

File No. 111335

Committee Item No. 5  
Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

### AGENDA PACKET CONTENTS LIST

Committee: Budget and Finance Committee

Date: January 18, 2012

Board of Supervisors Meeting

Date \_\_\_\_\_

#### Cmte Board

- |                                     |                          |  |
|-------------------------------------|--------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/> | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/> | Resolution                                   |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Ordinance                                    |
| <input type="checkbox"/>            | <input type="checkbox"/> | Legislative Digest                           |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Budget & Legislative Analyst Report          |
| <input type="checkbox"/>            | <input type="checkbox"/> | Ethics Form 126                              |
| <input type="checkbox"/>            | <input type="checkbox"/> | Introduction Form (for hearings)             |
| <input type="checkbox"/>            | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/> | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/> | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/> | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Application                                  |

#### OTHER

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Completed by: Victor Young

Date: January 13, 2012

Completed by: Victor Young

Date: \_\_\_\_\_

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

1 [Appropriating ~~\$74,000,000~~ \$76,500,000 of Road Repaving and Street Safety General  
2 Obligation Bonds to the Department of Public Works and the Municipal Transportation Agency in  
3 FY 2011-2012]

4 Ordinance appropriating ~~\$74,000,000~~ \$76,500,000 of the 2012C Series Road Repaving and  
5 Street Safety (RRSS) General Obligation Bond Proceeds including \$71,587,375 to the  
6 Department of Public Works and \$4,912,625 to the Municipal Transportation Agency for street  
7 resurfacing, sidewalk, curb ramp and street structure improvements, and the redesign  
8 of streetscapes to include pedestrian and bicycle safety improvements, and traffic signal  
9 improvements to support transit priority for FY2011-2012 and placing these funds on  
10 Controller's Reserve pending the sale of the bonds.

11 Note: Additions are single-underline italics Times New Roman;  
12 deletions are ~~strikethrough italics Times New Roman~~.  
13 Board amendment additions are double underlined.  
14 Board amendment deletions are ~~strikethrough normal~~.

15 Be it ordained by the People of the City and County of San Francisco:

16 Section 1. The sources of funding outlined below are herein appropriated to reflect the  
17 funding available in Fiscal Year 2011-2012.  
18  
19  
20  
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22  
23  
24  
25

1 **SOURCES Appropriation**

2	Fund	Index/Project Code	Subobject	Description	Amount
3	3C SIF XXX	XXXXXX	80111	General Obligation	\$74,000,000
4	Road Repaving and	CSTR11 XXXXXX		Bond Proceeds	<u>\$71,587,375</u>
5	Street Safety Bond				
6	Fund				
7					
8	<u>Department of Public Works Subtotal</u>				<u>\$71,587,375</u>
9					
10	5N CPF XXX	XXXXXX	80111	General Obligation	<u>\$4,912,625</u>
11	MTA – Capital Projects Fund	CSTR11 XXXXXX		Bond Proceeds	
12					
13	<u>Municipal Transportation Agency Subtotal</u>				<u>\$4,912,625</u>
14					<u>\$74,000,000</u>
15	<b>Total SOURCES Appropriation</b>				<u><u>\$76,500,000</u></u>

17 Section 2. The uses of funding outlined below are herein appropriated in FY 2011-  
 18 2012 in Subobject 06700 (Buildings, Structures, and Improvement Project-Budget), Subobject  
 19 07311 (Cost of Bond Issuance, Underwriter's Discount, and Reserve Pending Bond Sales),  
 20 Subobject 081C4 (City Services Auditor Internal Audits for the General Obligation Bond  
 21 Oversight Committee and the Controller's Audit Fund), and reflect the projected uses of  
 22 funding to support the Department of Public Works and the Municipal Transportation Agency in  
 23 providing street resurfacing, sidewalk, curb ramp and street structure improvements, and the  
 24 redesign of streetscapes to include pedestrian and bicycle safety improvements, and traffic  
 25 signal improvements to support transit priority.

