BOARD of SUPERVISORS



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MEMORANDUM

TO: Jonas Ionin, Director of Commission Affairs, Historic Preservation

Commission

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: September 27, 2022

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Historic Preservation Commission, pursuant to Charter, Section 4.135, for comment and recommendation.

File No. 220888

Resolution designating various locations within and near the LEATHER & LGBTQ Cultural District in the area bounded by Brannan Street, Third Street, Mission Street, 12th Street, and Division Street as commemorative sites in recognition and honor of the extensive history and contributions of the leather and LGBTQ community in the South of Market area; initiating the process set forth in Public Works Code, Sections 789 et seq. to facilitate the installation of commemorative plaques on the sidewalks near these locations to delineate the Leather History Cruise, subject to the submittal of all required application materials and the review and approval of the same by Public Works and the City Engineer.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

cc: Rich Hillis, Director, Planning Department
Scott Sanchez, Planning Department
Lisa Gibson, Planning Department
Devyani Jain, Planning Department
AnMarie Rodgers, Planning Department
Andrea Ruiz-Esquide, Deputy City Attorney
Joy Navarrete, Planning Department
Marcelle Boudreaux, Planning Department
Elizabeth Watty, Planning Department

| 1 | Designation of Commemorative Sites; Commemorative Street Plaques - LEATHER & LGBTQ |
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| | Cultural District Leather History Cruise |
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Resolution designating various locations within and near the LEATHER & LGBTQ Cultural District in the area bounded by Brannan Street, Third Street, Mission Street, 12th Street, and Division Street as commemorative sites in recognition and honor of the extensive history and contributions of the leather and LGBTQ community in the South of Market area; initiating the process set forth in Public Works Code, Sections 789 et seq. to facilitate the installation of commemorative plaques on the sidewalks near these locations to delineate the Leather History Cruise, subject to the submittal of all required application materials and the review and approval of the same by Public Works and the City Engineer.

WHEREAS, The LEATHER & LGBTQ Cultural District was created to preserve, advance, and promote San Francisco's LEATHER & LGBTQ Cultural District as a local, national, and international resource, and as a culturally and commercially enriched neighborhood and district; and

WHEREAS, San Francisco's South of Market has been a local and world capital for leather culture since the 1960s, as well as one of the city's most significant and distinctive LGBTQ neighborhoods since the 1950s, with a unique concentration of businesses, institutions, organizations, events, individuals, and artists that has been an integral part of the City's cultural richness, economic prosperity, and historical significance; and

WHEREAS, South of Market had long been the west coast center for printing and publishing, and most of San Francisco's gay and leather printers, typesetters, lithographers, and publications were concentrated South of Market, including Drummer magazine, the most important national and international leather publication from 1975 to 1998; and

| 1 | WHEREAS, After intensive police repression in the early 1960s drove gay businesses |
|---|--|
| 2 | from the Embarcadero, many began to flow into the South of Market, where suburbanization, |
| 3 | deindustrialization, and urban renewal had resulted in many vacant buildings, which quickly |
| 4 | became occupied by queer bars, restaurants, and bathhouses; and |
| 5 | WHEREAS, South of Market quickly became one of San Francisco's major LGBTQ |
| 6 | areas, in which most of the city's gay bathhouses were located, as were innumerable bars |
| 7 | catering to diverse populations, such as the lesbian bars the Hula Shack and the Baybrick Inn, |
| 8 | famous dance bars such as the Stud and the End-Up (featured in "Tales of the City") and |
| 9 | most recently, the drag-focused Oasis; and |

WHEREAS, The first gay leather bar in the South of Market, the Tool Box, became world famous when a photo of its interior, with a massive mural painted by local artist Chuck Arnett, was featured in a 1964 Life magazine article titled "Homosexuality in America;" and

WHEREAS, South of Market became most identified with the emerging leather community in San Francisco when leather bars such as Fe-Be's, the Ramrod, and the In Between (now the site of the Powerhouse) opened along Folsom Street, starting the formation of a distinctive leather neighborhood; and

WHEREAS, By the late 1960's Folsom Street had already acquired the nickname of "The Miracle Mile" in maps and travel guides of San Francisco, codifying a leather character that expanded dramatically throughout the 1970s, such that by 1980 there were at least forty South of Market bars, baths, shops, and restaurants serving the leather population, and the area had the largest and most dense concentration of leather institutions anywhere in the world; and

