File No.	230310
----------	--------

Committee Item No.	
Board Item No.	

## **COMMITTEE/BOARD OF SUPERVISORS**

AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation Date: March 11, 2024			March 11, 2024
Board of Supervisors Meeting:		Date:	
Cmte Board	d		
	Motion Resolution Ordinance - VERS Legislative Digest - VERS Budget and Legislative Analyst Youth Commission Report Introduction Form Department/Agency Cover Lette MOU Grant Information Form Grant Budget Subcontract Budget Contract / DRAFT Mills Act Agre Form 126 – Ethics Commission Award Letter Application Public Correspondence	SION 4 Report er and/or Rep	ort
OTHER	i abile correspondence		
	Planning Commission Transmitta		
	- October 12, 2023, and Se	•	
	Planning Dept. Letter to HCD – No Planning Department Presentation		
	CEQA Determinations – April 21		
	BOS Reso No. 347-23 - July 6, 2		-
$\boxtimes$ $\square$ .	Referrals - February 7, 2024, Ap	oril 3, 2023, ar	nd June 11, 2021
	Committee Report Request Mem	<u>no – March 7,</u>	2024
片 片 .			
ш ш.			
Prepared by:	John Carroll	Date: Marc	h 7, 2024
Prepared by:		Date:	
Prepared by:		Date:	

## AMENDED IN COMMITTEE 3/4/2024 ORDINANCE NO.

FILE NO. 230310

1	[Various Codes - State-Mandated Accessory Dwelling Unit Controls]
2	
3	Ordinance amending the Administrative Code, Building Code, Business and Tax
4	Regulations Code, and Planning Code to clarify the ministerial approval process for
5	certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family
6	and multifamily buildings and to permit certain ADUs in the rear yard under the City's
7	local, discretionary approval program; affirming the Planning Department's
8	determinationmaking findingsaffirming the Planning Department's determination under
9	the California Environmental Quality Act; making findings of consistency with the
10	General Plan and the eight priority policies of Planning Code, Section 101.1; and
11	adopting findings of public necessity, convenience, and welfare under Planning Code,
12	Section 302.
13	NOTE: Unchanged Code text and uncodified text are in plain Arial font.  Additions to Codes are in single-underline italics Times New Roman font.
14 15	Deletions to Codes are in <u>strikethrough italies Times New Roman font</u> .  Board amendment additions are in <u>double-underlined Arial font</u> .  Board amendment deletions are in strikethrough Arial font.
16	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
17	
18	Be it ordained by the People of the City and County of San Francisco:
19	
20	Section 1. Findings.
21	(a) On April 24, 2014, the Planning Commission certified the 2004 and 2009 Housing
22	Element Final Environmental Impact Report ("Final EIR") in accordance with the California
23	Environmental Quality Act (California Public Resources Code Sections 21000 et seq.)
24	("CEQA"), the CEQA Guidelines (California Code of Regulations Title 14, Sections 15000 et
25	seq.), and Chapter 31 of the San Francisco Administrative Code. Subsequent to the adoption

of the Final EIR, the City has approved and incorporated eight addenda into the analysis of
the Final EIR and made requisite findings under CEQA. The Planning Department has
determined that the actions contemplated in this ordinance comply with the California
Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said
determination is on file with the Clerk of the Board of Supervisors in File No and
is incorporated herein by reference. The Board affirms this determination. The Planning
Department has determined that the actions contemplated in this ordinance comply with the
California Environmental Quality Act (California Public Resources Code Sections 21000 et
seq.). Said determination is on file with the Clerk of the Board of Supervisors in File
No. 230310 and is incorporated herein by reference. The Board affirms this determination.
(b) The Planning Department prepared Addendum No. 9 to the Final EIR, dated
September 9, 2022 ("Addendum"). The Addendum evaluates the environmental effects of the
actions contemplated in this ordinance, which are an implementing program of the Project
evaluated in the Final EIR. The Addendum determines that: these actions would not cause
new significant impacts that were not identified in the Final EIR; these actions would not
cause significant impacts that were previously identified in the Final EIR to become
substantially more severe; no new mitigation measures would be necessary to reduce
significant impacts; no changes have occurred with respect to circumstances surrounding
these actions that would cause significant environmental impacts to which these actions
would contribute considerably; and no new information has become available that shows that
these actions would cause significant environmental impacts. For these reasons, no
subsequent or supplemental environmental review is required. The Board of Supervisors has
reviewed and considered the Final EIR and the Addendum, and the Planning Department's
determination is on file with the Clerk of the Board of Supervisors in File No. 210585 and is
incorporated herein by reference.

1	(beb) On <u>February 29, 2024</u> , the Planning Commission, in Resolution No.
2	21527, adopted findings that the actions contemplated in this ordinance are
3	consistent, on balance, with the City's General Plan and eight priority policies of Planning
4	Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution
5	is on file with the Clerk of the Board of Supervisors in File No <u>230310</u> , and is
6	incorporated herein by reference.
7	(edc) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
8	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
9	Planning Commission Resolution No <u>21527</u> .
10	(d) On October 18, 2023, the Building Inspection Commission considered this
11	ordinance at a duly noticed public hearing pursuant to Charter Section 4.121.
12	(e) No local findings are required under California Health and Safety Code Section
13	17958. 7 because the amendments to the Building Code contained in this ordinance do not
14	regulate materials or manner of construction or repair, and instead relate in their entirety to
15	administrative procedures, which are expressly excluded from the definition of a "building
16	standard" by California Health and Safety Code Section 18909(c).
17	(f) This ordinance amends the Planning Code to restate existing law that any
18	architectural review standards adopted by the Historic Preservation Commission that are
19	applicable to State-mandated Accessory Dwelling Units ("ADU") must remain objective.
20	California Government Code Section 65852.2, subdivision (a)(1)(b)(i) broadly permits the City
21	to impose objective architectural review standards on ADUs seeking approval under the City's
22	State ADU program. This grant of authority is separate from, and in addition to, subdivision
23	(a)(1(b)(i)'s authorization of local "standards that prevent adverse impacts on any real
24	property that is listed in the California Register of Historical Resources." Furthermore,
25	California Government Code Section 65852.2, subdivision (e)(7) also broadly permits the City

1	to impose objective standards, "including, but not limited to historic standards" on ADUs
2	under the City's Hybrid ADU program. State ADU law therefore authorizes the City to impose
3	objective architectural review standards on ADUs seeking approval under either of the City's
4	State-mandated programs.
5	
6	Section 2. The Planning Code is hereby amended by revising Sections 102, <u>136.</u>
7	155.1, 207, 207.6, 207.7, 1005, and 1110, and adding Sections 207.1 and 207.2, to read as
8	follows:
9	
10	SEC. 102. DEFINITIONS.
11	* * * *
12	Dwelling Unit, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
13	Dwelling Unit that meets all the requirements of subsSection 207.1(c)(4) or subsSection
14	207.2(c)(6) and that is accessory to at least one other Dwelling Unit on the same lot. A
15	detached ADU shall not share structural walls with either-the primary structure or any other
16	structure on the lot. Height for detached ADUs located outside the buildable area shall be
17	measured from existing grade at any given point to either a) the highest point of a finished
18	roof in the case of a flat roof or b) the average height of a pitched roof or stepped roof, or
19	similarly sculptured roof form. Height for detached ADUs located outside the buildable area
20	shall not be eligible for any exemptions described in Planning Code subsection 260(b).
21	
22	Dwelling Unit, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements
23	of <u>Section 207.2(c)(6)</u> , and that:
24	(a) is accessory to at least one other Dwelling Unit on the same lot;

is no more than 500 square feet of Gross Floor Area;

(b)

1	(c)	is contained entirely within an existing or proposed single-family structure;
2	(d)	may include separate sanitation facilities, or may share sanitation facilities with
3	the existing	structure;
4	(e)	is owner-occupied, unless the owner resides in the remaining portion of the
5	structure; <u>p</u>	rovided, however, that owner-occupancy shall not be required if the owner is a
6	governmen	tal agency, land trust, or housing organization;
7	(f)	includes an entrance to the Junior Accessory Dwelling Unit that is separate from
8	the main en	trance to the proposed or existing single-family structure; and
9	(g)	includes an efficiency kitchen that meets the requirements of Government Code
10	Section 658	52.22(a)(6), including a cooking facility with appliances, and a food preparation
11	counter and	storage cabinets that are of reasonable size in relation to the size of the Junior
12	Accessory I	Owelling Unit.
13	* *	* *
14		
15	SEC	. 136. OBSTRUCTIONS OVER STREETS AND ALLEYS AND IN REQUIRED
16	SETBACKS	S, YARDS, AND USABLE OPEN SPACE.
17	* *	* *
18	(c)	The permitted obstructions shall be as follows:
19	* *	* *
20		(32) Infill under decks and cantilevered rooms when adding an Accessory
21	Dwelling Ur	nit; provided, however, that such infill shall comply with Section 207 <u>.1(c)(4) or</u>
22	Section 207	<del>'(c)(6)</del> of this Code <del>, whichever is applicable</del> ; and provided further that if the ADU is
23	proposed fo	or a single-family home under Section 207.1, the rear yard must be 25% of the lot
24	depth but in	no case less than 15 feet.
25		

1	(33) One detached Accessory Dwelling Unit that complies with the
2	requirements of Planning Code subsection 207.1(c)(15)(4)(xii).
3	(34) An Accessory Dwelling Unit proposed for approval under Section 207.2
4	that is no greater than 800 square feet in Gross Floor Area with four-foot side and rear yard
5	setbacks.
6	* * * *
7	
8	SEC. 155.1. BICYCLE PARKING: DEFINITIONS AND STANDARDS.
9	* * * *
10	(b) Standards for Location of Bicycle Parking Spaces. These standards apply to
11	all bicycle parking subject to Section 155.2, as well as bicycle parking for City-owned and
12	leased buildings, parking garages and parking lots subject to Section 155.3. Bicycle racks
13	shall be located in highly visible areas as described in subsections below in order to maximize
14	convenience and minimize theft and vandalism. For Accessory Dwelling Units, the
15	requirements of this subsection (b) may be modified or waived pursuant to the procedures
16	and criteria set forth in Sections 307(I) and 207 <u>.1(c)(4)(G)</u> .
17	* * * *
18	(c) Design Standards for Bicycle Parking Spaces. These design standards apply to
19	all bicycle parking spaces subject to Sections 155.2 and 155.3. Bicycle parking shall follow the
20	design standards established in Zoning Administrator Bulletin No. 9, which includes specific
21	requirements on bicycle parking layout and acceptable types of Class 1 and Class 2 bicycle
22	parking spaces. For Accessory Dwelling Units, the requirements of this subsection (c) may be
23	modified or waived pursuant to the procedures and criteria set forth in Sections 307(I) and

207<u>.1(c)(4)(G)</u>.

24

(ii) The Department shall not approve an application for construction
of an ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections
37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years
prior to filing the application for a building permit to construct the ADU, or where a tenant was
evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served
within five years prior to filing the application for a building permit to construct the ADU. This
subsection (c)(4)(C)(ii) shall not apply if the tenant was evicted under Section 37.9(a)(11) or
37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the
unit after the temporary eviction or (B) have submitted to the Department and to the
Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the
property owner or the tenant certifying that the property owner notified the tenant of the
tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.
(iii) Prior to submitting an application to construct an ADU under this
subsection (c)(4), the property owner shall file with the Rent Board a written declaration,
signed under penalty of perjury, demonstrating that the project will comply with the
requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance,
substantial reduction, or removal of a housing service. The Rent Board shall determine the
form and content of said declaration, which shall include the following information: (1) a

signed under penalty of perjury, demonstrating that the project will comply with the requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing service. The Rent Board shall determine the form and content of said declaration, which shall include the following information: (1) a description of any housing services supplied in connection with the use or occupancy of any units on the subject property that are located in the area of the property or building where the ADU would be constructed; (2) whether construction of the ADU would result in the severance, substantial reduction, or removal of any such housing services; and (3) whether any of the just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner shall also file a copy of the notice required under Section 207(c)(4)(J) with the declaration.

(iv) Tenants at the subject property may contest the information in the
declaration required by subsection 207(c)(4)(C)(iii) by petitioning for a written determination
from the Rent Board verifying the presence and defining characteristics of the housing service
or services in question, and whether any such housing services would be severed,
substantially reduced, or removed by the project as proposed. Petitions must be filed with the
Rent Board within 30 calendar days after the notice required under subsection 207(c)(4)(J)
has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit
the declaration to the Planning Department. If any such petition is timely filed, the Rent Board
shall endeavor to transmit the declaration and its final written determination on the petition to
the Planning Department within 90 calendar days of receipt of said petition. The Department
shall not approve an application to construct an ADU under this subsection (c)(4) unless (1)
the Rent Board has transmitted the declaration and final written determination required by
subsections (c)(4)(C)(iii) and (c)(4)(C)(iv), and (2) the materials transmitted by the Rent Board
indicate that construction of the ADU would not result in the severance, substantial reduction,
or removal without just cause of any tenant housing service set forth in Administrative Code
Section 37.2(r) that is supplied in the area of the property or building where the ADU would be
constructed, unless the property owner demonstrates that the tenant supplied with that
housing service has given their express written consent for the severance, substantial
reduction, or removal of the housing service.
(v) Except as provided in subsections (vi), (vii), and (xiv) below, an
ADU shall be constructed a. entirely within the buildable area of an existing lot, provided that
the ADU does not include a vertical addition, or b. within the built envelope of an existing and
authorized detached garage, storage structure, or other detached structure on the same lot.
For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share
structural walls with either the primary structure or any other structure on the lot. For purposes

of this subsection 207(c)(4)(C)(v), the "built envelope" shall include the open area under an
existing and authorized cantilevered room or room built on columns; decks, except for decks
that are supported by columns or walls other than the building wall to which they are attached
and are multi-level or more than 10 feet above grade; and lightwell infills provided that the infill
will be against a blank neighboring wall at the property line and not visible from any off-site
location; as these spaces exist as of July 11, 2016. An ADU constructed entirely within the
existing built envelope, as defined in this subsection 207(c)(4)(C)(v), along with permitted
obstructions allowed in Section 136(c)(32), of an existing building or authorized detached
structure on the same lot, or where an existing detached garage or storage structure has been
expanded to add dormers, is exempt from the notification requirements of Section 311 of this
Code unless the existing building or authorized detached structure on the same lot is an
Article 10 or Article 11 individual landmark or is in an Article 10 or Article 11 District, in which
case the notification requirements will apply. If an ADU will be constructed under a
cantilevered room or deck that encroaches into the required rear yard, a pre-application
meeting that complies with the Planning Commission's Pre-Application policy is required.
(vi) When a detached garage, storage, or other auxiliary structure is
being converted to an ADU, an expansion to the envelope is allowed to add dormers even if
the detached garage, storage structure, or other auxiliary structure is in the required rear yard.
(vii) On a corner lot, a legal detached nonconforming garage, storage
structure, or other auxiliary structure may be expanded within its existing footprint by up to
one additional story in order to create a consistent street wall and improve the continuity of
buildings on the block.
(viii) ADUs shall comply with any applicable controls in Planning Code
Section 134(f).

1	(ix) An ADU shall not be constructed using space from an existing
2	Dwelling Unit, except that an ADU may expand into habitable space on the ground or
3	basement floors provided that it does not exceed 25% of the total gross square footage of
4	such space on the ground and basement floors. The Zoning Administrator may waive this
5	25% limitation if (1) the resulting space would not be usable or would be impractical to use for
6	other reasonable uses, including, but not limited to, storage or bicycle parking or (2) waiving
7	the limitation would help relieve any negative layout issues for the proposed ADU.
8	(x) An existing building undergoing seismic retrofitting may be eligible
9	for a height increase pursuant to subsection (c)(4)(F) below.
10	(xi) Notwithstanding any other provision of this Code, an ADU
11	authorized under this Section 207(c)(4) may not be merged with an original unit(s).
12	(xii) An ADU shall not be permitted in any building in a Neighborhood
13	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it
14	would eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a
15	Designated Child Care Unit, as defined in Section 102, and meets all applicable standards of
16	Planning Code Section 414A.6(e).
17	(xiii) An Accessory Dwelling Unit shall not be permitted under this
18	subsection (c)(4) if it would result in the reduction or removal of on-site laundry service, unless
19	that laundry service is replaced with at least the same number or capacity of washers and
20	dryers within the same building and as accessible as before to all building tenants.
21	(xiv) An application for a permit solely to construct an ADU in a proposed
22	building pursuant to this subsection 207(c)(4)(C) shall not be subject to the notification
23	requirements of Section 311 of this Code; however, any application for a permit to construct
24	the proposed building shall be subject to any applicable notification requirements of Section
25	311 of this Code.

1	(xv) In addition to any ADUs permitted under this Section 207(c)(4)
2	within the primary structure, one detached ADU shall be permitted within the required rear
3	yard if it complies with the following requirements:
4	a. The proposed ADU is located at least four feet from the side
5	and rear lot lines and has a height no greater than sixteen feet.
6	b. The Gross Floor Area of a detached ADU that provides one
7	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
8	that provides more than one bedroom shall not exceed 1,000 square feet.
9	(D) Prohibition of Short-Term Rentals. An ADU shall not be used for Short-
10	Term Residential Rentals under Chapter 41A of the Administrative Code, which restriction
11	shall be recorded as a Notice of Special Restriction on the subject lot.
12	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9
13	of the Subdivision Code, a lot with an ADU authorized under this Section 207(c)(4) shall not
14	be subdivided in a manner that would allow for the ADU to be sold or separately financed
15	pursuant to any condominium plan, housing cooperative, or similar form of separate
16	ownership. This prohibition on separate sale or finance of the ADU shall not apply to an ADU
17	in a building that consisted entirely of condominium units as of July 11, 2013, and has had no
18	evictions pursuant to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the
19	Administrative Code since July 11, 1996. This prohibition on separate sale or finance of the
20	ADU shall not apply to an ADU that meets the requirements of California Government Code
21	Section 65852.26.
22	(F) Buildings Undergoing Seismic Retrofitting. For ADUs on lots with a
23	building undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the
24	Existing Building Code or voluntary seismic retrofitting in compliance with the Department of
25	Building Inspection's Administrative Bulletin 094, the following additional provision applies: If

1	allowed by the Building Code, a building in which an ADU is constructed may be raised up to
2	three feet to create ground floor ceiling heights suitable for residential use. Such a raise in
3	height
4	(i) Shall be exempt from the notification requirements of Section 311
5	of this Code; and
6	(ii) May expand a noncomplying structure, as defined in Section
7	180(a)(2) of this Code and further regulated in Sections 172, 180, and 188, without obtaining
8	a variance for increasing the discrepancy between existing conditions on the lot and the
9	required standards of this Code.
10	(iii) On lots where an ADU is added in coordination with a building
11	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
12	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
13	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
14	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
15	property is selected on the condo-conversion lottery.
16	(iv) Pursuant to subsection (4)(C)(i), there is no limit on the number of
17	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
18	and safety requirements are met.
19	(G) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant
20	to the provisions of Section 307(I) of this Code, the Zoning Administrator may grant a
21	complete or partial waiver of the density limits and bicycle parking, rear yard, exposure, or
22	open space standards of this Code for ADUs constructed within an existing building, and may
23	grant a waiver of the density limits of this Code for ADUs constructed within a proposed
24	building. If the Zoning Administrator grants a complete or partial waiver of the requirements of
25	this Code and the subject lot contains any Rental Units at the time an application for a building

1	permit is filed for construction of the ADU(s), the property owner(s) shall enter into a
2	Regulatory Agreement with the City under subsection (c)(4)(H) subjecting the ADU(s) to the
3	San Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the
4	Administrative Code) as a condition of approval of the ADU(s). For purposes of this
5	requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
6	(H) Regulatory Agreements. A Regulatory Agreement required by subsection
7	(c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
8	(i) a statement that the ADU(s) are not subject to the Costa Hawkins
9	Rental Housing Act (California Civil Code Section 1954.50) because, under Section
10	1954.52(b), the owner has entered into this agreement with the City in consideration for a
11	complete or partial waiver of the density limits, and/or bicycle parking, rear yard, exposure, or
12	open space standards of this Code or other direct financial contribution or other form of
13	assistance specified in California Government Code Sections 65915 et seq. ("Agreement");
14	and
15	(ii) a description of the complete or partial waiver of Code
16	requirements granted by the Zoning Administrator or other direct financial contribution or form
17	of assistance provided to the property owner; and
18	(iii) a description of the remedies for breach of the Agreement and
19	other provisions to ensure implementation and compliance with the Agreement.
20	(iv) The property owner and the Planning Director (or the Director's
21	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
22	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
23	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
24	of the San Francisco Building Code.

1	(v) Following execution of the Regulatory Agreement by all parties
2	and approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall
3	be recorded against the property and shall be binding on all future owners and successors in
4	<del>interest.</del>
5	Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude
6	a landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
7	Hawkins Rental Housing Act.
8	——————————————————————————————————————
9	(i) Monitoring and Enforcement of Unit Affordability. The Department
10	shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized
11	to be constructed by this subsection 207(c)(4) and shall use such data to enforce the
12	requirements of the Regulatory Agreements entered into pursuant to subsection (c)(4)(H).
13	Property owners shall provide the Department with rent information as requested by the
14	Department. The Board of Supervisors recognizes that property owners and tenants generally
15	consider rental information sensitive and do not want it publicly disclosed. The intent of the
16	Board is for the Department to obtain the information for purposes of monitoring and
17	enforcement but that its public disclosure is not linked to specific individuals or units. The
18	Department shall consult with the City Attorney's Office with respect to the legal requirements
19	to determine how best to achieve the intent of the Board.
20	(ii) Monitoring of Prohibition on Use as Short Term Rentals. The
21	Department shall collect data on the use of ADUs authorized to be constructed by this
22	subsection (c)(4) as Short-Term Residential Rentals, as that term is defined in Administrative
23	Code Section 41A.4, and shall use such data to evaluate and enforce Notices of Special
24	Restriction pursuant to subsection 207(c)(4)(D) and the requirements of Administrative Code
25	Chapter 41A.

Department shall report the types of units being developed pursuant to this subsection 207(c)(4), their affordability rates, their use as Short-Term Residential Rentals, and such additional information as the Director or the Board of Supervisors determines would inform decision makers and the public on the effectiveness and implementation of this subsection 207(c)(4), and shall include recommendations for any amendments to the requirements of this Section 207(c)(4). The exception to Dwelling Unit density limits for certain Accessory Dwelling (6) Units under the State-Mandated Accessory Dwelling Unit Program is set forth in Section 207.2 of this Code. Accessory Dwelling Units - State Mandated Program: Accessory Dwelling Units in Existing or Proposed Dwellings or in a Detached Structure on the Same Lot. (A) Applicability. This subsection 207(c)(6) shall apply to the construction of ADUs and Junior Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed dwellings, or in a detached structure on the same lot, if the ADU meets the applicable requirements of this subsection 207(c)(6). An ADU constructed pursuant to this subsection is considered a residential use that is consistent with the General Plan and the zoning designation for the lot. Adding an ADU or JADU in compliance with this subsection 207(c)(6) does not exceed the allowable density for the lot. Unless otherwise specified, for

(iii) Department Report. As part of the annual Housing Inventory, the

(B) General Controls on Construction. An ADU constructed pursuant to this subsection (c)(6) shall meet all of the following:

purposes of this subsection 207(c)(6), a "detached" structure or ADU shall not share structural

walls with either the primary structure or any other structure on the lot. If construction of the

ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to

subsection 207(c)(4) and not this subsection 207(c)(6).

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	(i) The ADU must have independent exterior access from the existing
2	or proposed primary dwelling or existing accessory structure, and side and rear setbacks
3	sufficient for fire safety.
4	(ii) For projects involving a property listed in the California Register of
5	Historic Places, or a property designated individually or as part of a historic or conservation
6	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any
7	architectural review standards adopted by the Historic Preservation Commission to prevent
8	adverse impacts to such historic resources. Such projects shall not be required to obtain a
9	Certificate of Appropriateness or a Permit to Alter.
10	(iii) All applicable requirements of San Francisco's health and safety
11	codes shall apply, including but not limited to the Building and Fire Codes.
12	(iv) No parking is required for the ADU.
13	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
14	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22,
15	which requires ministerial consideration of ADUs and JADUs that meet certain standards
16	("Ministerial ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this
17	subsection (c)(6)(C) without requiring a waiver of Code requirements pursuant to subsection
18	(c)(4)(G). The City shall approve ADUs and JADUs meeting the following requirements, in
19	addition to the requirements of subsection 207(c)(6)(B) and any other applicable standards:
20	(i) ADUs and JADUs within proposed space of a proposed single-
21	family dwelling or within existing space of a single-family dwelling or accessory structure
22	meeting the following conditions:
23	a. The lot on which the ADU or JADU is proposed contains an
24	existing or proposed single-family dwelling.
25	b. Only one ADU and one JADU is permitted per lot.

1	c. Each proposed ADU and JADU includes an entrance that is
2	separate from the entrance to the existing or proposed dwelling.
3	d. Side and rear setbacks will be sufficient for fire safety.
4	e. If an ADU is proposed, it will be within the existing space of
5	a single-family dwelling or accessory structure, or within the space of a proposed single-family
6	dwelling, or it will require an addition of no more than 150 square feet to an existing accessory
7	structure to accommodate ingress and egress.
8	f. If a JADU is proposed, it meets the requirements of
9	California Government Code Section 65852.22.
10	(ii) Detached, new construction ADUs on lot containing a proposed or
11	existing single-family dwelling meeting the following conditions:
12	a. The lot on which the detached ADU is proposed contains an
13	existing or proposed single-family dwelling.
14	b. The lot on which the ADU is proposed does not contain
15	another ADU, but may contain a JADU.
16	c. The proposed ADU is detached from the single-family
17	dwelling and any other structure.
18	d. The proposed ADU is new construction.
19	e. The proposed ADU is located at least four feet from the side
20	and rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no
21	greater than sixteen feet.
22	(iii) ADUs within existing space of a multifamily dwelling meeting the
23	following conditions:
24	a. The lot on which the ADU is proposed contains an existing
25	multifamily dwelling.

1	b. The ADU is proposed within a portion of the multifamily
2	dwelling structure that is not used as livable space, including but not limited to storage rooms,
3	boiler rooms, passageways, attics, basements, or garages.
4	c. The total number of ADUs within the dwelling structure
5	would not exceed twenty-five percent of the existing number of primary dwelling units within
6	the structure, provided that all multifamily dwelling structures shall be permitted to have at
7	least one ADU pursuant to this subsection 207(c)(6)(C)(iii) if all other applicable standards are
8	met.
9	(iv) Detached, new construction ADUs on lot containing multifamily
10	dwelling meeting the following conditions:
11	a. The lot on which the ADU is proposed contains an existing
12	multifamily dwelling.
13	b. The proposed ADU is detached from the multifamily
14	<del>dwelling.</del>
15	c. The proposed ADU is located at least four feet from the side
16	and rear lot lines and has a height no greater than eighteen feet.
17	d. No more than two ADUs shall be permitted per lot pursuant
18	to this subsection 207(c)(6)(C)(iv).
19	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
20	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d),
21	which requires streamlined, ministerial approval of ADUs meeting certain standards
22	("Streamlined ADUs"). An ADU located on a lot that is zoned for single-family or multifamily
23	use and contains an existing or proposed dwelling, and that is constructed pursuant to this
24	subsection 207(c)(6)(D), shall meet all of the following requirements, in addition to the
25	requirements of subsection 207(c)(6)(B) and any other applicable standards. Provided,

1	however, that the City shall not impose limits on lot coverage, floor area ratio, open space,
2	and minimum lot size, for either attached or detached dwellings, that does not permit
3	construction of an ADU meeting all other requirements that is 800 square feet or less in Gross
4	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs
5	under this subsection 207(c)(6)(D) shall meet the following conditions:
6	(i) Only one ADU will be constructed.
7	(ii) The ADU will be located on a lot that is zoned for single-family or
8	multifamily use and contains an existing or proposed dwelling.
9	(iii) The lot on which the ADU is proposed does not contain another
10	ADU or JADU.
11	(iv) The ADU is either a. attached to or will be constructed entirely
12	within the proposed or existing primary dwelling, including attached garages, storage areas, o
13	similar uses, or an accessory structure on the same lot, or b. attached to or will be constructed
14	entirely within a proposed or legally existing detached structure on the same lot, or c.
15	detached from the proposed or existing primary dwelling and located on the same lot as the
16	proposed or existing primary dwelling.
17	(v) If there is an existing primary dwelling, the Gross Floor Area of an
18	attached ADU that provides one bedroom or less shall not exceed 50 percent of the Gross
19	Floor Area of the existing primary dwelling or 850 square feet, whichever is greater. If there is
20	an existing primary dwelling, the Gross Floor Area of an attached ADU that provides more
21	than one bedroom shall not exceed 50 percent of the Gross Floor Area of the existing primary
22	dwelling or 1,000 square feet, whichever is greater.
23	(vi) The Gross Floor Area of a detached ADU that provides one
24	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
25	that provides more than one bedroom shall not exceed 1,000 square feet.

1	(vii) Setbacks. No setback is required for an ADU located within an
2	existing living area or an existing accessory structure, or an ADU that replaces an existing
3	structure and is located in the same location and constructed to the same dimensions as the
4	structure being replaced. A setback of no more than four feet from the side and rear lot lines
5	shall be required for an ADU that is not converted from either an existing structure or a new
6	structure constructed in the same location and to the same dimensions as an existing
7	structure.
8	(viii) When a garage, carport, or covered parking structure is
9	demolished in conjunction with the construction of an ADU or converted to an ADU,
10	replacement of those offstreet parking spaces is not required.
11	(ix) The ADU shall not exceed a height of 16 feet.
12	<ul> <li>(E) Notification requirements for ADUs on a lot containing a proposed or</li> </ul>
13	existing single-family dwelling. Prior to submitting an application to construct an ADU or
14	JADU on a lot containing a proposed or existing single-family dwelling under subsection
15	207(c)(6)(D), the property owner shall notify all tenants on the subject property of the
16	application, including tenants of the subject property in unauthorized residential units. The
17	property owner shall satisfy this notification requirement in one of the following two ways.
18	(i) Comply with the requirements of the Building Code and applicable
19	Department of Building Inspection screening forms, and submit a copy of any applicable
20	Department of Building Inspection Screening forms to the Planning Department as part of the
21	application to construct an ADU or JADU; or
22	(ii) Cause a notice describing the proposed project to be posted on
23	the subject property for at least 15 days, cause a written notice describing the proposed
24	project to be mailed to the tenants of the subject property, and submit proof of these notices to
25	the Planning Department as part of the application to construct an ADU or JADU. These

notices shall have a format and content determined by the Zoning Administrator, and shall
generally describe the project, including the number and location of the proposed ADU and
JADU. These notices shall describe how to obtain additional information regarding the project
and provide contact information for the Planning Department that complies with the
requirements of the Language Access Ordinance, Chapter 91 of the Administrative Code, to
provide vital information about the Planning Department's services or programs in the
languages spoken by a Substantial Number of Limited English Speaking Persons, as defined
in Chapter 91.
(F) Permit Application Review and Approval. The City shall act on an
application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within
60 days from receipt of the complete application, without modification or disapproval, if the
proposed construction fully complies with the requirements set forth in this subsection
207(c)(6). No requests for discretionary review shall be accepted by the Planning Department
for permit applications meeting the requirements of this subsection 207(c)(6). The Planning
Commission shall not hold a public hearing for discretionary review of permit applications
meeting the requirements of this subsection 207(c)(6). Permit applications meeting the
requirements of this subsection 207(c)(6) shall not be subject to the notification or review
requirements of Section 311 of this Code.
(G) Appeal. The procedures for appeal to the Board of Appeals of a decision
by the Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the
Business and Tax Regulations Code.
(H) Prohibition of Short-Term Rentals. An ADU or JADU authorized under
this subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter
41A of the Administrative Code. This restriction shall be recorded as a Notice of Special
Restriction on the subject lot.

1	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
2	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is
3	constructed under this subsection 207(c)(6) and shall be binding on all future owners and
4	successors in interest:
5	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6)
6	may be rented and is subject to all applicable provisions of the Residential Rent Stabilization
7	and Arbitration Ordinance (Chapter 37 of the Administrative Code).
8	(ii) Notwithstanding the provisions of Article 9 of the Subdivision
9	Code, a lot with an ADU or JADU authorized under this subsection 207(c)(6) shall not be
10	subdivided in a manner that would allow for the ADU or JADU to be sold or separately
11	financed pursuant to any condominium plan, housing cooperative, or similar form of separate
12	ownership, except that this prohibition on separate sale or finance of the ADU shall not apply
13	to an ADU that meets the requirements of California Government Code Section 65852.26.
14	(iii) The size and attributes of a JADU constructed pursuant to this
15	subsection 207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and
16	Government Code 65852.22.
17	(J) Department Report. In addition to the information required by subsection
18	207(c)(4)(I)(iii), the annual Housing Inventory shall include a description and evaluation of the
19	number and types of units being developed pursuant to this subsection (c)(6), their
20	affordability rates, and such other information as the Director or the Board of Supervisors
21	determines would inform decision makers and the public.
22	(K) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under
23	this subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty
24	square feet of Gross Floor Area, or for ADUs that are proposed in lots with three existing units

1	or fewer. Impact fees for all other ADUs shall be imposed proportionately in relation to the
2	Gross Floor Area of the primary dwelling unit.
3	* * * *
4	SEC. 207.1 LOCAL ACCESSORY DWELLING UNIT PROGRAM.
5	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
6	Units Under City's Local Program. An exception to the calculations under Section 207 of
7	this Code shall be made for Accessory Dwelling Units ("ADUs"), as defined in Section 102 of
8	this Code, meeting the requirements of this Section 207.1.
9	(b) Applicability. This Section 207.1 shall apply to the construction of ADUs on all
10	lots located within the City and County of San Francisco in areas that allow residential use,
11	except ADUs regulated by the State-Mandated Program under Section 207.2 of this Code.
12	(c) Controls on Construction. An ADU regulated by this Section 207.1 is
13	permitted to be constructed in an existing or proposed building under the following conditions:
14	(1) For lots that have four existing Dwelling Units or fewer, or where the
15	zoning would permit the construction of four or fewer Dwelling Units, one ADU is permitted.
16	For lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting
17	under subsection 207.1(f) below, or where the zoning would permit the construction of more
18	than four Dwelling Units, there is no limit on the number of ADUs permitted, as long as all
19	other health and safety requirements are met.
20	(2) The Department shall not approve an application for construction of an
21	ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections
22	37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years
23	prior to filing the application for a building permit to construct the ADU, or where a tenant was
24	evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served

within five years prior to filing the application for a building permit to construct the ADU. This

1	subsection (c)(2)	shall not apply if the	tenant was evicted	under Section 37.9	(a)(11) or

2 37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the

unit after the temporary eviction or (B) have submitted to the Department and to the

4 Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the

property owner or the tenant certifying that the property owner notified the tenant of the

tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.

(3) Prior to submitting an application to construct an ADU under this Section 207.1, the property owner shall file with the Rent Board a written declaration, signed under penalty of perjury, demonstrating that the project will comply with the requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing service. The Rent Board shall determine the form and content of said declaration, which shall include the following information: (i) a description of any housing services supplied in connection with the use or occupancy of any units on the subject property that are located in the area of the property or building where the ADU would be constructed; (ii) whether construction of the ADU would result in the severance, substantial reduction, or removal of any such housing services; and (iii) whether any of the just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner shall also file a copy of the notice required under Section 207.1(j) with the declaration.

(4) Tenants at the subject property may contest the information in the declaration required by subsection 207.1(c)(3) by petitioning for a written determination from the Rent Board verifying the presence and defining characteristics of the housing service or services in question, and whether any such housing services would be severed, substantially reduced, or removed by the project as proposed. Petitions must be filed with the Rent Board within 30 calendar days after the notice required under Section 207.1(j) has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit the declaration to the

1	Planning Department. If any such petition is timely filed, the Rent Board shall endeavor to
2	transmit the declaration and its final written determination on the petition to the Planning
3	Department within 90 calendar days of receipt of said petition. The Department shall not
4	approve an application to construct an ADU under this Section 207.1 unless (i) the Rent
5	Board has transmitted the declaration and final written determination required by subsections
6	(c)(3) and (c)(4), and (ii) the materials transmitted by the Rent Board indicate that construction
7	of the ADU would not result in the severance, substantial reduction, or removal without just
8	cause of any tenant housing service set forth in Administrative Code Section 37.2(r) that is
9	supplied in the area of the property or building where the ADU would be constructed, unless
10	the property owner demonstrates that the tenant supplied with that housing service has given
11	their express written consent for the severance, substantial reduction, or removal of the
12	housing service.

(5) Except as provided in subsections (6), (7), and (8) below, an ADU shall be constructed (i) entirely within the buildable area of an existing lot, provided that the ADU does not include a vertical addition, or (ii) within the built envelope of an existing and authorized detached garage, storage structure, or other detached structure on the same lot. For purposes of this subsection 207.1, a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. For purposes of this subsection 207.1, the "built envelope" shall include the open area under an existing and authorized cantilevered room or room built on columns; decks, except for decks that are supported by columns or walls other than the building wall to which they are attached and are multi-level or more than 10 feet above grade; and lightwell infills provided that the infill will be against a blank neighboring wall at the property line and not visible from any off-site location; as these spaces exist as of July 11, 2016. An ADU constructed entirely within the existing built envelope, as defined in this subsection 207.1, along with permitted obstructions allowed in

1	Section 136(c)(32), of an existing building or authorized detached structure on the same lot, or
2	where an existing detached garage or storage structure has been expanded to add dormers,
3	is exempt from the notification requirements of Section 311 of this Code. unless If the existing
4	building or authorized detached structure on the same lot is listed in or previously determined
5	to be eligible for listing in the California Register of Historic Places, or designated individually
6	or as part of a historic or conservation district pursuant to Article 10 or Article 11, in which
7	case the notification requirements of Article 10 or Article 11 will apply. If an ADU will be
8	constructed under a cantilevered room or deck that encroaches into the required rear yard, a
9	pre-application meeting that complies with the Planning Commission's Pre-Application policy
10	<u>is required.</u>
11	(6) When a detached garage, storage, or other auxiliary structure is being
12	converted to an ADU, an expansion to the envelope is allowed to add dormers even if the
13	detached garage, storage structure, or other auxiliary structure is in the required rear yard.
14	(7) On a corner lot, a legal detached nonconforming garage, storage
15	structure, or other auxiliary structure may be expanded within its existing footprint by up to
16	one additional story in order to create a consistent street wall and improve the continuity of
17	buildings on the block.
18	(8) ADUs shall comply with any applicable controls in Planning Code Section
19	<u>134(f).</u>
20	(9) An ADU shall not be constructed using space from an existing Dwelling
21	Unit, except that an ADU may expand into habitable space on the ground or basement floors
22	provided that it does not exceed 25% of the total gross square footage of such space on the
23	ground and basement floors. The Zoning Administrator may waive this 25% limitation if (i) the
24	resulting space would not be usable or would be impractical to use for other reasonable uses,

1	including, but not limited to, storage or bicycle parking or (ii) waiving the limitation would help
2	relieve any negative layout issues for the proposed ADU.
3	(10) An existing building undergoing seismic retrofitting may be eligible for a
4	height increase pursuant to subsection 207.1(f) below.
5	(11) Notwithstanding any other provision of this Code, an ADU authorized
6	under this Section 207.1 may not be merged with an original unit(s).
7	(12) An ADU shall not be permitted in any building in a Neighborhood
8	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it
9	would eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a
10	Designated Child Care Unit, as defined in Section 102, and meets all applicable standards of
11	Planning Code Section 414A.6(e).
12	(13) An Accessory Dwelling Unit shall not be permitted under this Section 207.1
13	if it would result in the reduction or removal of on-site laundry service, unless that laundry
14	service is replaced with at least the same number or capacity of washers and dryers within the
15	same building and as accessible as before to all building tenants.
16	(14) An application for a permit solely to construct an ADU in a proposed
17	building pursuant to this subsection 207.1(c) shall not be subject to the notification
18	requirements of Section 311 of this Code; however, any application for a permit to construct
19	the proposed building shall be subject to any applicable notification requirements of Section
20	311 of this Code.
21	(15) In addition to any ADUs permitted under this Section 207.1 within the
22	primary structure, one detached ADU shall be permitted within the required rear yard if it
23	complies with the following requirements:
24	(A) The proposed ADU is located at least four feet from the side and
25	rear lot lines and has a height no greater than sixteen feet.

1	(B) The Gross Floor Area of a detached ADU that provides one
2	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
3	that provides more than one bedroom shall not exceed 1,000 square feet.
4	(d) Prohibition of Short-Term Rentals. An ADU shall not be used for Short-Term
5	Residential Rentals under Chapter 41A of the Administrative Code, which restriction shall be
6	recorded as a Notice of Special Restriction on the subject lot.
7	(e) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9 of
8	the Subdivision Code, a lot with an ADU authorized under this Section 207.1 shall not be
9	subdivided in a manner that would allow for the ADU to be sold or separately financed
10	pursuant to any condominium plan, housing cooperative, or similar form of separate
11	ownership. This prohibition on separate sale or finance of the ADU shall not apply to an ADU
12	in a building that consisted entirely of condominium units as of July 11, 2013, and has had no
13	evictions pursuant to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the
14	Administrative Code since July 11, 1996. This prohibition on separate sale or finance of the
15	ADU shall not apply to an ADU that meets the requirements of California Government Code
16	<u>Section 65852.26.</u>
17	(f) Buildings Undergoing Seismic Retrofitting. For ADUs on lots with a building
18	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
19	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
20	Inspection's Administrative Bulletin 094, the following additional provision applies: If allowed
21	by the Building Code, a building in which an ADU is constructed may be raised up to three
22	feet to create ground floor ceiling heights suitable for residential use. Such a raise in height
23	(1) Shall be exempt from the notification requirements of Section 311 of this
24	Code; and
25	

1	(2) May expand a noncomplying structure, as defined in Section 180(a)(2) of
2	this Code and further regulated in Sections 172, 180, and 188, without obtaining a variance
3	for increasing the discrepancy between existing conditions on the lot and the required
4	standards of this Code.
5	(3) On lots where an ADU is added in coordination with a building
6	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
7	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
8	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
9	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
10	property is selected on the condo-conversion lottery.
11	(4) Pursuant to subsection 207.1(c)(1), there is no limit on the number of
12	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
13	and safety requirements are met.
14	(g) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant to
15	the provisions of Section 307(I) of this Code, the Zoning Administrator may grant a complete
16	or partial waiver of the density limits and bicycle parking, rear yard, exposure, or open space
17	standards of this Code for ADUs constructed within an existing building, and may grant a
18	waiver of the density limits of this Code for ADUs constructed within a proposed building. If
19	the Zoning Administrator grants a complete or partial waiver of the requirements of this Code
20	and the subject lot contains any Rental Units at the time an application for a building permit is
21	filed for construction of the ADU(s), the property owner(s) shall enter into a Regulatory
22	Agreement with the City under subsection 207.1(h) subjecting the ADU(s) to the San
23	Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the
24	Administrative Code) as a condition of approval of the ADU(s). For purposes of this
25	requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.

1	(h) Regulatory Agreements. A Regulatory Agreement required by subsection
2	207.1(g) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
3	(1) a statement that the ADU(s) are not subject to the Costa Hawkins Rental
4	Housing Act (California Civil Code Section 1954.50) because, under Section 1954.52(b), the
5	owner has entered into this agreement with the City in consideration for a complete or partial
6	waiver of the density limits, and/or bicycle parking, rear yard, exposure, or open space
7	standards of this Code or other direct financial contribution or other form of assistance
8	specified in California Government Code Sections 65915 et seq. ("Agreement"); and
9	(2) a description of the complete or partial waiver of Code requirements
10	granted by the Zoning Administrator or other direct financial contribution or form of assistance
11	provided to the property owner; and
12	(3) a description of the remedies for breach of the Agreement and other
13	provisions to ensure implementation and compliance with the Agreement.
14	(4) The property owner and the Planning Director (or the Director's
15	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
16	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
17	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
18	of the San Francisco Building Code.
19	(5) Following execution of the Regulatory Agreement by all parties and
20	approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall be
21	recorded against the property and shall be binding on all future owners and successors in
22	<u>interest.</u>
23	Any Regulatory Agreement entered into under this Section 207.1 shall not preclude a
24	landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
25	Hawkins Rental Housing Act.

1	<u>(i)</u>	Monitoring	Program.

(1) Monitoring and Enforcement of Unit Affordability. The Department
shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized
to be constructed by this Section 207.1 and shall use such data to enforce the requirements of
the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners
shall provide the Department with rent information as requested by the Department. The
Board of Supervisors recognizes that property owners and tenants generally consider rental
information sensitive and do not want it publicly disclosed. The intent of the Board is for the
Department to obtain the information for purposes of monitoring and enforcement but that its
public disclosure is not linked to specific individuals or units. The Department shall consult
with the City Attorney's Office with respect to the legal requirements to determine how best to
achieve the intent of the Board.
(2) Monitoring of Prohibition on Use as Short Term Rentals. The
Department shall collect data on the use of ADUs authorized to be constructed by this Section
207.1 as Short-Term Residential Rentals, as that term is defined in Administrative Code
Section 41A.4, and shall use such data to evaluate and enforce Notices of Special Restriction
pursuant to Section 207.1(d) and the requirements of Administrative Code Chapter 41A.
(3) Department Report. As part of the annual Housing Inventory, the
Department shall report the types of units being developed pursuant to this Section 207.1,
their affordability rates, their use as Short-Term Residential Rentals, and such additional
information as the Director or the Board of Supervisors determines would inform decision
makers and the public on the effectiveness and implementation of this Section 207.1, and
shall include recommendations for any amendments to the requirements of this Section 207.1.

SEC. 207.2 STATE MANDATED ACCESSORY DWELLING UNIT PROGRAM.

1	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
2	Units Under the State-Mandated Program. An exception to the calculations under Section
3	207 of this Code shall be made for Accessory Dwelling Units ("ADUs") and Junior Accessory
4	Dwelling Units ("JADUs"), as defined in Section 102 of this Code, meeting the requirements of
5	this Section 207.2. The purpose of this Section 207.2 is to implement California Government
6	Code Sections 65852.2 and 65852.22, which require ministerial consideration of ADUs and
7	JADUs that meet certain standards.
8	(b) Applicability. This Section 207.2 shall apply to the construction of ADUs and
9	JADUs in existing or proposed dwellings, or in a detached structure on the same lot, if the
10	ADU meets the applicable requirements of this Section 207.2. An ADU constructed pursuant
11	to this Section 207.2 is considered a residential use that is consistent with the General Plan
12	and the zoning designation for the lot. Adding an ADU or JADU in compliance with this
13	Section 207.2 does not exceed the allowable density for the lot. Unless otherwise specified,
14	for purposes of this Section 207.2, a "detached" structure or ADU shall not share structural
15	walls with the primary structure on the lot. If construction of the ADU will not meet the
16	requirements of this Section, the ADU is regulated pursuant to Section 207.1 and not this
17	<u>Section 207.2.</u>
18	(c) General Controls on Construction. An ADU constructed pursuant to this
19	Section 207.2 shall meet all of the following:
20	(1) The ADU must have independent exterior access from the existing or
21	proposed primary dwelling or existing accessory structure, and side and rear setbacks
22	sufficient for fire safety.
23	(2) For projects involving a property listed in the California Register of
24	Historic Places, or a property designated individually or as part of a historic or conservation
25	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any objective

1	architectural review standards adopted by the Historic Preservation Commission to prevent
2	adverse impacts to such historic resources. Such projects shall not be required to obtain a
3	Certificate of Appropriateness or a Permit to Alter.
4	(3) All applicable requirements of San Francisco's health and safety codes
5	shall apply, including but not limited to the Building and Fire Codes.
6	(4) No parking is required for the ADU.
7	(d) Specific Controls for Hybrid ADUs. The purpose of this subsection 207.2(d)
8	is to implement California Government Code Sections 65852.2(e) and 65852.22, which
9	require ministerial consideration of ADUs and JADUs that meet certain standards ("Hybrid
10	ADUs"). California Government Code Section 65852.2(e)(6) authorizes the City to impose
11	objective standards, including, but not limited to, design, development, and historic standards,
12	on ADUs approved under this subsection 207.2(d). ADUs and JADUs shall strictly meet the
13	requirements set forth in this subsection 207.2(d), and all other applicable Planning Code
14	standards, including open space, exposure, buildable area, and other standards, without
15	requiring a waiver of Code requirements pursuant to subsection 207.1(g); provided, however,
16	that adding an ADU or JADU in compliance with this subsection 207.2(d) does not exceed the
17	allowable density for the lot. The City shall approve ADUs and JADUs meeting the following
18	requirements, in addition to the requirements of subsection 207.2(b) and any other applicable
19	standards:
20	(1) ADUs and JADUs within proposed space of a proposed single-
21	family dwelling or within existing space of a single-family dwelling or accessory
22	structure meeting the following conditions:
23	(A) The lot on which the ADU or JADU is proposed contains an
24	existing or proposed single-family dwelling.

1	(B) Only one detached ADU, and one JADU, are permitted per lot in
2	addition to an ADU permitted under this subsection 207.2(d)(1).
3	(C) Each proposed ADU and JADU includes an entrance that is
4	separate from the entrance to the existing or proposed dwelling.
5	(D) Side and rear setbacks will be sufficient for fire safety.
6	(E) If an ADU is proposed, it will be within the existing space of a
7	single-family dwelling or accessory structure, or within the space of a proposed single-family
8	dwelling, or it will require an addition of no more than 150 square feet to an existing accessory
9	structure to accommodate ingress and egress.
10	(F) If a JADU is proposed, it meets the requirements of Planning Code
11	Section 102 and California Government Code Section 65852.22.
12	(2) Detached, new construction ADUs on a lot containing a proposed or
13	existing single-family dwelling meeting the following conditions:
14	(A) The lot on which the detached ADU is proposed contains an
15	existing or proposed single-family dwelling.
16	(B) The lot on which the ADU is proposed does not contain more than
17	one other ADU and one JADU.
18	(C) The proposed ADU is detached from the single-family dwelling and
19	any other structure.
20	(D) The proposed ADU is new construction.
21	(E) The proposed ADU is located at least four feet from the side and
22	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and does not exceed the
23	applicable height limit contained in subsection 207.2(e)(9).
24	(3) ADUs within existing space of a multifamily dwelling meeting the
25	following conditions:

1	(A) The lot on which the ADU is proposed contains an existing
2	multifamily dwelling.
3	(B) The ADU is proposed within a portion of the multifamily dwelling
4	structure that is not used as livable space, including but not limited to storage rooms, boiler
5	rooms, passageways, attics, basements, or garages.
6	(C) The total number of ADUs within the dwelling structure would not
7	exceed 25% of the existing number of primary dwelling units within the structure, provided that
8	all multifamily dwelling structures shall be permitted to have at least one ADU pursuant to this
9	subsection 207.2(d)(3) if all other applicable standards are met.
10	(4) <u>Detached, new construction ADUs on a lot containing a proposed or</u>
11	existing multifamily dwelling meeting the following conditions:
12	(A) The lot on which the ADU is proposed contains a proposed or
13	existing multifamily dwelling.
14	(B) The proposed ADU is detached from the multifamily dwelling.
15	(C) The proposed ADU is located at least four feet from the side and
16	rear lot lines, except that if the existing multifamily dwelling has a side or rear setback of less
17	than four feet, modification of the existing multifamily dwelling shall not be required as a
18	condition of approving a proposed ADU that otherwise satisfies the requirements of this
19	<u>subsection 207.2(c)(4).</u>
20	(D) The proposed ADU does not exceed the applicable height limit
21	contained in subsection 207.2(e)(9).
22	(E) No more than two ADUs shall be permitted per lot pursuant to this
23	<u>subsection 207.2(c)(4).</u>
24	(e) Specific Controls for State ADUs. The purpose of this subsection 207.2(e) is
25	implement California Government Code Sections 65852.2(a) through (d), which require

1	streamlined, ministerial approval of ADUs meeting certain standards ("State ADUs"). An ADU			
2	located on a lot that is zoned for single-family or multifamily use and contains an existing or			
3	proposed dwelling, and that is constructed pursuant to this subsection 207.2(e), shall meet al			
4	of the following requirements, in addition to the requirements of subsection 207.2(b) and any			
5	other applicable standards. Provided, however, that the City shall not impose any			
6	requirement for a zoning clearance or separate zoning review, any minimum or maximum size			
7	for an ADU, any size based upon a percentage of the proposed or existing primary dwelling,			
8	or any limits on lot coverage, floor area ratio, open space, front setbacks, and minimum lot			
9	size, for either attached or detached dwellings, that does not permit construction of an ADU			
10	meeting all other requirements that is 800 square feet or less in Gross Floor Area, 16 feet or			
11	less in height, and with four foot side and rear yard setbacks. ADUs under this subsection			
12	207.2(e) shall meet the following conditions:			
13	(1) Only one ADU will be constructed.			
14	(2) The ADU will be located on a lot that is zoned for single-family or			
15	multifamily use and contains an existing or proposed dwelling.			
16	(3) The lot on which the ADU is proposed does not contain another ADU or			
17	JADU.			
18	(4) The ADU is either (A) attached to or will be constructed entirely within the			
19	proposed or existing primary dwelling, including attached garages, storage areas, or similar			
20	uses, or an accessory structure on the same lot, or (B) attached to or will be constructed			
21	entirely within a proposed or legally existing detached structure on the same lot, or (C)			
22	detached from the proposed or existing primary dwelling and located on the same lot as the			
23	proposed or existing primary dwelling.			
24	(5) If there is an existing primary dwelling, the Gross Floor Area of an			
25	attached ADU that provides one bedroom or less shall not exceed 50% of the Gross Floor			

1	Area of the existing primary dwelling or 850 square feet, whichever is greater. If there is an				
2	existing primary dwelling, the Gross Floor Area of an attached ADU that provides more than				
3	one bedroom shall not exceed 50% of the Gross Floor Area of the existing primary dwelling of				
4	1,000 square feet, whichever is greater.				
5	(6) The Gross Floor Area of a detached ADU that provides one bedroom or				
6	less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides				
7	more than one bedroom shall not exceed 1,000 square feet.				
8	(7) Setbacks. No setback is required for an ADU located within an existing				
9	living area or an existing accessory structure, or an ADU that replaces an existing structure				
10	and is located in the same location and constructed to the same dimensions as the structure				
11	being replaced. A setback of no more than four feet from the side and rear lot lines shall be				
12	required for an ADU that is not converted from either an existing structure or a new structure				
13	constructed in the same location and to the same dimensions as an existing structure.				
14	(8) Garages. When a garage, carport, or covered parking structure is				
15	proposed to be demolished in conjunction with the construction of an ADU or converted to an				
16	ADU, replacement of those offstreet parking spaces is not required; and a permit to demolish				
17	a detached garage that is to be replaced with an ADU shall be reviewed with the application to				
18	construct the ADU and issued at the same time.				
19	(9) Height limits. The ADU shall not exceed the following height limits:				
20	(A) A height of 16 feet for a detached ADU on a lot with an existing or				
21	proposed dwelling.				
22	(B) A height of 18 feet for a detached ADU on a lot with an existing or				
23	proposed dwelling that is within one-half of one mile walking distance of a major transit stop or				
24	a high-quality transit corridor, as defined in Section 21155 of the California Public Resources				
25					

1	Code. An additional two feet in height shall be permitted to accommodate a roof pitch on the			
2	ADU that is aligned with the roof pitch of the primary dwelling.			
3	(C) A height of 18 feet for a detached ADU on a lot with an existing or			
4	proposed multifamily, multi-story dwelling.			
5	(D) A height of 25 feet or the applicable height limit for the primary			
6	dwelling, whichever is lower, for an ADU that is attached to the primary dwelling, except that			
7	the ADU shall not exceed two stories.			
8	(f) Permit Application Review and Approval. No requests for discretionary			
9	review shall be accepted by the Planning Department for permit applications meeting the			
10	requirements of this Section 207.2. The Planning Commission shall not hold a public hearing			
11	for discretionary review of permit applications meeting the requirements of this Section 207.2.			
12	Permit applications meeting the requirements of this Section 207.2 shall not be subject to the			
13	notification or review requirements of Section 311 of this Code.			
14	(g) Appeal. The procedures for appeal to the Board of Appeals of a decision by the			
15	Department under this Section 207.2 shall be as set forth in Section 8 of the Business and			
16	Tax Regulations Code.			
17	(h) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this			
18	Section 207.2 shall not be used for Short-Term Residential Rentals under Chapter 41A of the			
19	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on			
20	the subject lot.			
21	(i) Rental; Restrictions on Subdivisions. An ADU or JADU constructed			
22	pursuant to this Section 207.2 may be rented and is subject to all applicable provisions of the			
23	Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the Administrative			
24	Code). Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot with an ADU			
25	or JADU authorized under this Section 207.2 shall not be subdivided in a manner that would			

1	allow for the ADU or JADU to be sold or separately financed pursuant to any condominium		
2	plan, housing cooperative, or similar form of separate ownership, except that this prohibition		
3	on separate sale or finance of the ADU shall not apply to an ADU that meets the requirements		
4	of California Government Code Section 65852.26.		
5	(i) Recordation for Junior ADUs. The following restrictions shall be recorded as		
6	a Notice of Special Restriction on the subject lot on which a JADU is constructed under this		
7	Section 207.2 and shall be binding on all future owners and successors in interest:		
8	(1) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot		
9	with a JADU authorized under this Section 207.2 shall not be subdivided in a manner that		
10	would allow for the JADU to be sold or separately financed pursuant to any condominium		
11	plan, housing cooperative, or similar form of separate ownership, except that this prohibition		
12	on separate sale or finance of the JADU shall not apply to a JADU that meets the		
13	requirements of California Government Code Section 65852.26.		
14	(2) The size and attributes of a JADU constructed pursuant to this Section		
15	207.2 shall comply with the requirements of this Section 207.2 and California Government		
16	<u>Code 65852.22.</u>		
17	(j) Department Report. In addition to the information required by subsection		
18	207.1(i)(3), the annual Housing Inventory shall include a description and evaluation of the		
19	number and types of units being developed pursuant to this Section 207.2, their affordability		
20	rates, and such other information as the Director or the Board of Supervisors determines		
21	would inform decision makers and the public.		
22	(k) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under		
23	this Section 207.2, where the ADU or JADU is smaller than 750 square feet of Gross Floor		
24	Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees for		
25			

1	all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the
2	primary dwelling unit.
3	
4	SEC. 207.6. REQUIRED MINIMUM DWELLING UNIT MIX IN RTO, RCD, NCT, DTR,
5	EASTERN NEIGHBORHOODS MIXED USE DISTRICTS, THE VAN NESS & MARKET
6	RESIDENTIAL SPECIAL USE DISTRICT, AND THE POLK STREET AND PACIFIC
7	AVENUE NEIGHBORHOOD COMMERCIAL DISTRICTS.
8	* * * *
9	(b) Applicability.
10	(1) This Section shall apply in the RTO, RCD, NCT, DTR, Eastern
11	Neighborhoods Mixed Use Districts, the Van Ness & Market Residential Special Use District,
12	and the Pacific Avenue and Polk Street NCDs.
13	(2) This Section shall apply to all applications for building permits and/or
14	Planning Commission entitlements that propose the creation of five or more Dwelling Units.
15	(3) This Section does not apply to buildings for which 100 percent of the
16	residential uses are: Group Housing, Dwelling Units that are provided at below market rates
17	pursuant to Section 406(b)(1) of this Code, Single Room Occupancy (SRO) Units, Student
18	Housing (all as defined in Section 102 of this Code) or housing specifically and permanently
19	designated for seniors or persons with physical disabilities.
20	(4) This Section 207.6 shall not apply to applications for permits or entitlements
21	to construct Accessory Dwelling Units or Junior Accessory Dwelling Units.
22	* * * *
23	
24	SEC. 207.7. REQUIRED MINIMUM DWELLING UNIT MIX.

(a) **Purpose.** To ensure an adequate supply of family-sized units in new housing stock, new residential construction must include a minimum percentage of units of at least two and three bedrooms.

#### (b) Applicability.

- (1) This Section 207.7 shall apply to all applications for building permits and/or Planning Commission entitlements that propose the creation of 10 or more Dwelling Units in all districts that allow residential uses, unless that project is located in the RTO, RCD, NCT, DTR, and Eastern Neighborhoods Mixed Use Districts, or in an area or Special Use District with higher specific bedroom mix requirements, or is a HOME SF project subject to the requirements of Planning Code Section 206.3.
- (2) This Section 207.7 shall not apply to buildings for which 100% of the residential uses are: Group Housing, Dwelling Units that are provided at below market rates pursuant to Section 406(b)(1) of this Code, Single Room Occupancy (SRO) Units, Student Housing (all as defined in Section 102 of this Code), or housing specifically and permanently designated for seniors or persons with physical disabilities, including units to be occupied by staff serving any of the foregoing residential uses. This Section 207.7 shall apply to Student Housing unless the educational institution with which it is affiliated has an Institutional Master Plan that the City has accepted, as required under Planning Code Section 304.5.
- (3) This Section 207.7 shall not apply to projects that filed a complete Environmental Evaluation Application on or prior to January 12, 2016, or to projects that have received an approval, including approval by the Planning Commission, as of June 15, 2017.
- (4) In accordance with Section 210.5, this Section 207.7 shall not apply to Commercial to Residential Adaptive Reuse projects.
- (5) This Section 207.7 shall not apply to applications for permits or entitlements to construct Accessory Dwelling Units or Junior Accessory Dwelling Units.

1 \* \* \* \*

#### SEC. 1005. CONFORMITY AND PERMITS.

4 \* \* \* \*

(e) After receiving a permit application from the Central Permit Bureau in accordance with the preceding subsection, the Department shall ascertain whether a Certificate of Appropriateness is required or has been approved for the work proposed in such permit application. If a Certificate of Appropriateness is required and has been issued, and if the permit application conforms to the work approved in the Certificate of Appropriateness, the permit application shall be processed without further reference to this Article 10. If a Certificate of Appropriateness is required and has not been issued, or if the permit application does not conform to what was approved, the permit application shall be disapproved or held by the Department until such time as conformity does exist either through modifications to the proposed work or through the issuance of an amended or new Certificate of Appropriateness. Notwithstanding the foregoing, in the following cases the Department shall process the permit application without further reference to this Article 10:

\* \* \* \*

- (9) When the application is for a permit to install a City-sponsored Landmark plaque to a landmark or district, provided that the improvements conform to the requirements outlined in Section 1006.6 of this Code; or
- (10) When the application is for a permit to construct an Accessory Dwelling Unit or Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory Dwelling Unit conforms to the requirements of <a href="mailto:subssection207.2(c)(6)">subssection207.2(c)(6)</a> of this Code.

