FILE NO. 220879

AMENDED IN COMMITTEE 9/12/2022 ORDINANCE NO.

- [Administrative Code Workforce Development Re-Establishing the Committee on City Workforce Alignment]
- 3 Ordinance amending the Administrative Code to re-establish the Committee on City
- 4 Workforce Alignment; to give the Committee responsibility for planning and
- 5 coordinating the City's Workforce Development programs; and to make other changes
- 6 to the procedures governing the planning and implementation of Workforce
- 7 **Development programs.**

8	NOTE:	Unchanged Code text and uncodified text are in plain Arial font.
•		Additions to Codes are in single-underline italics Times New Roman font.
9		Deletions to Codes are in strikethrough italics Times New Roman font.
		Board amendment additions are in double-underlined Arial font.
10		Board amendment deletions are in strikethrough Arial font.
11		Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
		subsections of parts of tables.

- 12
- Be it ordained by the People of the City and County of San Francisco:
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- 15 Section 1. Chapter 30, Article I, of the Administrative Code is hereby amended by
- revising Sections 30.1-30.4, adding new Sections 30.5 and 30.6, and re-designating former
- 17 Section 30.5 as Section 30.7, to read as follows:
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- 19 **SEC. 30.1. FINDINGS.**
- 20 The Board of Supervisors finds and declares the following:
- 21 (a) In order to create jobs in the City, assist employers to find and keep skilled
- workers, and assist the unemployed and underemployed to become economically self-
- 23 sufficient, the City provides workforce development programs that are administered by many
- 24 City departments.
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1	(b) Local, state, <i>and</i> federal, <i>and private</i> funds support the City's workforce development					
2	programs. In order to obtain federal funds, state governors must create local areas and the					
3	chief elected official of the local area must form a local workforce investment board.					
4	(Workforce Investment Innovation and Opportunity Act of 19982014, 29 U.S.C. sections 28013101					
5	et seq.) The California Legislature has adopted a statute implementing the federal workforce					
6	development program. (California Unemployment Insurance Code sections 1429914000 et					
7	seq.). The local workforce investment board must develop and submit to the governor a					
8	<i>fourfive-year plan <u>to administer WIOA funds</u> for local workforce investment programs (the "Local</i>					
9	Plan"). The local workforce investment board in San Francisco is Workforce Investment San					
10	Francisco, commonly referred to as WISF.					
11	(c) In November 2004, the voters adopted Proposition I1 which created an Office of					
12	Economic Analysis under the Controller to report on pending City legislation that may impact					
13	the City economically. Proposition I also requires the DepartmentOffice of Economic and					
14	Workforce Development to prepare for the Board of Supervisors' approval the Strategic Plan					
15	for Economic Development, a three-year plan, with periodic updates, that reports on					
16	workforce development opportunities in the City.					
17	(de) The Human Rights Commission and the Office of Racial Equity, created by Ordinance No					
18	188-19, developed a Citywide Racial Equity Framework, which identified workforce development					
19	priorities, including collection of race, ethnicity, and other demographic data from participants in City-					
20	funded programs in order to develop, implement, and evaluate strategies to advance the City's racial					
21	equity objectives.					
22	(ef) The San Francisco Economic Recovery Task Force developed 41 policy recommendations					
23	through extensive stakeholder engagement during the COVID-19 pandemic response, including					
24	recommendations to centralize the City's workforce development programs, establish program-level					
25						

Supervisors Walton; Mar BOARD OF SUPERVISORS

1	monitoring, and coordinate service to the City's most economically vulnerable populations, including
2	Black, Indigenous, and communities of color.
3	(fg) Audits from the Budget and Legislative Analyst's Office conducted in FY 2019-20 and FY
4	2020-21 identified the need for citywide coordination of workforce development programs, improved
5	mechanisms for workforce program monitoring and reporting, and mechanisms for citywide workforce
6	planning and management.
7	(dgh) An oversight committee comprised of City officers, and employees, and workforce
8	community representatives is needed to undertake long- and short-term planning for the City's
9	workforce development programs, to set goals and priorities for these programs, to coordinate
10	workforce development activities among City departments, and to monitor their effectiveness.
11	(e) A committee comprised of nonprofit organizations that provide services to low-income San
12	Francisco residents and those with barriers to employment is needed to advise the WISF and the
13	oversight committee on client needs and workforce system priorities.
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15	SEC. 30.2. DEFINITIONS.
16	For the purposes of this Chapter 30, the following definitions shall apply to the terms
17	used herein:
18	"Alignment Committee" shall mean the Committee on City Workforce Alignment established in
19	<u>Section 30.5.</u>
20	"Director of Workforce Development" shall mean the employee designated by the
21	Director of the Office of Economic and Workforce Development to assist Workforce
22	Investment San Francisco (WISF) and the Alignment Committee with planning and coordination
23	of Workforce Development Services in the City.
24	"Nonprofit Corporation" shall mean a non-profit corporation, duly organized, validly
25	existing and in good standing under the laws of the jurisdiction of its incorporation and (if a

1 foreign corporation) in good standing under the laws of the State of California, which

2 corporation has established and maintains valid nonprofit status under Section 501(c)(3) of

3 the United States Internal Revenue Code of 1986, as amended, and all rules and regulations

- 4 promulgated under such Section.
- 5 "Workforce Development Services" shall mean job readiness, preparation and other
- 6 pre-<u>employmentemploy-ment</u> services provided to unemployed and <u>under-employed</u><u>under-</u>

employed individuals, as well as job training, placement, retention, and career advancement
services.

