File No.	101091	Committee Item No. 6
		Board Item No.

COMMITTEE/BOARD OF SUPERVISORS

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[Planning Code - Conditional Use Authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District and Commercial Establishment Use Controls in RC Districts1

Ordinance amending the San Francisco Planning Code by amending Sections 243 and 209.8 to require conditional use authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District and that the Commercial Establishment use controls of the nearest C-2 District apply in RC Districts; adopting findings, including findings under Section 302 of the Planning Code, environmental findings and findings of consistency with the General Plan and the Priority Policies of Planning Code Section 101.1.

NOTE:

Additions are single-underline italics Times New Roman; deletions are strike through italies Times New Roman. Board amendment additions are double-underlined; Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

On December 2, 2010, at a duly noticed public hearing, the Planning Α. Commission in Resolution No. R-18232 found that the proposed Planning Code amendments were consistent with the City's General Plan and with Planning Code Section 101.1(b). In addition, the Planning Commission, in Resolution No. R-18232, recommended that the Board of Supervisors adopt the amendments. Copies of said Resolution are on file with the Clerk of the Board of Supervisors in File No. 101091 and are incorporated herein by reference. The Board finds that the proposed Planning Code amendments are consistent with the City's General Plan and with Planning Code Section 101.1(b) for the reasons set forth in said Resolution.

- B. Pursuant to Planning Code Section 302, the Board finds that the proposed Planning Code Amendments will serve the public necessity, convenience and welfare for the reasons set forth in Planning Commission Resolution No. R-18232, which reasons are incorporated herein by reference as though fully set forth.
- C. Environmental Findings. The Planning Department has determined that the actions contemplated in this Ordinance are in compliance with the California Environmental Quality Act (California Public Resources Code section 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 101091 and is incorporated herein by reference.
- Section 2. The San Francisco Planning Code is hereby amended by amending Section 243, to read as follows:

SEC. 243. VAN NESS SPECIAL USE DISTRICT.

- (a) General. A Special Use District entitled the Van Ness Special Use District, the boundaries of which are shown on Sectional Map No. 2SU of the Zoning Map, is hereby established for the purposes set forth below.
- (b) Purposes. In order to implement the objectives and policies of the Van Ness Avenue Plan, a part of the Master Plan, which includes (i) creation of a mix of residential and commercial uses on the boulevard, (ii) preservation and enhancement of the pedestrian environment, (iii) encouragement of the retention and appropriate alteration of architecturally and historically significant and contributory buildings, (iv) conservation of the existing housing stock, and (v) enhancement of the visual and urban design quality of the street, the following controls are imposed in the Van Ness Special Use District.

- (c) Controls. All provisions of the City Planning Code applicable to an RC-4 District shall apply except as otherwise provided in this Section.
- (1) Basic Floor Area Ratio. The basic floor area ratio limit shall be 7.0 to 1 in the 130-foot height district and 4.5:1 in the 80-foot height district. These limits shall apply to dwellings notwithstanding Section 124(b) of this Code, but shall not apply to floor space used for nonaccessory off-street parking and driveways and maneuvering areas incidental thereto provided such parking is located entirely below curb level at the centerline of the building containing such parking and replaces parking spaces displaced by the building or buildings. For definitions of floor area ratio and gross floor area, see Sections 102.11 and 102.9, respectively. The provisions allowing a floor area premium set forth in Section 125(a) shall not apply in the Van Ness Special Use District.
- (2) Housing Density. The restrictions on density set forth in Sections 207, 207.1, 208, 209.1 and 209.2 of this Code shall not apply.
- (3) Height and Bulk Restrictions. See Height and Bulk Map No. 2H. See Section 270 of this Code for bulk limits.
- (4) Awnings, canopies and marquees, as defined in Sections 790.20, 790.26 and 790.58 of this Code, and further regulated by the Building Code and Sections 243(c)(5), 136.2 and 607.3 of this Code, are permitted.
 - (5) Signs.
- (A) Signs located within the Van Ness Special Use District, with the exception of the Civic Center Special Sign District as described in Section 608.3 of this Code and as shown in Sectional Map SSD, shall be regulated as provided in Article 6, including Section 607.3 which governs signs located in the Van Ness Special Sign District.
- (B) Signs on structures designated as landmarks under the provisions of Section 1004 shall be regulated as provided in Section 607.3(d).

