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## COMMITTEE/BOARD OF SUPERVISORS

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Committee:	<b>Budget and Finance SUB-Committee</b>	Date: May 11, 2011
Board of Su	pervisors Meeting	Date 5/17/11
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	Motion Resolution Ordinance Legislative Digest Budget and Legislative Report – Loc Ethics Form 126 Introduction Form (for hearings) Department/Agency Cover Letter an MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement	
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OTHER  Y  Y  U  U  U  U  U  U  U  U  U  U  U	(Use back side if additional space is ►Economic Development Conveyanc TIDa Resolution No. 1-19-0421	
		e: May 6, 2011 : 5~/2~ /1

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

[Economic Development Conveyance Memorandum of Agreement - Treasure Island/Yerba Buena Island]

Resolution approving the Economic Development Conveyance Memorandum of Agreement for the Transfer of Former Naval Station Treasure Island from the United States Government to the Treasure Island Development Authority; adopting findings that the agreement is consistent with the City's General Plan and Eight Priority Policies of City Planning Code Section 101.1 under the California Environmental Quality Act.

WHEREAS, Former Naval Station Treasure Island is a military base located on Treasure Island and Yerba Buena Island (together, the "Base"), which is currently owned by the United States of America, acting by and through the Department of the Navy ("the Federal Government" or the "Navy"); and,

WHEREAS, Treasure Island was selected for closure and disposition by the Base Realignment and Closure Commission ("BRAC") in 1993, acting under Public Law 101-510, and its subsequent amendments; and,

WHEREAS, Pursuant to the power and authority provided by the Defense Base Closure and Realignment Act of 1990, 10 U.S.C. § 2687 note, as amended, the Navy is authorized to convey surplus property at a closed military installation to the local redevelopment authority for economic development purposes; and,

WHEREAS, The United States Department of Defense designated the City and County of San Francisco ("City") as the Local Redevelopment Authority ("LRA") responsible for the conversion of the Base under the federal disposition process; and,

WHEREAS, In July 1996, after an extensive community planning effort, a draft reuse plan for the Base (the "Reuse Plan") was unanimously endorsed by the Mayor, the Board of

Mayor Lee BOARD OF SUPERVISORS

Supervisors, the Planning Commission and the Treasure Island Citizens Reuse Committee; and,

WHEREAS, The United States Department of Housing and Urban Development approved the Reuse Plan on November 26, 1996; and,

WHEREAS, In 1997, the Base closed and the Treasure Island Development Authority ("TIDA") was created to replace the City as the LRA and to serve as a single entity responsible for the reuse and development of the Base; and,

WHEREAS, Under the Treasure Island Conversion Act of 1997, which amended Section 33492.5 of the California Health and Safety Code and added Section 2.1 to Chapter 3 1333 of the Statutes of 1968 (the "Conversion Act"), the California Legislature (i) granted to the Board of Supervisors the authority to designate TIDA as a redevelopment agency under California Community Redevelopment Law with authority over the Base; and (ii) with respect to those portions of the Base that are subject to the public trust for commerce, navigation and fisheries (the "Tidelands Trust"), vested the authority to administer the Tidelands Trust as to such property in TIDA in accordance with the terms of the Conversion Act; and,

WHEREAS, Under the Conversion Act and TIDA's Articles of Incorporation and Bylaws, TIDA, acting by and through its Board of Directors (the "TIDA Board"), has the power, subject to applicable laws, to sell, lease, exchange, transfer, convey or otherwise grant interests in or rights to use or occupy all or any portion of the Base; and,

WHEREAS, TIDA submitted to the Navy an EDC Application and Business Plan for Naval Station Treasure Island dated June 19, 2000, as amended on July 1, 2003 (the "EDC Application"), for an economic development conveyance ("EDC") of the Base; and,

WHEREAS, In 2003, after a competitive bid process, the TIDA Board selected

Treasure Island Community Development, LLC ("TICD") as the proposed master developer of

the Base and entered into exclusive negotiations with TICD relating to a Disposition and Development Agreement ("TICD DDA") and other transaction documents; and,