25 \* \* \* \*

23

24

25

Section 3. Articles 1, 2, 3, 7, and 8 of the Planning Code are hereby amended by replacing all references to Planning Code "subsection 207(c)(4)" and "section 207(c)(4)" in each of the Sections, subsections, and tables listed below with the term "Section 207.1". If any

- 1 references in the Planning Code to "subsection 207(c)(4)" and "section 207(c)(4)" have been
- 2 <u>inadvertently omitted from the above list, the City Attorney is authorized to cause such</u>
- 3 references to be changed to "Section 207.1".
- 4 <u>Subsection 134(f)</u>
- 5 <u>Subsection 138.1(c)(1)</u>
- 6 <u>Subsection 140(c)(2)</u>
- 7 <u>Subsection 172(a)</u>
- 8 <u>Table 209.1, Note 6</u>
- 9 <u>Table 209.2, Note 7</u>
- 10 <u>Table 209.3, Note 7</u>
- 11 <u>Table 209.4, Note 7</u>
- 12 <u>Table 210.1, Note 5</u>
- 13 <u>Table 210.2, Note 7</u>
- 14 <u>Table 210.4, Note 3</u>
- Subsection 307(I) (2 references)
- 16 <u>Section 710</u>
- 17 <u>Table 710 (2 references)</u>
- 18 <u>Section 711</u>
- 19 <u>Table 711 (2 references)</u>
- 20 <u>Section 712</u>
- 21 <u>Table 712 (2 references)</u>
- 22 <u>Section 713</u>
- 23 <u>Table 713 (2 references)</u>
- 24 <u>Section 714</u>
- 25 <u>Table 714 (2 references)</u>

1	-	<u>Section</u>	<u>715</u>	<u>5</u>

- 2 Table 715 (2 references)
- 3 <u>Section 716</u>
- 4 Table 716 (2 references)
- 5 <u>Section 717</u>
- 6 <u>Table 717 (2 references)</u>
- 7 <u>Section 718</u>
- 8 Table 718 (2 references)
- 9 <u>Section 719</u>
- 10 <u>Table 719 (2 references)</u>
- 11 <u>Table 720</u>
- 12 <u>Table 721</u>
- 13 <u>Section 722</u>
- 14 <u>Table 722 (2 references)</u>
- 15 <u>Section 723</u>
- 16 <u>Table 723 (2 references)</u>
- 17 <u>Section 724</u>
- 18 <u>Table 724 (2 references)</u>
- 19 <u>Section 725</u>
- 20 <u>Table 725 (2 references)</u>
- 21 <u>Section 726</u>
- 22 <u>Table 726 (2 references)</u>
- 23 <u>Section 727</u>
- 24 <u>Table 727 (2 references)</u>
- 25 <u>Section 728</u>

1	-	Table 728 (2 references)
2	-	Section 729
3	-	Table 729 (2 references)
4	-	Section 730
5	-	Table 730 (2 references)
6	-	Table 731 (2 references)
7	-	Table 732 (2 references)
8	-	Table 733 (2 references)
9	-	Table 734 (2 references)
10	-	Section 735
11	-	Table 735 (2 references)
12	_	Section 726
		Section 736
13	-	Table 736 (2 references)
13 14	-	
. •	- - -	Table 736 (2 references)
14	- - -	Table 736 (2 references) Section 737
14 15	- - - -	Table 736 (2 references)  Section 737  Table 737 (2 references)
14 15 16	- - - -	Table 736 (2 references)  Section 737  Table 737 (2 references)  Section 738

Table 739 (2 references)

Table 740 (2 references)

Table 741 (2 references)

Table 742 (2 references)

Section 740

Section 741

Section 742

19

20

21

22

23

24

1	-	<u>Section</u>	743
---	---	----------------	-----

- 2 Table 743 (2 references)
- 3 <u>Section 744</u>
- 4 <u>Table 744 (2 references)</u>
- 5 <u>Section 745</u>
- 6 <u>Table 745 (2 references)</u>
- 7 <u>Table 750 (2 references)</u>
- 8 <u>Table 751 (2 references)</u>
- 9 <u>Section 752</u>
- 10 <u>Table 752 (2 references)</u>
- 11 <u>Section 753</u>
- 12 <u>Table 753 (2 references)</u>
- 13 <u>Section 754</u>
- 14 <u>Table 754 (2 references)</u>
- 15 <u>Section 755</u>
- 16 <u>Table 755 (2 references)</u>
- 17 <u>Section 756</u>
- 18 <u>Table 756 (2 references)</u>
- 19 <u>Section 757</u>
- 20 <u>Table 757 (2 references)</u>
- 21 <u>Section 758</u>
- 22 <u>Table 758 (2 references)</u>
- 23 <u>Section 759</u>
- 24 <u>Table 759 (2 references)</u>
- 25 <u>Section 760</u>

- Table 760 (2 references)
   Table 761 (2 references)
- 3 <u>Section 762</u>
- 4 <u>Table 762 (2 references)</u>
- 5 <u>Table 763 (2 references)</u>
- 6 <u>Section 764</u>
- 7 Table 764 (2 references)
- 8 <u>Section 827</u>
- 9 Table 827 (2 references)
- 10 <u>Section 828</u>
- 11 <u>Section 829</u>
- 12 <u>Table 829 (2 references)</u>
- 13 <u>Table 830</u>
- 14 <u>Section 831</u>
- 15 <u>Section 832</u>
- 16 <u>Section 833</u>
- 17 <u>Section 834</u>
- 18 <u>Section 835</u>
- 19 <u>Section 836</u>
- 20 <u>Section 837</u>
- 21 <u>Section 838</u>
- 22 <u>Section 839</u>
- 23 <u>Section 840</u>

1	Section 4. Articles 1, 2, 3, 7, and 8 of the Planning Code are hereby amended by				
2	replacing all references to Planning Code "subsection 207(c)(6)" and "section 207(c)(6)" in				
3	each of the Sections, subsections, and tables listed below with the term "Section 207.2". If any				
4	references in the Planning Code to "subsection 207(c)(4)" and "section 207(c)(4)" have been				
5	inadvertently omitted from the above list, the City Attorney is authorized to cause such				
6	references to be changed to "Section 207.1".				
7	- <u>Subsection 138.1(c)(1)</u>				
8	- <u>Table 209.1, Note 6</u>				
9	- <u>Table 209.2, Note 7</u>				
10	- <u>Table 209.3, Note 7</u>				
11	- <u>Table 209.4, Note 7</u>				
12	- <u>Table 210.1, Note 5</u>				
13	- <u>Table 210.2, Note 7</u>				
14	- <u>Table 210.4, Note 3</u>				
15	- <u>Subsection 311(b)</u>				
16	- <u>Table 710 (2 references)</u>				
17	- <u>Table 711 (2 references)</u>				
18	- <u>Table 712 (2 references)</u>				
19	- <u>Table 713 (2 references)</u>				
20	- <u>Table 714 (2 references)</u>				
21	- <u>Table 715 (2 references)</u>				
22	- <u>Table 716 (2 references)</u>				
23	- <u>Table 717 (2 references)</u>				
24	- <u>Table 718 (2 references)</u>				
25	- <u>Table 719 (2 references)</u>				

- 2 <u>Table 721</u>
- 3 Table 722 (2 references)
- 4 Table 723 (2 references)
- 5 Table 724 (2 references)
- 6 <u>Table 725 (2 references)</u>
- 7 <u>Table 726 (2 references)</u>
- 8 <u>Section 727</u>
- 9 <u>Table 727 (2 references)</u>
- 10 <u>Table 728 (2 references)</u>
- 11 <u>Table 729 (2 references)</u>
- 12 <u>Table 730 (2 references)</u>
- 13 <u>Table 731 (2 references)</u>
- 14 <u>Table 732 (2 references)</u>
- 15 <u>Table 733 (2 references)</u>
- 16 <u>Table 734 (2 references)</u>
- 17 <u>Section 735</u>
- 18 <u>Table 735 (2 references)</u>
- 19 <u>Section 736</u>
- 20 <u>Table 736 (2 references)</u>
- 21 <u>Section 737</u>
- 22 <u>Table 737 (2 references)</u>
- 23 <u>Section 738</u>
- Table 738 (2 references)
- 25 <u>Section 739</u>

1	_	Table 739 (2 references)
•		
2	-	Section 740
3	-	Table 740 (2 references)
4	-	Section 741
5	-	Table 741 (2 references)
6	-	Section 742
7	-	Table 742 (2 references)
8	-	Section 743
9	-	Table 743 (2 references)
10	-	Section 744
11	-	Table 744 (2 references)
12	-	Section 745
13	-	Table 745 (2 references)
14	-	Table 750 (2 references)
15	-	Table 751 (2 references)
16	-	Section 752
17	-	Table 752 (2 references)
18	-	Table 753 (2 references)
19	-	Table 754 (2 references)
20	-	Table 755 (2 references)
21	-	Table 756 (2 references)
22	-	Table 757 (2 references)
23	-	Table 758 (2 references)
24	-	Table 759 (2 references)
25	-	Table 760 (2 references)

1	- <u>Table 761 (2 references)</u>
2	- <u>Table 762 (2 references)</u>
3	- <u>Table 763 (2 references)</u>
4	- <u>Section 764</u>
5	- <u>Table 764 (2 references)</u>
6	- <u>Subsection 1005(e)(10)</u>
7	- <u>Subsection 1110(g)(4)</u>
8	
9	Section 5. The Administrative Code is hereby amended by revising Section 37.2, to
10	read as follows:
11	SEC. 37.2. DEFINITIONS.
12	* * * *
13	(r) Rental Units. All residential dwelling units in the City together with the land and
14	appurtenant buildings thereto, and all housing services, privileges, furnishings, and facilities
15	supplied in connection with the use or occupancy thereof, including garage and parking
16	facilities.
17	Garage facilities, parking facilities, driveways, storage spaces, laundry rooms,
18	decks, patios, or gardens on the same lot, or kitchen facilities or lobbies in single room
19	occupancy (SRO) hotels, supplied in connection with the use or occupancy of a unit, may not
20	be severed from the tenancy by the landlord without just cause as required by Section

37.9(a). Any severance, substantial reduction, or removal of a housing service, even if

permitted under Section 37.9(a), shall be offset by a corresponding reduction in rent. Either a

landlord or a tenant may file a petition with the Rent Board to determine the amount of the rent

reduction. In addition, a tenant may petition the Rent Board for a determination on whether an

Accessory Dwelling Unit proposed to be constructed under Planning Code Section 207.1(c)(4)

21

22

23

24

would sever, substantially reduce, or remove a housing service, pursuant to the procedures set forth in <u>Ssubsection 207.1(c)(4)(C)(iii)</u>. The issuance of a permit for construction of an Accessory Dwelling Unit does not, in and of itself, constitute a just cause for the purpose of severing a housing service.

Notwithstanding the preceding paragraph, a landlord may temporarily sever one or more housing services listed in that paragraph in order to perform seismic work required by Building Code "Mandatory Earthquake Retrofit of Wood-Frame Buildings" ("mandatory seismic work") if: (1) the landlord has given the notice to temporarily sever as required by Administrative Code Section 65A.2; (2) the landlord has obtained all necessary permits on or before the date the notice to temporarily sever is given; (3) the housing service(s) will only be severed for the minimum time required to complete the mandatory seismic work and in no event for a longer period than provided by Building Code Section 106A.4.4, Table B; and (4) the temporarily severed housing service(s) will be fully restored immediately upon completion of the mandatory seismic work. For such temporary severance of one or more of the specified housing services due to mandatory seismic work required by Building Code Chapter 34B, tenants will not be entitled to a reduction in rent, but tenants shall be entitled to either compensation or a substitute housing service as provided in Administrative Code Chapter 65A.

The term "rental units" shall not include:

\* \* \* \*

(4) Except as provided in subsections (A)-(E), dwelling units whose rents are controlled or regulated by any government unit, agency, or authority, excepting those unsubsidized and/or unassisted units which are insured by the United States Department of Housing and Urban Development; provided, however, that units in unreinforced masonry buildings which have undergone seismic strengthening in accordance with Building Code

1	Chapters 16B and 16C shall remain subject to the Rent Ordinances to the extent that the	
2	ordinance is not in conflict with the seismic strengthening bond program or with the program's	
3	loan agreements or with any regulations promulgated thereunder;	
4	* * * *	
5	(D) The term "rental units" shall include (i) Accessory Dwelling Units	
6	constructed pursuant to Section 207.1(c)(4) of the Planning Code and that have received a	
7	complete or partial waiver of the density limits and the parking, rear yard, exposure, or open	
8	space standards from the Zoning Administrator pursuant to Planning Code Section 307(I), and	
9	(ii) New Unit(s) constructed and funded pursuant to Administrative Code Chapter 85.	
10	* * * *	
11		
12	Section 6. The Business and Tax Regulations Code is hereby amended by revising	
13	Sections 8 and 26, to read as follows:	
14	SEC. 8. METHOD OF APPEAL TO THE BOARD OF APPEALS.	
15	* * * *	
16	(e) Appeals shall be taken by filing a notice of appeal with the Board of Appeals and	
17	paying to said Board at such time a filing fee as follows:	
18	* * * *	
19	(9) Additional Requirements.	
20	* * * *	
21	(C) Except as otherwise specified in this subsection (e)(9)(C), the Board	
22	of Appeals shall fix the time and place of hearing, which shall be not less than 10 nor more	
23	than 45 days after the filing of said appeal, and shall act thereon not later than 60 days after	
24	such filing or a reasonable time thereafter.	
25	* * *	

1	(iii) In the case of a decision on a permit application made
2	pursuant to Planning Code Section 207.2, subsection (c)(6), the Board of Appeals shall set
3	the hearing not less than 10 days after the filing of said appeal, shall act thereon not more
4	than 30 days after such filing, and shall not entertain a motion for rehearing.
5	
6	SEC. 26. FACTS TO BE CONSIDERED BY DEPARTMENTS.
7	* * * *
8	(f) Notwithstanding subsection (a), the provisions of Planning Code Section 207.2,
9	subsection (c)(6), shall govern actions taken on the granting, denial, amendment, suspension,
10	and revocation of permits regulated under that $\underline{S}$ subsection $\underline{207.2}$ (c)(6), not the standards set
11	forth in subsection (a) of this Section 26.
12	
13	Section 7. The Building Code is hereby amended by adding Section 106A.1.19,
14	including Sections 106A.1.19.1 and 106A.1.19.2, to read as follows:
15	106A.1.19 State-Mandated Accessory Dwelling Unit Program. California
16	Government Code Sections 65852.2 and 65852.22 require expedited, ministerial
17	consideration of Acessory Dwelling Units ("ADUs") and Junior Acessory Dwelling Units
18	("JADUs") that meet the requirements of Planning Code Section 207.2.
19	106A.1.19.1 Permit Application Review and Approval. The City shall approve or
20	deny an application for a permit to construct an ADU or JADU on a lot containing an existing
21	dwelling within 60 days from receipt of the complete application if the proposed construction
22	fully complies with the requirements set forth in Planning Code Section 207.2 and any other
23	applicable requirements. If the applicant requests a delay, the 60-day time period shall be
24	tolled for the period of the delay. If the City has not approved or denied the completed

application within 60 days, the application shall be deemed approved.

1	106A.1.19.2 Notice of Garage Demolition. Written and posted notice shall not be	
2	required for the demolition of a detached garage that is to be replaced with an ADU, unless	
3	the property is located within a historic or conservation district pursuant to Article 10 or Article	
4	11 of the Planning Code.	
5		
6	Section 38. Effective Date. This ordinance shall become effective 30 days after	
7	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the	
8	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board	
9	of Supervisors overrides the Mayor's veto of the ordinance.	
10		
11	Section 49. Scope of Ordinance. Except as stated in Sections 3 and 4 of this	
12	ordinance, iln enacting this ordinance, the Board of Supervisors intends to amend only those	
13	words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks,	
14	charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly	
15	shown in this ordinance as additions, deletions, Board amendment additions, and Board	
16	amendment deletions in accordance with the "Note" that appears under the official title of the	
17	ordinance.	
18		
19	Section $\frac{510}{10}$ . Directions to Clerk. The Clerk of the Board of Supervisors is hereby	
20	directed to submit a copy of this ordinance to the California Department of Housing and	
21	Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the	
22	California Government Code.	
23		
24	Section 11. Corrected Presentation of Existing Code. On March 20, 2023, the Land	
25	Use and Transportation Committee created this ordinance by duplicating Board File No.	

1	210585. Ordinance No. 53-23, in Board of Supervisors File No. 210585, took effect on May		
2	22, 2023. This ordinance has been updated to accurately represent recent amendments to		
3	Sections 102, 136, 207, 1005, and 1110 of the Planning Code enacted by Ordinance No. 53-		
4	23 as existing text of the Planning Code. Said revisions do not change the substance of this		
5	ordinance.		
6			
7			
8	APPROVED AS TO FORM:		
9	DAVID CHIU, City Attorney		
10			
11	By: /s/ Peter R. Miljanich		
12	PETER R. MILJANICH Deputy City Attorney		
13			
14	n:\legana\as2023\2100022\01740751.docx		
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			

#### REVISED LEGISLATIVE DIGEST

(Amended in Committee – March 4, 2024)

[Various Codes - State-Mandated Accessory Dwelling Unit Controls]

Ordinance amending the Administrative Code, Building Code, Business and Tax Regulations Code, and Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

#### **Existing Law**

Planning Code Section 102 defines Accessory Dwelling Unit (ADU) and Junior ADU. Planning Code Section 136 regulates permitted obstructions in required setbacks, yards, and open space. Planning Code subsections 207(c)(4) and 207(c)(6) establish the requirements for constructing ADUs in areas of the City that are zoned for residential use. Subsection 207(c)(6) sets forth two state-mandated, ministerial approval processes for ADUs constructed on lots containing existing or proposed single-family dwellings that meet state ADU law requirements: the "State ADU" program, which implements the requirements of California Government Code Sections 65852.2(a) through (d), and the "Hybrid ADU" program, which implements the requirements of California Government Code Sections 65852.2(e). The City's Hybrid ADU program currently permits the addition of one Junior ADU per lot, in combination with one detached ADU or one ADU converted from existing built space.

Planning Code subsection 207(c)(4) provides the City's local program for ADUs constructed on lots containing multi-family dwellings, and on lots containing existing or proposed single-family dwellings that do not meet the state ADU law criteria for ministerial consideration.

The Building Code sets forth standards and processes for the approval of permits to construct dwelling units, including ADUs.

### Amendments to Current Law

Recent amendments to state ADU law, and new interpretations of state ADU law by the California Department of Housing and Community Development, require the City to amend the process for ministerial consideration of applications to construct ADUs that meet certain requirements, and to amend the Planning Code standards applicable to certain ADUs. These required Planning Code amendments include:

BOARD OF SUPERVISORS Page 1

- Clarifying the distinction between the City's local and state-mandated ADU approval programs by relocating the City's ADU controls from Planning Code subsections 207(c)(4) and 207(c)(6) to Planning Code Sections 201.2 and 207.2;
- Revising the definition of Junior ADU in Section 102 to clarify that Junior ADUs need not be owner-occupied if the owner is a governmental agency, land trust, or housing organization;
- Clarifying that lot coverage requirements of Planning Code Section 136 do not prohibit construction of an ADU that is no more than 800 square feet with four-foot side and rear setbacks:
- Under the City's Hybrid ADU program, permitting up to three ADUs (one ADU converted from existing space, one detached ADU, and one Junior ADU) meeting certain requirements on lots containing a proposed or existing single-family home;
- Increasing height limits on certain ADUs to 16, 18, 20, or 25 feet, as applicable;
- Excluding ADUs and Junior ADUs from the City's dwelling unit mix requirements set forth in Planning Code Section 207.6 and 207.7;
- Clarifying existing limits on the City's authority to impose standards and process requirements on state-mandated ADUs, including that any architectural review standards developed by the Historic Preservation Commission for ADUs must be objective; and
- Removing certain notification requirements applicable to the State ADU program.

This ordinance amends the Building Code to clarify that the City must ministerially approve or deny, rather than simply act on, an application to construct a code-complying, state-mandated ADU within 60 days.

This ordinance also amends various sections of the Administrative Code, Business and Tax Regulations Code, and Planning Code to correct cross references to the City's ADU controls.

#### Background Information

On March 20, 2023, the Land Use and Transportation Committee of the Board of Supervisors created this ordinance by duplicating the ordinance in Board File No. 210585. This legislative digest reflects amendments made to this ordinance by the Land Use and Transportation Committee on March 20, 2023, February 5, 2023, and March 4, 2024.

n:\legana\as2020\2100022\01741289.docx

BOARD OF SUPERVISORS Page 2



February 29, 2024

Ms. Angela Calvillo, Clerk Honorable Mayor Breed **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2023-003061PCA:

State-Mandated Accessory Dwelling Unit Controls

Board File No. 230310

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and Mayor Breed,

On February 29, 2024, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Mayor Breed that would amend various sections of the Planning Code. At the hearing the Planning Commission recommended approval with modification

The Commission's proposed modifications were as follows:

- 1. Clarify that ADUs built within Article 10 or Article 11 individual landmarks or in a Historic or Conservation district trigger the notification requirements of Article 10 and Article 11 and not Section 311.
- 2. Retain the existing 311, Article 10, and Article 11 notification requirements for ADUs.

The proposed Ordinance has been determined to be within the scope of the analysis within the San Francisco Housing Element 2022 Update FEIR, certified November 17, 2022 2019-016230ENV.

Mayor, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manager of Legislative Affairs

cc: Peter Miljanich, Deputy City Attorney

Lisa Gluckstein, Housing & Land Use Advisor to Mayor Breed

John Carroll, Office of the Clerk of the Board

#### Attachments:

Planning Commission Resolution
Planning Department Executive Summary





# PLANNING COMMISSION RESOLUTION NO. 21527

**HEARING DATE: FEBRUARY 29, 2024** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

**Case Number:** 2023-003061PCA [Board File No. 230310] **Initiated by:** Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D. Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS (ADUS) MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on March 20, 2023 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 230310, which would amend Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on February 29, 2024; and,

WHEREAS, the proposed Ordinance has been determined to be within the scope of the analysis within the San Francisco Housing Element 2022 Update FEIR, certified November 17, 2022 2019-016230ENV; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation are as follows:

- 1. Clarify that ADUs built within Article 10 or Article 11 individual landmarks or in a Historic or Conservation district trigger the notification requirements of Article 10 and Article 11 and not Section 311.
- 2. Retain the existing 311, Article 10, and Article 11 notification requirements for ADUs.

## **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission finds that the proposed Ordinance supports the Housing Element's goals to increase and diversify housing choice.

The Commission finds that the proposed Ordinance will align the Planning Code with the State Law.

The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

#### **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1.A**

Ensure housing stability and healthy homes.

#### **OBJECTIVE 4.A**

Substantially expand the amount of permanently affordable housing for extremely low- to moderate-income households.

#### **OBJECTIVE 4.B**

Expand small and mid-rise multi-family housing production to serve our workforce, prioritizing middle-income households.

#### **OBJECTIVE 4.C**

Diversify housing types for all cultures, family structures, and abilities.



#### POLICY 4

Facilitate the legalization of unauthorized dwelling units while improving their safety and habitability.

#### POLICY 26

Streamline and simplify permit processes to provide more equitable access to the application process, improve certainty of outcomes, and ensure meeting State-and local-required timelines, especially for 100% affordable housing and shelter projects.

#### POLICY 28

Affirm compliance in State housing law, requirements, and intent by strengthening data collection, clarifying definitions, and further supporting implementation.

#### POLICY 31

Facilitate small and mid-rise multi-family buildings that private development can deliver to serve middle-income households without deed restriction, including through adding units in lower density areas or by adding Accessory Dwelling Units (ADUs).

#### POLICY 32

Promote and facilitate aging in place for seniors and multi-generational living that supports extended families and communal households.

#### **IMPLEMENTATION ACTION 7.4.6**

Once adopted, submit the ADU ordinance to HCD and revise the ordinance based on HCD's review as needed.

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6 which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.

#### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:



- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;
  - The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.
- 7. That the landmarks and historic buildings be preserved;
  - The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.
- 8. That our parks and open space and their access to sunlight and vistas be protected from development;
  - The proposed Ordinance would not have an adverse effect on the City's parks and open space and their



access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on February 29, 2024.

Jonas P Ionin Date: 2024.02.29 14:55:59

Digitally signed by Jonas P Ionin

Jonas P. Ionin

Commission Secretary

AYES: Braun, Ruiz, Imperial, Koppel, Moore, Diamond

NOES: None ABSENT: None

ADOPTED: February 29, 2024





# MEMO TO THE PLANNING COMMISSION

**HEARING DATE: February 29, 2024** 

90-Day Deadline: May 7, 2024

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

**Case Number:** 2023-003061PCA [Board File No. 230310] **Initiated by:** Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

**Environmental** 

**Review:** San Francisco Housing Element 2022 Update FEIR, certified November 17, 2022

2019-016230ENV

**Recommendation:** Approval with Modifications

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings.

## **Background**

The proposed Ordinance previously appeared in front of the Planning Commission on September 28, 2023. The Executive Summary for that hearing is included under Exhibit C. Additional amendments were adopted at the Land Use and Transportation Committee hearing on February 5, 2024 and the proposed Ordinance was referred back to the Planning Commission. Most of the additional amendments are in response to the State Housing and Community Development Agency's (HCD's) review of Ordinance No. 053-23 in their letter dated October 26, 2023 (see Exhibit D). That Ordinance was the prior State ADU legislation that became effective in May of 2023, and is

currently reflected in the Planning Code. The proposed Ordinance also includes minor amendments and clarifications.

#### **Pro-Housing Designation**

San Francisco funds 30% of the total cost of producing affordable housing. The remaining funds come from State and Federal sources. The competition for State funds is significant. Jurisdictions with a "Pro-Housing Designation (PHD)" receive additional points when applying for competitive state funding. Upon review of San Francisco's application for the PHD, HCD has determined these proposed ADU changes are required to meet the criteria for Pro-Housing Designation. There are two funding programs that the PHD will affect in the next month: the Affordable Housing and Sustainable Communities (applications due March 19) and the Pro-Housing Incentives Program (applications due March 15). If San Francisco can demonstrate that we meet the criteria for a Pro-Housing Designation by March 1, San Francisco applicants will have a significantly better chance of getting state funding to produce hundreds of units of affordable housing.

THE WAY CODE WAS PRESENTED DURING THE 09/28/23 PLANNING COMMISSION HEARING	THE WAY IT IS BASED ON NEW STATE LAWS EFFECTIVE 01/01/23 AND BASED ON HCD FEEDBACK
AMENDMENTS REQUIRED BY HCD	
A Junior ADU (JADU) must be owner-occupied unless the owner resides in the remaining portion of the structure.	Clarifies that JADU owner-occupancy is not required if the owner is another governmental agency, land trust, or housing organization.
Planning Code Section 136 states that if an ADU is proposed within a single-family home, the rear yard must be 25 percent of the lot depth, or 15 feet, whichever is greater. Section 136 is silent on the lot coverage allowances for the construction of an ADU that is no greater than 800 square feet with four-foot side and rear setbacks.	Clarify and explicitly note that the lot coverage requirements of Planning Code Section 136 do not prohibit the construction of an ADU that is no greater than 800 square feet with four-foot side and rear setbacks. (Clarification only)
State-Mandated ADUs proposed within historic resources are subject to objective architectural review standards.	The proposed Ordinance emphasizes that any architectural review standards adopted by the Historic Preservation Commission that are applicable to State-Mandated ADUs must remain objective. Additional findings are also added to explain why the City's ADU controls comply with applicable requirements.
The Hybrid ADU Program permits the construction of up to two ADUs within a single-family dwelling. This may be either an ADU converted from existing living space <u>or</u> a detached ADU, plus an additional JADU.	The Hybrid ADU program is amended to permit the construction of up to three ADUs within a single-family dwelling. This allows a converted, detached, and JADU.



The Code states that "the City shall not impose limits on lot coverage, floor area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not permit construction of an ADU meeting all other requirements that is 800 square feet or less"	The Code is amended to match the State's more comprehensive list of requirements that do not permit construction of at least an 800 square foot ADU with four-foot side and rear setbacks.  (Clarification only)
State ADUs require notice to a tenant(s) of the property for any ADUs or JADUs proposed on a lot containing a proposed or existing single-family dwelling.	Per HCD's direction, the notification requirement is removed for State-Mandated ADUs.
OTHER AMENDMENTS AND CLARIFICATIONS	
ADUs and JADUs under the Hybrid Program cannot seek a Planning Code waiver under the Local ADU Program. Such waivers typically include waivers from the open space or exposure requirements of the Planning Code.	This is simplified to clarify and explicitly note that Hybrid ADUs must comply with applicable Planning Code standards, including open space, exposure, and buildable area.
The Hybrid ADU Program is silent on the permitted density.	There is a clarifying amendment (no substantive change) to the Hybrid ADU program controls clarifying that adding an ADU or JADU does not exceed the allowable density on the lot.
The Local ADU projects are generally exempt from 311 notice. However, Article 10 and Article 11 notice is required if the existing building or authorized detached structure is on the same lot as an Article 10 or Article 11 individual landmark or is in an Article 10 or Article 11 District.	The proposed Ordinance would also require 311 notice if the existing building or authorized detached structure is on the same lot as a property that is listed in or previously determined to be eligible in the California Register of Historic Places or designated individually or as part of a historic or conservation district under Article 10 or Article 11.
State and Hybrid ADU Programs require the applicant to record a Notice of Special Restrictions (NSR). The NSR states that the ADU may be rented out and shall be subject to all applicable provisions of the Residential Rent Stabilization and Arbitration Ordinance and may not be subdivided.	Removes the requirement to record an NSR under the State and Hybrid ADU Programs, except for the recordation of JADUs, as required per State law.

## Recommendation

The Department recommends that the Commission *approve with modification* the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendations are as follows:

1. Clarify that ADUs built within Article 10 or Article 11 individual landmarks or in a Historic or Conservation



district trigger the notification requirements of Article 10 and Article 11 and not Section 311.

2. Retain the existing 311, Article 10, and Article 11 notification requirements for ADUs.

#### **Basis for Recommendation**

The Department supports the overall goals of this Ordinance because of it supports the Housing Element's goals to increase housing choice in San Francisco. Specifically, the Ordinance refines the ministerial ADU programs to make the Planning Code consistent with State law. Additionally, the proposed Ordinance responds to HCD's latest feedback. These amendments are required to receive the Pro-Housing Designation from HCD. However, staff believes the proposed Ordinances would benefit from the following recommended modifications:

# Recommendation 1: Clarify that ADUs built within Article 10 or Article 11 individual landmarks or in a Historic or Conservation district trigger the notification requirements of Article 10 and Article 11 and not Section 311.

With the passage of the Constraint's Reduction Ordinance, projects outside of the Priority Equity Geographies SUD that add units, including ADUs, are exempt from 311 notification. Inside the Priority Equity Geographies SUD, local ADU projects are generally exempt from 311 notice if they are constructed entirely within the existing built envelope, of an existing building or authorized detached structure on the same lot, or where an existing detached garage or storage structure has been expanded to add dormers. The Department interpretation is that ADUs built within Article 10 and Article 11 individual landmarks or in a Historic or Conservation trigger notice requirements under Article 10 and Article 11, but not 311 notice. Article 10 and Article 11 notices include hearing notices for Certificates of Appropriateness (CoA) or Permits to Alter (PtA). The recommendation is to note this explicitly in the Code to avoid confusion.

# Recommendation 2: Retain the existing 311, Article 10, and Article 11 notification requirements for ADUs.

As clarified above, 311 notice is generally not required for ADUs, but any applicable historic preservation notice is. The proposed Ordinance would require 311 notice for ADUs on the same lot as properties listed in or previously determined to be eligible for listing in the California Register of Historic Places or designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11. This is a major departure from the Department practice today and would impact more than 10,000 properties.

The Department believes the intent was to expand the types of historic resources that the objective architectural standards apply to, not to expand 311 notice requirements for ADUs. The objective architectural review standards are applicable to properties listed in the California Register of Historic Places, or a property designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11. The Department is amenable to also applying the objective architectural review standards to properties previously determined to be eligible in the California Register of Historic Places. As drafted, however, the proposed Ordinance would trigger 311 notice for all these historic resources. This would add an additional requirement and additional time to the review within the required 120 day-timeframe.



## **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 230310

Exhibit C: Executive Summary from September 28, 2023 Exhibit D: Response letter from HCD dated October 26, 2023







49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# PLANNING COMMISSION DRAFT RESOLUTION

**HEARING DATE: February 29, 2024** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

**Case Number:** 2023-003061PCA [Board File No. 230310] **Initiated by:** Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS (ADUS) MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on March 20, 2023 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 230310, which would amend Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on February 29, 2024; and,

WHEREAS, the proposed Ordinance has been determined to be within the scope of the analysis within the San Francisco Housing Element 2022 Update FEIR, certified November 17, 2022 2019-016230ENV; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation are as follows:

- Clarify that ADUs built within Article 10 or Article 11 individual landmarks or in a Historic or Conservation district trigger the notification requirements of Article 10 and Article 11 and not Section 311.
- 2. Retain the existing 311, Article 10, and Article 11 notification requirements for ADUs.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission finds that the proposed Ordinance supports the Housing Element's goals to increase and diversify housing choice.

The Commission finds that the proposed Ordinance will align the Planning Code with the State Law.

The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

## **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

### **HOUSING ELEMENT**

## **OBJECTIVE 1.A**

Ensure housing stability and healthy homes.



## **OBJECTIVE 4.A**

Substantially expand the amount of permanently affordable housing for extremely low- to moderate-income households.

## **OBJECTIVE 4.B**

Expand small and mid-rise multi-family housing production to serve our workforce, prioritizing middle-income households.

## **OBJECTIVE 4.C**

Diversify housing types for all cultures, family structures, and abilities.

#### POLICY 4

Facilitate the legalization of unauthorized dwelling units while improving their safety and habitability.

#### POLICY 26

Streamline and simplify permit processes to provide more equitable access to the application process, improve certainty of outcomes, and ensure meeting State-and local-required timelines, especially for 100% affordable housing and shelter projects.

## POLICY 28

Affirm compliance in State housing law, requirements, and intent by strengthening data collection, clarifying definitions, and further supporting implementation.

## POLICY 31

Facilitate small and mid-rise multi-family buildings that private development can deliver to serve middle-income households without deed restriction, including through adding units in lower density areas or by adding Accessory Dwelling Units (ADUs).

## POLICY 32

Promote and facilitate aging in place for seniors and multi-generational living that supports extended families and communal households.

## **IMPLEMENTATION ACTION 7.4.6**

Once adopted, submit the ADU ordinance to HCD and revise the ordinance based on HCD's review as needed.

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6



which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.

## **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;



The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# **Planning Code Section 302 Findings.**

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on February 29, 2024.

Jonas P. Ionin
Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: February 29, 2024





## AMENDED IN COMMITTEE 2/5/2024 ORDINANCE NO.

FILE NO. 230310

[Various Codes - State-Mandated Accessory Dwelling Unit Controls] 1 2 Ordinance amending the Administrative Code, Building Code, Business and Tax 3 4 Regulations Code, and Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family 5 and multifamily buildings and to permit certain ADUs in the rear yard under the City's 6 local, discretionary approval program; affirming the Planning Department's 7 determinationmaking findingsaffirming the Planning Department's determination under 8 9 the California Environmental Quality Act; making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1; and 10 adopting findings of public necessity, convenience, and welfare under Planning Code, 11 12 Section 302. 13 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font. **Additions to Codes** are in *single-underline italics Times New Roman font*. 14 **Deletions to Codes** are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. 15 Board amendment deletions are in strikethrough Arial font. Asterisks (\* \* \* \*) indicate the omission of unchanged Code 16 subsections or parts of tables. 17 Be it ordained by the People of the City and County of San Francisco: 18 19 Section 1. Findings. 20 21 (a) On April 24, 2014, the Planning Commission certified the 2004 and 2009 Housing Element Final Environmental Impact Report ("Final EIR") in accordance with the California 22 Environmental Quality Act (California Public Resources Code Sections 21000 et seq.) 23 ("CEQA"), the CEQA Guidelines (California Code of Regulations Title 14, Sections 15000 et 24 seq.), and Chapter 31 of the San Francisco Administrative Code. Subsequent to the adoption 25

of the Final EIR, the City has approved and incorporated eight addenda into the analysis of
the Final EIR and made requisite findings under CEQA. The Planning Department has
determined that the actions contemplated in this ordinance comply with the California
Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said
determination is on file with the Clerk of the Board of Supervisors in File No and
is incorporated herein by reference. The Board affirms this determination. The Planning
Department has determined that the actions contemplated in this ordinance comply with the
California Environmental Quality Act (California Public Resources Code Sections 21000 et
seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No.
and is incorporated herein by reference. The Board affirms this determination.
(b) The Planning Department prepared Addendum No. 9 to the Final EIR, dated
September 9, 2022 ("Addendum"). The Addendum evaluates the environmental effects of the
actions contemplated in this ordinance, which are an implementing program of the Project
evaluated in the Final EIR. The Addendum determines that: these actions would not cause
new significant impacts that were not identified in the Final EIR; these actions would not
cause significant impacts that were previously identified in the Final EIR to become
substantially more severe; no new mitigation measures would be necessary to reduce
significant impacts; no changes have occurred with respect to circumstances surrounding
these actions that would cause significant environmental impacts to which these actions
would contribute considerably; and no new information has become available that shows that
these actions would cause significant environmental impacts. For these reasons, no
subsequent or supplemental environmental review is required. The Board of Supervisors has
reviewed and considered the Final EIR and the Addendum, and the Planning Department's
determination is on file with the Clerk of the Board of Supervisors in File No. 210585 and is

incorporated herein by reference.

1	(bcb) On <u>September 28, 2023,</u> the Planning Commission, in Resolution
2	No <u>21397</u> , adopted findings that the actions contemplated in this ordinance are
3	consistent, on balance, with the City's General Plan and eight priority policies of Planning
4	Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution
5	is on file with the Clerk of the Board of Supervisors in File No <u>230310</u> , and is
6	incorporated herein by reference.
7	(edc) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
8	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
9	Planning Commission Resolution No <u>21397</u> .
10	(d) On October 18, 2023, the Building Inspection Commission considered this
11	ordinance at a duly noticed public hearing pursuant to Charter Section 4.121.
12	(e) No local findings are required under California Health and Safety Code Section
13	17958. 7 because the amendments to the Building Code contained in this ordinance do not
14	regulate materials or manner of construction or repair, and instead relate in their entirety to
15	administrative procedures, which are expressly excluded from the definition of a "building
16	standard" by California Health and Safety Code Section 18909(c).
17	(f) This ordinance amends the Planning Code to restate existing law that any
18	architectural review standards adopted by the Historic Preservation Commission that are
19	applicable to State-mandated Accessory Dwelling Units ("ADU") must remain objective.
20	California Government Code Section 65852.2, subdivision (a)(1)(b)(i) broadly permits the City
21	to impose objective architectural review standards on ADUs seeking approval under the City's
22	State ADU program. This grant of authority is separate from, and in addition to, subdivision
23	(a)(1(b)(i)'s authorization of local "standards that prevent adverse impacts on any real
24	property that is listed in the California Register of Historical Resources." Furthermore,
25	California Government Code Section 65852.2, subdivision (e)(7) also broadly permits the City

1	to impose ob	<u>jective standards, "including, but not limited to historic standards" on ADUs</u>
2	under the Cit	y's Hybrid ADU program. State ADU law therefore authorizes the City to impose
3	objective arc	hitectural review standards on ADUs seeking approval under either of the City's
4	State-manda	ted programs.
5		
6	Section	on 2. The Planning Code is hereby amended by revising Sections 102, <u>136.</u>
7	<u>155.1,</u> 207, <u>2</u>	207.6, 207.7, 1005, and 1110, and adding Sections 207.1 and 207.2, to read as
8	follows:	
9		
10	SEC. 102. D	EFINITIONS.
11	* * *	* *
12	Dwelling Un	it, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
13	Dwelling Unit	t that meets all the requirements of subs <u>Section 207.1(c)(4)</u> or subs <u>Section</u>
14	207 <u>.2(c)(6)</u> a	nd that is accessory to at least one other Dwelling Unit on the same lot. A
15	detached AD	U shall not share structural walls with either the primary structure or any other
16	structure on t	the lot. Height for detached ADUs located outside the buildable area shall be
17	measured fro	om existing grade at any given point to either a) the highest point of a finished
18	roof in the ca	se of a flat roof or b) the average height of a pitched roof or stepped roof, or
19	similarly scul	ptured roof form. Height for detached ADUs located outside the buildable area
20	shall not be e	eligible for any exemptions described in Planning Code subsection 260(b).
21		
22	Dwelling Un	it, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements
23	of <u>Section 20</u>	07 <u>.2(c)(6)</u> , and that:
24	(a)	is accessory to at least one other Dwelling Unit on the same lot;
25	(b)	is no more than 500 square feet of Gross Floor Area;

1	(c) is contained entirely within an existing or proposed single-ramily structure;
2	(d) may include separate sanitation facilities, or may share sanitation facilities with
3	the existing structure;
4	(e) is owner-occupied, unless the owner resides in the remaining portion of the
5	structure; provided, however, that owner-occupancy shall not be required if the owner is a
6	governmental agency, land trust, or housing organization;
7	(f) includes an entrance to the Junior Accessory Dwelling Unit that is separate from
8	the main entrance to the proposed or existing single-family structure; and
9	(g) includes an efficiency kitchen that meets the requirements of Government Code
10	Section 65852.22(a)(6), including a cooking facility with appliances, and a food preparation
11	counter and storage cabinets that are of reasonable size in relation to the size of the Junior
12	Accessory Dwelling Unit.
13	* * * *
14	
15	SEC. 136. OBSTRUCTIONS OVER STREETS AND ALLEYS AND IN REQUIRED
16	SETBACKS, YARDS, AND USABLE OPEN SPACE.
17	* * * *
18	(c) The permitted obstructions shall be as follows:
19	* * * *
20	(32) Infill under decks and cantilevered rooms when adding an Accessory
21	Dwelling Unit; provided, however, that such infill shall comply with Section 207.1(c)(4) or
22	Section 207(c)(6) of this Code, whichever is applicable; and provided further that if the ADU is
23	proposed for a single-family home under Section 207.1, the rear yard must be 25% of the lot
24	depth but in no case less than 15 feet.
25	

1	(33) One detached Accessory Dwelling Unit that complies with the
2	requirements of Planning Code subsection 207.1(c)(15)(4)(xii).
3	(34) An Accessory Dwelling Unit proposed for approval under Section 207.2
4	that is no greater than 800 square feet in Gross Floor Area with four-foot side and rear yard
5	setbacks.
6	* * * *
7	
8	SEC. 155.1. BICYCLE PARKING: DEFINITIONS AND STANDARDS.
9	* * * *
10	(b) Standards for Location of Bicycle Parking Spaces. These standards apply to
11	all bicycle parking subject to Section 155.2, as well as bicycle parking for City-owned and
12	leased buildings, parking garages and parking lots subject to Section 155.3. Bicycle racks
13	shall be located in highly visible areas as described in subsections below in order to maximize
14	convenience and minimize theft and vandalism. For Accessory Dwelling Units, the
15	requirements of this subsection (b) may be modified or waived pursuant to the procedures
16	and criteria set forth in Sections 307(I) and 207.1(c)(4)(G).
17	* * * *
18	(c) Design Standards for Bicycle Parking Spaces. These design standards apply to
19	all bicycle parking spaces subject to Sections 155.2 and 155.3. Bicycle parking shall follow the
20	design standards established in Zoning Administrator Bulletin No. 9, which includes specific
21	requirements on bicycle parking layout and acceptable types of Class 1 and Class 2 bicycle
22	parking spaces. For Accessory Dwelling Units, the requirements of this subsection (c) may be
23	modified or waived pursuant to the procedures and criteria set forth in Sections 307(I) and

207<u>.1(c)(4)(G)</u>.

24

(ii) The Department shall not approve an application for construction
of an ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections
37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years
prior to filing the application for a building permit to construct the ADU, or where a tenant was
evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served
within five years prior to filing the application for a building permit to construct the ADU. This
subsection (c)(4)(C)(ii) shall not apply if the tenant was evicted under Section 37.9(a)(11) or
37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the
unit after the temporary eviction or (B) have submitted to the Department and to the
Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the
property owner or the tenant certifying that the property owner notified the tenant of the
tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.
(iii) Prior to submitting an application to construct an ADU under this
subsection (c)(4), the property owner shall file with the Rent Board a written declaration,
signed under penalty of perjury, demonstrating that the project will comply with the
requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance,
substantial reduction, or removal of a housing service. The Rent Board shall determine the
form and content of said declaration, which shall include the following information: (1) a
description of any housing services supplied in connection with the use or occupancy of any

subsection (c)(4), the property owner shall file with the Rent Board a written declaration, signed under penalty of perjury, demonstrating that the project will comply with the requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing service. The Rent Board shall determine the form and content of said declaration, which shall include the following information: (1) a description of any housing services supplied in connection with the use or occupancy of any units on the subject property that are located in the area of the property or building where the ADU would be constructed; (2) whether construction of the ADU would result in the severance, substantial reduction, or removal of any such housing services; and (3) whether any of the just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner shall also file a copy of the notice required under Section 207(c)(4)(J) with the declaration.

(iv) Tenants at the subject property may contest the information in the
declaration required by subsection 207(c)(4)(C)(iii) by petitioning for a written determination
from the Rent Board verifying the presence and defining characteristics of the housing service
or services in question, and whether any such housing services would be severed,
substantially reduced, or removed by the project as proposed. Petitions must be filed with the
Rent Board within 30 calendar days after the notice required under subsection 207(c)(4)(J)
has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit
the declaration to the Planning Department. If any such petition is timely filed, the Rent Board
shall endeavor to transmit the declaration and its final written determination on the petition to
the Planning Department within 90 calendar days of receipt of said petition. The Department
shall not approve an application to construct an ADU under this subsection (c)(4) unless (1)
the Rent Board has transmitted the declaration and final written determination required by
subsections (c)(4)(C)(iii) and (c)(4)(C)(iv), and (2) the materials transmitted by the Rent Board
indicate that construction of the ADU would not result in the severance, substantial reduction,
or removal without just cause of any tenant housing service set forth in Administrative Code
Section 37.2(r) that is supplied in the area of the property or building where the ADU would be
constructed, unless the property owner demonstrates that the tenant supplied with that
housing service has given their express written consent for the severance, substantial
reduction, or removal of the housing service.
(v) Except as provided in subsections (vi), (vii), and (xiv) below, an
ADU shall be constructed a. entirely within the buildable area of an existing lot, provided that
the ADU does not include a vertical addition, or b. within the built envelope of an existing and
authorized detached garage, storage structure, or other detached structure on the same lot.
For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share
structural walls with either the primary structure or any other structure on the lot. For purposes

of this subsection 207(c)(4)(C)(v), the "built envelope" shall include the open area under an
existing and authorized cantilevered room or room built on columns; decks, except for decks
that are supported by columns or walls other than the building wall to which they are attached
and are multi-level or more than 10 feet above grade; and lightwell infills provided that the infill
will be against a blank neighboring wall at the property line and not visible from any off-site
location; as these spaces exist as of July 11, 2016. An ADU constructed entirely within the
existing built envelope, as defined in this subsection 207(c)(4)(C)(v), along with permitted
obstructions allowed in Section 136(c)(32), of an existing building or authorized detached
structure on the same lot, or where an existing detached garage or storage structure has been
expanded to add dormers, is exempt from the notification requirements of Section 311 of this
Code unless the existing building or authorized detached structure on the same lot is an
Article 10 or Article 11 individual landmark or is in an Article 10 or Article 11 District, in which
case the notification requirements will apply. If an ADU will be constructed under a
cantilevered room or deck that encroaches into the required rear yard, a pre-application
meeting that complies with the Planning Commission's Pre-Application policy is required.
(vi) When a detached garage, storage, or other auxiliary structure is
being converted to an ADU, an expansion to the envelope is allowed to add dormers even if
the detached garage, storage structure, or other auxiliary structure is in the required rear yard.
(vii) On a corner lot, a legal detached nonconforming garage, storage
structure, or other auxiliary structure may be expanded within its existing footprint by up to
one additional story in order to create a consistent street wall and improve the continuity of
buildings on the block.
(viii) ADUs shall comply with any applicable controls in Planning Code
Section 134(f).

1	(ix) An ADU shall not be constructed using space from an existing
2	Dwelling Unit, except that an ADU may expand into habitable space on the ground or
3	basement floors provided that it does not exceed 25% of the total gross square footage of
4	such space on the ground and basement floors. The Zoning Administrator may waive this
5	25% limitation if (1) the resulting space would not be usable or would be impractical to use for
6	other reasonable uses, including, but not limited to, storage or bicycle parking or (2) waiving
7	the limitation would help relieve any negative layout issues for the proposed ADU.
8	(x) An existing building undergoing seismic retrofitting may be eligible
9	for a height increase pursuant to subsection (c)(4)(F) below.
10	(xi) Notwithstanding any other provision of this Code, an ADU
11	authorized under this Section 207(c)(4) may not be merged with an original unit(s).
12	(xii) An ADU shall not be permitted in any building in a Neighborhood
13	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it
14	would eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a
15	Designated Child Care Unit, as defined in Section 102, and meets all applicable standards of
16	Planning Code Section 414A.6(e).
17	(xiii) An Accessory Dwelling Unit shall not be permitted under this
18	subsection (c)(4) if it would result in the reduction or removal of on-site laundry service, unless
19	that laundry service is replaced with at least the same number or capacity of washers and
20	dryers within the same building and as accessible as before to all building tenants.
21	(xiv) An application for a permit solely to construct an ADU in a proposed
22	building pursuant to this subsection 207(c)(4)(C) shall not be subject to the notification
23	requirements of Section 311 of this Code; however, any application for a permit to construct
24	the proposed building shall be subject to any applicable notification requirements of Section
25	311 of this Code.

1	(xv) In addition to any ADUs permitted under this Section 207(c)(4)
2	within the primary structure, one detached ADU shall be permitted within the required rear
3	yard if it complies with the following requirements:
4	a. The proposed ADU is located at least four feet from the side
5	and rear lot lines and has a height no greater than sixteen feet.
6	b. The Gross Floor Area of a detached ADU that provides one
7	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
8	that provides more than one bedroom shall not exceed 1,000 square feet.
9	——— (D) Prohibition of Short-Term Rentals. An ADU shall not be used for Short-
10	Term Residential Rentals under Chapter 41A of the Administrative Code, which restriction
11	shall be recorded as a Notice of Special Restriction on the subject lot.
12	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9
13	of the Subdivision Code, a lot with an ADU authorized under this Section 207(c)(4) shall not
14	be subdivided in a manner that would allow for the ADU to be sold or separately financed
15	pursuant to any condominium plan, housing cooperative, or similar form of separate
16	ownership. This prohibition on separate sale or finance of the ADU shall not apply to an ADU
17	in a building that consisted entirely of condominium units as of July 11, 2013, and has had no
18	evictions pursuant to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the
19	Administrative Code since July 11, 1996. This prohibition on separate sale or finance of the
20	ADU shall not apply to an ADU that meets the requirements of California Government Code
21	Section 65852.26.
22	——————————————————————————————————————
23	building undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the
24	Existing Building Code or voluntary seismic retrofitting in compliance with the Department of
25	Building Inspection's Administrative Bulletin 094, the following additional provision applies: If

1	allowed by the Building Code, a building in which an ADU is constructed may be raised up to
2	three feet to create ground floor ceiling heights suitable for residential use. Such a raise in
3	height
4	(i) Shall be exempt from the notification requirements of Section 311
5	of this Code; and
6	(ii) May expand a noncomplying structure, as defined in Section
7	180(a)(2) of this Code and further regulated in Sections 172, 180, and 188, without obtaining
8	a variance for increasing the discrepancy between existing conditions on the lot and the
9	required standards of this Code.
10	(iii) On lots where an ADU is added in coordination with a building
11	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
12	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
13	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
14	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
15	property is selected on the condo-conversion lottery.
16	(iv) Pursuant to subsection (4)(C)(i), there is no limit on the number of
17	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
18	and safety requirements are met.
19	(G) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant
20	to the provisions of Section 307(I) of this Code, the Zoning Administrator may grant a
21	complete or partial waiver of the density limits and bicycle parking, rear yard, exposure, or
22	open space standards of this Code for ADUs constructed within an existing building, and may
23	grant a waiver of the density limits of this Code for ADUs constructed within a proposed
24	building. If the Zoning Administrator grants a complete or partial waiver of the requirements of
25	this Code and the subject lot contains any Rental Units at the time an application for a building

1	permit is filed for construction of the ADU(s), the property owner(s) shall enter into a
2	Regulatory Agreement with the City under subsection (c)(4)(H) subjecting the ADU(s) to the
3	San Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the
4	Administrative Code) as a condition of approval of the ADU(s). For purposes of this
5	requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
6	(H) Regulatory Agreements. A Regulatory Agreement required by subsection
7	(c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
8	(i) a statement that the ADU(s) are not subject to the Costa Hawkins
9	Rental Housing Act (California Civil Code Section 1954.50) because, under Section
10	1954.52(b), the owner has entered into this agreement with the City in consideration for a
11	complete or partial waiver of the density limits, and/or bicycle parking, rear yard, exposure, or
12	open space standards of this Code or other direct financial contribution or other form of
13	assistance specified in California Government Code Sections 65915 et seq. ("Agreement");
14	and
15	(ii) a description of the complete or partial waiver of Code
16	requirements granted by the Zoning Administrator or other direct financial contribution or form
17	of assistance provided to the property owner; and
18	(iii) a description of the remedies for breach of the Agreement and
19	other provisions to ensure implementation and compliance with the Agreement.
20	(iv) The property owner and the Planning Director (or the Director's
21	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
22	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
23	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
24	of the San Francisco Building Code.

1	(v) Following execution of the Regulatory Agreement by all parties
2	and approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall
3	be recorded against the property and shall be binding on all future owners and successors in
4	interest.
5	Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude
6	a landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
7	Hawkins Rental Housing Act.
8	——————————————————————————————————————
9	(i) Monitoring and Enforcement of Unit Affordability. The Department
10	shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized
11	to be constructed by this subsection 207(c)(4) and shall use such data to enforce the
12	requirements of the Regulatory Agreements entered into pursuant to subsection (c)(4)(H).
13	Property owners shall provide the Department with rent information as requested by the
14	Department. The Board of Supervisors recognizes that property owners and tenants generally
15	consider rental information sensitive and do not want it publicly disclosed. The intent of the
16	Board is for the Department to obtain the information for purposes of monitoring and
17	enforcement but that its public disclosure is not linked to specific individuals or units. The
18	Department shall consult with the City Attorney's Office with respect to the legal requirements
19	to determine how best to achieve the intent of the Board.
20	——————————————————————————————————————
21	Department shall collect data on the use of ADUs authorized to be constructed by this
22	subsection (c)(4) as Short-Term Residential Rentals, as that term is defined in Administrative
23	Code Section 41A.4, and shall use such data to evaluate and enforce Notices of Special
24	Restriction pursuant to subsection 207(c)(4)(D) and the requirements of Administrative Code
25	Chapter 41A.

(iii) Department Report. As part of the annual Housing Inventory, the
Department shall report the types of units being developed pursuant to this subsection
207(c)(4), their affordability rates, their use as Short-Term Residential Rentals, and such
additional information as the Director or the Board of Supervisors determines would inform
decision makers and the public on the effectiveness and implementation of this subsection
207(c)(4), and shall include recommendations for any amendments to the requirements of this
Section 207(c)(4).

\* \* \* \* \*

(6) The exception to Dwelling Unit density limits for certain Accessory Dwelling
Units under the State-Mandated Accessory Dwelling Unit Program is set forth in Section 207.2
of this Code. Accessory Dwelling Units - State Mandated Program: Accessory Dwelling Units
in Existing or Proposed Dwellings or in a Detached Structure on the Same Lot.

(A) Applicability. This subsection 207(c)(6) shall apply to the construction of

(A) Applicability. This subsection 207(c)(6) shall apply to the construction of ADUs and Junior Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed dwellings, or in a detached structure on the same lot, if the ADU meets the applicable requirements of this subsection207(c)(6). An ADU constructed pursuant to this subsection is considered a residential use that is consistent with the General Plan and the zoning designation for the lot. Adding an ADU or JADU in compliance with this subsection 207(c)(6) does not exceed the allowable density for the lot. Unless otherwise specified, for purposes of this subsection 207(c)(6), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. If construction of the ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6).

(B) General Controls on Construction. An ADU constructed pursuant to this subsection (c)(6) shall meet all of the following:

1	(i) The ADU must have independent exterior access from the existing
2	or proposed primary dwelling or existing accessory structure, and side and rear setbacks
3	sufficient for fire safety.
4	(ii) For projects involving a property listed in the California Register of
5	Historic Places, or a property designated individually or as part of a historic or conservation
6	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any
7	architectural review standards adopted by the Historic Preservation Commission to prevent
8	adverse impacts to such historic resources. Such projects shall not be required to obtain a
9	Certificate of Appropriateness or a Permit to Alter.
10	(iii) All applicable requirements of San Francisco's health and safety
11	codes shall apply, including but not limited to the Building and Fire Codes.
12	(iv) No parking is required for the ADU.
13	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
14	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22,
15	which requires ministerial consideration of ADUs and JADUs that meet certain standards
16	("Ministerial ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this
17	subsection (c)(6)(C) without requiring a waiver of Code requirements pursuant to subsection
18	(c)(4)(G). The City shall approve ADUs and JADUs meeting the following requirements, in
19	addition to the requirements of subsection 207(c)(6)(B) and any other applicable standards:
20	(i) ADUs and JADUs within proposed space of a proposed single-
21	family dwelling or within existing space of a single-family dwelling or accessory structure
22	meeting the following conditions:
23	a. The lot on which the ADU or JADU is proposed contains an
24	existing or proposed single-family dwelling.
25	b. Only one ADU and one JADU is permitted per lot.

1	c. Each proposed ADU and JADU includes an entrance that is
2	separate from the entrance to the existing or proposed dwelling.
3	d. Side and rear setbacks will be sufficient for fire safety.
4	e. If an ADU is proposed, it will be within the existing space of
5	a single-family dwelling or accessory structure, or within the space of a proposed single-family
6	dwelling, or it will require an addition of no more than 150 square feet to an existing accessory
7	structure to accommodate ingress and egress.
8	f. If a JADU is proposed, it meets the requirements of
9	California Government Code Section 65852.22.
10	(ii) Detached, new construction ADUs on lot containing a proposed or
11	existing single-family dwelling meeting the following conditions:
12	a. The lot on which the detached ADU is proposed contains an
13	existing or proposed single-family dwelling.
14	b. The lot on which the ADU is proposed does not contain
15	another ADU, but may contain a JADU.
16	c. The proposed ADU is detached from the single-family
17	dwelling and any other structure.
18	d. The proposed ADU is new construction.
19	e. The proposed ADU is located at least four feet from the side
20	and rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no
21	greater than sixteen feet.
22	(iii) ADUs within existing space of a multifamily dwelling meeting the
23	following conditions:
24	a. The lot on which the ADU is proposed contains an existing
25	multifamily dwelling.

1	b. The ADU is proposed within a portion of the multifamily
2	dwelling structure that is not used as livable space, including but not limited to storage rooms,
3	boiler rooms, passageways, attics, basements, or garages.
4	c. The total number of ADUs within the dwelling structure
5	would not exceed twenty-five percent of the existing number of primary dwelling units within
6	the structure, provided that all multifamily dwelling structures shall be permitted to have at
7	least one ADU pursuant to this subsection 207(c)(6)(C)(iii) if all other applicable standards are
8	met.
9	(iv) Detached, new construction ADUs on lot containing multifamily
10	dwelling meeting the following conditions:
11	a. The lot on which the ADU is proposed contains an existing
12	multifamily dwelling.
13	b. The proposed ADU is detached from the multifamily
14	dwelling.
15	c. The proposed ADU is located at least four feet from the side
16	and rear lot lines and has a height no greater than eighteen feet.
17	d. No more than two ADUs shall be permitted per lot pursuant
18	to this subsection 207(c)(6)(C)(iv).
19	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
20	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d),
21	which requires streamlined, ministerial approval of ADUs meeting certain standards
22	("Streamlined ADUs"). An ADU located on a lot that is zoned for single-family or multifamily
23	use and contains an existing or proposed dwelling, and that is constructed pursuant to this
24	subsection 207(c)(6)(D), shall meet all of the following requirements, in addition to the
25	requirements of subsection 207(c)(6)(B) and any other applicable standards. Provided,

1	however, that the City shall not impose limits on lot coverage, floor area ratio, open space,
2	and minimum lot size, for either attached or detached dwellings, that does not permit
3	construction of an ADU meeting all other requirements that is 800 square feet or less in Gross
4	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs
5	under this subsection 207(c)(6)(D) shall meet the following conditions:
6	(i) Only one ADU will be constructed.
7	(ii) The ADU will be located on a lot that is zoned for single-family or
8	multifamily use and contains an existing or proposed dwelling.
9	(iii) The lot on which the ADU is proposed does not contain another
10	ADU or JADU.
11	(iv) The ADU is either a. attached to or will be constructed entirely
12	within the proposed or existing primary dwelling, including attached garages, storage areas, o
13	similar uses, or an accessory structure on the same lot, or b. attached to or will be constructed
14	entirely within a proposed or legally existing detached structure on the same lot, or c.
15	detached from the proposed or existing primary dwelling and located on the same lot as the
16	proposed or existing primary dwelling.
17	(v) If there is an existing primary dwelling, the Gross Floor Area of an
18	attached ADU that provides one bedroom or less shall not exceed 50 percent of the Gross
19	Floor Area of the existing primary dwelling or 850 square feet, whichever is greater. If there is
20	an existing primary dwelling, the Gross Floor Area of an attached ADU that provides more
21	than one bedroom shall not exceed 50 percent of the Gross Floor Area of the existing primary
22	dwelling or 1,000 square feet, whichever is greater.
23	(vi) The Gross Floor Area of a detached ADU that provides one
24	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
25	that provides more than one bedroom shall not exceed 1,000 square feet.

1	(vii) Setbacks. No setback is required for an ADU located within an
2	existing living area or an existing accessory structure, or an ADU that replaces an existing
3	structure and is located in the same location and constructed to the same dimensions as the
4	structure being replaced. A setback of no more than four feet from the side and rear lot lines
5	shall be required for an ADU that is not converted from either an existing structure or a new
6	structure constructed in the same location and to the same dimensions as an existing
7	structure.
8	(viii) When a garage, carport, or covered parking structure is
9	demolished in conjunction with the construction of an ADU or converted to an ADU,
10	replacement of those offstreet parking spaces is not required.
11	(ix) The ADU shall not exceed a height of 16 feet.
12	(E) Notification requirements for ADUs on a lot containing a proposed or
13	existing single-family dwelling. Prior to submitting an application to construct an ADU or
14	JADU on a lot containing a proposed or existing single-family dwelling under subsection
15	207(c)(6)(D), the property owner shall notify all tenants on the subject property of the
16	application, including tenants of the subject property in unauthorized residential units. The
17	property owner shall satisfy this notification requirement in one of the following two ways.
18	(i) Comply with the requirements of the Building Code and applicable
19	Department of Building Inspection screening forms, and submit a copy of any applicable
20	Department of Building Inspection Screening forms to the Planning Department as part of the
21	application to construct an ADU or JADU; or
22	(ii) Cause a notice describing the proposed project to be posted on
23	the subject property for at least 15 days, cause a written notice describing the proposed
24	project to be mailed to the tenants of the subject property, and submit proof of these notices to
25	the Planning Department as part of the application to construct an ADU or JADU. These

1	notices shall have a format and content determined by the Zoning Administrator, and shall
2	generally describe the project, including the number and location of the proposed ADU and
3	JADU. These notices shall describe how to obtain additional information regarding the project
4	and provide contact information for the Planning Department that complies with the
5	requirements of the Language Access Ordinance, Chapter 91 of the Administrative Code, to
6	provide vital information about the Planning Department's services or programs in the
7	languages spoken by a Substantial Number of Limited English Speaking Persons, as defined
8	in Chapter 91.
9	(F) Permit Application Review and Approval. The City shall act on an
10	application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within
11	60 days from receipt of the complete application, without modification or disapproval, if the
12	proposed construction fully complies with the requirements set forth in this subsection
13	207(c)(6). No requests for discretionary review shall be accepted by the Planning Department
14	for permit applications meeting the requirements of this subsection 207(c)(6). The Planning
15	Commission shall not hold a public hearing for discretionary review of permit applications
16	meeting the requirements of this subsection 207(c)(6). Permit applications meeting the
17	requirements of this subsection 207(c)(6) shall not be subject to the notification or review
18	requirements of Section 311 of this Code.
19	(G) Appeal. The procedures for appeal to the Board of Appeals of a decision
20	by the Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the
21	Business and Tax Regulations Code.
22	(H) Prohibition of Short-Term Rentals. An ADU or JADU authorized under
23	this subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter
24	41A of the Administrative Code. This restriction shall be recorded as a Notice of Special
25	Restriction on the subject lot.

1	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
2	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is
3	constructed under this subsection 207(c)(6) and shall be binding on all future owners and
4	successors in interest:
5	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6)
6	may be rented and is subject to all applicable provisions of the Residential Rent Stabilization
7	and Arbitration Ordinance (Chapter 37 of the Administrative Code).
8	(ii) Notwithstanding the provisions of Article 9 of the Subdivision
9	Code, a lot with an ADU or JADU authorized under this subsection 207(c)(6) shall not be
10	subdivided in a manner that would allow for the ADU or JADU to be sold or separately
11	financed pursuant to any condominium plan, housing cooperative, or similar form of separate
12	ownership, except that this prohibition on separate sale or finance of the ADU shall not apply
13	to an ADU that meets the requirements of California Government Code Section 65852.26.
14	(iii) The size and attributes of a JADU constructed pursuant to this
15	subsection 207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and
16	Government Code 65852.22.
17	(J) Department Report. In addition to the information required by subsection
18	207(c)(4)(l)(iii), the annual Housing Inventory shall include a description and evaluation of the
19	number and types of units being developed pursuant to this subsection (c)(6), their
20	affordability rates, and such other information as the Director or the Board of Supervisors
21	determines would inform decision makers and the public.
22	(K) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under
23	this subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty
24	square feet of Gross Floor Area, or for ADUs that are proposed in lots with three existing units

1	or fewer. Impact fees for all other ADUs shall be imposed proportionately in relation to the
2	Gross Floor Area of the primary dwelling unit.
3	* * * *
4	SEC. 207.1 LOCAL ACCESSORY DWELLING UNIT PROGRAM.
5	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
6	Units Under City's Local Program. An exception to the calculations under Section 207 of
7	this Code shall be made for Accessory Dwelling Units ("ADUs"), as defined in Section 102 of
8	this Code, meeting the requirements of this Section 207.1.
9	(b) Applicability. This Section 207.1 shall apply to the construction of ADUs on all
10	lots located within the City and County of San Francisco in areas that allow residential use,
11	except ADUs regulated by the State-Mandated Program under Section 207.2 of this Code.
12	(c) Controls on Construction. An ADU regulated by this Section 207.1 is
13	permitted to be constructed in an existing or proposed building under the following conditions:
14	(1) For lots that have four existing Dwelling Units or fewer, or where the
15	zoning would permit the construction of four or fewer Dwelling Units, one ADU is permitted.
16	For lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting
17	under subsection 207.1(f) below, or where the zoning would permit the construction of more
18	than four Dwelling Units, there is no limit on the number of ADUs permitted, as long as all
19	other health and safety requirements are met.
20	(2) The Department shall not approve an application for construction of an
21	ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections
22	37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years
23	prior to filing the application for a building permit to construct the ADU, or where a tenant was
24	evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served

within five years prior to filing the application for a building permit to construct the ADU. This

•	CADOCCION (O/LZ) CHAIN HOT APPLY IN THE TONIANTE WAS OVIETED AND CONTROL OF TOTAL CONTROL O
2	37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the
2	unit after the temperary eviction or (P) have submitted to the Department and to the

subsection (c)(2) shall not apply if the tenant was evicted under Section 37 9(a)(11) or

3 <u>unit after the temporary eviction or (B) have submitted to the Department and to the</u>

4 Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the

property owner or the tenant certifying that the property owner notified the tenant of the

tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.

(3) Prior to submitting an application to construct an ADU under this Section 207.1, the property owner shall file with the Rent Board a written declaration, signed under penalty of perjury, demonstrating that the project will comply with the requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing service. The Rent Board shall determine the form and content of said declaration, which shall include the following information: (i) a description of any housing services supplied in connection with the use or occupancy of any units on the subject property that are located in the area of the property or building where the ADU would be constructed; (ii) whether construction of the ADU would result in the severance, substantial reduction, or removal of any such housing services; and (iii) whether any of the just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner shall also file a copy of the notice required under Section 207.1(j) with the declaration.

(4) Tenants at the subject property may contest the information in the declaration required by subsection 207.1(c)(3) by petitioning for a written determination from the Rent Board verifying the presence and defining characteristics of the housing service or services in question, and whether any such housing services would be severed, substantially reduced, or removed by the project as proposed. Petitions must be filed with the Rent Board within 30 calendar days after the notice required under Section 207.1(j) has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit the declaration to the

1	Planning Department. If any such petition is timely filed, the Rent Board shall endeavor to
2	transmit the declaration and its final written determination on the petition to the Planning
3	Department within 90 calendar days of receipt of said petition. The Department shall not
4	approve an application to construct an ADU under this Section 207.1 unless (i) the Rent
5	Board has transmitted the declaration and final written determination required by subsections
6	(c)(3) and (c)(4), and (ii) the materials transmitted by the Rent Board indicate that construction
7	of the ADU would not result in the severance, substantial reduction, or removal without just
8	cause of any tenant housing service set forth in Administrative Code Section 37.2(r) that is
9	supplied in the area of the property or building where the ADU would be constructed, unless
10	the property owner demonstrates that the tenant supplied with that housing service has given
11	their express written consent for the severance, substantial reduction, or removal of the
12	housing service.

(5) Except as provided in subsections (6), (7), and (8) below, an ADU shall be constructed (i) entirely within the buildable area of an existing lot, provided that the ADU does not include a vertical addition, or (ii) within the built envelope of an existing and authorized detached garage, storage structure, or other detached structure on the same lot. For purposes of this subsection 207.1, a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. For purposes of this subsection 207.1, the "built envelope" shall include the open area under an existing and authorized cantilevered room or room built on columns; decks, except for decks that are supported by columns or walls other than the building wall to which they are attached and are multi-level or more than 10 feet above grade; and lightwell infills provided that the infill will be against a blank neighboring wall at the property line and not visible from any off-site location; as these spaces exist as of July 11, 2016. An ADU constructed entirely within the existing built envelope, as defined in this subsection 207.1, along with permitted obstructions allowed in

1	Section 136(c)(32), of an existing building or authorized detached structure on the same lot, or
2	where an existing detached garage or storage structure has been expanded to add dormers,
3	is exempt from the notification requirements of Section 311 of this Code unless the existing
4	building or authorized detached structure on the same lot is listed in or previously determined
5	to be eligible for listing in the California Register of Historic Places, or designated individually
6	or as part of a historic or conservation district pursuant to Article 10 or Article 11, in which
7	case the notification requirements will apply. If an ADU will be constructed under a
8	cantilevered room or deck that encroaches into the required rear yard, a pre-application
9	meeting that complies with the Planning Commission's Pre-Application policy is required.
10	(6) When a detached garage, storage, or other auxiliary structure is being
11	converted to an ADU, an expansion to the envelope is allowed to add dormers even if the
12	detached garage, storage structure, or other auxiliary structure is in the required rear yard.
13	(7) On a corner lot, a legal detached nonconforming garage, storage
14	structure, or other auxiliary structure may be expanded within its existing footprint by up to
15	one additional story in order to create a consistent street wall and improve the continuity of
16	buildings on the block.
17	(8) ADUs shall comply with any applicable controls in Planning Code Section
18	<u>134(f).</u>
19	(9) An ADU shall not be constructed using space from an existing Dwelling
20	Unit, except that an ADU may expand into habitable space on the ground or basement floors
21	provided that it does not exceed 25% of the total gross square footage of such space on the
22	ground and basement floors. The Zoning Administrator may waive this 25% limitation if (i) the
23	resulting space would not be usable or would be impractical to use for other reasonable uses,
24	including, but not limited to, storage or bicycle parking or (ii) waiving the limitation would help
25	relieve any negative layout issues for the proposed ADU.