- (6) Rear Yards. The requirements of this Code applicable to rear yards may be modified or waived by the Zoning Administrator pursuant to Section 307(g) if all of the following conditions are met:
- (A) The interior block open space formed by the rear yards of abutting properties will not be adversely affected; and
- (B) A comparable amount of usable open space is provided elsewhere on the lot or within the development where it is more accessible to residents; and
- (C) The access of light and air to abutting properties will not be significantly impeded.

This provision shall be administered pursuant to the procedures which are applicable to variances, as set forth in Sections 306.1 through 306.5 and 308.2 of this Code.

- (7) Required Setbacks. Setbacks for buildings exceeding a height of 40 feet shall be regulated as provided in Section 253.2 of this Code.
 - (8) Limitation of Nonresidential Uses.
- (A) Residential Uses; Ratio Established. In newly constructed structures, nonresidential uses shall only be permitted if the ratio between the amount of net additional occupied floor area for residential uses, as defined in this paragraph below, to the amount of occupied floor area for nonresidential uses in excess of the occupied floor area of structures existing on the site at the time the project is approved is 3 to 1 or greater. In additions to existing structures which exceed 20 percent of the gross floor area of the existing structure, nonresidential uses shall be permitted in the addition in excess of 20 percent only if the ratio between the amount of occupied floor area for residential use, as defined in this paragraph below, to the area of occupied floor area for nonresidential use is 3 to 1 or greater. This residential use ratio shall not apply to development sites in the Van Ness Special Use District which have less than 60 feet of street frontage on Van Ness Avenue and have no street

frontage other than the Van Ness Avenue frontage. For purposes of this Section, "nonresidential uses" shall mean those uses described in Sections 209.2(d) and (e) (hotel, inn, hostel), 209.3(a) (hospital, medical center or other medical institution with in-patient care facilities), 209.4 (community facilities), 209.6 (public facilities and utilities), 209.7 (vehicle storage and access) and 209.8 (commercial establishments); in the Automotive Special Use District nonresidential uses include automotive uses as described in Section 237; "residential use" shall mean those uses described in Sections 209.1 and 209.2(a), (b) and (c) (dwelling units and group housing).

- (B) Reduction of Ratio of Residential Uses for Affordable Housing. The City Planning Commission may modify the Van Ness Special Use District residential to nonresidential use ratio between Golden Gate Avenue and California Street as a conditional use in one of the following ways:
- (i) In-Lieu Fee. By conditional use, the developer may elect to fulfill the obligation to build housing by paying an in-lieu fee to the Affordable Housing Fund as provided in Section 313 of this Code. No more than a 50 percent reduction of the required housing for a specific project can be fulfilled by paying an in-lieu fee. Use of these funds shall provide affordable housing within 2,000 feet of the Van Ness Special Use District. The in-lieu fee shall be determined by the following formula:

Residential

(1)

((Lot Area X FAR) / 4) X 3 = SQ. FT.

. Requirement

(2)

Residential Residential

SQ. FT. = LOSS

Requirement

Developed

(3)

LOSS X \$15 = In-Lieu Fee

(ii) Providing Affordable Housing. By conditional use, the developer may reduce up to 50 percent of the required amount of on-site housing by maintaining a portion of that housing as permanently affordable for the life of the project. Affordable units shall be managed by a nonprofit housing agency through a duly executed agreement between the project sponsor, the nonprofit agency and the Planning Department. The mix of affordable units retained in the project shall conform to the overall dwelling unit size mix of the project. The portion of retained residential which shall be affordable will be determined by calculating the number of market rate units which could be subsidized by the amount of "in-lieu fee" calculated in Paragraph (i) above. The number of square feet of affordable housing shall be calculated in the following manner:

(1)

In-Lieu Fee Square Feet of

= Affordable Housing

\$30/square foot subsidy Retained in the Project

(iii) Annual Reporting, Evaluation and Adjustments to Affordability and Fee Calculations. The Department shall report annually to the Planning Commission on the activity and utilization of Section 243(c)(8)(B). Based on an evaluation of this report, the Planning Commission may initiate a modification or deletion of Section 243(c)(8)(B).

The dollar amounts used in the calculation for Paragraphs (i) and (ii) of this Subsection shall be subject to annual adjustments in accord with Section 313.6(1) of this Code.