WHEREAS, Since endorsement of the Reuse Plan and selection of TICD as the proposed master developer, TIDA has undertaken an extensive public process to further refine the land use plan for the Base, which has included over 220 public meetings before the TIDA Board, the Treasure Island/Yerba Buena Island Citizens Advisory Board ("CAB"), the Board of Supervisors, the Planning Commission, and in other public forums; and,

WHEREAS, In 2006, a Development Plan and Term Sheet for the Redevelopment of Naval Station Treasure Island (as updated from time to time, the "Development Plan") between TIDA and TICD was endorsed by the CAB, the TIDA Board and the Board of Supervisors, which, among other things, describes the updated land use plan for the proposed reuse and development of the Base (the "Project") and the basic terms of the proposed TICD DDA; and,

WHEREAS, In 2007, TIDA submitted an amended and restated EDC Application (the "Amended EDC Application") to the Navy based on the Development Plan; and,

WHEREAS, The Amended EDC Application proposed a financial structure for conveyance of the Base that included a profit participation mechanism that would include compensation to the Navy based on the actual performance of the Project; and,

WHEREAS, In October 2009, the President signed the 2009 National Defense
Authorization Act, which included a provision specifically authorizing the Department of
Defense to accept consideration for the transfer of BRAC properties under an EDC in the form
of a profit participation component, which change enabled TIDA and the Navy in December
2009 to negotiate the basic financial terms for the conveyance of the Base to TIDA; and,

WHEREAS, In April 2010, the Board of Supervisors unanimously voted to endorse a term sheet for the proposed EDC by Resolution No. 243-10, which term sheet addressed key

Mayor Lee
BOARD OF SUPERVISORS

terms of the proposed EDC, including the conveyance process, the consideration payable to the Navy, and certain controls required by the Navy relating to the economic performance of the Project; and,

WHEREAS, In August 2010, Mayor Gavin Newsom, House Speaker Nancy Pelosi, and U.S. Secretary of the Navy Ray Mabus endorsed the terms of the proposed conveyance of the Base from the Navy to TIDA; and,

WHEREAS, TIDA and the Navy have diligently and in good faith negotiated an Economic Development Conveyance Memorandum of Agreement (the "EDC MOA"), a copy of which is on file with the Clerk of the Board of Supervisors in File No. 110290, which is hereby declared to be a part of this Resolution as if set forth fully herein; and,

WHEREAS, Pursuant to the EDC MOA, the consideration for the Base is based on a guaranteed, fixed initial payment plus additional consideration subject to the Project achieving certain financial benchmarks; and,

WHEREAS, The EDC MOA and the TICD DDA are structured so that TICD will make all payments to the Navy on behalf of TIDA, and the City will not be required to fund any of the consideration to the Navy and the City's General Fund is insulated from any obligation to pay on behalf of TIDA; and,

WHEREAS, The EDC MOA was presented to the CAB at <u>a</u> duly noticed public
meetings on February 15, 2011- <del>and, 2011, and on <u>April</u></del>
19, 2011 the CAB voted to <u>recommendendorse</u> the EDC MOA; and,
WHEREAS, The EDC MOA was presented to the TIDA Board at <u>a</u> duly noticed public
meetings on February 18, 2011 <del> and, 2011, and on <u>April</u></del>
21, 2011 the TIDA Board voted to approve the EDC MOA; and,

WHEREAS, The Board of Supervisors has re	eviewed and considered the information
contained in the General Plan Consistency Determi	nation, and concurrently with this
Resolution is adopting said findings as its own, and	said findings are on file with the Clerk of
the Board of Supervisors in File No.	, and incorporated into this Resolution
by reference; and,	

WHEREAS, Concurrently with this Resolution, the Board of Supervisors has adopted Resolution No. \_\_\_\_\_\_, adopting findings under the California Environmental Quality ActCEQA, including the adoption of a mitigation monitoring and reporting program and a statement of overriding considerations in connection with the development of the Project, which Resolution is on file with the Clerk of the Board of Supervisors in File No. 110328, and incorporated herein by reference; now, therefore, be it

