File No.	121162	Committee Item No	1
		Board Item No.	

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

		, 0 2,01	
Committee:	Land Use and Economic Developme	ent_ Date	March 25, 2013
Board of Su	pervisors Meeting	Date	
Cmte Boar	rd .		
	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Re Youth Commission Report Introduction Form Department/Agency Cover Letter MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application Public Correspondence		port
OTHER	(Use back side if additional space	is neede	d)
	Environmental Review Determination Planning Commission Resolution No		5/12
Completed k	•	ate <u>Marc</u>	h 22, 2013

Mayor Lee BOARD OF SUPERVISORS

[Planning Code - Inclusionary Affordable Housing Program, Updates, and Clarifications]

Ordinance amending the Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program (Program) by reducing certain on-site requirements under Charter, Section 16.110; providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on- or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; clarifying that the threshold application of the Program to projects of 10 units or more applies to the South of Market Youth and Family Special Use District and all other areas of the City; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

NOTE:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public

Resources Code Section 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 121162 and is incorporated herein by reference.

- (b) On December 13, 2012, the Planning Commission, in Resolution No. 18771 approved and recommended for adoption by the Board this legislation and adopted findings that it is consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. On December 13, 2012, the Planning Commission, in Resolution No. 18771 approved and recommended for adoption by the Board amendments to this legislation and adopted findings that it is consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 121162, and is incorporated by reference herein.
- (c) Pursuant to Planning Code Section 302, this Board of Supervisors finds that this legislation will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolutions Nos. 18771 and _______, and incorporates such reasons by reference herein.

Section 2. The San Francisco Planning Code is hereby amended by amending selected definitions in Section 401, to read as follows:

SEC. 401. DEFINITIONS.

In addition to the specific definitions set forth elsewhere in this Article, the following definitions shall govern interpretation of this Article:

"Affordable to qualifying households."

(A) With respect to owned units, the average purchase price on the initial sale of all affordable owned units in a housing project shall not exceed the allowable average purchase price. Each unit shall be sold:

Mayor Lee BOARD OF SUPERVISORS

- (i) Only to first-time homebuyer households, as defined in this Section;
- (ii) Only to households with an annual gross income equal to or less than the qualifying income limits for a household of moderate income, adjusted for household size, except for the exceptions set forth in Section 415.8 (a) (4) (C), (D) and (E);
- (iii) Only to households that meet the household size requirements, as defined in the Procedures Manual;
- (iv) On the initial sale, at or below the maximum purchase price, as defined in this Section;
- (v) On subsequent sales at or below the prices to be determined according to the formula specified in the Procedures Manual in place at the time of the affordable unit owner's purchase, as amended from time to time, such that the units remain affordable to qualifying households. The formula in the Procedures Manual shall permit the seller to include certain allowable capital improvements in the new maximum purchase price. The formula shall include a per unit cap on capital improvements of 10% of the resale price in order to maintain affordability. Special Assessments shall be added to the resale price at an uncapped rate. Capital improvement requests shall be evaluated by the Mayor's Office of Housing according to the formula specified in the Procedures Manual.
- (B) With respect to rental units in an affordable housing project, the average annual rent shall not exceed the allowable average annual rent. Each unit shall be rented:
- (i) Only to households with an annual gross income equal to or less than qualifying limits for a household of lower income adjusted for household size, as defined in this Section. <u>except for the exceptions set forth in Section 415.8(a) (4) (A) and (B)</u>;
- (ii) Only <u>to households</u> that meet the household size requirements, as defined in the Procedures Manual;
 - (iii) At or less than the maximum annual rent.

"Allowable average purchase price." A price for all affordable owned units of the size indicated below that are affordable to a household of median income as defined in this Section, adjusted for the household size indicated below as of the date of the close of escrow, except for Single Room Occupancy units (as defined in Section 890.88), which shall be 75% of the maximum purchase price level for studio units, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

Number of Bedrooms (or, for	Number of
live/work units square foot	Persons in Household
equivalency)	
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

"Allowable average annual rent." Annual rent for an affordable rental unit of the size indicated below that is 30 percent of the annual gross income of a household of low income as defined in this Section, adjusted for the household size indicated below except for Single Room Occupancy units (as defined in Section 890.88), which shall be 75% of the maximum rent level for studio units, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

North CD 1	
Number of Bedrooms (or, for live/work	Number of

units square foot equivalency)	Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

At no time can a rent increase, or can multiple rent increases within one year, exceed the percentage change in Maximum Monthly Rent levels as published by MOH from the previous calendar year to the current calendar year.

"Maximum annual rent." The maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent for an affordable housing unit of the size indicated below shall be no more than 30 percent of the annual gross income for a household of low income as defined in this Section, as adjusted for the household size indicated below, except in the case of Single Room Occupancy units (as defined in Section 890.88), which shall be 75% of the maximum rent level for studio units, as of the first date of the tenancy:

Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3

3 (1,101 to 1,300 square feet)	4	·
4 (More than 1,300 square feet)	5	

At no time can a rent increase, or can multiple rent increases within one year, exceed the percentage change in Maximum Monthly Rent levels as published by MOH from the previous calendar year to the current calendar year.

