File No	230671	Committee Item No4 Board Item No	
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	Budget and Appropriation pervisors Meeting	ns Committee Date June 9, 2023  Date	
Cmte Boar	Motion Resolution Ordinance Legislative Digest Budget and Legislative A Youth Commission Report Introduction Form Department/Agency Cov MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Comm Award Letter Application Public Correspondence	ort er Letter and/or Report	
OTHER	(Use back side if addition	nal space is needed)	
	Exhibit A - OCII Proposed MYR Budget Submission MYR Trailing Legislation	Letter 6/1/2023	<u> </u>

Completed by: Brent Jalipa Date

Date June 5, 2023

Completed by: Brent Jalipa

1	[Office of Community Investment and Infrastructure, Operating as Successor Agency to the San Francisco Redevelopment Agency - FY2023-2024 Budget - Bond Issuance Not to
2	Exceed \$75,000,000]
3	
4	Resolution approving the Fiscal Year (FY) 2023-24 Budget of the Office of Community
5	Investment and Infrastructure ("OCII") operating as the Successor Agency to the San
6	Francisco Redevelopment Agency; and approving the Issuance by OCII of Bonds in an
7	aggregate principal amount not to exceed \$75,000,000 for the purpose of financing a
8	portion of OCII's enforceable obligations.
9	
10	WHEREAS, The Successor Agency to the Redevelopment Agency of the City and
11	County of San Francisco, commonly known as the Office of Community Investment and
12	Infrastructure ("OCII"), is implementing enforceable obligations of the Redevelopment Agency
13	of the City and County of San Francisco ("Former Agency") in accordance with the
14	Community Redevelopment Law, Cal. Health & Safety Code, Sections 33000 et seq., as
15	amended by the Redevelopment Dissolution Law, Cal. Health & Safety Code, Sections 34170
16	et seq. (the "Law"), and with San Francisco City and County Board of Supervisors ("Board of
17	Supervisors") Ordinance No. 215-12 (Oct. 4, 2012); and
18	WHEREAS, OCII is a legal entity separate from the City and County of San Francisco
19	("City") and the Board of Supervisors approves OCII's annual budget in accordance with Cal.
20	Health and Safety Code, Section 33606 and Ordinance No. 215-12; and
21	WHEREAS, The Law requires OCII to receive approval from the Oversight Board of the
22	City and County of San Francisco ("Oversight Board") for its expenditures as listed in
23	Recognized Obligation Payment Schedules ("ROPS"), which covers 12-month fiscal periods;
24	on January 25, 2023, the Oversight Board approved, by Resolution No. 02-2023, the ROPS

for July 1, 2023, to June 30, 2024 ("ROPS 23-24"), which the California Department of

Mayor Breed BOARD OF SUPERVISORS

25

1	Finance ("DOF") approved on April 14, 2023, subject to several adjustments; the ROPS lists,
2	among other things, OCII's total outstanding debts or obligations and its expenditures for
3	fiscal year 2023-24; and
4	WHEREAS, The Law and Ordinance No. 215-12 authorize the Successor Agency
5	Commission (commonly known as the Commission on Community Investment and
6	Infrastructure) to issue bonds to carry out enforceable obligations, subject to approval of the
7	Oversight Board and DOF; and
8	WHEREAS, Consistent with the expenditures approved in the ROPS, the Successor
9	Agency Commission approved, by Resolution No. 11-2023 (April 18, 2023), its annual budget
10	for Fiscal Year ("FY") 2023-24 (the "Budget") and authorized the Executive Director to submit
11	the Budget for review and approval to the Mayor and the Board of Supervisors; and
12	WHEREAS, OCII proposes to issue bonds to finance, in FY2023-24, a portion of its
13	enforceable obligations; and
14	WHEREAS, The Budget may require OCII to enter into loans and/or to issue, or to
15	cause to be loaned and/or issued on its behalf by a public finance authority, bonds, notes, or
16	other evidence of indebtedness (such loans, bonds, notes or other evidence of indebtedness
17	being referred to as the "Bonds") in an aggregate principal amount not to exceed
18	\$129,000,000, with a maximum interest rate of 7%, which will be repaid from and secured by
19	the taxes allocated to and paid to OCII pursuant to the Law and to Section 16 of Article XVI of
20	the California Constitution; and
21	WHEREAS, On April 13, 2023, DOF approved Oversight Board Resolution No. 03-
22	2023, which authorized the issuance of an aggregate bond principal amount not to exceed
23	\$75,000,000; and
24	

25

1	WHEREAS, OCII hereby requests that the Board of Supervisors grant approval for the
2	issuance of the \$75,000,000 of the Bonds; and
3	WHEREAS, In addition to the activities programmed in the Budget, OCII may have
4	opportunities to refund existing debt at lower interest rates to reduce debt service costs; and
5	WHEREAS, The Former Agency and the City entered into Tax Increment Allocation
6	Pledge Agreements for each of the Redevelopment Project Areas in Mission Bay North
7	(Board of Supervisors Resolution No. 884-98 (Oct. 30, 1998); Agency Resolution No. 188-98
8	(Sep. 17, 2998)) and Mission Bay South (Board of Supervisors Resolution No. 887-98 (Nov.
9	2, 1998); Agency Resolution No. 193-98 (Sept. 17, 2998)) (together the "Mission Bay
10	Pledges") for the purpose of irrevocably pledging net available tax increment from these areas
11	to pay for the costs of public infrastructure and affordable housing required in Mission Bay
12	North and Mission Bay South Project Areas; and
13	WHEREAS, The Former Agency, the City, and the Transbay Joint Powers Authority
14	("TJPA") entered into the Transbay Redevelopment Project Tax Increment Allocation and
15	Sales Proceeds Pledge Agreement (Board of Supervisors Ordinance No. 99-06 (May 19,
16	2006); Agency Resolution No. 13-2005 (Jan. 25, 2005)) for the purpose of irrevocably
17	pledging net available tax increment and sales proceeds from formerly State-owned parcels in
18	the Transbay Redevelopment Project Area ("Transbay Pledge") to the TJPA to pay for the
19	costs of designing and constructing the Transbay Terminal Project; and
20	WHEREAS, The Former Agency and the City entered into a Tax Increment Allocation
21	Pledge Agreement for Candlestick Point and Phase 2 of the Hunters Point Shipyard (Board of
22	Supervisors Resolution No. 349-10 (Aug. 3, 2010); Agency Resolution No. 69-2010 (June 3,
23	2010)) from the Candlestick Point area ("Zone 1") of the Bayview Hunters Point
24	Redevelopment Project Area and from the Hunters Point Shipyard Redevelopment Project
25	Area (other than the Hunters Point Hill Residential District) ("Candlestick Point-Shipyard

1	Phase 2 Pledge") for the purpose of pledging net available tax increment to pay for the costs
2	of public infrastructure and affordable housing required in Zone 1 of the Bayview Hunters
3	Point Redevelopment Project Area and the Hunters Point Shipyard Redevelopment Project
4	Area Phase 2; and
5	WHEREAS, The total outstanding debts or obligations described in the ROPS and
6	various enforceable obligations support the allocation of property tax revenues (formerly tax
7	increment revenues) under the Mission Bay Pledges, the Transbay Pledge, and the
8	Candlestick Point-Shipyard Phase 2 Pledge; and
9	WHEREAS, The Budget includes, among other things, the use of property tax
10	revenues (formerly tax increment revenues) from various project areas of the Former Agency
11	to pay for certain enforceable obligations consistent with the authority granted under Section
12	34177.7 of the California Health and Safety Code and under Board of Supervisors Resolution
13	No. 538-16 (Dec. 22, 2016); and
14	WHEREAS, In addition to the revenues included in the Budget, OCII may receive
15	interest on bond proceeds; now, therefore, be it
16	RESOLVED, By the Board of Supervisors that it does hereby approve the Budget, as
17	shown in Attachment "A" attached hereto and incorporated as if set forth in full herein; and, be
18	it
19	FURTHER RESOLVED, The Board of Supervisors approves the issuance of the Bonds
20	by OCII in the principal amount not to exceed \$75,000,000, which will be used in FY 2023-24
21	for the purpose of financing a portion of its Budget and related costs of issuance, and the
22	application of a portion of the proceeds to reimburse OCII for amounts spent under its Budget;
23	and, be it
24	FURTHER RESOLVED, That OCII is authorized to accept and expend any interest
25	earned on bond proceeds.



# Proposed FY 2023-24 Budget

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#### 1. Background

On February 1, 2012, the State of California dissolved the San Francisco Redevelopment Agency ("SFRA") along with all 400 redevelopment agencies in California under Cal. Health & Safety Code §§ 34170 et seq ("Dissolution Law"). Pursuant to the Dissolution Law and to Board of Supervisors ("BOS") Ordinance 215-12, the Successor Agency to the SFRA, commonly known as the Office of Community Investment & Infrastructure ("OCII"), has assumed the remaining obligations of the SFRA.

