Amendment of the Whole in Committee. 12/7/11

FILE NO. 111190

ORDINANCE NO.

Specified Services 1 2 Ordinance amending the San Francisco Administrative Code by amending 3 Sections 21C.2 though 21C.6 and adding Section 21C.7, to: 1) specify the City contracts 4 for services that are subject to the City's prevailing rate of wage requirement ("Covered 5 Contracts"); 2) consolidate consistent standards for determining and enforcing prevailing rate of wage requirements in all Covered Contracts; 3) provide an 6 7 employment transition period for workers under successor contracts to all Covered Contracts; 4) provide that all work on Covered Contracts be performed by employees 8 and not independent contractors; and 5) amending the San Francisco Police Code by 9 10 amending Section 3300C.1, to make conforming changes. 11 NOTE: Additions are single-underline italics Times New Roman; deletions are strike through italics Times New Roman. 12 Board amendment additions are double-underlined; Board amendment deletions are strikethrough normal. 13 Be it ordained by the People of the City and County of San Francisco: 14 15 Section 1. The San Francisco Administrative Code is hereby amended by amending Sections 21C.2 through 21C.6 to read as follows: 16 SEC. 21C.2. PREVAILING RATE OF WAGES REQUIRED IN CONTRACTS FOR 17 JANITORIAL SERVICES; NONPROFIT ORGANIZATIONS EXCLUSION; SMALL BUSINESS 18 EXCLUSION. 19 20 (a) **Prevailing Wage Requirement.** Every Contract issued by the City and County of San Francisco for Janitorial Services to be performed at any facility owned or leased by the City 21 and County of San Francisco, where such work is to be done directly under the contract 22 23 awarded (a "prime contract") must require that any *Individual individual* performing Janitorial Services thereunder be paid not less than the Prevailing Rate of Wages, including fringe 24 25 Supervisor Wiener **BOARD OF SUPERVISORS** Page 1

[Administrative Code, Police Code – Prevailing Rate of Wages Under City Contracts For

1	benefits or the matching equivalents thereof, paid in private employment for similar work in the
2	area in which the Contract is being performed, as determined by the Civil Service
3	Commission.
4	(a) Exclusions. This Section shall not apply to the following:
5	(1) Non-Profit Exclusion. This Section shall not apply to a Contract where the
6	Janitorial Services are to be performed by a non-profit organization that provides job training and
7	work experience for disadvantaged individuals in need of such training.
8	(2) Small Business Exclusion. This Section shall not apply to any contracting party
9	employing fewer than 10 employees. For purposes of this exclusion, the term "employees" excludes
10	owner-operators and members of an owner-operator's Immediate Family.
11	(b) Definitions. For purposes of this Section, the following definitions shall apply to
12	the terms used herein:
13	(1) "Contract" shall mean an agreement for Janitorial Services to be performed
14	at the expense of the City and County of San Francisco or to be paid out of moneys deposited
15	in the treasury or out of trust moneys under the control or collected by the City and County of
16	San Francisco, and does not include property contracts, contracts for the sale of goods,
17	subcontracts, contracts issued by the San Francisco Airport Commission or to be performed
18	at any facility owned, leased or otherwise under the jurisdiction of the San Francisco Airport
19	Commission, agreements entered into before the effective date of this Section, or contracts
20	for a cumulative amount of \$10,000 or less per janitorial service provider in each fiscal year.
21	(2) "Contracting Officer" shall mean any officer or employee of the City and County of
22	San Francisco authorized to enter into a Contract on behalf of the City and County of San Francisco.
23	(3) "Contractor" shall mean any Person who submits a bid and/or enters into a
24	Contract with the City and County of San Francisco.

1	(4) "Immediate Family" shall mean grand-parents, grandchildren, parents, children,
2	brothers and sisters, spouses and domestic partners, nieces and nephews, and aunts and uncles.
3	$\underline{(2)}$ (5) "Janitorial Services" shall mean maintenance and cleaning services on
4	property owned or leased by the City and County of San Francisco.
5	(6) "Person" shall include any individual, firm, proprietorship, partnership,
6	corporation or combination thereof.
7	$\frac{7}{2}$ "Prevailing Rate of Wages" shall mean that rate of compensation as
8	determined under Section 21C.7. being paid to a majority of workers engaged in a specified category
9	of personal services, if a majority of such workers be paid at a single rate; if there be no single rate
10	being paid to a majority, then the prevailing rate shall be that single rate being paid the greatest
11	number of workers.
12	(8) "Subcontract" shall mean and include any agreement under or subordinate to a
13	prime contract or lease.
14	(c) Determination of Prevailing Rate of Wage. It shall be the duty of the Board of Supervisors,
15	from time to time and at least once during each calendar year, to fix and determine the Prevailing Rate
16	of Wages paid in private employment in the City and County of San Francisco for Janitorial Services,
17	including such rate of wages paid for overtime and holiday work, which said Prevailing Rate of Wages
18	shall be fixed and determined as follows:
19	The Civil Service Commission shall furnish to the Board of Supervisors, on or before the first
20	Monday in November of each year, data as to the Prevailing Rate of Wages for Janitorial Services as
21	paid in private employment in the City and County of San Francisco, including wages for overtime and
22	holiday work, and the Board of Supervisors shall, upon receipt of such data, fix and determine the
23	Prevailing Rate of Wages for Janitorial Services as paid for similar work in the City and County of San
24	Francisco in private employment. Such Prevailing Rate of Wages as so fixed and determined by the

Board	of Su	pervis	ors .	shall	rema	iin in	force	and	shall	be d	leeme	ed to	be th	e Pre	evailii	ng I	Rate	of V	Vages
paid ir	ı prive	ate en	ıplo v	ment	for s	simila	r wor	k, ui	ntil th	e sar	ne is	chan	ged l	ov the	e Boa	rd e	əf Su	per	visors.

In determining the Prevailing Rate of Wages, as provided for in this Section, the Board of Supervisors shall not be limited to the consideration of data furnished by the Civil Service Commission, but may consider such other evidence upon the subject as the Board of Supervisors shall deem proper and thereupon base its determination upon any or all of the data or evidence considered.

(d) Noncompliance with Wage Provisions; Termination; Penalty. Where the Contracting Officer determines that a Contractor for Janitorial Services may have violated the prevailing wage requirements of this Section, the Contracting Officer shall send written notice to the Contractor of the possible violation (a "violation notice"). In addition to and without prejudice to any other remedy available, the Contracting Officer may terminate the contract, in which case the Contractor shall not be entitled to any additional payment thereon unless within 30 days of receipt of the violation notice the Contractor has either (i) cured the violation or (ii) has established by documentary evidence, including but not limited to payroll records, the truth and accuracy of which is attested to by affidavit, proof of compliance with the provisions of this Section. For purposes of this Section, where a Contractor fails to pay at least the Prevailing Rate of Wages to individuals performing Janitorial Services under a Contract for Janitorial Services, the Contractor shall have "cured the violation" once the Contractor reimburses such individuals by paying each individual the balance of what he or she should have earned in accordance with the requirements of this Section. In addition to, or instead of terminating the contract, where the Contracting Officer finds that the Contractor has willfully violated the requirements of this Section, the Contracting Officer may assess a penalty (a "willful violation penalty") in an amount not more than 10 percent of the dollar amount of the contract, such sums to be deposited in the fund out of which the Contract is awarded. The Contracting Officer may impose such willful violation penalty regardless of whether the Contractor has cured the violation.

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1	(e) Collective Bargaining Agreements. Notwithstanding anything to the contrary in this
2	Section, if a Contract for Janitorial Services conflicts with an existing collective bargaining agreement
3	to which a Contractor is a party, the collective bargaining agreement shall prevail. However, the
4	Contractor will be obligated to make good faith efforts to comply with the requirements of its Contract
5	for Janitorial Services that do not conflict with the collective bargaining agreement.
6	(f) (c) Preemption. Nothing in this Section shall be interpreted or applied so as to
7	create any power or duty in conflict with any federal or state law.
8	$\frac{g}{g}$ (d) Effective Date and Application. This Section shall become effective 30 days
9	after it is enacted, is intended to have prospective effect only, and shall not be interpreted to
10	impair the obligations of any pre-existing agreement to which the City is a party, unless such
11	pre-existing agreement has been amended after the effective date of this Section.
12	$\frac{h}{e}$ Severability. If any part or provision of this Section, or the application thereof
13	to any Person or circumstance, is held invalid, the remainder of this Section, including the
14	application of such part or provisions to other Persons or circumstances, shall not be affected
15	thereby and shall continue in full force and effect. To this end, the provisions of this Section
16	are severable.
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18	SEC. 21C.3. PREVAILING RATE OF WAGES AND DISPLACED WORK PROTECTION
19	REQUIRED FOR WORKERS IN PUBLIC OFF-STREET PARKING LOTS, GARAGES, OR
20	STORAGE FACILITIES FOR AUTOMOBILES.
21	(a) Prevailing Wage Requirement. Every Lease, Management Agreement, or Other
22	Contractual Arrangement for the operation of a public off-street parking lot, garage, or storage
23	facility for automobiles on property owned or leased by the City and County of San Francisco
24	must require that any Individual Employee working in such public off street parking lot, garage,

or storage facility for automobiles, *including but not limited to individuals engaged in Washing*,