9 "Workforce Development Service Providers" shall mean all entities and organizations

10 that provide Workforce Development Services funded through or by the City with federal,

11 state, and/or local funds.

"Workforce *Investment<u>Innovation and Opportunity</u>* Act" shall mean the federal law
 governing federally-funded workforce development programs codified at 29 U.S.C. sections

14 2801<u>3101</u> et seq., or any successor federal programs.

15 "Workforce Investment San Francisco" or "WISF" shall mean the Local Workforce
16 Investment Board required by the federal Workforce *Investment <u>Innovation and Opportunity</u>* Act

17 and defined at 29 U.S.C. sec. <u>28323122</u>.

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SEC. 30.3. RESPONSIBILITIES OF THE OFFICE OF ECONOMIC AND

20 WORKFORCE DEVELOPMENT.

- 21 The Office of Economic and Workforce <u>Development</u> Devel-opment shall:
- 22 (a) Support the work of the WISF and assist the WISF with planning and coordination
- 23 of all Workforce Development Services in the City. It shall perform additional duties as

24 directed by the Mayor in order to promote more effective and efficient provision of Workforce

25 Development Services; and

(b) Manage the First Source Hiring Program under Chapter 83 and, to the extent
 consistent with the Charter, administer all funds <u>appropriated</u> appropri- ated by the City to fund
 the First Source Hiring Program.

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SEC. 30.4. LOCAL WORKFORCE INVESTMENT BOARD.

(a) Prior to making any appointments to the WISF, as set forth in the federal Workforce *In-vestmentInnovation and Opportunity* Act, the Mayor shall submit the name of each nominee
to the Board of Supervisors. Unless the Board of Supervisors disapproves a nominee within *thirty<u>30</u>* days after receipt of the Notice of Appointment, the appointment shall become final.
The Mayor need not submit WISF nominees to the Board of Supervisors for approval, if the
Mayor appoints two (2)-members of the Board of Supervisors to the WISF.

- (b) Pursuant to the relevant provisions of the federal Workforce *Investment<u>Innovation</u> and Opportunity* Act, the Mayor may include individuals on the WISF as *he or she the Mayor* determines to be appropriate. As a matter of policy, the Board of Supervisors strongly urges
 the Mayor to appoint a member of the Board of Supervisors to the WISF.
- (c) The Director of Workforce Development shall submit the Local Plan developed by
 the WISF to the Board of Supervisors for review and comment not less than 30 days prior to
 submitting it to the Governor.
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SEC. 30.5. COMMITTEE ON CITY WORKFORCE ALIGNMENT.

- 21 (a) The City hereby establishes a Committee on City Workforce Alignment ("Alignment
- 22 <u>Committee") comprised of City employees and community representatives as provided below. The</u>
- 23 <u>Alignment Committee shall coordinate Workforce Development Services across City departments in</u>
- 24 order to increase their effectiveness through methods such as program evaluation and deduplication of
- 25 <u>client data. The Alignment Committee also shall establish a definition of the term "workforce</u>

