

BOARD of SUPERVISORS



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M E M O R A N D U M

TO: Dr. Grant Colfax, Director, Department of Public Health
Brooke Jenkins, Director, Office of the District Attorney
Anne Pearson, Deputy City Attorney, Office of the City Attorney
Paul Miyamoto, Sheriff, Sheriff's Department
William Scott, Police Chief, Police Department
Jeanine Nicholson, Chief, Fire Department
Karen L. Fletcher, Chief Adult Probation Officer, Adult Probation Department
Eric D. Shaw, Director, Mayor's Office of Housing and Community Development
Mary Ellen Carroll, Executive Director, Department of Emergency Management
Carmen Chu, City Administrator, Office of the City Administrator
Nancy Alfaro, Director, 311
Dr. Amy Hart, Acting Chief Medical Examiner, Office of the Chief Medical Examiner
Andrico Penick, Director, Real Estate Division
Shireen McSpadden, Executive Director, Department of Homelessness and Supportive Housing
Carla Short, Interim Director, Public Works
Kate Sofis, Director, Office of Economic and Workforce Development
Jose Cisneros, Treasurer, Office of the Treasurer & Tax Collector
Manohar Raju, Public Defender, Office of the Public Defender
Katy Tang, Director, Small Business Commission
Sheryl Evans Davis, Director, Human Rights Commission
Maria Su, Director, Department of Children, Youth and Their Families
Katherine Miller, Chief Probation Officer, Juvenile Probation Department
Adrienne Pon, Immigrant Rights Commission
Anatolia C. Lubos, Grand Jury Administrative Analyst, Superior Court of California, County of San Francisco

FROM: Alisa Somera, Assistant Clerk, Public Safety and Neighborhood Safety Committee, Board of Supervisors

DATE: September 14, 2022

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Safety Committee has received the following proposed legislation, introduced by Supervisor Dorsey on September 6, 2022:

Resolution urging City departments to report to the Board of Supervisors with specific information necessary to permit the Board to scope a comprehensive, coordinated, and sustained citywide strategy called 'San Francisco Recovers' to reverse the City's crisis in accidental drug overdose deaths; to incentivize and support recovery from drug addiction; and to end overt drug markets, open-air drug scenes and associated public nuisances and harms to the community.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: Alisa.Somera@sfgov.org.

cc: Naveena Bobba, Department of Public Health
Greg Wagner, Department of Public Health
Sneha Patil, Department of Public Health
Ana Validzic, Department of Public Health
Ana Gonzalez, Office of the District Attorney
Eugene Clendinen, Office of the District Attorney
Tara Anderson, Office of the District Attorney
Katherine Johnson, Sheriff's Department
Johanna Saenz, Sheriff's Department
Rich Jue, Sheriff's Department
Lisa Ortiz, Police Department
Lili Gamero, Police Department
Diana Oliva-Aroche, Police Department
Stacy Youngblood, Police Department/Commission
Theresa Ludwig, Fire Department
Lydia Ely, Mayor's Office of Housing and Community Development
Brian Cheu, Mayor's Office of Housing and Community Development
Maria Benjamin, Mayor's Office of Housing and Community Development
Sheila Nickolopoulos, Mayor's Office of Housing and Community Development
Victor Lim, Department of Emergency Management
Ken Bukowski, Office of the City Administrator
Vivian Po, Office of the City Administrator
Angela Yip, Office of the City Administrator
Andy Maimoni, 311
Ellen Moffat, Office of the Chief Medical Examiner
Ken Bukowski, Office of the Chief Medical Examiner
Dylan Schneider, Department of Homelessness and Supportive Housing
Emily Cohen, Department of Homelessness and Supportive Housing
Bridget Badasow, Department of Homelessness and Supportive Housing
David Steinberg, Public Works
Ian Schneider, Public Works
John Thomas, Public Works
Lena Liu, Public Works
Anne Taupier, Office of Economic and Workforce Development
Lisa Pagan, Office of Economic and Workforce Development
Kerry Birnbach, Small Business Commission
Amanda Khan Fried, Office of the Treasurer & Tax Collector

1 [Urging Responses from City Departments to Inform a Coordinated, Comprehensive and
2 Sustained Plan to Address Drug-Related Harms and Incentivize Recovery - San Francisco
3 Recovers]

4 **Resolution urging City departments to report to the Board of Supervisors with specific**
5 **information necessary to permit the Board to scope a comprehensive, coordinated, and**
6 **sustained citywide strategy called ‘San Francisco Recovers’ to reverse the City’s crisis**
7 **in accidental drug overdose deaths; to incentivize and support recovery from drug**
8 **addiction; and to end overt drug markets, open-air drug scenes and associated public**
9 **nuisances and harms to the community.**

