

# FY 2023-24 & FY 2024-25 Mayor's Proposed Budget

**HSH Budget Hearing** | June 15, 2023





# **Budget Overview**

- Departmental budget summary
- Funding sources
- Spending by service area

# Overview: FY 2023-24 & FY 2024-25 Budget

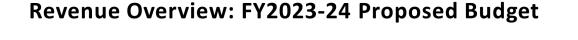
\$ in millions	FY22-23 Adopted	FY23-24 Proposed	\$ Change from FY23	% Change from FY23	FY24-25 Proposed	\$ Change from FY24	% Change from FY24
Total Budget	\$672.02	\$690.30	+ \$18.28	+ 2.7%	\$660.61	- \$29.69	- 4.3%
Revenue	\$386.98	\$387.07	+ \$.09	0.0%	\$365.28	- \$21.79	- 5.6%
General Fund	\$285.04	\$303.23	+ \$18.19	+ 6.4%	\$295.33	- \$7.9	- 2.6%



# Revenue: \$690 Million FY2023-24 Proposed Budget

"Other Local" includes the **HSH Fund**, which supports 1,267 PSH units serving CAAP clients.

- **\$22,366,301** in FY23-24
- **\$23,091,926** in FY24-25



Local - General Fund \$303.2M 43.9%

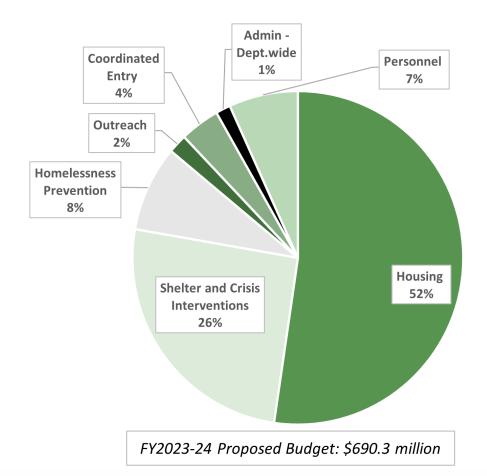
Local - Our City Our Home \$218.4M 31.6% Federal Funds \$62.2M 9.0% Other Local \$59.5M 8.6%

\$46.9M 6.8%

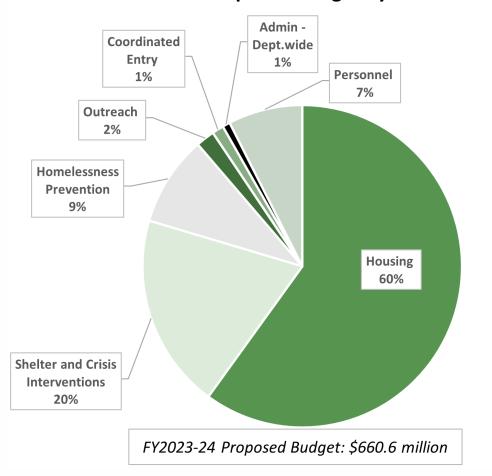


# **Proposed Two-Year Budget by Service Area**

#### FY 2023-24 Proposed Budget by Service Area



#### FY 2024-25 Proposed Budget by Service Area





# Budget Challenges

- Funding Gap to Meet Strategic Goals
- Critical Staffing Shortages

# **Challenge:** Lack of Funding to Meet Strategic Goals and Invest in Expanded Shelter, Housing and Prevention

Proposed **one-time reallocation** of unspent or unprogrammed OCOH revenue to address the **most urgent** and **unmet** needs in challenging budget cycle.

### **∽**FY2023-24:

- Reallocates \$20.6 m in OCOH revenue to serve general housing, prevention, and shelter services for all populations, rather than exclusively youth and family housing programs.
- Suspends 12% cap on short-term rental subsidies for two budget cycles.

