units as affordable at 50 percent of~~
16 ~~area median income for on-site housing or 25 percent of the units as affordable at 50 percent of area~~
17 ~~median income for off-site housing. Except as provided in this subsection, all units provided under this~~
18 ~~Section must meet all of the requirements of Section 415.1 et seq. and the Procedures Manual for either~~
19 ~~on- or off-site housing.~~

20 SEC. 415.7. ~~COMPLIANCE THROUGH BY PAYMENT OF AN IN-LIEU FEE. OFF-SITE~~
21 AFFORDABLE HOUSING ALTERNATIVE (formerly Section 315.5)

22 If the project sponsor is eligible and selects pursuant to Section 415.5(f) to provide off-site units
23 to satisfy the requirements of Section 415.1 et seq., the development project shall meet the following
24 requirements:

25 (a) Number of Units: The number of units constructed off-site shall be as follows:

1 (1) _____

2 (A) For any housing development of any height that is located in an area with a specific
3 affordable housing requirement, set forth in Sections 416, 417, or elsewhere in this Code, the more
4 specific off-site inclusionary housing requirement shall apply.

5 (B) Buildings of 120 feet and under in height or buildings of over 120 feet in height that do
6 not meet the criteria in Subsection (C) below: Except as provided in Subsection (A), the Department
7 shall require for housing for projects described in Section 415.3 (a)(1), (2), (3), and (4) 20 percent so
8 that a project applicant must construct .20 times the total number of units produced in the principal
9 project beginning with the construction of the fifth unit. If the total number of units is not a whole
10 number, the project applicant shall round up to the nearest whole number for any portion of .5 or
11 above.

12 (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the
13 requirements of this Subsection shall apply to any project that is over 120 feet in height and does not
14 require a Zoning Map amendment or Planning Code text amendment related to its project approvals
15 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a
16 material increase in the net permissible residential square footage as defined in Section 415.3 (b)(2);
17 or has not received or will not receive a Zoning Map amendment or Planning Code text amendment as
18 part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of
19 permissible residential units, or (ii) results in a material increase in the net permissible residential
20 square footage as defined in Section 415.3 (b)(2). The Department shall require for housing projects
21 covered by this Subsection and Section 415.3 (a)(1), as a condition of Planning Department approval
22 of a project's building permit, or by this Subsection and by Section 415.3 (a)(2), (3) and (4), as a
23 Condition of Approval of a Conditional Use Authorization or Planned Unit Development
24 permit or as a condition of Department approval of a live/work project, that 17 percent of all units
25 constructed on the project site shall be affordable to qualifying households so that a project applicant

1 sponsor must construct .17 times the total number of units produced in the principal project
2 beginning with the construction of the fifth unit. If the total number of units is not a whole number,
3 the project applicant sponsor shall round up to the nearest whole number for any portion of .5 or
4 above. Consistent with the conclusions of the MOH study authorized in Section 415.9(e), MOH shall
5 recommend and the Board of Supervisors shall consider whether the requirements of this Subsection
6 for buildings of over 120 feet in height shall continue or expire after approximately five years from
7 April 24, 2007.

8 (b) Timing of Construction: The project applicant sponsor shall insure that the off-site
9 units are constructed, completed, and ready for occupancy, and marketed no later than the market
10 rate units in the principal project.

11 (c) Location of off-site housing: The project applicant sponsor must insure that off-site
12 units are located within one mile of the principal project. Notwithstanding the foregoing, each year
13 25% of off-site units may be constructed outside of the one-mile radius. These units shall be
14 called "citywide off-site units" and may be constructed anywhere in the City, subject to the
15 limitations below. In determining the allowable number of citywide off-site units, each fiscal
16 year MOH shall take the average number of off-site units receiving a first certificate of
17 occupancy over the past five years. In determining the average, MOH shall not include any
18 year where no off-site units received a first certificate of occupancy. MOH shall publish the
19 allowable number of citywide off-site units for a given year on July 1 of each year. The
20 Planning Department, in consultation with MOH, shall then grant permission to a project
21 applicant to use citywide off-site units on a first come, first serve basis until the maximum
22 allowable number of citywide off-site units is reached. If the maximum number of allowable
23 citywide off-site units is not used in a given year, the citywide off-site units shall be carried
24 over to the next fiscal year. If a project applicant does not receive a first certificate of
25 occupancy for a citywide off-site unit within 2 years of the date the Planning Department

1 grants permission for the citywide off-site unit, then the Zoning Administrator shall have the
2 authority to revoke the permission to use the citywide offsite unit and to grant those units to
3 another project applicant. Citywide off-site units shall not be built in districts zoned M-1 or M-2,
4 or within a quarter mile of a high concentration of public housing units. A high concentration of
5 public housing units shall mean a development or developments that consist of 200 or more
6 publicly-owned and operated affordable housing units.

7 (d) Type of Housing: New affordable rental housing and ownership housing
8 affordable to households earning less than the median income is greatly needed in San
9 Francisco. The Department shall develop Quality Standards for Off-Site Affordable Housing
10 Units and recommend such standards to the Commission for adoption as part of the
11 Procedures Manual. All off-site units constructed under this Section must be provided as ownership
12 housing for the life of the project unless the project applicant meets the eligibility requirement of
13 Section 415.5(fg) and must be affordable to households earning no more than 80-70 percent of the
14 AMI median income for the City and County of San Francisco. Nothing in this Section shall limit
15 a developer project sponsor from meeting the requirements of this Section through the construction
16 of units in a limited equity or land trust form of ownership if such units otherwise meet all of the
17 requirements for off-site housing. In general, affordable units constructed under Section 415.7 shall be
18 comparable in number of bedrooms, exterior appearance and overall quality of construction to market
19 rate units in the principal project. The total square footage of the off-site affordable units constructed
20 under Section 415.7 shall be no less than the calculation of the total square footage of the on-site
21 market-rate units in the principal project multiplied by the relevant on-site percentage requirement for
22 the project specified in Section 415.7. The Notice of Special Restrictions or Conditions of Approval
23 shall include a specific number of units at specified unit sizes - including number of bedrooms and
24 minimum square footage - for affordable units. The interior features in affordable units should
25 generally be the same as those of the market rate units in the principal project but need not

1 be the same make model or type of such item as long as they are of new and good quality
2 and are consistent with then-current standards for new housing and need not be the same as
3 or equivalent to those in market rate units in the principal project, so long as they are consistent
4 with the Planning Department's "Quality Standards for Off-Site Affordable Housing Units" found in
5 the Procedures Manual. Where applicable, parking shall be offered to the affordable units subject to
6 the terms and conditions of the Department's policy on unbundled parking for affordable housing units
7 as specified in the Procedures Manual and amended from time to time. If the residential units in the
8 principal project are live/work units which do not contain bedrooms or are other types of units which
9 do not contain bedrooms separated from the living space, the off-site units shall be comparable in size
10 according to the following equivalency calculation between live/work and units with bedrooms:

<u>Number of Bedrooms (or, for live/work units square foot</u> <u>equivalency)</u>	<u>Number</u> <u>of Persons in</u> <u>Household</u>
<u>0 (Less than 600 square feet)</u>	<u>1</u>
<u>1 (601 to 850 square feet)</u>	<u>2</u>
<u>2 (851 to 1,100 square feet)</u>	<u>3</u>
<u>3 (1,101 to 1,300 square feet)</u>	<u>4</u>
<u>4 (More than 1,300 square feet)</u>	<u>5</u>

20 (e) Marketing the Units: MOH shall be responsible for overseeing and monitoring the
21 marketing of affordable units under this Section. In general, the marketing requirements and
22 procedures shall be contained in the Procedures Manual as amended from time to time and shall apply
23 to the affordable units in the project. MOH may develop occupancy standards for units of different
24 bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units.
25 MOH may require in the Procedures Manual that prospective purchasers complete homebuyer

1 education training or fulfill other requirements. MOH shall develop a list of minimum qualifications for
2 marketing firms that market affordable units under Section 415.1 et seq., referred to the Procedures
3 Manual as Below Market Rate (BMR units). No project sponsor marketing units under the
4 Program shall be able to market BMR units except through a firm meeting all of the minimum
5 qualifications. The Notice of Special Restrictions or Conditions of Approval shall specify that the
6 marketing requirements and procedures contained in the Procedures Manual as amended from time to
7 time, shall apply to the affordable units in the project.

8 (1) Lottery: At the initial offering of affordable units in a housing project and when
9 ownership units become available for resale in any housing project subject to this Program
10 after the initial offering, MOH must require the use of a public lottery approved by MOH to select
11 purchasers or tenants. MOH shall also hold a general public lottery and maintain and utilize a list
12 generated from this lottery or utilize a list generated from a recent lottery at another similar
13 housing project to fill spaces in units that become available for re-sale or occupancy in any
14 housing project subject to Section 415.1 et seq. after the initial offering. The list shall be
15 updated from time to time but in no event less than annually to insure that it remains current.

16 (2) Preferences: MOH shall create a lottery system that gives preference first to
17 Residential Certificate of Preference Holders under the San Francisco Redevelopment
18 Agency's Property Owner and Occupant Preference Program, as reprinted September 11,
19 2008 and effective October 1, 2008 and on file with the Clerk of the Board in File No. 080521,
20 who meet the qualifications of the Program, and second to people who live or work in San
21 Francisco who meet the qualifications of the Program. MOH shall propose policies and
22 procedures for implementing these preferences to the Planning Commission for inclusion in
23 the Procedures Manual. MOH shall propose policies and procedures for implementing this
24 preference to the Commission for inclusion in the Procedures Manual. Otherwise, it is the policy
25

1 of the Board of Supervisors to treat all households equally in allocating affordable units under this
2 Program.

3 (f) Individual Affordable units constructed as part of a larger off-site project under
4 Section 415.7 shall not have received development subsidies from any Federal, State or local program
5 established for the purpose of providing affordable housing, and shall not be counted to satisfy any
6 affordable housing requirement for the off-site development. Other units in the same off-site project
7 may receive such subsidies. In addition, subsidies may be used to deepen the affordability of
8 an affordable unit beyond the level of affordability required by this Program.

9 ~~If the project sponsor elects, pursuant to Section 415.4(c), to pay an in lieu fee to satisfy the~~
10 ~~requirements of Section 415.1 et seq., the sponsor shall pay the in lieu fee to the Development Fee~~
11 ~~Collection Unit at DBI for use by MOH prior to issuance of the first construction document, with an~~
12 ~~option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy~~
13 ~~upon agreeing to pay a deferral surcharge that would be deposited into the Citywide Affordable~~
14 ~~Housing Fund in accordance with Section 107A.13.3 of the San Francisco Building Code.~~

15 ~~(a) Amount of Fee. The amount of the fee shall be determined by MOH utilizing the~~
16 ~~following factors:~~

17 ~~(1) The number of units required by Section 415.6. For the purposes of this section, the City~~
18 ~~shall calculate the fee using the direct fractional result of the total number of units multiplied by the~~
19 ~~percentage of off site housing required, rather than rounding up the resulting figure as required by~~
20 ~~Section 415.5(a).~~

21 ~~(2) The affordability gap using data on the cost of construction of residential housing from~~
22 ~~the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by~~
23 ~~Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase~~
24 ~~Price for the equivalent unit sizes. The Department and MOH shall update the technical report from~~
25 ~~time to time as they deem appropriate in order to ensure that the affordability gap remains current.~~

1 (3) ~~No later than July 1 of each year, MOH shall adjust the in lieu fee payment option and~~
2 ~~provide a report on its adjustment to the Board of Supervisors. MOH shall provide notice of any fee~~
3 ~~adjustment on its website at least 30 days prior to the adjustment taking effect. MOH is authorized to~~
4 ~~develop an appropriate methodology for indexing the fee, based on adjustments in the costs of~~
5 ~~constructing housing and in the price of housing in San Francisco. The method of indexing shall be~~
6 ~~published in the Procedures Manual.~~

7 (b) ~~Notice to Development Fee Collection Unit of Amount Owed. Prior to issuance of the~~
8 ~~building or site permit for a development project subject to Section 415.7, MOH shall notify the~~
9 ~~Development Fee Collection Unit at DBI electronically or in writing of its calculation of the amount of~~
10 ~~the in lieu fee owed.~~

11 (c) ~~Use of In Lieu Fees. All monies contributed pursuant to this section shall be deposited in~~
12 ~~the special fund maintained by the Controller called the Citywide Affordable Housing Fund. The~~
13 ~~receipts in the Fund are hereby appropriated in accordance with law to be used to (1) increase the~~
14 ~~supply of housing affordable to qualifying households subject to the conditions of this Section, and (2)~~
15 ~~pay the expenses of MOH in connection with monitoring and administering compliance with the~~
16 ~~requirements of the Program. MOH is authorized to use funds in an amount not to exceed \$200,000~~
17 ~~every 5 years to conduct follow up studies under Section 415.9(c) and to update the in lieu fee~~
18 ~~amounts as described above in Section 415.7(a). All other monitoring and administrative expenses~~
19 ~~shall be appropriated through the annual budget process or supplemental appropriation for MOH. The~~
20 ~~fund shall be administered and expended by MOH, which shall have the authority to prescribe rules~~
21 ~~and regulations governing the Fund which are consistent with this Section.~~

22 (d) ~~Lien Proceedings. If, for any reason, the in lieu fee imposed pursuant to Section 415.7~~
23 ~~remains unpaid following issuance of the first certificate of occupancy, the Development Fee Collection~~
24 ~~Unit at DBI shall institute lien proceedings to make the entire unpaid balance of the fee, plus interest~~
25

1 ~~and any deferral surcharge, a lien against all parcels used for the development project in accordance~~
2 ~~with Section 408 of this Article and Section 107A.13.15 of the San Francisco Building Code.~~

3 SEC. 415.8. DURATION AND MONITORING OF AFFORDABILITY (~~formerly Section~~
4 ~~315.7).~~

5 (a) For any units permitted under the Program:

6 (1) All units constructed pursuant to Sections 415.6 5 (on-site alternative) and 415.7 6
7 (off-site alternative) must be owner-occupied, as defined in the Procedures Manual, in the case
8 of ownership units or occupied by qualified households in the case of rental units. ship units
9 ~~and remain as ownership units for the life of the project. occupied in the case of ownership units~~
10 ~~or occupied by qualified households in the case of rental units,~~

11 (2) Units ~~and~~ shall not remain vacant for a period exceeding 60 days without the
12 written consent of MOH.

13 (3) All units constructed pursuant to Sections 415.6 5 and 415.7 6 must remain
14 affordable to qualifying households for the life of the project.

15 (4) The income levels specified in the Notice of Special Restrictions and/or
16 Conditions of Approval for the project shall be the required income percentages for the life
17 of the project.

18 (5) The Commission or the Department shall require all housing projects subject to
19 Section 415.1 et seq. to record a Notice of Special Restrictions with the Recorder of the City
20 and County of San Francisco. The Notice of Special Restrictions must incorporate the
21 affordability restrictions. All projects described in Section 415.3 (a)(1) and 415.3 (a)(3) must
22 incorporate all of the requirements of this Section 415.8 7 into the Notice for Special
23 Restrictions, including any provisions required to be in the Conditions of Approval for
24 housing projects described in Section 415.3 (a)(2). These Section 415.3 (a)(2) projects which
25 are housing projects which go through the conditional use or planned unit development

1 process shall have Conditions of Approval. The Conditions of Approval shall specify that
2 project applicants shall adhere to the marketing, monitoring, and enforcement procedures
3 outlined in the Procedures Manual, as amended from time to time, in effect at the time of
4 project approval. The Commission shall file the Procedures Manual in the case file for each
5 project requiring inclusionary housing pursuant to this Program. The Procedures Manual will
6 be referenced in the Notice of Special Restrictions for each project.

7 (b) For any units permitted to be ownership units under the Program, the Mayor's
8 Office of Housing shall:

9 (1) establish and implement a process for reselling an affordable unit in the
10 Procedures Manual;

11 (2) provide that owners may not change title on the unit without review and approval
12 by MOH and according to guidelines published in the Procedures Manual.

13 (3) provide that owners must comply with refinancing procedures and limitations as
14 published in the Procedures Manual.

15 (4) provide that, in order to retain all units restricted as affordable under this
16 Program within the City's affordable housing stock, the specific procedures for passing an
17 affordable unit through inheritance are contained in the Procedures Manual. All transfers
18 through inheritance must be reviewed and approved by MOH and, in all cases, the heir must
19 acknowledge and agree to the provisions of the Program. The following households may
20 inherit the ability to occupy a unit restricted under this Program: (1) a spouse or registered
21 domestic partner, regardless of income; or (2) a child of the owner if the child is a qualifying
22 household for the unit. If the heir qualifies under one of these categories, the heir must
23 occupy the unit or the heir must market and sell the unit at the restricted price through a public
24 lottery process and retain the proceeds from the sale. If the heir does not qualify to occupy
25

1 the unit, the heir must market and sell the unit at the restricted price to a qualified buyer
2 through a public lottery process. The heir would retain the proceeds of such sale.