1 **USES Appropriation**

2 Department of Public Works

3	Fund	Index Code/ Project Code	Subobject	Description	Amount
5	3C SIF XXX	XXXXXX	06700 Buildings,	Street Resurfacing	\$44,153,496
6	Road Repaving and	CSTR11	Structures, and		
7	Street Safety Bond	SRBU00	Improvement		
8	Fund		Project-Budget		
10	3C SIF XXX	XXXXXX	07311	Cost of Issuance,	<del>\$3,217,811</del>
11	Road Repaving and	CSTR11	Bond Issuance	Underwriter's Discount,	<u>\$1,669,033</u>
12	Street Safety Bond	SRBU00	Cost	and Reserve Pending	
13	Fund			Bond Sale	
15	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	<del>\$44,580</del>
16	Road Repaving and	CSTR11	Controller	0.1% allocation for the	<u>\$44,577</u>
17	Street Safety Bond	SWBU00	Internal Audits	General Obligation Bond	
18	Fund			Oversight Committee	
20	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$88,307
21	Road Repaving and	CSTR11	Controller	0.2% allocation for the	
22	Street Safety Bond	SWBU00	Internal Audits	Controller's Audit Fund	
23	Fund				
24					<u>\$47,504,194</u>
25	<b>Street Resurfacing Project Subtotal</b>				<u><b>\$45,955,413</b></u>

	Fund	Index Code/ Project Code	Subobject	Description	Amount
1					
2					
3	3C SIF XXX	XXXXXX	06700 Buildings,	Curb Ramp	\$8,835,199
4	Road Repaving and	CSTR11	Structures, and	Improvements	
5	Street Safety Bond	CRBU00	Improvement		
6	Fund		Project-Budget		
7					
8	3C SIF XXX	XXXXXX	07311	Cost of Issuance,	<del>\$643,890</del>
9	Road Repaving and	CSTR11	Bond Issuance	Underwriter's Discount,	<u>\$333,976</u>
10	Street Safety Bond	CRBU00	Cost	and Reserve Pending	
11	Fund			Bond Sale	
12					
13	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	<u>\$8,921</u>
14	Road Repaving and	CSTR11	Controller	0.1% allocation for the	<u>\$8,920</u>
15	Street Safety Bond	CRBU00	Internal Audits	General Obligation Bond	
16	Fund			Oversight Committee	
17					
18	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$17,670
19	Road Repaving and	CSTR11	Controller	0.2% allocation for the	
20	Street Safety Bond	CRBU00	Internal Audits	Controller's Audit Fund	
21	Fund				
22					<del>\$9,505,680</del>
23	<b>Curb Ramp Improvement Project Subtotal</b>				<u>\$9,195,765</u>
24					
25					

1	Fund	Index Code/ Project Code	Subobject	Description	Amount
3	3C SIF XXX	XXXXXX	06700 Buildings,	Sidewalk Improvements	\$5,036,404
4	Road Repaving and	CSTR11	Structures, and		
5	Street Safety Bond	SWBU00	Improvement		
6	Fund		Project-Budget		
8	3C SIF XXX	XXXXXX	07311	Cost of Issuance,	<u>\$367,042</u>
9	Road Repaving and	CSTR11	Bond Issuance	Underwriter's Discount,	<u>\$190,379</u>
10	Street Safety Bond	SWBU00	Cost	and Reserve Pending	
11	Fund			Bond Sale	
13	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$5,085
14	Road Repaving and	CSTR11	Controller	0.1% allocation for the	
15	Street Safety Bond	SWBU00	Internal Audits	General Obligation Bond	
16	Fund			Oversight Committee	
18	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$10,073
19	Road Repaving and	CSTR11	Controller	0.2% allocation for the	
20	Street Safety Bond	SWBU00	Internal Audits	Controller's Audit Fund	
21	Fund				
22					<u>\$5,418,604</u>
23	<b>Street Improvement Project Subtotal</b>				<u><b>\$5,241,941</b></u>

1	Fund	Index Code/ Project Code	Subobject	Description	Amount
2					
3	3C SIF XXX	XXXXXX	06700 Buildings,	Street Structure	\$5,200,000
4	Road Repaving and	CSTR11	Structures, and	Improvements	
5	Street Safety Bond	SSBU00	Improvement		
6	Fund		Project-Budget		
7					
8	3C SIF XXX	XXXXXX	07311	Cost of Issuance,	<u>\$378,964</u>
9	Road Repaving and	CSTR11	Bond Issuance	Underwriter's Discount,	<u>\$196,563</u>
10	Street Safety Bond	SSBU00	Cost	and Reserve Pending	
11	Fund			Bond Sale	
12					
13	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$5,250
14	Road Repaving and	CSTR11	Controller	0.1% allocation for the	
15	Street Safety Bond	SSBU00	Internal Audits	General Obligation Bond	
16	Fund			Oversight Committee	
17					
18	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$10,400
19	Road Repaving and	CSTR11	Controller	0.2% allocation for the	
20	Street Safety Bond	SSBU00	Internal Audits	Controller's Audit Fund	
21	Fund				
22					<u>\$5,594,614</u>
23	<b>Street Structures Project Subtotal</b>				<u><b>\$5,412,213</b></u>
24					
25					