"Maximum purchase price." The maximum purchase price for an affordable owned unit of the size indicated below <u>except in the case of Single Room Occupancy units (as defined in Section 890.88)</u>, <u>which shall be 75% of the maximum purchase price level for studio units</u>, that is affordable to a household of moderate income, adjusted for the household size indicated below, assuming an annual payment for all housing costs of 33 percent of the combined household annual gross income</u>, a down payment recommended by MOH and set forth in the Procedures Manual, and available financing:

Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

Section 3. The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.3, to read as follows:

SEC. 415.3. APPLICATION.

- (a) <u>Notwithstanding any other provision to the contrary in this Code</u>, Section 415.1 *et seq*. shall apply to any housing project that consists of ten or more units where an individual project or a phased project is to be undertaken and where the total undertaking comprises a project with ten or more units, even if the development is on separate but adjacent lots; and
- (1) Does not require Commission approval as a Conditional Use Authorization or Planned Unit Development;
- (2) Requires Commission approval as a Conditional Use Authorization or Planned Unit Development;
 - (3) Consists of live/work units as defined by Section 102.13 of this Code; or
- (4) Requires Commission approval of replacement housing destroyed by earthquake, fire or natural disaster only where the destroyed housing included units restricted under the Inclusionary Affordable Housing Program or the City's predecessor inclusionary housing policy, condominium conversion requirements, or other affordable housing program.
- (b) The effective date of these requirements shall be either April 5, 2002, which is the date that the requirements originally became effective, or the date a subsequent modification, if any, became operative. The following table is designed to summarize the most significant subsequent modifications to this Program and the dates those modifications went into effect. The Planning Department and the Mayor's Office of Housing shall maintain a record for the public summarizing various amendments to this Program and their effective or operative dates. To the extent there is a conflict between the following table or any summary produced by the Department or MOH and the provisions of the original implementing ordinances, the implementing ordinances shall prevail.

Table 415.3

	r
Program Modification	Effective or Operative Date
All projects with 5 or more units must	All projects that submitted a first
participate in the Inclusionary Housing	application on or after July 18, 2006
Program Section 415 (changed from a	
threshold of 10 units).	
Threshold changed back to 10 units or	Any 5-9 unit project, regardless of
more such that the Section 415 et seq.	when it submitted a first application,
no longer applies to buildings of 5-9	that has not received a first
units.	construction document as of January
	15, 2013.
Affordable Housing Percentages:	All projects that submitted a first
20% Fee	application on or after July 18, 2006
1512% on-site*	(<i>For off-site and fee:</i> except <i>buildings of</i>
20% off-site*	over 120 feet in height that meet the
*Of total number of units	requirements of Section 415.6(a)(1)(C) or
(Percentages may vary in specific Area	415.7(a)(1)(C)-projects which require a
Plans or Special Use Districts. Please	rezoning to increase buildable residential
refer to those applicable Code Sections.)	units or square footage)
On-Site units must be priced and sold	All projects that receive a first site or
at 90% of AMI and rented at 55% of	building permit on or after September
АМІ	9, 2006
Project sponsor must select Program	All projects that received Planning

	<u> </u>
compliance option upon project approval and cannot alter their compliance option	Commission or Planning Department approval on or after September 9, 2006
All off-site units must be located within 1 mile of the principal project and Off- site units must be priced and sold at 70% of AMI	All Projects that receive Planning Commission or Planning Department approval after September 9, 2006
Lottery preference for applicants living or working in San Francisco	All projects that are marketed on or after June 4, 2007
Lottery preference for applicants holding a Certificate of Preference from the Redevelopment Agency	All projects that are marketed on or after December 30, 2008
Lottery required for all new and resale units	All projects that are marketed on or after September 9, 2006
Must provide on-site units as owner- occupied only unless specifically exempted pursuant to Section 415	All projects beginning February 11, 2010
All off-site units must follow standards set out in Procedures Manual	Projects that receive Planning Commission or Planning Department approval on or after June 4, 2007

- (c) Section 415.1 et seq., the Inclusionary Housing Program, shall not apply to:
- (1) That portion of a housing project located on property owned by the United States or any of its agencies or leased by the United States or any of its agencies for a period in excess

of 50 years, with the exception of such property not used exclusively for a governmental purpose;

- (2) That portion of a housing project located on property owned by the State of California or any of its agencies, with the exception of such property not used exclusively for a governmental or educational purpose; or
- (3) That portion of a housing project located on property under the jurisdiction of the San Francisco Redevelopment Agency or the Port of San Francisco where the application of Section 415.1 *et seg.* is prohibited by California or local law.
- (4) Selected projects that are otherwise providing affordable units comparable to or exceeding the requirements of this program as follows:
- (A) Qualifying Projects. Projects that meet either of the requirements of subsection (i) or (ii) below for as long as they meet all of the requirements and conditions of this subsection.
- (i) A project using California Debt Limit Allocation Committee (CDLAC) tax-exempt bond financing as long as the project provides 20 percent of the units as affordable at 50 percent of area median income for on-site housing or 25 percent of the units as affordable at 50 percent of area median income for off-site housing.
- (iii) A 100% affordable housing project in which rents are controlled or regulated by any government unit, agency or authority, excepting those unsubsidized and/or unassisted units which are insured by the United States Department of Housing and Urban Development. The Mayor's Office of Housing must represent to the Planning Commission or Planning Department that the project meets this requirement.
- (\underline{AB}) **Restrictions.** If a project sponsor takes advantage of this subsection, all of the rules and regulations of the programs or recorded documents guaranteeing the affordability of the units shall govern the units and the requirements of this Program shall not apply.

