File No.	120430	Committee Item No.	6
_		Board Item No.	

### COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Budget and Finance Committee	Date	May 24, 2012
Board of Su	pervisors Meeting	Date	
Cmte Boar	r <b>d</b>	X.	
	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst   Legislative Analyst Report Youth Commission Report Introduction Form (for hearings) Department/Agency Cover Lette MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 — Ethics Commission Award Letter Application Public Correspondence	٠.	port
OTHER	(Use back side if additional spa	ce is neede	d)
	by: Victor Young by: Victor Young	Date <u>May</u> Date	18, 2012

[Appropriating \$141,171,000 for Hetch Hetchy Water and Power Capital Improvements at the Public Utilities Commission for FY2012-2013 and FY2013-2014]

Ordinance appropriating \$141,171,000 of Hetch Hetchy revenue, Californian Energy Commission loan and Power and Water Revenue Bonds for the San Francisco Public Utilities Commission (SFPUC) Hetch Hetchy Enterprise's Capital Improvement Program consisting of \$51,383,000 for FY2012-2013, and \$89,788,000 for FY2013-2014, and placing applicable appropriations by project on Controller's reserve subject to SFPUC's and Board of Supervisors' discretionary approval following completion of project-related analysis pursuant to the California Environmental Quality Act, where required, and receipt of proceeds of indebtedness and loan funds.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The sources of funding outlined below are herein appropriated to reflect the funding available for FY2012-2013 and FY2013-2014.

### SOURCES Appropriation

Fund	Index Code /	Subobject	Description	Amount
	Project Code		<u>.                                    </u>	
5TCPFXXX State CEC	CUH89601 /	80199	State Loan	\$3,000,000
Loan Fund	*HHP5TCPFXXX		Funds	

Section 2. The uses of funding outlined below are herein appropriated in Subobject 06700 Buildings Structures and Improvements, 06R00 Capital Renewal Projects and 081C4 Internal Audits, and reflects the projected uses of funding to support the Hetch Hetchy Capital Improvement Program at the San Francisco Public Utilities Commission for FY2012-2013 and FY2013-14.

### **USES Appropriation**

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1	Fund	Index Code /	Subobject	Description	Amount
1	rutiu	Project Code	Cancajos		
2	CTODEVYY Chale	CUH89601 /	06700	Streetlight	\$3,000,000
3	5TCPFXXX State		00700		
4	CEC Loan Fund	HHPX5TCPFXXX		Improvement Program	
5					
6	5TAAAACP – Hetchy	CUH89601 /	. 06700	Streetlight	\$9,833,00
7	Continuing Capital	518961		Improvement Program	
8	Project Fund				
9					
10	5TAAAACP - Hetchy	CUH89101 /	06700	Load Meter Program	\$2,500,00
11	Continuing Capital	518911			, '
12	Project Fund	•			
13		• •	1		
14	5TAAAACP – Hetchy	: CUH98501 /	06700	Transbay Transit	\$6,258,00
15	Continuing Capital	519851		Center	
16	Project Fund	•			
17					
18	5TAAAACP Hetchy	CUH88501 /	06700	Transmission/	\$2,715,00
19	Continuing Capital	518851		Distribution	
20	Project Fund	010001		Improvements	
	Project Fund	ī			
21	ETAAAAOD Hatabaa	CHI 100204 /	06700	Generation – Small	\$2,500,00
22	5TAAAACP – Hetchy	CUH99301 /	08700		Ψ2,000,00
23	Continuing Capital	519931	•	Renewables	
24	Project Fund		•		
25		•			
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	Mayorlee				

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		•			
1	Fund	Index Code /	Subobject	Description	Amount
2		Project Code			
3	5TAAAACP – Hetchy	CUH99401 /	06700	Generation – Small	\$400,000
4	Continuing Capital	519941		Hydro	
5	Project Fund				
6					
, ,7	5TAAAACP – Hetchy	CUH94763 /	06700	SF GoSolar	\$4,000,000
8	Continuing Capital	519463			
9	Project Fund				
10			. (		
11	5TAAAACP – Hetchy	C⊍H98301 /	06700	Civic Center Energy	\$1,924,000
12	Continuing Capital	519831		Efficiency	
13	Project Fund		4 - 4		·
14				· · · · · · · · · · · · · · · · · · ·	
15	5TAAAACP – Hetchy	CUH98601 /	06700	General Fund Dept.	\$2,500,000
16	Continuing Capital	519861		Energy Efficiency	
17	Project Fund				
18					
19	5TAAAACP – Hetchy	CUH98501 -	06700	Energy Efficiency – All	\$300,000
20	Continuing Capital	519851		Others	
21	Project Fund				
22					
23	5TAAAACP – Hetchy	CUH98001 -	06700	Treasure Island	\$3,900,000
24	Continuing Capital	519801		Capital Improvements	
25	Project Fund				
	Mayor Lee BOARD OF SUPERVISOR	₹ <b>8</b>	(		Page 4 5/8/2012

	•				
1	Fund	Index Code /	Subobject	Description	Amount
2		Project Code			
3	5TCPF13A - 2013A	CUH10000	06700	Hetchy Water -	\$28,000,000
4	Hetchy Water	HHPX5TCPF13A		Water Only Project	
5	Revenue Bonds				
6		:			
7	5TAAAACP - Hetchy	CUH10100 /	06700	Hetchy Water –	\$27,337,000
8	Continuing Capital	511011		Power Only Projects	
9	Project Fund				
10					
11	5TCPF14A – 2014A	CUH10100 /	06700	Hetchy Water –	\$10,000,000
12	Power Enterprise	HHPX5TCPF14A		Power Only Projects	
13	Revenue Bonds				· ·
14					
15	5TCPF13A – 2013A	CUH10200/	067.00	Hetchy Joint Projects	\$11,602,350
16	Hetchy Water	HHPX5TCPF13A		– Water	
17	Revenue Bonds		•		
18	2				
19	5TAAAACP Hetchy	CUH10200 /	06700	Hetchy Joint Projects	\$14,180,650
20	Continuing Capital	511021		– Power	
21	Project Fund				
22					
23	5TCPF13A – 2013A	CUH30000 /	07311 Bond	Hetchy Water	\$7,802,19
24	Hetchy Water	*HHP5TCPF13A	Issuance Cost-	Financing Costs	
25	Revenue Bonds	•	Unamortized		
	Mayor Lee BOARD OF SUPERVISORS		r · · · · · · · · · · · · · · · · · · ·		Page 5
	BOARD OF GOT ERVISORIO				5/8/2012

	·				
1	Fund	Index Code /	Subobject	Description	Amount
2		Project Code			
3	5TCPF14A – 2014A	CUH30000 /	07311 Bond	Hetchy Power	\$2,106,555
4	Power Enterprise	*HHP5TCPF14A	Issuance Cost-	Financing Costs	
5	Revenue Bonds		Unamortized		
6			4	-	
7	5TCPF13A - 2013A	CUH30000 /	081C4 Internal	City Services Auditor	\$95,047
8	Hetchy Water	*HHP5TCPF13A	Audits		
9	Revenue Bonds			•	
10					
11	5TCPF13A – 2013A	CUH30000 /	081XX Revenue	Revenue Bond	\$23,762
12	Hetchy Water	*HHP5TCPF13A	Bond Oversight	Oversight Committee	
13	Revenue Bonds		Committee		
14		•			
15	5TCPF14A – 2014A	СЏН30000 /	081C4 Internal	City Services Auditor	\$187,295
16	Power Enterprise	*HHP5TCPF14A	Audits		•
17	Revenue Bonds	·			
18					
19	5TCPF14A – 2014A	CUH30000 /	081XX Revenue	Revenue Bond	\$6,150
20	Power Enterprise	*HHP5TCPF14A	Bond Oversight	Oversight Committee	
21	Revenue Bonds		Committee	•	
22					
23	Total USES Appropriati	on			\$141,171,000
24					

Section 3. Of the above appropriated amount, \$282,342, representing 0.2% of the expenditure budget net of bond financing and audit costs is to be allocated and available to

Mayor Lee BOARD OF SUPERVISORS

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support the Controller's Audit Fund, pursuant to Charter Appendix F1.113; and \$29,912, representing 0.05% of gross bond proceeds is to be allocated and available to support the Public Utilities Commission Revenue Bond Oversight Committee, pursuant to Administrative Code Section 5A.31. These appropriations may be increased or decreased by the Controller based on changes to expenditure appropriations or actual gross bond proceeds to conform to the applicable Charter and Administrative Code formulas.

Section 4. Associated Bond financing costs for Hetchy Water, \$7,802,191 and Hetchy Power, \$2,106,555 is also hereby appropriated, including but not limited to, issuance costs, debt service reserve, capitalized interest, rating agency, disclosure costs and Revenue Bond Oversight Committee costs, all on controllers reserve pending receipt of bond proceeds. To the extent that net available bond proceeds after financing costs are more than budgeted, the Department may use such surplus bond proceeds as a substitute for other sources budgeted in this appropriation.

Section 5. The appropriations herein are effective as of July 1, 2012. The bond-funded portion of all included appropriation shall be placed on Controller's Reserve pending the availability of funds. The portion of appropriation funded by FY2013-14 operating revenues shall be placed on Controller's Reserve until July 1, 2013. Release of project-related appropriation reserves by the Controller is also subject to the prior occurrence of the SFPUC's and the Board of Supervisors' discretionary adoption of CEQA findings for projects, following review and consideration of completed project-related environmental analysis, where required, pursuant to CEQA, the State CEQA Guidelines, and Chapter 31 of

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18	
21 22 23	The second secon
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the San Francisco Administrative Code.		
Section 6. This supplemental appropriatio	on reflects the funding and appropriation available	)
for Fiscal Year 2012-2013 and Fiscal Yea	ar 2013-2014 and therefore, will be budgeted July	/
1, 2012 consistent with the SFPUC's two-y	ear budget submission.	
Section 7. The Controller is authorized to	o record transfers between funds and adjust the	<b>,</b>
accounting treatment of sources and use	s appropriated in this ordinance as necessary to	)
conform to Generally Accepted Accounting	g Principles.	
APPROVED AS TO FORM:	FUNDS AVAILABLE:	>
DENNIS J. HERRERA, City Attorney	BEN ROSENFIELD, Controller	
By: Carl Ciol	By: Muh	

Date 5/8/2012

Deputy City Attorney

### OFFICE OF THE MAYOR SAN FRANCISCO



EDWIN M. LEE MAYOR

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM: Mayor Edwin M. Lee 96.

RE:

Substitute Ordinance - Appropriating \$141,171,000 for Hetch Hetchy Water and Power capital improvements at the Public Utilities Commission

for FY2012-2013 and FY2013-2014

DATE:

May 8, 2012

Attached for substitution to the Board of Supervisors is the ordinance appropriating \$141,171,000 of Hetch Hetchy revenue, Californian Energy Commission (CEC) loan and Power and Water Revenue Bonds for the San Francisco Public Utilities Commission (SFPUC) Hetch Hetchy Enterprise's Capital Improvement Program consisting of \$51,383,000 for FY2012-2013 and \$89,788,000 for FY2013-2014, and placing applicable appropriations by project on Controller's reserve subject to SFPUC's and Board of Supervisors' discretionary approval following completion of project-related analysis pursuant to the California Environmental Quality Act (CEQA), where required, and receipt of proceeds of indebtedness and loan funds.

I request that this item be calendared in Budget and Finance Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

# CITY AND COUNTY OF SAN FRANCISCO . BOARD OF SUPERVISORS

### **BUDGET AND LEGISLATIVE ANALYST**

1390 Market Street, Suite 1150, San Francisco, CA 94102 (415) 552-9292 FAX (415) 252-0461

May 22, 2012

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. B. E	5 4

Budget and Finance Committee

FROM:

Budget and Legislative Analyst

SUBJECT:

Recommendations of the Budget and Legislative Analyst for Amendment of the

Mayor's Fiscal Year 2012-2013 to Fiscal Year 2013-2014 Budget.