### **∽**FY2024-25:

- Adheres to statutory percentages: no change to youth and family housing revenue.
- Re-appropriates \$39.4 million in accumulated FY23 youth and family housing savings to general housing, prevention, and shelter programs.



# **Resources Lost Without OCOH Proposal**

Program	Proposed New Capacity
Prevention	825 New Slots Annually (1,650 over 2 years)
Homelessness Prevention	750 slots a year
Problem solving	75 slots a year
Shelter	120 shelter units + Other Enhancements
D10 Non-congregate Shelter Site	At least 60 beds
Mission Cabin Operations	60 beds
Expanded hours at BVHM family shelter	185 days for 20 families or 60 individuals
Expanded hours at Hospitality House Adult Men's Shelter	24/7 for 22 adult guests
Vehicular Assistance Program	Pilot to serve at least 60 clients
Housing	425 New Housing Slots
Adult rapid re-housing	350 slots
Adult permanent supportive housing	75 units

Statute Requirements	Statue %	FY 23-24 %	FY 24-25 %
Housing Total	50%	44%	50%
Prevention	15%	18%	15%
Shelter	10%	13%	10%



## **Challenge:** Lack of Staffing Resources

Proposed two-year budget continues to right-size HSH staffing levels and enhance departmental effectiveness and ensure accountability.

- ► Exit interviews cited *unsustainable workload* as primary reason for leaving HSH.
- ►Since FY2016-17, on average 22% staffing turnover rate each year
  - Staff departures compound overwork issues.
  - Challenge to fill new positions, while backfilling vacant roles.
  - Impact on department's ability to deliver timely and effective services.

Permanent FTE Vacancies by Fiscal Year

FY 2018-19: **17 (14%)** 

FY 2019-20: **19 (15%)** 

FY 2020-21: **12 (9%)** 

FY 2021-22: **33 (18%)** 

FY 2022-23: **60 (27%)** 





# Performance Measures

- Five-Year Strategic Plan Goals
- FY 2022-23 Performance Measures

### Five-Year Strategic Plan Goals: July 2023 to June 2028

GOAL #1: Decrease Homelessness	Reduce the number of people who are <b>unsheltered</b> by <b>50%</b> and reduce the total number of people experiencing homelessness by <b>15%</b> .
GOAL #2 Reduce Inequities	<ul> <li>Demonstrate measurable reductions in racial inequities and other disparities in both:</li> <li>the experience of homelessness and</li> <li>the outcomes of City programs intended to prevent and end homelessness.</li> </ul>
GOAL #3 Increase Exits from Homelessness	Actively support at least 30,000 people to move from homelessness into permanent housing.
GOAL #4 Support Housing Success	Ensure that at least 85% of people who exit homelessness do not experience it again.
GOAL #5 Prevent Homelessness	Provide <b>prevention services</b> to at least <b>18,000 people</b> at-risk of losing their housing and becoming homeless.



### **Strategic Investments**

To achieve the Plan's goals, the City must make investments in prevention, shelter, and housing between July 2023 and June 2028.

Prevention Services	Shelter Beds	Permanent Housing			
Prevention services for 4,300 additional households	1,075 new shelter beds	3,250 new units of permanent housing			
	Current Inventory				
13,000 households over 5 years	<b>3,062</b> shelter beds	13,183 housing slots			
Proposed Budget	Proposed Budget: Progress towards Five-Year Strategic Plan Goals				
+ 1,650 households (prevention & problem solving)   34%	<b>+ 594 shelter beds</b>   55%	+ <b>545</b> housing slots   17%			



### **Performance Measures**

FISCAL YEAR	FY2021-22	FY202	22-23	
Goal	Actual	Projected	Target	Progress Towards Target (%)
Homelessness Prevention				
Number of households that secured or maintain housing due to homelessness prevention grant.	923	537	500	107%
Problem Solving				
Number of households whose homelessness was resolved through problem solving interventions.	831	912	700	130%
Temporary Shelter				
Percent of case-managed families in individual room shelters that exit to permanent or transitional housing, treatment facility, or reunite with family.	71%	65%	65%	100%
Percent of all available year-round adult shelter beds used.	92%	89%	92%	96%