1	(10) An existing building undergoing seismic retrofitting may be eligible for a
2	height increase pursuant to subsection 207.1(f) below.
3	(11) Notwithstanding any other provision of this Code, an ADU authorized
4	under this Section 207.1 may not be merged with an original unit(s).
5	(12) An ADU shall not be permitted in any building in a Neighborhood
6	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it
7	would eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a
8	Designated Child Care Unit, as defined in Section 102, and meets all applicable standards of
9	Planning Code Section 414A.6(e).
10	(13) An Accessory Dwelling Unit shall not be permitted under this Section 207.1
11	if it would result in the reduction or removal of on-site laundry service, unless that laundry
12	service is replaced with at least the same number or capacity of washers and dryers within the
13	same building and as accessible as before to all building tenants.
14	(14) An application for a permit solely to construct an ADU in a proposed
15	building pursuant to this subsection 207.1(c) shall not be subject to the notification
16	requirements of Section 311 of this Code; however, any application for a permit to construct
17	the proposed building shall be subject to any applicable notification requirements of Section
18	311 of this Code.
19	(15) In addition to any ADUs permitted under this Section 207.1 within the
20	primary structure, one detached ADU shall be permitted within the required rear yard if it
21	complies with the following requirements:
22	(A) The proposed ADU is located at least four feet from the side and
23	rear lot lines and has a height no greater than sixteen feet.
24	
25	

1	(B) The Gross Floor Area of a detached ADU that provides one
2	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
3	that provides more than one bedroom shall not exceed 1,000 square feet.
4	(d) Prohibition of Short-Term Rentals. An ADU shall not be used for Short-Term
5	Residential Rentals under Chapter 41A of the Administrative Code, which restriction shall be
6	recorded as a Notice of Special Restriction on the subject lot.
7	(e) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9 of
8	the Subdivision Code, a lot with an ADU authorized under this Section 207.1 shall not be
9	subdivided in a manner that would allow for the ADU to be sold or separately financed
10	pursuant to any condominium plan, housing cooperative, or similar form of separate
11	ownership. This prohibition on separate sale or finance of the ADU shall not apply to an ADU
12	in a building that consisted entirely of condominium units as of July 11, 2013, and has had no
13	evictions pursuant to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the
14	Administrative Code since July 11, 1996. This prohibition on separate sale or finance of the
15	ADU shall not apply to an ADU that meets the requirements of California Government Code
16	<u>Section 65852.26.</u>
17	(f) Buildings Undergoing Seismic Retrofitting. For ADUs on lots with a building
18	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
19	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
20	Inspection's Administrative Bulletin 094, the following additional provision applies: If allowed
21	by the Building Code, a building in which an ADU is constructed may be raised up to three
22	feet to create ground floor ceiling heights suitable for residential use. Such a raise in height
23	(1) Shall be exempt from the notification requirements of Section 311 of this
24	Code; and
25	

1	(2) May expand a noncomplying structure, as defined in Section 180(a)(2) of
2	this Code and further regulated in Sections 172, 180, and 188, without obtaining a variance
3	for increasing the discrepancy between existing conditions on the lot and the required
4	standards of this Code.
5	(3) On lots where an ADU is added in coordination with a building
6	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
7	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
8	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
9	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
10	property is selected on the condo-conversion lottery.
11	(4) Pursuant to subsection 207.1(c)(1), there is no limit on the number of
12	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
13	and safety requirements are met.
14	(g) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant to
15	the provisions of Section 307(I) of this Code, the Zoning Administrator may grant a complete
16	or partial waiver of the density limits and bicycle parking, rear yard, exposure, or open space
17	standards of this Code for ADUs constructed within an existing building, and may grant a
18	waiver of the density limits of this Code for ADUs constructed within a proposed building. If
19	the Zoning Administrator grants a complete or partial waiver of the requirements of this Code
20	and the subject lot contains any Rental Units at the time an application for a building permit is
21	filed for construction of the ADU(s), the property owner(s) shall enter into a Regulatory
22	Agreement with the City under subsection 207.1(h) subjecting the ADU(s) to the San
23	Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the
24	Administrative Code) as a condition of approval of the ADU(s). For purposes of this
25	requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.

1	(h) Regulatory Agreements. A Regulatory Agreement required by subsection
2	207.1(g) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
3	(1) a statement that the ADU(s) are not subject to the Costa Hawkins Rental
4	Housing Act (California Civil Code Section 1954.50) because, under Section 1954.52(b), the
5	owner has entered into this agreement with the City in consideration for a complete or partial
6	waiver of the density limits, and/or bicycle parking, rear yard, exposure, or open space
7	standards of this Code or other direct financial contribution or other form of assistance
8	specified in California Government Code Sections 65915 et seq. ("Agreement"); and
9	(2) a description of the complete or partial waiver of Code requirements
10	granted by the Zoning Administrator or other direct financial contribution or form of assistance
11	provided to the property owner; and
12	(3) a description of the remedies for breach of the Agreement and other
13	provisions to ensure implementation and compliance with the Agreement.
14	(4) The property owner and the Planning Director (or the Director's
15	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
16	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
17	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
18	of the San Francisco Building Code.
19	(5) Following execution of the Regulatory Agreement by all parties and
20	approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall be
21	recorded against the property and shall be binding on all future owners and successors in
22	<u>interest.</u>
23	Any Regulatory Agreement entered into under this Section 207.1 shall not preclude a
24	landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
25	Hawkins Rental Housing Act.

1	<u>(i)</u>	<u>Monitoring</u>	Program.

(1) Monitoring and Enforcement of Unit Affordability. The Department
shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized
to be constructed by this Section 207.1 and shall use such data to enforce the requirements of
the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners
shall provide the Department with rent information as requested by the Department. The
Board of Supervisors recognizes that property owners and tenants generally consider rental
information sensitive and do not want it publicly disclosed. The intent of the Board is for the
Department to obtain the information for purposes of monitoring and enforcement but that its
public disclosure is not linked to specific individuals or units. The Department shall consult
with the City Attorney's Office with respect to the legal requirements to determine how best to
achieve the intent of the Board.
(2) Monitoring of Prohibition on Use as Short Term Rentals. The
Department shall collect data on the use of ADUs authorized to be constructed by this Section
207.1 as Short-Term Residential Rentals, as that term is defined in Administrative Code
Section 41A.4, and shall use such data to evaluate and enforce Notices of Special Restriction
pursuant to Section 207.1(d) and the requirements of Administrative Code Chapter 41A.
(3) Department Report. As part of the annual Housing Inventory, the
Department shall report the types of units being developed pursuant to this Section 207.1,
their affordability rates, their use as Short-Term Residential Rentals, and such additional
information as the Director or the Board of Supervisors determines would inform decision
makers and the public on the effectiveness and implementation of this Section 207.1, and
shall include recommendations for any amendments to the requirements of this Section 207.1.
shall include recommendations for any amendments to the requirements of this Section 207

SEC. 207.2 STATE MANDATED ACCESSORY DWELLING UNIT PROGRAM.

1	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
2	Units Under the State-Mandated Program. An exception to the calculations under Section
3	207 of this Code shall be made for Accessory Dwelling Units ("ADUs") and Junior Accessory
4	Dwelling Units ("JADUs"), as defined in Section 102 of this Code, meeting the requirements of
5	this Section 207.2. The purpose of this Section 207.2 is to implement California Government
6	Code Sections 65852.2 and 65852.22, which require ministerial consideration of ADUs and
7	JADUs that meet certain standards.
8	(b) Applicability. This Section 207.2 shall apply to the construction of ADUs and
9	JADUs in existing or proposed dwellings, or in a detached structure on the same lot, if the
10	ADU meets the applicable requirements of this Section 207.2. An ADU constructed pursuant
11	to this Section 207.2 is considered a residential use that is consistent with the General Plan
12	and the zoning designation for the lot. Adding an ADU or JADU in compliance with this
13	Section 207.2 does not exceed the allowable density for the lot. Unless otherwise specified,
14	for purposes of this Section 207.2, a "detached" structure or ADU shall not share structural
15	walls with the primary structure on the lot. If construction of the ADU will not meet the
16	requirements of this Section, the ADU is regulated pursuant to Section 207.1 and not this
17	<u>Section 207.2.</u>
18	(c) General Controls on Construction. An ADU constructed pursuant to this
19	Section 207.2 shall meet all of the following:
20	(1) The ADU must have independent exterior access from the existing or
21	proposed primary dwelling or existing accessory structure, and side and rear setbacks
22	sufficient for fire safety.
23	(2) For projects involving a property listed in the California Register of
24	Historic Places, or a property designated individually or as part of a historic or conservation
25	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any objective

1	architectural review standards adopted by the Historic Preservation Commission to prevent
2	adverse impacts to such historic resources. Such projects shall not be required to obtain a
3	Certificate of Appropriateness or a Permit to Alter.
4	(3) All applicable requirements of San Francisco's health and safety codes
5	shall apply, including but not limited to the Building and Fire Codes.
6	(4) No parking is required for the ADU.
7	(d) Specific Controls for Hybrid ADUs. The purpose of this subsection 207.2(d)
8	is to implement California Government Code Sections 65852.2(e) and 65852.22, which
9	require ministerial consideration of ADUs and JADUs that meet certain standards ("Hybrid
10	ADUs"). California Government Code Section 65852.2(e)(6) authorizes the City to impose
11	objective standards, including, but not limited to, design, development, and historic standards,
12	on ADUs approved under this subsection 207.2(d). ADUs and JADUs shall strictly meet the
13	requirements set forth in this subsection 207.2(d), and all other applicable Planning Code
14	standards, including open space, exposure, buildable area, and other standards, without
15	requiring a waiver of Code requirements pursuant to subsection 207.1(g); provided, however,
16	that adding an ADU or JADU in compliance with this subsection 207.2(d) does not exceed the
17	allowable density for the lot. The City shall approve ADUs and JADUs meeting the following
18	requirements, in addition to the requirements of subsection 207.2(b) and any other applicable
19	standards:
20	(1) ADUs and JADUs within proposed space of a proposed single-
21	family dwelling or within existing space of a single-family dwelling or accessory
22	structure meeting the following conditions:
23	(A) The lot on which the ADU or JADU is proposed contains an
24	existing or proposed single-family dwelling.
25	

1	(B) Only one detached ADU, and one JADU, are permitted per lot in
2	addition to an ADU permitted under this subsection 207.2(d)(1).
3	(C) Each proposed ADU and JADU includes an entrance that is
4	separate from the entrance to the existing or proposed dwelling.
5	(D) Side and rear setbacks will be sufficient for fire safety.
6	(E) If an ADU is proposed, it will be within the existing space of a
7	single-family dwelling or accessory structure, or within the space of a proposed single-family
8	dwelling, or it will require an addition of no more than 150 square feet to an existing accessory
9	structure to accommodate ingress and egress.
10	(F) If a JADU is proposed, it meets the requirements of Planning Code
11	Section 102 and California Government Code Section 65852.22.
12	(2) Detached, new construction ADUs on a lot containing a proposed or
13	existing single-family dwelling meeting the following conditions:
14	(A) The lot on which the detached ADU is proposed contains an
15	existing or proposed single-family dwelling.
16	(B) The lot on which the ADU is proposed does not contain more than
17	one other ADU and one JADU.
18	(C) The proposed ADU is detached from the single-family dwelling and
19	any other structure.
20	(D) The proposed ADU is new construction.
21	(E) The proposed ADU is located at least four feet from the side and
22	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and does not exceed the
23	applicable height limit contained in subsection 207.2(e)(9).
24	(3) ADUs within existing space of a multifamily dwelling meeting the
25	following conditions:

1	(A) The lot on which the ADU is proposed contains an existing
2	multifamily dwelling.
3	(B) The ADU is proposed within a portion of the multifamily dwelling
4	structure that is not used as livable space, including but not limited to storage rooms, boiler
5	rooms, passageways, attics, basements, or garages.
6	(C) The total number of ADUs within the dwelling structure would not
7	exceed 25% of the existing number of primary dwelling units within the structure, provided that
8	all multifamily dwelling structures shall be permitted to have at least one ADU pursuant to this
9	subsection 207.2(d)(3) if all other applicable standards are met.
10	(4) <u>Detached, new construction ADUs on a lot containing a proposed or</u>
11	existing multifamily dwelling meeting the following conditions:
12	(A) The lot on which the ADU is proposed contains a proposed or
13	existing multifamily dwelling.
14	(B) The proposed ADU is detached from the multifamily dwelling.
15	(C) The proposed ADU is located at least four feet from the side and
16	rear lot lines, except that if the existing multifamily dwelling has a side or rear setback of less
17	than four feet, modification of the existing multifamily dwelling shall not be required as a
18	condition of approving a proposed ADU that otherwise satisfies the requirements of this
19	<u>subsection 207.2(c)(4).</u>
20	(D) The proposed ADU does not exceed the applicable height limit
21	contained in subsection 207.2(e)(9).
22	(E) No more than two ADUs shall be permitted per lot pursuant to this
23	subsection 207.2(c)(4).
24	(e) Specific Controls for State ADUs. The purpose of this subsection 207.2(e) is
25	implement California Government Code Sections 65852.2(a) through (d), which require

1	streamlined, ministerial approval of ADUs meeting certain standards ("State ADUs"). An ADU
2	located on a lot that is zoned for single-family or multifamily use and contains an existing or
3	proposed dwelling, and that is constructed pursuant to this subsection 207.2(e), shall meet all
4	of the following requirements, in addition to the requirements of subsection 207.2(b) and any
5	other applicable standards. Provided, however, that the City shall not impose any
6	requirement for a zoning clearance or separate zoning review, any minimum or maximum size
7	for an ADU, any size based upon a percentage of the proposed or existing primary dwelling,
8	or any limits on lot coverage, floor area ratio, open space, front setbacks, and minimum lot
9	size, for either attached or detached dwellings, that does not permit construction of an ADU
10	meeting all other requirements that is 800 square feet or less in Gross Floor Area, 16 feet or
11	less in height, and with four foot side and rear yard setbacks. ADUs under this subsection
12	207.2(e) shall meet the following conditions:
13	(1) Only one ADU will be constructed.
14	(2) The ADU will be located on a lot that is zoned for single-family or
15	multifamily use and contains an existing or proposed dwelling.
16	(3) The lot on which the ADU is proposed does not contain another ADU or
17	JADU.
18	(4) The ADU is either (A) attached to or will be constructed entirely within the
19	proposed or existing primary dwelling, including attached garages, storage areas, or similar
20	uses, or an accessory structure on the same lot, or (B) attached to or will be constructed
21	entirely within a proposed or legally existing detached structure on the same lot, or (C)
22	detached from the proposed or existing primary dwelling and located on the same lot as the
23	proposed or existing primary dwelling.
24	(5) If there is an existing primary dwelling, the Gross Floor Area of an
25	attached ADU that provides one bedroom or less shall not exceed 50% of the Gross Floor

1	Area of the existing primary dwelling or 850 square feet, whichever is greater. If there is an
2	existing primary dwelling, the Gross Floor Area of an attached ADU that provides more than
3	one bedroom shall not exceed 50% of the Gross Floor Area of the existing primary dwelling or
4	1,000 square feet, whichever is greater.
5	(6) The Gross Floor Area of a detached ADU that provides one bedroom or
6	less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides
7	more than one bedroom shall not exceed 1,000 square feet.
8	(7) Setbacks. No setback is required for an ADU located within an existing
9	living area or an existing accessory structure, or an ADU that replaces an existing structure
10	and is located in the same location and constructed to the same dimensions as the structure
11	being replaced. A setback of no more than four feet from the side and rear lot lines shall be
12	required for an ADU that is not converted from either an existing structure or a new structure
13	constructed in the same location and to the same dimensions as an existing structure.
14	(8) Garages. When a garage, carport, or covered parking structure is
15	proposed to be demolished in conjunction with the construction of an ADU or converted to an
16	ADU, replacement of those offstreet parking spaces is not required; and a permit to demolish
17	a detached garage that is to be replaced with an ADU shall be reviewed with the application to
18	construct the ADU and issued at the same time.
19	(9) Height limits. The ADU shall not exceed the following height limits:
20	(A) A height of 16 feet for a detached ADU on a lot with an existing or
21	proposed dwelling.
22	(B) A height of 18 feet for a detached ADU on a lot with an existing or
23	proposed dwelling that is within one-half of one mile walking distance of a major transit stop or
24	a high-quality transit corridor, as defined in Section 21155 of the California Public Resources
25	

1	Code. An additional two feet in height shall be permitted to accommodate a roof pitch on the
2	ADU that is aligned with the roof pitch of the primary dwelling.
3	(C) A height of 18 feet for a detached ADU on a lot with an existing or
4	proposed multifamily, multi-story dwelling.
5	(D) A height of 25 feet or the applicable height limit for the primary
6	dwelling, whichever is lower, for an ADU that is attached to the primary dwelling, except that
7	the ADU shall not exceed two stories.
8	(f) Permit Application Review and Approval. No requests for discretionary
9	review shall be accepted by the Planning Department for permit applications meeting the
10	requirements of this Section 207.2. The Planning Commission shall not hold a public hearing
11	for discretionary review of permit applications meeting the requirements of this Section 207.2.
12	Permit applications meeting the requirements of this Section 207.2 shall not be subject to the
13	notification or review requirements of Section 311 of this Code.
14	(g) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
15	Department under this Section 207.2 shall be as set forth in Section 8 of the Business and
16	Tax Regulations Code.
17	(h) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this
18	Section 207.2 shall not be used for Short-Term Residential Rentals under Chapter 41A of the
19	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on
20	the subject lot.
21	(i) Rental; Restrictions on Subdivisions. An ADU or JADU constructed
22	pursuant to this Section 207.2 may be rented and is subject to all applicable provisions of the
23	Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the Administrative
24	Code). Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot with an ADU
25	or JADU authorized under this Section 207.2 shall not be subdivided in a manner that would

1	allow for the ADU or JADU to be sold or separately financed pursuant to any condominium
2	plan, housing cooperative, or similar form of separate ownership, except that this prohibition
3	on separate sale or finance of the ADU shall not apply to an ADU that meets the requirements
4	of California Government Code Section 65852.26.
5	(i) Recordation for Junior ADUs. The following restrictions shall be recorded as
6	a Notice of Special Restriction on the subject lot on which a JADU is constructed under this
7	Section 207.2 and shall be binding on all future owners and successors in interest:
8	(1) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
9	with a JADU authorized under this Section 207.2 shall not be subdivided in a manner that
10	would allow for the JADU to be sold or separately financed pursuant to any condominium
11	plan, housing cooperative, or similar form of separate ownership, except that this prohibition
12	on separate sale or finance of the JADU shall not apply to a JADU that meets the
13	requirements of California Government Code Section 65852.26.
14	(2) The size and attributes of a JADU constructed pursuant to this Section
15	207.2 shall comply with the requirements of this Section 207.2 and California Government
16	<u>Code 65852.22.</u>
17	(j) Department Report. In addition to the information required by subsection
18	207.1(i)(3), the annual Housing Inventory shall include a description and evaluation of the
19	number and types of units being developed pursuant to this Section 207.2, their affordability
20	rates, and such other information as the Director or the Board of Supervisors determines
21	would inform decision makers and the public.
22	(k) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under
23	this Section 207.2, where the ADU or JADU is smaller than 750 square feet of Gross Floor
24	Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees for
25	

1	all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the
2	primary dwelling unit.
3	
4	SEC. 207.6. REQUIRED MINIMUM DWELLING UNIT MIX IN RTO, RCD, NCT, DTR,
5	EASTERN NEIGHBORHOODS MIXED USE DISTRICTS, THE VAN NESS & MARKET
6	RESIDENTIAL SPECIAL USE DISTRICT, AND THE POLK STREET AND PACIFIC
7	AVENUE NEIGHBORHOOD COMMERCIAL DISTRICTS.
8	* * *
9	(b) Applicability.
10	(1) This Section shall apply in the RTO, RCD, NCT, DTR, Eastern
11	Neighborhoods Mixed Use Districts, the Van Ness & Market Residential Special Use District,
12	and the Pacific Avenue and Polk Street NCDs.
13	(2) This Section shall apply to all applications for building permits and/or
14	Planning Commission entitlements that propose the creation of five or more Dwelling Units.
15	(3) This Section does not apply to buildings for which 100 percent of the
16	residential uses are: Group Housing, Dwelling Units that are provided at below market rates
17	pursuant to Section 406(b)(1) of this Code, Single Room Occupancy (SRO) Units, Student
18	Housing (all as defined in Section 102 of this Code) or housing specifically and permanently
19	designated for seniors or persons with physical disabilities.
20	(4) This Section 207.6 shall not apply to applications for permits or entitlements
21	to construct Accessory Dwelling Units or Junior Accessory Dwelling Units.
22	* * * *
23	
24	SEC. 207.7. REQUIRED MINIMUM DWELLING UNIT MIX.

(a) **Purpose.** To ensure an adequate supply of family-sized units in new housing stock, new residential construction must include a minimum percentage of units of at least two and three bedrooms.

### (b) Applicability.

- (1) This Section 207.7 shall apply to all applications for building permits and/or Planning Commission entitlements that propose the creation of 10 or more Dwelling Units in all districts that allow residential uses, unless that project is located in the RTO, RCD, NCT, DTR, and Eastern Neighborhoods Mixed Use Districts, or in an area or Special Use District with higher specific bedroom mix requirements, or is a HOME SF project subject to the requirements of Planning Code Section 206.3.
- (2) This Section 207.7 shall not apply to buildings for which 100% of the residential uses are: Group Housing, Dwelling Units that are provided at below market rates pursuant to Section 406(b)(1) of this Code, Single Room Occupancy (SRO) Units, Student Housing (all as defined in Section 102 of this Code), or housing specifically and permanently designated for seniors or persons with physical disabilities, including units to be occupied by staff serving any of the foregoing residential uses. This Section 207.7 shall apply to Student Housing unless the educational institution with which it is affiliated has an Institutional Master Plan that the City has accepted, as required under Planning Code Section 304.5.
- (3) This Section 207.7 shall not apply to projects that filed a complete Environmental Evaluation Application on or prior to January 12, 2016, or to projects that have received an approval, including approval by the Planning Commission, as of June 15, 2017.
- (4) In accordance with Section 210.5, this Section 207.7 shall not apply to Commercial to Residential Adaptive Reuse projects.
- (5) This Section 207.7 shall not apply to applications for permits or entitlements to construct Accessory Dwelling Units or Junior Accessory Dwelling Units.

1 \* \* \* \*

#### SEC. 1005. CONFORMITY AND PERMITS.

4 \* \* \* \*

(e) After receiving a permit application from the Central Permit Bureau in accordance with the preceding subsection, the Department shall ascertain whether a Certificate of Appropriateness is required or has been approved for the work proposed in such permit application. If a Certificate of Appropriateness is required and has been issued, and if the permit application conforms to the work approved in the Certificate of Appropriateness, the permit application shall be processed without further reference to this Article 10. If a Certificate of Appropriateness is required and has not been issued, or if the permit application does not conform to what was approved, the permit application shall be disapproved or held by the Department until such time as conformity does exist either through modifications to the proposed work or through the issuance of an amended or new Certificate of Appropriateness. Notwithstanding the foregoing, in the following cases the Department shall process the permit application without further reference to this Article 10:

- (9) When the application is for a permit to install a City-sponsored Landmark plaque to a landmark or district, provided that the improvements conform to the requirements outlined in Section 1006.6 of this Code; or

25 \* \* \* \*

23

24

25

Section 3. Articles 1, 2, 3, 7, and 8 of the Planning Code are hereby amended by replacing all references to Planning Code "subsection 207(c)(4)" and "section 207(c)(4)" in each of the Sections, subsections, and tables listed below with the term "Section 207.1". If any

- 1 references in the Planning Code to "subsection 207(c)(4)" and "section 207(c)(4)" have been
- 2 inadvertently omitted from the above list, the City Attorney is authorized to cause such
- 3 references to be changed to "Section 207.1".
- 4 <u>Subsection 134(f)</u>
- 5 <u>Subsection 138.1(c)(1)</u>
- 6 <u>Subsection 140(c)(2)</u>
- 7 <u>Subsection 172(a)</u>
- 8 <u>Table 209.1, Note 6</u>
- 9 <u>Table 209.2, Note 7</u>
- 10 <u>Table 209.3, Note 7</u>
- 11 <u>Table 209.4, Note 7</u>
- 12 <u>Table 210.1, Note 5</u>
- 13 <u>Table 210.2, Note 7</u>
- 14 <u>Table 210.4, Note 3</u>
- Subsection 307(I) (2 references)
- 16 <u>Section 710</u>
- 17 <u>Table 710 (2 references)</u>
- 18 <u>Section 711</u>
- 19 <u>Table 711 (2 references)</u>
- 20 <u>Section 712</u>
- 21 <u>Table 712 (2 references)</u>
- 22 <u>Section 713</u>
- 23 <u>Table 713 (2 references)</u>
- 24 <u>Section 714</u>
- 25 <u>Table 714 (2 references)</u>

- 2 Table 715 (2 references)
- 3 <u>Section 716</u>
- 4 Table 716 (2 references)
- 5 <u>Section 717</u>
- 6 <u>Table 717 (2 references)</u>
- 7 <u>Section 718</u>
- 8 Table 718 (2 references)
- 9 <u>Section 719</u>
- 10 <u>Table 719 (2 references)</u>
- 11 <u>Table 720</u>
- 12 <u>Table 721</u>
- 13 <u>Section 722</u>
- 14 <u>Table 722 (2 references)</u>
- 15 <u>Section 723</u>
- 16 <u>Table 723 (2 references)</u>
- 17 <u>Section 724</u>
- 18 <u>Table 724 (2 references)</u>
- 19 <u>Section 725</u>
- 20 <u>Table 725 (2 references)</u>
- 21 <u>Section 726</u>
- 22 <u>Table 726 (2 references)</u>
- 23 <u>Section 727</u>
- 24 <u>Table 727 (2 references)</u>
- 25 <u>Section 728</u>

1	-	Table 728 (2 references)
2	-	Section 729
3	-	Table 729 (2 references)
4	-	Section 730
5	-	Table 730 (2 references)
6	-	Table 731 (2 references)
7	-	Table 732 (2 references)
8	-	Table 733 (2 references)
9	-	Table 734 (2 references)
10	-	Section 735
11	-	Table 735 (2 references)
12	-	Section 736
13	-	Table 736 (2 references)
14	-	Section 737
15	-	Table 737 (2 references)
16	-	Section 738
17	-	Table 738 (2 references)
18	-	Section 739
19	-	Table 739 (2 references)
20	-	Section 740
21	-	Table 740 (2 references)
22	-	Section 741

Table 741 (2 references)

Table 742 (2 references)

Section 742

23

24

1	-	Section	<u>743</u>

- 2 Table 743 (2 references)
- 3 <u>Section 744</u>
- 4 <u>Table 744 (2 references)</u>
- 5 <u>Section 745</u>
- 6 <u>Table 745 (2 references)</u>
- 7 <u>Table 750 (2 references)</u>
- 8 <u>Table 751 (2 references)</u>
- 9 <u>Section 752</u>
- 10 <u>Table 752 (2 references)</u>
- 11 <u>Section 753</u>
- 12 <u>Table 753 (2 references)</u>
- 13 <u>Section 754</u>
- 14 <u>Table 754 (2 references)</u>
- 15 <u>Section 755</u>
- 16 <u>Table 755 (2 references)</u>
- 17 <u>Section 756</u>
- 18 <u>Table 756 (2 references)</u>
- 19 <u>Section 757</u>
- 20 <u>Table 757 (2 references)</u>
- 21 <u>Section 758</u>
- 22 <u>Table 758 (2 references)</u>
- 23 <u>Section 759</u>
- 24 <u>Table 759 (2 references)</u>
- 25 <u>Section 760</u>

- Table 760 (2 references)
   Table 761 (2 references)
- 3 <u>Section 762</u>
- 4 <u>Table 762 (2 references)</u>
- 5 <u>Table 763 (2 references)</u>
- 6 <u>Section 764</u>
- 7 <u>Table 764 (2 references)</u>
- 8 <u>Section 827</u>
- 9 Table 827 (2 references)
- 10 <u>Section 828</u>
- 11 <u>Section 829</u>
- 12 <u>Table 829 (2 references)</u>
- 13 <u>Table 830</u>
- 14 <u>Section 831</u>
- 15 <u>Section 832</u>
- 16 <u>Section 833</u>
- 17 <u>Section 834</u>
- 18 <u>Section 835</u>
- 19 <u>Section 836</u>
- 20 <u>Section 837</u>
- 21 <u>Section 838</u>
- 22 <u>Section 839</u>
- 23 <u>Section 840</u>

1	Section 4. Articles 1, 2, 3, 7, and 8 of the Planning Code are hereby amended by
2	replacing all references to Planning Code "subsection 207(c)(6)" and "section 207(c)(6)" in
3	each of the Sections, subsections, and tables listed below with the term "Section 207.2". If any
4	references in the Planning Code to "subsection 207(c)(4)" and "section 207(c)(4)" have been
5	inadvertently omitted from the above list, the City Attorney is authorized to cause such
6	references to be changed to "Section 207.1".
7	- <u>Subsection 138.1(c)(1)</u>
8	- <u>Table 209.1, Note 6</u>
9	- <u>Table 209.2, Note 7</u>
10	- <u>Table 209.3, Note 7</u>
11	- <u>Table 209.4, Note 7</u>
12	- <u>Table 210.1, Note 5</u>
13	- <u>Table 210.2, Note 7</u>
14	- <u>Table 210.4, Note 3</u>
15	- <u>Subsection 311(b)</u>
16	- <u>Table 710 (2 references)</u>
17	- <u>Table 711 (2 references)</u>
18	- <u>Table 712 (2 references)</u>
19	- <u>Table 713 (2 references)</u>
20	- <u>Table 714 (2 references)</u>
21	- <u>Table 715 (2 references)</u>
22	- <u>Table 716 (2 references)</u>
23	- <u>Table 717 (2 references)</u>
24	- <u>Table 718 (2 references)</u>
25	- <u>Table 719 (2 references)</u>

1	-	<u>Table</u>	<u>720</u>
---	---	--------------	------------

- 2 <u>Table 721</u>
- 3 Table 722 (2 references)
- 4 Table 723 (2 references)
- 5 Table 724 (2 references)
- 6 <u>Table 725 (2 references)</u>
- 7 <u>Table 726 (2 references)</u>
- 8 <u>Section 727</u>
- 9 <u>Table 727 (2 references)</u>
- 10 <u>Table 728 (2 references)</u>
- 11 <u>Table 729 (2 references)</u>
- 12 <u>Table 730 (2 references)</u>
- 13 <u>Table 731 (2 references)</u>
- 14 <u>Table 732 (2 references)</u>
- Table 733 (2 references)
- 16 <u>Table 734 (2 references)</u>
- 17 <u>Section 735</u>
- 18 <u>Table 735 (2 references)</u>
- 19 <u>Section 736</u>
- 20 Table 736 (2 references)
- 21 <u>Section 737</u>
- 22 <u>Table 737 (2 references)</u>
- 23 <u>Section 738</u>
- 24 <u>Table 738 (2 references)</u>
- 25 <u>Section 739</u>

1	-	Table 739 (2 references)
2	-	Section 740
3	-	Table 740 (2 references)
4	-	Section 741
5	-	Table 741 (2 references)
6	-	Section 742
7	-	Table 742 (2 references)
8	-	Section 743
9	-	Table 743 (2 references)
10	-	Section 744
11	-	Table 744 (2 references)
12	-	Section 745
13	-	Table 745 (2 references)
14	-	Table 750 (2 references)
15	-	Table 751 (2 references)
16	-	Section 752
17	-	Table 752 (2 references)
18	-	Table 753 (2 references)
19	-	Table 754 (2 references)
20	-	Table 755 (2 references)
21	-	Table 756 (2 references)
22	-	Table 757 (2 references)
23	-	Table 758 (2 references)
24	-	Table 759 (2 references)
25	-	Table 760 (2 references)

1	- <u>Table 761 (2 references)</u>
2	- <u>Table 762 (2 references)</u>
3	- <u>Table 763 (2 references)</u>
4	- <u>Section 764</u>
5	- <u>Table 764 (2 references)</u>
6	- <u>Subsection 1005(e)(10)</u>
7	- <u>Subsection 1110(g)(4)</u>
8	
9	Section 5. The Administrative Code is hereby amended by revising Section 37.2, to
10	read as follows:
11	SEC. 37.2. DEFINITIONS.
12	* * * *
13	(r) Rental Units. All residential dwelling units in the City together with the land and
14	appurtenant buildings thereto, and all housing services, privileges, furnishings, and facilities
15	supplied in connection with the use or occupancy thereof, including garage and parking
16	facilities.
17	Garage facilities, parking facilities, driveways, storage spaces, laundry rooms,

Garage facilities, parking facilities, driveways, storage spaces, laundry rooms, decks, patios, or gardens on the same lot, or kitchen facilities or lobbies in single room occupancy (SRO) hotels, supplied in connection with the use or occupancy of a unit, may not be severed from the tenancy by the landlord without just cause as required by Section 37.9(a). Any severance, substantial reduction, or removal of a housing service, even if permitted under Section 37.9(a), shall be offset by a corresponding reduction in rent. Either a landlord or a tenant may file a petition with the Rent Board to determine the amount of the rent reduction. In addition, a tenant may petition the Rent Board for a determination on whether an Accessory Dwelling Unit proposed to be constructed under Planning Code Section 207.1(e)(4)

would sever, substantially reduce, or remove a housing service, pursuant to the procedures set forth in <u>Ssubsection 207.1(c)(4)(C)(iii)</u>. The issuance of a permit for construction of an Accessory Dwelling Unit does not, in and of itself, constitute a just cause for the purpose of severing a housing service.

Notwithstanding the preceding paragraph, a landlord may temporarily sever one or more housing services listed in that paragraph in order to perform seismic work required by Building Code "Mandatory Earthquake Retrofit of Wood-Frame Buildings" ("mandatory seismic work") if: (1) the landlord has given the notice to temporarily sever as required by Administrative Code Section 65A.2; (2) the landlord has obtained all necessary permits on or before the date the notice to temporarily sever is given; (3) the housing service(s) will only be severed for the minimum time required to complete the mandatory seismic work and in no event for a longer period than provided by Building Code Section 106A.4.4, Table B; and (4) the temporarily severed housing service(s) will be fully restored immediately upon completion of the mandatory seismic work. For such temporary severance of one or more of the specified housing services due to mandatory seismic work required by Building Code Chapter 34B, tenants will not be entitled to a reduction in rent, but tenants shall be entitled to either compensation or a substitute housing service as provided in Administrative Code Chapter 65A.

The term "rental units" shall not include:

\* \* \* \*

(4) Except as provided in subsections (A)-(E), dwelling units whose rents are controlled or regulated by any government unit, agency, or authority, excepting those unsubsidized and/or unassisted units which are insured by the United States Department of Housing and Urban Development; provided, however, that units in unreinforced masonry buildings which have undergone seismic strengthening in accordance with Building Code

1	Chapters 16B and 16C shall remain subject to the Rent Ordinances to the extent that the
2	ordinance is not in conflict with the seismic strengthening bond program or with the program's
3	loan agreements or with any regulations promulgated thereunder;
4	* * * *
5	(D) The term "rental units" shall include (i) Accessory Dwelling Units
6	constructed pursuant to Section 207.1(c)(4) of the Planning Code and that have received a
7	complete or partial waiver of the density limits and the parking, rear yard, exposure, or open
8	space standards from the Zoning Administrator pursuant to Planning Code Section 307(I), and
9	(ii) New Unit(s) constructed and funded pursuant to Administrative Code Chapter 85.
10	* * * *
11	
12	Section 6. The Business and Tax Regulations Code is hereby amended by revising
13	Sections 8 and 26, to read as follows:
14	SEC. 8. METHOD OF APPEAL TO THE BOARD OF APPEALS.
15	* * * *
16	(e) Appeals shall be taken by filing a notice of appeal with the Board of Appeals and
17	paying to said Board at such time a filing fee as follows:
18	* * * *
19	(9) Additional Requirements.
20	* * * *
21	(C) Except as otherwise specified in this subsection (e)(9)(C), the Board
22	of Appeals shall fix the time and place of hearing, which shall be not less than 10 nor more
23	than 45 days after the filing of said appeal, and shall act thereon not later than 60 days after
24	such filing or a reasonable time thereafter.
25	* * * *

1	(iii) In the case of a decision on a permit application made
2	pursuant to Planning Code Section 207.2, subsection (c)(6), the Board of Appeals shall set
3	the hearing not less than 10 days after the filing of said appeal, shall act thereon not more
4	than 30 days after such filing, and shall not entertain a motion for rehearing.
5	
6	SEC. 26. FACTS TO BE CONSIDERED BY DEPARTMENTS.
7	* * * *
8	(f) Notwithstanding subsection (a), the provisions of Planning Code Section 207.2,
9	subsection (c)(6), shall govern actions taken on the granting, denial, amendment, suspension,
10	and revocation of permits regulated under that $\underline{S}$ subsection $\underline{207.2}$ (c)(6), not the standards set
11	forth in subsection (a) of this Section 26.
12	
13	Section 7. The Building Code is hereby amended by adding Section 106A.1.19,
14	including Sections 106A.1.19.1 and 106A.1.19.2, to read as follows:
15	106A.1.19 State-Mandated Accessory Dwelling Unit Program. California
16	Government Code Sections 65852.2 and 65852.22 require expedited, ministerial
17	consideration of Acessory Dwelling Units ("ADUs") and Junior Acessory Dwelling Units
18	("JADUs") that meet the requirements of Planning Code Section 207.2.
19	106A.1.19.1 Permit Application Review and Approval. The City shall approve or
20	deny an application for a permit to construct an ADU or JADU on a lot containing an existing
21	dwelling within 60 days from receipt of the complete application if the proposed construction
22	fully complies with the requirements set forth in Planning Code Section 207.2 and any other
23	applicable requirements. If the applicant requests a delay, the 60-day time period shall be
24	tolled for the period of the delay. If the City has not approved or denied the completed

application within 60 days, the application shall be deemed approved.

1	106A.1.19.2 Notice of Garage Demolition. Written and posted notice shall not be
2	required for the demolition of a detached garage that is to be replaced with an ADU, unless
3	the property is located within a historic or conservation district pursuant to Article 10 or Article
4	11 of the Planning Code.
5	
6	Section 38. Effective Date. This ordinance shall become effective 30 days after
7	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
8	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
9	of Supervisors overrides the Mayor's veto of the ordinance.
10	
11	Section 49. Scope of Ordinance. Except as stated in Sections 3 and 4 of this
12	ordinance, iln enacting this ordinance, the Board of Supervisors intends to amend only those
13	words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks,
14	charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly
15	shown in this ordinance as additions, deletions, Board amendment additions, and Board
16	amendment deletions in accordance with the "Note" that appears under the official title of the
17	ordinance.
18	
19	Section $510$ . Directions to Clerk. The Clerk of the Board of Supervisors is hereby
20	directed to submit a copy of this ordinance to the California Department of Housing and
21	Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the
22	California Government Code.
23	
24	Section 11. Corrected Presentation of Existing Code. On March 20, 2023, the Land

Use and Transportation Committee created this ordinance by duplicating Board File No.

1	210585. Ordinance No. 53-23, in Board of Supervisors File No. 210585, took effect on May		
2	22, 2023. This ordinance has been updated to accurately represent recent amendments to		
3	Sections 102, 136, 207, 1005, and 1110 of the Planning Code enacted by Ordinance No. 53-		
4	23 as existing text of the Planning Code. Said revisions do not change the substance of this		
5	ordinance.		
6			
7			
8	APPROVED AS TO FORM: DAVID CHIU, City Attorney		
9			
10			
11	By: /s/ Peter R. Miljanich		
12	PETER R. MILJANICH Deputy City Attorney		
13			
14	n:\legana\as2023\2100022\01734511.docx		
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

**HEARING DATE: September 28, 2023** 

90-Day Deadline: December 29, 2023

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number:2023-003061PCA [Board File No. 230310]Initiated by:Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

**Environmental** 

**Review:** Addendum to FEIR - <u>Addendum No. 9</u> to the Final EIR, dated September 9, 2022 to the 2004

and 2009 Housing Element Final EIR certified April 24, 2014 - 2007.125E DEIR1 and 2007.125E

DEIR2.

**Recommendation:** Approval

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program. This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023.

THE WAY CODE IS WRITTEN BASED ON STATE LAW PRE-01/01/23	THE WAY IT IS BASED ON NEW STATE LAWS EFFECTIVE 01/01/23
Timeline: The City has 60 days to act on State- Mandated ADUs.	The City has 60 days <u>to approve or deny</u> State-Mandated ADUs (instead of to act). The application is deemed approved if no action is taken within 60 days. Language regarding tolling is explicitly added to the Ordinance for when the applicant owes us information.
	This language has been moved from the Planning Code to Building Code because the Department of Building Inspection (DBI) is the permit-issuing agency.
Height: Up to 16 feet for Attached or Detached	Up to 16 feet in general for a Detached ADU
ADUs	Up to 18 feet: Allowed if the proposed ADU is within ½ mile of major transit stop or a high-quality transit corridor¹-or- the property already has a MFD
	Up to 25 feet: Allowed if the ADU is attached to the primary dwelling, or up to the underlying height district (whichever is lower), but only up to two stories high
Detached ADUs: Detached ADUs are prohibited from sharing a structural wall with the primary dwelling or with any other structure on the property.	Per HCD's interpretation of "detached" ADUs, the "Detached ADUs" definition would be revised to clarify it cannot share any structural walls with the <u>primary</u> structure. Therefore, Detached ADUs may share a structural wall with other structures on the property.
Permits for the demolition of a garage typically do not require notice per Planning Code (except if an Unauthorized Dwelling exists) and could	Notice for the demolition of the garage being replaced with an ADU is not required, unless it is located within Article 10 or Article 11.
potentially be approved over-the-counter.	This language has been copied into Building Code because it may trigger a DBI notice for this scope of work.
Hybrid ADUs: Hybrid ADUs are only permitted within existing or proposed single-family dwelling	Hybrid ADUs are also permitted within <u>proposed</u> MFD.
(SFD), or within an <i>existing</i> multi-family dwelling (MFD).	In the case of a Hybrid ADU within an <u>existing</u> MFD with a side or rear setback of less than 4 feet, the

 $<sup>^{1}</sup>$  An additional two feet in height shall be permitted to accommodate a roof pitch on the ADU that is aligned with the roof pitch of the primary dwelling.



	existing MFD shall not be required to be modified as a condition of approving a Hybrid ADU.		
CLARIFICATIONS			
State law has a special carveout for San Francisco that allows the City to impose objective design standards through the Hybrid ADU path.	Many applicants ask why there is the Hybrid ADU path. This Ordinance adds a clarification for this carveout and the reference to the Gov't. Code authorizing it.		
The City cannot impose limits on lot coverage, floor area ratio, open space, and minimum lot size for State ADUs.	This section will be updated to also note the City cannot impose <u>front setbacks</u> for State ADUs. This change is to mirror the revised language in State law but does not change our review.		
Permits for garage demolition being converted to an ADU are reviewed and issued pending on their submittal. If both are submitted at the same time, they are reviewed and issued at the same time.	State law explicitly requires that if a permit to demolish a detached garage is submitted at the same time as a permit for the ADU replacing the garage, that both permits shall be reviewed and issued at the same time. There is no implementation change here.		

## **Anticipated Amendments**

This file was duplicated from Board File No. 210585 on March 20, 2023 at the Land Use and Transportation Committee hearing. During that hearing, only one amendment<sup>2</sup> was included in the duplicate file with the intent of incorporating all the other changes from State laws effective January 1, 2023 following the hearing. The draft Ordinance included in Exhibit C reflects these other changes, as well as additional clean-up changes recommended by the Planning Department and endorsed by the Mayor's Office.

## **Background**

The State Legislature has deemed ADUs a valuable and affordable form of housing in California. The State's ADU laws have been amended several times to revise the requirements and make the approval of an ADU less discretionary.

This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023.

San Francisco first adopted a Local ADU Program in 2014 and made several updates since the initial inception both in response to changes to the State law and to improve the City's Local ADU Program. In 2019, State law was amended to allow ADUs in new construction. In 2020, State law was amended to clarify the ministerial approval

<sup>&</sup>lt;sup>2</sup> The only amendment included in the duplicate file was increasing the height limit for detached ADUs from 16 feet to 18 feet.



Executive Summary
Hearing Date: September 28, 2023

process to allow State, Hybrid, and Junior ADUs (JADU). In 2021, State law was amended to ban rental restrictions imposed by homeowner's associations (HOA). This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023. The City is already reviewing and approving ADUs based on these State laws and this Ordinance would make our Code consistent with State law. The proposed Ordinance will also relocate the ADU programs from the Density Limit Section to their own standalone sections. This was identified as a future task during the last ADU legislation and has been an ongoing effort to make the ADU Programs section easier to read, understand, and use.

#### **Issues and Considerations**

#### **Housing Choice**

San Francisco and the Bay Area have a housing shortage. The Planning Department is working to meet these housing needs. In the City's Housing Element, Policy 31 specifically cites ADUs as a way to expand housing choices. Additionally, ADUs have been identified as a way to expand small and mid-rise multi-family housing production to serve our workforce. The ADU programs today have expanded tremendously from the initial ADU pilot program in the Castro District in 2014. This is a testament to the success of the ADUs and why the ADU program continues to grow and evolve. The Ordinance refines the ministerial process for State-Mandated ADUs and reorganizes the ADU programs to make the Code sections easier to understand and use.

#### **Timeline for Review**

The Planning Department has collaborated with other City agencies involved in the review of ADUs and introduced parallel review efforts in recent years to complete review within 60 days. One of the biggest timesavings has been the City's fully concurrent electronic review. This process allows all required agencies to issue ADU comments at the same time. This evolved from the original "Roundtable" review where different City agencies previously met in person and reviewed ADU permits together. Now everything is reviewed digitally, and an email is sent to the applicant once all agencies have completed their review.

Prior to January 1, 2023, State law required City agencies to act on State-Mandated ADUs within 60 days. State law now specifies that City agencies have 60 days to approve or deny State-Mandated ADUs. Further, if the City has not approved or denied the completed application within 60 days, the application shall be deemed approved. While the timeframe is the same, the refined language makes a distinct difference impacting DBI, the City's permit-issuing agency. Permit issuance depends on how long it takes for the applicant to pick up the permit and pay the reminder of the fees. The applicant's timeline (and permit issuance) is beyond our control at that point. Language regarding tolling is explicitly added to the Ordinance for when the applicant owes us information assisting the City in meeting the 60-day timeframe.

#### **New Height Limits**

State law allows increased height limits for the following circumstances:



- Up to 18 feet if the proposed ADU is within ½ mile of major transit stop or a high-quality transit corridor³,
- Up to 18 feet if the property already has an existing multi-family dwelling, or
- Up to 25 feet if the proposed ADU is attached the primary dwelling, or up to the underlying height limit of the property, whichever is lower.

In the last circumstance described above, Attached ADUs are only permitted up to two stories high.

#### **General Plan Compliance**

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6 which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.

#### **Racial and Social Equity Analysis**

The Planning Code amendments in the proposed Ordinance help clarify ministerial ADUs. The State-Mandated ADU program provides a quicker, and often more financially feasible path for property owners to add to the housing stock and different types of housing. This provides more options for multi-generational households, which is often found in communities of color, and allows seniors to age in place more easily within their same community and household. ADUs also help advance racial and social equity by allowing for more affordable dwellings due to their smaller sizes. Even if ADUs are less costly due to smaller square footages, ADUs are not typically rented at very low- or low-income AMI levels so there is still an affordability issue.

ADUs are permitted both within existing and new construction buildings. Naturally, adding ADUs within existing structures is much cheaper than new construction projects. However, households with lower incomes pursuing ADUs may experience disproportionate costs in general. The same permit and construction costs may require a much larger percentage of their income compared to moderate-income households. This may be a barrier for lower-income households to pursue ADUs, in which case they do not benefit from the ADU program or the proposed Ordinance. One consideration to help alleviate such financial burden may include a permit or fee

<sup>&</sup>lt;sup>3</sup> An additional two feet in height shall be permitted to accommodate a roof pitch on the ADU that is aligned with the roof pitch of the primary dwelling.



Executive Summary
Hearing Date: September 28, 2023

waiver for low-income households. Former Supervisor Mar launched a pilot program in District 4 in September 2020 to provide professional services to 25 qualifying households interested in adding ADU(s) on their property using grant monies awarded by the State. The pilot program's goals included 1) providing services to lower-income households that otherwise would not be able to afford to hire an architect/developer and 2) to better understand what barriers lower-income households encounter when pursuing an ADU. If successful, the Department recommends the pilot program be modified and expanded to benefit the entire city, pending funding availability. Additionally, State law effective January 1, 2020 also waived impact fees for State-Mandated ADUs smaller than 750 square feet or if the proposed State-Mandated ADU was proposed on a property with three or fewer existing units. Further, prior legislation extended this impact fee relief to larger State-Mandated ADUs 750 square feet or larger by implementing a reduced impact fee to also provide applicants with some financial relief. The reduced impact fee would be based on the ADU's proportion in relation to the primary unit for single-family dwellings, or the average of existing units for multi-family dwellings.

#### **Implementation**

The Department has determined that this ordinance will not impact our current implementation procedures. The Ordinance is to align our Planning Code with State law, which we are already implementing. The proposed Ordinance will also re-organize our Code and move the ADU Programs from Section 207 to their own Code Sections.

#### Recommendation

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

#### **Basis for Recommendation**

The Department supports the overall goals of this Ordinance because of it supports the Housing Element's goals to increase housing choice in San Francisco. Specifically, the Ordinance refines the ministerial ADU programs to make the Planning Code consistent with State law. The proposed Ordinance also includes reorganizing the ADU Programs and creating stand-alone Code sections for them. This was identified as a future task during the last round of State ADU legislation and intended to make all ADU programs more legible and easier to use. Future Ordinances should also find ways to incentivize the Local ADU Program.

## **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

#### **Environmental Review**

The proposed amendments received CEQA clearance under Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004 and 2009 Housing Element Final EIR certified April 24, 2014.



## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 230310 Exhibit C: Draft revisions of Board File No. 230310





GAVIN NEWSOM, Governor

# DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT DIVISION OF HOUSING POLICY DEVELOPMENT

2020 W. El Camino Avenue, Suite 500 Sacramento, CA 95833 (916) 263-2911 / FAX (916) 263-7453 www.hcd.ca.gov



October 26, 2023

Rich Hillis, Planning Director Planning Department City of San Francisco 49 South Van Ness Avenue San Francisco, CA 94103

**Dear Planning Director Hillis:** 

# RE: Review of San Francisco's Accessory Dwelling Unit (ADU) Ordinance under State ADU Law (Gov. Code, § 65852.2)

Thank you for submitting the City and County of San Francisco's (City) accessory dwelling unit (ADU) Ordinance No. 053-23 (Ordinance) adopted April 21, 2023, to the California Department of Housing and Community Development (HCD). HCD has reviewed the Ordinance and is submitting these written findings pursuant to Government Code section 65852.2, subdivision (h). HCD finds that the Ordinance does not comply with section 65852.2 in the manner noted below. Under that statute, the City has up to 30 days to respond to these findings. Accordingly, the City must provide a written response to these findings no later than November 27, 2023.

The Ordinance addresses many statutory requirements, and HCD commends the City's Local Program that allows, under certain conditions, unlimited ADUs and supports removing roadblocks to safe and affordable housing through such programs. However, there is not a clear distinction between the City's Local Program and the State Mandated Program which would allow for an applicant to choose their desired pathway. In addition, HCD finds that the Ordinance does not comply with State ADU Law in the following respects:

- Section 102 Definitions / JADU The Ordinance defines a junior accessory dwelling unit (JADU) as a Dwelling Unit meeting the requirements of subsection 207(c)(6) and is "owner-occupied, unless the owner resides in the remaining portion of the structure." Government Code section 65852.22, subdivision (a)(2), does not require owner-occupancy if the owner is another governmental agency, land trust, or housing organization. The Ordinance must be amended to reflect when owner-occupancy is not required.
- Section 136(c)(32) Lot Depth The Ordinance provides that if an ADU is proposed for a single-family home, the rear yard must be 25 percent of the lot depth but in no case less than 15 feet. Government Code section 65852.2, subdivision (c)(2)(C),

prohibits any requirements on lot coverage that does not permit at least an 800 square-foot ADU with four-foot side and rear setbacks. The Ordinance must be amended to make clear an 800 square-foot ADU is allowed notwithstanding any limits on rear yard percentage or depth.

- Section 207(c)(6)(A) Applicability The Ordinance states, "If construction of the ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6)." The programs presented here – the State Mandated Program and the Local Program – are not sufficiently distinct and do not appear to allow applicants to choose which route they would like to take regarding their ADU or JADU application. The State Mandated Program implements State ADU Law, which creates two paths. First, Government Code section 65852.2, subdivision (a)(3)(A), provides that "[a] permit application for an accessory dwelling unit or a junior accessory dwelling unit shall be considered and approved ministerially without discretionary review or a hearing...." Second, Subdivision (e)(1) provides that "notwithstanding subdivisions (a) to (d), inclusive, a local agency shall ministerially approve an application for a building permit" for ADUs meeting the requirements under (e)(1). The Local Program creates yet another path. The City must amend the Ordinance to make it clear that there are distinct and separate paths for the development of ADUs and to allow applicants, at their election, to participate in either the State Mandated Program or the Local Program. The City may not automatically transfer an application to Section 207 (c)(4) if the application does not meet the requirements of section 207 (c)(6).
- Section 207(c)(6)(B)(ii) Historic Designation The Ordinance states that "[f]or projects involving a property listed in the California Register of Historic Places, or a property designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any architectural review standards adopted by the Historic Preservation Commission to prevent adverse impacts to such historic resources. Such projects shall not be required to obtain a Certificate of Appropriateness or a Permit to Alter." These standards under Government Code section 65852.2, subdivision (a)(1)(B), apply to ADUs permitted under section 65852.2, subdivisions (a)-(d); however, ADUs under section (c)(6) of the Ordinance apply to state mandated ADUs permitted under Government Code section 65852.2, subdivision (e). These historic designation standards must be moved to section 207(c)(4) of the Ordinance. Further, under Government Code section 65852.2, subdivision (a)(1)(B), only the California Register of Historic Resources may be used to restrict ADUs. Utilizing a local register of historic resources, or a special district, could preclude ADUs from being created in those areas. Therefore, the City must amend this section to remove the other restriction on special districts or significant lots and move these standards to section 207(c)(4) of the Ordinance.
- 207(c)(6)(C)(i)(b), (c)(6)(C)(ii)(b), 207(c)(6)(D)(i) and (c)(6)(D)(iii) Number of ADUs –
  The Ordinance states that "[o]nly one ADU and one JADU is permitted per lot" in

(c)(6)(C)(i)(b) and "[t]he lot on which the ADU is proposed does not contain another ADU, but may contain a JADU" in (c)(6)(C)(ii)(b). However, under Government Code section 65852.2, subdivision (e), which this section of the Ordinance is intended to implement, a residential lot may create a minimum of one ADU converted from existing space; one new construction, detached ADU under 800 square feet; and one JADU. Therefore, the City must amend these sections to allow for at least by-right units.

Additionally, the Ordinance states that "[o]nly one ADU will be constructed" in (c)(6)(D)(i) and "[t]he lot on which the ADU is proposed does not contain another ADU or JADU" in (c)(6)(D)(iii). The Ordinance allows only one ADU per lot; however, units created within the proposed or existing space of a primary dwelling, or an existing accessory structure would be created pursuant to Government Code 65852.2, subdivision (e)(1)(A). Subdivision (e) allows for a combination of units to be created such that there may be up to three additional dwelling units. Therefore, the City must amend this section to remove this restriction.

- 207(c)(6)(C)(ii)(e), (c)(6)(C)(iv)(c), & (c)(6)(D)(ix) Height Restrictions The Ordinance requires "a height no greater than sixteen feet." However, Government Code section 65852.2, subdivision (c)(2)(D), allows for a height of 16, 18, 20, or 25 feet, as applicable. The City must amend the Ordinance to comply with State ADU Law.
- 207(c)(6)(D) Subdivision (c)(2)(C) Restrictions The Ordinance states that "the City shall not impose limits on lot coverage, floor area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not permit construction of an ADU meeting all other requirements that is 800 square feet or less...." However, Government Code section 65852.2, subdivision (c)(2)(C), is more comprehensive, stating that "a local agency shall not establish by ordinance...[a]ny requirement for a zoning clearance or separate zoning review or any other minimum or maximum size for an accessory dwelling unit, size based upon a percentage of the proposed or existing primary dwelling, or limits on lot coverage, floor area ratio, open space, front setbacks and minimum lot size, for either attached or detached dwellings that does not permit at least an 800 square foot accessory dwelling unit with four-foot side and rear yard setbacks to be constructed in compliance with all other local development standards." Imposing additional planning reviews or front setbacks which could preclude ADUs of 800 square feet or less would violate statute. Therefore, the City must amend this section to include these items.
- 207(c)(6)(E)(ii) Notification The Ordinance states that prior to permit application, a property owner must "[c]ause a notice describing the proposed project to be posted on the subject property for at least 15 days...." However, Government Code section 65852.2, subdivision (a)(7), states that "[n]o other local ordinance, policy, or regulation shall be the basis for the delay or denial of a building permit or a use permit under this subdivision." Requiring 15 days of notification prior to the submittal

of an application for an ADU would cause an undue delay in the permitting process. Therefore, the City must remove this requirement.

• 207(c)(6)(F) – Review and Approval – The Ordinance states that "[t]he City shall act on an application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt of the complete application, without modification or disapproval, if the proposed construction fully complies with the requirements set forth in this subsection 207(c)(6)." However, "act on" is outdated language, and as of January 1, 2023, Government Code section 65852.2, subdivision (a)(3), states that "[t]he permitting agency shall either approve or deny the application to create or serve an accessory dwelling unit or a junior accessory dwelling unit within 60 days...." (Emphasis added.) Therefore, the City must amend this language to comply with the updated State ADU Law.

In response to the findings in this letter, and pursuant to Government Code section 65852.2, subdivision (h)(2)(B), the City must either amend the Ordinance to comply with State ADU Law or adopt the Ordinance without changes. Should the City choose to adopt the Ordinance without the changes specified by HCD, the City must include findings in its resolution that explain the reasons the City finds that the Ordinance complies with State ADU Law despite the findings made by HCD. Accordingly, the City's response should provide a plan and timeline to bring the Ordinance into compliance.

Please note that, pursuant to Government Code section 65852.2, subdivision (h)(3)(A), if the City fails to take either course of action and bring the Ordinance into compliance with State ADU Law, HCD may notify the City and the California Office of the Attorney General that the City is in violation of State ADU Law.

HCD appreciates the City's efforts in the preparation and adoption of the Ordinance and welcomes the opportunity to assist the City in fully complying with State ADU Law. Please feel free to contact Tyler Galli, of our staff, at (916) 776-7613 or at Tyler.Galli@hcd.ca.gov.

Sincerely,

David Zisser

**Assistant Deputy Director** 

Local Government Relations and Accountability





October 12, 2023

Ms. Angela Calvillo, Clerk Honorable Mayor Breed **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2023-003061PCA:

State-Mandated Accessory Dwelling Unit Controls

Board File No. 230310

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and Mayor Breed,

On September 28, 2023, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Mayor Breed that would amend various sections of the Planning Code. At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modifications were as follows:

1. Amend the Code to exclude ADUs from dwelling unit mix requirements.

The proposed amendments were covered in Addendum No. 9 to the Final EIR, dated September 9, 2022, to the 2004 and 2009 Housing Element Final EIR certified April 24, 2014.

Mayor, please advise the City Attorney at your earliest convenience if you wish to incorporate the change recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information, please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manager of Legislative Affairs

cc: Peter Miljanich, Deputy City Attorney

Lisa Gluckstein, Housing & Land Use Advisor to Mayor Breed

John Carroll, Office of the Clerk of the Board

#### Attachments:

Planning Commission Resolution
Planning Department Executive Summary





# PLANNING COMMISSION RESOLUTION NO. 21397

**HEARING DATE: SEPTEMBER 28, 2023** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

**Case Number:** 2023-003061PCA [Board File No. 230310] **Initiated by:** Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS (ADUS) MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS AND TO PERMIT CERTAIN ADUS IN THE REAR YARD UNDER THE CITY'S LOCAL, DISCRETIONARY APPROVAL PROGRAM; MAKING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on March 20, 2023 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 230310, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rearyard under the City's local, discretionary approval program;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 28, 2023; and,

WHEREAS, the proposed Ordinance received CEQA clearance under Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004 and 2009 Housing Element Final EIR certified April 24, 2014; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modification** the proposed ordinance. The Commission's proposed recommendation is as follows:

1. Amend the Code to exclude ADUs from dwelling unit mix requirements.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission finds that the proposed Ordinance supports the Housing Element's goals to increase and diversify housing choice.

The Commission finds that the proposed Ordinance will align the Planning Code with the State Law.

The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

#### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1.A**

Ensure housing stability and healthy homes.

#### **OBJECTIVE 4.A**

Substantially expand the amount of permanently affordable housing for extremely low- to moderate-income households.



#### **OBJECTIVE 4.B**

Expand small and mid-rise multi-family housing production to serve our workforce, prioritizing middle-income households.

#### **OBJECTIVE 4.C**

Diversify housing types for all cultures, family structures, and abilities.

#### POLICY 4

Facilitate the legalization of unauthorized dwelling units while improving their safety and habitability.

#### POLICY 26

Streamline and simplify permit processes to provide more equitable access to the application process, improve certainty of outcomes, and ensure meeting State-and local-required timelines, especially for 100% affordable housing and shelter projects.

#### POLICY 28

Affirm compliance in State housing law, requirements, and intent by strengthening data collection, clarifying definitions, and further supporting implementation.

#### POLICY 31

Facilitate small and mid-rise multi-family buildings that private development can deliver to serve middle-income households without deed restriction, including through adding units in lower density areas or by adding Accessory Dwelling Units (ADUs).

#### POLICY 32

Promote and facilitate aging in place for seniors and multi-generational living that supports extended families and communal households.

#### **IMPLEMENTATION ACTION 7.4.6**

Once adopted, submit the ADU ordinance to HCD and revise the ordinance based on HCD's review as needed.

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6 which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which



could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.

#### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;
  - The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.
- 7. That the landmarks and historic buildings be preserved;



The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATION the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 28, 2023.

Jonas P Ionin Digitally signed by Jonas P Ionin Date: 2023.10.02 16:16:41 -07'00'

Commission Secretary

Jonas P. Ionin

AYES: Braun, Ruiz, Diamond, Koppel, Tanner

NOES: Imperial, Moore

ABSENT: None

ADOPTED: September 28, 2023







# EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

**HEARING DATE: September 28, 2023** 

90-Day Deadline: December 29, 2023

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number:2023-003061PCA [Board File No. 230310]Initiated by:Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

**Environmental** 

**Review:** Addendum to FEIR - Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004

and 2009 Housing Element Final EIR certified April 24, 2014 - 2007.125E DEIR1 and 2007.125E

DEIR2.

**Recommendation:** Approval

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program. This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023.

THE WAY CODE IS WRITTEN BASED ON STATE LAW PRE-01/01/23	THE WAY IT IS BASED ON NEW STATE LAWS EFFECTIVE 01/01/23
Timeline: The City has 60 days to act on State- Mandated ADUs.	The City has 60 days <u>to approve or deny</u> State-Mandated ADUs (instead of to act). The application is deemed approved if no action is taken within 60 days. Language regarding tolling is explicitly added to the Ordinance for when the applicant owes us information.
	This language has been moved from the Planning Code to Building Code because the Department of Building Inspection (DBI) is the permit-issuing agency.
Height: Up to 16 feet for Attached or Detached	Up to 16 feet in general for a Detached ADU
ADUs	Up to 18 feet: Allowed if the proposed ADU is within ½ mile of major transit stop or a high-quality transit corridor¹-or- the property already has a MFD
	Up to 25 feet: Allowed if the ADU is attached to the primary dwelling, or up to the underlying height district (whichever is lower), but only up to two stories high
Detached ADUs: Detached ADUs are prohibited from sharing a structural wall with the primary dwelling or with any other structure on the property.	Per HCD's interpretation of "detached" ADUs, the "Detached ADUs" definition would be revised to clarify it cannot share any structural walls with the <u>primary</u> structure. Therefore, Detached ADUs may share a structural wall with other structures on the property.
ermits for the demolition of a garage typically do ot require notice per Planning Code (except if an Inauthorized Dwelling exists) and could	Notice for the demolition of the garage being replaced with an ADU is not required, unless it is located within Article 10 or Article 11.
potentially be approved over-the-counter.	This language has been copied into Building Code because it may trigger a DBI notice for this scope of work.
Hybrid ADUs: Hybrid ADUs are only permitted within existing or proposed single-family dwelling	Hybrid ADUs are also permitted within <u>proposed</u> MFD.
(SFD), or within an <i>existing</i> multi-family dwelling (MFD).	In the case of a Hybrid ADU within an <u>existing</u> MFD with a side or rear setback of less than 4 feet, the

 $<sup>^{1}</sup>$  An additional two feet in height shall be permitted to accommodate a roof pitch on the ADU that is aligned with the roof pitch of the primary dwelling.



	existing MFD shall not be required to be modified as a condition of approving a Hybrid ADU.
CLARIFICATIONS	
State law has a special carveout for San Francisco that allows the City to impose objective design standards through the Hybrid ADU path.	Many applicants ask why there is the Hybrid ADU path. This Ordinance adds a clarification for this carveout and the reference to the Gov't. Code authorizing it.
The City cannot impose limits on lot coverage, floor area ratio, open space, and minimum lot size for State ADUs.	This section will be updated to also note the City cannot impose <u>front setbacks</u> for State ADUs. This change is to mirror the revised language in State law but does not change our review.
Permits for garage demolition being converted to an ADU are reviewed and issued pending on their submittal. If both are submitted at the same time, they are reviewed and issued at the same time.	State law explicitly requires that if a permit to demolish a detached garage is submitted at the same time as a permit for the ADU replacing the garage, that both permits shall be reviewed and issued at the same time. There is no implementation change here.

### **Anticipated Amendments**

This file was duplicated from Board File No. 210585 on March 20, 2023 at the Land Use and Transportation Committee hearing. During that hearing, only one amendment<sup>2</sup> was included in the duplicate file with the intent of incorporating all the other changes from State laws effective January 1, 2023 following the hearing. The draft Ordinance included in Exhibit C reflects these other changes, as well as additional clean-up changes recommended by the Planning Department and endorsed by the Mayor's Office.

# **Background**

The State Legislature has deemed ADUs a valuable and affordable form of housing in California. The State's ADU laws have been amended several times to revise the requirements and make the approval of an ADU less discretionary.

This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023.