- ($\underline{B}C$) **Conditions.** In order to qualify for this provision, the project sponsor must record an NSR against the property that provides that, in the event of foreclosure or for any other reason, the project no longer qualifies as a project meeting the requirements of subsection $(4)\frac{(A)(i) \text{ or } (ii)}{(ii)}$ the project will either:
- (i) pay the Affordable Housing Fee plus interest from the date the project received its first construction document for the project if no affordable units were ever provided or, if affordable units were provided and occupied, then the Affordable Housing Fee with no interest is due on the date the units were no longer occupied by qualifying households; or
- (ii) provide the required number of on-site affordable units required at time of original project approval and that those units shall be subject to all of the requirements of this Program.
- $(\underline{C}\underline{D})$ In the event that there is a foreclosure or other event triggering the requirements of subsection $(\underline{B}\underline{C})$ above, the project sponsor shall record a new NSR specifying the manner it which it complies with this Program, including but not limited to any specific units restricted as affordable under $(\underline{B}\underline{C})$ (ii). The new NSR shall provide that the units must comply with all of the requirements of this Program.
- (e) In November, 2012 the voters amended the Charter by adopting Proposition C "The Affordable Housing Trust Fund and Housing Production Incentives" which is, in part, codified as Charter Section 16.110 ("Proposition C"). To the extent that there is any inconsistency between the provisions of Proposition C and Sections 415 et seq. or any other Planning Code provisions, the provisions of Proposition C shall control.
- Section 4: The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.5, to read as follows:

SEC. 415.5. AFFORDABLE HOUSING FEE.

Except as provided in Section 415.5(g), all development projects subject to this Program shall be required to pay an Affordable Housing Fee subject to the following requirements:

- (a) **Payment of a Fee.** Payment of a fee to the Development Collection Unit at DBI for deposit into the Citywide Affordable Housing Fund for the purposes of that Fund.
- (b) **Amount of Fee.** The amount of the fee which may be paid by the project sponsor subject to this Program shall be determined by MOH utilizing the following factors:
- (1) The number of units equivalent to the applicable <u>off-site</u> percentage of the number of units in the principal project. The applicable percentage shall be 20 percent or the percentage that applied to the project if the project is subject to the requirements of an earlier version of this Program due to the date it submitted its application <u>or that percentage required in certain Special Use Districts or Area Plans</u>. For the purposes of this Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the applicable percentage, rather than rounding up the resulting figure as required by Section 415.6(a).
- (2) The affordability gap using data on the cost of construction of residential housing and the Maximum Purchase Price for the equivalent unit size. from the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase Price for the equivalent unit sizes. As of the effective date of this Ordinance No. , MOH shall use construction cost data from the "San Francisco Inclusionary Housing Program Financial Analysis 2012" prepared by Seifel Consulting. The Department and MOH shall update the technical report from time to time as they deem appropriate in order to ensure that the affordability gap remains current.

(3) Commencing on January 1, 2012, no No later than January 1 of each year following the
effective date of this Ordinance No. , MOH shall adjust the fee. No later than
November December 1 following the effective date of this Ordinance No of each year,
MOH shall provide the Planning Department, DBI, and the Controller with information on the
adjustment to the fee so that it can be included in the Planning Department's and DBI's
website notice of the fee adjustments and the Controller's Annual Citywide Development Fee
and Development Impact Requirements Report described in Section 409(b). MOH is
authorized to develop an appropriate methodology for indexing the fee, based on adjustments
in the costs of constructing housing and the Maximum Purchase Price for the equivalent unit size-in
the price of housing in San Francisco. The method of indexing shall be published in the
Procedures Manual.

(e) If a housing project is located in an Area Plan with an additional or specific affordable housing requirements such as those set forth in <u>a special use district or</u> section 416, and 417, and 419 or elsewhere in this code, the more specific provisions shall apply in lieu of or in addition to those provided in this Program, as applicable.

(g) Alternatives to Payment of Affordable Housing Fee.

- (1) **Eligibility:** A project sponsor must pay the Affordable Housing Fee unless it qualifies for and chooses to meet the requirements of the Program though an Alternative provided in this Subsection. The project sponsor may choose one of the following Alternatives:
- (A) **Alternative #1: On-Site Units.** Project sponsors may elect to construct units affordable to qualifying households on-site of the principal project pursuant to the requirements of Section 415.6.

- (B) Alternative #2: Off-Site Units. Project sponsors may elect to construct units affordable to qualifying households at an alternative site within the City and County of San Francisco pursuant to the requirements of Section 415.7.
- (C) Alternative #3: Combination. Project sponsors may elect any combination of payment of the Affordable Housing Fee as provided in Section 415.5, construction of on-site units as provided in Section 415.6, or construction of off-site units as provided in Section 415.7, provided that the project applicant constructs or pays the fee at the appropriate percentage or fee level required for that option.
- (2) **Qualifications:** If a project sponsor wishes to comply with the Program through one of the Alternatives described in (1) rather than pay the Affordable Housing Fee, they must demonstrate that they qualify for the Alternative to the satisfaction of the Department and MOH. A project sponsor may qualify for an Alternative by the following methods:
- (i) **Method #1 Ownership Units.** All affordable units provided under this Program shall be sold as ownership units and will remain ownership units for the life of the project. Project sponsors must submit the 'Affidavit of Compliance with the Inclusionary Affordable