OCII is charged with completing work required under enforceable obligations approved by the California Department of Finance ("DOF"). Those enforceable obligations are: (1) the Projects described in BOS Ordinance No. 215-12 (Oct. 4, 2012) as the Mission Bay North and South Projects, the Transbay Project, and the Hunters Point Shipyard/Candlestick Point Project; (2) management of SFRA assets, existing economic development agreements such as loans, grants, or owner participation agreements, and other real property and assets of SFRA that must be wound down under the Dissolution Law; and (3) OCII's Retained Affordable Housing Obligations that are included in the Projects described above.

#### Governance

Ordinance 215-12 delegates the Board of Supervisors' authority as Successor Agency to the Successor Agency Commission. The Commission provides financial and policy oversight and exercises land use and design approval authority for the Projects. The Commission is comprised of five members appointed by the Mayor and confirmed by the Board of Supervisors, with two of the seats held by residents of the two supervisorial districts that contain the largest amounts of the Projects, i.e. Districts 6 and 10.

Dissolution Law requires that certain actions of a successor agency are subject to the review and approval of an Oversight Board ("OB"). The OB has a fiduciary duty to the holders of enforceable obligations with the former SFRA and to the taxing entities that are entitled to an allocation of property taxes. The OB reviews and approves OCII's expenditures and use of tax increment through the annual Recognized Obligation Payment Schedules. The OB also approves the issuance of bonds, transfers of property, and other matters related to the dissolution of SFRA. The Mayor appoints four of the seven members of the OB, subject to confirmation by the Board of Supervisors. One of those four members represents the "largest number of former redevelopment agency employees employed by the successor agency." Cal. Health & Safety Code § 34179 (a) (11). The remaining three members are representatives of affected taxing entities: the Bay Area Rapid Transit District, the San Francisco Unified School District, and the San Francisco Community College.

Dissolution Law establishes that OCII is a separate entity from the City and County of San Francisco ("CCSF"), as was the SFRA. However, under BOS Ordinance No. 215-12, the BOS, in its capacity as the legislative body for CCSF, must still approve OCII's annual budget (Cal

Health & Safety Code § 33606) and retains the authority to approve any modification to an enforceable obligation "that would decrease the commitment of property tax revenue for affordable housing or materially change the obligations to provide affordable housing." Ordinance No. 215-12, § 6 (a). OCII's budget is initially approved by the Commission and subsequently approved by the Mayor and Board of Supervisors.

## 2. Program Summary

OCII's primary activity is funding and facilitating delivery of affordable housing and infrastructure in the project areas of Mission Bay North and South, Transbay, and Hunters Point Shipyard/Candlestick Point. OCII's programmatic spending reflects this mission. Much of OCII staff time is spent on working closely with development partners and City agencies on land use plans and the associated permits and maps necessary to build these new communities. Additional details on OCII's staffing efforts related to that review, as well as information on FY 2023-24 programmatic goals for the delivery of public infrastructure (such as parks and open spaces), affordable housing units, and support of community benefits and workforce development can be found in the subsequent sections. Below are brief summaries OCII's three Projects, along with FY 2023-24 program highlights.

#### **Mission Bay North and South**

The project areas of Mission Bay North and Mission Bay South, together referred to as Mission Bay, were established in 1998 to create a vibrant transit-oriented and mixed-use community that will result in 6,535 residential units (29 percent of which will be affordable), 5.2 million square feet of office and biotechnology space, 560,000 square feet of retail uses, a new University of California San Francisco ("UCSF") research campus and medical center including a 550-bed hospital, 18,000-seat event center, 129-room and 300-room hotels, library, school, police headquarters, and a local police and fire department. Mission Bay contains 49 acres of open space, approximately 41 of which are owned by the City (master leased by and managed by OCII) and approximately eight of which are owned by UCSF. The master developer of the Mission Bay Project, FOCIL MB, is responsible for constructing public infrastructure and parks pursuant to two Owner Participation Agreements ("OPAs"). OCII reimburses the developer for constructed infrastructure. OCII is responsible for approving the land uses and designs of both the public and private development projects and directly funds affordable housing in Mission Bay, which is provided on specific sites contributed by FOCIL MB and identified in the OPAs. Completion of the Mission Bay Project is anticipated in six to eight years and will result in construction of more than \$900 million of new infrastructure, development of over \$8 billion in private vertical development, and creation of 31,000 permanent jobs. The Mission Bay Redevelopment Plans will expire in late 2028.

To date 6,193 residential units, 4.1 million square feet of office and biotechnology space, 540,000 square feet of retail uses, a 289-bed hospital, an 18,000-seat event center, 68 percent of the UCSF research campus and 33 acres of open space have been built. In FY 2023-24, OCII will continue to reimburse the master developer for completed infrastructure using a combination of tax allocation bond proceeds, property tax increment, and Community Facility District ("CFD") funds.

OCII will also monitor the construction and completion of 148 units of for sale affordable housing on Block 9A, continue to review designs and permits for open spaces and private commercial development, create public art in Park P2 using public art fees contributed by various developers, and explore the possible increase of residential density on the two remaining affordable housing sites in Mission Bay South.

#### **Transbay**

The Transbay Project was established in 2005 and is located primarily between Folsom and Howard Streets, east of 2nd Street, and west of Spear and Main Streets. A small portion of the Transbay Project extends south of Folsom Street along Essex Street to Harrison Street. The Transbay Project consists of two zones. Zone 1 is under the land use authority of OCII and consists of twelve blocks of land, eleven of which were formerly owned by the State. Zone 2 is under the City Planning Department's jurisdiction and includes the Salesforce Transit Center and two former State-owned parcels. OCII is responsible for funding the design and construction of two new parks, streetscape improvements on Folsom Street, selling designated formerly State-owned parcels to fund construction of the Salesforce Transit Center, forming partnerships with for-profit and non-profit developers to build housing, and directly funding affordable housing. Thirty-five percent of all new housing units in the entire Transbay Project Area will be affordable. After the entirety of all the former State-owned and OCII parcels have been fully built out, the Transbay Project will have contributed approximately 3,900 residential units, 2.5 million square feet of office, 94,000 square feet of retail, and 9 acres of open space to the neighborhood.

In Zone 1, all of the office space is complete, and 2,196 residential units have been built. In FY 23-24, 1,096 units in Zone 1 will be in the planning phase. These units consist of three projects, two of which will occupy the northern and southern ends of the former Transbay Temporary Bus Terminal site. The first is a large mixed-income residential project on Block 4, which requires amendments to the Redevelopment Plan and associated design controls to allow for maximum efficiency of the site. Second, two stand-alone affordable housing projects subsidized by OCII are proposed for Block 2. OCII has negotiated a development agreement with a development team for Block 4 and has approved agreements with two development teams for Block 2. The third project is Block 12, a future affordable housing site that will be constructed after the Caltrain rail tunnel is extended from its current terminus at the 4<sup>th</sup> and King Street station to the new Salesforce Transit Center. Since Block 12 sits atop the future rail extension's route, OCII is working with the TJPA to determine when OCII may be able to advance the Block 12 project.

In compliance with its infrastructure obligations, OCII will disburse funds, in FY 2023-24 through an existing contract with San Francisco Public Works ("SFPW") to close out payments on a major streetscape construction project on Folsom Street between Essex and Spear Streets that completed construction in FY 20-21.

OCII will also disburse funds through existing contracts with SFPW and third-party design consultants to facilitate the design and predevelopment activities associated with two future parks: the nearly 2.45-acre Under-ramp Park, which will be located underneath the Fremont off-ramp and the bus ramp to the Salesforce Transit Center, and the 1-acre Block 3 Park that will occupy the middle section of the current Temporary Bus Terminal. Pending commencement of construction of the various projects on the Temporary Terminal site, OCII has authorized interim activation of the site.

#### **Hunters Point Shipyard and Candlestick Point**

The Hunters Point Shipyard/Candlestick Point Project is composed of approximately 770 acres along the southeastern waterfront of San Francisco. The San Francisco Board of Supervisors originally adopted the Shipyard Redevelopment Plan in 1997 and adopted the Bayview Hunters Point Redevelopment Plan in 2006. In 2010, the Board of Supervisors amended both redevelopment plans, and the Redevelopment Agency approved a Disposition and Development Agreement that included the Candlestick Point portion of the Bayview Hunters Point Redevelopment Plan and Phase 2 of the Hunters Point Shipyard. The Hunters Point Shipyard will be developed by different master developers under two separate disposition and development agreements: Lennar, which is developing Hunters Point Shipyard Phase 1, and FivePoint, which is developing Hunters Point Shipyard Phase 2/Candlestick Point. Together, the entire Hunters Point Shipyard/Candlestick Point Project will generate more than 12,100 units of housing (of which approximately one-third will be affordable), 326 acres of parks, over 4.8 million square feet of commercial space, and approximately \$89 million of community benefits such as homeowner assistance, workforce development, job training, educational assistance, and contributions to South East Health Center.

In the Shipyard, OCII will focus on affordable housing, street construction and acceptance and parks management. To date, a total of 919 units have been built at Hunters Point Shipyard Phase 1 and Candlestick Point, including the first four phases of a revitalized Alice Griffith public housing development. In FY 2023-2024, OCII will begin construction on three OCII funded affordable housing buildings, Blocks 52/54 and Block 56, which total approximately 185 units. A third-party Community Developer intends to begin construction 224 units on Block 1. OCII will continue to work with Lennar to facilitate the City's acceptance of streets at Hunters Point Shipyard Phase 1.

