File No. <u>110227</u>	Committee Item No	5
	Board Rom 1131	4-

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Land Use and Economic Development Date May 2, 2011
	pervisors Meeting Date
Cmte Boar	rd ""
	Motion
日 月	Resolution
	Ordinance
	Legislative Digest
HH	Budget Analyst Report
H. F	Legislative Analyst Report
H H	Youth Commission Report
片 片	Introduction Form (for hearings)
	Department/Agency Cover Letter and/or Report
	MOU
HH	Grant Information Form
	Grant Budget
HH	Subcontract Budget
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H H	Form 126 – Ethics Commission
H H	Award Letter
H H	Application
H H	Public Correspondence
OTHER	(Use back side if additional space is needed)
	Planning Commission Resolution No. 18331
	Planning Commission Resolution No. 1999
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	d by: Alisa Somera Date April 29, 2011
Complete	U DY. MISA COMO
Complete	d by: Alisa Somera Date May 11, 2011

An asterisked item represents the cover sheet to a document that exceeds 25 pages.

The complete document can be found in the file.

[Zoning Map Amendment - Treasure Island/Yerba Buena Island Development Project]

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Ordinance amending the Zoning Map of the City and County of San Francisco by adding new Sectional Map ZN14 to show the zoning designations of Treasure Island and Yerba Buena Island; adding new Sectional Map HT14 to establish the Height and Bulk District for Treasure Island/Yerba Buena Island; adding new Sectional Map SU14 to establish the Treasure Island /Yerba Buena Island Special Use District; adopting findings, including environmental findings, and findings of consistency with the

NOTE:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

General Plan and the Priority Policies of Planning Code Section 101.1.

- (a) The Planning Department has determined that the actions contemplated in this Ordinance comply with the California Environmental Quality Act (Public Resources Code Sections 21000 et seq.). A copy of said determination is on file with the Clerk of the Board of Supervisors in File No. 110328 and is incorporated herein by reference.
- (b) Concurrently with this Ordinance and in accordance with the actions contemplated herein, this Board adopted Resolution No. _____ concerning findings pursuant to the California Environmental Quality Act. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. <a href="https://example.com/normalization-new-mailto:ncorporated-ne
- (c) Pursuant to Section 302 of the Planning Code, the Board finds that this Ordinance will serve the public necessity, convenience, and welfare for the reasons set forth

Mayor Edwin Lee BOARD OF SUPERVISORS

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in Planning Commission Resolution No. <u>18331</u> and the Board incorporates those reasons herein by reference. A copy of Planning Commission Resolution No. <u>18331</u> is on file with the Clerk of the Board of Supervisors in File No. <u>110227</u> and is incorporated herein by reference.

(d) The Board of Supervisors finds that this Ordinance is in conformity with the Priority Policies of Section 101.1 of the Planning Code and, on balance, consistent with the General Plan as it is proposed for amendment, and hereby adopts the findings set forth in Planning Commission Motion No. 18328 and Resolution No. 18331 and incorporates such findings by reference as if fully set forth herein.

Section 2. Under Sections 106 and 302(c) of the Planning Code, the Zoning Map of the City and County of San Francisco is hereby amended by adding a new Sectional Map ZN14 to the Zoning Map of the City and County of San Francisco as follows:

Description of Property	Use District To Be Superseded	Zoning Designation <u>Hereby Approved</u>
Those portions of Assessor's	Public	See Treasure Island/
Block 1939, Lot 001and Lot 002		Yerba Buena Island
located within the boundaries of		Special Use District,
Buena Island Area Plan		Planning Code Section
		249.52. Zoning
Treasure Island/ Yerba Buena		designations are as
"Development Plan Area" as		follows: Treasure Island
specified in the Treasure		Residential (TI-R), Area
Island/Yerba Buena Island		Treasure Island Mixed
Plan. Those Portions of		Use (TI-MU), Treasure
Assessor's Block 1939, Lot		Island Open Space (TI-
002 located within the boundar	ies	loiding open open (

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Mayor Edwin Lee

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of the Treasure Island/ Yerba
Buena "Development Plan Area"
as specified in the Treasure
Island/Yerba Buena Island Area
Plan.

OS), Treasure Island
Public/Civic/Institutional
(TI-PCI), Yerba Buena
Island Residential (YBI-R), Yerba Buena Island
Mixed Use (YBI-MU),
Yerba Buena Island Open
Space (YBI-OS), and
Yerba Buena Island
Public/Civic/Institutional
(YBI-PCI), and Public
(P).

