### BOARD of SUPERVISORS



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# MEMORANDUM

# LAND USE AND TRANSPORTATION COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Myrna Melgar, Chair

Land Use and Transportation Committee

FROM: John Carroll, Assistant Clerk

DATE: May 6, 2024

SUBJECT COMMITTEE REPORT, BOARD MEETING

Tuesday, May 7, 2024

The following file should be presented as COMMITTEE REPORT during the Board meeting on Tuesday, May 7 2024. This ordinance was acted upon during the Land Use and Transportation Committee meeting on Monday, May 6, 2024, at 1:30 p.m., by the votes indicated.

BOS Item No. 35 File No. 240260

# [Planning Code - 900 Kearny Street Special Use District, Use Sizes in Chinatown Community Business District]

Ordinance amending the Planning Code to modify the 900 Kearny Street Special Use District to allow an enclosed rooftop building addition with a restricted arts activities use; amending the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District; and affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.

# RECOMMENDED AS AMENDED AS A COMMITTEE REPORT

Vote: Supervisor Myrna Melgar – Aye Supervisor Dean Preston – Aye Supervisor Aaron Peskin – Aye

Cc: Board of Supervisors
Angela Calvillo, Clerk of the Board
Alisa Somera, Legislative Deputy
Anne Pearson, Deputy City Attorney

	File No.	240260
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Committee Item	No.	<u> </u>	
Board Item No.	35		

# **COMMITTEE/BOARD OF SUPERVISORS**

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Prepared by:		_ Date:			

# AMENDED IN COMMITTEE 5/6/2024 ORDINANCE NO.

FILE NO. 240260

1	[Planning Code - 900 Kearny Street Special Use District, <u>Use Sizes in Chinatown Community</u>		
2	Business District]		
3	Ordinance amending the Planning Code to modify the 900 Kearny Street Special Use		
4	District to allow an enclosed rooftop building addition with a restricted arts activities		
5	use; amending the Planning Code to clarify the Use Size maximums applicable in the		
6	<u>Chinatown Community Business District;</u> and affirming the Planning Department's		
7	determination under the California Environmental Quality Act, making findings of		
8	consistency with the General Plan and the eight priority policies of Planning Code,		
9	Section 101.1, and making findings of public necessity, convenience, and welfare		
10	pursuant to Planning Code, Section 302.		
11	NOTE: Unchanged Code text and uncodified text are in plain Arial font.  Additions to Codes are in <u>single-underline italics Times New Roman font</u> .		
12	Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .  Board amendment additions are in <u>double-underlined Arial font</u> .		
13	Board amendment deletions are in strikethrough Arial font.  Asterisks (* * * *) indicate the omission of unchanged Code		
14	subsections or parts of tables.		
15			
16	Be it ordained by the People of the City and County of San Francisco:		
17			
18	Section 1. Environmental and Land Use Findings.		
19	(a) The Planning Department has determined that the actions contemplated in this		
20	ordinance comply with the California Environmental Quality Act (California Public Resources		
21	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of		
22	Supervisors in File No. 231006240260 and is incorporated herein by reference. The Board		
23	affirms this determination.		
24			

- (b) On November 30May 2, 2023, the Planning Commission, in Resolution No. 21453 21553, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 231006240260, and is incorporated herein by reference.
- (c) Pursuant to Planning Code Section 302, this Board finds that these Planning Code amendments will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. <u>2145321553</u>, and the Board incorporates such reasons herein by reference. A copy of said resolution is on file with the Clerk of the Board of Supervisors in File No. <u>231006240260</u>.

# Section 2. General Findings.

- (a) The 900 Kearny Street Special Use District (SUD) is intended to facilitate reuse of the property located at 900 Kearny Street. The property is located within the Chinatown Community Business District, established in Planning Code Section 810, which prohibits Non-Retail Professional Services uses on the first story and in the basement of buildings, while allowing such uses on the second story and higher.
- (b) The 900 Kearny Street SUD will would facilitate the reuse of the ground and basement floors of 900 Kearny Street and exempt the site from the non-residential use size limits and use size maximums under Sections 121.4 and 810 of the Planning Code. All other applicable Planning Code provisions would continue to apply to the SUD. In the face of the COVID-19 pandemic, commercial vacancy rates have risen to over 28% throughout the City. These high vacancy rates have persisted, particularly in the area where 900 Kearny Street is located, in the blocks generally at the intersection of Chinatown, North Beach, Jackson

1	Square, and the Financial District. The current restrictions applicable to Non-Retail
2	Professional Services uses within the Chinatown Community Business District exacerbate the
3	difficulty of building owners to support existing businesses and tenants, and to attract new
4	business and tenants.

(c) The 900 Kearny Street SUD will facilitate increasing the presence of arts in the area by permitting Arts Activities Uses on all existing six floors of the building. In addition, the SUD would allow a new rooftop structure to be occupied by an artist studio or other Arts Activities Uses. The property owner and a well-known artist have agreed to install a large mural on the building's exterior, further identifying the building as a potential space for artists.

Section 3. Article 2 of the Planning Code is hereby amended by revising Section 249.95, to read as follows:

# SEC. 249.95. 900 KEARNY STREET SPECIAL USE DISTRICT.

- (a) **Purpose.** The 900 Kearny Street Special Use District is intended to facilitate the reuse of the ground and basement floors of 900 Kearny Street, which were previously occupied by a Formula Retail Financial Services Use that vacated the space in 2021.
- (b) **Location**. The 900 Kearny Street Special Use District consists of Assessor's Block 0176, Lot 011. Its boundaries are shown on Special Use District Map SU01 of the Zoning Map, and consists of the area within a perimeter established by Columbus Street to the east, Jackson Street to the south, and Kearny Street to the west, and adjacent to the Sentinel Building/Columbus Tower to the north.
- (c) **Controls.** Applicable provisions of the Planning Code shall apply to the 900 Kearny Street Special Use District except as otherwise provided in this Section 249.95. In the event of a conflict between other provisions of the Planning Code and this Section, this Section shall control.

1	(1) Non-Retail Professional Services Uses shall be permitted on all floors,		
2	including the First Story and Basement.		
3	(2) The non-residential use size limits and use size maximums in Sections		
4	121.4 and 810 shall not apply to Non-Retail Professional Services Uses.		
5	(3) Arts Activities Uses shall be permitted on all floors.		
6	(4) A rooftop enclosed structure with a maximum floor area of 735 square		
7	feet and a maximum height of 11 feet above the finished roof is permitted, provided it is		
8	occupied exclusively by Arts Activities Uses. An enclosed building addition is permitted at the		
9	roof level provided it is 1) no more than 735 square feet, 2) no more than 11 feet above the		
10	finished roof, and 3) only occupied as an Arts Activities Use, subject to the following		
11	provisions. Such a building addition is permitted notwithstanding the bulk limits of Section 270		
12	the sun access requirements of Section 132.3, the height limit exemptions for the features		
13	specified in Section 260(b), and the limit on the horizontal area for the features specified in		
14	Section 260(b)(1). However, such a building addition shall be included in the calculations of		
15	the horizontal area for any other proposed building additions or features to determine if other		
16	such additions or features meet applicable Code requirements.		
17			
18	Section 4. Article 8 of the Planning Code is hereby amended by revising Section 810		
19	to read as follows:		
20	SEC. 810. CHINATOWN COMMUNITY BUSINESS DISTRICT.		
21	* * * *		
22	Table 810		
23	CHINATOWN COMMUNITY BUSINESS DISTRICT ZONING CONTROL TABLE		
24	* * * *		
25			

Zoning Category	§ References	Controls
NON-RESIDENTIAL STANDARDS		
Development Standards		
* * * *		
Use Size	§ 121.4	P up to 5,0002,500 sq. ft.; C 5,000 sq. ft. & above 2,501 to 5,000 sq. ft. (1)
* * * *		

\* \* \*

Section 5. Formatting of Ordinance; Explanation of Fonts.

(a) On March 18, 2024, the Land Use and Transportation Committee of the Board of Supervisors duplicated Board File No. 231006 to create Board File No. 240260. The ordinance in File No. 231006 proceeded through the legislative process, was enacted as Ordinance No. 60-24, and became effective in April 2024. The ordinance in File No. 240260 – this ordinance – remained at the Land Use and Transportation Committee. This is the thirdfourth version of that ordinance.

(b) To clearly understand the proposed amendments to existing law contained in this thirdfourth version of this ordinance, the ordinance shows in "existing text" font (plain Arial) the law currently in effect, as amended by Ordinance No. 60-24. This ordinance shows in "Board amendment" font (double-underlined Arial for additions, and strikethrough Arial for deletions) amendments to existing law. This ordinance also shows in "Board amendment" font all amendments to this ordinance made after the file was duplicated, including amendments approved to earlier versions of this ordinance in the Board File 240260. This ordinance omits sections of the law currently in effect that are not being amended by this ordinance and were not proposed for amendments in earlier versions of this ordinance in the Board File 240260.

1	(c) This third fourth version of the ordinance also includes new short and long titles that
2	describe the ordinance, to reflect changes in existing law. These new titles replace the short
3	and long titles in the previous first two versions of the ordinance, which had included
4	references to the amendments that became effective with the enactment of Ordinance No.
5	60-24.
6	
7	Section 6. Effective Date. This ordinance shall become effective 30 days after
8	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
9	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
10	of Supervisors overrides the Mayor's veto of the ordinance.
11	
12	Section 7. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
13	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
14	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
15	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
16	additions, and Board amendment deletions in accordance with the "Note" that appears under
17	the official title of the ordinance.
18	
19	APPROVED AS TO FORM:
20	DAVID CHIU, City Attorney
21	By: <u>/s/ HEATHER GOODMAN</u> HEATHER GOODMAN
22	Deputy City Attorney
23	n:\legana\as2023\2400085\01756166.docx
24	

# REVISED LEGISLATIVE DIGEST

(Amended in Committee – May 6, 2024)

[Planning Code - 900 Kearny Street Special Use District, Use Sizes in Chinatown Community Business District]

Ordinance amending the Planning Code to modify the 900 Kearny Street Special Use District to allow an enclosed rooftop building addition with a restricted arts activities use; amending the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District; and affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302

# Existing Law

The Board of Supervisors created the 900 Kearny Street Special Use District (SUD) via Ordinance No. 60-24, in Board File No. 231006, which became effective in April 2024. The SUD provides land use regulations for the parcel located at 900 Kearny Street that differ from the regulations that would otherwise apply. The SUD permits Non-Retail Professional Services Uses on the ground floor and basement levels, and Arts Activities Uses on all floors. The SUD also allows larger individual use sizes by providing that the use size limits and maximums otherwise applicable in the Chinatown Community Business District do not apply for Non-Retail Professional Services Uses. All other ordinances applicable to the 900 Kearny Street property, including other requirements of the Chinatown Community Business District, would continue to apply.

There are no specific provisions in the SUD regarding rooftop structures. Other existing provisions of the Planning Code limit rooftop structures by restricting their bulk, height, and impact on sun access.