At Candlestick Point, OCII staff will work with FivePoint and various City departments to facilitate public street acceptance surrounding the Alice Griffith neighborhood. Both Lennar and FivePoint have made significant monetary contributions in accordance with their Community Benefits Agreements. OCII will utilize this funding for contracts with community non-profits to administer scholarships, contractor assistance, and other community development programs.

#### **Year-Over-Year Comparison and Budget Summary**

As shown in Exhibit 1, the proposed FY 2023-24 budget of \$717.4 million represents an increase of \$0.1 million from the FY 2022-23 budget of \$717.3 million. Of this amount, \$444.0 million in uses is new budget authority and \$273.4 million is Prior Period Authority carried forward from FY 2022-23. Prior Period Authority is expenditure carried forward from prior fiscal years, including affordable housing loans awarded but not drawn down and multi-year construction budgets.

Changes to current year revenue sources compared to FY 2022-23 are primarily due to an increase in new bonds issued to fund an infrastructure project and affordable housing and due to a refunding bond. This increase is offset by a decrease in Fund Balance Housing that reflects the use of affordable housing bond proceeds from bonds issued in a prior year, a reduction in Property Tax due to a paydown of a loan and spend down of a federal grant, and a decrease in funding for infrastructure reimbursement requests.

Changes to current year uses compared to FY 2022-23 are primarily due to an increase in Other Debt for a refunding bond, offset by a decrease in infrastructure reimbursement requests and continued spending on affordable housing loans.

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Exhibit 1: Proposed FY 2023-24 Budget Compared to FY 2022-23 Budget, Millions\*

		/ 22-23 udget		Y 23-24 oposed	Dif	YOY ference
Sources						
Property Tax Increment - TAB Debt Service	\$	61.1	\$	65.3	\$	4.2
Property Tax Increment - Debt Portfolio	\$	1.1	\$	-	\$	(1.1)
Property Tax Increment - Mission Bay	\$	40.3	\$	27.1	\$	(13.2)
Property Tax Increment - HPS2/CP	\$	1.0	\$	1.8	\$	0.9
Property Tax Increment - State Owned TBY	\$	36.8	\$	33.7	\$	(3.2)
Property Tax Increment - Other	\$ \$	7.7	\$ \$	14.9	\$ \$	7.2
Property Tax Increment - ACA Subtotal Property Tax Increment	\$ \$	3.9 <b>151.8</b>	۶ \$	3.5 <b>146.2</b>	\$ \$	(0.4) (5.5)
Subtotal Property Tax increment	Ą	131.0	Ą	140.2	Ą	(5.5)
New Bonds - Housing	\$	_	\$	24.0	\$	24.0
New Bonds - Infra	\$	92.1	\$	103.9	\$	11.8
Subtotal New Bonds	\$	92.1	Ś	127.9	\$	35.8
	•		•		•	
Developer Payments	\$	66.8	\$	22.4	\$	(44.4)
Subtotal Developer Payments	\$	66.8	\$	22.4	\$	(44.4)
Rent & Lease Revenue	\$	0.4	\$	0.4	\$	(0.0)
Payments from Other Gov Entities	\$	2.5	\$	0.4	\$	(2.1)
Hotel Tax	\$	4.5	\$	4.7	\$	0.2
Subtotal Other	\$	7.4	\$	5.5	\$	(1.9)
Fund Balanca Housing	ć	112.8	\$	75.6	\$	(27.2)
Fund Balance - Housing Fund Balance - Non-Housing	\$ \$	27.2	\$ \$	66.4	\$ \$	(37.2)
Subtotal Fund Balance	\$	140.0	۶ \$	142.1	\$ \$	39.2 <b>2.1</b>
Prior Period Authority - Housing	\$	198.0	\$	215.6	\$	17.6
Prior Period Authority - Non-Housing	\$	61.3	\$	57.8	\$	(3.4)
Subtotal Prior Period Authority	\$	259.2	\$	273.4	\$	14.2
Total Sources	\$	717.3	\$	717.4	\$	0.1
Uses						
Uses - Operations			_			0.0
Operational Salaries and Benefits	\$	9.8	\$	9.9	\$	0.2
Affordable Housing Services	\$	0.8	\$	1.4	\$	0.6
Rent	\$	1.0	\$	0.9	\$	(0.1)
Retiree Health and Pension Costs	\$	4.3	\$	3.5	\$	(8.0)
Auditing & Accounting Services	\$	0.3	\$	0.3	\$	-
Legal Services	\$	1.4	\$	1.5	\$	0.1
Planning & Infrastructure Rvw	\$	5.0	\$	5.0	\$	0.0
Real Estate Development Services Workforce Development Services	\$ \$	0.0	\$ \$	0.2	\$ \$	0.2
Other Professional Services	\$ \$	0.1	\$ \$		\$ \$	0.1
	\$	10.2 1.5	\$	10.7 1.5	\$ \$	0.5
Grants to Community-Based Organizations						-
Payments to Other Public Agencies	\$ \$	0.4	\$ \$	0.4	\$ \$	-
Other Current Expenses Subtotal Uses - Operations	\$ \$	1.5 <b>36.2</b>	\$ \$	2.4	\$ \$	0.9
·	Ģ	30.2	Þ	37.8	Ģ	1.6
Uses - Non-Operations						
Affordable Housing Loans	\$	162.5	\$	116.0	\$	(46.5)
Development Infrastructure	\$	167.5	\$	146.2	\$	(21.3)
Pass-through to TJPA	\$	36.8	\$	33.7	\$	(3.2)
Debt Service - OCII TAB Bonds	\$	88.0	\$	95.5	\$	7.5
Public Art	\$	1.4	\$	1.0	\$	(0.4)
Other Debt	\$	5.7	\$	52.7	\$	47.1
Subtotal Uses - Non-Operations	\$	461.9	\$	445.2	\$	(16.8)
Prior Period Authority - Housing	\$	198.0	\$	215.6	\$	17.6
Prior Period Authority - Non-Housing	\$	21.2	\$	18.9	\$	(2.2)
Subtotal Prior Period Authority	\$	219.1	\$	234.5	\$	15.4
Total Uses	\$	717.3	\$	717.4	\$	0.1

<sup>\*</sup>Dollar amounts will be slightly off due to rounding.

As shown in Exhibit 2, in FY 2023-24 OCII proposes to expend \$532.2 million, or 74.2 percent of its budget, on direct program spending including \$331.6 million on affordable housing, \$178.5 million on infrastructure and other non-housing activities, \$20.0 million on project management and costs, and \$2.1 million on community development and workforce activities. OCII will fund these activities using primarily PPA, fund balance, and new bonds - infrastructure. Fund balance reflects funds received in a prior year that OCII is budgeting for the first time in FY 2023-24.

Exhibit 2: Proposed FY 2023-24 Budget Programmatic Summary, Millions\*

Sources	perty Tax	eloper ments	Вс	New onds - ousing	В	New onds - Infra	L	ent & ease venue	Fund alance	P	Prior eriod thority	C	ther		Total	Percent
Uses											•					
Direct Program Spending																
Affordable Housing	\$ 9.0	\$ 8.0	\$	24.0	\$	-	\$	-	\$ 75.1	\$	215.6	\$	-	\$	331.6	46.2%
Infrastructure & Other Non-Housing	\$ 2.2	\$ 8.1	\$	-	\$	101.0	\$	-	\$ 12.9	\$	54.3	\$	-	\$	178.5	24.9%
Project Mgmt & Operations	\$ 9.1	\$ 4.6	\$	-	\$	0.1	\$	-	\$ 5.8	\$	-	\$	0.4	\$	20.0	2.8%
Comm Dev & Workforce	\$ -	\$ 1.7	\$	-	\$	-	\$	-	\$ -	\$	0.4	\$	-	\$	2.1	0.3%
Direct Programmatic Subtotal	\$ 20.2	\$ 22.4	\$	24.0	\$	101.1	\$	-	\$ 93.8	\$	270.3	\$	0.4	\$	532.2	74.2%
Indirect Program Spending																
Debt	\$ 92.4	\$ -	\$	-	\$	2.7	\$	-	\$ 48.1	\$	3.1	\$	4.7	\$	151.0	21.1%
TJPA Pass-through	\$ 33.7	\$ -	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	33.7	4.7%
Other	\$ -	\$ -	\$	-	\$	-	\$	0.4	\$ -	\$	-	\$	-	\$	0.4	0.1%
Indirect Programmatic SubTotal	\$ 126.0	\$ -	\$	-	\$	2.7	\$	0.4	\$ 48.3	\$	3.1	\$	4.7	\$	185.3	25.8%
Total	\$ <b>146.2</b> 20.4%	\$ <b>22.4</b> 3.1%	\$	<b>24.0</b> 3.3%	\$	<b>103.9</b> 14.5%	\$	<b>0.4</b> 0.1%	\$ <b>142.1</b> 19.8%	\$	<b>273.4</b> 38.1%	\$	<b>5.1</b> 0.7%	<b>*</b> \$	<b>717.4</b> 100.0%	100.0%

<sup>\*</sup>Dollar amounts will be slightly off due to rounding.

