# CITY AND COUNTY OF SAN FRANCISCO BOARD OF SUPERVISORS

#### **BUDGET AND LEGISLATIVE ANALYST**

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June 23, 2011

**TO:** Budget and Finance Committee

**FROM:** Budget and Legislative Analyst

**SUBJECT:** June 27, 2011 Budget and Finance Committee Meeting

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	Department of Economic and Workforce Development Redevelopment Agency Department of Building Inspection Planning Department Assessor//Recorder Treasurer/Tax Collector Controller General City Responsibility City Administrator Department of Technology Ethics Commission

Hay by Pores

Harvey M. Rose

cc: Supervisor Chu
Supervisor Mirkarimi
Supervisor Kim
Supervisor Wiener
President Chiu
Supervisor Avalos
Supervisor Campos
Supervisor Cohen
Supervisor Elsbernd
Supervisor Farrell
Supervisor Mar
Clerk of the Board
Cheryl Adams
Controller
Greg Wagner

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$32,122,184 budget for FY 2011-12 is \$13,821,856 or 75.5 percent more than the original FY 2010-11 budget of \$18,300,328.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 64.53 FTEs, which is 5.99 FTEs more than the 58.54 FTEs in the original FY 2010-11 budget. This represents a 10.2 percent change in FTEs from the original FY 2010-11 budget.

The Department has requested approval of four positions as an interim exception. The Budget and Legislative Analyst recommends disapproval of these positions as an interim exception, which do not perform revenue generating or critical functions.

#### **Revenue Changes**

The Department's revenues of \$25,152,233 in FY 2011-12, are \$13,615,203 or 118.0 percent more than FY 2010-11 revenues of \$11,537,030. General Fund support of \$6,969,951 in FY 2011-12 is \$206,653 or 3.1 percent more than FY 2010-11 General Fund support of \$6,763,298.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$74,744 in FY 2011-12. These reductions would still allow an increase of \$13,747,112 or 75.1 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$4,012 to the General Fund.

Together, these recommendations will result in \$78,756, of which \$78,756 is savings to the City's General Fund.

The Budget and Legislative Analyst recommends that \$3,238,301, equal to \$3,111,850 in funds for work orders with other City departments to prepare for America's Cup events, plus \$126,451 in Budget and Legislative Analyst recommended reductions for America's Cup positions, be placed on Controller's Reserve pending completed work order agreements or memoranda of understanding for use of these funds.

#### **DEPARTMENT:** ECN – ECONOMIC AND WORKFORCE DEVELOPMENT

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011 Budget	2011-2012 Proposed	Change 2010-2011	Pct Change
ECONOMIC AND WORKFORCE DEVELOPMENT				
CHILDREN'S BASELINE	314,065	314,065	0	0.0%
ECONOMIC DEVELOPMENT	3,316,813	16,454,359	13,137,546	N/A
FILM SERVICES	944,240	1,207,171	262,931	27.8%
OFFICE OF SMALL BUSINESS AFFAIRS	597,505	613,480	15,975	2.7%
WORKFORCE TRAINING	13,127,705	13,533,109	405,404	3.1%
ECONOMIC AND WORKFORCE DEVELOPMENT	18,300,328	32,122,184	13,821,856	75.5%

The Department's proposed FY 2011-12 budget has increased by \$13,821,856 largely due to:

- \$9,819,360 in General Fund monies to be used in preparation for the 34<sup>th</sup> America's Cup for (a) obtaining the required permits, (b) the California Environmental Quality Act (CEQA) documents, and (c) a public engagement strategy with impacted merchant, tenant, and neighborhood associations as well as regional transportation providers, public safety personnel and neighboring jurisdictions. These expenditures are expected to be reimbursed by \$12,143,582 in America's Cup Organizing Committee revenues included in the FY 2011-12 budget.
- A Transfer of \$2,183,760 in General Fund monies to the Port in order to reimburse them for projected reduced revenues to be incurred due to the 34<sup>th</sup> America's Cup during FY 2011-12. These expenditures are expected to be reimbursed by the \$12,143,582 in America's Cup Organizing Committee revenues in the FY 2011-12 budget.
- The Department's new role of administering the Local Hiring Policy for Construction, which was approved in December, 2010 by the Board of Supervisors.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 64.53 FTEs, which is 5.99 FTEs more than the 58.54 FTEs in the original FY 2010-11 budget. This represents a 10.2 percent change in FTEs from the original FY 2010-11 budget.

The FY 2011-12 Budget includes 8 FTEs that are new positions. Four of these positions are intended to support the new work the Department is undertaking in preparation for the 34<sup>th</sup> America's Cup:

• Manager VIII position to (a) be responsible for achieving all deliverables and milestones under the Host and Venue Agreement, (b) obtain all Federal and State authorizations for the races, (c) develop, negotiate, and implement plans for the infrastructure required to host the events, (d) coordinate the environmental review process, (e) coordinate and support related initiatives, and (f) interface with the America's Cup Event Authority (ACEA), the America's Cup Organizing Committee (ACOC), and the America's Cup Race Management.

#### **DEPARTMENT:** ECN – ECONOMIC AND WORKFORCE DEVELOPMENT

- Manager III position to (a) coordinate interdepartmental and interagency efforts in preparation for the 34<sup>th</sup> America's Cup, (b) write, present, and update public plans for the interdepartmental and interagency work related to preparation for the 34<sup>th</sup> America's Cup, (c) secure Memorandums of Understanding (MOU), permits, and service information for regional, state, and federal agencies to allow for event permitting, security, and construction, and (d) work with the ACOC, ACEA and City finance staff to manage the budget, pay contractors, and reimburse partner agencies.
- Manager VI position to (a) coordinate complex real estate development projects through the entitlement and permitting process across multiple city departments, (b) create jobs and enhance the City's housing stock, (b) meet and consult with project sponsors, (c) establish and maintain effective working relationships with Elected Officials, Department Heads and staff, civic organizations, State and Federal agencies, stakeholders and the public in order to resolve complex issues and to facilitate solutions resulting in project approvals and permitting, (d) work with Small Business Assistance Center and various Community Benefit Districts on entitlement, permitting and inspection matters for new and existing small businesses and restaurants, and facade improvements, and (e) prepare and review capital project and maintenance program cost estimates; negotiate with internal agencies & external stakeholders.
- Manager I position to (a) perform overall event coordination, (b) coordinate negotiations regarding the Workforce Development plan, (c) collaborate on creating small business linkages for the event, (d) work with City departmental staff to create youth involvement opportunities and coordinate negotiations regarding the Youth Involvement Plan, (e) coordinate on the development of an education plan to link spectators with the event, (f) assist in the creation of partnerships to link the event with the City's cultural scene, and (g) facilitate advertising efforts of the event.

Four of the new positions are to support the Department's new role in administering the Local Hiring Policy for Construction and the CityBuild Workforce programs:

- Three Senior Community Development Specialist I positions to (a) conduct contractor outreach and engagement efforts on behalf of CityBuild's programs and (b) focus on providing resources towards ensuring contractor success I meeting workforce goals.
- One Senior Community Development Specialist I position to (a) provide data analysis and general support around operations, budget, contract, and grant development, and (b) compile data and develop workforce reports on behalf of the Local Hiring Policy for Construction.

No FTEs are proposed for deletion in FY 2011-12.

The Department has requested approval of four positions as an interim exception. The Budget and Legislative Analyst recommends disapproval of these positions as an interim exception, which do not perform revenue generating or critical functions. However the Budget and Legislative Analyst recommends approval of these four positions effective on August 1, 2011 instead of July 1, 2011.

#### **DEPARTMENT REVENUES:**

#### **DEPARTMENT:** ECN – ECONOMIC AND WORKFORCE DEVELOPMENT

The Department's revenues of \$25,152,233 in FY 2011-12, are \$13,615,203 or 118.0 percent more than FY 2010-11 revenues of \$11,537,030. General Fund support of \$6,969,951 in FY 2011-12 is \$206,653 or 3.1 percent more than FY 2010-11 General Fund support of \$6,763,298. Specific changes in the Department's FY 2011-12 revenues include:

- An increase in General Fund support for expenses related to preparation for the 34<sup>th</sup> America's Cup.
- An increase in General Fund support to fund the China SF Initiative, a public/private partnership to connect businesses in China to businesses in the Bay Area and assist Chinese companies looking to locate or invest in North America.
- An increase in General Fund support to fund the Department's administration of the Local Hiring Policy for Construction.
- An American Recovery and Reinvestment Act of 2009 grant received via the Environmental Protection Agency for the cleanup of Mission Bay brownfields, which is land previously used for industrial purposes which may be contaminated by low concentrations of hazardous waste or pollution and has the potential to be reused once it is cleaned up.

### <u>34<sup>TH</sup> AMERICA'S CUP HAS A \$12,203,930 GENERAL FUND IMPACT IN FY 2011-12:</u>

The Budget and Legislative Analyst notes that the proposed revenues of \$12,143,582 to be provided by the America's Cup Organizing Committee to the City to pay for the City's expenses to prepare for the America's Cup are not certain. Therefore, the expenditures associated with the 34<sup>th</sup> America's Cup have the potential to bear a significant impact on the balance of the General Fund Reserve in FY 2011-12 and going forward up to the event, which will take place in 2013.

According to the Controller's Office, the Budget and Legislative Analyst's recommended reductions of \$126,451 for America's Cup expenditures are limited for use to 34th America's Cup purposes. These limitations, in addition to a reimbursement schedule, will be detailed in the Memorandum of Understanding between the City and the America's Cup Organizing Committee currently being negotiated.

The table below details the Department's \$9,819,360 in estimated expenditures for the 34<sup>th</sup> America's Cup.

The Department's Estimated FY 2011-12 Expenditures for the 34 <sup>th</sup> America's Cup						
Salaries and Fringe Benefits	\$819,644					
California Environmental Quality Act Requirements	2,612,857					
Permitting	1,701,449					
Port Expenses for Permitting, Litigation, and Property						
Management	1,573,560					
Other City Department Work Orders Which Have Yet						
to be Determined	3,111,850					
Total	\$9,819,360					

The Budget and Legislative Analyst recommends that \$3,238,301, equal to \$3,111,850 in funds for work orders with other City departments noted in the table above, plus \$126,451 in Budget and Legislative

#### **DEPARTMENT:** ECN – ECONOMIC AND WORKFORCE DEVELOPMENT

Analyst recommended reductions, be placed on Controller's Reserve pending completed work order agreements or memoranda of understanding for use of these funds.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$74,744 in FY 2011-12. These reductions would still allow an increase of \$13,747,112 or 75.1 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$4,012 to the General Fund.

Together, these recommendations will result in \$78,756, of which \$78,756 is savings to the City's General Fund.

The Budget and Legislative Analyst recommends that \$3,238,301, equal to \$3,111,850 in funds for work orders with other City departments to prepare for America's Cup events, plus \$126,451 in Budget and Legislative Analyst recommended reductions for America's Cup positions, be placed on Controller's Reserve pending completed work order agreements or memoranda of understanding for use of these funds.

### **ECN - Economic and Workforce Development**

		FY 2011-2012							FY 2012-2013 (for estimate purposes only)				
	$\mathbf{F}$	ſΈ	Am	ount				FTE Amount					
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
BK5 - Economic													
Development													
(1G AGF ACP)													
Temporary Salaries -													
Miscellaneous	1.26	0.61	\$45,000	\$15,000	\$30,000	X				\$45,000	\$15,000	\$30,000	) x
Mandatory Fringe Benefits			\$3,578	\$1,193	\$2,385	X				\$3,578	\$1,193	\$2,385	5 x
			Total Savings	\$32,385						Total Savings	\$32,385		
	Reduction based on historical expenditures.							Ongoin	g redi	uction.			

**ECN - Economic and Workforce Development** 

			F	Y 2011-2012					F	Y 2012-2013 (for e	estimate purpos	es only)	
	F	Œ	Amou	ınt				FT	E	Amou	nt		
Object Title	From		From	To	Savings	GF	1T	From		From	То	Savings	Gl
Programmatic Projects			\$9,819,360	\$9,819,360	\$0	X				\$9,819,360	\$9,819,360	\$	60
0943 - Manager VIII	1.0	0.0	\$189,878	\$0	\$189,878								
0942 - Manager VII	0.0	0.9	\$0	\$145,376	(\$145,376)								
0941 - Manager VI	1.0	0.9	\$150,828	\$135,745	\$15,083								
0931 - Manager III	1.0	0.0	\$126,048	\$0	\$126,048								
0923 - Manager II	0.0	0.9	\$0	\$105,113	(\$105,113)								
0922 - Manager I	1.0	0.0	\$108,888	\$0	\$108,888								
1824 - Principal Analyst	0.0	0.9	\$0	\$95,168	(\$95,168)								
Mandatory Fringe Benefits			\$196,754	\$164,543	\$32,211								T
			Total Savings	\$126,451						Total Savings	\$0		
	*Downward substitution of the Manager VIII to a Manager VII, which is consistent with the executive level duties of the position and organizational, in which this position reports to the Department Head III, which has lower salary range than the Manager VIII.  *Downward substitution of the Manager IIII to an 0923 Manager I, which is consistent with the executive level duties of the position and *Downward substitution of the Manager I to an 1824 Principal Analyst. This position does not have management responsibility.						Ongoin	g reduc	tion.				
	perform	n revenu	of the interim except ne generating or critic ling a savings, the I	cal department fund Budget and Legis									
			ng \$126,451, which										
			America's Cup pro		nd placing these	fund	s on						
	Contro	oller's R	Reserve, as noted be	elow.									

### **ECN - Economic and Workforce Development**

				FY 2011-2012				FY 2012-2013 (for estimate purposes onl				oses only)					
	FI	ſΈ	Am	ount				FTE		FTE		Amount		FTE Amount			
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	То	Savings	GF				
Professional & Specialized																	
Services			\$400,000	\$375,000	\$25,000	X	X										
BL1 - Workforce Training (1G AGF AAP)	Reduc	tion ba	ased on historical	expenditures.													
Attrition Savings -																	
Miscellaneous	0.10	0.12	(\$56,206)	(\$68,706)	\$12,500	X				(\$58,622)	(\$71,122)	\$12,500	) x				
Mandatory Fringe Benefits			(\$21,847)	(\$26,706)	\$4,859	X				(\$24,819)	(\$30,111)	\$5,292	X				
			Total Savings	\$17,359						Total Savings	\$17,792						
	Increa	se attri	tion savings base	d upon agreement	with the Departm	ent.		Ongoir	ng redi	uction.							

### FY 2011-2012 Total Recommended Reductions

_	One-Time	Ongoing	Total
<b>General Fund Impact</b>	\$25,000	\$49,744	\$74,744
<b>Non-General Fund Impact</b>	\$0	\$0	\$0
Total	\$25,000	\$49,744	\$74,744

### **Estimated FY 2012-2013 Impact Total Recommended Reductions**

<b>General Fund Impact</b>	\$50,178
<b>Non-General Fund Impact</b>	\$0
Total	\$50,178

**ECN - Economic and Workforce Development** 

			FY 2011-2012				FY 2012-2013 (for estimate purpo			oses only)					
	FTE	Amo	ount				FT		An	nount					
Object Title	From To	From	To	Savings	GF	<b>1T</b>	From	To	From	To	Savings	GF			
Reserve Recommendation	ons														
BK5 - Economic Development (1G AGF AAA)															
Programmatic Projects -															
Budget		\$9,819,360	\$9,819,360*												
	recommended reductions for America's Cup positions, be placed on Controller's Reserve pending completed work order agreements or memoranda of understanding for use of these funds.  FY 2011-2012							Estimate	od FV 2012-20	13 Imnact					
			r 1 2011-2012 erve Recomm								Estimated FY 2012-2013 Impact Total Reserve Recommendations				
		i viai Nes	CI VE INCLUIIIIII	CHUALIUIIS					i viai Ne	うしょ がた ひとしひけけけ					
											lenuations				
General Fu	ınd Impact	One-Time	Ongoing	Total \$0					General			)			
General Fu Non-General Fu	-	One-Time \$0		Total				]		Fund Impact   Fund Impact	\$(				

Unexpended

**ECN - Economic and Workforce Development** 

Vendor Name	Subobject Title	General Fund Savings	Year of Appropriatio n	Date of Last Recorded Transaction	Original Amount	Balance in Financial and Management Information System (FAMIS)
NORTH OF MARKET NEIGHBORHOOD IMPROV	COMMUNITY BASED ORGANIZATION					
CORP	SERVICES	Yes	2009	9/21/2010	50,000.00	0.55
COLE HARDWARE	OTHER SAFETY EXPENSES	Yes	2009	9/24/2009	\$4,340	\$2,558.69
NORTHERN CALIFORNIA COMMUNITY LOAN	COMMUNITY BASED ORGANIZATION					
FUND	SERVICES	Yes	2010	2/16/2011	10,000	0.32
PATRICK & CO	OTHER MATERIALS & SUPPLIES	Yes	2009	8/2/2010	1814.42	1452.2
		7	Total Amount t	o Return to Ge	neral Fund	\$4,011.76

Note: The above encumbrance balances are from budget years prior to FY 2010-11. The Department has indicated that the balances of these encumbrances are no longer needed, therefore the balance can be returned to the General Fund.

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$286,617,000 budget for FY 2011-12 is \$12,933,000 or 4.32 percent less than the original FY 2010-11 budget of \$299,550,000.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget.

#### **Revenue Changes**

The Department's property tax increment revenues, proposed to be \$125,274,000 in FY 2011-12, are an increase of \$20,430,000, or 19.5 percent, compared to FY 2010-11 property tax increment revenues of \$104,844,000. Other Departmental revenues are proposed to be \$66,650,000 in FY 2011-12, which represents a decrease of \$68,000, or 0.1 percent less than the Department's FY 2010-11 other revenues of \$66,718,000.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$459,572 in FY 2011-12. Of these reductions, \$215,999 or 47 percent are General Fund reductions, and \$459,572 or 100 percent are ongoing reductions.

**DEPARTMENT: RED – REDEVELOPMENT** 

#### **SUMMARY OF PROGRAM EXPENDITURES:**

	FY 2010-11 Budget	FY 2011-12 Proposed	Increase/ (Decrease)	Percent
Total Sources of Funds	G	•		
Property Sales, Rentals and Leases	\$16,033,000	\$17,734,000	\$1,701,000	10.6%
Developer Contributions	13,071,000	11,882,000	(1,189,000)	(9.1%)
Other	37,614,000	37,034,000	(580,000)	(1.5%)
Property Tax Increment	104,844,000	125,274,000	20,430,000	19.5%
Total Sources of Funds	171,562,000	191,924,000	20,362,000	11.9%
Total Uses of Funds				
Work Program Uses				
Debt Service	87,696,000	100,630,000	12,934,000	14.7%
Public Improvements	74,201,000	38,004,000	(36,197,000)	(48.8%)
Housing Production and Assistance	66,209,000	56,055,000	(10,154,000)	(15.3%)
Property Maintenance	13,277,000	10,302,000	(2,975,000)	(22.4%)
Business Development	4,375,000	1,588,000	(2,787,000)	(63.7%)
Pass-Through Obligations	11,072,000	24,226,000	13,154,000	118.8%
Job Training	1,360,000	1,147,000	(213,000)	(15.7%)
Other	14,232,000	32,807,000	18,575,000	130.5%
Subtotal Work Program Uses	272,422,000	264,759,000	(7,663,000)	(2.8%)
Personnel Costs	17,127,000	17,750,000	623,000	3.6%
Administrative Costs	4,001,000	4,108,000	107,000	2.7%
Total Uses	293,550,000	286,617,000	(6,933,000)	(2.4%)
Educational Revenue Augmentation Funds	6,000,000	0	(6,000,000)	(100.0%)
	299,550,000	286,617,000	(12,933,000)	(4.3%)
Deficit	(127,988,000)	(94,693,000)	33,295,000	(26.0%)
Other Funding Sources				
Other Property Tax Increment	9,424,000	11,195,000	1,771,000	18.8%
Tax Increment Bond Proceeds	118,564,000	83,498,000	(35,066,000)	(29.6%)
Subtotal, Other Funding Sources	127,988,000	94,693,000	(33,295,000)	(10.8%)
Net Sources Less Uses	\$0	\$0	\$0	0.0%

The Department's proposed FY 2011-12 budget has decreased by \$12,933,000 due to decreases in public improvement projects, housing production and assistance, property maintenance expenditures, business development, job training and deletion of Educational Revenue Augmentation Funds (ERAF)transfers<sup>1</sup>:

The Redevelopment Agency's budget includes expenditures for project areas, the Citywide Housing Program, and Administration and Personnel as described below.