3 (e5) Any affordable rental units permitted by the Commission to be converted to
4 ownership units must satisfy the requirements of the Procedures Manual, as amended from
5 time to time, including that the units shall be sold at restricted sales prices to households
6 meeting the income qualifications specified in the Notice of Special Restrictions or
7 Conditions of Approval, with a right of first refusal for the occupant(s) of such units at the
8 time of conversion. Upon conversion to ownership, the units are subject to the resale and
9 other restrictions of this Program for the life of the project, as defined in the Notice of Special
10 Restrictions or conditions of approval for the Project. ~~Upon conversion to ownership, the units~~
11 ~~are subject to the 50-year rolling resale restrictions, as described in Section 415.8(a).~~

12 (e6) For ownership units approved pursuant to Sections 415.6 or 415.7, the Notice of
13 Special Restrictions or Conditions of Approval will include provisions restricting resale
14 prices and purchaser income levels according to the formula specified in the Procedures
15 Manual, as amended from time to time. In the case that subordination of the Affordability
16 Conditions contained in a recorded Notice of Special Restrictions may be necessary to ensure
17 the Project Applicant's receipt of adequate construction and/or permanent financing for the
18 project, or to enable first time home buyers to qualify for mortgages, the project applicant may
19 follow the procedures for subordination of affordability restrictions as described in the principal
20 project's Conditions of Approval and or in the Procedures Manual. A release following
21 foreclosure or other transfer in lieu of foreclosure may be authorized if required as a condition
22 to financing pursuant to the procedures set forth in the Procedures Manual.

23 (7) Purchasers of affordable units shall secure the obligations contained in the
24 Notice of Special Restrictions or Conditions of Approval by executing and delivering to the
25 City a promissory note secured by a deed of trust encumbering the applicable affordable unit

1 as described in the Procedures Manual or by an alternative means if so provided for in the
2 Procedures Manual, as amended from time to time.

3 (8) Procedures For Units Unable To Resell.

4 The Board of Supervisors finds that certain requirements of this Program and the
5 Procedures Manual may create hardship for owners of affordable units restricted under this
6 Program. However, the Board also recognizes that the requirements of this Program are
7 important to preserve the long-term affordability of units restricted under the Program. In
8 order to allow some relief for owners of affordable units during a time of economic downturn,
9 but to provide the maximum protection for the long-term affordability of the units, the Board
10 directs MOH to analyze the following three issues and, if it deems appropriate, to propose
11 amendments to the Procedures Manual to address the issues:

12 (1) Waiver of Re-sale Requirements: The Board recognizes that the risk to low and
13 moderate income homeowners during times of economic downturn can increase the risk of
14 default and foreclosure of units restricted under this Program. The Board directs MOH to
15 study ways to reduce such risks in the below market rate unit context and, if it deems
16 appropriate, to make recommendations to the Planning Commission to amend the Procedures
17 Manual to allow MOH discretion, in certain limited circumstances, to waive requirements for
18 owners of affordable units unable to resell their unit in a timely manner. Such amendments to
19 the Procedures Manual may include, but are not limited to, authorizing MOH to make one or
20 more allowances for owners of affordable units unable to resell such as: (1) a one-time waiver
21 of the first-time homebuyer rule for the purchasing household; (2) a one-time waiver of
22 qualifying household size requirements for the purchasing household; (3) and a one-time
23 waiver of owner occupancy rules to allow a temporary rental; and (4) a one-time modification
24 of the asset test for the new buyer household. MOH and the Commission shall set forth
25 criteria for granting such allowances such as establishing a minimum time that the units must

1 have been advertised by MOH without selling, or criteria related to unusual economic or
2 personal circumstances of the owner.

3 (2) ~~Waiver of Maximum Qualifying Income Level For New Buyers: The Board~~
4 ~~recognizes that the current Program provides that the income of a new buyer of a below~~
5 ~~market rate household cannot exceed the maximum income for a household of median~~
6 ~~income. Due to older pricing mechanism used for some affordable units, however, the resale~~
7 ~~price of an affordable unit subject to the Program is sometimes higher than the price~~
8 ~~affordable to a household at median income. This situation makes it difficult, if not impossible,~~
9 ~~for certain current owners of below market rate units to sell their units. In order to minimize~~
10 ~~this situation, the Board directs MOH to study ways to address this issue and, if it deems~~
11 ~~appropriate, to make recommendations to the Commission to amend the Procedures Manual~~
12 ~~to allow MOH to assist homeowners who are unable to secure a buyer for their resale unit.~~
13 ~~Such amendments may include allowing MOH discretion to increase the qualifying income~~
14 ~~level for the unit by up to 20% above the maximum income limit currently allowed by the~~
15 ~~Program. MOH and the Commission shall establish limits to this or a similar proposal such~~
16 ~~as: providing a maximum percentage for the increase above the maximum income limit~~
17 ~~currently allowed; providing that the increase may only be granted on a one-time basis; and~~
18 ~~requiring the owner to clearly establish that the affordable unit being resold at the original~~
19 ~~purchase price plus commission and any eligible capital improvements or special~~
20 ~~assessments is unaffordable to a household at the income limit currently allowed.~~

21 (3) ~~Procedures for Addressing Units Priced Close to Market Rate:~~

22 ~~The Board recognizes that the current economic climate has led to an increase in the~~
23 ~~number of market rate units in San Francisco selling at market prices that are close to the~~
24 ~~below market rate prices set by MOH. While the City acknowledges that such units may form~~
25 ~~an important part of the City's middle income housing stock, the situation poses issues related~~

1 to the application of the Inclusionary Housing Program because developers and owners of
2 affordable units have a hard time attracting qualified buyers who are reluctant to choose a
3 restricted affordable unit over a market rate unit in the same building or neighborhood.

4 In order to address this situation and encourage the continued development of such
5 naturally affordable units, the Board directs MOH to study ways to address this issue and, if it
6 deems appropriate, to make recommendations to the Commission to amend the Procedures
7 Manual to allow MOH to establish different procedures for units that have a below market rate
8 price set by MOH that is close to the market rate price of comparable units. MOH shall
9 examine whether it is in the City's interest to permit such units to sell at a market rate price
10 under certain conditions such as: (1) the unit has a comparable market rate price that is close
11 to the below market rate prices set by MOH; (2) the unit requires a fee payment that would
12 greatly exceed the opportunity cost of selling the unit at the below market rate price; (3) the
13 unit is sold to a qualifying household; (4) the new owner of the affordable unit could resell the
14 unit to a higher income household than the initial qualifying level allowed and at a maximum
15 resale price that would exceed the resale price generally set by MOH for current resale units
16 under the program; (5) the owner of the affordable unit who resells the unit would share any
17 appreciation above a certain percent with MOH; and (6) the project sponsor or qualified
18 affordable owner would sign an affidavit stating the affordable unit prices would be within a
19 certain percentage range of the market rate units and be required to offer the units as typical
20 affordable units should the spread increase at the time of marketing and selling the market
21 rate units.

22 (c) For any units permitted to be rental units under the Program, the MOH shall
23 establish:

24 (1) restrictions on lease changes and propose such restrictions to the Commission
25 for inclusion in the Procedures Manual.

1 (2) additional eligibility criteria for subleasing and propose such restrictions to the
2 Commission for inclusion in the Procedures Manual.

3 (3) criteria for continued eligibility for occupied rental units and propose such
4 restrictions to the Commission for inclusion in the Procedures Manual.

5 (4) criteria for homeownership status and propose such restrictions to the
6 Commission for inclusion in the Procedures Manual.

7 (5) criteria for granting affordable rental households the right of first refusal in
8 purchasing an affordable unit that is converted from rental to ownership and propose such
9 restrictions to the Commission for inclusion in the Procedures Manual.

10 **SEC. 415.9. ENFORCEMENT PROVISIONS AND MONITORING OF PROGRAM.**

11 (a) A first construction document or first eCertificate of eOccupancy, whichever
12 applies, shall not be issued by the Director of DBI to any unit in the principal project until all of
13 the affordable housing requirements of Sections 415.1 et seq. are satisfiedsatisfied.

14 (b) If, after issuance of the first eCertificate of eOccupancy, the Commission
15 or Department determines that a project sponsor has failed to comply with any requirement in
16 Section 415.1 et seq. or any reporting requirements detailed in the Procedures Manual, or has
17 violated the Notice of Special Restrictions, the Commission, Department, or DBI may, until the
18 violation is cured, (a) revoke the eCertificate of eOccupancy for the principal project or
19 required affordable units, (b) impose a penalty on the project pursuant to Section 176(c) of
20 this Code, and/or (c) the Zoning Administrator may enforce the provisions of Section 415.1 et
21 seq. through any means provided for in Section 176 of this Code.

22 (c) The Department shall notify MOH of any housing project subject to the
23 requirements of Section 415.1 et seq., including the name of the project sponsor and the
24 number and location of the affordable units, within 30 days of the Department's approval of a
25 building, or site permit for the project. MOH shall provide all project sponsors with information

1 concerning the City's first time home-buyer assistance programs and any other related
2 programs MOH shall deem relevant to the Residential Inclusionary Affordable Housing
3 Program.

4 (d) The Department shall, as part of the annual Housing Inventory, report to
5 the Board of Supervisors on the results of Section 415.1 et seq. including, but not limited to, a
6 report on the following items:

7 (1) The number of, location of, and project applicant for housing projects
8 which came before the Commission for a ~~e~~Conditional ~~u~~Use Authorization or ~~p~~Planned ~~u~~Unit
9 ~~d~~Development permit, and the number of, location of, and project applicant for housing
10 projects which were subject to the requirements of Section 415.1 et seq.;

11 (2) The number of, location of, and project sponsor for housing projects
12 which applied for a waiver, adjustment, or reduction from the requirements of Section 415.1 et
13 seq. pursuant to Section 406 of this Article, and the number of, location of, and project
14 sponsor for housing projects which were granted such a waiver, adjustment, or reduction and,
15 if a reduction, to what percentage;

16 (3) The number of, location of, and project sponsor for every housing project
17 to which Section 415.1 et seq. applied and the number of market rate units and the number of
18 affordable on- and off-site units provided, including the location of all of the affordable units;
19 and

20 (e) A study is authorized to be undertaken under the direction of MOH
21 approximately every five years to update the requirements of Section 415.1 et seq. MOH shall
22 make recommendations to the Board of Supervisors and the Commission regarding any
23 legislative changes. MOH shall specifically evaluate the different inclusionary housing
24 requirements for developments of over 120 feet approximately five years from the enactment
25

1 of the requirement or as deemed appropriate by MOH. MOH shall coordinate this report with
2 the five-year evaluation by the Director of Planning required by Section 410 of this Article.

3 (f) MOH shall evaluate its monitoring system for affordable units created
4 under this Section and shall compare its system with that of the San Francisco
5 Redevelopment Agency with the goal of establishing, to the extent feasible, a single
6 monitoring system for all inclusionary affordable housing units located in the City and County
7 of San Francisco. ~~Within 6 months of the effective date of Section 415.1 et seq.,~~ MOH shall
8 make any changes to its monitoring system necessary to bring its monitoring system into
9 conformity with the system of the Redevelopment Agency, or, if necessary, MOH shall make
10 recommendations to the Board of Supervisors to amend Section 415.1 et seq. in order to
11 implement improvements to the monitoring system. If it is necessary to amend the Procedures
12 Manual to change its monitoring system to comply with this Section, MOH may make any
13 changes necessary to the Procedures Manual to comply with this Section 415.9(f). For
14 purposes of this Section 415.9(f) only and on a one-time basis, MOH may amend the
15 Procedures Manual without obtaining approval from the Commission. If MOH determines that
16 some or all of the aspects of its system are more effective than the Redevelopment Agency's
17 system, it shall inform the Board of Supervisors and recommend that the Board urge the
18 Redevelopment Agency to conform its procedures to the City's.

19 (g) Annual or Bi-annual Monitoring:

20 (1) MOH shall monitor and require occupancy certification for affordable
21 ownership and rental units on an annual or bi-annual basis, as outlined in the Procedures
22 Manual.

23 (2) MOH may require the owner of an affordable rental unit, the owner's
24 designated representative, or the tenant in an affordable unit to verify the income levels of the
25 tenant on an annual or bi-annual basis, as outlined in the Procedures Manual.

1 **SEC. 416 (formerly Section 315.4(a)(1)(i)). MARKET AND OCTAVIA AREA PLAN**
2 **AFFORDABLE HOUSING REQUIREMENT FEE.** Sections 416.1 through 416.5, hereafter
3 referred to as Section 416.1 et seq., set forth the requirements and procedures for the Market
4 and Octavia Area Plan Affordable Housing Fee. The effective date of these requirements shall
5 be either May 30, 2008, which is the date that the requirements originally became effective, or
6 the date a subsequent modification, if any, became effective.

7 SEC. 416.1. FINDINGS. The Board of Supervisors hereby finds that:

8 A. The additional affordable housing requirements of this Section are supported by
9 the Nexus Study performed by Keyser Marston and Associates referenced in Section
10 415.1(11) and found in Board File No. 081152. The Board of Supervisors has reviewed the
11 study and staff analysis and report of the study and, on that basis, finds that the study
12 supports the current inclusionary affordable inclusionary housing requirements combined with
13 the additional affordable housing fee. Specifically, the Board finds that the study: (1) identifies
14 the purpose of the additional fee to mitigate impacts on the demand for affordable housing in
15 the City; (2) identifies the use to which the additional fee is to be put as being to increase the
16 City's affordable housing supply; and (3) establishes a reasonable relationship between the
17 use of the additional fee for affordable housing and the need for affordable housing and the
18 construction of new market rate housing. Moreover, the Board finds that the current
19 inclusionary affordable inclusionary requirements combined with the additional fee are less than
20 the cost of mitigation and do not include the costs of remedying any existing deficiencies. The
21 Board also finds that the study establishes that the current inclusionary affordable inclusionary
22 requirements and additional fee do not duplicate other City requirements or fees.

23 B. Furthermore, the Board finds that generally an account has been established,
24 funds appropriated, and a construction schedule adopted for affordable housing projects
25 funded through the Inclusionary Affordable inclusionary Housing program. The Affordable

1 ~~Housing Fee additional fee or the in-lieu fees and the additional fee~~ will reimburse the City for
2 expenditures on affordable housing that have already been made.

3 C. A major Market and Octavia Area Plan objective is to direct new market rate
4 housing development to the area. That new market rate development will greatly outnumber
5 both the number of units and potential new sites within the plan area for permanently
6 affordable housing opportunities. The City and County of San Francisco has adopted a policy
7 in its General Plan to meet the affordable housing needs of its general population and to
8 require new housing development to produce sufficient affordable housing opportunities for all
9 income groups, both of which will not be met by the projected housing development in the
10 plan area. In addition, the "Draft Residential Nexus Analysis City and County of San
11 Francisco" of December 2006 indicates that market rate housing itself generates additional
12 lower income affordable housing needs for the workforce needed to serve the residents of the
13 new market rate housing proposed for the plan area. In order to meet the demand created for
14 affordable housing by the specific policies of the Plan and to be consistent with the policy of
15 the City and County of San Francisco it is found that an additional affordable housing fee
16 need be included on all market rate housing development in the Plan Area with priority for its
17 use being given to the Plan area.

18 SEC. 416.2. DEFINITIONS. See Section 401 of this Article.

19 SEC. 416.3. APPLICATION OF AFFORDABLE HOUSING FEE REQUIREMENT. The
20 requirements of Sections 415.1 through 415.9 shall apply in the Market and Octavia Plan Area
21 in addition to the following additional affordable housing requirement:

22 (a) Amount of fee: All development projects that have not received Department or
23 Commission approval as of the effective date of May 30, 2008 and that are subject to the
24 ~~Residential Inclusionary~~ Inclusionary Affordable Housing Program shall pay an additional
25 ~~Aaffordable Hhousing Efee~~ per square foot of Residential Space Subject to the Community

1 Improvements Impact Fee as follows; \$8.00 in the Van Ness Market Special Use District;
2 \$4.00 in the NCT District; and \$0.00 in the RTO District.

3 (b) Other Fee Provisions. This additional ~~A~~affordable ~~H~~housing ~~F~~fee shall be subject
4 to the inflation adjustment provisions of Section 409 and the waiver and reduction provisions
5 of Section ~~406~~421.4. This additional ~~a~~Affordable ~~h~~Housing ~~f~~Fee may not be met through the
6 in-kind provision of community improvements or Community Facilities (Mello Roos) financing
7 options of Sections ~~421.3(d) and (3)426.3(e) and (f)~~.

8 (c) Exemption for Affordable Housing. A project applicant shall not pay a
9 supplemental ~~A~~affordable ~~H~~housing ~~F~~fee for any square foot of space designated as a below
10 market rate unit under Section 415.1 et seq., the ~~Citywide Inclusionary~~ Inclusionary Affordable
11 Housing Program, or any other residential unit that is designated as an affordable housing unit
12 under a Federal, State, or local restriction in a manner that maintains affordability for a term
13 no less than 50 years.

14 (d) Timing of payment. The Market and Octavia Plan Area Affordable Housing Fee
15 shall be paid before the City issues a first construction document, with an option for the
16 project sponsor to defer payment to prior to issuance of the first ~~e~~Certificate of ~~e~~Occupancy
17 upon agreeing to pay a deferral surcharge in accordance with Section 107A.13.3 of the San
18 Francisco Building Code.