Section 3. Under Sections 106 and 302(c) of the Planning Code, the Zoning Map of the City and County of San Francisco is hereby amended by adding a new Sectional Map HT14 to the Zoning Map of the City and County of San Francisco as follows:

	Description of Property	Height and Bi	He He
	Those Portions of Assessor's	40-X	TI,
	Block 1939, Lot 001 and Lot 002	ŧ	Не
	located within the boundaries of t	he	· on
	Treasure Island/ Yerba Buena		Bo
	Island "Development Plan Area" a	9 .	File
	specified in the Treasure Island/	· -	ine
	Yerba Buena Island Area Plan		refe
1		•	

Height and Bulk District

Hereby Approved

TI, see f igure 1, TI

Height and Bulk Districts,

on file with the Clerk of

Board of Supervisors in

File no. _____ and

incorporated here in by

reference, for the

These Portions of Assessor's Block ነ 1939. Lot 002 located within the 2 boundaries of the Treasure Island/ 3 Yerba Buena Island "Development Plan 4 Area" as Treasure Island/ 5. Yerha Buena Island Area Plan 6 Those Portions of Assessor's Block 7 1939, Lot 001 located outside of the 8 boundaries of the Treasure Island/ 9 Yerba Buena Island "Development 10 Plan Area" as specified in the 11 Treasure Island/ 12 Yerha Buena Island Area Plan 13 Those Portions of Assessor's Block 1939. 14 Lot 002 located outside of the boundaries 15 of the Treasure Island/Yerba Buena Island 16 "Development Plan Area" as specified in-17 the Treasure Island/Yerba Buena 18 Island Area Plan. 19 20 21 22 23 24 2.5 Mayor Edwin Lee

BOARD OF SUPERVISORS

configuration of the following new height and bulk districts: 25 - TI 40* - TI [may exceed up a maximum of 52 feet in certain circumstances] 50 - TI 60 - TI 65 - TI 70 - TI 85 - TI 125 - TI 240 Flex Zone - TI 315 Flex Zone - TI 450 Flex Zone - TI 35 - Low Rise YBI Mid Rise YBI 35 - 2Y YBI See Treasure Island/ Yerba Buena Island Design for Development for height measurement

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procedure on Yerba

Buena Island. See

Treasure Island/Yerba

Buena Island Special Use

District. Planning Code

Section 249.52, for bulk

controls.

If any property is

undesignated on Figure 1,

that property shall be in

the 40-X Height and Bulk

District as set forth in the

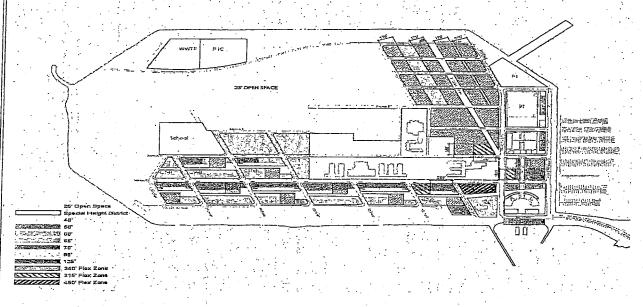
Treasure Island/Yerba

Buena Island Special Use

District, Planning Code

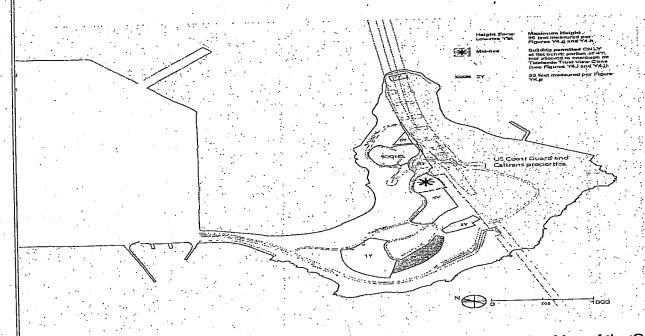
Section 249.52,

Figure 1. Treasure Island and Yerba Buena Island (TI) Height and Bulk Districts



Mayor Edwin Lee BOARD OF SUPERVISORS

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Section 4. Under Sections 106 and 302(c) of the Planning Code, the Zoning Map of the City and County of San Francisco is hereby amended by adding a new Sectional Map SU14 to the Zoning Map of the City and County of San Francisco as follows:

15	Description of Property
16	Those Portions of Assessor's Block 1939, Lot 001
17	and Lot 002. located within the boundaries of the
	Treasure Island/ Yerba Buena Island
18	"Development Plan Area" as
19	specified in the Treasure Island/Yerba Buena Island Area
20	Plan.
21	Those Portions of Assessor's Block 1939, Lot
22	002 located within the boundaries of the Treasure
23	Island/Yerba Buena Island "Development Plan Area"
24	
า5	as specified in the Treasure Island/
	Mayor Edwin Lee BOARD OF SUPERVISORS

7.

Special Use District

Hereby Approved

Treasure Island/Yerba Buena

Island Special Use District

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Yerba Buena Island Area Plan APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney By: John D. Malamut / Deputy City Attorney

> Mayor Edwin Lee BOARD OF SUPERVISORS

Branch Street

LEGISLATIVE DIGEST

[Zoning Map Amendment - Treasure Island/Yerba Buena Island Development Project]

Ordinance amending the Zoning Map of the City and County of San Francisco by adding new Sectional Map ZN14 to show the zoning designations of Treasure Island and Yerba Buena Island; adding new Sectional Map HT14 to establish the Height and Bulk District for Treasure Island/Yerba Buena Island; adding new Sectional Map SU14 to establish the Treasure Island/Yerba Buena Island Special Use District; adopting findings, including environmental findings, and findings of consistency with the General Plan and the Priority Policies of Planning Code Section 101.1.

Existing Law

The City's Zoning Map, part of the Planning Code, assigns zoning districts and height and bulk districts to property. The Zoning Map also contains Special Use Districts which include specific controls in the identified Special Use District area.

Amendments to Current Law

This legislation would add a new Sectional Map ZN14 to the Zoning Map of the City and County of San Francisco, and assign 9 new zoning districts to different parts of Treasure Island and Yerba Buena Island. The Ordinance would reflect these new zoning districts in the Zoning Map and would include Treasure Island Residential (TI-R), Treasure Island Mixed Use (TI-MU), Treasure Island Open Space (TI-OS), Treasure Island Public/Civic/Institutional (TI-PCI); Yerba Buena Island Residential (YBI-R), Yerba Buena Island Mixed Use (YBI-MU), Yerba Buena Island Open Space (YBI-OS), Yerba Buena Island Public Services/Civic/Institutional (YBI-PCI), and Public (P).

The legislation would also add a new Sectional Map HT 14 to Zoning Map of the City and County of San Francisco. It would change the current 40-X height and bulk designation, and assign new height and bulk districts throughout Treasure Island and Yerba Buena Island, ranging from 25-TI to 125-TI and providing for "Flex Height Zones" ranging from 240 feet to 450 feet. On Yerba Buena Island the height districts would include 35-Low-rise, Mid-rise, and 35-2Y-YBI. Bulk Districts would be those established in the Planning Code Section 249.52.

Finally, the legislation would also add Sectional Map SU14 to the Zoning Map of the City and County of San Francisco, to include a new Special Use District for the development of the islands, as set forth in Planning Code Section 249.52.

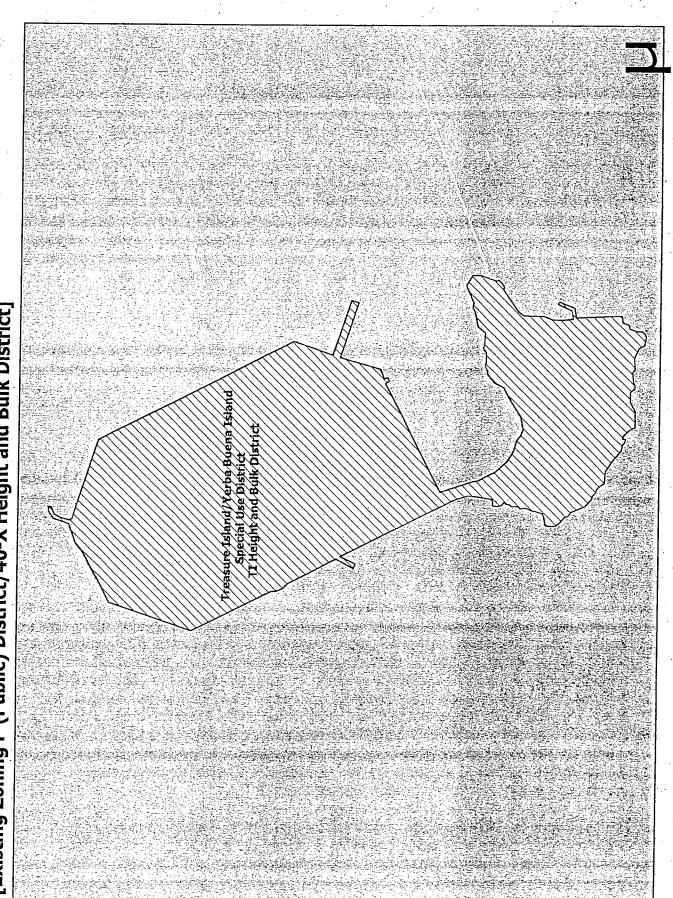
The Ordinance would adopt environmental findings and findings of consistency with the General Plan and priority policies of Planning Code Section 101.1.