1	Fund	Index Code/ Project Code	Subobject	Description	Amount
3	3C SIF XXX	XXXXXX	06700 Buildings,	Streetscape Pedestrian	\$5,555,328
4	Road Repaving and	CSTR11	Structures, and	Safety	
5	Street Safety Bond	SCBU00	Improvement		
6	Fund		Project-Budget		
8	3C SIF XXX	XXXXXX	07311	Cost of Issuance,	\$404,860
9	Road Repaving and	CSTR11	Bond Issuance	Underwriter's Discount,	\$209,995
10	Street Safety Bond	SCBU00	Cost	and Reserve Pending	
11	Fund			Bond Sale	
13	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$5,609
14	Road Repaving and	CSTR11	Controller	0.1% allocation for the	
15	Street Safety Bond	SCBU00	Internal Audits	General Obligation Bond	
16	Fund			Oversight Committee	
18	3C SIF XXX	XXXXXX	081C4 -	City Services Auditor	\$11,111
19	Road Repaving and	CSTR11	Controller	0.2% allocation for the	
20	Street Safety Bond	SCBU00	Internal Audits	Controller's Audit Fund	
21	Fund				
22					\$5,976,908
23	<b>Streetscape Project Subtotal</b>				<u>\$5,782,043</u>
24					
25	<u>Department of Public Works Subtotal</u>				<u>\$71,587,375</u>



1 Municipal Transportation Agency

2	Fund	Index Code/ Project Code	Subobject	Description	Amount
4	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>06700 Buildings.</u>	<u>Traffic Signal</u>	<u>\$4,220,000</u>
5	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK01</u>	<u>Structures, and</u>	<u>Phase I Controller</u>	
6	<u>Fund</u>		<u>Improvement</u>	<u>Upgrades</u>	
7			<u>Project-Budget</u>		
9	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>06700 Buildings.</u>	<u>Traffic Signal Infrastructure</u>	<u>\$250,000</u>
10	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK02</u>	<u>Structures, and</u>	<u>Upgrades - Design and</u>	
11	<u>Fund</u>		<u>Improvement</u>	<u>Construction</u>	
12			<u>Project-Budget</u>		
14	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>06700 Buildings.</u>	<u>Traffic Signal Conduits</u>	<u>\$250,000</u>
15	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK03</u>	<u>Structures, and</u>	<u>and Pull Boxes</u>	
16	<u>Fund</u>		<u>Improvement</u>		
17			<u>Project-Budget</u>		
19	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>07311</u>	<u>Cost of Issuance,</u>	<u>\$178,420</u>
20	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK01</u>	<u>Bond Issuance</u>	<u>Underwriter's Discount,</u>	
21	<u>Fund</u>		<u>Cost</u>	<u>and Reserve Pending Bond</u>	
22				<u>Sale</u>	
23					
24					
25					

1	Fund	Index Code/ Project Code	Subobject	Description	Amount
3	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>081C4 - Controller</u>	<u>City Services Auditor</u>	<u>\$4,765</u>
4	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK01</u>	<u>Internal Audits</u>	<u>0.1% allocation for the</u>	
5	<u>Fund</u>			<u>General Obligation Bond</u>	
6				<u>Oversight Committee</u>	
8	<u>5N CPF XXX</u>	<u>XXXXXX</u>	<u>081C4 - Controller</u>	<u>City Services Auditor 0.2%</u>	<u>\$9,440</u>
9	<u>MTA - Capital Projects</u>	<u>CSTR11 TSPK01</u>	<u>Internal Audits</u>	<u>allocation for the</u>	
10	<u>Fund</u>			<u>Controller's Audit Fund</u>	
12	<u>Municipal Transportation Agency Subtotal</u>				<u>\$4,912,625</u>
13					<u>\$74,000,000</u>
14	<b>Total USES Appropriation</b>				<u><u>\$76,500,000</u></u>

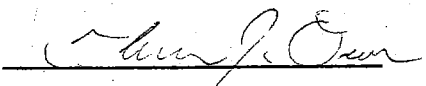
16 Section 3. The uses of funding outlined above for ~~\$74,000,000~~ \$76,500,000 are herein  
17 placed on Controller's Reserve pending the sale of the General Obligation Bonds.