<u>Page</u>

### Descriptions for Departmental Budget Hearing, May 24, 2012 Meeting, 10:00 a.m.

PUC	Public Utilities Commission	
	Department of the Environment	
	Municipal Transportation Agency	

Harvey M. Rose

cc: Supervisor Chu

Supervisor Avalos

Supervisor Kim Supervisor Cohen

Supervisor Wiener President Chiu

President Chiu Supervisor Campos Supervisor Elsbernd Supervisor Farrell Supervisor Mar Supervisor Olague

Clerk of the Board Cheryl Adams

Mayor Lee

Controller Kate Howard DEPARTMENT:

PUC - PUBLIC UTILITIES COMMISSION

### BUDGET REVIEW EXECUTIVE SUMMARY FIXED TWO YEAR BUDGET, FY 2012-13 & FY 2013-14

### YEAR ONE (FY 2012-13)

### **Budget Changes**

The department's proposed budget of \$704,956,414 for FY 2012-13 is \$18,536,224 or 2.6% less than the original budget of \$723,492,638 for FY 2011-12.

### Personnel Changes

The number of full-time equivalent positions (FTE) budgeted for FY 2012-13 is 1,622 FTEs, which is 6 FTEs more than the 1,616 FTEs in FY 2011-12. This represents 0.4% increase in FTEs from the original budget for FY 2011-12.

### Revenue Changes

Department revenues, consistent with expenditures, have decreased by \$18,536,224 or 2.6%, from the original FY 2011-12 budget of \$723,492,638 to the proposed FY 2012-13 budget of \$704,956,414.

### YEAR TWO (FY 2013-14)

### **Budget Changes**

The department's proposed budget of \$775,739,283 for FY 2013-14 is \$70,782,869 or 10.0% more than the proposed budget of \$704,956,414 for FY 2012-13.

### Personnel Changes

The number of FTEs budgeted for FY 2013-14 is 1,623 FTEs, which is 1 FTE more than the 1,622 FTEs in FY 2012-13.

### Revenue Changes

Department revenues, consistent with expenditures, have increased by \$70,782,869 or 10.0%, from the proposed FY 2012-13 budget of \$704,956,414 to the proposed FY 2013-14 budget of \$775,739,283.

### RECOMMENDED REDUCTIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$2,576,394 in FY 2012-13 and \$2,801,604 in FY 2013-14.

### DEPARTMENT: PUC – PUBLIC UTILITIES COMMISSION

### SUMMARY OF PROGRAM EXPENDITURES:

	FY 2011-12 Original Budget	FY 2012-13 Proposed Budget	Increase/ (Decrease) from FY 2011-12	FY 2013-14 Proposed Budget	Increase/ (Decrease) from FY 2012-13
PUBLIC UTILITIES COMMISSION					
ADMINISTRATION	\$112,184,853	\$188,958,806	\$76,773,953	\$208,772,837	\$19,814,031
CUSTOMER SERVICES	11,984,647	12,561,644	576,997	12,975,905	414,261
DEBT SERVICE	212,923,930	232,022,270	19,098,340	274,689,954	42,667,684
ENGINEERING	. 0	0	0	. 0	0
FINANCE	10,148,226	10,684,141	535,915 .	10,958,753	274,612
GENERAL MANAGEMENT	(55,946,417)	(59,207,238)	(3,260,821)	(60,648,302)	(1,441,064)
HETCH HETCHY CAPITAL PROJECTS	73,686,500	2,000,000	(71,686,500)	2,000,000	0.
HETCHY WATER OPERATIONS	50,487,873	59,486,896	8,999,023	55,417,772	(4,069,124)
HUMAN RESOURCES	9,581,837	10,135,362	553,525	10,420,474	285,112
MANAGEMENT INFORMATION	19,542,846	20,525,731	982,885	20,746,225	220,494
OPERATING RESERVE	13,434,935	20,798,138	7,363,203	36,122,807	15,324,669
POWER INFRASTRUCTURE DEVELOPMENT	9,316,096	21,721,891	12,405,795	22,297,133	575,242
POWER PURCHASING/ SCHEDULING	44,505,295	45,851,628	1,346,333	45,971,131	119,503
POWER UTILITY SERVICES	11,869,084	342,000	(11,527,084)	357,000	15,000
STRATEGIC PLANNING/ COMPLIANCE	10,596,544	12,785,185	2,188,641	12,881,037	95,852
WASTEWATER CAPITAL PROJECTS	30,652,450	0	(30,652,450)	0	0
WASTEWATER COLLECTION	30,100,426	31,317,585	1,217,159	31,890,746	573,161
WASTEWATER OPERATIONS	6,413,336	3,051,622	(3,361,714)	3,072,021	20,399
WASTEWATER TREATMENT	69,931,755	70,704,830	773,075	72,039,834	1,335,004
WATER CAPITAL PROJECTS	39,270,330	5,001,000	(34,269,330)	5,713,000	712,000
WATER SOURCE OF SUPPLY	20,925,744	20,002,385	(923,359)	21,127,014	1,124,629
WATER TRANSMISSION/ DISTRIBUTION	49,043,342	50,988,696	1,945,354	51,668,436	679,740
WATER TREATMENT	37,910,802	42,618,602	4,707,800	42,882,303	263,701
Subtotal	\$818,564,434	\$802,351,174	(\$16,213,260)	\$881,356,080	\$79,004,906
Less Interdepartmental Recoveries And		+	(+ 20,220)	+301,350,000	\$1.5,00 i,500
Transfers	(95,071,796)	(97,394,760)	(2,322,964)	(105,616,797)	(8,222,037)
Net Uses	\$723,492,638	\$704,956,414	(\$18,536,224)	\$775,739,283	\$70,782,869

DEPARTMENT: PUC - PUBLIC UTILITIES COMMISSION

#### FY 2012-13

The PUC's proposed budget for FY 2012-13 is \$18,536,224 less than the budget for FY 2011-12. The PUC has proposed the following major changes in FY 2012-13:

- Scheduled debt service has increased due to increasing debt payments for outstanding Water Revenue Bonds to fund the Water Systems Improvement Program (WSIP), which began in 2005 and involves the rebuild and retrofit of the Hetch Hetchy Water System.
- The department is proposing two new positions: (1) one new 5148 Water Operations Analyst is being requested by the Wastewater Enterprise to help respond to various sewer inquiries from the public and other agencies that have increased as a result of sewer condition assessments; and (2) one new 7246 Sewer Repair Supervisor to support sewer condition assessments and help prioritize sewer replacement for areas with critical needs.
- Professional services contracts in the Wastewater Enterprise have increased to (a) respond to an Environmental Protection Agency inspection of the Southeast Water Pollution Control Plant facility and collection system; (b) examine the unexpected results from acute toxicity tests at the Southeast Water Pollution Control Plant; and (c) enable compliance with new regulatory mandates under the revised National Pollutant Discharge Elimination System Municipal Separate Storm Sewer System (MS4) Phase II General Permit.
- New funding is included in the Hetch Hetchy Water Division for fisheries studies as ordered by the Federal Energy Regulatory Commission (FERC) as part of the requirements under the Turlock and Modesto Irrigation Districts' FERC license to operate the Don Pedro Project.
- The Hetch Hetchy Water Division has negotiated a water transfer with Modesto Irrigation District as anticipated by the WSIP and approved by the Public Utilities Commission in October 2008. This includes funding for a California Environmental Quality Act (CEQA) review of potential water transfer from Modesto Irrigation District.
- New funding is included for the Hetch Hetchy Water Division for Western Electricity Coordinating Council (WECC)/North American Electric Reliability Corporation (NERC) regional standard compliance for owners, operators and users of the Bulk Electric System (BES).
- The Hetch Hetchy Power Division includes new funding for a business and strategic assessment to assist Hetchy Power to better serve an increasing number of retail electric customers and for the Advance Metering Infrastructure (AMI) Master Data Management (MSM) implementation.
- An increase in permanent salaries and mandatory fringe benefits due to Memoranda of Understanding (MOU) changes.
- The Department has prioritized completion of WSIP, resulting in decreased funding for Capital Improvement Projects in the Water Enterprise.
- PUC is proposing reduced administrative costs to the Water, Wastewater, and Hetch Hetchy divisions.

DEPARTMENT: PUC-PUBLIC UTILITIES COMMISSION

### FY 2013-14

The PUC's proposed budget for FY 2013-14 is \$70,782,869 and includes the following major changes:

- Annualization of new positions.
- An increase in scheduled debt service resulting from increasing debt payments for outstanding Water Revenue Bonds to fund WSIP.
- Increases in mandatory fringe benefits for department staff.
- A decrease in the Capital Improvement Projects for the Water Division due to WSIP.

### **DEPARTMENT PERSONNEL SUMMARY:**

The number of FTEs in FY 2012-13 is 1,622 or 6 more than the 1,616 FTEs in FY 2011-12.

The number of FTEs in FY 2013-14 is 1,623 or 1 more than the 1,622 FTEs in FY 2012-13.

The Water Enterprise's FY 2012-13 budget includes 11 positions that are reassigned from the Infrastructure division.

The Wastewater Enterprise's FY 2012-13 budget includes two new positions noted above, annualization of positions approved in FY 2011-12, and budget system adjustments. No positions are proposed for deletion in FY 2012-13 and FY 2013-14.

The PUC Bureaus include increased FTEs from 13 positions that were new in FY 2011-12 and are annualized in the FY 2012-13 budget. The Bureaus budget includes two positions that are new in FY 2012-13.

DEPARTMENT: PUC-PUBLIC UTILITIES COMMISSION

#### Revenues

The PUC receives operating revenue from utility rates charged to San Francisco individuals and businesses for water and wastewater use; wholesale water rates charged to the PUC's wholesale customers; electricity sales from power generated by Hetch Hetchy, and other sources. Revenues in the proposed FY 2012-13 and FY 2013-14 PUC budgets include:

- Increased revenues from the sale of water to San Francisco consumers based rate increases which are part of the five-year rate plan the PUC implemented in FY 2008-09. 1
- Increased revenues from the water rate increases for wholesale customers, as part of the five-year rate plan the PUC implemented in FY 2008-09.
- Increased revenues from sewer services to San Francisco consumers based rate increases which are part of the five-year rate plan the PUC implemented in FY 2008-09.<sup>2</sup>

### LEGISLATION

### Items 4 and 9. Files 12-0428 and 12-0469

File 12-0428 is an ordinance that would appropriate \$587,756,000 of proceeds from wastewater revenue bonds, wastewater revenues and interest income in order to finance improvements to the San Francisco City sewer system, renewal and replacement projects for sewer and treatment facilities, the Treasure Island Project, other wastewater capital projects, and City Auditor costs. File 12-0428 would also accept and expend a Department of Water Resources grant in the amount of \$24,146,000. File 12-0469 is an ordinance that would increase the PUC's authority under San Francisco's 2002 Proposition E to issue Water Revenue Bonds by \$522,810,000.

In 2002, San Francisco voters approved Proposition E, which allows the PUC to issue debt without further approval of the voters, subject to approval of two-thirds of the Board of Supervisors.

Under File 12-0469, the PUC is requesting Proposition E authority for up to \$522,810,000 for (a) various wastewater projects (a list is in Table 3), (b) financing costs (as shown in Table 1, below), and (c) \$30,000,000 in water revenue bonds that the Board of Supervisors had previously approved for expenditure in FY 2011-12, as shown in Table 1. According to Mr. Mike Brown, Capital Finance Analyst for the PUC, legislation to issue \$30,000,000 in water revenue bonds had not been previously approved by the Board of Supervisors in FY 2011-12 and is being included in File 12-0469 for Board of Supervisors approval.

<sup>&</sup>lt;sup>1</sup> In accordance with Charter Section 8B.125, the Board of Supervisors has the authority to reject proposed increases in water rates. Such rate increases were previously presented to the Board of Supervisors.

<sup>&</sup>lt;sup>2</sup> In accordance with Charter Section 8B.125, the Board of Supervisors has the authority to reject proposed increases in sewer rates. Such rate increases were previously presented to the Board of Supervisors.

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

DEPARTMENT: PUC - PUBLIC UTILITIES COMMISSION

Table 1

Revenue Bond Issuance Authority	Amount
Wastewater Capital Projects	\$428,530,000
Financing Costs	63,180,000
City Auditor Costs	1,100,000
Subtotal: Wastewater Revenue Bonds	\$492,810,000
Previously Approved Water Revenue Bonds in FY 2011-12	30,000,000
Total	\$522,810,000

Under File 12-0428, the PUC is requesting a supplemental appropriation of \$587,756,000 for capital improvement projects in FY 2012-13 through FY 2013-14. The sources of funds, which include proceeds from the issuance of wastewater revenue bonds requested in File 12-0469 above, as well as the use of funds are shown in Tables 2 and 3.