In order to support the delivery of these direct programmatic activities, the Proposed FY 2023-24 Budget includes funding for indirect program expenditures, such as project management and operations, debt, and Transbay Joint Powers Authority ("TJPA") Pass-through obligation, which is a pass-through of pledged property tax to the TJPA. Exhibit 2 shows a total of \$185.3 million budgeted to these indirect programmatic expenditures, which are primarily supported through property tax.

Exhibit 3 shows the total Proposed FY 2023-24 Budget by Project Area and Cost Center. The column headers describe Operations, Debt, and OCII's major active projects: Hunters Point Shipyard Phase 1 and Phase 2 / Candlestick Point ("Hunters Point Shipyard / Candlestick Point") or ("HPS/CP"), Mission Bay North ("MBN"), Mission Bay South ("MBS"), and Transbay ("TBY"). Expenditures unrelated to the major active project areas, Operations, or Debt are rolled up and shown in the Other column. Exhibit 3 integrates the proposed budget for affordable housing into the appropriate project area, according to each project's location.

Exhibit 3: Proposed FY 2023-24 Budget by Project Area/Cost Center, Millions\*

	Ор	erations		Debt		HPS / CP		MBN		MBS		TBY		Other			Total
Sources																	
Property Tax Increment - TAB Debt Service	\$	-	\$	65.3	\$	-	\$	-	\$	-	\$	-	Ş	<b>-</b>		\$	65.3
Property Tax Increment - Debt Portfolio	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-		\$	-
Property Tax Increment - Mission Bay	\$	-	\$	27.1	\$	-	\$	-	\$	-	\$	-	Ş	-		\$	27.1
Property Tax Increment - HPS2/CP	\$	-	\$	-	\$	1.8	\$	-	\$	-	\$	-	\$	-		\$	1.8
Property Tax Increment - State Owned TBY	\$	-	\$	-	\$	-	\$	-	\$	-	\$	33.7	Ş	-		\$	33.7
Property Tax Increment - Other	\$	3.5	\$	-	\$	0.6	\$	-	\$	-	\$	10.8	\$	-		\$	14.9
Property Tax Increment - ACA	\$	3.5	\$	-	\$	-	\$	-	\$	-	\$	-	\$	<del>-</del>		\$	3.5
Subtotal Property Tax Increment	\$	7.0	\$	92.4	\$	2.5	\$	-	\$	-	\$	44.4	Ş	-		\$	146.2
New Bonds - Housing	\$	-	\$	-	\$	-	\$	-	\$	-	\$	24.0				\$	24.0
New Bonds - Infra	\$	-	\$	2.9	_	-	\$	-	\$	-	\$	101.0	_			\$	103.9
Subtotal New Bonds	\$	-	\$	2.9	\$	-	\$	-	\$	-	\$	125.0	Ş	-		\$	127.9
Developer Payments	\$	-	\$	-	\$	12.2		0.0	_		\$	1.4			7	\$	22.4
Subtotal Developer Payments	\$	-	\$	-	\$	12.2	Ş	0.0	Ş	8.7	\$	1.4	Ş	-		\$	22.4
Rent & Lease Revenue	\$	-	\$	-	\$	0.4		-	\$	-	\$	-	Ş			\$	0.4
Payments from Other Gov Entities	\$	0.4		-	\$	-	\$	-	\$	-	\$	-	Ş	-		\$	0.4
Hotel Tax	\$		\$	4.7	\$	-	\$	-	\$	-	\$	-	÷	-		\$	4.7
Subtotal Other	\$	0.4	\$	4.7	\$	0.4	\$	-	\$	-	\$	-	Ş	-		\$	5.5
Fund Balance - Housing Fund Balance - Non-Housing	\$ \$	- 2.6	\$ \$	- 48.6	\$ \$	0.2	\$	- 2.0	\$ \$	14.6 7.1	•	61.0 5.3				\$ \$	75.6 66.4
Subtotal Fund Balance	\$ \$	2.6	۶ \$	48.6	۶ \$	0.2		2.0	_	21.7		66.3	_			\$ \$	142.1
Prior Period Authority - Housing	\$	-	<b>ب</b> \$	40.0	\$	100.7		-	<b>ب</b> \$	67.3		47.5				<b>,</b> \$	215.6
Prior Period Authority - Non-Housing	\$	_	\$	3.1	\$	0.4		_	\$	35.8		11.9				\$	57.8
Subtotal - Prior Period Authority	\$	-	\$	3.1	_	101.2		-	\$	103.1	_	59.4	_		6		273.4
Total Sources	\$	10.0	\$	151.7	\$	116.5	\$	2.1	\$	133.5	\$	296.6	Ş	5 7.	1	\$	717.4
Uses																	
Uses - Operations																	
Allocated Staff & Operating Expenses	\$	(10.0)	\$	0.7	\$	4.1	\$	0.1	\$	2.6	\$	2.0	\$	0.0	6	\$	0.0
Operational Salaries and Benefits	\$	9.9	\$	-	\$	-	\$	-	\$	-	\$	-	Ş	-		\$	9.9
Affordable Housing Services	\$	1.4	\$	-	\$	-	\$	-	\$	-	\$	-	Ş	<b>-</b>		\$	1.4
Rent	\$	0.9	\$	-	\$	-	\$	-	\$	-	\$	-	Ş	<b>-</b>		\$	0.9
Retiree Health and Pension Costs	\$	3.5	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-		\$	3.5
Auditing & Accounting Services	\$	0.3	\$	-	\$	-	\$	-	\$	-	\$	-	Ş			\$	0.3
Legal Services	\$	0.3		-	\$	1.1		-	\$	-	\$	0.0	Ş			\$	1.5
Planning & Infrastructure Rvw	\$	0.0	\$	-	\$	5.0	\$	-	\$	-	\$	-	\$			\$	5.0
Real Estate Development Services	\$	-	\$	-	\$	0.2	\$	-	\$	-	\$	-	\$	-		\$	0.2
Workforce Development Services	\$	0.1	\$	-	\$	0.1	\$	-	\$	-	\$	-	\$	-		\$	0.2
Other Professional Services	\$	1.2	\$	2.7	\$	1.6	\$	-	\$	4.1	\$	1.1	\$	-		\$	10.7
Grants to Community-Based Organizations	\$	-	\$	-	\$	1.5	\$	-	\$	-	\$	-	\$	-		\$	1.5
Payments to Other Public Agencies	\$	-	\$	-	\$	0.4		-	\$	-	\$	-	Ş	-		\$	0.4
Other Current Expenses	\$	2.4		-	\$	-	\$		\$	-	\$	-	Ş			\$	2.4
Subtotal Uses - Operations	\$	10.0	\$	3.4	\$	13.9	\$	0.1	\$	6.6	\$	3.1	Ş	0.	6	\$	37.8
Uses - Non-Operations									,								
Affordable Housing Loans	\$	-	\$	-	\$	-	\$	-	\$	22.1		93.9				\$	116.0
Development Infrastructure	\$	-	\$	-	\$	1.4		2.0	\$	36.5		106.3				\$	146.2
Pass-through to TJPA	\$	-	\$	-	\$	-	\$	-	\$	-	\$	33.7				\$	33.7
Debt Service - OCII TAB Bonds	\$	-	\$	95.5	\$	-	\$	-	\$	-	\$	-	Ş			\$	95.5
Public Art	\$	-	\$	-	\$	-	\$	-	\$	1.0	\$	-	Ş			\$	1.0
Other Debt	\$	-	\$	52.7	\$	- 1.4	\$	-	\$	-	\$	-	۶			\$	52.7
Subtotal Uses - Non-Operations Prior Period Authority - Housing	<b>\$</b> \$	-	<b>\$</b> \$	148.3	<b>\$</b> \$	<b>1.4</b> 100.7		2.0	<b>\$</b> \$	<b>59.6</b> 67.3		<b>233.9</b> 47.5				<b>\$</b> \$	<b>445.2</b> 215.6
	\$ \$	-	\$	-	\$	0.4		-	\$	67.3	\$ \$	11.9				\$ \$	
Prior Period Authority - Non-Housing  Subtotal Uses - Prior Period Authority	\$ \$		\$ \$	-	\$ \$	101.2	_		\$	67.3		59.5			ь 6		18.9 <b>234.5</b>
Total Uses	\$	10.0		- 151.7		116.5		2.1		133.5		296.6			1		717.4
Sources vs. Uses	\$				\$	-	\$		\$	_	\$		ş	<u> </u>		\$	
*Dallar and a will be aliabeted of a			ڔ		ڔ	-	ڔ		٠	-	٧	-	- 7			7	

<sup>\*</sup>Dollar amounts will be slightly off due to rounding.

As shown in Exhibit 3, Transbay expenditures are the largest cost center in OCII's budget, reflecting the planned expenditure on designing and constructing Under-ramp and Block 3 parks and the affordable housing loans. Debt is the second largest expenditure area, primarily reflecting planned debt service payments and the refunding of the 2016D bond.