 Housing Program to Establish Eligibility for an Alternative to Affordable Housing Fee' to the Planning Department prior to project approval by the Department or the Commission; or
- (ii) **Method #2 Government Financial Contribution.** Submit to the Department a contract demonstrating that the project's on- or off-site units are not subject to the Costa Hawkins Rental Housing Act, California Civil Code Section 1954.50 because, under Section 1954.52(b), it has entered into an agreement with a public entity in consideration for a direct financial contribution or any other form of assistance specified in California Government Code Sections 65915 et seq. and it submits an Affidavit of such to the Department. All such contracts entered into with the City and County of San Francisco must be reviewed and approved by the Mayor's Office Housing and the City Attorney's Office. All contracts that

involve 100% affordable housing projects in the residential portion may be executed by the Mayor or the Director of the Mayor's Office of Housing. Any contract that involves less than 100% affordable housing in the residential portion, may be executed by either the Mayor, the Director of the Mayor's Office of Housing or, after review and comment by the Mayor's Office of Housing, the Planning Director; or. A Development Agreement under California Government Code Section 65864 et seq. and Chapter 56 of the San Francisco Administrative Code entered into between a project sponsor and the City and County of San Francisco may, but does not necessarily, qualify as such a contract.

(iii) Method #3 – Development Agreement. A project sponsor may apply to enter into a

Development Agreement with the City and County of San Francisco under California Government

Code Section 65864 et seq. and Chapter 56 of the San Francisco Administrative Code, permitting the

project to be eligible for on-site units as an alternative to payment of the Affordable Housing Fee to

satisfy the requirements of the Program and obligating the project sponsor to provide the affordable

units on-site.

(3) The Planning Commission or the Department may not require a project sponsor to select a specific Alternative. If a project sponsor elects to meet the Program requirements through one of the Alternatives described in (1), they must choose it and demonstrate that they qualify prior to any project approvals from the Planning Commission or Department. The Alternative will be a condition of project approval and recorded against the property in an NSR. Notwithstanding the foregoing, if a project sponsor qualifies for an Alternative described in (1) and elects to construct the affordable units on- or off-site, they must submit the 'Affidavit of Compliance With The Inclusionary Housing Program' to Establish Eligibility for an Alternative to Affordable Housing Fee' based on the fact that the units will be sold as ownership units. A The project sponsor who has elected to construct affordable ownership units on- or off-site may only elect to pay the Affordable Housing Fee up to the issuance of the first construction

document if the project sponsor submits a new Affidavit establishing that the units will not be sold as ownership units. If a project sponsor fails to choose an Alternative before project approval by the Planning Commission or Planning Department or if a project becomes ineligible for an Alternative, the provisions of Section 415.5 shall apply.

(4) If at any time, the project sponsor eliminates the on-site or off-site affordable ownership-only units, then the project sponsor must immediately inform the Department and MOH and pay the applicable Affordable Housing Fee plus interest and any applicable penalties provided for under this Code. If a project sponsor requests a modification to its conditions of approval for the sole purpose of complying with this Section, the Planning Commission shall be limited to considering issues related to Section 415 et seq. in considering the request for modification.

Section 5: The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.6, to read as follows:

SEC. 415.6. ON-SITE AFFORDABLE HOUSING ALTERNATIVE

If a project sponsor is eligible and selects to provide on-site units pursuant to Section 415.5(g), the development project shall meet the following requirements:

- (a) Number of Units: The number of units constructed on-site shall be as follows:
- (1) The number of units constructed on-site <u>shall generally be 12% of all units constructed</u> on the project site. is determined by which of the following categories a project is in as follows: The <u>Department shall require for housing projects covered by Section 415.3(a)(1), as a condition of Department approval of a project's building permit, or by Section 415.3(a)(2), (3) and (4), as a <u>condition of approval of a Conditional Use Authorization or Planned Unit Development or as a condition of Department approval of a live/work project, that 12 percent of all units constructed on the project site shall be affordable to qualifying households so that a project sponsor must construct .12</u></u>

times the total number of units produced in the principal project. If the total number of units is not a whole number, the project sponsor shall round up to the nearest whole number for any portion of .5 or above.

- (2A) **Specific Geographic Areas**. For any housing development of any height that is located in an area with a specific affordable housing requirement set forth in a Special Use District or in any other section of the Code such as Section 416, and 417, or 419, the more specific housing requirement shall apply as long as it is consistent with Charter Section 16.110; or
- (B) Buildings 120 feet in height and under or buildings of over 120 feet in height that do not meet the criteria in subsection (C) below. Except as provided in Subsection (C) below, the Department shall require for housing projects covered by Section 415.3(a)(1), as a condition of Department approval of a project's building permit, and by Section 415.3(a)(2), (3) and (4), as a condition of approval of a Conditional Use Authorization or Planned Unit Development or as a condition of Department approval of a live/work project, that 15 percent of all units constructed on the project site shall be affordable to qualifying households so that a project sponsor must construct .15 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 415.3(b)(2) or has not received or will not receive a Zoning Map amendment or Planning Code text amendment as part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 415.3(b)(2). The Department shall require for housing projects

eovered by this Subsection and Section 415.3(a)(1), as a condition of Department approval of a project's building permit, or by this Subsection and by Section 415.3(a)(2), (3) and (4), as a condition of approval of a Conditional Use Authorization or Planned Unit Development or as a condition of Department approval of a live/work project, that 12 percent of all units constructed on the project site shall be affordable to qualifying households so that a project sponsor must construct .12 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project sponsor shall round up to the nearest whole number for any portion of .5 or above.

