

OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

September 6, 2022

The Honorable Angela Calvillo Clerk of the Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Attention:

Budget & Finance Committee

Re:

FY 2022-23 Property Tax Rate Resolution

Dear Ms. Calvillo:

I am submitting a resolution for consideration to establish the tax levy for FY 2022-23. This resolution includes the following:

- Property Tax Levy for City and County;
- Property Tax Levy for Unified School District;
- Property Tax Levy for County Office of Education;
- Property Tax Levy for Community College District
- Property Tax Levy for Bay Area Rapid Transit District
- Property Tax Levy for Bay Area Air Quality Management District
- Pass-through rate of residential tenants pursuant to Chapter 37 of the Administrative Code

Section 3.3(m) of the Administrative Code requires the property tax rate be adopted by September 30 each year. I hereby request these items be scheduled for the Budget & Finance Committee meeting no later than September 14, 2022 to satisfy this requirement.

Please contact Jamie Whitaker, Property Tax Manager, at <u>James.Whitaker@sfgov.org</u> if you have questions regarding this matter.

Sincerely,

Ben Rosenfield

Controller

CC: Brent Jalipa, Budget & Finance Committee Clerk



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CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

September 6, 2022

The Honorable London Breed Mayor, City and County of San Francisco City Hall, Room 200 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 The Honorable Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Dear Ladies and Gentlemen:

I am submitting herewith an annual resolution which formally adopts those portions of the property tax rate for fiscal year 2022-2023 which the City and County of San Francisco (CCSF) administers. The Bay Area Rapid Transit District (BART) also adopts a debt service tax rate factor for their combined three county service areas. The rate shown below includes the BART's debt service tax rate factor adopted by their Board on August 25, 2022. The composite property tax rate for fiscal year 2022-2023 is \$1.17973782 for each \$100 of assessed value. The CCSF property tax rate factor for this fiscal year's general obligation bond debt service remains below the CCSF Capital Plan's designated cap of \$0.12012547, established in FY 2005-2006. The respective tax rates by accruing entity are as follows:

	Tax Rate Resolution
San Francisco Community College District (SFCCD)	\$0.03040415 ¹
(includes 0.01595993 debt service)	
San Francisco Unified School District (SFUSD)	0.11914883 ¹
(includes 0.04216026 debt service)	
CCSF - General Fund	0.80918319 ¹
CCSF - Library Preservation Fund	0.02500000
CCSF - Children's Fund	0.04000000
CCSF - Open Space Fund	0.02500000
CCSF - General Obligation Bond Debt Service	0.10761763
San Francisco County Office of Education (SFCOE)	0.00097335 ¹
Bay Area Air Quality Management District	0.00208539
Bay Area Rapid Transit District (BART)	0.02032528
(includes 0.01400000 debt service)	
Total Combined Tax Rate	<u>\$1.17973782</u>

¹ Tax rate factors listed represent apportionments prior to State-mandated tax shifts of local property tax revenues into and out of the Educational Revenue Augmentation Fund (ERAF).

State law requires a shift of \$0.25330113 of the CCSF General Fund's \$0.80918319 apportionment into the CCSF's Educational Revenue Augmentation Fund (ERAF). After the State-mandated shift to ERAF,

the CCSF General Fund's allocation factor is reduced to \$0.55588206 for each \$100 of assessed value. State law further prescribes how ERAF revenues are allocated among SFCCD, SFUSD, SFCOE, and CCSF.

The property tax rate reflects anticipated debt service requirements pertaining to voter-approved general obligation bonds. Attachment A is a Property Tax Rate History table for the City and County beginning in fiscal year 2001-2002. Attachment B provides the anticipated fiscal year 2022-2023 general obligation bond debt service schedule (principal and interest) relevant to the property tax rate calculations.