Affordability shall be defined by rents or sale prices affordable by households with no more than 80 percent of median income standards developed by HUD.

- (iv) If the Commission finds that taking into consideration projects constructed since the effective date of the Van Ness Special Use District and the housing development potential remaining in the District the overall objective of adding a substantial increment of new housing on Van Ness Avenue will not be significantly compromised, the Commission may by conditional use modify the 3:1 housing ratio or may modify the rules regarding the timing and location of linked projects if in addition to Section 303(c) standards of this Code it finds that:
- (1) The project is to provide space for expansion of an established business from an adjacent site (for this purpose two sites separated by an alley shall be deemed to be adjacent) or,
- (2) The project is to provide space for an institutional, hotel, medical, cultural or social service use meeting an important public need which cannot reasonably be met elsewhere in the area, and
- (3) Housing cannot reasonably be included in the project referred to in (1) and (2) above.

The Commission shall consider the feasibility of requiring the project to be constructed in such a manner that it can support the addition of housing at some later time.

(C) Off-Site Provision of Required Residential Space. For the purpose of calculating the 3 to 1 ratio between residential and nonresidential use, two or more projects for new construction within the Van Ness Special Use District may be considered and approved together as linked projects. The requirements of Paragraph (A) above may be satisfied if the aggregate amount of occupied floor area for residential use in two or more linked projects is at least three times greater than the aggregate amount of occupied floor area for nonresidential use.

- (i) Those building permit applicants who wish to link two or more projects for the purpose of meeting the 3 to 1 residential to nonresidential ratio shall file with the Department of City Planning a statement of intent identifying the applications covering the projects that are to be considered and approved together;
- (ii) When the Department of City Planning approves an application for a project containing only nonresidential use and the project is linked to one or more other projects pursuant to the statement of intent filed with the Department, it shall include as a condition of approval a requirement prohibiting the project sponsor from commencing any work on the site until the Zoning Administrator issues a written determination that such work may proceed. The Zoning Administrator shall not issue such a determination until those permits authorizing the projects containing residential use have been issued and foundations have been completed at each such site;
- (iii) If a permit for a project containing nonresidential use expires because of delays in the completion of foundations for linked projects containing residential uses, new permits may be approved for the nonresidential project within three years of such expiration without regard to the 3 to 1 residential ratio requirement if a Temporary Certificate of Occupancy or a Permit of Occupancy has been issued for each project containing residential use;
- (iv) No building or portion of a building approved as a linked project that contains residential use required to meet the 3 to 1 residential to nonresidential ratio requirement shall be used for any nonresidential purposes; provided, however, that this restriction shall no longer apply if 50 percent or more of the non-residential occupied floor area in the linked projects has been converted to residential use, or has been demolished, or has been destroyed by fire or other act of God;
- (v) The Zoning Administrator shall impose as a condition of approval of a permit authorizing the residential uses of linked projects the requirement that the owner record in the

land records of the property a notice of restrictions, approved as to form by the Zoning Administrator, placed on the use of the property by this Section.

- (D) Nonconforming Uses. A use which existed lawfully at the effective date of this Section and which fails to conform to the use limitation of Section 243(c)(8)(A) above, shall be considered a nonconforming use and subject to the provisions of Sections 180 through 188 of this Code, including the provisions of Section 182 regarding change of use, except as follows:
- (i) In calculating the cost of structural alterations pursuant to Section 181(b)(4), the cost of reinforcing the building to meet the standards for seismic loads and forces of the 1975 Building Code shall not be included; and
- (ii) Notwithstanding the provisions of Section 181(b), the structure occupied by the nonconforming use may be enlarged by an amount equal to 20 percent of the gross floor area of the existing structure.
- (E) Street Frontages. Street frontages and parking setbacks shall conform to Section 145.1 of this Code. Ground floor non-residential uses shall have a minimum floor-to-floor height of 14 feet.
- (F) Fast Food Uses. A large fast food restaurant as defined in Section 790.90 of this Code shall be permitted only as a conditional use.

 A small self-service restaurant, as defined in Section 790.91 of this Code, shall be permitted only as a conditional use unless such restaurant is a related minor use which is either necessary to the operation or enjoyment of a lawful principal use or conditional use, or is appropriate, incidental and subordinate to any such use, in which case it shall be permitted as an accessory use.
- (G) Drive-Up Facilities. Drive-up facilities are not permitted. For the purposes of this Section, "drive-up facilities" shall be defined as structures designed primarily for drive-to or drive-through trade which provides service to patrons while in private motor vehicles.

