

GENERAL PLAN REFERRAL

December 20, 2022

Case No.: 2022-011364GPR

Block/Lot No.: 2643/006; 2643/007; 2643/014; 2643/021; 4061/002; 5331/056 **Project Sponsor:** San Francisco Recreation and Parks Department (SF RPD)

Applicant: Stacy Radine Bradley

Director, Capital and Planning Division, SF RPD

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Recommended By:

Jeremy Shaw, Acting Director of Citywide Policy 12/21/22

AnMarie Rodgers, Director of Citywide Policy for

Rich Hillis, Director of Planning

Finding: The project, on balance, is **in conformity** with the General Plan.

Project Description

The Recreation and Park Department (RPD) proposes two street vacations and inter-jurisdictional property transfers. RPD also proposes classification of a State of California Department of Transportation (CalTrans) parcel as "park" within the Park Code. These decisions require a General Plan Referral prior to action by the Board of Supervisors (BOS). See a description of each project below.

1. Twin Peaks "Figure-8" ROW and adjacent parcel: RPD seeks to vacate and transfer jurisdiction of the eastern alignment of the Twin Peaks Boulevard "Figure 8" from Christmas Tree Point Road to approximately 1,580 feet southerly at the close of the "Figure 8" (located between Assessor Block 2643, Lots 006,021, and 007) from the Department of Public Works (DPW) to RPD. RPD also seeks to transfer jurisdiction of Assessor Block 2643, Lot 014 to RPD since this parcel is sandwiched between RPDjurisdiction properties and is currently maintained by RPD. This street vacation and inter-jurisdictional transfer will support a renovation that will convert the eastern alignment of the Twin Peaks Boulevard "Figure 8" from a roadway permanently closed to vehicular traffic into a promenade that would include comprehensive surface improvements to create pedestrian and bicycle pathways with associated landscaping, seating, signage, bicycle parking, and other amenities. The envisioned promenade would also establish recreational and open space connection between the two peaks and broader trail system to support additional recreational opportunities for San Francisco residents and visitors, while concurrently maintaining vehicular access along the western half of the "Figure 8," which would remain unaltered. See Exhibits 1 and 2.

- 2. **Esprit Park perimeter ROW:** RPD seeks to vacate and transfer jurisdiction of a portion of the ROW's along the entire perimeter of Esprit Park (fronting Block 4061, Lot 002, ranging in width from roughly three feet to 12 feet) from DPW to RPD. This includes ROW along Indiana Street, 20th Street, Minnesota Street, and 19th Street. These park edges are currently improved as park land and will be renovated along with the interior of the park. The proposed vacation and transfer will allow RPD to improve, utilize and maintain the entire park area consistent with the Esprit Park Renovation plan. See Exhibit 3.
- 3. Selby Palou for CalTrans lease: Selby Palou Mini Park is composed of three lots, two RPD-owned lots (Block 5331, Lot 055 and Lot 057) and one State of California Department of Transportation (CalTrans)-owned lot (Block 5331, Lot 056). As part of the lease agreement with CalTrans, RPD proposes to amend the Park Code to designate Block 5331, Lot 056 as "park" when used in the Park Code. This will allow RPD to manage and utilize the parcel in the same manner as the adjacent, RPD-owned parcels. See Exhibits 4 and 5.

Environmental Review

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

General Plan Compliance and Basis for Recommendation

As described below, this project is consistent with the Eight Priority Policies of Planning Code Section 101.1 and is, on balance, **in conformity** with the General Plan.

RECREATION AND OPEN SPACE ELEMENT

OBJECTIVE 1

ENSURE A WELL-MAINTAINED, HIGHLY UTILIZED, AND INTEGRATED OPEN SPACE SYSTEM

Policy 1.1

Encourage the dynamic and flexible use of existing open spaces and promote a variety of recreation and open space uses, where appropriate.

The street vacation and inter-jurisdictional transfer of the eastern alignment of the Twin Peaks "Figure-8" ROW allows for the future establishment of dynamic and flexible recreation and open space uses in the form of an envisioned pedestrian and bicycle promenade.