RESOLVED, That the Board of Supervisors finds that the EDC MOA is consistent with the General Plan and the Eight Priority Policies of City Planning Code Section 101.1 for the reasons set forth in the General Plan Consistency Determination; and, be it

FURTHER RESOLVED, That the Board of Supervisors approves the EDC MOA and authorizes the <u>Treasure Island Project</u> Director of Redevelopment for TIDA ("Director") to execute, deliver and perform the EDC MOA substantially in the form in the Board of Supervisors' file; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes and urges the Director, prior to execution of the EDC MOA, to make changes and take any and all steps, including but not limited to, the attachment of exhibits and the making of corrections, as the Director determines, in consultation with the City Attorney, are necessary or appropriate to consummate the EDC MOA in accordance with this Resolution; provided, however, that such changes and steps do not materially decrease the benefits to or materially increase the

obligations or liabilities of TIDA or the City, and are in compliance with all applicable laws; and, be it

FURTHER RESOLVED, That all actions heretofore taken by TIDA and the City and their officers, employees, and agents with respect to the EDC MOA are hereby approved, confirmed and ratified; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes and urges all officers, employees, and agents of TIDA and the City to take any and all steps as they deem necessary or appropriate, to the extent permitted by applicable law, in order to consummate the EDC MOA in accordance with this Resolution, including execution of subsequent documents and acceptance of real property from the Navy, or to otherwise effectuate the purpose and intent of this Resolution and TIDA's performance under the EDC MOA; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes the Director to enter into any amendments or modifications to the EDC MOA that the Director determines, in consultation with the City Attorney, are in the best interest of TIDA and the City, do not materially decrease the benefits to or materially increase the obligations or liabilities of TIDA and the City, and are in compliance with all applicable laws.



110328, 1104 1, 110340 SAN FRANCISCO

## PLANNING DEPARTMENT

April 27, 2011

Ms. Angela Calvillo, Clerk Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 201 1656 Mission St.
1657 Mission St.
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Re: Transmittal of Planning Department Case Number 2007.0903BEMRTUWZ to the Board of Supervisors:

Treasure Island/Yerba Buena Island Project

Planning Commission Recommendation: Approval

Dear Ms. Calvillo,

On April 21, 2011, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed joint hearing with the Treasure Island Development Authority Board of Directors on the Treasure Island/Yerba Buena Island Project. At the hearing, the Commission considered the proposed General Plan, Planning Code, and Zoning Map Ordinances which the Commission initiated on March 3, 2011. The proposed Ordinances are as follows:

- Amendments to the General Plan which would amend the Transportation Element, the Recreation and Open Space Element, the Commerce and Industry Element, the Community Facilities Element, the Housing Element, the Urban Design Element, the Land Use Index along with other minor General Plan map amendments; establish the Treasure Island/Yerba Buena Island Area Plan (referred to you separately by Mayor Lee under File No. 110228).
- Amendments to the San Francisco Planning Code Sections 102.5 and 201 to include the Treasure Island/Yerba Buena Island Special Use District, Section 104 relating to height and bulk limits for Treasure Island and Yerba Buena Island, add Section 249.52 to establish the Treasure Island/Yerba Buena Island Special Use District, add Section 263.26 to establish the Treasure Island/Yerba Buena Island Height and Bulk District, and amend Table 270 to recognize this District (referred to you separately by Mayor Lee under File No. 110229).
- Amendments to the San Francisco Zoning Maps which would add new sectional map ZN14 to show the zoning designations of Treasure Island and Yerba Buena Island, add new sectional map HT14 to establish the Height and Bulk District for Treasure Island and Yerba Buena Island, add new sectional map SU14 to establish the Treasure Island/Yerba Buena Island Special Use District (referred to you separately by Mayor Lee under File No. 110227).