#### 3. Land Use and Infrastructure

OCII's Projects are developed in accordance with land uses approved through a variety of regulatory documents including Redevelopment Plans, design and zoning control documents, as well as phased development applications ("Major Phases" or "Sub Phases"). The design and construction of infrastructure, including streets, utilities, parks and open spaces must be in compliance with applicable City laws and OCII regulatory documents. OCII staff work closely with other City agencies, developers, and a variety of professional consultants to review and ultimately approve the land uses and designs. Below is a summary of the major land use reviews OCII will undertake in FY 2023-24.

#### FY 2023-24 Land Use Approvals and Planning

#### Mission Bay

Mission Bay is the most mature of OCII's Projects. The major land use approvals in Mission Bay are complete, along with the majority of the infrastructure. In FY 2020-21 Alexandria Real Estate ("ARE") received entitlements to build a 170,000 square foot office and life science building at 1450 Owens and the Golden State Warriors received entitlements to develop a hotel and residential project. In FY 2023-24, ARE will complete construction of their project. The Golden State Warriors are assessing the current development environment before moving forward with their project. In FY 2023-24, OCII will be working with the San Francisco Arts Commission to create public art in Park P2 with the public art fees paid by various developers pursuant to the Redevelopment Plan requirements. Additionally, OCII will pursue potential actions for additional housing entitlement along with additional entitlements and plan approvals for the expansion of Gladstone Institutes Gladstone Institutes, a non-profit biomedical research organization, was Mission Bay's first biotech development and completed its 195,000 square foot building in 2004. Gladstone Institutes has approached OCII about obtaining entitlements to expand their existing building with 103,000 square feet of additional lab and research space.

#### **Transbay**

Transbay is comparable to an infill style of development, rather than a master developed project on vacant land. As such, the existing infrastructure and streetscape network of downtown primarily supports the developments in the Transbay Project. OCII will utilize an existing contract with a third-party design consultant to finalize schematic designs for Under-ramp Park. As this park will be owned by the TJPA, OCII will seek final design approvals from the TJPA Board of Directors as well as the OCII Commission and utilize an existing contract with SFPW to prepare the project for construction bidding. Predevelopment design work for the Block 3 Park will continue in FY 2023-24. OCII will utilize an existing contract with SFPW to design this park. OCII will disburse existing predevelopment loans and make new construction loans for Blocks 2E and 2W for a total of 335 units of affordable senior and family housing.

#### **Hunters Point Shipyard/Candlestick Point**

The Hunters Point Shipyard/Candlestick Point developments are comprised of two distinct projects, Hunters Point Shipyard Phase 1 and Hunters Point Shipyard Phase 2/Candlestick Point. Hunters Point Shipyard Phase 1 is composed of two areas, Hilltop and Hillside. The majority of the infrastructure for the Hilltop portion of Phase 1 is complete. In FY 2023-24, the Developer will continue the public acceptance process of the streets in Hilltop. The Developer will also continue to build out all the infrastructure in Hillside. Development at Hunters Point Shipyard Phase 2 is delayed while the U.S. Navy concludes environmental re-testing of several parcels. The schedule for development at Candlestick Point is to be determined. In FY 2023-24, OCII anticipates receiving specific proposals from FivePoint to re-start development activities in the Candlestick Point subarea.

#### FY 2023-24 Infrastructure and Non-Housing Completions

There are a number of infrastructure projects in active planning or construction. Two parks as well as a street segment will complete construction in Mission Bay. Exhibit 4 summarizes anticipated infrastructure project completions.

Exhibit 4: FY 2023-24 Infrastructure & Non-Housing Project Completions

	Mission Bay	Transbay	HPS/CP	Total
Parks and Open Space Projects	2	0	0	2

#### **FY 2023-24 Infrastructure Funding**

OCII anticipates expending \$178.5 million on infrastructure in FY 2023-24, using the sources shown in Exhibit 5. Of the amount shown in Exhibit 5, OCII will spend \$146.2 million on development infrastructure reimbursements and \$32.3 million on other various support services, including legal services, other professional services, planning and infrastructure review, services contracted in a prior year, and public art.

Exhibit 5: FY 2023-24 Infrastructure & Non-Housing Sources by Uses, Millions

	Sources Bonds	<b>Developer Payments</b>	Property Tax	Fund Balance	<b>Prior Period Authority</b>	Total
Uses						
Development Infrastructure	\$101.0	\$0.0	\$8.0	\$35.8	\$1.4	\$146.2
Legal Services	\$0.0	\$1.2	\$0.0	\$0.0	\$0.0	\$1.2
Other Professional Services	\$0.0	\$2.5	\$0.7	\$3.5	\$0.0	\$6.6
Planning & Infrastructure Rvw	\$0.0	\$5.0	\$0.0	\$0.0	\$0.0	\$5.0
Prior Period Authority - Non-Housing	\$0.0	\$0.0	\$0.1	\$0.0	\$18.4	\$18.5
Public Art	\$0.0	\$0.0	\$0.0	\$1.0	\$0.0	\$1.0
Total	\$101.0	\$8.6	\$2.2	\$12.5	\$54.3	\$178.5

## 4. Housing Obligations

One of OCII's most important missions is to ensure the completion of the affordable housing obligations throughout Mission Bay North and South, Transbay, and Hunters Point Shipyard/Candlestick Point. Exhibit 6 shows OCII's total housing production obligation of 21,927 units, which represents the full build out of the Projects from inception to completion. This includes market rate units, developer funded inclusionary affordable units, and OCII funded affordable housing units. By the start of FY 2023-24, OCII anticipates that a total of 9,316 housing units will be complete and occupied across the Projects.

Exhibit 6: Total Housing Production, as of July 1, 2023

Project Status	Mission Bay North	Mission Bay South	Transbay	Hunters Point Shipyard Phase 1	Hunters Point Shipyard Phase 2 / Candlestick Point	Total	% of Total
Completed &	2,964	3,237	2,196	582	337	9,316	42%
Occupied							
In Construction	-	148	-	185	-	333	1.0%
In Predevelopment	-		1,016	628	1,263	2,907	14.7%
In Planning	-	186	-	-	1,225	1,411	6.4%
Future	-	-	80	33	7,847	7,960	36.3%
Development		_					
Total	2,964	3,571	3,292	1,428	10,672	21,927	100.0%

Of the 21,927 total housing units shown in Exhibit 6, OCII's development agreements require the agency to produce over 7,100 affordable housing units, as shown by Project Area in Exhibit 7.

**Exhibit 7: OCII-Funded Retained Affordable Housing Production Obligation, by Project Area** 

Project Status	Mission Bay North	Mission Bay South	Transbay	Hunters Point Shipyard Phase 1	Hunters Point Shipyard Phase 2 / Candlestick Point	Total	% of Total
Completed & Occupied	698	898	721	102	333	2,752	38.7%
In Construction	-	148	-	191	-	339	4.8%
In Predevelopment	-		639	80	397	1,116	15.7%
In Planning	-	164	-	-	386	550	7.7%
Future Development	-	-	79	33	2,247	2,359	33.2%
Total	698	1,210	1,439	406	3,363	7,116	100.0%

Note: Affordable Unit Totals do not include Manager's Units (which are not income restricted).

#### **FY 2023-24 Housing Completions**

In FY 2023-24, OCII will complete 148 OCII-funded affordable housing units, 68 Market Rate Units, and 9 Inclusionary Affordable Units. These completions are comprised of 148 units in Mission Bay South and 77 units in Hunters Point Shipyard Phase 1. There are no completions scheduled in OCII-funded affordable, inclusionary affordable, or market rate units in Mission Bay North and Transbay.

**Exhibit 8: Housing Production, FY 2023-24 Projected Completions** 

		Hunters Point Shipyard	
	<b>Mission Bay South</b>	Phase 1	Total
Project	Block 9A	Block 52	
Housing Type			
OCII-Funded Affordable Units	148		148
Inclusionary Affordable Units		9	9
Market Rate Units		68	68
Total Completions	148	77	225

#### FY 2023-24 Housing Budget

Each fiscal year, OCII funds a significant amount of affordable housing in stand-alone projects which typically serve low or very-low income households (up to 60 percent or 50 percent area median income). The sources of funding for OCII's affordable housing include taxable housing bonds, pay-go tax increment, and developer fees such as job-housing linkage fees. OCII makes direct loans to affordable housing developers in the form of predevelopment and construction loans.

To fulfill its production obligation, OCII anticipates expending \$335.6 million in FY 2023-24, as shown in Exhibit 9. Of this amount, OCII will expend \$17.6 million on new affordable housing loans, \$215.6 million on existing loans, \$98.4 million on additional funding for existing loans, and \$1.7 million on professional services. An additional \$2.3 million is integrated into the proposed budget for Operations shown in Exhibit 2 and Exhibit 9.