19 Section 4. The Controller is authorized to apply funds appropriated by this ordinance to  
20 abate advanced expenditures incurred by the General Fund for projects supported by the  
21 Road Repaving and Street Safety bonds that are eligible to be reimbursed by bond proceeds.

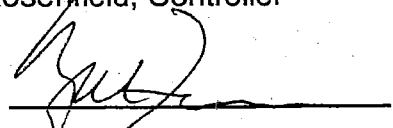
23 Section 6. The Controller is authorized to record transfers between funds and adjust  
24 the accounting treatment of sources and uses appropriated in this ordinance as necessary to  
25 conform with Generally Accepted Accounting Principles.

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APPROVED AS TO FORM:  
DENNIS J. HERRERA, City Attorney

By:   
Deputy City Attorney

FUNDS AVAILABLE  
Ben Rosenfield, Controller

By:   
Date: ~~December 9, 2011~~  
Amended: December 23, 2011

Items 5, 6 and 7  
Files 11-1335, 11-1343 and 11-1346  
(Continued from January 11, 2012)

Department:  
Department of Public Works, Controller's Office of Public Finance

## EXECUTIVE SUMMARY

### Legislative Objectives

- File 11-1343: Resolution providing for the issuance of up to \$248,000,000 of Road Repaving and Street Safety (RRSS) General Obligation Bonds, based on San Francisco voters approval of Proposition B in November of 2011.
- File 11-1346: Resolution authorizing and directing the sale of up to \$76,500,000 in Road Repaving and Street Safety General Obligation Bonds.
- File 11-1335: Ordinance appropriating \$76,500,000 of Road Repaving and Street Safety Bond proceeds, including (a) \$68,780,427 to the Department of Public Works (DPW) for project costs, (b) \$4,720,000 to the Municipal Transportation Agency (MTA) for project costs, (c) \$704,573 for issuance and related costs, (d) \$2,295,000 to allow for fluctuations in market conditions; and (e) placing the entire \$76,500,000 on Controller's Reserve pending the sale of the Bonds.

### Key Points

- The proposed resolution authorizes the issuance of up to \$248,000,000 in RRSS General Obligation (GO) Bonds, which were approved by San Francisco voters on November 8, 2011 as Proposition B. The RRSS Bonds will finance the repaving and reconstruction of roads, the rehabilitation and seismic improvement of street structures, the replacement of sidewalks, the installation and renovation of curb ramps, the redesign of streetscapes, and the construction, rehabilitation and renovation of traffic signal infrastructure to support transit priority.
- The proposed resolution directing the sale of up to \$76,500,000 of RRSS GO Bonds would be the first in a series of three RRSS GO Bond sales under the \$248,000,000 authorized by Proposition B.
- The proposed appropriation ordinance for \$76,500,000 in RRSS GO Bond funds includes \$73,500,427 for project-related costs, \$704,573 for bond oversight and cost of issuance, and \$2,295,000 for a reserve to allow for fluctuations in the financing market between the date when the Board of Supervisors adopts the proposed legislation and the sale date.
- Under the proposed appropriation ordinance, project-related costs will total \$73,500,427. DPW will use (a) \$44,153,496 for the street resurfacing project, (b) \$8,835,199 for the curb ramp improvement project, (c) \$5,036,404 for the sidewalk improvement project, (d) 5,200,000 for the street structures project and (e) \$5,555,328 for the streetscape project, for a total of \$70,223,681. MTA will use (a) \$4,220,000 for upgrades to traffic signal controller equipment, (b) \$250,000 for the installation of new traffic signals, and (c) \$250,000 for other traffic signal infrastructure upgrades.

### Fiscal Impact

- The proposed resolution authorizing the sale of up to \$76,500,000 in RRSS GO Bonds will have a projected annual interest rate of 6.0 percent over approximately 20 years, with estimated total debt service payments of \$131,872,035, including \$57,667,035 in interest and \$74,205,000 in principal, with estimated average annual debt service payments of \$6,593,602. Debt service would be paid from increased Property Taxes, such that an owner of a single family residence with an assessed value of \$500,000 would pay additional Property Taxes of approximately \$14.30 per year.

### Recommendation

Approve the proposed ordinance (File No. 11-1335) and the proposed resolutions (File Nos. 11-1343 and 11-1346).

