

File No. 231086

Committee Item No. _____

Board Item No. 28

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: _____

Date: _____

Board of Supervisors Meeting

Date: October 24, 2023

Cmte Board

- Motion
- Resolution
- Ordinance
- Legislative Digest
- Budget and Legislative Analyst Report
- Youth Commission Report
- Introduction Form
- Department/Agency Cover Letter and/or Report
- MOU
- Grant Information Form
- Grant Budget
- Subcontract Budget
- Contract/Agreement
- Form 126 – Ethics Commission
- Award Letter
- Application
- Public Correspondence

OTHER

- BOS Resolution No. 294-23 - 6/6/23 _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____

Prepared by: Lisa Lew

Date: October 20, 2023

Prepared by: _____

Date: _____

1 [Prioritizing and Protecting Impacted Communities during APEC Summit]

2

3 **Resolution urging the Mayor and City agencies to inform residents and vulnerable**
4 **communities of security, transportation, and service impacts from Asia-Pacific**
5 **Economic Cooperation (APEC) activities; to prioritize City funding towards mitigation**
6 **of impacts on neighborhoods, small businesses, and vulnerable communities; and to**
7 **protect people’s rights to freedom of speech and uphold City Sanctuary policies.**

8

9 WHEREAS, The United States will be hosting the 2023 Asia-Pacific Economic
10 Cooperation (APEC) Leaders’ Meeting in San Francisco from November 11 through 17, 2023,
11 at the Moscone Center; and

12 WHEREAS, APEC is a multilateral forum for promoting and negotiating corporate-
13 centered trade deals among 21 member economies in the Asia Pacific Region including the
14 United States, Mexico, and China and will bring together global industry giants, their corporate
15 lobbyists, and billionaires, but will not include representatives of vulnerable and impacted
16 sectors like women and workers of the Global South, nor indigenous, environmental, and
17 human rights advocates; and

18 WHEREAS, San Francisco’s history and legacy is deeply grounded in its role as host
19 city, starting in 1945 with the signing of the United Nations Charter as a binding international
20 treaty that was the basis for the Universal Declaration of Human Rights, which was adopted in
21 December 1948 and whose 75th Anniversary will be observed in December 2023; and

22 WHEREAS, San Francisco also has a deep history of labor organizing and
23 international labor solidarity against free trade agreements that diminish labor rights and
24 environmental protections, cause widespread food and economic insecurity, privatize and
25 outsource public resources, and weaken human right protections; and

1 WHEREAS, The Mayor’s Office has committed to raising \$20 million to fund activities
2 and services relating to hosting duties and requested that the Board of Supervisors waive
3 Behested Payment restrictions in order to allow the Office of the Mayor, Office of Economic
4 and Workforce Development, and Chief of Protocol to solicit donations from private entities
5 and organizations to offset costs, on file with the Clerk of the Board of Supervisors in File No.
6 231086, which is hereby declared to be a part of this Resolution as if set forth fully herein;
7 and

8 WHEREAS, The Mayor’s Office reserved \$10 million in the Fiscal Year 2023-2024
9 Budget in the event they did not meet this fundraising goal and the Board of Supervisors
10 further placed this amount on Budget and Appropriations Committee reserve; and

11 WHEREAS, The Mayor’s Office of Protocol recently announced that they surpassed
12 their fundraising goal by receiving significant donations from private real estate, medical,
13 finance, and technology corporations such as Pacific Gas & Electric, Airbnb, DoorDash; \$1
14 million each from Kaiser Permanente, MEBO International, Prologis, Salesforce, Sutter
15 Health, Visa; \$2 million from Ripple, a cryptocurrency company; and \$4.65 million from Graton
16 Resort and Casino; and

17 WHEREAS, U.S. Homeland Security has designated the APEC event a “National
18 Special Security Event,” and claims that San Francisco could be a potential target for a
19 terrorist attack, and this is the first of such designations in Northern California where Secret
20 Service will implement heightened security precautions including involvement of the Federal
21 Bureau of Investigations (FBI), and deployment of National Guard personnel, surveillance,
22 and sharpshooters; and