Table 2

Sources	Amount
Proceeds from Sale of Wastewater Revenue Bonds (File 12-0469)	\$492,810,000
Wastewater Enterprise Revenue	70,000,000
Department of Water Resources Grant	24,146,000
Interest Income	800,000
Total Sources	\$587,756,000

Table 3

Uses	Amount
Improvements to San Francisco City Sewer System	\$327,654,000
Renewal and Replacement for Sewer and Treatment Facilities	135,706,000
Treasure Island Project	5,470,000
Other Wastewater Capital Projects	54,647,000
Financing Costs	63,183,752
City Auditor Costs	1,095,248
Total Uses	\$587,756,000

Recommendation: Approve Files 12-0428 and 12-0469.

DEPARTMENT: PUC - PUBLIC UTILITIES COMMISSION

### Items 5 and 7. Files 12-0429 and 12-0467

File 12-0429 is an ordinance that would appropriate \$171,001,000 of proceeds from revenue bonds, water revenues, and interest income in order to finance improvements to San Francisco City water mains, regional water system improvements, and City Auditor costs. File 12-0467 is an ordinance that would increase the PUC's authority under San Francisco's 2002 Proposition E to issue Water Revenue Bonds by \$163,400,000 to finance improvements to San Francisco City water mains, the PUC's Hetch Hetchy Water and Power System, and City Auditor costs.

In 2002, San Francisco voters approved Proposition E, which allows the PUC to issue debt without further approval of the voters, subject to the approval of two-thirds of the Board of Supervisors. The Board of Supervisors has previously approved two ordinances authorizing the PUC to issue Water Revenue Bonds as shown in Table 4 below.

Ordinance Date **Projects** Amount 189-09 8/4/2009 \$1,310,307,119 WSIP WSIP Other Water Capital Projects (Local Water Mains) Automated Water Meter Program 89-10 4/30/2010 1,737,724,038 Water System Improvement Project Other Water Capital Projects (Local Water Mains) 49,100,000 100-11 6/20/2011 \$3,097,131,157 Total

Table 4

Under File 12-0467, the PUC is requesting Proposition E authority for the issuance and sale of up to \$163,400,000 in water revenue bonds for two projects and City Auditor costs. According to Mr. Todd Rydstrom, Assistant General Manager and Chief Financial Officer for the PUC, the \$163,400,000 in Proposition E authority would be allocated to the following projects as shown in Table 5.

Table 5

Water Revenue Bond Issuance Authority	Project Costs	Financing Costs	Total
Improvements to San Francisco City Water Mains and Regional Water System (File 12-0467)	\$96,563,000	\$19,009,624	\$115,572,624
City Auditor Costs - Water Enterprise	303,376	N/A	303,376
Subtotal: Water Improvements	\$115,876,000	\$19,009,624	\$115,876,000
Hetch Hetchy Water and Power System Improvements	39,602,350	7,841,795	47,444,145
City Auditor Costs - Hetch Hetchy Water	\$79,205	N/A	\$79,205
Total	\$136,547,931	\$26,851,419	\$163,399,350*

<sup>\*</sup> Rounded up to \$163,400,000.

DEPARTMENT: PUC-PUBLIC UTILITIES COMMISSION

Under File 12-0429, the PUC is requesting a supplemental appropriation of \$171,001,000 for capital improvement projects in FY 2012-13 through FY 2013-14. The sources of funds, which include proceeds from the issuance and sale of water revenue bonds requested in File 12-0467 above, as well as the use of funds are shown in Tables 6 and 7.

Table 6

Sources	Amount
Proceeds from Sale of Water Revenue Bonds (File 12-0467)	\$115,876,000
Water Enterprise Revenue	49,125,000
Interest Income	6,000,000
Total Sources	\$171,001,000

Table 7

Uses	Amount
Improvements to City Water Mains and Regional Water System	\$151,688,000
Financing Costs	19,009,624
City Auditor Costs	303,376
Total Uses	\$171,001,000

Recommendations: Approve Files 12-0429 and 12-0467.

### Item 6. File 12-0430

File 12-0430 is an ordinance that would appropriate \$141,171,000 for the Hetch Hetchy Water and Power Enterprise's Capital Improvement Program in FY 2012-13 and FY 2013-14. The ordinance would place applicable appropriations by project on Controller's Reserve subject to California Environmental Quality Act (CEQA) approval, where required, as well as receipt of proceeds on indebtedness and loan funds.

Under File 12-0430, \$141,171,000 is a proposed appropriation to be funded by Hetchy revenue, a Californian Energy Commission (CEC) loan, and PUC Power Revenue bonds (File 12-0468) and Water Revenue bonds (File 12-0467) as shown in Table 8 below.

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Table 8

Sources	Amount
Hetch Hetchy Revenue, Continuing Capital Project Fund	\$78,347,650
Californian Energy Commission Loan Fund	3,000,000
Hetchy Power Division Revenue Bonds (File 12-0468 – see below)	12,300,000
Water Enterprise Revenue Bonds (File 12-0467)	47,523,350
Total	\$141,171,000

Under File 12-0430, the \$141,171,000 proposed appropriation would be appropriated for Hetch Hetchy Water and Power Enterprise's Capital Improvement Program projects and for financing and City Auditor costs, as shown in Table 9.

Table 9

Uses	Amount
Hetch Hetchy Power Division Projects	\$91,347,650
Hetch Hetchy Water Division Projects	39,602,350
Hetchy Power Enterprise Revenue Bond Financing Costs (File 12-0468)	9,959,100
City Auditor Costs	261,900
Total	\$141,171,000

With the approval of the Board of Supervisors, the proposed appropriations are effective July 1, 2012. The bond-funded portion shall be placed on Controller's Reserve pending the availability of funds. Additionally, the portion of the appropriation funded by FY 2013-14 operating revenues would be placed on Controller's Reserve until July 1, 2013.

Recommendation: Approve File 12-0430.

### Item 8. File 12-0468

File 12-0468 is an ordinance that would approve the issuance and sale of power revenue bonds of an amount not to exceed \$12,300,000 by the PUC to fund Hetchy Power Division capital projects, pursuant to City Charter Section 9.107(8).

Under File 12-0468, the PUC is requesting authority to issue up to \$12,300,000 for various capital improvement projects in the Hetch Hetchy Enterprise. According to Mr. Rydstrom, of the \$12,300,000

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not to exceed amount, an estimated \$10,000,000 would be allocated to the projects proposed under File 12-0430 noted above, and \$2,300,000 would be used for financing and City Auditor costs.

Recommendation. Approve File 12-0468.

### Item 10. File 12-0544

File 12-0544 is a requested release of \$20.0 million on reserve to implement, advance, promote or enhance policies and projects consistent with City Energy Policies. The funds were placed on reserve by the Board of Supervisors on August 7, 2007 (File 07-0315). The source of funds is a \$20.0 million payment from Trans Bay Cable LLC to the PUC (the SF Electricity Reliability Payment), for Trans Bay Cable LLC's construction on and use of Port property.

Under File 07-0315, as previously approved by the Board of Supervisors, the PUC was required to consult with the Department of the Environment, the Department of Public Health (DPH), and the community in spending the \$20.0 million SF Electricity Reliability Payment on renewable energy, conservation, and environmental health programs benefiting low income, at-risk, and environmentally disadvantaged communities. On April 24, 2012, the PUC submitted a \$20.0 million spending plan, attached to this report, including (a) energy retrofits at the Human Services Agency and DPH; (b) air quality and energy retrofits at various City locations; (c) other energy projects, including energy efficiency projects with SFUSD; (d) renewable energy projects; (e) implementation of new programs, including environmental justice and education programs; and (f) green jobs training and placement. According to Mr. Carlos Jacobo, PUC Budget Manager, the PUC consulted with the Department of Environment, DPH, and the community in the development of this spending plan.

The PUC's proposed FY 2012-13 budget includes \$3.6 million of the reserved funds and the proposed FY 2013-14 budget includes an additional \$3.3 million of the reserved funds, for a total of \$6.9 million. The attached budget shows that the remaining \$13.1 million would be in FY 2014-15 through 2020-21, subject to Board of Supervisors approval.

Recommendation: Approve File 12-0544.

### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$2,576,394 in FY 2012-13 and \$2,801,604 in FY 2013-14.

Attachment Page 1 of 2

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FY2012-13 FY2013-14	51,300,000			\$120,000	\$200,000	575,000	280,000	\$94 200,000	\$200,000	360 385 65 05	\$3,585,000	\$4,000,000	\$6,000,000
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	BCR - General Management	Management										-
Attrition Savings	(0.11) $(0.21)$	(\$12,585)	(\$23,914)	\$11,329		×						T
Mandatory Fringe Benefits		(\$4,731)	(\$8,990)	\$4,259		×						
		Total Savings	\$15,588									
	The Assurance	The Assurance and Internal Controls	ols unit has two va	unit has two vacant 1824 positions, only	ns, onl							
	one of which it	plans on having fil	one of which it plans on having filled by July 1, 2012. An increase in attrition	2. An increase in	attritio							
	savings of \$11,3	29 will allow for s	savings of \$11,329 will allow for sufficient salaries in FY 2012-13	in FY 2012-13.		Rationale	nale					
Step Adjustments		\$58	(\$18,688)	\$18,746				\$58	(\$18,688)	\$18,746	L	Τ
Mandatory Fringe Benefits		\$14	(\$4,511)	\$4,497				\$14	(\$4,511)	\$4,497	-	Π
		Total Savings	\$23,243					Total Savings	. \$23,243			Γ
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	positions. An in	creaed step adjustr	positions. An increased step adjustment of \$18,746 will allow the department to	ill allow the depa	urtment	to to						_
	fill these positio	fill these positions at the mid-step, on average.	on average.				Ongoing savings					
Air Travel		\$1,500	\$350	\$1,150				\$1,500	\$350	\$1,150		Γ
Air Travel		\$8,953	\$5,953	\$3,000				\$8,953	\$5,953	\$3,000		Г
		Total Savings	\$4,150					Total Savings	\$4,150			Γ
	Department bud	geted \$1,500 for f	Department budgeted \$1,500 for flight costs for one staff member to San	staff member to	San	-						
	Diego. A reduct	ion of \$1,150 will	Diego. A reduction of \$1,150 will leave sufficient funding for this flight.	inding for this flip	ght.				-			
	Department bud	geted \$8,953 for n	Department budgeted \$8,953 for multiple additional flights for training; a	flights for training	g; s							_
	reduction of \$3,	000 will allow suf	reduction of \$3,000 will allow sufficient funds for these flights.	iese flights.		Ongo	Ongoing savings.					
Rent & Leases						<u> </u>		\$7,500	\$4,500	\$3,000		Γ
						Budg	et inadvert	Budget inadvertantly included \$3,000 for water purification at 1155 Market Street. however the Denartment will have moved out of 1155 Market Street by	00 for water purifi	cation at 1155 of 1155 Market	Market Street	) >
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	BCS - Manage	BCS - Management Information	1									
Equipment								\$1,752,499	\$1,749,447	\$3,052		×
			۸					000				
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	BCT - Finance			:								
Air Travel		\$5,450	\$4,100	\$1,350				\$5,450	\$4,100	\$1,350		
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Object Title	From	To	From	$_{ m T_0}$	Savings	GF 1T	From	1 To	From	To	Savings	E.F.	1.T
Principal Administrative Analyst II	1.00	0.00	\$121,212	0\$	\$121,212		1.00	0.00	\$121.212	0.8	\$121.212		Ť
Mandatory Fringe Benefits			\$44,015	\$0	\$44,015	-	1	╄	\$49,402	\$0	\$49,402	L	
Principal Administrative Analyst	0.00	1.00	\$0	\$110,708	(\$110,708)		0.00	1.00	0\$	\$110.708	(\$110.708)		
Mandatory Fringe Benefits			\$0	\$41,924	(\$41,924)			L	\$0	\$46,914	(\$46,914)		Γ
		I	Total Savings	\$12,595					Total Savings	\$12,992			
	Disapprov	re upwa	ard substitution.	Position does not s	Disapprove upward substitution. Position does not serve in supervisorial role.	al role.	Ongoi	Ongoing savings	S	<b>.</b>			
	BCV - External Affairs	ternal	Affairs					.• •					
Attrition Savings	(0.81)	(1.75)	(\$85,593)	(\$135,258)	\$49,665	×							Τ
Mandatory Fringe Benefits			(\$33,265)	(\$52,567)	\$19,302	×							Τ
		I	Total Savings	\$68,967									$\Gamma$
	External A	Affairs 1	Unit has 7 FTE v	acancies it plans to	External Affairs Unit has 7 FTE vacancies it plans to fill in the first quarter of	arter of							Π
	FY 2012-	13. A 01	ne-time increase	in attrition saving:	FY 2012-13. A one-time increase in attrition savings will still allow for full-	full-							
	staffing of	f the un.	staffing of the unit as scheduled.										
Manager IV	1.00	0.00	\$137,904	\$0	\$137,904		1.00	0.00	\$137,904	0\$	\$137,904		Γ
Mandatory Fringe Benefits			\$51,014	\$0	\$51,014				\$57,147	\$0	\$57,147		
Government and Public		- 6		0	i .	i 							Γ
Aliairs Manager	1.00	7.00	\$114,938	\$229,875	(\$114,937)	+	1.00	2.00	\$114,938	\$229,875	(\$114,937)		
Mandatory Fringe Benefits		-	\$46,555	\$93,111	(\$46,556)	$\dashv$			\$51,820	\$103,639	(\$51,819)		
		I	Total Savings	\$27,425			_		Total Savings	\$28,295			
	Uisapprov	e upwa	rd substitution. L	Jnit already has 3.	Disapprove upward substitution. Unit already has 3 Managers FTEs and 1	d 1	- 1						
	Deputy Director FTE.	rector 1	- 1			-	Ongoi	Ongoing savings	S				
Professional Services	-	1	\$415,000	\$365,000	\$50,000	×	_			,			
	The Depar \$150,000 a with a \$10	rtment i above tl 10,000 E	is requesting an i he previously app rudget. Reduce b	The Department is requesting an increase in its Professional Serv \$150,000 above the previously approved amount for a new Educa with a \$100,000 budget. Reduce by \$50,000 to match the budget.	The Department is requesting an increase in its Professional Services budget \$150,000 above the previously approved amount for a new Education Initiative with a \$100,000 budget. Reduce by \$50,000 to match the budget.	udget nitiative	43						·····
,	BDA - He	tchy H	etchy Administr	BDA - Hetchy Hetchy Administration (5T-AAA-AAA)	4AA)								
Non-Air Travel			\$20,546	\$19,046	\$1,500				\$20,446	\$18,946	\$1,500		Τ
	Reduce to	reflect	projected expend	Reduce to reflect projected expenditures in FY 2011-12	-12.		Ongoin	Ongoing reduction	ion,				
Air Travel			\$14,074	\$12,974	\$1,100				\$14,174	\$13,074	\$1,100		$\top$
	Reduce to	reflect	projected expend	Reduce to reflect projected expenditures in FY 2011-12	-12.		Ongoir	Ongoing reduction.	noi				П
Training	-	-	\$71,926	\$63,926	\$8.000	_			\$71 926	\$63.926	000 88	_	T
	Reduce to	reflect	projected expend	Reduce to reflect projected expenditures in FY 2011-12			Ongoir	Ongoing reduction.		27,500	0000		