For fiscal year 2022-2023, the pass-through rate for residential tenants is \$0.0713 per \$100 of assessed value, or 7.13 cents per \$100 of assessed value. The pass-through rate is comprised of 3 factors as outlined in Chapter 37.3 of the San Francisco Administrative Code: 1) 100% of the City's general obligation bonds approved by voters between November 1, 1996 and November 30, 1998; 2) 50% of the City's general obligation bonds approved by voters after November 14, 2002; and 3) 50% of the San Francisco Unified School District or San Francisco Community College District's general obligation bonds approved by voters after November 1, 2006. Residential tenants may be eligible for relief from the property tax pass-through under Section 37.3(a)(6)(E) of the Administrative Code at a rate of \$0.0079 per \$100 of assessed value, or 0.79 cents per \$100 of assessed value.

Except for a consumer price index adjustment which is capped at the lesser of inflation or 2.00% under Proposition 13, individual assessments increase only when property is sold, transferred, or otherwise improved. For fiscal year 2022-2023, the consumer price index adjustment authorized by the State is 2.00%. The median assessed valuation for a single-family residential parcel at the beginning of fiscal year 2021-2022 in San Francisco was \$649,818. As shown in Attachment C, the combination of a tax rate of \$1.17973782 for each \$100 of assessed value and the 2.00% consumer price index adjustment that increases the assessed value of the example residence from \$649,818 in fiscal year 2021-2022 to \$662,814 in fiscal year 2022-2023 results in an approximate \$135.66 ad valorem property tax increase year-over-year (see attachment C for calculation).

Sincerely,

Ben Rosenfield Controller

Attachments:

A - Property Tax Rate History

B - Debt Service Requirements

C - Comparative Property Tax Bill

Attachment A

Property Tax Rate History City and County of San Francisco

		Schools & Special						
Fiscal Year	Prop 13 Tax Rate	San Francisco G.O. <u>Bonds Tax Rate</u>	Districts G.O. Bonds Tax Rate	Combined Secured Property Tax Rate	% Change <u>From Prior Year</u>			
2001 - 2002	1.0000	0.1236	0.0004	1.1240	-1.05%			
2002 - 2003	1.0000	0.1167	0.0003	1.1170	-0.62%			
2003 - 2004	1.0000	0.1068	0.0002	1.1070	-0.90%			
2004 - 2005	1.0000	0.1284	0.0156	1.1440	3.35%			
2005 - 2006	1.0000	0.1201	0.0199	1.1400	-0.35%			
2006 - 2007	1.0000	0.0966	0.0384	1.1350	-0.43%			
2007 - 2008	1.0000	0.1037	0.0373	1.1410	0.53%			
2008 - 2009	1.0000	0.1053	0.0577	1.1630	1.93%			
2009 - 2010	1.0000	0.1084	0.0506	1.1590	-0.34%			
2010 - 2011	1.0000	0.1121	0.0519	1.1640	0.43%			
2011 - 2012	1.0000	0.1147	0.0571	1.1718	0.67%			
2012 - 2013	1.0000	0.1083	0.0608	1.1691	-0.23%			
2013 - 2014	1.0000	0.1195	0.0685	1.1880	1.38%			
2014 - 2015	1.0000	0.1195	0.0548	1.1743	-1.15%			

0.0691

0.0603

0.0649

0.0555

0.0634

0.07873635

0.06784836

0.07212019

0.71%

-0.29%

-0.59%

-0.79%

1.47%

1.56%

-1.33% -0.23%

1.1826

1.1792

1.1723

1.1630

1.1801

1.19846368

1.18248499

1.17973782

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0.1135

0.1189

0.1074

0.1075

0.1167

0.11972733

0.11463663

0.10761763

2015 - 2016

2016 - 2017

2017 - 2018

2018 - 2019

2019 - 2020

2020 - 2021

2021 - 2022

2022 - 2023

1.0000

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1.0000

1.0000

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Attachment B

CITY AND COUNTY OF SAN FRANCISCO
Debt Service Requirements - General Obligation Bonds
Comparative Statement - Fiscal Year 2022-23 and 2021-22