10
11 WHEREAS, Accidental drug overdoses claimed the lives of 1,696 San Franciscans
12 between January 2020 and July 2022, surpassing nearly twice over the lethality of COVID-19
13 during the same time period, and representing a public health calamity unseen in San
14 Francisco since the height of the AIDS crisis; and

15 WHEREAS, The record-shattering drug overdose crisis in San Francisco reveals
16 staggering racial disparities, disproportionately claiming the lives of Black San Franciscans
17 whose incidence rate of 968 fatal overdoses per 100,000 residents is approximately six times
18 the fatal overdose incident rate of 162 per 100,000 residents for non-Black San Franciscans;
19 and

20 WHEREAS, San Francisco’s age-adjusted opioid-related overdose death rate of 42.56
21 per 100,000 residents is the highest among California’s urban counties, and nearly three
22 times the comparable statewide age-adjusted opioid-related overdose death rate of 16.78 per
23 100,000 residents; and

24 WHEREAS, The primary substance responsible for the current crisis in drug overdose
25 fatalities is fentanyl, accounting for approximately three-quarters of all fatal drug overdoses in

1 San Francisco, and which is a potentially deadly synthetic opioid for which the estimated
2 minimum lethal overdose is two (2) milligrams, and

3 WHEREAS, Although reliable statistics are unknowable on the number of drug
4 overdose fatalities attributable to fentanyl “poisonings” — meaning other recreational drugs
5 laced with fentanyl unbeknownst to those drugs’ users — abundant circumstantial evidence
6 suggests that fentanyl-adulterated recreational substances are a factor in many of San
7 Francisco’s overdose deaths; and

8 WHEREAS, Apart from the unacceptable loss of life fueled by highly profitable
9 synthetic opioids like fentanyl, the U.S. market demand for illicit drugs empowers ruthless
10 drug cartels and destabilizes poor countries, enabling “drug trafficking [that] also contributes
11 to corruption, challenges state security, and fuels extreme violence” in Mexico and other Latin
12 American nations, “where the vast majority of these drugs are produced or transited,” and

13 WHEREAS, The amount of fentanyl seized from street-level drug dealers arrested by
14 police officers in the Tenderloin Police District has increased dramatically in recent years,
15 rising from 5.4 kilos in 2020 to 25.5 kilos in 2021 — a nearly five-fold increase, and enough
16 fatal overdoses to wipe out the entire 7.75-million population of the San Francisco Bay Area
17 — and which in 2022 is already on pace to more than double by year’s end, with the current
18 year-to-date haul of fentanyl seized by Tenderloin District police officers reaching 32.5 kilos as
19 of August 14, 2022; and

20 WHEREAS, The pervasive and public nature of street-level drug dealing and
21 associated violence poses threats to the safety and well-being of residents in our city’s most
22 vulnerable neighborhoods, showing that harm-reduction efforts should also include harms
23 inflicted by drug markets on those who may never use or buy drugs themselves; and

24 WHEREAS, The U.S. Drug Enforcement Administration’s Washington, D.C. Division
25 issued an advisory on June 1, 2022, to warn the public of a “new, dangerous synthetic opioid

1 in D.C., emerging in [the] tri-state area,” and that a similarly representative news segment
2 from the Tampa Bay, Florida region on January 27, 2022, also reported on a “new synthetic
3 opioid...20 times more potent than fentanyl,” adding that “Narcan may not be effective in
4 counteracting its effects,” in reference to the brand name for naloxone, a medication currently
5 used to reverse many opioid overdoses and save lives; and

6 WHEREAS, Recorded opioid overdose reversals involving the administration of
7 naloxone by Emergency Medical Services responders numbered 1,287 between December
8 13, 2021, and June 19, 2022, averaging 46 such overdose reversals per week — a number
9 that is only a subset of uncounted larger totals of naloxone interventions by community-based
10 nonprofits, private healthcare providers and other individuals; and

11 WHEREAS, Based on the number of fatal overdoses reversed by Narcan interventions
12 citywide currently, the potential loss of life if Narcan-resistant opioids now appearing on the
13 East Coast of the U.S. were to become widely available to street-level drug dealers in San
14 Francisco would almost certainly represent a humanitarian disaster far exceeding even the
15 darkest days of the AIDS crisis; and