Planning Code Section 121.4 provides that use sizes up to 2,500 square feet are permitted, use sizes above 2,500 square feet and up to 5,000 square feet require conditional use authorization, and use sizes above 5,000 square feet are not permitted. Planning Code Section 810 provides that use sizes up to 5,000 square feet are permitted and use sizes above 5,000 square feet require conditional use authorization.

# Amendments to Current Law

This ordinance would amend the SUD to allow an enclosed building addition at the roof level up to 735 square feet in floor area and 11 feet in height that is restricted to Arts Activities Uses.

BOARD OF SUPERVISORS Page 1

In addition, this ordinance would revise Planning Code Section 810 to align the use size maximums with those provided in Section 121.4.

# Background

At the March 18, 2024 Land Use and Transportation Committee meeting, this ordinance was duplicated from Board File No. 231006 and amended to add the rooftop structure provision and the amendments to Section 810 discussed above. The ordinance in File No. 231006 proceeded through the legislative process, was enacted as Ordinance No. 60-24, and became effective in April 2024.

Because the ordinance creating the SUD in Board File No. 231006 is now effective, this ordinance was updated to reflect that new law. Accordingly, this ordinance omits sections of the law currently in effect that are not being amended by this ordinance. Of note, the Zoning Map amendment adopted via the Ordinance No. 60-24 is omitted from this ordinance, as it is existing law not being modified by this ordinance. An detailed explanatory note is included in the ordinance in this Board File No. 240260 as a new Section 5.

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BOARD OF SUPERVISORS Page 2



May 3, 2024

Ms. Angela Calvillo, Clerk Honorable Supervisor Peskin **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2024-002495PCA:

900 Kearny Street Special Use District

Board File No. 240260

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and Supervisor Peskin,

On May 2, 2024, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Supervisor Peskin that would amend the 900 Kearny Street Special Use District by adding a new height exemption and amend the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District. At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modifications were as follows:

1. Technical clarification on the proposed rooftop enclosed structure as described under "Anticipated Amendments" of the Planning Department staff report.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

Supervisor, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Veronica Flores for Aaron D. Starr Manager of Legislative Affairs

cc: Heather Goodman, Deputy City Attorney Sunny Angulo, Aide to Supervisor Peskin John Carroll, Office of the Clerk of the Board

# Attachments:

Planning Commission Resolution
Planning Department Executive Summary





# PLANNING COMMISSION RESOLUTION NO. 21553

**HEARING DATE: May 2, 2024** 

**Project Name:** 900 Kearny Street Special Use District, Use Sizes in Chinatown Community Business District

**Case Number:** 2024-002495PCA [Board File No. 240260] **Initiated by:** Supervisor Chan / Introduced March 4, 2024

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND THE 900 KEARNY STREET SPECIAL USE DISTRICT BY ADDING A NEW HEIGHT EXEMPTION; AMEND THE PLANNING CODE TO CLARIFY THE USE SIZE MAXIMUMS APPLICABLE IN THE CHINATOWN COMMUNITY BUSINESS DISTRICT; AND AFFIRM THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1, AND MAKING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE PURSUANT TO PLANNING CODE, SECTION 302.

WHEREAS, on March 18, 2024 Supervisor Peskin introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 240260, which would amend the 900 Kearny Street Special Use District by adding a new height exemption and amend the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on May 2, 2024; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation are as follows:

1. Technical clarification on the proposed rooftop enclosed structure as described under "Anticipated Amendments" of the staff report.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance will allow for an Artist in Residence program within the 900 Kearny Street SUD.

# **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

# **ARTS ELEMENT**

# **OBJECTIVE I-1**

RECOGNIZE THE ARTS AS NECESSARY TO THE QUALITY OF LIFE FOR ALL SEGMENTS OF SAN FRANCISCO.

Policy I-1.3

Increase public awareness of the arts in San Francisco by greater promotion of existing art programs and services in the community and schools.

# **OBIECTIVE IV-1**

ADVOCATE AND ASSIST IN PROVIDING ARTS EDUCATION PROGRAMMING AT ALL LEVELS.

Policy IV-1.1

Advocate for arts education opportunities for all residents of San Francisco.

#### **COMMERCE AND INDUSTRY ELEMENT**

# **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.



#### Policy 1.1

Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

# Policy 1.3

Locate commercial and industrial activities according to a generalized commercial and industrial land use plan.

# **OBJECTIVE 2**

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

### Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

### Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

#### **CHINATOWN AREA PLAN**

#### **OBJECTIVE 6**

#### RETAIN CHINATOWN'S ROLE AS A CAPITAL CITY.

# Policy 6.2

Provide for modest expansion of community business offices related to Capital City role.

The proposed Ordinance would allow an arts studio or other Arts Activity Uses on rooftop. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.

# **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;



The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their



access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on May 2, 2024.

Jonas P Ionin Digitally signed by Jonas P Ionin Date: 2024.05.02 15:43:20 -07'00'

Jonas P. Ionin

Commission Secretary

AYES: Williams, Braun, Imperial, Koppel, Moore, Diamond

NOES: None

ABSENT: None

ADOPTED: May 2, 2024







# EXECUTIVE SUMMARY PLANNING CODE TEXT AMENDMENT

**HEARING DATE: May 2, 2024** 

90-Day Deadline: June 17, 2024

**Project Name:** 900 Kearny Street Special Use District, Use Sizes in Chinatown Community Business District

**Case Number:** 2024-002495PCA [Board File No. 240260] **Initiated by:** Supervisor Peskin / Introduced March 18, 2024

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

**Environmental** 

**Review:** Not a Project Under CEQA

**Recommendation:** Approval with Modifications

# **Planning Code Amendment**

The proposed Ordinance would amend the 900 Kearny Street Special Use District (SUD) by adding a new height exemption and amending the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District.

### The Way It Is Now:

900 Kearny Street has a 65-N Height/Bulk district. Buildings may not exceed 65 feet in height, except for certain permitted height exemptions.

### The Way It Would Be:

The 900 Kearny Street SUD would be amended to allow a rooftop enclosed structure with a maximum floor area of 735 square feet and a maximum height of 11 feet above the finished roof, provided it is occupied exclusively by Arts Activities Uses.

Executive Summary
Hearing Date: May 2, 2024

# **Anticipated Amendments**

The Department reached out to Supervisor Peskin's office with one minor clarifying amendment to refine the proposed Ordinance. The amendment is technical in nature and still meets the intent of the Ordinance.

The full Ordinance is included as Exhibit B. An excerpt from proposed Ordinance (page 4, lines 16-18) is included below for quick reference:

A rooftop enclosed structure with a maximum floor area of 735 square feet and a maximum height of 11 feet above the finished roof is permitted, provided it is occupied exclusively by Arts Activities Uses.

# Proposed language:

An enclosed building addition is permitted at the roof level provided it is 1) no more than 735 square feet, 2) no more than 11 feet above the finished roof, and 3) only occupied as an Arts Activities Use, subject to the following provisions. Such a building addition is permitted notwithstanding the bulk limits of Section 270, the sun access requirements of Section 132.3, the height limit exemptions for the features specified in Section 260(b), and the limit on the horizontal area for the features specified in Section 260(b)(1). However, such a building addition shall be included in the calculations of the horizontal area for any other proposed building additions or features to determine if other such additions or features meet applicable Code requirements.

Supervisor Peskin intends to introduce this amendment when this is scheduled for the Land Use and Transportation Committee (LUTC) hearing after the Planning Commission. It is a refinement of the proposed language to make it abundantly clear the proposed rooftop arts studio is not subject to the other Code requirements such as bulk or sun place access.

# **Background**

The property owner of 900 Kearny Street approached Supervisor Peskin with concerns about the challenges they were facing filling the ground floor vacancy. This commercial space was formerly occupied by a Formula Retail Financial Services Use (d.b.a EastWest Bank) that vacated the space in 2021. Supervisor Peskin introduced the 900 Kearny Street SUD Ordinance to provide more flexibility in terms of permitted Uses and allowable Use Size limits to assist the property owner in finding a new tenant(s). This item was heard at the Planning Commission's November 30, 2023, regularly scheduled meeting. At the hearing, the Commission commended the proposal for being clear and supported the Ordinance unanimously. The Commission recommended approval with one technical amendment as follows:

Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

The Ordinance appeared before the LUTC on March 18, 2024. During the hearing, the Ordinance was duplicated and amended to allow for an enclosed roof structure dedicated to an Arts Activity. The original Ordinance

<sup>&</sup>lt;sup>1</sup> Ordinance No. 60-24.



establishing the SUD was then forwarded to the Board of Supervisors (BOS) with a positive recommendation. This duplicate Ordinance also incorporates Planning Commission's recommended modification from November 30, 2023 to make the Use Size limits consistent.

# **Issues and Considerations**

# **Supporting the Arts**

The 900 Kearny Street SUD supports arts by allowing Arts Activity Uses all on floors. The intent of the SUD is to provide a space that allows more opportunities for artists to hone their skills in mediums such as painting, small-scale glassworks, and photography. Additionally, the SUD supports live performances or artist exhibitions. This proposed Ordinance expands on this goal by allowing an enclosed rooftop structure dedicated to Arts Activity Uses. The project sponsor intends to use the new rooftop structure for an artist in residence program. In addition to art activities happening on the inside of the building, the developer also has plans to feature a mural by local artist, Jeremy Fisher, on the exterior of the building. This further supports the arts by showcasing a local artist and increasing an arts presence at the property.

# **Permitted Height Exemptions**

Section 260(b) includes exemptions to the permitted height limit. Some examples include mechanical equipment, stair penthouses for emergency stairs, parapets, and chimneys. Section 260(b) also limits the combination of these height exemptions to 30% of the roof area. The proposed Ordinance seeks to add a height exemption that is currently not allowed under Section 260(b) to the SUD. Additionally, the draft language in "Anticipated Amendments" would allow the proposed rooftop enclosure to exceed the maximum 30% of rooftop coverage; however, the draft language ensures that the rooftop enclosure is included in the 30% calculation if any additional additions or features are proposed in the future.

# **Nonconforming Massing**

The existing building at 900 Kearny Street is a legal-noncomplying structure because it does not have setbacks required for taller buildings in this district. The property has a Height/Bulk District of 65-N. This means that building massing above 40 feet in height is limited to a maximum length of 50 feet and a maximum diagonal of 100 feet. The existing building's massing may remain in perpetuity if it is not intensified or enlarged. As the building is legal non-complying, the proposed Ordinance seeks an exemption from the Height/Bulk requirements to allow the proposed rooftop appurtenance.