(H) Demolitions. All demolitions of buildings containing residential use and all conversions from residential uses to nonresidential uses above the ground floor shall be permitted only if authorized as a conditional use under Section 303 of this Code, unless the Superintendent of the Bureau of Building Inspection or the Chief of the Bureau of Fire Prevention and Public Safety determines that the building is unsafe or dangerous and that demolition is the only feasible means to secure the public safety. When considering whether to grant a conditional use permit for the demolition or conversion, in lieu of the criteria set forth in Planning Code Section 303, consideration shall be given to the adverse impact on the public health, safety and general welfare of the loss of housing stock in the district and to any unreasonable hardship to the applicant if the permit is denied. The definition of residential use shall be as set forth in Section 243(c)(8)(A), but shall not include any guest room in a building classified as a residential hotel subject to the Residential Hotel Unit Conversion and Demolition Ordinance.

A conditional use permit shall not be required if the demolition permit is sought in order to comply with a court order directing or permitting the owner to demolish a building because it is unsafe. No person shall be permitted to construct anything on the site of a demolished building subject to such an order for a period of two years unless (a) the proposal is for at least the same number and size of dwelling units and guest rooms and the same amount of nonresidential floor area as that which was demolished or (b) the applicant requests and is granted an exemption from this requirement on the ground that the applicant has demonstrated that (1) the need for demolition did not arise because of the deliberate or unreasonable neglect of the maintenance of the building, or that (2) the restrictions would cause undue hardship to the property owner or that (3) the restrictions would leave the property without any substantial remaining market value or reasonable use.

- (I) Parking. Pursuant to Table 151 in Article 1.5 of this Code, the residential parking requirement shall be one space for each dwelling unit; provided, however, that the parking requirement may be reduced to not less than one space for each four dwelling units, if the Zoning Administrator determines that the reduced parking requirement is sufficient to serve the reasonably anticipated auto usage by residents and visitors to the project. The procedures and fee for such review shall be the same as those which are applicable to variances, as set forth in Sections 306.1 through 306.5 and 308.2.
- (J) Adult Entertainment Enterprises. The uses described in Section 221(k) of this Code are not permitted.
- (K) Other Entertainment Uses. Other Entertainment Uses as defined in Section 790.38 of this Code shall be permitted only as a conditional use under Section 303 of this Code.
 - (9) Reduction of Ground Level Wind Currents.
- (A) New buildings and additions to existing buildings shall be shaped, or other wind baffling measures shall be adopted, so that the development will not cause year-round ground level wind currents to exceed, more than 10 percent of the time, between 7:00 a.m. and 6:00 p.m., the comfort level of 11 m.p.h. equivalent wind speed in areas of pedestrian use and seven m.p.h. equivalent wind speed in public seating areas. When pre-existing ambient wind speeds exceed the comfort levels specified above, the building shall be designed to reduce the ambient wind speeds in efforts to meet the goals of this requirement.
- (B) An exception to this requirement may be permitted but only if and to the extent that the project sponsor demonstrates that the building or addition cannot be shaped or wind baffling measures cannot be adopted without unduly restricting the development potential of the building site in question.

- (i) The exception may permit the building or addition to increase the time that the comfort level is exceeded, but only to the extent necessary to avoid undue restriction of the development potential of the site.
- (ii) Notwithstanding the above, no exception shall be allowed and no building or addition shall be permitted that causes equivalent wind speeds to reach or exceed the hazard level of 26 m.p.h. for a single hour of the year.
- (C) For the purposes of this Section, the term "equivalent wind speed" shall mean an hourly wind speed adjusted to incorporate the effects of gustiness or turbulence on pedestrians.

Section 3 The San Francisco Planning Code is hereby amended by amending Section 209.8, to read as follows:

SEC. 209.8 COMMERCIAL ESTABLISHMENTS

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Supervisor Alioto-Pier BOARD OF SUPERVISORS

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APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Ву:

Mariena G. Byrne Deputy City Attorney

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Supervisor Alioto-Pier BOARD OF SUPERVISORS

REVISED LEGISLATIVE DIGEST

(Substituted: 11/23/2010)

[Planning Code - Conditional Use Authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District and Commercial Establishment Use Controls in RC Districts.]