Exhibit 9: OCII-Funded Affordable Housing Program, FY 2023-24 Sources by Uses, *Millions* 

Sources	Developer Payments	Bonds	Property Tax	Fund Balance	Prior Period Authority	Payments from Other Government Agencies	Total
Uses Existing Loan	\$0.0	\$0.0	\$0.0	\$0.0	\$215.6	\$0.0	\$215.6
Additional Funding for Existing Loan	\$20.5	\$8.0	\$9.0	\$61.0	\$0.0	\$0.0	\$98.4
New Loan	\$3.5	\$0.0	\$0.0	\$14.1	\$0.0	\$0.0	\$17.6
Professional Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$1.7	\$1.7
Staffing	\$0.0	\$0.0	\$1.7	\$0.6	\$0.0	\$0.0	\$2.3
Total	\$24.0	\$8.0	\$10.7	\$75.6	\$215.6	\$1.7	\$335.6

In FY 2023-24, OCII plans to fund two new loans and continue to manage eight existing loans, including adding funds to three existing loans. These loans will result in construction of housing that serves a wide variety of housing needs, including family rental units, first time homeownership units, and senior and supportive housing units. Exhibit 10 provides a breakdown of OCII-funded affordable housing loans by housing type.

Exhibit 10: OCII-Funded Affordable Housing Loans, Millions

Project	Туре	Amount (\$M)	Number of Units
Existing Loans			
CP Block 10a	Predevelopment	\$1.6	156 units
CP Block 11a	Predevelopment	\$1.2	176 units
HPS Block 52/54	Predevelopment & Permanent	\$64.2	112 units
HPS Block 56	Predevelopment & Permanent	\$33.8	73 units
MBS 9	Permanent	\$12.3	141 units
MBS 9A	Permanent	\$55.0	See below
	Predevelopment and		
Transbay Block 2 West	Permanent	\$45.3	See below
Transbay 2 East	Predevelopment	\$2.3	See below
Additional Funds for Existing	g Loans		
Transbay Block 2 East	Permanent	\$70.7	184 units
Transbay Block 2 West	Additional Permanent	\$19.7	151 units
MBS Block 9A	Additional Permanent	\$8.0	148 units
New Loans			
MBS Block 4E A&B	Predevelopment	\$7.0	442 units
MBS Block 12W A&B	Predevelopment	\$7.0	538 units
Transbay Block 4	Predevelopment	\$3.5	202 units
Total		\$331.6	2,323 units

#### 5. Community and Workforce Development

OCII, as the Successor Agency to the SFRA, has a long history of promoting equal opportunity in contracts for professional design and construction services and in the workforce of contractors performing work on OCII-administered contracts. OCII adopted and continues to actively implement the Equal Opportunity Programs ("EOP") of the prior SFRA. These programs are comprehensive and mirror ordinances enacted by the City, including nondiscrimination in contracts and benefits, health care accountability, minimum compensation, prevailing wage, local hiring, and small business contracting.

OCII's EOP program applies to all OCII-administered contracts, including Development and Disposition Agreements, ground leases, and loan agreements, among others. OCII administers the EOP program on all stages of a project, from design through construction.

Since dissolution of the former SFRA in 2012, OCII has overseen the award of over \$5.7 billion in contracts with nearly \$1.8 billion or 31.6 percent credited to small business enterprises ("SBE"). Of this amount, \$973 million has been awarded to San Francisco-based small businesses. Minority and women-owned businesses have also participated in a significant manner with over \$942 million in contracts or nearly 16.7 percent of all awards, reflecting the ethnic and gender diversity of the region. As an economic driver, OCII's SBE program has benefited over 1,090 local and small businesses since 2012. In FY 2023-24, OCII will continue to promote small business contracting and facilitate economic development.

In addition to small business contracting, OCII has a robust workforce development program to hire local residents. Since 2012, over 49,890 workers (of which 7,401 are San Francisco residents) have performed over 18.3 million construction hours on OCII-administered projects. Local residents performed over 3.5 million hours or 19 percent of the total, garnering \$154.7 million in wages. For FY 2023-24, OCII will continue to implement its local construction hiring program to ensure local residents have employment opportunities on OCII-administered projects.

In support of the mission to build communities through housing and infrastructure, OCII provides direct grants, funded by developers, to fund community benefits programs. In addition, OCII contracts with OEWD to support local hire efforts on OCII-administered projects. In FY 2023-24 OCII will expend a total of \$2.1 million on these Community Development and Workforce activities.

Exhibit 11: Community Development and Workforce Sources by Uses, Millions

Sources	<b>Developer Payments</b>	Prior Period Authority	Total	
Uses				
Grants to Community Based Organizations	\$1.7	\$0.4	\$2.1	
Total	\$1.7	\$0.4	\$2.1	

# 6. Other Significant Initiatives

OCII plans to implement a number of significant initiatives that are critical to supporting its core mission of providing affordable housing, building infrastructure, supporting community and workforce development, and meeting dissolution obligations.

OCII continues its dissolution obligations, including implementation of the approved Long Range Property Management Plan ("LRPMP"), and disbursing remaining funds in existing agreements.

#### 7. Debt

OCII's debt portfolio contains pre-Dissolution bonds issued by the former San Francisco Redevelopment Agency to fund enforceable obligations of the former Agency, bonds issued by OCII to fund affordable housing obligations and public infrastructure, and refunding bonds, issued by both the former Redevelopment Agency and OCII, to reduce debt service on outstanding debt. The outstanding principal balance on OCII's bonds was \$911.3 million, as of August 31, 2022.

Of this amount, \$757.3 million is Tax Allocation Bonds (TABs) secured by property taxes generated in the redevelopment project area and \$12.5 million is Hotel Occupancy Tax Revenue Refunding Bonds secured by hotel occupancy tax revenues. This outstanding debt represents a fixed long-term liability for OCII that is reduced each year by semi-annual debt service payments of principal and interest. The annual cost of OCII's debt portfolio is demonstrated by OCII's annual debt service.

Exhibit 12: Outstanding Debt, as of August 31, 2022

Issue Name	Trustee	Final Maturity Date	Original Par	P	Outstanding rincipal as of 8/31/2022
1998 Series C Tax Allocation Revenue Refunding Bonds (San Francisco Redevelopment Projects)	BNY	8/1/2024	12,915,026	\$	1,072,519
1998 Series D Tax Allocation Revenue Refunding Bonds (San Francisco Redevelopment Projects)	BNY	8/1/2024	21,034,002	\$	6,766,855
2006 Series A Taxable Tax Allocation Revenue Bonds (San Francisco Redevelopment Projects)	BNY	8/1/2036	50,731,331	\$	20,781,443
2007 Series A Taxable Tax Allocation Revenue Bonds (San Francisco Redevelopment Projects)	BNY	8/1/2037	118,285,000	\$	92,295,000
2009 Series E Taxable Tax Allocation Revenue Bonds (San Francisco Redevelopment Projects)	US Bank	8/1/2039	72,565,000	\$	55,820,000
2014 Series A Tax Allocation Bonds (Mission Bay South Redevelopment Project)	US Bank	8/1/2043	56,245,000	\$	49,680,000
2014 Series B Taxable Subordinate Tax Allocation Refunding Bonds (San Francisco Redevelopment Projects)	US Bank	8/1/2035	67,955,000	\$	19,425,000
2014 Series C Subordinate Tax Allocation Refunding Bonds (San Francisco Redevelopment Projects)	US Bank	8/1/2029	75,945,000	\$	2,795,000
2016 Series A Tax Allocation Refunding Bonds (Mission Bay North Redevelopment Project)	US Bank	8/1/2041	73,890,000	\$	64,940,000
2016 Series B Tax Allocation Bonds (Mission Bay South Redevelopment Project)	US Bank	8/1/2043	45,000,000	\$	39,285,000
2016 Series C Tax Allocation Refunding Bonds (Mission Bay South Redevelopment Project)	US Bank	8/1/2041	73,230,000	\$	63,725,000
2016 Series D Subordinate Tax Allocation Bonds (Mission Bay South Redevelopment Project)	US Bank	8/2/2043	74,651,825	\$	54,231,085
2017 Series A Taxable Third Lien Tax Allocation Bonds (Affordable Housing Projects)	US Bank	8/1/2044	89,765,000	\$	24,500,000
2017 Series B Third Lien Tax Allocation Bonds (Transbay Infrastructure Projects)	US Bank	8/1/2046	19,850,000	\$	19,850,000
2017 Series C Taxable Subordinate Tax Allocation Bonds (Mission Bay New Money and Refunding Housing Projects)	US Bank	8/1/2043	43,400,000	\$	31,245,000
2017 Series D Taxable Subordinate Tax Allocation Refunding Bonds (San Francisco Redevelopment Projects)	US Bank	8/1/2041	116,665,000	\$	65,770,000
2017 Series E Subordinate Tax Allocation Refunding Bonds (San Francisco Redevelopment Projects)	US Bank	8/1/2041	19,745,000	\$	17,645,000
2021 Series A Taxable Third Lien Tax Allocation Bonds (Affordable Housing Projects) (Social Bonds)	US Bank	8/1/2032	127,210,000	\$	127,210,000
Subtotal		:	\$ 1,159,082,184	\$	757,036,902
Former Agency Revenue Bonds					
Hotel Occupancy Tax Revenue Refunding Bonds Series 2011		6/1/2024	43,780,000	\$	12,540,000
Subtotal			43,780,000	\$	12,540,000
Special Tax Bonds					
Community Facilities District No. 6 (Mission Bay South Public Improvements) Special Tax Bonds, Series 2005A Parity-South	Wells Fargo	8/1/2035	15,160,000	\$	13,145,000
Community Facilities District No. 6 (Mission Bay South Public Improvements) Special Tax Bonds, Series 2005B Parity-South	Wells Fargo	8/1/2034	5,708,939	\$	3,771,260
Community Facilities District No. 6 (Mission Bay South Public Improvements) Special Tax Refunding Bonds, Series 2013A Parity-South	Wells Fargo	8/1/2033	81,775,000	\$	60,950,000
Community Facilities District No. 6 (Mission Bay South Public Improvements) Special Tax Bonds, Series 2013B Parity-South	Wells Fargo	8/1/2033	19,635,000	\$	12,095,000
Community Facilities District No. 6 (Mission Bay South Public Improvements) Special Tax Bonds, Series 2013C Parity-South	Wells Fargo	8/1/2043	21,601,256	\$	21,601,256
Community Facilities District No. 7 (Hunters Point Shipyard Phase One Improvements) Special Tax Refunding Bonds, Series 2014	BNY	8/1/2044	36,445,000	\$	30,155,000
Subtotal			\$ 180,325,195	\$	141,717,516
Total		:	\$ 1,383,187,379	\$	911,294,418