Bond Description	FY 2022-2023 Principal	FY 2022-2023 Interest	FY 2022-2023 Admin Expense	FY 2022-2023 Total	FY 2021-2022 Total	INCREASE/
GENERAL CITY 1992 SSLP/2016 PASS Program, Series 2020F (estimated) - \$102.58M	_	_	_	_	_	_
1992 UMB Program - Seismic Safety, Series 2007A - Drawdown 1-7	1,740,251	670,503	-	2,410,754	2,410,754	-
2008 Clean and Safe Neighborhood Parks, BAB Series 2010D (1) 2008 Clean and Safe Neighborhood Parks, Series 2016A	2,995,000 390,000	1,554,555 183,250	-	4,549,555 573,250	4,603,353 577,000	(53,798) (3,750)
2008 San Francisco General Hospital Improvement, BAB Series 2010C (1)	14,615,000	7,580,637	-	22,195,637	22,441,557	(245,920)
2008 San Francisco General Hospital Improvement, Series 2012D 2008 San Francisco General Hospital Improvement, Series 2014A	-	-	-	-	15,052,500	(15,052,500)
2010 Earthquake Safety & Emergency Response Series 2012E	-	-	-	-	14,706,863 2,890,950	(14,706,863) (2,890,950)
2010 Earthquake Safety & Emergency Response, Series 2012E 2010 Earthquake Safety & Emergency Response, Series 2013B	-	-	-	-	-	-
2010 Earthquake Safety & Emergency Response, Series 2013B	-	-	-	-	3,598,313	(3,598,313)
2010 Earthquake Safety & Emergency Response Series 2016C General Obligation Bond Refunding, Series 2011 R1 (3)	1,140,000	586,325	-	1,726,325	1,725,575 25,867,150	750 (25,867,150)
2011 Road Repaying and Street Safety, Series 2013C	-	-	-	-	25,007,150	(25,067,150)
2011 Road Repaving and Street Safety, Series 2016E 2012 Clean and Safe Neighborhood Parks, Series 2013A	1,995,000	1,026,400	-	3,021,400	3,021,400	-
2012 Clean and Safe Neighborhood Parks, Series 2016B	1,270,000	595,150	-	1,865,150	1,865,650	(500)
2012 Clean and Safe Neighborhood Parks, Series 2018A 2014 Earthquake Safety & Emergency Response Series 2018C	1,980,000 5,620,000	1,392,963 4,529,150	-	3,372,963 10,149,150	3,372,213 10,151,900	750 (2,750)
2014 Earthquake Safety & Emergency Response Series 2014D	5,020,000	4,329,130	-	10,149,130	6,591,813	(6,591,813)
2014 Earthquake Safety & Emergency Response Series 2016D 2014 Transportation & Road Improvements Series 2020B	3,840,000 5,785,000	1,978,013 2,124,700	-	5,818,013 7,909,700	5,821,013 9,295,300	(3,000) (1,385,600)
2014 Transportation & Road Improvements Series 2020B	4,505,000	3,167,838	-	7,672,838	7,672,338	500
2014 Transportation & Road Improvements Series 2015B 2014 Transportation & Road Improvements Series 2021C-\$122.8M (estimated)	2,185,000 2,055,000	1,268,131 3,578,800	-	3,453,131 5,633,800	3,452,131 22,039,673	1,000 (16,405,873)
2015 Affordable Housing Series 2018D	4,220,000	3,423,093	-	7,643,093	7,676,943	(33,850)
2015 Affordable Housing Series 2016F 2015 Affordable Housing, Series 2019C	2,500,000 1,145,000	1,137,180 518,040	-	3,637,180 1,663,040	3,636,180 1,665,555	1,000 (2,515)
General Obligation Bond Refunding, Series 2015 R1 (3)	22,850,000	8,711,750	-	31,561,750	31,559,750	2,000
2016 Preservation and Seismic Safety, Series 2019A 2016 Preservation and Seismic Safety, Series 2020C	965,000 1,660,000	2,782,463 2,476,215	-	3,747,463 4,136,215	3,747,120 4,136,494	343 (279)
2016 Public Health and Safety, Series 2020C (estimated) - \$126.8M	1,000,000	2,470,213	-	4,130,213	4,130,494	(219)
2016 Public Health and Safety, Series 2017A 2016 Public Health and Safety, Series 2018E	5,500,000 1,490,000	4,021,050 1,169,688	-	9,521,050 2,659,688	9,523,050 2,618,688	(2,000) 41,000
2016 Public Health and Safety, Series 2020D-1	2,180,000	3,394,100	-	5,574,100	5,593,850	(19,750)