### **Shadow Analysis**

Chinatown zoning districts have specific requirements intended to preserve as much sunlight as possible on public sidewalks with high pedestrian use. These requirements are outlined in Section 132.3. This proposed Ordinance would waive these requirements as the proposed rooftop structure is minimal in nature; however, the proposed Ordinance cannot waive the Section 295 Shadow Analysis because it was passed as a voter initiative under 1984's Proposition K (Prop. K). Prop. K was in response to growing concern about shadow impacts of buildings taller than 40-foot on the city's open spaces. This includes properties under the jurisdiction of, or designated to be acquired by, the Recreation and Parks Department. Section 295 requires the Planning



Commission to make a finding that any shadow cast on Recreation and Park Department property is insignificant. As this was passed under a ballot initiative, the Board of Supervisors cannot waive the requirement.

The 900 Kearny Street SUD is located within one-quarter of a mile of Portsmouth Square and would thus require a shadow analysis under Prop. K; however, due to the topography and taller buildings in the vicinity, staff does not believe that the proposed enclosed rooftop structure will have a shadow impact on the park.

# **General Plan Compliance**

The proposed Ordinance would allow an arts studio or other Arts Activity Uses on rooftop. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.

# **Racial and Social Equity Analysis**

The proposed amendments cannot be directly tied to a negative or positive impact in advancing the City's racial and social equity. There is not enough data to support the claim for the small number of businesses that it will affect.

# **Implementation**

The Department has determined that this Ordinance will not impact our current implementation procedures.

### Recommendation

The Department recommends that the Commission *approve with modifications* the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendation is as follows:

1. Technical clarification on the proposed rooftop enclosed structure as described under "Anticipated Amendments."

### **Basis for Recommendation**

The Department endorses the proposed Ordinance because it supports arts activity and will facilitate a local artist in residence program in the SUD. Additionally, the developer has identified a well-known artist to install a large mural on the building's exterior, further embracing this building as an arts activity hub. To further clarify the allowances and limits intended in the Ordinance, the sponsor is proposing amendments that are detailed above in under "Anticipated Amendments." These amendments were drafted by the Planning Department in collaboration with the City Attorney's Office. They do not substantively impact the sponsor's original intent. Therefore, the Department recommends the Planning Commission approve the proposed Ordinance with modification as described under "Anticipated Amendments".



# **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

# **Environmental Review**

The proposed amendments are not defined as a project under CEQA Guidelines Sections 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

# **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

# **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 240260

Exhibit C: Preliminary Plans





# **EXHIBIT A**

49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# PLANNING COMMISSION DRAFT RESOLUTION

**HEARING DATE: May 2, 2024** 

Project Name: 900 Kearny Street Special Use District, Use Sizes in Chinatown Community Business District

**Case Number:** 2024-002495PCA [Board File No. 240260] **Initiated by:** Supervisor Chan / Introduced March 4, 2024

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND THE 900 KEARNY STREET SPECIAL USE DISTRICT BY ADDING A NEW HEIGHT EXEMPTION; AMEND THE PLANNING CODE TO CLARIFY THE USE SIZE MAXIMUMS APPLICABLE IN THE CHINATOWN COMMUNITY BUSINESS DISTRICT; AND AFFIRM THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1, AND MAKING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE PURSUANT TO PLANNING CODE, SECTION 302.

WHEREAS, on March 18, 2024 Supervisor Peskin introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 240260, which would amend the 900 Kearny Street Special Use District by adding a new height exemption and amend the Planning Code to clarify the Use Size maximums applicable in the Chinatown Community Business District;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on May 2, 2024; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance. The Commission's proposed recommendation are as follows:

1. Technical clarification on the proposed rooftop enclosed structure as described under "Anticipated Amendments"

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance will allow for an Artist in Residence program within the 900 Kearny Street SUD.

# **General Plan Compliance**

The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

# **ARTS ELEMENT**

# **OBJECTIVE I-1**

RECOGNIZE THE ARTS AS NECESSARY TO THE QUALITY OF LIFE FOR ALL SEGMENTS OF SAN FRANCISCO.

Policy I-1.3

Increase public awareness of the arts in San Francisco by greater promotion of existing art programs and services in the community and schools.

# **OBJECTIVE IV-1**

ADVOCATE AND ASSIST IN PROVIDING ARTS EDUCATION PROGRAMMING AT ALL LEVELS.

Policy IV-1.1



Advocate for arts education opportunities for all residents of San Francisco.

### **COMMERCE AND INDUSTRY ELEMENT**

### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

# Policy 1.1

Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

### Policy 1.3

Locate commercial and industrial activities according to a generalized commercial and industrial land use plan.

#### **OBJECTIVE 2**

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

#### Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

# Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

# **CHINATOWN AREA PLAN**

# **OBIECTIVE 6**

RETAIN CHINATOWN'S ROLE AS A CAPITAL CITY.

#### Policy 6.2

Provide for modest expansion of community business offices related to Capital City role.

The proposed Ordinance would allow an arts studio or other Arts Activity Uses on rooftop. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.



# **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

- 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
  - The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.
- 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
  - The proposed Ordinance would not have a negative effect on housing or neighborhood character.
- 3. That the City's supply of affordable housing be preserved and enhanced;
  - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
- 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
  - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
- 5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;
  - The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.
- 6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;
  - The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.
- 7. That the landmarks and historic buildings be preserved;
  - The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic



buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

# Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on May 2, 2024

AYES:
NOES:
ABSENT:

Jonas P. Ionin

Commission Secretary

ADOPTED: May 2, 2024





# AMENDED IN COMMITTEE 3/18/2024

**EXHIBIT B** 

FILE NO. 240260 ORDINANCE NO.

1	[Planning Code, Zoning Map - 900 Kearny Street Special Use District, <u>Use Sizes in</u> Chinatown Community Business District]		
2	<del>,</del>		
3	Ordinance amending the Planning Code and Zoning Map to create the 900 Kearny		
4	Street Special Use District; amending the Planning Code to clarify the Use Size		
5	maximums applicable in the Chinatown Community Business District; and affirming		
6	the Planning Department's determination under the California Environmental Quality		
7	Act, making findings of consistency with the General Plan and the eight priority		
8	policies of Planning Code, Section 101.1, and making findings of public necessity,		
9	convenience, and welfare pursuant to Planning Code, Section 302.		
10	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
11	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .		
12	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.		
13	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.		
14			
15	Be it ordained by the People of the City and County of San Francisco:		
16			
17	Section 1. Environmental and Land Use Findings.		
18	(a) The Planning Department has determined that the actions contemplated in this		
19	ordinance comply with the California Environmental Quality Act (California Public Resources		
20	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of		
21	Supervisors in File No. 240260 and is incorporated herein by reference. The Board affirms		
22	this determination.		
23	(b) On, 2024, the Planning Commission, in Resolution No, adopted		
24	findings that the actions contemplated in this ordinance are consistent, on balance, with the		
25			

City's General Plan and eight priority policies of Planning Code Section 101.1. The Board
adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the
Board of Supervisors in File No, and is incorporated herein by reference. In addition,
the Board finds that the 900 Kearny Street SUD is consistent with the General Plan because
the Chinatown Area Plan, in which it is located, identifies Kearny Street as an area for
potential office development, in furtherance of plan objectives and policies. Objective 6 of the
plan ("Retain Chinatown's Role as a Capital City") provides that "Chinatown functions as a
capital city and center of civic, religious and political organization, as well as a specialized
shopping area for the larger Chinese population of the Bay Area." Policy 6.2 of the plan
("Provide for modest expansion of community business offices related to Capital City role")
specifically states that, "Kearny Street and vicinity have more potential for added office
development than other parts of Chinatown." The 900 Kearny Street SUD will would allow
Non-Retail Professional Services uses to utilize vacant space and provide for the modest
expansion of community business uses consistent with planning goals, while expanding the
scope of tenants that may occupy the site. In addition, the 900 Kearny Street SUD will further
the City's goal of facilitating economic diversification and revitalization by expanding the scope
of uses permitted at 900 Kearny Street.
(c) Pursuant to Planning Code Section 302, this Board finds that these Planning Code
amendments will serve the public necessity, convenience, and welfare for the reasons set
forth in Planning Commission Resolution No, and the Board incorporates such
reasons herein by reference. A copy of said resolution is on file with the Clerk of the Board of
Supervisors in File No
Section 2. General Findings.

(a) The 900 Kearny Street Special Use District (SUD) is intended to facilitate reuse of
the property located at 900 Kearny Street. The property is located within the Chinatown
Community Business District, established in Planning Code Section 810, which prohibits
Non-Retail Professional Services uses on the first story and in the basement of buildings,
while allowing such uses on the second story and higher.
(I) The 000 Keeps Object OHD. The children the consecution of the consecution of

- (b) The 900 Kearny Street SUD will would facilitate the reuse of the ground and basement floors of 900 Kearny Street and exempt the site from the non-residential use size limits and use size maximums under Sections 121.4 and 810 of the Planning Code. All other applicable Planning Code provisions would continue to apply to the SUD. In the face of the COVID-19 pandemic, commercial vacancy rates have risen to over 28% throughout the City. These high vacancy rates have persisted, particularly in the area where 900 Kearny Street is located, in the blocks generally at the intersection of Chinatown, North Beach, Jackson Square, and the Financial District. The current restrictions applicable to Non-Retail Professional Services uses within the Chinatown Community Business District exacerbate the difficulty of building owners to support existing businesses and tenants, and to attract new business and tenants.
- (c) The 900 Kearny Street SUD will facilitate increasing the presence of arts in the area by permitting Arts Activities Uses on all existing six floors of the building. In addition, the SUD would allow a new rooftop structure to be occupied by an artist studio or other Arts Activities Uses. The property owner and a well-known artist have agreed to install a large mural on the building's exterior, further identifying the building as a potential space for artists.

- Section 3. Article 2 of the Planning Code is hereby amended by adding Section 249.95, to read as follows:
  - SEC. 249.95. 900 KEARNY STREET SPECIAL USE DISTRICT.