1	Polishing, Lubrication, Rent-Car Service, Parking Vehicles, Cashiers, Attendants, Checking Coin
2	Boxes, Non-Attendant Parking Lot Checking, Daily Ticket Audit, Traffic Directors and Shuttle Driver,
3	shall be paid not less than the Prevailing Rate of Wages, including fringe benefits or the
4	matching equivalents thereof, paid in private employment for similar work in the area in which
5	the Lease, Management Agreement, or Other Contractual Arrangement is being performed,
6	as determined by the Civil Service Commission.
7	$\frac{a}{b}$ Definitions. For purposes of this Section, the following definitions shall apply to
8	the terms used herein:
9	(1) "Contracting Officer" shall mean any officer or employee of the City and County of
10	San Francisco authorized to enter into a Lease, Management Agreement, or Other Contractual
11	Arrangement for the operation of a public off-street parking lot, garage, or storage facility for
12	automobiles on property owned or leased by the City and County of San Francisco.
13	(2) "Contractor" shall mean any Person who submits a bid and/or enters into a Lease,
14	Management Agreement, or Other Contractual Arrangement with the City and County of San
15	Francisco for the operation of a public off-street parking lot, garage, or storage facility for
16	automobiles on property owned or leased by the City and County of San Francisco as set forth in this
17	Section.
18	(3) "Employee" shall mean any individual per-forming work in one of the following
19	classifications: Washing; Polishing; Lubrication; Rent-Car Service; Parking Vehicles; Cashiers;
20	Attendants; Checking Coin Boxes; Non-Attendant Parking Lot Checking; Daily Ticket Audit; Traffic
21	Directors; Shuttle Drivers; and all other incidental duties, whose primary place of employment is in
22	public off-street parking lot, garage, or storage facility for automobiles on property owned or leased by
23	the City and County of San Francisco for the Contractor. "Employee" does not include a person who is
24	(a) a managerial, supervisory, or confidential employee, including those employees who would be so
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1	defined under the Fair Labor Standards Act; or (b) does not possess or has not maintained a required
2	occupational license.
3	(4) (2) "Lease, Management Agreement, or Other Contractual Arrangement"
4	shall mean an agreement with the City and County of San Francisco for the operation of a
5	public off-street parking lot, garage, or storage facility for automobiles on property owned or
6	leased by the City and County of San Francisco.
7	(5) "Person" shall mean an individual, proprietorship, partnership, joint venture,
8	corporation, limited liability company, trust, association, or other entity that may employ individuals of
9	enter into contracts, or any combination thereof.
10	$\frac{(6)}{(3)}$ "Prevailing Rate of Wages" shall mean that rate of compensation <u>as</u>
11	determined in Section 21C.7., including fringe benefits or the matching equivalents thereof, being paid
12	to a majority of workers engaged in the area in which the Lease, Management Agreement, or Other
13	Contractual Arrangement is being performed, if a majority of such workers are paid at a single rate; if
14	there is no single rate being paid to a majority, then the prevailing rate shall be that single rate being
15	paid to the greatest number of workers.
16	(7) (4) "Public Off-Street Parking Lot, Garage, or Automobile Storage Facility"
17	shall mean any off-street parking lot, garage, or automobile storage facility that is operated or
18	property owned or leased by the City and County of San Francisco.
19	(8) "Subcontract" shall mean and include any agreement under or subordinate to a
20	prime Lease, Management Agreement, or Other Contractual Arrangement.
21	(b) Determination of Prevailing Rate of Wage. It shall be the duty of the Board of Supervisors
22	from time to time and at least once during each calendar year, to fix and determine the Prevailing Rate
23	of Wages paid in private employment in the City and County of San Francisco for individuals working
24	in off-street parking lots, garages, or automobile storage facility, including such rate of wages paid for

overtime and holiday we	ork, which said F	Prevailing Rate	of Wages shall	be fixed and	determined as
follows:					

The Civil Service Commission shall furnish to the Board of Supervisors, within 60 days after the effective date of this Section, and on or before the first Monday in November of each subsequent year, data as to the Prevailing Rate of Wages for individuals working in off-street parking lots, garages, or automobile storage facilities as paid in private employment in the City and County of San Francisco, including wages or overtime and holiday work, and the Board Supervisors shall, upon receipt of such data, fix and determine the Prevailing Rate of Wages for individuals working in off-street parking lots, garages, or automobile storage facilities as paid for similar work in the City and County of San Francisco in private employment. Such Prevailing Rate of Wages as so fixed and determined by the Board of Supervisors shall remain in force and shall be deemed to be the Prevailing Rate of Wages Maid in private employment for similar work, until the same is changed by the Board of Supervisors.

In determining the Prevailing Rate of Wages, as provided for in this Section, the Board of Supervisors shall not be limited to the consideration of data furnished by the Civil Service Commission, but may consider such other evidence upon the subject as the Board of Supervisors shall deem proper and thereupon base its determination upon any or all of the data or evidence considered.

(c) Transition Employment Period. All Leases, Management Agreements, or Other Contractual

Arrangements covered by this Section shall impose the following obligations on the Contractor for

Employees who work at least 15 hours per week

(1) Where the Contracting Officer has given notice that a Lease, Management Agreement, or Other Contractual Arrangement has been terminated or ended, or where a Contractor has given notice of such termination, upon giving or receiving such notice, as the case may be, the terminated or ending Contractor shall, within ten days thereafter, provide to the successor Contractor, the name, date of hire, and employment occupation classification of each Employee who work at least 15 hours per week employed at the site or sites covered by the prospective Contractor at the time of the Lease,

1	Management Agreement, or Other Contractual Arrangement termination. This provision shall also
2	apply to the subcontractors of the terminated Contractor.
3	If the terminated Contractor has not learned the identity of the successor Contractor, if any, by
4	the time that notice was given of the Lease, Management Agreement, or Other Contractual
5	Arrangement termination, the terminated Contractor shall obtain such information from the
6	Contracting Officer. If a successor Contractor has not been awarded by the end of the 10 day period,
7	the employment information referred to earlier in this subsection shall be provided to the Contracting
8	officer at such time. Where a subcontractor has been terminated prior to the termination of the
9	Contract, the terminated Subcontractor shall for the purposes of this Section be deemed a terminated
10	Contractor.
11	(2) A successor Contractor shall retain, for a 90 day transition employment period,
12	Employees who have worked at least 15 hours per week and have been employed by the terminated
13	Contractor or its subcontractors, if any, for the preceding twelve months or longer at the site or sites
14	covered by the Lease, Management Agreement, or Other Contractual Arrangement, providing that just
15	cause does not exist to terminate such Employee. The predecessor contractor's Employees who worked
16	at least 15 hours per week shall be employed in order of their seniority with the predecessor. This
17	requirement shall be stated by the City in all initial bid packages involving Leases, Management
18	Agreements, or Other Contractual Arrangements governed by this section.
19	(3) If at any time a successor Contractor determines that fewer Employees are required

(3) If at any time a successor Contractor determines that fewer Employees are required to perform the new Contact than were required by the terminated Contractor (and subcontractors, if any), the successor Contractor shall retain Employees by seniority within job classification.

(4) During such 90 day period the successor Contractor (or subcontractor, where applicable) shall maintain a preferential hiring list of eligible covered Employees not retained by the successor Contractor (or subcontractor) from which the successor Contractor (or subcontractor) shall hire additional Employees.

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1	(5) Except as provided in Subsection (3) of above, during such 90 day period, the
2	successor Contractor (or subcontractor, where applicable) shall not discharge without cause an
3	Employee retained pursuant to this Section. "Cause," for this purpose, shall include, but not be limited
4	to, the Employee's conduct while in the employ of the terminated Contractor or subcontractor that
5	contributed to any decision to terminate the Contract or subcontract for fraud or poor performance,
6	excluding permissible union-related activity.
7	(6) At the end of such 90 day period, a successor Contractor (or subcontractor, where
8	applicable) shall perform a written performance evaluation for each Employee retained pursuant to
9	this Section. If the Employee's performance during such 90 day period is satisfactory, the successor
10	Contractor (or subcontractor) shall offer the Employee continued employment under the terms and
11	conditions established by the successor Contractor (or sub-contractor) or as required by law.
12	(7) All contracts subject to this Section include a provision in which the contractor
13	agrees to require subcontractor to comply with the obligation imposed by this Section.
14	(d) Enforcement.
15	(1) An Employee who has not been hired or has been discharged in violation of this
16	Section by a successor Contractor or its subcontractor may bring an action in the Superior Court of the
17	State of California, as appropriate, against the successor Contractor and, where applicable, its
18	subcontractor, and shall be awarded back pay, including the value of benefits for each day during
19	which the violation continues, which shall be calculated at a rate of compensation not less than the
20	higher of:
21	(i) The average regular rate of pay received by the Employee during the last
22	three years of the Employee's employment in the same occupation classification; or
23	(ii) The final regular rate received by the Employee.
24	(2) If the Employee is the prevailing party in any such legal action, the Court
25	shall award reasonable attorney's fees and costs as part of the costs recoverable.

