Amendment of the Whole in Committee. 7/18/12

FILE NO. 120407

BOARD OF SUPERVISORS

ORDINANCE NO.

1		lations and Police Codes - Parking Tax Exemption for Special d by Volunteers on SFUSD Property]
2	- · · · · · · · · · · · · · · · · · · ·	
3	Ordinance amending the	ne San Francisco Business and Tax Regulations Code, Article 9,
4	by amending Section 6	04 and adding Section 608 to exempt a limited number of special
5	parking events operate	d by the volunteers of volunteer led non-profit organizations on
6	SFUSD property for the	e sole benefit of San Francisco public schools and earning less
7	than \$10,000 in gross r	evenue per event from Rent, from the requirement to pay
8	parking tax and other re	equirements, establishing Special School Parking Event Permits
9	issued by the Tax Colle	ector and making findings; and amending the San Francisco
10	Police Code by amendi	ing Section 1215 to exempt said organizations from the
11	requirement to obtain a	a commercial parking permit, establishing an alternative
12	permitting process exc	lude from the definitions of Parking Garage and Parking Lot
13	special event parking o	on SFUSD property operated by a Qualified Nonprofit pursuant to
14	a Special School Parkii	ng Event Permit, and establishing a sunset date.
15	Note:	Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strikethrough italics Times New Roman</u> .
16		Board amendment additions are double underlined.
17		Board amendment deletions are strikethrough normal.
18	Be it ordained by	the People of the City and County of San Francisco:
19	Section 1. The Sa	an Francisco Business and Tax Regulations Code is hereby amended
20	by amending Article 9, S	ection 604 and adding Section 608, to read as follows:
21	SEC. 604. COLLECTIO	N OF TAX BY OPERATOR; RECEIPT TO OCCUPANT; RULES
22	FOR COLLECTION SCH	HEDULES.
23	(a) Every Operato	or maintaining a place of business in this City and County as provided
24	in Section 603 herein, an	nd Renting parking space in a Parking Station in this City and County
25	•	ot exempted under Section 606 <u>or Section 608</u> of this Article or ener, Chiu, Farrell, Chu, Olague, Kim, Campos, Cohen, Avalos

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elsewhere in this Code, shall at the time of collecting the Rent from the Occupant, collect the Parking Tax from the Occupant and on demand shall give to the Occupant a Receipt that meets the requirements of Article 22 of this Code. In all cases in which the Parking Tax is not collected by the Operator, as aforesaid, the Operator shall be liable to the Tax Collector of the City and County for the amount of Parking Tax due on the amount of taxable Rent collected from the Occupant under the provisions of this Article the same as though the Parking Tax were paid by the Occupant. In all cases of transactions upon credit or deferred payment, the remittance or payment of Parking Tax to the Tax Collector may be deferred in accordance therewith, and the Operator shall be liable therefore at the time and to the extent that such credits are paid or deferred payments are made in accordance with the rate of tax owing on the amount thereof.

- (b) Unless the Operator can provide an explanation or other sufficient proof that the Enforcing Agency in its sole discretion deems to be credible to establish the validity of a claim for a Lost Ticket or an otherwise Unaccounted Ticket (as those terms are defined in Section 2201 of Article 22 of this Code), every Lost Ticket and Unaccounted Ticket shall be considered as a full value Parking Ticket for which the Operator is liable for transmitting to the City the full value of the Parking Tax and surcharge required under this Code applicable to the highest maximum daily rate charged for any parking space without discount, except that an Operator shall be allowed an Unaccounted Ticket Ratio of 1.5 percent for each Parking Station that it operates (as that term is defined and used in Article 22 of this Code) in a reporting period, for which the Operator may not be liable for failure to remit the Parking Tax.
- (c) The Operator shall have the burden of explaining and establishing the validity of Lost Tickets and Cancelled Transactions, as those terms are defined in Article 22 of this Code. The Enforcing Agency may consider a verifiable statement signed by the Occupant claiming a Lost Ticket that includes the Occupant's name, address, telephone number, the

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1	Occupant's Motor Vehicle license plate number, the time of entry and the time of exit as
2	sufficient proof of a valid Lost Ticket transaction. An Operator shall maintain a log of all Lost
3	Tickets and Cancelled Transactions. The Enforcing Agency may consider in its sole and
4	absolute discretion an Operator's log of Cancelled Transactions or Lost Ticket transactions
5	that includes the cashier or attendant's name and/or Log File identification number who
6	processed the Transaction, the date and time of the Transaction, and a credible reason for
7	processing the transaction as a Lost Ticket transaction.
8	(d) The Tax Collector shall have the power to adopt rules and regulations prescribing
9	methods and schedules for the collection and payment of the tax and such methods and
10	schedules shall provide that the fractional part of 1 cent shall be disregarded unless it
11	amounts to 1/2 of 1 cent or more, in which case the amount (determined without regard to the

SEC. 608. SPECIAL SCHOOL PARKING EVENT PERMITS.

fractional part of 1 cent) shall be increased by 1 cent.