Policy 1.4

Maintain and repair recreational facilities and open spaces to modern maintenance standards.



The interjurisdictional transfer of DPW-owned ROW along the perimeter of Esprit Park will allow RPD to improve, utilize, and maintain the entire park area consistent with the Esprit Park Renovation plan.

OBJECTIVE 2

INCREASE RECREATION AND OPEN SPACE TO MEET THE LONG-TERM NEEDS OF THE CITY AND BAY REGION

Policy 2.1

Prioritize acquisition of open space in high needs areas.

All three named projects effectively acquire additional open space for recreation. Specifically, the lease and "park" designation of a CalTrans-owned parcel at Selby-Palou Mini Park allows RPD to administer this area like RPD-owned adjacent parcels that together compose the park.

Policy 2.8

Consider repurposing underutilized City-owned properties as open space and recreational facilities.

For both the interjurisdictional transfers of the Twin Peaks "Figure-8" eastern alignment and Esprit Park perimeter ROW, RPD explicitly intends to repurpose underutilized DPW-owned land as new or improved open space and recreational facilities.

OBJECTIVE 3

IMPROVE ACCESS AND CONNECTIVITY TO OPEN SPACE

Policy 3.1

Creatively develop existing publicly-owned right-of-ways and streets into open space.

For the interjurisdictional transfer of the Twin Peaks "Figure-8" eastern alignment, RPD explicitly intends to develop creatively existing public ROW as new or improved open space, such as a bike and pedestrian promenade. The Esprit Park interjurisdictional transfer will enable RPD to improve and maintain the subject ROW space as official park space, where currently it is only unofficial park space.

Policy 3.4

Encourage non-auto modes of transportation – transit, bicycle and pedestrian access—to and from open spaces while reducing automobile traffic and parking in public open spaces.

For the interjurisdictional transfer of the Twin Peaks "Figure-8" eastern alignment, RPD explicitly intends to create a new bike and pedestrian promenade on an existing street, which would enhance bicycle and pedestrian access at Twin Peaks while limiting automobile traffic in and around this open space area.

TRANSPORTATION ELEMENT

OBJECTIVE 19

ESTABLISH A STREET HIERARCHY SYSTEM IN WHICH THE FUNCTION AND DESIGN OF EACH STREET ARE CONSISTENT WITH THE CHARACTER AND USE OF ADJACENT LAND.



Policy 19.5

Mitigate and reduce the impacts of automobile traffic in and around parks and along shoreline recreation areas.

For the interjurisdictional transfer at the Twin Peaks "Figure-8" eastern alignment, RPD explicitly intends to create a new bike and pedestrian promenade on an existing permanently closed roadway, which would mitigate and reduce the impacts of automobile traffic in and around existing park area.

OBJECTIVE 29

ENSURE THAT BICYCLES CAN BE USED SAFELY AND CONVENIENTLY AS A PRIMARY MEANS OF TRANSPORTATION, AS WELL AS FOR RECREATIONAL PURPOSES.

Policy 29.9

Identify and expand recreational bicycling opportunities.

For the interjurisdictional transfer at the Twin Peaks "Figure-8" eastern alignment, RPD explicitly intends to create a new bike and pedestrian promenade on an existing permanently closed roadway, which would expand recreational bicycling opportunities in the area.

CENTRAL WATERFRONT AREA PLAN

OBJECTIVE 5.5

ENSURE THAT EXISTING OPEN SPACE, RECREATION AND PARK FACILITIES ARE WELL MAINTAINED

Policy 5.5.2

Renovate run-down or outmoded park facilities to provide high quality, safe and long-lasting facilities. Identify at least one existing park or recreation facility in the Central Waterfront for renovation.

The proposed vacation and interjurisdictional transfer of the Esprit Park perimeter ROW will allow RPD to improve, utilize, and maintain the entire park area consistent with the Esprit Park Renovation plan.

BAYVIEW HUNTERS POINT AREA PLAN

OBJECTIVE 12

PROVIDE AND MAINTAIN ADEQUATELY LOCATED, WELL DESIGNED, FULLY EQUIPPED RECREATION FACILITIES AND ENCOURAGE THEIR USE.