<sup>&</sup>lt;sup>1</sup> Under State law, local governments in FY 2010-11 were required to shift an allocation of property tax revenues to local schools, to meet educational funding requirements under Proposition 98. The Redevelopment Agencies share of this shift was \$6 million. This shift is not required in FY 2011-12, according to the Department.

**DEPARTMENT: RED – REDEVELOPMENT** 

#### **Redevelopment Project Areas:**

A Project Area is a designated redevelopment area, which has been approved by the Board of Supervisors. As shown in the table below, there are 10 existing Project Areas<sup>2</sup> for which the Redevelopment Agency's proposed budget for FY 2011-12 provides \$222,473,000 in project areas funding, which is \$53,390,000, or 31.58 percent higher than the approved budget of \$169,083,000 for FY 2010-11. Changes to individual projects programs are as follows:

	Project Area Budgets, Current and Proposed									
	Project Area*	Approved Budget FY 2010-11	Proposed Budget FY 2011-12	Proposed Increase (Decrease)						
1	Bayview Hunters Point Area B	\$6,815,000	\$7,137,000	\$322,000						
	Golden Gateway	15,513,000	19,121,000	3,608,000						
	Hunters Point (Area "A")	571,000	733,000	162,000						
2	Hunters Point Shipyard (Phase I)	7,374,000	4,321,000	(3,053,000)						
	Hunters Point Shipyard (Phase II)	5,505,000	24,510,000	19,005,000						
	India Basin	561,000	511,000	(50,000)						
3	Mid Market	954,000	0	(954,000)						
4	Mission Bay North	9,416,000	34,103,000	24,687,000						
5	Mission Bay South	18,106,000	46,420,000	28,314,000						
6	South Beach Harbor	2,235,000	2,511,000	276,000						
	Rincon Point- South Beach	17,461,000	17,923,000	462,000						
7	South of Market	7,578,000	4,518,000	(3,060,000)						
8	Transbay Terminal	21,308,000	10,564,000	(10,744,000)						
	Western Addition	12,495,000	12,617,000	122,000						
9	Visitacion Valley	442,000	0	(442,000)						
1 0	Yerba Buena Center	33,771,000	28,607,000	(5,164,000)						
	Yerba Buena Gardens & Center for the Arts	8,978,000	8,877,000	(101,000)						
	Total	\$169,083,000	\$222,473,000	\$53,390,000						

<sup>\*</sup>Numbered Areas are Active Project Areas. Italicized Project Areas are expired project areas that have been extended under SB 2113, as discussed below.

<sup>&</sup>lt;sup>2</sup> South Beach Harbor is a part of Rincon Point-South Beach project, and Yerba Buena Gardens & Center for the Arts is a part of the Yerba Buena Center project. In addition, five project areas are expired, non-current project areas, but have been extended under SB 2113, which authorizes the Redevelopment Agency to continue to borrow funds exclusively for Low and Moderate Income Housing Fund activities until January 1, 2014, or until the Agency replaces all of the housing units demolished prior to the requirement for replacement housing obligations in redevelopment areas. The extended project areas are: Golden Gateway, Hunters Point (Area "A"), India Basin, Rincon Point-South Beach and Western Addition.

#### **DEPARTMENT: RED – REDEVELOPMENT**

As shown in the table above, the following Project Areas' budgets are increasing:

#### **Bayview Hunters Point Area B**

The \$322,000 increase includes a substantial increase in funding for the Bayview Hunters Point Revolving Loan Program and predevelopment study funding for the Southeast Health Center project, counterbalanced by reduced funding for public improvements and employment and workforce development programs. There is also a slight increase in statutory pass-through payments.

#### **Golden Gateway**

The \$3,608,000 increase is related to increased debt service costs and pass-through obligations.

#### **Hunters Point (Area "A")**

The \$162,000 increase is due to increased debt service costs.

#### **Hunters Point Shipyard (Phase II)**

The \$19,005,000 increase is due to increases in developer reimbursable costs, including hazardous material survey/investigations of remaining U.S. Navy Buildings and transportation project planning.

#### **Mission Bay North**

The \$24,687,000 increase is due to increased spending for public improvements, housing production and assistance, debt service and pass-through obligations. The Department reports that the spending for public improvements and housing is related to previously completed projects for which reimbursement is now being received.

#### **Mission Bay South**

The \$28,314,000 increase is related to public improvements, including construction of Park 10 and Mission Bay Circle and Drive, and the first segment of Longbridge Street and other roadway projects, as well as other infrastructure improvements to serve the new University of California, San Francisco hospital. It also relates to increased housing development, including construction of 150 units of very low- and low-income family rental housing.

#### **South Beach Harbor**

The \$276,000 increase is primarily related to debt service costs and property management costs.

#### **Rincon Point-South Beach**

The \$462,000 increase is related to pass-through obligations and debt service.

#### **Western Addition**

The \$122,000 increase is related to pass-through obligations and debt service.

#### **DEPARTMENT: RED – REDEVELOPMENT**

Additionally as shown in the table above, the following Project Areas' budgets are decreasing:

#### **Hunters Point Shipyard (Phase I)**

The \$3,053,000 decrease is primarily due to reduced property management costs due to completion of hazardous abatement survey and investigation work.

#### **India Basin**

The 50,000 decrease is due to reduced debt service costs.

#### **Mid Market**

The \$954,000 increase was due to the completion of activities in preparation for the potential establishment of this redevelopment project area, including an historic building and district survey, preparation of environmental documents, and community outreach activities.

#### **South of Market**

The \$3,060,000 decrease primarily relates to reduced public improvement costs due to completion of alley improvement projects, and to reduced economic revitalization costs related to the Sixth Street Economic Revitalization, police substation and Sixth Street business services projects.

#### **Transbay Terminal**

The \$10,744,000 decrease is primarily due to reduced public improvement costs due to the completion of sidewalk, open space and art enrichment projects.

#### **Visitacion Valley**

The \$442,000 decrease is due to completion of several projects, including an Open Space and Streetscape Master Plan, planning work related to the Schlage Lock site, environmental site investigation for the proposed Blanken Park, and development of a façade improvement program on Leland Avenue.

#### Yerba Buena Center

The \$5,164,000 decrease is related to reduced public improvements costs, reduced job training and placement funding, and reduced property management costs.

#### Yerba Buena Gardens and Center for the Arts

The \$101,000 decrease is due to reduced public improvements costs for capital repair and maintenance.

### **Citywide Housing Programs:**

The Agency has a Citywide Tax Increment Program to finance the production of new low- and moderate-income housing and the preservation of existing Section 8 housing in all parts of the City, reflecting the requirement of State law that a portion of redevelopment revenue is required to be spent on affordable housing programs. The Agency also oversees a federally-funded housing program for persons with AIDS, and also has programs to develop and rehabilitate affordable housing in redevelopment project areas as part of the Agency's obligation to alleviate blight. The Agency in FY 2004-05 began implementing Senate Bill 2113, State legislation authorizing the Agency to use additional tax increment capacity from project areas that would otherwise expire for the sole purpose of SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

#### **DEPARTMENT: RED – REDEVELOPMENT**

replacing low-income housing lost in the early years of the City's redevelopment program. Implementation of this law significantly expands the Agency's Housing Program.

For FY 2011-12, proposed housing program expenditures total \$42,286,000, an increase of \$5,272,000, or 14.24 percent, over the \$37,014,000 budget approved in FY 2010-11. The increase primarily relates to increased housing production activity, including funding predevelopment costs related to 457 units of very low income housing to serve various types of City residents in the Bayview-Hunters Point, Mission Bay South and South of Market areas, and funding Phase I of a project incorporating public housing replacement, new low-income rental housing and low and moderate income first-time homeownership housing in Bayview Hunters Point Zone 1.

#### **Administrative Budget**

The proposed Administrative Budget for FY 2011-12 is \$4,108,000. This represents an increase of \$107,000, or 2.7 percent, from the FY 2010-11 Administrative Budget of \$4,001,000. This increase is primarily due to:

- An increase in self-insurance retention costs, due to several pending legal settlements involving the Agency.
- An increase in Temps and Recruitment costs, related to increased costs for identifying and contacting residents displaced from prior housing by redevelopment projects, for the purpose of providing them certificates of preference for Agency low-income housing.
- An increase in miscellaneous costs.
- An increase in equipment leasing costs.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of Net Operating full-time equivalent positions (FTE) budgeted for FY 2011-12 is 113.5 FTEs, which is 3.0 FTEs more than the 110.5 FTEs in the original FY 2010-11 budget. This represents a 2.7 percent increase in FTEs from the original FY 2010-11 budget. The increase in FTEs is the result of:

Addition of a Senior Project Area Manager, an Assistant Project Manager and a Staff Associate IV
for the Hunters Point Shipyard Project Area. According to the Department, all three positions are
currently vacant, and the recruiting process for them was put on hold because of the Governor's
proposal to terminate all redevelopment areas in California. According to the Department,
developers in the project area are responsible for reimbursing costs for these positions.

#### **DEPARTMENT REVENUES:**

Department revenues have increased by \$20,362,000 or 11.9 percent. General Fund impact of the Department has increased by \$12,563,000 or 19.4 percent. General Fund impact refers to property tax revenues that under State redevelopment law would normally be retained within redevelopment project areas as redevelopment property tax increment, but are instead passed through to the General Fund. Specific changes in the Department's FY 2011-12 revenues include:

#### **DEPARTMENT: RED – REDEVELOPMENT**

- An increase in Property Tax Increment revenues that is needed to meet existing Agency obligations to pay debt service on tax increment bonds previously issued.
- An increase in various miscellaneous project-specific revenues, including a federal loan for transportation improvements related to the Hunters Point Shipyard project, and money for bond financing fees, parking fees and interest payments related to the City's housing program.
- A decrease in grant revenues.
- A decrease in use of reserves from prior-year earnings.

#### **LEGISLATION:**

File 11-0270 is a resolution approving the FY 2011-12 Budget of the Redevelopment Agency. The resolution would also approve the issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000.

#### **RECOMMENDATIONS:**

- 1. Amend the Redevelopment Agency's proposed FY 2011-12 budget (File No. 10-0270) in accordance with the Budget Analyst's recommended reductions totaling \$459,572, of which \$215,999 or 47 percent are General Fund reductions, as shown on the following pages.
- 2. Approve the Redevelopment Agency budget, as amended, and approve the proposed issuance of San Francisco Redevelopment Agency bonds not to exceed amount of \$84,000,000 (File No. 11-270).

**RED - Redevelopment Agency** 

				FY 2011-2012						FY 2012-2013 (for	estimate purpos	ses only)	
	FT			ount				FT		Amou			
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	Gl
Development Services													
Development Services													
Facilities Maintenance Worker	1.0	0.0	\$57,327	\$0	\$57,327	X				\$60,670	\$0	\$60,6	70
Mandatory Fringe Benefits			\$30,383	\$0	\$30,383	X				\$32,155	\$0	\$32,1	55
			Total Savings	\$87,710	-				•	Total Savings	\$92,825		•
	Dogitic	n haa	haan waaant siy m	ontha with world	load redistributed t								
	remair			ionuis, with work	ioad redistributed t	.U		Ongoi	ng redi	action.			
Contract Compliance													
Contract Compliance					I								
Specialist I	0.5	0.0	\$43,290	\$0	\$43,290	X				\$45,814	\$0	\$45,8	14
Mandatory Fringe Benefits			\$22,944	\$0						\$24,282	\$0	\$24,2	82
			Total Savings	\$66,234						Total Savings	\$70,096		
	Da a'4' a	1	h	المارية		_							
	remair			iontns, with work	load redistributed t	.0		Ongoi	ng redu	action.			
		g 544											
Administration													
Payroll Services			\$68,000	\$32,000	\$36,000	X				\$68,000	\$32,000	\$36,0	00
	Reduc	e base	d on historical exp	penditures.				Ongoi	ng redu	action.			
Staff Training			\$39,600	\$36,500	\$3,100	X				\$39,600	\$36,500	\$3,1	00
	Reduc	e base	d on historical exp	penditures.				Ongoi	ng redi	action.			
	]												

**RED - Redevelopment Agency** 

				FY 2011-2012						FY 2012-2013 (for	estimate purpos	ses only)	
	FI	Έ	Am	ount				FT		Amou	nt	-	
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
Postage and Express			\$70,890	\$25,000	\$45,890	X				\$70,890	\$25,000	\$45,89	90
	Reduc	e based	d on historical exp	penditures.				Ongoi	ng redi	action.			
Purchase Machines/ Equipment/Furniture			\$60,900	\$25,000	\$35,900	X				\$60,900	\$25,000	\$35,90	00
	Reduc	e based	l on historical ex	penditures.				Ongoi	ng redi	action.			
Maintenance for Machines/ Equipment/Furniture			\$269,718	\$200,000	\$69,718	X				\$269,718	\$200,000	\$69,71	18
	Reduc	e basec	d on historical ex	penditures.				Ongoi	ng redi	action.			
Travel-Local			\$18,060	\$10,000	\$8,060	X				\$18,060	\$10,000	\$8,06	50
	Reduc	e based	d on historical exp	penditures.				Ongoi	ng redi	action.			
Travel-Out of Town			\$17,700	\$14,000	\$3,700	X				\$17,700	\$14,000	\$3,70	00
	Reduc	e based	l on historical ex	penditures.				Ongoi	ng redi	action.			
Conference & etc.			\$30,750	\$15,000	\$15,750	X				\$30,750	\$15,000	\$15,75	50
	Reduc	e basec	d on historical ex	penditures.				Ongoi	ng redi	action.			

**RED - Redevelopment Agency** 

				FY 2011-2012						FY 2012-2013 (f	or estimate purp	oses only)	
	FT		Am	ount					ГE	Am	ount		
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
Miscellaneous Expenses			\$273,160	\$230,000	\$43,160	X				\$273,160	\$230,000	\$43,160	0
	Reduc	e base	d on historical exp	penditures.				Ongoi	ng red	uction.			
Office Supplies			\$111,650	\$70,000	\$41,650	X				\$111,650	\$70,000	\$41,650	0
	Reduc	e base	d on historical exp	penditures.				Ongoi	ng red	uction.			
Supplies- Mimeo/Printing/Photo			\$19,700	\$17,000	\$2,700	X				\$19,700	\$17,000	\$2,700	0
	Reduc	e base	d on historical exp	penditures.				Ongoi	ng red	uction.			

### FY 2011-2012 Total Recommended Reductions

 One-Time
 Ongoing
 Total

 General Fund Impact
 \$0
 \$215,999
 \$215,999

 Non-General Fund Impact
 \$0
 \$243,573
 \$243,573

 Total
 \$0
 \$459,572
 \$459,572

**Estimated FY 2012-2013 Impact Total Recommended Reductions** 

<b>General Fund Impact</b>	\$220,218
<b>Non-General Fund Impact</b>	
Total	\$468,549

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$48,911,896 budget for FY 2011-12 is \$4,907,896 or 11.2 percent more than the original FY 2010-11 budget of \$44,004,000.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 244.88 FTEs, which is 17.41 FTEs more than the 227.47 FTEs in the original FY 2010-11 budget. This represents a 7.7 percent increase in FTEs from the original FY 2010-11 budget.

#### **Revenue Changes**

The Department's revenues, proposed to be \$48,911,896 in FY 2011-12, represent an increase of \$4,907,896 or 11.2 percent more than the department's FY 2010-11 revenues of \$44,004,000. There is no General Fund support for the Department.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$984,012 in FY 2011-12. These reductions would still allow an increase of \$3,923,884 or 8.9 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended encumbrances, totaling \$27,721.

Together, these recommendations will result in savings of \$1,011,733.

**DEPARTMENT: DBI – BUILDING INSPECTION** 

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011	2011-2012	<b>Change From</b>	Pct
1 Togram	Budget	Proposed	2010-2011	Change
ADMINISTRATION/SUPPORT SERVICES	12,886,642	15,987,010	3,100,368	24.1%
HOUSING INSPECTION/CODE	7,291,661	7,678,239	386,578	5.3%
ENFORCEMENT SVCS				
INSPECTION SERVICES	14,671,742	15,053,023	381,281	2.6%
PLAN REVIEW SERVICES	9,153,955	10,193,624	1,039,669	11.4%
DEPARTMENT OF BUILDING INSPECTION	44,004,000	48,911,896	4,907,896	11.2%

The Department's proposed FY 2011-12 budget has increased by \$4,907,896 largely due to:

- The Department's plans to continue its remodeling of the San Francisco Permit Center located at 1660 Mission Street. The 4th and 5th floor were completed in August, 2010 and the Department plans to begin remodeling the 1st, 2nd, and 3rd floors in FY 2011-12.
- The Department's plans to replace its informational technology infrastructure equipment, including all of its servers. This project has been prioritized in the COIT Plan for FY 2011-12.
- The Department's plans to fund a new Permit and Project Tracking System, which it is cofunding with the Planning Department. Negotiations have begun with the top scoring vendor selected during the Request For Proposal process. The Department anticipates that the contract will be executed in late summer with a 24-month implementation schedule.
- The Department's plans to increase its funding for scanning and indexing all currently issued plans to facilitate the retrieval of plans electronically.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 244.88 FTEs, which is 17.41 FTEs more than the 227.47 FTEs in the original FY 2010-11 budget. This represents a 7.7 percent increase in FTEs from the original FY 2010-11 budget.

Specific proposed changes in the Department's FY 2010-11 FTE count include the following new positions:

- One position to serve as a second Database Administrator due to increased volume of databases within the Department.
- Four positions for Senior Clerks for both the Central Permit Bureau and Permit Services
  to process permits, determine fees from other Departments, and manage specialized
  enforcement programs, among other duties. The Department believes that these positions
  are necessary due to the slow recovery of the construction industry, resulting in a larger

#### **DEPARTMENT: DBI – BUILDING INSPECTION**

volume of smaller-sized projects and creating longer lines at the Permit Center on the 1st floor and increased permit processing time.