# Performance Measures (Cont.)

FISCAL YEAR	FY 2021-21		FY 2022-23	
Goal	Actual	Projected	Target	Progress Towards Target (%)
Permanent supportive housing (PSH)				
Number of adults leaving homelessness due to placement in PSH.	1,656	1,843	980	188%
Number of families leaving homelessness due to placement in PSH.	20	183	65	281%
Percent of households in PSH that remained stably housed or exited to other permanent housing.	n/a	98%	95%	103%
Rapid rehousing (RRH)				
Number of adults leaving homelessness due to RRH rental subsidy.	306	271	75	361%
Number of families leaving homelessness due to RRH rental subsidy.	270	176	100	176%
Number of households leaving homelessness due to RRH rental subsidy.	576	447	175	255%





# Staffing

- HSH Organizational Chart
- Status of Vacant Positions
- Historic Overview of Department Staffing

### Homelessness Oversight Commission: 7 Members

# HSH Organizational Chart: Overview

Total Proposed FY2023-24 FTEs:

255.34

**Total Funded FTE**:

242.68

Executive Directo5 5
5 FTE | 1 vacant

Chief Deputy Director: 2 FTE

Communications and Legislative Affairs

9 FTE

**Equity** 

3 FTE

1 vacant

Planning, Performance, and Strategy

16 FTE

10 vacant

Admin. and Finance

74.38 FTE 20 vacant | 1.58 proposed **Programs** 

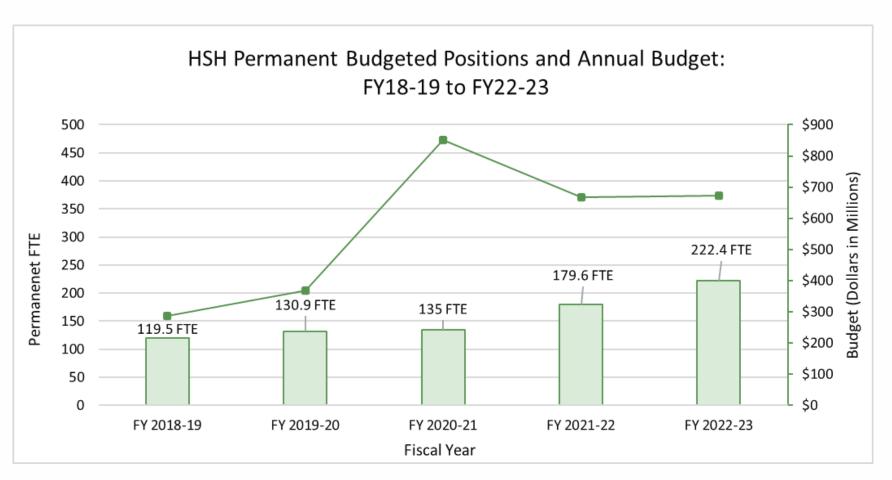
147 FTE 28 vacant |

6 proposed

\*Includes 2 off-budget commission positions.



# **Historic Staffing Overview**



Fiscal Year	Vacant Budgeted Positions
FY 18-19	<b>17</b> (14%)
FY 19-20	<b>19</b> (15%)
FY 20-21	<b>12</b> (9%)
FY 21-22	<b>33</b> (18%)
FY 22-23	<b>60</b> (27%)

Excludes as-needed temp FTE, off-budget FTE, and positions held open due to lack of funding.





# Questions?

Thank you!

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# Appendix Slides

- Service Area highlighted investments:
  - Prevention investments
  - Housing investments
  - Shelter investments
- Investments in young adults and families
- Homelessness response system data as of May 31, 2023

### **Expanding Prevention & Problem Solving**

Budget proposes 825 new annual slots of homelessness prevention & housing problem solving.