23	Description of Property	Special Use District Hereby Approved
22		
21	Use District Map SU01 of the Zoning Map of the City and County of San Francisco, as follow	
20	Section 4. Zoning Map. The Planning Co	ode is hereby amended by revising Special
19		
18	occupied exclusively by Arts Activities Uses.	
17	feet and a maximum height of 11 feet above the finished roof is permitted, provided it is	
16	(4) A rooftop enclosed structure with a maximum floor area of 735 square	
15	(3) Arts Activities Uses shall be permitted on all floors.	
14	810 shall not apply to Non-Retail Professional Services Uses.	
13	(2) The non-residential use size limits and use size maximums in Sections 121.4 and	
12	the First Story and Basement.	
11	(1) Non-Retail Professional Serv	ices Uses shall be permitted on all floors, including
10	between other provisions of the Planning Code and	this Section, this Section shall control.
9	Special Use District except as otherwise provided in	this Section 249.95. In the event of a conflict
8	(c) Controls. Applicable provisions of the Pl	anning Code shall apply to the 900 Kearny Street
7	Kearny Street to the west, and adjacent to the Senting	nel Building/Columbus Tower to the north.
6	the area within a perimeter established by Columbu	s Street to the east, Jackson Street to the south, and
5	011. Its boundaries are shown on Special Use Distri	ict Map SU01 of the Zoning Map, and consists of
4	(b) <b>Location.</b> The 900 Kearny Street Special	Use District consists of Assessor's Block 0176, Lot
3	Financial Services Use that vacated the space in 2021.	
2	ground and basement floors of 900 Kearny Street, which were previously occupied by a Formula Reta	

900 Kearny Street

(a) Purpose. The 900 Kearny Street Special Use District is intended to facilitate the reuse of the

Assessor's Block 0176, Lot 011

24

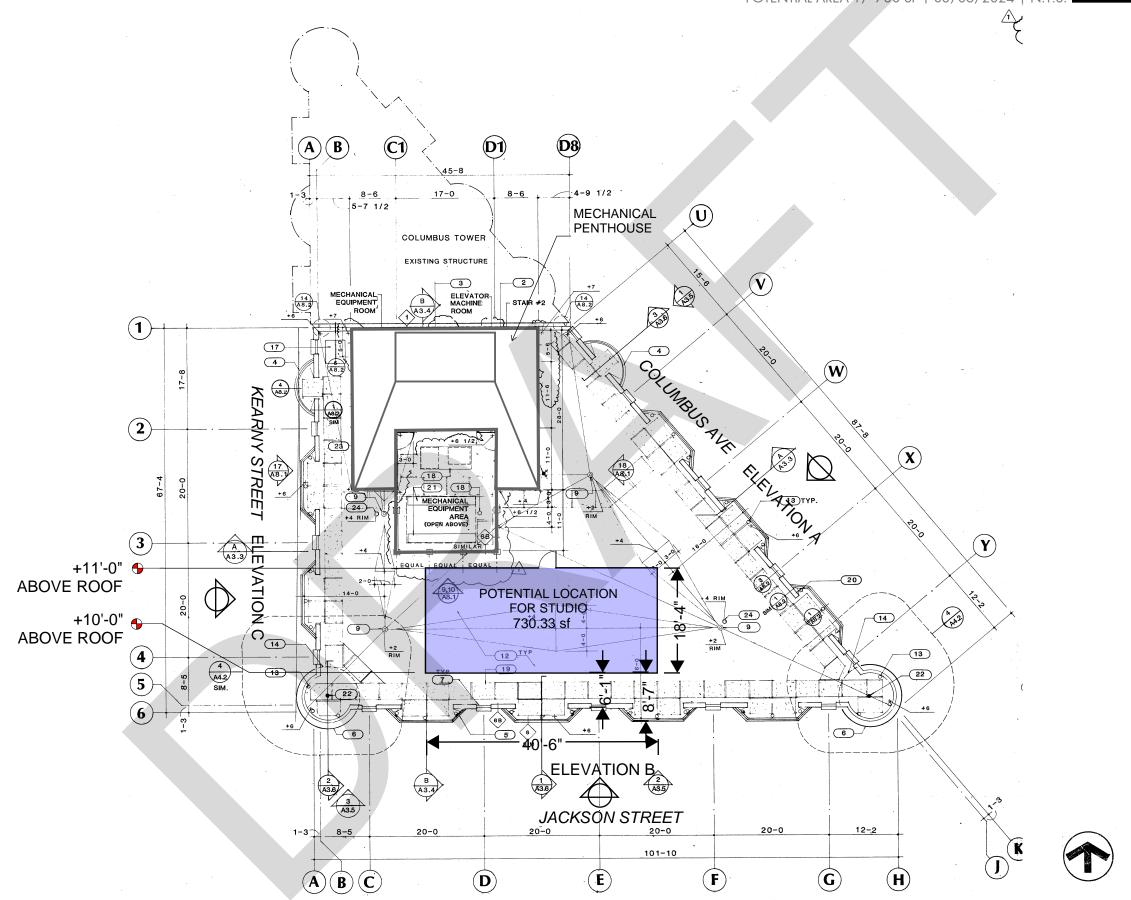
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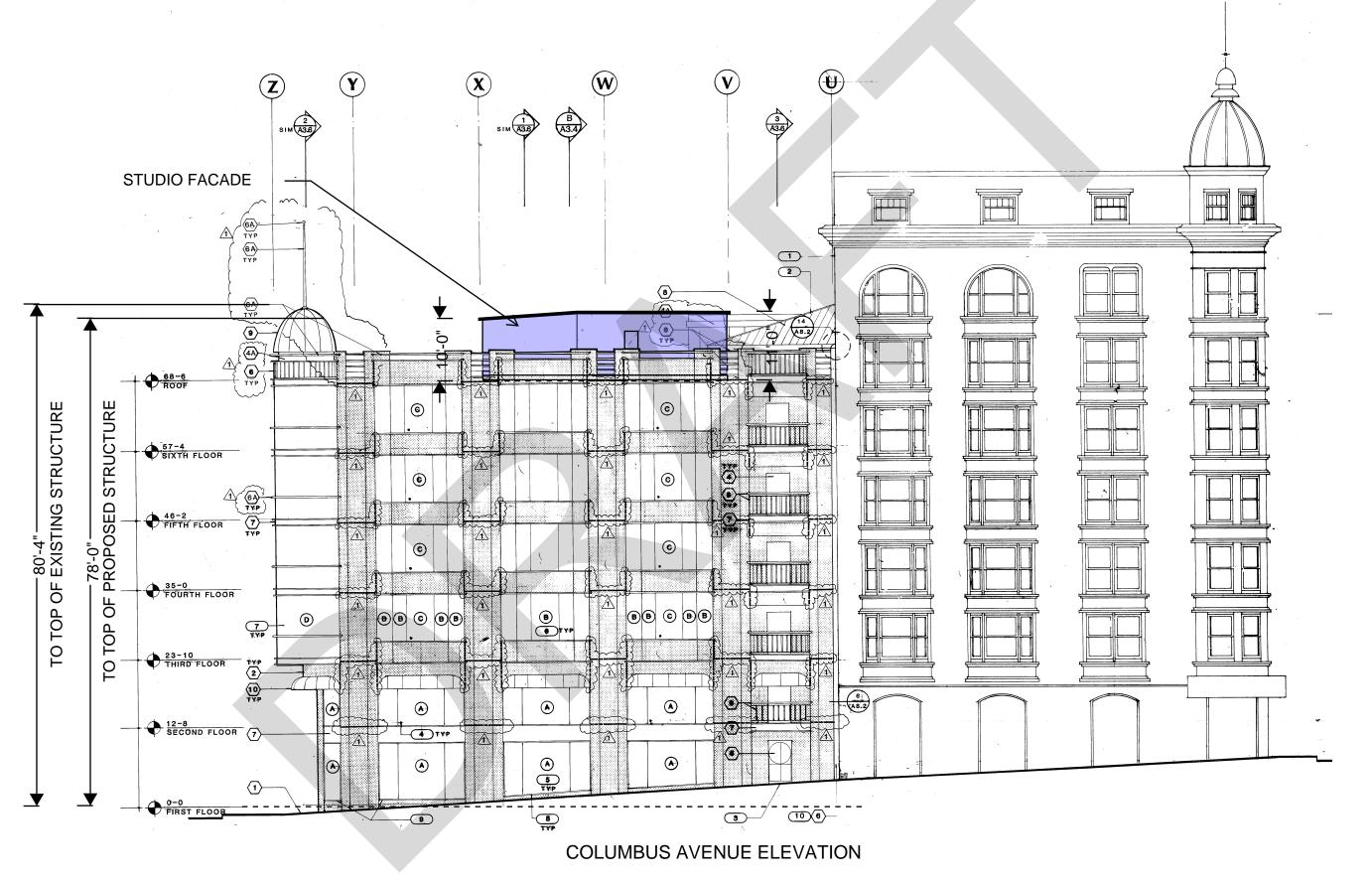
Section 5. Arti	cle 8 of the Planning Code	s hereby amended by revising Section 810
to read as follows:		
SEC. 810. CHINATO	WN COMMUNITY BUSINE	SS DISTRICT.
* * * *		
	Table 8	310
CHINATOWN (	COMMUNITY BUSINESS D	DISTRICT ZONING CONTROL TABLE
t * * *		
Zoning Category	§ References	Controls
NON-RESIDENTIAL	. STANDARDS	
Development Stand	dards	
* * * *		
Use Size	§ 121.4	P up to <del>5,000</del> 2,500 sq. ft.; C <del>5,000 sq. ft.</del> & above 2,501 to 5,000 sq. ft. (1)
* * * *		
		shall become effective 30 days after
	•	igns the ordinance, the Mayor returns the
ordinance unsigned o	r does not sign the ordinand	ce within ten days of receiving it, or the Board
of Supervisors overric	les the Mayor's veto of the o	ordinance.
APPROVED AS TO F	ORM:	
DAVID CHIU, City Att	orney	
By: <u>/s/ HEATHER</u> (	GOODMAN	
HEATHER GO Deputy City Att	ODMAN	
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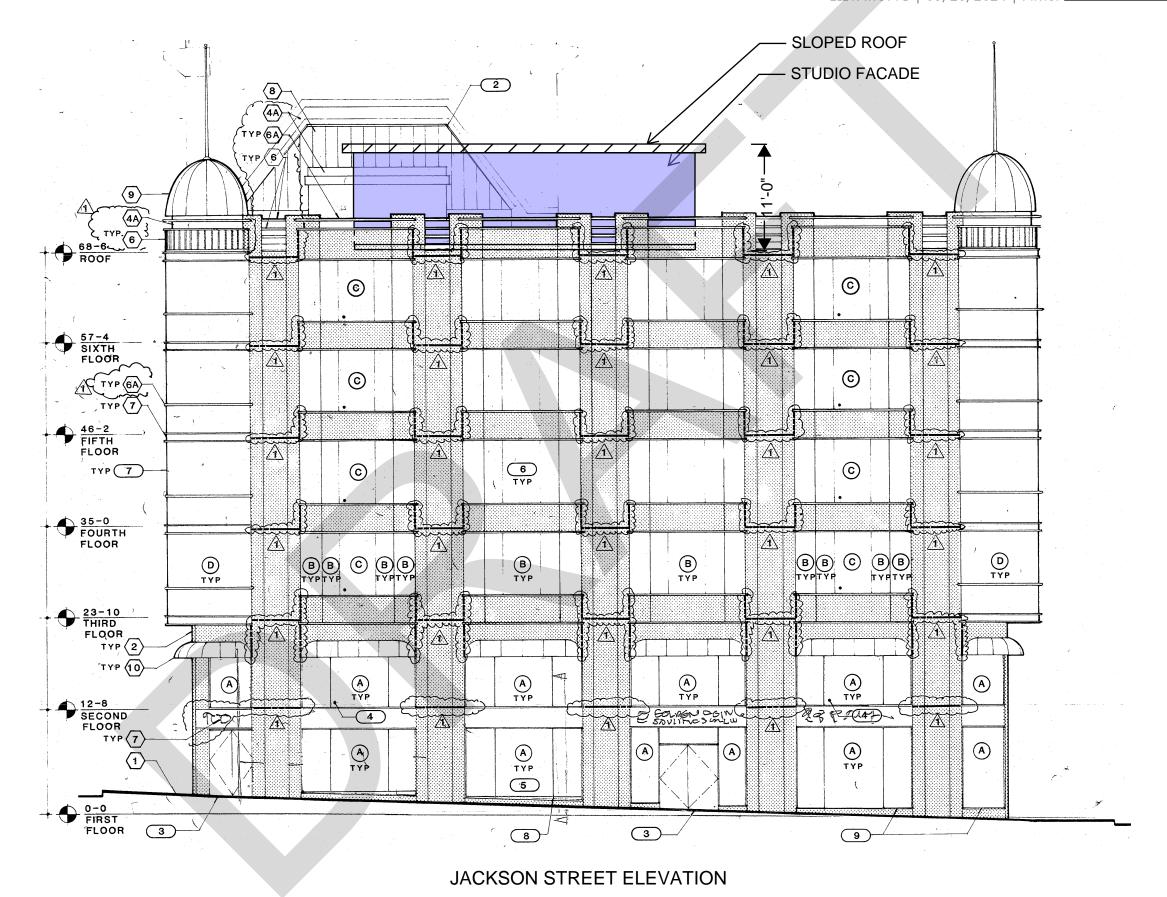
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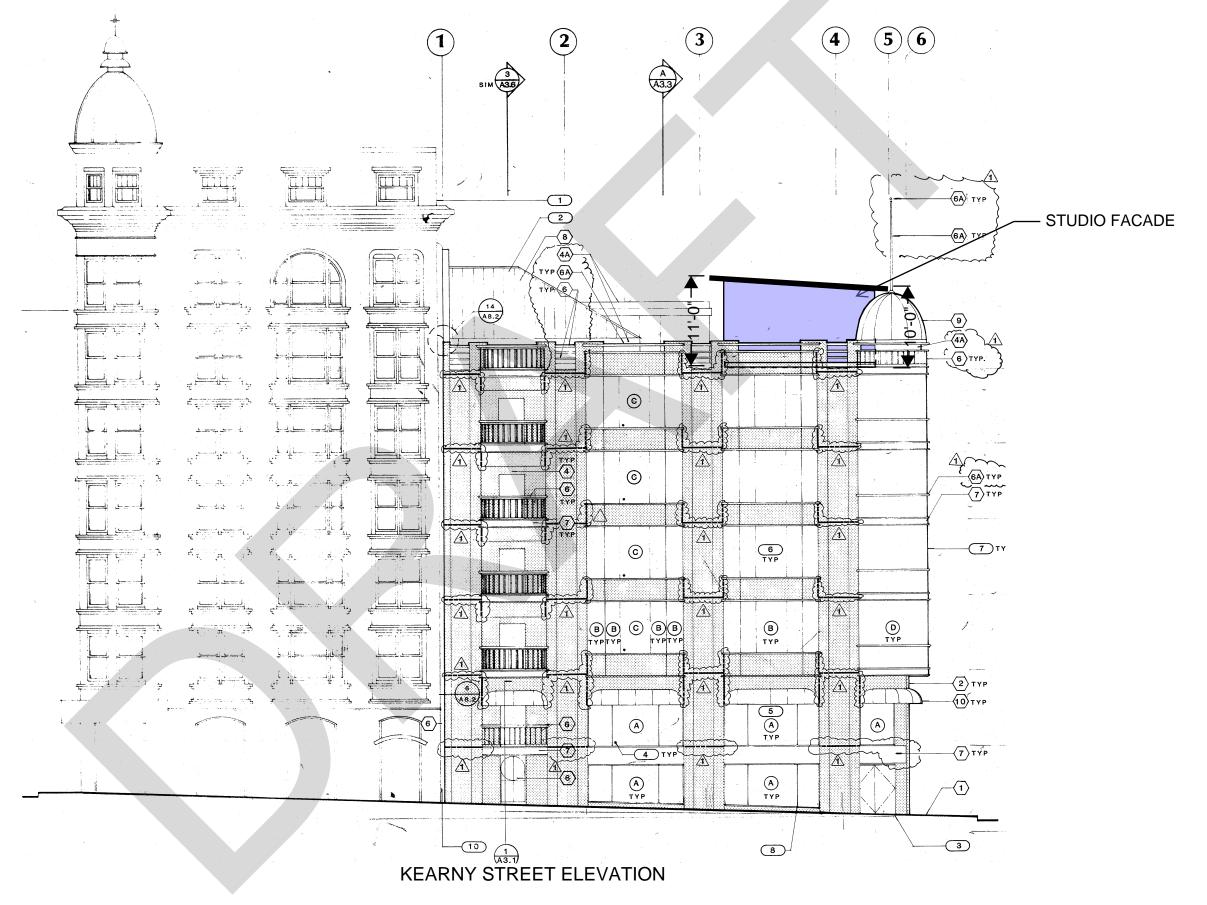
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December 27, 2023