1	development" that shall be uniformly adopted across City departments, as well as a shared approach					
2	to Workforce Development Services that leads to measurable system success.					
3	(b) The Alignment Committee shall be comprised of 17 members:					
4	(1) one member of the Board of Supervisors or a City employee designated by the					
5	Board (with the department head's approval);					
6	(2) 10 City department representatives (either the department head or their designee),					
7	from each of the following City departments: Office of Economic and Workforce Development, Human					
8	<u>Rights Commission, Human Services Agency, Department of Children, Youth and Their Families,</u>					
9	Public Utilities Commission, Department of Human Resources, Department of Public Health, Public					
10	Works, Department of Homelessness and Supportive Housing, and Adult Probation;					
11	(3) three public representatives appointed by the Mayor to serve for a three-year term;					
12	and					
13	(4) three public representatives appointed by the Board of Supervisors to serve for a					
14	<u>three-year term.</u>					
15	Additional requirements for the six public representatives are set forth below in subsection (c)					
16	(c) The appointment of public representatives is intended to ensure adequate representation of					
17	the priority sectors of the local economy as designated in the Local Plan, and of persons with expertise					
18	in racial equity and in serving transitional age youth, homeless individuals, and re-entry populations.					
19	At least two of the public representatives appointed by the Mayor and at least two of the public					
20	representatives appointed by the Board of Supervisors shall, at the time of their appointments, be					
21	employed by Nonprofit Corporations that provide Workforce Development Services to low-income San					
22	Francisco residents and those with barriers to employment. Further, at least one of the public					
23	representatives appointed by the Mayor and at least one of the public representatives appointed by the					
24	Board of Supervisors shall be affiliated with a labor organization and shall have leadership experience					
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1	and demonstrated expertise in workforce development systems, policies, and programs, including				
2	registered apprenticeship programs.				
3	(d) The Director of Workforce Development shall convene and chair the Alignment Committee.				
4	The Mayor may annually appoint one or more members of the Alignment Committee to serve as co-				
5	chairs with the Director of Workforce Development. The Mayor or Director of Workforce Development				
6	may invite additional City departments that administer Workforce Development programs to present to				
7	the Alignment Committee as needed for short-term City strategic planning needs.				
8	(e) The Alignment Committee shall establish an appropriate organizational structure and				
9	resourcing mechanisms to advance its work, including staffing and funding for special projects as				
10	recommended by the Economic Recovery Task Force.				
11	(f) To the extent allowable by the Charter, local, state, and federal law:				
12	(1) The Alignment Committee, by March 15, 202 <mark>34</mark> , and every five years thereafter,				
13	shall submit to the WISF for its review and comment a Citywide Workforce Development Plan, which				
14	shall include an assessment of existing workforce development services, the City's anticipated				
15	workforce development needs from the Office of Economic Analysis, benchmarks for system efficacy,				
16	documentation of partnerships and mission alignment across the entire workforce development system,				
17	and measurable progress towards identified benchmarks. The Citywide Workforce Development Plan				
18	shall include goals and strategies for all Workforce Development Services in San Francisco and a				
19	projection of the funding needed to achieve the goals, consistent with the Strategic Plan for				
20	Economic Development approved by the Board of Supervisors, the October 2020 COVID-19				
21	Economic Recovery Task Force Report, the San Francisco Racial Equity Framework developed by the				
22	Office of Racial Equity, and the current Local Plan approved by WISF.				
23	(2) The Alignment Committee, by March 15, 2024 <u>5</u> , and every <u>two</u> year <u>s</u> thereafter,				
24	shall submit to the WISF for review and comment updates to the Citywide Workforce Development Plan				
25	that include (A) a summary of the City's implementation of the plan, including data detailing				

1	departmental	рег	rformance metrics solicited throu	gh the	e annual Cit	tywide W	Vorkfor	rce Services I	Inventory

- 2 <u>due in December of each year, (B) a summary of changes to federal and state funding, (C) a summary</u>
- 3 <u>of current fiscal year programs and expenditures for Workforce Development Services, (D)</u>
- 4 <u>recommended funding levels for new and existing collaborative programs and initiatives in furtherance</u>
- 5 of workforce system alignment for the next fiscal year, (E) a statement of priorities to guide the
- 6 *allocation of unanticipated funding that becomes available for Citywide Workforce Development*
- 7 Services during the annual budget process or during the fiscal year, and (F) progress towards
- 8 <u>benchmarks identified in the Five-Year Plan.</u>
- 9 (g) The Director of Workforce Development shall submit the five-year Citywide Workforce
- 10 *Development Plan, and each plan update, to the Board of Supervisors.*
- 11 (h) The Alignment Committee may provide guidance to City departments on the meaning of the
- 12 *terms used in the definition of Workforce Development Services in this Chapter 30, either in the*
- 13 <u>*Citywide Workforce Development Plan or through other policy guidance.*</u>
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15 <u>SEC. 30.6. CITY DEPARTMENT RESPONSIBILITIES.</u>

- 16 <u>All City departments engaged in Workforce Development Services shall provide information</u>
- 17 regarding the Workforce Development Services and an accounting of all federal, state, local, and

18 *private Workforce Development funds received by the departments to the Alignment Committee in the*

19 *format and within the timeline that the Alignment Committee requests.*

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21 SEC. <u>30.5</u><u>30.7.</u> SEVERABILITY.

If any section, subsection, clause, phrase, or portion of this Chapter 30 is for any
reason held invalid or unconstitutional by any court or Federal or State agency of competent
jurisdiction, such portion shall be deemed a separate, distinct and independent provision and
such holding shall not affect the validity of the remaining portions thereof.

2 Section 2. Effective Date. This ordinance shall become effective 30 days after 3 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the 4 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board 5 of Supervisors overrides the Mayor's veto of the ordinance. 6 7 Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors 8 intends to amend only those words, phrases, paragraphs, subsections, sections, articles, 9 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal 10 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under 11 12 the official title of the ordinance. 13 14 APPROVED AS TO FORM: DAVID CHIU, City Attorney 15 16 By: /s/ MANU PRADHAN 17 Deputy City Attorney n:\legana\as2022\2100257\01627500.docx 18 19 20 21 22 23 24 25

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