Exhibit 13 shows OCII's credit ratings, which are credit agencies' assessment of the creditworthiness of the revenues supporting OCII's bonds.

**Exhibit 13: Credit Ratings** 

Credit	Rating	Rating Agency	Date of Last Rating	
Tax Allocation Bonds				
RPTTF Senior/Cross Collateralized	AA	Standard & Poor's	11/18/2021	
RPTTF Senior/Cross Collateralized	Aa3	Moody's	6/2/2022	
RPTTF Subordinate	AA-	Standard & Poor's	9/20/2022	
RPTTF Third Lien/"SB 107"	А	Standard & Poor's	1/26/2022	
Mission Bay North Infrastructure	А	Standard & Poor's	4/27/2022	
Mission Bay South Infrastructure	A-	Standard & Poor's	4/27/2022	
Mission Bay North and South Housing	Α	Standard & Poor's	4/27/2022	
Other				
Hotel Occupancy Tax Revenue	A1	Moody's	6/2/2022	
Hotel Occupancy Tax Revenue	AA	Standard & Poor's	4/7/2022	

In FY23-24, OCII anticipates expending \$151.0 million on its debt program. The largest expenditure will be for debt service on existing and new tax allocation bonds ("TABs"), which are bonds issued against property tax revenues and are OCII's primary debt instrument. OCII plans to issue two new debt issuances and one refunding debt issuance with a total principal of \$129.0 million.

The second largest expenditure will be on partially defeasing and fully refunding the tax-exempt 2016D bonds, which were issued to fund infrastructure constructed in Mission Bay. OCII's third largest expenditure will be debt service on OCII's other or non-TAB debt, including hotel bonds and cost of issuance for two planned new money bond issuance and the 2016D refunding. OCII will also monitor its tax allocation bond portfolio to determine if market conditions favor refunding additional bonds. As per OCII's debt policy, refunding bonds must achieve at least three percent net present value debt service savings. Exhibit 14 details these expenditures by sources and uses.

Exhibit 14: FY 2023-24 Debt Program, Sources by Uses, Millions

	Sources	Bonds	Other	Property Tax	Fund Balance	Prior Period Authority	Total
Uses							
Debt Service - OCII TAB Bonds		\$0.0	\$0.0	\$92.4	\$0.0	\$3.1	\$95.5
Other Debt		\$0.0	\$4.7	\$0.0	\$48.1	\$0.0	\$52.7
Other Professional Services		\$2.7	\$0.0	\$0.0	\$0.0	\$0.0	\$2.7
Total		\$2.7	\$4.7	\$92.4	\$48.1	\$3.1	\$151.0

California Redevelopment Dissolution Law imposes limitations on the debt OCII can issue. OCII issues debt to finance the construction of affordable housing or infrastructure required by specified agreements or to refund outstanding debt.

## 8. Operations Budget

In FY 2023-24, OCII will expend \$20.0 million to fund its operational costs, which is \$1.3 million or 6.9 percent more than FY 2022-23. This increase is due to the Cost of Living Adjustments and increase in work orders with city departments. The increase is offset by reductions in OCII's retiree health and pension expenditures, which are the result of strategic prior year payments made to reduce the long-term obligation to lower annual payments.

Specifically, OCII will expend \$9.9 million on salaries and benefits, which reflects labor costs for 55 Full-Time Equivalent staff, the same number of staff as FY 2022-23. OCII will expend the remaining \$6.6 million on non-labor expenses such as services from City departments, consulting services for legal and other professional services, insurance, materials and supplies, employee training, and software licensing fees. In addition to staffing and non-labor expenses, OCII will expend \$3.5 million on its retirement obligations, which are retiree health and pension.

Exhibit 15 details the sources and uses for OCII's operations. OCII will fund the majority of its operating costs with property tax and other funds, which includes developer fees. Bond proceeds will fund staff time required to issue bonds.

Exhibit 15: FY 2023-24 Operations, Sources by Uses, Millions

Operations	FY 2022-23 Budget (\$M)	FY 2023-24 Proposed (\$M)	Change (\$M)
Sources			
Bond Proceeds	\$0.1	\$0.1	\$0.0
Reserve Funds	\$1.0	\$0.6	(\$0.4)
Other Funds	\$6.5	\$10.2	\$3.7
Property Tax	\$11.1	\$9.1	(\$2.0)
Total	\$18.7	\$20.3	\$1.3
Uses			
Salaries and Benefits	\$9.4	\$9.9	\$0.5
Non-Labor	\$5.0	\$6.6	\$1.6
Retiree Health and	\$4.3	\$3.5	(¢0.9)
Pension	φ4.3	φ3.5	(\$0.8)
Total	\$18.7	\$20.0	\$1.3

Exhibit 16 provides details on the non-labor uses in the FY 2023-24 budget.

Exhibit 16: FY 2023-24 Non-Labor Uses

Use	Amount (\$M)
Work Orders with City Departments	\$3.1
Other Current Expenses	\$1.3
Professional Services	\$0.8
Insurance	\$0.6
Software and Information Technology	\$0.6
Legal Services	\$0.2
Total	\$6.6

The operational work performed via work orders with City departments is detailed in Exhibit 17.

Exhibit 17: FY 2023-24 Operational Work Orders with City Departments, Millions

Department	Service	Amount (\$M)
Mayor's Office of Housing (MOH)	Affordable Housing Services	\$1.5
Office of City Administrator (ADM)	Rent, Mail, OLSE	\$0.9
Controller	Accounting and Audit Services	\$0.3
Department of Technology	IT Services	\$0.2
Office of Economic and Workforce Development	Contract Compliance Support	\$124k
City Attorney	Legal Services	\$50k
Treasurer Tax Collector	Investment Management	\$30k
Planning Department	Planning Review	\$26k
Total		\$3.1

Other items of note in the non-labor budget include:

- **Affordable Housing Services:** The proposed FY 2023-24 budget includes \$1.5 million for affordable housing services provided by the Mayor's Office of Housing and Community Development.
- Legal Services Related to OCII's General Operations: The proposed FY 2023-24 Operations budget includes \$0.2 million for legal services. Legal costs specific to projects are embedded into the project budgets.
- Other Professional Services: The proposed FY 2023-24 budget includes \$0.8 million for professional services including:
  - o \$0.3 million for affordable housing professional services;
  - o \$0.2 million for bond and risk management professional services;
  - o \$0.1 million for professional services related to asset management;
  - o \$0.1 million for general professional services; and

- o \$0.1 million for public communications support, including website design.
- Other Current Expenses: The proposed FY 2023-24 budget includes \$1.3 million for other current expenses:
  - \$0.6 million for the vacation cash out policy in recently approved labor agreements, which accelerates an existing liability that is due upon employment separation, but does not increase the amount of the liability;
  - o \$0.3 million for facilities improvements, materials and supplies, off-site records storage, and mail and reproduction;
  - o \$0.4 million for recruitment, employee training, temporary salaries, and field expenses; and
  - o \$0.1 million for Commission and Oversight Board meeting expenses, including audiovisual recording of Commission meetings by SFGOV TV.

# 9. Budgeted Positions

The proposed FY 2023-24 budget contains 55 Full Time Equivalent ("FTE"s).