## MANDATE STATEMENT / BACKGROUND

### Mandate Statement

Section 9.106 of the City's Charter provides that the Board of Supervisors is authorized to provide for the issuance and sale of General Obligation bonds in accordance with State law or local procedures adopted by ordinance. Section 9.105 of the City's Charter provides that (a) amendments to the appropriation ordinance, as finally adopted, are to be adopted in the same manner as other ordinances<sup>1</sup> and (b) no amendment to the appropriation ordinance may be adopted unless the Controller certifies the availability of funds.

### Background

On November 8, 2011, the voters of San Francisco approved Proposition B, which authorized the issuance of \$248,000,000 of Road Repaving and Street Safety (RRSS) General Obligation Bonds. The RRSS Bonds will finance the repaving and reconstruction of roads, the rehabilitation and seismic improvement of street structures, the replacement of sidewalks, the installation and renovation of curb ramps, the redesign of streetscapes, and the construction, rehabilitation and renovation of traffic signal infrastructure. As shown in Table 1 below, the total not-to-exceed RRSS Bond Program Budget is \$248,000,000.

**Table 1: Road Repaving and Street Safety General Obligation Bond Budget**

Description	Total Budget
Street Repaving and Reconstruction	\$149,00,000
Streetscape, Pedestrian, and Bicycle Safety Improvements	50,000,000
Sidewalk Accessibility Improvements (Curb Ramps and Sidewalks)	22,000,000
Street Structures Rehabilitation	7,000,000
<b>DPW Subtotal</b>	<b>228,000,000</b>
Traffic Signal Infrastructure	20,000,000
<b>MTA Subtotal</b>	<b>20,000,000</b>
<b>Total RRSS Budget</b>	<b>\$248,000,000</b>
<b>Source:</b> 2011 Road Repaving and Street Safety Bond Program Brochure	

The street, sidewalk, street structure, and streetscape improvement projects totaling \$228,000,000 will be managed by the Department of Public Works (DPW). The traffic signal projects totaling \$20,000,000 will be managed by the Municipal Transportation Agency (MTA). The single largest project under the subject RRSS General Obligation Bonds will be the repaving, repair and reconstruction of approximately 1,389 street segments at an estimated cost of \$149,000,000.

<sup>1</sup> In accordance with Section 2.105 of the San Francisco Charter, the approval of an ordinance requires two readings at separate Board of Supervisors meetings, held at least five days apart.

**DETAILS OF PROPOSED LEGISLATION**

**File 11-1343:** The proposed resolution would authorize the issuance of up to \$248,000,000 of Road Repaving and Street Safety (RRSS) General Obligation Bonds for all of the RRSS funds approved by the voters on November 8, 2011 under Proposition B..

**File 11-1346:** The proposed resolution would authorize the sale of not-to-exceed \$76,500,000 aggregate principal amount of RRSS General Obligation Bonds.

The proposed resolution:

- Authorizes the Director of Public Finance to determine the sale date, interest rates, principal amount of the bonds, maturity and redemption dates, with the provision that interest rates cannot exceed 12 percent and the maturity date cannot extend after June 15, 2037;
- Provides for the execution, authentication and registration of the 2011 Road Repaving and Street Safety, Series 2012C Bonds;
- Sets the terms for transferring or redeeming the bonds;
- Provides for defeasance of the bonds;
- Requires a special Series 2012C Bond subaccount for payment of principal and interest; and a special Series 2012B project subaccount for acquisition, renovation, and construction of bond-funded projects;
- Approves the appointment of the Depository Trust Company as the securities depository, and authorizes the Treasurer to appoint fiscal and other agents;
- Approves the (a) Office Notice of Sale, which announces the date, time and terms of the competitive bond sale; (b) Notice of Intention to Sell Bonds;
- Approves the Official Statement, describing the sources and uses of funds, security for the Bonds, risk factors, and tax and other legal matters, among other information; and authorizes the Controller or Director of Public Finance to revise the Official Statement to conform to the City's Comprehensive Annual Fiscal Report (CAFR);
- Restricts use of the bond proceeds to the public purpose for which the bonds were intended;
- Approves the Continuing Disclosure Certificate, which provides certain financial information and operating data relating to the City (the "Annual Report") not later than 270 days after the end of the fiscal year and to provide notices of the occurrence of certain enumerated events, if material ;
- Authorizes City officials who have responsibility for executing documents related to the Series 2012 C Bonds, including the Controller, Director of Public Finance, and Treasurer, to modify the documents as necessary, except that the Series 2012C Bond amount cannot exceed \$76,500,000; and
- Subjects the Series 2012C Bonds to the reporting requirements of the Citizens' General Obligation Bond Oversight Committee.