19 SEC. 416.4. IMPOSITION OF AFFORDABLE HOUSING FEE REQUIREMENT.

20 (a) Determination of Requirements. The Department shall determine the
21 applicability of Section 416.1 et seq. to any development project requiring a first construction
22 document ~~building or site permit~~ and, if Section 416.1 et seq. is applicable, shall impose any
23 such requirements as a condition of approval for issuance of the first construction document
24 ~~building or site permit~~. The project sponsor shall supply any information necessary to assist
25 the Department in this determination.

1 (b) Department Notice to Development Fee Collection Unit of Fee Requirements.
2 After the Department has made its final determination regarding the application of the
3 affordable housing requirements to a development project pursuant to Section 416.1 et seq., it
4 shall immediately notify the Development Fee Collection Unit at DBI of the applicable
5 affordable housing fee amount in addition to the other information required by Section 402(b)
6 of this Article.

7 (c) Process for Revisions of Determination of Requirements. In the event that the
8 Department or the Commission takes action affecting any development project subject to
9 Section 416.1 et seq. and such action is subsequently modified, superseded, vacated, or
10 reversed by the Board of Appeals, the Board of Supervisors, or by court action, the
11 procedures of Section 402(c) of this Article shall be followed.

12 SEC. 416.5. USE OF FUNDS. The additional affordable housing requirement specified
13 in this Section for the Market and Octavia Plan Area shall be paid into the Citywide Affordable
14 Housing Fund, but the funds shall be separately accounted for. MOH shall expend the funds
15 according to the following priorities: First, to increase the supply of housing affordable to
16 qualifying households in the Market and Octavia Plan Area; second, to increase the supply of
17 housing affordable to qualifying households within 1 mile of the boundaries of the Plan Area;
18 third, to increase the supply of housing affordable to qualifying households in the City and
19 County of San Francisco. The funds may also be used for monitoring and administrative
20 expenses subject to the process described in Section 415.7(e) 5(f).

21 SEC. 417 (formerly Section 315.4(a)(1)(ii)). EASTERN NEIGHBORHOODS AREA
22 PLAN ~~ALTERNATE AFFORDABLE HOUSING REQUIREMENT IN LIEU FEE~~. Sections 417.1
23 through 417.5, hereafter referred to as Section 417.1 et seq., set forth the requirements and
24 procedures for the Eastern Neighborhoods Area Plan Alternate Affordable Housing ~~In Lieu~~
25 Fee. The effective date of these requirements shall be either January 19, 2009, which is the

1 date that the requirements originally became effective, or the date a subsequent modification,
2 if any, became effective.

3 SEC. 417.1. FINDINGS. The Board of Supervisors hereby finds that:

4 A. The fee provisions of this Section are equivalent to or less than the fees for
5 developments of over 20 units previously adopted by the Board in Ordinance No. 051685 and
6 060529 and are also supported by the Nexus Study performed by Keyser Marston and
7 Associates referenced in Section 415.1(11) and found in Board File No. 081152. The Board of
8 Supervisors has reviewed the study and staff analysis prepared by the MOH dated July 24,
9 2008 in Board File No. 081152 and, on that basis, finds that the study supports the current
10 proposed changes to the inclusionary housing requirements for projects of 20 units or less in
11 the Eastern Neighborhood Area Plan. Specifically, the Board finds that the study and staff
12 memo: (1) identifies the purpose of the additional fee to mitigate impacts on the demand for
13 affordable housing in the City; (2) identifies the use to which the additional fee is to be put as
14 being to increase the City's affordable housing supply; and (3) establishes a reasonable
15 relationship between the use of the additional fee for affordable housing and the need for
16 affordable housing and the construction of new market rate housing. Moreover, the Board
17 finds that the new inclusionary affordable housing ~~inclusionary~~ requirements are less than the
18 cost of mitigation and do not include the costs of remedying any existing deficiencies. The
19 Board also finds that the study establishes that the inclusionary requirements do not duplicate
20 other City requirements or fees.

21 B. Furthermore, the Board finds that generally an account has been established,
22 funds appropriated, and a construction schedule adopted for affordable housing projects
23 funded through the Inclusionary Affordable ~~Inclusionary~~ Housing program and the in lieu fees
24 will reimburse the City for expenditures on affordable housing that have already been made.
25

1 C. The Board finds that small scale development faces a number of challenges in
2 the current development climate, including limited access to credit and often, a higher land
3 cost per unit for the small sites on which they develop. Because of these and other variations
4 from larger-scale development, they operate under a somewhat unique development model
5 which cannot be fully encapsulated within the constraints of the Eastern Neighborhoods
6 Financial Analysis, prepared to assess the financial feasibility of increasing housing
7 requirements and impact fees in the Plan Areas. To address these challenges, the Board
8 finds that a number of slight modifications to the affordable housing requirements of the
9 Eastern Neighborhoods, to apply to small projects (defined as 20 units or fewer, or less than
10 25,000 gross square feet) are appropriate.

11 SEC. 417.2. DEFINITIONS. See Section 401 of this Article.

12 "Gross square footage" shall have the meaning set forth in Section 102.9.

13 "Eastern Neighborhood Controls" shall have the meaning set forth in Section 175.6.

14 Application.

15 SEC. 417.3. APPLICATION OF AFFORDABLE HOUSING FEE REQUIREMENT.

16 (a) Application. The alternate Affordable Housing in-lieu Fee described in this
17 Section shall only apply to development projects that are subject to the Eastern Neighborhood
18 Controls, consist of 20 units or less or less than 25,000 gross square feet, and are subject to
19 the requirements of Sections 415 through 415.9 and 419, and any stated exceptions
20 elsewhere in this Code, including the specific provisions in Section 419.

21 (b) Amount of Fee. Any sponsor of a development projects subject to this Section
22 may choose to pay an alternate in-lieu fee equal to \$40.00 per gross square foot of net new
23 residential development instead of the standard in-lieu Affordable Housing Fee requirements
24 set forth in Section 415.75 as follows.

1 (c) Calculation of Gross Square Feet of Residential Area. The calculation of gross
2 square feet shall not include nonresidential uses, including any retail, commercial, or PDR
3 uses, and all other space used only for storage and services necessary to the operation or
4 maintenance of the building itself.

5 (d) Timing of Payment. The Eastern Neighborhoods Alternate Affordable Housing
6 Fee project applicant shall be paid to the Development Fee Collection Unit at DBI prior to
7 issuance of the first construction document, with an option for the project sponsor to defer
8 payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a
9 deferral surcharge that would be deposited into the Citywide Affordable Housing Fund in
10 accordance with Section 107A.13.3 of the San Francisco Building Code.

11 SEC. 417.4. IMPOSITION OF AFFORDABLE HOUSING FEE REQUIREMENT.

12 (a) Determination of Requirements. The Department shall determine the
13 applicability of Section 417.1 et seq. to any development project requiring a building or site
14 permit and, if Section 417.1 et seq. is applicable, shall impose any such requirements as a
15 condition of approval for issuance of the building or site permit. The project sponsor shall
16 supply any information necessary to assist the Department in this determination.

17 (b) Department Notice to Development Fee Collection Unit of Fee Requirements.
18 After the Department has made its final determination regarding the application of the
19 affordable housing requirements to a development project pursuant to Section 417.1 et seq., it
20 shall immediately notify the Development Fee Collection Unit at DBI of the applicable
21 affordable housing fee amount in addition to the other information required by Section 402(b)
22 of this Article.

23 (c) Process for Revisions of Determination of Requirements. In the event that the
24 Department or the Commission takes action affecting any development project subject to
25 Section 417.1 et seq. and such action is subsequently modified, superseded, vacated, or

1 reversed by the Board of Appeals, the Board of Supervisors, or by court action, the
2 procedures of Section 402(c) shall be followed.

3 SEC. 417.5. USE OF FUNDS. The Eastern Neighborhoods Area Plan Alternate
4 Affordable Housing In-Lieu Fee shall be paid into the Citywide Affordable Housing Fund, but the
5 funds shall be separately accounted for. MOH shall expend the funds according to the
6 following priorities: First, to increase the supply of housing affordable to qualifying households
7 in the Eastern Neighborhoods Project Areas; second, to increase the supply of housing
8 affordable to qualifying households within 1 mile of the boundaries of the Eastern
9 Neighborhoods Project Areas; third, to increase the supply of housing affordable to qualifying
10 households in the City and County of San Francisco. The funds may also be used for
11 monitoring and administrative expenses subject to the process described in Section
12 415.6(e)5(e).

13 Section 3: The San Francisco Planning Code is hereby amended by amending Section
14 827 to read as follows:

15 **SEC. 827. - RINCON HILL DOWNTOWN RESIDENTIAL MIXED USE DISTRICT (RH-**
16 **DTR).**

17 The Rincon Hill Downtown Residential Mixed Use District (RH-DTR), the boundaries of
18 which are shown in Section Map No. 1 of the Zoning Map, is established for the purposes set
19 forth below.

20 The RH-DTR District is adjacent to the southern edge of the downtown, generally
21 bounded by Folsom Street, the Bay Bridge, the Embarcadero, and Essex Street. High-density
22 residential uses and supporting commercial and institutional uses are allowed and
23 encouraged within the limits set by height, bulk, and tower spacing controls. Folsom Street is
24 intended to develop as the neighborhood commercial heart of the Rincon Hill and Transbay
25 neighborhoods, and pedestrian-oriented uses are required on the ground floor. Individual

townhouse dwelling units with ground floor entries directly to the street are required on streets that will become primarily residential, including First, Fremont, Beale, Main, and Spear Streets.

While lot coverage is limited for all levels with residential uses that do not face onto streets or alleys, traditional rear yard open spaces are not required except in the limited instances where there is an existing pattern of them, such as smaller lots on the Guy Place block. Specific height, bulk, and setback controls establish appropriate heights for both towers and mid-rise podium development and ensure adequate spacing between towers in order to establish a neighborhood scale and ensure light and air to streets and open spaces. Setbacks are required where necessary to provide transition space for ground floor residential uses and to ensure sunlight access to streets and open spaces. Off-street parking must be located below grade.

Given the need for services and open space resulting from new development, projects will provide or contribute funding for the creation of public open space and community facilities as described in the Rincon Hill Area Plan of the General Plan. The Rincon Hill Streetscape Plan, part of the Area Plan, proposes to enhance and redesign most streets in the district to create substantial new open space amenities, improve pedestrian conditions, and improve the flow of local traffic and transit. Detailed standards for the provision of open spaces, mid-block pathways, and residential entries are provided to ensure that new buildings contribute to creating a public realm of the highest quality in Rincon Hill.

Table 827

RINCON HILL DOWNTOWN RESIDENTIAL MIXED USE

DISTRICT ZONING CONTROL TABLE

			Rincon Hill Downtown Residential Mixed Use District Zoning
No.	Zoning Category	§ References	Controls

Building and Siting Standards

.10	Height and Bulk	§§ 102.12, 105, 106, 250—252, 260, 270	Varies 45—550 feet. For height limits, see Zoning Map 1H and § 263.19; for bulk controls, see § 270(e);
.11	Lot Size [Per Development]	§§ 890.56, 121	No limit
.12	Rear Yard/Site Coverage	§ 136	100 percent lot coverage permitted; up to 80 percent for parcels that front the north side of Guy Place and for all parcels at residential levels where not all units face onto streets or alleys. § 825(b)(1) and 827(a)(4).
.13	Setbacks	Ground Floor Residential Design Guidelines	Building setback of 3 to 10 ft. for all buildings except towers on Spear, Main, Beale, Fremont, and First Streets. § 827(a)(2) and (6). Upper-story setback of 10 ft. required above a height of 65 feet on both sides of Spear, Main, Beale, Fremont, and First Streets. § 827(a)(5). Sun access plane setback of 50 degrees for all buildings 85' and lower on the south side of east-west mid-block pathways. § 827(a)(5).
.14	Street-Facing Uses	§§ 145.1, 145.4, Ground Floor Residential Design Guidelines	Active uses required on all street frontages. See §§ 145.1, 825(b). Ground-level residential or commercial requirements based on location. See §§ 145.4 and 827(a)(2).
.15	Parking and Loading Access: Prohibition	§ 155(r)	Prohibited on Folsom Street from Essex Street to The Embarcadero. § 827 (a)(8) and 155(r)
.16	Parking and Loading Access: Siting and Dimensions	§§ 145.14, 151.1, 155(r)	No parking permitted aboveground, except on sloping sites. Parking access limited to two openings, max. 11' wide each, loading access limited to one 15' opening. § 825(b)(7) and 827(a)(8).
.17	Awning	§ 890.21	P, § 136.2(a)
.18	Canopy	§ 890.24	P, § 136.2(b)
.19	Marquee	§ 890.58	P, § 136.2(c)
Non-Residential Standards and Uses			
.20	Required Residential to Non-Residential Use Ratio	§ 102.10	Non-residential uses limited to occupiable sf per 6 occupiable sf devoted to residential uses. § 825(c)(2).

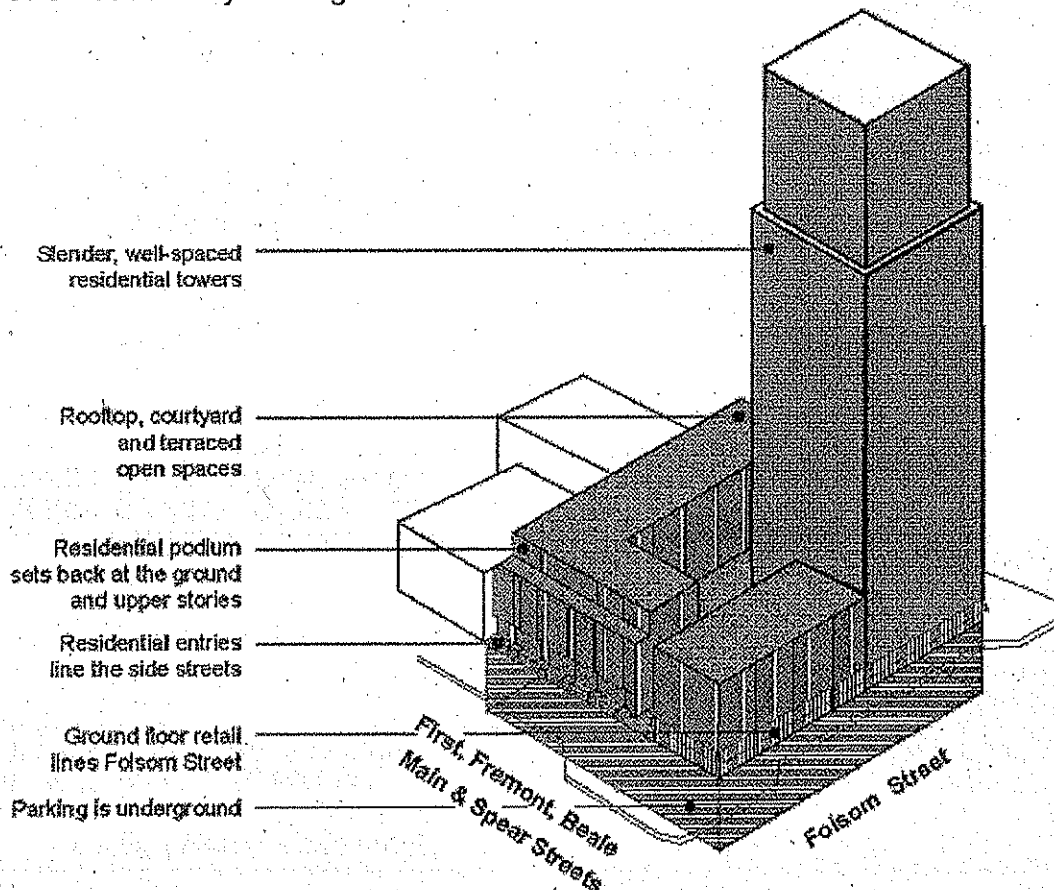
1	.21	Use Size [Non-Residential]	§§ 890.130, 145.14	P for non-residential uses up to 25,000 sq. ft., C above. No individual ground floor tenant may occupy more than 75' of frontage for a depth of 25' from Folsom Street. §§ 145.14.
2	.22	Open Space	§§ 135, 135.3	1 sq. ft. of publicly-accessible open space for every 50 sq. ft. of non-residential use over 10,000 sq. ft. § 135.3
3	.23	Off-Street Parking [Office uses]	§§ 150, 151, 151.1, 153—157, 204.5	None Required. Parking that is accessory to office space limited to 7% of GFA.
4	.24	Off-Street Parking [Non-Residential, other than office uses]	§§ 150, 151, 151.1, 153—157, 204.5	None Required. Parking limited as described in Section 151.1.
5	.25	Off-Street Freight Loading	§§ 150, 152.2, 153—155, 204.5	None Required. Loading maximums described in Section 152.2.
6	.26	All Non-Residential Uses Permitted, except as described below. §825(c)(1)(A)		
7	.27	Drive-Up Facility	§ 890.30	NP
8	.28	Walk-Up Facility	§ 890.140	P if recessed 3 ft. C otherwise.
9	.29	Hospital or Medical Center	§ 124.1, 890.44	C
10	.30	Other Institutions	§ 890.50	C
11	.31	Public Use	§ 890.80	C
12	.32	Movie Theater	§ 890.64	C
13	.33	Nighttime Entertainment	§§ 102.17, 803.5(g)	C
14	.34	Adult Entertainment	§ 890.36	NP
15	.35	Massage Establishment	§ 890.60 Article 29 Health Code	C
16	.36	Automobile Parking Lot, Community Commercial	§§ 890.9, 156, 160	NP
17	.37	Automobile Parking Garage, Community Commercial	§ 890.10, 160	C, per the criteria of Section 157.1
18	.38	Automotive Gas Station	§ 890.14	NP
19	.39	Automotive Service	§ 890.18, 890.19	NP

	Station		
.40	Automotive Repair	§ 890.15	NP
.41	Automotive Wash	§ 890.20	NP
.42	Automotive Sale or Rental	§ 890.13	C
.43	Mortuary	§ 890.62	C
.44	Hours of Operation	§ 890.48	C. 2 a.m.—6 a.m.
.45	Business Sign	§§ 602—604, 608.1, 608.2	P. § 607.2(f)
.45a	Tobacco Paraphernalia Establishments	§ 890.123	C
Residential Standards and Uses			
.46	Residential Use	§ 890.88	P
.47	Residential Density, Dwelling Units	§ 890.88(a)	No Limit. § 207.5(d) Unit Mix Required § 207.6
.48	Residential Density, Group Housing	§ 890.88(b)	No Limit. §§ 207.5 (d)
.49	Usable Open Space [Per Residential Unit]	§ 135, 136	75 sq. ft. per unit; up to 50% may be provided off-site if publicly accessible. § 135 and 827(a)(9).
.50	Accessory Off-Street Parking, Residential	§§ 151.1, 153—157, 159—160, 204.5	None Required. Up to one car per 2 dwelling units permitted; up to one car per dwelling unit per procedures and criteria of Sections 151.1 825(b)(7) and 827 (a)(8).
.51	Residential Conversions	§ 790.84, Ch. 41 Admin. Code	C
.52	Residential Demolition		C
.53	Fringe Financial Service	§§ 249.35, 890.113	P subject to the restrictions set forth in Section 249.35, including, but not limited to, the proximity restrictions set forth in Subsection 249.35(c)(3).