16 WHEREAS, City Attorney David Chiu’s ongoing opioid litigation has resulted in
17 significant financial recoveries that will be dedicated to drug abatement in San Francisco, with
18 settlements against six defendants thus far securing more than \$100 million for abatement
19 alone over the next several years, including a recent settlement agreement with two
20 defendants in which Allergan and Teva will pay \$34 million in cash for the purpose of
21 addressing San Francisco’s drug crisis, together with \$20 million worth of naloxone; and

22 WHEREAS, Given that further financial recoveries are also likely in City Attorney Chiu’s
23 opioid litigation against Walgreens and potentially other defendants, and that a prudent and
24 appropriate use of these abatement funds would be to scope, develop and implement a
25 comprehensive, coordinated and sustained citywide plan like San Francisco Recovers; and

1 WHEREAS, City Controller Ben Rosenfield and Chief Economist Ted Egan were
2 recently asked to scope and report back to Supervisor Matt Dorsey the methodology and
3 costs of completing a “Right to Recovery Report” — a detailed financial analysis that would
4 assess costs of untreated addictions to the City and County of San Francisco — which would
5 be modeled on studies by the National Center on Addiction and Substance Abuse at
6 Columbia University and a JBS International report for the State of Oregon, which found that
7 17 percent of that state’s annual budget is attributable to untreated drug addiction; and

8 WHEREAS, Recovery from drug addiction holds enduring promise exhibited by few
9 other chronic health conditions, with a meta-analysis of decades of studies and a report by the
10 Obama Administration’s U.S. Surgeon General finding that for individuals in recovery for 60
11 months, their “risk of relapse drops below 15 percent, the level of risk that people in the
12 general population have of developing a substance use disorder in their lifetime,” and

13 WHEREAS, Successful public health and drug market interventions developed over
14 many years by other major cities where drug policy and enforcement reforms were studied
15 have consistently found that progress “coincided with a growing national debate on drug
16 policy and helped to inform new thinking on approaches to drug use that did not start and end
17 with law enforcement;” and

18 WHEREAS, A meta-analysis of research studies on other cities that “have been
19 successful [in] reducing open drug scenes” and associated harms — including Amsterdam,
20 Lisbon, Frankfurt, Vienna and Zurich — concluded that a “core shared characteristic was that
21 drug dependence was met as a health problem and drug use behavior as a public nuisance
22 problem,” in which “[l]ow threshold health services including opioid maintenance treatment
23 were combined with outreach social work and effective policing,” and that while these “cities
24 had initially a period with conflict between liberal and restrictive policies,” research establishes
25 that a “political consensus seems to be a prerequisite for effective action;” and

1 WHEREAS, A “common theme” that emerged from research into cities that
2 successfully addressed their problems with drug overdose deaths, drug dealing, open-air drug
3 scenes and related harms is that “ongoing political and ideological conflicts seem to have
4 prevented solutions and effective measures for several years,” and that “[o]nly when
5 consensus had been reached at sufficiently high political and administrative levels, has real
6 progress been achieved,” now, therefore, be it

7 RESOLVED, That the San Francisco Board of Supervisors endeavors to forge requisite
8 political consensus to achieve real progress in scoping San Francisco Recovers — an
9 evidence- based, comprehensive citywide strategy to address our city’s fatal drug overdose
10 crisis and related problems in the following respects:

11 (a) By incentivizing and better supporting recovery from substance-use disorders
12 (SUDs); and

13 (b) By ending street-level drug dealing, open-air drug scenes, and associated harms and
14 public nuisances; and

15 (c) By requesting certain city departments to report to the Board of Supervisors as
16 specified to identify existing resources, needed resources, current policies and
17 practices, and barriers to progress; and, be it

18 FURTHER RESOLVED, That the San Francisco Board of Supervisors urges that
19 recovery from substance use disorder, whether attained with or without medication,
20 be established as the primary objective of public health policy for those diagnosed with
21 SUDs in the City and County of San Francisco; and further urges that evidence-based
22 harm-reduction strategies, including harm reduction and necessary incremental
23 interventions in support of the city’s primary public policy objective to promote recovery
24 from SUDs; and, be it

1 FURTHER RESOLVED, That informed by costs to San Francisco taxpayers of
2 untreated drug addiction that the forthcoming Right to Recovery Report will estimate, the
3 San Francisco Board of Supervisors will endeavor to fulfill the 2021 SF Street-Level Drug
4 Dealing Task Force Report's 2nd recommendation, and "continue to allocate additional
5 resources to community safety programs and make sure these efforts are coordinated
6 with the Police Department and the District Attorney's Office;" and, be it

