BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

Victor Young

MEMORANDUM

TO: Tom Paulino, Liaison to the Board of Supervisors, Mayor's Office

Anne Pearson, Deputy City Attorney, Office of the City Attorney

John Arntz, Director, Department of Elections

Gayathri Thaikkendiyil, Acting Executive Director, Ethics Commission Jeffrey Tumlin, Executive Director, Municipal Transportation Agency

ieffrey.tumlin@sfmta.com

Keke Robinson-Lugman, SFMTA Citizens Advisory Council

Keka.robinson-lugman@sfmta.com

FROM: Victor Young, Assistant Clerk, Rules Committee

Board of Supervisors

DATE: November 8, 2023

SUBJECT: CHARTER AMENDMENT INTRODUCED

March 5, 2024

The Board of Supervisors' Rules Committee has received following Charter Amendment for the March 5, 2024, Election. This matter is being **re-referred** to you in accordance with Rules of Order 2.22.4.

File No. 230986 (ver2)

Charter Amendment (Second Draft) to amend the Charter of the City and County of San Francisco to provide that the Mayor may disapprove in writing certain San Francisco Municipal Transportation Agency (SFMTA) proposals that must be part of SFMTA's proposed budget or budget amendment; proposals subject to disapproval are increases in fares and parking meter maximum rates, and net expansion of hours or days of parking meter operation; at an election to be held on March 5, 2024.

Please review and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Andres Power, Mayor's Office Michael Canning, Ethics Commission Kate Breen, SFMTA Janet Martinsen, SFMTA Joel Ramos, SFMTA

1	[Charter Amendment - Mayoral Authority to Disapprove Certain SFMTA Budget Proposals]
2	
3	Describing and setting forth a proposal to the voters at an election to be held on March 5,
4	2024, to amend the Charter of the City and County of San Francisco to provide that the
5	Mayor may disapprove in writing certain San Francisco Municipal Transportation Agency
6	(SFMTA) proposals that must be part of SFMTA's proposed budget or budget
7	amendment; proposals subject to disapproval are increases in fares and parking meter
8	maximum rates, and net expansion of hours or days of parking meter operation.
9	
10	Section 1. The Board of Supervisors hereby submits to the qualified voters of the City
11	and County, at an election to be held on March 5, 2024, a proposal to amend the Charter of the
12	City and County by revising Sections 8A.102 and 8A.106, to read as follows:
13 14	NOTE: Unchanged Charter text and uncodified text are in plain font. Additions are <u>single-underline italics Times New Roman font</u> . Deletions are <u>strike-through italics Times New Roman font</u> .
15	Asterisks (* * * *) indicate the omission of unchanged Charter subsections.
16	
17	SEC. 8A.102. GOVERNANCE AND DUTIES.
18	* * * *
19	(b) The Agency shall:
20	* * * *
21	8. Have exclusive authority to adopt regulations limiting parking, stopping, standing
22	or loading as provided by state law; and to establish parking privileges and locations subject to
23	such privileges for categories of people or vehicles as provided by state law; to establish parking
24	meter zones; to set parking rates; and to select, install, locate, and maintain systems and
25	equipment for payment of parking fees, provided that:

1	(i) Notwithstanding the authority established in subsection <u>(b)</u> 8, the Board of
2	Supervisors may by ordinance establish procedures by which the public may seek Board of
3	Supervisors review of any Agency decision with regard to the creation or elimination of any
4	preferential parking zone, the creation or elimination of any parking meter zone, the adoption of
5	any limitation on the time period for which a vehicle may be parked, or reservation of any
6	parking space for persons with a disability that qualifies for parking privileges under state law. In
7	any review of a decision of the Agency pursuant to this section, the Agency's decision shall stand
8	unless the Board of Supervisors reverses the decision of the Agency not later than 60 days after
9	submission of a request to the Board of Supervisors.
10	(ii) Nothing in subsection (b) shall modify the power of the Board of
11	Supervisors to establish civil offenses, infractions and misdemeanors.
12	(iii) Notwithstanding the authority established in subsection (b) 8, to the extent
13	state law contemplates that any Agency action authorized by subsection (b) 8 be effectuated by
14	ordinance, such action shall be effectuated by resolution of the Board of Directors and, if a
15	referendum petition contains the requisite number of signatures, shall be subject to referendum in
16	accordance with Article 14, and the Board of Supervisors shall have the power to reconsider or
17	repeal the action as provided in Article 14.
18	(iv) Notwithstanding the authority established in subsection (b)8, the Agency
19	shall submit any increases in parking meter maximum rates or net expansion of hours or days of
20	parking meter operation to the Mayor and the Board of Supervisors as part of the submission of
21	the Agency's budget or submission of a budget amendment under Section 8A.106.
22	* * * *
23	SEC. 8A.106. BUDGET.
24	The Agency shall be subject to the provisions of Article IX of this Charter except:
25	