San Francisco first adopted a Local ADU Program in 2014 and made several updates since the initial inception both in response to changes to the State law and to improve the City's Local ADU Program. In 2019, State law was amended to allow ADUs in new construction. In 2020, State law was amended to clarify the ministerial approval

<sup>&</sup>lt;sup>2</sup> The only amendment included in the duplicate file was increasing the height limit for detached ADUs from 16 feet to 18 feet.



Executive Summary Hearing Date: September 28, 2023

process to allow State, Hybrid, and Junior ADUs (JADU). In 2021, State law was amended to ban rental restrictions imposed by homeowner's associations (HOA). This proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Assembly Bill 2221 and Senate Bill 897, both of which were effective beginning January 1, 2023. The City is already reviewing and approving ADUs based on these State laws and this Ordinance would make our Code consistent with State law. The proposed Ordinance will also relocate the ADU programs from the Density Limit Section to their own standalone sections. This was identified as a future task during the last ADU legislation and has been an ongoing effort to make the ADU Programs section easier to read, understand, and use.

#### **Issues and Considerations**

#### **Housing Choice**

San Francisco and the Bay Area have a housing shortage. The Planning Department is working to meet these housing needs. In the City's Housing Element, Policy 31 specifically cites ADUs as a way to expand housing choices. Additionally, ADUs have been identified as a way to expand small and mid-rise multi-family housing production to serve our workforce. The ADU programs today have expanded tremendously from the initial ADU pilot program in the Castro District in 2014. This is a testament to the success of the ADUs and why the ADU program continues to grow and evolve. The Ordinance refines the ministerial process for State-Mandated ADUs and reorganizes the ADU programs to make the Code sections easier to understand and use.

#### **Timeline for Review**

The Planning Department has collaborated with other City agencies involved in the review of ADUs and introduced parallel review efforts in recent years to complete review within 60 days. One of the biggest timesavings has been the City's fully concurrent electronic review. This process allows all required agencies to issue ADU comments at the same time. This evolved from the original "Roundtable" review where different City agencies previously met in person and reviewed ADU permits together. Now everything is reviewed digitally, and an email is sent to the applicant once all agencies have completed their review.

Prior to January 1, 2023, State law required City agencies to act on State-Mandated ADUs within 60 days. State law now specifies that City agencies have 60 days to approve or deny State-Mandated ADUs. Further, if the City has not approved or denied the completed application within 60 days, the application shall be deemed approved. While the timeframe is the same, the refined language makes a distinct difference impacting DBI, the City's permit-issuing agency. Permit issuance depends on how long it takes for the applicant to pick up the permit and pay the reminder of the fees. The applicant's timeline (and permit issuance) is beyond our control at that point. Language regarding tolling is explicitly added to the Ordinance for when the applicant owes us information assisting the City in meeting the 60-day timeframe.

#### **New Height Limits**

State law allows increased height limits for the following circumstances:



- Up to 18 feet if the proposed ADU is within ½ mile of major transit stop or a high-quality transit corridor<sup>3</sup>,
- Up to 18 feet if the property already has an existing multi-family dwelling, or
- Up to 25 feet if the proposed ADU is attached the primary dwelling, or up to the underlying height limit of the property, whichever is lower.

In the last circumstance described above, Attached ADUs are only permitted up to two stories high.

#### **General Plan Compliance**

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6 which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.

#### **Racial and Social Equity Analysis**

The Planning Code amendments in the proposed Ordinance help clarify ministerial ADUs. The State-Mandated ADU program provides a quicker, and often more financially feasible path for property owners to add to the housing stock and different types of housing. This provides more options for multi-generational households, which is often found in communities of color, and allows seniors to age in place more easily within their same community and household. ADUs also help advance racial and social equity by allowing for more affordable dwellings due to their smaller sizes. Even if ADUs are less costly due to smaller square footages, ADUs are not typically rented at very low- or low-income AMI levels so there is still an affordability issue.

ADUs are permitted both within existing and new construction buildings. Naturally, adding ADUs within existing structures is much cheaper than new construction projects. However, households with lower incomes pursuing ADUs may experience disproportionate costs in general. The same permit and construction costs may require a much larger percentage of their income compared to moderate-income households. This may be a barrier for lower-income households to pursue ADUs, in which case they do not benefit from the ADU program or the proposed Ordinance. One consideration to help alleviate such financial burden may include a permit or fee

<sup>&</sup>lt;sup>3</sup> An additional two feet in height shall be permitted to accommodate a roof pitch on the ADU that is aligned with the roof pitch of the primary dwelling.



Executive Summary
Hearing Date: September 28, 2023

waiver for low-income households. Former Supervisor Mar launched a pilot program in District 4 in September 2020 to provide professional services to 25 qualifying households interested in adding ADU(s) on their property using grant monies awarded by the State. The pilot program's goals included 1) providing services to lower-income households that otherwise would not be able to afford to hire an architect/developer and 2) to better understand what barriers lower-income households encounter when pursuing an ADU. If successful, the Department recommends the pilot program be modified and expanded to benefit the entire city, pending funding availability. Additionally, State law effective January 1, 2020 also waived impact fees for State-Mandated ADUs smaller than 750 square feet or if the proposed State-Mandated ADU was proposed on a property with three or fewer existing units. Further, prior legislation extended this impact fee relief to larger State-Mandated ADUs 750 square feet or larger by implementing a reduced impact fee to also provide applicants with some financial relief. The reduced impact fee would be based on the ADU's proportion in relation to the primary unit for single-family dwellings, or the average of existing units for multi-family dwellings.

#### **Implementation**

The Department has determined that this ordinance will not impact our current implementation procedures. The Ordinance is to align our Planning Code with State law, which we are already implementing. The proposed Ordinance will also re-organize our Code and move the ADU Programs from Section 207 to their own Code Sections.

#### Recommendation

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

#### **Basis for Recommendation**

The Department supports the overall goals of this Ordinance because of it supports the Housing Element's goals to increase housing choice in San Francisco. Specifically, the Ordinance refines the ministerial ADU programs to make the Planning Code consistent with State law. The proposed Ordinance also includes reorganizing the ADU Programs and creating stand-alone Code sections for them. This was identified as a future task during the last round of State ADU legislation and intended to make all ADU programs more legible and easier to use. Future Ordinances should also find ways to incentivize the Local ADU Program.

# **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

#### **Environmental Review**

The proposed amendments received CEQA clearance under Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004 and 2009 Housing Element Final EIR certified April 24, 2014.



## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 230310 Exhibit C: Draft revisions of Board File No. 230310





# **EXHIBIT A**



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# PLANNING COMMISSION DRAFT RESOLUTION

**HEARING DATE: September 28, 2023** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

**Case Number:** 2023-003061PCA [Board File No. 230310] **Initiated by:** Mayor Breed / Introduced March 20, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS (ADUS) MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS AND TO PERMIT CERTAIN ADUS IN THE REAR YARD UNDER THE CITY'S LOCAL, DISCRETIONARY APPROVAL PROGRAM; MAKING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on March 20, 2023 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 230310, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 28, 2023; and,

WHEREAS, the proposed Ordinance received CEQA clearance under Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004 and 2009 Housing Element Final EIR certified April 24, 2014; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby approves the proposed ordinance.

## **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission finds that the proposed Ordinance supports the Housing Element's goals to increase and diversify housing choice.

The Commission finds that the proposed Ordinance will align the Planning Code with the State Law.

The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

#### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1.A**

Ensure housing stability and healthy homes.

#### **OBJECTIVE 4.A**

Substantially expand the amount of permanently affordable housing for extremely low- to moderate-income households.

#### **OBJECTIVE 4.B**

Expand small and mid-rise multi-family housing production to serve our workforce, prioritizing middle-income households.



#### **OBJECTIVE 4.C**

Diversify housing types for all cultures, family structures, and abilities.

#### POLICY 4

Facilitate the legalization of unauthorized dwelling units while improving their safety and habitability.

#### POLICY 26

Streamline and simplify permit processes to provide more equitable access to the application process, improve certainty of outcomes, and ensure meeting State-and local-required timelines, especially for 100% affordable housing and shelter projects.

#### POLICY 28

Affirm compliance in State housing law, requirements, and intent by strengthening data collection, clarifying definitions, and further supporting implementation.

#### POLICY 31

Facilitate small and mid-rise multi-family buildings that private development can deliver to serve middle-income households without deed restriction, including through adding units in lower density areas or by adding Accessory Dwelling Units (ADUs).

#### POLICY 32

Promote and facilitate aging in place for seniors and multi-generational living that supports extended families and communal households.

#### **IMPLEMENTATION ACTION 7.4.6**

Once adopted, submit the ADU ordinance to HCD and revise the ordinance based on HCD's review as needed.

This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants.

The General Plan identifies ADUs as an effective way to increase housing choice in San Francisco. This Ordinance aligns with the Housing Element's objective the proposed Ordinance meets other objectives to increase housing in lower-density areas and to streamline ADU permit review processes. Further, this Ordinance seeks to make our local Code consistent with State law. This Ordinance directly responds to Implementation Action Item 7.4.6 which requires us to submit the ADU Ordinance to HCD for their review and comment. Changes have been made in response to HCD's initial comments. This Ordinance addresses the remaining outstanding issues that the California Department of Housing and Community Development (HCD) needs to approve the City's Pro-Housing designation. Attaining this designation will help unlock state affordable housing funding and other resources such as Municipal Transportation Agency (MTA) grants. This grant money could also unlock grant monies which could provide financial support for professional services and construction of units that serve low-income households, as noted in Implementation Action Item 7.4.3.



### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic



buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

#### **Planning Code Section 302 Findings.**

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 28, 2023.

Commission Secretary

AYES:

NOES:

ABSENT:

Jonas P. Ionin

ADOPTED: September 28, 2023





1	[Planning Code - State-Mandated Accessory Dwelling Unit Controls]
2	
3	Ordinance amending the Planning Code to clarify the ministerial approval process for
4	certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family
5	and multifamily buildings and to permit certain ADUs in the rear yard under the City's
6	local, discretionary approval program; affirming the Planning Department's
7	determination making findings under the California Environmental Quality Act; making
8	findings of consistency with the General Plan and the eight priority policies of Planning
9	Code, Section 101.1; and adopting findings of public necessity, convenience, and
10	welfare under Planning Code, Section 302.
11	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
12	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
13	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.
14	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.
15	
16	Be it ordained by the People of the City and County of San Francisco:
17	
18	Section 1. Findings.
19	(a) On April 24, 2014, the Planning Commission certified the 2004 and 2009 Housing
20	Element Final Environmental Impact Report ("Final EIR") in accordance with the California
21	Environmental Quality Act (California Public Resources Code Sections 21000 et seq.)
22	("CEQA"), the CEQA Guidelines (California Code of Regulations Title 14, Sections 15000 et
23	seq.), and Chapter 31 of the San Francisco Administrative Code. Subsequent to the adoption
24	of the Final EIR, the City has approved and incorporated eight addenda into the analysis of
25	the Final EIR and made requisite findings under CEQA. The Planning Department has

1	determined that the actions contemplated in this ordinance comply with the California
2	Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said
3	determination is on file with the Clerk of the Board of Supervisors in File No and
4	is incorporated herein by reference. The Board affirms this determination.
5	(b) The Planning Department prepared Addendum No. 9 to the Final EIR, dated
6	September 9, 2022 ("Addendum"). The Addendum evaluates the environmental effects of the
7	actions contemplated in this ordinance, which are an implementing program of the Project
8	evaluated in the Final EIR. The Addendum determines that: these actions would not cause
9	new significant impacts that were not identified in the Final EIR; these actions would not
10	cause significant impacts that were previously identified in the Final EIR to become
11	substantially more severe; no new mitigation measures would be necessary to reduce
12	significant impacts; no changes have occurred with respect to circumstances surrounding
13	these actions that would cause significant environmental impacts to which these actions
14	would contribute considerably; and no new information has become available that shows that
15	these actions would cause significant environmental impacts. For these reasons, no
16	subsequent or supplemental environmental review is required. The Board of Supervisors has
17	reviewed and considered the Final EIR and the Addendum, and the Planning Department's
18	determination is on file with the Clerk of the Board of Supervisors in File No. 210585 and is
19	incorporated herein by reference.
20	(bc) On, the Planning Commission, in Resolution No,
21	adopted findings that the actions contemplated in this ordinance are consistent, on balance,
22	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The
23	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
24	the Board of Supervisors in File No, and is incorporated herein by reference.

1	(e <u>d</u> ) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
2	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
3	Planning Commission Resolution No
4	
5	Section 2. The Planning Code is hereby amended by revising Sections 102, <u>136,</u> 207,
6	1005, and 1110, to read as follows:
7	
8	SEC. 102. DEFINITIONS.
9	* * * *
10	Dwelling Unit, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
11	Dwelling Unit that meets all the requirements of subsection 207(c)(4) or subsection 207(c)(6) and that
12	is accessory to at least one other Dwelling Unit on the same lotis constructed either entirely within the
13	existing built envelope, the "living area" as defined in State law, or the buildable area of an existing or
14	proposed building in areas that allow residential use; or is constructed within the existing built
15	envelope of an existing and authorized auxiliary structure on the same lot. A detached ADU shall not
16	share structural walls with either the primary structure or any other structure on the lot. Height for
17	detached ADUs located outside the buildable area shall be measured from existing grade at any given
18	point to either a) the highest point of a finished roof in the case of a flat roof or b) the average height of
19	a pitched roof or stepped roof, or similarly sculptured roof form. Height for detached ADUs located
20	outside the buildable area shall not be eligible for any exemptions described in Planning Code
21	subsection 260(b).
22	
23	Dwelling Unit, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements of
24	subsection 207(c)(6), and that:
25	(a) is accessory to at least one other Dwelling Unit on the same lot;

1	(b) is no more than 500 square feet of Gross Floor Area;
2	(c) is contained entirely within an existing or proposed single-family structure;
3	(d) may include separate sanitation facilities, or may share sanitation facilities with the
4	existing structure;
5	(e) is owner-occupied, unless the owner resides in the remaining portion of the structure;
6	(f) includes an entrance to the Junior Accessory Dwelling Unit that is separate from the
7	main entrance to the proposed or existing single-family structure; and
8	(g) includes an efficiency kitchen that meets the requirements of Government Code Section
9	65852.22(a)(6), including a cooking facility with appliances, and a food preparation counter and
10	storage cabinets that are of reasonable size in relation to the size of the Junior Accessory Dwelling
11	<u>Unit.</u>
12	* * * *
13	
14	SEC. 136. OBSTRUCTIONS OVER STREETS AND ALLEYS AND IN REQUIRED
15	SETBACKS, YARDS, AND USABLE OPEN SPACE.
16	* * * *
17	(c) The permitted obstructions shall be as follows:
18	* * * *
19	(32) Infill under decks and cantilevered rooms when adding an Accessory
20	Dwelling Unit; provided, however, that such infill shall comply with Section 207(c)(4) or
21	Section 207(c)(6) of this Code, whichever is applicable; and provided further that if the ADU is
22	proposed for a single-family home, the rear yard must be 25% of the lot depth but in no case
23	less than 15 feet.
24	(33) One detached Accessory Dwelling Unit that complies with the
25	requirements of Planning Code subsection 207(c)(4)(xii).

1	* * * *
2	
3	SEC. 207. DWELLING UNIT DENSITY LIMITS.
4	* * * *
5	(c) Exceptions to Dwelling Unit Density Limits. An exception to the calculations
6	under this Section 207 shall be made in the following circumstances:
7	* * * *
8	(4) <u>Accessory Dwelling Units</u> – Local Accessory Dwelling Unit Program:
9	Accessory Dwelling Units in Multifamily Buildings and Accessory Dwelling Units in
10	Single-Family Homes That Do Not Strictly Meet the Requirements in subsection (c)(6).
11	(A) <b>Definition.</b> An "Accessory Dwelling Unit" (ADU) is defined in
12	Section 102.
13	(B) Applicability. This subsection (c)(4) shall apply to the construction
14	of Accessory Dwelling Units ADUs on all lots located within the City and County of San Francisco
15	in areas that allow residential use, except that construction of an Accessory Dwelling Unit is ADUs
16	regulated by subsection (c)(6) below., and not this subsection (c)(4), if all of the following
17	circumstances exist:
18	(i) only one ADU will be constructed;
19	(ii) the ADU will be located on a lot that is zoned for single-family or
20	multifamily use and contains an existing or proposed single-family dwelling;
21	(iii) the ADU is either attached to or will be constructed entirely
22	within the "living area" (as defined in subsection (c)(6)(B)(iii)) or the buildable area of an the
23	proposed or existing primary dwelling single-family home, or constructed within the built envelope of
24	an existing and authorized auxiliary structure on the same lot; provided, however, that (A) when a
25	stand-alone garage, storage structure, or other auxiliary structure is being converted to an ADU, an

expansion to the envelope is allowed to add dormers even if the stand-alone garage, storage structure,	
or other auxiliary structure is in the required rear yard and (B) on a corner lot, a legal stand-alone	
nonconforming garage, storage structure, or other auxiliary structure may be expanded within its	
existing footprint by up to one additional story in order to create a consistent street wall and improve	
the continuity of buildings on the block.	
(iv) the ADU will strictly meet the requirements set forth in subsection	
(c)(6) without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ ; and	
(v) the permit application does not include seismic upgrade work	

- (C) **Controls on Construction.** An *Accessory Dwelling UnitADU* regulated by this subsection (c)(4) is permitted to be constructed in an existing or proposed building under the following conditions:
- the zoning would permit the construction of four or fewer Dwelling Units, one ADU is permitted. Ffor lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting under subsection (c)(4)(F) below, or where the zoning would permit the construction of more than four Dwelling Units, there is no limit on the number of ADUs permitted, as long as all other health and safety requirements are met.
- (ii) The Department shall not approve an application for construction of an ADU where a tenant on the lot <u>washas been</u> evicted pursuant to Administrative Code Sections 37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years prior to filing the application for a building permit to construct the ADU, or where a tenant <u>has beenwas</u> evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served within five years prior to filing the application for a building permit to construct the ADU. This subsection (c)(4)(C)(ii) shall not apply if the tenant was evicted under

pursuant to subsection (c)(4)(F).

Section 37.9(a)(11) or 37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the unit after the temporary eviction or (B) have submitted to the Department and to the Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the property owner or the tenant certifying that the property owner notified the tenant of the tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.

(iii) Prior to submitting an application to construct an ADU under this subsection (c)(4), the property owner shall file with the Rent Board a written declaration, signed under penalty of perjury, demonstrating that the project will comply with the requirements of Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing service. The Rent Board shall determine the form and content of said declaration, which shall include the following information: (1) a description of any housing services supplied in connection with the use or occupancy of any units on the subject property that are located in the area of the property or building where the ADU would be constructed; (2) whether construction of the ADU would result in the severance, substantial reduction, or removal of any such housing services; and (3) whether any of the just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner shall also file a copy of the notice required under Section 207(c)(4)(J) with the declaration.

(iv) Tenants at the subject property may contest the information in the declaration required by subsection 207(c)(4)(C)(iii) by petitioning for a written determination from the Rent Board verifying the presence and defining characteristics of the housing service or services in question, and whether any such housing services would be severed, substantially reduced, or removed by the project as proposed. Petitions must be filed with the Rent Board within 30 calendar days after the notice required under subsection 207(c)(4)(J) has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit

the declaration to the Planning Department. If any such petition is timely filed, the Rent Board shall endeavor to transmit the declaration and its final written determination on the petition to the Planning Department within 90 calendar days of receipt of said petition. The Department shall not approve an application to construct an ADU under this subsection (c)(4) unless (1) the Rent Board has transmitted the declaration and final written determination required by subsections (c)(4)(C)(iii) and (c)(4)(C)(iv), and (2) the materials transmitted by the Rent Board indicate that construction of the ADU would not result in the severance, substantial reduction, or removal without just cause of any tenant housing service set forth in Administrative Code Section 37.2(r) that is supplied in the area of the property or building where the ADU would be constructed, unless the property owner demonstrates that the tenant supplied with that housing service has given their express written consent for the severance, substantial reduction, or removal of the housing service.

(v) Except as provided in subsections (vi). (vii). and (xivii) below, an Accessory Dwelling UnitADU shall be constructed a. entirely within the buildable area of an existing lot, provided that the ADU does not include a vertical addition exceed the existing height of an existing the building in which it is constructed, or b. within the built envelope of an existing and authorized stand-alone detached garage, storage structure, or other auxiliary detached at the same lot, as the built envelope existed three years prior to the time the application was filed for a building permit to construct the ADU. For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. For purposes of this subsection 207(c)(4)(C)(v), the "built envelope" shall include the open area under an existing and authorized cantilevered room or room built on columns; decks, except for decks that are supported by columns or walls other than the building wall to which they are attached and are multi-level or more than 10 feet above grade; and lightwell infills provided that the infill will be

1	against a blank neighboring wall at the property line and not visible from any off-site location;
2	as these spaces exist as of July 11, 2016. An ADU constructed entirely within the existing built
3	envelope, as defined in this subsection $\underline{207(c)(4)(C)(v)}$ , along with permitted obstructions
4	allowed in Section 136(c)(32), of an existing building or authorized auxiliary detached structure
5	on the same lot, or where an existing stand-alone detached garage or storage structure has
6	been expanded to add dormers, is exempt from the notification requirements of Section 311 of
7	this Code unless the existing building or authorized auxiliary detached structure on the same lot
8	is an Article 10 or Article 11 individual landmark or is in an Article 10 or Article 11 District, in
9	which case the notification requirements will apply. If an ADU will be constructed under a
10	cantilevered room or deck that encroaches into the required rear yard, a pre-application
11	meeting between the applicant and adjacent neighbors for all the proposed workthat complies
12	with the Planning Commission's Pre-Application policy is required before the application may
13	<del>be submitted</del> .
14	(vi) When a stand-alone detached garage, storage, or other auxiliary
15	structure is being converted to an ADU, an expansion to the envelope is allowed to add

(vi) When a <u>stand-alonedetached</u> garage, storage, or other auxiliary structure is being converted to an ADU, an expansion to the envelope is allowed to add dormers even if the <u>stand-alonedetached</u> garage, storage structure, or other auxiliary structure is in the required rear yard.

(vii) On a corner lot, a legal <u>stand-alone</u>detached nonconforming garage, storage structure, or other auxiliary structure may be expanded within its existing footprint by up to one additional story in order to create a consistent street wall and improve the continuity of buildings on the block.

(viii) ADUs shall comply with any applicable controls in Planning Code Section 134(f).

(viiix) An Accessory Dwelling UnitADU shall not be constructed using space from an existing Dwelling Unit, except that an ADU may expand into habitable space on

16

17

18

19

20

21

22

23

24

1	the ground or basement floors provided that it does not exceed 25% of the <u>total</u> gross square
2	footage of such space on the ground and basement floors. The Zoning Administrator may waive
3	this 25% limitation if (1) the resulting space would not be usable or would be impractical to
4	use for other reasonable uses, includeding, but not limited to, storage or bicycle parking or (2)
5	waiving the limitation would help relieve any negative layout issues for the proposed ADU.
6	(¿x) An existing building undergoing seismic retrofitting may be eligible
7	for a height increase pursuant to subsection (c)(4)(F) below.
8	(xi) Notwithstanding any other provision of this Code, an Accessory
9	Dwelling UnitADU authorized under this Section 207(c)(4) may not be merged with an original
10	unit(s).
11	(xi <u>i</u> ) An Accessory Dwelling Unit ADU shall not be permitted in any
12	building in a Neighborhood Commercial District or in the Chinatown Community Business or
13	Visitor Retail Districts if it would eliminate or reduce a ground-story retail or commercial space,
14	unless the Accessory Dwelling Unit is a Designated Child Care Unit, as defined in Section
15	102, and meets all applicable standards of Planning Code Section 414A.6(e).
16	(ɨxiii) An Accessory Dwelling Unit shall not be permitted under this
17	subsection (c)(4) if it would result in the reduction or removal of on-site laundry service, unless
18	that laundry service is replaced with at least the same number or capacity of washers and
19	dryers within the same building and as accessible as before to all building tenants.
20	(xiv) An application for a permit solely to construct an ADU in a proposed
21	building pursuant to this subsection $207(c)(4)(C)$ shall not be subject to the notification requirements of
22	Section 311 of this Code-: however, any The application for a permit to construct the proposed
23	building shall be subject to any applicable notification requirements of Section 311 of this Code.
24	

1	(xv) In addition to any ADUs permitted under this Section 207(c)(4)
2	within the primary structure, one detached ADU shall be permitted within the required rear
3	yard if it complies with the following requirements:
4	a. The proposed ADU is located at least four feet from the side
5	and rear lot lines and has a height no greater than sixteen feet.
6	b. The Gross Floor Area of a detached ADU that provides one
7	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
8	that provides more than one bedroom shall not exceed 1,000 square feet.
9	(D) <b>Prohibition of Short-Term Rentals</b> . An Accessory Dwelling Unit ADU shall
10	not be used for Short-Term Residential Rentals under Chapter 41A of the Administrative
11	Code, which restriction shall be recorded as a Notice of Special Restriction on the subject lot.
12	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article
13	9 of the Subdivision Code, a lot with an Accessory Dwelling UnitADU authorized under this
14	Section 207(c)(4) shall not be subdivided in a manner that would allow for the ADU to be sold
15	or separately financed pursuant to any condominium plan, housing cooperative, or similar
16	form of separate ownership.; provided, however, that tThis prohibition on separate sale or
17	finance of the ADU shall not apply to an ADU in a building that (i) within three years prior to July
18	11, 2016 was an existing consisted entirely of condominium with no Rental Unit as defined in Section
19	37.2(r) of the Administrative Code units as of July 11, 2013, and (ii) has had no evictions pursuant
20	to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the Administrative Code within 10
21	years prior to since July 11, 2011996. This prohibition on separate sale or finance of the ADU shall
22	not apply to an ADU that meets the requirements of California Government Code Section 65852.26.
23	(F) Buildings Undergoing Seismic Retrofitting. For Accessory Dwelling
24	Units ADUs on lots with a building undergoing mandatory seismic retrofitting in compliance with
25	Chapter 4D of the Existing Building Code or voluntary seismic retrofitting in compliance with

1	the Department of Building Inspection's Administrative Bulletin 094, the following additional
2	provision applies: If allowed by the Building Code, a building in which an Accessory Dwelling
3	UnitADU is constructed may be raised up to three feet to create ground floor ceiling heights
4	suitable for residential use. Such a raise in height
5	(i) Shall be exempt from the notification requirements of Section 311
6	of this Code; and
7	(ii) May expand a noncomplying structure, as defined in Section
8	180(a)(2) of this Code and further regulated in Sections 172, 180, and 188, without obtaining
9	a variance for increasing the discrepancy between existing conditions on the lot and the
10	required standards of this Code.
11	(iii) On lots where an ADU is added in coordination with a building
12	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
13	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
14	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
15	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
16	property is selected on the condo-conversion lottery.
17	(iv) Pursuant to subsection (4)(C)(i), there is no limit on the number of
18	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
19	and safety requirements are met.
20	(G) Waiver of Code Requirements; Applicability of Rent Ordinance.
21	Pursuant to the provisions of Section 307(I) of this Code, the Zoning Administrator may grant

an Accessory Dwelling Unit a complete or partial waiver of the density limits and bicycle

parking, rear yard, exposure, or open space standards of this Code for ADUs constructed within

within a proposed building. If the Zoning Administrator grants a complete or partial waiver of the

an existing building, and may grant a waiver of the density limits of this Code for ADUs constructed

22

23

24

1	requirements of this Code and the subject lot contains any Rental Units at the time an
2	application for a building permit is filed for construction of the Accessory Dwelling UnitADU(s),
3	the property owner(s) shall enter into a Regulatory Agreement with the City under subsection
4	(c)(4)(H) subjecting the ADU(s) to the San Francisco Residential Rent Stabilization and
5	Arbitration Ordinance (Chapter 37 of the Administrative Code) as a condition of approval of
6	the ADU(s). For purposes of this requirement, Rental Units shall be as defined in Section
7	37.2(r) of the Administrative Code.
8	(H) Regulatory Agreements. A Regulatory Agreement required by
9	subsection (c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the
10	following:
11	(i) a statement that the ADU(s) are not subject to the Costa Hawkins
12	Rental Housing Act (California Civil Code Section 1954.50) because, under Section
13	1954.52(b), the owner has entered into this agreement with the City in consideration for a
14	complete or partial waiver of the density limits, and/or bicycle parking, rear yard, exposure, or
15	open space standards of this Code or other direct financial contribution or other form of
16	assistance specified in California Government Code Sections 65915 et seq. ("Agreement");
17	and
18	(ii) a description of the complete or partial waiver of Code
19	requirements granted by the Zoning Administrator or other direct financial contribution or form
20	of assistance provided to the property owner; and
21	(iii) a description of the remedies for breach of the Agreement and

other provisions to ensure implementation and compliance with the Agreement.

designee), on behalf of the City, will execute the Agreement, which shall be reviewed and

approved by the City Attorney's Office. The Agreement shall be executed prior to the City's

The property owner and the Planning Director (or the Director's

(iv)

22

23

24

- issuance of the First Construction Document for the project, as defined in Section 107A.13.1
   of the San Francisco Building Code.
  - (v) Following execution of the Regulatory Agreement by all parties and approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall be recorded against the property and shall be binding on all future owners and successors in interest.

Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude a landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa Hawkins Rental Housing Act.

## (I) Monitoring Program.

- Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this subsection 207(c)(4) and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection (c)(4)(H). Property owners shall provide the Department with rent information as requested by the Department. The Board of Supervisors recognizes that property owners and tenants generally consider rental information sensitive and do not want it publicly disclosed. The intent of the Board is for the Department to obtain the information for purposes of monitoring and enforcement but that its public disclosure is not linked to specific individuals or units. The Department shall consult with the City Attorney's Office with respect to the legal requirements to determine how best to achieve the intent of the Board.
- (ii) **Monitoring of Prohibition on Use as Short Term Rentals.** The Department shall collect data on the use of *Accessory Dwelling UnitsADUs* authorized to be constructed by this subsection (c)(4) as Short-Term Residential Rentals, as that term is defined in Administrative Code Section 41A.4, and shall use such data to evaluate and

1	enforce Notices of Special Restriction pursuant to subsection 207(c)(4)(D) and the
2	requirements of Administrative Code Chapter 41A.

Department shall publish a report annually until April 1, 2019, that describes and evaluates the types of units being developed pursuant to this subsection 207(c)(4), and their affordability rates, as well as their use as Short-Term Residential Rentals, and. The report shall contain such additional information as the Director or the Board of Supervisors determines would inform decision makers and the public on the effectiveness and implementation of this subsection 207(c)(4), and shall include recommendations for any amendments to the requirements of this Section 207(c)(4). The Department shall transmit this report to the Board of Supervisors for its review and public input. In subsequent years, this information on Accessory Dwelling Units shall be reported annually in the Housing Inventory.

\* \* \* \*

(6) <u>Accessory Dwelling Units</u> - State Mandated <u>Accessory Dwelling Unit</u> Program: Accessory Dwelling Units in Existing or Proposed <u>Single-Family Homes Dwellings</u> or in a Detached <u>Auxiliary</u> Structure on the Same Lot.

(A) Applicability. This subsection 207(c)(6) shall apply to the construction of Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed single family homes dwellings, or in a detached auxiliary structure on the same lot, if the ADU meets the applicable requirements of this subsection 207(c)(6). An ADU constructed pursuant to this subsection is considered a residential use that is consistent with the General Plan and the zoning designation for the lot. Adding one an ADU or JADU in compliance with this subsection 207(c)(6) to an existing or proposed single family home or in a detached auxiliary structure on the same lot does not exceed the allowable density for the lot. Unless otherwise specified, for purposes of this subsection 207(c)(6), a

1	"detached" structure or ADU shall not share structural walls with either the primary structure or any
2	other structure on the lot. If construction of the ADU will not meet the requirements of this
3	subsection and the ADU cannot be constructed without a waiver of Code requirements pursuant to
4	subsection $(c)(4)(G)$ , the ADU is regulated pursuant to subsection $207(c)(4)$ and not this
5	subsection <u>207</u> (c)(6).
6	(B) Lots Zoned for Single-Family or Multifamily Use and Containing an Existing
7	or Proposed Single-Family Home; General Controls on Construction. An Accessory Dwelling
8	Unit_located on a lot that is zoned for single-family or multifamily use and contains an existing or
9	proposed single-family dwelling and ADU constructed pursuant to this subsection (c)(6) shall
10	meet all of the following:
11	(i) The ADU will strictly meet the requirements set forth in this subsection
12	(c)(6)(B) without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ .
13	(ii) The permit application does not include seismic upgrade work pursuant
14	to subsection $(c)(4)(F)$ .
15	(iii) Only one ADU will be constructed that is either attached to or will be
16	constructed entirely within the "living area" (as defined in subsection (c)(6)(B)(iii)) or within the
17	buildable area of the proposed or existing primary dwelling or, except as provided by subsections
18	(B)(x) and $(xi)$ below, within the built envelope of an existing and authorized auxiliary structure on the
19	same lot. "Living area" means (as defined in Section 65852.2(i)(1) of the California Government
20	Code) "the interior habitable area of a dwelling unit including basements and attics, but does not
21	include a garage or any accessory structure."
22	(i+) The ADU must have independent exterior access from the existing
23	or proposed primary dwelling or existing accessory structure, and side and rear setbacks
24	sufficient for fire safety.
25	

1	$(\underline{ii}$ ) For projects involving a property listed in the California Register of
2	Historic Places, or a property designated individually or as part of a historic or conservation
3	district pursuant to Article 10 or Article 11, the ADU $\underline{\textit{or JADU}}$ shall comply with any
4	architectural review standards adopted by the Historic Preservation Commission to prevent
5	adverse impacts to such historic resources. Such projects shall not be required to obtain a
6	Certificate of Appropriateness or a Permit to Alter.
7	(vi) The Department shall apply any design guidelines in the Code to the
8	proposed project and review the design of the proposed project to ensure architectural compatibility
9	with existing buildings on the subject lot.
10	(vii) No setback is required for an existing garage that is converted to an
11	ADU.
12	(+iii) All applicable requirements of San Francisco's health and safety
13	codes shall apply, including but not limited to the Building and Fire Codes.
14	(ivix) No parking is required for the ADU. If existing parking is demolished
15	in order to construct the ADU, only the parking space required by this Code for the existing single-
16	family home must be replaced, except that no replacement parking is required for An ADU approved
17	pursuant to subsection 207(c)(6)(D). If replacement parking is required, it may be located in any
18	configuration on the lot including but not limited to covered, uncovered, or tandem space or by the use
19	of mechanical automobile parking lifts.
20	(x) When a stand-alone garage, storage, or other auxiliary structure is being
21	converted to an ADU, an expansion to the envelope is allowed to add dormers even if the stand-alone
22	garage, storage structure, or other auxiliary structure is in the required required rear yard.
23	(xi) On a corner lot, a legal stand-alone nonconforming garage, storage
24	structure, or other auxiliary structure may be expanded within its existing footprint by up to one
25	

1	additional story in order to create a consistent street wall and improve the continuity of buildings on
2	the block.
3	(xii) When the ADU involves expansion of the built envelope of an existing
4	primary dwelling, or an expansion of the built envelope of an existing and authorized stand-alone
5	garage, storage structure, or other auxiliary structure on the same lot, or the construction of a new
6	detached auxiliary structure on the same lot, the total floor area of the ADU shall not exceed 1,200
7	<del>square feet.</del>
8	(C) Permit Application Review and Approval. The Department shall approve an
9	application for a permit to construct an Accessory Dwelling Unit within 120 days from receipt of the
10	complete application, without modification or disapproval, if the proposed construction fully complies
11	with the requirements set forth in subsection (c)(6)(B). No requests for discretionary review shall be
12	accepted by the Planning Department for permit applications meeting the requirements of this
13	subsection (c)(6). The Planning Commission shall not hold a public hearing for discretionary review of
14	permit applications meeting the requirements of this subsection (c)(6). Permit applications meeting the
15	requirements of this subsection (c)(6) shall not be subject to the notification or review requirements of
16	Section 311 of this Code.
17	(D) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
18	Department under this subsection (c)(6) shall be as set forth in Section 8 of the Business and Tax
19	Regulations Code.
20	(E) Prohibition of Short-Term Rentals. An Accessory Dwelling Unit_authorized
21	under this subsection (c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of
22	the Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the
23	subject lot.
24	(F) Rental; Restrictions on Subdivisions.

1	(i) An ADU constructed pursuant to this subsection (c)(6) may be rented and
2	is subject to all applicable provisions of the Residential Rent Stabilization and Arbitration Ordinance
3	(Chapter 37 of the Administrative Code).
4	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
5	with an Accessory Dwelling Unit authorized under this subsection (c)(6) shall not be subdivided in a
6	manner that would allow for the ADU to be sold or separately financed pursuant to any condominium
7	plan, housing cooperative, or similar form of separate ownership.
8	(G) Department Report. In the report required by subsection (c)(4)(I)(iii), the
9	Department shall include a description and evaluation of the number and types of units being
10	developed pursuant to this subsection (c)(6), their affordability rates, and such other information as the
11	Director or the Board of Supervisors determines would inform decision makers and the public.
12	(H) Notification. Upon determination that an application is in compliance with the
13	standards of subsection 207(c)(6) of the Planning Code, the Planning Department shall cause a notice
14	to be posted on the site pursuant to rules established by the Zoning Administrator and shall cause a
15	written notice describing the proposed project to be sent in the manner described below. This notice
16	shall be in addition to any notices required by the Building Code and shall have a format and content
17	determined by the Zoning Administrator. This notice shall include a description of the proposal
18	compared to any existing improvements on the site with dimensions of the basic features, elevations
19	and site plan of the proposed project including the position of any adjacent buildings, exterior
20	dimensions and finishes, and a graphic reference scale, existing and proposed uses or commercial or
21	institutional business name, if known. The notice shall describe the project review process and shall see
22	forth the mailing date of the notice.
23	(i) Written notice shall be mailed to the project sponsor and tenants of the
24	subject property. Written notice shall also be mailed to tenants of the subject property in unauthorized
25	residential units.

1	(ii) The notification package for a project subject to notice under this
2	subsection 207(c)(6) shall include a written notice and reduced-size drawings of the project. The
3	written notice shall compare the proposed project to the existing conditions at the development lot.
4	Change to basic features of the project that are quantifiable shall be disclosed on the written notice.
5	The basic features of existing and proposed conditions shall include, where applicable, front setback,
6	building depth, rear yard, depth side, setbacks, building height, number of stories, dwelling unit count
7	and use of the building.
8	(iii) The written notice shall describe whether the project is a demolition, new
9	construction or alteration project. If the project is an alteration, the type of alteration shall be
10	described: horizontal, vertical, or both horizontal and vertical additions, and where the alteration is
11	<del>located.</del>
12	(iv) A written project description shall be part of the notice. In addition, the
13	notice shall describe the project review process, information on how to obtain additional information,
14	and the contact information of the Planning Department.
15	(v) The building permit application number(s) shall be disclosed in the
16	written notice.
17	(vi) 11x17 sized or equivalent drawings to scale shall be included with the
18	written notice. The drawings shall illustrate the existing and proposed conditions in relationship to the
19	adjacent properties. All dimensions and text throughout the drawings shall be legible. The drawings
20	shall include a site plan, floor plans, and elevations documenting dimensional changes that correspond
21	to the basic features included in the written notice. The existing and proposed site plan shall illustrate
22	the project including the full lots and structures of the directly adjacent properties. The existing and
23	proposed floor plans shall illustrate the location and removal of interior and exterior walls. The use of
24	each room shall be labeled. Significant dimensions shall be provided to document the change proposed
25	by the project. The existing and proposed elevations shall document the change in building volume:

1	neight and aepth. Dimensional changes shall be documented, including overall bullaing height and
2	also parapets, penthouses, and other proposed vertical and horizontal building extensions. The front
3	and rear elevations shall include the full profiles of the adjacent structures including the adjacent
4	structures' doors, windows, and general massing. Each side elevation shall include the full profile of
5	the adjacent building in the foreground of the project, and the adjacent windows, lightwells and
6	general massing shall be illustrated.
7	(vii) Language Access. All forms of public notice provided pursuant to this
8	subsection 207(c)(6)(H) shall comply with the requirements of the Language Access Ordinance,
9	Chapter 91 of the Administrative Code, to provide vital information about the Planning Department's
10	services or programs in the languages spoken by a Substantial Number of Limited English Speaking
11	Persons, as defined in Chapter 91. The notices required by this subsection 207(c)(6)(H) shall contain
12	the information set forth in subsection $207(c)(6)(h)(ii)-(v)$ in the languages spoken by a Substantial
13	Number of Limited English Speaking Persons, as defined in Administrative Code Chapter 91.
14	(viii) Online Notice. For 30 calendar days, on a publicly accessible website
15	that is maintained by the Planning Department, the Planning Department shall provide a digital copy
16	formatted to print on 11 x 17 inch paper of the posted notice, including the contents set forth in
17	subsection 207(c)(6)(h)(ii)-(v) for the application; and digital copies of any architectural and/or site
18	plans that are scaled and formatted to print on 11 x 17 inch paper, are consistent with Plan Submittal
19	Guidelines maintained and published by the Planning Department, and that describe and compare, at a
20	minimum, the existing and proposed conditions at the subject property, the existing and proposed
21	conditions in relationship to adjacent properties, and that may include a site plan, floor plans, and
22	elevations documenting dimensional changes required to describe the proposal.
23	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
24	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22, which
25	requires ministerial consideration of ADUs and JADUs that meet certain standards ("Ministerial

1	ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this subsection (c)(6)(C)
2	without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ . The City shall
3	approve ADUs and JADUs meeting the following requirements, in addition to the requirements of
4	subsection 207(c)(6)(B) and any other applicable standards:
5	(i) ADUs and JADUs within proposed space of a proposed single-family
6	dwelling or within existing space of a single-family dwelling or accessory structure meeting the
7	following conditions:
8	a. The lot on which the ADU or JADU is proposed contains an
9	existing or proposed single-family dwelling.
10	b. Only one ADU and one JADU is permitted per lot.
11	c. Each proposed ADU and JADU includes an entrance that is
12	separate from the entrance to the existing or proposed dwelling.
13	d. Side and rear setbacks will be sufficient for fire safety.
14	e. If an ADU is proposed, it will be within the existing space of a
15	single-family dwelling or accessory structure, or within the space of a proposed single-family dwelling
16	or it will require an addition of no more than 150 square feet to an existing accessory structure to
17	accommodate ingress and egress.
18	f. If a JADU is proposed, it meets the requirements of California
19	Government Code Section 65852.22.
20	(ii) Detached, new construction ADUs on lot containing a proposed or
21	existing single-family dwelling meeting the following conditions:
22	a. The lot on which the detached ADU is proposed contains an
23	existing or proposed single-family dwelling.
24	b. The lot on which the ADU is proposed does not contain another
25	ADU, but may contain a JADU.

1	c. The proposed ADU is detached from the single-family dwelling
2	and any other structure.
3	d. The proposed ADU is new construction.
4	e. The proposed ADU is located at least four feet from the side and
5	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no greater than
6	sixteen feet.
7	(iii) ADUs within existing space of a multifamily dwelling meeting the
8	following conditions:
9	a. The lot on which the ADU is proposed contains an existing
10	multifamily dwelling.
11	b. The ADU is proposed within a portion of the multifamily dwelling
12	structure that is not used as livable space, including but not limited to storage rooms, boiler rooms,
13	passageways, attics, basements, or garages.
14	c. The total number of ADUs within the dwelling structure would not
15	exceed twenty-five percent of the existing number of primary dwelling units within the structure,
16	provided that all multifamily dwelling structures shall be permitted to have at least one ADU pursuant
17	to this subsection $207(c)(6)(C)(iii)$ if all other applicable standards are met.
18	(iv) Detached, new construction ADUs on lot containing multifamily
19	dwelling meeting the following conditions:
20	a. The lot on which the ADU is proposed contains an existing
21	multifamily dwelling.
22	b. The proposed ADU is detached from the multifamily dwelling.
23	c. The proposed ADU is located at least four feet from the side and
24	rear lot lines and has a height no greater than sixteen eighteen feet.

1	d. No more than two ADUs shall be permitted per lot pursuant to
2	this subsection $207(c)(6)(C)(iv)$ .
3	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
4	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d), which
5	requires streamlined, ministerial approval of ADUs meeting certain standards ("Streamlined ADUs").
6	An ADU located on a lot that is zoned for single-family or multifamily use and contains an existing or
7	proposed dwelling, and that is constructed pursuant to this subsection 207(c)(6)(D), shall meet all of
8	the following requirements, in addition to the requirements of subsection 207(c)(6)(B) and any other
9	applicable standards. Provided, however, that the City shall not impose limits on lot coverage, floor
10	area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not
11	permit construction of an ADU meeting all other requirements that is 800 square feet or less in Gross
12	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs under this
13	subsection 207(c)(6)(D) shall meet the following conditions:
14	(i) Only one ADU will be constructed.
15	(ii) The ADU will be located on a lot that is zoned for single-family or
16	multifamily use and contains an existing or proposed dwelling.
17	(iii) The lot on which the ADU is proposed does not contain another ADU or
18	<u>JADU.</u>
19	(iv) The ADU is either a. attached to or will be constructed entirely within the
20	proposed or existing primary dwelling, including attached garages, storage areas, or similar uses, or
21	an accessory structure on the same lot, or b. attached to or will be constructed entirely within a
22	proposed or legally existing detached structure on the same lot, or c. detached from the proposed or
23	existing primary dwelling and located on the same lot as the proposed or existing primary dwelling.
24	(v) If there is an existing primary dwelling, the Gross Floor Area of an
25	attached ADU that provides one bedroom or less shall not exceed 50 percent of the Gross Floor Area

1	of the existing primary dwelling or 850 square feet, whichever is greater. If there is an existing primary
2	dwelling, the Gross Floor Area of an attached ADU that provides more than one bedroom shall not
3	exceed 50 percent of the Gross Floor Area of the existing primary dwelling or 1,000 square feet,
4	whichever is greater.
5	(vi) The Gross Floor Area of a detached ADU that provides one bedroom or
6	less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides more
7	than one bedroom shall not exceed 1,000 square feet.
8	(vii) Setbacks. No setback is required for an ADU located within an existing
9	living area or an existing accessory structure, or an ADU that replaces an existing structure and is
10	located in the same location and constructed to the same dimensions as the structure being replaced. A
11	setback of no more than four feet from the side and rear lot lines shall be required for an ADU that is
12	not converted from either an existing structure or a new structure constructed in the same location and
13	to the same dimensions as an existing structure.
14	(viii) When a garage, carport, or covered parking structure is demolished in
15	conjunction with the construction of an ADU or converted to an ADU, replacement of those offstreet
16	parking spaces is not required.
17	(ix) The ADU shall not exceed a height of 16 feet.
18	(E) Notification requirements for ADUs on a lot containing a proposed or existing
19	single-family dwelling. Prior to submitting an application to construct an ADU or JADU on a lot
20	containing a proposed or existing single-family dwelling under subsection $207(c)(6)(D)$ , the property
21	owner shall notify all tenants on the subject property of the application, including tenants of the subject
22	property in unauthorized residential units. The property owner shall satisfy this notification
23	requirement in one of the following two ways.
24	(i) Comply with the requirements of the Building Code and applicable
25	Department of Building Inspection screening forms, and submit a copy of any applicable Department of

1	Building Inspection Screening forms to the Planning Department as part of the application to construct
2	an ADU or JADU; or
3	(ii) Cause a notice describing the proposed project to be posted on the
4	subject property for at least 15 days, cause a written notice describing the proposed project to be
5	mailed to the tenants of the subject property, and submit proof of these notices to the Planning
6	Department as part of the application to construct an ADU or JADU. These notices shall have a
7	format and content determined by the Zoning Administrator, and shall generally describe the project,
8	including the number and location of the proposed ADU and JADU. These notices shall describe how
9	to obtain additional information regarding the project and provide contact information for the
10	Planning Department that complies with the requirements of the Language Access Ordinance, Chapter
11	91 of the Administrative Code, to provide vital information about the Planning Department's services
12	or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as
13	defined in Chapter 91.
14	(F) Permit Application Review and Approval. The City shall act on an application
15	for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt
16	of the complete application, without modification or disapproval, if the proposed construction fully
17	complies with the requirements set forth in this subsection 207(c)(6). No requests for discretionary
18	review shall be accepted by the Planning Department for permit applications meeting the requirements
19	of this subsection 207(c)(6). The Planning Commission shall not hold a public hearing for
20	discretionary review of permit applications meeting the requirements of this subsection 207(c)(6).
21	Permit applications meeting the requirements of this subsection 207(c)(6) shall not be subject to the
22	notification or review requirements of Section 311 of this Code.
23	(G) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
24	Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the Business and Tax
25	Regulations Code.

1	(H) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this
2	subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of the
3	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the subject
4	<u>lot.</u>
5	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
6	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is constructed
7	under this subsection 207(c)(6) and shall be binding on all future owners and successors in interest:
8	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6) may
9	be rented and is subject to all applicable provisions of the Residential Rent Stabilization and
10	Arbitration Ordinance (Chapter 37 of the Administrative Code).
11	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
12	with an ADU or JADU authorized under this subsection 207(c)(6) shall not be subdivided in a manner
13	that would allow for the ADU or JADU to be sold or separately financed pursuant to any condominium
14	plan, housing cooperative, or similar form of separate ownership, except that this prohibition on
15	separate sale or finance of the ADU shall not apply to an ADU that meets the requirements of
16	California Government Code Section 65852.26.
17	(iii) The size and attributes of a JADU constructed pursuant to this subsection
18	207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and Government Code
19	<u>65852.22.</u>
20	(J) Department Report. In addition to the information required by subsection
21	207(c)(4)(I)(iii), the annual Housing Inventory shall include a description and evaluation of the
22	number and types of units being developed pursuant to this subsection (c)(6), their affordability rates,
23	and such other information as the Director or the Board of Supervisors determines would inform
24	decision makers and the public.

1 Fees. No impact fees shall be imposed on ADUs or JADUs authorized under this 2 subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty square feet of 3 Gross Floor Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees for all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the primary 4 5 dwelling unit. 6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

## SEC. 1005. CONFORMITY AND PERMITS.

9

(e) After receiving a permit application from the Central Permit Bureau in accordance with the preceding subsection, the Department shall ascertain whether a Certificate of Appropriateness is required or has been approved for the work proposed in such permit application. If a Certificate of Appropriateness is required and has been issued, and if the permit application conforms to the work approved in the Certificate of Appropriateness, the permit application shall be processed without further reference to this Article 10. If a Certificate of Appropriateness is required and has not been issued, or if the permit application does not conform to what was approved, the permit application shall be disapproved or held by the Department until such time as conformity does exist either through modifications to the proposed work or through the issuance of an amended or new Certificate of Appropriateness. Notwithstanding the foregoing, in the following cases the Department shall process the permit application without further reference to this Article 10:

22

23

24

25

(9) When the application is for a permit to install a City-sponsored Landmark plaque to a landmark or district, provided that the improvements conform to the requirements outlined in Section 1006.6 of this Code.; or

1	(10) When the application is for a permit to construct an Accessory Dwelling Unit or
2	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory
3	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.
4	* * * *
5	
6	SEC. 1110. CONSTRUCTION, ALTERATION OR DEMOLITION OF SIGNIFICANT
7	OR CONTRIBUTORY BUILDINGS OR BUILDINGS IN CONSERVATION DISTRICTS.
8	* * * *
9	(g) Notwithstanding the foregoing, in the following cases the Department may process
10	the permit application without further reference to this Article 11:
11	(1) When the application is for a permit for ordinary maintenance and repairs
12	only. For the purpose of this Article 11, "ordinary maintenance and repairs" shall mean any
13	work, the sole purpose and effect of which is to correct deterioration, decay or damage of
14	existing materials, including repair of damage caused by fire or other disaster.
15	(2) When the application is for a permit to construct any new or replacement
16	structures on a site where a Significant or Contributory Building has been lawfully demolished
17	pursuant to this Code and the site is not within a designated Conservation District; or
18	(3) When the application is for a permit to make interior alterations only and
19	does not constitute a demolition as defined in this Article, unless the Planning Department has
20	determined that the proposed interior alterations may result in any visual or material impact to
21	the exterior of the building or when the designating ordinance or applicable Appendix in this
22	Article requires review of such interior alterations.; or
23	(4) When the application is for a permit to construct an Accessory Dwelling Unit or
24	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory
25	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 5. Directions to Clerk. The Clerk of the Board of Supervisors is hereby directed to submit a copy of this ordinance to the California Department of Housing and Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the California Government Code.

Section 6. Corrected Presentation of Existing Code. Some prior versions of this ordinance inadvertently failed to accurately reflect recent amendments to section 207 of the Planning Code enacted by Ordinance Nos. 208-21 and 209-21. This version of this ordinance has been updated to accurately represent those recent amendments as existing text of the Planning Code. Said revisions do not change the substance of this ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney /s/ Peter R. Miljanich PETER R. MILJANICH By: **Deputy City Attorney** n:\legana\as2022\2100022\01667448.docx 



1	[Administrative Code, Business and Tax Regulations, Planning Code - State-Mandated Accessory Dwelling Unit Controls]
2	
4	Ordinance amending the <u>Administrative Code, Building Code, Business and Tax</u>
5	Regulations Code, and Planning Code to clarify the ministerial approval process for
	certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family
6	and multifamily buildings and to permit certain ADUs in the rear yard under the City's
7	local, discretionary approval program; affirming the Planning Department's
8	determinationmaking findings affirming the Planning Department's determination under
9	the California Environmental Quality Act; making findings of consistency with the
10	General Plan and the eight priority policies of Planning Code, Section 101.1; and
11 12	adopting findings of public necessity, convenience, and welfare under Planning Code,
13	Section 302.
14	NOTE: Unchanged Code text and uncodified text are in plain Arial font.  Additions to Codes are in single-underline italics Times New Roman font.  Deletions to Codes are in strikethrough italics Times New Roman font.
15 16	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.  Asterisks (* * * *) indicate the omission of unchanged Code
17	subsections or parts of tables.
18	
19	Be it ordained by the People of the City and County of San Francisco:
20	
21	Section 1. Findings.
22	(a) On April 24, 2014, the Planning Commission certified the 2004 and 2009 Housing
	Element Final Environmental Impact Report ("Final EIR") in accordance with the California
23	Environmental Quality Act (California Public Resources Code Sections 21000 et seq.)
24	("CEQA"), the CEQA Guidelines (California Code of Regulations Title 14, Sections 15000 et

seq.), and Chapter 31 of the San Francisco Administrative Code. Subsequent to the adoption

of the Final EIR, the City has approved and incorporated eight addenda into the analysis	<del>-of</del>
the Final EIR and made requisite findings under CEQA. The Planning Department has	
determined that the actions contemplated in this ordinance comply with the California	
Environmental Quality Act (California Public Resources Code Sections 21000 et seq.).	<del>Said</del>
determination is on file with the Clerk of the Board of Supervisors in File No.	_ and
is incorporated herein by reference. The Board affirms this determination. The Planning	
Department has determined that the actions contemplated in this ordinance comply with	<u>the</u>
California Environmental Quality Act (California Public Resources Code Sections 21000	<u>et</u>
seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No.	
and is incorporated herein by reference. The Board affirms this determinati	<u>on.</u>
(b) The Planning Department prepared Addendum No. 9 to the Final EIR, dated	
September 9, 2022 ("Addendum"). The Addendum evaluates the environmental effects of	f the
actions contemplated in this ordinance, which are an implementing program of the Project	<del>;</del>
evaluated in the Final EIR. The Addendum determines that: these actions would not cause	<del>se</del>
new significant impacts that were not identified in the Final EIR; these actions would not	
cause significant impacts that were previously identified in the Final EIR to become	
substantially more severe; no new mitigation measures would be necessary to reduce	
significant impacts; no changes have occurred with respect to circumstances surrounding	∄
these actions that would cause significant environmental impacts to which these actions	
would contribute considerably; and no new information has become available that shows	-that
these actions would cause significant environmental impacts. For these reasons, no	
subsequent or supplemental environmental review is required. The Board of Supervisors	<del>-has</del>

reviewed and considered the Final EIR and the Addendum, and the Planning Department's

determination is on file with the Clerk of the Board of Supervisors in File No. 210585 and is

incorporated herein by reference.

1	( <del>be<u>b</u>)</del> On, the Planning Commission, in Resolution No,
2	adopted findings that the actions contemplated in this ordinance are consistent, on balance,
3	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The
4	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
5	the Board of Supervisors in File No, and is incorporated herein by reference.
6	(edc) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
7	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
8	Planning Commission Resolution No
9	(d) On , 2023, the Building Inspection Commission considered this
10	ordinance at a duly noticed public hearing pursuant to Charter Section D3. 750-5.
11	(e) No local findings are required under California Health and Safety Code Section
12	17958. 7 because the amendments to the Building Code contained in this ordinance do not
13	regulate materials or manner of construction or repair, and instead relate in their entirety to
14	administrative procedures, which are expressly excluded from the definition of a "building
15	standard" by California Health and Safety Code Section 18909(c).
16	
17	Section 2. The Planning Code is hereby amended by revising Sections 102, <u>136,</u>
18	<u>155.1,</u> 207, 1005, and 1110, <u>and adding Sections 207.1 and 207.2,</u> to read as follows:
19	
20	SEC. 102. DEFINITIONS.
21	* * * *
22	Dwelling Unit, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
23	Dwelling Unit that meets all the requirements of subsection $207\underline{.1(c)(4)}$ or subsection
24	207 <u>.2(c)(6)</u> and that is accessory to at least one other Dwelling Unit on the same lot. A
25	detached ADU shall not share structural walls with either the primary structure or any other

1	<del>structure</del> or	n the lot. Height for detached ADUs located outside the buildable area shall be
2	measured f	from existing grade at any given point to either a) the highest point of a finished
3	roof in the	case of a flat roof or b) the average height of a pitched roof or stepped roof, or
4	similarly sc	ulptured roof form. Height for detached ADUs located outside the buildable area
5	shall not be	e eligible for any exemptions described in Planning Code subsection 260(b).
6		
7	Dwelling U	Init, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements
8	of subsection	on 207 <u>.2(e)(6)</u> , and that:
9	(a)	is accessory to at least one other Dwelling Unit on the same lot;
10	(b)	is no more than 500 square feet of Gross Floor Area;
11	(c)	is contained entirely within an existing or proposed single-family structure;
12	(d)	may include separate sanitation facilities, or may share sanitation facilities with
13	the existing	structure;
14	(e)	is owner-occupied, unless the owner resides in the remaining portion of the
15	structure;	
16	(f)	includes an entrance to the Junior Accessory Dwelling Unit that is separate from
17	the main er	ntrance to the proposed or existing single-family structure; and
18	(g)	includes an efficiency kitchen that meets the requirements of Government Code
19	Section 658	352.22(a)(6), including a cooking facility with appliances, and a food preparation
20	counter and	d storage cabinets that are of reasonable size in relation to the size of the Junior
21	Accessory	Dwelling Unit.
22	* *	* *
23		
24	SEC	. 136. OBSTRUCTIONS OVER STREETS AND ALLEYS AND IN REQUIRED
25	SETBACK	S, YARDS, AND USABLE OPEN SPACE.

1	* * * *
2	(c) The permitted obstructions shall be as follows:
3	* * * *
4	(32) Infill under decks and cantilevered rooms when adding an Accessory
5	Dwelling Unit; provided, however, that such infill shall comply with Section 207.1(c)(4) or
6	Section 207 <u>.2(c)(6)</u> of this Code, whichever is applicable; and provided further that if the ADU
7	is proposed for a single-family home, the rear yard must be 25% of the lot depth but in no
8	case less than 15 feet.
9	(33) One detached Accessory Dwelling Unit that complies with the
10	requirements of Planning Code subsection 207 <u>.1(</u> c) <u>(15)</u> <del>(4)(xii)</del> .
11	* * * *
12	
13	SEC. 155.1. BICYCLE PARKING: DEFINITIONS AND STANDARDS.
14	* * * *
15	(b) Standards for Location of Bicycle Parking Spaces. These standards apply to
16	all bicycle parking subject to Section 155.2, as well as bicycle parking for City-owned and
17	leased buildings, parking garages and parking lots subject to Section 155.3. Bicycle racks
18	shall be located in highly visible areas as described in subsections below in order to maximize
19	convenience and minimize theft and vandalism. For Accessory Dwelling Units, the
20	requirements of this subsection (b) may be modified or waived pursuant to the procedures
21	and criteria set forth in Sections 307(I) and 207 <u>.1(c)(4)(G)</u> .
22	* * * *
23	(c) <b>Design Standards for Bicycle Parking Spaces.</b> These design standards apply to
24	all bicycle parking spaces subject to Sections 155.2 and 155.3. Bicycle parking shall follow the

design standards established in Zoning Administrator Bulletin No. 9, which includes specific

1	requirements on bicycle parking layout and acceptable types of Class 1 and Class 2 bicycle
2	parking spaces. For Accessory Dwelling Units, the requirements of this subsection (c) may be
3	modified or waived pursuant to the procedures and criteria set forth in Sections 307(I) and
4	207 <u>.1(c)(4)(G)</u> .
5	* * * *
6	
7	SEC. 207. DWELLING UNIT DENSITY LIMITS.
8	* * * *
9	(c) Exceptions to Dwelling Unit Density Limits. An exception to the calculations
10	under this Section 207 shall be made in the following circumstances:
11	* * * *
12	(4) The exception to Dwelling Unit density limits for certain Accessory
13	Dwelling Units under the City's Local Accessory Dwelling Unit Program are contained in
14	Section 207.1 of this Code Accessory Dwelling Units Local Program: Accessory Dwelling Units
15	in Multifamily Buildings and Accessory Dwelling Units in Single-Family Homes That Do Not
16	Strictly Meet the Requirements in subsection (c)(6).
17	(A) <b>Definition.</b> An "Accessory Dwelling Unit" (ADU) is defined in Section
18	<del>102.</del>
19	(B) Applicability. This subsection (c)(4) shall apply to the construction of
20	ADUs on all lots located within the City and County of San Francisco in areas that allow residential
21	use, except ADUs regulated by subsection (c)(6) below.
22	(C) Controls on Construction. An ADU regulated by this subsection (c)(4) is
23	permitted to be constructed in an existing or proposed building under the following conditions:
24	(i) For lots that have four existing Dwelling Units or fewer, or where the
25	zoning would permit the construction of four or fewer Dwelling Units, one ADU is permitted. For lots

1	that have more than four existing Dwelling Units or are undergoing seismic retrofitting under
2	subsection (c)(4)(F) below, or where the zoning would permit the construction of more than four
3	Dwelling Units, there is no limit on the number of ADUs permitted, as long as all other health and
4	safety requirements are met.
5	(ii) The Department shall not approve an application for construction of an
6	ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections 37.9(a)(9)
7	through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years prior to filing the
8	application for a building permit to construct the ADU, or where a tenant was evicted pursuant to
9	Administrative Code Section 37.9(a)(8) under a notice of eviction served within five years prior to
10	filing the application for a building permit to construct the ADU. This subsection (c)(4)(C)(ii) shall not
11	apply if the tenant was evicted under Section 37.9(a)(11) or 37.9(a)(14) and the applicant(s) either (A)
12	have certified that the original tenant reoccupied the unit after the temporary eviction or (B) have
13	submitted to the Department and to the Residential Rent Stabilization and Arbitration Board (Rent
14	Board) a declaration from the property owner or the tenant certifying that the property owner notified
15	the tenant of the tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.
16	(iii) Prior to submitting an application to construct an ADU under this
17	subsection (c)(4), the property owner shall file with the Rent Board a written declaration, signed under
18	penalty of perjury, demonstrating that the project will comply with the requirements of Administrative
19	Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or removal of a housing
20	service. The Rent Board shall determine the form and content of said declaration, which shall include
21	the following information: (1) a description of any housing services supplied in connection with the use
22	or occupancy of any units on the subject property that are located in the area of the property or
23	building where the ADU would be constructed; (2) whether construction of the ADU would result in the
24	severance, substantial reduction, or removal of any such housing services; and (3) whether any of the
25	

just causes for eviction under Administrative Code Section 37.9(a) would apply. The property owner
shall also file a copy of the notice required under Section $207(c)(4)(J)$ with the declaration.
(iv) Tenants at the subject property may contest the information in the declaration
required by subsection 207(c)(4)(C)(iii) by petitioning for a written determination from the Rent Board
verifying the presence and defining characteristics of the housing service or services in question, and
whether any such housing services would be severed, substantially reduced, or removed by the project
as proposed. Petitions must be filed with the Rent Board within 30 calendar days after the notice
required under subsection 207(c)(4)(J) has been provided. If no such petition is timely filed, the Rent
Board shall promptly transmit the declaration to the Planning Department. If any such petition is
timely filed, the Rent Board shall endeavor to transmit the declaration and its final written
determination on the petition to the Planning Department within 90 calendar days of receipt of said
petition. The Department shall not approve an application to construct an ADU under this subsection
(c)(4) unless (1) the Rent Board has transmitted the declaration and final written determination
required by subsections $(c)(4)(C)(iii)$ and $(c)(4)(C)(iv)$ , and $(2)$ the materials transmitted by the Rent
Board indicate that construction of the ADU would not result in the severance, substantial reduction,
or removal without just cause of any tenant housing service set forth in Administrative Code Section
37.2(r) that is supplied in the area of the property or building where the ADU would be constructed,
unless the property owner demonstrates that the tenant supplied with that housing service has given
their express written consent for the severance, substantial reduction, or removal of the housing
service.
(v) Except as provided in subsections (vi), (vii), and (xiv) below, an ADU
shall be constructed a. entirely within the buildable area of an existing lot, provided that the ADU does
not include a vertical addition, or b. within the built envelope of an existing and authorized detached
garage, storage structure, or other detached structure on the same lot. For purposes of this subsection
207(c)(4), a "detached" structure or ADU shall not share structural walls with either the primary

structure or any other structure on the lot. For purposes of this subsection 207(c)(4)(C)(v), the "built
envelope" shall include the open area under an existing and authorized cantilevered room or room
built on columns; decks, except for decks that are supported by columns or walls other than the
building wall to which they are attached and are multi-level or more than 10 feet above grade; and
lightwell infills provided that the infill will be against a blank neighboring wall at the property line and
not visible from any off-site location; as these spaces exist as of July 11, 2016. An ADU constructed
entirely within the existing built envelope, as defined in this subsection 207(c)(4)(C)(v), along with
permitted obstructions allowed in Section 136(c)(32), of an existing building or authorized detached
structure on the same lot, or where an existing detached garage or storage structure has been
expanded to add dormers, is exempt from the notification requirements of Section 311 of this Code
unless the existing building or authorized detached structure on the same lot is an Article 10 or Article
11 individual landmark or is in an Article 10 or Article 11 District, in which case the notification
requirements will apply. If an ADU will be constructed under a cantilevered room or deck that
encroaches into the required rear yard, a pre-application meeting that complies with the Planning
Commission's Pre-Application policy is required.
(vi) When a detached garage, storage, or other auxiliary structure is being
converted to an ADU, an expansion to the envelope is allowed to add dormers even if the detached
garage, storage structure, or other auxiliary structure is in the required rear yard.
(vii) On a corner lot, a legal detached nonconforming garage, storage
structure, or other auxiliary structure may be expanded within its existing footprint by up to one
additional story in order to create a consistent street wall and improve the continuity of buildings on
the block.
(viii) ADUs shall comply with any applicable controls in Planning Code Section

1	(ix) An ADU shall not be constructed using space from an existing Dwelling
2	Unit, except that an ADU may expand into habitable space on the ground or basement floors provided
3	that it does not exceed 25% of the total gross square footage of such space on the ground and basement
4	floors. The Zoning Administrator may waive this 25% limitation if (1) the resulting space would not be
5	usable or would be impractical to use for other reasonable uses, including, but not limited to, storage
6	or bicycle parking or (2) waiving the limitation would help relieve any negative layout issues for the
7	proposed ADU.
8	(x) An existing building undergoing seismic retrofitting may be eligible for a
9	height increase pursuant to subsection (c)(4)(F) below.
10	(xi) Notwithstanding any other provision of this Code, an ADU authorized
11	under this Section 207(c)(4) may not be merged with an original unit(s).
12	(xii) An ADU shall not be permitted in any building in a Neighborhood
13	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it would
14	eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a Designated
15	Child Care Unit, as defined in Section 102, and meets all applicable standards of Planning Code
16	Section 414A.6(e).
17	(xiii) An Accessory Dwelling Unit shall not be permitted under this subsection
18	(c)(4) if it would result in the reduction or removal of on-site laundry service, unless that laundry
19	service is replaced with at least the same number or capacity of washers and dryers within the same
20	building and as accessible as before to all building tenants.
21	(xiv) An application for a permit solely to construct an ADU in a proposed
22	building pursuant to this subsection 207(c)(4)(C) shall not be subject to the notification requirements of
23	Section 311 of this Code; however, any application for a permit to construct the proposed building
24	shall be subject to any applicable notification requirements of Section 311 of this Code.