(a) **Building Standards.**

(1) **Development Concept.** The development concept is for podium development up to 85 feet in height, with slender residential towers spaced to provide ample light and air to

the district. New development will contribute to the creation of a substantial amount of public open space, as well as provide private common areas, courtyards, and balconies. Streets will be improved to provide widened sidewalks with substantial public open space. Ground floor uses will be pedestrian-oriented in character, consisting primarily of retail on Folsom Street, and individual townhouse-style residential units on First, Fremont, Beale, Main, and Spear Streets, as well as on alleys and mid-block pathways. Parking will be located below grade, and building utilities (loading bays, service doors, garage doors) will be located in sidewalk vaults or on secondary frontages.



(2) Street-Facing Use Requirements. Pedestrian-oriented retail, residential, institutional uses, and community services are required ground floor uses on all street facing

frontages, except for the minimum frontage required for fire doors, parking and loading access, and other utilities.

(A) **Required Ground Floor Retail Spaces.** For frontages facing Folsom Street, ground floor space suitable for retail use is required for no less than 75 percent of all frontages, as specified in Section 145.4.

(B) **Required Individual Ground Floor Residential Units.** For building frontages facing Fremont, First, Main, Beale and Spear Streets more than 60 feet from an intersection with Folsom, Harrison, or Bryant Streets, and for building frontages facing Guy Place and Lansing Street, individual ground floor residential units with direct pedestrian access to the sidewalk are required at intervals of no greater than 25 feet, except where residential lobbies, parking and loading access, utilities, and open space are necessary and provided pursuant to the allowances of Section 827 and other sections of this Code. Individual ground floor residential units are also encouraged along Harrison Street, Bryant Street, and alleys and mid-block pedestrian paths where appropriate.

Figure 827(B): Frontages Where Ground Floor Retail Uses Are Required.

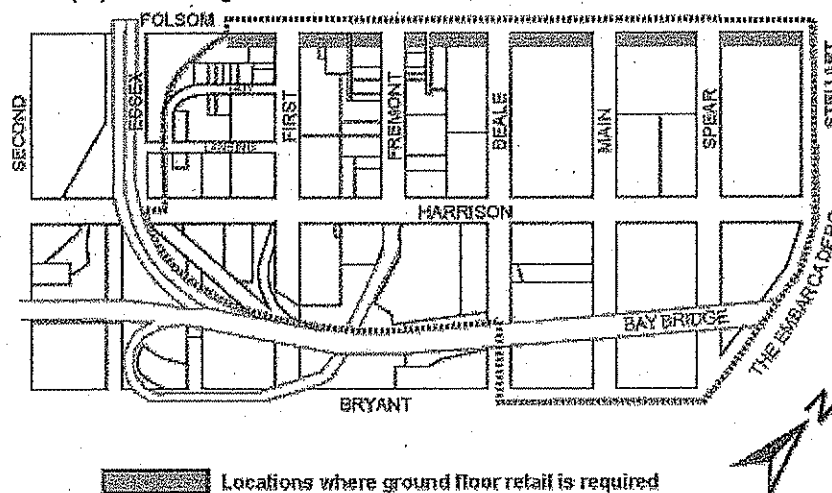
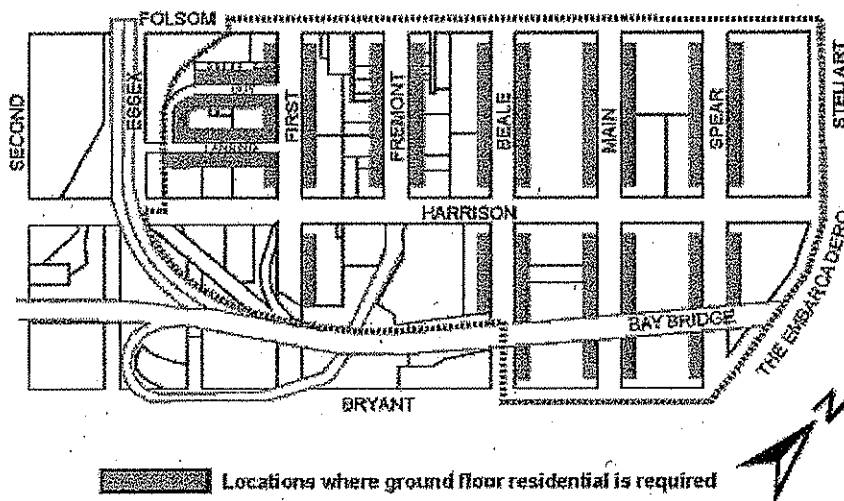


Figure 827: Frontages Where Ground Floor Residential Users/Entries Are Required.



(3) **Required Streetwall.** Building area below 85 feet in height is required to be built to 100 percent of all property lines facing public rights-of-way, except where setbacks are required by this Section and except where publicly accessible open space is provided according to the provisions of this Section. Recesses, insets and breaks between buildings are permitted to provide vertical articulation to the facade, provided the overall integrity of the streetwall is maintained.

(4) **Lot Coverage.** Lots fronting only on the north side of Guy Place are permitted up to 80 percent lot coverage.

(5) **Upper Story Setback.** To ensure adequate sunlight to streets, alleys, and pedestrian pathways, upper story setbacks are required as follows:

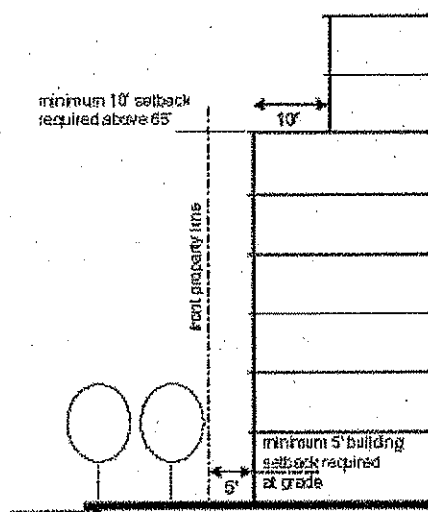
(A) All buildings are required to set back at least 10 feet above a height of 65 feet along Spear, Main, Beale, Fremont and First Streets. This requirement shall not apply to street frontage occupied by a building taller than 85 feet. This upper story setback requirement shall also not apply to the first 60 linear feet of frontage from corners at Folsom, Harrison, and Bryant Streets.

1 (B) Buildings greater than 60 linear feet from a major street along Guy Place,
2 Lansing Street, and any proposed or existing private or public mid-block pedestrian pathways,
3 are required to be set back at least 10 feet above 45 feet in height from said right-of-way.

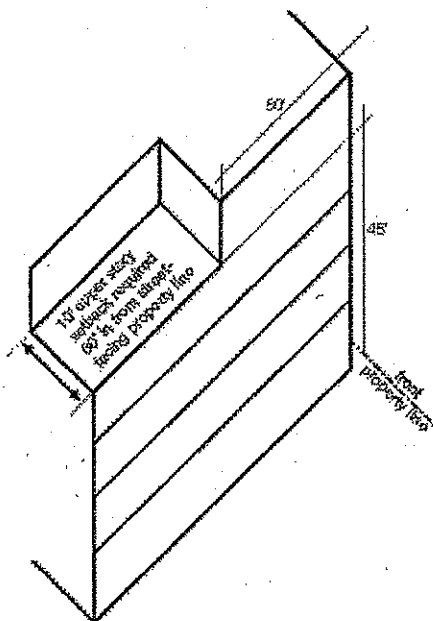
4 (C) In order to increase sun access to mid-block pathways and uses along such
5 pathways, all building frontage on the southeast side of mid-block pathways not occupied by a
6 building taller than 85 feet must set back upper stories by 10 feet above a building height of
7 45 feet. For projects on the south side of a mid-block pedestrian pathway taller than 65 feet,
8 an additional upper story setback of 10 feet is required above a building height of 65 feet.

9 (i) **Modifications.** For any lot on the north side of a required mid-block pedestrian
10 pathway, a modification from the required upper story setback of 10 feet above a height of 45
11 feet may be granted according to the provisions of Section 309.1, provided that, in total, the
12 building is set back by a volume equal to what would be required by meeting the standard in
13 (C) above, and the modification would substantially improve the accessibility, design and
14 character of the mid-block pedestrian pathway.

15 **Figure 827(D): Required Upper Story Stepbacks**
16
17
18
19
20
21
22
23
24
25



First, Fremont, Main,
Beale, and Spear Streets



Guy Place, Lansing Street, or
mid-block pedestrian pathway

(6) **Ground Floor Residential Units.** Where ground floor residential units are required along Spear, Main, Beale, Fremont, and First Streets, the design standards of the Ground Floor Residential Design Guidelines apply. Ground floor residential units along Guy Place and Lansing Street, within the footprint of towers taller than 105 feet, and those that are proposed in locations where they are not required, are encouraged to meet the standards in this subsection to the greatest degree possible.

(7) **Ground Floor Commercial Design.** Ground floor commercial spaces must meet the standards set in Section 145.1 and 145.4.

A: 18" planting strip
 B: 3' minimum building setback, 5' average, 10' maximum
 C: 1' vestibule depth
 D: 3' average entry elevation
 E: 10' entry height

(A) **Parking and Loading Access.**

- Mayor Newsom, Supervisor Chiu
BOARD OF SUPERVISORS

Section 309.1 by demonstrating that every effort has been made to minimize negative impact on the pedestrian quality of the street. Loading may not be accessed from Folsom Street.

(9) Open Space.

(1) In addition to the standards of Section 135, open space intended to fulfill the requirements of off-site or publicly-accessible open space may include streetscape improvements with landscaping and pedestrian amenities on Guy Place and Lansing Street, beyond basic street tree planting or street lighting as otherwise required by this Code, in accordance with the Streetscape Plan of the Rincon Hill Area Plan.

(10) Streetscape Standards.

(A) Sidewalk Treatments.

(i) For all frontages abutting a public sidewalk, the project sponsor is required to install sidewalk widening, street trees, lighting, decorative paving, seating and landscaping in accordance with the Streetscape Plan of the Rincon Hill Area Plan, developed by the Planning Department and approved by the Board of Supervisors.

(ii) Prior to approval by the Board of Supervisors of a Streetscape Plan for Rincon Hill, the Planning Commission, through the procedures of Section 309.1, shall require an applicant to install sidewalk widening, street trees, lighting, decorative paving, seating, and landscaping in keeping with the intent of the Rincon Hill Area Plan of the General Plan and in accordance with subsections (iii)—(vi) below.

(iii) Sidewalk treatments shall comply with any applicable ordinances and with any applicable regulation of the Art Commission, the Department of Public Works and the Bureau of Light, Heat and Power of the Public Utility Commission regarding street lighting, sidewalk paving, and sidewalk landscaping.

(iv) The Streetscape Plan and any Commission requirement pursuant to subsection (ii) shall require the abutting property owner or owners to hold harmless the City and County

1 of San Francisco, its officers, agents, and employees, from any damage or injury caused by
2 reason of the design, construction or maintenance of the improvements, and shall require the
3 owner or owners or subsequent owner or owners of the respective property to be solely liable
4 for any damage or loss occasioned by any act.

5 (v) Notwithstanding the provisions of this Section, an applicant shall apply for all
6 required permits for changes to the legislated sidewalk widths and street improvements and
7 pay all required fees.

8 (vi) The owner of the property is required to maintain all those improvements other
9 than lighting.

10 (B) **Mid-Block Pedestrian Pathways.** For developments on Assessor's Blocks
11 3744—3748, the Commission may require, pursuant to Section 309.1, the applicant to provide
12 a mid-block pedestrian pathway for the entire depth of their property where called for by the
13 Rincon Hill Area Plan of the General Plan. This pathway shall be designed in accordance with
14 the standards of this Section.

15 (i) **Design.** The design of the pathway shall meet the following minimum
16 requirements:

17 (AA) Have a minimum width of 20 feet from building face to building face;

18 (BB) Have a minimum clear walking width of 10 feet free of any obstructions.

19 (CC) Be open to the sky and free from all encroachments for that entire width, except
20 for those permitted in front setbacks by Section 136 of this Code;

21 (DD) Provide such ingress and egress as will make the area easily accessible to the
22 general public;

23 (EE) Be protected from uncomfortable wind, as called for elsewhere in this Code;

24 (FF) Be publicly accessible, as defined elsewhere in this Section;
25

1 (GG) Be provided with special paving, furniture, landscaping, and other amenities that
2 facilitate pedestrian use;

3 (HH) Be provided with ample pedestrian lighting to ensure pedestrian comfort and
4 safety;

5 (II) Be free of any changes in grade or steps not required by the natural topography
6 of the underlying hill; and

7 (JJ) Be fronted by active ground floor uses, such as individual townhouse residential
8 units, to the greatest extent possible.

9 (ii) Prior to issuance of a permit of occupancy, informational signage directing the
10 general public to the pathway shall be placed in a publicly conspicuous outdoor location at
11 street level stating its location, the right of the public to use the space and the hours of use,
12 and the name and address of the owner or owner's agent responsible for maintenance.

13 (iii) The owner of the property on which the pathway is located shall maintain it by
14 keeping the area clean and free of litter and keeping in a functional and healthy state any
15 street furniture, lighting and/or plant material that is provided.

16 (iv) Notwithstanding the provisions of this subsection, an applicant shall obtain all
17 required permits for changes to the legislated sidewalk and street improvements and pay all
18 required fees.

19 (v) The property owner or owners must hold harmless the City and County of San
20 Francisco, its officers, agents, and employees, from any damage or injury caused by reason
21 of the design, construction or maintenance of the improvements, and shall require the owner
22 or owners or subsequent owner or owners of the respective property to be solely liable for any
23 damage or loss occasioned by any act.

24 (b) **Uses.**
25

1 (1) **Housing Requirement for Residential Developments.** The requirements of
2 Sections ~~415 315~~ through ~~415.9 315.9~~ shall apply in the RH-DTR subject to the following
3 exceptions:

4 (A) If constructed on-site, a minimum of 12 percent of the total units constructed,
5 and if constructed off-site, a minimum of 17 percent of the total units constructed, shall be
6 affordable to and occupied by qualifying persons and families as defined elsewhere in this
7 Code.

8 (B) Below-market-rate units as required by Sections ~~415 315~~ through ~~415.9 315.9~~
9 that are built off-site must be built within the area bounded by Market Street, the
10 Embarcadero, King Street, Division Street, and South Van Ness Avenue.

11 (C) No less than fifty percent (50%) of the fees that are paid due to development in
12 the Rincon Hill Area Plan under Section 415 et seq. (formerly Section 315.4(e)(2) and 315.6)
13 shall be paid into the Citywide Affordable Housing Fund, but the funds shall be separately
14 accounted for and designated exclusively to increase the supply of affordable housing in the
15 SOMA area.