23 WHEREAS, The security plans for APEC call for street closures and public
24 transportation disruptions where and when the heads of states will travel; the establishment of
25 an “exclusion zone” or perimeter which will limit vehicular and pedestrian mobility in the South

1 of Market neighborhood of the City where Moscone Center is located; and that background
2 checks and security clearances will be required of workers, residents, and service providers
3 who need to travel through the security perimeter; and

4 WHEREAS, City activities related to APEC thus far have prioritized advertising and
5 promoting APEC, plans and events to host dignitaries, and expediting infrastructure and
6 beautification projects to serve APEC visitors, however, there has been very little information
7 shared with impacted communities on how their daily lives and movement may be impacted
8 by security perimeters, disruptions to traffic, public transportation access, pedestrian flow, and
9 access to social services and public institutions; and

10 WHEREAS, There are many vulnerable residents including immigrants and the
11 unhoused, and facilities such as senior housing, small businesses, child care centers,
12 schools, and community serving organizations within the South of Market area and
13 surrounding neighborhoods which will be impacted by the exclusion zone and traffic
14 disruptions; and

15 WHEREAS, Small businesses have been struggling to survive through and recover
16 from the pandemic and those within and around the Moscone area are concerned about the
17 impact to their businesses, including loss of income, background check requirements on
18 workers and suppliers, and safety for customers and workers; and

19 WHEREAS, Seniors in the vicinity rely on paratransit, medical treatment, access to
20 senior centers and food delivery, and family and friends and caretakers on a daily basis are
21 concerned about how they will have access to critical care and be impacted the week of
22 APEC; and

23 WHEREAS, Immigrants and families that live and work in the area are concerned
24 about the presence of Homeland Security, surveillance, militarized checkpoints and
25

1 restrictions, and whether San Francisco's Sanctuary policies will be upheld during the week of
2 APEC; and

3 WHEREAS, The current economic crisis has also left many unhoused residents
4 vulnerable on the streets who will face increased sweeps and inhumane treatment including
5 confiscation of their belongings and medication; now, therefore, be it

6 RESOLVED, That the Board of Supervisors urges the Mayor's Office and pertinent
7 agencies to provide linguistically appropriate, real-time information, and outreach to residents
8 and all public and community-serving institutions in the South of Market area on disruptions
9 that will take place during the week of APEC; and, be it

10 FURTHER RESOLVED, That the Board of Supervisors urges the Mayor to prioritize
11 the \$10 million currently on reserve for residents and neighborhoods including community
12 based organizations, schools, small businesses, and workers to address and mitigate the
13 local impacts and disruptions that will be caused by the APEC related activities including loss
14 mitigation for small businesses and workers, safe passage for vulnerable populations such as
15 immigrants, seniors and children instead of police overtime and subsidizing exclusive events
16 and activities related to APEC; and, be it

17 FURTHER RESOLVED, That the Board of Supervisors upholds our Sanctuary City
18 laws and the public's right to protest and urges city departments, state, and federal authorities
19 to protect the rights of the people of San Francisco leading up to and during APEC summit
20 activities, including the free exercise of their rights to freedom of expression, association, and
21 peaceful dissent and protest, and to be free of oppressive policing, surveillance, intimidation,
22 and harassment related to their exercise of these rights.

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1 [Asia-Pacific Economic Cooperation - Behested Payment Waiver]

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3 **Resolution authorizing the Office of the Mayor, Office of Economic and Workforce**
4 **Development, and Chief of Protocol to solicit donations from various private entities**
5 **and organizations to support the City hosting the Asia-Pacific Economic Cooperation**
6 **Summit, notwithstanding the Behested Payment Ordinance.**

7
8 WHEREAS, San Francisco will serve as the host city for the 30th Asia-Pacific
9 Economic Cooperation (“APEC”) Leaders’ Summit, in November, 2023, to be attended by
10 President Biden, various heads of state, and other officials from around the world; and

