

Long-term Funding for Climate Action

SF Board of Supervisors Budget and Appropriation Committee March 15, 2023

SAN FRANCISCO

DEPARTMENT



Chapter 9 of the Environment Code – established goals and targets

Climate Action Plan - charts a pathway to achieve net-zero greenhouse emissions and works towards addressing racial and social equity, public health, economic recovery and resilience.



FY21-22 SFBOS appropriated funding to research sustainable funding mechanisms for equitable CAP implementation .

SFE contracted with UC Berkeley CLEE and Civic Makers

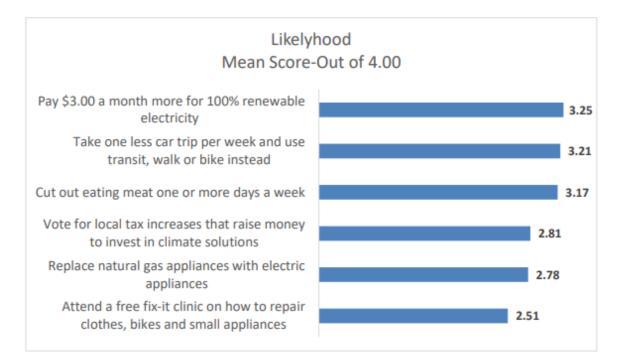


### CivicMakers & SFE convened advisory groups

Strong support for general obligation bonds, mixed support for a parcel tax, and challenges for a gross receipts tax



## Realistically, how likely would you be to take any of the following actions related to climate change:





## Thank you!

### **Cyndy Comerford** Climate Program Manager

### San Francisco Environment Department

SFEnvironment.org

### SAN FRANCISCO ENVIRONMENT DEPARTMENT

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# Funding San Francisco's Climate Action Plan

Center for Law, Energy & the Environment UC Berkeley School of Law

### Introduction to CLEE









## Our Approach

**CAP** analysis Revenue + implementation research City + external expert interviews Expert + stakeholder convenings Technical advisory group Participant review process

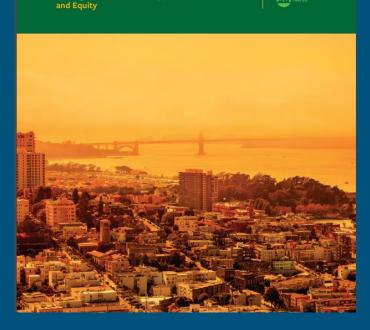
#### Berkeley Law

#### Funding SAN FRANCISCO Climate Action

Strategies for Revenue, Implementation,

NOVEMBER 2022 Policy Report Elenengy WATER OCEANS

👧 LAND USE



## Berkeley Law

Center for Law, Energy, & the Environment

### Assessing Costs

**BY SECTOR** 

NO.*TOTAL COST (LOW)TOTAL COST (HIGH)Energy Supply (ES)5\$1.012 Billion\$10.12 BillionBuilding Operations (BO)4\$503 Million\$5.03 Billion†Transportation/Land Use (TLU)7\$513 Million\$5.132 BillionHousing (H)4\$210 Million\$1.101 BillionProduction/Consumption (RPC)4\$2 Million\$20 MillionHealthy Ecosystems (HE)7\$51 Million\$511 Million	Total	31	\$2.291 Billion	\$21.914 Billion
Energy Supply (ES)5\$1.012 Billion\$10.12 BillionBuilding Operations (BO)4\$503 Million\$5.03 Billion†Transportation/Land Use (TLU)7\$513 Million\$5.132 BillionHousing (H)4\$210 Million\$1.101 Billion	Healthy Ecosystems (HE)	7	\$51 Million	\$511 Million
Energy Supply (ES)5\$1.012 Billion\$10.12 BillionBuilding Operations (BO)4\$503 Million\$5.03 Billion†Transportation/Land Use (TLU)7\$513 Million\$5.132 Billion	Production/Consumption (RPC)	4	\$2 Million	\$20 Million
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Energy Supply (ES) 5 \$1.012 Billion \$10.12 Billion	Transportation/Land Use (TLU)	7	\$513 Million	\$5.132 Billion
	Building Operations (BO)	4	\$503 Million	\$5.03 Billion†
NO.* TOTAL COST (LOW) TOTAL COST (HIGH)	Energy Supply (ES)	5	\$1.012 Billion	\$10.12 Billion
		NO.*	TOTAL COST (LOW)	TOTAL COST (HIGH)

\* Number of CAP strategies within each sector

† Includes residential buildings only, for scoping purposes

These estimates are based solely on CAP cost ranges
 (\$0-1m, \$1-10m, \$10-100m, \$100-500m, \$500m+)
 and are likely conservative
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### Recommendations

**Revenue**: Diversity of sources, scales, timelines, and spending flexibility

**Implementation**: City tools and staff to plan and lead investment

**Equity**: Throughout revenue generation, spending, and decision-making

REVENUE	Tools for raising revenue and accessing funds to implement CAP actions.
IMPLEMENTATION	Processes and capacity expansions to support implementation of revenue strategies and CAP actions efficiently and effectively.
EQUITY	Measures to integrate equity considerations throughout the funding, financing, and implementation processes.

## Recommendations - Revenue (Bonds)

**Building decarbonization GO bond (\$300-\$500m)**: Direct grants for retrofits in lower-income housing stock; seed funds for city green bank to attract private capital

**Affordable housing GO bond expansion (\$50-100m)**: Funds for SF Housing Accelerator Fund to acquire/develop low-carbon, affordable units

**Transportation GO bond (\$300-\$500m)**: Funds for CAP-aligned transit and vehicle electrification investments in priority communities

- Could be structured as individual measures or an omnibus bond
- Building decarbonization funds likely can cover privately owned building electrification infrastructure if linked to a public purpose (likely affects tax exempt status)

### Recommendations - Revenue (Near term)

**Gross receipts tax (\$25-50m annual)**: Funds for city staff, equity oversight bodies, workforce development initiatives

Parcel tax (\$12-25m annual): Funds for green infrastructure investments



### Recommendations - Revenue (Medium term)

**Congestion pricing (\$50-100m annual)**: Funds for CAP-aligned transit and vehicle electrification investments in priority communities or free/discounted Muni

**Parking pricing (\$40-60m annual)**: Funds for CAP-aligned transit and vehicle electrification investments in priority communities or free/discounted Muni

**Commercial building carbon emissions fee (\$20-128m annual)**: Funds for all CAP building decarbonization measures



### **Recommendations - Implementation**

 Fund or reallocate City staff to accelerate CAP implementation and secure federal (IRA/IIJA) and state climate funds

- Convene formal cross-departmental committee of City employees
- Fund nonprofits and community-based organizations
- Establish fund for corporate and philanthropic partners

### **Recommendations - Equity**

- Create an independent community council for oversight
- Work with communities to identify high-priority projects
- Structure each of the large-scale GO bond programs to direct a portion of funds to:

- Make investments through a community-scale competitive grant process
- Deliver near-term capital improvements in priority communities
- Require racial equity impact assessments for major initiatives

### Contact

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