16 (D) ~~Fifty percent (50%) of the below market rate units as required by Section 315 through~~
17 ~~315.9 that are built on- or off site must be provided as rental units for the life of the project, as defined~~
18 ~~in Planning Code Section 315.7(a).~~

19 (E) ~~The Mayor's Office of Housing must submit a resolution to the Board of~~
20 ~~Supervisors with a plan for the use of all in-lieu Affordable Housing Fee payments generated~~
21 ~~from the Rincon Hill Plan prior to any expenditure of the Funds.~~

22 Section 4: The San Francisco Administrative Code is hereby amended by amending
23 Sections 56.2, 56.3, and 56.20 to read as follows:

24 SEC. 56.2. - PURPOSE AND APPLICABILITY.
25

1 (a) The purpose of this Chapter is to strengthen the public planning process by
2 encouraging private participation in the achievement of comprehensive planning goals and
3 reducing the economic costs of development. A development agreement reduces the risks
4 associated with development, thereby enhancing the City's ability to obtain public benefits
5 beyond those achievable through existing ordinances and regulations. To accomplish this
6 purpose the procedures, requirements and other provisions of this Chapter are necessary to
7 promote orderly growth and development (such as, where applicable and appropriate,
8 provision of housing, employment and small business opportunities to all segments of the
9 community including low income persons, minorities and women), to ensure provision for
10 adequate public services and facilities at the least economic cost to the public, and to ensure
11 community participation in determining an equitable distribution of the benefits and costs
12 associated with development.

13 (b) Such agreements shall only be used for (1) affordable housing developments or
14 (2) large multi-phase and/or mixed-use developments involving public improvements,
15 services, or facilities installations, requiring several years to complete, as defined below in
16 Section 56.3, or a housing development with a minimum of 1,000 units, as defined below in
17 Section 56.3; or (3) rental housing developments with on-site affordable units, as defined below in
18 Section 56.3.

19 **SEC. 56.3. - DEFINITIONS.**

20 The following definitions shall apply for purposes of this Chapter:

21 (a) "Affordable housing development" shall mean for purposes of Section
22 56.2(b)(1), any housing development which has a minimum of 30 percent of its units
23 affordable to low income households, and a total of 60 percent of its units affordable to
24 households, as defined by the U.S. Census, whose immediate household income does not
25 exceed 120 percent of the median household income for the San Francisco Primary

1 Metropolitan Statistical Area, with the remaining 40 percent of its units unrestricted as to
2 affordability. For purposes of this definition of "affordable housing development," "low income"
3 shall mean the income of households, as defined by the U.S. Census whose immediate
4 household income does not exceed 80 percent of the median household income for the San
5 Francisco Primary Metropolitan Statistical Area. "Median household income" for the San
6 Francisco Primary Metropolitan Statistical Area shall be as determined by the U.S.
7 Department of Housing and Urban Development and adjusted according to the determination
8 of that Department and published from time to time. In the event that such income
9 determinations are no longer published by the Department of Housing and Urban
10 Development, median household income shall mean the median gross yearly income of a
11 household in the City and County of San Francisco, adjusted for household size, as published
12 periodically by the California Department of Housing and Community Development. Such
13 affordable housing development may include neighborhood commercial facilities which are
14 physically and financially an integral part of the affordable housing project and which will
15 provide services to local residents.

16 (b) "Applicant/Developer" shall mean a person or entity who has legal or equitable
17 interest in the real property which is the subject of the proposed or executed development
18 agreement for an "affordable housing development" or a "large multi-phase and/or mixed-use
19 development," as those terms are defined herein, or such person's or entity's authorized
20 agent or successor in interest; provided, however, that an entity which is subject to the
21 requirements of City Planning Code Section 304.5 relating to institutional master plans does
22 not qualify as an applicant for a development agreement.

23 (c) "Collateral agreement" shall mean a written contract entered into by the
24 applicant/developer and/or governmental agencies with other entities (including, but not
25 limited to, community coalitions) for the purpose of having said entities provide for and

1 implement social, economic, or environmental benefits or programs; provided, however, that
2 such term does not include agreements between the applicant/developer or governmental
3 agencies and (1) construction contractors and subcontractors, (2) construction managers, (3)
4 material suppliers, and (4) architects, engineers, and lawyers for customary architectural,
5 engineering or legal services.

6 (d) "Commission" shall mean the ~~City~~ Planning Commission.

7 (e) "Director" shall mean the Director of the Planning Department.

8 (f) "Housing development with a minimum of 1,000 units" shall mean a proposed
9 residential development project which: (1) is on a site which exceeds two and one-half acres
10 in area, (2) includes two or more buildings to be constructed on the site, and (3) includes a
11 proposal for constructing or participating in providing, either off-site or on-site, public
12 improvements, facilities, or services beyond those achievable through existing ordinances and
13 regulations.

14 (g) "Large multi-phase and/or mixed-use development" shall mean a proposed
15 development project which: (1) is on a site which exceeds five acres in area, (2) includes two
16 or more buildings to be constructed sequentially on the site, and (3) includes a proposal for
17 constructing or participating in providing, either off-site or on-site, public improvements,
18 facilities, or services beyond those achievable through existing ordinances and regulations.

19 (h) "Material modification" shall mean any proposed amendment or modification to
20 either a proposed development agreement approved by the Commission, or a previously
21 executed development agreement, which amendment or modification is otherwise required by
22 the terms of the development agreement, which changes any provision thereof regarding the
23 following: (1) duration of the agreement; (2) permitted uses of the subject property; (3) density
24 or intensity of the permitted uses; (4) location, height or size of any structures, buildings, or
25 major features; (5) reservation or dedication of land; (6) any conditions, terms, restrictions and

1 requirements relating to subsequent discretionary actions as to design, improvements,
2 construction standards and specifications; (7) any other condition or covenant relating to the
3 financing or phasing of the development which substantially modifies the use of the property,
4 the phasing of the development, or the consideration exchanged between the parties as
5 recited in the proposed development agreement; (8) the type, number, affordability level,
6 and/or tenure of any proposed affordable housing as well as any change as to performance of
7 such public benefits, including but not limited to timing, phasing, method of performance or
8 parties involved; or (9) any other terms or conditions of the development agreement if the
9 development agreement provides that amendment of said specified term or condition would
10 be a material modification.

11 (i) "Minor modification" shall mean any amendment or modification to the
12 development agreement which relates to any provision not deemed to be a "material
13 modification."

14 (j) "Rental housing developments with on-site affordable units" shall mean a proposed
15 residential development project the project sponsor of which covenants to provide on-site units to
16 satisfy the Inclusionary Affordable Housing Program, as set forth in Planning Code Sections 415-417,
17 as an alternative to payment of the Affordable Housing Fee.

18 SEC. 56.20. - FEE.

19 In order to defray the cost to the City and County of San Francisco of preparing,
20 adopting, and amending a development agreement, a fee shall be charged and collected in
21 accord with the procedures described below:
22

23 (a) Cost Estimate and Application Report. The reasonable costs to the various
24 departments of the City and County of San Francisco including, but not limited to, the Planning
25 Department ~~of City Planning~~, the Department of Public Works, the Mayor's Office of Housing

1 ~~and Economic Development~~, the Real Estate Department and the City Attorney's Office for staff
2 time, necessary consultant services and associated costs of materials and administration will
3 vary according to the size and complexity of the project. Accordingly, upon receipt of an
4 application for a development agreement, the Planning Department ~~of City Planning~~, after
5 consultation with the applicant/developer, any other parties identified in the application as
6 parties to the proposed development agreement, and the affected City and County
7 departments, shall prepare an estimated budget of the reasonable costs to be incurred by the
8 City and County (1) in the preparation and adoption of the proposed development agreement,
9 and (2) in the preparation of related documents where the costs incurred are not fully funded
10 through other City fees or funds; provided, however, that if the projected time schedule
11 exceeds one year, then the estimated budget shall be prepared for the initial 12-month period
12 only, and the estimated budgets for any subsequent 12-month time periods shall be prepared
13 prior to the end of the prior 12-month period.
14

15 The Director shall also prepare a report for the Commission and Board describing the
16 application, the anticipated public benefits listed in the application pursuant to Section 56.4(b),
17 and the projected time schedule for development agreement negotiations.
18

19 (b) Commission and Board of Supervisors Consideration. The Commission shall
20 recommend to the Board of Supervisors that a fee be imposed of a specified amount after
21 reviewing the cost estimate prepared by the Director and conducting a public hearing
22 pursuant to Section 56.4(c). If the Board of Supervisors approves the fee amount by
23 resolution, the fee shall be paid within 30 days after the effective date of the resolution. The
24 fee shall be paid in a single installment or, at the discretion of the Director, in four equal
25

1 installments, payable periodically over the estimated time frame for which the estimated
2 budget has been prepared, with the first installment due within 30 days after the effective date
3 of the fee resolution.

4 (c) Deposit. The applicant/developer may prepay up to 50 percent of the amount of
5 the fee (as calculated in the Director's estimated budget) into a Development Agreement Fund
6 established for that purpose to enable the affected City Departments and agencies to begin
7 work on the application. Such funds shall be deemed appropriated for the purposes identified
8 in the cost estimate, and shall be credited against the final fee amount specified in the fee
9 resolution if such resolution is ultimately adopted by the Board of Supervisors. If the Board
10 fails to adopt such fee resolution, then the Controller shall return any prepaid funds remaining
11 unexpended or unobligated to the applicant/developer. If the Board approves a fee amount
12 which is less than the amount which the applicant/developer prepaid, then the Controller shall
13 return that portion of the difference between the fee amount and the prepaid funds which
14 remains unexpended or unobligated to the applicant/developer.
15

16
17 (d) Development Agreement Fund. There is hereby created a Development
18 Agreement Fund wherein all funds received under the provisions of this section shall be
19 deposited. All expenditures from the Fund shall be for purposes of reviewing the application
20 for, or proposed material modification to, a development agreement and preparing the
21 documents necessary to the approval of the development agreement, or a material
22 modification thereto. Up to 50 percent of the annual cost estimate is hereby deemed
23 appropriated for such purposes if the applicant/developer chooses to prepay such amount
24 pursuant to Subsection (c) above. All other funds are subject to the budget and fiscal powers
25

1 of the Board of Supervisors. Interest earned on such amounts deposited in said Fund shall
2 accrue to the Fund for the purposes set forth herein. Upon the execution of a development
3 agreement, or withdrawal by an applicant/developer of its application, any unexpended or
4 unobligated portion of the fee paid by the applicant/developer shall be returned to the
5 applicant/developer.

6 (e) Waiver for Affordable Housing. The Board of Supervisors may, by resolution,
7 waive all or a portion of the fee required pursuant to this section for affordable housing
8 developments, as that term is defined in Section 56.3, only if it finds that such waiver is
9 necessary to achieve such affordable housing development.
10

11 (f) Other Fees. Payment of fees charged under this section does not waive the fee
12 requirements of other ordinances. The fee provisions set forth herein are not intended to
13 address fees or funding for parties to collateral agreements.
14

15 (g) Not Applicable to Rental Housing With On-Site Affordable Housing Units. The hearings
16 and fee required pursuant to this section shall not apply to development agreements entered into with
17 project sponsors of rental housing developments with on-site affordable housing units as that term is
18 defined in Section 56.3(j) if the provision of on-site affordable housing units is the primary purpose of
19 the Development Agreement.

20 Section 3. This section is uncoded.

21 In enacting this Ordinance, the Board intends to amend only those words, phrases,
22 paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams or any
23 other constituent part of the Planning Code that are explicitly shown in this legislation as
24 additions, deletions, Board amendment additions, and Board amendment deletions in
25

1 accordance with the "Note" that appears under the official title of the legislation. This
2 Ordinance shall not be construed to effectuate any unintended amendments. Any additions or
3 deletions not explicitly shown as described above, omissions, or other technical and non-
4 substantive differences between this Ordinance and the Planning Code that are contained in
5 this legislation are purely accidental and shall not effectuate an amendment to the Planning
6 Code. The Board hereby authorizes the City Attorney, in consultation with the Clerk and other
7 affected City departments, to make those necessary adjustments to the published Planning
8 Code, including non-substantive changes such as renumbering or relettering, to ensure that
9 the published version of the Planning Code is consistent with the laws that this Board enacts.

10
11 Specifically, the Board of Supervisors recognizes that three pending ordinances in
12 Files Nos. 100046, 101247, and 101095 amend some of the same sections of the Planning
13 Code. The Board intends that, if adopted, the Board amendment additions, and Board
14 amendment deletions shown in all three Ordinances be given effect so that the substance of
15 each ordinance be given full force and effect. To this end, the Board directs the City
16 Attorney's office and the publisher to harmonize the provisions of each ordinance.

17
18 APPROVED AS TO FORM:
19 DENNIS J. HERRERA, City Attorney

20 By: 
21 Susan Cleveland-Knowles
22 Deputy City Attorney
23
24
25

REVISED LEGISLATIVE DIGEST

[Planning Code, Administrative Code – Amending Inclusionary Housing Ordinance.]

Ordinance amending the Planning Code and Administrative Code by amending the Residential Inclusionary Affordable Housing Program, Planning Code Section 415 et seq. (formerly Code Section 315 et seq.) (the "Program") to change the name of the Program to the Affordable Inclusionary Affordable Housing Program and to require all project applicants to pay the Affordable Housing Fee unless they are eligible for an alternative; making other amendments to the Program including expanding the uses of the Citywide Affordable Housing Fund, deleting provisions relating to certain requirements for off-site units, and deleting provisions requiring a refund of fees after issuance of certificate of occupancy; amending Sections 416 and 417 to make conforming amendments to the Inclusionary Affordable Housing Program; amending the Van Ness Market Special Use District Section 249.33 to delete the provision that a project sponsor may only meet up to 50% of the Program's requirements through payment of the fee; amending Section 827 to delete the requirement that 50% of on- or off-site affordable housing units provided under Section 415 et seq. in the Rincon Hill Area Plan be provided as rental; amending the Administrative Code by amending Chapter 56 related to Development Agreements to create certain exceptions from its requirements for rental housing developments with on-site inclusionary units; and making findings including findings under the California Environmental Quality Act.

Existing Law

The Residential Inclusionary Affordable Housing Program, Planning Code Section 415 et seq. ("Program") currently requires all residential developments of 5 units or more to provide 15 percent of the units on-site of the development as affordable units. The Program also gives all developers the option to meet the Program requirements through the provision of 20% of the units as affordable off-site units or to pay an in lieu fee equivalent to the number of off-site units. All in lieu fees are paid to the Citywide Affordable Housing Fund. The funds can be used to increase the supply of affordable housing and for certain "small sites" projects subject to various limitations. The Program also currently provides that, in general, applicants must insure that off-site units are located within a one mile radius of the principal project but that 25% of off-site units constructed per year shall be permitted by the Planning Department to be located outside of that radius. The Program provides that the City shall refund fees under certain circumstances including a provision that allows for a proportionate refund of in lieu fees after a certificate of occupancy is issued and during the life of the project. The Van Ness Market Special Use District (VNMSUD) contains a requirement that, for the area covered by the SUD, a project applicant can meet only up to 50% of the requirements of the Program through payment of the fee. The Rincon Hill Area Plan provisions of the Planning Code contain requirements that differ from the Program including, but not limited to a requirement that 50% of all on- or off-site affordable units must be provided as rental units. The

Development Agreement ordinance (Administrative Code Chapter 56) requires an initial hearing at the Board of Supervisors to set a budget and fee for a development agreement.

Amendments to Current Law

The Amendments to the Program would change the primary requirement of the Program such that all developers would be required to pay an Affordable Housing Fee ("fee"). The fee would be set at the same level as the current in lieu fee. Only developers who can meet certain requirements would be eligible for the alternative to provide on- or off-site affordable units. There are three ways to become eligible to provide units on- or off-site as an alternative to payment of the fee: (1) Insure that the on- or off-site units will be provided as ownership units; (2) Provide a contract to the City demonstrating that the on- or off-site units are exempt from the Costa Hawkins Rent Control Act, Civil Code Section 1954.50 et seq.; or (3) enter into a Development Agreement with the City to provide on-site units. In addition, the uses of the Citywide Affordable Housing Fund would be expanded to include providing down-payment assistance to low and moderate income homebuyers. The amendments delete the exception to the rule that all off-site units need to be built within one mile of the principal project. The amendments retain refunds for projects that do not obtain their certificate of occupancy but delete a refund provision that requires refunds after issuance of a certificate of occupancy through the life of the project. The amendments delete the provision of the VNMSUD to conform to the changes made to Program. The amendments delete the Rincon Hill Area Plan requirement that 50% of all on- or off-site affordable units must be provided as rental units. The amendments to the Development Agreement ordinance allow for a waiver of an initial hearing at the Board of Supervisors and a fee for the Development Agreement if the primary purpose of a Development Agreement is to provide on-site affordable units.

On July 27, 2010 the sponsors introduced Revised Interim Controls and this substitute legislation (Draft Revised Permanent Controls) to address the fact that in Ordinances Nos. 0107-10 and 0108-10 the Board of Supervisors subsequently adopted the "Development Fee Collection Procedure; Administrative Fee" and the "Development Impact and In-Lieu Fees" ordinances. These subsequently adopted ordinances made amendments to the Building Code and Planning Code and, to some extent, amended the same provisions of the Planning Code covered by Interim Control Resolution 36-10 and the Draft Permanent Controls including, but not limited to, moving Sections 315 et seq. to Sections 415 et seq. in a new Article IV of the Planning Code. In order to conform Interim Controls Resolution 36-10 with Ordinances 0107-10 and 0108-10, the Board introduce the Revised Interim Controls and Draft Revised Permanent Controls. The Revised Interim Controls and Draft Revised Permanent Controls are not intended to alter the substance of Interim Controls Resolution 36-10, but incorporate the newly enacted language of Ordinance No. 0108-10. The Draft Revised Permanent Controls are being simultaneously introduced and substituted in Board File No. 100046.