April 27, 2011
Transmittal of Planning Commission Actions
Treasure Island/Yerba Buena Island Project

At the April 21, 2011 hearing, the Planning Commission, along with the Treasure Island Development Authority certified the Final Environmental Impact Report (FEIR) under Motion No. 18325 and Resolution No. 11-14-04/21, respectively.

Also at the April 21, 2011 hearing, the Planning Commission and the Treasure Island Development Authority Board of Directors made CEQA findings including the adoption of a Mitigation Monitoring Reporting Program (MMRP).

Finally, at the April 21, 2011 hearing, the Commission voted to recommend approval of the proposed Ordinances described above. The Planning Commission took other actions related to the project including finding the Treasure Island/Yerba Buena Island Project consistent with the General Plan and Planning Code Section 101.1 and finding the office component of the Project consistent with Planning Code Sections 320-325. Other actions included approving the Design for Development document for the Project as well as a Development Agreement for the Project.

The Motions and Resolution and related information referred to here are being transmitted to you along with actions by the Treasure Island Development Authority Board of Directors in a comprehensive packet from the Office of Economic and Workforce Development. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Killey ander for John Rahaim

Director of Planning



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5	CONFIDENTIAL DOCUMENT
6	REAL PROPERTY NEGOTIATION
7	(CA GOVERNMENT CODE SECTION 54956.8)
8	Attorney-Client Privilege
9	The validity of this Agreement is expressly and wholly
10	contingent upon the execution of this Agreement by all
11	parties. In the event that any party hereto refuses or
12	otherwise fails to execute this Agreement, all parties
13	hereto acknowledge and agree that this Agreement
14	shall be a nullity, and the rights and obligations of the
15	respective parties shall remain as they are without this
16	Agreement.
17	(To be Removed Upon Execution)
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80	THE UNITED STATES OF AMERICA
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8	THE NAVAL STATION TREASURE ISLAND
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1	ECONOMIC DEVELOPMENT CONVEYANCE	
2	MEMORANDUM OF AGREEMENT BETWEEN	,
. 3 4	THE UNITED STATES OF AMERICA	
5	AND	
6	THE TREASURE ISLAND DEVELOPMENT AUTHORITY	
- 7 - 8	FOR THE CONVEYANCE OF THE NAVAL STATION TREASURE ISLAND	
9	THE NAVAL STATION TREASURE ISLAND	
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## SAN FRANCISCO FIRE DEPARTMENT CITY AND COUNTY OF SAN FRANCISCO

TO:

Planning Commission

FROM:

Joanne Hayes-White, Chief of Department

DATE:

April 21, 2011

SUBJECT:

Treasure Island Development Project

The San Francisco Fire Department has been briefed on the layout and infrastructure plan as it relates to the Treasure Island Development Project and has no objections to its movement forward. It is my understanding that as details of the plan are further refined, the San Francisco Fire Department will have the opportunity to review and approve all aspects that fall under its authority.

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- 2 [Economic Development Conveyance Memorandum of Agreement for Treasure Island]
- 3 Resolution approving the Economic Development Conveyance Memorandum of
  - Agreement for the Transfer of Former Naval Station Treasure Island from the United
- 5 States Government to the Treasure Island Development Authority.

WHEREAS, Former Naval Station Treasure Island is a military base located on Treasure Island and Yerba Buena Island (together, the "Base"), which is currently owned by

the United States of America, acting by and through the Department of the Navy ("the Federal

Government" or the "Navy"); and,

WHEREAS, Treasure Island was selected for closure and disposition by the Base Realignment and Closure Commission ("BRAC") in 1993, acting under Public Law 101-510, and its subsequent amendments; and,

WHEREAS, Pursuant to the power and authority provided by the Defense Base Closure and Realignment Act of 1990, 10 U.S.C. § 2687 note, as amended, the Navy is authorized to convey surplus property at a closed military installation to the local redevelopment authority for economic development purposes; and.