1	(a) (1) If the Agency's proposed budget includes an increase in fares or parking
2	meter maximum rates, or a net expansion of hours or days of parking meter operation ("Fare
3	and/or Meter Increase"), then no later than April 15 of each even-numbered year, after
4	professional review and public hearing, and after receiving the recommendations of the Citizens'
5	Advisory Council, the Agency shall submit its proposed budget with annual appropriation detail
6	in a form approved by the Controller, for each of the next two fiscal years to the Mayor. By no
7	later than May 15, the Mayor may disapprove any proposed Fare and/or Meter Increase and
8	return the budget to the Agency to submit an alternative proposed budget to the Mayor by no
9	later than May 31. The Mayor's disapproval shall be in writing and shall identify the specific
10	Fare and/or Meter Increase(s) that are disapproved. If the Mayor takes no action to disapprove
11	any Fare and/or Meter Increase by May 15, the Mayor shall submit the proposed budget to the
12	Board of Supervisors, without change, for its review and consideration.
13	(2) For a proposed budget that does not include any Fare and/or Meter Increase
14	as set forth in subsection (a)(1), no No later than May 1 of each even-numbered year, after
15	professional review, and public hearing, and after receiving the recommendations of the Citizens'
16	Advisory Council, the Agency shall submit its proposed budget with annual appropriation detail
17	in a form approved by the Controller for each of the next two fiscal years to the Mayor, and the
18	Mayor shall submit it to and the Board of Supervisors, without change, for their its review and
19	consideration.
20	(3) The Agency shall propose a budget that is balanced without the need for
21	additional funds over the Base Amount, but may include any Fare and/or Meter Increase subject
22	to the Mayor's review as provided in subsection (a)(1), fare increases and decreases, and
23	reductions or abandonment of service. The Mayor shall submit the budget to the Board of
24	Supervisors, without change. Should the Agency request additional general fund support over the
25	Base Amount, it shall submit an augmentation request for those funds in the standard budget

- process and subject to normal budgetary review and amendment under the general provisions of Article IX.
 - (b) At the time the budget is adopted, the Agency shall certify that the budget is adequate in all respects to make substantial progress towards meeting the performance standards established pursuant to Section 8A.103 for the fiscal year covered by the budget.
 - (c) No later than August 1, the Board of Supervisors may allow the Agency's budget to take effect without any action on its part or it may reject but not modify the Agency's budget by a seven-elevenths' vote. Any fare change, route abandonment, or revenue measure proposed in the budget shall be considered accepted unless rejected by a seven-elevenths' vote on the entire budget. Should the Board reject the budget, it shall make additional interim appropriations to the Agency from the Municipal Transportation Fund sufficient to permit the Agency to maintain all operations through the extended interim period until a budget is adopted. Any request for appropriation of General Fund revenues in excess of the Base Amount shall be approved, modified, or rejected under the general provisions of Article IX.
 - (d) No later than May 1 of each odd-numbered year <u>or at any other time in the Agency's discretion</u>, the Agency shall submit any budget amendment that may be required to increase appropriations over those approved in the two-year budget or as may be required by law, provided that such budget amendment shall establish a detailed plan with appropriation detail only for those anticipated revenues and expenditures exceeding those approved in the two-year budget or as otherwise required by law. The Agency may submit to the Board of Supervisors such additional budget amendments or modifications during the term of the budget, including but not limited to amendments reflecting fare changes, route abandonments and revenue measures, as may be required in the discretion of the Agency. <u>At any time the Agency proposes a budget amendment that includes a Fare and/or Meter Increase, the Agency shall first submit the budget amendment to the Mayor and the Mayor shall have 15 days to disapprove any Fare and/or Meter</u>

1	Increase. The Mayor's disapproval shall be in writing and shall identify the specific Fare and/or
2	Meter Increase(s) that are disapproved. If the Mayor disapproves any Fare and/or Meter
3	Increase, the Agency shall not submit the budget amendment to the Board of Supervisors. If the
4	Mayor does not disapprove any Fare and/or Meter Increase within 15 days, the Mayor or the
5	Agency shall submit the budget amendment to the Board of Supervisors. Once submitted, the The
6	Board of Supervisors may allow any budget amendment to take effect without any action on its
7	part or it may reject but not modify the budget amendment by a seven-elevenths' vote taken
8	within 30 days after its submission to the Board of Supervisors.
9	(e) Notwithstanding any other provisions of this Charter or requirements of the Annual
10	Salary Ordinance, the Controller may authorize the Agency to move funds within its budget and
11	hire personnel without specific Controller approval so long as the Agency's periodic and
12	verifiable projections of spending by the Agency show the Controller that the Agency's spending
13	will be within the approved budget. However, should the projections show that the Agency
14	spending is likely to exceed its budget, the Controller may impose appropriate controls in his or
15	her the Controller's discretion to keep the Agency within budget.
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17	APPROVED AS TO FORM: DAVID CHIU, City Attorney
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19	By: /s/ JON GIVNER
20	JON GIVNER Deputy City Attorney
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