On October 18, 2010 additional amendments were made at the Land Use Committee and again on October 25, 2010 additional amendments were made including the deletion of

amendments proposed on October 18 (shown in strikethrough below). In general, these changes respond to the recent economic downturn and its effect on units in the Inclusionary Housing Program and updates to the Program suggested by the Mayor's Office of Housing. The amendments include:

- Procedures for Units Unable to Sell Due to Economic Downturn: The downturn in the economy has resulted in areas of the City where the below market rate (BMR) price is close to the unrestricted market rate price, resulting in an ability of owners to sell their BMR units. The amendments would authorize MOH to request changes to the Procedures Manual from the Planning Commission to provide for a waiver of certain resale requirements including one-time waivers of first-time homebuyer requirements, household size requirements, owner occupancy rules, or the asset test for new buyers, or an increase in the qualifying income level.
 - ~~For BMR units where the price is inherently close to the market rate, exemptions from the ordinance would be permitted to allow certain units to (1) resell the unit to a higher income household at a higher price than the ordinance now allows; and (2) the owner who resells the unit would share appreciation above a certain percent with MOH.~~
- Amendments to lottery preferences related to Certificate of Preference holders to conform to earlier legislation on this issue;
- Amendments related to inheritance of BMR units;
- Clarifying resale lottery procedures;
- Increase the maximum capital improvements cap;
- Provide that projects receiving California Debt Limit Allocation Committee financing and 100% affordable housing projects as defined will be exempt from the ordinance as long as they meet the requirements of those programs.
- Expand the language related to use of fees;
- Clarify the language prohibiting affordable units under the Program to have received federal subsidies;
- other administrative and technical changes to update the findings, correct errors and conform with the Procedures Manual.

BOARD of SUPERVISORS



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

January 15, 2010

File No. 100046

Bill Wycko
Environmental Review Officer
Planning Department
1650 Mission Street, 4th Floor
San Francisco, CA 94103

Dear Mr. Wycko:

On January 12, 2010, Mayor Newsom introduced the following proposed legislation:

File: 100046

Ordinance amending the Planning Code by amending the Residential Inclusionary Affordable Housing Program, Section 315 et seq. (the "Program") to change the name of the Program to the Affordable Housing Program and to require all project applicants to pay the Affordable Housing fee unless they are eligible for an alternative; making other amendments to the Program including expanding the uses of the Citywide Affordable Housing Fund, deleting provisions relating to certain requirements for off-site units, and deleting provisions requiring a refund of fees after issuance of certificate of occupancy; amending Section 827 to delete the requirement that 50% of on- or off-site affordable housing units provided under Section 315 et seq. in the Rincon Hill Area Plan be provided as rental; and making findings including findings under the California Environmental Quality Act.

The legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

A handwritten signature in cursive script that reads "Alisa Somera".

By: Alisa Somera, Committee Clerk
Land Use & Economic Development Committee

Attachment

cc: Nannie Turrell, Major Environmental Analysis
Brett Bollinger, Major Environmental Analysis

Environmental Review Referral

*No 4 a project per CEQA
Guidelines Sections 15060(c)(3)
and 15378.
Nannie R. Turrell
January 22, 2010*



SAN FRANCISCO PLANNING DEPARTMENT

April 2, 2010

Ms. Angela Calvillo, Clerk
Board of Supervisors
City and County of San Francisco
City Hall, Room 244
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102

1650 Mission St.
Suite 400
San Francisco,
CA 94103-2479

Reception:
415.558.6378

Fax:
415.558.6409

Planning
Information:
415.558.6377

Re: Transmittal of Planning Department Case Number 2010.0050T:
Affordable Housing Program
Board File Number 10-0046
Planning Commission Recommendation: Approval with Modifications

Dear Ms. Calvillo,

On March 25th the San Francisco Planning Commission (hereinafter "Commission") conducted duly noticed public hearings at a regularly scheduled meeting to consider the proposed Ordinance.

The proposed Ordinance would amend San Francisco Planning Code Section 315 et al, to do the following:

1. Change the name of the *Residential Inclusionary Housing Affordable Program* to the *Affordable Housing Program*;
2. Require all project applicants to pay the Affordable Housing fee unless they are eligible for an alternative;
3. Making other amendments to the program including:
 - a. Expanding the uses of the Citywide Affordable Housing Fund,
 - b. Deleting provisions relating to certain requirements of off-site units, and
 - c. Deleting provisions requiring a refund of fees after issuance of certificate of occupancy;
4. Amending Section 827 of the Rincon Hill Area Plan to delete the requirement that 50% of on – or off- site affordable housing units provided under Section 315 be provided as rental; and
5. Amending the Administrative Code Chapter 56 (Development Agreements) to allow Development Agreements between the City and a project sponsor if there will be developments with on-site inclusionary rental housing units.

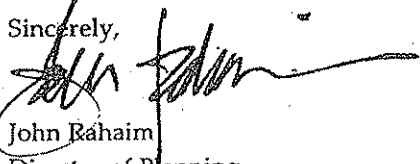
The proposed changes have been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2).

At the March 25th hearing, the Commission voted to recommend approval with modifications of the proposed Ordinance.

The proposed modifications are outlined in the attached documents, labeled "Attachment C" and "Attachment C.2", respectively.

Please find attached documents relating to the Commission's action. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,


John Rahaim
Director of Planning

cc: Mayor Newsom
Supervisor Chiu
Mayors Office of Housing

Attachments (one copy of the following):

Planning Commission Resolution No. 18056

Attachment C

Attachment C.2

Planning Commission Executive Summary for Case No. 2010.0050T



SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Resolution No. 18056

HEARING DATE: MARCH 25, 2010
CONTINUED FROM: FEBRUARY 25, 2010

1650 Mission St.
Suite 400
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CA 94103-2479

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Project Name: Amendments relating to Planning Code Section 315:
Amending the Affordable Housing Program
Case Number: 2010.0050T [Board File No. 10-0046 and 10-0046-2]
Initiated by: Mayor Newsom & Supervisor Chiu /
BF 10-0046 Introduced January 12, 2010
BF 10-0046-2 Substitute Ord. Introduced January 26, 2010
Staff Contact: Tara Sullivan, Legislative Affairs
tara.sullivan@sfgov.org, 415-558-6257
Reviewed by: AnMarie Rodgers, Manager Legislative Affairs
anmarie.rodgers@sfgov.org, 415-558-6395
90-day Deadline: April 28, 2010
Recommendation: Recommend Approval With Modifications

RECOMMENDING THAT THE BOARD OF SUPERVISORS APPROVE WITH MODIFICATIONS THE PROPOSED ORDINANCE THAT WOULD AMEND SAN FRANCISCO PLANNING CODE SECTION 315 ET. ALL TO CHANGE THE RESIDENTIAL INCLUSIONARY AFFORDABLE HOUSING PROGRAM TO THE AFFORDABLE HOUSING PROGRAM AND TO REQUIRE ALL PARTICIPANTS TO PAY AN AFFORDABLE HOUSING FEE UNLESS THEY ARE ELIGIBLE FOR AN ALTERNATIVE; MAKING OTHER AMENDMENTS TO THE PROGRAM; AMENDING SECTION 827 OF THE RINCON HILL AREA PLAN AND CHAPTER 56 OF THE ADMINISTRATIVE CODE TO CONFORM TO THE CHANGES TO THE AFFORDABLE HOUSING PROGRAM.

PREAMBLE

Whereas, on January 12, 2010, Mayor Newsom and Supervisor Chiu introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 10-0046; and

Whereas, on January 26, 2010 substitute legislation was introduced under Board File Number 10-0046-2 that would amend San Francisco Planning Code Section 315 et al, to do the following:

1. Change the name of the *Residential Inclusionary Housing Affordable Program* to the *Affordable Housing Program*;

2. Require all project applicants to pay the Affordable Housing fee unless they are eligible for an alternative;
3. Making other amendments to the program including:
 - a. Expanding the uses of the Citywide Affordable Housing Fund,
 - b. Deleting provisions relating to certain requirements of off-site units, and
 - c. Deleting provisions requiring a refund of fees after issuance of certificate of occupancy;
4. Amending Section 827 of the Rincon Hill Area Plan to delete the requirement that 50% of on – or off- site affordable housing units provided under Section 315 be provided as rental; and
5. Amending the Administrative Code Chapter 56 (Development Agreements) to allow Development Agreements between the City and a project sponsor if there will be developments with on-site inclusionary rental housing units; and

Whereas, the Commission received a letter from the Mayor's Office of Housing (Exhibit C attached), that described additional modifications requested to the proposed Ordinance; and

Whereas, on February 25, 2010 the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance;

Whereas, the proposed zoning changes have been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2); and

Whereas, the Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties; and

Whereas, the all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

Whereas, the Commission has reviewed the proposed Ordinance; and

MOVED, that the Commission hereby recommends that the Board of Supervisors recommend approval of the proposed Ordinance with the modifications described in Exhibit C and adopts the attached Draft Resolution to that effect.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

1. San Francisco's Inclusionary Affordable Housing Policy was first adopted by the Planning Commission in 1992, and in 2002 the City formally adopted this policy as a part of the Planning Code (Section 315).
2. In August 2006, the Board of Supervisors passed changes to the Planning Code that significantly amended Section 315 (BOS File No. 05-1685), with trailing legislation passed in April 2007 (BOS File No. 06-1529), clarifying portions of Section 315.
3. In late 2009 the Second District Court of Appeals published its decision in *Palmer/Sixth Street Properties vs. City of Los Angeles*, which held that the California Costa-Hawkins Rental Housing Act preempts a Los Angeles requirement mandating, as a condition of development, that a portion of newly constructed dwelling units be rented at low-income rents.
The proposed Ordinance, in part, responds to the *Palmer* case. The Mayor's Office of Housing and the Department have been working together to update the Planning Code so that it is more in line with that decision. Under the proposed ordinance, the Affordable Housing Program will be modified to a fee-based program and will no longer contain any requirement to build affordable units. A development that is subject to Section 315 must pay an affordable housing fee that is equivalent to "the applicable percentage of the number of units in the principal project. (The applicable percentage shall be 20% [unless otherwise stated].)".
4. It is important to note that neither the fee requirements nor the percentages of on or off-site housing are being amended with this legislation.
5. The Commission has been working closely with the Mayor's Office of Housing to ensure that there are no adverse impacts to Section 315, the ability for affordable housing continue to be constructed in San Francisco, or in the Mayor's Office of Housing's ability to run the program.
6. Therefore, the Commission strongly supports the proposed legislation, and recommends approval of the proposed Ordinance.
7. **General Plan Compliance.** The proposed Ordinance is, on balance, consistent with the following Objectives and Policies of the General Plan:

I. HOUSING ELEMENT INTRODUCTION

THE OBJECTIVES AND POLICIES DETAILED BELOW ADDRESS THE STATE'S, THE REGION'S AND THE CITY'S GOALS OF ACHIEVING DECENT, SUITABLE, AND AFFORDABLE HOUSING FOR CURRENT AND FUTURE SAN FRANCISCANS. INCREASING THE CITY'S HOUSING STOCK, PROTECTING AND CONSERVING EXISTING UNITS, AND ENCOURAGING HOUSING CHOICE ARE OBJECTIVES PREDICATED ON AFFORDABILITY..

OBJECTIVE 5

INCREASE THE EFFECTIVENESS AND EFFICIENCY OF THE CITY'S AFFORDABLE HOUSING PRODUCTION SYSTEM.

POLICY 5.1

Prioritize affordable housing projects in the planning review and approval processes, and work with the development community to devise methods of streamlining housing projects.

POLICY 5.2

Support efforts of for-profit and non-profit organizations and other community-based groups and expand their capacity to produce and manage permanently affordable housing.

POLICY 5.3

Create greater public awareness about the quality and character of affordable housing projects and generate community-wide support for new affordable housing.

POLICY 5.4

Coordinate governmental activities related to affordable housing.

The proposed Ordinances updates Section 315 to create the Affordable Housing Program. The Commission has been working closely with the Mayor's Office of Housing to ensure that there are no adverse impacts from the amendments to Section 315 including impacts on the ability for affordable housing to continue to be constructed in San Francisco, or on the Mayor's Office of Housing's ability to run the program and strongly supports the proposed Ordinance.

1. The proposed replacement project is generally consistent with the eight General Plan priority policies set forth in Section 101.1 in that:

- A) The existing neighborhood-serving retail uses will be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses will be enhanced:

The proposed Ordinance will not impact existing neighborhood-serving retail uses or opportunities for employment in or ownership of such businesses.

- B) The existing housing and neighborhood character will be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods:

The proposed Ordinance will have no impact to neighborhood character.

- C) The City's supply of affordable housing will be preserved and enhanced:

The proposed Ordinance will have no adverse effects on the City's supply of affordable housing.

- D) The commuter traffic will not impede MUNI transit service or overburden our streets or neighborhood parking:

The proposed Ordinance will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

- E) A diverse economic base will be maintained by protecting our industrial and service sectors from displacement due to commercial office development. And future opportunities for resident employment and ownership in these sectors will be enhanced:

The proposed Ordinance would not adversely affect the industrial or service sectors or future opportunities for resident employment or ownership in these sectors.

- F) The City will achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Preparedness against injury and loss of life in an earthquake is unaffected by the proposed Ordinance.

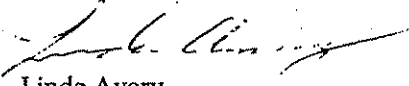
- G) That landmark and historic buildings will be preserved:

Landmarks and historic buildings would be unaffected by the proposed amendments.

- H) Parks and open space and their access to sunlight and vistas will be protected from development:

The City's parks and open space and their access to sunlight and vistas would be unaffected by the proposed amendments.

I hereby certify that the Planning Commission ADOPTED the foregoing Resolution on March 25, 2010.


Linda Avery
Commission Secretary

AYES: Miguel, Olague, Borden, Lee, Antonini, Sugaya, Moore

NAYS:

ABSENT:

ADOPTED: March 25, 2010



SAN FRANCISCO PLANNING DEPARTMENT

Executive Summary Planning Code Text Change HEARING DATE: MARCH 25, 2010 CONTINUED FROM: FEBRUARY 25, 2010

1650 Mission St.
Suite 400
San Francisco,
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Planning
Information:
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Project Name: Amendments relating to Planning Code Section 315:
Amending the Affordable Housing Program
Case Number: 2010.0050T [Board File No. 10-0046 and 10-0046-2]
Initiated by: Mayor Newsom & Supervisor Chiu /
BF 10-0046 Introduced January 12, 2010
BF 10-0046-2 Substitute Ord. Introduced January 26, 2010
Staff Contact: Tara Sullivan, Legislative Affairs
tara.sullivan@sfgov.org, 415-558-6257
Reviewed by: AnMarie Rodgers, Manager Legislative Affairs
anmarie.rodgers@sfgov.org, 415-558-6395
90-day Deadline: April 28, 2010
Recommendation: Recommend Approval With Modifications

PLANNING CODE AMENDMENT

The proposed Ordinance would amend Planning Code Section 3.15 to do the following:

1. Change the name of the *Residential Inclusionary Housing Affordable Program* to the *Affordable Housing Program*;
2. Require all project applicants to pay the Affordable Housing fee unless they are eligible for an alternative;
3. Making other amendments to the program including:
 - a. Expanding the uses of the Citywide Affordable Housing Fund,
 - b. Deleting provisions relating to certain requirements related to off-site units, and
 - c. Deleting provisions requiring a refund of fees after issuance of certificate of occupancy;
4. Amending Section 827 of the Rincon Hill Area Plan to delete the requirement that 50% of on- or off- site affordable housing units provided under Section 315 be provided as rental; and
5. Amending the Administrative Code Chapter 56 (Development Agreements) to allow Development Agreements between the City and a project sponsor to facilitate developments with on-site inclusionary rental housing units.

The Way It Is Now:

All projects that involve five or more new dwelling units must participate in the *Residential Inclusionary Affordable Housing Program* contained in Section 315 of the Planning Code. Currently the Planning Code allows for affordable housing requirements to be fulfilled in three ways:

- 315.4: On-Site Housing Requirements and Benefits. A building that will be 120 feet in height and under must provide on-site below market rate units ("BMR") equal to 15% of the total number of units. A building that will be over 120 feet in height must provide on-site BMR units equal to 12% of units. Buildings within the Market-Octavia and Eastern Neighborhood Area Plans have additional requirements. Buildings within Van Ness-Market Downtown Special Use District (adopted with the Market-Octavia Area Plan) that will be more than 120 feet in height must meet the 15% on-site affordable inclusionary housing requirements and must provide 50% of this housing within the proposed building. Projects within the Rincon Hill Area Plan that provide on- or off-site affordable housing must provide 50% of the requirement as rental housing.
- 315.5: Off-Site Housing Development. As an alternative to the on-site requirement, a new project may provide off-site BMR units equal to 20% of the total of the number of units. These units must be located within one mile of the principal project. At the project applicant's option, any project may elect to participate in this alternative at or before the project's hearing at the Planning Commission.
- 315.6: In-Lieu Fee. As an alternative to the on-site requirement, a project sponsor may pay an in-lieu fee to the Mayor's Office of Housing ("MOH") equivalent to 20% of the total number of units proposed in the principal project. At the project applicant's option, any project may elect to participate in this alternative at or before the project's hearing at the Planning Commission.