PUC - Public Utility Commission Bureaus

			FY 2012-13					F	FY 2013-14		
	뙨	Amc	Amount				FTE	Amount	ınt		
Object Title	From To	From	$T_0$	Savings	GF 1	1T From	n To	From	To	Savings	GF 1T
	BDA - Water	- Water Administration (5W-AAA-AAA)	W-AAA-AAA)								
Training		\$253,184	\$214,809	\$38,375				\$253,184	\$214,809	\$38,375	
						_					
	The Departmen 2012-13. Howe	The Department is requesting an increase in expenditures for training in FY 2012-13. However, based on projected actual expenditures in FY 2011-12, as	ncrease in expendi scted actual expen	itures for training ditures in FY 201	in FY 1-12, as		0.00				
	well as actual e needs.	well as actual expenditures in previous years, \$214,809 is sufficient for training needs.	vious years, \$214,8	309 is sufficient f	or traini		Ongomg reduction.	1011.			
·	BDC - Wastew	BDC - Wastewater Treatment (5C-AAA-AAA)	SC-AAA-AAA)								
Attrition Savings	(2.68) (3.09)	(\$293,463)	(\$338,573)	\$45,110		×					
Mandatory Fringe Benefits		(\$109,907)	(\$126,801)	\$16,894		×					
		Total Savings	\$62,004								
	Increase attrition	Increase attrition savings to reflect actual hire date for one vacant 5366	t actual hire date f	or one vacant 536	99						
	Engineering As	Engineering Associate II position that has been vacant since 2010.	that has been vaca	unt since 2010.		_					
Dramium Day		¢1 003 378	\$1.043.378	000 000			-	¢1 002 330	£1.042.236	000 050	
Mondatow, Things Donofits		#1,000,000 #02000	40,040,040	47,000				070,020,040	070,040,14	000,000	
Intailuatory rimige Denemis		7/5000	774,700	93,930		+		7/6,084	382,422	006,6¢	
		Total Savings	\$53,950					Total Savings	\$53,950		
	Reduce Premiu	Reduce Premium Pay to reflect projected actual expenditures in FY 2011-12.	ojected actual exp	enditures in FY	2011-12		Ongoing reduction.	tion.			
Maintenance Services -		\$607,500	\$207,500	\$400,000				\$601,220	\$201,220	\$400,000	
manudinher		\$705,225	\$305,225	\$400,000				\$705,225	\$305,225	\$400,000	
		Total Savings	\$800,000					Total Savings	\$800,000		
	Reduce to refle	Reduce to reflect projected expenditures in FY 2011-12	ditures in FY 2011	1-12.		Ongc	Ongoing reduction.	tion.			
Equipment Purchase								\$265,039	\$130,000	\$135,039	×
						The	Departme	The Department has not provided sufficient justification for new equipment purchases in FY 2013-14.	ufficient justificat	ion for new eqi	
	BDE - Wastev	BDE - Wastewater Collection (5C-AAA-AAA)	5C-AAA-AAA)								
Maintenance Services - Buildings and Structures		\$1,210,496	\$1,040,496	\$170,000				\$1,134,701	\$964,701	\$170,000	
	Reduce to refle	Reduce to reflect projected expenditures in FY 2011-12	ditures in FY 201	1-12.		Ongr	Ongoing reduction.	tion.			
						3	כ				

PUC - Public Utility Commission Bureaus

			FY 2012-13					Ā	FY 2013-14			Γ
	꾑	i	Amount			FTE	E	Amount	unt		$\vdash$	Γ
Object Title	From To	From	$T_0$	Savings GF	1 T	From	To	From	To	Savings	GF	11
		\$102,538	\$94,892	\$7,646	×			\$102,538	\$0	\$102,538	T	×
Equipment Purchase								\$75,400	\$0	\$75,400	-	×
					_			\$55,552	0\$	\$55,552		×
					_			\$386,582	\$260,710	\$125,872	-	×
	Based on vendor quote.	or quote.					7	Total Savings	\$359,362	`		
	-					The Deg	artment	The Department has not provided sufficient justification for new equipment	ufficient justificati	ion for new equip	oment	$\Box$
						purchase a 2003 v	ehicle in	purchases in FY 2013-14. Additionally, the Department is requesting to replace a 2003 vehicle in FY 2013-14 (WP1415R) which has not been adequately	ally, the Departme 1415R) which has	ent is requesting in not been adequa	to repl itely	ace
	BDG Hetch H	etchy Power Pur	chasing/Schedulin	BDG Hetch Hetchy Power Purchasing/Scheduling (5T-AAA-AAA)		narmen!						Τ
Professional & Specialized Services		\$3,327,606	\$3,227,606	\$100,000				\$3,497,606	\$3,397,606	\$100,000		
	Reduce to refle average expend	Reduce to reflect prior year expenditures in FY 2 average expenditure since FY 2007-08 (4 years).	nditures in FY 201 07-08 (4 years).	Reduce to reflect prior year expenditures in FY 2011-12 and considering average expenditure since FY 2007-08 (4 years).		Ongoing	Ongoing reduction.	n.				,
	BDJ - Water S	BDJ - Water Source of Supply (5W-AAA-AAA)	(5W-AAA-AAA)									
Attrition Savings	(4.61) (4.92)			\$28,000	×							T
Mandatory Fringe Benefits		(\$170,729)	(\$182,261)	\$11,532	×							1
		Total Savings	\$39,532									Γ
	Increase attritic	on savings to reflec	ct actual hire date f	Increase attrition savings to reflect actual hire date for one 0922 Manager I.	Ţ.							
												T
Maintenance Services - Buildings and Structures		\$404,394	\$184,394	\$220,000				\$404,394	\$184,394	\$220,000		
}	Reduce to refle	ct projected expen	Reduce to reflect projected expenditures in FY 2011-12	1-12.		Ongoing	Ongoing reduction.	n.				
Equipment Purchase		\$188,000	\$171,556	\$16,444	×			\$188,000	\$173.056	\$14 944	-	j
	Reduce Equipn	nent Purchase to re	Reduce Equipment Purchase to reflect vendor quotes		_	Reduce	Equipme	Reduce Equipment Purchase to reflect vendor quotes.	ect vendor quotes.			4
	BDK - Water	Transmission/Dis	BDK - Water Transmission/Distribution (5W-AAA-AAA)	A-AAA)		\						
Attrition Savings		(\$1,833,242)	(\$1,923,242)	\$90,000				(\$1,833,242)	(\$1,923,242)	\$90,000		Γ
Mandatory Fringe Benefits		(\$792,747)	(\$831,666)	\$38,919				(\$879,892)	(\$923,089)	\$43,197		
		Total Savings	\$128,919				I	Total Savings	\$133,197			П
	Increase Attriti	on Savings to refle	ect projected salary	Increase Attrition Savings to reflect projected salary surplus in FY 2011-12	7.	Ongoing	Ongoing reduction.	ü	-			

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			FY 2012-13					FΥ	FY 2013-14		
	FTE	Am	Amount			FTE		Amoun	t		
Object Title	From To	From	$T_0$	Savings	GF 1T	From To	From		To	Savings	GF 1T
Maintenance Services - Buildings and Structures		\$1,100,000	\$670,000	\$430,000			\$1,1	\$1,100,000	\$670,000	\$430,000	
	, t						t I				
	Reduce to refle	ct projected expen	Keduce to reflect projected expenditures in FY 2011-12.	-12.		Ongoing reduction.	iction.				
Equipment Purchase					-		23	\$242.486	\$240.431	\$2.055	*
						Reduce Four	nment Purch	ave to reflec	Reduce Baumant Durchase to reflect vendor anotes	226	
	BDM - Water	BDM - Water Treatment (5W-AAA-AAA	AAA-AAA)			200000	MINISTER OF THE CHILD	No con	יי זכיימסי למסובים.		
		\$180,214	\$164,285	\$15,929	×						·
Equipment Purchase		\$44,500	\$39,823	\$4,677	×						
		Total Savings	\$20,606		-					<b>-</b>	
-	Reduce Equipm	nent Purchase to re	Reduce Equipment Purchase to reflect vendor quotes.	Š.							
	BDO - Hetchy	Hetchy Water O	BDO - Hetchy Hetchy Water Operations (5T-AAA-AAA)	A-AAA)							
Non-Air Travel		\$43,506	\$41,506	\$2,000			69	\$43,506	\$41.506	\$2,000	-
	Reduce to refle	ct projected expen	Reduce to reflect projected expenditures in FY 2011-12			Ongoing reduction.	-				
Training		\$62,822	\$58,822	\$4,000			59	\$62,822	\$58,822	\$4,000	
	Reduce to refle	ct projected expen	Reduce to reflect projected expenditures in FY 2011-12	-12.		Ongoing reduction.	uction.				
Professional & Specialized Services		\$1,332,360	\$1,132,360	\$200,000			6 <b>\$</b>	\$967,360	\$767,360	\$200,000	
	Reduce to refle	ct prior year expe	Reduce to reflect prior year expenditures in FY 2011-12 and considering	1-12 and consider	ng						)  - 
	average expend	average expenditure since FY 2007-08 (4 years)	77-08 (4 years).			Ongoing reduction	uction.				٠.
Maintenance Services - Buildings and Structures		\$198,000	\$168,000	\$30,000				\$198,000	\$168,000	\$30,000	
	Reduce to refle	ct projected exper	Reduce to reflect projected expenditures in FY 2011-12.			Ongoing reduction	uction.				
										:	
Facilitities Maintenance		\$3,294,000	\$3,255,000	\$39,000	-	-	\$2,1	\$2,194,000	\$2,172,000	\$22,000	
	Reduce project	ed budget to reflec	Reduce projected budget to reflect actual salary costs.	S.		Ongoing reduction:	uction.				