- Six positions for Principal Clerks for Code Enforcement Services, Central Permit Bureaus, and Permit Review Services to accept, review, approve, and issue construction permits for public and private buildings, issue electrical, plumbing, and street space permits, and assess and collect fees, The Department believes that these positions are necessary due to volume increase in workload.
- Two positions for two Chief Clerks to supervise staff in Code Enforcement Services and Permit Services.
- Three positions, including a Plumbing Inspector, Electrical Inspector, and Building Inspector, needed for inspection of work per the intergovernmental agreements with the following entities: Transbay Joint Powers Authority, San Francisco Public Utilities Commission and the Port of San Francisco. These positions are
- One position for a Building Inspector for coordination of emergency preparedness activities in the Department
- One position for a Chief Building inspector for coordination of emergency preparedness activities in the Department.

#### **DEPARTMENT REVENUES:**

The Department's revenues, proposed to be \$48,911,896 in FY 2011-12, represent an increase of \$4,907,896 or 11.2 percent more than the department's FY 2010-11 revenues of \$44,004,000. Specific changes in the Department's FY 2011-12 revenues include:

- An increase in revenues from Charges for Services. This is primarily due to the ongoing multiyear intergovernmental agreements for the Department to (a) provide plan and field inspection services for the construction of the Transbay Transit Center, (b) the construction of a new administration building for the San Francisco Public Utilities Commission, (c) Treasure Island projects, and (d) various projects for the Port of San Francisco including the Exploratorium.
- An increase in Apartment, Rental, and Hotel License Fees. The fees were increased in FY 2009-10. The increase reflects the actual revenues received in FY 2010-11 of \$8,408,000.
- Use of the fund balance in the Strong Motion Fund, which is sourced from a fee charged on building permits to defray personnel and equipment costs for seismic education and improving the preparation for damage assessment after strong seismic motion events, being budgeted in FY 2011-12 for the Disaster Coordination Unit which is being created in FY 2011-12 in order to meet the Mayor's Executive Directive which mandated the creation of a Disaster Preparedness Coordinator for each City Department. The fund balance was not budgeted in FY 2010-11.

**DEPARTMENT: DBI – BUILDING INSPECTION** 

#### **FIVE YEAR FINANCIAL PLAN:**

According to Ms. Pamela Levin, Deputy Director for Administrative Services, the Department anticipates 5 percent growth in its budget between FY 2011-12 and FY 2015-16.

#### Revenues

- Historically, the construction industry has a 5-year cycle. However, given the current economic environment, the cycle may be longer and revenues may decrease.
- Fees and charges for services must be updated at least on a bi-yearly basis to achieve and maintain full cost recovery.

#### **Expenditures**

- The Department considers eliminating positions to be the last alternative, after implementing other
  expenditure reductions to offset reduced revenues, although salaries and fringe benefits represent 67
  percent of its budget.
- The Department will continue to monitor work orders with other City departments and evaluate expenditures to save costs.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$984,012 in FY 2011-12. These reductions would still allow an increase of \$3,923,884 or 8.9 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended encumbrances, totaling \$27,721.

Together, these recommendations will result in savings of \$1,011,733.

			F	Y 2011-2012						FY 2012-2013 (for	r estimate purpos	ses only)	
	F	ΓE	Am	ount				FI	ſΈ	Amou	ınt		
Object Title	From	To	From	To	Savings	GF	<b>1T</b>	From	To	From	To	Savings	Gl
BAN - Administration/Support Services (2S BIF ANP)													
0941C - Manager VI	1.0	0.0	\$150,829	\$0	\$150,829			1.00	0.00	\$159,624	\$0	\$159,62	24
Mandatory Fringe Benefits			\$53,101	\$0	\$53,101					\$60,535	\$0	\$60,53	5
			Total Savings	\$203,930						Total Savings	\$220,159		
				sition that is curren t with Department.		cant f	for	Ongoi	ng pos	ition reduction			
9993M - Attrition Savings - Misc	-0.54	0.00	(\$45,482)	\$0	(\$45,482)					(\$47,068)	\$0	(\$47,068	3)
Mandatory Fringe Benefits			(\$18,711)	\$0	(\$18,711)					(\$21,017)	\$0	(\$21,017	7)
			Total Savings	(\$64,193)						Total Savings	(\$68,085)		
	Decreas	e attritic	on savings to offse	et reduction in posit	ions.			Ongoi	ng attri	tion savings decrea	ase.		
1004C - IS Operator Analyst	1.0	0.0	\$69,015	\$0	\$69,015			1.0	0.0	\$72,420	\$0	\$72,42	20
Mandatory Fringe Benefits			\$30,764	\$0	\$30,764					\$34,548	\$0	\$34,54	-8
			Total Savings	\$99,779						Total Savings	\$106,968		
	Delete o	one IS O	perator Analyst p	osition that has been	n vacant since 20	08.		Ongoi	ng pos	ition reduction			
1053C - IS Business Analyst - Senior	4.0	3.0	\$399,871	\$299,903	\$99,968			4.0	4.0	\$419,597	\$314,698	\$104,89	9
Mandatory Fringe Benefits			\$155,895	\$116,921	\$38,974					\$176,406	\$132,305	\$44,10	
, , , , , , , , , , , , , , , , , , , ,			Total Savings	\$138,942						Total Savings	\$149,001		
	Delete o	Total Savings \$138,942  one IS Business Analyst position that has been vacant since 200						Ongoing position reduction					

			F	Y 2011-2012						FY 2012-2013 (fo	or estimate purpo	ses only)	
	FI	ΓE	Amo	ount				FT	E.	Amo	unt	•	
Object Title	From	To	From	То	Savings	GF	1T	From		From	То	Savings	GF
9993M - Attrition Savings -													
Misc	(1.61)	(1.00)	(\$136,448)	(\$51,448)	(\$85,000)					(\$141,206)	(\$56,206)	(\$85,000	))
Mandatory Fringe Benefits			(\$56,136)	(\$21,166)	(\$34,970)					(\$63,054)	(\$25,098)	(\$37,956	<b>5</b> )
			Total Savings	(\$119,970)						Total Savings	(\$122,956)		
	Decreas	e attritio	on savings to offse	t reduction in posi	tions.			Ongoir	ng attri	tion savings decre	ase.		
Temporary Salaries Miscellaneous			\$74,779	\$24,779	\$50,000					\$74,779	\$24,779	\$50,00	0
Mandatory Fringe Benefits			\$5,944	\$1,970	\$3,974					\$5,944	\$1,970	\$3,97	4
			Total Savings	\$53,974						Total Savings	\$53,974		
Materials and Supplies	Reduce	to reflec	t actual expenditu	res in prior fiscal y	years. \$271,550			Ongoir	ng redu	\$671,550	\$400,000	\$271,55	0
	Reduce	to reflec	-	res in prior fiscal y				Ongoir	ng redu	· , , , , , , , , , , , , , , , , , , ,		, , .	
BAN - Administration/Support Services (2S BIF CPR)													
Professional/Specialized			Φ<00.000	Ф200 000	Ф 400, 000								
Services				\$200,000 or the Records Mar									
		• •		orical expenditures o accomplish the i	•	ntract	t						

**Total Recommended Reductions** 

 One-Time
 Ongoing
 Total

 General Fund Impact
 \$0
 \$0

 Non-General Fund Impact
 \$400,000
 \$584,012
 \$984,012

 Total
 \$400,000
 \$584,012
 \$984,012

**Estimated FY 2012-2013 Impact Total Recommended Reductions** 

<b>General Fund Impact</b>	\$0
<b>Non-General Fund Impact</b>	\$610,611
Total	\$610,611

Unexpended

**DBI - Building Inspection** 

Vendor Name	Subobject Title	General Fund Savings	Year of Appropriation	Date of Last Recorded Transaction	Original Amount	Balance in Financial and Management Information System (FAMIS)
HEWLETT-PACKARD FINANCIAL SERVICES	DATA PROCESSING EQUIP RENTAL	No	2009	8/12/2010	69,918.08	347.02
TENDERLOIN HOUSING CLINIC INC	COMMUNITY BASED ORGANIZATION SERVICES	No	2010	8/12/2010	80,000.00	4,530.07
CHINATOWN COMMUNITY DEVELOPMENT CENTER	COMMUNITY BASED ORGANIZATION SERVICES	No	2010	8/18/2010	71,436.00	361.44
SAN FRANCISCO APARTMENT ASSOC	COMMUNITY BASED ORGANIZATION SERVICES	No	2010	8/17/2010	50,000.00	1,001.59
SHOE DEPOT INC	OTHER SAFETY EXPENSES	No	2010	7/17/2009	837.68	837.68
SHOE DEPOT INC	OTHER SAFETY EXPENSES	No	2010	7/28/2010	837.68	64.77
SHOE DEPOT INC	OTHER SAFETY EXPENSES	No	2010	7/13/2010	837.68	106.20
GALLS/LONG BEACH UNIFORM	OTHER SAFETY EXPENSES	No	2010	8/24/2010	401.50	256.97
GALLS/LONG BEACH UNIFORM	OTHER SAFETY EXPENSES	No	2010	8/3/2010	401.50	7.33
GALLS/LONG BEACH UNIFORM	OTHER SAFETY EXPENSES	No	2010	7/20/2009	401.49	401.49
GRM INFORMATION MANAGEMENT SERVICES	MISCELLANEOUS FACILITIES RENTAI	No	2010	9/24/2010	38,000.00	660.97
PELICAN DELIVERY INC	FREIGHT/DELIVERY	No	2010	8/3/2010	1,216.00	12.60
STAR REPORTING SERVICE INC	COURT REPORTERS	No	2010	8/17/2010	3,000.00	275.00
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/19/2010	243.34	10.87
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.34	93.34
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	4/21/2010	243.34	122.82
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.33	93.33
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.33	93.33
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.33	93.33
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	10/20/2009	93.33	94.91
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.33	93.33
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	4/12/2010	93.33	48.16
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	12/16/2009	93.33	48.16
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.33	93.33
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/15/2010	243.33	140.9
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRAC'	No	2010	8/11/2009	93.34	93.34
LINDA KITTLITZ & ASSOC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	93.34	93.34
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRAC'	No	2010	7/19/2010	199.99	41.76
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	6/1/2010	199.99	56.64
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRAC'	No	2010	7/14/2010	199.99	46.62
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	5/17/2010	199.99	56.64
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	3/25/2010	199.99	72.89
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	11/10/2009	200.00	101.45
GIVE SOMETHING BACK LLC	OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/19/2010	200.00	433.12

Unexpended

**DBI - Building Inspection** 

					Balance in Financial and
			Date of Last		Management
	<b>General Fund</b>	Year of	Recorded	Original	Information
Subobject Title	Savings	Appropriation	Transaction	Amount	System (FAMIS)
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/19/2010	200.00	103.02
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	6/23/2010	200.00	42.62
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/19/2010	200.01	47.45
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/12/2010	200.01	627.72
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/13/2010	200.01	572.21
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/11/2009	200.01	278.5
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	11/10/2009	200.01	101.46
TRAVEL COSTS PAID TO VENDORS	No	2010	12/24/2010	5,000.00	3,593.25
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	5/12/2010	219.00	52.00
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/25/2010	219.00	142.56
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	1/15/2010	219.00	89.01
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/28/2010	547.50	161.07
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/28/2010	547.50	380.88
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/25/2010	547.50	217.82
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/24/2010	3,832.50	1,576.90
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/25/2010	2,190.00	1,530.66
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	6/1/2010	547.50	166.76
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/25/2010	547.50	667.45
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	5/11/2010	219.00	154.73
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	7/30/2010	219.00	143.42
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	8/25/2010	547.50	34.39
OFFICE SUPPLIES-CITYWIDE CONTRACT	No	2010	1/28/2010	500.00	94.96
TRAINING COSTS PAID TO VENDORS	No	2010	12/30/2009	1,500.00	500.00
BOOKS - NON LIBRARY ONLY	No	2010	10/29/2010	500.00	493.81
FREIGHT/DELIVERY	No	2011	10/29/2010	200.00	190.00
PRINTING	No	2010	7/14/2010	5000.61	4,873.47
			General Fund	Fund Balance	\$27,720.86 \$0.00 \$27,720.86
	OFFICE SUPPLIES-CITYWIDE CONTRACT TOFFICE SUPPLIES-CITYWIDE CONTRACT OFFICE SUPPLIES-CITYWIDE CONTRACT TRAINING COSTS PAID TO VENDORS BOOKS - NON LIBRARY ONLY FREIGHT/DELIVERY	Subobject Title OFFICE SUPPLIES-CITYWIDE CONTRACT  TRAVEL COSTS PAID TO VENDORS OFFICE SUPPLIES-CITYWIDE CONTRACT OFFICE SUPPLIES-CITYWIDE CON	Subobject Title	Subobject Title	Subobject Title

Note: The above encumbrance balances are from budget years prior to FY 2010-11. The Department has indicated that the balances of these encumbrances are no longer needed.

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$24,453,040 budget for FY 2011-12 is \$603,068 or 2.5 percent more than the original FY 2010-11 budget of \$23,849,972.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 150.42 FTEs, which is 4.41 FTEs more than the 146.01 FTEs in the original FY 2010-11 budget. This represents 3.0 percent increase in FTEs from the original FY 2010-11 budget.

#### **Revenue Changes**

The Department's revenues of \$22,756,122 in FY 2011-12, are \$337,585 or 1.5 percent more than FY 2010-11 revenues of \$22,418,537. General Fund support of \$1,696,917 in FY 2011-12 is \$265,482 or 18.5 percent more than FY 2010-11 General Fund support of \$1,431,435.

The Department has requested approval of one new position as an interim exception. The Budget and Legislative Analyst recommends approval of the interim exception because the position will provide time-sensitive environmental review services for the America's Cup. The Budget and Legislative Analyst recommends approval of this position to be hired on July 1, 2011.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$113,608 in FY 2011-12. These reductions would still allow an increase of \$489,460 or 2.1 percent in the Department's FY 2011-12 budget.

**DEPARTMENT: CPC – CITY PLANNING** 

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011	2011-2012	Change From	Pct
Flogram	Budget	Proposed	2010-2011	Change
ADMINISTRATION/PLANNING	7,711,918	7,660,151	(51,767)	(0.7%)
CURRENT PLANNING	7,780,621	7,368,210	(412,411)	(5.3%)
ENVIRONMENTAL PLANNING	3,186,229	4,102,156	915,927	28.7%
LONG RANGE PLANNING	5,171,204	3,916,747	(1,254,457)	(24.3%)
ZONING ADMINISTRATION AND COMPLIANCE	0	1,405,776	1,405,776	N/A
CITY PLANNING	23,849,972	24,453,040	603,068	2.5%

The Department's proposed FY 2011-12 budget has increased by \$603,068 largely due to:

- The Department's planned participation in creating a Health Care Master Plan for the City, which includes producing a draft Environmental Impact Report and transportation background studies, project management, land use assessment, and interagency coordination and collaboration with the Department of Public Health, and the development of plan language and review to ensure consistency with Planning Code and implementation feasibility.
- The Department's role in preparing for the America's Cup 34, including producing an Environmental Impact Report, conducting urban design and land use review, and providing oversight and review of Historic Resource Evaluation Reports and other historic resource California Environmental Quality Act (CEQA)-related material.
- The Department's involvement in the Better Market Street project, which will improve Market Street by designing and creating places for people to promenade and engage in a range of social, cultural and economic activities.
- The Zoning Administrator is responsible for interpreting, administering and enforcing the Planning Code for the Department. In FY11-12, this function will be reorganized into a separate division within the Department, which will result in a decrease in expenditures in the FY 2011-12 budget.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 150.42 FTEs, which is 4.41 FTEs more than the 146.01 FTEs in the original FY 2010-11 budget. This represents 3.0 percent increase in FTEs from the original FY 2010-11 budget.

The increase in FTEs are the result of the Planning Department's adding 5 new positions, or the equivalent of 2.65 FTEs in FY 2011-12. The remaining 1.76 additional FTEs are the result of annualization of positions or other administrative adjustments.

The Department has an estimated increase in Temporary Salaries of \$25,000 to be used in preparation for the 34<sup>th</sup> America's Cup. The Department's environmental studies and other work in preparation for the 34<sup>th</sup> America's Cup will be funded through a work order recovery from the Mayor's Office of Economic and Workforce Development. The money for these salaries will be paid by the General Fund

#### **DEPARTMENT: CPC – CITY PLANNING**

Reserve, if the America's Cup Organizing Committee (ACOC) does not reach its \$12,000,000 fundraising goal for FY 2011-12 out of a total fundraising goal of \$32,000,000.

The Department has requested approval of one position as an interim exception. The Budget and Legislative Analyst recommends approval of the interim exception because the position will provide time-sensitive environmental review services for the America's Cup. The Budget and Legislative Analyst is recommending approval of this position with a start date of July 1, 2011.

#### **DEPARTMENT REVENUES:**

The Department's revenues of \$22,756,122 in FY 2011-12, are \$337,585 or 1.5 percent more than FY 2010-11 revenues of \$22,418,537. General Fund support of \$1,696,917 in FY 2011-12 is \$265,482 or 18.5 percent more than FY 2010-11 General Fund support of \$1,431,435. Specific changes in the Department's FY 2011-12 revenues include:

- Decrease in federal grant funding due to the elimination of American Recovery and Reinvestment Act of 2009 funding received from the Environmental Protection Agency.
- Significant increases in fees received by the Department from New Construction Building Permits and building permit alterations due to a Consumer Price Index increase and a projected 3 percent increase in revenues due to increased volume of permit activity.
- Significant increases in State grant funding due to the hiring of a Grant Writer in FY 2010-11.

#### **Fee Legislation**

Projected revenues for FY 2011-12 are based on a proposed fee increase ordinance as follows:

File No.	Fee Description	FY 2010-11 Original Revenue	Change in FY 2011-12	Annualized Revenue Thereafter	% Cost Recovery
	Adjust fees based on the				
	Controller's annual two-year				
11-0706 &	average consumer price index				
11-0707	(CPI) - 2.07%	\$17,878,345	\$370,082	\$18,248,427	100%

**File 11-0706** - All planning fees are subject to the Controller's annual adjustment based on the two-year average Consumer Price Index (CPI) change. The proposed ordinance amends Administrative Code, Chapter 31 by amending Sections 31.22, 31.23, and 31.23.1 to increase all fees based the Controller's annual adjustment, which is based on the two-year average Consumer Price Index (CPI) and include CPI indexing language in Section 31.22(a)(12) - Monitoring Conditions of Approval and Mitigating Monitoring and Section 31.22(b)(1) and (6) - Fee for Installment Payments.

**Recommendation**: Approve the proposed ordinance.

**File 11-0707 -** This proposed ordinance amends Planning Code Article 3.5 to: (a) place a cap on the initial fee amount at no more than 50 percent of the estimated construction cost of the project when applying for a Commission or Zoning Administrative Hearing Application (conditional use or variance, including Downtown Applications), certificate of appropriateness, or a building permit application and (b) adjust fees based on the Controller's annual two-year average CPI.

#### **DEPARTMENT: CPC – CITY PLANNING**

**Recommendation**: Approval of the proposed fee ordinance is a policy matter for the Board of Supervisors.

#### **FIVE YEAR FINANCIAL PLAN:**

The Department anticipates 20 percent growth in its revenue budget and 23 percent growth in its expenditure budget between FY 2011-12 and FY 2015-16.

#### Revenues

- The Department is assuming that it will receive no Federal grants in the next five years.
- The Department is assuming the State grant program will steadily increase due to the hiring of a Grant Writer who is increasing the Department's State grant revenue and will then level off with consistent funding.
- The Department is expecting that revenues from Charges for Services will steadily increase by 5 percent each year over the next five years.
- The Department is expecting that its General Fund support will remain unchanged over the next five years.