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(4) Successor's Prior Employees. Notwithstanding the provisions of Subsection (c) above, a successor Contractor or subcontractor may replace an Employee otherwise entitled to be retained pursuant to this Section with a person employed by the Contractor or subcontractor continuously for twelve months prior to the commencement of the successor Contract or subcontract in a capacity similar to that proposed under the successor Contract or subcontract. This Section shall apply only where the existing Employee of the successor Contractor or subcontractor would otherwise be laid off work as a result of the award of the successor contract.

(e) Noncompliance with Wage Provisions; Termination; Penalty. Where the Contracting Officer determines that a Contractor for the operation of a public off-street parking lot, garage, or automobile storage facility may have violated the prevailing wage requirements of this Section, the Contracting Officer shall send written notice to the Contractor of the possible violation (a "violation notice"). In addition to and without prejudice to any other remedy available, the Contracting Officer may terminate the Lease, Management Agreement, or Other Contractual Arrangement, in which case the Contractor shall not be entitled to any additional payment thereon unless within 30 days of receipt of the violation notice the Contractor has either (i) cured the violation or (ii) has established by documentary evidence, including but not limited to payroll records, the truth and accuracy of which is attested to by affidavit, proof of compliance with the provisions of this Section. For purposes of this Section, where a Contractor fails to pay at least the Prevailing Rate of Wages to Employees working in public off-street parking lots or garages, the Contractor shall have "cured the violation" once the Contractor reimburses such Employees by paying each individual the balance of what he or she should have earned in accordance with the requirements of this Section. In addition to, or instead of terminating the Lease, Management Agreement, or Other Contractual Arrangement, where the Contracting Officer finds that the Contractor has willfully violated the requirements of this Section, the

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Contracting Officer shall assess a penalty (a "willful violation penalty") in the sum of \$50 per day for
each Employee for each day the Contractor or Subcontractor fails to pay the Prevailing Rate of Wages,
such sums to be deposited in the fund out of which the Lease, Management Agreement, or Other
Contractual Arrangement is awarded. The Contracting Officer shall impose such willful violation
penalty regardless of whether the Contractor has cured the violation.

- (f) Collective Bargaining Agreements. Not-withstanding anything to the contrary in this

 Section, if a Lease, Management Agreement, or Other Contractual Arrangement conflicts with an

 existing collective bargaining agreement to which a Contractor is a party, the collective bargaining

 agreement shall prevail. However, the Contractor will be obligated to make good faith efforts to

 comply with the requirements of its Lease, Management Agreement, or Other Contractual Arrangement
 that do not conflict with the collective bargaining agreement.
- $\frac{g}{c}$ **Preemption.** Nothing in this Section shall be interpreted or applied so as to create any power or duty in conflict with any federal or state law.
- (h) (d) Effective Date and Application. This Section shall become effective 30 days after it is enacted, is intended to have, prospective effect only, and shall not be interpreted to impair the obligations of any pre-existing Lease, Management Agreement, or Other Contractual Arrangement to which the City and County of San Francisco is a party, unless such pre-existing Lease, Management Agreement, or Other Contractual Arrangement has been amended after the effective date of this Section.
- (i) (e) Public Entities with Coterminous Boundaries with the City and County of San Francisco. It is the policy of the City and County of San Francisco that all public entities with coterminous boundaries with the City and County of San Francisco, including but not limited to the Parking Authority of the City and County of San Francisco, adopt this prevailing wage and employee transition period policy. The Board of Supervisors of the City and County of San Francisco urges all public entities with coterminous boundaries with the City and

1 County of San Francisco, including but not limited to the Parking Authority of the City and
2 County of San Francisco, to adopt this prevailing wage and employee transition period policy.

(f) (f) Severability. If any part or provision of this Section, or the application thereof to any Person or circumstance, is held invalid, the remainder of this Section, including the application of such part or provisions to other Persons or circumstances, shall not be affected thereby and shall continue in full force and effect. To this end, the provisions of this Section are severable.

SEC. 21C.4. PREVAILING RATE OF WAGES REQUIRED FOR THEATRICAL WORKERS.

(a) Prevailing Wage Requirement. Every Contract, Lease, Franchise, Permit, or Agreement awarded, let, issued, or granted by the City and County of San Francisco for the use of property owned by the City and County of San Francisco must require that any Individual Employee engaged in theatrical or technical services related to the presentation of a show, including, but not limited to, workers engaged in rigging, sound, projection, theatrical lighting, videos, computers, draping, carpentry, special effects, and motion picture services be paid not less than the Prevailing Rate of Wages, including fringe benefits or the matching equivalents thereof, paid in private employment for similar work in the area in which the Contract, Lease, Franchise, Permit or Agreement is being performed. All Contracts, Leases, Franchises, Permits or Agreements subject to this Section shall include a provision in which the Contractor agrees to comply with, and to require Subcontractors to comply with, the obligations imposed by this Section.

(a) (b) **Definitions.** For purposes of this Section, the following definitions shall apply to the terms used herein:

1	(1) "Contracting Officer" shall mean any officer or employee of the City and County of
2	San Francisco authorized to enter into a Contract, Lease, Franchise, Permit, or Agreement for the
3	operation of property owned by the City and County of San Francisco.
4	(2) (1) "Contract, Lease, Franchise, Permit, or Agreement" shall mean an
5	agreement with the City and County of San Francisco for the use of property owned by the
6	City and County of San Francisco, but shall not include any contract, lease, franchise, permit,
7	or agreement for:
8	A. Celebration of a marriage, domestic partnership, or similar civil union,
9	B. The presentation of a show to which the public has free access when
10	the show is in a public park, on a public street, or on property under the jurisdiction of the Port
11	Commission.
12	C. Any permit or agreement to engage in film production pursuant to
13	Chapter 57 of this Code or under the circumstances set forth in Section 57.7 of this Code,
14	D. Any show on property under the jurisdiction of the Arts Commission,
15	or
16	E. In any circumstance where application of this Section would be
17	preempted by federal or state law,
18	F. Any show for which the time required for the set-up is three hours or
19	less and the number of individuals working on the set-up is no more than two.
20	(3) "Contractor" shall mean any Person who submits a bid and/or enters into a
21	Contract, Lease, Franchise, Permit, or Agreement with the City and County of San Francisco for the
22	use of property owned by the City and County of San Francisco as set forth in this Section.
23	(4) "Employee" shall mean any individual engaged in theatrical or technical services
24	related to the presentation of shows, including, but not limited to, workers engaged in rigging, sound,
25	projection, theatrical lighting, videos, computers, draping, carpentry, special effects, and motion

1	picture services on property owned by the City and County of San Francisco for a Contractor or a
2	subcontractor. "Employee" does not include a person who is (a) a managerial, supervisory, or
3	confidential employee, including those employees who would be so defined under the Fair Labor
4	Standards Act; or (b) does not possess or has not maintained a required occupational license; or (c)
5	employed less than 15 hours per week.
6	(5) "Person" shall mean any individual, proprietorship, partnership, joint venture,
7	corporation, limited liability company, trust, association, or other entity that may employ individuals or
8	enter into contracts, or any combination thereof.
9	$\frac{(6)}{(2)}$ "Prevailing Rate of Wages" shall mean that rate of compensation <u>as</u>
10	determined in Section 21C.7 including fringe benefits or the matching equivalents thereof, being paid
11	to a majority of workers engaged in theatrical or technical services related to the presentation of
12	shows, including, but not limited to, workers engaged in rigging, sound, projection, theatrical lighting,
13	videos, computers, draping, carpentry, special effects, and motion picture services, if a majority of such
14	workers are paid at a single rate; if there is no single rate being paid to a majority, then the prevailing
15	rate shall be that single rate being paid to the greatest number of workers.
16	(7) (3) "Show" shall mean any live act, play, review, pantomime, scene, music,
17	song, dance act, song and dance act, or poetry recitation provided in front of a live audience
18	or recorded for the purpose of later presentation, but shall not include an event where a
19	person solely plays pre-recorded music or pre-recorded performances so long as no other live
20	performance is provided.
21	(8) "Subcontract" shall mean and include any agreement under or subordinate to a
22	prime Contract, Lease, Franchise, Permit, or Agreement. "Subcontractor" shall mean any Person who
23	enters into a Subcontract.
24	(b) Determination of Prevailing Rate of Wage. It shall be the duty of the Board of Supervisors,

from time to time and at least once during each calendar year, to fix and determine the Prevailing Rate