11 WHEREAS, APEC consists of 21 member economies and is the leading forum in the
12 Pacific Rim for promoting trade, investment, economic growth and cooperation throughout the
13 region; and

14 WHEREAS, The economies that will be represented in this year’s APEC Leader’s
15 Summit include the United States, Canada, China, the Philippines, Japan, Singapore and
16 Thailand; the Summit will focus on regional economic issues, including sustainability,
17 digitalization, women’s economic empowerment, trade facilitation, energy security, food
18 security, and health; the APEC meetings will also include the APEC CEO Summit, bringing
19 together company CEOs, thought leaders and other stakeholders together with political
20 leaders from the region for three days of robust dialogue and engagement on global
21 challenges including climate change, equitable growth and supply chain resilience; and

22 WHEREAS, APEC members account for approximately 40 percent of the global
23 population and nearly half of global trade; as of 2021, fellow APEC members were the
24 destination for more than 60 percent of U.S. goods exports; in addition, seven of the top 10
25 U.S. overall trading partners are also members; and

1 WHEREAS, San Francisco is widely recognized as a gateway to the Asia-Pacific
2 region, with long-standing and extensive economic, cultural and academic connections to the
3 region; and

4 WHEREAS, Asian Americans account for about a third of San Francisco's total
5 population, and San Francisco has Sister City relationships with cities throughout the region,
6 including Osaka, Seoul, Ho Chi Minh, Manila, Sydney, and Shanghai; San Francisco's
7 Chinatown is the first in North America and one of the largest Chinese communities outside of
8 Asia; and

9 WHEREAS, San Francisco currently hosts over 75 consulates, representing the
10 government interests of virtually all major countries around the world; over half of the APEC
11 member economies have a consulate or trade office in San Francisco; and

12 WHEREAS, San Francisco is a premier destination for foreign direct investment from
13 the Asia Pacific region; each year, the San Francisco Customs District logs about \$100 billion
14 dollars from two-way shipping with APEC members; northern California firms sell an
15 estimated \$60 billion dollars of goods and services to APEC buyers; and

16 WHEREAS, The APEC Summit is estimated to generate nearly \$37 million dollars in
17 economic benefit to San Francisco; the APEC Summit will be held at the newly renovated
18 Moscone Center and will draw thousands of attendees from around the world; and

19 WHEREAS, The COVID-19 pandemic took a great toll on San Francisco's economy,
20 particularly in terms of international travel; as of February 2023, San Francisco International
21 Airport (SFO) reported international checkpoint numbers at only 80% of pre-pandemic levels;
22 travel from Asia has been particularly impacted; calendar year enplanements from Asia to
23 SFO in 2022 were down 59.6% from 2019; flights from Asia have the highest economic
24 impact on the Bay Area with the top markets in Asia exceeding the economic impact of top
25 markets in Europe by over 50% per flight; and

1 WHEREAS, It is expected that around 10,000 people will come to San Francisco for
2 APEC, almost entirely on overseas flights; San Francisco Travel estimates that 6,000 San
3 Francisco hotel rooms will be used by APEC participants alone, excluding journalists and
4 other visitors; and

5 WHEREAS, APEC will generate significant business for San Francisco's hotels,
6 restaurants, shops, and arts and cultural centers, providing a boost to San Francisco's
7 economic recovery; APEC will also deepen San Francisco's ties to the Asia Pacific region and
8 further promote San Francisco as a global capital of trade, technology, policy innovation, and
9 culture; and

10 WHEREAS, The Office of the Mayor, the Office of Economic and Workforce
11 Development and San Francisco Chief of Protocol and War Memorial Trustee Maryam
12 Muduroglu are working with San Francisco Travel and other civic leaders to help organize an
13 APEC Host Committee to prepare for the Summit and position the City for the opportunities it
14 presents, including by hosting related events such as receptions for foreign leaders and
15 officials, conference panels and other meetings for participants to discuss policy and trade;
16 and

17 WHEREAS, The APEC Host Committee would operate as a nonprofit entity and
18 fundraise from firms, foundations and other organizations that will participate in the APEC
19 Summit or are otherwise APEC stakeholders; and