The Way It Would Be:

In late 2009 the Second District Court of Appeals published its decision in *Palmer/Sixth Street Properties vs. City of Los Angeles*, which held that the California Costa-Hawkins Rental Housing Act¹ preempts a Los Angeles requirement mandating, as a condition of development, that a portion of newly constructed dwelling units be rented at low-income rents.

The proposed Ordinance, in part, responds to the *Palmer* case and emphasizes that the program is an impact fee requirement. Under the proposed ordinance, all projects subject to Section 315 must pay an affordable housing fee. There are only limited ways, described in more detail below, to qualify for a waiver to be permitted to provide on- or off-site affordable units. It is important to note that neither the fee requirements nor the percentages of on or off-site housing are being amended with this legislation.

¹ California Civil Code Section 1954.50-1954.535.

The proposed ordinance would also eliminate the requirement in the Rincon Hill Area Plan that fifty percent (50%) of the below market rate units that are built on or off-site must be provided as rental units for the life of the project.²

Chapter 56 of the Administrative Code will also be amended to allow Development Agreements to be entered into between the City and a project sponsor when a residential development project contains on-site affordable housing units. Currently the Administrative Code limits Development Agreements to affordable housing developments or larger multi-phase projects.

REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may recommend adoption, rejection, or adoption with modifications to the Board of Supervisors.

RECOMMENDATION

The Department recommends that the Commission recommend *approval with the modifications identified by the Mayor's Office of Housing in Exhibit B* of the proposed Ordinance and adopt the attached Draft Resolution to that effect.

BASIS FOR RECOMMENDATION

San Francisco's Inclusionary Affordable Housing Policy was first adopted by the Planning Commission in 1992. This policy required that all housing projects with 10 or more units or planned unit developments ("PUD") provide 10% of the total number of units as affordable housing. In 2002 the City formally adopted this policy as a part of the Planning Code (Section 315) and strengthened the policy to apply to *all* housing projects with 10 or more units (there were also additional requirements for projects that needed a conditional use authorization or a PUD).

In August 2006, the Board of Supervisors passed changes to the Planning Code that significantly amended Section 315 (BOS File No. 05-1685). It increased the requirements for all projects, lowered the threshold to five or more new dwelling units to participate in the program and required 15% of all on-site units and 20% of off-site units to be affordable. It also added the one-mile radius requirement for developers choosing the off-site option. Trailing legislation was passed in April 2007 (BOS File No. 06-1529), which clarified portions of Section 315.

As mentioned above, in late 2009 the Second District Court of Appeals published its decision in *Palmer/Sixth Street Properties vs. City of Los Angeles*, which held that the California Costa-Hawkins Rental Housing Act³ preempts a Los Angeles requirement mandating, as a condition of development, that a portion of newly constructed dwelling units be rented at low-income rents.

² Planning Code Section 827(b)(D).

³ California Civil Code Section 1954.50-1954.535.

The proposed Ordinance, in part, responds to the *Palmer* case. The Mayor's Office of Housing and the Department have been working together to update the Planning Code so that it is more in line with that decision.

The Affordable Housing Program will be modified to a fee-based program and will no longer contain any requirement to build affordable units. A development that is subject to Section 315 must pay an affordable housing fee that is equivalent to "the applicable percentage of the number of units in the principal project. (The applicable percentage shall be 20% [unless otherwise stated].)".

While the primary mechanism of the program is an affordable housing fee to the Mayor's Office of Housing, it should also be noted that there are circumstances where a project sponsor may qualify to choose an alternative – to build on-site or off-site affordable units. If the developer chooses to sell the new residential units rather than rent them, then the developer may build the affordable units on or off-site instead. Further, if the project is exempt from the Costa-Hawkins Act because it has received a direct financial contribution from the government pursuant to the Costa-Hawkins Act,⁴ participates in California Debt Limit Allocation Committee tax-exempt bonds, or enters into a Development Agreement with the City, then the project sponsor may elect to build affordable housing units on site or off site.

There are a few modifications to the Affordable Housing Program that the Mayor's Office of Housing and the Department request. Exhibit C is a letter from the Mayor's Office of Housing that details the requested changes. In summary, the first requested change would be a modification to Sections 315.2 (Findings) and 315.4 (Affordable Housing Fee) to allow the Mayor's Office of Housing to use the Affordable Housing Fees to assist in the creation of affordable housing and for down payment assistance to low and moderate income buyers.⁵ The second MOH requested modification is to delete the provision in Section 315.5 (Off-Site Housing Development) that 25% of all off-site units may be constructed outside of the mandated one-mile radius. The last modification being forwarded is to delete provisions requiring a refund of fees after issuance of certificate of occupancy. The Department supports the modifications as described in Exhibit C.

The Department has been working closely with the Mayor's Office of Housing to ensure that there are no adverse impacts from the amendments to Section 315 including impacts on the ability for affordable housing to continue to be constructed in San Francisco, or on the Mayor's Office of Housing's ability to run the program. As such, the Department strongly supports the proposed legislation, which updates Section 315 to create the Affordable Housing Program.

ENVIRONMENTAL REVIEW

The proposal to amend the San Francisco Planning Code Section 315 would result in no physical impact on the environment. The proposed amendment is exempt from environmental review under Section 15060(c)(2) of the CEQA Guidelines.

⁴ California Civil Code Section 1954.54(b).

⁵ Section 315.2(6).

PUBLIC COMMENT

As of the date of this report, the Planning Department has received no letters in support or opposition to the proposal from the public.

RECOMMENDATION: Recommendation of Approval

Attachments:

- Exhibit A: Draft Planning Commission Resolution
- Exhibit B: Draft Board of Supervisors Ordinance (BOS File No. 10-0046-2)
- Exhibit C: Letter from Mayor's Office of Housing Requesting Additional Modifications



MAYOR'S OFFICE OF HOUSING
CITY AND COUNTY OF SAN FRANCISCO

File 100046
10/18/10 - Presented
and Distributed
in Committee
GAVIN NEWSOM
MAYOR

DOUGLAS SHOEMAKER
DIRECTOR

To: Land Use Committee
San Francisco Board of Supervisors

From: Chandra Egan, Inclusionary Housing Program Manager
Myrna Melgar, Director of Homeownership Programs

Re: Proposed Changes to the Inclusionary Affordable Housing Program Ordinance

Date: 10/18/10

In response to recent challenges in the courts to other inclusionary housing programs in California and the recent downturn of the economy, the Mayor's Office of Housing proposes the following additional changes to the Inclusionary Affordable Housing Program ("Program"), Planning Code Section 415. These changes will allow the Mayor's Office of Housing to more effectively respond all stakeholders and to ensure the continuing success of the Program.

MOH presented the substance of these amendments to the Planning Commission on March 25, 2010. The original amendments included the following: (1) requiring all projects to pay an affordable housing fee unless eligible for an alternative; (2) expanding the uses of Citywide Affordable Housing Fund; (3) deleting provisions relating to the location of off-site units; (4) deleting a Rincon Hill provision regarding rental units; (5) amending the Development Agreement ordinance; and making CEQA findings.

Several of the proposed amendments are described in detail below, followed by a shorter list of the remaining amendments that either typographical or are amendments made to conform the Procedures Manual and the Planning Code.

New Proposed Procedures for Units Unable to Sell or Resell

The downturn in the economy has resulted in areas in the City where the restricted, or Below Market Rate ("BMR"), price is close to or, in some instances, below the unrestricted market price of units in the same area. This has led to hardship for some BMR owners who have been unable to resell. Similarly, the program has had an increase in units facing foreclosure due to job losses and the inability of some owners to find new employment in the area, while at the same time they have been less able to sell their units which they can no longer afford.

MOH proposes two categories of amendments to address issues raised for the Inclusionary Housing Program by the economic downturn:

1. Procedures for Units Unable to Resell: Waiver of Re-sale Requirements

The way it is now:

Certain requirements of the Inclusionary Housing Program and the Procedures Manual ensure that the BMR units offer affordable, high-quality housing and not investment opportunities. In particular, BMR units must be purchased by first-time homebuyers; owner-occupied at all times with a limited allowance for renting; BMR households must be at least as many people as bedrooms in the unit; a BMR household must meet an asset test in addition to an earned income test; and the unit must resell to a household whose income is no higher than the income level designated for the unit.

However, these rules sometimes prevent interested buyers from being qualified to purchase BMR resale units because they are unable to sell. During economic downturns, especially, this narrowing of the pool of potential buyers can harm households who may need to sell their units in a timely manner in order to avoid default or foreclosure.

The way it would be:

MOH proposes to amend Sections 415.8 (a) (8) (1) and (2) of the Proposed Ordinance to allow MOH to propose to the Planning Commission a future change to the Procedures Manual that would give MOH discretion, in certain limited circumstances, to waive certain requirements for BMR owners unable to resell their unit in a timely manner. If an amendment to the Procedures Manual is approved by the Commission, MOH could potentially have discretion to make one or more allowances limited to the following:

- (1) a one-time waiver of the first-time homebuyer rule for the purchasing household;
- (2) a one-time waiver of qualifying household size requirements for the purchasing household;
- (3) a one-time waiver of owner occupancy rules to allow a temporary rental;
- (4) a one-time modification of the asset test for the new buyer household; and
- (5) a one-time increase of the qualifying income level for the unit by up to 20% above the maximum income limit currently allowed in the ordinance. This would apply in cases where a BMR unit being resold at the original purchase price is unaffordable to a household at median income.

MOH and the Planning Commission shall set forth criteria for granting such allowances such as establishing a minimum time that the units must have been advertised by MOH without selling, or criteria related to unusual economic or personal circumstances of the owner.

2. Procedures for Units Unable to Sell or Resell: Procedures for Addressing Units Priced Close to Market Rate

The way it is now:

Often the prices of both BMR units and market-rate units are so close that there is little incentive for the BMR units to be purchased. This lack of incentive results in a developer (or owner of an existing BMR units) not being able to sell the unit.

Furthermore, many new units would require the developer to make a fee payment that would greatly exceed the opportunity cost of selling the unit at the below market rate price. In essence,

these units are naturally affordable on the outset and, therefore, have a hard time attracting BMR buyers who are reluctant to choose a restricted BMR unit over a market rate unit in the same building or neighborhood.

The way it would be:

MOH proposes to amend Sections 415.8 (a) (8) (3) of the Proposed Ordinance to allow MOH to propose to the Planning Commission a future change to the Procedures Manual that would let MOH establish different procedures for units that have a BMR price that is close to the market-rate price of comparable units. In order to determine whether such an amendment to the Procedures Manual is warranted, MOH shall examine whether it is in the City's interest to permit such units to sell at a market-rate price under certain conditions such as:

(1) the unit has a comparable market-rate price that is close to the below market rate prices set by the MOH;

(2) the unit requires a fee payment that would greatly exceed the opportunity cost of selling the unit at the below market rate price;

(3) the unit is sold to a qualifying household;

(4) the new BMR owner could resell the unit to a higher income household than the initial qualifying level allowed, and at a maximum resale price that would exceed the resale price generally set by MOH for current resale units under the Program;

(5) the BMR owner who resells the unit would share any appreciation above a certain percent with MOH; and

(6) the project sponsor or BMR owner would sign an affidavit stating the BMR prices would be within a certain percentage range of the market rate units and be required to offer the units as typical BMR units should the spread increase at the time of marketing and selling the market rate units.

Additional Amendments

MOH proposes the following amendments to address some issues raised by community stakeholders.

Lottery Preference

MOH proposes to amend Sections 415.6 (d) (2) & 415.7 (e) (2) of the Proposed Ordinance to allow MOH to propose to the Planning Commission a lottery system that gives preference first to Residential Certificate of Preference Holders under the San Francisco Redevelopment Agency's Property Owner and Occupant Preference Program, as reprinted September 11, 2008 and effective October 1, 2008 and on file with the Clerk of the Board in File No. 080521, who meet the qualifications of the Program, and second to people who live or work in San Francisco who meet the qualifications of the Program. MOH shall propose policies and procedures for implementing these preferences to the Planning Commission for inclusion in the Procedures Manual.

Inheritance

The current provisions of the Program – including lottery and other marketing requirements and rules regarding who may acquire a BMR unit – indicate that there are limits on how a BMR unit owner may transfer his or her ownership interest, including in the context of inheritance. Furthermore, BMR units are restricted under the Notice of Special Restrictions recorded on each project providing BMR units, indicating that the BMR unit must be occupied by qualified households only. MOH proposes to amend Section 415.8 (b) (4) of the Proposed Ordinance to clarify the specific procedures for passing a BMR unit through inheritance and to make corresponding amendments to the Procedures Manual.

The procedures for passing a BMR unit through inheritance would include that all transfers through inheritance must be reported to and approved by MOH and, in all cases, the heir must acknowledge and agree to the provisions of the BMR Program. The Proposed Ordinance would clarify that the following households may inherit the right to occupy a BMR unit:

- (1) a spouse or registered domestic partner, regardless of income;
- (2) a child of the owner if the child qualifies as a low- to moderate-income household, depending on the designation of the unit. Any heir who does not qualify in one of these categories may market and sell the unit at the BMR price through a public lottery process. The heir will retain the proceeds of the sale.

Any heir who is eligible must agree, like any other BMR unit owner, to occupy the unit. If the heir chooses not to occupy the unit, the heir may market and sell the BMR unit at the BMR price through a public lottery process and retain the proceeds of the sale.

Resale Lottery List Clarification

All BMR units are first offered to qualifying households through a lottery system. The current Ordinance states that MOH shall maintain a waitlist from the initial lottery or other process for new BMR units. However, MOH believes that the maintenance of an ongoing “waitlist” for its BMR units is not beneficial to BMR owners or buyers because such lists often become stale quickly, are staff-intensive in their maintenance, and may slow down the resale process for BMR sellers.

MOH proposes to amend Sections 415.6 (d) (1) & 415.7 (e) (1) of the Proposed Ordinance to clarify the fact that MOH shall continue to hold an initial lottery for all BMR resale units but that MOH will not maintain an ongoing list to identify buyers for resale BMR units or any other units. All new and resale units shall be subject to a new lottery at the time of sale or resale.

Capital Improvements Cap

Since 2007, the regulations for the Program have allowed sellers to capture up to 7% of their resale price for capital improvements they have made on their units. The policy behind the cap is to balance the interests of current BMR unit owners who wish to recoup eligible expenses for upkeep and maintenance (which MOH encourages) with the interests of future BMR unit buyers in terms of maintaining affordability.

MOH proposes to amend Section 401 (“definitions”) of the Proposed Ordinance to amend the definition of “Affordable to a Household” to describe and increase the cap to 10% cap on capital

improvements. MOH believes that a 10% cap is a more reasonable allowance given the fact that BMR units under the Program are now as old as 1992. The increased cap will encourage homeowners to maintain their units for the next owner. The exemption for special assessments will remain uncapped. The 10% cap will go into effect immediately for all projects approved under the Program.

Exemptions for Affordable Housing Projects

On- and off-site BMR projects are allowed to use California Debt Limit Allocation Committee (CDLAC) financing to meet their Section 415 obligation as long as they offer a certain percentage of units above those required under Section 415. Thus, developments that are in this program are exempt from the Inclusionary Housing Program.

MOH proposes to amend Section 415.3 c (4) to clarify fact that CDLAC and 100% affordable projects are exempt from Section 415 as long as they continue to operate under the rules of these programs. These units will be monitored under their respective programs but will be subject to all Section 415 requirements should they at any time fail to be governed by these affordable housing programs.

Update Fee Usage Language

MOH proposes to amend Section 415.5 (d) (1) to clarify the use of fees for affordable housing to allow for MOH to "provide assistance to low and moderate income homebuyers."

Clarify Government Subsidies

MOH proposes to amend Section 415 to clarify that the prohibition on federal, state and local subsidies is (1) a per unit test and (2) that subsidies can be used to deepen the affordability of a BMR unit below that required by the Ordinance.

Administrative Changes (typographical errors; changes to conform to the Procedures Manual and/or prior amendments)

Amendments under Section 401: Definitions

Delete definition of "Affordable Housing Project."

Clarify definition of "Affordable to a Household." When Section 315 was moved to Section 415 in July 2010, ownership and rental definitions were removed. The new definition will also allow MOH to set the down payment requirement in the Procedures Manual.

Clarify definition of "Affordable to Qualifying Households" to confirm that "qualifying households" for ownership units are first-time homebuyer households only; clarify that MOH reviews "gross" rather than "net" income for both ownership and rental BMR applicants; clarify that household size requirements will be laid out in Procedures Manual for both ownership and rental units; clarify that resale pricing process for ownership units will be laid out in Procedures Manual; raise capital improvements cap for resale ownership units to 10% of baseline resale price.

Clarify "Allowable Average Purchase Price" to return to original Section 315 ownership and rental definitions that were removed in original version of Section 401.