1	of Wages paid in private employment in the City and County of San Francisco for individuals engaged
2	in theatrical or technical services related to the presentation of shows, including, but not limited to,
3	workers engaged in rigging, sound, projection, theatrical lighting, videos, computers, draping,
4	carpentry, special effects, and motion picture services, including such rate of wages paid for overtime
5	and holiday work, which said Prevailing Rate of Wages shall be fixed and determined as follows:
6	The Civil Service Commission shall furnish to the Board of Supervisors, within 60 days after the
7	effective date of this Section, and on or before the first Monday in November of each subsequent year,
8	data as to the Prevailing Rate of Wages for individuals engaged in theatrical or technical services
9	related to the presentation of shows, including, but not limited to, workers engaged in rigging, sound,
10	projection, theatrical lighting, videos, computers, draping, carpentry, special effects, and motion
11	picture services, including such rate of wages paid for overtime and holiday work, and the Board of
12	Supervisors shall, upon receipt of such data, fix and determine the Prevailing Rate of Wages for
13	individuals engaged in theatrical or technical services related to the presentation of shows, including,
14	but not limited to, workers engaged in rigging, sound, projection, theatrical lighting, videos,
15	computers, draping, carpentry, special effects, and motion picture services, including such rate of
16	wages paid for overtime and holiday work, as paid for similar work in the City and County of San
17	Francisco in private employment. Such Prevailing Rate of Wages as so fixed and determined by the
18	Board of Supervisors shall remain in force and shall be deemed to be the Prevailing Rate of Wages
19	paid in private employment for similar work, until the same is changed by the Board of Supervisors.
20	In determining the Prevailing Rate of Wages, as provided for in this Section, the Board of
21	Supervisors shall not be limited to the consideration of data furnished by the Civil Service Commission,
22	but may consider such other evidence upon the subject as the Board of Supervisors shall deem proper
23	and thereupon base its determination upon any or all of the data or evidence considered.
24	(c) Noncompliance with Wage Provisions; Termination; Penalty. Where the Contracting

Officer determines that a Contractor for use of property owned by the City and County of San

Francisco, or a subcontractor, may have violated the prevailing wage requirements of this Section, the
Contracting Officer shall send written notice to the Contractor of the possible violation (a "violation
notice"). In addition to and without prejudice to any other remedy available, the Contracting Officer
may terminate the Contract, Lease, Franchise, Permit, or Agreement, in which case the Contractor
shall not be entitled to any additional payment thereon unless within 30 days of receipt of the violation
notice the Contractor has either (i) cured the violation or (ii) established by documentary evidence,
including but not limited to payroll records, the truth and accuracy of which is attested to by affidavit,
proof of compliance with the provisions of this Section. For purposes of this Section, where a
Contractor or Subcontractor fails to pay at least the Prevailing Rate of Wages to Employees as
required by this Section, the Contractor shall have "cured the violation" once the Contractor or
Subcontractor reimburses such individuals by paying each individual the balance of what he or she
should have earned in accordance with the requirements of this Section. In addition to, or instead of
terminating the Contract, Lease, Franchise, Permit, or Agreement, where the Contracting Officer finds
that the Contractor has willfully violated the requirements of this Section, the Contracting Officer or
the Labor Standards Enforcement Officer may assess a penalty (a "willful violation penalty") of not
more than 10 percent of the dollar amount of the Contract, Lease, Franchise, Permit, or Agreement,
such sums to be deposited in the fund out of which the Contract, Lease, Franchise, Permit, or
Agreement is awarded or, if none exists, the General Fund. The Contracting Officer or Labor
Standards Enforcement Officer may impose such willful violation penalty regardless of whether the
Contractor has cured the violation.
(d) Collective Bargaining Agreements. Notwithstanding anything to the contrary in this
Section, if a Contract, Lease, Franchise, Permit, or Agreement conflicts with an existing collective
bargaining agreement to which a Contractor or Subcontractor is a party, the collective bargaining

agreement shall prevail. However, the Contractor or Subcontractor will be obligated to make good

1	faith efforts to comply with the requirements of its Contract, Lease, Franchise, Permit, or Agreement
2	that do not conflict with the collective bargaining agreement.
3	(e) (c) Preemption. Nothing in this Section shall be interpreted or applied so as to
4	create any power or duty in conflict with any federal or State law.
5	(f) (d) Effective Date and Application. This Section shall become effective 30 days
6	after it is enacted, is intended to have prospective effect only, and shall not be interpreted to
7	impair the obligations of any pre-existing Contract, Lease, Franchise, Permit, or Agreement
8	issued or entered into by the City and County of San Francisco.
9	$\frac{(g)}{(e)}$ Applicability to Existing Contracts, Leases, Franchises, Permits, or
10	Agreements. This Section shall only apply to Contracts, Leases, Franchises, Permits, or
11	Agreements entered into on or after the effective date of this Section.
12	$\frac{h}{h}$ (f) Severability. If any severable provision or provisions of this Section or any
13	application thereof is held invalid, such invalidity shall not affect any other provisions or
14	applications of the Section.
15	
16	SEC. 21C.5. PREVAILING RATE OF WAGES AND WORKER RETENTION REQUIRED
17	FOR WORKERS ENGAGED IN HAULING OF SOLID WASTE GENERATED BY THE CITY
18	IN THE COURSE OF CITY OPERATIONS.
19	(a) Prevailing Wage Requirement. Every Contract awarded by the City for the hauling of
20	solid waste generated by the City in the course of City operations must require that any Individual
21	engaged in the hauling of solid waste be paid not less than the Prevailing Rate of Wages, including
22	fringe benefits or the matching equivalents thereof, paid in private employment for similar work in the
23	area in which the Contract is being performed.
24	(a) (b) Definitions. For purposes of this Section, the following definitions shall apply to
25	the terms used herein.

1	(1) "City" shall mean the City and County of San Francisco.
2	(2) "Contracting Officer" shall mean any officer or employee of the City authorized to
3	enter into a Contract on behalf of the City.
4	(3) (1) "Contract" shall mean an agreement with the City for the hauling of solid
5	waste, generated by the City in the course of City operations, to be performed at the expense
6	of the City or to be paid out of moneys deposited in the treasury or out of trust moneys under
7	the control or collected by the City. For purposes of this Section, "Contract" shall not include
8	(a) a permit issued under the Refuse Collection and Disposal Ordinance, Appendix 1 of the
9	San Francisco Administrative Code, or (b) a contract governed by the provisions of Chapter 6
10	of the San Francisco Administrative Code. <u>Should the the Administrative Code be amended to</u>
11	change the permit process contained in Appendix 1 to a franchise process, or any other process for
12	authorizing refuse collection and disposal within the City, it shall be City policy to require refuse
13	companies to pay the prevailing wage to any individual engaged in the hauling of refuse, recyclables,
14	compostables and solid waste within the City.
15	(4) "Contractor" shall mean any Person who submits a bid and/or enters into a
16	Contract with the City for the hauling of solid waste generated by the City in the course of City
17	operations.
18	(5) "Employee" shall mean any individual engaged in the hauling of solid waste,
19	generated by the City in the course of City operations, for a Contractor or Subcontractor. For purposes
20	of this Section, "Employee" shall not include a Person who (a) is a managerial, supervisory, or
21	confidential employee, including those employees who would be so defined under the Fair Labor
22	Standards Act; or (b) does not possess or has not maintained a required occupational license.
23	$\frac{(6)}{(2)}$ "Hauling" of solid waste shall mean collection and transport of solid waste
24	generated by the City in the course of City operations. For purposes of this Section, "hauling"

1	shall not include "solid waste disposal" or "disposal" as defined in Section 40192 of the
2	California Public Resources Code.
3	(7) "Person" shall mean any individual, proprietorship, partnership, joint venture,
4	corporation, limited liability company, trust, association, or other entity that may employ individuals of
5	enter into contracts, or any combination thereof.
6	(8) (3) "Prevailing Rate of Wages" shall mean that rate of compensation <u>as</u>
7	determined in Section 21C.7. including fringe benefits or the matching equivalents thereof, being paid
8	to a majority of workers engaged in the hauling of solid waste, if a majority of such workers are paid of
9	a single rate; if there is no single rate being paid to a majority, then the prevailing rate shall be that
10	single rate being paid to the greatest number of workers.
11	(9) (4) "Solid Waste" shall mean "solid waste" as defined in Section 40191 of
12	the California Public Resources Code and includes material collected for "recycling" as
13	defined in Section 40180 of the California Public Resources Code.
14	(10) "Subcontract" shall mean any agreement under or subordinate to a prime
15	Contract.
16	(11) "Subcontractor" shall mean any Person who enters into a Subcontract with a
17	Contractor.
18	(b) Prevailing Wage Rate Requirements.
19	(1) Basic Prevailing Wage Rate Requirement. Every Contract awarded by the City for
20	the hauling of solid waste generated by the City in the course of City operations must require that any
21	Employee engaged in the hauling of solid waste be paid not less than the Prevailing Rate of Wages,
22	including fringe benefits or the matching equivalents thereof, paid in private employment for similar
23	work in the area in which the Contract is being performed.
24	(2) Contractual Provision Concerning Prevailing Wage Rate Requirement. All
25	Contracts subject to this Section shall include a provision in which the Contractor agrees to comply