FY 2012-13

	I OTAL KE	Total Recommended Reduction	CHOUS	
	One-Time	Ongoing	Total	
General Fund	0\$	\$0	0\$	Gene
Non-General Fund	\$280,787	\$2,295,607	\$2,576,394	Non-Gene
Total	\$280,787	\$2,295,607	\$2,576,394	

	ctions	Total	\$0	\$2,801,604	\$2.801.604
FY 2013-14	Total Recommended Reductions	Ongoing	\$0	\$2,287,152	97 287 152
	Total Rec	One-Time	\$0	\$514,452	9514 452
			General Fund	Non-General Fund	Total

DEPARTMENT: ENV-ENVIRONMENT

# BUDGET REVIEW EXECUTIVE SUMMARY TWO YEAR ROLLING BUDGET, FY 2012-13 & FY 2013-14

### YEAR ONE (FY 2012-13)

### **Expenditure Changes**

The Department of the Environment's proposed expenditures of \$18,016,350 for FY 2012-13 is \$419,604 or 2.38% more than the original budget of \$17,596,746 for FY 2011-12.

### Personnel Changes

The number of full-time equivalent positions (FTE) budgeted for FY 2012-13 is 72.93 FTEs, which is 14.38 FTEs more than the 58.55 FTEs in FY 2011-12. This represents a 24.56% increase in FTEs from the original budget for FY 2011-12.

### Revenue Changes

Department revenues, consistent with expenditures, have increased by \$419,604 or 2.38%, from the original FY 2011-12 budget of \$17,596,746 to the proposed FY 2012-13 budget of \$18,016,350.

### YEAR TWO (FY 2013-14)

### **Expenditure Changes**

The Department of the Environment's proposed expenditures of \$14,824,114 for FY 2013-14 is \$3,192,236 or 17.72% less than the proposed budget of \$18,016,350 for FY 2012-13.

### Personnel Changes

The number of FTEs budgeted for FY 2013-14 is 72.75 FTEs, which is .18 FTEs less than the 72.93 FTEs proposed for FY 2012-13.

### Revenue Changes

Department revenues, consistent with expenditures, would decrease by \$3,192,236 or 17.72% from the proposed FY 2012-13 budget of \$18,016,350 to the proposed FY 2013-14 budget of \$14,824,114.

### RECOMMENDED REDUCTIONS

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$127,806 in FY 2012-13 and \$95,423 in FY 2013-14. These reductions would still allow an increase of \$291,798 or 1.7% in the Department's FY 2012-13 budget.

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### SUMMARY OF PROGRAM EXPENDITURES:

	•		Increase/ (Decrease)		Increase/ (Decrease)
	FY 2011-12	FY 2012-13	from FY 2011-	FY 2013-14	from FY
•	Original 🐇	Proposed	12	Proposed	2012-13
Clean Air	\$972,716	\$781,857	(\$190,859)	- \$801,290	\$19,433
Climate Change/Energy	1,586,521	2,954,097	1,367,576	467,556	(2,486,541)
Environment	7,280,462	7,257,325	(23,137)	6,392,110	(865,215)
Environment-Outreach	219,328	219,521	193	224,868	5,347
Environmental			*		
Justice/Youth Employment	499,505	173,709	(325,796)	180,097	6,388
Green Building	416,919	383,130	(33,789)	397,347	14,217
Recycling	4,404,837	4,708,172	303,335	4,779,479	71,307
Solid Waste Management	272,162	0	(272,162)	0	0
Toxics	1,908,354	1,500,874	(407,480)	1,542,283	41,409
Urban Forestry	35,942	37,665	1,723	39,084	1,419
Total	\$17,596,746	\$18,016,350	\$419,604	\$14,824,114	(\$3,192,236)

#### FY 2012-13

The Department of the Environment's proposed budget for FY 2012-13 is \$419,604 more than the original budget for FY 2011-12, largely due to:

- The Department is planning to conduct a Refuse Rate Review process for the refuse system, based on an anticipated application from Recology, the current refuse hauler, to be funded by Solid Waste Impound Fees. This Refuse Rate Review process typically occurs every five years and results in the setting of new residential refuse rates for the following five years. The last Refuse Rate Review was in 2006, six years ago. Solid Waste Impound Fees were originally budgeted in FY 2011-12 for this Review and will be carried forward to FY 2012-13 for the anticipated Refuse Rate Review process.
- The Department is launching a City-wide Zero Waste campaign in its efforts to meet the goal of achieving Zero Waste by 2020 and to support residential compliance with the City's Mandatory Recycling and Composting Ordinance.
- The Department is continuing to devote resources to the Environment Now Program, which commenced in FY 2011-12, funded by Solid Waste Impound fees, which includes an extensive education and outreach campaign in neighborhoods with the goal of increased participation in the City's waste diversion and toxics reduction programs.
- The Department currently receives approximately \$4,500,000 in grants from the Federal government, with approximately \$3,500,000 from the American Recovery and Reinvestment Act of 2009 (ARRA). Many of these grants terminate in FY 2011-12 and other grants will terminate in FY 2012-13, primarily impacting the Department's Energy and Clean Transportation

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programs. The Department is increasing its fundraising efforts to secure other ongoing funding for these programs.

### FY 2013-14

The Department of the Environment's proposed budget for FY 2013-14 is \$3,192,236 less than the proposed budget for FY 2012-13, largely due to:

- Termination of approximately \$1 million in Federal grants in FY 2012-13.
- Reduced funding for the Climate Change/Energy Program in FY 2013-14. However, the Department anticipates actions being taken by the State in FY 2012-13 to implement the State's cap-and-trade program which could potentially create a major local revenue stream for the Department.
- Inability to predict grant funding 18-24 months ahead of time, as the Department typically receives notice of grant awards only two to six months prior to commencement of new grants, such that the Department cannot accurately budget new grant funds for the second year of the City's two-year budget cycle. In addition, the Department advises that grant periods often do not coincide with the City's fiscal year, such that these grant funds are not included in the Department's annual budget. The Department will separately request authorization to accept and expend grant funds from the Board of Supervisors, as future year grant funding is received.
- The Department also anticipates continuing the six-year planning for a new processing facility, which would allow processing and recycling of current landfill waste.

#### DEPARTMENT PERSONNEL SUMMARY:

The number of FTEs in FY 2012-13 is 72.93 or 14.38 more than the 58.55 FTEs in FY 2011-12.

The number of FTEs in FY 2013-14 is 72.75 or .18 less than the 72.93 FTEs in FY 2012-13.

The Department of the Environment's FY 2012-13 budget includes an additional 14.38 FTEs, due to an increase of 14.5 FTEs in Temporary Salaries, for the Environment Now Program, which provides education and outreach on waste diversion and toxics reduction. The Education Now Program funds were previously approved in the FY 2011-12 budget, but were not designated as FTEs at that time because all funds for the new Environment Now Program were allocated in one line-item of the budget, without any specification on the use of those funds for positions. The Department has now budgeted those funds specifically in the FY 2012-13 and FY 2013-14 budgets.

### **DEPARTMENT REVENUES:**

The Department of the Environment receives the following revenues:

• Approximately \$8 million annually of Solid Waste Impound Fees collected from San Francisco's refuse customers by Recology are used to support 68 FTE positions providing related services;

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- Approximately \$6 million annually of Public Goods charges collected from San Francisco rate payers by PG&E are used to support 15 FTE positions that provide Energy Efficiency programs;
- Approximately \$1.3 million annually of workorder funds from other City departments are used to support 9 FTE positions for Commuter Benefits, Climate and Green Building services;
- Approximately \$850,000 annually from other recurring grants support 7.5 FTE positions providing Clean Air and Oil Recycling programs; and
- Approximately \$4,500,000 of grant funds from the Federal government over the past two fiscal years, including approximately \$3,500,000 from the American Recovery and Reinvestment Act of 2009 (ARRA), will terminate in FY 2011-12 and FY 2012-13. As discussed above, although additional grant funds are anticipated for FY 2013-14, the sources and amounts of such grants cannot be fully determined at this time.

### ITEM 11-FILE 12-0454:

The proposed resolution would authorize the City, as lessee, to enter into a new lease for 24,440 square feet of space on the 12<sup>th</sup> floor at 1455 Market Street with Hudson 1455 Market, LLC (Hudson 1455 Market), as lessor, for a seven-year term from October 1, 2012 through September 30, 2019, with one option to extend the lease by an additional five years, or through September 30, 2024.

### **Current Department of Environment Leases**

The Department of the Environment is currently housed in two separate locations, (a) the Department's main offices at 11 Grove Street, which includes basement storage space, and (b) a satellite office located at 401 Van Ness Avenue in the War Memorial building. The Department's existing 15,419 square foot lease at 11 Grove Street expires on May 31, 2012. On April 3, 2012, Mr. John Updike, Director of Real Estate, signed a 5-month Holdover Notice with the lessor at 11 Grove Street, the Yully Company, which stipulates that the Department will continue to occupy the 15,419 square feet of space at 11 Grove Street on a month-to-month basis at the current monthly rent of \$37,001, or an average of \$2.40 per square foot per month (\$28.80 per square foot annually) for the 24,440 square feet of space, until October 31, 2012. Mr. Updike advises that if the Department needs to occupy the space at 11 Grove Street past October 31, 2012, the terms and rent would need to be renegotiated at that time.

In addition, the Department's existing 3,816 square foot lease for the War Memorial Building space at 401 Van Ness Avenue expires on December 31, 2012 but allows for 60 days' notice to terminate at any point prior to its expiration. Due to pending seismic renovations at the War Memorial Building, the Department will not be able to occupy their War Memorial space past the expiration of the existing lease. As shown in Table 1 below, the Department currently leases this 3,816 square feet of space in the War Memorial Building for \$48,840 annually, or an average of \$12.80 per square foot annually. Table 1 below summarizes the total square feet, the rate per square foot, and rent paid under the Department's existing leases and the proposed lease at 1455 Market Street.

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		at Lease Square I the Existing Lea Stro	ises and the Pro		
	11 Grove Street Offices	11 Grove Street Basement	401 Van Ness Avenue	Total Under Existing Leases	Proposed Lease at 1455 Market Street
Total Square Feet	14,472	947	3,816	19,235	24,440
Annual Rate					·
Per Square Foot	\$29.52	\$17.52	\$12.80	\$25.62	\$28.00
Annual Rent	\$427,213	\$16,800	\$48,840	\$492,853	. \$684,324
Monthly Rent	\$35,601	\$1,400	\$4,070	\$41,071	\$57,027

Based on a review of the Department's prior year budgets, the Department has grown from 57 FTE positions in 2006 to 119 FTE positions in 2012, an increase of 62 FTE positions, or approximately 109 percent over six years. In addition, Mr. David Assmann, Deputy Director for the Department of the Environment advises that the Department has approximately 30 Interns who work and/or volunteer for the Department, such that the current offices are over-crowded and additional square footage is needed to accommodate the current size of the Department staff. Based on the 119 FTE staff, the proposed 24,440 square feet of space will provide an average of 205 square feet per staff position.

According to Mr. Assmann, the Department has been investigating multiple space location alternatives over the past 14 months before deciding on the proposed 24,440 square foot space at 1455 Market Street, which will allow for consolidation of the Department's two existing office spaces into one centralized facility. In addition, Mr. Assmann advises that leasing multiple office locations is inefficient for the Department, requiring frequent trips between the two locations on a daily basis, which hampers staff collaboration. Furthermore, Mr. Assmann notes that the Department would need to find additional office space to replace the office space currently leased at 401 Van Ness Avenue, once the seismic renovations commence in December of 2012.