Expands prevention to serve **750** additional households annually with emergency rental assistance.

FY24: \$8.1M

FY25: \$8.1M

Funds problem solving for 75
Latine youth and supports staffing
for Mission Access Point.

FY24: \$960K

FY25: \$960K



# **Proposed Housing Expansion: 545 Slots**

#### 120 shallow subsidy slots for adults and families:

- \$2.2 million over two years for 60 new adult shallow subsidies (ongoing).
- \$3 million over two years for 60 new family shallow subsidies (ongoing).

### 350 rapid re-housing slots for adults:

• \$14 million in one-time funds over two years.

#### 75 permanent supportive housing units for chronically homeless adults:

• \$4.25 million in FY2024-25.



## **Additional Proposed Housing Expansion**

- →\$13 million for young adult (TAY) and family housing acquisitions in FY 2024-25, including \$6 million for a TAY bridge housing site.
- **→Operating dollars** for 3 new TAY sites:
  - \$5.4 million to fund operations at two TAY housing sites (1174-78 Folsom and second site TBD)
  - \$1 million annually to fund operations at a TAY bridge housing site.
- **⇒\$3.9 million** over two years to support operations and services of **258 newly constructed units** through MOHCD's affordable housing pipeline.
  - Will serve adults, veterans, families and young adults.



# Proposed Investments to Enhance Housing Quality & Housing Choice

\$10.5 million one-time funding

Building upgrades & ADA improvements at legacy PSH buildings.

\$4 million over two years:

Expansion of money management program for PSH tenants.

\$8 million over two years:

Acquisition of TAY "bridge housing" site and funds to operate new program model.

\$2 million one-time state funds:

Pilots state-funded model to provide enhanced behavioral health and skilled nursing services at a PSH site.

\$25 million in one-time funds:

Capital to complete seismic and waterpipe renovations of PSH site at 1000 Sutter Street (the Granada).

### **Proposed Shelter Expansion: Nearly 600 Beds**

Expansion and maintenance of HSH's shelter system in the proposed budget adds a net of nearly 600 beds over two years for a total shelter capacity of ~3,656.

### **Proposed Shelter Expansion Includes:**

- \$15 million over two years to create and operate a new shelter site in District 10.
- \$9.7 million over two years to operate a new 60-unit cabin program in the Mission.
- \$3.9 million annually to expand capacity by 332 beds across three existing shelter sites and add 63 new beds at Dolores Street Shelter through the state's Bridge Housing Grant in partnership with DPH.

Overall investments will support shelter expansions (including already funded expansion of over 200 Navigation Center beds) and support housing plans for guests in sites scheduled to wind-down.



### **Maintain Critical Shelter Resources**

- \$54 million investment over two years to maintain 521 shelter units across six sites and expand Bayview Safe Parking.
  - \$7.5 million over two years to fund Bayview Safe parking to serve 81 vehicles.
  - \$5.5 million over two years to maintain 70 cabins at 33 Gough.
  - \$27 million to extend one-year of operations for 288 non-congregate units at three hotel-based non-congregate shelter sites
  - \$14 million in state grant funds over two years to extend operations of ~114 beds of semi-congregate shelter at 685 Ellis Street.
- ► \$50,000 one-time funding in FY24 for 10 additional emergency hotel vouchers for families in addition to \$1.2 million investment over two years.



### **Net Shelter Bed Gain of 594 Beds**

Program	No New Investment: Change in # of Beds	Beds Maintained: Proposed Budget	Capacity Added: Proposed Budget	Net Change
3 hotel-based non-congregate shelters	-288	288		0
685 Ellis Street	-114	114		0
33 Gough cabins	-70	70		0
Jennings safe sleep	-4	0		-4
Bayview safe parking	-49	49	32	32
1515 SVN safe sleep	-40		60	20
Pier 94 RV Site	-115			-115
New District 10 shelter site			60	60
Shelter reinflation at three sites			332	332
New shelter beds - Dolores Shelter			63	63
Navigation Center reinflation	206			206
TOTAL	-474	521	547	594



# Proposed Investments: Enhance Shelter Quality & Services

\$300,000 over 2 years • Vehicular assistance pilot program partnership with Office of Financial Empowerment.