7 FURTHER RESOLVED, That the Department of Public Health has a key role to
8 play in San Francisco Recovers, and is requested to report to the Board of Supervisors
9 within 90 days on what resources would be necessary, what changes to current policies
10 and practices would be required, and what internal or external barriers to progress the
11 Board of Supervisors could elsewhere seek to address to implement the following:

12 (a) On-demand assessment for and access to treatment for those seeking recovery
13 from SUDs (including but not necessarily limited to services provided by Mental
14 Health SF) spanning a continuum from detoxification, addiction treatment with
15 and without medication, long-term recovery support services, sobering facilities,
16 harm-reduction programs, and coordination with community-based and mutual-
17 support recovery programs;

18 (b) 24/7 intake capacity for "low-barrier substance use treatment and referrals to
19 other types of treatment," in coordination with 311, the Department of Emergency
20 Management, and Fire Department's non-emergency public health intervention
21 services such as the Street Crisis Response Team, Street Overdose Response
22 Team, and Street Crisis Wellness Team — substantially fulfilling
23 recommendation number 4 of the 2021 San Francisco Street-Level Drug Dealing
24 Task Force;

- 1 (c) Supervised consumption facility pilot programs or practicable alternatives for
2 safer drug consumption, fulfilling recommendation number 6 of the 2021 San
3 Francisco Street-Level Drug Dealing Task Force;
- 4 (d) Expansion of pilot programs for on-demand, no-questions-asked testing services
5 for people who use drugs to determine whether substances they have obtained
6 for use are adulterated with fentanyl or other synthetic opioids or poisons; and
- 7 (e) Through nonprofit partners or civil service, expanded training, engagement and
8 compensation for certified peers to intervene and sustain participation in recovery
9 within hospital and ER settings; and
- 10 (f) Development of research-based drug abuse prevention programs based on the
11 prevention principles recommended by the National Institute on Drug Abuse
12 (NIDA) that include education on risk and protective factors for community
13 programs, school programs and family programs, which aim to break the cycle of
14 intergenerational trauma inflicted by untreated substance use disorders;
15 and, be it

16 FURTHER RESOLVED, That the District Attorney's Office has a key role to play in
17 San Francisco Recovers, and is requested to report to the
18 Board of Supervisors within 90 days on what resources would be necessary, what changes to
19 current policies and practices would be required, and what internal or external barriers to
20 progress the Board of Supervisors could elsewhere seek to address to implement the
21 following:

- 22 (a) Development of an approach based on the High Point Drug Market Intervention
23 Strategy — which has shown success in New York, North Carolina, Pennsylvania,
24 Rhode Island, Tennessee and elsewhere — in coordination with the Police
25 Department, which could provide for strategies that may include deterring public drug

1 dealing, addressing conflicts among dealers and community members, enlisting the
2 support of culturally competent community-based nonprofits, and/or offering
3 education, job training and placement, and other social services to avoid prosecution;

4 (b) Expansion of the SFDA's "Own Recognizance Release – Assertive Case
5 Management (OR-ACM)" program for pretrial diversions for those convicted of drug
6 sales or drug possession for sale offenses, in which court orders would be sought to
7 electronically monitor and geolocate (EM-GPS) defendants with search conditions,
8 enabling police to locate, search and seize illegal drugs and money as a non-carceral
9 response to street-level drug dealing, in coordination with the Sheriff's Office and
10 Police Department;

11 (c) Coordinating data collection and reporting among relevant city departments and the
12 Superior Court to bring the fullest possible transparency to cases involving drug sales
13 or possession for sales, together with monthly published reports, to answer questions
14 such as, "How many people are spending time in jail and for how long? How many
15 ultimately have their case dismissed? What are the demographic characteristics of
16 these arrestees? What drugs were they caught with and how much?;"

17 (d) Fulfilling the 3rd recommendation of the 2021 SF Street-Level Drug Dealing Task
18 Force Report, providing that "[i]ndividuals without substance use disorders who are
19 convicted for dealing multiple times should be subject to consistent, meaningful, and
20 transparent consequences;" and, be it

21 FURTHER RESOLVED, That the City Attorney's Office has a key role to play in San
22 Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days —
23 confidentially, where appropriate — on what resources would be necessary, what changes to
24 current policies and practices would be required, and what risks and factors policy makers
25 should consider with respect to the following:

- 1 (a) Supervised consumption facility pilot programs given state and federal laws, potential
2 civil liability to taxpayers and/or community-based nonprofit partners for such a pilot
3 program, and an assessment of all possible harm-deduction alternatives;
- 4 (b) Estimated financial settlements or judgments from opioid and other affirmative
5 litigation matters, and allowable uses for same to implement and sustain the San
6 Francisco Recovers strategy;
- 7 (c) An update on the status of the pending appeal of civil injunction cases against prolific
8 drug dealers in the Tenderloin, and a discussion of further litigation strategies in
9 which civil injunctions could target prolific drug dealers in specified areas citywide;
- 10 (d) Legal advice and recommendations for needed amendments to local, state or federal
11 law to maximize transparency to drug cases in the San Francisco Superior Court;

12 and, be it

13 FURTHER RESOLVED, That the Sheriff's Office has a key role to play
14 in San Francisco Recovers, and is requested to report to the Board of Supervisors within 90
15 days on what resources would be necessary, what changes to current policies and practices
16 would be required, and what internal or external barriers to progress the Board of Supervisors
17 could elsewhere seek to address to implement the following:

- 18 (a) Development or expansion of in-custody capacity for mandatory, court-ordered
19 detoxification and drug treatment services in partnership with DPH for individuals
20 diagnosed with SUDs for specified time periods, in coordination with the Department
21 of Adult Probation;
- 22 (b) Expansion of its DPH partnership to provide that all individuals diagnosed with SUDs
23 in custody in San Francisco jails for any offense have on-demand access to
24 detoxification services, addiction treatment with and without medication, and mutual
25 support group programs, in coordination with the Department of Adult Probation;

1 (c) Development of a custodial crisis stabilization and sobering unit for violent patients
2 who require drug detoxification prior to accessing mental health services, in order to
3 mitigate mounting risks facing emergency medical personnel;

4 (d) SFSO's participation in the expansion of the SFDA's "Own Recognizance Release –
5 Assertive Case Management (OR-ACM)" program for pretrial diversions for those
6 convicted of drug sales or drug possession for sale offenses, in which court orders
7 would be sought to electronically monitor and geolocate (EM-GPS) defendants with
8 search conditions, enabling police to locate, search and seize illegal drugs and
9 money as a non-carceral response to street-level drug dealing, in coordination with
10 the District Attorney's Office and Police Department;

11 and, be it

12 FURTHER RESOLVED, That the Police Department has a key role to play in San
13 Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on
14 what resources would be necessary, what changes to current policies and practices would be
15 required, and what internal or external barriers to progress the Board of Supervisors could
16 elsewhere seek to address to implement the following:

17 (a) SFPD's participation in the expansion of SFDA's "Own Recognizance Release –
18 Assertive Case Management (OR-ACM)" program for pretrial diversions for those
19 convicted of drug sales or drug possession for sale offenses, in which court orders
20 would be sought to electronically monitor and geolocate (EM-GPS) defendants with
21 search conditions, enabling police to locate, search and seize illegal drugs and
22 money as a non-carceral response to street-level drug dealing, in coordination with
23 the District Attorney's Office and Sheriff's Office;

24 (b) Development of an approach based on the High Point Drug Market Intervention
25 Strategy, in coordination with the District Attorney's Office, which could provide for

1 “swift and certain consequences” by coordinated approaches to eliminate overt,
2 concentrated drug markets and reduce their associated harms, coordinating city
3 agencies and culturally and linguistically competent community-based organizations
4 and supportive services;

5 (c) A two-fiscal-year plan for how SFPD will fulfill the 2021 SF Street-Level Drug Dealing
6 Task Force Report’s 2nd recommendation, by continuing “to allocate additional
7 resources to community safety programs and make sure these efforts are coordinated
8 with...the SF District Attorney’s Office;” and, be it

9 FURTHER RESOLVED, That the Fire Department has a key role to play in San
10 Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on
11 what resources would be necessary, what changes to current policies and practices would be
12 required, and what internal or external barriers to progress the Board of Supervisors could
13 elsewhere seek to address to implement the following:

14 (a) Coordination of non-emergency public health intervention services such as the
15 Street Crisis Response Team, Street Overdose Response Team, and Street Crisis Wellness
16 Team for a citywide 24/7 intake capacity in partnership with the Department of Public Health,
17 the Department of Emergency Management, and 311; and, be it

18 FURTHER RESOLVED, That the Department of Adult Probation has a key role to play
19 in San Francisco Recovers, and is requested to report to the Board of Supervisors within 90
20 days on what resources would be necessary, what changes to current policies and practices
21 would be required, and what internal or external barriers to progress the Board of Supervisors
22 could elsewhere seek to address to implement the following:

23 (a) Seamless reentry services in coordination with the Sheriff’s Office for individuals
24 leaving court-ordered, in-custody detoxification and drug treatment; and
25