#### **Expenditures**

- The Department is expecting that Salaries will increase by 3.8 percent in total over the next five years.
- The Department is expecting that Fringe Benefits will increase by 10.3 percent in total over the next five years.
- The Department is expecting that other non-personnel related expenditures, such as materials, supplies, contract expenses, and services of other departments are expected to have modest increases over the next five years.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$113,608 in FY 2011-12, all of which are ongoing, non-General Fund reductions. These reductions would still allow an increase of \$489,460 or 2.1 percent in the Department's FY 2011-12 budget.

### **CPC - City Planning**

		FY 2011-2012						FY 2012-2013 (for estimate purposes only)						
	F	ſΈ	Amo	ount				$\mathbf{F}^{r}$	ГЕ	Amou	nt			
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF	
FAH - Long Range Planning (1G AGF AAA)														
5277C - Planner I	1.00	0.0	\$65,720	\$0	\$65,720			1.0	0.0	\$68,962	\$0	\$68,96	2	
Mandatory Fringe Benefits			\$29,888	\$0	\$29,888					\$33,531	\$0	\$33,53	1	
			Total Savings	\$95,608						Total Savings	\$102,493			
	Delete	Delete one Planner I Position, which has been vacant since 2008.						Ongoing position reduction.						
FAH - Long Range Planning (1G AGF ACP)														
Materials and Supplies			\$11,200	\$6,200	\$5,000					\$11,200	\$6,200	\$5,00	0	
			Total Savings	\$5,000						Total Savings	\$5,000			
	Reduce	Reduce based on historical expenditures.						Ongoing reduction.						
FEF - Administration/Planning (1G AGF AAA)														
1404C - Clerk	1.00	0.0	\$47,966	\$0	\$47,966			1.0	0.0	\$50,761	\$0	\$50,76	1	
Mandatory Fringe Benefits			\$24,889	\$0	\$24,889					\$27,868	\$0	\$27,86	8	
9993M - Attrition Savings - Misc	(1.22)	(0.64)	(\$109,950)	(\$58,027)	(\$51,923)			(1.25)	(0.65)	(\$114,048)	(\$59,369)	(\$54,679	<del>)</del> )	
Mandatory Fringe Benefits			(\$44,324)	(\$23,392)	(\$20,932)					(\$49,955)	(\$26,005)	(\$23,950	))	
			Total Savings	\$0						Total Savings	\$0			
	was bei	Delete one Clerk position, which has been vacant since 2007. This position was being held vacant for salary savings by the Department. The BLA recommends a decrease in attrition savings to offset this position deletion.												

### **CPC - City Planning**

	FY 2011-2012							FY 2012-2013 (for estimate purposes only)					
Object Title	FT From	To To	Ame From	ount To	Savings	GF	1T	FT From	ГЕ То	Amo From	ount To	Savings	GF
Training-Budget			\$13,702	\$10,202	Ü					\$13,702	\$10,202	\$3,500	+
	Reducti	Reduction based on historical expenditures					Ongoing reduction.						
Training Costs Paid to Vendors			\$5,500	\$4,000	\$1,500					\$5,500	\$4,000	\$1,500	)
	Reduction based on historical expenditures					Ongoing reduction.							
Materials and Supplies			\$67,600	\$59,600	\$8,000					\$67,600	\$59,600	\$8,000	)
	Reduction based on historical expenditures. Will still allow for an increase of \$9,600 for Materials and Supplies in FY 2011-12.						e of	Ongoing reduction.					

### FY 2011-2012 Total Recommended Reductions

	One-Time	Ongoing	Total
<b>General Fund Impact</b>	\$0	\$0	\$0
<b>Non-General Fund Impact</b>	\$0	\$113,608	\$113,608
Total	\$0	\$113,608	\$113,608

### **Estimated FY 2012-2013 Impact Total Recommended Reductions**

<b>General Fund Impact</b>	<b>\$0</b>
<b>Non-General Fund Impact</b>	\$120,493
Total	\$120,493

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$20,776,505 budget for FY 2011-12 is \$2,642,181 or 14.6 percent more than the original FY 2010-11 budget of \$18,134,324.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 146.67 FTEs, which is 11.98 FTEs more than the 134.69 FTEs in the original FY 2010-11 budget. This represents a 8.9 percent increase in FTEs from the original FY 2010-11 budget.

The Department has requested approval of seven new positions as an interim exception. The Budget and Legislative Analyst recommends approval as interim exceptions of five limited tenure positions who are currently working in a temporary capacity: three 4261 Real Property Appraisers and two 4265 Senior Real Property Appraisers. We recommend approval of the other two positions to begin on October 1, 2011 instead of July 1, 2011.

#### **Revenue Changes**

The Department's revenues of \$3,070,000 in FY 2011-12, are \$70,000 or 2.2 percent less than FY 2010-11 revenues of \$3,140,000. General Fund support of \$17,706,505 in FY 2011-12 is \$2,712,181 or 18.1 percent more than FY 2010-11 General Fund support of \$14,994,324.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$584,211 in FY 2011-12, all of which are General Fund reductions. These reductions would still allow an increase of \$2,057,970 or 11.3 percent in the Department's FY 2011-12 budget.

**DEPARTMENT:** ASR - ASSESSOR RECORDER

#### **SUMMARY OF PROGRAM EXPENDITURES:**

			Change	
Program	2010-2011	2011-2012	From	Pct
	Budget	Proposed	2010-2011	Change
ASSESSOR / RECORDER				
PERSONAL PROPERTY	2,611,072	2,870,539	259,467	9.9%
REAL PROPERTY	5,941,790	7,332,038	1,390,248	23.4%
RECORDER	1,371,743	1,565,000	193,257	14.1%
TECHNICAL SERVICES	5,401,736	7,068,089	1,666,353	30.8%
TRANSFER TAX	2,807,983	1,940,838	(867,145)	(30.9%)
TOTAL	18,134,324	20,776,504	2,642,180	14.6%

The Department's proposed FY 2011-12 budget has increased by \$2,642,180 largely due to 19 new limited tenure positions in the Real Property and Personal Property Divisions.

- Currently, the Department has seven temporary Senior Real Property Appraisers and Real Property Appraisers who conduct property valuations for properties whose assessed value has been appealed. The Department proposes to reassign these seven positions, funded by Temporary Salaries in FY 2011-12, to seven limited-tenure positions.
- The Department proposes to add ten new limited-tenure Senior Assessment Services Office Specialist, Real Property Appraiser, Senior Real Property Appraiser, and Principal Real Property Appraiser positions to process the assessment backlog and assessment appeals caseload.
- The Department proposes to add two new limited-tenure Personal Property Auditor and Senior Personal Property Auditor positions to value property improvements for tax assessment purposes.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 146.67 FTEs, which is 11.98 FTEs more than the 134.69 FTEs in the original FY 2010-11 budget. This represents an 8.9 percent increase in FTEs from the original FY 2010-11 budget, as discussed above.

#### New Positions in the Real Property Division

The Assessor has requested 17 new positions in the Real Property Division to (a) process assessment appeals caseload, and (b) conduct assessments of new construction or change in property ownership in order to enroll these properties in the Property Tax rolls. Of the 17 new positions, seven are currently working in a temporary capacity and ten are new positions in the Assessor-Recorder's Real Property Division.

#### Interim Exceptions

The Department has requested approval of seven of the 17 new limited tenure positions as interim exceptions with a hire date of July 1, 2011. The Budget and Legislative Analyst recommends approval of five of the seven positions as interim exceptions: three 4261 Real Property Appraisers and two 4265

#### DEPARTMENT: ASR - ASSESSOR RECORDER

Senior Real Property Appraisers. The Budget Analyst does not recommend approval as interim exceptions of one 4205 Senior Assessment Services Office Specialist and one 4265 Principal Property Appraiser. Rather, the Budget and Legislative Analyst recommends approval of these two positions with an adjusted hire date of October 1, 2011.

Real Property Division Workload and Staffing

Real Property Division work load has increased in FY 2010-11. The Real Property Division had 12,926 pending assessments on July 1, 2010, which increased to 16,083 in June 2011. The assessment backlog, as measured by the oldest property transactions, has remained constant at 2.5 years. Additionally, the pending assessment appeals have increased from 5,103 in June 2010 to 7,305 in May 2011. Under State law, the Assessment Appeals Board must respond to the appeal within two years of the filing date.

Based on a review of the Real Property Division's work load, current staffing, and productivity, the Budget and Legislative Analyst recommends approval of 15 of the 17 requested limited tenure positions for FY 2011-12 and FY 2012-13:

- One 4267 Principal Real Property Appraiser (reduced from 1.0 FTE with a hire date of July 1, 2011 to 0.77 FTE with hire date of October 1, 2011)
- One 4205 Senior Assessment Services Specialist (reduced from 1.0 FTE with a hire date of July 1, 2011 to 0.77 FTE with hire date of October 1, 2011)
- Five 4265 Senior Real Property Appraiser positions (two positions or 2.0 FTE as interim exceptions, and three positions with hire dates of October 1, 2011).
- Eight 4261 Real Property Appraiser positions (three positions or 3.0 FTE as interim exceptions, and five positions with hire dates of October 1, 2011).

Approval of these 15 positions would allow the Real Property Division to establish seven assessment teams, with each team comprised of seven to eight team members and headed by one Principal Real Property Appraiser.

While the Budget and Legislative Analyst recommends approval of 15 of the 17 requested new limited tenure positions, the Budget and Legislative Analyst recommends disapproval of two of the 17 requested new limited tenure positions, including one 4267 Principal Real Property Appraiser and one 4261 Real Property Appraiser.

According to the Controller's Office, the Controller's Office has certified \$81.2 million in FY 2011-12 revenues based on the addition of the 17 new positions in the Assessor-Recorder's Office, but will review these revenues during the fiscal year. The Budget and Legislative Analyst continues to recommend disapproval of one 4267 Principal Real Property Appraiser and one 4261 Real Property Appraiser because:

(1) The 4267 Principal Real Property Appraiser's function is to review and approve the work of the assessment team members. With this recommendation, the Real Property Division will have eight budgeted 4267 Principal Real Property Appraiser positions, which are sufficient to oversee assessment

#### DEPARTMENT: ASR - ASSESSOR RECORDER

teams of seven to eight members, consistent with the Real Property Division's definition of the size of assessment teams.

(2) The existing pending assessment and assessment appeals workload can be performed adequately with the addition of 15 new positions and does not require one additional 4261 Real Property Appraiser.

Further, in the Budget and Legislative Analyst's June 22, 2011 report on the *Review of the Impact of New Positions in the FY 2009-10 Assessor-Recorder's Office Budget*, the Budget and Legislative Analyst recommended that the Assessor-Recorder should:

- 1. Develop (a) productivity measures pertaining to property assessment and assessment appeals functions, which includes all functions and weighs functions by complexity; (b) a Real Property Division staffing plan to meet short term and long term property assessment and assessment appeals workload, including the appropriate mix of temporary and permanent staff; and (c) methodology for estimating revenues based on the staffing plan and productivity measures.
- 2. Submit productivity measures pertaining to property assessment and assessment appeals functions to the Budget and Finance Committee of the Board of Supervisors on or before October 1, 2011 prior to the hire of new positions.

#### **New Personal Property Auditor Positions**

The Assessor-Recorder has requested two new limited tenure positions to value tenant improvements, in response to a State Board of Equalization audit recommendation. According to the Assessor-Recorder's Office, these two positions - one 4222 Senior Personal Property Auditor and one 4220 Personal Property Auditor - are necessary to develop policies and procedures for tenant improvement valuations and to process the current tenant improvement backlog. Because this is a new function, without developed policies and procedures and workload data, the Budget and Legislative Analyst recommends approval of one of the two positions in FY 2011-12, the 4220 Personal Property Auditor, to develop policies and procedures and process tenant improvement valuations.

#### **DEPARTMENT REVENUES:**

The Department's revenues of \$3,070,000 in FY 2011-12, are \$70,000 or 2.2 percent less than FY 2010-11 revenues of \$3,140,000. General Fund support of \$17,706,505 in FY 2011-12 is \$2,712,181 or 18.1 percent more than FY 2010-11 General Fund support of \$14,994,324.

#### **Five Year Financial Plan**

The decline in property values has resulted in a large increase in appeals by property owners disputing the Assessor Recorder's valuation of their properties. Because the Assessor Recorder must respond to these appeals by statute within two years, the Assessor Recorder foresees the need for and has requested additional staff on a limited tenure basis for the next three fiscal years.

Additionally, the Department has received approval for a \$1,000,000 Committee on Information Technology (COIT) project to create a "customer service portal" at a total expenditure of \$1,500,000 over the next five years. The Department has also stated that it intends to modernize its Property Tax database system but has not specified a cost for modernization or replacement.

DEPARTMENT: ASR - ASSESSOR RECORDER

#### **Revenues**

The Department reports that its revenues from recording fees are expected to be stable and increasing in the next 5 years.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$584,211 in FY 2011-12, all of which are General Fund reductions. These reductions would still allow an increase of \$2,057,970 or 11.3 percent in the Department's FY 2011-12 budget. As of the writing of this report, the Assessor disagrees with all of the Budget & Legislative Analyst's recommended reductions.

Additionally, based on the Budget and Legislative Analyst's June 22, 2011 report on the *Review of the Impact of New Positions in the FY 2009-10 Assessor-Recorder's Office Budget*, the Budget and Legislative Analyst recommends that the Assessor-Recorder should:

Develop (a) productivity measures pertaining to property assessment and assessment appeals functions, which includes all functions and weighs functions by complexity; (b) a Real Property Division staffing plan to meet short term and long term property assessment and assessment appeals workload, including the appropriate mix of temporary and permanent staff; and (c) methodology for estimating revenues based on the staffing plan and productivity measures; and

Submit productivity measures pertaining to property assessment and assessment appeals functions to the Budget and Finance Committee of the Board of Supervisors on or before October 1, 2011 prior to the hire of 10 new limited tenure positions not approved as interim exceptions.

### ASR - Assessor-Recorder

		FY 2011-2012								FY 2012-2013 (for estimate purposes only)						
	FT	E.	Amo	ount				FT	E	Amount						
Object Title	From	To	From	То	Savings	GF	1T	From	To	From	То	Savings	GF			
FDJ - Real Property (1G AGF AAA)																
Temporary Salaries	4.08	1.7	\$300,000	\$80,000	\$220,000	X				\$300,000	\$50,000	\$250,000	) X			
Mandatory Fringe Benefits			\$23,851	\$6,360	\$17,491	X				\$23,851	\$3,975	\$19,876	ó x			
			Total Savings	\$237,491						Total Savings	\$269,876					
	permai	nent sa	laries to fund real	The Real Property I property appraise rk load in FY 201	er and clerical sup		nt	Estimated ongoing reduction.								

### ASR - Assessor-Recorder

		FY 2011-2012 FY 2012-2013 (for estimate purposes only)							ses only)				
	F'	ГЕ	Am	ount				FT	`E	Amo	ount		
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
FDJ - Real Property (1G AGF AAA)													
4267 Principal Real Property Appraiser	0.77	0.00	\$80,032	\$0	\$80,032	х		1.0	0.0	\$109,064	\$0	\$109,064	x
4261 Real Property Appraisers	4.62	3.85	\$358,285	\$298,571	\$59,714	X		6.0 5.0 \$465,305			\$387,754	\$77,551	. X
Mandatory Fringe Benefits			\$183,207	\$127,156	\$56,051	X				\$240,074	\$186,003	\$54,070	) x
			Total Savings	\$195,797						Total Savings	\$240,685		
	the 17	reques ecomm	sted new positions	s in the Real Properties in the Real Properti	ending approval of erty Division. nited tenure 4267 F enure 4261 Real Pr	Princi	pal	Estim	ated (	ongoing reduction	n.		

### ASR - Assessor-Recorder

			]	FY 2011-2012				FY 2012-2013 (for estimate purposes only)						
	FT	Œ	Amo	ount				FTE	Aı	nount				
Object Title	From	To	From	То	Savings	GF	1T	From To	From	То	Savings	GF		
FDL - Technical Services (1G AGF ACP)														
4267 Principal Real Property Appraiser	1.0	0.77	\$103,937	\$80,032	\$23,905	х	X							
4205 Senior Assessment Services Specialist	1.0	0.77	\$61,998	\$47,738	\$14,260	Х	X							
Mandatory Fringe Benefits			\$68,291	\$52,584	\$15,707	X	X							
			Total Savings	\$53,871		X	X							
	the 17 position position recommendation which Analysi Senior Proper	requesions, the ons as i mends are curst does Asses ty App	sted new positions e Assessor-Record nterim exceptions approval of five or rrently filled by te not recommend a sment Services O oraiser. This record	nalyst is recomment in the Real Properties has requested a soften Budget and of the seven position of the seve	rty Division. Of t pproval of seven Legislative Analyons as interim exc as Budget and Legine exceptions of or done 4267 Princial adjust the hire d	these new yst ceptic gislat ne 420 ipal	ons, ive							

#### **ASR - Assessor-Recorder**

		FY 2011-2012							FY 2012-2013 (for estimate purposes only)							
	FT			ount				FTE Amount								
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF			
FDK - Personal Property (1G AGF AAA)																
4222 Senior Personal Property																
Auditor	0.77	0.0	\$69,124	\$0	\$69,124	X		1.0	0.0	\$89,771	\$0	\$89,771	l x			
Mandatory Fringe Benefits			\$27,927	\$0	\$27,927	X				\$36,269	\$0	\$36,269	x			
	Total Savings \$97,051									Total Savings	\$126,040					
	Audito one 42 Proper tenant improv policie Analys the 422	or. Acc 222 Servity Audimpro wementes and sist reco 20 Per	ording to the Ass nior Personal Prop ditor - are necessa vement valuation t backlog. Becau procedures and w mmends approval	essor-Recorder's operty Auditor and ary to develop polis and to process these this is a new fur orkload data, the late of one of the two aditor, to develop	Personal Property Office, these two pone 4220 Persona cies and procedure de current tenant nction, without de Budget and Legisl positions in FY 2 policies and proce	positi l es for velop ative	ned 12,		ng re	duction						

### FY 2011-2012 Total Recommended Reductions

	One-Time	Ongoing	Total
<b>General Fund Impact</b>	\$53,871	\$530,339	\$584,211
Non-General Fund Impact	\$0	\$0	\$0
Total	\$53,871	\$530,339	\$584,211

## **Estimated FY 2012-2013 Impact Total Recommended Reductions**

<b>General Fund Impact</b>	\$636,601
<b>Non-General Fund Impact</b>	\$0
Total	\$636,601

#### BUDGET REVIEW EXECUTIVE SUMMARY

#### **Budget Changes**

The department's proposed \$28,459,631 budget for FY 2011-12 is \$1,575,663 or 5.9 percent more than the original FY 2010-11 budget of \$26,883,968.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 208.56 FTEs, which is 2.12 FTEs less than the 210.68 FTEs in the original FY 2010-11 budget. This represents a 1.0 percent decrease in FTEs from the original FY 2010-11 budget.

#### **Revenue Changes**

The Department's revenues of \$14,778,113 in FY 2011-12, are \$796,387 or 5.1 percent less than FY 2010-11 revenues of \$15,574,500. General Fund support of \$13,681,518 in FY 2011-12 is \$2,372,050 or 21 percent more than FY 2010-11 General Fund support of \$11,309,468.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$188,409 in FY 2011-12. These reductions would still allow an increase of \$1,387,254 or 5.2 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$17,111 to the General Fund.

