**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

# MEMORANDUM

TO: Sailaja Kurella, Director and Purchaser, Office of Contract Administration Stephanie Tang, Director, Contract Monitoring Division

Vitor young

FROM: Victor Young, Assistant Clerk

DATE: June 21, 2023

SUBJECT: LEGISLATION INTRODUCED

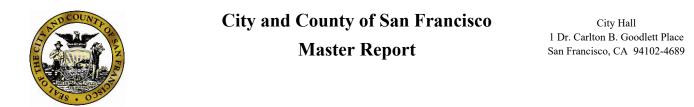
The Board of Supervisors' Rules Committee received the following proposed legislation:

#### File No. 230705

### Ordinance amending the Administrative Code to clarify that a contractor may be suspended or debarred due to violations of certain state or local labor laws governing the payment of wages and unfair labor practices.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

cc: Tareneh Moayed, Office Contract Administration Rachel Cukierman, Office Contract Administration Rochelle Fretty, Contract Monitoring Division



ile Number:	230705	File Type:	Ordinanc	e <b>Status:</b> 30 Day Rule	
Enacted:				Effective:	
Version:	1	In Control:	Rules Co	mmittee	
File Name:		tive Code - Sus∣ s Based on Viol			
Requester:			Cost:	Final Action:	
Comment:				<b>Fitle:</b> Ordinance amending the Administrative Code to clarify that a contractor may be suspended or debarred due to violations of certain state or local labor laws governing the payment of wages and unfair labor practices.	
				Sponsor: Chan	

#### History of Legislative File 230705

Ver	Acting Body	Date Action	Sent To	Due Date	Result
1	President	06/06/2023 ASSIGNED UNDER	30 Rules Committee	07/06/2023	
		DAY RULE			

- [Administrative Code Suspension or Debarment of Contractors Based on Violation of Labor 1 Laws] 2 3 Ordinance amending the Administrative Code to clarify that a contractor may be 4 suspended or debarred due to violations of certain state or local labor laws governing 5 the payment of wages and unfair labor practices. 6 NOTE: Unchanged Code text and uncodified text are in plain Arial font. **Additions to Codes** are in *single-underline italics Times New Roman font*. 7 Deletions to Codes are in *strikethrough italics Times New Roman font*. Board amendment additions are in double-underlined Arial font. 8 Board amendment deletions are in strikethrough Arial font. \* \* \*) indicate the omission of unchanged Code Asterisks (\* 9 subsections or parts of tables. Be it ordained by the People of the City and County of San Francisco: 10 11 Section 1. Chapter 28 of the Administrative Code is hereby amended by revising 12 Section 28.3, to read as follows: 13 SEC. 28.3. GROUNDS FOR DEBARMENT AND SUSPENSION. 14 (a) **Debarment**. A Charging Official shall issue an Order of Debarment for any 15 16 Contractor who the hearing officer, based on evidence presented, finds to have engaged in 17 any willful misconduct with respect to any City bid, request for gualifications, request for 18 proposals, grant request, purchase order and/or contract, or grant award. Such willful 19 misconduct may include, but need not be limited to the following: (1) submission of false 20 information in response to an advertisement or invitation for bids or quotes, a request for 21 qualifications, or a request for proposals; (2) failure to comply with the terms of a contract or 22 with provisions of the Municipal Code; (3) a pattern and practice of disregarding or repudiating 23 terms or conditions of City contracts or grants, including without limitation repeated unexcused 24 delays and poor performance; (4) failure to abide by any rules and/or regulations adopted
- 25 pursuant to the Municipal Code; (5) submission of false claims as defined in this