\$600k annually Expand days of operations at BVHM family shelter

\$220k annually • Expand to 24/7 at Hospitality House Shelter

7 FTEs at

 Behavioral Health Mobile Team for shelter (state grant in DPH budget)



#### \$6.4 million

Continuation of operations and services at recently acquired and opened
 240 units of family supportive housing

#### \$3 million

• 60 new family shallow subsidies for housing

#### Long-term commitment

• Continue operations of the Oasis Family Shelter

#### \$1.2 million over two years

• Expansion of hours at Buena Vista Horace Mann Family Shelter.

#### \$1.1 million

- Continued support for families using Emergency Housing Vouchers
- 191 families moved in as of mid-May

#### Funding for operations and services

• For 91 new PSH family units in LOSP pipeline (Star View Court and 600 7th Street)

# Highlights: FY 2023-25 Investments in Families



# Highlights: FY 2023-25 Investments in Young Adults (ages 18-29)

- \$10.3 million for the continuation of operations and services at recently acquired and opened ~77 units of supportive housing for young adults.
- \$5.4 million funds operating costs for three new young adult housing sites and adds an additional \$10 million in acquisition funding:
  - Proposed 42-unit 1174-78 Folsom youth housing site
  - Additional youth permanent housing site
    TAY bridge housing site
- \$1.8 million for Access Point services and 75 Problem Solving slots for Latine young adults.
- \$6 million for 24/7 young adult drop-in center funded by State HHAP grant funds, included in FY 2023-24 budget.
- \$1 million continued support for young adults placed in Emergency Housing Vouchers.
- Operating and services for 32 new TAY PSH units at 78 Haight Street site.



# Leveraging State & Federal Resources for Young Adults and Families

HSH has leveraged considerable state and federal resources over the year and a half years for families and young adults (i.e., TAY between 18 and 29), including:

- \$70.1 million for family housing and \$23.8 million for young adult housing from Homekey awards.
- Partnered with SFHA to include 50 federally funded project-based vouchers at City Gardens, reducing OCOH share of cost by \$2.3 million annually.
- Federal Emergency Housing Vouchers (EHVs) dedicated to provide permanent housing for various populations, including families and young adults.
- Leveraged four rounds of the State's Homeless Housing, Assistance and Prevention
   (HHAP) grant program, including a 10% set aside for TAY (including funding for Lower
   Polk TAY Navigation Center, Artmar TAY PSH site and new TAY drop-in center)



# Proposal: OCOH Two-Year Spending Plan & Trailing Legislation

- → Allows current OCOH-funded programs to continue on pace.
- **~Supports all investments** recommended by the OCOH Oversight Committee.
- ←Funds 55% of the City's five-year shelter goals and 34% of the prevention goals to achieve reduction of unsheltered homelessness overall.
- ←Remains closely aligned with original OCOH allocations, while providing flexibility needed to address unmet community needs, including youth and family shelter and prevention priorities.
- Maintains existing programs and services.
- ◆Continues to expand programming and housing for youth and families.