**Exhibit 18: FY 2023-24 Budgeted Positions** 

Title	Class	Prior Year FTE	Current Year FTE	YOY Difference
Executive Director	500	1	1	0
General Counsel	520	1	1	0
Deputy General Counsel	525	1	1	0
Development Svcs Manager	535	1	1	0
Housing Program Manager	540	1	1	0
HPS Sr. Project Manager	550	1	1	0
Contract Compl. Supervisor	585	1	1	0
Project Manager	590	3	3	0
Senior Development Specialist	595	4	4	0
Development Specialist	615	8	8	0
Sr. Financial Analyst	630	1	1	0
Contract Compl. Sp. II	640	2	2	0
Senior Planner	655	1	1	0
Financial Systems Accountant	670	1	1	0
Accountant III	695	1	1	0
Assistant Development Specialist	705	2	2	0
Senior Programmer Analyst - A	720	1	1	0
Associate Planner	730	2	2	0
Administrative Secretary - A	810	1	1	0
Record Specialist II - A	855	1	1	0
Senior Office Assistant - A	860	1	1	0
Staff Associate II	915	1	1	0
Staff Associate IV	921	1	1	0
Staff Associate V - A	930	1	1	0
Human Resources Manager	965	1	1	0
Asst. Project Manager	990	2	2	0
Commission Secretary	995	1	1	0
EA to Executive Director	1000	1	1	0
Senior Engineer	1010	1	1	0
Contract and Fiscal Services Manager (Z)	1015	1	1	0
Housing Construction Specialist	1025	1	1	0
Mgmt. Assistant II	1035	2	2	0
Accountant II	1035	1	1	0
Deputy Director	1060	2	2	0
Contract Compl. Sp. III	1065	1	1	0
Accountant IV	1100	1	1	0
Principal Personnel Analyst	1110	1	1	0
TOTAL		55	55	0

# OFFICE OF THE MAYOR SAN FRANCISCO





To: Angela Calvillo, Clerk of the Board of Supervisors

From: Anna Duning, Mayor's Budget Director

Date: June 1, 2023

Re: Mayor's FY 2023-24 and FY 2024-25 Budget Submission

#### Madam Clerk,

In accordance with City and County of San Francisco Charter, Article IX, Section 9.100, the Mayor's Office hereby submits the Mayor's proposed budget by June 1<sup>st</sup>, corresponding legislation, and related materials for Fiscal Year (FY) 2023-24 and FY 2024-25.

In addition to the Mayor's Proposed FY 2023-24 and FY 2024-25 Budget Book, the following items are included in the Mayor's submission:

- The Annual Appropriation Ordinance and Annual Salary Ordinance, along with Administrative Provisions
- The proposed budget for the Office of Community Investment and Infrastructure for FY 2023-24
- The Airport Annual Salary Ordinance Supplemental for FY 2023-24
- The Port of San Francisco Annual Salary Ordinance Supplemental for FY 2023-24 and Annual Appropriation Ordinance Supplemental for FY 2023-24
- The Public Utilities Commission Capital Budget for FY 2023-24 and Annual Appropriation Ordinance Supplemental for FY 2023-24
- 34 separate pieces of trailing legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another
- An Interim Exception letter
- A letter addressing funding levels for nonprofit corporations or public entities for the coming two fiscal years
- Memo to the Board President requesting for 30-day rule waivers on ordinances

Please note the following:

• Technical adjustments to the June 1 budget are being prepared, but are not submitted with this set of materials.

Sincerely

Anna Duning

Mayor's Budget Director

cc: Members of the Board of Supervisors

Budget & Legislative Analyst's Office

Controller

DEPT	Item	Description	Type of Legislation	File #
ADM	Code Amendment	Amending the Administrative Code to eliminate the Annual Joint Fundraising Drive	Ordinance	230648
ADM	Code Amendment	Amending the Administrative and Environment Codes to reduce reporting burdens, so as to update insurance manuals when requested or necessary, instead of on an annual basis, and eliminating some scheduled reports	Ordinance	230647
ADM	Code Amendment	Amending the Administrative Code relating to Technology Commodities and Services Procurements, to eliminate the Tech Marketplace fee	Ordinance	230649
ADM	Continuing Prop J	City Administrator's Office convention facility management services, Real Estate custodial services, and Fleet and Real Estate security services	Resolution	230672
BOS	Continuing Prop J	Board of Supervisors Budget and Legislative Analyst Services for FY 2023-24	Resolution	230672
CON	Access Line Tax (ALT) Tax Rates	Sets Access Line Tax in line with 2023 Consumer Price Index. Revenues assumed in budget.	Ordinance	230676
CON	Neighborhood Beautification Fund	Neighborhood Beautification and Graffiti Clean-Up Fund Option (now known as the Community Challenge Grant Program)	Ordinance	230668
DBI	Department of Building Inspection Fee Changes	Changing the fee structure for DBI fees that are charged for permitting and inspection	Ordinance	230658
DEC	Early Care and Education Commercial Rents Tax Baseline	Amending the baseline funding requirements for early care and education programs to enable the City to use Early Care and Education Commercial Rents Tax revenues for those programs	Ordinance	230661
DEC	Early Care and Education, Commercial Rents Tax Deductions	Amending the Business and Tax Regulations Code relating to the Early Care and Education Commercial Rents Tax Sublessor Deduction	Ordinance	230660
DEM	EMSA Fee Changes	Updating medical services fees due to annual adjustments for the purposes of funding trauma and pediatric centers. Fees also required for certain additional services.	Ordinance	230659

DPH	Patient Rates	Amending the Health Code to set patient rates and rates for other services provided by the Department of Public Health.	Ordinance	230662
DPH	Recurring State Grants	Accept and expend for annual, recurring state grant funds.	Resolution	230677
DPH	Managed Care Rates	Amending the Health Code to set managed care rates provided by the Department of Public Health.	Ordinance	230650
DPH	Public Health Foundation MOU	MOU between DPH and San Francisco Public Health Foundation to establish roles and responsibilities for purposes of fundraising and capital projects	Resolution	230673
DPH	Hospital Foundation MOU	MOU between DPH and San Francisco General Hospital Foundation to establish roles and responsibilities for purposes of fundraising and capital projects	Resolution	230674
DPH	Mobile Crisis Grant	Grant agreement between DPH and Advocates for Human Potential Inc. for anticipated revenue that support behavioral health mobile crisis and non-mobile crisis services	Resolution	- 230679
DPH	Continuing Prop J	Department of Public Health Security Services	Resolution	230672
DPW	Continuing Prop J	Department of Public Works Security Services for FY 2023-24	Resolution	230672
ECN	Contract Amendment - MidMarket Foundation	Contract amendment to reflect budgeted funding levels for the Mid-Market Foundation - Mid- Market/Tenderloin Community- Based Safety Program	Resolution	230681
ECN	Contract Amendment – San Francisco Tourism Improvement District Management Corporation	Contract amendment to reflect budgeted funding levels for the San Francisco Tourism Improvement District Management Corporation – Downtown Welcome Ambassador Program	Resolution	230680
ECN	Film Commission Fee Changes	Increase of filming fees for the SF Film Commission	Ordinance	230651
НОМ	CAAP Legislation	Annual legislation for CAAP housing, required if appropriations for HSH fund exceed \$11.9 million, including expenditure details and explanation of benefits provided	Resolution	230675
HOM	Continuing Prop J	Homelessness and Supportive Housing security services	Resolution	230672

HSA	Continuing Prop J	Human Services Agency Security Services for FY 2023-24	Resolution	230672
HSH/ DPH	Funding Reallocation - Our City, Our Home Homelessness Gross Receipts Tax	Ordinance reallocating approximately \$60,000,000 in unencumbered revenues from the Our City, Our Home Fund to allow the City to use revenues from the Homelessness Gross Receipts Tax to provide services to prevent homelessness.	Ordinance	230657
LIB	Friends of the Library A&E	Annual Accept & Expend legislation for the SFPL's Friends of the Library Fund	Resolution	230678
MOHCD	Continuing Prop J	Mayor's Office of Housing and Community Development security services for undeveloped real property	Resolution	230672
OCII -	OCII Interim Budget Resolution	OCII Interim Budget Resolution	Resolution	230670
6 1	Citywide Tax Changes	Gross Receipts Tax Rate Increase Postponement and Credits for Opening City Location	Ordinance (Introduced)	File No. 230155
REG	Continuing Prop J	Department of Elections Envelope Assembly Services for FY 2023- 24	Resolution	230672
REG	Ballot Arguments Opt-Out	Legislation for CCSF opt out of arguments on ballots required in AB 1416	Ordinance	230663
SHF	Continuing Prop J	Sheriff's Department County Jails Food Services for FY 2023-24	Resolution	230672
TTX	First Year Free	Continues waiving certain small business first-year permit, license, and business registration fees	Ordinance	230664

# Office of the Mayor SAN FRANCISCO



# LONDON N. BREED MAYOR

TO: Angela Calvillo, Clerk of the Board of Supervisors FROM: Tom Paulino, Liaison to the Board of Supervisors

RE: Office of Community Investment and Infrastructure, operating as Successor

Agency to the San Francisco Redevelopment Agency – FY2023-2024 Budget

Bond Issuance Not to Exceed \$75,000,000

DATE: June 1, 2023

Resolution approving the Fiscal Year 2023-24 Budget of the Office of Community Investment and Infrastructure ("OCII") operating as the Successor Agency to the San Francisco Redevelopment Agency; and approving the Issuance by OCII of Bonds in an aggregate principal amount not to exceed \$75,000,000 for the purpose of financing a portion of OCII's enforceable obligations.

Should you have any questions, please contact Tom Paulino at 415-554-6153.