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- (a) Findings. The Board of Supervisors of the City and County of San Francisco hereby finds and determines that:
- (1) San Francisco Business and Tax Regulations Code Articles 6, 9 and 22 require that Occupants of Parking Stations pay a 25 percent tax that is collected and remitted to the City by parking Operators. Operators must register with the City and meet other parking Operator requirements.
- (2) San Francisco Police Code Section 1215 requires that Commercial Parking Operators obtain an annual permit.
- (3) Special parking events on San Francisco Unified School District (SFUSD) property, operated by the volunteers of non-profit organizations, such as Parent Teacher Associations and Parent Teacher Organizations constitute a beneficial activity to supplement SFUSD school revenues that have been drastically reduced by State budget cuts.

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1	(4) Requiring parent volunteers to register as parking Operators is a burden on
2	the volunteer organizers of these events who are staging them for the sole benefit of the
3	SFUSD schools.
4	(5) Therefore, in order for volunteer organizers to be able to reap the full benefit
5	of their efforts and help the schools to better meet the needs of their students, the San
6	Francisco Business and Tax Regulations Code and Police Code are amended to provide for
7	Special School Parking Event Permits.
8	(a)(b) No tax shall be imposed hereunder on Rent for the occupancy of parking space in
9	parking stations at special school parking events, provided that the following requirements are met:
10	(1) The parking activity is conducted on San Francisco Unified School District
11	("SFUSD") property.
12	(2) The parking activity is conducted by the volunteers of ana volunteer led
13	organization having a formally recognized exemption from income taxation pursuant to Section
14	501(c)(3) of the Internal Revenue Code of 1986, as amended.
15	(3) One hundred percent of the earnings from the parking activity are for the sole
16	benefit of San Francisco public schools. No part of the organization's earnings from the parking
17	activity may inure to the benefit of any private shareholder or individual.
18	(4) The organization holds a Special School Parking Event permit issued by the
19	Chief of Police Tax Collector to conduct the parking activity that it shall, which must be publicly
20	displayed during the operation of the parking activity.
21	(5) The gross revenue from the special school parking event does not exceed \$10,000.
22	(b)(c) The Chief of Police Tax Collector or designee may issue up to a maximum of 150
23	s <u>Special</u> s <u>School</u> p <u>Parking</u> e <u>Event</u> p <u>Permits annually</u> on a first come, first served basis, to the
24	President, Chief Administrative Officer, or the equivalent of eligible non-profit the Second District
25	<u>PTA</u> organizations in the City, for distribution to their members qualifying organizations, for the
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1	purpose of conducting special school parking events that meet the requirements of this Section. <u>Each</u>
2	permit may be used to conduct only one special school parking event. Special School Parking
3	Event Permits are not transferrable and shall be valid only during the calendar year in which they are
4	issued. Any organization conducting a special school parking event must in advance of the
5	event notify the Tax Collector of the date and location of the special school parking event and
6	must have the permit available for inspection on-site during the event.
7	(c)(d) The Tax Collector shall prescribe the form of the Special School Parking Event
8	Permit application. The Tax Collector or his or her designee shall determine whether an
9	organization meets the requirements of this Section and is eligible to receive a permit. The
10	Tax Collector shall not charge any fee to apply for or obtain a Special School Parking Event
11	Permit.
12	(1) Organizations that are issued permits under this Section 608 The Second
13	<u>District PTA</u> shall keep and preserve business records, and make them available to the Tax Collector
14	and Chief of Police, or their his or her designees, as may be necessary to determine the
15	organization's eligibility and use of the SSpecial SSchool PParking Event PPermits, including all
16	local, state and federal tax returns of any kind, for a period of 5 years from the date the permit is
17	<u>issued.</u>
18	(2) Organizations that are issued permits under this Section The Second District
19	PTA shall submit annual returns on a form prescribed by the Tax Collector. Required data shall
20	include the number of permits received from the Chief of Police Tax Collector, the number of special
21	school parking events conducted and the date of each event, the rate charged for parking at each event,
22	and the dollar value of gross revenues for each event.
23	(3) Upon the request of the Tax Collector or the Chief of Police, or their his or her
24	designees, an organization the Second District PTA shall produce such business records at the Tax
25	Collector's Office or Police Department, as applicable, during normal business hours for
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1	inspection, examination, and copying. Refusal to allow full inspection, examination, or copying of such
2	records shall subject the organization to revocation of any existing permits and disqualify it from
3	eligibility for SS pecial SS chool PP arking ES vent PP ermits in the future.