WHEREAS, Much of leather social life was produced by the leather motor cycle clubs and leather social organizations, which used the physical spaces, buildings, and streets South

of Market for their meetings, gatherings, and events, and which have engaged in long traditions of raising funds for charitable causes; and

WHEREAS, Leather places and groups sparked an explosion of art and iconography, much of it generated by dozens of artists and photographers and sculptors whose work adorned the bars and baths and club insignia, and who were featured in galleries such as Fey-Way, 544 Natoma, 80 Langton, and later, Mark I Chester's studio, as well as in the many art shows that were regularly displayed on the walls of bars such as the Ambush and the Eagle; and

WHEREAS, South of Market institutions and personnel were centrally involved in the construction of political organizations, such as the Tavern Guild, which give San Francisco its current queer friendly politics and reputation and have helped mitigate the routine police harassment of LGBTQ individuals and businesses; and

WHEREAS, During the AIDS epidemic, using the models of mutual aid practiced by the motorcycle clubs, leathermen became leaders in combating the epidemic, established institutions such as the AIDS Emergency Fund, and raised hundreds of thousands of dollars to provide direct assistance for people with AIDS and HIV; and

WHEREAS, Sex educators and AIDS activists from the leather community developed and effectively disseminated some of the earliest and most comprehensive safer sex guidelines and practices; and

WHEREAS, Despite the consensus among public health professionals that the gay bathhouses were opportunities to promote safer sex practices, the City was swayed by a campaign that erroneously blamed the bathhouses for the AIDS epidemic, and the City adopted regulations that effectively closed the existing bathhouses and sex clubs in San Francisco, badly damaging the gay and leather economies located in the South of Market and drastically reducing the gay and leather presence in the neighborhood; and

| WHEREAS, Since the 1960s, South of Market has experienced relentless pressure |
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| from the urban renewal and redevelopment projects in and around the Moscone Center and |
| Yerba Buena Complex, which have displaced thousands of residents and small businesses in |
| favor of capital-intensive civic construction and private developments; and |

WHEREAS, The leather and LGBTQ presence in South of Market continues to be imperiled by the displacement caused by rising rents and land costs resulting from the ongoing economic and physical reconstruction of much of South of Market, particularly the current building boom of high end housing and retail and the escalating competition for commercial space; and

WHEREAS, Although the first Folsom Street Fair was founded in 1984 as a protest against the impact of such redevelopment on the South of Market, the Folsom Street Fair evolved into an annual event that is the largest celebration of leather sexuality in the world, drawing hundreds of thousands of visitors to what has become a major international festival, while the smaller and more local Up Your Alley Fair, begun as an AIDS fundraiser in 1985, is also a major tourist destination, and both of these street fairs are vivid and cherished expressions of the leather cultural character of the neighborhood; and

WHEREAS, The Western SOMA Citizens Planning Taskforce, established by the Board of Supervisors in 2004, worked for almost a decade, consulting with multiple stakeholders in the area in a collaborative planning process, to formulate a plan for sustainable development that would enhance the existing neighborhood rather than destroy it; and

WHEREAS, The Western SOMA Citizens Planning Taskforce's Western SOMA Community Plan was adopted by the Board of Supervisors in 2013, and the plan included proposals for a Filipino social heritage district (Recognizing, Protecting and Memorializing South of Market Filipino Social Heritage Neighborhood Resources) and an LGBTQ social

| 1 | heritage district (Recognizing, Protecting and Memorializing South of Market LGBTQ Social |
|---|---|
| 2 | Heritage Neighborhood Resources); and |
| 3 | WHEREAS, The importance of the leather and LGBTQ presence in South of Market |

WHEREAS, The importance of the leather and LGBTQ presence in South of Market has been recognized in the National Park Service LGBTQ Theme Study (titled "LGBTQ America: A Theme Study of Lesbian, Gay, Bisexual, Transgender, and Queer History"), as well as in the Citywide Historic Context Statement for LGBTQ History, and in the South of Market Historic Context Statement of the San Francisco Planning Department; and

WHEREAS, The commemorative installation known as the Ringold Alley Leather History Walk on Ringold Alley, and the Eagle Plaza, are physical manifestations of the rich leather heritage of South of Market; and