### **Fiscal Impacts**

As summarized in Table 1 above, the proposed lease would increase the Department's space from 19,235 total square feet to 24,440 total square feet, an increase of 5,205 square feet, or 27 percent. In addition, as shown in Table 1 above, the proposed lease would increase the total annual rental cost for the Department from \$492,853 to \$684,324, an increase of \$191,471 or approximately 39 percent. According to Mr. Josh Keene, Project Manager for the Real Estate Division, the initial annual rate per square foot of \$28 under the proposed lease is below market rate, with other recent leases of similar spaces in the Civic Center area ranging from \$29 to \$41.05 per square feet annually. Mr. Assmann advises that both the existing and proposed rental costs are allocated to the Department's various San Francisco Board of Supervisors

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funding sources, including the Solid Waste Impound Fees, Public Goods charges, workorders and ongoing grant funds. These annual rental costs are included in the Department's proposed FY 2012-13 and FY 2013-14 budgets.

As shown in Table 2 below, the rent under the proposed seven-year lease would increase by \$1 per square foot per year, ranging from \$513,243 in the first year, after accounting for a three-month rent credit included in the proposed first year of the lease, to \$830,964 annually in the seventh year of the proposed lease.

Table 2:	Rent Increases Under P	roposed Lease at	1455 Market St	reet
Year Under Lease	Time Period	Monthly Rent	Annual Rent	Rate Per Square Foot
1	10/1/2012 - 9/30/2013	\$57,027	\$513,243*	\$28
2	10/1/2013 - 9/30/2014	59,063	708,756	29
3	10/1/2014 - 9/30/2015	61,100	733,200	30
4	10/1/2015 - 9/30/2016	63,137	757,644	31
5	10/1/2016 - 9/30/2017	65,173	782,076	32
6	10/1/2017 - 9/30/2018	67,210	806,520	33
7	10/1/2018 - 9/30/2019	\$69,247	\$830,964	\$34

<sup>\*</sup> Year 1 results in \$513,243 in annual rent due to the first three months' rent of \$171,081 being credited by Hudson 1455 Market, such that the first year's total rent would be \$684,324.

Mr. Assmann advises that, as shown in Table 3 below, the Department estimates one-time relocation, potential double rent, furniture, and wiring and related data installation costs from the existing two locations to the proposed 1455 Market Street location at \$417,080. The Department anticipates funding the estimated \$417,080 in relocation costs with one-time savings from FY 2011-12 and budgeted Solid Waste Impound Fees and workorder funds in FY 2012-13.

Table 3: Estimated One-time Cos	ts
Moving/Relocation	\$75,000
Potential Double Rent Prior to Moving to New Location	15,000
Furniture Budget	152,080
Wiring and Data Installation	175,000
Total Estimated Relocation Expenses	\$417,080

In addition to a three-month rent credit, the proposed lease also provides for Hudson 1455 Market to provide \$1,490,840, or \$61 per square foot for tenant improvements. According to Mr. Keene, in addition to the above-noted one-time costs of \$417,080, the Real Estate Division estimates that the Department of the Environment's tenant improvements will cost a total of \$1,833,000, or \$75 per square

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foot based on 24,440 square feet, leaving an additional balance of \$342,160 (\$1,833,000 total tenant improvement costs less \$1,490,840 lessor contribution), or \$14 per square foot in funding needed. The Budget and Legislative Analyst notes that the current total tenant improvement estimated cost is not based on actual bids, but rather on the Department of Real Estate's preliminary estimates based on discussions with Hudson 1455 Market.

According to Mr. Keene, there are three possibilities for funding the \$342,160 difference for tenant improvements, or \$14 per square foot, shortfall: (1) the Department raises in-kind donations, grants, or reductions in construction cost through the donation of needed materials, (2) Hudson 1455 Market pays up to an additional \$244,400, or \$10 per square foot, of the \$342,160 needed, such that the Department amortizes the lessor's additional contribution at an eight percent interest rate and repays those monies to Hudson 1455 Market by paying an increase in rent per square foot over the seven-year term of the proposed lease and the City pays the remaining shortfall, not to exceed \$97,760 (\$342,160 less \$244,400) which would be funded from the Department of the Environment's FY 2012-13 budget, or (3) some combination of the above.

Table 3 below summarizes the costs if the Department were to borrow and amortize between \$244,400 and \$50,000 of additional tenant improvement funding by the lessor.

Table 3: Estimated Incre Amortized at	eased Rent If up to t 8% Annually Ov	\$244,400 in Te er the 7-Year T	enant Improven Term of the Pro	nents are Boi posed Lease	rrowed and
	Total Annual Increased Expense Over 7 Years of the Loan	Rate Increase Per square Foot Annually	Monthly Rate Increase Per Square Foot	Total Monthly Increased Expense Over 7 Years	Total Increased Expense Over 7 Years of the Loan
\$244,400 Borrowed and Amortized	\$46,942	\$1.92	\$0.16	\$3,912	\$328,597
\$200,000 Borrowed and Amortized	38,414	1.57	0.13	3,201	268,901
\$150,000 Borrowed and Amortized	28,811	1.18	0.10	2,401	201,674
\$100,000 Borrowed and Amortized	19,207	0.79	0.07	1,601	134.451
\$50,000 Borrowed and	19,207	0.73	0.07	1,001	134,451
Amortized	\$9,604	\$0.39	\$0.03	\$800	\$67,225

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According to Mr. Assmann, the Department is planning to launch a capital campaign to focus on securing funding, as well as donated products and services, to cover the estimated shortfall for tenant improvements of up to \$342,160. Mr. Assmann advises that the Department has already received in-kind engineering technical assistance of \$800 and architectural assistance of \$2,000 and will begin meeting in the next two to three weeks with other potential donors.

### **Policy Considerations**

As of the writing of this report, the Budget and Legislative Analyst notes that a final lease has not been approved by the lessor and the City. Mr. Updike advises that Real Estate is still negotiating some minor provisions, which will not significantly change the major fiscal provisions of the proposed lease. However, given that a final lease has not yet been approved by the Real Estate Division or the lessor, the Budget and Legislative Analyst recommends that the proposed resolution be continued to the Call of the Chair pending a final lease agreement.

In addition, the Budget and Legislative Analyst questions approving the proposed lease, given that the Department of the Environment has not yet secured the balance of up to \$342,160 (\$1,833,000 total tenant improvement costs less \$1,490,840 lessor contribution), or \$14 per square foot based on 24,440 square feet in funding needed for the estimated tenant improvements. Given that the Department has not identified sufficient revenues to fund the proposed tenant improvements, the Budget and Legislative Analyst further recommends that the proposed resolution be continued to the Call of the Chair.

<u>Recommendation</u>: Continue the proposed resolution pending (a) a final lease agreement and (b) identification of the specific funding sources for completing the required tenant improvements.

### **COMMENTS:**

The Budget and Legislative Analyst's recommended reductions to the proposed budget total \$127,806 in FY 2012-13 and \$95,423 in FY 2013-14. These reductions would still allow an increase of \$291,798 or 1.7% in the Department's budget for FY 2012-13.

ENV - Environment										
		1	FY 2012-13				FY	FY 2013-14		
	뛰	Amount	ľ			μ.	Amount			
Object Title	From To	From	То	Savings GF	1T	From To	From	To	Savings GF	11
	CIS-Recycling									
Temporary - Miscellaneous	16.72 16.55	\$	\$1,361,859	\$14,370		16.73 16.56	\$1,376,229	\$1,361,859	\$14.370	Ī
Mandatory Fringe Benefits		\$108,722	\$107,587	\$1,135			\$108,722	\$107,587	\$1,135	
		Total Savings	\$15,505			Tc	Total Savings	\$15,505		Π
•	The Denartme	The Department has provided a wo	urkulan which incl	worknian which includes \$1 361 859 in						
	Temporary Sa	laries for the Enviro	ment Now Program	Temporary Salaries for the Environment Now Program. A reduction of \$14.370		,				
	in Temporary	Salaries and \$1,135	in corresponding M	in Temporary Salaries and \$1,135 in corresponding Mandatory Fringe Benefits		Ongoing reduction.	j.			
	would provide	would provide for sufficient monies to fund those Temporary Salaries.	s to fund those Ter	nporary Salaries.						
Other Professional Services		\$150,000	\$100,000	\$50,000			\$150,000	\$100,000	\$50,000	T
					•					
	Not adequate	Not adequately justified professional service contracts.	ial service contract	S.		Ongoing reduction.	ď			
	·	٠								
Graphics		\$10,000	\$7,000	\$3,000	×		\$10,000	0\$	\$10,000	×
									200000	
	Reduction bas	Reduction based on vendor quote and invoice examples provided.	ınd invoice exampl	es provided.		Eliminate funding	Eliminate funding in FY 2013-14 to reflect one-time need in FY 2012-13	reflect one-time ne	eed in FY 2012-13.	
Other Current Expenses		\$10,000	\$6,000	\$4,000	×		\$10,000	\$0	\$10,000	×
							,			
	Inadequate ius	Inadequate justification for the cost of producing fraining videos for	t of producing train	ing videos for	•		٠			
	Environment 1	Environment Now Program.	man Surannovi vo	TOT COOPER STORY	<del></del>	Eliminate funding	in FY 2013-14 to 1	reflect one-time ne	Eliminate funding in FY 2013-14 to reflect one-time need in FY 2012-13.	
	CIC. Fraviroument	mont				t		-		T
Air Travel - Employees		\$4.155	\$2.500	\$1.655			\$4.155	\$2.500	41 655	
								26,200	1,000	Τ
							-			
	Reduction bas	Reduction based on historical spending.	ding.			Ongoing reduction.	ند.			
	Ī									
Non-Air Travel - Employees		\$4,585	\$3,000	\$1,585			\$4,585	\$3,000	\$1,585	
										$\top$
	Reduction bas	Reduction based on historical spending	ding.			Ongoing reduction.	٠			
								-		
<b>-</b>										I

ENV - Environment									
		FY 2	FY 2012-13				FY	FY 2013-14	
	뙨	Amount	E		Ę	BL	Amount		ŧ
Object 11the Air Travel - Employees	rroin 10	\$4,800	\$2,978	\$1,822	=	rrom 10	\$4.800	\$2.978	Savings Gr 11
	Reduction based	Reduction based on historical spending.				Ongoing reduction.	U		
Non-Air Travel- Employees		\$5,297	\$3,441	\$1,856			\$5,297	\$3,441	\$1,856
) 	Reduction based	Reduction based on historical spending.	L'à			Ongoing reduction.	n.		
Training Costs Paid to Vendor		\$8.041	\$6.041	42 000			\$8 041	&£ 0.41	000 63
Transmit Costs I and to Vendor	-	1 +0,0¢	140,00	000,24			7+0,0¢	40,04	25,000
					1				
	  Reduction based	Reduction based on historical spending	, n			Ongoing reduction	2 1 1 1 <b>2</b>		
						The same of the sa	i		
Training Costs Paid to Employees		\$3,396	\$2,396	\$1,000			\$3,396	\$2,396	\$1,000
									-
				,					
	Reduction based	Reduction based on historical spending.	.0		•	Ongoing reduction.	n.		
		-							
Property Rent		\$375,763	\$330,380	\$45,383	×				
	The Budget and	The Budget and Legislative Analyst estimates that a total of \$330,380 is	timates that a to	tal of \$330,380 is					
	needed in rent a	needed in rent and relocation, furniture and wiring installation costs for FY	and wiring inst	allation costs for F	\ \				(
	2012-13 given a	2012-13 given a move-in date into the Department's new office spaces of	Department's ne	w office spaces of					
-	October 1, 2012 Department indi	October 1, 2012. Into aces not include the adomonal \$342,150 that the Department indicates will be funded through private fundasising efforts	e me addinonal . .rough private fi	5342,150 that the					
	וחיוי ווייווי וויין ישלירו	cares will be influed th	חווא חווא חווא חווא חווא חוו	mulaisme criones.					