Consistent with the conclusions of the MOH study authorized in Section 415.9(e), MOH shall recommend and the Board of Supervisors shall consider whether the requirements of this Subsection for buildings of over 120 feet in height shall continue or expire after approximately five years from April 24, 2007.

(23) If the principal project has resulted in demolition, conversion, or removal of affordable housing units renting or selling to households at income levels and/or for a rental rate or sales price below corresponding income thresholds for units affordable to qualifying households, the Commission or the Department shall require that the project sponsor replace the number of affordable units removed with units of a comparable number of bedrooms or provide that 45 12 percent of all units constructed as part of the new project shall be affordable to qualifying households, whichever is greater.

(4) Already Approved Projects. Charter Section 16.110(g)(3) contains procedures for certain projects that have been approved but that have not received their first construction document as defined in Section 107A.13.1 of the San Francisco Building Code by January 1, 2013 to modify their conditions of approval under limited circumstances.

(c) **Type of Housing:** All on-site units constructed under this Section must be provided as ownership units unless the project sponsor meets the eligibility requirement of Section

415.5(g). All on-site units must be Affordable to Qualifying Households. In general, affordable units constructed under this Section 415.6 shall be comparable in number of bedrooms. exterior appearance and overall quality of construction to market rate units in the principal project. A Notice of Special Restrictions shall be recorded prior to issuance of the first construction document and shall specify the number, location and sizes for all affordable units required under this Subsection. The interior features in affordable units should be generally the same as those of the market rate units in the principal project, but need not be the same make, model or type of such item as long as they are of good and new quality and are consistent with then-current standards for new housing. The square footage of affordable units do not need to be same as or equivalent to those in market rate units in the principal project, so long as it is consistent with then-current standards for new housing. Where applicable, parking shall be offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. On-site affordable units shall be ownership units unless the project applicant meets the eligibility requirement of Section 415.5(g).

25

(e) Individual affordable units constructed under Section 415.6 415.5 as part of an onsite project shall not have received development subsidies from any Federal, State or local program established for the purpose of providing affordable housing, and shall not be counted to satisfy any affordable housing requirement. Other units in the same on-site project may have received such subsidies. In addition, subsidies may be used, only with the express written permission by MOH, to deepen the affordability of an affordable unit beyond the level of affordability required by this Program.

(f) Notwithstanding the provisions of Section 415.6(e) above, a project may use California Debt
Limit Allocation Committee (CDLAC) tax-exempt bond financing and 4% tax credits under the Tax
Credit Allocation Committee (TCAC) to help fund its obligations under this ordinance as long as the
project provides 20 percent of the units as affordable to households at 50 percent of Area Median
Income for on-site housing. The income table to be used for such projects when the units are priced at
50 percent of Area Median Income is the income table used by MOH for the Inclusionary Affordable
Housing Program, not that used by TCAC or CDLAC. Except as provided in this subsection, all units
provided under this Section must meet all of the requirements of this ordinance and the Procedures
Manual for on-site housing.

(gf) Benefits: If the project sponsor is eligible for and elects to satisfy the affordable housing requirements through the production of on-site affordable housing in this Section 415.6, the project sponsor shall be eligible to receive a refund for only that portion of the housing project which is affordable for the following fees: a Conditional Use Authorization or other fee required by Section 352 of this Code, if applicable; an environmental review fee required by Administrative Code Section 31.46B, if applicable; a building permit fee required by the Building Code and by Section 355 of this Code for the portion of the housing project that is affordable. The project sponsor shall pay the building fee for the portion of the project that is market-rate.

The Controller shall refund fees from any appropriated funds to the project sponsor on application by the project sponsor. The application must include a copy of the Certificate of Occupancy for all units affordable to a qualifying household required by the Inclusionary Housing Program. It is the policy of the Board of Supervisors to appropriate money for this purpose from the General Fund.

Section 6: The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.7, to read as follows:

SEC. 415.7. OFF-SITE AFFORDABLE HOUSING ALTERNATIVE.

If the project sponsor is eligible and selects pursuant to Section 415.5(gf) to provide off-site units to satisfy the requirements of Section 415.1 et seq., the project sponsor shall notify the Planning Department and MOH of its intent as early as possible. The Planning Department and MOH shall provide an evaluation of the project's compliance with this Section prior to approval by the Planning Commission or Planning Department. The development project shall meet the following requirements:

- (a) Number of Units: The number of units constructed off-site shall be as follows:
- (1) (A) For any housing development of any height that is located in an area with a specific affordable housing requirement, set forth in Sections 416, 417, 419, or elsewhere in this Code, the more specific off-site housing requirement shall apply.
- (B) Buildings of 120 feet and under in height or buildings of over 120 feet in height that do not meet the criteria in Subsection (C) below: Except as provided in Subsection (A), the Department shall require for housing projects described in Section 415.3(a)(1), (2), (3), and (4) 20 percent so that a project applicant must construct .20 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above.
- (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 415.3(b)(2); or has not received or will not receive a Zoning Map

amendment or Planning Code text amendment as part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 415.3(b)(2). The Department shall require for housing projects covered by this Subsection and Section 415.3(a)(1), as a condition of Planning Department approval of a project's building permit, or by this Subsection and by Section 415.3(a)(2), (3) and (4), as a condition of approval of a Conditional Use Authorization or Planned Unit Development or as a condition of Department approval of a live/work project, that 17 percent of all units constructed on the project site shall be affordable to qualifying households so that a project sponsor must construct .17 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project sponsor shall round up to the nearest whole number for any portion of .5 or above. Consistent with the conclusions of the MOH study authorized in Section 415.9(e), MOH shall recommend and the Board of Supervisors shall consider whether the requirements of this Subsection for buildings of over 120 feet in height shall continue or expire after approximately five years from April 24, 2007.

- (b) **Timing of Construction:** The project sponsor shall insure that the off-site units are constructed, completed, ready for occupancy, and marketed no later than the market rate units in the principal project. *In no case shall the Principal Project receive its first certificate of occupancy until the off-site project has received its first certificate of occupancy.*
- (c) **Location of off-site housing:** The project sponsor must insure that off-site units are located within one mile of the principal project.
- (d) **Type of Housing:** All off-site units constructed under this Section must be provided as ownership housing for the life of the project unless the project applicant meets the eligibility requirement of Section 415.5(g). *and, If offered for ownership, all off-site units*-must be affordable to households earning no more than 70 percent of the AMI, *or if offered for rent, Affordable to*

25

1

Qualifying Households at the rental level. Nothing in this Section shall limit a project sponsor from meeting the requirements of this Section through the construction of units in a limited equity or land trust form of ownership if such units otherwise meet all of the requirements for off-site housing. In general, affordable units constructed under Section 415.7 shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the principal project. The total square footage of the off-site affordable units constructed under Section 415.7 shall be no less than the calculation of the total square footage of the on-site market-rate units in the principal project multiplied by the relevant onsite percentage requirement for the project specified in Section 415.7. The Notice of Special Restrictions or conditions of approval shall include a specific number of units at specified unit sizes - including number of bedrooms and minimum square footage - for affordable units. The interior features in affordable units should generally be the same as those of the market rate units in the principal project but need not be the same make model or type of such item as long as they are of new and good quality and are consistent with then-current standards for new housing and so long as they are consistent with the "Quality Standards for Off-Site Affordable Housing Units" found in the Procedures Manual. Where applicable, parking shall be offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. If the residential units in the principal project are live/work units which do not contain bedrooms or are other types of units which do not contain bedrooms separated from the living space, the off-site units shall be comparable in size according to the following equivalency calculation between live/work and units with bedrooms:

Number of Bedrooms	Number of	
(or, for live/work units	Persons in	

square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(f) Individual affordable units constructed as part of a larger off-site project under Section 415.7 shall not receive development subsidies from any Federal, State or local program established for the purpose of providing affordable housing, and shall not be counted to satisfy any affordable housing requirement for the off-site development. Other units in the same off-site project may receive such subsidies. In addition, subsidies may be used, *only with the express written permission by MOH*, to deepen the affordability of an affordable unit beyond the level of affordability required by this Program.

(g) Notwithstanding the provisions of Section 415.7(f) above, a project may use California Debt Limit Allocation Committee (CDLAC) tax-exempt bond financing and 4% credits under the Tax Credit Allocation Committee (TCAC) to help fund its obligations under this ordinance as long as the project provides 25 percent of the units as affordable at 50 percent of area median income for off-site housing. The income table to be used for such projects when the units are priced at 50 percent of area median income is the income table used by MOH for the Inclusionary Housing Program, not that used by TCAC or CDLAC. Except as provided in this subsection, all units provided under this Section must meet all of the requirements of this ordinance and the Procedures Manual for off-site housing.

Section 7: The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.8, to read as follows:

SEC. 415.8. DURATION AND MONITORING OF AFFORDABILITY.

- (a) For any units permitted under the Program:
- (1) All units constructed pursuant to Sections 415.6 (on-site alternative) and 415.7 (off-site alternative) must be owner-occupied, as defined in the Procedures Manual, in the case of ownership units or occupied by qualified households in the case of rental units.
- (2) Units shall not remain vacant for a period exceeding 60 days without the written consent of MOH.
- (3) All units constructed pursuant to Sections 415.6 and 415.7 must remain affordable to qualifying households for the life of the project.
- (4) The income levels specified in the Notice of Special Restrictions and/or conditions of approval for the project shall be the required income percentages for the life of the project.

 Notwithstanding the foregoing, if approved by MOH and as provided in the Procedures Manual, an exception to the required income percentage may be made in the following cases:
 - (A) a rental unit that converts to an ownership unit, up to a maximum of 120% of AMI;
- (B) where there is an existing tenant, the household income may increase by up to 200% of the levels specified in the Notice of Special Restrictions or conditions of approval;
- (C) new ownership units where the project sponsor has used good faith efforts to secure a contract with a qualified buyer but is unable to secure such a contract in a timely manner from the initiation of marketing;
- (D) resale ownership units where the owner has used good faith efforts to secure a contract with a qualified buyer but is unable to secure a buyer contract at a maximum resale price specified by MOH in a timely manner; or

(E) the qualifying income level for new ownership units may be set at 10% above the income level stated in the Notice of Special Restrictions or conditions of approval.