1	(xv) In addition to any ADUs permitted under this Section 207(c)(4) within the
2	primary structure, one detached ADU shall be permitted within the required rear yard if it complies
3	with the following requirements:
4	a. The proposed ADU is located at least four feet from the side and
5	rear lot lines and has a height no greater than sixteen feet.
6	b. The Gross Floor Area of a detached ADU that provides one
7	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that
8	provides more than one bedroom shall not exceed 1,000 square feet.
9	(D) <b>Prohibition of Short-Term Rentals</b> . An ADU shall not be used for Short-Term
10	Residential Rentals under Chapter 41A of the Administrative Code, which restriction shall be recorded
11	as a Notice of Special Restriction on the subject lot.
12	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9 of the
13	Subdivision Code, a lot with an ADU authorized under this Section 207(c)(4) shall not be subdivided in
14	a manner that would allow for the ADU to be sold or separately financed pursuant to any condominium
15	plan, housing cooperative, or similar form of separate ownership. This prohibition on separate sale or
16	finance of the ADU shall not apply to an ADU in a building that consisted entirely of condominium
17	units as of July 11, 2013, and has had no evictions pursuant to Sections 37.9(a) through 37.9(a)(12)
18	and 37.9(a)(14) of the Administrative Code since July 11, 1996. This prohibition on separate sale or
19	finance of the ADU shall not apply to an ADU that meets the requirements of California Government
20	Code Section 65852.26.
21	(F) Buildings Undergoing Seismic Retrofitting. For ADUs on lots with a building
22	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing Building
23	Code or voluntary seismic retrofitting in compliance with the Department of Building Inspection's
24	Administrative Bulletin 094, the following additional provision applies: If allowed by the Building

1	Code, a building in which an ADU is constructed may be raised up to three feet to create ground floor
2	ceiling heights suitable for residential use. Such a raise in height
3	(i) Shall be exempt from the notification requirements of Section 311 of this
4	Code; and
5	(ii) May expand a noncomplying structure, as defined in Section 180(a)(2) of
6	this Code and further regulated in Sections 172, 180, and 188, without obtaining a variance for
7	increasing the discrepancy between existing conditions on the lot and the required standards of this
8	Code.
9	(iii) On lots where an ADU is added in coordination with a building
10	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing Building
11	Code or voluntary seismic retrofitting in compliance with the Department of Building Inspection's
12	Administrative Bulletin 094, the building and the new ADU shall maintain any eligibility to enter the
13	condo-conversion lottery and may only be subdivided if the entire property is selected on the condo-
14	conversion lottery.
15	$\frac{(iv)}{}$ Pursuant to subsection (4)(C)(i), there is no limit on the number of ADUs
16	that are permitted to be added in connection with a seismic retrofit, as long as all health and safety
17	requirements are met.
18	(G) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant to
19	the provisions of Section 307(l) of this Code, the Zoning Administrator may grant a complete or partial
20	waiver of the density limits and bicycle parking, rear yard, exposure, or open space standards of this
21	Code for ADUs constructed within an existing building, and may grant a waiver of the density limits of
22	this Code for ADUs constructed within a proposed building. If the Zoning Administrator grants a
23	complete or partial waiver of the requirements of this Code and the subject lot contains any Rental
24	Units at the time an application for a building permit is filed for construction of the ADU(s), the
25	property owner(s) shall enter into a Regulatory Agreement with the City under subsection (c)(4)(H)

subjecting the ADU(s) to the San Francisco Residential Rent Stabilization and Arbitration Ordinance
(Chapter 37 of the Administrative Code) as a condition of approval of the ADU(s). For purposes of this
requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
(H) Regulatory Agreements. A Regulatory Agreement required by subsection
(c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
(i) a statement that the ADU(s) are not subject to the Costa Hawkins Rental
Housing Act (California Civil Code Section 1954.50) because, under Section 1954.52(b), the owner has
entered into this agreement with the City in consideration for a complete or partial waiver of the
density limits, and/or bicycle parking, rear yard, exposure, or open space standards of this Code or
other direct financial contribution or other form of assistance specified in California Government Code
Sections 65915 et seq. ("Agreement"); and
(ii) a description of the complete or partial waiver of Code requirements
granted by the Zoning Administrator or other direct financial contribution or form of assistance
provided to the property owner; and
(iii) a description of the remedies for breach of the Agreement and other
provisions to ensure implementation and compliance with the Agreement.
(iv) The property owner and the Planning Director (or the Director's
designee), on behalf of the City, will execute the Agreement, which shall be reviewed and approved by
the City Attorney's Office. The Agreement shall be executed prior to the City's issuance of the First
Construction Document for the project, as defined in Section 107A.13.1 of the San Francisco Building
Code.
(v) Following execution of the Regulatory Agreement by all parties and
approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall be recorded
against the property and shall be binding on all future owners and successors in interest.

1	Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude a
2	landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa Hawkins
3	Rental Housing Act.
4	——————————————————————————————————————
5	(i) Monitoring and Enforcement of Unit Affordability. The Department
6	shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be
7	constructed by this subsection 207(c)(4) and shall use such data to enforce the requirements of the
8	Regulatory Agreements entered into pursuant to subsection (c)(4)(H). Property owners shall provide
9	the Department with rent information as requested by the Department. The Board of Supervisors
10	recognizes that property owners and tenants generally consider rental information sensitive and do not
11	want it publicly disclosed. The intent of the Board is for the Department to obtain the information for
12	purposes of monitoring and enforcement but that its public disclosure is not linked to specific
13	individuals or units. The Department shall consult with the City Attorney's Office with respect to the
14	legal requirements to determine how best to achieve the intent of the Board.
15	(ii) Monitoring of Prohibition on Use as Short Term Rentals. The
16	Department shall collect data on the use of ADUs authorized to be constructed by this subsection (c)(4)
17	as Short-Term Residential Rentals, as that term is defined in Administrative Code Section 41A.4, and
18	shall use such data to evaluate and enforce Notices of Special Restriction pursuant to subsection
19	207(c)(4)(D) and the requirements of Administrative Code Chapter 41A.
20	(iii) Department Report. As part of the annual Housing Inventory, the
21	Department shall report the types of units being developed pursuant to this subsection 207(c)(4), their
22	affordability rates, their use as Short-Term Residential Rentals, and such additional information as the
23	Director or the Board of Supervisors determines would inform decision makers and the public on the
24	effectiveness and implementation of this subsection 207(c)(4), and shall include recommendations for
25	any amendments to the requirements of this Section 207(c)(4).

1	
2	(6) The exception to Dwelling Unit density limits for certain Accessory Dwelling
3	Units under the State-Mandated Accessory Dwelling Unit Program are contained in Section
4	207.2 of this Code. Accessory Dwelling Units - State Mandated Program: Accessory Dwelling Units
5	in Existing or Proposed Dwellings or in a Detached Structure on the Same Lot.
6	(A) Applicability. This subsection 207(c)(6) shall apply to the construction of ADUs
7	and Junior Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed
8	dwellings, or in a detached structure on the same lot, if the ADU meets the applicable requirements of
9	this subsection207(c)(6). An ADU constructed pursuant to this subsection is considered a residential
10	use that is consistent with the General Plan and the zoning designation for the lot. Adding an ADU or
11	JADU in compliance with this subsection 207(e)(6) does not exceed the allowable density for the lot.
12	Unless otherwise specified, for purposes of this subsection 207(c)(6), a "detached" structure or ADU
13	shall not share structural walls with either the primary structure or any other structure on the lot. If
14	construction of the ADU will not meet the requirements of this subsection, the ADU is regulated
15	pursuant to subsection 207(c)(4) and not this subsection 207(c)(6).
16	(B) General Controls on Construction. An ADU constructed pursuant to this
17	subsection (c)(6) shall meet all of the following:
18	(i) The ADU must have independent exterior access from the existing or
19	proposed primary dwelling or existing accessory structure, and side and rear setbacks sufficient for fire
20	safety.
21	(ii) For projects involving a property listed in the California Register of
22	Historic Places, or a property designated individually or as part of a historic or conservation district
23	pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any architectural review
24	standards adopted by the Historic Preservation Commission to prevent adverse impacts to such historic

1	resources. Such projects shall not be required to obtain a Certificate of Appropriateness or a Permit to
2	Alter.
3	(iii) All applicable requirements of San Francisco's health and safety codes
4	shall apply, including but not limited to the Building and Fire Codes.
5	(iv) No parking is required for the ADU.
6	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
7	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22, which
8	requires ministerial consideration of ADUs and JADUs that meet certain standards ("Ministerial
9	ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this subsection (c)(6)(C)
10	without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ . The City shall
11	approve ADUs and JADUs meeting the following requirements, in addition to the requirements of
12	subsection 207(c)(6)(B) and any other applicable standards:
13	(i) ADUs and JADUs within proposed space of a proposed single-family
14	dwelling or within existing space of a single-family dwelling or accessory structure meeting the
15	following conditions:
16	a. The lot on which the ADU or JADU is proposed contains an
17	existing or proposed single-family dwelling.
18	b. Only one ADU and one JADU is permitted per lot.
19	e. Each proposed ADU and JADU includes an entrance that is
20	separate from the entrance to the existing or proposed dwelling.
21	d. Side and rear setbacks will be sufficient for fire safety.
22	e. If an ADU is proposed, it will be within the existing space of a
23	single-family dwelling or accessory structure, or within the space of a proposed single-family dwelling
24	or it will require an addition of no more than 150 square feet to an existing accessory structure to
25	accommodate ingress and egress.

1	f. If a JADU is proposed, it meets the requirements of California
2	Government Code Section 65852.22.
3	(ii) Detached, new construction ADUs on lot containing a proposed or
4	existing single-family dwelling meeting the following conditions:
5	a. The lot on which the detached ADU is proposed contains an
6	existing or proposed single-family dwelling.
7	b. The lot on which the ADU is proposed does not contain another
8	ADU, but may contain a JADU.
9	c. The proposed ADU is detached from the single-family dwelling
10	and any other structure.
11	d. The proposed ADU is new construction.
12	e. The proposed ADU is located at least four feet from the side and
13	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no greater than
14	sixteen feet.
15	(iii) ADUs within existing space of a multifamily dwelling meeting the
16	following conditions:
17	a. The lot on which the ADU is proposed contains an existing
18	multifamily dwelling.
19	b. The ADU is proposed within a portion of the multifamily dwelling
20	structure that is not used as livable space, including but not limited to storage rooms, boiler rooms,
21	passageways, attics, basements, or garages.
22	c. The total number of ADUs within the dwelling structure would not
23	exceed twenty-five percent of the existing number of primary dwelling units within the structure,
24	provided that all multifamily dwelling structures shall be permitted to have at least one ADU pursuant
25	to this subsection 207(c)(6)(C)(iii) if all other applicable standards are met.

1	(iv) Detached, new construction ADUs on lot containing multifamily
2	dwelling meeting the following conditions:
3	a. The lot on which the ADU is proposed contains an existing
4	multifamily dwelling.
5	b. The proposed ADU is detached from the multifamily dwelling.
6	c. The proposed ADU is located at least four feet from the side and
7	rear lot lines and has a height no greater than <u>eighteen</u> feet.
8	d. No more than two ADUs shall be permitted per lot pursuant to
9	this subsection 207(c)(6)(C)(iv).
10	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
11	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d), which
12	requires streamlined, ministerial approval of ADUs meeting certain standards ("Streamlined ADUs").
13	An ADU located on a lot that is zoned for single-family or multifamily use and contains an existing or
14	proposed dwelling, and that is constructed pursuant to this subsection 207(c)(6)(D), shall meet all of
15	the following requirements, in addition to the requirements of subsection 207(c)(6)(B) and any other
16	applicable standards. Provided, however, that the City shall not impose limits on lot coverage, floor
17	area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not
18	permit construction of an ADU meeting all other requirements that is 800 square feet or less in Gross
19	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs under this
20	subsection 207(c)(6)(D) shall meet the following conditions:
21	(i) Only one ADU will be constructed.
22	(ii) The ADU will be located on a lot that is zoned for single-family or
23	multifamily use and contains an existing or proposed dwelling.
24	(iii) The lot on which the ADU is proposed does not contain another ADU or
25	<del>JADU.</del>

1	(iv) The ADU is either a. attached to or will be constructed entirely within the
2	proposed or existing primary dwelling, including attached garages, storage areas, or similar uses, or
3	an accessory structure on the same lot, or b. attached to or will be constructed entirely within a
4	proposed or legally existing detached structure on the same lot, or c. detached from the proposed or
5	existing primary dwelling and located on the same lot as the proposed or existing primary dwelling.
6	(v) If there is an existing primary dwelling, the Gross Floor Area of an
7	attached ADU that provides one bedroom or less shall not exceed 50 percent of the Gross Floor Area
8	of the existing primary dwelling or 850 square feet, whichever is greater. If there is an existing primary
9	dwelling, the Gross Floor Area of an attached ADU that provides more than one bedroom shall not
10	exceed 50 percent of the Gross Floor Area of the existing primary dwelling or 1,000 square feet,
11	whichever is greater.
12	(vi) The Gross Floor Area of a detached ADU that provides one bedroom or
13	less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides more
14	than one bedroom shall not exceed 1,000 square feet.
15	(vii) Setbacks. No setback is required for an ADU located within an existing
16	living area or an existing accessory structure, or an ADU that replaces an existing structure and is
17	located in the same location and constructed to the same dimensions as the structure being replaced. A
18	setback of no more than four feet from the side and rear lot lines shall be required for an ADU that is
19	not converted from either an existing structure or a new structure constructed in the same location and
20	to the same dimensions as an existing structure.
21	(viii) When a garage, carport, or covered parking structure is demolished in
22	conjunction with the construction of an ADU or converted to an ADU, replacement of those offstreet
23	parking spaces is not required.
24	(ix) The ADU shall not exceed a height of 16 feet.

1	(E) Notification requirements for ADUs on a lot containing a proposed or existing
2	single-family dwelling. Prior to submitting an application to construct an ADU or JADU on a lot
3	containing a proposed or existing single-family dwelling under subsection 207(c)(6)(D), the property
4	owner shall notify all tenants on the subject property of the application, including tenants of the subject
5	property in unauthorized residential units. The property owner shall satisfy this notification
6	requirement in one of the following two ways.
7	(i) Comply with the requirements of the Building Code and applicable
8	Department of Building Inspection screening forms, and submit a copy of any applicable Department of
9	Building Inspection Screening forms to the Planning Department as part of the application to construct
10	an ADU or JADU; or
11	(ii) Cause a notice describing the proposed project to be posted on the
12	subject property for at least 15 days, cause a written notice describing the proposed project to be
13	mailed to the tenants of the subject property, and submit proof of these notices to the Planning
14	Department as part of the application to construct an ADU or JADU. These notices shall have a
15	format and content determined by the Zoning Administrator, and shall generally describe the project,
16	including the number and location of the proposed ADU and JADU. These notices shall describe how
17	to obtain additional information regarding the project and provide contact information for the
18	Planning Department that complies with the requirements of the Language Access Ordinance, Chapter
19	91 of the Administrative Code, to provide vital information about the Planning Department's services
20	or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as
21	defined in Chapter 91.
22	(F) Permit Application Review and Approval. The City shall act on an application
23	for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt
24	of the complete application, without modification or disapproval, if the proposed construction fully
25	complies with the requirements set forth in this subsection 207(c)(6). No requests for discretionary

1	review shall be accepted by the Planning Department for permit applications meeting the requirements
2	of this subsection 207(c)(6). The Planning Commission shall not hold a public hearing for
3	discretionary review of permit applications meeting the requirements of this subsection 207(c)(6).
4	Permit applications meeting the requirements of this subsection 207(c)(6) shall not be subject to the
5	notification or review requirements of Section 311 of this Code.
6	(G) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
7	Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the Business and Tax
8	Regulations Code.
9	(H) <b>Prohibition of Short-Term Rentals.</b> An ADU or JADU authorized under this
10	subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of the
11	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the subject
12	<del>lot.</del>
13	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
14	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is constructed
15	under this subsection 207(c)(6) and shall be binding on all future owners and successors in interest:
16	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6) may
17	be rented and is subject to all applicable provisions of the Residential Rent Stabilization and
18	Arbitration Ordinance (Chapter 37 of the Administrative Code).
19	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
20	with an ADU or JADU authorized under this subsection 207(c)(6) shall not be subdivided in a manner
21	that would allow for the ADU or JADU to be sold or separately financed pursuant to any condominium
22	plan, housing cooperative, or similar form of separate ownership, except that this prohibition on
23	separate sale or finance of the ADU shall not apply to an ADU that meets the requirements of
24	California Government Code Section 65852.26.

1	(iii) The size and attributes of a JADU constructed pursuant to this subsection
2	207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and Government Code
3	<del>65852.22.</del>
4	(J) Department Report. In addition to the information required by subsection
5	207(c)(4)(I)(iii), the annual Housing Inventory shall include a description and evaluation of the
6	number and types of units being developed pursuant to this subsection (c)(6), their affordability rates,
7	and such other information as the Director or the Board of Supervisors determines would inform
8	decision makers and the public.
9	(K) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under this
10	subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty square feet of
11	Gross Floor Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees
12	for all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the primary
13	dwelling unit.
14	* * * *
15	SEC. 207.1 LOCAL ACCESSORY DWELLING UNIT PROGRAM.
16	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
17	Units Under City's Local Program. An exception to the calculations under Section 207 of
18	this Code shall be made for Accessory Dwelling Units ("ADUs"), as defined in Section 102 of
19	this Code, meeting the requirements of this Section 207.1.
20	(b) Applicability. This Section 207.1 shall apply to the construction of ADUs on all
21	lots located within the City and County of San Francisco in areas that allow residential use,
22	except ADUs regulated by the State-Mandated Program under Section 207.2 of this Code.
23	(c) Controls on Construction. An ADU regulated by this Section 207.1 is
24	permitted to be constructed in an existing or proposed building under the following conditions:

1	(1) For lots that have four existing Dwelling Units or fewer, or where the
2	zoning would permit the construction of four or fewer Dwelling Units, one ADU is permitted.
3	For lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting
4	under subsection 207.1(f) below, or where the zoning would permit the construction of more
5	than four Dwelling Units, there is no limit on the number of ADUs permitted, as long as all
6	other health and safety requirements are met.
7	(2) The Department shall not approve an application for construction of an
8	ADU where a tenant on the lot was evicted pursuant to Administrative Code Sections
9	37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years
10	prior to filing the application for a building permit to construct the ADU, or where a tenant was
11	evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served
12	within five years prior to filing the application for a building permit to construct the ADU. This
13	subsection (c)(2) shall not apply if the tenant was evicted under Section 37.9(a)(11) or
14	37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the
15	unit after the temporary eviction or (B) have submitted to the Department and to the
16	Residential Rent Stabilization and Arbitration Board (Rent Board) a declaration from the
17	property owner or the tenant certifying that the property owner notified the tenant of the
18	tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.
19	(3) Prior to submitting an application to construct an ADU under this Section
20	207.1, the property owner shall file with the Rent Board a written declaration, signed under
21	penalty of perjury, demonstrating that the project will comply with the requirements of
22	Administrative Code Sections 37.2(r) and 37.9 relating to severance, substantial reduction, or
23	removal of a housing service. The Rent Board shall determine the form and content of said
24	declaration, which shall include the following information: (1) a description of any housing
25	services supplied in connection with the use or occupancy of any units on the subject property

1	that are located in the area of the property or building where the ADU would be constructed
2	(2) whether construction of the ADU would result in the severance, substantial reduction, or
3	removal of any such housing services; and (3) whether any of the just causes for eviction
4	under Administrative Code Section 37.9(a) would apply. The property owner shall also file a
5	copy of the notice required under Section 207.1(j) with the declaration.

(4) Tenants at the subject property may contest the information in the declaration required by subsection 207.1(c)(3) by petitioning for a written determination from the Rent Board verifying the presence and defining characteristics of the housing service or services in question, and whether any such housing services would be severed, substantially reduced, or removed by the project as proposed. Petitions must be filed with the Rent Board within 30 calendar days after the notice required under Section 207.1(j) has been provided. If no such petition is timely filed, the Rent Board shall promptly transmit the declaration to the Planning Department. If any such petition is timely filed, the Rent Board shall endeavor to transmit the declaration and its final written determination on the petition to the Planning Department within 90 calendar days of receipt of said petition. The Department shall not approve an application to construct an ADU under this Section 207.1 unless (1) the Rent Board has transmitted the declaration and final written determination required by subsections (c)(3) and (c)(4), and (2) the materials transmitted by the Rent Board indicate that construction of the ADU would not result in the severance, substantial reduction, or removal without just cause of any tenant housing service set forth in Administrative Code Section 37.2(r) that is supplied in the area of the property or building where the ADU would be constructed, unless the property owner demonstrates that the tenant supplied with that housing service has given their express written consent for the severance, substantial reduction, or removal of the housing service.

25

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

(5) Except as provided in subsections (6), (7), and (8) below, an ADU sha	<u>II</u>
be constructed a. entirely within the buildable area of an existing lot, provided that the ADL	<u>J</u>
does not include a vertical addition, or b. within the built envelope of an existing and	
authorized detached garage, storage structure, or other detached structure on the same lo	<u>t.</u>
For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share	
structural walls with either the primary structure or any other structure on the lot. For purpo	<u>ses</u>
of this subsection 207(c)(5), the "built envelope" shall include the open area under an exist	ing
and authorized cantilevered room or room built on columns; decks, except for decks that a	<u>re</u>
supported by columns or walls other than the building wall to which they are attached and	<u>are</u>
multi-level or more than 10 feet above grade; and lightwell infills provided that the infill will	<u>be</u>
against a blank neighboring wall at the property line and not visible from any off-site location	<u>)n;</u>
as these spaces exist as of July 11, 2016. An ADU constructed entirely within the existing	<u>buil</u>
envelope, as defined in this subsection 207(c)(5), along with permitted obstructions allowed	<u>d in</u>
Section 136(c)(32), of an existing building or authorized detached structure on the same lo	<u>t, oı</u>
where an existing detached garage or storage structure has been expanded to add dormer	<u>ſS,</u>
is exempt from the notification requirements of Section 311 of this Code unless the existing	1
building or authorized detached structure on the same lot is an Article 10 or Article 11	
individual landmark or is in an Article 10 or Article 11 District, in which case the notification	
requirements will apply. If an ADU will be constructed under a cantilevered room or deck the	<u>ıat</u>
encroaches into the required rear yard, a pre-application meeting that complies with the	
Planning Commission's Pre-Application policy is required.	
(6) When a detached garage, storage, or other auxiliary structure is being	<u> </u>
converted to an ADU, an expansion to the envelope is allowed to add dormers even if the	
detached garage, storage structure, or other auxiliary structure is in the required rear yard.	:

1	(7) On a corner lot, a legal detached nonconforming garage, storage
2	structure, or other auxiliary structure may be expanded within its existing footprint by up to
3	one additional story in order to create a consistent street wall and improve the continuity of
4	buildings on the block.
5	(8) ADUs shall comply with any applicable controls in Planning Code Section
6	<u>134(f).</u>
7	(9) An ADU shall not be constructed using space from an existing Dwelling
8	Unit, except that an ADU may expand into habitable space on the ground or basement floors
9	provided that it does not exceed 25% of the total gross square footage of such space on the
10	ground and basement floors. The Zoning Administrator may waive this 25% limitation if (1) the
11	resulting space would not be usable or would be impractical to use for other reasonable uses,
12	including, but not limited to, storage or bicycle parking or (2) waiving the limitation would help
13	relieve any negative layout issues for the proposed ADU.
14	(10) An existing building undergoing seismic retrofitting may be eligible for a
15	height increase pursuant to subsection 207.1(f) below.
16	(11) Notwithstanding any other provision of this Code, an ADU authorized
17	under this Section 207.1 may not be merged with an original unit(s).
18	(12) An ADU shall not be permitted in any building in a Neighborhood
19	Commercial District or in the Chinatown Community Business or Visitor Retail Districts if it
20	would eliminate or reduce a ground-story retail space, unless the Accessory Dwelling Unit is a
21	Designated Child Care Unit, as defined in Section 102, and meets all applicable standards of
22	Planning Code Section 414A.6(e).
23	(13) An Accessory Dwelling Unit shall not be permitted under this subsection
24	(c)(4) if it would result in the reduction or removal of on-site laundry service, unless that
25	

1	laundry service is replaced with at least the same number or capacity of washers and dryers
2	within the same building and as accessible as before to all building tenants.
3	(14) An application for a permit solely to construct an ADU in a proposed
4	building pursuant to this subsection 207.1(c) shall not be subject to the notification
5	requirements of Section 311 of this Code; however, any application for a permit to construct
6	the proposed building shall be subject to any applicable notification requirements of Section
7	311 of this Code.
8	(15) In addition to any ADUs permitted under this Section 207.1 within the
9	primary structure, one detached ADU shall be permitted within the required rear yard if it
10	complies with the following requirements:
11	(A) The proposed ADU is located at least four feet from the side and
12	rear lot lines and has a height no greater than sixteen feet.
13	(B) The Gross Floor Area of a detached ADU that provides one
14	bedroom or less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU
15	that provides more than one bedroom shall not exceed 1,000 square feet.
16	(d) Prohibition of Short-Term Rentals. An ADU shall not be used for Short-Term
17	Residential Rentals under Chapter 41A of the Administrative Code, which restriction shall be
18	recorded as a Notice of Special Restriction on the subject lot.
19	(e) Restrictions on Subdivisions. Notwithstanding the provisions of Article 9 of
20	the Subdivision Code, a lot with an ADU authorized under this Section 207.1 shall not be
21	subdivided in a manner that would allow for the ADU to be sold or separately financed
22	pursuant to any condominium plan, housing cooperative, or similar form of separate
23	ownership. This prohibition on separate sale or finance of the ADU shall not apply to an ADU
24	in a building that consisted entirely of condominium units as of July 11, 2013, and has had no
25	evictions pursuant to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the

1	Administrative Code since July 11, 1996. This prohibition on separate sale or finance of the
2	ADU shall not apply to an ADU that meets the requirements of California Government Code
3	<u>Section 65852.26.</u>
4	(f) Buildings Undergoing Seismic Retrofitting. For ADUs on lots with a building
5	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
6	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
7	Inspection's Administrative Bulletin 094, the following additional provision applies: If allowed
8	by the Building Code, a building in which an ADU is constructed may be raised up to three
9	feet to create ground floor ceiling heights suitable for residential use. Such a raise in height
10	(1) Shall be exempt from the notification requirements of Section 311 of this
11	Code; and
12	(2) May expand a noncomplying structure, as defined in Section 180(a)(2) of
13	this Code and further regulated in Sections 172, 180, and 188, without obtaining a variance
14	for increasing the discrepancy between existing conditions on the lot and the required
15	standards of this Code.
16	(3) On lots where an ADU is added in coordination with a building
17	undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
18	Building Code or voluntary seismic retrofitting in compliance with the Department of Building
19	Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
20	eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
21	property is selected on the condo-conversion lottery.
22	(4) Pursuant to subsection 207.1(c)(1), there is no limit on the number of
23	ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health
24	and safety requirements are met.
25	

1	(g) Waiver of Code Requirements; Applicability of Rent Ordinance. Pursuant to
2	the provisions of Section 307(I) of this Code, the Zoning Administrator may grant a complete
3	or partial waiver of the density limits and bicycle parking, rear yard, exposure, or open space
4	standards of this Code for ADUs constructed within an existing building, and may grant a
5	waiver of the density limits of this Code for ADUs constructed within a proposed building. If
6	the Zoning Administrator grants a complete or partial waiver of the requirements of this Code
7	and the subject lot contains any Rental Units at the time an application for a building permit is
8	filed for construction of the ADU(s), the property owner(s) shall enter into a Regulatory
9	Agreement with the City under subsection 207.1(h) subjecting the ADU(s) to the San
10	Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the
11	Administrative Code) as a condition of approval of the ADU(s). For purposes of this
12	requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
13	(h) Regulatory Agreements. A Regulatory Agreement required by subsection
14	207.1(g) as a condition of approval of an Accessory Dwelling Unit shall contain the following:
15	(1) a statement that the ADU(s) are not subject to the Costa Hawkins Rental
16	Housing Act (California Civil Code Section 1954.50) because, under Section 1954.52(b), the
17	owner has entered into this agreement with the City in consideration for a complete or partial
18	waiver of the density limits, and/or bicycle parking, rear yard, exposure, or open space
19	standards of this Code or other direct financial contribution or other form of assistance
20	specified in California Government Code Sections 65915 et seq. ("Agreement"); and
21	(2) a description of the complete or partial waiver of Code requirements
22	granted by the Zoning Administrator or other direct financial contribution or form of assistance
23	provided to the property owner; and
24	(3) a description of the remedies for breach of the Agreement and other
25	provisions to ensure implementation and compliance with the Agreement.

1	(4) The property owner and the Planning Director (or the Director's
2	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
3	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
4	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
5	of the San Francisco Building Code.
6	(5) Following execution of the Regulatory Agreement by all parties and
7	approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall be
8	recorded against the property and shall be binding on all future owners and successors in
9	<u>interest.</u>
10	Any Regulatory Agreement entered into under this Section 207.1 shall not preclude a
11	landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
12	Hawkins Rental Housing Act.
13	(i) Monitoring Program.
10	
14	(1) Monitoring and Enforcement of Unit Affordability. The Department
14	(1) Monitoring and Enforcement of Unit Affordability. The Department
14 15	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized
14 15 16	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of
14 15 16 17	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners
14 15 16 17 18	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners shall provide the Department with rent information as requested by the Department. The
14 15 16 17 18 19	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners shall provide the Department with rent information as requested by the Department. The Board of Supervisors recognizes that property owners and tenants generally consider rental
14 15 16 17 18 19 20	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners shall provide the Department with rent information as requested by the Department. The Board of Supervisors recognizes that property owners and tenants generally consider rental information sensitive and do not want it publicly disclosed. The intent of the Board is for the
14 15 16 17 18 19 20 21	(1) Monitoring and Enforcement of Unit Affordability. The Department shall establish a system to monitor the affordability of the Accessory Dwelling Units authorized to be constructed by this Section 207.1 and shall use such data to enforce the requirements of the Regulatory Agreements entered into pursuant to subsection 207.1(h). Property owners shall provide the Department with rent information as requested by the Department. The Board of Supervisors recognizes that property owners and tenants generally consider rental information sensitive and do not want it publicly disclosed. The intent of the Board is for the Department to obtain the information for purposes of monitoring and enforcement but that its

1	(2) Monitoring of Prohibition on Use as Short Term Rentals. The
2	Department shall collect data on the use of ADUs authorized to be constructed by this Section
3	207.1 as Short-Term Residential Rentals, as that term is defined in Administrative Code
4	Section 41A.4, and shall use such data to evaluate and enforce Notices of Special Restriction
5	pursuant to Section 207.1(d) and the requirements of Administrative Code Chapter 41A.
6	(3) Department Report. As part of the annual Housing Inventory, the
7	Department shall report the types of units being developed pursuant to this subsection 207.1,
8	their affordability rates, their use as Short-Term Residential Rentals, and such additional
9	information as the Director or the Board of Supervisors determines would inform decision
10	makers and the public on the effectiveness and implementation of this Section 207.1, and
11	shall include recommendations for any amendments to the requirements of this Section 207.1.
12	
13	SEC. 207.2 STATE MANDATED ACCESSORY DWELLING UNIT PROGRAM.
14	(a) Exception to Dwelling Unit Density Limits for Certain Accessory Dwelling
15	Units Under the State-Mandated Program. An exception to the calculations under Section
16	207 of this Code shall be made for Accessory Dwelling Units ("ADUs") and Junior Accessory
17	Dwelling Units ("JADUs"), as defined in Section 102 of this Code, meeting the requirements of
18	this Section 207.2. The purpose of this Section 207.2 is to implement California Government
19	Code Sections 65852.2 and 65852.22, which require ministerial consideration of ADUs and
20	JADUs that meet certain standards.
21	(b) Applicability. This Section 207.2 shall apply to the construction of ADUs and
22	JADUs in existing or proposed dwellings, or in a detached structure on the same lot, if the
23	ADU meets the applicable requirements of this Section 207.2. An ADU constructed pursuant
24	to this Section is considered a residential use that is consistent with the General Plan and the
25	zoning designation for the lot. Adding an ADU or JADU in compliance with this Section 207.2

1	does not exceed the allowable density for the lot. Unless otherwise specified, for purposes of
2	this subsection Section 207.2, a "detached" structure or ADU shall not share structural walls
3	with the primary structure on the lot. If construction of the ADU will not meet the requirements
4	of this Section, the ADU is regulated pursuant to Section 207.1 and not this Section 207.2.
5	(c) General Controls on Construction. An ADU constructed pursuant to this
6	Section 207.2 shall meet all of the following:
7	(1) The ADU must have independent exterior access from the existing or
8	proposed primary dwelling or existing accessory structure, and side and rear setbacks
9	sufficient for fire safety.
10	(2) For projects involving a property listed in the California Register of
11	Historic Places, or a property designated individually or as part of a historic or conservation
12	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any
13	architectural review standards adopted by the Historic Preservation Commission to prevent
14	adverse impacts to such historic resources. Such projects shall not be required to obtain a
15	Certificate of Appropriateness or a Permit to Alter.
16	(3) All applicable requirements of San Francisco's health and safety codes
17	shall apply, including but not limited to the Building and Fire Codes.
18	(4) No parking is required for the ADU.
19	(d) Specific Controls for Hybrid ADUs. The purpose of this subsection 207.2(d)
20	is to implement California Government Code Sections 65852.2(e) and 65852.22, which
21	require ministerial consideration of ADUs and JADUs that meet certain standards ("Hybrid
22	ADUs"). California Government Code Section 65852.2(e)(7) authorizes the City to impose
23	objective standards, including, but not limited to, design, development, and historic standards
24	on ADUs approved under this subsection 207.2(d). ADUs and JADUs shall strictly meet the
25	requirements set forth in this subsection 207.2(d) without requiring a waiver of Code

1	requirements pursuant to subsection 207.1(g). The City shall approve ADUs and JADUs
2	meeting the following requirements, in addition to the requirements of subsection 207.2(b) and
3	any other applicable standards:
4	(1) ADUs and JADUs within proposed space of a proposed single-
5	family dwelling or within existing space of a single-family dwelling or accessory
6	structure meeting the following conditions:
7	(A) The lot on which the ADU or JADU is proposed contains an
8	existing or proposed single-family dwelling.
9	(B) Only one ADU and one JADU is permitted per lot.
10	(C) Each proposed ADU and JADU includes an entrance that is
11	separate from the entrance to the existing or proposed dwelling.
12	(D) Side and rear setbacks will be sufficient for fire safety.
13	(E) If an ADU is proposed, it will be within the existing space of a
14	single-family dwelling or accessory structure, or within the space of a proposed single-family
15	dwelling, or it will require an addition of no more than 150 square feet to an existing accessory
16	structure to accommodate ingress and egress.
17	(F) If a JADU is proposed, it meets the requirements of Planning Code
18	Section 102 and California Government Code Section 65852.22.
19	(2) Detached, new construction ADUs on lot containing a proposed or
20	existing single-family dwelling meeting the following conditions:
21	(A) The lot on which the detached ADU is proposed contains an
22	existing or proposed single-family dwelling.
23	(B) The lot on which the ADU is proposed does not contain another
24	ADU, but may contain a JADU.
25	

1	(C) The proposed ADU is detached from the single-family dwelling and
2	any other structure.
3	(D) The proposed ADU is new construction.
4	(E) The proposed ADU is located at least four feet from the side and
5	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and does not exceed the
6	applicable height limit contained in subsection 207.2(e)(9).
7	(3) ADUs within existing space of a multifamily dwelling meeting the
8	following conditions:
9	(A) The lot on which the ADU is proposed contains an existing
10	multifamily dwelling.
11	(B) The ADU is proposed within a portion of the multifamily dwelling
12	structure that is not used as livable space, including but not limited to storage rooms, boiler
13	rooms, passageways, attics, basements, or garages.
14	(C) The total number of ADUs within the dwelling structure would not
15	exceed twenty-five percent of the existing number of primary dwelling units within the
16	structure, provided that all multifamily dwelling structures shall be permitted to have at least
17	one ADU pursuant to this subsection 207.2(d)(3) if all other applicable standards are met.
18	(4) <u>Detached, new construction ADUs on lot containing a proposed or</u>
19	existing multifamily dwelling meeting the following conditions:
20	(A) The lot on which the ADU is proposed contains a proposed or
21	existing multifamily dwelling.
22	(B) The proposed ADU is detached from the multifamily dwelling.
23	(C) The proposed ADU is located at least four feet from the side and
24	rear lot lines, except that if the existing multifamily dwelling has a side or rear setback of less
25	than four feet, modification of the existing multifamily dwelling shall not be required as a

1	condition of approving a proposed ADU that otherwise satisfies the requirements of this
2	subsection 207.2(c)(4).
3	(D) The proposed ADU does not exceed the applicable height limit
4	contained in subsection 207.2(e)(9).
5	(E) No more than two ADUs shall be permitted per lot pursuant to this
6	<u>subsection 207.2(c)(4).</u>
7	(e) Specific Controls for State ADUs. The purpose of this subsection 207.2(d) is
8	implement California Government Code Sections 65852.2(a) through (d), which require
9	streamlined, ministerial approval of ADUs meeting certain standards ("State ADUs"). An ADU
10	located on a lot that is zoned for single-family or multifamily use and contains an existing or
11	proposed dwelling, and that is constructed pursuant to this subsection 207.2(e), shall meet all
12	of the following requirements, in addition to the requirements of subsection 207.2(b) and any
13	other applicable standards. Provided, however, that the City shall not impose limits on lot
14	coverage, floor area ratio, open space, front setbacks, and minimum lot size, for either
15	attached or detached dwellings, that does not permit construction of an ADU meeting all other
16	requirements that is 800 square feet or less in Gross Floor Area, 16 feet or less in height, and
17	with four foot side and rear yard setbacks. ADUs under this subsection 207(e) shall meet the
18	following conditions:
19	(1) Only one ADU will be constructed.
20	(2) The ADU will be located on a lot that is zoned for single-family or
21	multifamily use and contains an existing or proposed dwelling.
22	(3) The lot on which the ADU is proposed does not contain another ADU or
23	JADU.
24	(4) The ADU is either (A) attached to or will be constructed entirely within the
25	proposed or existing primary dwelling, including attached garages, storage areas, or similar

1	uses, or an accessory structure on the same lot, or (B) attached to or will be constructed
2	entirely within a proposed or legally existing detached structure on the same lot, or (C)
3	detached from the proposed or existing primary dwelling and located on the same lot as the
4	proposed or existing primary dwelling.
5	(5) If there is an existing primary dwelling, the Gross Floor Area of an
6	attached ADU that provides one bedroom or less shall not exceed 50 percent of the Gross
7	Floor Area of the existing primary dwelling or 850 square feet, whichever is greater. If there is
8	an existing primary dwelling, the Gross Floor Area of an attached ADU that provides more
9	than one bedroom shall not exceed 50 percent of the Gross Floor Area of the existing primary
10	dwelling or 1,000 square feet, whichever is greater.
11	(6) The Gross Floor Area of a detached ADU that provides one bedroom or
12	less shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides
13	more than one bedroom shall not exceed 1,000 square feet.
14	(7) Setbacks. No setback is required for an ADU located within an existing
15	living area or an existing accessory structure, or an ADU that replaces an existing structure
16	and is located in the same location and constructed to the same dimensions as the structure
17	being replaced. A setback of no more than four feet from the side and rear lot lines shall be
18	required for an ADU that is not converted from either an existing structure or a new structure
19	constructed in the same location and to the same dimensions as an existing structure.
20	(8) Garages. When a garage, carport, or covered parking structure is
21	proposed to be demolished in conjunction with the construction of an ADU or converted to an
22	ADU, replacement of those offstreet parking spaces is not required; and a permit to demolish
23	a detached garage that is to be replaced with an ADU shall be reviewed with the application to
24	construct the ADU and issued at the same time.
25	(9) <b>Height limits.</b> The ADU shall not exceed the following height limits:

1	(A) A height of 16 feet for a detached ADU on a lot with an existing or
2	proposed dwelling.
3	(B) A height of 18 feet for a detached ADU on a lot with an existing or
4	proposed dwelling that is within one-half of one mile walking distance of a major transit stop or
5	a high-quality transit corridor, as defined in Section 21155 of the California Public Resources
6	Code. An additional two feet in height shall be permitted to accommodate a roof pitch on the
7	ADU that is aligned with the roof pitch of the primary dwelling.
8	(C) A height of 18 feet for a detached ADU on a lot with an existing or
9	proposed multifamily, multi-story dwelling.
10	(D) A height of 25 feet or the applicable height limit for the primary
11	dwelling, whichever is lower, for an ADU that is attached to the primary dwelling, except that
12	the ADU shall not exceed two stories.
13	(f) Notification requirements for ADUs on a lot containing a proposed or
14	existing single-family dwelling. Prior to submitting an application to construct an ADU or
15	JADU on a lot containing a proposed or existing single-family dwelling under subsection 207.2
16	(e), the property owner shall notify all tenants on the subject property of the application.
17	including tenants of the subject property in unauthorized residential units. The property owner
18	shall satisfy this notification requirement in one of the following two ways.
19	(1) Comply with the requirements of the Building Code and applicable
20	Department of Building Inspection screening forms, and submit a copy of any applicable
21	Department of Building Inspection Screening forms to the Planning Department as part of the
22	application to construct an ADU or JADU; or
23	(2) Cause a notice describing the proposed project to be posted on the
24	subject property for at least 15 days, cause a written notice describing the proposed project to
25	be mailed to the tenants of the subject property, and submit proof of these notices to the

1	<u>Planning Department as part of the application to construct an ADU or JADU. These notices</u>
2	shall have a format and content determined by the Zoning Administrator, and shall generally
3	describe the project, including the number and location of the proposed ADU and JADU.
4	These notices shall describe how to obtain additional information regarding the project and
5	provide contact information for the Planning Department that complies with the requirements
6	of the Language Access Ordinance, Chapter 91 of the Administrative Code, to provide vital
7	information about the Planning Department's services or programs in the languages spoken
8	by a Substantial Number of Limited English Speaking Persons, as defined in Chapter 91.
9	(3) Written and posted notice shall not be required for the demolition of a
10	detached garage that is to be replaced with an ADU, unless the property is located within a
11	historic or conservation district pursuant to Article 10 or Article 11 of this Code.
12	(g) Permit Application Review and Approval. No requests for discretionary
13	review shall be accepted by the Planning Department for permit applications meeting the
14	requirements of this Section 207.2. The Planning Commission shall not hold a public hearing
15	for discretionary review of permit applications meeting the requirements of this Section 207.2.
16	Permit applications meeting the requirements of this Section 207.2 shall not be subject to the
17	notification or review requirements of Section 311 of this Code.
18	(h) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
19	Department under this Section 207.2 shall be as set forth in Section 8 of the Business and
20	Tax Regulations Code.
21	(i) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this
22	Section 207.2 shall not be used for Short-Term Residential Rentals under Chapter 41A of the
23	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on
24	the subject lot.
25	

1	(j) Rental; Restrictions on Subdivisions. The following restrictions shall be
2	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is
3	constructed under this Section 207.2 and shall be binding on all future owners and successors
4	in interest:
5	(1) An ADU or JADU constructed pursuant to this subsection 207.2 may be
6	rented and is subject to all applicable provisions of the Residential Rent Stabilization and
7	Arbitration Ordinance (Chapter 37 of the Administrative Code).
8	(2) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
9	with an ADU or JADU authorized under this Section 207.2 shall not be subdivided in a manner
10	that would allow for the ADU or JADU to be sold or separately financed pursuant to any
11	condominium plan, housing cooperative, or similar form of separate ownership, except that
12	this prohibition on separate sale or finance of the ADU shall not apply to an ADU that meets
13	the requirements of California Government Code Section 65852.26.
14	(3) The size and attributes of a JADU constructed pursuant to this Section
15	207.2 shall comply with the requirements of this Section 207.2 and Government Code
16	<u>65852.22.</u>
17	(j) Department Report. In addition to the information required by subsection
18	207.1(i)(3), the annual Housing Inventory shall include a description and evaluation of the
19	number and types of units being developed pursuant to this Section 207.2, their affordability
20	rates, and such other information as the Director or the Board of Supervisors determines
21	would inform decision makers and the public.
22	(k) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under
23	this subsection 207.2, where the ADU or JADU is smaller than seven hundred and fifty square
24	feet of Gross Floor Area, or for ADUs that are proposed in lots with three existing units or
25	

fewer. Impact fees for all other ADUs shall be imposed proportionately in relation to the Gross
 Floor Area of the primary dwelling unit.

## SEC. 1005. CONFORMITY AND PERMITS.

\* \* \* \*

(e) After receiving a permit application from the Central Permit Bureau in accordance with the preceding subsection, the Department shall ascertain whether a Certificate of Appropriateness is required or has been approved for the work proposed in such permit application. If a Certificate of Appropriateness is required and has been issued, and if the permit application conforms to the work approved in the Certificate of Appropriateness, the permit application shall be processed without further reference to this Article 10. If a Certificate of Appropriateness is required and has not been issued, or if the permit application does not conform to what was approved, the permit application shall be disapproved or held by the Department until such time as conformity does exist either through modifications to the proposed work or through the issuance of an amended or new Certificate of Appropriateness. Notwithstanding the foregoing, in the following cases the Department shall process the permit application without further reference to this Article 10:

18 \* \* \* \*

- (9) When the application is for a permit to install a City-sponsored Landmark plaque to a landmark or district, provided that the improvements conform to the requirements outlined in Section 1006.6 of this Code; or
- (10) When the application is for a permit to construct an Accessory Dwelling Unit or Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory Dwelling Unit conforms to the requirements of subsection 207.2(c)(6) of this Code.

25 \* \* \* \*

replacing all references to Planning Code "subsection 207(c)(4)" and "section 207(c)(4)" in

each of the Sections listed below with the term "Section 207.1":

24

Section 4. Articles 1, 2, 3, 7, and 8 of the Planning Code ares hereby amended by replacing all references to Planning Code "subsection 207(c)(6)" and "section 207(c)(6)" in each of the Sections listed below with the term "Section 207.2":

Section 5. The Administrative Code is hereby amended by revising Section 37.2, to read as follows:

SEC. 37.2. DEFINITIONS.

\* \* \* \*

(r) Rental Units. All residential dwelling units in the City together with the land and appurtenant buildings thereto, and all housing services, privileges, furnishings, and facilities supplied in connection with the use or occupancy thereof, including garage and parking facilities.

Garage facilities, parking facilities, driveways, storage spaces, laundry rooms, decks, patios, or gardens on the same lot, or kitchen facilities or lobbies in single room occupancy (SRO) hotels, supplied in connection with the use or occupancy of a unit, may not be severed from the tenancy by the landlord without just cause as required by Section 37.9(a). Any severance, substantial reduction or removal of a housing service, even if permitted under Section 37.9(a), shall be offset by a corresponding reduction in rent. Either a landlord or a tenant may file a petition with the Rent Board to determine the amount of the rent reduction. In addition, a tenant may petition the Rent Board for a determination on whether an Accessory Dwelling Unit proposed to be constructed under Planning Code Section 207.1(e)(4) would sever, substantially reduce, or remove a housing service, pursuant to the procedures

set forth in subsection 207<u>.1(c)(4)(C)(iii)</u>. The issuance of a permit for construction of an Accessory Dwelling Unit does not, in and of itself, constitute a just cause for the purpose of severing a housing service.

Notwithstanding the preceding paragraph, a landlord may temporarily sever one or more housing services listed in that paragraph in order to perform seismic work required by Building Code "Mandatory Earthquake Retrofit of Wood-Frame Buildings" ("mandatory seismic work") if: (1) the landlord has given the notice to temporarily sever as required by Administrative Code Section 65A.2; (2) the landlord has obtained all necessary permits on or before the date the notice to temporarily sever is given; (3) the housing service(s) will only be severed for the minimum time required to complete the mandatory seismic work and in no event for a longer period than provided by Building Code Section 106A.4.4, Table B; and (4) the temporarily severed housing service(s) will be fully restored immediately upon completion of the mandatory seismic work. For such temporary severance of one or more of the specified housing services due to mandatory seismic work required by Building Code Chapter 34B, tenants will not be entitled to a reduction in rent, but tenants shall be entitled to either compensation or a substitute housing service as provided in Administrative Code Chapter 65A.

The term "rental units" shall not include:

\* \* \* \*

(4) Except as provided in subsections (A)-(E), dwelling units whose rents are controlled or regulated by any government unit, agency, or authority, excepting those unsubsidized and/or unassisted units which are insured by the United States Department of Housing and Urban Development; provided, however, that units in unreinforced masonry buildings which have undergone seismic strengthening in accordance with Building Code Chapters 16B and 16C shall remain subject to the Rent Ordinances to the extent that the

1	ordinance is not in conflict with the seismic strengthening bond program or with the program's
2	loan agreements or with any regulations promulgated thereunder;
3	* * * *
4	(D) The term "rental units" shall include (i) Accessory Dwelling Units
5	constructed pursuant to Section 207 <u>.1(c)(4)</u> of the Planning Code and that have received a
6	complete or partial waiver of the density limits and the parking, rear yard, exposure, or open
7	space standards from the Zoning Administrator pursuant to Planning Code Section 307(I), and
8	(ii) New Unit(s) constructed and funded pursuant to Administrative Code Chapter 85.
9	* * * *
10	
11	Section 6. The Business and Tax Regulations Code is hereby amended by revising
12	Sections 8 and 26, to read as follows:
13	SEC. 8. METHOD OF APPEAL TO THE BOARD OF APPEALS.
14	* * * *
15	(e) Appeals shall be taken by filing a notice of appeal with the Board of Appeals and
16	paying to said Board at such time a filing fee as follows:
17	* * * *
18	(9) Additional Requirements.
19	* * * *
20	(C) Except as otherwise specified in this subsection (e)(9)(C), the Board of
21	Appeals shall fix the time and place of hearing, which shall be not less than 10 nor more than
22	45 days after the filing of said appeal, and shall act thereon not later than 60 days after such
23	filing or a reasonable time thereafter.
24	* * * *

1	(iii) In the case of a decision on a permit application made pursuant to
2	Planning Code Section 207 <u>.2</u> , subsection (c)(6), the Board of Appeals shall set the hearing
3	not less than 10 days after the filing of said appeal, shall act thereon not more than 30 days
4	after such filing, and shall not entertain a motion for rehearing.
5	
6	SEC. 26. FACTS TO BE CONSIDERED BY DEPARTMENTS.
7	* * * *
8	(f) Notwithstanding subsection (a), the provisions of Planning Code Section 207 <u>.2</u> ,
9	subsection (c)(6), shall govern actions taken on the granting, denial, amendment, suspension,
10	and revocation of permits regulated under that $\underline{Ssubsection 207.2(c)(6)}$ , not the standards set
11	forth in subsection (a) of this Section 26.
12	* * * *
13	
14	Section 7. The Building Code is hereby amended by adding Section 106A.1.19, to
15	read as follows:
16	106A.1.19 State-Mandated Accessory Dwelling Unit Program. California
17	Government Code Sections 65852.2 and 65852.22 require expedited, ministerial
18	consideration of Acessory Dwelling Units ("ADUs") and Junior Acessory Dwelling Units
19	("JADUs") that meet the requirements of Planning Code Section 207.2.
20	106A.1.19.1 Permit Application Review and Approval. The City shall approve or
21	deny an application for a permit to construct an ADU or JADU on a lot containing an existing
22	dwelling within 60 days from receipt of the complete application if the proposed construction
23	fully complies with the requirements set forth in Planning Code Section 207.2 and any other
24	applicable requirements. If the applicant requests a delay, the 60-day time period shall be

1	tolled for the period of the delay. If the City has not approved or denied the completed
2	application within 60 days, the application shall be deemed approved.
3	106A.1.19.2 Notice of Garage Demolition. Written and posted notice shall not be
4	required for the demolition of a detached garage that is to be replaced with an ADU, unless
5	the property is located within a historic or conservation district pursuant to Article 10 or Article
6	11 of the Planning Code.
7	
8	Section 38. Effective Date. This ordinance shall become effective 30 days after
9	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
10	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
11	of Supervisors overrides the Mayor's veto of the ordinance.
12	
13	Section 49. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
14	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
15	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
16	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
17	additions, and Board amendment deletions in accordance with the "Note" that appears under
18	the official title of the ordinance.
19	
20	Section $510$ . Directions to Clerk. The Clerk of the Board of Supervisors is hereby
21	directed to submit a copy of this ordinance to the California Department of Housing and
22	Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the
23	California Government Code.
24	
25	

1	Section 11. Corrected Presentation of Existing Code. On March 20, 2023, the Land
2	Use and Transportation Committee created this ordinance by duplicating Board File No.
3	210585. Ordinance No. 53-23, in Board of Supervisors File No. 210585, took effect on May
4	22, 2023. This ordinance has been updated to accurately represent recent amendments to
5	Sections 102, 136, 207, 1005, and 1110 of the Planning Code enacted by Ordinance No. 53-
6	23 as existing text of the Planning Code. Said revisions do not change the substance of this
7	ordinance.
8	
9	
10	APPROVED AS TO FORM:
11	DENNIS J. HERRERA, City Attorney
12	
13	By: /s/ Peter R. Miljanich
14	PETER R. MILJANICH Deputy City Attorney
15	
16	n:\legana\as2023\2100022\01704546.docx
17	
18	
19	
20	
21	
22	
23	
24	
25	



September 7, 2021

Ms. Angela Calvillo, Clerk Honorable Mayor Breed **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2021-006260PCA:

State-Mandated Accessory Dwelling Unit Controls

Board File No. 210585

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and Mayor Breed,

On September 1, 2021 and September 2, 2021, the Historic Preservation Commission and Planning Commission, respectively, conducted duly noticed public hearings to consider the proposed Ordinance, introduced by Mayor Breed, that would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings. At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modifications were as follows:

Under the Local ADU Program, in addition to ADUs within the primary structure, also allow a detached ADU within the required rear yard, following State law parameters.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they would not result in a physical change in the environment.

Mayor Breed, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Digitally signed by Daniel A. Sider

Date: 2021.09.07 11:39:16

Adobe Acrobat version: 2021.005.20058

Daniel A. Sider, AICP Chief of Staff

for

Aaron D. Starr Manager of Legislative Affairs

Peter Miljanich, Deputy City Attorney CC:

Andres Power, Policy Director to Mayor Breed

Sophia Kittler, Mayor's Liaison to the Board of Supervisors

Erica Major, Office of the Clerk of the Board

#### Attachments:

Historic Preservation Commission Resolution Planning Commission Resolution **Executive Summary** 





# HISTORIC PRESERVATION COMMISSION RESOLUTION NO. 1197

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number: 2021-006260PCA [Board File No. 210585]
Initiated by: Mayor Breed / Introduced June 8, 2021
Staff Contact: Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, (628) 652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION RECOMMENDING APPROVAL WITH MODIFICATION OF A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on June 8, 2021 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 210585, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Historic Preservation Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 1, 2021; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Commission has reviewed the proposed Ordinance; and

WHEREAS, the Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Commission hereby **recommends approval with modification** of the proposed ordinance. The Commission's proposed recommendation is as follows:

1. Under the Local ADU Program, in addition to ADUs within the primary structure, also allow a detached ADU within the required rear yard following State law parameters.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The Commission finds that the proposed Ordinance supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans by increasing the potential for new Accessory Dwelling Units.
- 2. The Commission finds that the proposed Ordinance will help align the Planning Code with the State Law.
- 3. The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1**

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

#### Policy 1.5

Consider secondary units in community plans where there is neighborhood support and when other neighborhood goals can be achieved, especially if that housing is made permanently affordable to lower-income households.



#### **OBJECTIVE 3**

### PROTECT THE AFFORDABILITY OF THE EXISTING HOUSING STOCK, ESPECIALLY RENTAL UNITS.

#### Policy 3.4

Preserve "naturally affordable" housing types, such as smaller and older ownership units.

The proposed Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program and make the addition of ADU's more feasible.

# **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible prepared ness to protect against injury and loss of life in an



earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved.

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.



NOW THEREFORE BE IT RESOLVED that the Commission hereby RECOMMENDS APPROVAL WITH MODIFICATION of the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 1, 2021.

Jonas P Ionin Digitally signed by Jonas P Ionin Date: 2021.09.07 09:26:09-07:00

Jonas P. Ionin
Commission Secretary

AYES: Wright, Nageswaran, Black, Foley, Johns, So, Matsuda

NOES: None

ABSENT: None

ADOPTED: September 1, 2021







# PLANNING COMMISSION RESOLUTION NO. 20971

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number: 2021-006260PCA [Board File No. 210585]
Initiated by: Mayor Breed / Introduced June 8, 2021
Staff Contact: Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, (628) 652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on June 8, 2021 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 210585, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 2, 2021; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modification** the proposed ordinance. The Commission's proposed recommendation is as follows:

1. Under the Local ADU Program, in addition to ADUs within the primary structure, also allow a detached ADU within the required rear yard following State law parameters.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The Commission finds that the proposed Ordinance supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans by increasing the potential for new Accessory Dwelling Units.
- 2. The Commission finds that the proposed Ordinance will help align the Planning Code with the State Law.
- 3. The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **HOUSING ELEMENT**

#### **OBJECTIVE 1**

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

#### Policy 1.5

Consider secondary units in community plans where there is neighborhood support and when other neighborhood goals can be achieved, especially if that housing is made permanently affordable to lower-income households.



#### **OBJECTIVE 3**

### PROTECT THE AFFORDABILITY OF THE EXISTING HOUSING STOCK, ESPECIALLY RENTAL UNITS.

#### Policy 3.4

Preserve "naturally affordable" housing types, such as smaller and older ownership units.

The proposed Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program and make the addition of ADU's more feasible.

# **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an



earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved.

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.



NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATION the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 2, 2021.

Jonas P Ionin Date: 2021.09.07 09:26:58 -0700

Jonas P. Ionin

Commission Secretary

AYES: Tanner, Diamond, Fung, Imperial, Moore, Koppel

NOES: None

ABSENT: Chan

ADOPTED: September 2, 2021







# EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

**HEARING DATE: September 1, 2021** 

90-Day Deadline: September 9, 2021

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number:2021-006260PCA [Board File No. 210585]Initiated by:Mayor Breed / Introduced June 8, 2021Staff Contact:Veronica Flores, Legislative Affairs

Veronica.Flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, 628-652-7533

**Recommendation:** Approval

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multi-family buildings. The changes in the proposed Ordinance are required to bring the Planning Code into compliance with State law.

Before comparing the changes between the Planning Code today and the proposed Ordinance, it is important to understand that there are now two different categories of ADUs under State law. The City is required to act on all these ADUs within 60 days of receipt of a complete application and shall be ministerial. These State-Mandated ADUs have no discretionary action, are not subject to review under the California Environmental Quality Act (CEQA), no subjective design review, and have a shortened appeal window. A brief description is included below to help clarify the comparisons in the following table. In efforts to clarify the different types of ADUs, the names have been simplified since the November 2020 Commission hearings as follows.

- State Program (known as Streamlined ADUs in the proposed Ordinance): These ADUs are the most permissive in that the City has no ability to require Code compliance for anything that is not listed in State law; however, State Program ADUs are only permitted on properties where there are no other ADUs. This program allows one ADU (conversion, attached, or detached) per lot.
- **Hybrid Program** (known as Ministerial ADUs in the proposed Ordinance): These ADUs need to comply with all Planning Code requirements (e.g. rear yard, exposure, etc.), except for density and cannot

require a waiver. Number of ADUs (conversion, detached, and/or junior) allowed per this program varies. This most closely resembles what is allowed today under the Section 207(c)(6) or previously known as "No Waiver ADUs". Additionally, Hybrid Program ADUs include a new type of ADU for existing and proposed single-family dwellings called the Junior ADU (JADU), which is described below.

- o **Junior ADUs**: Junior ADUs would be allowed within existing or proposed single-family dwellings. General eligibility requirements include, but are not limited to, the following:
  - Converting no more than 500 square feet of the existing or proposed single-family dwelling;
  - Owner occupancy in either the primary unit or JADU;
  - An entrance that is separate from the main entrance of the primary unit;
  - Must include an efficiency kitchen; and
  - May or may not include shared sanitation facilities.

For further details, see the <u>ADU Programs Comparison Handout</u> available on the Planning Department website.

The Way It Is Now	The Way It Would Be
Review timeline: The Department is required to complete review of an ADU within 120 days from receipt of a complete application.  Articles 10 and 11: ADUs proposed within Article 10 and 11 buildings and districts would be required to comply with architectural review standards as adopted by the Historic Preservation Commission.  These projects are not subject to the Certificate of Appropriateness or Permit to Alter review processes.	The City would be required to act on a permit for an ADU or JADU under State law within 60 days from receipt of a complete application.  Articles 10 and 11 would explicitly exempt State and Hybrid Program ADUs and JADUs proposed within landmark buildings and districts from Certificate of Appropriateness and Permit to Alter review processes.
Planning Code compliance: State-Mandated ADUs (also known as No Waiver ADUs) must comply with all Planning Code requirements except for density limitations.	Hybrid Program ADUs would still require Planning Code compliance except for density. However, State Program ADUs would not be required to comply with Planning Code requirements that are not listed in State law.
Impact fees: All ADUs are subject to impact fees, which are calculated based on standard thresholds such as adding a new unit or square footage.	State and Hybrid Program ADUs smaller than 750 square feet would be exempt from impact fees. State and Hybrid Program ADUs proposed on properties with three or fewer units would also be exempt from impact fees. State and Hybrid Program ADUs 750 square feet or larger would be subject to a reduced impact fee. The reduced impact fee would be based on the ADU's proportion in relation to the primary unit for single-family dwellings, or the average of existing units for multi-family dwellings.
Noticing for single-family dwellings: All ADUs	ADUs proposed within an existing or new
proposed within existing or new construction single-	construction single-family dwelling that have
family dwellings require a 30-day notice posted at the	tenant(s) would be required to complete either a) the



The Way It Is Now	The Way It Would Be
property, a mailed notice, and an online notice. The Planning Department issues such notices during the 120-day review timeframe.	Department of Building Inspection (DBI) <u>Screening Form</u> , if applicable or b) if the DBI Screening Form is not applicable, send a notice per the Planning Code requirements. Proof of this notice needs to be submitted with a complete application.
Density: One ADU is permitted in an existing or new construction single-family dwelling or existing authorized detached structure. Proposed ADUs may be located within non-habitable space and may take habitable space away from an existing dwelling.	One State Program ADU (conversion, attached, or detached) would be permitted for existing or proposed single- or multi-family dwellings so long as there are no other ADUs on the properties.  Hybrid Program ADUs would be permitted as follows:  Existing or new construction single-family dwellings or existing authorized detached structures would be permitted to add one ADU (conversion or detached) and/or one JADU.
	Existing multi-family dwellings would be permitted to add either 1) one conversion ADU or up to 25% of the existing number of legal dwelling units within the primary structure, whichever is greater, or 2) up to two detached ADUs.
Size restrictions: ADUs proposed within an existing or proposed single-family dwelling or within an existing authorized detached structure are limited to 1,200 square feet in size.	Hybrid Program detached ADUs would be permitted up to 800 square feet for properties with existing or proposed single-family dwellings. JADUs would be permitted up to 500 square feet within existing or proposed single-family dwellings.
	State Program detached ADUs would be permitted up to 850 square feet for studio and one-bedrooms and up to 1,000 square feet for two or more bedrooms for existing or proposed single- or multi-family dwellings. Additionally, if there is an existing dwelling, State Program attached ADUs have the following size restrictions: a) studios and 1-bedroom ADUs would be permitted up to 850 sf or 50% of existing primary dwelling, whichever is greater and b) ADUs with two or more bedrooms would be permitted up to 1,000 sf or 50% of existing primary dwelling, whichever is greater.
Expansions: Existing authorized detached structures may be expanded with dormers. If said structure is	The specific provisions related to expansions on existing authorized detached structures would be removed since detached ADUs would be permitted



The Way It Is Now	The Way It Would Be
located on a corner lot, an additional story above the existing footprint is permitted.	per State law. However, Hybrid Program ADUs on properties with an existing or proposed single-family dwelling may expand an existing authorized detached structure by up to 150 square feet to accommodate ingress/egress.
Height: ADUs must comply with the height requirements	State Program ADUs (attached and detached) would be limited to 16 feet in height.  Hybrid Program detached ADUs would be limited to 16 feet in height.  Further, detached ADUs located outside of the buildable area (only allowed under the State Program) would be measured from existing grade at any given point to either a) the highest point of a finished roof in the case of a flat roof or b) the average height of a pitched roof or stepped roof, or similarly sculptured roof form.
Setbacks: ADUs must comply with all required setbacks.	State Program ADUs (attached and detached) would require a setback of four feet from the side and rear property lines. No setback is required if the ADU is located within an existing living area or an existing accessory structure, or an ADU that replaces an existing structure, is in the same location, and constructed to the same dimensions as the structure being replaced.  Hybrid Program detached ADUs would require a setback of four feet from the side and rear property lines and need to comply with all local Planning Code setback requirements.
TECHNICAL CLARIFICATIONS FOR LOCAL PROGRAM	
Noticing for Waiver Program: Notice is required for new construction or expansions that are not exempt from noticing.	Notice would only be required for any proposed new construction building, not for any scopes of work related to the ADU itself.
Waivers: Waivers may be granted for ADUs added to existing buildings under the Waiver Program.	Waivers may only be granted for ADUs proposed within existing buildings. ADUs proposed within new construction buildings may only be granted the density waiver.



# **Background**

The State Legislature has deemed ADUs a valuable and affordable form of housing in California. The state's ADU laws have been amended several times to revise the requirements and make the approval of an ADU less discretionary.