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II Height and Bulk District [Existing Zoning P (Public) District/40-X Height and Bulk District] Treasure Island/Yerba Buena Island Special Use District/



Printed: 16 February, 2011

April 27, 2011

Ms. Angela Calvillo, Clerk
Board of Supervisors
City and County of San Francisco
City Hall, Room 244
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102

Re: Transmittal of Planning Department Case Number 2007.0903BEMRTUWZ to the Board of Supervisors:

Treasure Island/Yerba Buena Island Project
Planning Commission Recommendation: <u>Approval</u>

Dear Ms. Calvillo,

On April 21, 2011, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed joint hearing with the Treasure Island Development Authority Board of Directors on the Treasure Island/Yerba Buena Island Project. At the hearing, the Commission considered the proposed General Plan, Planning Code, and Zoning Map Ordinances which the Commission initiated on March 3, 2011. The proposed Ordinances are as follows:

- Amendments to the General Plan which would amend the Transportation Element, the Recreation and Open Space Element, the Commerce and Industry Element, the Community Facilities Element, the Housing Element, the Urban Design Element, the Land Use Index along with other minor General Plan map amendments; establish the Treasure Island/Yerba Buena Island Area Plan (referred to you separately by Mayor Lee under File No. 110228).
- Amendments to the San Francisco Planning Code Sections 102.5 and 201 to include the Treasure Island/Yerba Buena Island Special Use District, Section 104 relating to height and bulk limits for Treasure Island and Yerba Buena Island, add Section 249.52 to establish the Treasure Island/Yerba Buena Island Special Use District, add Section 263.26 to establish the Treasure Island/Yerba Buena Island Height and Bulk District, and amend Table 270 to recognize this District (referred to you separately by Mayor Lee under File No. 110229).
- Amendments to the San Francisco Zoning Maps which would add new sectional map ZN14 to show the zoning designations of Treasure Island and Yerba Buena Island, add new sectional map HT14 to establish the Height and Bulk District for Treasure Island and Yerba Buena Island, add new sectional map SU14 to establish the Treasure Island/Yerba Buena Island Special Use District (referred to you separately by Mayor Lee under File No. 110227).

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April 27, 2011 Transmittal of Planning Commission Actions Treasure Island/Yerba Buena Island Project

At the April 21, 2011 hearing, the Planning Commission, along with the Treasure Island Development Authority certified the Final Environmental Impact Report (FEIR) under Motion No. 18325 and Resolution No. 11-14-04/21, respectively.

Also at the April 21, 2011 hearing, the Planning Commission and the Treasure Island Development Authority Board of Directors made CEQA findings including the adoption of a Mitigation Monitoring Reporting Program (MMRP).

Finally, at the April 21, 2011 hearing, the Commission voted to recommend approval of the proposed Ordinances described above. The Planning Commission took other actions related to the project including finding the Treasure Island/Yerba Buena Island Project consistent with the General Plan and Planning Code Section 101.1 and finding the office component of the Project consistent with Planning Code Sections 320-325. Other actions included approving the Design for Development document for the Project as well as a Development Agreement for the Project.