# **Proposed OCOH Spending Reallocations**

Mayor's OCOH Reallocation FY23-25 Proposed Budget				
Sources	FY23-24	FY24-25		
Total Business Tax Revenue Total Fund Balance (Re-Appropriated)	291,260,000	295,360,000 39,359,500		
Total Sources	291,260,000	334,719,500		
<u>Uses</u>	FY23-24	FY24-25		
Housing				
General	83,515,000	96,055,500		
Under 30	17,328,000	29,536,000		
Family	27,565,000	36,920,000		
Housing Total	128,408,000	162,511,500		
Prevention	52,771,000	55,392,000		
Shelter	37,266,000	42,976,000		
Mental Health	72,815,000	73,840,000		
Total Uses	291,260,000	334,719,500		
Proposal Funds Following Expenditures	FY23-24	FY24-25		
General Housing	3,418,500	14,831,500		
Fund 350 Slots of Adult Rapid Rehousing	3,418,500	10,581,500		
New 75 units of Adult Permanent Supportive Hsg	0	4,250,000		
Prevention	9,082,000	11,088,000		
Addtl Homelessness Prevention/Diversion	8,122,000	8,122,000		
Problem Solving for Latine Youth	960,000	960,000		
Sustains Prevention Portfolio Funding Level		2,006,000		
Shelter	8,140,000	13,440,000		
D10 Cabin Site Operations	3,000,000	7,000,000		
Vehicular Assistance Program	150,000	150,000		
Expand Hours at Buena Vista Horace Mann Family Shelter	600,000	600,000		
Expand Hours at Hospitality House Adult Shelter	220,000	220,000		
Fund Mission Cabins Operations	4,170,000	5,470,000		
TOTAL	20,640,500	39,359,500		

	FY23-24 Budget Year
	Changes
Revenue by Population	(Increases/(Decreases)
General Housing	3,418,500
TAY Housing	(11,798,000)
Family Housing	(8,842,500)
Prevention	9,082,000
Shelter	8,140,000
TOTAL	-

Re-allocated Revenue in FY24

23 Current Year	FY24-25 Budget Year+1
appropriation	Re-Appropriation
	14,831,500
(20,157,500)	
(19,202,000)	
	11,088,000
	13,440,000
(39,359,500)	39,359,500
	(19,202,000)



# **HSH Staffing Overview**

	FY 2022-23 Adopted	FY 2023-24 Proposed	Change from FY23	FY 2024-25 Proposed	Change from FY24	Two-Year Budget Change
Total Full-Time Equivalent (FTE)	228.69	255.34	26.65	263.83	8.49	35.14
Permanent FTE	222.37	249.26	26.89	257.72	8.46	35.35
Temp FTE	6.32	6.08	- 0.24	6.11	0.03	- 0.21

FY24 FTE increase accounts for 7.59 net new FTE with partial funding; 19.2 FTE growth in FY24 to annualize new positions added at partial funding last fiscal year.



## **Proposed FY 2023-25 Staffing Investments**

- →Provides new HSH position authority department-wide over the next two years.
  - General Fund cost limited to \$787,000 in FY2023-24 and partial cost in FY 2024-25.
  - Keeps pace with multi-million-dollar expansion of services across the homelessness response system while recognizing time to hire.
- Address unsustainable workloads by investing in department infrastructure.
  - Reduce workloads of existing staff by filling critical staffing gaps.