WHEREAS, In April 2021, the Board of Supervisors, by unanimous vote, approved Resolution No. 141-21, on file with the Clerk of the Board of Supervisors in File No. 210223, authorizing the establishment of the LEATHER & LGBTQ Cultural District's Leather History Cruise and anticipating the future installation of commemorative plaques at various culturally and historically significant sidewalk locations within and near the Leather and LGBTQ Cultural District in the area bounded by Brannan Street, Third Street, Mission Street, 12th Street and Division Street; and

WHEREAS, In April 2021, the Civic Design Review Committee of the San Francisco Arts Commission ("Commission") completed a single-phase review of the "Leather and LGBTQ District Commemorative Plaque Project," which included the review and approval of the design of the "Leather District Plaque," a commemorative plaque made of bronze and measuring 18 square inches with a thickness of 3/8 of an inch; and

WHEREAS, The District proposes to have the commemorative plaques installed in phases to delineate the Leather History Cruise, depending on the availability of the required funds; and

WHEREAS, Following the approval of Resolution No. 141-21, the District's historians have identified additional sidewalk locations that were omitted from Resolution No. 141-21, which are listed below; and

WHEREAS, The following businesses and organizations represent historic locations important to the communities represented by the LEATHER & LGBTQ Cultural District, and

| 6 | Address | | Businesses and Organizations |
|----|---------|-----------|--|
| 7 | 285 | Shipley - | Drummer Magazine; The Sentinel |
| 8 | 68 | 4th - | Keystone Room |
| 9 | 250 | 4th - | Gay Service Project; San Francisco Clinic |
| 10 | 500 | 4th - | Hotel Utah |
| 11 | 43 | 6th - | New Crow Tavern; Ginger's Too |
| 12 | 60 | 6th - | Frisco Cafe; Frisco Club; Frisco Saloon; Frisco Royale |
| 13 | 67 | 6th - | 67 Club; Sixth Street Rendezvous |
| 14 | 83 | 6th - | Society for Individual Rights |
| 15 | 205-225 | 6th - | South of Market; The Glory Hole; The Night Gallery; |
| 16 | | | Nightshift |
| 17 | 241 | 6th - | Buzz's South Side Hotel |
| 18 | 98 | 7th - | Haven Bar |
| 19 | 288 | 7th - | Bay Times; Gauntlet |
| 20 | 50 | 8th - | Holiday Inn Civic Center |
| 21 | 135 | 8th - | Pimiento Restaurant; Comme Nous; Black House; Cherry |
| 22 | | | Bar; Jungle Music |
| 23 | 285 | 9th - | Anon Salon |
| 24 | 54 | 10th - | San Francisco AIDS Foundation |
| 25 | 169 | 11th - | Fort Help |

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| 1 | 12 | Decatur - | Asylum; The 8th Day |
|----|-----------|-------------|---|
| 2 | 947 | Folsom - | Folsom Gulch Adult Books |
| 3 | 1052 | Folsom - | La Fe Mexican Restaurant |
| 4 | 1099 | Folsom - | Source Gallery |
| 5 | 1129 | Folsom - | Coyote; National Task Force on Prostitution; Victoria |
| 6 | | | Woodhull Foundation |
| 7 | 1137 | Folsom - | Bald Billy's Bath House Billy's Locker Club Hotel |
| 8 | 1250 | Folsom - | National Leather Association International Headquarters |
| 9 | 1258 | Folsom - | The Folsom Street Man |
| 10 | 1369 | Folsom - | Folsom Street Club/Corn Holes; Night Gallery |
| 11 | 1898 | Folsom - | Corner Longhorn Saloon; Folsom Prison |
| 12 | 1309 | Harrison - | Golden Gate Tattooage; Folsom Magazine |
| 13 | 1550 | Harrison - | Warehouse |
| 14 | 2300 | Harrison - | The Leather Shop; Circa Corporation |
| 15 | 927 | Howard - | Auto Motion |
| 16 | 1360-1380 | Howard - | Project One Association; Lesbian, Gay, Bisexual Substance |
| 17 | | | Abuse Task Force |
| 18 | 1550 | Howard - | Bay Area Reporter; Noe Valley Printing Company |
| 19 | 33 | Hunt - | San Francisco VD Clinic |
| 20 | 98 | Lafayette - | Tavern Guild of SF Tavern Guild Foundation; WR |
| 21 | | | Wholesale Resource |
| 22 | 74 | Langton - | Eighty Langton Street |
| 23 | 471 | Minna - | Citizen News/Guy Strait |
| 24 | 655 | Minna - | Lou Greene Printers |
| 25 | | | |