20 WHEREAS, The Office of the Mayor and the Office of Economic and Workforce
21 Development both partner with organizations, including potential APEC stakeholders, often
22 through grant agreements; and

23 WHEREAS, The Office of the Mayor, the Office of Economic and Workforce
24 Development and Chief of Protocol Maryam Muduroglu seek a waiver of the City's Behested
25 Payment Ordinance (Campaign and Governmental Conduct Code, Sections 3.600 et seq.) to

1 the extent it restricts the Mayor, Chief of Protocol Muduroglu and officers and employees of
2 the Office of the Mayor and the Office of Economic and Workforce Development from
3 soliciting financial support or in-kind goods or services, from persons or entities that would be
4 considered interested parties, for the APEC Host Committee or to otherwise support the
5 APEC Summit; now, therefore, be it

6 RESOLVED, That under Section 3.620(f) of the Campaign and Governmental Conduct
7 Code, the Board of Supervisors hereby waives application of the Behested Payment
8 Ordinance as to the Mayor, Chief of Protocol Maryam Muduroglu and officers and employees
9 of the Office of the Mayor and the Office of Economic and Workforce Development so that
10 they may solicit donations from private organizations and philanthropists to support the APEC
11 Summit; and, be it

12 FURTHER RESOLVED, That granting this waiver serves the public interest by
13 promoting economic growth, innovation and tourism in San Francisco and strengthening the
14 connection between San Francisco and the Asia Pacific region; and, be it

15 FURTHER RESOLVED, That granting this waiver does not create an appearance of
16 impropriety.
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City and County of San Francisco
Tails
Resolution

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

File Number: 230507

Date Passed: June 06, 2023

Resolution authorizing the Office of the Mayor, Office of Economic and Workforce Development, and Chief of Protocol to solicit donations from various private entities and organizations to support the City hosting the Asia-Pacific Economic Cooperation Summit, notwithstanding the Behested Payment Ordinance.

May 24, 2023 Budget and Finance Committee - RECOMMENDED

June 06, 2023 Board of Supervisors - ADOPTED

Ayes: 10 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Safai,
Stefani and Walton
Excused: 1 - Ronen

File No. 230507

I hereby certify that the foregoing
Resolution was ADOPTED on 6/6/2023 by
the Board of Supervisors of the City and
County of San Francisco.

for Angela Calvillo
Clerk of the Board

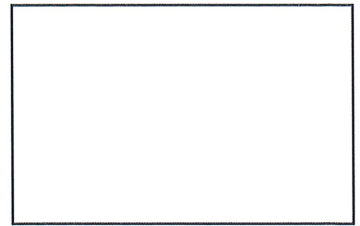
London N. Breed
Mayor

4/7/23

Date Approved

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)



I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- 2. Request for next printed agenda (For Adoption Without Committee Reference)
(Routine, non-controversial and/or commendatory matters only)
- 3. Request for Hearing on a subject matter at Committee
- 4. Request for Letter beginning with "Supervisor _____ inquires..."
- 5. City Attorney Request
- 6. Call File No. _____ from Committee.
- 7. Budget and Legislative Analyst Request (attached written Motion)
- 8. Substitute Legislation File No. _____
- 9. Reactivate File No. _____
- 10. Topic submitted for Mayoral Appearance before the Board on _____

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- Small Business Commission Youth Commission Ethics Commission
- Planning Commission Building Inspection Commission Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- Yes No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Chan, Ronen, Preston

Subject:

Prioritizing and Protecting Impacted Communities during APEC Summit

Long Title or text listed:

Resolution urging the Mayor and City agencies to inform residents and vulnerable communities of security, transportation, and service impacts from Asia-Pacific Economic Cooperation (APEC) activities, to prioritize City funding towards mitigation of impacts on neighborhoods, small businesses, and vulnerable communities; and to protect people's rights to freedom of speech and uphold City Sanctuary policies.

Signature of Sponsoring Supervisor: 