San Francisco first adopted a local ADU program in 2014 and made several updates since the initial inception both in response to changes to the State law and to improve the City's local ADU program. The most recent ADU changes prior to this Ordinance occurred in 2019, which allowed ADUs in new construction. The proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Section 3 of Senate Bill 13, Section 2 of Assembly Bill 68, and Section 1.5 of Assembly Bill 881, all of which were effective beginning January 1, 2020. The proposed Ordinance also incorporates changes made to State law under Assembly Bill 3182, which was effective beginning January 1, 2021. All these changes are required to bring our local code into compliance with State law. Additionally, the proposed Ordinance will clarify the ministerial approval process, restructure the Code to make it more legible to read, and provide technical clarifications.

This Ordinance is the continuation of <u>Board File 201008</u> which was filed on May 3, 2021. The only changes within this new Ordinance compared to the prior Ordinance includes clarifications or changes required by State law, as well as incorporating the recommended modification from both the Historic Preservation and Planning Commissions from the November 2020 hearings.

# **Issues and Considerations**

# **Housing Stock**

San Francisco and the Bay Area have a housing shortage. The Planning Department is working to meet these housing needs. In the City's Housing Element, Objective One specifically cites ADUs as an effective way to add to the housing stock. The ADU program helps create new dwelling units, mostly through infill efforts. The initial ADU pilot program in the Castro District in 2014 has now grown into the robust ADU programs of today. This is a testament to the success of the ADUs and why the ADU program continues to grow and evolve. The Ordinance will build on these efforts by allowing for more opportunities to build ADUs.

The Housing Element cites Accessory Dwelling Units as an effective and inexpensive way to realize greater housing potential and add to the housing stock.

#### **Ministerial Overview**

The latest State law amendments clarify the ministerial review for ADUs in single-family and multi-family dwellings. Ministerial review for such ADUs is defined as follows:

- No subjective design review except for standards that prevent adverse impacts on any real property that is listed in the California Register of Historic Places
- Not subject to review under the California Environmental Quality Act (CEQA)
- Not subject to Planning Code Section 311 neighborhood notification requirements
- No discretionary review opportunity



Executive Summary
Hearing Date: September 1, 2021

Additionally, the State-Mandated ADUs are also subject to a shortened appeal window requiring that the appeal be heard within 10-30 days from appeal filing.

Another important distinction is that ADUs approved under State law are not subject to the rent stabilization provisions of the San Francisco Rent Ordinance. ADUs added under the Local ADU Program are subject to Rent Control when a complete or partial waiver, or an administrative exception, is granted from the Planning Code requirements and when the lot contains a Rental Unit. State-Mandated ADUs do not receive waivers and thus there is no opportunity to impose Rent Control on such ADUs.

While these ministerial ADUs are subject to State law, we are still maximizing the number of ADUs we can subject to Rent Control. In some cases, the Local ADU Program offers more opportunities for ADUs, including potentially an unlimited number of ADUs in certain cases. If the property is eligible for more than one program, the property owner will be able to decide which program best suits their needs.

# **Ability to be Less Restrictive**

The proposed Ordinance is implementing only what is required by State law, except for the following items:

- Exempting impact fees for State and Hybrid Program ADUs proposed on properties with three or fewer units. The proposed Ordinance exempts more ADUs from impact fees than required by State law in efforts to incentivize more ADUs.
- The way height is measured for Hybrid Program detached ADUs. The proposed Ordinance clarifies this height measurement as it is not currently defined under State law.

State law permits local jurisdictions to legislate changes that are less restrictive, so long as the minimum requirements under State law are still allowed. The Department recommends the Commission consider potential changes (if any) at a later date.

#### **Junior ADUs**

State law introduces a new type of ADU within single-family dwellings: a Junior ADU (JADU), which can convert up to 500 square feet of habitable space from the primary unit. The JADU requires their own entrance separate from the main entrance of the primary dwelling and an efficiency kitchen for the ADU.

This proposed change better accommodates multi-generational households, which has been a recurring concern for San Francisco residents. Intergenerational living has increased further under the current COVID-19 conditions and job uncertainties. However, JADUs are a stark contrast to the current "Zoning Administrator Bulletin: Rooms Down" policy, a set of standards that encourages additional habitable space on the ground floor of residential buildings without creating illegal units. The JADU option now allows for an efficiency kitchen in the additional habitable space on the ground floor, discounting the Rooms Down policy that currently prevents this. The Rooms Down Policy was reevaluated, party due to the new State law changes, and has recently been repealed as described below.



### **Update on Zoning Administrator Interpretations**

Pursuant to Planning Code Section 307(a), the Zoning Administrator issues rules, regulations, and interpretations they deem necessary to administer and enforce the provisions of the Code. Formal interpretations are listed within the Planning Code, as well as a series of topical bulletins (i.e. neighborhood notice, bicycle parking, affordable housing, etc.).

During the November 2020 hearings, the Zoning Administrator provided a brief preview of forthcoming interpretations. On March 22, 2021, the Zoning Administrator issued a sizeable set of amendments to existing interpretations and bulletins which are available in a <a href="memo">memo</a> on the Planning Department website. Many of these interpretations pertain to housing-related definitions and controls, including those related to ADUs. The need for these amendments and new interpretations stem from new local and state programs in recent years (i.e. ADUs, Unauthorized Dwelling Units, density bonus programs, etc.), new types of development proposals, and the evolving nature and impacts of the COVID-19 pandemic.

Most of these interpretations are technical and minor in nature, but some will have potentially greater impact. Specifically, the "Rooms Down" bulletin (Zoning Administrator Bulletin No. 1), which limits the development of ground floor spaces in existing Dwelling Units to help prevent the creation of Unauthorized Dwelling Units has been repealed. This transition serves to better respond to our evolving ADU programs and the Code requirement to legalize Unauthorized Dwelling Units. Additional interpretations relate to dwelling unit exposure, housing-related definitions (i.e. Dwelling Unit and Group Housing), and a variety of other issues.

# **Delegation Agreement and Historic Preservation**

Since the November 2020 hearings, staff revised the Historic Preservation Delegation Agreement, including items related to review of ADUs. State law allows the local jurisdictions to implement objective architectural review standards. The Historic Preservation Commission adopted "Accessory Dwelling Units Architectural Review Standards" via Resolution No. 1041 on April 3, 2019. Some of these objective standards now conflict with new State law requirements. During the November 4, 2020 State-Mandated ADUs hearing, the Historic Preservation and Planning Commissions expressed desire to retain reference to these objective review standards where appropriate. In response, the relevant objective review standards that are still compliant with State law have been incorporated into the Delegation Agreement. The revised Delegation Agreement appeared in front of the Historic Preservation Commission on August 4, 2021 and is now in effect.

#### **Mid-Block Open Space**

The proposed Ordinance permits Streamlined detached ADUs in the required rear yard so long as the ADU complies with the following requirements listed in the table below.

	State Detached ADUs
Number of ADUs permitted	1
Height	16 feet
Rear and side setbacks	4 feet
Square footage	850 for studio & 1-bedroom ADUs
	1,000 for 2+ bedroom ADUs



Executive Summary
Hearing Date: September 1, 2021

These detached ADUs may encroach into the mid-block open space, pending on the proposed location of the ADU and the size of the lot. The required side and rear setbacks and height limitations per State law provide some relief between properties; however, some proposed ADUs may cause minor light or privacy issues that the Commission is typically concerned about. In the case where the proposed ADU complies with these requirements, the Commission would have no opportunity to weigh in on such concerns. If neighbors opposed the detached ADU within the mid-block open space, they would only be able to appeal directly to the Board of Appeals without the opportunity to make their case in front of Planning Commission like they can today. In the case of such an appeal, the Board of Appeals would not have discretion over the project and would be limited to verifying if the State law requirements were followed or not.

Hybrid Program detached ADUs still need to be located within the buildable area of the lot. In this case, the proposed location of the ADU(s) will likely still be in keeping with the general pattern of the neighborhood block.

# **Tenant Noticing**

The Ordinance removes a noticing requirement for single-family dwellings that was added in 2019 and replaces it with new noticing requirements, which apply only if there is a tenant in a single-family home. No Waiver ADUs in single-family dwellings currently require a 30-day notice, even if there is no tenant. It is not logical to require sending a notice to the property owner if they are the only residents in the dwelling. If there is a tenant at the property, the Ordinance would require the property owner to submit one of the following with their permit application:

- A copy of a completed Department of Building Inspection <u>Screening Form</u>, if applicable.
- Posting a 15-day notice at the property and mailing the notice to all tenants. If electing this option, the notices must comply with the Planning Code requirements.

This change ensures that tenants are notified in advance of a new ADU permit and removes the unnecessary notice for owners when there are no tenants impacted. Additionally, the proposed Ordinance requires that this outreach is completed before the ADU permit application is submitted. This earlier timeframe would also help the City ensure the new 60-day review timeframe is met and would provide an earlier opportunity for any impacted tenant(s) to engage with property owner.

Supervisor Mandelman introduced a separate piece of legislation under <u>Board File 210699</u>, which is scheduled to appear before the Planning Commission on September 9, 2021. This Ordinance requires that all Local ADU Program applicants submit a declaration to the Rent Board with a written description of housing services that are located where the ADU(s) are proposed; whether ADU construction would result in severance, reduction, or removal of housing services; and the just cause for the aforementioned. Tenants would have the opportunity to contest the information provided in the declaration and petition the Rent Board for a written determination verifying the presence and defining characteristics of the housing service(s) in question. If no petition is filed, the Rent Board would have 30 days to transmit the declaration to Planning Department. If a petition is filed, the Rent Board would have 90 days to transmit the declaration and their written determination to the Planning Department. The Planning Department would not be able to approve an ADU under the Local Program if either 1) the Rent Board declaration is missing or 2) the Rent Board declaration indicates that the ADU construction would result in severance, reduction, or removal of housing services without just cause.



#### **Timeline for Review**

Since the launch of the initial ADU program, the Planning Department has improved efforts to more effectively and efficiently review ADU permits. To help facilitate review, the Planning Department has created a team of ADU specialists. Effective August 2018, Planning established an ADU counter with dedicated staff at the DBI permit center. Due to COVDI-19 related impacts, this physical counter has transitioned into electronic format and dedicated ADU planners are available for virtual appointments or via email.

The Planning Department has also collaborated more with other City agencies involved in the review of ADUs and introduced parallel review efforts. One of the biggest time-savings has been the "Roundtable" review where different City agencies meet and review ADU permits together. This allows the City to discuss any conflicting policies and provide applicants with consolidated comments. Additionally, staff review and this "Roundtable" have shifted to an electronic format during the COVID-19 pandemic to ensure the review timeframes are still met.

Beginning November 2020, the Planning Department took on the role of accepting and issuing all new ADU permits to temporarily assist DBI during the COVID-19 pandemic. This effort has led to truly concurrent review and numerous process improvements.

The State law (<u>Senate Bill 1069</u>), effective January 1, 2017, required jurisdictions to complete approval of Codecomplying ADUs in single-family homes within 120 days. The proposed Ordinance requires jurisdictions to act on these ministerial ADU permits within 60 days of receipt of a complete application. The Department is unable to estimate how many or what percentage of ADU permits would trigger this new timeline; however, there has been much public and applicant interest in this Ordinance. That said, the Department will continue to refine internal review processes and work with other City agencies to ensure the new 60-day review timeframe is met.

#### **General Plan Compliance**

The General Plan identifies ADUs as an effective and inexpensive way to increase the housing supply. The Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program providing more opportunities to add to the housing stock.

## **Racial and Social Equity Analysis**

The Planning Code amendments in the proposed Ordinance help clarify and provide more options to add ministerial ADUs. The ADU program provides a quicker, and often more financially feasible path for property owners to add to the housing stock and different types of housing. The proposed Ordinance includes a JADU, which requires an efficiency kitchen. This provides more options for multi-generational households, which is often found in communities of color, and allows seniors to age in place more easily within their same community and household. ADUs also help advance racial and social equity by allowing for more affordable dwellings due to their smaller sizes. Even if ADUs are less costly due to smaller square footages, ADUs are not typically rented at very low- or low-income AMI levels so there is still an affordability issue.



Executive Summary
Hearing Date: September 1, 2021

ADUs are permitted both within existing and new construction buildings. Naturally, adding ADUs within existing structures is much cheaper than new construction projects. However, households with lower incomes pursuing ADUs may experience disproportionate costs in general. The same permit and construction costs may require a much larger percentage of their income compared to moderate-income households. This may be a barrier for lower-income households to pursue ADUs, in which case they do not benefit from the ADU program or the proposed Ordinance. One consideration to help alleviate such financial burden may include a permit or fee waiver for low-income households. Supervisor Mar launched a pilot program in District 4 in September 2020 to provide professional services to 25 qualifying households interested in adding ADU(s) on their property using grant monies awarded by the State. The pilot program's goals include 1) providing services to lower-income households that otherwise would not be able to afford to hire an architect/developer and 2) to better understand what barriers lower-income households encounter when pursuing an ADU. If successful, the Department recommends the pilot program be modified and expanded to benefit the entire city, pending funding availability.

# **Implementation**

The Department has determined that this Ordinance will impact our current implementation procedures in that State-Mandated ADUs will be subject to a 60-day review timeframe. This is half the time prescribed in Mayoral Directive No. 17-02 which required ADUs be acted upon within 120 days of receipt of a complete application. The Department already collaborates with other City agencies for ADU review. Below includes a list of changes and other measures the Department will take to help achieve the 60-day timeframe:

- This 60-day timeframe is more feasible for State Program ADUs, which requires less review time since staff would review the ADU based on the strict State law requirements, rather than for full Planning Code compliance.
- The City's fully concurrent electronic review allows all required Agencies to review ADU applications for completeness at the same time. This will help ensure the 60-day time clock only starts when we have all the required information.
- Today, staff issues the 30-day notice during the 120-day review timeframe for all single-family dwellings.
   For single-family dwellings with tenants, outreach and noticing would be required before submitting an application. This helps inform the tenant earlier, but also removes that noticing period from the 60-day clock.

# Recommendation

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

#### **Basis for Recommendation**

The Department supports the proposed Ordinance because it supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans. Specifically, the Ordinance increases the potential for Accessory Dwelling Units by bringing the Planning Code into compliance with State law. These changes are



Case No. 2021-006260PCA State-Mandated Accessory Dwelling Unit Controls

significant and far reaching as is, and before more relaxed controls are considered staff recommends only adopting what State law requires and then refining later after we can assess the program.

# **Update on Forthcoming Amendments**

The Department is working on future legislation that would serve two primary purposes:

- 1. Reorganize the ADU Planning Code subsections. The ADU code subsection is currently housed within Planning Code Section 207, Dwelling Unit Density Limits. The ADU Programs have evolved tremendously since the original pilot program in the Castro. The goal is to take the ADU Program language within Section 207 and move it to its own section, like other density bonus programs such as HOME-SF. This move will make the ADU Programs section easier to read, understand, and use.
- 2. Incentivize the Local ADU Program. Recent changes to State law have been difficult to apply to San Francisco, which has a unique urban fabric compared to the rest of the State. In some cases, the height and building envelope permitted under State law do not match the neighborhood context, but the City has no choice but to approve if compliant with State law. Additionally, there is the concern that ADUs proposed under the State and Hybrid ADU Programs will not result in a Rent Control unit for the City. The Department is crafting ways to make it easier to apply for and more appealing to pursue an ADU under the Local Program.

The Department will continue working on this legislation with a goal to have it ready to be Initiated at Planning Commission during the 2021-2022 fiscal year.

# **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

# **Environmental Review**

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### **Attachments:**

Exhibit A: Draft Historic Preservation Commission Resolution

Exhibit B: Board of Supervisors File No. 210585





#### **EXHIBIT A**



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# HISTORIC PRESERVATION COMMISSION DRAFT RESOLUTION

**HEARING DATE: September 1, 2021** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number: 2021-006260PCA [Board File No. 210585]
Initiated by: Mayor Breed / Introduced June 8, 2021
Staff Contact: Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, (628) 652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on June 8, 2021 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 210585, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Historic Preservation Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 1, 2021; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Commission has reviewed the proposed Ordinance; and

WHEREAS, the Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Commission hereby approves the proposed ordinance.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The Commission finds that the proposed Ordinance supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans by increasing the potential for new Accessory Dwelling Units.
- 2. The Commission finds that the proposed Ordinance will help align the Planning Code with the State Law.
- 3. The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

## **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

### **HOUSING ELEMENT**

#### **OBJECTIVE 1**

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

## Policy 1.5

Consider secondary units in community plans where there is neighborhood support and when other neighborhood goals can be achieved, especially if that housing is made permanently affordable to lower-income households.



#### **OBJECTIVE 3**

### PROTECT THE AFFORDABILITY OF THE EXISTING HOUSING STOCK, ESPECIALLY RENTAL UNITS.

#### Policy 3.4

Preserve "naturally affordable" housing types, such as smaller and older ownership units.

The proposed Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program and make the addition of ADU's more feasible.

# **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an



earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved.

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 1, 2021

Jonas P. Ionin

Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: September 1, 2021



1	[Planning Code - State-Mandated Accessory Dwelling Unit Controls]
2	
3	Ordinance amending the Planning Code to clarify the ministerial approval process for
4	certain Accessory Dwelling Units meeting certain requirements in single-family and
5	multifamily buildings; affirming the Planning Department's determination under the
6	California Environmental Quality Act; making findings of consistency with the Genera
7	Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting
8	findings of public necessity, convenience, and welfare under Planning Code, Section
9	302.
10	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
11	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
12	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.  Asterisks (* * * *) indicate the omission of unchanged Code
13	subsections or parts of tables.
14	
15	Be it ordained by the People of the City and County of San Francisco:
16	
17	Section 1. Findings.
18	(a) The Planning Department has determined that the actions contemplated in this
19	ordinance comply with the California Environmental Quality Act (California Public Resources
20	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
21	Supervisors in File No. 210585 and is incorporated herein by reference. The Board affirms
22	this determination.
23	(b) On, the Planning Commission, in Resolution No,
24	adopted findings that the actions contemplated in this ordinance are consistent, on balance,
25	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The

1	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
2	the Board of Supervisors in File No, and is incorporated herein by reference.
3	(c) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
4	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
5	Planning Commission Resolution No
6	
7	Section 2. The Planning Code is hereby amended by revising Sections 102, 207,
8	1005, and 1110, to read as follows:
9	
10	SEC. 102. DEFINITIONS.
11	* * * *
12	Dwelling Unit, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
13	Dwelling Unit that meets all the requirements of subsection 207(c)(4) or subsection 207(c)(6) and that
14	is accessory to at least one other Dwelling Unit on the same lotis constructed either entirely within the
15	existing built envelope, the "living area" as defined in State law, or the buildable area of an existing or
16	proposed building in areas that allow residential use; or is constructed within the existing built
17	envelope of an existing and authorized auxiliary structure on the same lot. A detached ADU shall not
18	share structural walls with either the primary structure or any other structure on the lot. Height for
19	detached ADUs located outside the buildable area shall be measured from existing grade at any given
20	point to either a) the highest point of a finished roof in the case of a flat roof or b) the average height of
21	a pitched roof or stepped roof, or similarly sculptured roof form.
22	
23	Dwelling Unit, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements of
24	subsection 207(c)(6), and that:
25	(a) is accessory to at least one other Dwelling Unit on the same lot;

1	(b) is no more than 500 square feet of Gross Floor Area;
2	(c) is contained entirely within an existing or proposed single-family structure;
3	(d) may include separate sanitation facilities, or may share sanitation facilities with the
4	existing structure;
5	(e) is owner-occupied, unless the owner resides in the remaining portion of the structure;
6	(f) includes an entrance to the Junior Accessory Dwelling Unit that is separate from the
7	main entrance to the proposed or existing single-family structure; and
8	(g) includes an efficiency kitchen that meets the requirements of Government Code Section
9	65852.22(a)(6), including a cooking facility with appliances, and a food preparation counter and
10	storage cabinets that are of reasonable size in relation to the size of the Junior Accessory Dwelling
11	<u>Unit.</u>
12	* * * *
13	
14	SEC. 207. DWELLING UNIT DENSITY LIMITS.
15	* * * *
16	(c) Exceptions to Dwelling Unit Density Limits. An exception to the calculations
17	under this Section 207 shall be made in the following circumstances:
18	* * * *
19	(4) <u>Accessory Dwelling Units – Local Accessory Dwelling Unit</u> Program:
20	Accessory Dwelling Units in Multifamily Buildings and Accessory Dwelling Units in
21	Single-Family Homes That Do Not Strictly Meet the Requirements in subsection (c)(6).
22	(A) <b>Definition.</b> An "Accessory Dwelling Unit" (ADU) is defined in
23	Section 102.
24	(B) Applicability. This subsection (c)(4) shall apply to the construction
25	of Accessory Dwelling Units ADUs on all lots located within the City and County of San Francisco

1	in areas that allow residential use, except that construction of an Accessory Dwelling Unit is ADUs
2	regulated by subsection (c)(6) below., and not this subsection (c)(4), if all of the following
3	circumstances exist:
4	(i) only one ADU will be constructed;
5	(ii) the ADU will be located on a lot that is zoned for single-family or
6	multifamily use and contains an existing or proposed single-family dwelling;
7	(iii) the ADU is either attached to or will be constructed entirely
8	within the "living area" (as defined in subsection (c)(6)(B)(iii)) or the buildable area of an the
9	proposed or existing primary dwelling single-family home, or constructed within the built envelope of
10	an existing and authorized auxiliary structure on the same lot; provided, however, that (A) when a
11	stand-alone garage, storage structure, or other auxiliary structure is being converted to an ADU, an
12	expansion to the envelope is allowed to add dormers even if the stand-alone garage, storage structure,
13	or other auxiliary structure is in the required rear yard and (B) on a corner lot, a legal stand-alone
14	nonconforming garage, storage structure, or other auxiliary structure may be expanded within its
15	existing footprint by up to one additional story in order to create a consistent street wall and improve
16	the continuity of buildings on the block.
17	(iv) the ADU will strictly meet the requirements set forth in subsection
18	(c)(6) without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ ; and
19	(v) the permit application does not include seismic upgrade work
20	pursuant to subsection $(c)(4)(F)$ .
21	(C) Controls on Construction. An Accessory Dwelling Unit ADU regulated by
22	this subsection (c)(4) is permitted to be constructed in an existing or proposed building under
23	the following conditions:
24	(i) For lots that have four existing Dwelling Units or fewer, or where
25	the zoning would permit the construction of four or fewer Dwelling Units, one ADU is

permitted. Ffor lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting under subsection (c)(4)(F) below, or where the zoning would permit the construction of more than four Dwelling Units, there is no limit on the number of ADUs permitted, as long as all other health and safety requirements are met.; provided,

(ii) however, that t¹\(T\) he Department shall not approve an application for construction of an \(\frac{ADUAccessory Dwelling Unit in any building regulated by this subsection (c)(4)}\) where a tenant \(\frac{on the lot was has been}{as been}\) evicted pursuant to Administrative Code Sections 37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years prior to filling the application for a building permit to construct the ADU.\(\text{ or where a tenant has beenwas}\) evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served within five years prior to filling the application for a building permit to construct the ADU. This provision shall not apply if the tenant was evicted under Section 37.9(a)(11) or 37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the unit after the temporary eviction or (B) have submitted to the Department and to the Rent Board a declaration from the property owner or the tenant certifying that the property owner notified the tenant of the tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.

(ii<u>i</u>) Except as provided in subsections (i<u>v</u>ii) and (iv) below, an Accessory Dwelling Unit ADU shall be constructed <u>a.</u> entirely within the buildable area of an existing lot, provided that the ADU does not exceed the existing height of <u>an existing the</u> building <u>in which it is constructed</u>, or <u>b.</u> within the built envelope of an existing and authorized stand-alone detached garage, storage structure, or other <u>auxiliary detached</u> structure on the same lot, as the built envelope existed three years prior to the time the application was filed for a building permit to construct the ADU. For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot.

For purposes of this $\frac{provision_{subsection} 207(c)(4)(C)(iii)}{207(c)(4)(C)(iii)}$ , the "built envelope" shall
include the open area under an existing and authorized cantilevered room or room built on
columns; decks, except for decks that are supported by columns or walls other than the
building wall to which they are attached and are multi-level or more than 10 feet above grade;
and lightwell infills provided that the infill will be against a blank neighboring wall at the
property line and not visible from any off-site location; as these spaces exist as of July 11,
2016 An ADU constructed entirely within the existing built envelope, as defined in this
subsection $207(c)(4)(C)(iii)$ , along with permitted obstructions allowed in Section 136(c)(32), of
an existing building or authorized auxiliary detached structure on the same lot, or where an
existing stand-alone detached garage or storage structure has been expanded to add dormers,
is exempt from the notification requirements of Section 311 of this Code unless the existing
building or authorized <i>auxiliary</i> <u>detached</u> structure on the same lot <u>is an Article 10 or Article 11</u>
individual landmark or is in an Article 10 or Article 11 District, in which case the notification
requirements will apply. If an ADU will be constructed under a cantilevered room or deck that
encroaches into the required rear yard, a pre-application meeting between the applicant and
adjacent neighbors for all the proposed work is required before the application may be
submitted.

(i<u>v</u>ii) When a <u>stand-alonedetached</u> garage, storage, or other structure is being converted to an ADU, an expansion to the envelope is allowed to add dormers even if the <u>stand-alonedetached</u> garage, storage structure, or other auxiliary structure is in the required rear yard.

(iv) On a corner lot, a legal stand-alone detached nonconforming garage, storage structure, or other auxiliary structure may be expanded within its existing footprint by up to one additional story in order to create a consistent street wall and improve the continuity of buildings on the block.

1	(vi) ADUs shall comply with any applicable controls in Planning Code Section
2	<u>134(f).</u>
3	(v <u>ii)</u> An Accessory Dwelling Unit ADU shall not be constructed using
4	space from an existing Dwelling Unit, except that an ADU may expand into habitable space on
5	the ground or basement floors provided that it does not exceed 25% of the <i>total</i> gross square
6	footage of such space on the ground and basement floors. The Zoning Administrator may waive
7	this 25% limitation if (a) the resulting space would not be usable or would be impractical to
8	use for other reasonable uses, includeding, but not limited to, storage or bicycle parking or (b)
9	waiving the limitation would help relieve any negative layout issues for the proposed ADU.
10	(vi <u>ii)</u> An existing building undergoing seismic retrofitting may be eligible
11	for a height increase pursuant to subsection (c)(4)(F) below.
12	(vi\overline{x}) Notwithstanding any other provision of this Code, an Accessory
13	Dwelling UnitADU authorized under this Section 207(c)(4) may not be merged with an original
14	unit(s).
15	(xviii) An Accessory Dwelling Unit ADU shall not be permitted in any
16	building in a Neighborhood Commercial District or in the Chinatown Community Business or
17	Visitor Retail Districts if it would eliminate or reduce a ground-story retail <i>or commercial</i> space.
18	(xi) An application for a permit to construct an ADU in a proposed building
19	$\underline{\textit{pursuant to this subsection } 207(c)(4)(C) \textit{ shall not be subject to the notification requirements of Section}}$
20	311 of this Code. The application for a permit to construct the proposed building shall be subject to any
21	applicable notification requirements of Section 311 of this Code.
22	(D) <b>Prohibition of Short-Term Rentals</b> . An Accessory Dwelling Unit ADU shall
23	not be used for Short-Term Residential Rentals under Chapter 41A of the Administrative
24	Code, which restriction shall be recorded as a Notice of Special Restriction on the subject lot.

1	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article
2	9 of the Subdivision Code, a lot with an Accessory Dwelling UnitADU authorized under this
3	Section 207(c)(4) shall not be subdivided in a manner that would allow for the ADU to be sold
4	or separately financed pursuant to any condominium plan, housing cooperative, or similar
5	form of separate ownership.; provided, however, that tThis prohibition on separate sale or
6	finance of the ADU shall not apply to <u>an ADU in</u> a building that (i) within three years prior to July
7	11, 2016 was an existing consisted entirely of condominium with no Rental Unit as defined in Section
8	37.2(r) of the Administrative Code units as of July 11, 2013, and (ii) has had no evictions pursuant
9	to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the Administrative Code within 10
10	years prior tosince July 11, 2011996. This prohibition on separate sale or finance of the ADU shall
11	not apply to an ADU that meets the requirements of California Government Code Section 65852.26.
12	(F) Buildings Undergoing Seismic Retrofitting. For Accessory Dwelling
13	Units ADUs on lots with a building undergoing mandatory seismic retrofitting in compliance with
14	Chapter 4D of the Existing Building Code or voluntary seismic retrofitting in compliance with
15	the Department of Building Inspection's Administrative Bulletin 094, the following additional
16	provision applies: If allowed by the Building Code, a building in which an Accessory Dwelling
17	$\underline{\mathit{Unit}}\underline{\mathit{ADU}}$ is constructed may be raised up to three feet to create ground floor ceiling heights
18	suitable for residential use. Such a raise in height
19	(i) Shall be exempt from the notification requirements of Section 311
20	of this Code; and
21	(ii) May expand a noncomplying structure, as defined in Section
22	180(a)(2) of this Code and further regulated in Sections 172, 180, and 188, without obtaining
23	a variance for increasing the discrepancy between existing conditions on the lot and the
24	required standards of this Code.

(iii)	On lots where an ADU is added in cool	dination with a building
undergoing mandatory se	eismic retrofitting in compliance with Chap	oter 4D of the Existing
Building Code or voluntary	y seismic retrofitting in compliance with t	he Department of Building
Inspection's Administrative	re Bulletin 094, the building and the new	ADU shall maintain any
eligibility to enter the conc	do-conversion lottery and may only be su	bdivided if the entire
property is selected on the	e condo-conversion lottery.	

- (iv) Pursuant to subsection (4)(C)(i), there is no limit on the number of ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health and safety requirements are met.
- Pursuant to the provisions of Section 307(I) of this Code, the Zoning Administrator may grant an Accessory Dwelling Unit a complete or partial waiver of the density limits and bicycle parking, rear yard, exposure, or open space standards of this Code for ADUs constructed within an existing building, and may grant a waiver of the density limits of this Code for ADUs constructed within a proposed building. If the Zoning Administrator grants a complete or partial waiver of the requirements of this Code and the subject lot contains any Rental Units at the time an application for a building permit is filed for construction of the Accessory Dwelling UnitADU(s), the property owner(s) shall enter into a Regulatory Agreement with the City under subsection (c)(4)(H) subjecting the ADU(s) to the San Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the Administrative Code) as a condition of approval of the ADU(s). For purposes of this requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
- (H) **Regulatory Agreements.** A Regulatory Agreement required by subsection (c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the following:

1	(i) a statement that the ADU(s) are not subject to the Costa Hawkins
2	Rental Housing Act (California Civil Code Section 1954.50) because, under Section
3	1954.52(b), the owner has entered into this agreement with the City in consideration for a
4	complete or partial waiver of the density limits, and/or bicycle parking, rear yard, exposure, or
5	open space standards of this Code or other direct financial contribution or other form of
6	assistance specified in California Government Code Sections 65915 et seq. ("Agreement");
7	and
8	(ii) a description of the complete or partial waiver of Code
9	requirements granted by the Zoning Administrator or other direct financial contribution or form
10	of assistance provided to the property owner; and
11	(iii) a description of the remedies for breach of the Agreement and
12	other provisions to ensure implementation and compliance with the Agreement.
13	(iv) The property owner and the Planning Director (or the Director's
14	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
15	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
16	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
17	of the San Francisco Building Code.
18	(v) Following execution of the Regulatory Agreement by all parties
19	and approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall
20	be recorded against the property and shall be binding on all future owners and successors in
21	interest.
22	Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude
23	a landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
24	Hawkins Rental Housing Act.
25	(I) Monitoring Program.

(i) Monitoring and Enforcement of Unit Affordability. The
Department shall establish a system to monitor the affordability of the Accessory Dwelling
Units authorized to be constructed by this subsection 207(c)(4) and shall use such data to
enforce the requirements of the Regulatory Agreements entered into pursuant to subsection
(c)(4)(H). Property owners shall provide the Department with rent information as requested by
the Department. The Board of Supervisors recognizes that property owners and tenants
generally consider rental information sensitive and do not want it publicly disclosed. The intent
of the Board is for the Department to obtain the information for purposes of monitoring and
enforcement but that its public disclosure is not linked to specific individuals or units. The
Department shall consult with the City Attorney's Office with respect to the legal requirements
to determine how best to achieve the intent of the Board.

(ii) **Monitoring of Prohibition on Use as Short Term Rentals.** The Department shall collect data on the use of *Accessory Dwelling UnitsADUs* authorized to be constructed by this subsection (c)(4) as Short-Term Residential Rentals, as that term is defined in Administrative Code Section 41A.4, and shall use such data to evaluate and enforce Notices of Special Restriction pursuant to subsection 207(c)(4)(D) and the requirements of Administrative Code Chapter 41A.

Department shall *publish a* report *annually until April 1, 2019, that describes and evaluates* the types of units being developed *pursuant to this subsection 207(c)(4), and* their affordability rates, *as well as* their use as Short-Term Residential Rentals, *and. The report shall contain* such additional information as the Director or the Board of Supervisors determines would inform decision makers and the public on the effectiveness and implementation of this subsection 207(c)(4), and *shall* include recommendations for any amendments to the requirements of this Section 207(c)(4). *The Department shall transmit this report to the Board of Supervisors for its* 

review and public input. In subsequent years,	this information on Acc	essory Dwelling Units shall b
reported annually in the Housing Inventory.		

\* \* \* \*

- (6) <u>Accessory Dwelling Units</u> State Mandated <u>Accessory Dwelling Unit</u> Program: Accessory Dwelling Units in Existing or Proposed <u>Single-Family Homes Dwellings</u> or in a Detached <u>Auxiliary</u> Structure on the Same Lot.
- (A) Applicability. This subsection 207(c)(6) shall apply to the construction of Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed single-family homes dwellings, or in a detached auxiliary structure on the same lot, if the ADU meets the applicable requirements of this subsection 207(c)(6). An ADU constructed pursuant to this subsection is considered a residential use that is consistent with the General Plan and the zoning designation for the lot. Adding onean ADU or JADU in compliance with this subsection 207(c)(6) to an existing or proposed single-family home or in a detached auxiliary structure on the same lot does not exceed the allowable density for the lot. Unless otherwise specified, for purposes of this subsection 207(c)(6), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. If construction of the ADU will not meet the requirements of this subsection and the ADU cannot be constructed without a waiver of Code requirements pursuant to subsection (c)(4)(G), the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6).
- (B) Lots Zoned for Single-Family or Multifamily Use and Containing an Existing or Proposed Single-Family Home; General Controls on Construction. An Accessory Dwelling Unit\_located on a lot that is zoned for single-family or multifamily use and contains an existing or proposed single-family dwelling and ADU constructed pursuant to this subsection (c)(6) shall meet all of the following:

1	(i) The ADU will strictly meet the requirements set forth in this subsection
2	(c)(6)(B) without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ .
3	(ii) The permit application does not include seismic upgrade work pursuant
4	to subsection $(c)(4)(F)$ .
5	(iii) Only one ADU will be constructed that is either attached to or will be
6	constructed entirely within the "living area" (as defined in subsection (c)(6)(B)(iii)) or within the
7	buildable area of the proposed or existing primary dwelling or, except as provided by subsections
8	(B)(x) and $(xi)$ below, within the built envelope of an existing and authorized auxiliary structure on the
9	same lot. "Living area" means (as defined in Section 65852.2(i)(1) of the California Government
10	Code) "the interior habitable area of a dwelling unit including basements and attics, but does not
11	include a garage or any accessory structure."
12	(i+) The ADU must have independent exterior access from the existing
13	or proposed primary dwelling or existing accessory structure, and side and rear setbacks
14	sufficient for fire safety.
15	(ii+) For projects involving a property listed in the California Register of
16	Historic Places, or a property designated individually or as part of a historic or conservation
17	district pursuant to Article 10 or Article 11, the ADU $\underline{\textit{or JADU}}$ shall comply with any
18	architectural review standards adopted by the Historic Preservation Commission to prevent
19	adverse impacts to such historic resources. Such projects shall not be required to obtain a
20	Certificate of Appropriateness or a Permit to Alter.
21	(vi) The Department shall apply any design guidelines in the Code to the
22	proposed project and review the design of the proposed project to ensure architectural compatibility
23	with existing buildings on the subject lot.
24	(vii) No setback is required for an existing garage that is converted to an
25	ADU.

1	(+iii) All applicable requirements of San Francisco's health and safety
2	codes shall apply, including but not limited to the Building and Fire Codes.
3	(ivix) No parking is required for the ADU. If existing parking is demolished
4	in order to construct the ADU, only the parking space required by this Code for the existing single-
5	family home must be replaced, except that no replacement parking is required for An ADU approved
6	pursuant to subsection 207(c)(6)(D). If replacement parking is required, it may be located in any
7	configuration on the lot including but not limited to covered, uncovered, or tandem space or by the use
8	of mechanical automobile parking lifts.
9	(x) When a stand-alone garage, storage, or other auxiliary structure is being
10	converted to an ADU, an expansion to the envelope is allowed to add dormers even if the stand-alone
11	garage, storage structure, or other auxiliary structure is in the required required rear yard.
12	(xi) On a corner lot, a legal stand-alone nonconforming garage, storage
13	structure, or other auxiliary structure may be expanded within its existing footprint by up to one
14	additional story in order to create a consistent street wall and improve the continuity of buildings on
15	the block.
16	(x) When the ADU involves expansion of the built envelope of an existing
17	primary dwelling, or an expansion of the built envelope of an existing and authorized stand-alone
18	garage, storage structure, or other auxiliary structure on the same lot, or the construction of a new
19	detached auxiliary structure on the same lot, the total floor area of the ADU shall not exceed 1,200
20	square feet.
21	(C) Permit Application Review and Approval. The Department shall approve an
22	application for a permit to construct an Accessory Dwelling Unit within 120 days from receipt of the
23	complete application, without modification or disapproval, if the proposed construction fully complies
24	with the requirements set forth in subsection (c)(6)(B). No requests for discretionary review shall be
25	accepted by the Planning Department for permit applications meeting the requirements of this

1	subsection (c)(6). The Planning Commission shall not hold a public hearing for discretionary review of
2	permit applications meeting the requirements of this subsection (c)(6). Permit applications meeting the
3	requirements of this subsection (c)(6) shall not be subject to the notification or review requirements of
4	Section 311 of this Code.
5	(D) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
6	Department under this subsection (c)(6) shall be as set forth in Section 8 of the Business and Tax
7	Regulations Code.
8	(E) Prohibition of Short-Term Rentals. An Accessory Dwelling Unit_authorized
9	under this subsection (c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of
10	the Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the
11	subject lot.
12	(F) Rental; Restrictions on Subdivisions.
13	(i) An ADU constructed pursuant to this subsection (c)(6) may be rented and
14	is subject to all applicable provisions of the Residential Rent Stabilization and Arbitration Ordinance
15	(Chapter 37 of the Administrative Code).
16	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
17	with an Accessory Dwelling Unit authorized under this subsection (c)(6) shall not be subdivided in a
18	manner that would allow for the ADU to be sold or separately financed pursuant to any condominium
19	plan, housing cooperative, or similar form of separate ownership.
20	(G) Department Report. In the report required by subsection (c)(4)(I)(iii), the
21	Department shall include a description and evaluation of the number and types of units being
22	developed pursuant to this subsection (c)(6), their affordability rates, and such other information as the
23	Director or the Board of Supervisors determines would inform decision makers and the public.
24	(H) Notification. Upon determination that an application is in compliance with the
25	standards of subsection 207(c)(6) of the Planning Code, the Planning Department shall cause a notice

1	to be posted on the site pursuant to rules established by the Zoning Administrator and shall cause a
2	written notice describing the proposed project to be sent in the manner described below. This notice
3	shall be in addition to any notices required by the Building Code and shall have a format and content
4	determined by the Zoning Administrator. This notice shall include a description of the proposal
5	compared to any existing improvements on the site with dimensions of the basic features, elevations
6	and site plan of the proposed project including the position of any adjacent buildings, exterior
7	dimensions and finishes, and a graphic reference scale, existing and proposed uses or commercial or
8	institutional business name, if known. The notice shall describe the project review process and shall see
9	forth the mailing date of the notice.
10	(i) Written notice shall be mailed to the project sponsor and tenants of the
11	subject property. Written notice shall also be mailed to tenants of the subject property in unauthorized
12	residential units.
13	(ii) The notification package for a project subject to notice under this
14	subsection 207(c)(6) shall include a written notice and reduced-size drawings of the project. The
15	written notice shall compare the proposed project to the existing conditions at the development lot.
16	Change to basic features of the project that are quantifiable shall be disclosed on the written notice.
17	The basic features of existing and proposed conditions shall include, where applicable, front setback,
18	building depth, rear yard, depth side, setbacks, building height, number of stories, dwelling unit count
19	and use of the building.
20	(iii) The written notice shall describe whether the project is a demolition, new
21	construction or alteration project. If the project is an alteration, the type of alteration shall be
22	described: horizontal, vertical, or both horizontal and vertical additions, and where the alteration is
23	<del>located.</del>
24	
25	

(iv) A written project description shall be part of the notice. In addition, the
notice shall describe the project review process, information on how to obtain additional information
and the contact information of the Planning Department.

(v) The building permit application number(s) shall be disclosed in the written notice.

(vi) —11x17 sized or equivalent drawings to scale shall be included with the written notice. The drawings shall illustrate the existing and proposed conditions in relationship to the adjacent properties. All dimensions and text throughout the drawings shall be legible. The drawings shall include a site plan, floor plans, and elevations documenting dimensional changes that correspond to the basic features included in the written notice. The existing and proposed site plan shall illustrate the project including the full lots and structures of the directly adjacent properties. The existing and proposed floor plans shall illustrate the location and removal of interior and exterior walls. The use of each room shall be labeled. Significant dimensions shall be provided to document the change proposed by the project. The existing and proposed elevations shall document the change in building volume: height and depth. Dimensional changes shall be documented, including overall building height and also parapets, penthouses, and other proposed vertical and horizontal building extensions. The front and rear elevations shall include the full profiles of the adjacent structures including the adjacent structures including in the foreground of the project, and the adjacent windows, lightwells and general massing shall be illustrated.

(vii) Language Access. All forms of public notice provided pursuant to this subsection 207(c)(6)(H) shall comply with the requirements of the Language Access Ordinance, Chapter 91 of the Administrative Code, to provide vital information about the Planning Department's services or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as defined in Chapter 91. The notices required by this subsection 207(c)(6)(H) shall contain

1	the information set forth in subsection $207(c)(6)(h)(ii)$ -(v) in the languages spoken by a Substantial
2	Number of Limited English Speaking Persons, as defined in Administrative Code Chapter 91.
3	(viii) Online Notice. For 30 calendar days, on a publicly accessible website
4	that is maintained by the Planning Department, the Planning Department shall provide a digital copy
5	formatted to print on 11 x 17 inch paper of the posted notice, including the contents set forth in
6	subsection 207(c)(6)(h)(ii)-(v) for the application; and digital copies of any architectural and/or site
7	plans that are scaled and formatted to print on 11 x 17 inch paper, are consistent with Plan Submittal
8	Guidelines maintained and published by the Planning Department, and that describe and compare, at a
9	minimum, the existing and proposed conditions at the subject property, the existing and proposed
10	conditions in relationship to adjacent properties, and that may include a site plan, floor plans, and
11	elevations documenting dimensional changes required to describe the proposal.
12	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
13	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22, which
14	requires ministerial consideration of ADUs and JADUs that meet certain standards ("Ministerial
15	ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this subsection (c)(6)(C)
16	without requiring a waiver of Code requirements pursuant to subsection (c)(4)(G). The City shall
17	approve ADUs and JADUs meeting the following requirements, in addition to the requirements of
18	subsection $207(c)(6)(B)$ and any other applicable standards:
19	(i) ADUs and JADUs within proposed space of a proposed single-family
20	dwelling or within existing space of a single-family dwelling or accessory structure meeting the
21	following conditions:
22	a. The lot on which the ADU or JADU is proposed contains an
23	existing or proposed single-family dwelling.
24	b. Only one ADU and one JADU is permitted per lot.

1	c. Each proposed ADU and JADU includes an entrance that is
2	separate from the entrance to the existing or proposed dwelling.
3	d. Side and rear setbacks will be sufficient for fire safety.
4	e. If an ADU is proposed, it will be within the existing space of a
5	single-family dwelling or accessory structure, or within the space of a proposed single-family dwelling
6	or it will require an addition of no more than 150 square feet to an existing accessory structure to
7	accommodate ingress and egress.
8	f. If a JADU is proposed, it meets the requirements of California
9	Government Code Section 65852.22.
10	(ii) Detached, new construction ADUs on lot containing a proposed or
11	existing single-family dwelling meeting the following conditions:
12	a. The lot on which the detached ADU is proposed contains an
13	existing or proposed single-family dwelling.
14	b. The lot on which the ADU is proposed does not contain another
15	ADU, but may contain a JADU.
16	c. The proposed ADU is detached from the single-family dwelling
17	and any other structure.
18	d. The proposed ADU is new construction.
19	e. The proposed ADU is located at least four feet from the side and
20	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no greater than
21	sixteen feet.
22	(iii) ADUs within existing space of a multifamily dwelling meeting the
23	following conditions:
24	a. The lot on which the ADU is proposed contains an existing
25	multifamily dwelling.

1	<u>b.</u> The ADU is proposed within a portion of the multifamily dwelling
2	structure that is not used as livable space, including but not limited to storage rooms, boiler rooms,
3	passageways, attics, basements, or garages.
4	c. The total number of ADUs within the dwelling structure would not
5	exceed twenty-five percent of the existing number of primary dwelling units within the structure,
6	provided that all multifamily dwelling structures shall be permitted to have at least one ADU pursuant
7	to this subsection $207(c)(6)(C)(iii)$ if all other applicable standards are met.
8	(iv) Detached, new construction ADUs on lot containing multifamily
9	dwelling meeting the following conditions:
10	a. The lot on which the ADU is proposed contains an existing
11	multifamily dwelling.
12	b. The proposed ADU is detached from the multifamily dwelling.
13	c. The proposed ADU is located at least four feet from the side and
14	rear lot lines and has a height no greater than sixteen feet.
15	d. No more than two ADUs shall be permitted per lot pursuant to
16	this subsection $207(c)(6)(C)(iv)$ .
17	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
18	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d), which
19	requires streamlined, ministerial approval of ADUs meeting certain standards ("Streamlined ADUs").
20	An ADU located on a lot that is zoned for single-family or multifamily use and contains an existing or
21	proposed dwelling, and that is constructed pursuant to this subsection 207(c)(6)(D), shall meet all of
22	the following requirements, in addition to the requirements of subsection 207(c)(6)(B) and any other
23	applicable standards. Provided, however, that the City shall not impose limits on lot coverage, floor
24	area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not
25	permit construction of an ADU meeting all other requirements that is 800 square feet or less in Gross

1	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs under this
2	subsection $207(c)(6)(D)$ shall meet the following conditions:
3	(i) Only one ADU will be constructed.
4	(ii) The ADU will be located on a lot that is zoned for single-family or
5	multifamily use and contains an existing or proposed dwelling.
6	(iii) The lot on which the ADU is proposed does not contain another ADU or
7	<u>JADU.</u>
8	(iv) The ADU is either a. attached to or will be constructed entirely within the
9	proposed or existing primary dwelling, including attached garages, storage areas, or similar uses, or
10	an accessory structure on the same lot, or b. attached to or will be constructed entirely within a
11	proposed or legally existing detached structure on the same lot, or c. detached from the proposed or
12	existing primary dwelling and located on the same lot as the proposed or existing primary dwelling.
13	(v) If there is an existing primary dwelling, the Gross Floor Area of an
14	attached ADU that provides one bedroom shall not exceed 50 percent of the Gross Floor Area of the
15	existing primary dwelling or 850 square feet, whichever is greater. If there is an existing primary
16	dwelling, the Gross Floor Area of an attached ADU that provides more than one bedroom shall not
17	exceed 50 percent of the Gross Floor Area of the existing primary dwelling or 1,000 square feet,
18	whichever is greater.
19	(vi) The Gross Floor Area of a detached ADU that provides one bedroom
20	shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides more than
21	one bedroom shall not exceed 1,000 square feet.
22	(vii) Setbacks. No setback is required for an ADU located within an existing
23	living area or an existing accessory structure, or an ADU that replaces an existing structure and is
24	located in the same location and constructed to the same dimensions as the structure being replaced. A
25	setback of no more than four feet from the side and rear lot lines shall be required for an ADU that is

1	not converted from either an existing structure or a new structure constructed in the same location and
2	to the same dimensions as an existing structure.
3	(viii) When a garage, carport, or covered parking structure is demolished in
4	conjunction with the construction of an ADU or converted to an ADU, replacement of those offstreet
5	parking spaces is not required.
6	(ix) The ADU shall not exceed a height of 16 feet.
7	(E) Notification requirements for ADUs on a lot containing a proposed or existing
8	single-family dwelling. Prior to submitting an application to construct an ADU or JADU on a lot
9	containing a proposed or existing single-family dwelling under subsection 207(c)(6)(D), the property
10	owner shall notify all tenants on the subject property of the application, including tenants of the subject
11	property in unauthorized residential units. The property owner shall satisfy this notification
12	requirement in one of the following two ways.
13	(i) Comply with the requirements of the Building Code and applicable
14	Department of Building Inspection screening forms, and submit a copy of any applicable Department of
15	Building Inspection Screening forms to the Planning Department as part of the application to construct
16	an ADU or JADU; or
17	(ii) Cause a notice describing the proposed project to be posted on the
18	subject property for at least 15 days, cause a written notice describing the proposed project to be
19	mailed to the tenants of the subject property, and submit proof of these notices to the Planning
20	Department as part of the application to construct an ADU or JADU. These notices shall have a
21	format and content determined by the Zoning Administrator, and shall generally describe the project,
22	including the number and location of the proposed ADU and JADU. These notices shall describe how
23	to obtain additional information regarding the project and provide contact information for the
24	Planning Department that complies with the requirements of the Language Access Ordinance, Chapter
25	91 of the Administrative Code, to provide vital information about the Planning Department's services

1	or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as
2	defined in Chapter 91.
3	(F) Permit Application Review and Approval. The City shall act on an application
4	for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt
5	of the complete application, without modification or disapproval, if the proposed construction fully
6	complies with the requirements set forth in this subsection 207(c)(6). No requests for discretionary
7	review shall be accepted by the Planning Department for permit applications meeting the requirements
8	of this subsection 207(c)(6). The Planning Commission shall not hold a public hearing for
9	discretionary review of permit applications meeting the requirements of this subsection $207(c)(6)$ .
10	Permit applications meeting the requirements of this subsection 207(c)(6) shall not be subject to the
11	notification or review requirements of Section 311 of this Code.
12	(G) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
13	Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the Business and Tax
14	Regulations Code.
15	(H) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this
16	subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of the
17	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the subject
18	<u>lot.</u>
19	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
20	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is constructed
21	under this subsection 207(c)(6) and shall be binding on all future owners and successors in interest:
22	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6) may
23	be rented and is subject to all applicable provisions of the Residential Rent Stabilization and
24	Arbitration Ordinance (Chapter 37 of the Administrative Code).

1	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
2	with an ADU or JADU authorized under this subsection 207(c)(6) shall not be subdivided in a manner
3	that would allow for the ADU or JADU to be sold or separately financed pursuant to any condominium
4	plan, housing cooperative, or similar form of separate ownership, except that this prohibition on
5	separate sale or finance of the ADU shall not apply to an ADU that meets the requirements of
6	California Government Code Section 65852.26.
7	(iii) The size and attributes of a JADU constructed pursuant to this subsection
8	207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and Government Code
9	<u>65852.22.</u>
10	(J) Department Report. In addition to the information required by subsection
11	207(c)(4)(I)(iii), the annual Housing Inventory shall include a description and evaluation of the
12	number and types of units being developed pursuant to this subsection (c)(6), their affordability rates,
13	and such other information as the Director or the Board of Supervisors determines would inform
14	decision makers and the public.
15	(K) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under this
16	subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty square feet of
17	Gross Floor Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees
18	for all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the primary
19	dwelling unit.
20	* * *
21	
22	
23	SEC. 1005. CONFORMITY AND PERMITS.
24	* * *
25	

1	(e) After receiving a permit application from the Central Permit Bureau in accordance	
2	with the preceding subsection, the Department shall ascertain whether a Certificate of	
3	Appropriateness is required or has been approved for the work proposed in such permit	
4	application. If a Certificate of Appropriateness is required and has been issued, and if the	
5	permit application conforms to the work approved in the Certificate of Appropriateness, the	
6	permit application shall be processed without further reference to this Article 10. If a	
7	Certificate of Appropriateness is required and has not been issued, or if the permit application	
8	does not conform to what was approved, the permit application shall be disapproved or held	
9	by the Department until such time as conformity does exist either through modifications to the	
10	proposed work or through the issuance of an amended or new Certificate of Appropriateness.	
11	Notwithstanding the foregoing, in the following cases the Department shall process the permit	
12	application without further reference to this Article 10:	
13	* * * *	
14	(9) When the application is for a permit to install a City-sponsored Landmark	
15	plaque to a landmark or district, provided that the improvements conform to the requirements	
16	outlined in Section 1006.6 of this Code-; or	
17	(10) When the application is for a permit to construct an Accessory Dwelling Unit or	
18	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory	
19	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.	
20	* * * *	
21		
22	SEC. 1110. CONSTRUCTION, ALTERATION OR DEMOLITION OF SIGNIFICANT	
23	OR CONTRIBUTORY BUILDINGS OR BUILDINGS IN CONSERVATION DISTRICTS.	
24	* * * *	

1	(g) Notwithstanding the foregoing, in the following cases the Department may process
2	the permit application without further reference to this Article 11:
3	(1) When the application is for a permit for ordinary maintenance and repairs
4	only. For the purpose of this Article 11, "ordinary maintenance and repairs" shall mean any
5	work, the sole purpose and effect of which is to correct deterioration, decay or damage of
6	existing materials, including repair of damage caused by fire or other disaster.
7	(2) When the application is for a permit to construct any new or replacement
8	structures on a site where a Significant or Contributory Building has been lawfully demolished
9	pursuant to this Code and the site is not within a designated Conservation District; or
10	(3) When the application is for a permit to make interior alterations only and
11	does not constitute a demolition as defined in this Article, unless the Planning Department has
12	determined that the proposed interior alterations may result in any visual or material impact to
13	the exterior of the building or when the designating ordinance or applicable Appendix in this
14	Article requires review of such interior alterations.: or
15	(4) When the application is for a permit to construct an Accessory Dwelling Unit or
16	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory
17	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.
18	
19	Section 3. Effective Date. This ordinance shall become effective 30 days after
20	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
21	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
22	of Supervisors overrides the Mayor's veto of the ordinance.
23	
24	Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors

intends to amend only those words, phrases, paragraphs, subsections, sections, articles,

1	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal			
2	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment			
3	additions, and Board amendment deletions in accordance with the "Note" that appears under			
4	the official title of the ordinance.			
5				
6	Section 5. Directions to Clerk. The Clerk of the Board of Supervisors is hereby			
7	directed to submit a copy of this ordinance to the California Department of Housing and			
8	Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the			
9	California Government Code.			
10				
11	APPROVED AS TO FORM:			
12	DENNIS J. HERRERA, City Attorney			
13				
14	By: /s/ Peter R. Miljanich			
15	PETER R. MILJANICH Deputy City Attorney			
16				
17	n:\land\as2020\2100022\01536473.docx			
18				
19				
20				
21				
22				
23				
24				
25				



November 27, 2023

Mr. David Zisser Assistant Deputy Director Local Government Relations & Accountability Housing Policy Development Division California Department of Housing and Community Development 2020 W. El Camino Avenue, Suite 552 Sacramento, CA 95833 via email to David.Zisser@hcd.ca.gov

Re: HCD Review of San Francisco's Accessory Dwelling Unit Ordinance No. 053-23

Dear Assistant Deputy Director Zisser,

Thank you for your October 26, 2023 transmittal of the California Department of Housing and Community Development's ("HCD") findings regarding San Francisco's accessory dwelling unit ("ADU") Ordinance No. 053-23. The purpose of this letter is to respond to those findings pursuant to California Government Code section 65852.2, subdivision (h)(2)(A). We appreciate your recognition of the City's local ADU approval program, and share HCD's goal of maximizing ADU production under the City's State-mandated ADU programs.

On September 28, 2023, the San Francisco Planning Commission recommended approval, with modifications, of a new proposed ADU ordinance contained in San Francisco Board of Supervisors File. No. 230310 (the "pending ADU ordinance"). That ordinance is now pending at the Land Use and Transportation Committee of the Board of Supervisors. HCD's October 26 letter requests nine amendments to the City's ADU ordinance. As explained further below, the pending ADU ordinance, if enacted with the modifications recommended by the Planning Commission, would address three of HCD's findings.

The Planning Department and Mayor Breed will seek additional amendments to the pending ADU ordinance to address HCD's remaining findings. Some of these additional amendments must be referred back to the City's Planning Commission under section 4.105 of the City's Charter and Planning Code section 302, subsection (d). We are confident that these anticipated changes to San Francisco's ADU approval process will conform the City's State-mandated ADU programs to State law requirements and further facilitate construction of this important type of housing. In the portion of this letter that follows, we restate HCD's findings and describe specifically how we propose to address each of them.

1. Section 102 – Definitions / JADU – The Ordinance defines a junior accessory dwelling unit (JADU) as a Dwelling Unit meeting the requirements of subsection 207(c)(6) and is "owner-occupied, unless the

owner resides in the remaining portion of the structure." Government Code section 65852.22, subdivision (a)(2), does not require owner-occupancy if the owner is another governmental agency, land trust, or housing organization. The Ordinance must be amended to reflect when owner-occupancy is not required.

**Response**. We will seek an amendment to the pending ADU ordinance to add an exception from the owner occupancy requirements in Government Code section 65852.22, subdivision (a)(2) into the Planning Code's definition of Junior ADU.

2. Section 136(c)(32) – Lot Depth – The Ordinance provides that if an ADU is proposed for a single-family home, the rear yard must be 25 percent of the lot depth but in no case less than 15 feet. Government Code section 65852.2, subdivision (c)(2)(C), prohibits any requirements on lot coverage that does not permit at least an 800 square-foot ADU with four-foot side and rear setbacks. The Ordinance must be amended to make clear an 800 square-foot ADU is allowed notwithstanding any limits on rear yard percentage or depth.

**Response**. Despite the language in question, the City does not currently enforce any lot depth requirements that do not permit at least an 800 square-foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. Nonetheless, we will seek a clarifying amendment to the pending ADU ordinance to be explicit that the lot coverage requirements of Planning Code Section 136 do not prohibit construction of an ADU that is no more than 800 square feet with four-foot side and rear setbacks.

3. Section 207(c)(6)(A) – Applicability – The Ordinance states, "If construction of the ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6)." The programs presented here – the State Mandated Program and the Local Program – are not sufficiently distinct and do not appear to allow applicants to choose which route they would like to take regarding their ADU or JADU application. The State Mandated Program implements State ADU Law, which creates two paths. First, Government Code section 65852.2, subdivision (a)(3)(A), provides that "[a] permit application for an accessory dwelling unit or a junior accessory dwelling unit shall be considered and approved ministerially without discretionary review or a hearing...." Second, Subdivision (e)(1) provides that "notwithstanding subdivisions (a) to (d), inclusive, a local agency shall ministerially approve an application for a building permit" for ADUs meeting the requirements under (e)(1). The Local Program creates yet another path. The City must amend the Ordinance to make it clear that there are distinct and separate paths for the development of ADUs and to allow applicants, at their election, to participate in either the State Mandated Program or the Local Program. The City may not automatically transfer an application to Section 207 (c)(4) if the application does not meet the requirements of section 207 (c)(6).

Response. In addition to its Local ADU program, the City allows applicants to elect to participate in either of its two State-mandated ADU programs: the "Hybrid ADU" program, which implements Government Code section 65852.2, subdivision (e); and the "State ADU" program, which implements Government Code section 65852.2, subdivisions (a)-(d). The City does not require ADU permit applicants to participate in the Local ADU program, and does not automatically transfer permit applications from either of the State-mandated approval programs to the Local program. The City and the Planning Department maintain ADU-related websites that both identify all of the City's ADU programs and provide information to help applicants choose the most suitable approval



pathway for their ADU project.¹ The pending ADU ordinance, with the Planning Commission's recommended modifications, would further distinguish the City's State-Mandated ADU programs from the City's Local ADU program by relocating these programs to new, separate sections of the Planning Code and clarifying the text of the Code.

4. Section 207(c)(6)(B)(ii) – Historic Designation – The Ordinance states that "[f]or projects involving a property listed in the California Register of Historic Places, or a property designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any architectural review standards adopted by the Historic Preservation Commission to prevent adverse impacts to such historic resources. Such projects shall not be required to obtain a Certificate of Appropriateness or a Permit to Alter." These standards under Government Code section 65852.2, subdivision (a)(1)(B), apply to ADUs permitted under section 65852.2, subdivisions (a)-(d); however, ADUs under section (c)(6) of the Ordinance apply to state mandated ADUs permitted under Government Code section 65852.2, subdivision (e). These historic designation standards must be moved to section 207(c)(4) of the Ordinance. Further, under Government Code section 65852.2, subdivision (a)(1)(B), only the California Register of Historic Resources may be used to restrict ADUs. Utilizing a local register of historic resources, or a special district, could preclude ADUs from being created in those areas. Therefore, the City must amend this section to remove the other restriction on special districts or significant lots and move these standards to section 207(c)(4) of the Ordinance.

Response. Government Code section 65852.2, subdivision (a)(1)(b)(i) broadly permits the City to impose objective architectural review standards on ADUs seeking approval under the City's State ADU program. This grant of authority is separate from, and in addition to, subdivision (a)(1(b)(i)'s authorization of local "standards that prevent adverse impacts on any real property that is listed in the California Register of Historical Resources." Furthermore, Government Code section 65852.2, subdivision (e)(7) also broadly permits the City to impose objective standards, "including, but not limited to . . . historic standards" on ADUs under the City's Hybrid ADU program. State ADU law therefore authorizes the City to impose objective architectural review standards on ADUs seeking approval under either of the City's State-mandated programs. We will seek an amendment to the pending ADU ordinance to restate existing law that any architectural review standards adopted by the Historic Preservation Commission that are applicable to State-mandated ADUs must remain objective. We will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

5. 207(c)(6)(C)(i)(b), (c)(6)(C)(ii)(b), 207(c)(6)(D)(i) and (c)(6)(D)(iii) – Number of ADUs – The Ordinance states that "[o]nly one ADU and one JADU is permitted per lot" in (c)(6)(C)(i)(b) and "[t]he lot on which the ADU is proposed does not contain another ADU, but may contain a JADU" in (c)(6)(C)(ii)(b). However, under Government Code section 65852.2, subdivision (e), which this section of the Ordinance is intended to implement, a residential lot may create a minimum of one ADU converted from existing space; one new construction, detached ADU under 800 square feet; and one JADU. Therefore, the City must amend these sections to allow for at least by-right units.

<sup>&</sup>lt;sup>1</sup> For example, see <a href="https://sfplanning.org/accessory-dwelling-units">https://sf.gov/topics/accessory-dwelling-unit-adu</a>. The Planning Department has prepared extensive materials to assist applicants seeking to construct an ADU, including a chart comparing the City's ADU programs, which may be found at <a href="https://sfplanning.org/sites/default/files/documents/adu/ADU">https://sfplanning.org/sites/default/files/documents/adu/ADU</a> programs comparison chart.pdf.



Additionally, the Ordinance states that "[o]nly one ADU will be constructed" in (c)(6)(D)(i) and "[t]he lot on which the ADU is proposed does not contain another ADU or JADU" in (c)(6)(D)(iii). The Ordinance allows only one ADU per lot; however, units created within the proposed or existing space of a primary dwelling, or an existing accessory structure would be created pursuant to Government Code 65852.2, subdivision (e)(1)(A). Subdivision (e) allows for a combination of units to be created such that there may be up to three additional dwelling units. Therefore, the City must amend this section to remove this restriction.

**Response**. In order to comply with HCD's interpretation of Government Code section 65852.2, subdivision (e), we will seek amendments to the pending ADU ordinance to permit the construction of up to three ADUs that meet applicable requirements under the City's Hybrid ADU program.

6. 207(c)(6)(C)(ii)(e), (c)(6)(C)(iv)(c), & (c)(6)(D)(ix) – Height Restrictions – The Ordinance requires "a height no greater than sixteen feet." However, Government Code section 65852.2, subdivision (c)(2)(D), allows for a height of 16, 18, 20, or 25 feet, as applicable. The City must amend the Ordinance to comply with State ADU Law.

**Response**. To comply with the State ADU law requirements referenced in this finding, the Planning Commission recommended modifications to the pending ADU ordinance to increase height limits to 16, 18, 20, or 25 feet, as applicable.

7. 207(c)(6)(D) – Subdivision (c)(2)(C) Restrictions – The Ordinance states that "the City shall not impose limits on lot coverage, floor area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not permit construction of an ADU meeting all other requirements that is 800 square feet or less...." However, Government Code section 65852.2, subdivision (c)(2)(C), is more comprehensive, stating that "a local agency shall not establish by ordinance...[a]ny requirement for a zoning clearance or separate zoning review or any other minimum or maximum size for an accessory dwelling unit, size based upon a percentage of the proposed or existing primary dwelling, or limits on lot coverage, floor area ratio, open space, front setbacks and minimum lot size, for either attached or detached dwellings that does not permit at least an 800 square foot accessory dwelling unit with four-foot side and rear yard setbacks to be constructed in compliance with all other local development standards." Imposing additional planning reviews or front setbacks which could preclude ADUs of 800 square feet or less would violate statute. Therefore, the City must amend this section to include these items.

**Response**. The City does not currently impose any zoning clearance, separate zoning review, or size requirements that do not permit construction of at least an 800 square foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. We will seek an amendment to the pending ADU ordinance to incorporate these additional restrictions on City authority into the text of the Planning Code.

8. 207(c)(6)(E)(ii) – *Notification* – The Ordinance states that prior to permit application, a property owner must "[c]ause a notice describing the proposed project to be posted on the subject property for at least 15 days...." However, Government Code section 65852.2, subdivision (a)(7), states that "[n]o other local ordinance, policy, or regulation shall be the basis for the delay or denial of a building permit or a use



permit under this subdivision." Requiring 15 days of notification prior to the submittal of an application for an ADU would cause an undue delay in the permitting process. Therefore, the City must remove this requirement.

Response. We will seek amendments to the pending ADU ordinance to remove this notification requirement for ADUs seeking approval under the City's State ADU approval pathway. Nonetheless, we note that Government Code section 65852.2, subdivision (e)(7) grants the City broad authority to impose objective standards, including reasonable notification requirements, on ADUs seeking approval under the City's Hybrid ADU approval pathway. To this end, we will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with the applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

9. 207(c)(6)(F) – Review and Approval – The Ordinance states that "[t]he City shall act on an application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt of the complete application, without modification or disapproval, if the proposed construction fully complies with the requirements set forth in this subsection 207(c)(6)." However, "act on" is outdated language, and as of January 1, 2023, Government Code section 65852.2, subdivision (a)(3), states that "[t]he permitting agency shall either approve or deny the application to create or serve an accessory dwelling unit or a junior accessory dwelling unit within 60 days...." (Emphasis added.) Therefore, the City must amend this language to comply with the updated State ADU Law.