4	(c)(e) An organization that collects FRent for occupancy of parking space for a special school
5	parking event pursuant to this Section 608 shall also be exempt from the requirement to obtain a
6	certificate of authority from the Tax Collector pursuant to Section 6.6-1 (a) of this Article 6, or to
7	execute a parking tax bond pursuant to Section 6.6-1 (g) of this-Article 6, provided that the Operator
8	demonstrates to the satisfaction of the Tax Collector that it meets all of the requirements in Section
9	<u>608(a).</u>
10	(d)(f) An organization that collects FRent for occupancy of parking space for a special school
11	parking event pursuant to this Section 608 shall be exempted from the Revenue Control Equipment
12	requirements in Article 22 of this Code, except that such organizations must comply with the
13	requirements of Section 2204 (b)(1)-(6).
14	(e)(g) For each year for which the sS pecial sS chool pP arking eE vent pP ermits authorized
15	under this Section 608 are available, the Tax Collector shall submit an annual report to the Board of
16	Supervisors that sets forth aggregate information regarding the dollar value of the gross revenues
17	taken in each year, the number of permits issued, and the parking tax revenue foregone.
18	(f)(h) Termination Date. The exemption granted in this Ordinance shall expire by operation of
19	law on December 31, 2015, and the City Attorney shall cause it to be removed from future editions of
20	the Business and Tax Regulations Code unless the Board of Supervisors or the voters extends the
21	exemption prior to December 31, 2015. If the exemption in this Section expires under this
22	subsection (h), the Tax Collector shall not issue any Special School Parking Event Permits
23	after that expiration date.
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1	(g)(i) Severability. If any provision of this Ordinance or the application thereof to any person
2	or circumstance is held invalid, the remainder of the Ordinance and the application of such provision
3	to other persons or circumstances shall not be affected thereby.
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5	Section 2. The San Francisco Police Code is hereby amended by amending Section
6	1215, to read as follows:
7	SEC. 1215. COMMERCIAL PARKING PERMITS.
8	(a) Definitions. The following definitions shall apply in Police Code Sections 2.9, 2.26
9	and 1215 through 1215.7 and Business and Tax Regulations Code Section 22.
10	(1) Chief of Police. The Chief of the San Francisco Police Department, or
11	designee.
12	(2) Commercial parking permit. A permit the Chief of Police issues under this
13	Section to operate a parking garage or parking lot.
14	(3) Covered crimes. The crimes of assault, battery, burglary, robbery, theft
15	including identity theft, receipt of stolen property, breaking or removing parts from a vehicle,
16	malicious mischief to a vehicle, unlawful use or tampering by bailee of a vehicle, altering a
17	vehicle identification, tax fraud or evasion, and any offense related to the use of alcohol,
18	narcotics or controlled substances while operating or in connection with a vehicle, committed
19	anywhere in the United States of America.
20	(4) Entertainment Establishment. Any building, space, or structure operating
21	under a "Place of Entertainment" permit issued pursuant to San Francisco Police Code
22	section 1070 et seq.
23	(5) Parking garage. Any building or structure, or any portion of a building or
24	structure, where members of the public may park or store motor vehicles for a charge. This
25	definition does not include (A) any parking garage in a residential building or development tha
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1	provides parking for a charge as a convenience or amenity for residents or their guests only-
2	and (B) any parking garage on San Francisco Unified School District property where a
3	Qualified Nonprofit makes special event parking available to members of the public for a
4	charge, pursuant to a Special School Parking Event Permit under Article 9, Section 608 of the
5	Business and Tax Regulations Code.
6	(6) Parking lot. Any outdoor or uncovered space, including any plot, place, lot,
7	parcel, yard or enclosure, or any portion of such a space, where members of the public may
8	park or store motor vehicles for a charge. This definition does not include (A) any outdoor or
9	uncovered space that is part of a residential building or development that provides parking for
10	a charge as a convenience or amenity for residents or their guests only-, and (B) any outdoor
11	or uncovered lot on San Francisco Unified School District property where a Qualified Nonprofi
12	makes special event parking available to members of the public for a charge, pursuant to a
13	Special School Parking Event Permit under Article 9, Section 608 of the Business and Tax
14	Regulations Code.
15	(7) Person. Any individual, firm, company, corporation, partnership, joint
16	venture, association, organization or other legal entity. When Sections 1215 through 1215.6
17	require person to provide or list a name, the person must provide or list any prior names and
18	aliases.
19	(8) Prevailing Party. Prevailing Party has the same meaning as set forth in
20	California Code of Civil Procedure Section 1032, or any successor provision. "Prevailing
21	Party" includes the City in actions where the City obtains an injunction and/or civil penalties or
22	other monies under Sections 1215 through 1215.6 or under State law.
23	(9) Qualified Nonprofit. A volunteer led organization having a formally
24	recognized exemption from income taxation pursuant to Section 501(c)(3) of the Internal

