## **BOARD of SUPERVISORS**



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## **MEMORANDUM**

Date: April 3, 2023

To: Phil Ginsburg, General Manager, Recreation and Parks Department

Ashley Summers, Commission Liaison, Recreation and Parks Commission

From: Angela Calvillo, Clerk of the Board, Board of Supervisors

Subject: Urging the Recreation and Parks Department to Adopt Immediate

Changes to its Acquisition Strategies to Serve the Tenderloin, Lower Polk

and Lower Nob Hill Neighborhoods (File No. 230278)

On March 14, 2023, the Board of Supervisors adopted Resolution No. 130-23, sponsored by President Aaron Peskin (File No. 230278, Urging the Recreation and Parks Department to Adopt Immediate Changes to its Acquisition Strategies to Serve the Tenderloin, Lower Polk and Lower Nob Hill Neighborhoods); and enacted on March 24, 2023.

Please find the attached courtesy copy of the Resolution for your office's information and consideration.

If you have any questions or concerns, please contact the Office of the Clerk of the Board at (415) 554-5184.

Members of the Board of Supervisors; President Aaron Peskin, Supervisors Dean Preston,
 Connie Chan, Shamann Walton
 Tom Paulino, Mayor's Liaison to the Board of Supervisors

Andres Power, Mayor's Policy Director

Susanna Conine-Nakano, Mayor's Office

Sarah Madland, Recreation and Parks Department

Beverly Ng, Recreation and Parks Department

[Urging the Recreation and Parks Department to Adopt Immediate Changes to its Acquisition Strategies to Serve the Tenderloin, Lower Polk and Lower Nob Hill Neighborhoods]

Resolution urging the Recreation and Parks Department and its Commission to immediately adopt flexible criteria for its acquisition of potential open space and green recreation, parklet and pocket park sites in the Tenderloin, Lower Polk and Lower Nob Hill, including prioritizing smaller parcels of 2,000 square feet to 5,000 square feet, that would not require years of demolition and construction, but rather think strategically about a holistic approach that maximizes more parcels if they must be necessarily smaller by design, and urging them to make considerable progress by the end of this calendar year on the voter-mandated equity priorities in its Open Space Acquisition plan.

WHEREAS, In 2000, the voters approved Proposition C, which extended San Francisco's Open Space Acquisition Fund, which is used to finance land acquisitions and capital improvements for the Recreation and Parks Department; and

WHEREAS, Section 13.02 of the San Francisco Park Code states that in identifying properties for acquisition under the Capital Plan, the Department shall consider as its top priority open space acquisition sites, facilities and other real property opportunities in neighborhoods designated as "high need areas" in the Recreation and Open Space Element of the City's General Plan; and

WHEREAS, The Recreation and Parks Commission has a history of ignoring equity priorities, such as the 2014 decision to approve the largest drawdown of funds for a single open space acquisition for the Francisco Reservoir in a neighborhood with ample open space opportunities and a district with the highest amount of open space per capita, while attempts to identify potential acquisition sites in the Tenderloin languished, as documented by a June

2014 article in the San Francisco Examiner, on file with the Clerk of the Board of Supervisors in File No. 230278, which is hereby declared to be a part of this Resolution as if set forth fully herein; and

WHEREAS, On October 17, 2022, the Land Use and Transportation Committee heard File No. 220867, a hearing on the public open space needs in the Lower Nob Hill/Upper Tenderloin/Polk Gulch neighborhoods, with an overview of the consultant survey of potential soft sites for acquisition, an accounting of the fund balance for the Open Space Acquisition Fund, and an update on the Recreation and Park Department's ability to meet the mandated "high needs" criteria of the Open Space Acquisition Fund, and community members offered public comment raising concerns with the City's lack of progress serving the neighborhoods of the Tenderloin, Lower Polk and Lower Nob Hill; and