**File 11-1335:** The proposed ordinance would appropriate the entire \$76,500,000 from the above-noted first RRSS General Obligation Bond sale. As shown in Table 2 below, of the total \$76,500,000 from the first Bond sale, (a) \$73,500,427 would be for direct project related costs, (b) \$704,573 would be for issuance and related costs, and (c) \$2,295,000 is a reserve to allow for fluctuations in market conditions and the resulting interest rates between the date that subject bonds are appropriated by the Board of Supervisors and February 2012, when the bonds are anticipated to be sold.

Table 2 below identifies that DPW will require (a) \$44,153,496 for the street resurfacing project, (b) \$8,835,199 for the curb ramp improvement project, (c) \$5,036,404 for the sidewalk improvement project, (d) 5,200,000 for the street structures project and (e) \$5,555,328 for the streetscape project, for a total of \$68,780,427.

As shown in Table 2, MTA will use (a) \$4,220,000 for upgrades to traffic signal controller equipment, (b) \$250,000 for traffic signals, and (c) \$250,000 for other traffic signal infrastructure upgrades, for a total of \$4,720,000. According to Ms. Cheryl Liu, Senior Transportation Engineer at MTA, the upgrades to the traffic signal controller equipment are part of the transit signal priority (TSP) engineering strategy used to advance the City's "Transit First" policy by providing green signal indications to transit vehicles when they approach the signalized intersections.

**Table 2: Road Repaving and Street Safety General Obligation Bond  
Total Budget and Proposed Request for Bond Sale and Appropriation**

Description	Total Project Budget	First Bond Sale and Appropriation for Direct Project Costs	First Bond Sale and Appropriation for Cost of Issuance, Bond Oversight, and Underwriters Discount**	First Bond Sale and Appropriation Total Request	Future Bond Sales and Supplemental Requests
<b>Department of Public Works (DPW)</b>					
Street Resurfacing	\$146,041,893	\$44,153,496	\$423,255	\$44,576,751	\$101,465,142
Curb Ramp Improvement	13,594,484	8,835,199	84,693	8,919,892	4,674,592
Sidewalk Improvement	7,859,962	5,036,404	48,279	5,084,683	2,775,279
Street Structures	7,212,546	5,200,000	49,847	5,249,847	1,962,699
Streetscape	39,246,350	5,555,328	53,254	5,608,582	33,637,768
<b>DPW Subtotal</b>	<b>213,955,235</b>	<b>68,780,427</b>	<b>659,328</b>	<b>69,439,755</b>	<b>144,515,480</b>
<b>Municipal Transportation Agency (MTA)</b>					
Traffic Signal Controller Upgrades	\$17,500,000	\$4,220,000	\$40,452	\$4,260,452	\$13,239,548
New Traffic Signals	2,210,000	250,000	2,396	252,396	1,957,604
Traffic Signal Infrastructure Upgrades	250,000	250,000	2,396	252,396	(2,396)
Streetscape	9,980,000	0	0	0	9,980,000
<b>MTA Subtotal</b>	<b>29,940,000</b>	<b>4,720,000</b>	<b>45,245</b>	<b>4,765,245</b>	<b>25,174,755</b>
<b>Costs of Issuance, Bond Oversight, Underwriters Discount, and Reserve</b>	<b>4,104,765</b>				
<b>RRSS Budget</b>	<b>\$248,000,000</b>	<b>\$73,500,427</b>	<b>\$704,573</b>	<b>\$74,205,000</b>	<b>\$173,795,000</b>
			<b>Reserve Pending Subject \$76,500,000 Bond Sale*</b>	<b>2,295,000</b>	
			<b>Total</b>	<b>\$76,500,000</b>	<b>\$171,500,000</b>
*The amount of the Reserve Pending Bond Sale is subject to change due to bond market conditions at the time of sale. The Controller's Office makes technical adjustments based on the sale results. If the \$2,295,000 in Reserves is not used, those funds must be re-authorized by the Board of Supervisors through subsequent sale resolutions in order to be issued.					
**Table 3 below provides a breakdown of the Cost of Issuance and Bond Oversight expenditures. Issuance and Bond Oversight expenditures associated with the project costs will be paid through the Controller's Office, as opposed to by the DPW or the MTA.					
<b>Sources:</b> San Francisco Department of Public Works, Municipal Transportation Agency, and Office of Public Finance.					