Ms. Angela Calvillo, Clerk Supervisor Peskin **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2023-009433PCAMAP:

900 Kearny Street Special Use District

Board File No. 231006

Planning Commission Recommendation: Approval with Modification

Dear Ms. Calvillo and President Peskin,

On November 30, 2023, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by President Peskin that would amend various sections of the Planning Code. At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modification was as follows:

1. Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

The proposed amendments are not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because they do not result in a physical change in the environment.

Supervisor, please advise the City Attorney at your earliest convenience if you wish to incorporate the change recommended by the Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information, please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manager of Legislative Affairs

cc: Heather Goodman, Deputy City Attorney

Sunny Angulo, Aide to Supervisor Peskin John Carroll, Office of the Clerk of the Board

### Attachments:

Planning Commission Resolution
Planning Department Executive Summary





# PLANNING COMMISSION RESOLUTION NO. 21453

**HEARING DATE: NOVEMBER 30, 2023** 

**Project Name:** 900 Kearny Street Special Use District

Case Number: 2023-009433PCAMAP [Board File No. 231006]

**Initiated by:** Supervisor Peskin / Introduced September 26, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE AND ZONING MAP TO CREATE THE 900 KEARNY STREET SPECIAL USE DISTRICT; AND AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1, AND MAKING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE PURSUANT TO PLANNING CODE, SECTION 302.

WHEREAS, on September 26, 2023 Supervisor Peskin introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 231006, which would amend the Planning Code and Zoning Map to create the 900 Kearny Street Special Use District;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on November 30, 2023; and,

WHEREAS, the proposed Ordinance are not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because they do not result in a physical change in the environment; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modification** the proposed ordinance. The Commission's proposed recommendation is as follows:

1. Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance helps address storefront vacancies by providing more flexibility at the site.

#### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **ARTS ELEMENT**

#### **OBJECTIVE I-1**

RECOGNIZE THE ARTS AS NECESSARY TO THE QUALITY OF LIFE FOR ALL SEGMENTS OF SAN FRANCISCO.

Policy I-1.3

Increase public awareness of the arts in San Francisco by greater promotion of existing art programs and services in the community and schools.

#### **OBJECTIVE IV-1**

ADVOCATE AND ASSIST IN PROVIDING ARTS EDUCATION PROGRAMMING AT ALL LEVELS.

Policy IV-1.1

Advocate for arts education opportunities for all residents of San Francisco.

#### **COMMERCE AND INDUSTRY ELEMENT**

#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

Policy 1.1



Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

#### Policy 1.3

Locate commercial and industrial activities according to a generalized commercial and industrial land use plan.

#### **OBJECTIVE 2**

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

#### Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

#### **CHINATOWN AREA PLAN**

#### **OBJECTIVE 6**

#### RETAIN CHINATOWN'S ROLE AS A CAPITAL CITY.

#### Policy 6.2

Provide for modest expansion of community business offices related to Capital City role.

The proposed Ordinance would allow Non-Retail Professional Services on the First Story and Basement and Arts Activities at the project site where it is currently prohibited helping fill the vacancy. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility and finding new ways to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. This will support the property owner in filling the current vacancy. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.

#### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;



The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their



access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATION the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on November 30, 2023.

Jonas P Ionin Digitally signed by Jonas P Ionin Date: 2023.12.11 16:14:34 -08'00'

Jonas P. Jonin

Commission Secretary

AYES: Braun, Ruiz, Diamond, Imperial, Koppel, Tanner

NOES: None

ABSENT: Moore

ADOPTED: November 30, 2023







# EXECUTIVE SUMMARY PLANNING CODE TEXT AND ZONING MAP AMENDMENT

**HEARING DATE: November 30, 2023** 

90-Day Deadline: January 1, 2024

**Project Name:** 900 Kearny Street Special Use District

Case Number:2023-009433PCAMAP [Board File No. 231006]Initiated by:Supervisor Peskin / Introduced September 26, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

**Environmental** 

**Review:** Not a Project Under CEQA

**Recommendation:** Approval with Modification

# **Planning Code Amendment**

The proposed Ordinance would amend the Planning Code and Zoning Map to create the 900 Kearny Street Special Use District (SUD).

The Way It Is Now:	The Way It Would Be:
The property at 900 Kearny Street is zoned Chinatown-Community Business (CCB).	The 900 Kearny Street SUD would be created at Assessor's Parcel No. 0176, Block Lot No. 011. The underlying zoning would remain CCB.
Non-Retail Professional Services are not permitted on the First Story. <sup>1</sup>	Non-Retail Professional Services would be permitted on the First Story and Basement.
Entertainment, Arts and Recreation Uses are generally not permitted in CCB, except for some exceptions listed in Sec. 810.	The SUD would permit an Arts Activity, a retail Entertainment, Arts and Recreation Use, on all floors.

<sup>&</sup>lt;sup>1</sup> Non-Retail Professional Services are permitted on the Second Floor and above.

The maximum Use Size limit in the CCB District is up to 2,500 square feet, with legal, non-conforming Use Sizes as an exception. Use Sizes up to 5,000 square feet require a Conditional Use Authorization (CUA).

The SUD would not have a Use Size limit.

# **Background**

The proposed SUD is at 900 Kearny Street, the former location of a former Formula Retail Financial Services Use (d.b.a EastWest Bank) that vacated the space in 2021. The property owner approached Supervisor Peskin with concerns about the challenges they are facing filling the space. They recently filed an over-the-counter permit to subdivide the current space into four different code-complying spaces with each space not exceeding 2,500 square feet in size. The proposed SUD would provide more flexibility in terms of permitted Uses and allowable Use Size limits to assist the property owner in finding a new tenant(s).

#### **Issues and Considerations**

A nonconforming Use Size may continue in perpetuity if the Use Size is not intensified.

#### **Nonconforming Use Size**

A legal, nonconforming Use Size may remain in perpetuity if the Use Size is not intensified or enlarged; however, this nonconformity only applies to one Use Size, not to all Uses on the parcel. In the example of 900 Kearny Street, the nonconforming Use Size can remain in place, but only for one tenant space. If the property owner were to subdivide the existing space into multiple tenant spaces, all other Uses would need to comply with the Code requirements. For the CCB Zoning District, this means that Use Sizes are only permitted up to 2,500 square feet, or up to 5,000 square feet with a CUA.