1 Administrative Code, Chapter 6, Article V, or Chapter 21, Section 21.35, or other applicable 2 federal, state, or municipal false claims laws; (6) a verdict, judgment, settlement, stipulation, 3 or plea agreement establishing the Contractor's violation of any civil or criminal law or 4 regulation against any government entity relevant to the Contractor's ability or capacity 5 honestly to perform under or comply with the terms and conditions of a City contract or grant; 6 (7) an order, decision, verdict, judgment, settlement, stipulation, or plea agreement establishing the 7 Contractor's intentional or willful violation of any civil or criminal law or regulation governing wages 8 or unfair labor practices, including, but not limited to, violations under California Labor Code sections 9 98.1, 1771.1 and 1775, San Francisco Administrative Code Chapters 12P, 12R.4, 12W and 14, and 29 10 U.S.C. § 158(a); (8) collusion in obtaining award of any City contract or grant, or payment or 11 approval thereunder; and/or (89) the offer or provision of any gift or money to a public official, 12 if that public official is prohibited from accepting the gift or money by any law or regulation. 13 (b) **Suspension**. Any Charging Official may issue an Order of Suspension to a 14 Contractor on the basis that the Contractor has been arrested or indicted, or become the 15 subject of a criminal, civil or administrative complaint issued by a government entity, where 16 the arrest or indictment, criminal, civil, or administrative complaint alleges that the Contractor 17 has violated a civil or criminal law or regulation against any government entity relevant to the 18 Contractor's ability or capacity honestly to perform under or comply with the terms and 19 conditions of a City contract or grant including, but not limited to, the grounds for Debarment 20 set forth in Section 28.3(a).

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Section 2. Effective Date. This ordinance shall become effective 30 days after
 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
 of Supervisors overrides the Mayor's veto of the ordinance.

2	Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors		
3	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,		
4	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal		
5	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment		
6	additions, and Board amendment deletions in accordance with the "Note" that appears under		
7	the official title of the ordinance.		
8			
9	APPROVED AS TO FORM:		
10	DAVID CHIU, City Attorney		
11	By: /s/ Kate G. Kimberlin		
12	KATE G. KIMBERLIN Deputy City Attorney		
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FILE NO. 230705

## LEGISLATIVE DIGEST

[Administrative Code - Suspension or Debarment of Contractors Based on Violation of Labor Laws]

Ordinance amending the Administrative Code to clarify that a contractor may be suspended or debarred due to violations of certain state or local labor laws governing the payment of wages and unfair labor practices.

### Existing Law

Chapter 28 of the Administrative Code currently provides eight potential bases to seek suspension or debarment of a contractor.

#### Amendments to Current Law

The amendment to Chapter 28 would specify an additional basis to seek suspension or debarment of a contractor: an order, decision, verdict, judgment, settlement, stipulation, or plea agreement establishing the contractor's intentional or willful violation of any civil or criminal law or regulation governing wages or unfair labor practices.

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## **Introduction Form**

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):

	1.	For reference to Committee (Ordinance, Resolution, Motion or Charter Amend	ment)
	2.	Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)	
	3.	Request for Hearing on a subject matter at Committee	
	4.	Request for Letter beginning with "Supervisor	inquires"
	5.	City Attorney Request	
	6.	Call File No. from Committee.	
	7.	Budget and Legislative Analyst Request (attached written Motion)	
100000000000	8.	Substitute Legislation File No.	
	9.	Reactivate File No.	
	10.	Topic submitted for Mayoral Appearance before the Board on	
The p	roposed	legislation should be forwarded to the following (please check all appropriate be	oxes):
	🗆 Sn	nall Business Commission $\Box$ Youth Commission $\Box$ Ethics Commis	sion
		anning Commission $\Box$ Building Inspection Commission $\Box$ Human Resour	rces Department
Gener	al Plan	Referral sent to the Planning Department (proposed legislation subject to Charte	r 4.105 & Admin 2A.53)
	□ Ye	es 🗆 No	
(Note.	For In	nperative Agenda items (a Resolution not on the printed agenda), use the Impera	tive Agenda Form.)
Spons	sor(s):		- 
Cha	n		
Subje	ct:		
Adm	inistrati	ive Code - Suspension or Debarment of Contractors Based on Violation o	f Labor Laws
Long	Title or	text listed:	
deba	arred du	amending the Administrative Code to clarify that a contractor may be susp ue to violations of certain state or local labor laws governing the payment practices.	