Together, these recommendations will result in General Fund savings of \$205,520.

**DEPARTMENT:** TTX - TREASURER TAX COLLECTOR

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Drogram	2010-2011	2011-2012	Change From	Pct
Program	Budget	Proposed	2010-2011	Change
BUSINESS TAX	5,431,773	6,312,938	881,165	16.2%
DELINQUENT REVENUE	8,815,112	8,745,332	(69,780)	(0.8%)
INVESTMENT	1,609,203	1,982,550	373,347	23.2%
LEGAL SERVICE	179,597	209,736	30,139	16.8%
MANAGEMENT	4,546,554	5,000,830	454,276	10.0%
PROPERTY TAX/LICENSING	2,479,875	2,327,782	(152,093)	(6.1%)
TAXPAYER ASSISTANCE	1,100,876	1,169,403	68,527	6.2%
TRANSFER TAX	0	0	0	N/A
TREASURY	2,720,978	2,711,062	(9,916)	(0.4%)
TREASURER/TAX COLLECTOR	26.883.968	28,459,633	1.575.665	5.9%

The Department's budget increase is mainly attributable to expenditure increases in the Investment, Business Tax and Legal Service Programs.

The increase in Business Tax Division expenditures reflects the Committee on Information Technology (COIT) approved Business Tax Replacement project to replace the Division's mainframe application. The Department reports that the mainframe no longer meets its requirements. The project will include purchase of hardware, software licensing, and a professional services contract for the management of the Business Tax Division (BTS) at a total expenditure of \$900,000 in the upcoming fiscal year. The Department estimates the total project cost at between \$2.2 million and \$5 million. Software licensing and professional services contract will be recurring expenditures.

An RFP (Request for Proposal) for the acquisition and installation of a business tax administration system is scheduled for release in July 2011. The Department reports a new system is needed because the existing system has reached the end of its useful life. The Department estimates ongoing maintenance costs at approximately \$100,000 for software maintenance.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The Department has requested interim exceptions for two positions that do not have functions that are revenue generating or critical to the Department's programs. The Budget and Legislative Analyst recommends a hire date of August 1, 2011 instead of July 1, 2011 for these two positions.

#### **DEPARTMENT REVENUES:**

The Department's revenues of \$14,778,113 in FY 2011-12, are \$796,387 or 5.1 percent less than FY 2010-11 revenues of \$15,574,500. General Fund support of \$13,309,468 in FY 2011-12 is \$2,372,050 or 21 percent more than FY 2010-11 General Fund support of \$11,309,468.

Decreases in Department revenues result from net decreases in expenditure recoveries from other City departments and reduced interest earnings.

**DEPARTMENT:** TTX - TREASURER TAX COLLECTOR

#### **COMMENTS:**

The Budget Analyst has reviewed the Department's justification for upward substitution of three positions and concurs with the Department's rational for these adjustments and recommends approval of these upward substitutions.

The Budget and Legislative Analyst reviewed Controller data, updated as of June 22, 2011, that indicates a salary balance of \$1,020,087 including a balance of \$136,189 in Temporary Salaries. Additionally, based on analysis run on June 8, 2011, the Controller's Office projects an end-of-year salary surplus of between \$632,327 and \$748,109 and a Temporary Salary surplus of between \$119,335 and \$121,497.

In light of these expected surpluses, the Budget and Legislative Analyst is recommending reductions in, Salaries and Temporary Salaries, and an increase in Attrition Savings.

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$188,409 in FY 2011-12, all of which are General Fund reductions and \$180,625 or 95.9 percent of which are ongoing reductions. These reductions would still allow an increase of \$1,387,254 or 5.2 percent in the Department's FY 2011-12 budget.

As of the writing of this report, the Department disagrees with \$142,842 or 75.8 percent of the Budget and Legislative Analyst's recommended reductions of \$188,409.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$17,111 to the General Fund.

Together, these recommendations will result in General Fund savings of \$205,520.

TTX - Treasurer Tax Collector

			FY 2	011-2012					FY 2	012-2013 (for es	timate purp	oses only)	
		ΓE	Amo					FTI		Amou			
Object Title	From	То	From	To	Savings	GF	<b>1T</b>	From	To	From	To	Savings	GF
FCO - Business Tax (1G AGF AAA)													
Temporary Salaries	0.82	0.34	\$60,000	\$25,000	\$35,000	X				\$60,000	\$25,000	\$35,000	X
Mandatory Fringe Benefits			\$4,770	\$1,988	\$2,783	X				\$4,770	\$1,988	\$2,783	X
			Total Savings	\$37,783						Total Savings	\$37,783		
	increases to a total surp	o Temporar olus of betw	ry Salaries in FY 2 reen \$119,335 and	Although the Dep 2011-12, the Contro \$121,497 in FY 20 for Temporary Sal	oller's Office is p 010-11. A reduct	rojec ion o	ting f	Estimate	ed ong	going reduction.			
FCN - Property Tax/ Licensing (1G AGF AAA) 1634 Principal Account Clerk	1.00	1 0.02	\$67,280	\$61,898	¢5 292								
1	1.00	0.92			\$5,382		X						-
Mandatory Fringe Benefits			\$30,027 Total Savings	\$27,625 \$7,785	\$2,402	X	X						
	position th Departmen	at does not at's program	equested interim ending that have functions that. The Budget and	exceptions for one at are revenue gene Legislative Analys 1 for this two posi-	erating or critical st recommends a	to the	e						
Temporary Salaries	1.17	0.76	\$85,604	\$55,604	\$30,000	X				\$85,604	\$55,604	\$30,000	X
Mandatory Fringe Benefits			\$6,805	\$4,420	\$2,385	X				\$6,805	\$4,420	\$2,385	X
			Total Savings	\$32,385						Total Savings	\$32,385		
	increases to a total surp	o Temporar olus of betw	ry Salaries in FY 2 reen \$119,335 and	Although the Dep 2011-12, the Contro \$121,497 in FY 20 for Temporary Sal	oller's Office is p 010-11. A reduct	rojec ion o		Estimate	ed ong	going reduction.			

TTX - Treasurer Tax Collector

		FY 2011-2012								FY 2012-2013 (for estimate purposes only)						
	FI		Am	ount				FTI	Ξ	Amo	unt					
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF			
FCS - Delinquent Revenue (1G AGF AAA)																
, ,	/= =0\	(	(**********	(* (a. a.a.)	<b></b>					(4000 000)	(*	<b>*</b> =0.000				
Attrition Savings	(5.70)	(6.45)	(\$382,203)	(\$432,203)	\$50,000					(\$382,203)		\$50,000				
Mandatory Fringe Benefits			(\$173,332)	(\$196,007)	\$22,675	X				(\$173,332)	(\$196,007)	\$22,675	X			
			Total Savings	\$72,675						Total Savings	\$72,675					
	Controller \$632,327 a	estimates th nd \$748,10	ne Department's F	jected salary surplu FY 2010-11 salary inded increase in att 38,999.	surplus will be be	etweer	n	Estimate	ed ong	going reduction						
Temporary Salaries	1.14	0.66	\$83,658	\$48,658	\$35,000	X				\$83,658	\$48,658	\$35,000	X			
Mandatory Fringe Benefits			\$6,651	\$3,868	\$2,783	Х				\$6,651	\$3,868	\$2,783	Х			
			Total Savings	\$37,783						Total Savings	\$37,783					
	increases to a total surp	Temporar lus of betw	y Salaries in FY 2 een \$119,335 and	D. Although the Dep 2011-12, the Contr I \$121,497 in FY 2 for Temporary Sa	oller's Office is p 2010-11. A reduct	roject tion of	ting f	Estimate	ed ong	going reduction						

### FY 2011-2012 Total Recommended Reductions

	One-Time	Ongoing	Total
<b>General Fund Impact</b>	\$7,785	\$180,625	\$188,409
<b>Non-General Fund Impact</b>	\$0	\$0	\$0
Total	\$7,785	\$180,625	\$188,409

**Estimated FY 2012-2013 Impact Total Recommended Reductions** 

	Total
<b>General Fund Impact</b>	\$180,625
<b>Non-General Fund Impact</b>	<b>\$0</b>
Total	\$180,625

Unexpended

TTX - Treasurer-Tax Collector

						Balance in
						Financial and
						Management
			Year of	Date of Last		Information
		<b>General Fund</b>	Appropriatio	Recorded	Original	System
Vendor Name	Subobject Title	Savings	n	Transaction	Amount	(FAMIS)
PIVOT INTERIORS INC	MINOR FURNISHINGS	yes	2009	8/28/2008	9602.25	9,602
PIVOT INTERIORS INC	OTHER OFFICE SUPPLIES	yes	2009	5/29/2009	2915.14	2,915
STAPLES INC & SUBSIDIARIES	OFFICE SUPPLIES-CITYWIDE CONTRAC	yes	2010	3/10/2010	1000	774
DS WATERS OF AMERICA INC DBA ALHAMBRA	OTHER OFFICE SUPPLIES	yes	2008	3/26/2010	7800	2,511
STAPLES INC & SUBSIDIARIES	OFFICE SUPPLIES-CITYWIDE CONTRAC	yes	2010	5/25/2010	1000	705
STAPLES INC & SUBSIDIARIES	OFFICE SUPPLIES-CITYWIDE CONTRAC	yes	2010	5/25/2010	700	604
			Total Amoun	nt Return to Fu	ınd Balance	\$17,111
			(	General Fund		\$17,111
			Noi	n-General Fund	ì	<b>\$0</b>

Note: The above encumbrance balances are from budget years prior to FY 2010-11. The Department has indicated that the balances of these encumbrances are no longer needed, therefore the balance can be returned to the General Fund.

#### BUDGET REVIEW EXECUTIVE SUMMARY

#### **Budget Changes**

The Controller's proposed \$38,188,906 budget for FY 2011-12 is \$5,074,070 or 15.3 percent more than the original FY 2010-11 budget of \$33,114,836.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 201.08 FTEs, which is 7.54 FTEs more than the 193.54 FTEs in the original FY 2010-11 budget. This represents a 3.9 percent increase in FTEs from the original FY 2010-11 budget.

The Department has requested approval of three positions as interim exceptions. The Budget and Legislative Analyst recommends approval of two positions as interim exceptions and disapproval of one position.

#### **Revenue Changes**

General Fund support for the Controller's Office, proposed to be \$10,364,405 in FY 2011-12, is a decrease of \$1,025,513 or 9.0 percent less than the Department's FY 2010-11 General Fund allocation of \$11,389,918. The Department's non-General Fund revenues, proposed to be \$27,824,501 in FY 2011-12, represents an increase of \$6,099,583 or 28.1 percent more than the Department's FY 2010-11 non-General Fund revenues of \$21,724,918.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$114,629 in FY 2011-12. These reductions would still allow an increase of \$4,959,441 or 15.0 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out \$84,033 of prior year unexpended General Fund encumbrances to the General Fund.

Together, these recommendations will result in \$198,662 savings to the City's General Fund, which the Budget and Finance Committee accepted on June 20, 2011.

One policy recommendation which would result in a \$100,000 General Fund savings is still pending before the Budget and Finance Committee.

**DEPARTMENT:** CON – CONTROLLER

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011 Budget	2011-2012 Proposed	Change From 2010-2011	Pct Change
ACCOUNTING OPERATIONS AND SYSTEMS	\$7,441,458	\$7,133,816	(\$307,642)	-4.1%
BUDGET & PAYROLL SYSTEM	0	146,480	146,480	N/A
CITY SERVICES AUDITOR	11,630,947	12,126,014	495,067	4.3%
ECONOMIC ANALYSIS	289,153	418,713	129,560	44.8%
MANAGEMENT, BUDGET AND ANALYSIS	3,837,659	4,085,164	247,505	6.4%
PAYROLL AND PERSONNEL SERVICES	9,409,608	13,757,669	4,348,061	46.2%
PUBLIC FIN ANCE	506,011	521,050	15,039	3.0%
CONTROLLER	\$33,114,836	\$38,188,906	\$5,074,070	15.3%

The Department's proposed FY 2011-12 budget would increase by \$5,074,070 largely due to:

- The annualization of Project eMerge in the Controller's Payroll and Personnel Services Division to a total budget of \$10,544,235, an increase of \$5,579,707 from the original FY 2010-11 operating budget of \$4,964,528. Project eMerge is an integrated human resources, employment, payroll and benefits administrative system that will cover all active and retired City employees. In November of 2009, Project eMerge and a project implementation budget of \$10,355,982 was transferred from the Department of Human Resources to the Controller's Office. In addition to the project implementation funding, the Controller's FY 2010-2011 budget included \$4,964,528 under the Payroll and Personnel Services Division to fund Project eMerge from December 1, 2010 through June 30, 2011. Project eMerge is funded through expenditure recoveries from General Fund and non-General Fund departments, allocated by the Controller based on the number of positions in each department.
- Budget and Payroll System increase of \$146,480 to provide workorder funds to the Department of Technology for one 1042 Information Systems Engineer to assist on the Data Consolidation Project.
- City Services Auditor funding increasing by \$495,067 from \$11,630,947 to \$12,126,014, primarily due to increases in professional consulting services and employee retirement expenses.
- Increase of \$247,505 in the Management, Budget and Analysis Division primarily due to overall increases in fringe benefit expenses and the transfer of one 1823 Senior Administrative Analyst into this Division to provide additional revenue and cost analyses to support 12 City departments.
- Increase of \$129,560, a 44.8 percent increase in the Economic Analysis Division, due to the requested addition of one new position in this Division, or from two positions to three positions.

**DEPARTMENT:** CON – CONTROLLER

#### **DEPARTMENT PERSONNEL SUMMARY:**

The FY 2011-12 budget reflects 7.54 FTEs new positions, including (a) 1.0 FTE 1654 Principal Accountant in the Accounting Operations and Systems Division to provide financial and accounting support for City departments on a charge-back basis, (b) 1.0 FTE 1823 Senior Administrative Analyst for the Economic Analysis Division to provide additional Payroll Tax support and analysis to the two existing Economists, (c) 1.0 FTE 1054 IS Principal Business Analyst and 0.5 FTE 1064 Is Principal Programmer Analyst for Project eMerge implementation activities through December 31, 2011 and the annualization of FY 2011-12 existing Project eMerge positions, and (d) reductions in Attrition Savings.

Three 0.5 Limited Term Project eMerge positions, or a total of 1.5 FTEs, are proposed for deletion effective January 1, 2012. The Controller is not currently proposing to layoff any employees.

The Department has requested approval of three positions as interim exceptions. The Budget and Legislative Analyst recommends approval of two positions as interim exceptions and disapproval of one position.

- Two positions are recommended for approval as interim exceptions based on available prior year project funding to support the final implementation of Project eMerge.
- One position is not recommended for approval as an interim exception based on insufficient project funding to support this Project eMerge position.

#### **DEPARTMENT REVENUES:**

Department revenues have increased by \$6,099,583 or 28.1 percent. General Fund support for the Department has decreased by \$1,025,513 or 9.0 percent. Major changes in the Department's FY 2011-12 revenues include:

- The Controller's Office is primarily funded through revenue recoveries from other City departments
  for City Services Auditor, Project eMerge, and other financial, accounting and payroll services. The
  balance of the Controller's budget is funded with General Fund revenues.
- Major revenue recovery increases from City departments to reflect the annualization of Project eMerge in FY 2011-12 workorders, including (a) \$2,159,241 from Community Health Service, (b) \$941,047 from San Francisco Municipal Transportation Agency, (c) \$707,106 from General City Responsibility, (d) \$496,694 from the PUC, (e) \$351,621 from Recreation and Park Department, and (f) \$432,894 from Department of Public Works.
- Increased revenue recovery of \$247,571 from the Department of Technology (DT) to reflect (a) \$145,967 for one 1042 Is Journey Engineer on loan to DT for a Data Consolidation Project and (b) \$101,604 for annualization of Project eMerge.
- Increased revenue recovery of \$117,690 from the Human Rights Commission for the Controller to provide additional accounting and financial support.
- \$500,000 of beginning fund balance for City Services Auditor, based on FY 2010-11 projected savings that is used to offset the FY 2011-12 General Fund workorder for this Division.

**DEPARTMENT:** CON – CONTROLLER

#### FIVE YEAR FINANCIAL PLAN:

The Department anticipates only cost of living increases in its budget between FY 2011-12 and FY 2015-16.

#### Revenues

 Work orders and revenue recoveries from City departments for Controller financial systems, audits, accounting and payroll services would be adjusted annually to reflect actual cost of Controller services, changes in the cost of living and level of services provided to each City department.

#### **Expenditures**

- The Controller faces overall cost pressures related to Citywide personnel issues and mandated increases in fringe benefit rates.
- The City's accounting and financial reporting systems are proposed to be replaced over the next five to seven years, with costs projected to be up to \$75 million. In FY 2010-11, through workorders, the Airport provided \$250,000 and the PUC provided \$500,000, for a total of \$750,000, to fund initial project scoping and user requirements for replacement of the City's accounting and financial reporting systems. Once the project scoping and user requirements are completed, the Controller's Office budget would increase in order to fund the implementation of new accounting and financial reporting systems, including design, user requirements, software, hardware, consulting and training costs.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$114,629 in FY 2011-12. Of these recommended reductions, \$114,629 or 100 percent are General Fund reductions. These reductions would still allow an increase of \$4,959,441 or 15.0 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out \$84,033 of prior year unexpended General Fund encumbrances to the General Fund.

Together, these recommendations will result in \$198,662 savings to the City's General Fund, which the Budget and Finance Committee accepted on June 20, 2011.

One policy recommendation which would result in a \$100,000 General Fund savings is still pending before the Budget and Finance Committee.