1 (b) An increase in “resources for substance use treatment coupled with housing, and
2 incorporate trauma-informed and harm reduction approaches” for the reentry
3 community, fulfilling in part the 5th recommendation of the 2021 SF Street-Level Drug
4 Dealing Task Force Report;

5 (c) Implementation of community supervision programs that combine drug and alcohol
6 testing and swift, certain, and fair consequences for substance use such that have
7 been shown to reduce re-offending, violence, and imprisonment in other parts of the
8 country; and, be it

9 FURTHER RESOLVED, That the Mayor’s Office of Housing and Community
10 Development has a key role to play in San Francisco Recovers, and is requested to report to
11 the Board of Supervisors within 90 days on what resources would be necessary, what
12 changes to current policies and practices would be required, and what internal or external
13 barriers to progress the Board of Supervisors could elsewhere seek to address to implement
14 the following:

15 (a) An increase in “resources for substance use treatment coupled with housing,
16 and incorporate trauma-informed and harm reduction approaches,” fulfilling the 5th
17 recommendation of the 2021 SF Street-Level Drug Dealing Task Force Report;

18 (b) In coordination with the Department of Homelessness and Supportive Housing
19 and the Real Estate Division of the City Administrator’s Office, expanded capacity for
20 short- or moderate-term sober housing with drug-testing to determine eligibility; fall-
21 back housing options for individuals pursuing harm reduction approaches; and
22 transitional housing services to long-term housing; and, be it

23 FURTHER RESOLVED, That the Department of Emergency Management has a key
24 role to play in San Francisco Recovers, and is requested to report to the Board of Supervisors
25 within 90 days on what resources would be necessary, what changes to current policies and

1 practices would be required, and what internal or external barriers to progress the Board of
2 Supervisors could elsewhere seek to address to implement the following:

3 (a) In coordination with 311 and Fire Department's non-emergency public health
4 intervention services, including the Street Crisis Response Team, Street Overdose Response
5 Team, and Street Crisis Wellness Team, 24/7 intake capacity for "low-barrier substance use
6 treatment and referrals to other types of treatment" — substantially fulfilling recommendation
7 number 4 of the 2021 San Francisco Street-Level Drug Dealing Task Force; and, be it

8 FURTHER RESOLVED, That the City Administrator's Office - 311 Customer Service
9 Call Center has a key role to play in San Francisco Recovers, and is requested to report to
10 the Board of Supervisors within 90 days on what resources would be necessary, what
11 changes to current policies and practices would be required, and what internal or external
12 barriers to progress the Board of Supervisors could elsewhere seek to address to implement
13 the following:

14 (a) In coordination with the Department of Emergency Management and Fire
15 Department's non-emergency public health intervention services, including the
16 Street Crisis Response Team, Street Overdose Response Team, and Street Crisis
17 Wellness Team, 24/7 intake capacity for "low-barrier substance use treatment and
18 referrals to other types of treatment" — substantially fulfilling recommendation
19 number 4 of the 2021 San Francisco Street-Level Drug Dealing Task Force; and, be
20 it

21 FURTHER RESOLVED, That the City Administrator's Office - Office of the Chief
22 Medical Examiner has a key role to play in San Francisco Recovers, and is requested to
23 report to the Board of Supervisors within 90 days on what resources would be necessary,
24 what changes to current policies and practices would be required, and what internal or
25

external barriers to progress the Board of Supervisors could elsewhere seek to address to implement the following:

(a) In coordination with Data SF, a regularly updated dashboard of accidental drug overdoses capturing OCME monthly reports from January 1, 2020, forward; and, be it

FURTHER RESOLVED, That the City Administrator's Office - Real Estate Division has a key role to play in San Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on what resources would be necessary, what changes to current policies and practices would be required, and what internal or external barriers to progress the Board of Supervisors could elsewhere seek to address to implement the following:

(a) As part of its ongoing efforts to identify and expand shelter capacity, to similarly identify real estate assets for sober-living environments, sober shelters, sobering centers and related Right to Recovery facilities; and

(b) Identification of real estate assets or recommendations on under-utilized spaces that could be activated by community-based organizations for mutual support recovery programs modeled on the Castro Country Club in other neighborhoods;

(c) In coordination with the Mayor's Office of Housing and Community Development and the Department of Homelessness and Supportive Housing, expanded capacity for short- or moderate-term sober housing with drug-testing to determine eligibility; fall-back housing options for individuals pursuing harm reduction approaches; and transitional housing services to long-term housing; and, be it