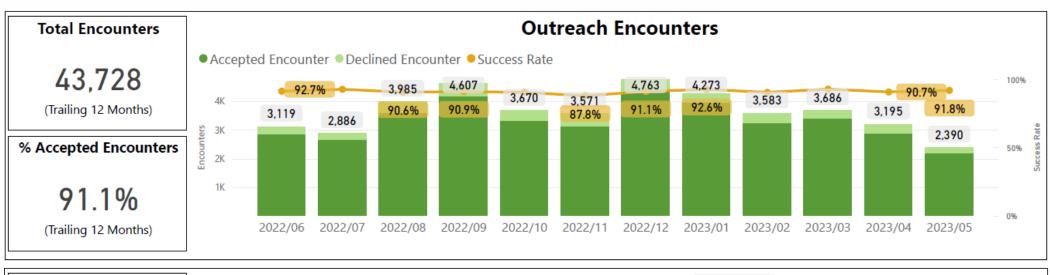


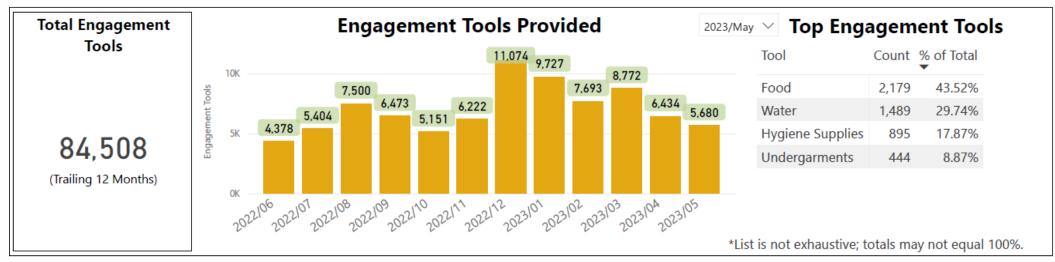
# Staffing Vacancies: Status

HSH Division	# of Vacancies	Hiring Status	Hiring Date
<b>Executive Director's Office</b>	1	In process	June 2023
Equity	1	In process	June 2023
Planning, Performance and Strategy	<b>10</b> 3 positions new in FY22-23	In process: <b>9</b> Pending list: <b>1</b>	June 2023: <b>1</b> July 2023: <b>3</b> August 2023: <b>2</b> September 2023: <b>4</b>
Admin and Finance	<b>20</b> 13 positions new in FY22-23	In process: 14 Pending list: 3 Hired: 2 On Leave: 1	July 2023: <b>2</b> August 2023: <b>4</b> September 2023: <b>7</b> October 2023: <b>1</b> TBD: <b>3</b>
Programs	<b>28</b> 9 positions new in FY22-23	In process: <b>20</b> Pending list: <b>4</b> Hired: <b>4</b>	June 2023: <b>6</b> July 2023: <b>9</b> August 2023: <b>5</b> TBD: <b>4</b>



# **HSH Monthly Data: Outreach**

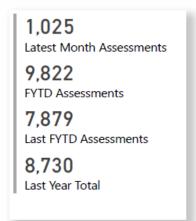


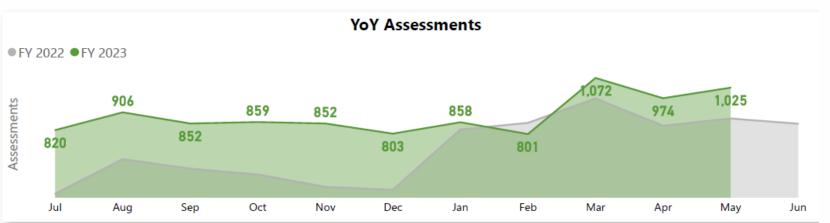


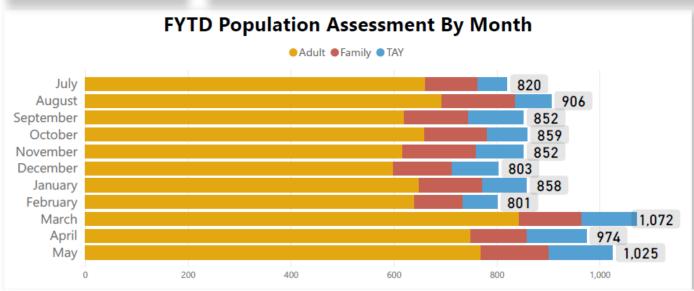
Data through May 31, 2023. Note: Data may be incomplete as data is due June 15th for May 2023.