WHEREAS, The Recreation and Parks Department claims to use SF Planning's priority equity geography planning areas designated as Environmental Justice Communities, referenced in San Francisco's recently adopted Housing Element, to confirm "high-need areas" for investment and to guide the Department's capital plan budget and acquisition investments, and the map presented at the Planning Commission and at the Capital Planning Committee, informed by approximately 110 different data sets, on file with the Clerk of the Board of Supervisors in File No. 230278, which is hereby declared to be a part of this Resolution as if set forth fully herein, clearly includes and identifies the top 30% of burdened area as the Tenderloin up to Bush Street and Redding Elementary School, (one of the top ten most diverse public schools in San Francisco), on Frank Norris Alley; and

WHEREAS, The Department of Public Health also has equity overlays (also referenced in the City's Housing Element), defined as "Areas of Vulnerability" dating back to 2016, on file with the Clerk of the Board of Supervisors in File No. 230278, which is hereby declared to be a part of this Resolution as if set forth fully herein, which include the entirety of the Tenderloin

all the way up to Bush Street between Van Ness Avenue to the west and Stockton Street to the east, a zone which has only increased its vulnerable population density in the last two years with the addition of over 1,032 units of permanent supportive housing (PSH) and transitional shelter for high-needs residents within a densely concentrated three block radius and more pipeline PSH units and high-needs public health and harm reduction facilities planned for the immediate future, albeit no plans to address the lack of open space in the neighborhood; and

WHEREAS, The dense neighborhoods of the Tenderloin, Lower Polk and Lower Nob
Hill have very few opportunity development sites for open space, given the historically built out
nature of these neighborhoods and relatively small lot sizes, which makes the Recreation and
Parks Department's arbitrary size criteria virtually prohibitive for open space acquisitions; and

WHEREAS, The dense nature of these neighborhoods means that every potential opportunity site is critical to meet the massive demand for open space, specifically pocket parks, such as the Tenderloin National Forest in Cohen Alley, which is a community-activated 23 foot wide and 136 foot deep green space; and

WHEREAS, The pandemic only served to highlight the immense need for neutral open space to convene community safely with neighborhood programming, with the need for open space opportunities in the Tenderloin, Lower Polk and Lower Nob Hill neighborhoods especially highlighted within the dense areas bounded by Geary Street to the south and Bush Street to the north and Van Ness Avenue to the west and Taylor Street to the east, which has no parks or open space recreation sites, but many low-income families and seniors; now, therefore, be it

RESOLVED, That the Board of Supervisors of the City and County of San Francisco urges the Recreation and Parks Department and its Commission to immediately adopt flexible criteria for its acquisition of potential open space and green recreation, parklet and pocket

park sites in the Tenderloin, Lower Polk and Lower Nob Hill, including prioritizing smaller parcels of 2,000 square feet-5,000 square feet, that would not require years of demolition and construction, but rather think strategically about a holistic approach that maximizes more parcels if they must be necessarily smaller by design, and make considerable progress by the end of this calendar year on the voter-mandated equity priorities in its Open Space Acquisition plan.



## City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

## Resolution

File Number:

230278

Date Passed: March 14, 2023

Resolution urging the Recreation and Parks Department and its Commission to immediately adopt flexible criteria for its acquisition of potential open space and green recreation, parklet and pocket park sites in the Tenderloin, Lower Polk and Lower Nob Hill, including prioritizing smaller parcels of 2,000 square feet to 5,000 square feet, that would not require years of demolition and construction, but rather think strategically about a holistic approach that maximizes more parcels if they must be necessarily smaller by design, and urging them to make considerable progress by the end of this calendar year on the voter-mandated equity priorities in its Open Space Acquisition plan.

March 14, 2023 Board of Supervisors - ADOPTED

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 230278

I hereby certify that the foregoing Resolution was ADOPTED on 3/14/2023 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

Unsigned

London N. Breed Mayor

3/24/2023

**Date Approved** 

File No. 230278

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

Angela Calvillo Clerk of the Board 3/24/2023