\$95,423 Total Total Recommended Reductions \$0 \$75,423 \$75,423 FY 2013-14 Ongoing \$0 \$20,000 \$20,000 One-Time General Fund Non-General Fund Total \$127,806 Total Total Recommended Reductions Ongoing \$0 \$75,423 \$75,423 FY 2012-13 \$52,383 \$52,383 One-Time

General Fund Non-General Fund Total

## DEPARTMENT: MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

### BUDGET REVIEW EXECUTIVE SUMMARY

#### YEAR ONE: FY 2012-13

### **Expenditure Changes**

The department's proposed \$823,675,725 budget for FY 2012-13 is \$43,108,614 or 5.5% more than the original FY 2011-12 budget of \$780,567,111.

## Personnel Changes

The number of full-time equivalent operating positions (FTE) budgeted for FY 2012-13 is 4,386.15 FTEs, which is 245.56 FTEs more than the 4,140.59 FTEs in the original FY 2011-12 budget.

## Revenue Changes

Department revenues have increased by \$24,458,614 or 4.1%, from the original FY 2011-12 budget of \$589,817,111 to the proposed FY 2012-13 budget of \$614,275,725.

General Fund revenues have increased by \$18,650,000 or 9.8% from the original FY 2011-12 budget of \$190,750,000 to the proposed FY 2012-13 budget of \$209,400,000.

#### YEAR TWO: FY 2013-14

## **Expenditure Changes**

The department's proposed \$843,156,458 budget for FY 2013-14 is \$19,480,733 or 2.4% more than the original FY 2012-13 budget of \$823,675,725.

#### Personnel Changes

The number of operating FTEs budgeted for FY 2013-14 is 4,411.06 FTEs, which is 24.91 FTEs more than the 4,386.15 FTEs in the original FY 2012-13 budget.

### Revenue Changes

Department revenues have increased by \$11,830,733 or 1.9%, from the original FY 2012-13 budget of \$614,275,725 to the proposed FY 2013-14 budget of \$626,106,458.

General Fund revenues have increased by \$7,650,000 or 3.7% from the original FY 2012-13 budget of \$209,400,000 to the proposed FY 2012-13 budget of \$217,050,000.

#### RECOMMENDATIONS

The Director of Transportation should report to the Budget and Finance Committee in the May 24, 2012 hearing on:

- The status of inactive encumbrances, funded by Muni or Parking and Traffic operating funds, totaling \$9,501,325, including the funds of \$5,284,356 encumbered for a payment to BART, and whether the unexpended balances can be reallocated to other uses; and
- The SFMTA's plans to reduce overtime use from the FY 2011-12 projected overtime expenditures of \$54,095,765 to the overtime budget of \$41,951,990 in FY 2012-13 and of \$36,951,990 in FY 2013-14.

## DEPARTMENT: SFMTA - MUNICIPAL TRANSPORTATION AGENCY

### SUMMARY OF PROGRAM EXPENDITURES:

			Increase/ (Decrease)		Increase/ (Decrease)
	FY 2011-12 Proposed	FY 2012-13 Proposed	from FY 2011-12	FY 2013-14 Proposed	from FY 2012-13
Accessible Services	\$21,549,070	\$20,913,337	(\$635,733)	\$22,190,745	\$1,277,408
Administration	58,987,665	69,256,239	10,268,574	68,526,331	(729,908)
Agency Wide Expenses	126,785,319	98,125,518	(28,659,801)	91,822,450	(6,303,068)
Capital Programs and Construction	. 0	104,048	104,048	105,012	964
Development and Planning	604,441	714,905	110,464	912,796	197,891
Parking and Traffic	73,186,298	80,756,408	7,570,110	88,750,313	7,993,905
Parking Garages and Lots	22,201,245	24,371,088	2,169,843	27,705,632	3,334,544
Transit	418,967,316	446,906,864	27,939,548	457,420,010	10,513,146
Security, Safety, Training, Enforcement	55,876,450	78,848,078	22,971,628	81,836,176	2,988,098
Taxi Services	2,409,307	3,679,240	1,269,933	3,886,993	207,753
Total	\$780,567,111	\$823,675,725	\$43,108,614	\$843,156,458	\$19,480,733

The Department's proposed FY 2012-13 budget has increased by \$43,108,614 largely due to staffing, including the end of unpaid furlough days for many Department employees<sup>1</sup>. The largest increases in program budgets in FY 2012-13 are in the Transit Division, and Security, Safety, Training and Enforcement programs.

The Department's proposed FY 2013-14 budget has increased by \$19,480,733 largely due to increases in fringe benefit costs, and materials and supplies. Most of the increases in materials and supplies are for the SFMTA's program to increase maintenance for light rail vehicles, buses, and rights-of-way, and other maintenance (see below).

### SFMTA Organization and Budget

SFMTA is divided into five divisions, reporting to the Director of Transportation:

- Administration, Safety and Training
- Capital Programs and Construction
- Finance and Information Technology
- Sustainable Streets (Parking and Traffic)
- Transit (Muni)

<sup>&</sup>lt;sup>1</sup> Labor unions, with the exception of the Transport Workers' Union (TWU), agreed to wage concessions in FY 2010-11 and FY 2011-12 in the form of unpaid furlough days.

## DEPARTMENT: SFMTA - MUNICIPAL TRANSPORTATION AGENCY

The SFMTA operating budget is comprised of the following funds, which are allocated to each of the five divisions, depending on the use of each of these funds:

- Muni
- Parking and Traffic
- Taxi Commission
- Off-Street Parking
- Bicycle
- Pedestrian

### **Transit Division Staffing**

The Controller's Office projects a \$5.2 million salary and fringe benefit deficit in all SFMTA programs in FY 2011-12<sup>2</sup>. This projected salary and fringe benefit deficit includes a projected deficit of \$26.9 million in the Muni operating budget, offset by surpluses in other budget areas.

SFMTA projects FY 2011-12 year-end Transit Division overtime expenditures<sup>3</sup> of:

- \$25,685,269 for transit operators, which is \$671,215 or 2.7% more than the revised FY 2011-12 overtime budget of \$25,014,054 for transit operators; and
- \$25,280,919 for transit supervisors, automotive mechanics, electrical transit system mechanics, electronic maintenance technicians, station agents, and other miscellaneous employees in the Transit Division, which is \$20,950,559 or 483.8% more than the revised FY 2011-12 overtime budget of \$4,330,360 for these employees.

### Proposed Increases in Transit Division Positions in FY 2012-13

According to Ms. Sonali Bose, SFMTA Director of Finance and Information Technology, the projected FY 2011-12 deficits in salary and fringe benefit expenditures for the Transit Division's transit operators is due to higher than budgeted staffing and Muni service. According to Ms. Bose, the FY 2010-11 and FY 2011-12 budgets provided for a higher level of Muni service reductions than actually occurred. As a result, SFMTA has more actual transit operator positions than were provided for in the budget. The SFMTA FY 2012-13 proposed budget includes an increase of 216 transit operator positions, as shown in Table 1 below, to account for the increased number of actual transit operators to meet current Muni service levels.

The SFMTA proposed FY 2012-13 budget also includes 30.08 new automotive mechanics, automotive service workers, electrical transit system mechanics, automotive machinists, and other crafts, offset by an increase in attrition savings and deletion of other positions, as shown in Table 1 below. According to Ms. Bose, the new positions shown in Table 1 are necessary to meet Muni's maintenance requirements and are part of the SFMTA's program to improve system maintenance (see below).

<sup>&</sup>lt;sup>2</sup> Based on Controller's high level monthly financial report for the pay period ending April 13, 2012.

<sup>&</sup>lt;sup>3</sup> Based on SFMTA overtime report to the SFMTA Board of Directors for the pay period ending April 13, 2012.

DEPARTMENT:

SFMTA - MUNICIPAL TRANSPORTATION AGENCY

Table 1
Transit Division Positions
FY 2012-13 and FY 2013-14

	FY 2011- 12	FY 2012- 13	Increase/ (Decrease) from FY 2011-12	FY 2013- 14	Increase from FY 2012-13
Transit Operators	1,959.50	2,175.50	216.00	2,175.50	0.00
Transit Supervisors	185.50	176.50	(9.00)	176.50	0.00
Automotive Mechanics, Automotive Service Workers, Electrical Transit System Mechanics, Automotive Machinists, and Other Crafts	1,178.00	1,208.08	30.08	1,209.00	0.92
Planning and Other	12.75	13.75	1.00	13.75	0.00
Custodial and Grounds	62.00	58.00	(4.00)	58.00	0.00
Administrative and Support	41.00	52.00	11.00	52.00	0.00
Senior Managers and Managers	47.00	47.00	0.00	47.00	0.00
Temporary	6.70	5.98	(0.72)	5.98	0.00
Attrition Savings	(395.83)	(459.40)	(63.57)	(459.40)	0.00
Total	3,096.62	3,277.41	180.79	3,278.33	0.92

### Overtime

### Transit Division Overtime

According to Ms. Bose, the Transit Division has historically incurred overtime expenditure deficits in each year that have been offset by other salary savings. Ms. Bose states that the historical use of overtime has resulted from high vacancy rates due to staff turnover, delays in recruiting and hiring, and high numbers of newly-hired employees who do not successfully complete training. As shown in Table 2 below, SFMTA has increased total Transit Division overtime by \$10,110,243 in the proposed FY 2012-13 budget, and decreased total Transit Division overtime by \$5,000,000 in the proposed FY 2013-14 budget.

DEPARTMENT: SFMTA - MUNICIPAL TRANSPORTATION AGENCY

# Table 2 Transit Division Salary and Overtime Budget FY 2012-13 and FY 2013-14

	FY 2011-12	FY 2012-13	Increase from FY 2011-12	FY 2013-14	Increase/ (Decrease) from FY 2012-13
Miscellaneous Salaries	\$89,718,568	\$90,917,271	\$1,198,703	\$91,337,145	\$419,874
Transit Operators Salaries	103,822,596	119,474,015	15,651,419	119,474,015	0
Holiday, Premium and Other Pay	11,060,281	11,053,781	(6,500)	11,053,781	0
Overtime			·		
Miscellaneous	4,330,360	17,147,016	12,816,656	10,868,037	(6,278,979)
Transit Operators Unscheduled	2,200,000	4,916,434	2,716,434	3,594,253	(1,322,181)
Transit Operators Scheduled	22,814,054	17,391,207	(5,422,847)	19,992,367	2,601,160
Subtotal Overtime	29,344,414	39,454,657	10,110,243	34,454,657	(5,000,000)
Total	\$233,945,859	\$260,899,724	\$26,953,865	\$256,319,598	(\$4,580,126)

### Department Overtime

The SFMTA FY 2012-13 budget has increased overtime expenditures department-wide by \$10,000,000 from \$31,951,990 to \$41,951,990, as shown in Table 3 below. The proposed overtime budget of \$41,951,990 in FY 2012-13 is \$12,143,775 less than SFMTA's projected FY 2011-12 overtime expenditures of \$54,095,765. According to Ms. Bose, SFMTA will need to actively manage overtime use in FY 2012-13 to meet the department's overtime budget.

Table 3
SFMTA Overtime Budget
FY 2012-13 and FY 2013-14

			Increase from		Increase/ (Decrease) from
	FY 2011-12	FY 2012-13	FY 2011-12	FY 2013-14	FY 2012-13
Transit	29,344,414	39,454,657	10,110,243	34,454,657	(5,000,000)
Security, Safety, Training and					
Enforcement	1,313,350	1,070,350	(243,000)	1,070,350	0
Parking and Traffic	542,043	674,800	132,757	674,800	0
Other	752,183	752,183		752,183	0
Total	\$31,951,990	\$41,951,990	\$10,000,000	\$36,951,990	(\$5,000,000)

SFMTA should report to the May 24, 2012 Budget and Finance Committee on how the department will manage overtime and salary deficits in FY 2012-13 and FY 2013-14 to ensure that actual overtime and salary expenditures are within the budgeted amount, including how SFMTA proposes to manage a \$5,000,000 reduction in overtime in FY 2013-14.

DEPARTMENT: SFMTA – MUNIC

# SFMTA - MUNICIPAL TRANSPORTATION AGENCY

## New Expenditures for Transit Maintenance

The proposed SFMTA budget includes \$17,555,000 for increased maintenance expenditures in FY 2012-13 and \$30,010,000 for increased maintenance expenditures in FY 2013-14, compared to FY 2011-12 maintenance expenditures. These increased expenditures include new staffing costs as well as materials and other expenditures. SFMTA has allocated 70% these new maintenance expenditures to the Transit Division in FY 2012-13, as shown in Table 4 below.