#### Rezoning

An alternative path that would achieve the same goals as the proposed Ordinance involves rezoning this parcel to C-2 District: Community Business (C-2). As seen in Figure 1, 900 Kearny Street is directly adjacent to the C-2, which is more permissive than the proposed SUD. This rezoning path would also allow for other Uses at this parcel such as



Figure 1: Zoning Districts at and around 900 Kearny Street



Entertainment, Arts and Recreation Uses (the umbrella Land Use category for Arts Activity). Rezoning this parcel (or even Block) would be more straightforward; however, the Department understands that the SUD approach was favored by the community since it was more targeted.

#### **General Plan Compliance**

The proposed Ordinance would allow Non-Retail Professional Services on the First Story and Basement and Arts Activities at the project site where it is currently prohibited helping fill the vacancy. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility and finding new ways to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. This will support the property owner in filling the current vacancy. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.

#### **Racial and Social Equity Analysis**

The proposed amendments cannot be directly tied to a negative or positive impact in advancing the City's racial and social equity. There is not enough data to support the claim for the small number of businesses that it will affect.

#### **Implementation**

The Department has determined that this ordinance will not impact our current implementation procedures.

#### Recommendation

The Department recommends that the Commission *approve with modification* the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendation is as follows:

1. Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

#### **Basis for Recommendation**

The Department endorses the proposed Ordinance as it addresses a significant vacancy in Chinatown, contributing to the preservation of the neighborhood's vibrancy. Notably, it does so in a targeted manner that respects the desires and needs of the Chinatown community. Aligned with the General Plan, the proposed ordinance introduces art-related uses to the neighborhood and grants the building owner greater flexibility in attracting new businesses. Further, the building's existing configuration, which was designed for one tenant in an open floor plan, makes it difficult to reconfigure the space so that it can comply with existing zoning. The relaxation of the use size controls in the proposed SUD, along with the new use allowances, will provide the necessary flexibility to help fill this unique space. In addition to recommending approval of the SUD, the Department would also like to use this opportunity to fix a code error, as described below.



**Recommendation 1:** Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

The current CCB Use Size controls are inconsistent in the Code:

- Section 121.4: Use Size limit permitted up to 2,500 square feet, or up to 5,000 square feet with a CUA and
- Section 810: Use Size limit permitted up to 5,000 square feet, or 5,000 square feet or greater with a CUA.

This is a clerical error created by Board File 210600, Ordinance No. 197-21. Section 810 should be revised to match Section 121.4 under this Ordinance. When there is a discrepancy between a zoning control table and another section of the Code, generally the other section trumps the zoning control table.

## **Required Commission Action**

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

#### **Environmental Review**

The proposed amendments are not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because they do not result in a physical change in the environment.

#### **Public Comment**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### **Attachments:**

Exhibit A: Draft Planning Commission Resolution Exhibit B: Board of Supervisors File No. 231006





#### **EXHIBIT A**

49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

# PLANNING COMMISSION DRAFT RESOLUTION

**HEARING DATE: November 30, 2023** 

**Project Name:** 900 Kearny Street Special Use District

Case Number: 2023-009433PCAMAP [Board File No. 231006]

**Initiated by:** Supervisor Peskin / Introduced September 26, 2023

**Staff Contact:** Veronica Flores, Legislative Affairs

veronica.flores@sfgov.org, 628-652-7525

**Reviewed by:** Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, (628) 652-7533

RESOLUTION APPROVING WITH MODIFICATION A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE AND ZONING MAP TO CREATE THE 900 KEARNY STREET SPECIAL USE DISTRICT; AND AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN, AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE, SECTION 101.1, AND MAKING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE PURSUANT TO PLANNING CODE, SECTION 302.

WHEREAS, on September 26, 2023 Supervisor Peskin introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 231006, which would amend the Planning Code and Zoning Map to create the 900 Kearny Street Special Use District;

WHEREAS, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on November 30, 2023; and,

WHEREAS, the proposed Ordinance are not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because they do not result in a physical change in the environment; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the Custodian of Records, at 49 South Van Ness Avenue, Suite 1400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby **approves with modification** the proposed ordinance. The Commission's proposed recommendation is as follows:

1. Revise Section 810 (Chinatown-Community Business District) to make it consistent with the Use Size limitations in Section 121.4.

# **Findings**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance helps address storefront vacancies by providing more flexibility at the site.

#### **General Plan Compliance**

The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **ARTS ELEMENT**

#### **OBJECTIVE I-1**

RECOGNIZE THE ARTS AS NECESSARY TO THE QUALITY OF LIFE FOR ALL SEGMENTS OF SAN FRANCISCO.

Policy I-1.3

Increase public awareness of the arts in San Francisco by greater promotion of existing art programs and services in the community and schools.

#### **OBJECTIVE IV-1**

ADVOCATE AND ASSIST IN PROVIDING ARTS EDUCATION PROGRAMMING AT ALL LEVELS.

Policy IV-1.1

Advocate for arts education opportunities for all residents of San Francisco.

#### **COMMERCE AND INDUSTRY ELEMENT**



#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

#### Policy 1.1

Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

#### Policy 1.3

Locate commercial and industrial activities according to a generalized commercial and industrial land use plan.

#### **OBJECTIVE 2**

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

#### Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

#### **CHINATOWN AREA PLAN**

#### **OBJECTIVE 6**

RETAIN CHINATOWN'S ROLE AS A CAPITAL CITY.

#### Policy 6.2

Provide for modest expansion of community business offices related to Capital City role.

The proposed Ordinance would allow Non-Retail Professional Services on the First Story and Basement and Arts Activities at the project site where it is currently prohibited helping fill the vacancy. This new opportunity supports the Arts Element goals of recognizing arts as necessary to the quality of life for all San Franciscans. Additionally, the proposed Ordinance provides more flexibility and finding new ways to attract new businesses to the neighborhood as outlined in the Commerce and Industry Element. This will support the property owner in filling the current vacancy. Further, the proposed Ordinance supports Chinatown Area Plan Policy 6.2 by providing a modest relaxation of existing controls to allow for compatible uses along Kearny Street.



### **Planning Code Section 101 Findings**

The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic



buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

#### Planning Code Section 302 Findings.

The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATION the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on November 30.

Commission Secretary

AYES:

NOES:

ABSENT:

Jonas P. Ionin

ADOPTED: November 30, 2023





# **EXHIBIT B**

1	[Planning Code, Zoning Map - 900 Kearny Street Special Use District]		
2			
3	Ordinance amending the Planning Code and Zoning Map to create the 900 Kearny		
4	Street Special Use District; and affirming the Planning Department's determination		
5	under the California Environmental Quality Act, making findings of consistency with		
6	the General Plan, and the eight priority policies of Planning Code, Section 101.1, and		
7	making findings of public necessity, convenience, and welfare pursuant to Planning		
8	Code, Section 302.		
9	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
10	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .		
11	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.		
12	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.	of tables.	
13			
14	Be it ordained by the People of the City and County of San Francisco:		
15			
16	Section 1. Environmental and Land Use Findings.		
17	(a) The Planning Department has determined that the actions contemplated in this		
18	ordinance comply with the California Environmental Quality Act (California Public Resources		
19	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of		
20	Supervisors in File No and is incorporated herein by reference. The Board		
21	affirms this determination.		
22	(b) On, the Planning Commission, in Resolution No,		
23	adopted findings that the actions contemplated in this ordinance are consistent, on balance,		
24	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The		
25	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of		

1	the Board of Supervisors in File No, and is incorporated herein by reference. In
2	addition, the Board finds that the 900 Kearny Street SUD is consistent with the General Plan
3	because the Chinatown Area Plan, in which it is located, identifies Kearny Street as an area
4	for potential office development, in furtherance of plan objectives and policies. Objective 6 of
5	the plan ("Retain Chinatown's Role as a Capital City") provides that "Chinatown functions as a
6	capital city and center of civic, religious and political organization, as well as a specialized
7	shopping area for the larger Chinese population of the Bay Area." Policy 6.2 of the plan
8	("Provide for modest expansion of community business offices related to Capital City role")
9	specifically states that, "Kearny Street and vicinity have more potential for added office
10	development than other parts of Chinatown." The 900 Kearny Street SUD would allow Non-
11	Retail Professional Services uses to utilize vacant space and provide for the modest
12	expansion of community business uses consistent with planning goals, while expanding the
13	scope of tenants that may occupy the site. In addition, the 900 Kearny Street SUD will further
14	the City's goal of facilitating economic diversification and revitalization by expanding the scope
15	of uses permitted at 900 Kearny Street.
16	(c) Pursuant to Planning Code Section 302, this Board finds that these Planning Code
17	amendments will serve the public necessity, convenience, and welfare for the reasons set
18	forth in Planning Commission Resolution No, and the Board incorporates such
19	reasons herein by reference. A copy of said resolution is on file with the Clerk of the Board of
20	Supervisors in File No
21	
22	Section 2. General Findings.

Section 2. General Findings.

(a) The 900 Kearny Street Special Use District (SUD) is intended to facilitate reuse of the property located at 900 Kearny Street. The property is located within the Chinatown Community Business District, established in Planning Code Section 810, which prohibits

23

24

25

1	Non-Retail Professional Services uses on the first story and in the basement of buildings,
2	while allowing such uses on the second story and higher.