FURTHER RESOLVED, That the Department of the Controller's Office has a key role to play in San Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on what resources would be necessary, what changes to current policies and practices would be required, and what internal or external barriers to progress the Board of Supervisors could elsewhere seek to address to implement the following:

1 (a) As already requested, scoping of a Right to Recovery Report — a detailed and
2 annually replicable financial analysis to assess costs of untreated addictions to the City and
3 County of San Francisco — which will be modeled on studies by the National Center on
4 Addiction and Substance Abuse at Columbia University and a JBS International report for the
5 State of Oregon; and, be it

6 FURTHER RESOLVED, That the Department of Homelessness and Supportive
7 Housing has a key role to play in San Francisco Recovers, and is requested to report to the
8 Board of Supervisors within 90 days on what resources would be necessary, what changes to
9 current policies and practices would be required, and what internal or external barriers to
10 progress the Board of Supervisors could elsewhere seek to address to implement the
11 following:

- 12 (a) An increase in “resources for substance use treatment coupled with housing, and
13 incorporate trauma informed and harm reduction approaches,” fulfilling the 5th
14 recommendation of the 2021 SF Street-Level Drug Dealing Task Force Report;
15 In coordination with the Mayor’s Office of Housing and Community Development and
16 (b) In coordination with the Mayor’s Office of Housing and Community Development and
17 the Real Estate Division of the City Administrator’s Office, expanded capacity for short-
18 or moderate-term sober housing with drug-testing to determine eligibility; fall-back
19 housing options for individuals pursuing harm reduction approaches; and transitional
20 housing services to long-term housing; and, be it

21 FURTHER RESOLVED, That the Human Services Agency has a key role to play in
22 San Francisco Recovers, and is requested to report to the Board of Supervisors within 90
23 days on what resources would be necessary, what changes to current policies and practices
24 would be required, and what internal or external barriers to progress the Board of Supervisors
25 could elsewhere seek to address to implement the following:

1 (a) As part of “Right to Recovery” programs to encourage individuals with SUDs to seek
2 recovery, coordination with community-based partners and city agencies to raise
3 awareness of and expand access to County Adult Assistance Programs (CAAP) that
4 provide financial aid, substance abuse services, and other services to eligible low
5 income San Franciscans; and

6 (b) As part of a “Sober New Deal” program to encourage long-term recovery in individuals
7 who are diagnosed with SUDs, coordination of SF BenefitsNet to facilitate access by low-
8 income residents in recovery from substance use disorder to obtain free or
9 low-cost health coverage through the Medi-Cal program and nutrition assistance through
10 CalFresh; and, be it

11 FURTHER RESOLVED, That Public Works has a key role to play in San Francisco
12 Recovers, and is requested to report to the Board of Supervisors within 90 days on what
13 resources would be necessary, what changes to current policies and practices would be
14 required, and what internal or external barriers to progress the Board of Supervisors could
15 elsewhere seek to address to implement the following:

16 (a) An application and licensure scheme for SUD recovery and treatment facilities under
17 proposed “Right to Recovery” drug enforcement priority zones, in which illegal drugs
18 used in public would be subject to confiscation and drug dealers to arrest in
19 designated areas to protect those seeking recovery from SUDs and to incentivize
20 public support for such facilities; and

21 (b) Options for visual designations for Right to Recovery zones or blocks in areas so
22 designated; and, be it

23 FURTHER RESOLVED, That the San Francisco Superior Court has a key role to play in
24 San Francisco Recovers, and while not subject to oversight by the San Francisco Board of
25 Supervisors is nonetheless requested to report within 90 days on what resources would be

1 necessary, what changes to current policies and practices would be required, and what
2 internal or external barriers to progress exist to implement the following:

3 (a) Expanding public access, enhancing transparency and coordinating data collection
4 and reporting in partnership with the District Attorney's Office to bring the fullest possible
5 transparency to cases involving drug sales or possession for sales, together with monthly
6 published reports by the SFDA's office to determine: "How many people are spending time in
7 jail and for how long? How many ultimately have their case dismissed? What are the
8 demographic characteristics of these arrestees? What drugs were they caught with and how
9 much?"; and, be it

10 FURTHER RESOLVED, That the Office of Economic and Workforce Development has
11 a key role to play in San Francisco Recovers, and is requested to report to the Board of
12 Supervisors within 90 days on what resources would be necessary, what changes to current
13 policies and practices would be required, and what internal or external barriers to progress the
14 Board of Supervisors could elsewhere seek to address to
15 Implement the following:

16 (a) As part of a robust "Sober New Deal" program to incentivize long-term recovery for
17 those diagnosed with SUDs in San Francisco, a jobs-training program for individuals in
18 recovery, with special emphasis on peer counseling, drug counseling and related services
19 currently experiencing chronic understaffing for city and nonprofit roles; and, be it