Clarify "Allowable Average Rent" to return to original Section 315 ownership and rental definitions that were removed in original version of Section 401.

Define "AMI" as "the unadjusted median income levels derived from the Department of Housing and Urban Development ("HUD") on an annual basis for the San Francisco area, adjusted solely for household size, but not high housing cost area."

Replace "first site or building permit" through Section 415 (as defined in Section 401) with "first construction document" to synchronize with Section 401.

Define "First-time Homebuyer Household" as at a minimum, a household in which no member of the qualifying household may have owned any interest in a dwelling unit for a three-year period prior to applying to qualify for purchase of a unit restricted as affordable under this Program. The ordinance would allow the Procedures Manual to contain additional requirements as necessary."

Clarify "Household of Low Income, Median Income and Moderate Income" to state that a low-income household is 55% of AMI; a median income household is 90% of AMI; and that a moderate income household is 110% of AMI.

Define "Life of project" as "the time during which the development authorized by the Planning Department or Commission, or any modification of such development, remains in existence in or upon the subject property and thereby confers benefit upon the subject property."

Amend "Maximum Annual Purchase Price" and "Maximum Annual Rent" to return to original Section 315 ownership and rental definitions that were removed in original version of Section 401.

Define "MOH" as "the Mayor's Office of Housing or its successor."

Clarify the fact that Section 415 is exempt from "Low Income" and "Middle Income" definitions applicable to other Article IV fees and programs.

Define "Owner-occupied" as "a BMR owner who lives in the BMR unit as his her principle residence and resides in the unit for a minimum period of time set forth in the Procedures Manual."

Define "Program" or "Inclusionary Housing Program" as "the Residential Inclusionary Affordable Housing Program as detailed in Sections 415 – 417."

Sections 415 to 415.8

Rearranged content of Sections 415.5 – 415. 7: Section 415.5 becomes Section 415.6; Section 415.6 becomes 415.7; and Section 415.7 becomes 415.5.

Amend Section 415 to remove effective date language and move it to Section 415.3.

Amend Section 415 to clarify that the Procedures Manual is found on the Planning Department website only.

Amend Section 415.1 to update Section 415 et seq. findings.

Amend Section 415.3 to add in a table summarizing the most significant subsequent modifications to the Program and the date those modifications went into effect.

Amend Section 415.5 (f) (1) (B) to clarify who signs Costa-Hawkins agreements. Project sponsors who enter into a Costa-Hawkins agreement are except from the Section 415 Program. However, Section 415.5 (f)(1)(B) of the Proposed Ordinance neglected to specify what City official held the authority to sign a contract with the project sponsor indicating that the project's on- or off-site units are not subject to the Costa Hawkins Rental Housing Act. The amendment provides that MOH will review all such contracts and that Mayor or Director of MOH may execute contracts that involve 100% affordable housing projects in the residential portion. Any contract that involves less than 100% affordable housing in the residential portion may be executed by either the Mayor, the Director of the Mayor's Office of Housing or the Planning Director."

Amend Section 415.5 (f) (2) to clarify that project sponsors may qualify to pay the fee either after Planning Department or Planning Commission approval if they are no longer providing on or off-site ownership units. Change from on- or off-site to fee requires a new affidavit that will be filed on the property.

Amend Section 415.5 to (f) (3) to clarify that project sponsors who failed to provide BMR units but had elected that option as a condition of their approval must pay the Affordable Housing Fee plus any applicable penalties in addition to interest. Also clarify that a sponsor requesting a modification of Conditions of Approval must go back to the Commission but that the Planning Commission need only review the Section 415 approvals and not the entire project.

Amend Section 415.6 (c) to clarify the fact that the type of housing produced under Section 415.6 must be ownership unless the project sponsor qualifies for an alternative.

Amend Section 415.7 (c) to remove rule that 25% of off-site units can be outside of square radius of principal project.

Amend Section 415.7 (d) to clarify fact that the AMI target for off-site ownership units is 70% of AMI.

Amend Section 415.8 by organizing the section into ownership and rental provisions.

Amend Section 415.8 (a) (1) to clarify occupancy rules for owner and rental units.

Amend Sections 415.8 (b) (1) (2) (3) and (4) to align the Ordinance with the Procedures Manual by clarifying that the resale process, restrictions on title transfer, and restrictions on owner refinancing are outlined in the Procedures Manual.

Amend section 415.8 (b) (6) to clarify the fact that upon conversion of BMR units from rental to ownership, a BMR unit is subject to the restriction period as identified in the original Notice of Special Restrictions for the project.

Amend Section 415.8 (c) (1) to clarify the fact that the MOH can set rules for lease changes, subleasing, monitoring, and other rental approval criteria such as homeownership status in the Procedures Manual.

Amend Section 415.8 (g) (1) to state that the MOH's BMR monitoring can be bi-annual rather than annual.

Amend Sections 415.6 (b) & 415.7 (d) stating that marketing firms must meet minimum qualifications as outlined by MOH. When Section 315 was moved to Section 415 in July 2010, this requirement was removed.

Amend Sections 415.6 (c) & 415.7 (d) to clarify that that the interior features of on-site BMR units must be comparable to the interior features of market-rate units but can be of a different make and model as long as they are of good quality, etc.

Amend Sections 415.6 (d) (1) & 415.7 (e) (1) to clarify lottery requirements and process.

Amend Section 415.6 (a)(1)(b) and (c) and 415.7 (a) (1) (B) and C) to clarify that the off-site unit count is 20% of the total unit count in building, not a count that begins with the 5th unit.

Amend Sections 415.6 (e) and 415.7 (f) to clarify the fact that only BMR units cannot receive development subsidies, but that all other market-rate units in the building can receive development subsidies.

Attachment C.2

To: San Francisco Planning Commission

From: Chandra Egan, Program Manager
Myrna Melgar, Director of Homeownership Programs

Re: Additional Proposed Changes to the Inclusionary Affordable Housing Program Ordinance

Date: 3/25/10

In an effort to update and enhance the Below Market Rate (BMR) Affordable Housing Program, the Mayor's Office of Housing proposed a number of changes to the proposed Affordable Housing Program ordinance ("Proposed Ordinance"). These changes are included in the packet prepared for the March 25, 2010 Planning Commission Meeting.

In addition to the change already proposed, the Mayor's Office of Housing proposes to make the following changes to the Proposed Ordinance.

Capital Improvements Cap

The way it is now:

The regulations for the Affordable Housing Program ("Program") have since 2007 included a cap on the amount of capital improvements a BMR owner can recoup at the time of resale. Currently the Procedures Manual provides for a cap of 7% of the resale price. The policy behind the cap is to balance the interests between our current BMR unit owners who wish to recoup eligible expenses for upkeep and maintenance (which we encourage) with the interests of future BMR unit owners in terms of maintaining affordability. The Procedures Manual also allows for BMR unit owners to recoup an uncapped amount of homeowner initiated special assessments. The ordinance, however, did not specify any particular cap on the amount of capital improvement expenditures that can be added to a seller's resale price nor did it reference the amount of special assessments to be recouped.

The way it will be:

MOH proposes to amend Section 315.1 (3)(A)(iii) to be consistent with the Procedures Manual, and will increase the cap to 10% cap on capital improvements. A 10% cap is a more reasonable allowance given the fact that BMR units under the Program are now as old as 1992. The increased cap will encourage homeowners to maintain their units for the next owner. The exemption for special assessments will remain uncapped.

The 10% cap will go into effect immediately for all projects approved under the Program.

Attachment C.2

Authority to Sign Contracts

The way it is now:

Section 315.4(i)(1)(B) of the Proposed Ordinance neglected to specify what City official held the authority to sign a contract with the project sponsor indicating that the project's on- or off-site units are not subject to the Costa Hawkins Rental Housing Act, California Civil Code Section 1954.50 because, under Section 1954.52(b), it has entered into an agreement with a public entity in consideration for a direct financial contribution or any other forms of assistance specified in California Government Code Sections 65915 et seq.

The way it will be:

MOH proposes that an amendment to Section 315.4(i)(1)(B) state that: "all such contracts entered into with the City and County of San Francisco must be reviewed and approved by the Mayor's Office Housing. All contracts that involve 100% affordable housing projects in the residential portion may be executed by the Director of the Mayor's Office of Housing. Any contract that involves less than 100% affordable housing in the residential portion may be executed by either the Director of the Mayor's Office of Housing or, after review and comment by the Mayor's Office of Housing, the Planning Director."

Inheritance

The way it is now:

The current provisions of the Program – including lottery and other marketing requirements and rules regarding who may acquire a BMR unit – indicate that there are limits on how a BMR unit owner may transfer his or her ownership interest, including in the context of inheritance. Furthermore, BMR units are restricted under the Notice of Special Restrictions recorded on each project providing BMR units, indicating that the BMR unit must be occupied by qualified tenants only.

The way it will be:

MOH proposes to amend the Proposed Ordinance to clarify the specific procedures for passing a BMR unit through inheritance and to make corresponding amendments to the Procedures Manual. The procedures for passing a BMR unit through inheritance would include a rule that all transfers through inheritance must be reported to and approved by MOH and, in all cases, the heir must acknowledge and agree to the provisions of the BMR Program. The Proposed Ordinance would clarify that the following households may inherit the right to occupy a BMR unit: (i) a spouse or registered domestic partner, regardless of income; (ii) a child of the owner if the child qualifies as a low- or moderate-income household depending on the designation of the unit. Any heir who does not qualify in one of these categories may market and sell the unit at the BMR price through a public lottery process. The heir will retain the proceeds of the sale. Any heir who is eligible must agree, like any other BMR unit owner, to occupy the unit. If the heir chooses not to occupy the unit, the heir may market and sell the BMR unit at the BMR Price through a public lottery process. The heir will retain the proceeds of the sale.

Attachment C.2

Administrative Changes (typographical errors; changes to conform to the Procedures Manual and/or prior amendments)

In the memo dated 2/17/10, MOH proposes amending Sections (16) (17) and (17A) to further define a household as a "first-time homebuyer" household. This clarification corresponds to the existing Procedures Manual. A first-time homebuyer household is defined as a household in which no member of the qualifying household must have owned any interest in a dwelling unit for a three-year period prior to applying to qualify for purchase of a BMR unit. We propose adding this change to Section 315.1 (3) (A) and 315.1 (13) instead.

Amend Sections 315.5 (b) and 315.6 (b) to clarify that, in addition to being constructed, completed, and ready for occupancy no later than the market rate units, the BMR units must also be marketed at the same time as market rate units.

Strengthen Sections 315.5 (c) and 315.6 (c) to clarify that the interior features of on-site BMR units must be comparable to the interior features of market rate but can be of a different make and model as long as they are of good quality, etc.

Amend Sections 315.5 (e) and 315.6 (e) regarding minimum marketing requirements to remove deadline language regarding the establishment of marketing guidelines.

Amend Section 315.6 (c) to clarify the fact that on-site units must be sold at 100% of median income on average.

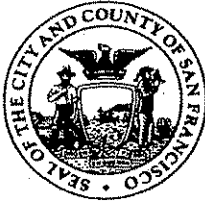
Amend Section 315.7 (a) to align the ordinance with the Procedures Manual by clarifying that the resale process; restrictions on title transfer; and restrictions on owner refinancing are outlined in Manual.

Amend Section 315.7 (c) to clarify the fact that the Mayor's Office Housing can set rules for lease changes and subleasing in the Manual

Amend Section 315.8 (a) to point out the correct sections of the code.

Amend Section 315.8 (g) (1) to state that monitoring can be bi-annual rather than annual.

**MAYOR'S OFFICE OF HOUSING
CITY AND COUNTY OF SAN FRANCISCO**



**GAVIN NEWSOM
MAYOR**

**DOUGLAS SHOEMAKER
DIRECTOR**

To: San Francisco Planning Commission

From: Chandra Egan, Program Manager
Myrna Melgar, Director of Homeownership Programs

Re: Proposed Changes to the Inclusionary Affordable Housing Program Ordinance

Date: 2/17/10

In an effort to update and enhance the Below Market Rate (BMR) Affordable Housing Program, the Mayor's Office of Housing proposes the following additional changes to the Inclusionary Affordable Housing Program ordinance.

Allowance for Temporary, One-time Procedures for BMR Units Unable to Resell

The way it is now:

A number of rules set forth in the ordinance and in the Procedures Manual ensure that the BMR units offer affordable, high-quality housing and not investment opportunities. In particular, BMR units must be purchased by first-time homebuyers; owner-occupied at all times with a limited allowance for renting; and households purchasing BMR units must be at least as many people as bedrooms in the unit. However, these rules sometimes prevent interested buyers from being qualified to purchase BMR resale units. During economic downturns especially, this narrowing of the pool of potential buyers can harm households that may need to sell their unit.

The way it would be:

To assist homeowners in avoiding risk of default and foreclosure during economic downturns, MOH proposes to amend the ordinance and the corresponding Procedures Manual to allow MOH discretion, in certain limited circumstances, to waive certain requirements for BMR owners unable to resell their unit in a timely manner. These procedures would only be applied to units advertised by MOH for over a 4 month period without selling and whose owners are financially burdened or must relocate out of the area for a new employment opportunity. MOH would have discretion to make one or more allowances limited to the following three allowances: (1) a one-time waiver of the first-time homebuyer rule for the purchasing household; (2) a one-time waiver of qualifying household size requirements for the purchasing household; (3) and a one-time waiver of owner occupancy rules.

Allowance for One-time Lifting of Qualifying Income Levels for BMR Units Reselling at an Unaffordable Price

The way it is now:

BMR units may be resold to qualifying buyers whose income is at or below the income levels set forth in the Notice of Special Restrictions or Planning Approvals for the unit. In all cases, the income of the new buyer household cannot exceed 120% of median income per the current ordinance. In some cases, however, the resale price of a BMR unit is higher than the price affordable even to a household at 120% of median income. In the case of an owner earning appreciation, it is assumed that the owner can lower the price until it becomes affordable. In cases where the owner is reselling his unit at a price no higher than that paid for the unit, and where that price is not affordable to a household at 120% of median income, that owner would be required to lower his resale price below what he paid for the unit and not recoup even his initial investment.

The way it would be:

Allow MOH the authority to increase the qualifying income level for the unit by up to 20% above the maximum income limit currently allowed in the ordinance on a one-time basis in cases where a BMR unit being resold at the original purchase price is unaffordable to a household at 120% of median income.

Affordable Market Rate Units

The way it is now:

Some market rate efficiency units in San Francisco sell at a price that is close to the below market rate prices set by the Mayor's Office of Housing and require an in lieu fee payment that would greatly exceed the opportunity cost of selling the unit at the below market rate. In essence, these units are naturally affordable on the outset and, therefore, have a hard time attracting BMR buyers who are reluctant to choose a restricted BMR unit over a market rate unit in the same building.

The way it would be:

Allow MOH to establish procedures for allowing efficiency units to sell at a market-rate price as long as the unit: (1) has a market-rate price that is close to the below market rate prices set by the Mayor's Office of Housing; (2) requires an in lieu fee payment that would greatly exceed the opportunity cost of selling the unit at the below market rate price; and (3) is sold to a qualifying household. The new BMR owner could resell the unit to a higher income household than the initial qualifying level allowed and at a maximum resale price that would exceed the resale price generally set by the Mayor's Office of Housing for current resale units under the program.

Resale Lottery List Clarification

The way it is now:

The current ordinance states that MOH shall maintain a waitlist from the initial lottery or other process for new BMR units. However, MOH believes that the maintenance of an ongoing "waitlist" for its BMR units is not beneficial to BMR owners or buyers because such lists often

become "stale" quickly, are staff-intensive in their maintenance, and slow down the resale process for BMR sellers.

The way it would be:

Amend sections 315.5 (e) (1) and 315.6 (e) (1) to clarify the fact that MOH shall continue to hold an initial lottery for all BMR resale units but that MOH will not maintain a list generated from the lottery for new BMR units or by any other means to identify buyers for resale BMR units or any other units. All new and resale units shall be subject to a new lottery at the time of sale.

First-time Homebuyer Rule

Amend Sections (16) (17) and (17A) to further define a household as a "first-time homebuyer" household. A first-time homebuyer household is defined as a household in which no member of the qualifying household must have owned any interest in a dwelling unit for a three-year period prior to applying to qualify for purchase of a BMR unit.

Update Fee Usage Language

Clarify use of fees for affordable housing. Instead of "provide downpayment assistance to low and moderate income homebuyers" say "provide assistance to low and moderate income homebuyers."

Administrative Changes (typographical errors; changes to conform to the Procedures Manual and/or prior amendments)

Amend definition (3) (iii) to add a missing word. The line should read "On subsequent sales at or below the prices to be determined by the Director of the Mayor's Office of Housing...."

Amend section 315.7 (c) to clarify the fact that upon conversion from rental to ownership, a BMR unit will be restricted for the life of the project or for the restriction period as identified in the Notice of Special Restrictions and/or Conditions of Approval for the project.

Update sections 315.5 (e) (2) and 315.6 (e) (2) to reflect the lottery preference for Certificate of Preference (COP) holders preference established in Ordinance #232-08. COP holders are primarily households displaced by Agency action in Redevelopment Project Areas during the 1960's and 1970's, but may also include other persons displaced by Agency action.