Table 3 below provides a breakdown of the \$704,573 for the cost of issuance, underwriter's discount, allocation to the Controller's Audit Fund, and bond oversight of the proposed not-to-exceed \$76,500,000 RRSS General Obligation Bond issuance and appropriation.



**Table 3: Proposed Cost of Issuance and Bond Oversight**

Description	Amount
Cost of Issuance <sup>2</sup>	\$112,342
Underwriter's Discount <sup>3</sup>	371,025
City Auditor .1% allocation for the General Obligation Bond Oversight Committee Audits	74,205
City Services Auditor .2% allocation for the Controller's Audit Fund	147,001
<b>Total</b>	<b>\$704,573</b>
<b>Source:</b> San Francisco Office of Public Finance	

**FISCAL IMPACTS**

According to Mr. Ababon, the proposed issuance of \$248,000,000 in Road Repaving and Street Safety General Obligation Bonds is expected to be sold in three series between February 2012 and 2014 as shown in Table 4 below.

**Table 4: Three Anticipated Bond Sales**

Date	Direct Project Costs Plus Cost of Issuance and Bond Oversight
February, 2012	\$74,205,000*
2013	67,230,000
2014	85,350,000
<b>Total</b>	<b>\$226,785,000**</b>
*The anticipated sale amount of \$74,205,000 does not include the \$2,295,000 placed on reserve to provide for market fluctuations between now and the sale date. The total appropriation request of \$76,500,000 includes both the anticipated sale amount (\$74,205,000) and reserves (\$2,295,000) pending the first series of bond sales.	
**The total bond sale amount of \$226,785,000 does not include (a) approximately \$5 million in costs for bike and pedestrian streetscape projects that will be incurred after the second bond sale, and (b) approximately \$10 million in costs for street resurfacing that will be incurred after the second bond sale. See description below.	
<b>Source:</b> San Francisco Office of the Controller	

As shown in Table 4, the total amount of the three bond sales is estimated to be \$226,785,000, which is \$21,215,000 less than the not-to-exceed amount of \$248 million authorized by voters on November 8, 2011. According to Mr. Douglas Legg, Manager of Finance, Budget and Performance at DPW, approximately \$9.98 million of the difference is due to the fact that a street resurfacing project related to the HOPE SF public housing project was not included in the bond expenditure budget, and approximately \$9.98 million of costs anticipated for MTA bike.

<sup>2</sup> Cost of Issuance includes payments for bond, disclosure and tax counsel fees; financial advisory fees; rating agency fees; printing costs; and City costs for the Office of Public Finance, Treasurer, Controller, and City Attorney's Office.

<sup>3</sup> The Underwriters Discount refers to the fact that the original purchaser of the bonds that submitted the most competitive bid for the bonds includes a compensation component for underwriting the bonds and associated risks. This compensation component is included in the bid price submitted for the bonds. Thus, the award of the bonds based on the most competitive bid takes into consideration the amount of Underwriter's Discount.

and pedestrian streetscape projects were not included. Neither of these projects will be initiated until after the second bond sale, according to Mr. Legg.

According to the December 12, 2011 Memorandum from Ms. Sesay, the not-to-exceed \$76,500,000 of RRSS General Obligation Bonds are projected to have an annual interest rate of 6.0 percent over approximately 20 years. These bonds will result in estimated total debt service payments of \$131,872,035, including \$57,667,035 in interest and \$74,205,000 in principal, with estimated average annual debt service payments of \$6,593,602.

Repayment of such annual debt service will be recovered through increases to the annual Property Tax rate which, according to the Controller's Office, average \$0.029 per \$1,000 of assessed valuation over the anticipated 20-year term of the Bonds. A single family residence with an assessed value of \$500,000, assuming a homeowners exemption of \$7,000, would pay average annual additional Property Taxes to the City of \$14.30 per year ( $\$500,000 - \$7,000 / \$1,000 \times \$0.029$ ) if the proposed \$76,500,000 RRSS General Obligation Bond is issued and appropriated.

## RECOMMENDATION

Approve the proposed ordinance (File 11-1335) and resolutions (Files 11-1343 and 11-1346).