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Revenue Code of 1986, as amended, and with a mission of benefiting one or more San Francisco public schools.

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- (b) **Permit Requirement.** A person may not operate a parking garage or parking lot, directly or indirectly, unless the person holds a commercial parking permit issued by the Chief of Police. This Section requires a separate commercial parking permit for each parking garage and parking lot. The Chief of Police shall close immediately any parking garage or parking lot operating without the required commercial parking permit.
- (c) **Annual Permit.** Each commercial parking permit shall authorize the permittee to operate the permitted parking garage or parking lot for one year from the date the Chief of Police issues the permit, unless the Chief of Police suspends or revokes the permit. Each commercial parking permit shall expire by operation of law at the end of the one-year period. Notwithstanding Section 2.10 of the Police Code, a permittee wishing to operate beyond the one-year permit term must obtain a new commercial parking permit before the existing permit expires.
- (d) Any organization that meets the requirements of Section 608 of Article 9 of the Business and Tax Regulations Code shall be exempt from the requirement to obtain a commercial parking permit under this Section 1215, for each special school parking event conducted by its members for which it has applied for and obtained a special school parking event permit ("School Parking Permit") from the Chief of Police or his or her designee. It shall be unlawful for any organization or its members to hold a special school parking event in the City and County of San Francisco without first obtaining a School Parking Permit from the Chief of Police or his or her designee.
- (1) The form of such School Parking Permit application shall be prescribed by the Chief of Police or his or her designee and be consistent with this Ordinance and Section 608 of Article 9 of the Business and Tax Regulations Code.

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1	(2) The Chief of Police or his or her designee shall determine whether an
2	organization meets the requirements of Section 608 of Article 9 of the Business and Tax
3	Regulations Code.
4	(3) The Chief of Police or his or her designee shall issue no more than 150
5	School Parking Permits annually, on a first-come first-serve basis. More than one School
6	Parking Permit can be issued to an organization at a time.
7	(4) There shall be no fee charged to apply for or obtain a School Parking
8	Permit.
9	(5) No School Parking Permit shall be issued under this Section subsequent to
10	the expiration of Section 608 of Article 9 of the Business and Tax Regulations Code. All
11	School Parking Permits issued under this Section shall expire and become void when Section
12	608 expires.
13	(6) This subsection (d) shall expire by operation of law on December 31, 2015
14	and the City Attorney shall cause it to be removed from future editions of the Police Code
15	unless the Board of Supervisors or the voters extends the exemption in Section 608 prior to
16	December 31, 2015.
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18	Section 3. Effective Date. This ordinance shall become effective 30 days from the
19	date of passage.
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21	Section 4. This section is uncodified. In enacting this ordinance, the Board intends to
22	amend only those words, phrases, paragraphs, subsections, sections, articles, numbers,
23	punctuation, charts, diagrams, or any other constituent part of the Business and Tax
24	Regulations Code and the Police Code that are explicitly shown in this legislation as additions,
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1	deletions, Board amendment additions, and Board amendment deletions in accordance with	
2	the "Note" that appears under the official title of the legislation.	
3		
4	APPROVED AS TO FORM:	
5	DENNIS J. HERRERA, City Attorney	
6	By:	
7	JEAN H. ALEXANDER Deputy City Attorney	
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