Policy 12.1

Make better use of existing facilities.

The lease and "park" designation of a CalTrans-owned parcel at Selby-Palou Mini Park would make better use of existing recreational facilities by allowing RPD to manage and utilize the parcel in the same manner as the adjacent, RPD-owned parcels.



Policy 12.3

Renovate and expand Bayview's parks and recreation facilities, as needed.

The lease and "park" designation of a CalTrans-owned parcel at Selby-Palou Mini Park would effectively expand parks and recreation facilities in Bayview.

Planning Code Section 101 Findings

Planning Code Section 101.1 establishes Eight Priority Policies and requires review of discretionary approvals and permits for consistency with said policies. The Project is found to be consistent with the Eight Priority Policies as set forth in Planning Code Section 101.1 for the following reasons:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
 - Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect existing neighborhood-serving retail uses or employment opportunities.
- 2. That existing housing and neighborhood character be conserved and protected to preserve the cultural and economic diversity of our neighborhoods;
 - Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect existing housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
 - Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect existing or future supply of affordable housing.
- 4. That commuter traffic does not impede MUNI transit service or overburden our streets or neighborhood parking;
 - Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect impede Muni service or generate parking demand.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
 - Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not cause displacement of industrial or service sector businesses.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;



Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect the City's preparedness for earthquakes.

7. That the landmarks and historic buildings be preserved;

Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect existing landmarks or historic properties.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

Inter-jurisdictional transfers, or designation of land as "park" in the Park Code, of land used for recreation will not affect access to sunlight and vistas at parks; the proposed project will support the continued maintenance and operation of San Francisco parks.

Finding:

The project, on balance, is **in conformity** with the General Plan.

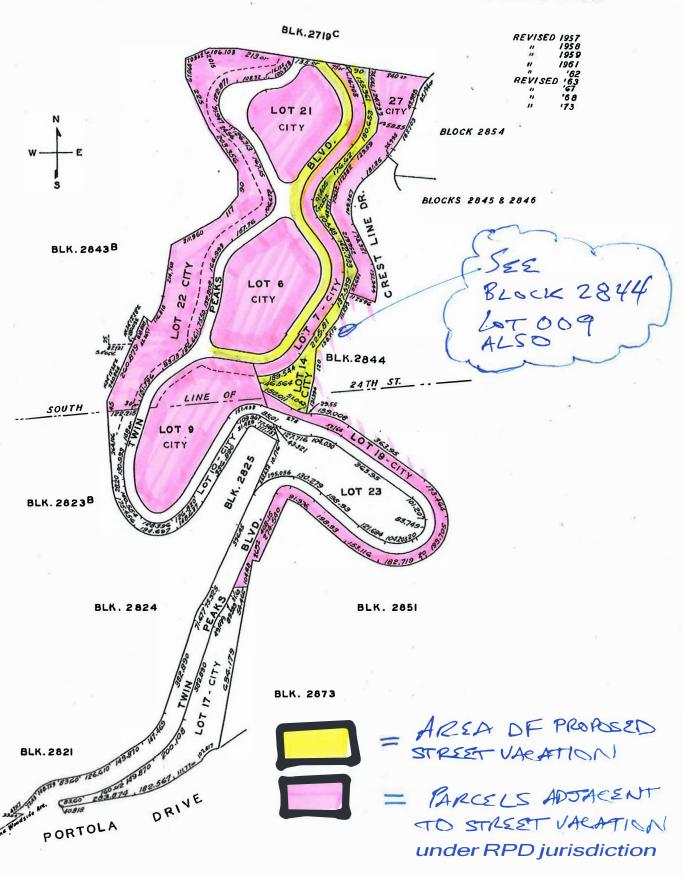
Attachments:

Exhibits:

- 1. Twin Peaks Promenade Assessor Block 2643
- 2. Twin Peaks Promenade Plans
- 3. Esprit Park Renovation ROW Vacation
- 4. Selby Palou Mini Park Assessor Block 5331
- 5. Selby Palou Mini Park aerial photo