2018 Seawall Earthquake Safety, Series 2020A 2018 Embarcadero Seawall Earthquake Safety, Series 2022A-\$80M (estimated)	15,000,000	3,386,667	-	- 18,386,667	- 14,586,667	3,800,000
2019 Affordable Housing, Series 2020E (estimated) - \$200M	-	-	-	-	-	-
2019 Affordable Housing, Series 2021A 2019 Affordable Housing, Series 2022C-\$175M (estimated)	5,985,000 40,000,000	3,775,864 8,025,694	-	9,760,864 48,025,694	9,764,415	(3,551) 48,025,694
General Obligation Bond Refunding, Series 2020 R1	13,830,000	8,178,700	500	22,009,200	22,012,950	(3,750)
General Obligation Bond Refunding, Series 2021 R1 General Obligation Bond Refunding, Series 2021 R2	8,045,000 20,700,000	4,119,550 3,214,250	-	12,164,550 23,914,250	12,159,558	4,992 23,914,250
General Obligation Bond Refunding, Series 2022-R1	25,240,000	17,592,375	-	42,832,375	-	42,832,375
2020 Health and Recovery, Series 2021D- \$421.3M (estimated) 2020 Health and Recovery, Series 2022B-\$160M (estimated)	4,060,000 30,000,000	7,068,800 6,773,333	-	11,128,800 36,773,333	60,155,107	(49,026,307) 36,773,333
2020 Earthquake Safety & Emergency Response Series 2021-B1	1,590,000	2,766,400	-	4,356,400	6,220,900	(1,864,500)
2020 Earthquake Safety & Emergency Response, Series 2021E -\$87.3M (estimated) 2020 Earthquake Safety & Emergency Response, Series 2020D (estimated) - \$150M	,	2,559,250	-	4,029,250	15,007,780	(10,978,530)
SUB-TOTAL GENERAL CITY BEFORE NET PREMIUM & SUBSIDIES	\$ 258,545,251	\$ 125,330,877	\$ 500	\$ 383,876,628	\$ 377,222,453	\$ 6,654,175
FEDERAL SUBSIDY, NET BID PREMIUM, SB 1128 REIMBURSEMENT, and TOB.	ACCO SETTLEMENT	REVENUE AVAILA	ABLE FOR DEBT SE	RVICE PAYMENT		
2008 Clean and Safe Neighborhood Parks, BAB Series 2010D (1)	-	(513,081)	-	(513,081)	(560,541)	47,460
2008 San Francisco General Hospital Improvement, BAB Series 2010C (1) 2014 Transportation & Road Improvements Series 2020B	-	(2,501,989) (879,527)	-	(2,501,989) (879,527)	(2,733,328) (2,265,300)	231,339 1,385,773
2020 Earthquake Safety and Emergency Response Series 2021B-1	-	-	-	-	(1,865,104)	1,865,104
Tobacco Settlement Revenue Reimbursement (2) PASS Loan Repayments	(12,885,000)	(5,522,009) (1,143,959)	-	(18,407,009) (1,143,959)	(18,406,400) (236,208)	(609) (907,751)
TOTAL NET PREMIUM, SB 1128 REIMBURSEMENT, FEDERAL SUBSID		(10,560,565)	-	(23,445,565)	(26,066,881)	2,621,316
SUB-TOTAL GENERAL CITY NET OF NON-PROPERTY TAX SOURCES	\$ 245,660,251	\$ 114,770,312	\$ 500	\$ 360,431,063	\$ 351,155,572	\$ 9,275,491
OUTSIDE CITY ANNUAL BUDGET						
SAN FRANCISCO COMMUNITY COLLEGE DISTRICT (SFCCD)						
2005 Community College District, 2010 Series D 2015 Community College District Refunding Bonds	-	-	-	- 25,440,250	-	-
2013 Community College District Refunding Bonds 2020 Community College District Refunding Bonds	18,810,000 1,295,000	6,630,250 987,200	-	2,282,200	24,821,500 2,283,950	618,750 (1,750)
2020 Community College District, 2020 Series A-1 2020 Community College District, 2020 Series A	19,080,000	4,633,077 3,933,450	-	4,633,077 23,013,450	21,159,427 7,440,450	(16,526,350)
SUB-TOTAL SAN FRANCISCO COMMUNITY COLLEGE DISTRICT	\$ 39,185,000		\$ -	\$ 55,368,977		15,573,000 \$ (336,350)
NET PREMIUM AVAILABLE FOR DEBT SERVICE PAYMENT						
2020 Community College District, 2020 Series A		(3,126,475)	-	(3,126,475)	(4,100,450)	973,975
TOTAL NET BID PREMIUM SUB-TOTAL NET OF NET PREMIUM AVAILABLE FOR DEBT SERVICE	\$ -	\$ (3,126,475) \$ 13,057,502		\$ (3,126,475) \$ 52,242,502		\$ 973,975 \$ 637,625