Ordinance amending the San Francisco Planning Code by amending Sections 243 and 209.8 to require conditional use authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District and that the Commercial Establishment use controls of the nearest C-2 District apply in RC Districts; adopting findings, including findings under Section 302 of the Planning Code, environmental findings and findings of consistency with the General Plan and the Priority Policies of Planning Code Section 101.1.

Existing Law

The Van Ness Avenue Special Use District (SUD) runs along Van Ness Avenue and is generally bounded by Broadway Street in the north and Golden Gate Street to the south. Its boundaries can be found on Zoning Map SU02 of the City and County of San Francisco. Currently, there are no special requirements for "Other Entertainment Uses," as defined by Planning Code Section 790.38, within this SUD. Section 790.38 generally defines "Other Entertainment Uses" as retail uses, other than adult entertainment, that provide live entertainment, including dramatic and musical performances, and/or operate as a dance-hall.

Section 209.8 of the Planning Code regulates Commercial Establishment Use in RC districts, which is the underlying zoning of the Van Ness SUD. Generally, commercial uses are permitted as permitted in the nearest NC District.

Amendments to Current Law

The proposed legislation would require all new "Other Entertainment Uses", as defined in Planning Code Section 790.38, to obtain a Conditional Use authorization under Planning Code Section 303.

The proposed legislation would also amend Section 209.8 to provide that commercial uses would be permitted (with the exception of massage establishments) in the same manner they are permitted in the nearest C-2 District.

BOARD of SUPERVISORS



City Hall Dr. Cariton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

September 3, 2010

File No. 101091

Bill Wycko **Environmental Review Officer** Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Mr. Wycko:

On September 10, 2010, Supervisor Alioto-Pier introduced the following proposed legislation:

File No. 101091

Ordinance amending Section 243 of the San Francisco Planning Code to require conditional use authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District; adopting findings, including findings under Section 302 of the Planning Code, environmental findings and findings of consistency with the General Plan and the Priority Policies of Planning Code Section 101.1.

The legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Somera, Committee Clerk

Land Use & Economic Development Committee

Attachment

Nannie Turrell, Major Environmental Analysis Brett Bollinger, Major Environmental Analysis Non-physical per CEQA Guidelines Section 15060(GXD).

Approved Planning Dept. Breit 80

2010.0835E



SMALL BUSINESS COMMISSION OFFICE OF SMALL BUSINESS



CITY AND COUNTY OF SAN FRANCISCO GAVIN NEWSOM, MAYOR

December 1, 2010

Ms. Angela Calvillo, Clerk of the Board Board of Supervisors City Hall room 244 1 Carlton B. Goodlett Place San Francisco, CA 94102-4694

Re: File No. 101091 [Planning Code - Conditional Use Authorization for "Other Entertainment Uses" in the Van Ness Avenue Special Use District and Commercial Establishment Use Controls in RC Districts]

Small Business Commission Legislation and Policy Committee Recommendation: Dual Recommendation

Dear Ms. Calvillo:

On November 22, 2010, the Small Business Commission's Legislation and Policy Committee voted to recommend approval of Board of Supervisors File No. 101091 as introduced on November 9, 2010. The Committee supports requiring Conditional Use Authorization for "Other Entertainment Uses" in the Van Ness SUD. The full Small Business Commission will meet on December 13, 2010 to consider a full SBC recommendation.

Substitute legislation was introduced on November 23, 2010 to incorporate Planning Department staff recommendations which will amend the planning code to use C-2 use controls in RC-3 and RC-4 Districts instead of the nearest neighborhood commercial district controls. Although the Committee did not consider this amendment at the November 22 meeting, in keeping with established Commission policy, staff recommends that the ordinance be amended to require Conditional Use Authorization for Formula Retail Establishments in RC-3 and RC-4 Districts. Since a CU is currently required under the current neighborhood commercial district controls, this would only maintain existing Formula Retail requirements in these districts.

Sincerely,

Regina Dick-Endrizzi

Director, Office of Small Business

cc. Supervisors Alioto-Pier, Chiu, Mar, Maxwell

Starr Terrell, Mayor's Office

ZM) ck Lidenz

Alisa Somera, Clerk of the Land Use and Economic Development Committee

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