WHEREAS, The United States Department of Defense designated the City and County of San Francisco ("City") as the Local Redevelopment Authority ("LRA") responsible for the conversion of the Base under the federal disposition process; and,

WHEREAS, In July 1996, after an extensive community planning effort, a draft reuse plan for the Base (the "Reuse Plan") was unanimously endorsed by the Mayor, the Board of Supervisors, the Planning Commission and the Treasure Island Citizens Reuse Committee; and,

WHEREAS, The United States Department of Housing and Urban Development approved the Reuse Plan on November 26, 1996; and,

1	WHEREAS, In 1997, the Base closed and the Treasure Island Development Authority
2	("TIDA") was created to replace the City as the LRA and to serve as a single entity
3	responsible for the reuse and development of the Base; and,
4	WHEREAS, Under the Treasure Island Conversion Act of 1997, which amended
5 -	Section 33492.5 of the California Health and Safety Code and added Section 2.1 to Chapter
6	1333 of the Statutes of 1968 (the "Conversion Act"), the California Legislature (i) granted to
7	the Board of Supervisors the authority to designate TIDA as a redevelopment agency under
8	California Community Redevelopment Law with authority over the Base; and (ii) with respect
, : 9	to those portions of the Base that are subject to the public trust for commerce, navigation and
10	fisheries (the "Tidelands Trust"), vested the authority to administer the Tidelands Trust as to
11	such property in TIDA in accordance with the terms of the Conversion Act; and,
12	WHEREAS, Under the Conversion Act and TIDA's Articles of Incorporation and
13	Bylaws, TIDA, acting by and through its Board of Directors (the "TIDA Board"), has the power
14	subject to applicable laws, to sell, lease, exchange, transfer, convey or otherwise grant
15	interests in or rights to use or occupy all or any portion of the Base; and,
16	WHEREAS, TIDA submitted to the Navy an Economic Development Conveyance
17	Application and Business Plan for Naval Station Treasure Island dated June 19, 2000, as
18	amended on July 1, 2003 (the "EDC Application"), for an economic development conveyance
19	("EDC") of the Base; and,
20	WHEREAS, In 2003, after a competitive bid process, the TIDA Board selected
21	Treasure Island Community Development, LLC ("TICD") as the proposed master developer of
22	the Base and entered into exclusive negotiations with TICD relating to a Disposition and
23	Development Agreement ("TICD DDA") and other transaction documents; and,
24	WHEREAS, Since endorsement of the Reuse Plan and selection of TICD as the

proposed master developer, TIDA has undertaken an extensive public process to further

1	refine the land use plan for the Base, which has included over 220 public meetings before the
2.	TIDA Board, the Treasure Island/Yerba Buena Island Citizens Advisory Board ("CAB"), the
3	Board of Supervisors, the Planning Commission, and in other public forums; and,
4	WHEREAS, In 2006, a Development Plan and Term Sheet for the Redevelopment of
5	Naval Station Treasure Island (as updated from time to time, the "Development Plan")
6	between TIDA and TICD was endorsed by the CAB, the TIDA Board and the Board of
7	Supervisors, which, among other things, describes the updated land use plan for the
8	proposed reuse and development of the Base (the "Project") and the basic terms of the
9	proposed TICD DDA; and,
10	WHEREAS, In 2007, TIDA submitted an amended and restated EDC Application (the
11	"Amended EDC Application") to the Navy based on the Development Plan; and,
12	WHEREAS, The Amended EDC Application proposed a financial structure for
13	conveyance of the Base that included a profit participation mechanism that would include
14	compensation to the Navy based on the actual performance of the Project; and,
15	WHEREAS, In October 2009, the President signed the 2009 National Defense
16	Authorization Act, which included a provision specifically authorizing the Department of
17	Defense to accept consideration for the transfer of BRAC properties under an EDC in the form
18	of a profit participation component, which change enabled TIDA and the Navy in December
19	2009 to negotiate the basic financial terms for the conveyance of the Base to TIDA; and,
20	WHEREAS, In April 2010, the Board of Supervisors unanimously voted to endorse a
21	term sheet for the proposed EDC by Resolution No. 243-10, which term sheet addressed key
22	terms of the proposed EDC, including the conveyance process, the consideration payable to
23	the Navy, and certain controls required by the Navy relating to the economic performance of
24	the Project; and,