2	this Section.
3	(3) Determination of Prevailing Rate of Wages. It shall be the duty of the Board of
4	Supervisors, from time to time and at least once during each calendar year, to fix and determine the
5	Prevailing Rate of Wages paid in private employment in the City for individuals engaged in the hauling
6	of solid waste, including such rate of wages paid for overtime and holiday work, which said Prevailing
7	Rate of Wages shall be fixed and determined as follows:
8	The Civil Service Commission shall furnish to the Board of Supervisors, within 15 days
9	after the effective date of this Section, and on or before the first Monday in November of each year,
10	data as to the Prevailing Rate of Wages for individuals engaged in the hauling of solid waste, including
11	such rate of wages paid for overtime and holiday work, and the Board of Supervisors shall, upon
12	receipt of such data, fix and determine the Prevailing Rate of Wages for individuals engaged in the
13	hauling of solid waste, including such rate of wages paid for overtime and holiday work, as paid for
14	similar work in the City in private employment. Such Prevailing Rate of Wages as so fixed and
15	determined by the Board of Supervisors shall remain in force and shall be deemed to be the Prevailing
16	Rate of Wages paid in private employment for similar work, until the same is changed by the Board of
17	Supervisors.
18	In determining the Prevailing Rate of Wages, as provided for in this Section, the Board
19	of Supervisors shall not be limited to the consideration of data furnished by the Civil Service
20	Commission, but may consider such other evidence upon the subject as the Board of Supervisors shall
21	deem proper and thereupon base its determination upon any or all of the data or evidence considered.
22	(4) Enforcement of Prevailing Wage Rate Requirements. Where the Contracting Office
23	determines that a Contractor for the hauling of solid waste, or a Subcontractor, may have violated the
24	prevailing wage requirements of this Section, the Contracting Officer shall send written notice to the

Contractor of the possible violation (a "violation notice"). In addition to and without prejudice to any

with, and to require Subcontractors to comply with, the prevailing wage rate requirement imposed by

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other remedy available, the Contracting Officer may terminate the Contract, in which case the
Contractor shall not be entitled to any additional payment thereon unless within 30 days of receipt of
the violation notice the Contractor has either (i) cured the violation or (ii) established by documentary
evidence, including but not limited to payroll records, the truth and accuracy of which is attested to by
affidavit, proof of compliance with the provisions of this Section. For purposes of this Section, where a
Contractor or Subcontractor fails to pay at least the Prevailing Rate of Wages to Employees as
required by this Section, the Contractor shall have "cured the violation" once the Contractor or
Subcontractor reimburses such individuals by paying each individual the balance of what he or she
should have earned in accordance with the requirements of this Section. In addition to, or instead of
terminating the Contract, where the Contracting Officer finds that the Contractor has willfully violated
the requirements of this Section, the Contracting Officer or the Labor Standards Enforcement Officer
may assess a penalty (a "willful violation penalty") of not more than 10 percent of the dollar amount of
the Contract, such sums to be deposited in the fund out of which the Contract is awarded or, if none
exists, the General Fund. The Contracting Officer or Labor Standards Enforcement Officer may impose
such willful violation penalty regardless of whether the Contractor has cured the violation.

(c) Worker Retention Requirements.

(1) Purpose. The City has an important proprietary interest in maintaining the stability of the workforce engaged by a Contractor in the hauling of solid waste generated by the City in the course of City operations. Turnover of experienced workers resulting from a change in the City's Contractor jeopardizes the quality, efficiency, and cost-effectiveness of service provided to the City under the successor Contract.

(2) Worker Retention Requirements. All Contracts covered by this Section shall impose the following obligations on the Contractor for Employees who work at least 15 hours per week under the Contract.

1	(i) Where the Contracting Officer has given notice that a Contract has been terminated or
2	ended, or where a Contractor has given notice of such termination, upon giving or receiving such
3	notice, as the case may be, the terminated or ending Contractor shall, within ten days thereafter,
4	provide to the successor Contractor, the name, date of hire, and employment occupation classification
5	of each Employee who works at least 15 hours per week under the Contract. This provision shall also
6	apply to the Subcontractors of the terminated Contractor.
7	If the terminated Contractor has not learned the identity of the successor Contractor, if any, by
8	the time that notice was given of the Contract termination, the terminated Contractor shall obtain such
9	information from the Contracting Officer. If a successor Contractor has not been awarded by the end of
10	the 10-day period, the employment information referred to in subsection (c)(2)(i) shall be provided to
11	the Contracting Officer at such time. Where a Subcontractor has been terminated prior to the
12	termination of the Contract, the terminated Subcontractor shall for the purposes of this provision be
13	deemed a terminated Contractor.
14	(ii) A successor Contractor shall retain, for a 90-day transition employment period. Employees
15	who have worked at least 15 hours per week and been employed by the terminated Contractor or its
16	Subcontractors, if any, for the preceding twelve months or longer under the Contract, providing that
17	just cause does not exist to terminate such Employee. The predecessor Contractor's Employees who
18	worked at least 15 hours per week shall be employed in order of their seniority with the predecessor.
19	This requirement shall be stated by the City in all initial bid packages, Requests for Proposals, and
20	Requests for Qualifications involving Contracts governed by this Section.
21	(iii) If at any time a successor Contractor determines that fewer Employees are required to
22	perform the new Contact than were required by the terminated Contractor (and Subcontractors, if any),
23	the successor Contractor shall retain Employees by seniority within the job classification.
24	(iv) During such 90-day period the successor Contractor (or Subcontractor, where applicable)

shall maintain a preferential hiring list of eligible covered Employees not retained by the successor

1	Contractor (or Subcontractor) from which the successor Contractor (or Subcontractor) shall hire
2	additional Employees.
3	(v) Except as provided in subsection (c)(2)(iii), during such 90-day period, the successor
4	Contractor (or Subcontractor, where applicable) shall not discharge without cause an Employee
5	retained pursuant to this Section. "Cause," for this purpose, shall include, but not be limited to, the
6	Employee's conduct while in the employ of the terminated Contractor or Subcontractor that contributed
7	to any decision to terminate the Contract or Subcontract for fraud or poor performance, excluding
8	permissible union-related activity.
9	(vi) At the end of such 90-day period, a successor Contractor (or Subcontractor, where
10	applicable) shall perform a written performance evaluation for each Employee retained pursuant to
11	this Section. If the Employee's performance during such 90-day period is satisfactory, the successor
12	Contractor (or Subcontractor) shall offer the Employee continued employment under the terms and
13	conditions established by the successor Contractor (or Subcontractor) or as required by law.
14	(3) Contractual Provision Concerning Worker Retention Requirements. All Contracts subject
15	to this Section shall include a provision in which the Contractor agrees to comply with, and to require
16	Subcontractors to comply with, the obligations imposed by this Section.
17	(4) Enforcement of Worker Retention Requirements. An Employee who has not been hired or
18	has been discharged in violation of this Section by a successor Contractor or its Subcontractor may
19	bring an action in the Superior Court of the State of California, as appropriate, against the successor
20	Contractor and, where applicable, its Subcontractor, and shall be awarded back pay, including the
21	value of benefits for each day during which the violation continues, which shall be calculated at a rate
22	of compensation not less than the higher of (i) the average regular rate of pay received by the
23	Employee during the last three years of the Employee's employment in the same occupation

classification or (ii) the final regular rate received by the Employee. If the Employee is the prevailing

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1	party in any such legal action, the Court shall award reasonable attorney's fees and costs as part of the
2	costs recoverable.
3	(5) Successor's Prior Employees. Notwithstanding the provisions of subsection (c), a
4	successor Contractor or Subcontractor may replace an Employee otherwise entitled to be retained
5	pursuant to this Section with a person employed by the Contractor or Subcontractor continuously for
6	twelve months prior to the commencement of the successor Contract or Subcontract in a capacity
7	similar to that proposed under the successor Contract or Subcontract. This Section shall apply only
8	where the existing Employee of the successor Contractor or Subcontractor would otherwise be laid off
9	work as a result of the award of the successor Contract.
10	(d) Collective Bargaining Agreements. Notwithstanding anything to the contrary in this
11	Section, if a Contract conflicts with an existing collective bargaining agreement to which a Contractor
12	or Subcontractor is a party, the collective bargaining agreement shall prevail. However, the
13	Contractor or Subcontractor will be obligated to make good faith efforts to comply with the
14	requirements of its Contract that do not conflict with the collective bargaining agreement.
15	$\underline{(c)}$ Preemption. Nothing in this Section shall be interpreted or applied so as to
16	create any power or duty in conflict with any federal or state law.
17	(f) No Cause of Action Against City. This Section is not intended to create a private right of
18	action against the City.
19	$\frac{g}{g}$ (d) Prospective Application. This Section is intended to have prospective effect
20	only, and shall not be interpreted to impair the obligations of any pre-existing Contract entered
21	into by the City. This Section shall only apply to Contracts entered into on or after the
22	effective date of this Section.
23	$\frac{h}{e}$ Severability. If any part or provision of this Section, or the application thereof

to any Person or circumstance, is held invalid, the remainder of this Section, including the

application of such part or provisions to other Persons or circumstances, shall not be affected