	ψ 39,103,000	ψ 13,037,302	<u> </u>	Ψ 32,242,002	ψ 31,004,077	ψ 037,023
SAN FRANCISCO UNIFIED SCHOOL DISTRICT (SFUSD) 2006 Unified School District, Series A (2007)	_	_	_	_	\$ -	_
2006 Unified School District, 2010 Series C (QSCBs) (1)	-	742,969	-	742,969	742,969	-
2006 Unified School District, 2010 Series D (BABs) (1) 2006 Unified School District, 2010 Series E	-	4,150,420	-	4,150,420	4,150,420	-
2006 Unified School District, 2015 Series F	655,000	463,463	-	1,118,463	1,116,263	2,200
2011 Unified School District, Series 2012 Series A 2011 Unified School District, 2014 Series B	-	-	-	-	15,409,763	(15,409,763)
2011 Unified School District, 2015 Series C	9,190,000	6,514,863	-	15,704,863	15,705,063	(200)
2012 General Obligation Refunding Bonds 2015 Unified School District Refunding Bonds	9,290,000	- 785,050	-	- 10,075,050	10,077,550	(2,500)
2016 Unified School District, Series A	5,990,000	5,125,863	-	11,115,863	11,115,313	550
2016 Unified School District, Series B 2016 General Obligation Bonds, Series C (estimated)	8,265,000 12,685,000	7,727,550 12,264,750	-	15,992,550 24,949,750	24,419,550 15,445,556	(8,427,000) 9,504,194
2017 Unified School District Refunding Bonds	10,870,000	1,129,000	-	11,999,000	12,248,500	(249,500)
2020 General Obligation Refunding Bonds 2022 General Obligation Refunding Bonds	24,700,000 8,305,000	4,633,600 6,424,576	-	29,333,600 14,729,576	29,323,200	10,400 14,729,576
SUB-TOTAL SF UNIFIED SCHOOL DISTRICT BEFORE NET PREMIUM	\$ 89,950,000	\$ 49,962,104	\$ -		\$ 139,754,147	\$ 157,957
NET PREMIUM AVAILABLE FOR DEBT SERVICE PAYMENT						
2006 Unified School District, 2010 Series C (QSCBs) (1)	-	(662,138)	-	(662,138)		-
2006 Unified School District, 2010 Series D (BABs) (1) TOTAL NET BID PREMIUM	\$ -	(1,369,846) \$ (2,031,984)	\$ -	(1,369,846) \$ (2,031,984)	\$ (2,031,984)	\$ -
SUB-TOTAL NET OF NET PREMIUM AVAILABLE FOR DEBT SERVICE	\$ 89,950,000	\$ 47,930,120			\$ 137,722,163	\$ 157,957
BAY AREA RAPID TRANSIT DISTRICT (BART)						
2004 BART Earthquake Safety Bonds 2013 Series C	3,929,745	1,177,493	-	5,107,238	7,815,596	(2,708,358)
2004 BART Gen Obligation Bonds Refunding 2017 Series E 2004 BART Gen Obligation Bonds Refunding 2015 Series D	3,303,705	1,104,890 4,255,921	-	1,104,890 7,559,626	1,080,993 7,123,428	23,897 436,198
2004 BART Gen Obligation Bonds 2019 Series F-1	2,180,409	2,974,676	-	5,155,085	2,953,003	2,202,082
2004 BART Gen Obligation Bonds Refunding 2019 Series G 2016 BART General Obligation Bonds 2017 Series A	1,947,880	439,442 4,032,076	-	439,442 5,979,956	429,938 5,824,044	9,504 155,912
2016 BART General Obligation Bonds 2019 Series B-1	1,976,499	4,219,360	-	6,195,859	6,065,264	130,595
2016 BART General Obligation Bonds 2020 Series C 2016 BART General Obligation Bonds 2022 Series D	-	7,297,235 7,346,554	-	7,297,235 7,346,554	7,139,405	157,830 7,346,554
SUB-TOTAL BAY AREA RAPID TRANSIT DISTRICT	\$ 13,338,238		\$ -	\$ 46,185,885	\$ 38,431,671	\$ 7,754,214
SUB-TOTAL SFCCD, SFUSD AND BART NET OF NON-PROPERTY TAX	\$ 142,473,238	\$ 93,835,269	\$ -	\$ 236,308,507	\$ 227,758,711	\$ 8,549,796
	Ψ 172,413,230	_Ψ συ,υυυ,∠09	<u> </u>	Ψ <u>200,000,00</u> 1	Ψ <u></u> <u></u> <u> </u>	Ψ 0,0 4 3,730
TOTAL GENERAL OBLIGATIONS - GENERAL CITY, SFCCD, SFUSD, AND BART NET OF NON-PROPERTY TAX SOURCES	\$ 388,133,489	\$ 208,605,581	\$ 500	\$ 596,739,570	\$ 578,914,283	\$ 17,825,287
Office of the Controller	, 223, 100, 100		. 000			September 6, 2022