The Motions and Resolution and related information referred to here are being transmitted to you along with actions by the Treasure Island Development Authority Board of Directors in a comprehensive packet from the Office of Economic and Workforce Development. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Kelley anden for John Rahaim

Director of Planning



SAN FRANCISCO

PLANNING DEPARTMENTAN FRANCISCO

2011 APR 28 AM11: 34

Planning Commission Resolution No. 18331

HEARING DATE: April 21, 2011

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception:

415.558.6378

415.558.6409

Information: 415.558.6377

Case No.:

Project

2007.0903BEMRTUWZ

Treasure Island/Yerba Buena Island Project

Z Case: Zoning Map Amendments

Location: . Current Zoning: Treasure Island and Yerba Buena Island P (Public) District/40-X Height and Bulk District

Block/Lot:

1939/001, 002

. Staff Contact:

Joshua Switzky - (415) 575-6815

joshua.switzky@sfgov.org

RESOLUTION TO APPROVING AMENDMENTS TO THE SAN FRANCISCO ZONING MAPS BY ADDING NEW SECTIONAL MAP ZN14 TO SHOW THE ZONING DESIGNATIONS OF TREASURE ISLAND AND YERBA BUENA ISLAND; ADDING NEW SECTIONAL MAP HT14 TO ESTABLISH THE HEIGHT AND BULK DISTRICT FOR TREASURE ISLAND AND YERBA BUENA ISLAND; AND ADDING NEW SECTIONAL MAP SU14 TO ESTABLISH THE TREASURE ISLAND/YERBA BUENA ISLAND SPECIAL USE DISTRICT.

RECITALS

WHEREAS, Section 4.105 of the Charter provides that the Planning Commission ("Commission") may propose for consideration by the Board of Supervisors ("Board") ordinances regulating or controlling the height, area, bulk, set-back, location, use or related aspects of any building, structure or land; and,

WHEREAS, One of the purposes of the Planning Code is to guide, control, and regulate future growth and development in accordance with the General Plan of the City and County of San Francisco;

WHEREAS, The proposed reclassification of the existing P (Public) District and the 40-X Height and Bulk District is necessary in order to facilitate the development of Treasure Island and Yerba Buena Island as envisioned in the Treasure Island/Yerba Buena Island Area Plan. Specifically, the proposed amendment would amend the Zoning Map to show the zoning designations of Treasure Island and Yerba Buena Island, establish the "TI" Height and Bulk District for Treasure Island and Yerba Buena Island, and establish the Treasure Island/Yerba Buena Island Special Use District which would include the following Assessor's Blocks and Lots: Block 1939, Lots 001 and 002. These new Districts would refer to the Treasure Island/Yerba Buena Island Special Use District, as set forth in Planning Code Section 249.52, as a regulatory framework for land use and design controls governing the proposed Treasure Island/Yerba Buena Island Project ("the Project"); and,

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WHEREAS, A primary objective of the Project is to create sustainable economic development, affordable housing, public parks and open space and other community benefits by development of the under-used lands within the project area; and,

WHEREAS, Originally constructed in 1937 as a possible site for the San Francisco Airport, Treasure Island was first used to host the Golden Gate International Exposition from 1939-1940. Shortly thereafter in World War II, the United States Department of Defense converted the island into a naval station, which operated for more than five decades. Naval Station Treasure Island was subsequently closed in 1993 and ceased operations in 1997. Since the closure of the base, the City and the community have been planning for the reuse of former Naval Station Treasure Island and adjacent Yerba Buena Island; and,

WHEREAS, Former Naval Station Treasure Island consists of approximately 550 acres including Yerba Buena Island. Today the site is characterized by aging infrastructure, environmental contamination from former naval operations, deteriorated and vacant buildings, and asphalt and other impervious surfaces which cover approximately 65% of the site. The site has few public amenities for the approximately 1,820 residents who currently reside on the site. This legislation creating the Treasure Island/Yerba Buena Island Height and Bulk District, and the related zoning and General Plan amendments will implement the Project; and,

WHEREAS, The Project will include (a) approximately 8,000 new residential units, of which at least 25 percent (2,000 units) will be made affordable to a broad range of very-low to moderate income households, (b) adaptive reuse of 311,000 square feet of historic structures, (c) 140,000 square feet of new retail uses and 100,000 square feet of commercial office space, (d) 300 acres of parks and open space, (e) new and or upgraded public facilities, including a joint police/fire station, a school, facilities for the Treasure Island Sailing Center and other community facilities, (f) 400-500 room hotel, and (g) transportation infrastructure, including a ferry/quay intermodal transit center; and,