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1	thereby and shall continue in full force and effect. To this end, the provisions of this Section
2	are severable.
3	
4	SEC. 21C.6. PREVAILING RATE OF WAGES REQUIRED IN CONTRACTS FOR MOVING
5	SERVICES; NONPROFIT ORGANIZATIONS EXCLUSION.
6	(a) Prevailing Wage Requirement. Every Contract issued by the City and County of San
7	Francisco for Moving Services to be performed at any facility owned or leased by the City and
8	County of San Francisco, where such work is to be done directly under the contract awarded
9	(a "prime contract") must require that any Individual Employee performing Moving Services
10	thereunder be paid not less than the Prevailing Rate of Wages, including fringe benefits or the
11	matching equivalents thereof, paid in private employment for similar work in the area in which
12	the Contract is being performed.
13	$\frac{a}{b}$ Exclusions. This Section shall not apply to the following:
14	(1) Non-profits. This Section shall not apply to a Contract where the Moving
15	Services are to be performed by a non-profit organization that provides job training and work
16	experience for disadvantaged individuals in need of such training.
17	(2) Prior Agreements. This Section shall not apply to agreements entered into
18	before the effective date of this Section.
19	(3) Contracts for \$1000 or less. This Section shall not apply to contracts for
20	\$1000 or less per moving service provider. Contracts may not be split for purposes of
21	evading the requirements of this Section.
22	$\underline{(c)}$ (b) Definitions. For purposes of this Section, the following definitions shall apply
23	to the terms used herein:
24	(1) "Contract" shall mean an agreement for Moving Services to be performed at
25	the expense of the City and County of San Francisco or to be paid out of moneys deposited in

1	the treasury or out of trust moneys under the control or collected by the City and County of
2	San Francisco.
3	(2) "Contracting Officer" shall mean any officer or employee of the City and County of
4	San Francisco authorized to enter into a Contract on behalf of the City and County of San Francisco.
5	(3) "Contractor" shall mean any Person who submits a bid and/or enters into a
6	Contract with the City and County of San Francisco.
7	(4) "Employee" shall mean any individual performing moving services as defined
8	herein. "Employee" does not include a person who is (a) a managerial, supervisory, or confidential
9	employee, including those employees who would be so defined under the Fair Labor Standards Act.
10	(5) (2) "Moving Services" shall mean moving or handling of goods being
11	relocated under a contract for commercial moving services to relocate City offices, facilities
12	and institutions.
13	(6) (3) "Non-profit" shall mean a non-profit corporation, duly organized, validly
14	existing and in good standing under the laws of the jurisdiction of its incorporation and (if a
15	foreign corporation) in good standing under the laws of the State of California, which
16	corporation has established and maintains a valid non-profit status under Section 501(c)(3) of
17	the United States Internal Revenue Code of 1986, as amended, and all rules and regulations
18	promulgated under such Section.
19	(6) "Person" shall include any individual, firm, proprietorship, partnership,
20	corporation or combination thereof.
21	$\frac{7}{4}$ "Prevailing Rate of Wages" shall mean that rate of compensation as
22	determined in Section 2C.7., including fringe benefits or the matching equivalents thereof, being paid
23	to a majority of workers performing moving services, if a majority of such workers be paid at a single
24	rate; if there be no single rate being paid to a majority then the prevailing rate shall be that single rate
25	being paid the greatest number of workers.

(c) Determination of Prevailing Rate of Wage. It shall be the duty of the Board of Supervisors,
from time to time and at least once during each calendar year, to fix and determine the Prevailing Rate
of Wages paid in private employment in the City and County of San Francisco for Moving Services,
including such rate of wages paid for overtime and holiday work, which said Prevailing Rate of Wages
shall be fixed and determined as follows:

The Civil Service Commission shall furnish to the Board of Supervisors, on or before the first Monday in November of each year, data as to the Prevailing Rate of Wages for Moving Services as paid in private employment in the City and County of San Francisco, including wages for overtime and holiday work. The Board of Supervisors shall, upon receipt of such data, fix and determine the Prevailing Rate of Wages for Moving Services, including such rate of wages for overtime and holiday work, as paid for similar work in the City and County of San Francisco in private employment. Such Prevailing Rate of Wages as so fixed and determined by the Board of Supervisors shall remain in force and shall be deemed to be the Prevailing Rate of Wages paid in private employment for similar work, until the same is changed by the Board of Supervisors.

In determining the Prevailing Rate of Wages, as provided for in this Section, the Board of Supervisors shall not be limited to the consideration of data furnished by the Civil Service Commission, but may consider such other evidence upon the subject as the Board of Supervisors shall deem proper and thereupon base its determination upon any or all of the data or evidence considered.

(d) Noncompliance with Wage Provisions; Termination; Penalty. Where the Contracting
Officer of the City's Labor Standards Enforcement Officer determines that a Contractor for Moving
Services may have violated the prevailing wage requirements of this Section, the Contracting Officer or
the City's Labor Standards Enforcement Officer shall send written notice to the Contractor of the
possible violation (a "violation notice"). In addition to and without prejudice to any other remedy
available, the Contracting Officer may terminate the contract, in which case the Contractor shall not
be entitled to any additional payment thereon unless within 30 days of receipt of the violation notice the

1	Contractor has either (i) cured the violation or (ii) has established by documentary evidence, including
2	but not limited to payroll records, the truth and accuracy of which is attested to by affidavit, proof of
3	compliance with the provisions of this Section. For purposes of this Section, where a Contractor fails
4	to pay at least the Prevailing Rate of Wages to individuals performing Moving Services under a
5	Contract for Moving Services, the Contractor shall have "cured the violation" once the Contractor
6	reimburses such individuals by paying each individual the balance of what he or she should have
7	earned in accordance with the requirements of this Section. In addition to, or instead of terminating
8	the Contract for Moving Services, where the Contracting Officer or the Office of Labor Standards
9	Enforcement finds that the Contractor has willfully violated the requirements of this Section, the
10	Contracting Officer or the City's Labor Standards Enforcement Officer shall assess a penalty (a
11	"willful violation penalty") in the sum of \$50 per day for each Employee for each day the Contractor or
12	Subcontractor fails to pay the Prevailing Rate of Wages, such sums to be deposited in the fund out of
13	which Contract is awarded. The Contracting Officer or the City's Labor Standards Enforcement
14	Officer shall impose such willful violation penalty regardless of whether the Contractor has cured the
15	violation.
16	(e) Verification. The Contractor must provide verification of compliance with the provisions of
17	this Ordinance upon request by the Contracting officer or the City's Labor Standards Enforcement
18	Officer.
19	(f) Collective Bargaining Agreements. Notwithstanding anything to the contrary in this Section,
20	if a Contract conflicts with an existing collective bargaining agreement to which a Contractor is a
21	party, the collective bargaining agreement shall prevail. However, the Contractor will be obligated to
22	make good faith efforts to comply with the requirements of its Contract that do not conflict with the
23	collective bargaining agreement.

(g) (d) **Preemption.** Nothing in this Section shall be interpreted or applied so as to

create any power or duty in conflict with any federal or state law.

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1	(h) (e) Effective Date and Application. This Section shall become effective 30 days
2	after it is enacted. This Section is intended to have prospective effect only, and shall not be
3	interpreted to impair the obligations of any pre-existing agreement to which the City is a party,
4	unless such pre-existing agreement has been amended after the effective date of this Section.
5	$\frac{f}{f}$ Severability. If any part or provision of this Section, or the application thereof to
6	any Person or circumstance, is held invalid, the remainder of this Section, including the
7	application of such part or provisions to other Persons or circumstances, shall not be affected
8	thereby and shall continue in full force and effect. To this end, the provisions of this Section
9	are severable.
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11	Section 2. The San Francisco Administrative Code is hereby amended by adding
12	Section 21C.7, to read as follows.
13	SEC. 21C.7. STANDARD PROVISIONS GOVERNING THE PREVAILING RATE OF WAGES,
14	WORKER RETENTION, AND USE OF EMPLOYEES FOR WORK UNDER CITY CONTRACTS
15	FOR CERTAIN SERVICES.
16	(a) Prevailing Wage Requirement. Every Covered Contract issued by the City and County of
17	San Francisco must require that any Individual performing services thereunder be paid not less than
18	the Prevailing Rate of Wages.
19	(b) Definitions . For purposes of this Section, the following definitions shall apply to the terms
20	used herein.
21	(1) "City" shall mean the City and County of San Francisco.
22	(2) "Contracting Officer" shall mean any officer or employee of the City authorized to
23	enter into a Covered Contract on behalf of the City.
24	(3) "Contractor" shall mean any Person who submits a bid or proposal and/or enters
25	into a Covered Contract.