#### **CON - Controller**

FDC - Payroll and Personnel	FT	ישני							2012-2013 (for e	commute pur poses	(CILLY)		
FDC - Payroll and Personnel	T		Am	ount				FI			ount		
· ·	From	To	From	To	Savings	GF	1T	From	To	From	То	Savings	GF
Services (1G AGF AAA)													
Attrition Savings	(5.81)	(6.12)	(469,614)	(\$494,614)	\$25,000	х		(5.75)	(6.12)	(\$479,332)	(\$510,176)	\$30,844	Х
Mandatory Fringe Benefits			(196,911)	(\$207,288)	\$10,377	X				(\$216,861)	(\$230,816)	\$13,955	Х
_			Total Savings	\$35,377						Total Savings	\$44,799		
1	Increase Attrition Savings in the Payroll and Personnel Services Division in the Controller's Office, given the current levels of Attrition Savings realized in FY 2010-11, the number of existing vacancies and anticipated hiring plan.							Ongoir	ıg savir	ngs.			
FDC - Payroll and Personnel Services (1G AGF ACP)													
1054 IS Principal Business Analyst	1.0	0.5	\$0	\$0	\$0	x	X					\$0	
Mandatory Fringe Benefits			\$0	\$0	\$0	X	X					\$0	
_			Total Savings	\$0						Total Savings	\$0		
1 6 1 1 1 1	As of July 1, 2011, ten Project eMerge positions would be deleted, resulting in three layoffs. The proposed FY 2011-12 budget would retain three Project eMerge positions, at 0.5 FTE each, to continue for six months through December 31, 2011. No additional funding is included in the FY 2011-12 budget for these three positions, based on estimated sufficient existing project funding. However, based on updated funding estimates, there is not sufficient funds to continue all three positions, such that this recommendation would delete one of the two 0.5 FTEs 1054 IS Principal Business Analyst positions with no offsetting savings. This recommendation is not anticipated to result in a layoff, due to an expected vacancy.												
Equipment Purchase	Rased or	n actual c	648,000	\$638,748	\$9,252	X	X	One tir	ne redu	ction			

#### **CON - Controller**

			FY	7 2011-2012				FY	FY 2012-2013 (for estimate purposes only)				
	FI			ount				FT			nount		
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
FDO - City Services Auditor													
(1G AGF AAP)													
Beginning Fund Balance			\$500,000	\$570,000	\$70,000	X	X						
													T
Expenditure Recoveries			(\$11,626,014)	(\$11,556,014)		X	x						
EDV. Surfaces	of remain included to the Ci	e City Services Auditor Division is projected to have an additional \$70,000 remaining General Fund balance at the end of FY 2010-11, which is not luded in the Mayor's proposed FY 2011-12 budget, which will be closed ou he City's General Fund. The \$70,000 was previously funded as Expenditure coveries in Salaries, as part of the Human Services workorder.											
FDX - Systems (1G AGF ACP)													
Principal Administrative Analyst - 1824	1.00	0.92	\$105,520	\$96,727	\$8,793	х	х						
Mandatory Fringe Benefits			\$40,447	\$37,076	\$3,371	Х	Х					\$0	)
Expenditure Recoveries			(\$145,967)	(\$133,803)	(\$12,164)	X	х					\$(	)
	Total Savings \$0									Total Savings	\$0		
	proposed	l Departi	fsetting recovery of the first factoring from the f	gy workorder redu	ction. A \$12,164	•	gs				and Do		

**Total Recommended Reductions One-Time Ongoing Total** \$79,252 \$35,377 \$114,629 **General Fund Impact** \$0 \$0 **\$0 Non-General Fund Impact** \$79,252 \$35,377 \$114,629 Total

**Total Recommended Reductions** 

General Fund Impact \$44,799
Non-General Fund Impact \$0
Total \$44,799

GF = General Fund

### **CON - Controller**

			F	Y 2011-2012				FY	2012-2013 (for	estimate purpose	s only)	
		ΓE		ount	a .	~=	4.00	FTE		nount		~-
Object Title	From	To	From	То	Savings	GF	1T	From To	From	То	Savings	GF
<b>Policy Recommendat</b>	ions											
FFM - Economic Analysis (10	G AGF A	CP)										
Programmatic Projects			\$100,000	\$0	\$100,000	X	X				\$	0 x
Senior Administrative Analyst												
1823-N	1.0	0.0	\$0	0	\$0	X	X				\$	0 x
			Total Savings	\$100,000					Total Savings	\$0		
			*	ed funding throug								
		_	•	on (the equivalent								
				Analyst, plus frii	-							
				Economic Analys		-	ine					
				in this Division. To the contract of the contr			) to					
				nalyze alternative								
				st considers the re-								
		-		the Board of Supe	•							
	Proposit	ion I, app	proved by San Fra	ncisco voters on N	November 2, 2004	,						
	_			mic Analysis unde								
			•	lditional support s	•							
	_	•	-	of the Charter. Si								
			onomists as requi	red by Proposition	I, funded with G	enera	1					
	Fund rev	venues.										
	The Bud	lget and l	Legislative Analy	st questions wheth	er the overall wo	kload	l of					
				ested new position			. 01					
			-	for this Division								
	Proposit		•		• • • • • • • • • • • • • • • • • • • •							
				FY 2011-2012					Estimated	FY 2012-2013	Impact	
				licy Recomme						cy Recommen	_	
			One-Time	Ongoing	Total							
General	Fund	Impact	_	\$0	\$100,000				General	l Fund Impact	\$0	П
Non-General		_		\$0	<b>\$0</b>					Fund Impact		
Tion Conclus		Total		<b>\$0</b>	\$100,000					Total	\$0	_
	10tai \$100,000 \$0 \$100,000									Total	ψυ	

**CON - Controller's Office** 

Vendor Name	Subobject Title	General Fund Savings	Year of Appropriatio n	Date of Last Recorded Transaction	Original Amount	Unexpended Balance in Financial and Management Information System (FAMIS)
DEPARTMENT OF TECHNOLOGY	IS-TIS-ISD SERVICES	Yes	2009	8/16/2010	\$106,514.00	\$25,978.00
ANACOMP INC	SYSTEMS CONSULTING SERVICES	Yes	2010	8/20/2010	120,000.00	33,625.55
DEPARTMENT OF TECHNOLOGY	IS-PURCH-REPRODUCTION	Yes	2010	8/24/2010	1,385.37	1,385.37
DEPARTMENT OF TECHNOLOGY	GF-TIS-TELEPHONE(AAO)	Yes	2010	8/24/2010	9,967.56	9,967.56
DEPARTMENT OF TECHNOLOGY	IS-TIS-ISD SERVICES	Yes	2010	8/24/2010	12,816.57	12,816.57
DEPARTMENT OF TECHNOLOGY	IS-PURCH-REPRODUCTION	Yes	2010	10/8/2010	1,000.00	259.88

\$84,032.93

**Total Amount to be Returned to the General Fund** 

The above unexpended encumbrance balances are from budget years prior to FY 2010-11.

The Department has indicated that these unexpended encumbrances are no longer needed. Therefore the balance can be returned to the General Fund.

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$572,165,718 budget for FY 2011-12 is \$27,432,941 or 5.0 percent more than the original FY 2010-11 budget of \$544,732,777.

#### **Revenue Changes**

The Department's revenues of \$217,729,534 in FY 2011-12, are \$5,115,653 or 2.3 percent less than FY 2010-11 revenues of \$222,845,187. General Fund support of \$354,436,184 in FY 2011-12 is \$32,548,594 or 10.1 percent more than FY 2010-11 General Fund support of \$321,887,590.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$1,047,030 in FY 2011-12, which are one-time General Fund reductions. These reductions would still allow an increase of \$26,385,911 or 4.8 percent in the Department's FY 2011-12 budget.

One policy recommendation which would result in a \$300,000 General Fund savings is still pending before the Budget and Finance Committee.

**DEPARTMENT:** GEN - GENERAL CITY RESPONSIBILITY

#### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011 Budget	2011-2012 Proposed	Change From 2010-2011	Pct Change
GENERAL CITY RESPONSIBILITIES	544,732,777	564,870,718	20,137,941	3.7%
INDIGENT DEFENSE/GRAND JURY	0	750,000	750,000	N/A
RETIREE HEALTH CARE - PROP B	0	6,545,000	6,545,000	N/A
GENERAL CITY RESPONSIBILITY	544,732,777	572,165,718	27,432,941	5.0%

The General City Responsibility budget is comprised of general expenditures and revenue transfers that are not the responsibility of other City departments, including General Fund supported debt service, reserves, and General Fund contributions to subsidized enterprise funds such as San Francisco General Hospital and Laguna Honda Hospital.

Major increases to the General City Responsibility budget in FY 2011-12 include:

- Increases in baseline allocations and Property Tax set-asides to the Children's Fund and Children's Services (or Children's Baseline), Public Education Enrichment Fund and Public Education Baseline, Library Preservation Fund, and Municipal Transportation Agency.
- Increased General Fund subsidies to San Francisco General Hospital and Laguna Honda Hospital;
- Increased San Francisco Unified School District withdrawal from the Rainy Day Reserve Fund;
- Increased contribution to retiree health care; and
- New expenditures for the Retiree Health Plan Trust, approved by voters in the June 2008 election.

#### **DEPARTMENT REVENUES:**

The Department's revenues of \$217,729,534 in FY 2011-12, are \$5,115,653 or 2.3 percent less than FY 2010-11 revenues of \$222,845,187. General Fund support of \$354,436,184 in FY 2011-12 is \$32,548,594 or 10.1 percent more than FY 2010-11 General Fund support of \$321,887,590. Specific changes in the Department's FY 2011-12 revenues include:

- Decreased unallocated general Property Tax revenues and bond proceeds; and
- New employer and employee retiree health care contributions to fund the Retiree Health Plan Trust.

The General City Responsibility budget contains (a) the City's General Fund Reserve, (b) the Litigation Reserve, and (c) Salaries and Benefits Reserve, as shown in the table below:

**DEPARTMENT:** GEN - GENERAL CITY RESPONSIBILITY

	FY 2010-11 Original Budget	FY 2011-12 Proposed Budget	Increase (Decrease) Increase/ (Decrease) from FY 2010-11 Original Budget	Percent Increase Percent Increase/ (Decrease) from FY 2010-11 Original Budget
General Fund Reserve	\$25,000,000	\$25,000,000	0	0.00%
Litigation Reserve	11,000,000	11,000,000	0	0.00%
Salaries and Benefits Reserve	11,703,612	13,500,000	1,796,388	15.35%
Total	\$47,703,612	\$49,500,000	\$1,796,388	3.77%

The total Salaries and Benefits Reserve in FY 2011-12 is \$16.0 million, which includes \$13.5 million in new funds plus \$2.5 million in carry forward funds. Increased expenditures in FY 2011-12 from the Salaries and Benefits Reserve include retirement payouts for Police and Layoff Impact Premiums for individuals who were impacted by layoffs or reductions in FY 2008-09 and FY 2009-10.

#### Legislation

Projected revenues for FY 2011-12 are based on the proposed tax resolution as follows:

	FY 2010-11	FY 201	1-12		
				Annualized	
	Projected	Projected	Change	Revenue	% Cost
File No. Fee Description	Revenue	Revenue	from PY	Thereafter	Recovery
11-0274 Access Line Tax	\$40,100,000	\$41,000,000	\$900,000	\$41,000,000	N/A
Totals	40,100,000	\$41,000,000	\$900,000	\$41,000,000	

<u>Recommendation</u>: Approval of the proposed tax resolution is a policy matter for the Board of Supervisors. However, the Budget and Legislative Analyst notes that the proposed General City Responsibility budget is balanced based on the assumption that the tax legislation shown above will be approved.

#### **OTHER ISSUES**

The General City Responsibility budget contains funding for new programs, including:

- \$925,000 for information technology equipment and infrastructure replacement. This funding is part of the Committee on Information Technology (COIT) five-year plan.
- \$325,000 for the Mayor's Transition Plan project. According to Mr. Greg Wagner, Mayor's Budget Director, these funds are one-time and do not have an expenditure plan. The goal is to ensure that the incoming Mayor will have sufficient funding and flexibility to hire staff and fund other

#### DEPARTMENT: GEN - GENERAL CITY RESPONSIBILITY

administration expenditures. The funding will be transferred to the Mayor's Office after the new Mayor takes office and the use of the funds will be determined by the Mayor. Based on discussions with the Mayor's Office, the Budget and Legislative Analyst has recommended a reduction of \$25,000. Furthermore, because there is no detailed expenditure plan for the \$325,000 Mayor's Transition Plan project, and because the proposed Mayor's Transition Plan will result in ongoing expenditures for positions and other Mayor's Office costs, the Budget and Legislative Analyst considers approval of the remaining \$300,000 to be a policy matter for the Board of Supervisors. As an alternative, the Board of Supervisors could consider placing the subject funds on Budget and Finance Committee reserve pending submission of expenditure details to the Budget and Finance Committee.

#### <u>Indigent Defense Fund</u>

The General City Responsibility FY 2011-12 budget includes \$750,000 in continuing project funds for legal appeals for indigent defendants in criminal court cases. Originally, indigent defense appeals funds were included in the General City Responsibility budget to capture State reimbursements for these appeals costs. However, the State no longer reimburses San Francisco for these costs, so that the costs of indigent defense appeals is paid entirely by the General Fund.

#### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$1,047,030 in FY 2011-12, which are one-time General Fund reductions. These reductions would still allow an increase of \$26,385,911 or 4.8 percent in the Department's FY 2011-12 budget.

One policy recommendation which would result in a \$300,000 General Fund savings is still pending before the Budget and Finance Committee.

**GEN - General City Responsibility** 

			FY 2011-2012					poses only)				
	FTE	Am	ount					ГЕ	An	nount		
Object Title	From To	From	To	Savings	GF	1T	From	To	From	То	Savings	GF
FCZ - General City Responsibility												
Audit Reserve		\$ 5,606,153	\$5,106,153	\$500,00	0 x	X						X
	increased fro Use of funds but also to m and other use million exper 11.  According to (FAMIS), as appropriation \$14.5 million FY 2010-11 and potential million to Re negative bala work order re settlement pa  With the Buc in FY 2011-1 forward fund 2011-12 of a unexpended	om \$5,486,135 in includes not only leet shortfalls in it is. Actual use of finded in FY 2009-  of the City's Finance of June 11, 2011, as and carry forward. This amount expectation and Parkenses, \$1 million, we claims of \$6 million ecoveries, and \$3 ayments to the 49 deget and Legislating 12, the Audit Research is from FY 2010-pproximately \$7.0 balance in FY 20	ve Analyst's properve should still hall to cover propo 2 million (\$14.5 n 10-11 less \$7.3 m	ns from prior year ads, work order reyear to year, with on expended in Fernation are, including FY unexpended balated Audit Reserve and claims of \$1 potential claims over prior years' year to cover short she has been seed reduction of ave sufficient can seed estimated claims of seed estimated claims of the loss reserved.	2011-12 ars' audiecover a \$5.1 YY 2010 System 2010-1 nce of a claim 3 milliare: \$ project falls in we for	lits ies, 0- n 11 s in on 2 tts'						
Court Facility Payment	potential cial	ms for FY 2010-	\$1,697,716	\$22,03	0 x	X				\$	0	\$0 x
, ,	Reduction eq		red payment in FY	·	•	•					•	•

GF = General Fund 1T = One Time

**GEN - General City Responsibility** 

		FY 2011-2012								FY 2012-2013 (	for estimate pur	poses only)	
	FT			ount				FT			ount		
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	То	Savings	GF
Mayor's Transition Plan			\$325,000	\$300,000	\$25,000	X	X						X
	one-tin	ne and yor's (	do not have an e	xpenditure plan. I	et Director, these for Based on a discussion allow sufficient fu	on w	ith						
AML - Court Mandated Legal Services													
Indigent Defense			\$ 750,000	\$250,000	\$500,000	X	X						X
	continue criminal include reimbur defense.  As of Junexperiment to the continue of the continu	uing praid coursed in the arses S e apper fune 15 ended his fun were \$6 and the \$1 the	roject funds for let cases. Originally the General City Funts for these appears Francisco for als is paid entirel 5, 2011, General balance of \$1,308 d were \$113,431 f81,700. The Buck proposed FY 2018 1,308,300 in une	egal appeals for in y, indigent defens esponsibility bud eals costs. However these costs, so that y by the City's Ge City Responsibility 3,300 in this fund. and FY 2010-11 of leget and Legislativ 1-12 budget by \$2		n ere e ger ent June ends	res 15,						

# FY 2011-2012 Total Recommended Reductions

 One-Time
 Ongoing
 Total

 General Fund Impact
 \$1,047,030
 \$0
 \$1,047,030

 Non-General Fund Impact
 \$0
 \$0
 \$0

 Total
 \$1,047,030
 \$0
 \$1,047,030

GF = General Fund

1T = One Time

**Estimated FY 2012-2013 Impact Total Recommended Reductions** 

<b>General Fund Impact</b>	\$0
Non-General Fund Impact	\$0
Total	<b>\$0</b>

### **GEN - General City Responsibility**

			FY 2011-2012		FY 2012-2013 (for estimate purposes only)						
	FTE	Am				FTE	Am	ount			
Object Title	From To	From	То	Savings	GF	1T	From To	From	To	Savings	GF

### **Policy Recommendations**

FCZ - General City Responsibility									
Mayor's Transition Plan		\$300,000	\$0	\$300,000	X				X
	one-time are the incoming and fund of transferred use of the factor have recommended because the expenditure because the expenditure Legislative policy matter subject fundaments.	to Mr. Greg Wagner, May and do not have an expending Mayor will have sufficither administration expendito the Mayor's Office after funds will be determined by mended a reduction of \$2 to plan for the \$325,000 Mayor's Transities for positions and other Mayor's considers approvate for the Board of Supervalue, the Board of Supervalue, the Board of Supervalue of expenditure details to the sufficient of the supervalue of expenditure details to the sufficient of the supervalue of expenditure details to the supervalue of expenditure details to the sufficient of the supervalue of expenditure details to the sufficient of the supervalue of expenditure details to the sufficient of the supervalue of expenditure details to the supervalue of the superval	ent funding and itures. The funder the new May y the Mayor. A 5,000. Because ayor's Transition Plan will a Mayor's Office al of the remainisors.	goal is to ensure d flexibility to h ding will be or takes office a as noted above, we there is no deta on Plan project, a result in ongoing costs, the Budgining \$300,000 to onsider placing the erve pending	that re staf and the ve led and et and be a	f			

### FY 2011-2012 Total Policy Recommendations

_	One-Time	Ongoing	Total
<b>General Fund Impact</b>	\$300,000	\$0	\$300,000
Non-General Fund Impact	\$0	\$0	<b>\$0</b>
Total	\$300,000	\$0	\$300,000

**Estimated FY 2012-2013 Impact Total Policy Recommendations** 

<b>General Fund Impact</b>	\$0
<b>Non-General Fund Impact</b>	\$0
Total	<b>\$0</b>

#### **DEPARTMENT: ADM – GENERAL SERVICES AGENCY – CITY ADMINISTRATOR**

#### **BUDGET REVIEW EXECUTIVE SUMMARY**

#### **Budget Changes**

The department's proposed \$251,082,102 budget for FY 2011-12 is \$12,483,834 or 5.2 percent more than the original FY 2010-11 budget of \$238,598,268.

#### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 638.72 FTEs, which is 22.49 FTEs more than the 616.23 FTEs in the original FY 2010-11 budget. This represents 3.6 percent change in FTEs from the original FY 2010-11 budget.

#### **Revenue Changes**

The Department's revenues of \$204,629,354 in FY 2011-12, are \$131,214 or 0.1 percent more than FY 2010-11 revenues of \$204,498,140. General Fund support of \$46,452,748 in FY 2011-12 is \$12,352,620 or 36.2 percent more than FY 2010-11 General Fund support of \$34,100,128.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$215,236 in FY 2011-12. These reductions would still allow an increase of \$12,268,598 or 5.1 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$24,596 to the General Fund.

Together, these recommendations will result in savings of \$239,832, of which \$118,026 are savings to the City's General Fund.