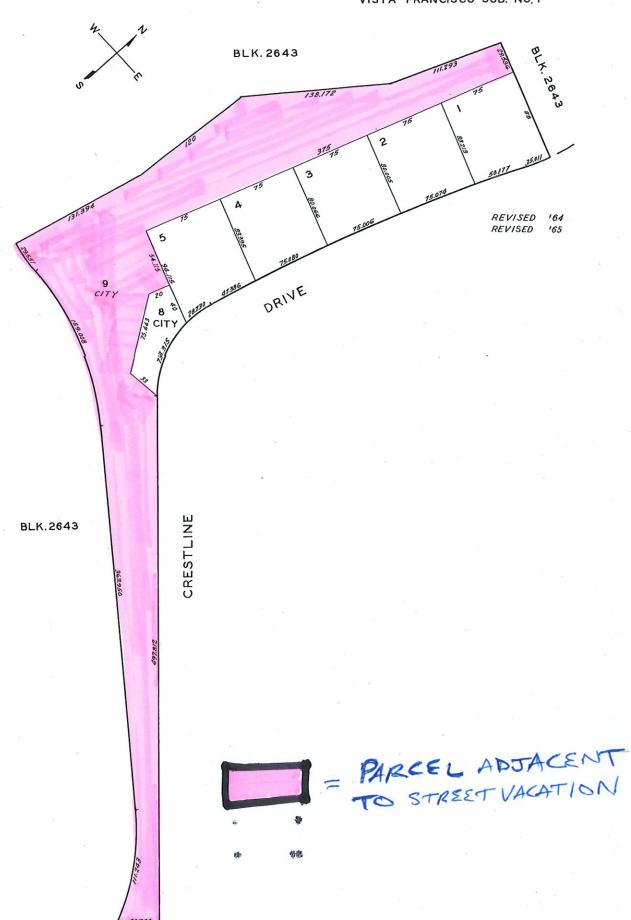


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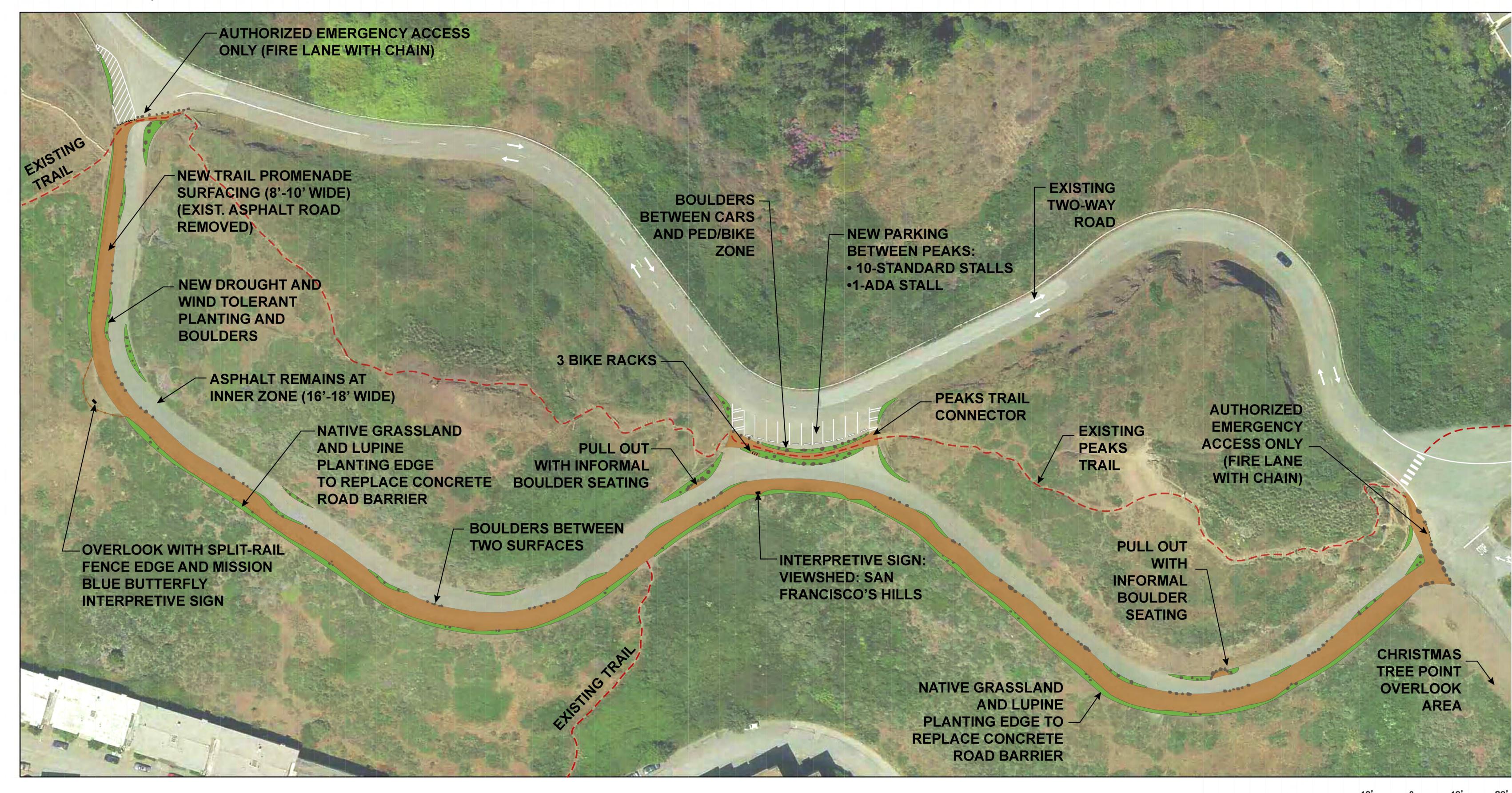
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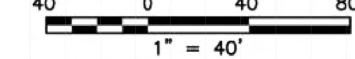