| | 1 | 1551 | Mission - | Cheque Room; Meet Market; Campus; Hair; Upper |
|---|---|----------|--------------|--|
| | 2 | | | Warehouse |
| | 3 | 431 | Natoma - | Page One; Hanno's in the Alley; The Tempest |
| | 4 | 64 | Rausch - | Little Michelle's; The Half-Shell Seafood Bar & Grill |
| | 5 | 10 | Rodgers - | M & M Technical Production Pavilion |
| | 6 | 22 | Russ - | Citizen News/Guy Strait |
| | 7 | 209 | Stevenson - | My Room; Latex Lilly's Saloon |
| | 8 | 735 | Tehama - | Phallic Church of San Francisco |
| | 9 | 38 | Washburn - | Bunkhouse Hotel |
| 1 | 0 | WHEREAS, | The business | es and organizations identified herein represent a par |

WHEREAS, The businesses and organizations identified herein represent a part of the extensive history and contributions of the leather and LGBTQ community in the South of Market area of San Francisco; now, therefore, be it

RESOLVED, That the Board of Supervisors, consistent with the Commemorative Street Plaque Ordinance (Public Works Code, Section 789, et seq.), designates the sidewalks fronting the street addresses associated with the aforementioned businesses and organizations to be commemorative sites and portions of the Leather History Cruise, in recognition and honor of the extensive history and contributions of the leather and LGBTQ community in the South of Market area of San Francisco; and, be it

FURTHER RESOLVED, That the Board of Supervisors declares its intent to initiate the process in accordance with the Commemorative Street Plaque Ordinance for the installation of commemorative plaques on the sidewalks fronting the aforementioned street addresses to delineate the Leather History Cruise; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes the placement of commemorative plaques on the sidewalks fronting the aforementioned street addresses,

| 1 | following the submittal of all required application materials and approval of the same by Public |
|----|--|
| 2 | Works and the City Engineer; and, be it |
| 3 | FURTHER RESOLVED, That the Board of Supervisors directs Public Works to take all |
| 4 | actions necessary and appropriate to implement the intent of this Resolution; and, be it |
| 5 | FURTHER RESOLVED, That the Board of Supervisors directs Public Works to add the |
| 6 | aforementioned locations on the City's official list of commemorative sites effective |
| 7 | immediately from the date of passage of this Resolution. |
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Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

| I hereby submit the following item for introduction (select only one): | or meeting date |
|--|---|
| ✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amend | lment). |
| 2. Request for next printed agenda Without Reference to Committee. | |
| 3. Request for hearing on a subject matter at Committee. | |
| 4. Request for letter beginning: "Supervisor | inquiries" |
| 5. City Attorney Request. | |
| 6. Call File No. from Committee. | |
| 7. Budget Analyst request (attached written motion). | |
| 8. Substitute Legislation File No. | |
| | |
| 9. Reactivate File No. | |
| 10. Topic submitted for Mayoral Appearance before the BOS on | |
| Please check the appropriate boxes. The proposed legislation should be forwarded to the | e following: |
| | es Commission |
| Planning Commission Building Inspection Com | mission |
| Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Im | |
| | iperative Form. |
| Sponsor(s): | |
| Supervisor Matt Dorsey | |
| Subject: | CDTO Cultural District |
| [Designation of Commemorative Sites; Commemorative Street Plaques - LEATHER & L Leather History Cruise] | GBTQ Cultural District |
| The text is listed: | |
| Resolution designating various locations within and near the LEATHER & LGBTQ Cultubounded by Brannon Street, Third Street, Mission Street, Twelfth Street, and Division Strin recognition and honor of the extensive history and contributions of the leather and LGE South of Market area; initiating the process set forth in Public Works Code Sections 789 constallation of commemorative plaques on the sidewalks near these locations to delineate a subject to the submittal of all required application materials and the review and approval of Department of Public Works and the City Engineer. | eet as commemorative sites BTQ community in the et seq. to facilitate the the Leather History Cruise, |
| Signature of Sponsoring Supervisor: | |
| | |