20 FURTHER RESOLVED, That the Treasurer and Tax Collector has a role to play in San
21 Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on
22 what resources would be necessary, what changes to current policies and practices would be
23 required, and what internal or external barriers to progress the Board of Supervisors could
24 elsewhere seek to address to implement the following:

1 (a) As part of a robust “Sober New Deal” program to incentivize long-term recovery for
2 those diagnosed with SUDs in San Francisco, a student-loan program for
3 individuals in recovery to obtain drug counseling and related certifications, together
4 with debt-forgiveness provisions for relevant service in city employment or with city-
5 contracted nonprofits partners; and, be it

6 FURTHER RESOLVED, That the Public Defender’s Office has a key role to play in San
7 Francisco Recovers, and is requested to report to the Board of Supervisors within 90 days on
8 what resources would be necessary, what changes to current policies and practices would be
9 required, and what internal or external barriers to progress the Board of Supervisors could
10 elsewhere seek to address to implement the following:

11 (a) As part of a robust “Sober New Deal” program to incentivize long-term recovery for
12 those diagnosed with SUDs in San Francisco, expanded staffing and access to the Clean
13 Slate Program for justice-involved individuals recovering from SUDs; and, be it

14 FURTHER RESOLVED, That the Police Commission has an
15 advisory role to play in San Francisco Recovers, and is requested to report to the Board of
16 Supervisors following reports from SFPD with recommendations on the promulgation of
17 needed policies or practices to support the department’s participation; and, be it

18 FURTHER RESOLVED, That the Sheriff’s Department Oversight Board has an
19 advisory role to play in San Francisco Recovers, and is requested to report to the Board of
20 Supervisors following reports from the SFSO with recommendations on the promulgation of
21 needed policies and practices to support the department’s participation; and, be it

22 FURTHER RESOLVED, That the Small Business Commission has an advisory role to
23 play in San Francisco Recovers, and is requested to report to the Board of Supervisors
24 following reports from relevant departments with recommendations on how implementation of
25 this coordinated, citywide and sustained approach will best serve and protect small

1 businesses — especially those in neighborhoods that have disproportionately borne the brunt
2 of harms from overt drug markets, open-air drug scenes, subsistence theft, drug-induced
3 violence, and related behavioral health crises; and, be it

4 FURTHER RESOLVED, That the Human Rights Commission has an advisory role to
5 play in San Francisco Recovers, and is requested to report to the Board of Supervisors
6 following reports from relevant departments with recommendations on how implementation of
7 this coordinated, citywide and sustained approach will best serve and protect the rights of
8 historically marginalized communities; and, be it

9 FURTHER RESOLVED, That the Immigrant Rights Commission has an advisory role
10 to play in San Francisco Recovers, and is requested to report to the Board of Supervisors
11 following reports from relevant departments with recommendations on how implementation of
12 this coordinated, citywide and sustained approach will best serve and protect the rights of
13 undocumented immigrants; and, be it

14 FURTHER RESOLVED, That the Department of Children, Youth and Their Families
15 has an advisory role to play in San Francisco Recovers, and is requested to report to the
16 Board of Supervisors following reports from relevant departments with recommendations on
17 how juveniles outside of the criminal justice system who are diagnosed with SUDs would be
18 best served by an integrated citywide response; and, be it

19 FURTHER RESOLVED, That the Juvenile Probation Department has an advisory role
20 to play in San Francisco Recovers, and is requested to report to the Board of Supervisors
21 following reports from relevant departments with recommendations on how juveniles who are
22 in and emerging from the criminal justice system, and who are diagnosed with SUDs, would
23 be best served by an integrated citywide response; and, be it

24 FURTHER RESOLVED, That the Youth Commission has an advisory role to play in
25 San Francisco Recovers, and is requested to report to the Board of Supervisors following

reports from relevant departments with recommendations on how youth at risk for or diagnosed with SUDs would be best served by an integrated citywide response.

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- ☐ 2. Request for next printed agenda Without Reference to Committee.
- ☐ 3. Request for hearing on a subject matter at Committee.
- ☐ 4. Request for letter beginning : "Supervisor inquiries"
- ☐ 5. City Attorney Request.
- ☐ 6. Call File No. from Committee.
- ☐ 7. Budget Analyst request (attached written motion).
- ☐ 8. Substitute Legislation File No.
- ☐ 9. Reactivate File No.
- ☐ 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☐ Planning Commission ☐ Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only