Table 4
Proposed Increased Expenditures for Maintenance
FY 2012-13 and FY 2013-14<sup>4</sup>

	FY 201	2-13	FY 201	3-14
		Percent of		Percent of
	Amount	Total	Amount	Total
Transit Division				
Light Rail Vehicle Maintenance	\$2,875,000	16%	\$5,750,000	19%
Bus Maintenance	2,875,000	16%	5,750,000	19%
Right-of-Way Maintenance	6,470,000	<u>37%</u>	<u>10,340,000</u>	<u>34%</u>
Total, Transit Division	\$12,220,000	70%	\$21,840,000	73%
Other Divisions				
Transit Effectiveness Project	\$375,000	2%	\$750,000	2%
Sustainable Streets	1,250,000	7%	2,500,000	8%
Safety and Enforcement	2,400,000	14%	2,900,000	10%
Administration and Support	1,310,000	<u>7%</u>	<u>2,020,000</u>	<u>7%</u>
Total, Other Divisions	\$5,335,000	30%	\$8,170,000	27%
Total	\$17,555,000	100%	\$30,010,000	100%

### Security, Safety, Training, and Enforcement Division

Positions in SFMTA's Security, Safety, Training and Enforcement program are funded by the Muni and Parking and Traffic operating budgets. These positions include transit fare inspectors, parking control officers, and related management, supervisory and support staff.

In FY 2012-13, SFMTA proposes to add 10 transit fare inspector positions to the Security, Safety, Training and Enforcement Division by decreasing attrition savings to allow for the hiring of vacant positions. According to Ms. Bose, these positions will be used to facilitate Muni's new all-door boarding policy.

### Rainy Day Reserve

The FY 2012-13 and FY 2013-14 budgets contain a rainy day reserve of \$10,000,000 in each year for a total reserve of \$20,000,000. According to Ms. Bose, the SFMTA Board of Directors has an adopted reserve policy which includes a reserve goal of 10% of the operating budget, which would be \$82,367,572 based on the proposed FY 2012-13 budget of \$823,675,725. The purpose of the reserve is

<sup>&</sup>lt;sup>4</sup> These expenditures of \$17,555,000 in FY 2012-13 and \$30,010,000 in FY 2013-14 are included in the expenditure line items for salaries, materials and supplies, and other line items in the SFMTA budget and are not detailed separately.

# DEPARTMENT: SFMTA – MUNICIPAL TRANSPORTATION AGENCY

to protect against SFMTA's revenue shortfalls and unpredicted one-time expenses and to ensure that adequate funds are available for the agency.

# **Unexpended Project and Encumbered Funds**

### Unexpended Project Funds

SFMTA has \$25,300,000 in previously appropriated project funds for parking infrastructure procurement which have not been expended. According to Ms. Bose, these funds will be used to pay for new parking meters for the SF Park program. SFMTA will issue a Request for Proposals (RFP) for new parking meters citywide for the SF Park program.

SFMTA also has \$20,000,000 in previously appropriated project funds for land and building procurement which have not been expended. According to Ms. Bose, these funds will be used to purchase property (1) at Broadway and Sansome to provide long-term replacement housing for tenants displaced by construction of the Central Subway, and (2) 2650 Bayshore Avenue for storage of SFMTA vehicles currently stored on Port property.

## Unexpended and Encumbered Funds

City departments encumber funds that have been appropriated by the Board of Supervisors to pay for purchase orders, work orders with other City departments, projects, and other purposes. Technically, encumbrances are funds that have been set aside to pay for goods or services that have been ordered but not yet received or billed. Therefore, encumbered funds have not yet been expended.

SFMTA has \$9,501,325 in unexpended and encumbered funds that were (1) appropriated in FY 2010-11 and prior years, (2) have not posted activity in FY 2011-12, and (3) are funded by the Muni or Parking and Traffic operating budgets. Based on the Budget and Legislative Analyst's request, SFMTA provided the following information on the status of these encumbrances, as shown in Table 5 below:

Table 5
SFMTA Encumbrances

Encumbrances	Muni Operating Funds	Parking and Traffic Operating Funds	Total
Can be closed out	\$2,335,178	\$874,988	\$3,210,166
Held open pending invoices	6,272,692	0	6,272,692
Subtotal	8,607,869	874,988	9,482,857
Active project	18,095	373	18,468
Total	\$8,625,964	\$875,361	\$9,501,325

As shown in Table 5, SFMTA has \$3,210,166 in encumbrances that can be closed out and the funds reallocated to other one-time uses.

Of the \$6,272,692 in encumbered accounts, for which SFMTA is holding the account open pending the receipt of pending invoices, accounts with balances totaling \$5,704,869 have had no activity since 2010. The largest of these encumbered accounts is for a payment to the Bay Area Rapid Transit (BART), totaling \$5,284,346, for which the last date of recorded activity of December 2, 2010. SFMTA should

## DEPARTMENT: SFMTA - MUNICIPAL TRANSPORTATION AGENCY

immediately determine the status of the account with BART and other large inactive accounts in order to close out the unexpended balances and re-allocate the funds to other one-time uses.

SFMTA should report to the Budget and Finance Committee in the May 24, 2012 hearing on the status of \$9,501,325 in encumbered funds, including the funds of \$5,284,346 encumbered for a payment to BART, and whether the unexpended balance can be reallocated to other uses.

### DEPARTMENT REVENUES:

<u>FY 2012-13</u>: Department revenues have increased by \$24,458,614 or 4.1%, from the original FY 2011-12 budget of \$589,817,111 to the proposed FY 2012-13 budget of \$614,275,725.

General Fund revenues have increased by \$18,650,000 or 9.8% from the original FY 2011-12 budget of \$190,750,000 to the proposed FY 2012-13 budget of \$209,400,000

<u>FY 2013-14:</u> Department revenues have increased by \$11,830,733 or 1.9%, from the original FY 2012-13 budget of \$614,275,725 to the proposed FY 2013-14 budget of \$626,106,458.

General Fund revenues have increased by \$7,650,000 or 3.7% from the original FY 2012-13 budget of \$209,400,000 to the proposed FY 2012-13 budget of \$217,050,000.

	FY 2011-12	FY 2012-13	FY 2013-14
Transit Fares and Advertising Revenues	\$207,736,734	\$224,544,634	\$228,233,972
Permits, Fees, Fines	122,687,325	115,690,539	116,267,713
Parking Meters and Garages	91,853,058	94,639,056	98,361,428
Recoveries for Services	60,111,666	87,479,058	91,538,321
State and Federal Operating Grants	106,892,909	113,700,000	115,670,000
Miscellaneous	3,200	. 0	0
General Fund Contribution to SFMTA	190,750,000	209,400,000	217,050,000
General Fund In Lieu of Parking Tax	57,578,400	62,147,000	64,011,000
Net Transfers <sup>5</sup>	(57,046,181)	(83,917,362)	(87,968,776)
Total	\$780,567,111	\$823,682,925	\$843,163,658

#### Transit Fares

SFMTA increases transit fares based on the Automatic Indexing Implementation Plan, approved by the SFMTA Board of Directors in April 2009, which provides for fare increases based on the Consumer Price Index (CPI) and other costs, such as labor and fuel. The Automatic Indexing Implementation Plan was not subject to Board of Supervisors approval. The FY 2012-13 and FY 2013-14 SFMTA budgets do not propose increases in cash fares but do propose increases in some monthly fast passes and other fares as follows:

<sup>&</sup>lt;sup>5</sup> Net transfers are transfers between SFMTA operating funds and project funds.

DEPARTMENT: SFMTA – MUNICIPAL TRANSPORTATION AGENCY

	FY 2011-12	FY 2012-13 Proposed	FY 2013-14 Proposed
Fast Pass Combined With BART in San Francisco			×
Adult	\$72.00	\$74.00	\$76.00
Disabled/Youth/Senior	\$26.00	\$27.00	\$28.00
Fast Pass Muni Only			
Adult	\$62.00	\$64.00	\$66.00
Disabled/Youth/Senior	\$24.00	\$22.00	\$23.00
Other Passes			
Lifeline (Low Income) Pass	\$31.00	\$32.00	\$33.00
Cable Car All-Day Pass	\$14.00	\$14.00	\$15.00
One-Day Passport	\$14.00	\$14.00	\$15.00
Three-Day Passport	\$21.00	\$22.00	\$23.00
Seven-Day Passport	\$27.00	\$28.00	\$29.00
Interagency Sticker (Excludes BART and Cable Car)	\$57.00	\$59.00	\$61.00
Class Pass	\$25.00	\$26.00	\$27.00
Special Event - Round Trip			
Adult	\$12.00	\$12.00	\$13.00
Disabled/Youth/Senior	\$10.00	\$10.00	\$11.00
Add-On Fare	\$8.00	\$8.00	\$9.00

These fare increases are not subject to Board of Supervisors approval.

### Parking and Other Increases

The proposed budget includes:

- Additional parking meter revenue in FY 2012-13 FY 2013-14 for (a) parking meter enforcement on Sunday from 12 pm to 6 pm, and (b) addition of 500 to 1,000 new metered parking spaces;
- Increases to various fees and penalties, based on the Automatic Indexing Implementation Plan or cost recovery calculation; and
- Fees applied to parking citations of (a) \$2.00 to recover SFMTA's costs for the Local Courthouse Construction Fee, which is being remitted to the State but has not been included in citation amounts, and (b) \$3.00 in FY 2012-13 to recover SFMTA's costs for the Trial Court Trust Fund Fee, which under California Government Code, SFMTA can collect in FY 2012-13 but not in FY 2013-14.

#### General Fund

The proposed SFMTA budget in FY 2012-13 and FY 2013-14 includes General Fund contributions, consistent with the Three-Year Budget Projections for FY 2012-13 through FY 2014-15, prepared jointly by the Controller, Budget and Legislative Analyst, and Mayor's Budget Director.

Free Muni for Low-Income Youth

# DEPARTMENT: SFMTA – MUNICIPAL TRANSPORTATION AGENCY

The SFMTA Board of Directors approved a resolution on April 17, 2012 to provide a 22-month pilot program to provide free transit to low-income youth from August 1, 2012 through May 31, 2014. According to Ms. Bose, actual implementation of Free Muni for Low-Income Youth is contingent on funding from the Metropolitan Transportation Commission and San Francisco County Transportation Authority that has not yet been approved. The proposed FY 2012-13 budget includes a \$4.1 million reduction in fare revenues to account for the expected costs to provide free transit to low income youth.

## **Policy Consideration**

Under the Charter, the SFMTA must submit a two-year budget in even-numbered years and budget amendments for the second fiscal year in odd-numbered years. SFMTA must submit the proposed two-year budget no later than May 1<sup>st</sup> of the even-numbered year to the Mayor and the Board of Supervisors. As long as the SFMTA stays within the revenue formulas outlined in the Charter, and does not ask for additional General Fund resources or support, the Mayor must forward the budget to the Board of Supervisors as submitted.

The Board of Supervisors may allow the SFMTA's budget to take effect without any action on its part, or it may reject the budget in its entirety by a vote of at least 7 of the 11 members.

According to the Controller, if the Board of Supervisors rejects the proposed FY 2012-13 and FY 2013-14 SFMTA budgets, the Board of Supervisors must appropriate sufficient General Fund revenues to maintain SFMTA's current operations until such time that the Board of Supervisors either affirmatively approves or allows an alternative SFMTA budget, as adopted by the SFMTA Board of Directors, to take effect.

#### **COMMENTS:**

The Director of Transportation should report to the Budget and Finance Committee in the May 24, 2012 hearing on:

- The status of inactive encumbrances, funded by Muni or Parking and Traffic operating funds, totaling \$9,501,325, including the funds of \$5,284,356 encumbered for a payment to BART, and whether the unexpended balances can be reallocated to other uses; and
- The SFMTA's plans to reduce overtime use from the FY 2011-12 projected overtime expenditures of \$54,095,765 to the overtime budget of \$41,951,990 in FY 2012-13 and of \$36,951,990 in FY 2013-14.