I .	Whereas, in August 2010, Mayor Gavin Newsom, House Speaker Nancy Pelosi, and
. 2	U.S. Secretary of the Navy Ray Mabus endorsed the terms of the proposed conveyance of
3	the Base from the Navy to TIDA; and,
4	WHEREAS, TIDA and the Navy have diligently and in good faith negotiated an
5	Economic Development Conveyance Memorandum of Agreement (the "EDC MOA"), attached
6	as Exhibit A to this Resolution, which is hereby declared to be a part of this Resolution as if
7	set forth fully herein; and,
8	WHEREAS, Pursuant to the EDC MOA, the consideration for the Base is based on a
9	guaranteed, fixed initial payment plus additional consideration subject to the Project achieving
10	certain financial benchmarks; and,
11	WHEREAS, The EDC MOA and the TICD DDA are structured so that TICD will make
12	all payments to the Navy on behalf of TIDA, and the City will not be required to fund any of the
13	consideration to the Navy and the City's General Fund is insulated from any obligation to pay
14	on behalf of TIDA; and,
15	WHEREAS, The EDC MOA was presented to the CAB at a duly noticed public meeting
16	on February 15, 2011 and on April 19, 2011 the CAB voted to recommend the EDC MOA;
17	and,
18	WHEREAS, On April 21, 2011, the Planning Commission by Motion No. 18325 and the
19	TIDA Board by Resolution No. 11-14-04/21, as co-lead agencies, certified the completion of
20	the Final Environmental Impact Report for the Project, of which the EDC MOA forms a part;
21	and,
22	WHEREAS, On April 21, 2011, the TIDA Board, by Resolution No. 11-15-04/21,
23	adopted environmental findings pursuant to the California Environmental Quality Act with
24	respect to approval of the Project, including a mitigation monitoring and reporting program and
25	a statement of overriding considerations; now, therefore, be it

RESOLVED, That the TIDA Board approves the EDC MOA and authorizes the Treasure Island Project Director ("Director") to execute, deliver and perform the EDC MOA, subject to Board of Supervisors approval of the EDC MOA; and, be it

FURTHER RESOLVED, That the TIDA Board authorizes and urges the Director, prior to execution of the EDC MOA, to make changes and take any and all steps, including but not limited to, the attachment of exhibits and the making of corrections, as the Director determines, in consultation with the City Attorney, are necessary or appropriate to consummate the EDC MOA in accordance with this Resolution; provided, however, that such changes and steps do not materially decrease the benefits to or materially increase the obligations or liabilities of TIDA, and are in compliance with all applicable laws; and, be it

FURTHER RESOLVED, That all actions heretofore taken by TIDA and its officers, employees, and agents with respect to the EDC MOA are hereby approved, confirmed and ratified; and, be it

FURTHER RESOLVED, That the TIDA Board authorizes and urges all officers, employees, and agents of TIDA and the City to take any and all steps as they deem necessary or appropriate, to the extent permitted by applicable law, in order to consummate the EDC MOA in accordance with this Resolution, including execution of subsequent documents and acceptance of real property from the Navy, or to otherwise effectuate the purpose and intent of this Resolution and TIDA's performance under the EDC MOA; and, be it

FURTHER RESOLVED, That the TIDA Board authorizes the Director to enter into any amendments or modifications to the EDC MOA that the Director determines, in consultation with the City Attorney, are in the best interest of TIDA, do not materially decrease the benefits to or materially increase the obligations or liabilities of TIDA, and are in compliance with all applicable laws.

## CERTIFICATE OF SECRETARY

I hereby certify that I am the duly elected Secretary of the Treasure Island
Development Authority, a California nonprofit public benefit corporation, and that the
above Resolution was duly adopted and approved by the Board of Directors of the
Authority at a properly noticed meeting on April 21, 2011.

Jean-Paul Samaha, Secretary

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