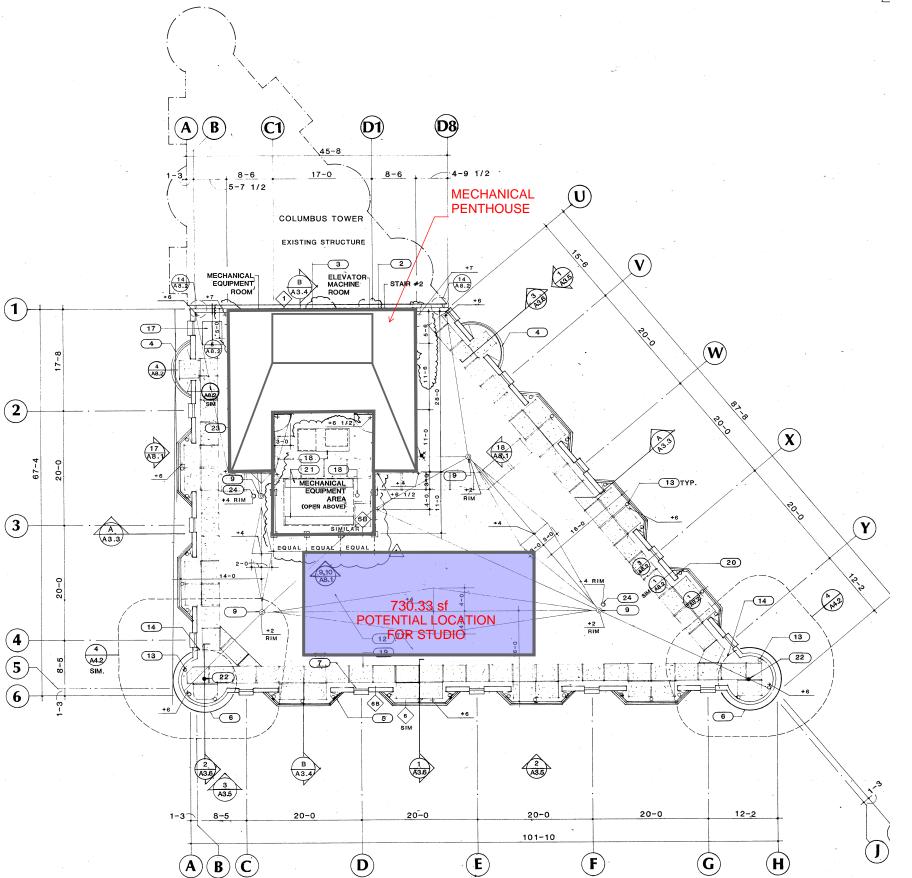
(b) The 900 Kearny Street SUD would facilitate the reuse of the ground and basement floors of 900 Kearny Street and exempt the site from the non-residential use size limits and use size maximums under Sections 121.4 and 810 of the Planning Code. All other applicable Planning Code provisions would continue to apply to the SUD. In the face of the COVID-19 pandemic, commercial vacancy rates have risen to over 28% throughout the City. These high vacancy rates have persisted, particularly in the area where 900 Kearny Street is located, in the blocks generally at the intersection of Chinatown, North Beach, Jackson Square, and the Financial District. The current restrictions applicable to Non-Retail Professional Services uses within the Chinatown Community Business District exacerbate the difficulty of building owners to support existing businesses and tenants, and to attract new business and tenants.

Section 3. Article 2 of the Planning Code is hereby amended by adding Section 249.95, to read as follows:

#### SEC. 249.95. 900 KEARNY STREET SPECIAL USE DISTRICT.

- (a) **Purpose.** The 900 Kearny Street Special Use District is intended to facilitate the reuse of the ground and basement floors of 900 Kearny Street, which were previously occupied by a Formula Retail Financial Services Use that vacated the space in 2021.
- (b) Location. The 900 Kearny Street Special Use District consists of Assessor's Block 0176, Lot 011. Its boundaries are shown on Special Use District Map SU01 of the Zoning Map, and consists of the area within a perimeter established by Columbus Street to the east, Jackson Street to the south, and Kearny Street to the west, and adjacent to the Sentinel Building/Columbus Tower to the north.

1	(c) Controls. Applicable provisions of the Planning Code shall apply to the 900 Kearny Street		
2	Special Use District except as otherwise provided in this Section 249.95. In the event of a conflict		
3	between other provisions of the Planning Code and this Section, this Section shall control.		
4	(1) Non-Retail Professional Services Uses shall be permitted on all floors, including		
5	the First Story and Basement.		
6	(2) The non-residential use size limits and use size maximums in Sections 121.4 and		
7	810 shall not apply to Non-Retail Professional Services Uses.		
8	(3) Arts Activities Uses shall be permitted on all floors.		
9			
10	Section 4. Zoning Map. The Plann	ing Code is hereby amended by revising Special	
11	Use District Map SU01 of the Zoning Map	of the City and County of San Francisco, as follows	
12			
13	Description of Property	Special Use District Hereby Approved	
14	Assessor's Block 0176, Lot 011	900 Kearny Street	
15			
16	Section 5. Effective Date. This or	dinance shall become effective 30 days after	
16 17		dinance shall become effective 30 days after  Mayor signs the ordinance, the Mayor returns the	
	enactment. Enactment occurs when the	·	
17	enactment. Enactment occurs when the	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	
17 18	enactment. Enactment occurs when the lordinance unsigned or does not sign the o	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	
17 18 19	enactment. Enactment occurs when the lordinance unsigned or does not sign the o	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	
17 18 19 20	enactment. Enactment occurs when the lordinance unsigned or does not sign the of Supervisors overrides the Mayor's veto	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	
17 18 19 20 21	enactment. Enactment occurs when the lordinance unsigned or does not sign the of Supervisors overrides the Mayor's veto APPROVED AS TO FORM: DAVID CHIU, City Attorney  By: /s/ HEATHER GOODMAN	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	
17 18 19 20 21 22	enactment. Enactment occurs when the lordinance unsigned or does not sign the of Supervisors overrides the Mayor's veto APPROVED AS TO FORM: DAVID CHIU, City Attorney	Mayor signs the ordinance, the Mayor returns the ordinance within ten days of receiving it, or the Board	













### **BOARD of SUPERVISORS**

March 18, 2024

Date:



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

# **MEMORANDUM**

	To:	Planning Department/Planning Commission	
	From:	John Carroll, Assistant Clerk, Land Use and Transpo	rtation Committee
	Subject:	Board of Supervisors Legislation Re-Referral - File N Planning Code, Zoning Map - 900 Kearny Street Spe Chinatown Community Business District	
$\boxtimes$	(Californi ⊠	ia Environmental Quality Act (CEQA) Determination ia Public Resources Code, Sections 21000 et seq.) Ordinance / Resolution Ballot Measure	Not defined as a project under CEQA Guidelines sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.  04/01/2024
$\boxtimes$	(Planning	nent to the Planning Code, including the following Fing Code, Section 302(b): 90 days for Planning Commission revieweral Plan   Planning Code, Section 101.1   Planning Code, Section 101.1	© .
		nent to the Administrative Code, involving Land Use/ ule 3.23: 30 days for possible Planning Department review)	Planning
	(Charter, (Require subdivisi relocation public he the annu	Plan Referral for Non-Planning Code Amendments Section 4.105, and Administrative Code, Section 2A.53) and for legislation concerning the acquisition, vacation, so ion of land; construction, improvement, extension on of public ways, transportation routes, ground, open so ousing and publicly-assisted private housing; redeveloped all capital expenditure plan and six-year capital imment project or long-term financing proposal such as general contents.	n, widening, narrowing, removal, or pace, buildings, or structures; plans for oment plans; development agreements; provement program; and any capital
		Preservation Commission  Landmark (Planning Code, Section 1004.3)  Cultural Districts (Charter, Section 4.135 & Board Rule 3.  Mills Act Contract (Government Code, Section 50280)  Designation for Significant/Contributory Buildings (Page 1)	

Please send the Planning Department/Commission recommendation/determination to John Carroll at john.carroll@sfgov.org.

#### **City Hall** 1 Dr. Carlton B. Goodlett Place, Room 244 **BOARD of SUPERVISORS** San Francisco 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

		MEMORANDUM
	Date:	October 4, 2023
	То:	Planning Department/Planning Commission
	From:	John Carroll, Assistant Clerk, Land Use and Transportation Committee
	Subject:	Board of Supervisors Legislation Referral - File No. 231006 Planning Code, Zoning Map - 900 Kearny Street Special Use District
$\boxtimes$	(Californ ⊠	Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.  Ordinance / Resolution  Ballot Measure
$\boxtimes$	(Plannin	ment to the Planning Code, including the following Findings:  g Code, Section 302(b): 90 days for Planning Commission review)  neral Plan   Planning Code, Section 101.1   Planning Code, Section 302
		ment to the Administrative Code, involving Land Use/Planning Sule 3.23: 30 days for possible Planning Department review)
	(Charter, (Require property removal structur plans; comprove	Plan Referral for Non-Planning Code Amendments  Section 4.105, and Administrative Code, Section 2A.53)  ed for legislation concerning the acquisition, vacation, sale, or change in use of City  y; subdivision of land; construction, improvement, extension, widening, narrowing,  t, or relocation of public ways, transportation routes, ground, open space, buildings, or  es; plans for public housing and publicly-assisted private housing; redevelopment  elevelopment agreements; the annual capital expenditure plan and six-year capital  ement program; and any capital improvement project or long-term financing proposal  general obligation or revenue bonds.)
		Preservation Commission  Landmark (Planning Code, Section 1004.3)  Cultural Districts (Charter, Section 4.135 & Board Rule 3.23)  Mills Act Contract (Government Code, Section 50280)  Designation for Significant/Contributory Buildings (Planning Code, Article 11)

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

# MEMORANDUM

TO: Katy Tang, Director

**Small Business Commission, City Hall, Room 448** 

FROM: John Carroll, Assistant Clerk, Land Use and Transportation Committee

DATE: October 10, 2023

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 231006

Ordinance amending the Planning Code and Zoning Map to create the 900 Kearny Street Special Use District; and affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Senior Policy Analyst/Commission Secretary
***************************************
RESPONSE FROM SMALL BUSINESS COMMISSION - Date:
No Comment
Recommendation Attached

**Chairperson, Small Business Commission** 



#### **MYRNA MELGAR**

DATE: May 1, 2024

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

RE: Land Use and Transportation Committee

COMMITTEE REPORT

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, May 7, 2024.

File No. 240260 Planning Code, Zoning Map - 900 Kearny Street Special Use

District, Use Sizes in Chinatown Community Business District

Sponsor: Peskin

This matter will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, May 6, 2024.



615 Grant Avenue San Francisco, CA 94108 TEL 415.984.1450 FAX 415.362.7992 TTY 415.984.9910 www.chinatowncdc.org

September 20, 2023

President Aaron Peskin San Francisco Board of Supervisors City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Re: 900 Kearny Street, San Francisco

Property Address: 900 Kearny Street

Block/Lot No: 0176/011

### Dear President Peskin:

Chinatown Community Development Center supports the proposal to establish the 900 Kearny Special Use District.

It is important for the Chinatown community to have an urban streetscape without commercial vacancies. The unit spanning from the basement through second story of 900 Kearny Street has been vacant since East West Bank moved out of the space during the COVID-19 pandemic. The property's current zoning restrictions have severely limited the types of tenants that can occupy the space causing it to sit vacant for almost two years. Allowing Non-Retail Professional Service uses will activate the block and help surrounding businesses with commercial activity and pedestrian traffic, while not expanding the footprint of existing buildings.

CCDC also supports the creativity of the project sponsor in incorporating the mural art of Jeremy Fish and commitment to support small businesses in Chinatown and North Beach.

Sincerely,

Malcolm Yeung

**Executive Director** 

Chinatown Community Development Center



September 18, 2023

President Aaron Peskin

San Francisco Board of Supervisors City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Re: 900 Kearny Street, San Francisco

Property Address: 900 Kearny Street

Block/Lot No: 0176/011

Dear President Peskin:

The Chinatown Merchants Association supports the proposal to establish the 900 Kearny Special Use District

The Chinatown Merchants Association is comprised of many of Chinatown's small businesses and supports economic development in the neighborhood. Large commercial vacancies, like the former East West Bank space at 900 Kearny, hurt Chinatown's small businesses by detracting from the amount of pedestrian traffic in the neighborhood. The creation of a Special Use District for the parcel will allow larger tenants to occupy the long-vacant space and help drive economic activity in this corner of Chinatown.