**DEPARTMENT:** ADM – ADMINISTRATIVE SERVICES

#### **SUMMARY OF PROGRAM EXPENDITURES:**

#### **Uses by Service Area, Department and Program**

Drogram	2010-2011	2011-2012	Change From	Pct
Program	Budget	Proposed	2010-2011	Change
311 CALL CENTER	9,503,714	10,505,685	1,001,971	10.5%
ANIMAL WELFARE	3,963,492	4,092,255	128,763	3.2%
CAPITAL ASSET PLANNING	750,484	750,000	(484)	-0.1%
CITY ADMINISTRATOR - ADMINISTRATION	8,041,540	8,480,428	438,888	5.5%
COUNTY CLERK SERVICES	1,846,443	1,916,295	69,852	3.8%
DISABILITY ACCESS	11,153,585	9,018,116	(2,135,469)	-19.1%
ENTERTAINMENT COMMISSION	678,324	762,374	84,050	12.4%
FACILITIES MGMT & OPERATIONS	42,166,234	40,047,767	(2,118,467)	-5.0%
FLEET MANAGEMENT	1,019,759	1,008,745	(11,014)	-1.1%
GRANTS FOR THE ARTS	11,848,487	11,855,660	7,173	0.1%
IMMIGRANT RIGHTS COMMISSION	1,013,117	1,072,187	59,070	5.8%
JUSTICE PROJECT - CITY ADM OFFICE	0	2,522,601	2,522,601	N/A
LIVING WAGE / LIVING HEALTH (MCO/HCAO)	2,808,993	2,889,352	80,359	2.9%
MEDICAL EXAMINER	5,634,023	12,496,703	6,862,680	N/A
NEIGHBORHOOD BEAUTIFICATION	1,282,778	835,000	(447,778)	-34.9%
OTHER PROGRAMS	0	0	0	N/A
PROCUREMENT SERVICES	4,446,551	4,704,454	257,903	5.8%
REAL ESTATE SERVICES	23,186,478	23,306,303	119,825	0.5%
REPRODUCTION SERVICES	0	5,480,996	5,480,996	N/A
RISK MANAGEMENT / GENERAL	13,655,921	12,583,793	(1,072,128)	-7.9%
TOURISM EVENTS	70,719,217	70,820,558	101,341	0.1%
TREASURE ISLAND	1,510,151	1,626,495	116,344	7.7%
VEHICLE & EQUIPMENT MAIN & FUELING	23,368,977	24,306,335	937,358	4.0%
Total	238,598,268	251,082,102	12,483,834	5.2%

The Department's proposed FY 2011-12 budget has increased by \$12,483,834 largely due to:

• The Justice Project (Justice Tracking Information System or JUSTIS) is being transferred from the Department of Technology to the City Administrator. JUSTIS in an integrated criminal justice information system to serve the following criminal justice agencies: San Francisco Superior Court, District Attorney, Public Defender, Sheriff, Police Department, Adult Probation Department, Juvenile Probation Department, and the Department on the Status of Women. While each department may have their own case management systems, these systems are to be integrated across departments through the JUSTIS project.

After the Department of Technology changed its mission to focus on the implementation and maintenance of enterprise-wide infrastructure and applications, the Department of Technology has gradually transferred control of department-specific projects and operations over to those departments. With the transfer of JUSTIS, the City Administrator will serve as the executive sponsor and oversee project management.

To date, JUSTIS has servers, but only a small percentage are in use. The Sheriff has been able to connect to the server for over a year. Departments that are in the phase of running tests and are

#### **DEPARTMENT:** ADM – ADMINISTRATIVE SERVICES

slated to interface with JUSTIS in FY 2011-12 are the District Attorney, Adult Probation Department, Public Defender, and the Department on the Status of Women. The Police Department and Superior Court are still in discussions regarding their needs and plans for JUSTIS.

- Reproduction Services is being transferred from the Department of Technology to the City Administrator. The Department of Technology has determined that Reproduction Services are not critical to its core mission Overseeing Citywide information technology infrastructure and applications. Reproduction Services will be returning to the City Administrator, where it was prior to FY 2006-07, so that the program may continue to provide services to support the operations of most City Departments.
- Support and development staff for Customer Relations Management (CRM), the system used to connect 311 Customer Service Agents to various City agency websites and portals, was transferred from the Department of Technology to 311 in FY 2010-11. However, funding for the CRM project was reduced during the transfer. The City Administrator is asking to restore one IT position for technical support, funding for licensing and software, as well as funding to purchase additional computer hardware and equipment for CRM.
- There is an increase in capital project funding for the Medical Examiner in preparation for the relocation of facilities from the Hall of Justice to a more seismically safe location. Though bond funding for the project is proposed for November 2013 and construction to begin in FY 2013-14 according to the City Capital Plan, FY 2011-12 funding will be used for site acquisition, conceptual planning, environmental review, and development of cost estimates.
- There is a net decrease in capital projects funding for the Disability Access Program. While funding from Certificates of Participation for capital projects has decreased, General Fund supported capital funding has increased. Further, the Department anticipates additional sources of capital project funding in FY 2011-12 through a November 2011 Bond initiative. The Department has noted, however, that if the initiative fails, the Department may return to the Board of Supervisors in FY 2011-12 for additional funding for curb ramp construction.

#### **DEPARTMENT PERSONNEL SUMMARY:**

The number of Net Operating full-time equivalent positions (FTE) budgeted for FY 2011-12 is 638.72 FTEs, which is 22.49 FTEs more than the 616.23 FTEs in the original FY 2010-11 budget. This represents a 3.6 percent change in FTEs from the original FY 2010-11 budget.

- There is a transfer of eight positions from the Department of Technology to the City Administrator as part of the transfer of the Justice Project to the Department.
- There is a transfer of thirteen positions from the Department of Technology to the City Administrator as part of the transfer of Reproduction Services to the Department.

#### **DEPARTMENT REVENUES:**

#### **DEPARTMENT:** ADM – ADMINISTRATIVE SERVICES

The Department's revenues of \$204,629,354 in FY 2011-12, are \$131,214 or 0.1 percent more than FY 2010-11 revenues of \$204,498,140. General Fund support of \$46,452,748 in FY 2011-12 is \$12,352,620 or 36.2 percent more than FY 2010-11 General Fund support of \$34,100,128.

#### **FIVE YEAR FINANCIAL PLAN:**

The Department provided information on the five-year financial plan for the Convention Facilities Division, which although funded by Hotel Tax allocation, also generates its own revenues from operations.

The Convention Facilities Division anticipates 23 percent growth in its budget between FY 2011-12 and FY 2015-16. However, the Division notes that 10 percent of the growth is in one year—FY 2012-13—when the Moscone Center resumes full scheduled operation, after two years of partial operation during the major capital renovation work that is currently underway.

#### Revenues

- No increase in rental rates anticipated during this period.
- Tourism Improvement District (TID) rental offset fund of up to \$1,500,000 per year expires on December 31, 2013.
- Major technology sector events are outgrowing available space.

#### **Expenditures**

- Maintenance of benefits of union employees is increasing substantially year over year.
- Client expectations for higher level of service at lower costs continue to be a key factor in venue selection.
- Other increases in the cost of labor include the growing multiple uses of space and tight building turnovers between events.
- The demand for state-of-the art technology continues to increase.

#### **COMMENTS**:

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$215,236 in FY 2011-12. Of these recommended reductions, \$93,430 or 43.4 percent are General Fund reductions, all of which are ongoing reductions. These reductions would still allow an increase of \$12,268,598 or 5.1 percent in the Department's FY 2011-12 budget.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$24,596 to the General Fund.

<b>DEPARTMENT:</b> ADM – ADMINISTRATIVE SERVICE
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Together, these recommendations will result in savings of \$239,832, of which \$118,026 are savings to the City's General Fund.

**ADM - General Services Agency - City Administrator** 

	FY 2011-2012								FY 2012-2013 (for estimate purposes only)						
	FTE		Amount					FTE		Amount					
Object Title	From	To	From	To	Savings	GF	7 1T	From	To	From	To	Savings	GF		
AME - County Clerk Services (1G AGF AAA)															
Professional and Specialized Services			\$83,130	\$61,130	\$22,000	X				\$83,130	\$61,130	\$22,0	00 x		
	projec funds	The proposed reduction of \$22,000 reflects historical spending and projected expenditures in FY 2011-12. The Department has not expended unds for services due to reported problems with an existing vendor but has not signed a contract with a new vendor for these services.						Ongoi	ng redu	ction.					
AUA - Animal Welfare (1G AGF AAA)															
Premium Pay			\$50,000	\$40,000	\$10,000	х				\$50,000	\$40,000	\$10,0	00 x		
Mandatory Fringe Benefits			\$3,975	\$3,160	\$815	X				\$3,975	\$3,160	\$8	15 x		
Other Current Expenses			\$32,550	\$33,300	(\$750)	X				\$32,550	\$33,300	(\$75	(0) x		
			Total Savings	\$10,065						Total Savings	\$10,065				
BK6 - Treasure Island	at 10 phone phone 25 per Depar paying Legisl	The MOUs between the City and the employee unions provide standby pay at 10 percent of the regular rate of pay if the City provides a pager or cell phone, and 25 percent of the regular rate of pay without a pager or cell phone. One Animal Control Supervisor in Animal Care and Control is paid 25 percent standby pay, equal to an estimated \$16,700 in FY 2010-11. The Department would save an estimated \$10,000 by providing a cell phone and paying standby pay equal to 10 percent of salary. The Budget and Legislative Analyst recommends \$750 in new expenditures for cell phone ervices.							nted ong	oing reduction.					
(1G AGF WOF)		ı			T	1	1								
9993M Attrition Savings	0.0	-0.3	\$0	(\$42,356)			-	0.00	-0.34	\$0	(\$46,643)	\$46,6			
Mandatory Fringe Benefits	1		\$0	(\$3,385)	\$3,385					\$0	(\$3,727)	\$3,7	27 x		
		Total Savings \$45,741								Total Savings	\$50,370				
	Adjust attrition savings to reflect projected expenditures.							Estima	ated ong	going reduction.					

**ADM - General Services Agency - City Administrator** 

				FY 2011-2012					F	Y 2012-2013 (for	r estimate purpos	es only)	
	F		Am	ount					TE	Amo	ount		
Object Title	From	To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
FAC - City Administrator (1G AGF AAA)													
9993M Attrition Savings	-1.37	-1.45	(\$128,708)	(\$136,266)	\$7,558	X		-1.41	-1.49	(\$133,883)	(\$141,903)	\$8,02	20 x
Mandatory Fringe Benefits			(\$51,393)	(\$54,405)	\$3,012	X				(\$58,190)	(\$61,627)	\$3,43	37 x
			Total Savings	\$10,570						Total Savings	\$11,457		
	Adjust	attritio	on savings to refle	ect projected expe	nditures.			Estima	ited ong	oing reduction.			
Materials and Supplies			\$45,038	\$35,038	\$10,000	х				\$45,038	\$35,038	\$10,00	00 x
	to the Budge	Depart t and L es that	ment, these funds egislative Analys	are used for IT rest reviewed the IT	ed expenditures. A eplacement. Howevexpenditure plan a 88 is sufficient for	ver, th and	ne	Ongoi	ng reduc	ction.			
FCT - Risk Management / General (1G AGF WOF)													
1820 Junior Administrative Analyst	0.77	0.0	\$45,423	\$0	\$45,423			1.0	0.0	\$62,427	\$0	\$62,42	27
Mandatory Fringe Benefits			\$21,423	\$0	\$21,423					\$31,309	\$0	\$31,30	
			Total Savings	\$66,846						Total Savings	\$93,736		
			1820 Junior Adn included in the b		st position that was	s		Estima	ated ong	oing reduction.			

**ADM - General Services Agency - City Administrator** 

				FY 2011-2012					F	Y 2012-2013 (for	estimate purpos	es only)	
Object Title	F7 From	TE To	Ame From	ount To	Savings	GF	1T	F' From	ГЕ То	Amo From	unt To	Savings	GF
FFH - Facilities Managemen and Operations (1G AGF AAA)	t					•							
Premium Pay			\$15,000	\$5,000	\$10,000	X				\$15,000	\$5,000	\$10,00	0 x
Mandatory Fringe Benefits			\$1,193	\$398	\$795	X				\$1,193	\$398	\$79	5 x
			Total Savings	\$10,795						Total Savings	\$10,795		
FFI - Real Estate Services (2S RPF SRZ)	confer	ences,	or hearings. The	ndby during spec Department of Ad rage in FY 2011-1	ministrative Servi	ices p	lans		ited ong	oing reduction.			
9993M Attrition Savings	-6.69	-6.77	(\$396,095)	(\$400,935)	\$4,840			-6.54	-6.62	(\$401,381)	(\$406,108)	\$4,72	7
Mandatory Fringe Benefits			(\$188,156)	(\$192,535)						(\$204,364)	(\$209,267)	\$4,90	
			Total Savings	\$9,219						Total Savings	\$9,630		
	Adjust	t attritic	on savings to refle	ect projected expe	nditures.			Estima	ited ong	oing reduction.			

**ADM - General Services Agency - City Administrator** 

	FY 2011-2012							F	Y 2012-2013 (for e	stimate purpose	es only)	
	FTE	Amo	ount					ГЕ	Amou	nt		
Object Title	From To	From	To	Savings	GF	1T	From	To	From	To	Savings	GF
FFO - 311 Call Center (1G AGF AAA)												
Other Current Expenses		\$390,500	\$382,500	\$8,000	X				\$390,500	\$382,500	\$8,00	00 x
	would allow	C	or software and li	ded budget of \$38 censing and (b) \$3	-		Ongoir	ng reduc	ction.			
Materials and Supplies		\$134,000	\$112,000	\$22,000	X				\$134,000	\$112,000	\$22,00	00 x
	would allow costs (b) \$35 \$7,000 for ot Analyst's rec	for expenditures, ,000 for the replace her office supplie	including (a) \$70, cement of computes. Further, the But t of \$112,000 is \$	ded budget of \$11 000 for server repers and equipment dget and Legislati 92,000, or 460 per	lacen , and /e	nent (c)	Ongoir	ng reduc	ction.			
			FY 2011-2012 commended R							FY 2012-2013 mmended Re	-	
Canaral I	Fund Impact		<b>Ongoing</b> \$93,430	\$93,430					Canaral Fr	and Impact	\$94,317	$\neg$
Non-General I	-	-	\$121,806	\$121,806					Non-General Fi		\$153,736	
1,5m General	Total	φ.	\$215,236	\$215,236						Total	\$248,053	_

Unexpended Balance in

### **ADM - City Administrator**

						Financial and Management
				Date of Last		Information
		<b>General Fund</b>	Year of	Recorded	Original	System
Vendor Name	Subobject Title	Savings	Appropriation	Transaction	Amount	(FAMIS)
CORPORATE EXPRESS	OTHER OFFICE SUPPLIES	Yes	2007	11/12/2008	557.69	278.89
EXPRESS OVERNITE	FREIGHT/DELIVERY	Yes	2010	6/30/2009	100.00	100.00
GRM INFORMATION MANAGEMENT SERVICES	OTHER CURRENT EXPENSES	Yes	2010	5/17/2010	120.00	88.52
FITZGERALD ELECTRO-MECHANICAL CO INC	OTHER EQUIP MAINT	Yes	2010	9/2/2009	200.00	75.20
THE LIGATURE	PRINTING	Yes	2010	6/30/2009	128.35	128.35
LANGUAGE LINE SERVICES	INTERPRETERS	Yes	2010	2/24/2010	500.00	3,447.61
EXPRESS OVERNITE	FREIGHT/DELIVERY	Yes	2010	8/31/2009	100.00	100.00
BAY AREA VIDEO COALITION	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	6/11/2010	4,200.00	24.00
CROWDED FIRE THEATRE CO	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	5/26/2010	10,600.00	2.00
HRDQ	BOOKS - NON LIBRARY ONLY	Yes	2010	9/9/2009	192.64	192.64
INTERNATIONAL EFFECTIVENESS CENTERS	INTERPRETERS	Yes	2010	10/9/2009	200.00	200.00
ROBERT MOSES' KIN	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	2/10/2010	22,500.00	8.00
SAN FRANCISCO FILM SOCIETY	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	6/16/2010	109,900.00	900.00
USO OF NORTHERN CALIFORNIA, INC.	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	9/15/2009	16,200.00	16,200.00
VIETNAMESE COMM CTR SF	COMMUNITY BASED ORGANIZATION SERVICES	Yes	2010	4/6/2010	2,500.00	250.00
COLE HARDWARE	OTHER BLDG MAINT SUPPLIES	Yes	2010	9/11/2009	130.85	130.85
COLE HARDWARE	OTHER BLDG MAINT SUPPLIES	Yes	2010	9/17/2009	303.07	303.07
OFFICE DEPOT	MINOR FURNISHINGS	Yes	2010	11/4/2009	345.36	345.36
CITY ADMINISTRATOR - RISK MANAGEMENT	GF-RISK MANAGEMENT SERVICES (AAO)	Yes	2010	3/2/2010	475.00	95.00
DEPARTMENT OF PUBLIC WORKS	SR-DPW-ARCHITECTURE	Yes	2010	5/28/2010	80,000.00	1,726.58
			Total Amou	nt Return to F	und Balance	\$24,596.07

Note: The above encumbrance balances are from budget years prior to FY 2010-11. The Department has indicated that the balances of these encumbrances are no longer needed, therefore the balance can be returned to the General Fund.

### **BUDGET REVIEW EXECUTIVE SUMMARY**

## **Budget Changes**

The department's proposed \$74,841,614 budget for FY 2011-12 is \$3,163,071, or 4.1 percent, less than the original FY 2010-11 budget of \$78,004,685.

### **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 196.69 FTEs, which is 13.24 FTEs less than the 209.93 FTEs in the original FY 2010-11 budget.

The Department has requested approval of four new positions as an interim exception. The Budget and Legislative Analyst does not recommend approval of these four positions as an interim exception to begin on July 1, 2011, but does recommend approval of these four new positions to begin on August 15, 2011.

### **Revenue Changes**

The Department's revenues of \$73,386,433 in FY 2011-12, are \$3,279,771 or 4.3 percent less than FY 2010-11 revenues of \$76,666,204. General Fund support of \$1,455,181 in FY 2011-12 is \$116,700 or 8.7 percent more than FY 2010-11 General Fund support of \$1,338,481.

#### RECOMMENDATIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$1,348,137 in FY 2011-12. Of these recommended reductions, \$1,001,509 or 74.3 percent are General Fund reductions, and \$1,279,778 or 94.9 percent are ongoing reductions.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$291,105 to the General Fund.

Together, these recommendations will result in \$1,639,242 in savings to the City, including \$1,292,614 in General Fund savings.

## **DEPARTMENT:** TIS – DEPARTMENT OF TECHNOLOGY

### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011 Budget	2011-2012 Proposed	Change From 2010-2011	Pct Change
GENERAL SERVICES AGENCY - TECHNOLOGY				
ADMINISTRATION	23,811,153	25,640,778	1,829,625	7.7%
GOVERNANCE AND OUTREACH	6,737,518	7,565,870	828,352	12.3%
OPERATIONS	32,177,636	30,878,230	(1,299,406)	(4.0%)
REPRODUCTION SERVICES	5,393,640	0	(5,393,640)	(100.0%)
TECHNOLOGY	2,427,644	1,807,472	(620, 172)	(25.5%)
TECHNOLOGY SERVICES: PUBLIC SAFETY	7,457,094	8,949,264	1,492,170	20.0%
GENERAL SERVICES AGENCY - TECHNOLOGY	78,004,685	74,841,614	(3,163,071)	(4.1%)

The Department's proposed FY 2011-12 budget has decreased by \$3,163,071 largely due to:

- The reduction of \$5.4 million in Reproduction Services work, including print, copy, mail, and delivery services. The responsibility is being transferred from the Department of Technology to Administrative Services.
- The transfer of the JUSTIS project to the GSA, representing a reduction of \$1.7 million.
- The reduction of \$1.3 million in interdepartmental recovery due to the Department resulting from telephone billing costs being subsidized by fund balance.