WHEREAS, In 2003, the Treasure Island Development Authority ("TIDA") selected through a competitive three year long process, Treasure Island Community Development, LLC ("TICD") to serve as the master developer for the Project; and,

WHEREAS, In 2006, the Board endorsed a Term Sheet and Development Plan for the Project, which set forth the terms of the Project including a provision for a Transition Plan for Existing Units on the site. In May of 2010 the Board endorsed a package of legislation that includes and update to the Development Plan and Terms Sheet, terms of an Economic Development Conveyance Memorandum of Agreement for the conveyance of the site from the Navy to the City, and a Term Sheet between TIDA and the Treasure Island Homeless Development Imitative ("TIHDI"); and,

WHEREAS, On March 3, 2011, pursuant to Planning Code Sections 302(b) the Commission initiated Planning Code Map amendments by Resolution No. 18293, that would amend the San Francisco Zoning Maps by amending Section Map ZN14 and adding Sectional Maps HT14 and SU14 to establish the Treasure Island/Yerba Buena Island Special Use District; amending Sectional Map HT14 to establish the Treasure Island/Yerba Buena Island Height and Bulk District; and,

WHEREAS, On April 21, 2011, by Motion No. 18325, the Commission certified the Final Environmental Impact Report ("FEIR") for the Project as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA"); and,

Resolution No. 18331 Hearing Date: April 21, 2011

WHEREAS, On April 21, 2011, by Motion No. 18326, the Commission adopted findings under CEQA, the State CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code and made certain findings in connection therewith, which findings are hereby incorporated herein by this reference as fully set forth; and,

WHEREAS, A draft ordinance, substantially in the form attached hereto as Exhibit A, approved as to form, would amend the Planning Code Zoning Maps as described above.

NOW, THEREFORE, BE IT RESOLVED, That the Commission hereby finds that the Planning Code Map amendments promote the public welfare, convenience and necessity for the following reasons:

- The Zoning Map amendments would enable development that would eliminate blight in the at the Project site including both Treasure Island and Yerba Buena Island. The Zoning Map amendments include a new Treasure Island/Yerba Buena Island Special Use District which will promote vibrant high-density, mixed-use, multi-modal and transit friendly development as a means to fully realize its shoreline location and to help Treasure Island and Yerba Buena Island
- 2. The Zoning Map amendments support development that will provide a wide range of employment opportunities in wide range of fields and employment levels.
- 3. The Zoning Map amendments promote the possibility of new emerging industries including space for office and related uses.
- 4. The General Plan amendments promote development that will provide affordable housing units at a range of income levels.
- Development enabled by the Zoning Map amendments would strengthen the economic base of the Project site and the City as a whole by strengthening retail and other commercial functions in the Project site community through the addition of 140,000 square feet of neighborhood serving retail, 100,000 square feet of office space and other community facilities. Development enabled by the Zoning Map amendments includes the opportunity for substantial new and renovated publicly accessible open space.
- 6. The Zoning Map amendments include objectives and policies that promote multi-modal transportation including ferry service, an on-island shuttle service, transportation demand management strategies including the implementation of a congestion pricing program. Objectives and policies also emphasize the need to accommodate and prioritize travel by bicycle and by foot.
- 7. The Zoning Map amendments will facilitate development that will utilize sustainable design strategies, including strategies to address sea level rise and construct sustainable green infrastructure; and, be it

FURTHER RESOLVED, That the Commission finds the Zoning Map amendments are in general conformity with the General Plan, and Planning Code Section 101.1(b) pursuant to Planning Commission Motion No. 18328. The findings attached to Resolution No. 18328 as Exhibit B, are hereby incorporated herein by this reference as if fully set forth; and, be it

FURTHER RESOLVED, That pursuant to Planning Code Section 302, the Commission recommends to the Board of Supervisors approval of the Zoning Map amendments.

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on April 21, 2011.

SAN FRANCISCO PLANNING DEPARTMENT Resolution No. 18331 Hearing Date: April 21, 2011 Case No 2007.0903BEMRTUWZ Treasure Island/Yerba Buena Island Amendments to Zoning Map

Commission Secretary

AYES: Commissioners Antonini, Borden, Fong, Miguel

NOES: Commissioners Moore, Olague, Sugaya

ABSENT: None