1	(4) "Covered Contract" shall mean an agreement between the City and a Contractor
2	for the following services:
3	(i) "Motor Bus Services" as defined in Section 21C.1, subject to the provisions
4	of Section 21C.1;
5	(ii) "Janitorial Services" as defined in Section 21C.2;
6	(iii) "Public Off-Street Parking Lots, Garages, or Storage Facilities for
7	Automobiles" as defined in Section 21C.3;
8	(iv) "Theatrical Services" as defined in Section 21C.4;
9	(v) "Solid Waste Generated By The City In Course of City Operations" as
10	defined in Section 21C.5; and
11	(vi) "Moving Services" as defined in Section 21C.6.
12	(5) "Individual" shall mean any person who performs work under a Covered Contract.
13	(6) "Person" shall mean any individual, proprietorship, partnership, joint venture,
14	corporation, limited liability company, trust, association, or other entity that may employ or hire
15	individuals or enter into contracts.
16	(7) "Prevailing Rate of Wages" shall mean that rate of compensation, including fringe
17	benefits or the matching equivalents thereof, being paid to a majority of workers engaged in the
18	services for which a Covered Contract is entered into by the City and County of San Francisco, if a
19	majority of such workers are paid at a single rate; if there is no single rate being paid to a majority,
20	then the prevailing rate shall be that single rate being paid to the greatest number of workers.
21	(8) "Subcontract" shall mean any agreement under or subordinate to a prime Contract
22	(9) "Subcontractor" shall mean any Person who enters into a Subcontract with a
23	Contractor.
24	(c) Prevailing Wage Rate Requirements.
25	

1	(1) Determination of Prevailing Rate of Wages. It shall be the duty of the Board of
2	Supervisors, from time to time and at least once during each calendar year, to fix and determine the
3	Prevailing Rate of Wages paid in private employment in the City for Individuals engaged in services
4	under Covered Contracts including such rate of wages paid for overtime and holiday work, which said
5	Prevailing Rate of Wages shall be fixed and determined as follows:
6	The Civil Service Commission shall furnish to the Board of Supervisors on or before the
7	first Monday in November of each year, data as to the Prevailing Rate of Wages for Individuals
8	engaged in services under Covered Contracts including such rate of wages paid for overtime and
9	holiday work, and the Board of Supervisors shall, upon receipt of such data, fix and determine the
10	Prevailing Rate of overtime and holiday work, as paid for similar work in the City in private
11	employment. Such Prevailing Rate of Wages as so fixed and determined by the Board of Supervisors
12	shall remain in force and shall be deemed to be the Prevailing Rate of Wages paid in private
13	employment for similar work, until the same is changed by the Board of Supervisors.
14	In determining the Prevailing Rate of Wages, as provided for in this Section, the Board
15	of Supervisors shall not be limited to the consideration of data furnished by the Civil Service
16	Commission, but may consider such other evidence upon the subject as the Board of Supervisors shall
17	deem proper and thereupon base its determination upon any or all of the data or evidence considered.
18	For purposes of this Section, the Civil Service Commission shall provide data on and the
19	Board shall certify two components for each craft, classification, and type of work, which together shall
20	be deemed the "Prevailing Rate of Wages": (1) the basic hourly wage rate and (2) the hourly rate of
21	each fringe benefit, which together equal the hourly prevailing rate of wages. The Civil Service
22	Commission shall provide this data to the Board of Supervisors within 90 days of the effective date of
23	this Section.
24	(2) Contracting Officers. Each bid or proposal for a Contract shall include, on a form
25	provided by the Contracting Officer, the (a) basic hourly rate of wages to be paid by the Contractor

1	and Subcontractor, if any, for each craft, classification, or type of work to be performed by Employees
2	under the Contract, and (b) for each required fringe benefit, the hourly cost of each fringe benefit, or
3	cash equivalent, the Contractor and Subcontractor, if any, intend to provide. In meeting the Prevailing
4	Rate of Wages, no amount of fringe benefit credit shall be used to reduce the obligation to pay the basic
5	hourly straight time or overtime wage rate. The Contracting Officer shall reject any bid or proposal
6	that does not include payment of the Prevailing Rate of Wages as defined in this Section. This
7	provision shall become operative after the Board of Supervisors adopts a "Prevailing Rate of Wages"
8	under Subsection (c) (1) that includes a wage rate and the hourly rate of each fringe benefit.
9	(3) Contractual Provision Concerning Prevailing Wage Rate Requirement. All
10	Contracts subject to this Section shall include a provision in which the Contractor agrees to comply
11	with, and to require Subcontractors to comply with, the prevailing wage rate requirement imposed by
12	this Section.
13	(4) Enforcement of Prevailing Wage Rate Requirements. Where the Contracting
14	Officer or the Labor Standards Enforcement Officer determines that a Contractor or a Subcontractor
15	may have violated the prevailing wage rate requirements of this Section, the Contracting Officer or
16	<u>Labor Standards Enforcement Officer shall send written notice to the Contractor of the possible</u>
17	violation (a "violation notice"). In addition to and without prejudice to any other remedy available,
18	the Contracting Officer may terminate the Contract, in which case the Contractor shall not be entitled
19	to any additional payment thereon unless within thirty (30) days of receipt of the violation notice the
20	Contractor has either (i) cured the violation or (ii) established by documentary evidence, including but
21	not limited to payroll records, the truth and accuracy of which is attested to by affidavit, proof of
22	compliance with the provisions of this Section. For purposes of this Section, where a Contractor or
23	Subcontractor fails to pay at least the Prevailing Rate of Wages to Individuals as required by this
24	Section, the Contractor shall have "cured the violation" once the Contractor or Subcontractor
25	reimburses such Individuals by paying each individual the balance of what he or she should have

1	earned in accordance with the requirements of this Section, plus an annualized rate of interest of ten
2	percent (10%). In addition to, or instead of terminating the Contract, if the Contracting Officer or the
3	<u>Labor Standards Enforcement Officer finds that the Contractor has willfully violated the requirements</u>
4	of this Section, the Contracting Officer or the Labor Standards Enforcement Officer, shall assess a
5	penalty (a "willful violation penalty") of not more than ten (10%) percent of the dollar amount of the
6	Contract, such sums to be deposited in the fund out of which the Contract is awarded or, if none exists,
7	the General Fund. The Contracting Officer or Labor Standards Enforcement Officer may impose such
8	willful violation penalty regardless of whether the Contractor has cured the violation
9	(d) Transition Employment Requirements. The City has an important proprietary interest in
10	maintaining the stability of the workforce engaged by a Contractor or Subcontractor under a Covered
11	Contract. Turnover of experienced workers resulting from a change in the City's Contractor
12	jeopardizes the quality, efficiency, and cost-effectiveness of service provided to the City under the
13	successor Contract, All Covered Contracts shall impose the following obligations on the Contractor
14	and Subcontractor.
15	(1) Where the Contracting Officer has given notice that a Covered Contract has been
16	terminated or ended will be bid, or where a Contractor has given notice of such termination, upon
17	giving or receiving such notice, as the case may be, the Contractor ("ending Contractor") shall, within
18	ten days thereafter, provide to the Contracting Officer and the Purchaser successor
19	Contractor, for each Employee who worked at least 15 hours per week for the ending
20	Contractor, the name, date of hire, number of hours and months worked in total for the
21	employer, wage rate, and employment occupation classification. of each Employee who worked
22	at least 15 hours per week. This provision shall also apply to the subcontractors of the ending
23	Contractor.
24	If the ending Contractor has not learned the identity of the successor Contractor,
25	if any, by the time that notice was given of the Contract termination or ending, the ending

1	Contractor shall obtain such information from the Contracting Officer. If a successor
2	Contractor has not been awarded by the end of the 10 day period, the employment
3	information referred to earlier in this subsection shall be provided to the Contracting Officer at
4	such time. Where a Subcontractor has been terminated prior to the termination or ending of the
5	Contract, the Subcontractor shall for the purposes of this Section be deemed an ending Contractor.
6	All requests for bids for Covered Contracts shall include the information listed
7	above for Employees and shall notify prospective bidders about the Transition Employment
8	requirements of this Section.
9	(2) A successor Contractor shall retain, for a six-month transition employment period,
10	Employees who have worked at least 15 hours per week and have been employed by the ending
11	Contractor or its Subcontractors, if any, for the preceding twelve months under the Covered Contract,
12	providing that just cause does not exist to terminate such Employee. The ending Contractor's
13	Employees who worked at least 15 hours per week shall be employed in order of their seniority with the
14	predecessor within job classification and shall be paid the Prevailing Rate of Wages to which they were
15	entitled when employed by the ending Contractor. This requirement shall be stated by the City in all
16	initial bid packages involving a Covered Contract.
17	(3) If at any time a successor Contractor determines that fewer Employees are required
18	to perform the new Contact than were required by the ending Contractor (and Subcontractors, if any),
19	the successor Contractor shall retain Employees by seniority within job classification.
20	(4) During such six-month period the successor Contractor (or Subcontractor, where
21	applicable) shall maintain a preferential hiring list of eligible covered Employees not retained by the
22	successor Contractor (or Subcontractor) from which the successor Contractor (or Subcontractor) shall
23	hire additional Employees.
24	(5) During the six-month period, the successor Contractor (or Subcontractor, where
25	applicable) shall not discharge without cause an Employee retained pursuant to this Subsection.