BLK. 2851





JUNE 21, 2018







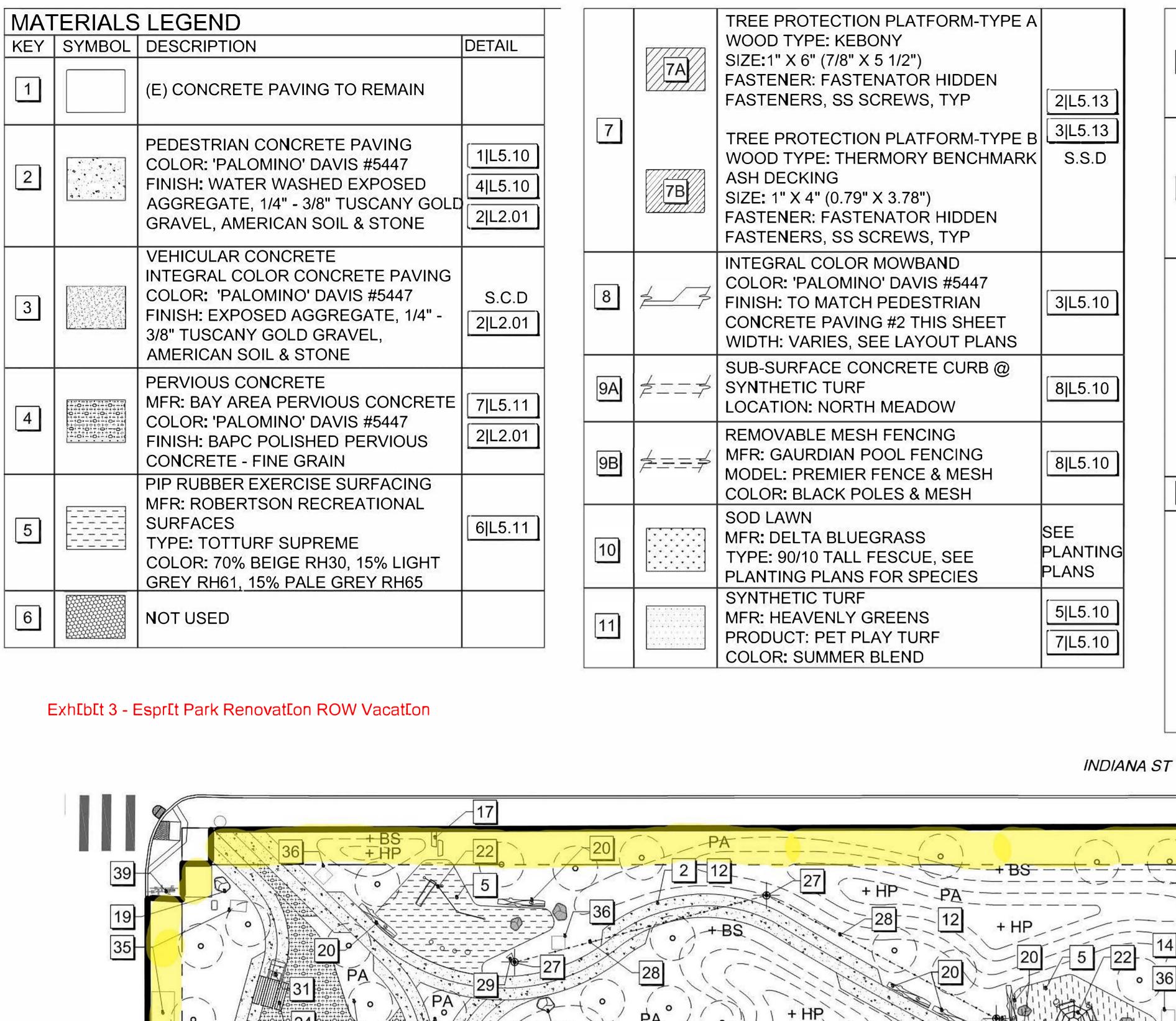




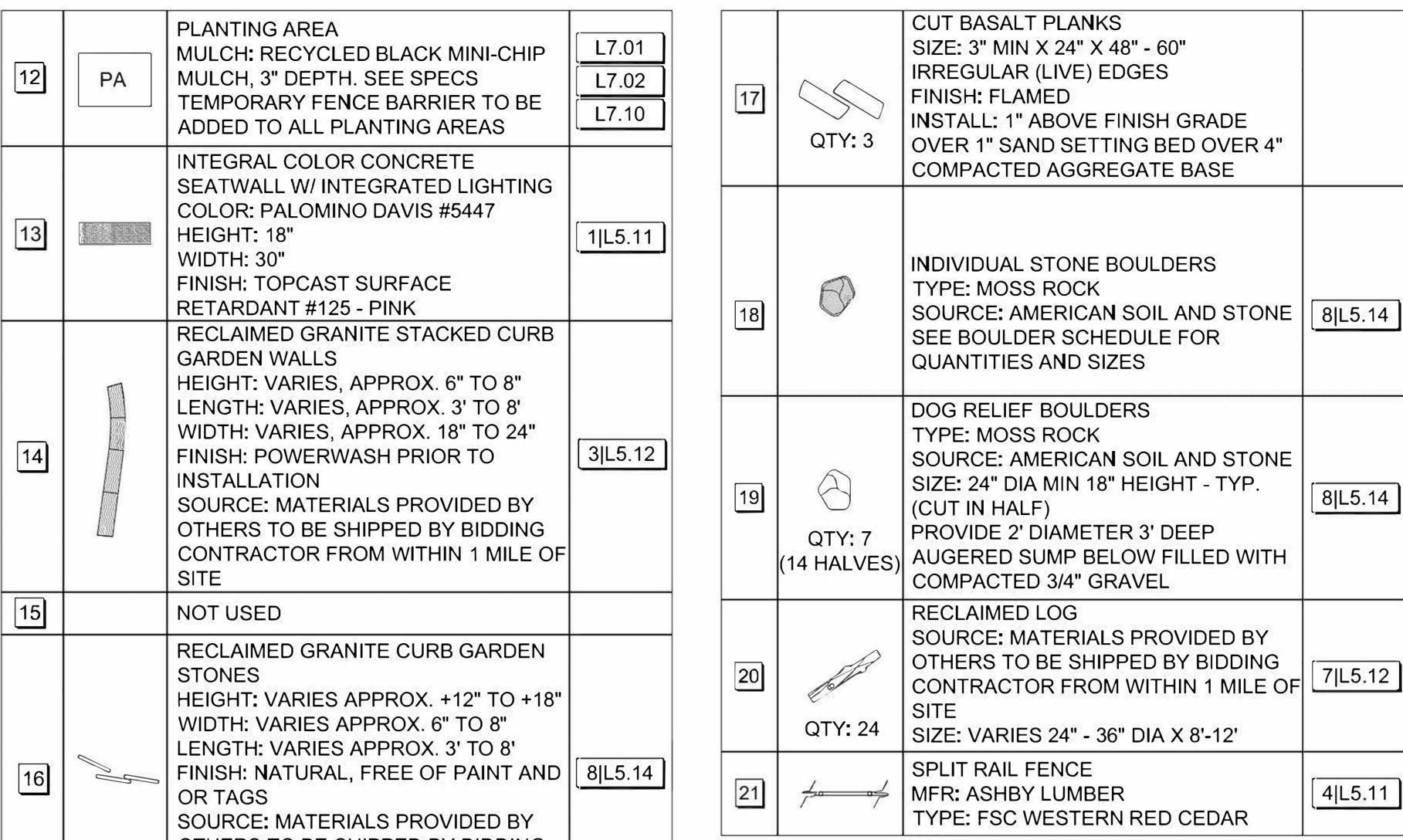


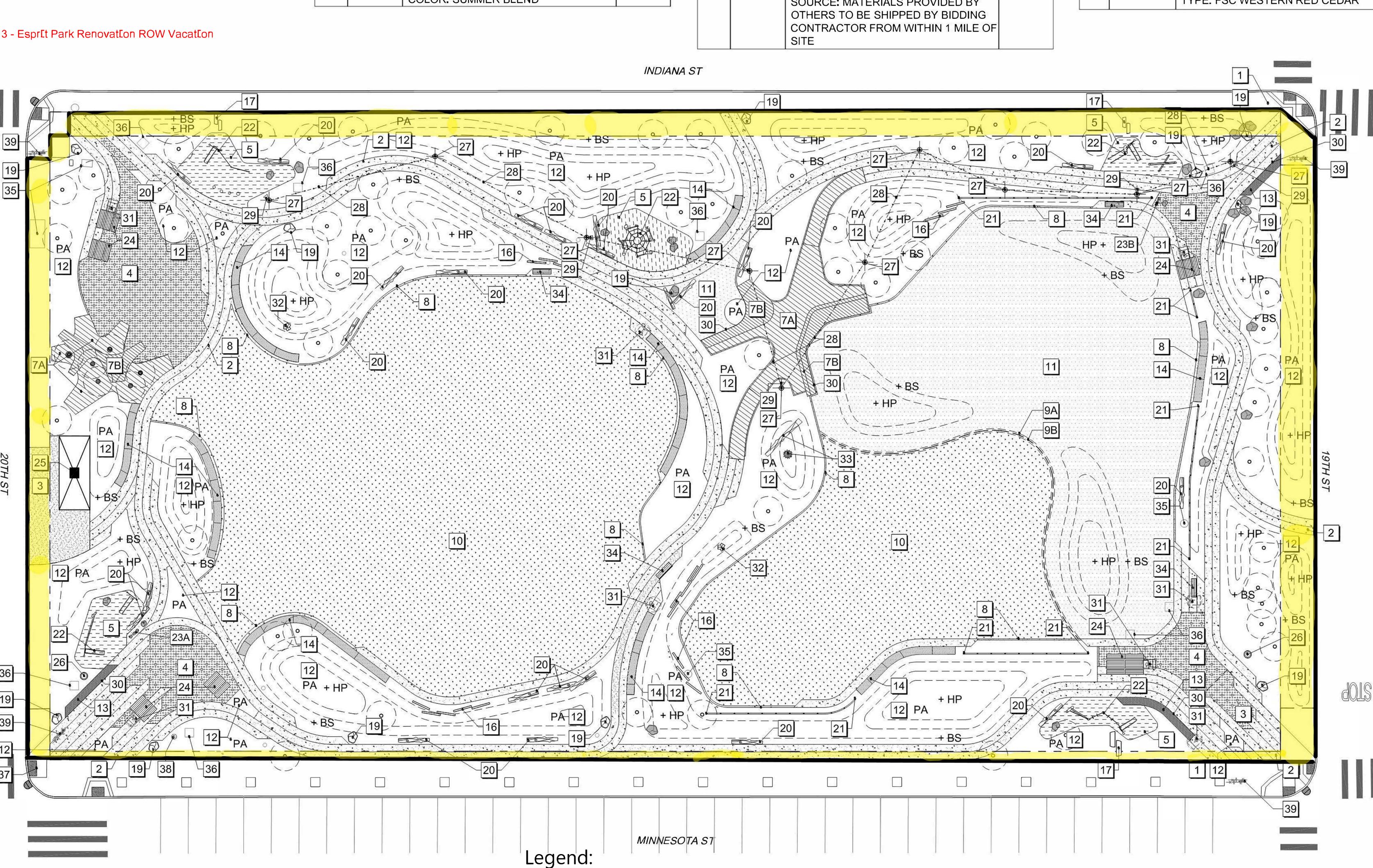






MATERIALS PLAN





Area of Proposed ROW Vacation and Transfer to RPD



EXISTING TREES.