**Response**. The pending ADU ordinance, with the Planning Commission's recommended modifications, would amend the Building Code to require the City to approve or deny a permit to construct an ADU or Junior ADU within 60 days from receipt of a complete application.

We look forward to continuing our collaboration with HCD to help achieve our shared goal of addressing the housing needs of the City and State.



CC (all electronic)

Mayor London Breed
Members of the Board of Supervisors
City Attorney David Chiu
Director Patrick O'Riordan, DBI
Neville Pereira, DBI
Lisa Gluckstein, Office of the Mayor
Judson True, Office of the Mayor
Tyler Galli, California Department of Housing and C

Tyler Galli, California Department of Housing and Community Development Jamie Candelaria, California Department of Housing and Community Development







#### **Veronica Flores**

March 2023 Land Use and Transportation Committee

## STATE-MANDATED ADU BUCKETS

# STATE

Allows only 1 ADU

Permitted in existing and proposed single-family or multi-family dwellings

Does not require Planning Code compliance

## HYBRID

Allows at least 1 ADU, in some cases multiple

Permitted in existing and proposed single-family or existing multi-family dwellings

Most similar to status quo today and requires Planning Code compliance

## STATE-MANDATED ADU BUCKETS

# STATE

Allows only 1 ADU

Permitted in existing and proposed single-family or multi-family dwellings

Does not require Planning Code compliance

## HYBRID

Allows at least 1 ADU, in some cases multiple

Permitted in existing and proposed single-family or existing multi-family dwellings

Most similar to status quo today and requires Planning Code compliance

### **JUNIOR ADU**

A type of Ministerial ADU

JADU can convert up to 500 square feet of an existing or proposed single-family home into a JADU

### **ORDINANCE OVERVIEW**

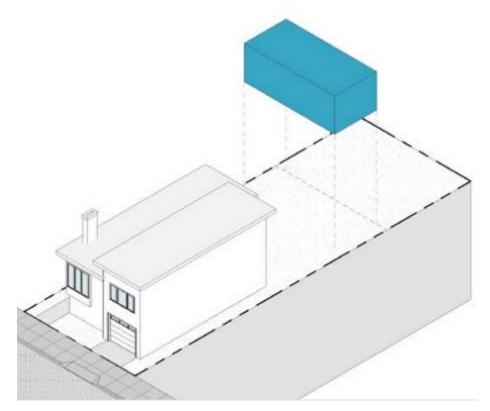
- Review timeframe would be 60 days (half of 120-day timeframe today)
- Articles 10 and 11 would explicitly exempt ADUs from Certificate of Appropriateness and Permit to Alter reviews
- Impact fees would be exempted or reduced
- Notice required for ADUs added to existing or proposed single-family homes would be removed and replaced with a notice prior to application submittal

## CLARIFICATIONS TO AND CLEAN-UP FOR LOCAL ADU PROGRAM

- Waivers may only be granted for ADUs added to existing buildings.
   Only the density waiver may be granted for ADUs within new construction buildings.
- Clarify notice requirements are only required for new construction building itself, not for the ADU which is under a separate permit
- Detached ADUs located in the rear yard be measured from grade to either a) top of flat roof or b) mid-point of pitched roof

## **NEW CHANGE TO LOCAL ADU PROGRAM**

 Allow one detached ADU in the rear yard under the Local ADU Program







### **Veronica Flores**

Senior Legislative Planner San Francisco Planning

veronica.flores@sfgov.org www.sfplanning.org

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

#### **MEMORANDUM**

		WIEWORANDOW
	Date: To:	March 28, 2023 Planning Department / Commission
	From:	Erica Major, Clerk of the Land Use and Transportation Committee
	Subject:	Board of Supervisors Legislation Referral - File No. 230310
	oubject.	Planning Code - State-Mandated Accessory Dwelling Unit Controls
×	(Calilori ⊠ (	ia Environmental Quality Act (CEQA) Determination CEQA clearance under Addendum No. 9 to the Final EIR, dated September 9, 2022 to the 2004 and 2009 Housing Element Final EIR certified 4/24/2014. Ordinance / Resolution Ballot Measure
$\boxtimes$	(Plannir	ment to the Planning Code, including the following Findings:  ng Code, Section 302(b): 90 days for Planning Commission review)  eral Plan ⊠ Planning Code, Section 101.1 ⊠ Planning Code, Section 302
		ment to the Administrative Code, involving Land Use/Planning Rule 3.23: 30 days for possible Planning Department review)
	(Charte (Require City pro narrowin space, housing plan an	Plan Referral for Non-Planning Code Amendments r, Section 4.105, and Administrative Code, Section 2A.53) ed for legislation concerning the acquisition, vacation, sale, or change in use of operty; subdivision of land; construction, improvement, extension, widening, ng, removal, or relocation of public ways, transportation routes, ground, open buildings, or structures; plans for public housing and publicly-assisted private; redevelopment plans; development agreements; the annual capital expenditure d six-year capital improvement program; and any capital improvement project or m financing proposal such as general obligation or revenue bonds.)
		Preservation Commission  Landmark (Planning Code, Section 1004.3)  Cultural Districts (Charter, Section 4.135 & Board Rule 3.23)  Mills Act Contract (Government Code, Section 50280)  Designation for Significant/Contributory Buildings (Planning Code, Article 11)

Please send the Planning Department/Commission recommendation/determination to Erica Major at  $\underline{\text{Erica.Major@sfgov.org}}$ .

#### **BOARD of SUPERVISORS**



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

June 11, 2021

File No. 210585

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On June 8, 2021, Mayor Breed submitted the following legislation:

File No. 210585

Ordinance amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

July 22, 2021

Joy Navarrete

22

24

25

[Approval of a 180-Day Extension for Planning Commission Review of State-Mandated Accessory Dwelling Unit Controls (File No. 230310)]

Resolution extending by 180 days the prescribed time within which the Planning Commission may render its decision on an Ordinance (File No. 230310) amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program; making findings under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

WHEREAS, On March 20, 2023, the Land Use and Transportation Committee duplicated this legislation from File No. 210585 amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program; making findings under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.; and

WHEREAS, On or about April 3, 2023, the Clerk of the Board of Supervisors referred the proposed Ordinance to the Planning Commission; and

WHEREAS, The Planning Commission shall, in accordance with Planning Code, Section 306.4(d), render a decision on the proposed Ordinance within 90 days from the date of referral of the proposed amendment or modification by the Board to the Commission; and

WHEREAS, Failure of the Commission to act within 90 days shall be deemed to constitute disapproval; and

WHEREAS, The Board, in accordance with Planning Code, Section 306.4(d) may, by Resolution, extend the prescribed time within which the Planning Commission is to render its decision on proposed amendments to the Planning Code that the Board of Supervisors initiates; and

WHEREAS, Mayor Breed has requested additional time for the Planning Commission to review the proposed Ordinance; and

WHEREAS, The Board deems it appropriate in this instance to grant to the Planning Commission additional time to review the proposed Ordinance and render its decision; now, therefore, be it

RESOLVED, That by this Resolution, the Board hereby extends the prescribed time within which the Planning Commission may render its decision on the proposed Ordinance for approximately 180 additional days, until December 29, 2023.



# City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

#### Resolution

File Number: 230742

Date Passed: June 27, 2023

Resolution extending by 180 days the prescribed time within which the Planning Commission may render its decision on an Ordinance (File No. 230310) amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multifamily buildings and to permit certain ADUs in the rear yard under the City's local, discretionary approval program; making findings under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

June 27, 2023 Board of Supervisors - ADOPTED

Ayes: 10 - Chan, Dorsey, Mandelman, Melgar, Peskin, Preston, Ronen, Safai,

Stefani and Walton Absent: 1 - Engardio

File No. 230742

I hereby certify that the foregoing Resolution was ADOPTED on 6/27/2023 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

London N. Breed Mayor

**Date Approved** 



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

# **MEMORANDUM**

]	Date:	February 7, 2024		
,	Го:	Planning Department/Planning Commission		
]	From:	John Carroll, Assistant Clerk, Land Use and Transportation Committee		
Š	Subject:	Board of Supervisors Legislation Referral - File No. 230310 Version 3 Re-Referral to the Planning Commission - Various Codes - State-Mandated Accessory Dwelling Unit Controls		
	(California	a Environmental Quality Act (CEQA) Determination a Public Resources Code, Sections 21000 et seq.) Ordinance / Resolution Ballot Measure		
	(Planning	Amendment to the Planning Code, including the following Findings:  (Planning Code, Section 302(b): 90 days for Planning Commission review)    □ General Plan □ Planning Code, Section 101.1 □ Planning Code, Section 302		
		Amendment to the Administrative Code, involving Land Use/Planning (Board Rule 3.23: 30 days for possible Planning Department review)		
	(Required subdivision relocation public he annu	General Plan Referral for Non-Planning Code Amendments (Charter, Section 4.105, and Administrative Code, Section 2A.53) (Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)		
		Preservation Commission  Landmark (Planning Code, Section 1004.3)  Cultural Districts (Charter, Section 4.135 & Board Rule 3.23)  Mills Act Contract (Government Code, Section 50280)  Designation for Significant/Contributory Buildings (Planning Code, Article 11)		

Please send the Planning Department/Commission recommendation/determination to John Carroll at john.carroll@sfgov.org.



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

	MEMORANDUM					
	Date:	March 28, 2023				
	To:	Planning Department / Commission				
	From:	Erica Major, Clerk of the Land Use and Transportation Committee				
	Subject:	Board of Supervisors Legislation Referral - File No. 230310 Planning Code - State-Mandated Accessory Dwelling Unit Controls				
×	(Califori ⊠ (	ia Environmental Quality Act (CEQA) Determination nia Public Resources Code, Sections 21000 et seq.) Ordinance / Resolution Ballot Measure				
X	(Plannir	Amendment to the Planning Code, including the following Findings:  (Planning Code, Section 302(b): 90 days for Planning Commission review)  □ General Plan ☑ Planning Code, Section 101.1 ☑ Planning Code, Section 302				
		ment to the Administrative Code, involving Land Use/Planning Rule 3.23: 30 days for possible Planning Department review)				
	(Charted (Required City programmer proving narrowing space, housing plan and	General Plan Referral for Non-Planning Code Amendments (Charter, Section 4.105, and Administrative Code, Section 2A.53) (Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)				
		Preservation Commission  _andmark (Planning Code, Section 1004.3)  Cultural Districts (Charter, Section 4.135 & Board Rule 3.23)  Mills Act Contract (Government Code, Section 50280)  Designation for Significant/Contributory Buildings (Planning Code, Article 11)				

Please send the Planning Department/Commission recommendation/determination to Erica Major at  $\underline{\text{Erica.Major@sfgov.org}}.$ 



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

June 11, 2021

Planning Commission Attn: Jonas Ionin 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Commissioners:

On June 8, 2021, Mayor Breed introduced the following legislation:

File No. 210585

Ordinance amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted for review. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

c: Rich Hillis, Director
Scott Sanchez, Deputy Zoning Administrator
Corey Teague, Zoning Administrator
Lisa Gibson, Environmental Review Officer
Devyani Jain, Deputy Environmental Review Officer
Adam Varat, Acting Director of Citywide Planning
AnMarie Rodgers, Legislative Affairs
Dan Sider, Director of Executive Programs
Aaron Starr, Manager of Legislative Affairs
Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

June 11, 2021

File No. 210585

Lisa Gibson Environmental Review Officer Planning Department 49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103

Dear Ms. Gibson:

On June 8, 2021, Mayor Breed submitted the following legislation:

File No. 210585

Ordinance amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

# MEMORANDUM

TO: Robert Collins, Executive Director, Rent Board

Patrick O'Riordan, Director, Department of Building Inspection

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: June 11, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Mayor Breed on June 8, 2021:

File No. 210585

Ordinance amending the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:erica.major@sfgov.org">erica.major@sfgov.org</a>.

cc: Patty Lee, Department of Building Inspection
John Murray, Department of Building Inspection

# Member, Board of Supervisors District 7



#### City and County of San Francisco

#### **MYRNA MELGAR**

DATE: March 7, 2024

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

RE: Land Use and Transportation Committee

COMMITTEE REPORT

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, March 12, 2024, as a Committee Report:

File No. 230310 Various Codes - State-Mandated Accessory Dwelling Unit Controls

Sponsor: Mayor

This matter will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, March 11, 2024, at 1:30 p.m.



#### **MYRNA MELGAR**

DATE: February 28, 2024

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

RE: Land Use and Transportation Committee

**COMMITTEE REPORTS** 

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of an urgent nature and request them be considered by the full Board on Tuesday, March 5, 2024, as Committee Reports:

File No. 240169 Planning Code - Parcel Delivery Service

Sponsors: Chan; Dorsey, Stefani, Mandelman, Preston, Melgar and

Engardio

File No. 230310 Various Codes - State-Mandated Accessory Dwelling Unit Controls

Sponsor: Mayor

These matters will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, March 4, 2024, at 1:30 p.m.



Monday, February 5, 2024

Chair Melgar and Members of the Land Use Committee San Francisco Board of Supervisors 1 Dr Carlton B Goodlett Place San Francisco, CA 94102

RE: Support File #230310, State-Mandated Accessory Dwelling Unit Controls

Dear Chair Melgar and Land Use Committee members:

SPUR respectfully urges you to pass Board File <u>230310</u> today without continuances or delay, and with the amendments being proposed by the author. On paper, this ordinance merely creates consistency between California state law and the section of San Francisco's Planning Code which governs accessory dwelling units.

However, there is more to this item than is immediately obvious:

San Francisco is seeking a Prohousing Designation from the state—with conforming ADU legislation as the remaining criterion—that would improve the chances for AHSC funding of four key projects. The deadline for this next funding cycle is March 19th. Passing this cleanup legislation quickly is essential to securing up to \$200 million in desperately needed affordable housing and transportation funding from the state. If we do not pass this ordinance, we are likely to lose access and a competitive edge for a critical state funding source that will pay for affordable housing and transportation improvements.

Specifically, the Affordable Housing & Sustainable Communities fund (AHSC) is a program administered by the state and funded by California cap & trade. AHSC is unique in that it is the only robust source of housing and transportation funding that is <u>not</u> subject to state budget cuts, making this an especially precious tool during deficit years. Every year, California totals up the revenue brought in during the cap and trade auction, and then separates out a percentage of that money to fund AHSC, which is then issued in competitive grants to fund projects that integrate affordable housing and bicycle, pedestrian, and public transportation improvements. This program also grants special weight to geographic areas that have been historically disadvantaged and lacking economic support and investment.

San Francisco has a long track record of performing well in this competitive program compared to other cities for many reasons: our sophisticated ecosystem of nonprofit community developers, local matching funds from the Housing Trust Fund, strong public transit infrastructure, and the ability to successfully build affordable housing that has no parking (which many cities don't, or can't). For example, in the last AHSC cycle, San Francisco was awarded nearly \$90 million dollars to fund the Balboa A and Transbay 2 developments.

In 2023, funding from AHSC made it possible to deliver the following investments in San Francisco across those two developments:

- 350 total affordable and supportive housing units
- Onsite childcare, social services, healthcare, and job development
- Muni improvements to the 29 Sunset
- Two new BART cars for the regional system
- Extensive safety and accessibility upgrades to bicycle and pedestrian infrastructure in the area surrounding the developments

However, because this state funding program is competitive, the California Department of Housing and Community Development (HCD) has created a "Prohousing Designation" which awards bonus points to applications located in cities with policies in basic compliance with state housing laws and that encourage housing production. San Francisco has applied for a Prohousing Designation, and HCD has indicated that the only outstanding criterion for qualification lives in fixing San Francisco's process and standards for approving ADUs that are a part of our "state program" in a manner that is consistent with state law. This means that a Prohousing Designation – and therefore our access to highly competitive funds for the upcoming March 19th funding deadline – depends on the quick passage of the legislation before you today.

A Prohousing Designation for San Francisco has immediate funding implications for affordable housing. Four affordable housing projects, totaling 472 units, are certain to apply for AHSC funding in March. Passing this legislation today and earning our Prohousing Designation from the state maximizes San Francisco's chances to be awarded up to \$50 million per project, a potential funding grant to the City of up to \$200 million across the following projects:

- o 160 Freelon, 84 units, District 6;
- Sunnydale Block 9, 100 units, District 11;
- o Potrero Yard Senior Housing, 103 units, District 9; and
- o 1939 Market, 185 units, District 8.

RE:

Time is of the essence in passing this ADU legislation so the City may receive the Prohousing Designation and allow these projects to be competitive for state funding and proceed to construction. In addition, the Prohousing Designation would allow San Francisco to qualify for the Prohousing Incentive Pilot Program, due March 15, which would qualify San Francisco for \$1.5-2 million more in state funding for affordable housing.

SPUR understands that the ordinance before you today seems unrelated to funding subsidized affordable housing and transportation improvements. However: every grant of state funding is critical in the context of a constrained state budget and increasingly competitive affordable housing funding programs, and this ordinance passing could mean securing funding that, on a per year basis, is more significant than any of our local revenue bonds. As our organization continues to fight for increased affordable housing and transportation investment at the local, state, and federal levels, passing this ADU legislation will allow San Francisco the best chance possible to receive this funding and continue to build affordable, livable and sustainable communities for San Franciscans.

Respectfully,

Annie Fryman

**Director of Special Projects** 

**SPUR** 

From: Christopher White
To: Carroll, John (BOS)

Cc: Melgar, Myrna (BOS); Peskin, Aaron (BOS); Preston, Dean (BOS); Horrell, Nate (BOS); Heiken, Emma (BOS);

Kilgore, Preston (BOS)

**Subject:** Land Use Committee Item 2: Support for Ordinance #230310

**Date:** Friday, February 2, 2024 4:47:42 PM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Dear Board President Peskin and Supervisors Melgar and Preston,

On behalf of the San Francisco Bicycle Coalition and our thousands of members and constituents in San Francisco, I write to strongly urge the Land Use Committee to support Ordinance #230310 without continuance, with all amendments required by the California Department of Housing and Community Development and authored by the Mayor. Passage of this ordinance will put the city in compliance with state housing law and allow it to receive its Pro Housing designation.

The State's Pro Housing designation is a new requirement for the Affordable Housing, Sustainable Communities program, which supports sorely needed affordable housing and, crucially for people in SF who bike, ensures that new developments funded by the program address sustainable transportation needs. San Francisco should be proud that projects in the city have seen a great deal of success getting funded by this competitive program.

Without passage of this ordinance, up to \$60M of sorely needed money for sustainable transportation would be forfeited if SF were no longer eligible for the AHSC program in the coming round, in addition to as much as \$140M for affordable housing. This is an urgent need, because on March 19, 2024, proposals are due to the state agency. Without the passage of this ordinance, San Francisco projects will be ineligible.

Given the urgent need for more affordable housing in San Francisco and more funding for sustainable transportation, we urge the committee to support the Ordinance, with amendments required by HCD to receive the Pro Housing designation and comply with state law.

#### Respectfully,

\_\_

#### **Christopher White**

Interim Executive Director

Phone or text: (415) 295-2355 | christopher@sfbike.org

Pronouns: he, him, his

#### San Francisco Bicycle Coalition

Promoting the Bicycle for Everyday Transportation

<u>1720 Market St.</u>

San Francisco, CA 94102



From: Ryan Patterson

To: Carroll, John (BOS); MelgarStaff (BOS); Peskin, Aaron (BOS); Preston, Dean (BOS)

Subject: Public Comment on Agenda Item 6 - SFBOS File No. 230310 - Planning, Business and Tax Regulations Codes -

Accessory Dwelling Units in New Construction

**Date:** Monday, December 11, 2023 2:21:38 PM

Attachments: Planning Ltr 112723.pdf

This message is from outside the City email system. Do not open links or attachments from untrusted sources

#### Dear Chair Melgar and Supervisors:

Our office represents Yes In My Back Yard (YIMBY Law) and Sonja Trauss, its executive director. We were disappointed to learn of the proposed ordinance's inconsistencies with state law – especially its imposition of new constraints on the creation of accessory dwelling units (ADUs).

As a preliminary matter, we object to the lack of notice of today's hearing on the Ordinance, despite having requested notice through the Board's Legislative alerts system.

In particular, we object to the reduction of allowable square footage for state-law ADUs. There was no cap on the size of such ADUs on January 1, 2018. A limit of 1,200 square feet was subsequently imposed in Ordinance 116-19. Now, this proposed Ordinance would limit ADU size to 850 or 1,000 square feet. This would lessen the intensity of housing allowed in San Francisco in violation of state law.

#### SB 330 prohibits:

Changing the general plan land use designation, specific plan land use designation, or zoning of a parcel or parcels of property to a less intensive use or reducing the intensity of land use within an existing general plan land use designation, specific plan land use designation, or zoning district below what was allowed under the land use designation and zoning ordinances of the affected county or affected city, as applicable, as in effect on January 1, 2018, except as otherwise provided in clause (ii) of subparagraph (B). For purposes of this subparagraph, "less intensive use" includes, but is not limited to, reductions to height, density, or floor area ratio, new or increased open space or lot size requirements, or new or increased setback requirements, minimum frontage requirements, or maximum lot coverage limitations, or anything that would lessen the intensity of housing. (Gov. Code § 66300(b)(1)(A).)

Additionally, we object to the inconsistencies with state law identified in the Planning Department's letter of November 27, 2023 (attached). As discussed in the letter, a number of inconsistencies are itemized (1-9) and admitted but not resolved.

Further, there is no prohibition in state ADU law against ADUs that are attached to existing detached accessory structures. The proposed ordinance seeks to prohibit such ADUs, which is unlawful.

We urge the Board of Supervisors to eliminate the proposed inconsistencies with state law.

Very truly yours,

PATTERSON & O'NEILL, PC

Ryan Patterson

Attorneys for YIMBY Law and Sonja Trauss

Ryan J. Patterson Patterson & O'Neill, PC Main: (415) 907-9110 Direct: (415) 907-7701

Mobile: (530) 913-7609 Fax: (415) 907-7704

235 Montgomery Street, Suite 950

San Francisco, CA 94104 ryan@pattersononeill.com www.pattersononeill.com

This email may contain privileged or confidential material for the sole use of the intended recipient. Review or distribution by others is strictly prohibited. If you are not the intended recipient, please contact the original sender and delete all copies. Nothing in this email or any attachments should be regarded as tax advice unless expressly stated.



November 27, 2023

Mr. David Zisser Assistant Deputy Director Local Government Relations & Accountability Housing Policy Development Division California Department of Housing and Community Development 2020 W. El Camino Avenue, Suite 552 Sacramento, CA 95833 via email to David.Zisser@hcd.ca.gov

Re: HCD Review of San Francisco's Accessory Dwelling Unit Ordinance No. 053-23

Dear Assistant Deputy Director Zisser,

Thank you for your October 26, 2023 transmittal of the California Department of Housing and Community Development's ("HCD") findings regarding San Francisco's accessory dwelling unit ("ADU") Ordinance No. 053-23. The purpose of this letter is to respond to those findings pursuant to California Government Code section 65852.2, subdivision (h)(2)(A). We appreciate your recognition of the City's local ADU approval program, and share HCD's goal of maximizing ADU production under the City's State-mandated ADU programs.

On September 28, 2023, the San Francisco Planning Commission recommended approval, with modifications, of a new proposed ADU ordinance contained in San Francisco Board of Supervisors File. No. 230310 (the "pending ADU ordinance"). That ordinance is now pending at the Land Use and Transportation Committee of the Board of Supervisors. HCD's October 26 letter requests nine amendments to the City's ADU ordinance. As explained further below, the pending ADU ordinance, if enacted with the modifications recommended by the Planning Commission, would address three of HCD's findings.

The Planning Department and Mayor Breed will seek additional amendments to the pending ADU ordinance to address HCD's remaining findings. Some of these additional amendments must be referred back to the City's Planning Commission under section 4.105 of the City's Charter and Planning Code section 302, subsection (d). We are confident that these anticipated changes to San Francisco's ADU approval process will conform the City's State-mandated ADU programs to State law requirements and further facilitate construction of this important type of housing. In the portion of this letter that follows, we restate HCD's findings and describe specifically how we propose to address each of them.

1. Section 102 – Definitions / JADU – The Ordinance defines a junior accessory dwelling unit (JADU) as a Dwelling Unit meeting the requirements of subsection 207(c)(6) and is "owner-occupied, unless the

owner resides in the remaining portion of the structure." Government Code section 65852.22, subdivision (a)(2), does not require owner-occupancy if the owner is another governmental agency, land trust, or housing organization. The Ordinance must be amended to reflect when owner-occupancy is not required.

**Response**. We will seek an amendment to the pending ADU ordinance to add an exception from the owner occupancy requirements in Government Code section 65852.22, subdivision (a)(2) into the Planning Code's definition of Junior ADU.

2. Section 136(c)(32) – Lot Depth – The Ordinance provides that if an ADU is proposed for a single-family home, the rear yard must be 25 percent of the lot depth but in no case less than 15 feet. Government Code section 65852.2, subdivision (c)(2)(C), prohibits any requirements on lot coverage that does not permit at least an 800 square-foot ADU with four-foot side and rear setbacks. The Ordinance must be amended to make clear an 800 square-foot ADU is allowed notwithstanding any limits on rear yard percentage or depth.

**Response**. Despite the language in question, the City does not currently enforce any lot depth requirements that do not permit at least an 800 square-foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. Nonetheless, we will seek a clarifying amendment to the pending ADU ordinance to be explicit that the lot coverage requirements of Planning Code Section 136 do not prohibit construction of an ADU that is no more than 800 square feet with four-foot side and rear setbacks.

3. Section 207(c)(6)(A) – *Applicability* – The Ordinance states, "If construction of the ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6)." The programs presented here – the State Mandated Program and the Local Program – are not sufficiently distinct and do not appear to allow applicants to choose which route they would like to take regarding their ADU or JADU application. The State Mandated Program implements State ADU Law, which creates two paths. First, Government Code section 65852.2, subdivision (a)(3)(A), provides that "[a] permit application for an accessory dwelling unit or a junior accessory dwelling unit shall be considered and approved ministerially without discretionary review or a hearing...." Second, Subdivision (e)(1) provides that "notwithstanding subdivisions (a) to (d), inclusive, a local agency shall ministerially approve an application for a building permit" for ADUs meeting the requirements under (e)(1). The Local Program creates yet another path. The City must amend the Ordinance to make it clear that there are distinct and separate paths for the development of ADUs and to allow applicants, at their election, to participate in either the State Mandated Program or the Local Program. The City may not automatically transfer an application to Section 207 (c)(4) if the application does not meet the requirements of section 207 (c)(6).

Response. In addition to its Local ADU program, the City allows applicants to elect to participate in either of its two State-mandated ADU programs: the "Hybrid ADU" program, which implements Government Code section 65852.2, subdivision (e); and the "State ADU" program, which implements Government Code section 65852.2, subdivisions (a)-(d). The City does not require ADU permit applicants to participate in the Local ADU program, and does not automatically transfer permit applications from either of the State-mandated approval programs to the Local program. The City and the Planning Department maintain ADU-related websites that both identify all of the City's ADU programs and provide information to help applicants choose the most suitable approval



2

pathway for their ADU project.¹ The pending ADU ordinance, with the Planning Commission's recommended modifications, would further distinguish the City's State-Mandated ADU programs from the City's Local ADU program by relocating these programs to new, separate sections of the Planning Code and clarifying the text of the Code.

4. Section 207(c)(6)(B)(ii) – Historic Designation – The Ordinance states that "[f]or projects involving a property listed in the California Register of Historic Places, or a property designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any architectural review standards adopted by the Historic Preservation Commission to prevent adverse impacts to such historic resources. Such projects shall not be required to obtain a Certificate of Appropriateness or a Permit to Alter." These standards under Government Code section 65852.2, subdivision (a)(1)(B), apply to ADUs permitted under section 65852.2, subdivisions (a)-(d); however, ADUs under section (c)(6) of the Ordinance apply to state mandated ADUs permitted under Government Code section 65852.2, subdivision (e). These historic designation standards must be moved to section 207(c)(4) of the Ordinance. Further, under Government Code section 65852.2, subdivision (a)(1)(B), only the California Register of Historic Resources may be used to restrict ADUs. Utilizing a local register of historic resources, or a special district, could preclude ADUs from being created in those areas. Therefore, the City must amend this section to remove the other restriction on special districts or significant lots and move these standards to section 207(c)(4) of the Ordinance.

Response. Government Code section 65852.2, subdivision (a)(1)(b)(i) broadly permits the City to impose objective architectural review standards on ADUs seeking approval under the City's State ADU program. This grant of authority is separate from, and in addition to, subdivision (a)(1(b)(i)'s authorization of local "standards that prevent adverse impacts on any real property that is listed in the California Register of Historical Resources." Furthermore, Government Code section 65852.2, subdivision (e)(7) also broadly permits the City to impose objective standards, "including, but not limited to . . . historic standards" on ADUs under the City's Hybrid ADU program. State ADU law therefore authorizes the City to impose objective architectural review standards on ADUs seeking approval under either of the City's State-mandated programs. We will seek an amendment to the pending ADU ordinance to restate existing law that any architectural review standards adopted by the Historic Preservation Commission that are applicable to State-mandated ADUs must remain objective. We will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

5. 207(c)(6)(C)(i)(b), (c)(6)(C)(ii)(b), 207(c)(6)(D)(i) and (c)(6)(D)(iii) – Number of ADUs – The Ordinance states that "[o]nly one ADU and one JADU is permitted per lot" in (c)(6)(C)(i)(b) and "[t]he lot on which the ADU is proposed does not contain another ADU, but may contain a JADU" in (c)(6)(C)(ii)(b). However, under Government Code section 65852.2, subdivision (e), which this section of the Ordinance is intended to implement, a residential lot may create a minimum of one ADU converted from existing space; one new construction, detached ADU under 800 square feet; and one JADU. Therefore, the City must amend these sections to allow for at least by-right units.

<sup>&</sup>lt;sup>1</sup> For example, see <a href="https://sfplanning.org/accessory-dwelling-units">https://sf.gov/topics/accessory-dwelling-unit-adu</a>. The Planning Department has prepared extensive materials to assist applicants seeking to construct an ADU, including a chart comparing the City's ADU programs, which may be found at <a href="https://sfplanning.org/sites/default/files/documents/adu/ADU">https://sfplanning.org/sites/default/files/documents/adu/ADU</a> programs comparison chart.pdf.



3

Additionally, the Ordinance states that "[o]nly one ADU will be constructed" in (c)(6)(D)(i) and "[t]he lot on which the ADU is proposed does not contain another ADU or JADU" in (c)(6)(D)(iii). The Ordinance allows only one ADU per lot; however, units created within the proposed or existing space of a primary dwelling, or an existing accessory structure would be created pursuant to Government Code 65852.2, subdivision (e)(1)(A). Subdivision (e) allows for a combination of units to be created such that there may be up to three additional dwelling units. Therefore, the City must amend this section to remove this restriction.

**Response**. In order to comply with HCD's interpretation of Government Code section 65852.2, subdivision (e), we will seek amendments to the pending ADU ordinance to permit the construction of up to three ADUs that meet applicable requirements under the City's Hybrid ADU program.

6. 207(c)(6)(C)(ii)(e), (c)(6)(C)(iv)(c), & (c)(6)(D)(ix) – Height Restrictions – The Ordinance requires "a height no greater than sixteen feet." However, Government Code section 65852.2, subdivision (c)(2)(D), allows for a height of 16, 18, 20, or 25 feet, as applicable. The City must amend the Ordinance to comply with State ADU Law.

**Response**. To comply with the State ADU law requirements referenced in this finding, the Planning Commission recommended modifications to the pending ADU ordinance to increase height limits to 16, 18, 20, or 25 feet, as applicable.

7. 207(c)(6)(D) – Subdivision (c)(2)(C) Restrictions – The Ordinance states that "the City shall not impose limits on lot coverage, floor area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not permit construction of an ADU meeting all other requirements that is 800 square feet or less...." However, Government Code section 65852.2, subdivision (c)(2)(C), is more comprehensive, stating that "a local agency shall not establish by ordinance...[a]ny requirement for a zoning clearance or separate zoning review or any other minimum or maximum size for an accessory dwelling unit, size based upon a percentage of the proposed or existing primary dwelling, or limits on lot coverage, floor area ratio, open space, front setbacks and minimum lot size, for either attached or detached dwellings that does not permit at least an 800 square foot accessory dwelling unit with four-foot side and rear yard setbacks to be constructed in compliance with all other local development standards." Imposing additional planning reviews or front setbacks which could preclude ADUs of 800 square feet or less would violate statute. Therefore, the City must amend this section to include these items.

**Response**. The City does not currently impose any zoning clearance, separate zoning review, or size requirements that do not permit construction of at least an 800 square foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. We will seek an amendment to the pending ADU ordinance to incorporate these additional restrictions on City authority into the text of the Planning Code.

8. 207(c)(6)(E)(ii) – *Notification* – The Ordinance states that prior to permit application, a property owner must "[c]ause a notice describing the proposed project to be posted on the subject property for at least 15 days...." However, Government Code section 65852.2, subdivision (a)(7), states that "[n]o other local ordinance, policy, or regulation shall be the basis for the delay or denial of a building permit or a use



permit under this subdivision." Requiring 15 days of notification prior to the submittal of an application for an ADU would cause an undue delay in the permitting process. Therefore, the City must remove this requirement.

Response. We will seek amendments to the pending ADU ordinance to remove this notification requirement for ADUs seeking approval under the City's State ADU approval pathway. Nonetheless, we note that Government Code section 65852.2, subdivision (e)(7) grants the City broad authority to impose objective standards, including reasonable notification requirements, on ADUs seeking approval under the City's Hybrid ADU approval pathway. To this end, we will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with the applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

9. 207(c)(6)(F) – Review and Approval – The Ordinance states that "[t]he City shall act on an application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt of the complete application, without modification or disapproval, if the proposed construction fully complies with the requirements set forth in this subsection 207(c)(6)." However, "act on" is outdated language, and as of January 1, 2023, Government Code section 65852.2, subdivision (a)(3), states that "[t]he permitting agency shall either approve or deny the application to create or serve an accessory dwelling unit or a junior accessory dwelling unit within 60 days...." (Emphasis added.) Therefore, the City must amend this language to comply with the updated State ADU Law.

**Response**. The pending ADU ordinance, with the Planning Commission's recommended modifications, would amend the Building Code to require the City to approve or deny a permit to construct an ADU or Junior ADU within 60 days from receipt of a complete application.

We look forward to continuing our collaboration with HCD to help achieve our shared goal of addressing the housing needs of the City and State.



CC (all electronic)

Mayor London Breed
Members of the Board of Supervisors
City Attorney David Chiu
Director Patrick O'Riordan, DBI
Neville Pereira, DBI
Lisa Gluckstein, Office of the Mayor
Judson True, Office of the Mayor
Tyler Galli, California Department of Housing and C

Tyler Galli, California Department of Housing and Community Development Jamie Candelaria, California Department of Housing and Community Development



From: Ryan Patterson

To: Carroll, John (BOS); MelgarStaff (BOS); Peskin, Aaron (BOS); Preston, Dean (BOS)

Subject: Public Comment on Agenda Item 6 - SFBOS File No. 230310 - Planning, Business and Tax Regulations Codes -

Accessory Dwelling Units in New Construction

**Date:** Monday, December 11, 2023 2:21:38 PM

Attachments: Planning Ltr 112723.pdf

This message is from outside the City email system. Do not open links or attachments from untrusted sources

#### Dear Chair Melgar and Supervisors:

Our office represents Yes In My Back Yard (YIMBY Law) and Sonja Trauss, its executive director. We were disappointed to learn of the proposed ordinance's inconsistencies with state law – especially its imposition of new constraints on the creation of accessory dwelling units (ADUs).

As a preliminary matter, we object to the lack of notice of today's hearing on the Ordinance, despite having requested notice through the Board's Legislative alerts system.

In particular, we object to the reduction of allowable square footage for state-law ADUs. There was no cap on the size of such ADUs on January 1, 2018. A limit of 1,200 square feet was subsequently imposed in Ordinance 116-19. Now, this proposed Ordinance would limit ADU size to 850 or 1,000 square feet. This would lessen the intensity of housing allowed in San Francisco in violation of state law.

#### SB 330 prohibits:

Changing the general plan land use designation, specific plan land use designation, or zoning of a parcel or parcels of property to a less intensive use or reducing the intensity of land use within an existing general plan land use designation, specific plan land use designation, or zoning district below what was allowed under the land use designation and zoning ordinances of the affected county or affected city, as applicable, as in effect on January 1, 2018, except as otherwise provided in clause (ii) of subparagraph (B). For purposes of this subparagraph, "less intensive use" includes, but is not limited to, reductions to height, density, or floor area ratio, new or increased open space or lot size requirements, or new or increased setback requirements, minimum frontage requirements, or maximum lot coverage limitations, or anything that would lessen the intensity of housing. (Gov. Code § 66300(b)(1)(A).)

Additionally, we object to the inconsistencies with state law identified in the Planning Department's letter of November 27, 2023 (attached). As discussed in the letter, a number of inconsistencies are itemized (1-9) and admitted but not resolved.

Further, there is no prohibition in state ADU law against ADUs that are attached to existing detached accessory structures. The proposed ordinance seeks to prohibit such ADUs, which is unlawful.

We urge the Board of Supervisors to eliminate the proposed inconsistencies with state law.

Very truly yours,

PATTERSON & O'NEILL, PC

Ryan Patterson

Attorneys for YIMBY Law and Sonja Trauss

Ryan J. Patterson Patterson & O'Neill, PC Main: (415) 907-9110 Direct: (415) 907-7701

Mobile: (530) 913-7609 Fax: (415) 907-7704

235 Montgomery Street, Suite 950

San Francisco, CA 94104 ryan@pattersononeill.com www.pattersononeill.com

This email may contain privileged or confidential material for the sole use of the intended recipient. Review or distribution by others is strictly prohibited. If you are not the intended recipient, please contact the original sender and delete all copies. Nothing in this email or any attachments should be regarded as tax advice unless expressly stated.



November 27, 2023

Mr. David Zisser Assistant Deputy Director Local Government Relations & Accountability Housing Policy Development Division California Department of Housing and Community Development 2020 W. El Camino Avenue, Suite 552 Sacramento, CA 95833 via email to David.Zisser@hcd.ca.gov

Re: HCD Review of San Francisco's Accessory Dwelling Unit Ordinance No. 053-23

Dear Assistant Deputy Director Zisser,

Thank you for your October 26, 2023 transmittal of the California Department of Housing and Community Development's ("HCD") findings regarding San Francisco's accessory dwelling unit ("ADU") Ordinance No. 053-23. The purpose of this letter is to respond to those findings pursuant to California Government Code section 65852.2, subdivision (h)(2)(A). We appreciate your recognition of the City's local ADU approval program, and share HCD's goal of maximizing ADU production under the City's State-mandated ADU programs.

On September 28, 2023, the San Francisco Planning Commission recommended approval, with modifications, of a new proposed ADU ordinance contained in San Francisco Board of Supervisors File. No. 230310 (the "pending ADU ordinance"). That ordinance is now pending at the Land Use and Transportation Committee of the Board of Supervisors. HCD's October 26 letter requests nine amendments to the City's ADU ordinance. As explained further below, the pending ADU ordinance, if enacted with the modifications recommended by the Planning Commission, would address three of HCD's findings.

The Planning Department and Mayor Breed will seek additional amendments to the pending ADU ordinance to address HCD's remaining findings. Some of these additional amendments must be referred back to the City's Planning Commission under section 4.105 of the City's Charter and Planning Code section 302, subsection (d). We are confident that these anticipated changes to San Francisco's ADU approval process will conform the City's State-mandated ADU programs to State law requirements and further facilitate construction of this important type of housing. In the portion of this letter that follows, we restate HCD's findings and describe specifically how we propose to address each of them.

1. Section 102 – Definitions / JADU – The Ordinance defines a junior accessory dwelling unit (JADU) as a Dwelling Unit meeting the requirements of subsection 207(c)(6) and is "owner-occupied, unless the

owner resides in the remaining portion of the structure." Government Code section 65852.22, subdivision (a)(2), does not require owner-occupancy if the owner is another governmental agency, land trust, or housing organization. The Ordinance must be amended to reflect when owner-occupancy is not required.

**Response**. We will seek an amendment to the pending ADU ordinance to add an exception from the owner occupancy requirements in Government Code section 65852.22, subdivision (a)(2) into the Planning Code's definition of Junior ADU.

2. Section 136(c)(32) – Lot Depth – The Ordinance provides that if an ADU is proposed for a single-family home, the rear yard must be 25 percent of the lot depth but in no case less than 15 feet. Government Code section 65852.2, subdivision (c)(2)(C), prohibits any requirements on lot coverage that does not permit at least an 800 square-foot ADU with four-foot side and rear setbacks. The Ordinance must be amended to make clear an 800 square-foot ADU is allowed notwithstanding any limits on rear yard percentage or depth.

**Response**. Despite the language in question, the City does not currently enforce any lot depth requirements that do not permit at least an 800 square-foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. Nonetheless, we will seek a clarifying amendment to the pending ADU ordinance to be explicit that the lot coverage requirements of Planning Code Section 136 do not prohibit construction of an ADU that is no more than 800 square feet with four-foot side and rear setbacks.

3. Section 207(c)(6)(A) – *Applicability* – The Ordinance states, "If construction of the ADU will not meet the requirements of this subsection, the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6)." The programs presented here – the State Mandated Program and the Local Program – are not sufficiently distinct and do not appear to allow applicants to choose which route they would like to take regarding their ADU or JADU application. The State Mandated Program implements State ADU Law, which creates two paths. First, Government Code section 65852.2, subdivision (a)(3)(A), provides that "[a] permit application for an accessory dwelling unit or a junior accessory dwelling unit shall be considered and approved ministerially without discretionary review or a hearing...." Second, Subdivision (e)(1) provides that "notwithstanding subdivisions (a) to (d), inclusive, a local agency shall ministerially approve an application for a building permit" for ADUs meeting the requirements under (e)(1). The Local Program creates yet another path. The City must amend the Ordinance to make it clear that there are distinct and separate paths for the development of ADUs and to allow applicants, at their election, to participate in either the State Mandated Program or the Local Program. The City may not automatically transfer an application to Section 207 (c)(4) if the application does not meet the requirements of section 207 (c)(6).

Response. In addition to its Local ADU program, the City allows applicants to elect to participate in either of its two State-mandated ADU programs: the "Hybrid ADU" program, which implements Government Code section 65852.2, subdivision (e); and the "State ADU" program, which implements Government Code section 65852.2, subdivisions (a)-(d). The City does not require ADU permit applicants to participate in the Local ADU program, and does not automatically transfer permit applications from either of the State-mandated approval programs to the Local program. The City and the Planning Department maintain ADU-related websites that both identify all of the City's ADU programs and provide information to help applicants choose the most suitable approval



2

pathway for their ADU project.¹ The pending ADU ordinance, with the Planning Commission's recommended modifications, would further distinguish the City's State-Mandated ADU programs from the City's Local ADU program by relocating these programs to new, separate sections of the Planning Code and clarifying the text of the Code.

4. Section 207(c)(6)(B)(ii) – Historic Designation – The Ordinance states that "[f]or projects involving a property listed in the California Register of Historic Places, or a property designated individually or as part of a historic or conservation district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any architectural review standards adopted by the Historic Preservation Commission to prevent adverse impacts to such historic resources. Such projects shall not be required to obtain a Certificate of Appropriateness or a Permit to Alter." These standards under Government Code section 65852.2, subdivision (a)(1)(B), apply to ADUs permitted under section 65852.2, subdivisions (a)-(d); however, ADUs under section (c)(6) of the Ordinance apply to state mandated ADUs permitted under Government Code section 65852.2, subdivision (e). These historic designation standards must be moved to section 207(c)(4) of the Ordinance. Further, under Government Code section 65852.2, subdivision (a)(1)(B), only the California Register of Historic Resources may be used to restrict ADUs. Utilizing a local register of historic resources, or a special district, could preclude ADUs from being created in those areas. Therefore, the City must amend this section to remove the other restriction on special districts or significant lots and move these standards to section 207(c)(4) of the Ordinance.

Response. Government Code section 65852.2, subdivision (a)(1)(b)(i) broadly permits the City to impose objective architectural review standards on ADUs seeking approval under the City's State ADU program. This grant of authority is separate from, and in addition to, subdivision (a)(1(b)(i)'s authorization of local "standards that prevent adverse impacts on any real property that is listed in the California Register of Historical Resources." Furthermore, Government Code section 65852.2, subdivision (e)(7) also broadly permits the City to impose objective standards, "including, but not limited to . . . historic standards" on ADUs under the City's Hybrid ADU program. State ADU law therefore authorizes the City to impose objective architectural review standards on ADUs seeking approval under either of the City's State-mandated programs. We will seek an amendment to the pending ADU ordinance to restate existing law that any architectural review standards adopted by the Historic Preservation Commission that are applicable to State-mandated ADUs must remain objective. We will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

5. 207(c)(6)(C)(i)(b), (c)(6)(C)(ii)(b), 207(c)(6)(D)(i) and (c)(6)(D)(iii) – Number of ADUs – The Ordinance states that "[o]nly one ADU and one JADU is permitted per lot" in (c)(6)(C)(i)(b) and "[t]he lot on which the ADU is proposed does not contain another ADU, but may contain a JADU" in (c)(6)(C)(ii)(b). However, under Government Code section 65852.2, subdivision (e), which this section of the Ordinance is intended to implement, a residential lot may create a minimum of one ADU converted from existing space; one new construction, detached ADU under 800 square feet; and one JADU. Therefore, the City must amend these sections to allow for at least by-right units.

<sup>&</sup>lt;sup>1</sup> For example, see <a href="https://sfplanning.org/accessory-dwelling-units">https://sf.gov/topics/accessory-dwelling-unit-adu</a>. The Planning Department has prepared extensive materials to assist applicants seeking to construct an ADU, including a chart comparing the City's ADU programs, which may be found at <a href="https://sfplanning.org/sites/default/files/documents/adu/ADU">https://sfplanning.org/sites/default/files/documents/adu/ADU</a> programs comparison chart.pdf.



3

Additionally, the Ordinance states that "[o]nly one ADU will be constructed" in (c)(6)(D)(i) and "[t]he lot on which the ADU is proposed does not contain another ADU or JADU" in (c)(6)(D)(iii). The Ordinance allows only one ADU per lot; however, units created within the proposed or existing space of a primary dwelling, or an existing accessory structure would be created pursuant to Government Code 65852.2, subdivision (e)(1)(A). Subdivision (e) allows for a combination of units to be created such that there may be up to three additional dwelling units. Therefore, the City must amend this section to remove this restriction.

**Response**. In order to comply with HCD's interpretation of Government Code section 65852.2, subdivision (e), we will seek amendments to the pending ADU ordinance to permit the construction of up to three ADUs that meet applicable requirements under the City's Hybrid ADU program.

6. 207(c)(6)(C)(ii)(e), (c)(6)(C)(iv)(c), & (c)(6)(D)(ix) – Height Restrictions – The Ordinance requires "a height no greater than sixteen feet." However, Government Code section 65852.2, subdivision (c)(2)(D), allows for a height of 16, 18, 20, or 25 feet, as applicable. The City must amend the Ordinance to comply with State ADU Law.

**Response**. To comply with the State ADU law requirements referenced in this finding, the Planning Commission recommended modifications to the pending ADU ordinance to increase height limits to 16, 18, 20, or 25 feet, as applicable.

7. 207(c)(6)(D) – Subdivision (c)(2)(C) Restrictions – The Ordinance states that "the City shall not impose limits on lot coverage, floor area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not permit construction of an ADU meeting all other requirements that is 800 square feet or less...." However, Government Code section 65852.2, subdivision (c)(2)(C), is more comprehensive, stating that "a local agency shall not establish by ordinance...[a]ny requirement for a zoning clearance or separate zoning review or any other minimum or maximum size for an accessory dwelling unit, size based upon a percentage of the proposed or existing primary dwelling, or limits on lot coverage, floor area ratio, open space, front setbacks and minimum lot size, for either attached or detached dwellings that does not permit at least an 800 square foot accessory dwelling unit with four-foot side and rear yard setbacks to be constructed in compliance with all other local development standards." Imposing additional planning reviews or front setbacks which could preclude ADUs of 800 square feet or less would violate statute. Therefore, the City must amend this section to include these items.

**Response**. The City does not currently impose any zoning clearance, separate zoning review, or size requirements that do not permit construction of at least an 800 square foot ADU with four-foot side and rear setbacks, nor will it do so upon passage of the pending ADU ordinance. We will seek an amendment to the pending ADU ordinance to incorporate these additional restrictions on City authority into the text of the Planning Code.

8. 207(c)(6)(E)(ii) – *Notification* – The Ordinance states that prior to permit application, a property owner must "[c]ause a notice describing the proposed project to be posted on the subject property for at least 15 days...." However, Government Code section 65852.2, subdivision (a)(7), states that "[n]o other local ordinance, policy, or regulation shall be the basis for the delay or denial of a building permit or a use



permit under this subdivision." Requiring 15 days of notification prior to the submittal of an application for an ADU would cause an undue delay in the permitting process. Therefore, the City must remove this requirement.

Response. We will seek amendments to the pending ADU ordinance to remove this notification requirement for ADUs seeking approval under the City's State ADU approval pathway. Nonetheless, we note that Government Code section 65852.2, subdivision (e)(7) grants the City broad authority to impose objective standards, including reasonable notification requirements, on ADUs seeking approval under the City's Hybrid ADU approval pathway. To this end, we will also seek to add findings to the pending ADU ordinance to explain why the City's ADU controls comply with the applicable requirements, pursuant to Government Code section 65852.2(h)(2)(B)(ii).

9. 207(c)(6)(F) – Review and Approval – The Ordinance states that "[t]he City shall act on an application for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt of the complete application, without modification or disapproval, if the proposed construction fully complies with the requirements set forth in this subsection 207(c)(6)." However, "act on" is outdated language, and as of January 1, 2023, Government Code section 65852.2, subdivision (a)(3), states that "[t]he permitting agency shall either approve or deny the application to create or serve an accessory dwelling unit or a junior accessory dwelling unit within 60 days...." (Emphasis added.) Therefore, the City must amend this language to comply with the updated State ADU Law.

**Response**. The pending ADU ordinance, with the Planning Commission's recommended modifications, would amend the Building Code to require the City to approve or deny a permit to construct an ADU or Junior ADU within 60 days from receipt of a complete application.

We look forward to continuing our collaboration with HCD to help achieve our shared goal of addressing the housing needs of the City and State.



CC (all electronic)

Mayor London Breed
Members of the Board of Supervisors
City Attorney David Chiu
Director Patrick O'Riordan, DBI
Neville Pereira, DBI
Lisa Gluckstein, Office of the Mayor
Judson True, Office of the Mayor
Tyler Galli, California Department of Housing and C

Tyler Galli, California Department of Housing and Community Development Jamie Candelaria, California Department of Housing and Community Development



From: Ken Mandler
To: Major, Erica (BOS)

Subject: Public Comment on Board File #210585

Date: Monday, October 25, 2021 9:23:03 AM

Attachments: SF-BOS-LAND-USE-COMMITTEE-210585-102221.pdf

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

#### Dear Ms. Major:

Board File #210585 has been sent to the Land Use and Transportation Committee by the San Francisco Planning Commission for recommendation. It has not yet been calendared by your committee. I have attached my written "public comment" to the proposed legislation. I would like you to include it in the legislative file and distributed in the legislative packet when the legislation is set for hearing.

I understand that we treat "future hearing dates" as a more closely held secret than the nuclear codes the president needs to launch a nuclear war. Therefore, you are unable to provide me with an estimated date for the hearing in this matter. I, of course, would be interested in that information so that I, a citizen of San Francisco, can set aside, on my calendar, that time. That would all sound normal in a democratic society. However, I know where I live, but if you can spill any beans here, better to me, than to the FBI!

Thanks.

Kenneth Mandler A Citizen of San Francisco Supervisor Myrna Melgar, Land Use and Transportation Committee Supervisor Dean Preston, Land Use and Transportation Committee Supervisor Aaron Peskin, Land Use and Transportation Committee 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Re: File #210585 San Francisco ADU Ordinance Update:
This Proposed Legislation Restricts Housing Development
During a HOUSING CRISIS; Please VOTE NO

The City and County of San Francisco has a long history of enacting "restrictions" on housing development. Our very first zoning law, known as the Cubic Air Ordinance, was enacted during a period of rampant real estate speculation in the 1870s. The Cubic Air Ordinance required boarding houses to offer a minimum amount of space per tenant—supposedly a social "good." However, the law's true purpose, accord to Hunter Oatman-Stanford in his 2018 article, "Demolishing the California Dream: How San Francisco Planned its Own Housing Crisis," was to criminalize Chinese renters and landlords so their jobs and living space could be reclaimed for San Francisco's white residents, thereby "setting an ominous precedent" that continues today, in your consideration of File #210585, the ADU Ordinance. File #210585 was recommended for passage by the San Francisco Planning Commission on 9/2/21 and is now before your committee for recommendation. The proposed legislation has not yet been set on your agenda.

Down through the years until the equally disastrous 1978 Downzoning that even Rai Okamoto, the SF Planning Director at the time, expressed reservations about, the restrictions on housing development in San Francisco continued to be tightened. The minutes of the 6/27/1978 SF Planning Commission meeting ended with this conclusion, "As a result, the cost of housing may increase, and that with increasing housing costs, some population groups may find it difficult to live in San Francisco. The proposed zoning will affect the low-and-moderate income households more than any other group."

In two recent articles in the San Francisco Chronicle, Rich Hillis, the SF Planning Director (aka SF Planner Oligarch-in-Chief) was quoted as favoring "upzoning."

These articles by Heather Knight were entitled #1 (7/24/21) "Go big or go home; SF supervisor juices housing legislation to allow fourplexes on every single family lot," and #2 (8/27/21) "One housing project has turned into an epic San Francisco battle."

In the 7/24/21 article, Hillis noted that San Francisco's zoning has meant a lot of development on the east side and too little on the west side. He stated "we've gotten what we've zoned for. We need to make changes if we're going to meet our housing goals, and fourplexes are part of the answer."

In the 8/27/21 article Knight wrote "Even Rich Hillis, the city's planning director agreed with the assessment that the culprit here is the city's own rules, which vastly limit new housing in wide swaths of the city despite the need for more housing." Hillis was quoted by Knight as stating "There was a lot to like about this proposal, but our 1960s-era code doesn't allow us to approve it."

Basically, Rich Hills has good public relations and access to reporters who write for our oligarchs. A good quote is a good quote. Basically, Hillis says he cannot do anything!

# <u>Land Use & Transportation Committee's Consideration of File #210585</u>

And here he is, along with his legislative representative, Veronica Flores, proposing to prohibit TRIPLEXES in San Francisco in File #210585. Remember, he was quoted above pushing FOURPLEXES in those articles. And now he brings legislation before you that will prohibit fully legal (under state law) TRIPLEXES.

Here is the background. The new state ADU laws enacted in 2019 allow single family homeowners, and there are over 128,000 in San Francisco, to build TWO ADUs on their lot, one in the house and one in the backyard. That creates a TRIPLEX. This has been the law of the land in San Francisco since 1/1/2020.

Now comes SF Planning's proposal in File #210585 to eliminate this option. How can they do that? It is state law. Well if you have good lobbyists, and the City and County of San Francisco has good lobbyists in Sacramento, you can insert an "exception." And, lo and behold, in the midst of an existential HOUSING CRISIS, the city did succeed in getting this exception and now is utilizing this "exception"

in state law to propose in File #210585, to eviscerate the state's ADU law allowing TRIPLEXES.

And let's be clear; they are not making this easy for you to figure out! The proposed law, as Flores and Hillis will assure you, will allow TWO ADUs on a single lot in San Francisco, theoretically! That is TRUE. However, the devil is in the details and if you have a MASSIVE backyard in San Francisco, you can probably meet the conditions. On my lot at 466 Country Club Drive (In District 7, Myrna Melgar's district), the law that you are prepared to approve would allow a 16 square foot ADU. My proposal, as submitted on 2/19/21 under the state ADU law was for a 454 square foot ADU. The 16 square feet provided for by the proposed law you are about to approve does not meet the standards for habitable space in San Francisco which is a minimum of 120 square feet. There you have it, yes, theoretically triplexes are allowed under File #210585—and Hillis and Flores will forcefully state this—but they know you will not have the time and inclination to figure out their scam!

The law in front of you, File #210585, is unnecessary. State ADU laws are currently applicable in San Francisco and there is no requirement that a local ADU law be implemented, particularly when it DISCOURAGES housing development during a HOUSING CRISIS.

Purportedly, File #210585 is being proposed to allow "less restrictive" provisions for the Local ADU program as allowed by the state ADU program. On page 6 of the Executive Summary as prepared by Veronica Flores, there is a paragraph about "Ability to be Less Restrictive." Two minor "less restrictive" points (impact fees and measuring of height) are described are, thereby, described by Ms. Flores. *Nowhere in the Executive Summary does Ms. Flores clearly describe the "ABILITY TO BE MORE RESTRICTIVE THAN STATE LAW," points that File #201585 includes.* That is quite interesting, is it not? In fact, the File #210585 and File #210699 (unanimously approved by your committee on October 18, 2021) will virtually shut off ADU development in San Francisco. And it will be done the same way that San Francisco officials enacted the Cubic Air Ordinance in the 1870s to rid the city of Chinese residents—without a clear discussion about the ACTUAL impact of complex and confusing legislation! History repeats itself quite often, and on a regular basis, in San Francisco!

## Why is this law then being proposed?

## 1)SF PLANNING COMMISSIONER SUE DIAMOND'S BACKYARD FOCUS

If you go back and watch the 9/2/21 SF Planning Commission hearing and the previously proposed File #201008 one on 11/5/20, you will see the SF Planning Staff Member Veronica Flores playing up to a specific Planning Commissioner, Sue Diamond. Ms. Diamond is the proud homeowner of a single-family San Francisco residence appraised at \$6 million on a 4800 square foot lot and she has personally reaped a \$5 million, "something from nothing," San Francisco oligarch windfall by owning this property since 1990 when she paid \$891,000 for it. She likes her backyard!

Does File #210585 prohibit backyard ADUs in San Francisco. The answer is "NO." Therefore, Ms. Diamond's quest to ban backyard ADUs is not satisfied by File #210585. However, for the SF Planning staff to curry favor with the Commissioner (which they do to get their jobs done; and sometimes to get their jobs; looking at you, Mr. Hillis); they have to "play" to the audience. They know what they are doing; but in the world of zoning/planning complexity, it is very difficult for civilians, such as you and myself, to figure out (hence the steady growth in the employment of permit expeditors, including SF Planning Director Rich Hillis' employment of the notorious, unregistered "permit expeditor" Jeremy Paul, to ensure final approval of a second unit in his own home!)

Here is what #210585 actually does. It bans backyard ADUs in San Francisco only in situations where there is also an ADU in the house. That's two ADUs on one Single Family lot. Does that happen often? The UC Berkeley Terner Center for Housing Innovation just released a study in April 2021 about recent ADU homeowners and the study indicated that 97% of ADU homeowners had only ONE ADU at their home! So why all the fuss and commotion?

How many San Francisco homeowners have actually proposed to build TWO ADUs on their Single Family Lot since state law allowed it on 1/1/2020? EXACTLY ONE. Me! On 2/19/21, I applied for a permit to build TWO ADUs on my Single-Family Lot at 466 Country Club Drive. On October 4, 2021, Natalia Kwiatkowska of SF Planning, forcibly stated that unless I withdrew one, no ADU permit would be issued to me. This was before File #210585 was enacted by you, the people's

representatives at the Board of Supervisors. Don't ask....it is how SF Planning operates; they make the rules first; ask for your approval later; all while restricting new housing in San Francisco during a HOUSING CRISIS. You really do not want to know how that happens!

On October 22, 2021, I filed a "withdrawal" of my permit application for the 2<sup>nd</sup> ADU on my single-family lot at 466 Country Club Drive per Ms. Kwiatkowska's intimidating request. I was hoping to satisfy her and get my project moving forward. We will see!

# 2) SAN FRANCISCO REAL ESTATE OLIGARCHS (SF PLANNING DIRECTOR RICH HILLIS INCLUDED) BENEFIT FROM REDUCED HOUSING SUPPLY

Who has an interest in restricting new housing in San Francisco? Well, you know. Our existing real estate oligarchs do! With less housing available, their wealth increases. Mr. Hillis, the SF Planning Director, is an example. His multi-million dollar wealth has been solely derived by skillful manipulation of the SF Planning/Permitting rules and a strategic hire of a permit expeditor in 2018, Jeremy Paul. Hillis made good "hay" at his properties, 4983 17<sup>th</sup> Street, 830 Stanyan Street, and 417 Lyon Street. And next door, associates of Mr. Paul, utilized complex planning procedures to turn a \$1.6 million home (413 Lyon Street; right next door to Mr. Hillis' home) bought in 2018 into a \$5.5 condominium complex sale on 9/9/21. With renovation costs, the profit was a cool \$3 million in 3 years of work! Mostly paperwork "work." How did they figure out how to utilize a condominium conversion law that required long-term occupancy as a flipper, well, you might not have to look too far to understand where they got that advice (next door!). Mr. Jeremy Paul, a notorious "permit operator," and Mr. Hillis have a "relationship," a very profitable one.

#### **VOTE NO ON FILE #210585**

I ask that you not approve the proposed legislation, File #210585. No legislation is needed. The state ADU laws apply to San Francisco already and in actuality ENCOURAGE ADU development. The alternative is for your names to be associated with voting to DISCOURAGE housing development during an existential HOUSING CRISIS in San Francisco. That will be some legacy!

## <u>Please ask the following TOUGH questions:</u>

- 1)Your proposed legislation allows detached backyard ADUs in all 128,000 single family lots in San Francisco, correct? (ANSWER: YES)
- 2) Then why are you so intent upon banning a backyard ADU in the very few situations where there is possible a second ADU in the house, as allowed by state law? The UC Berkeley study found that 97% of ADU homeowners only had one ADU. Is this not a very rare circumstance that we are addressing with this legislation?
- 3) Exactly how many single-family homes in San Francisco do you foresee having two ADUs? Do any have two ADUs now?
- 4) Can we wait and see if we have an ACTUAL problem? Why must we ban something that may theoretically happen or not happen? Our time is valuable. We have big issues here at the Board of Supervisors-Crime, Evictions, Housing. And you want us to focus our precious attention on what, in the end, is a theoretical issue.
- 5) Does the proposed legislation, in any way, decrease Sue Diamond's enjoyment of her backyard?
- 6) Does the legislation, due to its opaqueness and complexity, enhance the ability of an individual, with the help of a permit expediter, to extract unforeseen benefits from the various confusing and complex provisions of the proposed legislation? Remember, Mr. Hillis' neighbors were able to extract \$3 million in windfall profits from a very similar "2 unit condominium" law we enacted for "long-term owners." There must have been a little "unforeseen" loop-hole in that complex law, or maybe it was just too complex for the staff to properly administer and a skilled expeditor knew which buttons to push. Are we not creating a similarly complex law here in File #210585, unnecessarily?
- 7) Does this legislation restrict housing development in San Francisco? If so, does it make existing San Francisco homeowners, the "real estate oligarchs" more wealthy?

8) Are you familiar with Mr. Mandler's proposal and permit applications for 466 Country Club Drive? Will this legislation prohibit Mr. Mandler's second ADU that he is privately financing?

ONE LAST QUESTION. Mr. Mandler submitted his permit applications many months prior to your presentation of File #210585 to our committee, the legislation that would prohibit his TWO ADU development on a single family lot in San Francisco. At the time he submitted his permit applications, such a development was LEGAL in San Francisco. How does it happen that the San Francisco Planning Department, under the leadership of Director Rich Hillis decides to declare something illegal, and then, only later, to seek legislation to be approved, AFTER THE FACT. Mr. Mandler attended Lowell High School. He had a Civics class. In that Civics class, he learned that legislation was proposed, then considered by the legislative body, here the Board of Supervisors, passed, and then sent on to the executive, the Mayor in this case, to sign. Only then was a law effective. Was Mr. Mandler's Civics class at Lowell High providing him with "fake news?" Or does Mr. Hillis and the SF Planning department just make up and impose "laws as they go.....?"

FILE #210585 IS DESIGNED TO RESTRICT HOUSING DEVELOPMENT IN SAN FRANCISCO DURING A HOUSING CRISIS; PLEASE VOTE NO.

Sincerely,

Kenneth Mandler 466 Country Club Drive San Francisco, CA 94132 kenmandler@gmail.com

Attachment: File #210585



# EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

**HEARING DATE: September 2, 2021** 

90-Day Deadline: September 9, 2021

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number:2021-006260PCA [Board File No. 210585]Initiated by:Mayor Breed / Introduced June 8, 2021Staff Contact:Veronica Flores, Legislative Affairs

Veronica.Flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, 628-652-7533

**Recommendation:** Approval

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units (ADUs) meeting certain requirements in single-family and multi-family buildings. The changes in the proposed Ordinance are required to bring the Planning Code into compliance with State law.

Before comparing the changes between the Planning Code today and the proposed Ordinance, it is important to understand that there are now two different categories of ADUs under State law. The City is required to act on all these ADUs within 60 days of receipt of a complete application and shall be ministerial. These State-Mandated ADUs have no discretionary action, are not subject to review under the California Environmental Quality Act (CEQA), no subjective design review, and have a shortened appeal window. A brief description is included below to help clarify the comparisons in the following table. In efforts to clarify the different types of ADUs, the names have been simplified since the November 2020 Commission hearings as follows.

- State Program (known as Streamlined ADUs in the proposed Ordinance): These ADUs are the most permissive in that the City has no ability to require Code compliance for anything that is not listed in State law; however, State Program ADUs are only permitted on properties where there are no other ADUs. This program allows one ADU (conversion, attached, or detached) per lot.
- **Hybrid Program** (known as Ministerial ADUs in the proposed Ordinance): These ADUs need to comply with all Planning Code requirements (e.g. rear yard, exposure, etc.), except for density and cannot

require a waiver. Number of ADUs (conversion, detached, and/or junior) allowed per this program varies. This most closely resembles what is allowed today under the Section 207(c)(6) or previously known as "No Waiver ADUs". Additionally, Hybrid Program ADUs include a new type of ADU for existing and proposed single-family dwellings called the Junior ADU (JADU), which is described below.

- o **Junior ADUs**: Junior ADUs would be allowed within existing or proposed single-family dwellings. General eligibility requirements include, but are not limited to, the following:
  - Converting no more than 500 square feet of the existing or proposed single-family dwelling;
  - Owner occupancy in either the primary unit or JADU;
  - An entrance that is separate from the main entrance of the primary unit;
  - Must include an efficiency kitchen; and
  - May or may not include shared sanitation facilities.

For further details, see the <u>ADU Programs Comparison Handout</u> available on the Planning Department website.