Reductions in funding have been partially offset by new funding as follows:

- A \$0.5 million increase in the Department's Public Education and Government (PEG) grant for the provision of government and education services on local cable.
- New funding for projects in FY 2011-12 includes data center consolidation (\$3.0 million); expansion Voice over Information Protocol (VOIP) throughout the City (\$2.5 million); expansion of the City's fiber optic network (\$0.9 million); creating a Citywide Virtual Desktop Environment (\$0.7 million); COIT security, visibility, and intelligence (\$0.5 million); and expansion of wireless internet access in City buildings (\$0.2 million).

Neutral budgetary changes include staff reorganization, with the reassignment of one position from Administration and nine positions from Operations to Technology Services: Public Safety.

In addition, the data center consolidation project will result in Citywide short-term salary savings totaling \$0.6 million in FY 2011-12, and long-term salary savings of \$2.1 million beginning in FY 2013-14, once the data center is fully operational. A departmental breakdown of the \$0.6 million salary savings, by department, is provided in Table 1 below. According to the Mayor's Office, while these savings are in the form of attrition savings increases in FY 2011-12, the salary reductions will be matched to actual salaries of eliminated positions once the data center consolidation has been fully implemented.

## **DEPARTMENT:** TIS – DEPARTMENT OF TECHNOLOGY

## Salary Savings, by Department of Data Center Consolidation Project

Department	Share of Data Center Salary Savings
Airport	\$69,601
Controller*	50,041
Building Inspection	16,126
Emergency Management*	18,395
Administrative Services*	12,624
Public Works*	34,283
Human Services Agency*	62,149
Police*	35,669
Public Health*	159,734
Library	12,135
Public Utilities Commission	99,647
Retirement	11,253
Treasurer/Tax Collector*	18,343
General Fund Subtotal	\$391,238
Total	\$600,000

<sup>\*</sup> Denotes General Fund Departments

### **DEPARTMENT PERSONNEL SUMMARY:**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 196.69 FTEs, which is 13.24 FTEs less than the 209.93 FTEs in the original FY 2010-11 budget. This represents a 6.3 percent decrease in FTEs from the original FY 2010-11 budget. Major changes include:

- The addition of 7 limited duration positions (5.3 FTEs) to work on the Department's fiber optic network.
- Transfer of 14.3 positions associated with the Department's Reproduction Services work and 7.3 positions associated with the JUSTIS program, which are being transferred to Administrative Services.

The Department has requested approval of four new positions as an interim exception. According to the Department, these positions are revenue generating, although such revenue is not assumed in the Department's budget. According to the Department, these positions could likely be filled by mid-August. The Budget and Legislative Analyst recommends approval of these four new positions to begin on August 15, 2011 instead of July 1, 2011.

**DEPARTMENT:** TIS – DEPARTMENT OF TECHNOLOGY

### **DEPARTMENT REVENUES:**

The Department's revenues of \$73,386,433 in FY 2011-12, are \$3,279,711 or 4.3 percent less than FY 2010-11 revenues of \$76,666,204. General Fund support of \$1,455,181 in FY 2011-12 is \$116,700 or 8.7 percent more than FY 2010-11 General Fund support of \$1,338,481.

Specific changes in the Department's FY 2011-12 revenues include:

- A reduction of \$5.4 million in funding for Reproduction Services, which are being transferred to Administrative Services.
- An additional net of \$0.5 million for its Cable Access Fund due to projected increased transfers from Comcast Cablevision.
- An increase of \$2.5 million in revenue from the Citywide Telephone Pass-through fund to pay for VOIP and other telephony project upgrades.

## **FIVE YEAR FINANCIAL PLAN:**

The City's five-year Information and Communication Technology (ICT) plan identifies 103 percent growth in the City's technology projects between FY 2011-12 and FY 2015-16.

#### Revenues

Ninety-four percent of the Department's revenues currently come from the internal service
fund cost allocation to City departments that use or benefit from the Department's work. The
Department has developed new revenue strategies starting in FY 2011-12 related to leasing
fiber optic capacity and outdoor pole space. The Department hopes to use these and similar
strategies to offset some of the projected expenditure needs related to information technology
infrastructure.

### **Expenditures**

- In addition to the fringe benefit cost increases that are common across all departments, the Department's expenditure pressures are the result of its mission to provide City departments with a modern, reliable, and efficient information technology infrastructure that includes data centers, telecommunications, networks, and wireless systems. In order for the city to take advantage of current and future technology innovations that are increasingly vital to daily operations, the Department will be making greater investments in the infrastructure it develops and maintains.
- The recently approved Committee on Information Technology (COIT) Information and Communication Technology (ICT) Plan provides a vision of IT needs and planning citywide for the next five years. The Department will play a central role in the success of strategic direction that is proposed.

**DEPARTMENT:** TIS – DEPARTMENT OF TECHNOLOGY

### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$1,348,137 in FY 2011-12. Of these recommended reductions, \$1,001,509 or 74.3 percent are General Fund reductions, and \$1,279,778 or 94.9 percent are ongoing reductions.

As of the writing of this report, the Department disagrees with \$776,692, or 58 percent of the recommended reductions of the Budget and Legislative Analyst.

In addition, the Budget and Legislative Analyst recommends closing out prior year unexpended General Fund encumbrances, which would allow the return of \$291,105 to the General Fund.

Together, these recommendations will result in \$1,639,242 in savings to the City, including \$1,292,614 in General Fund savings.

**TIS - Department of Technology** 

		FY 2011-2012								Y 2012-2013 (fo	r estimate purpose	es only)	
	F	ГЕ	Ame	ount				FI		Am	ount	•	
Object Title	From	To	From	То	Savings	GF*	1T	From	To	From	То	Savings	GF
BK4 - Governance and Outreach (IG AGF AAA)													
Training			\$16,950	\$4,000	\$12,950	X				\$16,950	\$4,000	\$12,95	0 x
	projec \$16,95	ted to s	spend less than \$2	2,000 on Training ear. A reduction o	in FY 2009-10 and in FY 2010-11, de if \$12,950 will allo	spite		Estima	ated or	ngoing savings.			
Materials and Supplies			\$13,051	\$11,051	\$2,000	х				\$13,051	\$11,051	\$2,00	0 x
	and is in FY	projec 2010-1	ted to spend appro	oximately \$10,551	and Supplies in F I on Materials and w for sufficient Tr	Suppl	ies		ated or	ngoing savings.			
BAK - Operations (6I TIF AAP)							1						•
Electrical Line Helper - 7432N	2.0	1.75	\$143,371	\$125,450	\$17,921	X	X						
Mandatory Fringe Benefits			\$65,523	\$57,333	\$8,190	Х	X						
Electrical Line Worker - 7338N	2.0	1.75	\$168,473	\$147,414	\$21,059	X	X						
Mandatory Fringe Benefits			\$72,200	\$63,175	\$9,025	X	X						
			Total Savings	\$56,195						Total Savings	\$0		
	new 7 Worke ultima the De could	432 Eler FTE ately be epartment be fille	ectrical Line Helps. According to the revenue generation and the revenue generation and by mid-August	per FTEs and 2.0 r ne Department, the ng, although this pording to the Depa . Therefore, reduc	tion for 4.0 new F new 7338 Electrical ese positions would revenue is not assurtment, the four project the 4.0 FTE to 3 111 instead of July	ll Line d imed in osition .50 FT	n ns E						

**TIS - Department of Technology** 

				FY 2011-2012				FY 2012-2013 (for estimate purposes only)					
	FI	ГЕ	Ame	ount				FI		Am	ount	•	
Object Title	From	To	From	To	Savings	GF*	<b>1T</b>	From	To	From	To	Savings	GF
Premium Pay			\$60,593	\$20,000	\$40,593	X				\$60,593	\$20,000	\$40,593	X
Mandatory Fringe Benefits			\$4,817	\$1,590	\$3,227	X				\$4,817	\$1,590	\$3,227	X
Premium Pay			\$59,638	\$20,000	\$39,638	X				\$59,638	\$20,000	\$39,638	X
Mandatory Fringe Benefits			\$4,742	\$1,565	\$3,177	X				\$4,742	\$1,565	\$3,177	X
			Total Savings	\$86,635						Total Savings	\$86,635		
	this ye \$86,63	ear and 35, incl	spent less than \$5	500,000 in FY 200	to spend less than 09-2010. A reduct will allow sufficie	ion of			nted or	going savings.			
Maintenance Services -			¢220 140	¢120 140	¢200.000					¢220 140	¢120 140	¢200,000	
Equipment			\$320,140 \$93,349	\$120,140 \$47,000						\$320,140 \$93,349		\$200,000	
			\$93,349 Total Savings	\$246,349	\$46,349	X				Total Savings	\$50,000 \$243,349	\$43,349	X
			ent has historical	ly underexpended						Total Savings	\$243,349		
	Office 12. Ar	has pr additi enance	oposed a reduction of	on of \$588,000 for \$246,349 will still	n \$1,000,000. The this line item in I Il allow for suffici Y 2011-12 based	Y 201 ent	1-		nted on	going savings.			
Other Current Expenses			\$990,592	\$495,296	\$495,296	X				\$990,592	\$495,296	\$495,296	X
-	Currer Mayor FY 20	nt Exper's Offi 11-12, ent Oth	enses, sometimes ce has proposed a an additional red	by more than \$1,0 reduction of \$18.0 uction of \$600,00	its allocation for 000,000. Although 3,000 for this line 0 will still allow for 2011-12 based or	the item ir or		Estima	ited or	ngoing savings.			

**TIS - Department of Technology** 

				FY 2011-2012					F	Y 2012-2013 (for	estimate purpos	es only)	
	F'	ΓE	Amo	ount				FI		Amo			
Object Title	From	To	From	To	Savings	GF*	1T	From	To	From	To	Savings	GF
Controller's Management													
Services			\$145,967	\$133,803	\$12,164		X						X
	_				office is budgeted a								
	-	-	_		ninistrative Analy not yet occurred.		2						
	_				w hire begin at the		of						
					ild result in a net s								
	\$12,16			<b>,</b>		<i>6</i>							
BTO - Technology Services:													
Public Safety (6I TIF AAP)													
Premium Pay			\$234,346	\$84,346	\$150,000	X				\$234,346	\$100,000	\$134,34	6 x
Mandatory Fringe Benefits			\$18,631	\$6,706	\$11,925	X				\$18,631	\$7,950	\$10,68	1 x
Premium Pay			\$195,928	\$65,000	\$130,928	X				\$195,928	\$65,000	\$130,92	8 x
Mandatory Fringe Benefits			\$15,577	\$5,168	\$10,409	X				\$15,577	\$5,168	\$10,40	9 x
			Total Savings	\$303,262						Total Savings	\$286,364		
	The D	epartm	nent has \$811,967	budgeted for Prea	mium Pay in FY 2	011-12	2 in						
					less than \$450,000		ľ						
			•		09-10. A reduction			Estima	ated on	going savings.			
			_	y Fringe Benefits.	, will allow suffici	ent							
	Premi	um Pay	y in FY 2011-12.										
BIU - Administration													
(6I TIF AAP)													
Air Travel			\$23,052	\$13,052	\$10,000	X				\$23,052	\$13,052	\$10,00	0 x
	The D	epartm	nent is projected to	o spend less than S	\$10,000 on Air Tra	avel in	FY						
		-		-	sufficient funding			Estima	ated on	going savings.			
			2011-12.		8								

**TIS - Department of Technology** 

		FY 2011-2012						FY 2012-2013 (for estimate purposes only)					
	FT			ount				FT			ount		
Object Title	From	To	From	To	Savings	GF*	1T	From	To	From	To	Savings	GF
Training			\$198,446	\$140,000	\$58,446	X				\$198,446	\$140,000	\$58,446	6 x
	than \$	111,19 ion of S	3 for training, inc	luding less than \$	artment has not spe 660,000 in FY 2010 nding for Training	)-11. A	1	Estima	ited on	ngoing savings.			
Other Current Expenses			\$47,057	\$27,057	\$20,000	X				\$47,057	\$27,057	\$20,000	0 x
	Expens	ses in l		duction of \$20,00	\$19,000 on Other 00 will allow for su -12.			Estima	ited on	ngoing savings.			
Materials and Supplies			\$89,839	\$45,000	\$44,839	X				\$89,839	\$45,000	\$44,839	9 x
	Suplie: respon	s in FY sibiliti	7 2010-11. With F	ReproMail and Justion of \$44,839 v	vill allow for suffic		l	Estima	ited on	ngoing savings.			

FY 2011-2012
Total Recommended Reductions

_	One-Time	Ongoing	Total
General Fund Impact*	\$50,586	\$950,923	\$1,001,509
Non-General Fund Impact*	\$17,773	\$328,855	\$346,628
Total	\$68,359	\$1,279,778	\$1,348,137

**Estimated FY 2012-2013 Impact Total Recommended Reductions** 

General Fund Impact*	\$936,198
Non-General Fund Impact*	\$323,681
Total	\$1,259,879

<sup>\*</sup> Note: The fund 6I TIF AAP is an interdepartmental recovery fund, consisting of approximately 74% General Fund and 26% non-General Fund.

**TIS - Encumbrances** 

Vendor Name	Subobject Title	General Fund Savings	Year of Appropriation	Date of Last Recorded Transaction	Original Amount	Unexpended Balance in Financial and Management Information System (FAMIS)
VSA INC DBA CA MEDIA SOLUTIONS	COMMUNICATION SUPPLIES	Yes	2009	1/27/2010	\$4,196	\$709
SPRINT NEXTEL	COMMUNICATION SUPPLIES	Yes	2010	6/4/2010	\$700	503
NATIONAL CAPTIONING INSTITUTE INC	OTHER PROFESSIONAL SERVICES	Yes	2010	9/21/2010	\$125,000	1,450
(DATA CENTER PROJECT)	EQUIPMENT	Yes	2009	6/30/2010	\$1,188,433	288,443

Total amount to be returned to the General Fund \$291,105

The above encumbrance balances are from budget years prior to FY 2010-11.

The Department has indicated that the balances of these encumbrances are no longer needed. Therefore the balance can be returned to the General Fund.

### **BUDGET REVIEW EXECUTIVE SUMMARY**

### **Budget Changes**

The Department's proposed \$8,351,311 budget for FY 2011-12 is \$3,666,592 or 78.3 percent more than the original FY 2010-11 budget of \$4,684,719.

## **Personnel Changes**

The number of full-time equivalent positions (FTE) budgeted for FY 2011-12 is 17.32 FTEs, which is .14 FTEs less than the 17.46 FTEs in the original FY 2010-11 budget. This represents a 0.8 percent reduction in FTEs from the original FY 2010-11 budget.

## **Revenue Changes**

The Department's revenues of \$100,000 in FY 2011-12, are \$22,000 or 28.2 percent more than FY 2010-11 revenues of \$78,000. General Fund support of \$8,251,311 in FY 2011-12 is \$3,644,592 or 79.1 percent more than FY 2010-11 General Fund support of \$4,606,719.

#### RECOMMENDATIONS

None.

**DEPARTMENT:** ETH – ETHICS COMMISSION

### **SUMMARY OF PROGRAM EXPENDITURES:**

Program	2010-2011 Budget	2011-2012 Proposed	Change From 2010-2011	Pct Change
ELECTIONS CAMPAIGN FUND	\$2,476,494	\$6,091,332	\$3,614,838	146.0%
ETHICS COMMISSION	2,208,225	2,259,979	\$51,754	2.3%
ETHICS	\$4,684,719	\$8,351,311	\$3,666,592	78.3%

The Department's proposed FY 2011-12 budget would increase by \$3,666,592 largely due to:

- Increase of \$3,614,838 in the Election Campaign Fund to provide additional public campaign funding for eligible candidates for both the Mayor and Board of Supervisors upcoming elections.
- Increase of \$51,754 for the Ethics Commission required increases in salaries and related fringe benefits.

### **DEPARTMENT PERSONNEL SUMMARY:**

The number of Net Operating full-time equivalent positions (FTE) budgeted for FY 2011-12 is 17.32 FTEs, which is .14 FTEs less than the 17.46 FTEs in the original FY 2010-11 budget. This represents a 0.8 percent reduction in FTEs from the original FY 2010-11 budget.

• The reduction of .14 FTE is due to an increase in Attrition Savings in FY 2011-12.

#### **DEPARTMENT REVENUES:**

The Department's revenues of \$100,000 in FY 2011-12, are \$22,000 or 28.2 percent more than FY 2010-11 revenues of \$78,000. General Fund support of \$8,251,311 in FY 2011-12 is \$3,644,592 or 79.1 percent more than FY 2010-11 General Fund support of \$4,606,719.

Specific changes in the Department's FY 2011-12 revenues include:

- The Department's increased revenues of \$22,000 include (a) \$19,000 increase in lobbyist registration fees and (b) \$3,000 increase in campaign consultant fees.
- The Department's additional General Fund support is primarily for the Election Campaign Fund from (a) annual FY 2011-12 General Fund deposits based on \$2.75 contribution per San Francisco resident, and (b) required repayments of prior year underfunding of the Election Campaign Fund.

### **FIVE YEAR FINANCIAL PLAN:**

The Department anticipates primarily cost of living growth in its budget between FY 2011-12 and FY 2015-16.

**DEPARTMENT:** ETH – ETHICS COMMISSION

### **Revenues**

- Annual Department revenues are anticipated to be relatively constant over the next five years.
- Annual contributions to the Elections Campaign Fund are specified in the City's Campaign and Governmental Conduct Code, which requires that \$2.75 per San Francisco resident be deposited into this Fund, such that as the population of San Francisco changes over the next five years, the amount deposited into the Fund would similarly change.

## **Expenditures**

- The Department anticipates increased costs due to mandated salary and related fringe benefit expenses.
- The Department advises that their computers and related technology systems will also require replacement and upgrades during the next five years.

### **OTHER ISSUES**

San Francisco voters approved Proposition O on November 7, 2000 which established the Public Election Campaign Finance Fund, under the City's Campaign and Governmental Conduct Code, to provide public campaign funds to all eligible Board of Supervisors and Mayoral candidates. The Public Election Campaign Finance Fund is administered by the Ethics Commission. The City's Campaign and Governmental Conduct Code identifies various specific requirements for Board of Supervisors and Mayoral candidates to be eligible to receive these public campaign finance funds.

Each eligible Mayoral candidate may receive a maximum of \$900,000 to pay for qualified campaign expenditures. The next Mayoral election is November of 2011. Mayoral candidates were eligible to begin receiving public campaign funding in February of 2011, and as of June 22, 2011, seven Mayoral candidates have qualified to receive funding and the Ethics Commission has disbursed \$1,909,393. The Ethics Commission advises that nine Mayoral candidates are anticipated to be eligible to receive the maximum of \$900,000 of public campaign funding, or a total of \$8,100,000 by the end of calendar year 2011.

Each eligible Board of Supervisors candidate may receive a maximum of \$89,000 to pay for qualified campaign expenditures. The next Board of Supervisors election is November of 2012. Board of Supervisors candidates are eligible to begin receiving public campaign funding in February of 2012. The Ethics Commission estimates that 20 Board of Supervisors candidates will be eligible to receive the maximum of \$89,000 or a total of \$1,780,000 by the end of calendar year 2012.

Based on the above estimates, the Public Election Campaign Finance Fund is projected to have a remaining fund balance of over \$3,500,000 by the end of FY 2011-12. Any recommended reductions to the Public Election Campaign Finance Fund would be required to be repaid from General Fund revenues in future years.

<b>DEPARTMENT:</b>	ETH – ETHICS COMMISSION		
<b>COMMENTS</b> :			

No recommendations.