07.29.21 60% CD 10.21.21 01.18.22 PSCP

100% CD

BID SET

LANDSCAPE ARCHITECTURE

GREEN BENEAL

OGPATCY NO PRERO

SAN FRANCISCO

RECREATION

& PARKS

ESPRIT PARK

RENOVATION

COMMISSION PROJECT

CONTRACT ID: 10032160

SAN FRANCISCO, CA,

90% CD 03.22.22 04.19.22 06.01.22 100% CD BID SET.

DRAWING TITLE: MATERIALS PLAN

SHEET NO:

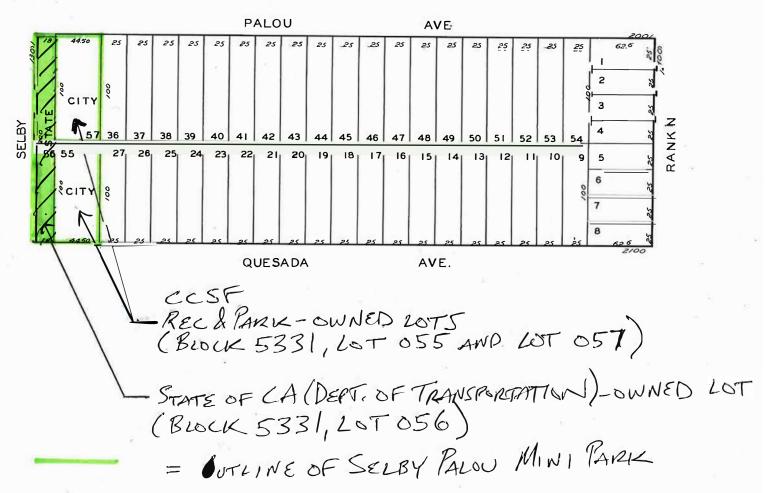
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5331

O'NEIL& HALEY TRACT BLK. -334 REVISED '63





= PORTION OF SELBY PALOU MINI PARK OWNED BY STOTE OF CA (DEPT OF TRANS.) SUBJECT TO GENERAL PLAN REFERRAL AND PARK COPE AMENOMENT FOR LEASE RENEWAL

Exhibit 5 – Selby Palou Mini Park aerial photo



CalTrans parcel, Block 5331, Lot 056, to be designated "park" in the CCSF Park Code