1	"Cause," for this purpose, shall include, but not be limited to, the Employee's conduct while in the
2	employ of the ending Contractor or Subcontractor that contributed to any decision to terminate the
3	Contract or Subcontract for fraud or poor performance, excluding permissible union-related activity.
4	(6) At the end of the six-month period, a successor Contractor (or Subcontractor, where
5	applicable) shall perform a written performance evaluation for each Employee retained pursuant to
6	this Subsection. If the Employee's performance during such six-month period is satisfactory, the
7	successor Contractor (or Subcontractor) shall offer the Employee continued employment under the
8	terms and conditions established by the successor Contractor (or Sub-contractor) or as required by
9	<u>law.</u>
10	(7) All Covered Contracts subject to this Section shall include a provision in which the
11	Contractor agrees to require any Subcontractor to comply with the obligation imposed by this
12	Subsection (d).
13	(8) Successor's Prior Employees. Notwithstanding the provisions of this Subsection
14	(d), a successor Contractor or Subcontractor may replace an Employee otherwise entitled to be
15	retained with a person employed by the Contractor or Subcontractor continuously for twelve months
16	prior to the commencement of the successor Contract or Subcontract in a capacity similar to that
17	proposed under the successor Contract or Subcontract. This provision shall apply only where the
18	existing Employee of the successor Contractor or Subcontractor would otherwise be laid off work as a
19	result of the award of the successor Contract.
20	(9) The retention requirements of this Subsection (d) shall not apply where there is no
21	successor Contractor or Subcontractor. For example, where a Contract is for services over a single
22	day, week, or month for a discrete nonrepeating event there is no successor and the retention
23	requirements described herein are inapplicable.
24	(10) For the purposes of this Subsection (d) on Transition Employment Requirements
25	only, the term "Employee" shall include any person who performs work under a Covered Contract but

1	shall not include an individual who serves in a managerial, supervisory, or confidential capacity,
2	including those individuals who would be defined as such under the Fair Labor Standards Act.
3	(11) Enforcement. An Employee who has not been hired or has been discharged in
4	violation of this Section by a successor Contractor or its Subcontractor may bring an action in the
5	Superior Court of the State of California, as appropriate, against the successor Contractor and, where
6	applicable, its Subcontractor, and shall be awarded back pay, including the value of benefits for each
7	day during which the violation continues, which shall be calculated at a rate of compensation not less
8	than the higher of:
9	(i) The average regular rate of pay received by the Employee during the last
10	three years of the Employee's employment in the same occupation classification; or
11	(ii) The final regular rate received by the Employee.
12	If the Employee is the prevailing party in any such legal action, the Court shall
13	award reasonable attorney's fees and costs as part of the costs recoverable.
14	(12) This Section is not intended to create a private right of action against the City and
15	County of San Francisco.
16	(13) If during the term of a Covered Contract, a Contractor (or Subcontractor engaged
17	by said Contractor) violates the worker transition requirements of this Subsection (d), the Contractor
18	or Subcontractor shall be subject to the enforcement remedies as set forth in Subsection (c)(4),
19	including termination of the Contract or Subcontract and penalties for willful violation.
20	(e) Requirement of Employer-Employee Relationship.
21	(1) The City has an important proprietary interest in maintaining the stability of the
22	workforce engaged by a Contractor for a Covered Contract by ensuring that individuals working
23	pursuant to City contracts have the protections afforded by state and municipal laws governing
24	employment. In order for the City to maintain the integrity of its contracting process, the city's
25	prevailing wage laws ensure contractors a level playing field on which to bid for contracts. When

1	contractors are allowed to classify workers as independent owner operators, contractors can appear to
2	pay the prevailing wage when in reality, after the owner operator's operating costs are taken into
3	account, the owner operator receives less than the prevailing wage for his or her labor. This outcome
4	contradicts one of the goals of the prevailing wage law, which is to provide for fair competition among
5	contractors, all of whom must pay workers, at a minimum, the same prevailing rate of wages and
6	benefits. The City's proprietary interest is such that employment of Employees in an Employer-
7	Employee relationship shall be required for all work done under any Covered Contract.
8	(2) Every Covered Contract shall require the Contractor (and Subcontractors, if any) to
9	perform said Contract, with Individuals employed by said Contractor or Subcontractor in an
10	Employer-Employee relationship as defined by California law.
11	(3) No Covered Contract shall be awarded by the City to a Contractor and/or
12	Subcontractor who proposes to perform the Contract with self-employed persons or independent
13	<u>contractors.</u>
14	(4) If during the term of a Covered Contract, a Contractor (or Subcontractor engaged
15	by said Contractor) engages any self-employed persons or independent contractors to perform the
16	Contract for a period of three (3) days or more, the Contractor or Subcontractor shall be subject to the
17	enforcement remedies as set forth in Subsection (c)(4), including termination of the Contract or
18	Subcontract and penalties for willful violation
19	(5) Contractors shall be fully responsible for the compliance of Subcontractors with this
20	provision. Contractors shall be jointly and severally liable for any penalties assessed against their
21	Subcontractors in the event that the Subcontractor is unable or unwilling to pay a penalty.
22	(f) Preemption. Nothing in this Section shall be interpreted or applied so as to create any
23	power or duty in conflict with any federal or state law.
24	(g) No Cause of Action Against City. This Section is not intended to create a private right of
25	action against the City.

1	(h) Prospective Application. This Section is intended to have prospective effect only, and shall
2	not be interpreted to impair the obligations of any pre-existing Contract entered into by the City. This
3	Section shall only apply to Contracts entered into on or after the effective date of this Section.
4	(i) Severability. If any part or provision of this Section, or the application thereof to any
5	Person or circumstance, is held invalid, the remainder of this Section, including the application of such
6	part or provisions to other Persons or circumstances, shall not be affected thereby and shall continue
7	in full force and effect. To this end, the provisions of this Section are severable.
8	
9	Section 3. The San Francisco Police Code is hereby amended by amending
10	Section 3300C.1, to read as follows:
11	SEC. 3300C.1. DEFINITIONS.
12	The following definitions shall apply throughout this Article:
13	(a) "Awarding authority" means any person that awards or otherwise enters into
14	contracts for security and janitorial or building maintenance services performed within the City
15	and County of San Francisco, except that the City and County of San Francisco is not an "awarding
16	authority" under this Section with respect to City contracts for janitorial services as defined in
17	Administrative Code Section 21C.2, because the worker retention prevailing wage requirements for
18	those City contracts are governed by Section 21C.2 and 21C.7 of the Administrative Code.
19	(b) "Contractor" means any person that enters into a service contract with the
20	awarding authority and who employs 25 or more persons.
21	(c) "Employee" means any person employed as a service employee of a contractor or
22	subcontractor who works at least 15 hours per week and whose primary place of employment
23	is in the City and County of San Francisco under a contract to provide security services,
24	janitorial services, or building maintenance services for the awarding authority. "Employee"

does not include a person who is (1) a managerial, supervisory, or confidential employee,

1	including those employees who would be so defined under the Fair Labor Standards Act; or
2	(2) does not possess or has not maintained a required occupational license; or (3) is
3	employed less than 15 hours per week.

- (d) "Person" means any individual, proprietorship, partnership, joint venture, corporation, limited liability company, trust, association, or other entity that may employ individuals or enter into contracts.
- (e) "Public sector contractor" means any person or persons, firm, partnership, corporation, or combination thereof, who enters into a contract with officers or employees empowered by law to enter into contracts for the City and County of San Francisco for the services governed by this Article.
- (f) "Service contract" means a contract let to a contractor by the awarding authority for the furnishing of service (as opposed to the purchase of goods or other property) and that involves an expenditure or receipt in excess of \$25,000 per contract and a contract term of at least three months.
- (g) "Subcontractor" means any person not an employee who enters into a contract with the contractor to assist the contractor in performing a service contract and that employs employees for such person.
- (h) "Successor service contract" means a service contract with the awarding authority where the services to be performed have previously been rendered to the awarding authority as part of the same program or at the same facility under another substantially similar service contract that recently has been terminated or has ended.

Section 4. Effective Date. This ordinance shall become effective 30 days from the date of passage.

1	Section 5. This section is uncodified. In enacting this Ordinance, the Board intends to
2	amend only those words, phrases, paragraphs, subsections, sections, articles, numbers,
3	punctuation, charts, diagrams, or any other constituent part of the Name of Code here Code
4	that are explicitly shown in this legislation as additions, deletions, Board amendment
5	additions, and Board amendment deletions in accordance with the "Note" that appears under
6	the official title of the legislation.
7	
8	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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10	By:
11	LINDA M. ROSS Deputy City Attorney
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