We support the proposal to establish the 900 Kearny Reuse Special Use District.

Very Truly Yours,

Chinatown Merchants Association

cc: Jesse Feldman

Jackson Kearny LLC (via email)

Allan E. Low, Esq. Perkins Coie, LLP (via email)



### CHINESE CHAMBER OF COMMERCE

730 Sacramento Street, San Francisco, CA 94108 (415) 982-3000 Fax: (415) 982-4720

September 5, 2023

President Peskin San Francisco Board of Supervisors City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Re: 900 Kearny Street, San Francisco

Property Address: 900 Kearny Street

Block/Lot No: 0176/011

Dear President Peskin:

This letter is in support of the proposal to establish the 900 Kearny Special Use District.

The Chinese Chamber of Commerce supports economic activity and business development in Chinatown. Amending the Planning Code to allow office uses on the basement and first floors of 900 Kearny will allow a new tenant to occupy a former bank space, which has sat vacant since the COVID-19 pandemic. It is important to retain and promote all businesses in Chinatown and allowing larger tenants to occupy a long-vacant space will keep Chinatown a vibrant neighborhood.

We appreciate the project sponsor meeting with us and talking about its commitment to support the small businesses in Chinatown and North Beach and to encourage its tenants to use local businesses for its catering and other services.

Thank you for your consideration.

Chinese Chamber of Commerce

Wade Lai, President

cc: Jesse Feldman
Jackson Kearny LLC
(via email)
Allan E. Low, Esq.
Perkins Coie, LLP
(via email)

# PAGE & TURNBULL

imagining change in historic environments through design, research, and technology

#### **MEMORANDUM**

REGARDING:

DATE July 19, 2019 PROJECT NO. 19187

PROJECT 900 Kearny Street TO Jesse Feldman

Brick & Timber Christina Dikas, Senior

FROM OF 590 Pacific Ave. Architectural Historian San Francisco, CA 94133

Elisa Skaggs, Carolyn VIA Email Kiernat

This memorandum has been requested by Jesse Feldman to understand whether the site of 900 Kearny Street has contained a previous bar or place of business that served libations. The existing building was constructed in 1986-88, so the historic research summarized in this memorandum reflects the uses of earlier buildings on the property.

900 Kearny Street – Uses in Earlier Buildings on the Property

Historic research was primarily conducted via Sanborn Fire Insurance maps and historic photographs. The following timeline reflects the various available Sanborn maps for the property:

- 1887: Four buildings on the property, all three stories tall. The Olympic House ("lodgings") occupied the upper floors, six commercial stores at ground floor including a drug store (Figure 1).
- 1899: Three brick buildings on the lot, all three stories tall. The New Avenue House ("cheap lodgings") occupied the upper two floors in the largest of the buildings, located at the corner Kearny and Jackson. Six saloons and a store occupied the ground floors of the three buildings. The saloons were addressed 900, 902, 904, 906, 908 Kearny, 522 and 524 Jackson (Figure 2 and Figure 3).
- 1905: The same three buildings were located on the property as in 1899. Four saloons, a restaurant, and two stores occupied the ground floors. The saloons were addressed 900 and 902 Kearny and 522 and 524 Jackson (Figure 4).
- 1906: All buildings destroyed in earthquake and fire.
- 1913: Empty lot except for a small triangular-shaped three-story building at the corner of Columbus and Jackson with a restaurant at the ground floor. No saloon (Figure 5). The single building was still extant in a 1929 photo (Figure 6)
- 1950: Gas and oil station (still a gas station in the 1970s but the buildings were decorated in an Asian theme and called "Chinatown Service gas").
- 1998: Current building constructed 1986-88.

**ARCHITECTURE** PLANNING & RESEARCH PRESERVATION TECHNOLOGY As 1899 and 1905 saloons are too early to look up in San Francisco City Directories since there were no reverse listings prior to 1952. This period also cannot be reviewed in building permits since they pre-date the 1906 earthquake and fire when City records were destroyed. Thus, no specific business names have been ascertained during the course of this research.

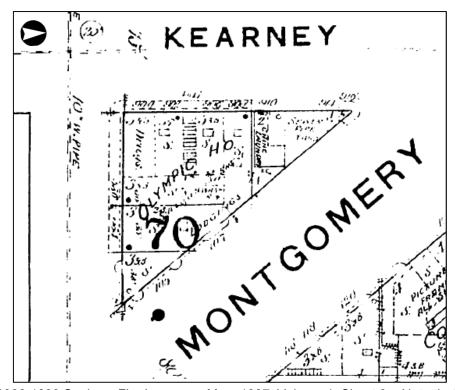


Figure 1. 1886-1893 Sanborn Fire Insurance Map, 1887. Volume 1, Sheet 9a. Note that Columbus Avenue was called Montgomery Street at the time. The label "S" indicates "store."

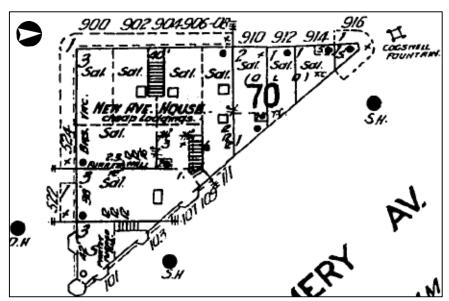


Figure 2. 1899-1900 Sanborn Fire Insurance Map, 1899. Volume 1, Sheet 29. Kearny Street at top. The label "Sal." Indicates "saloon."

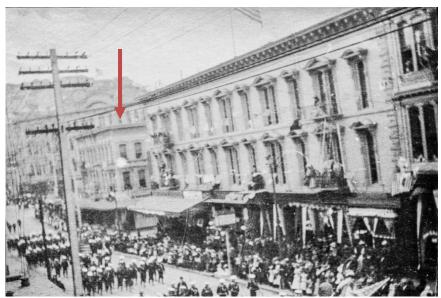


Figure 3. Kearny near Washington, looking north, 1901. The building indicated with the arrow appears to be the New Avenue House on the subject property at Kearny and Jackson, which contained saloons at the ground floor by 1905. Source: OpenSFHistory.org, wnp37.02627.

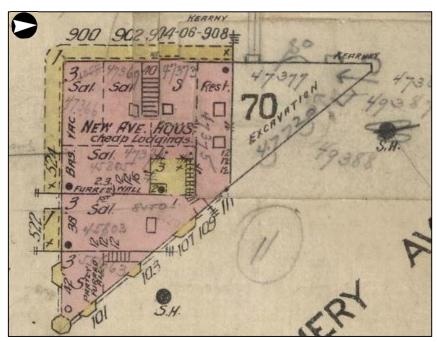


Figure 4. 1905 Sanborn Fire Insurance Map. Volume 1, Sheet 29-30. Kearny Street at top. The label "Sal." Indicates "saloon" and the color red indicates a masonry building.

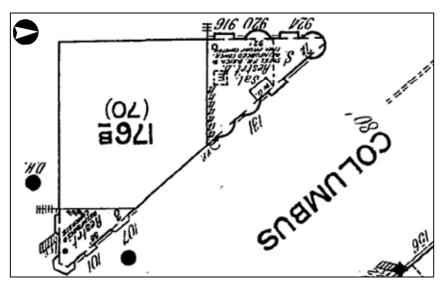


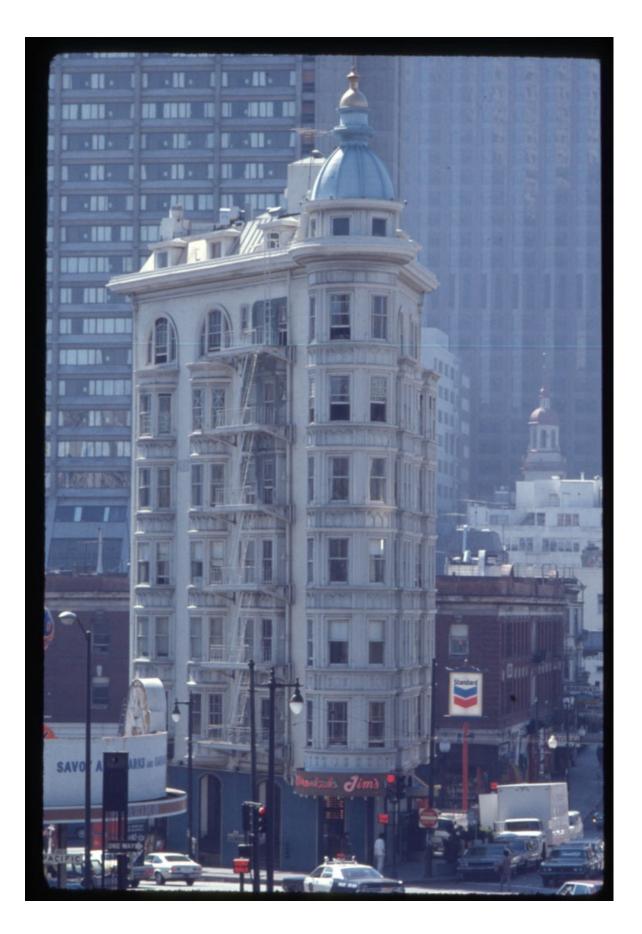
Figure 5. 1913-1915 Sanborn Fire Insurance Map, 1913. Volume 1, Sheet 33. Kearny Street at top. The three-story building at lower left was the only building on the property and contained a restaurant. No saloon indicated, unknown if the restaurant contained a bar.



Figure 6. Three-story building with ground store restaurant at the corner of Columbus and Jackson, 1929. Source: San Francisco Historical Photograph Collection, AAB-3396.









## **Introduction Form**

(by a Member of the Board of Supervisors or the Mayor)

hereby sul	bmit the following item for introduction (select only one):
1.	For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
2.	Request for next printed agenda (For Adoption Without Committee Reference)
_	(Routine, non-controversial and/or commendatory matters only)
3.	Request for Hearing on a subject matter at Committee
4.	Request for Letter beginning with "Supervisor inquires"
5.	City Attorney Request
6.	Call File No. from Committee.
7.	Budget and Legislative Analyst Request (attached written Motion)
8.	Substitute Legislation File No.
9.	Reactivate File No.
10.	Topic submitted for Mayoral Appearance before the Board on
u he propos	ed legislation should be forwarded to the following (please check all appropriate boxes):
	Small Business Commission   Youth Commission   Ethics Commission
	Planning Commission ☐ Building Inspection Commission ☐ Human Resources Department
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	In Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.
	Yes
lote: For	Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)
onsor(s):	
upervis	or Peskin
ıbject:	
Planning	Code, Zoning Map - 900 Kearny Street Special Use District]
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ong Title	or text listed:
and affirmi indings of	amending the Planning Code and Zoning Map to create the 900 Kearny Street Special Use District; ng the Planning Department's determination under the California Environmental Quality Act, making consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1, g findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.
	Ciamatawa of Changonina Camanaia and UADU
	Signature of Sponsoring Supervisor:  //AP//