Signature of Sponsoring Supervisor:

 $\subset$ 

From:	Groth, Kelly (BOS)	
To:	BOS Legislation, (BOS)	
Cc:	Chan, Connie (BOS); KIMBERLIN, KATE (CAT); PEARSON, ANNE (CAT); Somera, Alisa (BOS)	
Subject:	Chan - Introduction Form - Violation of Labor Laws	
Date:	Tuesday, June 6, 2023 2:48:02 PM	
Attachments:	<u>01681316.docx</u>	
	<u>01681868.docx</u>	
	<u>Chan - Intro Form - Suspension or Debarment signed.pdf</u>	

Hi Clerk's Office,

Please see attached introduction form, ordinance, and legislative digest for legislation Supervisor Chan will be introducing today, amending the administrative code. Copying Deputy City Attorney Kate Kimberlin for approval.

Thank you, Kelly

Kelly Groth | 明美 Legislative Aide Office of Supervisor Chan District 1, San Francisco Board of Supervisors (415) 554-7413

From:	Kimberlin, Kate (CAT)
То:	BOS Legislation, (BOS); Groth, Kelly (BOS)
Cc:	Chan, Connie (BOS); PEARSON, ANNE (CAT); Somera, Alisa (BOS); BOS Legislation, (BOS)
Subject:	RE: Chan - Introduction Form - Violation of Labor Laws
Date:	Wednesday, June 7, 2023 11:27:54 AM
Attachments:	image002.png
	image004.png

Confirmed. Thank you.

Kate G. Kimberlin (she/her) Deputy City Attorney Office of City Attorney David Chiu (415) 554-4780 Direct www.sfcityattorney.org

From: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Sent: Wednesday, June 7, 2023 11:26 AM
To: Groth, Kelly (BOS) <kelly.groth@sfgov.org>; Kimberlin, Kate (CAT)
<Kate.Kimberlin@sfcityatty.org>
Cc: Chan, Connie (BOS) <connie.chan@sfgov.org>; Pearson, Anne (CAT)
<Anne.Pearson@sfcityatty.org>; Somera, Alisa (BOS) <alisa.somera@sfgov.org>; BOS Legislation,
(BOS) <bos.legislation@sfgov.org>
Subject: RE: Chan - Introduction Form - Violation of Labor Laws

Thank you for the legislation submission.

We are seeking the approval of Deputy City Attorney Kate Kimberlin for use of her electronic signature and approval as to form. Kindly confirm that the attached ordinance is approved as to form, and the /s/ next to her name in the signature line of the ordinance has the same effect as her signature, by reply of this email.

#### Lisa Lew

San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102 T 415-554-7718 | F 415-554-5163 lisa.lew@sfgov.org | www.sfbos.org

(VIRTUAL APPOINTMENTS) To schedule a "virtual" meeting with me (on Microsoft Teams), please ask and I can answer your questions in real time.

Zo Click <u>here</u> to complete a Board of Supervisors Customer Service Satisfaction form

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**Disclosures:** Personal information that is provided in communications to the Board of Supervisors is subject to disclosure under the California Public Records Act and the San Francisco Sunshine Ordinance. Personal information provided will not be redacted. Members of the public are not required to provide personal identifying information when they communicate with the Board of Supervisors and its committees. All written or oral communications that members of the public submit to the Clerk's Office regarding pending legislation or hearings will be made available to all members of the public for inspection and copying. The Clerk's Office does not redact any information

from these submissions. This means that personal information—including names, phone numbers, addresses and similar information that a member of the public elects to submit to the Board and its committees—may appear on the Board of Supervisors' website or in other public documents that members of the public may inspect or copy.

From: Groth, Kelly (BOS) <kelly.groth@sfgov.org>
Sent: Tuesday, June 6, 2023 2:48 PM
To: BOS Legislation, (BOS) <books.legislation@sfgov.org>
Cc: Chan, Connie (BOS) <connie.chan@sfgov.org>; KIMBERLIN, KATE (CAT)
<Kate.Kimberlin@sfcityatty.org>; PEARSON, ANNE (CAT) <Anne.Pearson@sfcityatty.org>; Somera,
Alisa (BOS) <aliaa.somera@sfgov.org>
Subject: Chan - Introduction Form - Violation of Labor Laws

#### Hi Clerk's Office,

Please see attached introduction form, ordinance, and legislative digest for legislation Supervisor Chan will be introducing today, amending the administrative code. Copying Deputy City Attorney Kate Kimberlin for approval.