The Way It Is Now	The Way It Would Be
Review timeline: The Department is required to complete review of an ADU within 120 days from receipt of a complete application.  Articles 10 and 11: ADUs proposed within Article 10 and 11 buildings and districts would be required to comply with architectural review standards as adopted by the Historic Preservation Commission.  These projects are not subject to the Certificate of Appropriateness or Permit to Alter review processes.	The City would be required to act on a permit for an ADU or JADU under State law within 60 days from receipt of a complete application.  Articles 10 and 11 would explicitly exempt State and Hybrid Program ADUs and JADUs proposed within landmark buildings and districts from Certificate of Appropriateness and Permit to Alter review processes.
Planning Code compliance: State-Mandated ADUs (also known as No Waiver ADUs) must comply with all Planning Code requirements except for density limitations.	Hybrid Program ADUs would still require Planning Code compliance except for density. However, State Program ADUs would not be required to comply with Planning Code requirements that are not listed in State law.
Impact fees: All ADUs are subject to impact fees, which are calculated based on standard thresholds such as adding a new unit or square footage.	State and Hybrid Program ADUs smaller than 750 square feet would be exempt from impact fees. State and Hybrid Program ADUs proposed on properties with three or fewer units would also be exempt from impact fees. State and Hybrid Program ADUs 750 square feet or larger would be subject to a reduced impact fee. The reduced impact fee would be based on the ADU's proportion in relation to the primary unit for single-family dwellings, or the average of existing units for multi-family dwellings.
Noticing for single-family dwellings: All ADUs proposed within existing or new construction single-family dwellings require a 30-day notice posted at the	ADUs proposed within an existing or new construction single-family dwelling that have tenant(s) would be required to complete either a) the



The Way It Is Now	The Way It Would Be
property, a mailed notice, and an online notice. The Planning Department issues such notices during the 120-day review timeframe.	Department of Building Inspection (DBI) <u>Screening</u> <u>Form</u> , if applicable or b) if the DBI Screening Form is not applicable, send a notice per the Planning Code requirements. Proof of this notice needs to be submitted with a complete application.
Density: One ADU is permitted in an existing or new construction single-family dwelling or existing authorized detached structure. Proposed ADUs may be located within non-habitable space and may take habitable space away from an existing dwelling.	One State Program ADU (conversion, attached, or detached) would be permitted for existing or proposed single- or multi-family dwellings so long as there are no other ADUs on the properties.  Hybrid Program ADUs would be permitted as follows:
	Existing or new construction single-family dwellings or existing authorized detached structures would be permitted to add one ADU (conversion or detached) and/or one JADU.
	Existing multi-family dwellings would be permitted to add either 1) one conversion ADU or up to 25% of the existing number of legal dwelling units within the primary structure, whichever is greater, or 2) up to two detached ADUs.
Size restrictions: ADUs proposed within an existing or proposed single-family dwelling or within an existing authorized detached structure are limited to 1,200 square feet in size.	Hybrid Program detached ADUs would be permitted up to 800 square feet for properties with existing or proposed single-family dwellings. JADUs would be permitted up to 500 square feet within existing or proposed single-family dwellings.
	State Program detached ADUs would be permitted up to 850 square feet for studio and one-bedrooms and up to 1,000 square feet for two or more bedrooms for existing or proposed single- or multi-family dwellings. Additionally, if there is an existing dwelling, State Program attached ADUs have the following size restrictions: a) studios and 1-bedroom ADUs would be permitted up to 850 sf or 50% of existing primary dwelling, whichever is greater and b) ADUs with two or more bedrooms would be permitted up to 1,000 sf or 50% of existing primary dwelling, whichever is greater.
Expansions: Existing authorized detached structures may be expanded with dormers. If said structure is	The specific provisions related to expansions on existing authorized detached structures would be removed since detached ADUs would be permitted



The Way It Is Now	The Way It Would Be
located on a corner lot, an additional story above the existing footprint is permitted.	per State law. However, Hybrid Program ADUs on properties with an existing or proposed single-family dwelling may expand an existing authorized detached structure by up to 150 square feet to accommodate ingress/egress.
Height: ADUs must comply with the height requirements	State Program ADUs (attached and detached) would be limited to 16 feet in height.  Hybrid Program detached ADUs would be limited to 16 feet in height.  Further, detached ADUs located outside of the buildable area (only allowed under the State Program) would be measured from existing grade at any given point to either a) the highest point of a finished roof in the case of a flat roof or b) the average height of a pitched roof or stepped roof, or similarly sculptured roof form.
Setbacks: ADUs must comply with all required setbacks.	State Program ADUs (attached and detached) would require a setback of four feet from the side and rear property lines. No setback is required if the ADU is located within an existing living area or an existing accessory structure, or an ADU that replaces an existing structure, is in the same location, and constructed to the same dimensions as the structure being replaced.  Hybrid Program detached ADUs would require a setback of four feet from the side and rear property lines and need to comply with all local Planning Code setback requirements.
TECHNICAL CLARIFICATIONS FOR LOCAL PROGRAM	
Noticing for Waiver Program: Notice is required for new construction or expansions that are not exempt from noticing.	Notice would only be required for any proposed new construction building, not for any scopes of work related to the ADU itself.
Waivers: Waivers may be granted for ADUs added to existing buildings under the Waiver Program.	Waivers may only be granted for ADUs proposed within existing buildings. ADUs proposed within new construction buildings may only be granted the density waiver.



# **Background**

The State Legislature has deemed ADUs a valuable and affordable form of housing in California. The state's ADU laws have been amended several times to revise the requirements and make the approval of an ADU less discretionary.

San Francisco first adopted a local ADU program in 2014 and made several updates since the initial inception both in response to changes to the State law and to improve the City's local ADU program. The most recent ADU changes prior to this Ordinance occurred in 2019, which allowed ADUs in new construction. The proposed Ordinance will update San Francisco's ADU programs to comply with the latest amendments to the State law, per Section 3 of Senate Bill 13, Section 2 of Assembly Bill 68, and Section 1.5 of Assembly Bill 881, all of which were effective beginning January 1, 2020. The proposed Ordinance also incorporates changes made to State law under Assembly Bill 3182, which was effective beginning January 1, 2021. All these changes are required to bring our local code into compliance with State law. Additionally, the proposed Ordinance will clarify the ministerial approval process, restructure the Code to make it more legible to read, and provide technical clarifications.

This Ordinance is the continuation of <u>Board File 201008</u> which was filed on May 3, 2021. The only changes within this new Ordinance compared to the prior Ordinance includes clarifications or changes required by State law, as well as incorporating the recommended modification from both the Historic Preservation and Planning Commissions from the November 2020 hearings.

## **Issues and Considerations**

# **Housing Stock**

San Francisco and the Bay Area have a housing shortage. The Planning Department is working to meet these housing needs. In the City's Housing Element, Objective One specifically cites ADUs as an effective way to add to the housing stock. The ADU program helps create new dwelling units, mostly through infill efforts. The initial ADU pilot program in the Castro District in 2014 has now grown into the robust ADU programs of today. This is a testament to the success of the ADUs and why the ADU program continues to grow and evolve. The Ordinance will build on these efforts by allowing for more opportunities to build ADUs.

The Housing Element cites Accessory Dwelling Units as an effective and inexpensive way to realize greater housing potential and add to the housing stock.

#### **Ministerial Overview**

The latest State law amendments clarify the ministerial review for ADUs in single-family and multi-family dwellings. Ministerial review for such ADUs is defined as follows:

- No subjective design review except for standards that prevent adverse impacts on any real property that is listed in the California Register of Historic Places
- Not subject to review under the California Environmental Quality Act (CEQA)
- Not subject to Planning Code Section 311 neighborhood notification requirements
- No discretionary review opportunity



Executive Summary
Hearing Date: September 2, 2021

Additionally, the State-Mandated ADUs are also subject to a shortened appeal window requiring that the appeal be heard within 10-30 days from appeal filing.

Another important distinction is that ADUs approved under State law are not subject to the rent stabilization provisions of the San Francisco Rent Ordinance. ADUs added under the Local ADU Program are subject to Rent Control when a complete or partial waiver, or an administrative exception, is granted from the Planning Code requirements and when the lot contains a Rental Unit. State-Mandated ADUs do not receive waivers and thus there is no opportunity to impose Rent Control on such ADUs.

While these ministerial ADUs are subject to State law, we are still maximizing the number of ADUs we can subject to Rent Control. In some cases, the Local ADU Program offers more opportunities for ADUs, including potentially an unlimited number of ADUs in certain cases. If the property is eligible for more than one program, the property owner will be able to decide which program best suits their needs.

# **Ability to be Less Restrictive**

The proposed Ordinance is implementing only what is required by State law, except for the following items:

- Exempting impact fees for State and Hybrid Program ADUs proposed on properties with three or fewer units. The proposed Ordinance exempts more ADUs from impact fees than required by State law in efforts to incentivize more ADUs.
- The way height is measured for Hybrid Program detached ADUs. The proposed Ordinance clarifies this height measurement as it is not currently defined under State law.

State law permits local jurisdictions to legislate changes that are less restrictive, so long as the minimum requirements under State law are still allowed. The Department recommends the Commission consider potential changes (if any) at a later date.

## **Junior ADUs**

State law introduces a new type of ADU within single-family dwellings: a Junior ADU (JADU), which can convert up to 500 square feet of habitable space from the primary unit. The JADU requires their own entrance separate from the main entrance of the primary dwelling and an efficiency kitchen for the ADU.

This proposed change better accommodates multi-generational households, which has been a recurring concern for San Francisco residents. Intergenerational living has increased further under the current COVID-19 conditions and job uncertainties. However, JADUs are a stark contrast to the current "Zoning Administrator Bulletin: Rooms Down" policy, a set of standards that encourages additional habitable space on the ground floor of residential buildings without creating illegal units. The JADU option now allows for an efficiency kitchen in the additional habitable space on the ground floor, discounting the Rooms Down policy that currently prevents this. The Rooms Down Policy was reevaluated, party due to the new State law changes, and has recently been repealed as described below.



## **Update on Zoning Administrator Interpretations**

Pursuant to Planning Code Section 307(a), the Zoning Administrator issues rules, regulations, and interpretations they deem necessary to administer and enforce the provisions of the Code. Formal interpretations are listed within the Planning Code, as well as a series of topical bulletins (i.e. neighborhood notice, bicycle parking, affordable housing, etc.).

During the November 2020 hearings, the Zoning Administrator provided a brief preview of forthcoming interpretations. On March 22, 2021, the Zoning Administrator issued a sizeable set of amendments to existing interpretations and bulletins which are available in a <a href="memo">memo</a> on the Planning Department website. Many of these interpretations pertain to housing-related definitions and controls, including those related to ADUs. The need for these amendments and new interpretations stem from new local and state programs in recent years (i.e. ADUs, Unauthorized Dwelling Units, density bonus programs, etc.), new types of development proposals, and the evolving nature and impacts of the COVID-19 pandemic.

Most of these interpretations are technical and minor in nature, but some will have potentially greater impact. Specifically, the "Rooms Down" bulletin (Zoning Administrator Bulletin No. 1), which limits the development of ground floor spaces in existing Dwelling Units to help prevent the creation of Unauthorized Dwelling Units has been repealed. This transition serves to better respond to our evolving ADU programs and the Code requirement to legalize Unauthorized Dwelling Units. Additional interpretations relate to dwelling unit exposure, housing-related definitions (i.e. Dwelling Unit and Group Housing), and a variety of other issues.

## **Delegation Agreement and Historic Preservation**

Since the November 2020 hearings, staff revised the Historic Preservation Delegation Agreement, including items related to review of ADUs. State law allows the local jurisdictions to implement objective architectural review standards. The Historic Preservation Commission adopted "Accessory Dwelling Units Architectural Review Standards" via Resolution No. 1041 on April 3, 2019. Some of these objective standards now conflict with new State law requirements. During the November 4, 2020 State-Mandated ADUs hearing, the Historic Preservation and Planning Commissions expressed desire to retain reference to these objective review standards where appropriate. In response, the relevant objective review standards that are still compliant with State law have been incorporated into the Delegation Agreement. The revised Delegation Agreement appeared in front of the Historic Preservation Commission on August 4, 2021 and is now in effect.

## **Mid-Block Open Space**

The proposed Ordinance permits Streamlined detached ADUs in the required rear yard so long as the ADU complies with the following requirements listed in the table below.

	State Detached ADUs
Number of ADUs permitted	1
Height	16 feet
Rear and side setbacks	4 feet
Square footage	850 for studio & 1-bedroom ADUs
	1,000 for 2+ bedroom ADUs



Executive Summary Hearing Date: September 2, 2021

These detached ADUs may encroach into the mid-block open space, pending on the proposed location of the ADU and the size of the lot. The required side and rear setbacks and height limitations per State law provide some relief between properties; however, some proposed ADUs may cause minor light or privacy issues that the Commission is typically concerned about. In the case where the proposed ADU complies with these requirements, the Commission would have no opportunity to weigh in on such concerns. If neighbors opposed the detached ADU within the mid-block open space, they would only be able to appeal directly to the Board of Appeals without the opportunity to make their case in front of Planning Commission like they can today. In the case of such an appeal, the Board of Appeals would not have discretion over the project and would be limited to verifying if the State law requirements were followed or not.

Hybrid Program detached ADUs still need to be located within the buildable area of the lot. In this case, the proposed location of the ADU(s) will likely still be in keeping with the general pattern of the neighborhood block.

# **Tenant Noticing**

The Ordinance removes a noticing requirement for single-family dwellings that was added in 2019 and replaces it with new noticing requirements, which apply only if there is a tenant in a single-family home. No Waiver ADUs in single-family dwellings currently require a 30-day notice, even if there is no tenant. It is not logical to require sending a notice to the property owner if they are the only residents in the dwelling. If there is a tenant at the property, the Ordinance would require the property owner to submit one of the following with their permit application:

- A copy of a completed Department of Building Inspection <u>Screening Form</u>, if applicable.
- Posting a 15-day notice at the property and mailing the notice to all tenants. If electing this option, the notices must comply with the Planning Code requirements.

This change ensures that tenants are notified in advance of a new ADU permit and removes the unnecessary notice for owners when there are no tenants impacted. Additionally, the proposed Ordinance requires that this outreach is completed before the ADU permit application is submitted. This earlier timeframe would also help the City ensure the new 60-day review timeframe is met and would provide an earlier opportunity for any impacted tenant(s) to engage with property owner.

Supervisor Mandelman introduced a separate piece of legislation under <u>Board File 210699</u>, which is scheduled to appear before the Planning Commission on September 9, 2021. This Ordinance requires that all Local ADU Program applicants submit a declaration to the Rent Board with a written description of housing services that are located where the ADU(s) are proposed; whether ADU construction would result in severance, reduction, or removal of housing services; and the just cause for the aforementioned. Tenants would have the opportunity to contest the information provided in the declaration and petition the Rent Board for a written determination verifying the presence and defining characteristics of the housing service(s) in question. If no petition is filed, the Rent Board would have 30 days to transmit the declaration to Planning Department. If a petition is filed, the Rent Board would have 90 days to transmit the declaration and their written determination to the Planning Department. The Planning Department would not be able to approve an ADU under the Local Program if either 1) the Rent Board declaration is missing or 2) the Rent Board declaration indicates that the ADU construction would result in severance, reduction, or removal of housing services without just cause.



## **Timeline for Review**

Since the launch of the initial ADU program, the Planning Department has improved efforts to more effectively and efficiently review ADU permits. To help facilitate review, the Planning Department has created a team of ADU specialists. Effective August 2018, Planning established an ADU counter with dedicated staff at the DBI permit center. Due to COVDI-19 related impacts, this physical counter has transitioned into electronic format and dedicated ADU planners are available for virtual appointments or via email.

The Planning Department has also collaborated more with other City agencies involved in the review of ADUs and introduced parallel review efforts. One of the biggest time-savings has been the "Roundtable" review where different City agencies meet and review ADU permits together. This allows the City to discuss any conflicting policies and provide applicants with consolidated comments. Additionally, staff review and this "Roundtable" have shifted to an electronic format during the COVID-19 pandemic to ensure the review timeframes are still met.

Beginning November 2020, the Planning Department took on the role of accepting and issuing all new ADU permits to temporarily assist DBI during the COVID-19 pandemic. This effort has led to truly concurrent review and numerous process improvements.

The State law (<u>Senate Bill 1069</u>), effective January 1, 2017, required jurisdictions to complete approval of Codecomplying ADUs in single-family homes within 120 days. The proposed Ordinance requires jurisdictions to act on these ministerial ADU permits within 60 days of receipt of a complete application. The Department is unable to estimate how many or what percentage of ADU permits would trigger this new timeline; however, there has been much public and applicant interest in this Ordinance. That said, the Department will continue to refine internal review processes and work with other City agencies to ensure the new 60-day review timeframe is met.

## **General Plan Compliance**

The General Plan identifies ADUs as an effective and inexpensive way to increase the housing supply. The Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program providing more opportunities to add to the housing stock.

## **Racial and Social Equity Analysis**

The Planning Code amendments in the proposed Ordinance help clarify and provide more options to add ministerial ADUs. The ADU program provides a quicker, and often more financially feasible path for property owners to add to the housing stock and different types of housing. The proposed Ordinance includes a JADU, which requires an efficiency kitchen. This provides more options for multi-generational households, which is often found in communities of color, and allows seniors to age in place more easily within their same community and household. ADUs also help advance racial and social equity by allowing for more affordable dwellings due to their smaller sizes. Even if ADUs are less costly due to smaller square footages, ADUs are not typically rented at very low- or low-income AMI levels so there is still an affordability issue.



Executive Summary
Hearing Date: September 2, 2021

ADUs are permitted both within existing and new construction buildings. Naturally, adding ADUs within existing structures is much cheaper than new construction projects. However, households with lower incomes pursuing ADUs may experience disproportionate costs in general. The same permit and construction costs may require a much larger percentage of their income compared to moderate-income households. This may be a barrier for lower-income households to pursue ADUs, in which case they do not benefit from the ADU program or the proposed Ordinance. One consideration to help alleviate such financial burden may include a permit or fee waiver for low-income households. Supervisor Mar launched a pilot program in District 4 in September 2020 to provide professional services to 25 qualifying households interested in adding ADU(s) on their property using grant monies awarded by the State. The pilot program's goals include 1) providing services to lower-income households that otherwise would not be able to afford to hire an architect/developer and 2) to better understand what barriers lower-income households encounter when pursuing an ADU. If successful, the Department recommends the pilot program be modified and expanded to benefit the entire city, pending funding availability.

# **Implementation**

The Department has determined that this Ordinance will impact our current implementation procedures in that State-Mandated ADUs will be subject to a 60-day review timeframe. This is half the time prescribed in Mayoral Directive No. 17-02 which required ADUs be acted upon within 120 days of receipt of a complete application. The Department already collaborates with other City agencies for ADU review. Below includes a list of changes and other measures the Department will take to help achieve the 60-day timeframe:

- This 60-day timeframe is more feasible for State Program ADUs, which requires less review time since staff would review the ADU based on the strict State law requirements, rather than for full Planning Code compliance.
- The City's fully concurrent electronic review allows all required Agencies to review ADU applications for completeness at the same time. This will help ensure the 60-day time clock only starts when we have all the required information.
- Today, staff issues the 30-day notice during the 120-day review timeframe for all single-family dwellings. For single-family dwellings with tenants, outreach and noticing would be required before submitting an application. This helps inform the tenant earlier, but also removes that noticing period from the 60-day clock.

## Recommendation

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

#### **Basis for Recommendation**

The Department supports the proposed Ordinance because it supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans. Specifically, the Ordinance increases the potential for Accessory Dwelling Units by bringing the Planning Code into compliance with State law. These changes are



Executive Summary
Hearing Date: September 2, 2021

significant and far reaching as is, and before more relaxed controls are considered staff recommends only adopting what State law requires and then refining later after we can assess the program.

## **Update on Forthcoming Amendments**

The Department is working on future legislation that would serve two primary purposes:

- 1. Reorganize the ADU Planning Code subsections. The ADU code subsection is currently housed within Planning Code Section 207, Dwelling Unit Density Limits. The ADU Programs have evolved tremendously since the original pilot program in the Castro. The goal is to take the ADU Program language within Section 207 and move it to its own section, like other density bonus programs such as HOME-SF. This move will make the ADU Programs section easier to read, understand, and use.
- 2. Incentivize the Local ADU Program. Recent changes to State law have been difficult to apply to San Francisco, which has a unique urban fabric compared to the rest of the State. In some cases, the height and building envelope permitted under State law do not match the neighborhood context, but the City has no choice but to approve if compliant with State law. Additionally, there is the concern that ADUs proposed under the State and Hybrid ADU Programs will not result in a Rent Control unit for the City. The Department is crafting ways to make it easier to apply for and more appealing to pursue an ADU under the Local Program.

The Department will continue working on this legislation with a goal to have it ready to be Initiated at Planning Commission during the 2021-2022 fiscal year.

# **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

# **Environmental Review**

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

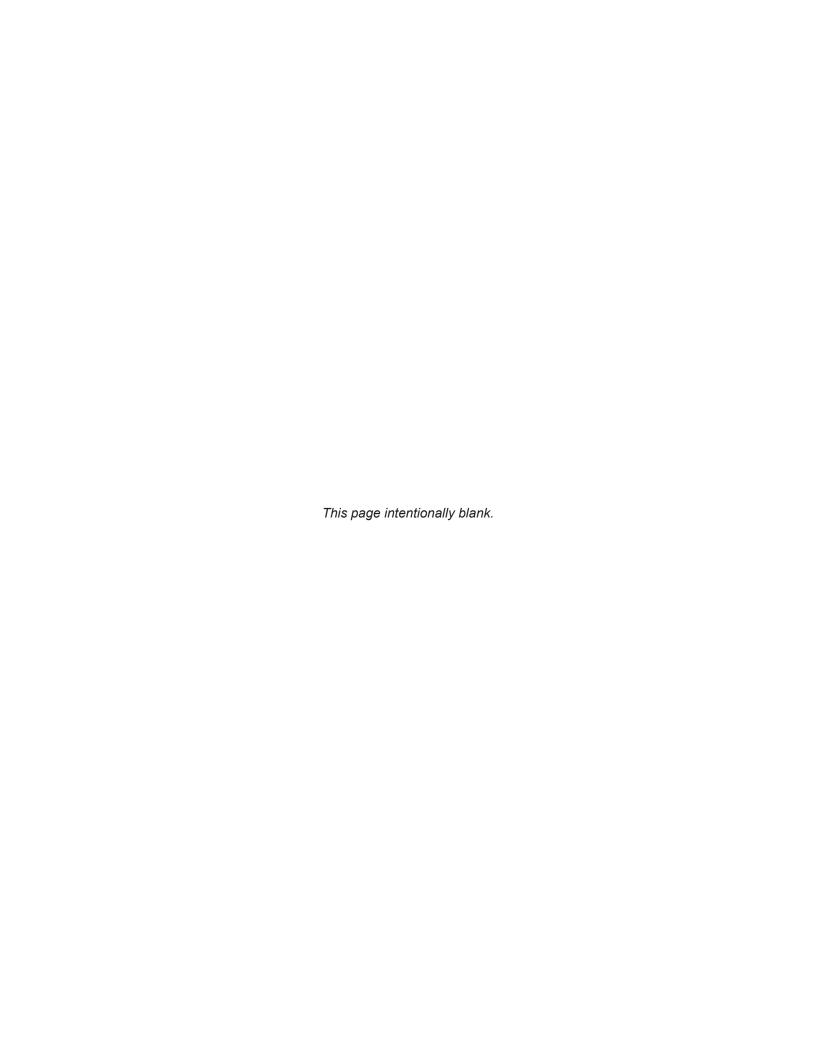
## **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

## **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 210585





## **EXHIBIT A**



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# PLANNING COMMISSION DRAFT RESOLUTION

**HEARING DATE: September 2, 2021** 

**Project Name:** State-Mandated Accessory Dwelling Unit Controls

Case Number: 2021-006260PCA [Board File No. 210585]
Initiated by: Mayor Breed / Introduced June 8, 2021
Staff Contact: Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, (628) 652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE TO CLARIFY THE MINISTERIAL APPROVAL PROCESS FOR CERTAIN ACCESSORY DWELLING UNITS MEETING CERTAIN REQUIREMENTS IN SINGLE-FAMILY AND MULTIFAMILY BUILDINGS; AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT; MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1; AND ADOPTING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE UNDER PLANNING CODE, SECTION 302.

WHEREAS, on June 8, 2021 Mayor Breed introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 210585, which would amend the Planning Code to clarify the ministerial approval process for certain Accessory Dwelling Units meeting certain requirements in single-family and multifamily buildings;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on September 2, 2021; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of

Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves** the proposed ordinance.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The Commission finds that the proposed Ordinance supports the Housing Element's goals to ensure adequate housing for current and future San Franciscans by increasing the potential for new Accessory Dwelling Units.
- 2. The Commission finds that the proposed Ordinance will help align the Planning Code with the State Law.
- 3. The Commission finds that the proposed Ordinance will further streamline the ADU review process and clarify current processes. Such changes will make the City's ADU program more effective and flexible.

## **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

## **HOUSING ELEMENT**

## **OBJECTIVE 1**

IDENTIFY AND MAKE AVAILABLE FOR DEVELOPMENT ADEQUATE SITES TO MEET THE CITY'S HOUSING NEEDS, ESPECIALLY PERMANENTLY AFFORDABLE HOUSING.

## Policy 1.5

Consider secondary units in community plans where there is neighborhood support and when other neighborhood goals can be achieved, especially if that housing is made permanently affordable to lower-income households.

#### **OBJECTIVE 3**

PROTECT THE AFFORDABILITY OF THE EXISTING HOUSING STOCK, ESPECIALLY RENTAL UNITS.



## Policy 3.4

Preserve "naturally affordable" housing types, such as smaller and older ownership units.

The proposed Ordinance retains existing housing units and prioritizes permanently affordable housing. Additionally, the proposed amendments would expand the ADU program and make the addition of ADU's more feasible.

## **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;



The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved.

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on September 2, 2021

AYES:
NOES:
ABSENT:

Jonas P. Ionin

Commission Secretary

ADOPTED: September 2, 2021



1	[Planning Code - State-Mandated Accessory Dwelling Unit Controls]
2	
3	Ordinance amending the Planning Code to clarify the ministerial approval process for
4	certain Accessory Dwelling Units meeting certain requirements in single-family and
5	multifamily buildings; affirming the Planning Department's determination under the
6	California Environmental Quality Act; making findings of consistency with the General
7	Plan, and the eight priority policies of Planning Code, Section 101.1; and adopting
8	findings of public necessity, convenience, and welfare under Planning Code, Section
9	302.
10	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
11	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
12	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.  Actoricks (* * * * *) indicate the emission of unchanged Code.
13	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.
14	
15	Be it ordained by the People of the City and County of San Francisco:
16	
17	Section 1. Findings.
18	(a) The Planning Department has determined that the actions contemplated in this
19	ordinance comply with the California Environmental Quality Act (California Public Resources
20	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
21	Supervisors in File No. 210585 and is incorporated herein by reference. The Board affirms
22	this determination.
23	(b) On, the Planning Commission, in Resolution No,
24	adopted findings that the actions contemplated in this ordinance are consistent, on balance,
25	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The

1	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
2	the Board of Supervisors in File No, and is incorporated herein by reference.
3	(c) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this
4	ordinance will serve the public necessity, convenience, and welfare for the reasons stated in
5	Planning Commission Resolution No
6	
7	Section 2. The Planning Code is hereby amended by revising Sections 102, 207,
8	1005, and 1110, to read as follows:
9	
10	SEC. 102. DEFINITIONS.
11	* * * *
12	Dwelling Unit, Accessory, or ADU. Also known as a Secondary Unit or In-Law Unit, is a
13	Dwelling Unit that meets all the requirements of subsection 207(c)(4) or subsection 207(c)(6) and that
14	is accessory to at least one other Dwelling Unit on the same lotis constructed either entirely within the
15	existing built envelope, the "living area" as defined in State law, or the buildable area of an existing or
16	proposed building in areas that allow residential use; or is constructed within the existing built
17	envelope of an existing and authorized auxiliary structure on the same lot. A detached ADU shall not
18	share structural walls with either the primary structure or any other structure on the lot. Height for
19	detached ADUs located outside the buildable area shall be measured from existing grade at any given
20	point to either a) the highest point of a finished roof in the case of a flat roof or b) the average height of
21	a pitched roof or stepped roof, or similarly sculptured roof form.
22	
23	Dwelling Unit, Junior Accessory, or JADU. A Dwelling Unit that meets all the requirements of
24	subsection 207(c)(6), and that:
25	(a) is accessory to at least one other Dwelling Unit on the same lot;

1	(b) is no more than 500 square feet of Gross Floor Area;
2	(c) is contained entirely within an existing or proposed single-family structure;
3	(d) may include separate sanitation facilities, or may share sanitation facilities with the
4	existing structure;
5	(e) is owner-occupied, unless the owner resides in the remaining portion of the structure;
6	(f) includes an entrance to the Junior Accessory Dwelling Unit that is separate from the
7	main entrance to the proposed or existing single-family structure; and
8	(g) includes an efficiency kitchen that meets the requirements of Government Code Section
9	65852.22(a)(6), including a cooking facility with appliances, and a food preparation counter and
10	storage cabinets that are of reasonable size in relation to the size of the Junior Accessory Dwelling
11	<u>Unit.</u>
12	* * * *
13	
14	SEC. 207. DWELLING UNIT DENSITY LIMITS.
15	* * * *
16	(c) Exceptions to Dwelling Unit Density Limits. An exception to the calculations
17	under this Section 207 shall be made in the following circumstances:
18	* * * *
19	(4) <u>Accessory Dwelling Units – Local Accessory Dwelling Unit</u> Program:
20	Accessory Dwelling Units in Multifamily Buildings and Accessory Dwelling Units in
21	Single-Family Homes That Do Not Strictly Meet the Requirements in subsection (c)(6).
22	(A) <b>Definition.</b> An "Accessory Dwelling Unit" (ADU) is defined in
23	Section 102.
24	(B) Applicability. This subsection (c)(4) shall apply to the construction
25	of Accessory Dwelling Units ADUs on all lots located within the City and County of San Francisco

1	in areas that allow residential use, except that construction of an Accessory Dwelling Unit is ADUS
2	regulated by subsection (c)(6) below., and not this subsection (c)(4), if all of the following
3	circumstances exist:
4	(i) only one ADU will be constructed;
5	(ii) the ADU will be located on a lot that is zoned for single-family or
6	multifamily use and contains an existing or proposed single-family dwelling;
7	(iii) the ADU is either attached to or will be constructed entirely
8	within the "living area" (as defined in subsection (c)(6)(B)(iii)) or the buildable area of an the
9	proposed or existing primary dwelling single-family home, or constructed within the built envelope of
10	an existing and authorized auxiliary structure on the same lot; provided, however, that (A) when a
11	stand-alone garage, storage structure, or other auxiliary structure is being converted to an ADU, an
12	expansion to the envelope is allowed to add dormers even if the stand-alone garage, storage structure,
13	or other auxiliary structure is in the required rear yard and (B) on a corner lot, a legal stand-alone
14	nonconforming garage, storage structure, or other auxiliary structure may be expanded within its
15	existing footprint by up to one additional story in order to create a consistent street wall and improve
16	the continuity of buildings on the block.
17	(iv) the ADU will strictly meet the requirements set forth in subsection
18	(c)(6) without requiring a waiver of Code requirements pursuant to subsection (c)(4)(G); and
19	(v) the permit application does not include seismic upgrade work
20	pursuant to subsection $(c)(4)(F)$ .
21	(C) Controls on Construction. An Accessory Dwelling Unit ADU regulated by
22	this subsection (c)(4) is permitted to be constructed in an existing or proposed building under
23	the following conditions:
24	(i) For lots that have four existing Dwelling Units or fewer, or where
25	the zoning would permit the construction of four or fewer Dwelling Units, one ADU is

permitted. For lots that have more than four existing Dwelling Units or are undergoing seismic retrofitting under subsection (c)(4)(F) below, or where the zoning would permit the construction of more than four Dwelling Units, there is no limit on the number of ADUs permitted. As long as all other health and safety requirements are met. Provided,

(ii) however, that tI\(T\) he Department shall not approve an application for construction of an ADU\(Accessory Dwelling Unit in any building regulated by this subsection (c)(4)\) where a tenant on the lot was has been evicted pursuant to Administrative Code Sections 37.9(a)(9) through (a)(12) and 37.9(a)(14) under a notice of eviction served within 10 years prior to filing the application for a building permit to construct the ADU\(\text{L}\) or where a tenant has been was evicted pursuant to Administrative Code Section 37.9(a)(8) under a notice of eviction served within five years prior to filing the application for a building permit to construct the ADU. This provision shall not apply if the tenant was evicted under Section 37.9(a)(11) or 37.9(a)(14) and the applicant(s) either (A) have certified that the original tenant reoccupied the unit after the temporary eviction or (B) have submitted to the Department and to the Rent Board a declaration from the property owner or the tenant certifying that the property owner notified the tenant of the tenant's right to reoccupy the unit and the tenant chose not to reoccupy it.

(ii<u>i</u>) Except as provided in subsections (i<u>v</u>ii) and (iv) below, an *Accessory Dwelling UnitADU* shall be constructed <u>a.</u> entirely within the buildable area of an existing lot, provided that the ADU does not exceed the existing height of <u>an existingthe</u> building <u>in which it is constructed</u>, or <u>b.</u> within the built envelope of an existing and authorized <u>stand-alone detached</u> garage, storage structure, or other <u>auxiliary detached</u> structure on the same lot, <u>as the built envelope existed three years prior to the time the application was filed for a building permit to construct the ADU. For purposes of this subsection 207(c)(4), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot.</u>

For purposes of this <i>provisionsubsection 207(c)(4)(C)(iii)</i> , the "built envelope" shall
include the open area under an existing and authorized cantilevered room or room built on
columns; decks, except for decks that are supported by columns or walls other than the
building wall to which they are attached and are multi-level or more than 10 feet above grade;
and lightwell infills provided that the infill will be against a blank neighboring wall at the
property line and not visible from any off-site location; as these spaces exist as of July 11,
2016 An ADU constructed entirely within the existing built envelope, as defined in this
subsection $\underline{207(c)(4)(C)}(ii\underline{i})$ , along with permitted obstructions allowed in Section 136(c)(32), of
an existing building or authorized <i>auxiliary</i> <u>detached</u> structure on the same lot, or where an
existing stand-alone detached garage or storage structure has been expanded to add dormers,
is exempt from the notification requirements of Section 311 of this Code unless the existing
building or authorized <i>auxiliary</i> <u>detached</u> structure on the same lot <u>is an Article 10 or Article 11</u>
individual landmark or is in an Article 10 or Article 11 District, in which case the notification
requirements will apply. If an ADU will be constructed under a cantilevered room or deck that
encroaches into the required rear yard, a pre-application meeting between the applicant and
adjacent neighbors for all the proposed work is required before the application may be
submitted.

(i<u>v</u>ii) When a <u>stand-alonedetached</u> garage, storage, or other structure is being converted to an ADU, an expansion to the envelope is allowed to add dormers even if the <u>stand-alonedetached</u> garage, storage structure, or other auxiliary structure is in the required rear yard.

(iv) On a corner lot, a legal stand-alone detached nonconforming garage, storage structure, or other auxiliary structure may be expanded within its existing footprint by up to one additional story in order to create a consistent street wall and improve the continuity of buildings on the block.

1	(vi) ADUs shall comply with any applicable controls in Planning Code Section
2	<u>134(f).</u>
3	(v <u>ii</u> ) An Accessory Dwelling Unit ADU shall not be constructed using
4	space from an existing Dwelling Unit, except that an ADU may expand into habitable space or
5	the ground or basement floors provided that it does not exceed 25% of the $\underline{\it total}$ gross square
6	footage of such space on the ground and basement floors. The Zoning Administrator may waive
7	this 25% limitation if (a) the resulting space would not be usable or would be impractical to
8	use for other reasonable uses, includeding, but not limited to, storage or bicycle parking or (b)
9	waiving the limitation would help relieve any negative layout issues for the proposed ADU.
10	(viii) An existing building undergoing seismic retrofitting may be eligible
11	for a height increase pursuant to subsection (c)(4)(F) below.
12	(viix) Notwithstanding any other provision of this Code, an $Accessory$
13	Dwelling Unit ADU authorized under this Section 207(c)(4) may not be merged with an original
14	unit(s).
15	(xviii) An Accessory Dwelling Unit ADU shall not be permitted in any
16	building in a Neighborhood Commercial District or in the Chinatown Community Business or
17	Visitor Retail Districts if it would eliminate or reduce a ground-story retail or commercial space.
18	(xi) An application for a permit to construct an ADU in a proposed building
19	pursuant to this subsection 207(c)(4)(C) shall not be subject to the notification requirements of Section
20	311 of this Code. The application for a permit to construct the proposed building shall be subject to any
21	applicable notification requirements of Section 311 of this Code.
22	(D) <b>Prohibition of Short-Term Rentals</b> . An Accessory Dwelling Unit ADU shall
23	not be used for Short-Term Residential Rentals under Chapter 41A of the Administrative
24	Code, which restriction shall be recorded as a Notice of Special Restriction on the subject lot.

1	(E) Restrictions on Subdivisions. Notwithstanding the provisions of Article
2	9 of the Subdivision Code, a lot with an <i>Accessory Dwelling Unit ADU</i> authorized under this
3	Section 207(c)(4) shall not be subdivided in a manner that would allow for the ADU to be sold
4	or separately financed pursuant to any condominium plan, housing cooperative, or similar
5	form of separate ownership.; provided, however, that #This prohibition on separate sale or
6	finance of the ADU shall not apply to <u>an ADU in</u> a building that (i) within three years prior to July
7	11, 2016 was an existing consisted entirely of condominium with no Rental Unit as defined in Section
8	37.2(r) of the Administrative Codeunits as of July 11, 2013, and (ii) has had no evictions pursuant
9	to Sections 37.9(a) through 37.9(a)(12) and 37.9(a)(14) of the Administrative Code within 10
10	years prior tosince July 11, 2011996. This prohibition on separate sale or finance of the ADU shall
11	not apply to an ADU that meets the requirements of California Government Code Section 65852.26.
12	(F) Buildings Undergoing Seismic Retrofitting. For Accessory Dwelling
13	$\underline{\mathit{Units}}\underline{\mathit{ADUs}}$ on lots with a building undergoing mandatory seismic retrofitting in compliance with
14	Chapter 4D of the Existing Building Code or voluntary seismic retrofitting in compliance with
15	the Department of Building Inspection's Administrative Bulletin 094, the following additional
16	provision applies: If allowed by the Building Code, a building in which an Accessory Dwelling
17	$\underline{\mathit{Unit}}\underline{\mathit{ADU}}$ is constructed may be raised up to three feet to create ground floor ceiling heights
18	suitable for residential use. Such a raise in height
19	(i) Shall be exempt from the notification requirements of Section 311
20	of this Code; and
21	(ii) May expand a noncomplying structure, as defined in Section
22	180(a)(2) of this Code and further regulated in Sections 172, 180, and 188, without obtaining
23	a variance for increasing the discrepancy between existing conditions on the lot and the
24	required standards of this Code.

(iii) On lots where an ADU is added in coordination with a building
undergoing mandatory seismic retrofitting in compliance with Chapter 4D of the Existing
Building Code or voluntary seismic retrofitting in compliance with the Department of Building
Inspection's Administrative Bulletin 094, the building and the new ADU shall maintain any
eligibility to enter the condo-conversion lottery and may only be subdivided if the entire
property is selected on the condo-conversion lottery.
_

- (iv) Pursuant to subsection (4)(C)(i), there is no limit on the number of ADUs that are permitted to be added in connection with a seismic retrofit, as long as all health and safety requirements are met.
- Pursuant to the provisions of Section 307(I) of this Code, the Zoning Administrator may grant an Accessory Dwelling Unit a complete or partial waiver of the density limits and bicycle parking, rear yard, exposure, or open space standards of this Code for ADUs constructed within an existing building, and may grant a waiver of the density limits of this Code for ADUs constructed within a proposed building. If the Zoning Administrator grants a complete or partial waiver of the requirements of this Code and the subject lot contains any Rental Units at the time an application for a building permit is filed for construction of the Accessory Dwelling UnitADU(s), the property owner(s) shall enter into a Regulatory Agreement with the City under subsection (c)(4)(H) subjecting the ADU(s) to the San Francisco Residential Rent Stabilization and Arbitration Ordinance (Chapter 37 of the Administrative Code) as a condition of approval of the ADU(s). For purposes of this requirement, Rental Units shall be as defined in Section 37.2(r) of the Administrative Code.
- (H) **Regulatory Agreements.** A Regulatory Agreement required by subsection (c)(4)(G) as a condition of approval of an Accessory Dwelling Unit shall contain the following:

1	(i) a statement that the ADU(s) are not subject to the Costa Hawkins
2	Rental Housing Act (California Civil Code Section 1954.50) because, under Section
3	1954.52(b), the owner has entered into this agreement with the City in consideration for a
4	complete or partial waiver of the density limits, and/or bicycle parking, rear yard, exposure, or
5	open space standards of this Code or other direct financial contribution or other form of
6	assistance specified in California Government Code Sections 65915 et seq. ("Agreement");
7	and
8	(ii) a description of the complete or partial waiver of Code
9	requirements granted by the Zoning Administrator or other direct financial contribution or form
10	of assistance provided to the property owner; and
11	(iii) a description of the remedies for breach of the Agreement and
12	other provisions to ensure implementation and compliance with the Agreement.
13	(iv) The property owner and the Planning Director (or the Director's
14	designee), on behalf of the City, will execute the Agreement, which shall be reviewed and
15	approved by the City Attorney's Office. The Agreement shall be executed prior to the City's
16	issuance of the First Construction Document for the project, as defined in Section 107A.13.1
17	of the San Francisco Building Code.
18	(v) Following execution of the Regulatory Agreement by all parties
19	and approval by the City Attorney, the Regulatory Agreement or a memorandum thereof shall
20	be recorded against the property and shall be binding on all future owners and successors in
21	interest.
22	Any Regulatory Agreement entered into under this Section 207(c)(4) shall not preclude
23	a landlord from establishing the initial rental rate pursuant to Section 1954.53 of the Costa
24	Hawkins Rental Housing Act.
25	(I) Monitoring Program.

(ii) **Monitoring of Prohibition on Use as Short Term Rentals.** The Department shall collect data on the use of *Accessory Dwelling UnitsADUs* authorized to be constructed by this subsection (c)(4) as Short-Term Residential Rentals, as that term is defined in Administrative Code Section 41A.4, and shall use such data to evaluate and enforce Notices of Special Restriction pursuant to subsection 207(c)(4)(D) and the requirements of Administrative Code Chapter 41A.

Department shall publish a report annually until April 1, 2019, that describes and evaluates the types of units being developed pursuant to this subsection 207(c)(4), and their affordability rates, as well as their use as Short-Term Residential Rentals, and. The report shall contain such additional information as the Director or the Board of Supervisors determines would inform decision makers and the public on the effectiveness and implementation of this subsection 207(c)(4), and shall include recommendations for any amendments to the requirements of this Section 207(c)(4). The Department shall transmit this report to the Board of Supervisors for its

review and public input. In st	ubcomport waare	this information	on Accessom	Dwalling	Ilmite e	hall ha
review and public input. In st	rosequem years,	<del>inis injormation</del>	on necessory	Dwenng	Onus s	nan oc
reported annually in the Hou	<del>sing Inventory.</del>					

\* \* \* \*

- (6) <u>Accessory Dwelling Units</u> State Mandated <u>Accessory Dwelling Unit</u> Program:

  Accessory Dwelling Units in Existing or Proposed <u>Single-Family Homes Dwellings</u> or in a Detached <u>Auxiliary</u> Structure on the Same Lot.
- (A) Applicability. This subsection 207(c)(6) shall apply to the construction of Accessory Dwelling Units ("JADUs") (as defined in Section 102) in existing or proposed single family homes dwellings, or in a detached auxiliary structure on the same lot, if the ADU meets the applicable requirements of this subsection 207(c)(6). An ADU constructed pursuant to this subsection is considered a residential use that is consistent with the General Plan and the zoning designation for the lot. Adding onean ADU or JADU in compliance with this subsection 207(c)(6) to an existing or proposed single family home or in a detached auxiliary structure on the same lot does not exceed the allowable density for the lot. Unless otherwise specified, for purposes of this subsection 207(c)(6), a "detached" structure or ADU shall not share structural walls with either the primary structure or any other structure on the lot. If construction of the ADU will not meet the requirements of this subsection and the ADU cannot be constructed without a waiver of Code requirements pursuant to subsection (c)(4)(G), the ADU is regulated pursuant to subsection 207(c)(4) and not this subsection 207(c)(6).
- (B) Lots Zoned for Single-Family or Multifamily Use and Containing an Existing or Proposed Single-Family Home; General Controls on Construction. An Accessory Dwelling Unit\_located on a lot that is zoned for single-family or multifamily use and contains an existing or proposed single-family dwelling and ADU constructed pursuant to this subsection (c)(6) shall meet all of the following:

1	(i) The ADU will strictly meet the requirements set forth in this subsection
2	(c)(6)(B) without requiring a waiver of Code requirements pursuant to subsection $(c)(4)(G)$ .
3	(ii) The permit application does not include seismic upgrade work pursuant
4	to subsection $(c)(4)(F)$ .
5	(iii) Only one ADU will be constructed that is either attached to or will be
6	constructed entirely within the "living area" (as defined in subsection (c)(6)(B)(iii)) or within the
7	buildable area of the proposed or existing primary dwelling or, except as provided by subsections
8	(B)(x) and (xi) below, within the built envelope of an existing and authorized auxiliary structure on the
9	same lot. "Living area" means (as defined in Section 65852.2(i)(1) of the California Government
10	Code) "the interior habitable area of a dwelling unit including basements and attics, but does not
11	include a garage or any accessory structure."
12	(i+) The ADU must have independent exterior access from the existing
13	or proposed primary dwelling or existing accessory structure, and side and rear setbacks
14	sufficient for fire safety.
15	$(\underline{ii}$ ) For projects involving a property listed in the California Register of
16	Historic Places, or a property designated individually or as part of a historic or conservation
17	district pursuant to Article 10 or Article 11, the ADU or JADU shall comply with any
18	architectural review standards adopted by the Historic Preservation Commission to prevent
19	adverse impacts to such historic resources. Such projects shall not be required to obtain a
20	Certificate of Appropriateness or a Permit to Alter.
21	(vi) The Department shall apply any design guidelines in the Code to the
22	proposed project and review the design of the proposed project to ensure architectural compatibility
23	with existing buildings on the subject lot.
24	(vii) No setback is required for an existing garage that is converted to an
25	ADU.

1	(+III) All applicable requirements of San Francisco's health and safety
2	codes shall apply, including but not limited to the Building and Fire Codes.
3	( <u>iv</u> ix) No parking is required for the ADU. <u>If existing parking is demolished</u>
4	in order to construct the ADU, only the parking space required by this Code for the existing single-
5	family home must be replaced, except that no replacement parking is required for An ADU approved
6	pursuant to subsection 207(c)(6)(D). If replacement parking is required, it may be located in any
7	configuration on the lot including but not limited to covered, uncovered, or tandem space or by the use
8	of mechanical automobile parking lifts.
9	(x) When a stand-alone garage, storage, or other auxiliary structure is being
10	converted to an ADU, an expansion to the envelope is allowed to add dormers even if the stand-alone
11	garage, storage structure, or other auxiliary structure is in the required required rear yard.
12	(xi) On a corner lot, a legal stand-alone nonconforming garage, storage
13	structure, or other auxiliary structure may be expanded within its existing footprint by up to one
14	additional story in order to create a consistent street wall and improve the continuity of buildings on
15	the block.
16	(x) When the ADU involves expansion of the built envelope of an existing
17	primary dwelling, or an expansion of the built envelope of an existing and authorized stand-alone
18	garage, storage structure, or other auxiliary structure on the same lot, or the construction of a new
19	detached auxiliary structure on the same lot, the total floor area of the ADU shall not exceed 1,200
20	square feet.
21	(C) Permit Application Review and Approval. The Department shall approve an
22	application for a permit to construct an Accessory Dwelling Unit within 120 days from receipt of the
23	complete application, without modification or disapproval, if the proposed construction fully complies
24	with the requirements set forth in subsection (c)(6)(B). No requests for discretionary review shall be
25	accepted by the Planning Department for permit applications meeting the requirements of this

1	subsection (c)(6). The Planning Commission shall not hold a public hearing for discretionary review of
2	permit applications meeting the requirements of this subsection (c)(6). Permit applications meeting the
3	requirements of this subsection (c)(6) shall not be subject to the notification or review requirements of
4	Section 311 of this Code.
5	(D) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
6	Department under this subsection (c)(6) shall be as set forth in Section 8 of the Business and Tax
7	Regulations Code.
8	(E) Prohibition of Short-Term Rentals. An Accessory Dwelling Unit_authorized
9	under this subsection (c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of
10	the Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the
11	subject lot.
12	(F) Rental; Restrictions on Subdivisions.
13	(i) An ADU constructed pursuant to this subsection (c)(6) may be rented and
14	is subject to all applicable provisions of the Residential Rent Stabilization and Arbitration Ordinance
15	(Chapter 37 of the Administrative Code).
16	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
17	with an Accessory Dwelling Unit authorized under this subsection (c)(6) shall not be subdivided in a
18	manner that would allow for the ADU to be sold or separately financed pursuant to any condominium
19	plan, housing cooperative, or similar form of separate ownership.
20	(G) Department Report. In the report required by subsection (c)(4)(I)(iii), the
21	Department shall include a description and evaluation of the number and types of units being
22	developed pursuant to this subsection (c)(6), their affordability rates, and such other information as the
23	Director or the Board of Supervisors determines would inform decision makers and the public.
24	(H) Notification. Upon determination that an application is in compliance with the
25	standards of subsection 207(c)(6) of the Planning Code, the Planning Department shall cause a notice

1	to be posted on the site pursuant to rules established by the Zoning Administrator and shall cause a
2	written notice describing the proposed project to be sent in the manner described below. This notice
3	shall be in addition to any notices required by the Building Code and shall have a format and content
4	determined by the Zoning Administrator. This notice shall include a description of the proposal
5	compared to any existing improvements on the site with dimensions of the basic features, elevations
6	and site plan of the proposed project including the position of any adjacent buildings, exterior
7	dimensions and finishes, and a graphic reference scale, existing and proposed uses or commercial or
8	institutional business name, if known. The notice shall describe the project review process and shall set
9	forth the mailing date of the notice.
10	(i) Written notice shall be mailed to the project sponsor and tenants of the
11	subject property. Written notice shall also be mailed to tenants of the subject property in unauthorized
12	residential units.
13	(ii) The notification package for a project subject to notice under this
14	subsection 207(c)(6) shall include a written notice and reduced-size drawings of the project. The
15	written notice shall compare the proposed project to the existing conditions at the development lot.
16	Change to basic features of the project that are quantifiable shall be disclosed on the written notice.
17	The basic features of existing and proposed conditions shall include, where applicable, front setback,
18	building depth, rear yard, depth side, setbacks, building height, number of stories, dwelling unit count
19	and use of the building.
20	(iii) The written notice shall describe whether the project is a demolition, new
21	construction or alteration project. If the project is an alteration, the type of alteration shall be
22	described: horizontal, vertical, or both horizontal and vertical additions, and where the alteration is
23	<del>located.</del>
24	

(iv) A written project description shall be part of the notice. In addition, the
notice shall describe the project review process, information on how to obtain additional information
and the contact information of the Planning Department.

(v) The building permit application number(s) shall be disclosed in the written notice.

(vi) — 11x17 sized or equivalent drawings to scale shall be included with the written notice. The drawings shall illustrate the existing and proposed conditions in relationship to the adjacent properties. All dimensions and text throughout the drawings shall be legible. The drawings shall include a site plan, floor plans, and elevations documenting dimensional changes that correspond to the basic features included in the written notice. The existing and proposed site plan shall illustrate the project including the full lots and structures of the directly adjacent properties. The existing and proposed floor plans shall illustrate the location and removal of interior and exterior walls. The use of each room shall be labeled. Significant dimensions shall be provided to document the change proposed by the project. The existing and proposed elevations shall document the change in building volume: height and depth. Dimensional changes shall be documented, including overall building height and also parapets, penthouses, and other proposed vertical and horizontal building extensions. The front and rear elevations shall include the full profiles of the adjacent structures including the adjacent structures include the full profile of the adjacent building in the foreground of the project, and the adjacent windows, lightwells and general massing shall be illustrated.

(vii) Language Access. All forms of public notice provided pursuant to this subsection 207(c)(6)(H) shall comply with the requirements of the Language Access Ordinance, Chapter 91 of the Administrative Code, to provide vital information about the Planning Department's services or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as defined in Chapter 91. The notices required by this subsection 207(c)(6)(H) shall contain

1	the information set forth in subsection $207(c)(6)(h)(ii)-(v)$ in the languages spoken by a Substantial
2	Number of Limited English Speaking Persons, as defined in Administrative Code Chapter 91.
3	(viii) Online Notice. For 30 calendar days, on a publicly accessible website
4	that is maintained by the Planning Department, the Planning Department shall provide a digital copy
5	formatted to print on 11 x 17 inch paper of the posted notice, including the contents set forth in
6	subsection 207(c)(6)(h)(ii)-(v) for the application; and digital copies of any architectural and/or site
7	plans that are scaled and formatted to print on 11 x 17 inch paper, are consistent with Plan Submittal
8	Guidelines maintained and published by the Planning Department, and that describe and compare, at a
9	minimum, the existing and proposed conditions at the subject property, the existing and proposed
10	conditions in relationship to adjacent properties, and that may include a site plan, floor plans, and
11	elevations documenting dimensional changes required to describe the proposal.
12	(C) Specific Controls for Ministerial ADUs. The purpose of this subsection
13	207(c)(6)(C) is to implement California Government Code Sections 65852.2(e) and 65852.22, which
14	requires ministerial consideration of ADUs and JADUs that meet certain standards ("Ministerial
15	ADUs"). ADUs and JADUs shall strictly meet the requirements set forth in this subsection (c)(6)(C)
16	without requiring a waiver of Code requirements pursuant to subsection (c)(4)(G). The City shall
17	approve ADUs and JADUs meeting the following requirements, in addition to the requirements of
18	subsection 207(c)(6)(B) and any other applicable standards:
19	(i) ADUs and JADUs within proposed space of a proposed single-family
20	dwelling or within existing space of a single-family dwelling or accessory structure meeting the
21	following conditions:
22	a. The lot on which the ADU or JADU is proposed contains an
23	existing or proposed single-family dwelling.
24	b. Only one ADU and one JADU is permitted per lot.

1	c. Each proposed ADU and JADU includes an entrance that is
2	separate from the entrance to the existing or proposed dwelling.
3	d. Side and rear setbacks will be sufficient for fire safety.
4	e. If an ADU is proposed, it will be within the existing space of a
5	single-family dwelling or accessory structure, or within the space of a proposed single-family dwelling
6	or it will require an addition of no more than 150 square feet to an existing accessory structure to
7	accommodate ingress and egress.
8	f. If a JADU is proposed, it meets the requirements of California
9	Government Code Section 65852.22.
10	(ii) Detached, new construction ADUs on lot containing a proposed or
11	existing single-family dwelling meeting the following conditions:
12	a. The lot on which the detached ADU is proposed contains an
13	existing or proposed single-family dwelling.
14	b. The lot on which the ADU is proposed does not contain another
15	ADU, but may contain a JADU.
16	c. The proposed ADU is detached from the single-family dwelling
17	and any other structure.
18	<u>d.</u> The proposed ADU is new construction.
19	e. The proposed ADU is located at least four feet from the side and
20	rear lot lines, is no greater than 800 square feet in Gross Floor Area, and has a height no greater than
21	sixteen feet.
22	(iii) ADUs within existing space of a multifamily dwelling meeting the
23	following conditions:
24	a. The lot on which the ADU is proposed contains an existing
25	multifamily dwelling.

1	b. The ADU is proposed within a portion of the multifamily dwelling
2	structure that is not used as livable space, including but not limited to storage rooms, boiler rooms,
3	passageways, attics, basements, or garages.
4	c. The total number of ADUs within the dwelling structure would no
5	exceed twenty-five percent of the existing number of primary dwelling units within the structure,
6	provided that all multifamily dwelling structures shall be permitted to have at least one ADU pursuant
7	to this subsection $207(c)(6)(C)(iii)$ if all other applicable standards are met.
8	(iv) Detached, new construction ADUs on lot containing multifamily
9	dwelling meeting the following conditions:
10	a. The lot on which the ADU is proposed contains an existing
11	multifamily dwelling.
12	b. The proposed ADU is detached from the multifamily dwelling.
13	c. The proposed ADU is located at least four feet from the side and
14	rear lot lines and has a height no greater than sixteen feet.
15	d. No more than two ADUs shall be permitted per lot pursuant to
16	this subsection 207(c)(6)(C)(iv).
17	(D) Specific Controls for Streamlined ADUs. The purpose of this subsection
18	207(c)(6)(D) is implement California Government Code Sections 65852.2(a) through (d), which
19	requires streamlined, ministerial approval of ADUs meeting certain standards ("Streamlined ADUs").
20	An ADU located on a lot that is zoned for single-family or multifamily use and contains an existing or
21	proposed dwelling, and that is constructed pursuant to this subsection 207(c)(6)(D), shall meet all of
22	the following requirements, in addition to the requirements of subsection 207(c)(6)(B) and any other
23	applicable standards. Provided, however, that the City shall not impose limits on lot coverage, floor
24	area ratio, open space, and minimum lot size, for either attached or detached dwellings, that does not
25	permit construction of an ADU meeting all other requirements that is 800 square feet or less in Gross

1	Floor Area, 16 feet or less in height, and with four foot side and rear yard setbacks. ADUs under this
2	subsection 207(c)(6)(D) shall meet the following conditions:
3	(i) Only one ADU will be constructed.
4	(ii) The ADU will be located on a lot that is zoned for single-family or
5	multifamily use and contains an existing or proposed dwelling.
6	(iii) The lot on which the ADU is proposed does not contain another ADU or
7	<u>JADU.</u>
8	(iv) The ADU is either a. attached to or will be constructed entirely within the
9	proposed or existing primary dwelling, including attached garages, storage areas, or similar uses, or
10	an accessory structure on the same lot, or b. attached to or will be constructed entirely within a
11	proposed or legally existing detached structure on the same lot, or c. detached from the proposed or
12	existing primary dwelling and located on the same lot as the proposed or existing primary dwelling.
13	(v) If there is an existing primary dwelling, the Gross Floor Area of an
14	attached ADU that provides one bedroom shall not exceed 50 percent of the Gross Floor Area of the
15	existing primary dwelling or 850 square feet, whichever is greater. If there is an existing primary
16	dwelling, the Gross Floor Area of an attached ADU that provides more than one bedroom shall not
17	exceed 50 percent of the Gross Floor Area of the existing primary dwelling or 1,000 square feet,
18	whichever is greater.
19	(vi) The Gross Floor Area of a detached ADU that provides one bedroom
20	shall not exceed 850 square feet. The Gross Floor Area of a detached ADU that provides more than
21	one bedroom shall not exceed 1,000 square feet.
22	(vii) Setbacks. No setback is required for an ADU located within an existing
23	living area or an existing accessory structure, or an ADU that replaces an existing structure and is
24	located in the same location and constructed to the same dimensions as the structure being replaced. A
25	setback of no more than four feet from the side and rear lot lines shall be required for an ADU that is

1	not converted from either an existing structure or a new structure constructed in the same location and
2	to the same dimensions as an existing structure.
3	(viii) When a garage, carport, or covered parking structure is demolished in
4	conjunction with the construction of an ADU or converted to an ADU, replacement of those offstreet
5	parking spaces is not required.
6	(ix) The ADU shall not exceed a height of 16 feet.
7	(E) Notification requirements for ADUs on a lot containing a proposed or existing
8	single-family dwelling. Prior to submitting an application to construct an ADU or JADU on a lot
9	containing a proposed or existing single-family dwelling under subsection 207(c)(6)(D), the property
10	owner shall notify all tenants on the subject property of the application, including tenants of the subject
11	property in unauthorized residential units. The property owner shall satisfy this notification
12	requirement in one of the following two ways.
13	(i) Comply with the requirements of the Building Code and applicable
14	Department of Building Inspection screening forms, and submit a copy of any applicable Department of
15	Building Inspection Screening forms to the Planning Department as part of the application to construct
16	an ADU or JADU; or
17	(ii) Cause a notice describing the proposed project to be posted on the
18	subject property for at least 15 days, cause a written notice describing the proposed project to be
19	mailed to the tenants of the subject property, and submit proof of these notices to the Planning
20	Department as part of the application to construct an ADU or JADU. These notices shall have a
21	format and content determined by the Zoning Administrator, and shall generally describe the project,
22	including the number and location of the proposed ADU and JADU. These notices shall describe how
23	to obtain additional information regarding the project and provide contact information for the
24	Planning Department that complies with the requirements of the Language Access Ordinance, Chapter
25	91 of the Administrative Code, to provide vital information about the Planning Department's services

1	or programs in the languages spoken by a Substantial Number of Limited English Speaking Persons, as
2	defined in Chapter 91.
3	(F) Permit Application Review and Approval. The City shall act on an application
4	for a permit to construct an ADU or JADU under this subsection 207(c)(6) within 60 days from receipt
5	of the complete application, without modification or disapproval, if the proposed construction fully
6	complies with the requirements set forth in this subsection 207(c)(6). No requests for discretionary
7	review shall be accepted by the Planning Department for permit applications meeting the requirements
8	of this subsection 207(c)(6). The Planning Commission shall not hold a public hearing for
9	discretionary review of permit applications meeting the requirements of this subsection 207(c)(6).
10	Permit applications meeting the requirements of this subsection 207(c)(6) shall not be subject to the
11	notification or review requirements of Section 311 of this Code.
12	(G) Appeal. The procedures for appeal to the Board of Appeals of a decision by the
13	Department under this subsection 207(c)(6) shall be as set forth in Section 8 of the Business and Tax
14	Regulations Code.
15	(H) Prohibition of Short-Term Rentals. An ADU or JADU authorized under this
16	subsection 207(c)(6) shall not be used for Short-Term Residential Rentals under Chapter 41A of the
17	Administrative Code. This restriction shall be recorded as a Notice of Special Restriction on the subject
18	<u>lot.</u>
19	(I) Rental; Restrictions on Subdivisions. The following restrictions shall be
20	recorded as a Notice of Special Restriction on the subject lot on which an ADU or JADU is constructed
21	under this subsection 207(c)(6) and shall be binding on all future owners and successors in interest:
22	(i) An ADU or JADU constructed pursuant to this subsection 207(c)(6) may
23	be rented and is subject to all applicable provisions of the Residential Rent Stabilization and
24	Arbitration Ordinance (Chapter 37 of the Administrative Code).

1	(ii) Notwithstanding the provisions of Article 9 of the Subdivision Code, a lot
2	with an ADU or JADU authorized under this subsection 207(c)(6) shall not be subdivided in a manner
3	that would allow for the ADU or JADU to be sold or separately financed pursuant to any condominium
4	plan, housing cooperative, or similar form of separate ownership, except that this prohibition on
5	separate sale or finance of the ADU shall not apply to an ADU that meets the requirements of
6	California Government Code Section 65852.26.
7	(iii) The size and attributes of a JADU constructed pursuant to this subsection
8	207(c)(6) shall comply with the requirements of this subsection 207(c)(6) and Government Code
9	<u>65852.22.</u>
10	(J) Department Report. In addition to the information required by subsection
11	207(c)(4)(I)(iii), the annual Housing Inventory shall include a description and evaluation of the
12	number and types of units being developed pursuant to this subsection (c)(6), their affordability rates,
13	and such other information as the Director or the Board of Supervisors determines would inform
14	decision makers and the public.
15	(K) Fees. No impact fees shall be imposed on ADUs or JADUs authorized under this
16	subsection 207(c)(6), where the ADU or JADU is smaller than seven hundred and fifty square feet of
17	Gross Floor Area, or for ADUs that are proposed in lots with three existing units or fewer. Impact fees
18	for all other ADUs shall be imposed proportionately in relation to the Gross Floor Area of the primary
19	dwelling unit.
20	* * * *
21	
22	
23	SEC. 1005. CONFORMITY AND PERMITS.
24	* * *
25	

1	(e) After receiving a permit application from the Central Permit Bureau in accordance
2	with the preceding subsection, the Department shall ascertain whether a Certificate of
3	Appropriateness is required or has been approved for the work proposed in such permit
4	application. If a Certificate of Appropriateness is required and has been issued, and if the
5	permit application conforms to the work approved in the Certificate of Appropriateness, the
6	permit application shall be processed without further reference to this Article 10. If a
7	Certificate of Appropriateness is required and has not been issued, or if the permit application
8	does not conform to what was approved, the permit application shall be disapproved or held
9	by the Department until such time as conformity does exist either through modifications to the
10	proposed work or through the issuance of an amended or new Certificate of Appropriateness.
11	Notwithstanding the foregoing, in the following cases the Department shall process the permit
12	application without further reference to this Article 10:
13	* * * *
14	(9) When the application is for a permit to install a City-sponsored Landmark
15	plaque to a landmark or district, provided that the improvements conform to the requirements
16	outlined in Section 1006.6 of this Code-; or
17	(10) When the application is for a permit to construct an Accessory Dwelling Unit or
18	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory
19	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.
20	* * * *
21	
22	SEC. 1110. CONSTRUCTION, ALTERATION OR DEMOLITION OF SIGNIFICANT
23	OR CONTRIBUTORY BUILDINGS OR BUILDINGS IN CONSERVATION DISTRICTS.
24	* * * *

1	(g) Notwithstanding the foregoing, in the following cases the Department may process
2	the permit application without further reference to this Article 11:
3	(1) When the application is for a permit for ordinary maintenance and repairs
4	only. For the purpose of this Article 11, "ordinary maintenance and repairs" shall mean any
5	work, the sole purpose and effect of which is to correct deterioration, decay or damage of
6	existing materials, including repair of damage caused by fire or other disaster.
7	(2) When the application is for a permit to construct any new or replacement
8	structures on a site where a Significant or Contributory Building has been lawfully demolished
9	pursuant to this Code and the site is not within a designated Conservation District; or
10	(3) When the application is for a permit to make interior alterations only and
11	does not constitute a demolition as defined in this Article, unless the Planning Department has
12	determined that the proposed interior alterations may result in any visual or material impact to
13	the exterior of the building or when the designating ordinance or applicable Appendix in this
14	Article requires review of such interior alterations-; or
15	(4) When the application is for a permit to construct an Accessory Dwelling Unit or
16	Junior Accessory Dwelling Unit, provided that the Accessory Dwelling Unit or Junior Accessory
17	Dwelling Unit conforms to the requirements of subsection 207(c)(6) of this Code.
18	
19	Section 3. Effective Date. This ordinance shall become effective 30 days after
20	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
21	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
22	of Supervisors overrides the Mayor's veto of the ordinance.
23	
24	Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors

intends to amend only those words, phrases, paragraphs, subsections, sections, articles,

1	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
2	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
3	additions, and Board amendment deletions in accordance with the "Note" that appears under
4	the official title of the ordinance.
5	
6	Section 5. Directions to Clerk. The Clerk of the Board of Supervisors is hereby
7	directed to submit a copy of this ordinance to the California Department of Housing and
8	Community Development within 60 days after adoption pursuant to Section 65852.2(h) of the
9	California Government Code.
10	
11	APPROVED AS TO FORM:
12	DENNIS J. HERRERA, City Attorney
13	
14	By: /s/ Peter R. Miljanich
15	PETER R. MILJANICH Deputy City Attorney
16	
17	n:\land\as2020\2100022\01536473.docx
18	
19	
20	
21	
22	
23	
24	
25	