TRANSFER TAX BALLOT MEASURE MARCH 2024

Office of Mayor London N. Breed

Office of Economic & Workforce Development

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## Roadmap to San Francisco's Future

- This measure is part of Mayor Breed's Roadmap to San Francisco's Future, a nine-strategy plan to position Downtown San Francisco for its next chapter. One strategy is to facilitate new uses and flexibility in buildings.
- Earlier this year legislation was approved and enacted to ensure flexible zoning to accommodate the widest possible range of activities and uses Downtown.
- That legislation established an Adaptive Reuse Program to simplify the approval process and streamline requirements for converting underutilized office buildings into housing.
- Over the summer, the City also issued a Request for Interest (RFI) to learn more about the financial and regulatory challenges faced by specific residential conversions.

## Policy Rationale for Transfer Tax Waiver

- The City currently has over 30 million square feet of vacant office space (35% vacancy).
- Converting a portion of this vacant space to housing will have several important benefits:
  - Creating new housing supply to help us meet our aggressive housing goals
  - Revitalizing Downtown, increasing foot traffic, supporting local retailers, restaurants and nightlife, creating a 24 hour Downtown
  - Reducing office vacancy, especially for Class B and C buildings
- However, office to residential conversions are not currently financially feasible.
- The City's transfer tax is one of the key costs making these projects unfeasible.

## Details on Transfer Tax Waiver

- Transfer tax waived on the first transfer after a non-residential to residential conversion
- Waiver is limited to first 5 million square feet of converted space
- To be eligible projects must:
  - Receive planning approval before 1/1/2030
  - Receive a first construction document within three years
  - Transfer the property by 12/31/2054
- Properties that are partially converted can get the tax waiver on the converted portion of the transferred property. Tax would still be due on the portion that is not converted.

## Additional Changes in Ballot Measure

- Would allow BoS to expand this transfer tax waiver program by Ordinance (additional time, expanding the 5 million square foot cap, etc.)
- Allows BoS to make additional changes, reductions, and waivers to transfer tax by Ordinance not currently allowed and would align transfer tax with other local taxes.
- Updates office allocation process to align with office to residential conversions, providing long term flexibility to ensure our downtown can grow and respond to a changing economy:
  - Adds demolished and converted office space back into the annual allocation, which prevents the baseline from being reduced.
  - Allows projects to demolish and replace office space without allocation will ease path of seismic updates where simple renovation is not financially or technically feasible.