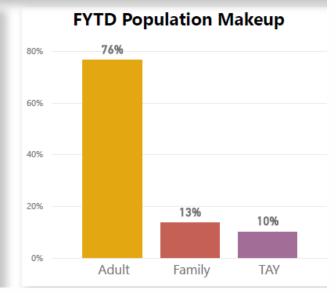


# **HSH Monthly Data: Coordinated Entry**







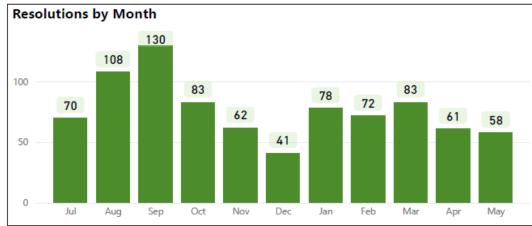


Data through May 31, 2023

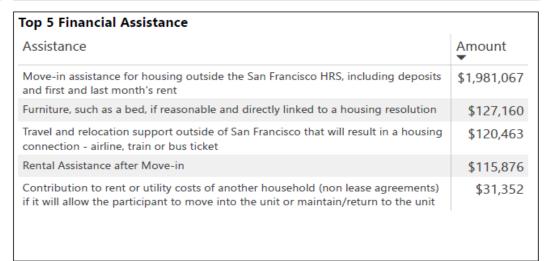
# **HSH Monthly Data: Problem Solving Resolutions**

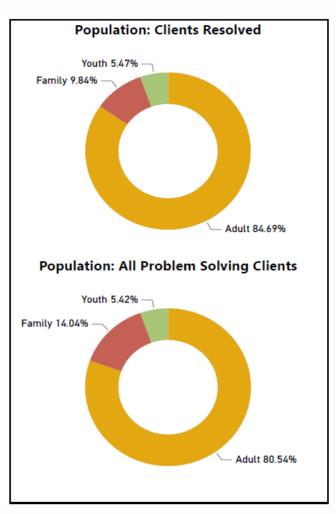


# Households 823 Unique Households Resolved 7,576 Households Served



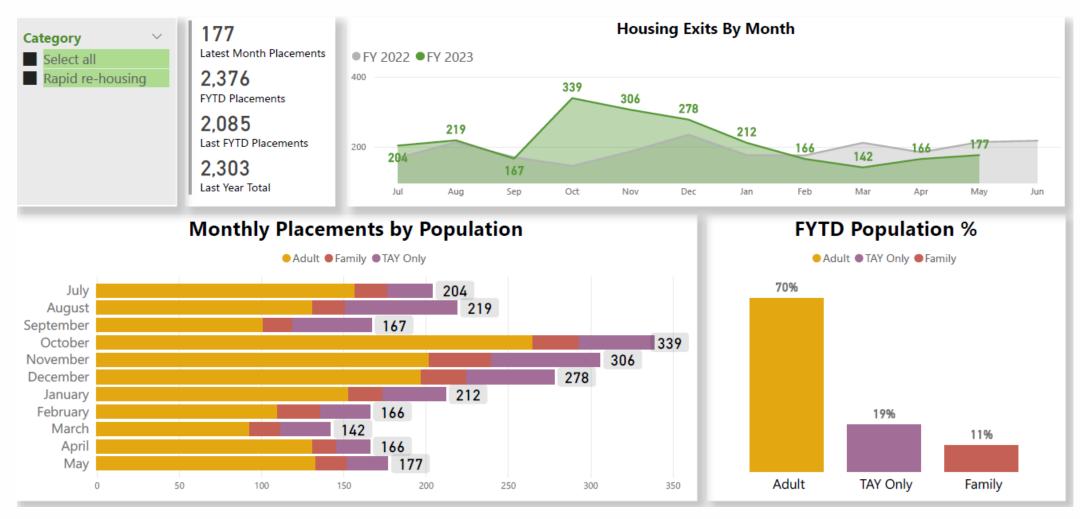
# Services 857 Total Resolutions 10,962 Total Conversations \$2,511,938 Total Financial Assistance





Data through May 31, 2023

# **HSH Monthly Data: Housing Placements**



Data through May 31, 2023