Thank you, Kelly

Kelly Groth | 明美 Legislative Aide Office of Supervisor Chan District 1, San Francisco Board of Supervisors (415) 554-7413 1

1	[Administrative Code - Suspension or Debarment of Contractors Based on Violation of Labor Laws]
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3	
4	Ordinance amending the Administrative Code to clarify that a contractor may be
5	suspended or debarred due to violations of certain state or local labor laws governing
6	the payment of wages and unfair labor practices.
7	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
8	Additions to Codes are in <i>single-underline italics Times New Roman font</i> . Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> .
9	<b>Board amendment additions</b> are in <u>double-underlined Arial font</u> . <b>Board amendment deletions</b> are in strikethrough Arial font.
10	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
11	Be it ordained by the People of the City and County of San Francisco:
12	
13	Section 1. Chapter 28 of the Administrative Code is hereby amended by revising
14	Section 28.3, to read as follows:
15	SEC. 28.3. GROUNDS FOR DEBARMENT AND SUSPENSION.
16	(a) <b>Debarment</b> . A Charging Official shall issue an Order of Debarment for any
17	Contractor who the hearing officer, based on evidence presented, finds to have engaged in
18	any willful misconduct with respect to any City bid, request for qualifications, request for
19	proposals, grant request, purchase order and/or contract, or grant award. Such willful
20	misconduct may include, but need not be limited to the following: (1) submission of false
21	information in response to an advertisement or invitation for bids or quotes, a request for
22	qualifications, or a request for proposals; (2) failure to comply with the terms of a contract or
23	with provisions of the Municipal Code; (3) a pattern and practice of disregarding or repudiating
24	terms or conditions of City contracts or grants, including without limitation repeated unexcused
25	delays and poor performance; (4) failure to abide by any rules and/or regulations adopted

1 pursuant to the Municipal Code; (5) submission of false claims as defined in this 2 Administrative Code, Chapter 6, Article V, or Chapter 21, Section 21.35, or other applicable 3 federal, state, or municipal false claims laws; (6) a verdict, judgment, settlement, stipulation, 4 or plea agreement establishing the Contractor's violation of any civil or criminal law or 5 regulation against any government entity relevant to the Contractor's ability or capacity 6 honestly to perform under or comply with the terms and conditions of a City contract or grant; 7 (7) an order, decision, verdict, judgment, settlement, stipulation, or plea agreement establishing the 8 Contractor's intentional or willful violation of any civil or criminal law or regulation governing wages 9 or unfair labor practices, including, but not limited to, violations under California Labor Code sections 10 98.1, 1771.1 and 1775, San Francisco Administrative Code Chapters 12P, 12R.4, 12W and 14, and 29 11 U.S.C. § 158(a); (8) collusion in obtaining award of any City contract or grant, or payment or 12 approval thereunder; and/or (89) the offer or provision of any gift or money to a public official, 13 if that public official is prohibited from accepting the gift or money by any law or regulation. 14 (b) **Suspension**. Any Charging Official may issue an Order of Suspension to a 15 Contractor on the basis that the Contractor has been arrested or indicted, or become the 16 subject of a criminal, civil or administrative complaint issued by a government entity, where 17 the arrest or indictment, criminal, civil, or administrative complaint alleges that the Contractor 18 has violated a civil or criminal law or regulation against any government entity relevant to the 19 Contractor's ability or capacity honestly to perform under or comply with the terms and 20 conditions of a City contract or grant including, but not limited to, the grounds for Debarment 21 set forth in Section 28.3(a).

22

23 Section 2. Effective Date. This ordinance shall become effective 30 days after 24 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the 25

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
 of Supervisors overrides the Mayor's veto of the ordinance.

3

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
additions, and Board amendment deletions in accordance with the "Note" that appears under
the official title of the ordinance.

- 10
- APPROVED AS TO FORM: DAVID CHIU, City Attorney
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13	By:	/s/ Kate G. Kimberlin
14		KATE G. KIMBERLIN Deputy City Attorney
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