Office of the Controller

September 6, 2022

Attachment C

COMPARATIVE PROPERTY TAX BILL

A tax bill calculation of a single-family residential dwelling in San Francisco with the citywide median assessed value for that parcel grouping of \$649,818 at the start of fiscal year 2021-2022 compared with fiscal year 2022-2023 is as follows:

	Assessed Value (100%)		Property Tax Rate (%) per \$100 Value	Tax B	i <u>ill</u> <u>% Cha</u>	nge
	FY 2021-2022					
Assessed Value FY 2021-22	\$649,818					
Less Homeowners' Exemption	(7,000)					
	<u>\$642,818</u>	X	1.18248499 %	<u> </u>	\$7,601.22	
	FY 2022-2023					
Prior Year Assessed Value	\$649,818					
Add 2% California Consumer Price Index (CPI) Increase	<u>12,996</u>					
Assessed Value FY 2022-23	662,814					
Less Homeowner's Exemption	(7,000)					
	<u>\$655,814</u>	X	1.17973782 9	<u>%</u> =	\$7,736.88	
Increase / (Decrease)			<u>1.78 %</u>	<u>′o</u>	<u>\$ 135.66</u>	

Please note that the annual secured property tax due for each parcel is rounded down to the nearest even penny to ensure the two installment bills' amounts are equal.

Office of the Controller September 6, 2022