- (5) The Commission or the Department shall require all housing projects subject to Section 415.1 et seq. to record a Notice of Special Restrictions with the Recorder of the City and County of San Francisco. The Notice of Special Restrictions must incorporate the affordability restrictions. All projects described in Section 415.3(a)(1) and 415.3(a)(3) must incorporate all of the requirements of this Section 415.8 into the Notice for Special Restrictions, including any provisions required to be in the conditions of approval for housing projects described in Section 415.3(a)(2). These Section 415.3(a)(2) projects which are housing projects which go through the conditional use or planned unit development process shall have conditions of approval. The conditions of approval shall specify that project applicants shall adhere to the marketing, monitoring, and enforcement procedures outlined in the Procedures Manual, as amended from time to time, in effect at the time of project approval. The Commission shall file the Procedures Manual in the case file for each project requiring inclusionary housing pursuant to this Program. The Procedures Manual will be referenced in the Notice of Special Restrictions for each project.
- (b) For any units permitted to be ownership units under the Program, the Mayor's Office of Housing shall:
- (1) establish and implement a process for reselling an affordable unit in the Procedures Manual;
- (2) provide that owners may not change title on the unit without review and approval by MOH and according to guidelines published in the Procedures Manual.
- (3) provide that owners must comply with refinancing procedures and limitations as published in the Procedures Manual.

- (4) provide that, in order to retain all units restricted as affordable under this Program within the City's affordable housing stock, the specific procedures for passing an affordable unit through inheritance are contained in the Procedures Manual. All transfers through inheritance must be reviewed and approved by MOH and, in all cases, the heir must acknowledge and agree to the provisions of the Program. The following households may inherit the ability to occupy a unit restricted under this Program: (1) a spouse or registered domestic partner, regardless of income; or (2) a child of the owner if the child is a qualifying household for the unit. If the heir qualifies under one of these categories, the heir must occupy the unit or the heir must market and sell the unit at the restricted price through a public lottery process and retain the proceeds from the sale. If the heir does not qualify to occupy the unit, the heir must market and sell the unit at the restricted price to a qualified buyer through a public lottery process. The heir would retain the proceeds of such sale.
- (5) Require that Any affordable rental units permitted by the Commission to be converted to ownership units must satisfy the requirements of the Procedures Manual, as amended from time to time, including that the units shall be sold at restricted sales prices to households meeting the income qualifications specified in the Notice of Special Restrictions or conditions of approval, with a right of first refusal for the occupant(s) of such units at the time of conversion. If the current tenant qualifies for and purchases the unit, the unit shall be sold at a sales price corresponding to the affordability level required for rental units or to the affordability level for the specific tenant household, whichever is higher, with a maximum allowable qualifying income level up to 120% of AMI. If the unit is sold to anyone else, the sales price shall correspond to the affordability level required for ownership units. Upon conversion to ownership, the units are subject to the resale and other restrictions of this Program for the life of the project, as defined in the Notice of Special Restrictions or conditions of approval for the Project.

- (6) For ownership units approved pursuant to Sections 415.6 or 415.7, the Notice of Special Restrictions or conditions of approval will include provisions restricting resale prices and purchaser income levels according to the formula specified in the Procedures Manual, as amended from time to time. In the case that subordination of the Affordability Conditions contained in a recorded Notice of Special Restrictions may be necessary to ensure the Project Applicant's receipt of adequate construction and/or permanent financing for the project, or to enable first time home buyers to qualify for mortgages, the project applicant may follow the procedures for subordination of affordability restrictions as described in the principal project's conditions of approval or in the Procedures Manual. A release following foreclosure or other transfer in lieu of foreclosure may be authorized if required as a condition to financing pursuant to the procedures set forth in the Procedures Manual.
- (7) Purchasers of affordable units shall secure the obligations contained in the Notice of Special Restrictions or conditions of approval by executing and delivering to the City a promissory note secured by a deed of trust encumbering the applicable affordable unit as described in the Procedures Manual or by an alternative means if so provided for in the Procedures Manual, as amended from time to time.
- (8) **Procedures For Units Unable To Resell.** The Board of Supervisors finds that certain requirements of this Program and the Procedures Manual may create hardship for owners of affordable units restricted under this Program. However, the Board also recognizes that the requirements of this Program are important to preserve the long-term affordability of units restricted under the Program. In order to allow some relief for owners of affordable units during a time of economic downturn, but to provide the maximum protection for the long-term affordability of the units, the Board directs MOH to analyze the following *three* issues and, if it deems appropriate, to propose amendments to the Procedures Manual to address the issues:

25

(1) Waiver of Re-Sale Requirements and Maximum Qualifying Income Level for New Buyers of Resale BMR Units. The Board recognizes that the risk to low and moderate income homeowners during times of economic downturn can increase the risk of default and foreclosure of units restricted under this Program. The Board directs MOH to study ways to reduce such risks in the below market rate unit context and, if it deems appropriate, to make recommendations to the Planning Commission to amend the Procedures Manual to allow MOH discretion, in certain limited circumstances, to waive requirements for owners of affordable units who have used good faith efforts to secure a contract with a qualified buyer but are unable to resell their unit in a timely manner. Such amendments to the Procedures Manual may include, but are not limited to, authorizing MOH to make one or more allowances for owners of affordable units unable to resell such as: (1) a one-time waiver of the first-time homebuyer rule for the purchasing household; (2) a one-time waiver of qualifying household size requirements for the purchasing household; (3) and a one-time waiver of owner occupancy rules to allow a temporary rental; and (4) a one-time modification of the asset test for the new buyer household *and* (5) allowing MOH discretion to increase the qualifying income <u>level fo</u>r the unit by up to 20% above the maximum income limit currently allowed by the Use Restrictions for the Unit but at no time higher than 120% of AMI. MOH and the Commission shall set forth criteria for granting such allowances such as establishing a minimum time that the units must have been advertised by MOH without selling; or establishing criteria related to unusual economic or personal circumstances of the owner; providing a maximum percentage for the increase above the maximum income limit currently allowed; providing that the increase may only be granted on a one-time basis; and requiring the owner to clearly establish that the BMR unit is being resold at the original purchase price plus the current repricing mechanism under the Program which calculates the percentage change in AMI from the time of purchase to resale plus the commission and any eligible capital improvements or special assessments.

(2) Waiver of Maximum Qualifying Income Level For New Buyers of Initial Sale BMR Units:
The Board of Supervisors recognizes that the current Program provides that the income of a new buyer
of a below market rate household cannot exceed the maximum income stated in the Planning Approval
or Notice of Special Restrictions for the BMR Unit. Due to a less desirable developments or
geographic areas, a Project Sponsor is sometimes unable to find a buyer for a BMR Unit within the
maximum income stated in the Planning Approval or Notice of Special Restrictions for the Unit. This
situation makes it difficult, if not impossible, for certain current owners of below market rate units to
sell their units. In order to minimize this situation, the Board of Supervisors directs the Mayor's Office
of Housing to study ways to address this issue and, if it deems appropriate, to make recommendations
to the Planning Commission to amend the Procedures Manual to allow MOH to assist Project Sponsors
who have used good faith efforts to secure a contract with a qualified buyer but who are unable to
secure such a contract in a timely manner from the initiation of marketing. Such amendments may
include allowing MOH discretion to increase the qualifying income level for the unit by up to 20%
above the maximum income limit currently allowed by the Use Restrictions for the Unit but at no time
higher than 120% of AMI. MOH and the Planning Commission shall establish limits to this or a
similar proposal such as: providing a maximum percentage for the increase above the maximum
income limit currently allowed; requiring that a certain period without securing a buyer would pass
before such an allowance would be made; providing that the increase may only be granted on a one-
time basis.

- (c) For any units permitted to be rental units under the Program, the MOH shall establish:
- (1) restrictions on lease changes and propose such restrictions to the Commission for inclusion in the Procedures Manual.
- (2) additional eligibility criteria for subleasing and propose such restrictions to the Commission for inclusion in the Procedures Manual.

- (3) criteria for continued eligibility for occupied rental units and propose such restrictions to the Commission for inclusion in the Procedures Manual.
- (4) criteria for homeownership status and propose such restrictions to the Commission for inclusion in the Procedures Manual.
- (5) criteria for granting affordable rental households the right of first refusal in purchasing an affordable unit that is converted from rental to ownership and propose such restrictions to the Commission for inclusion in the Procedures Manual.
- (6) that at no time shall an annual increase exceed the actual allowable increase for that year.

 In cases where the rent has decreased, the tenant's rent must be decreased. In cases where the annual adjustments have not been applied year to year, the Project Owner may not take advantage of any increases that were not applied until the Unit is vacant and re-rented.

Section 8: The San Francisco Planning Code is hereby amended by amending selected portions of Section 415.9, to read as follows:

SEC. 415.9. ENFORCEMENT PROVISIONS AND MONITORING OF PROGRAM.

(f) MOH shall evaluate its monitoring system for affordable units created under this Section and shall compare its system with that of the San Francisco Redevelopment Agency with the goal of establishing, to the extent feasible, a single monitoring system for all inclusionary affordable housing units located in the City and County of San Francisco. MOH shall make any changes to its monitoring system necessary to bring its monitoring system into conformity with the system of the Redevelopment Agency, or, if necessary, MOH shall make recommendations to the Board of Supervisors to amend Section 415.1 et seq. in order to implement improvements to the monitoring system. If it is necessary to amend the Procedures Manual to change its monitoring system to comply with this Section, MOH may make any changes necessary to the Procedures Manual to comply with this Section 415.9(f). For

purposes of this Section 415.9(f) only and on a one-time basis, MOH may amend the Procedures

Manual without obtaining approval from the Commission. If MOH determines that some or all of the

aspects of its system are more effective than the Redevelopment Agency's system, it shall inform the

Board of Supervisors and recommend that the Board urge the Redevelopment Agency to conform its

procedures to the City's.

. . .

Section 9. The San Francisco Planning Code is hereby amended by amending selected portions of Section 419.3.

SEC. 419.3. APPLICATION OF UMU AFFORDABLE HOUSING REQUIREMENTS.

- (a) Section 419.1 et seq. shall apply to any housing project located in the UMU Zoning District of the Eastern Neighborhoods, that is subject to the requirements of Sections 415 et seq.
- (b) Additional UMU Affordable Housing Requirements to the Section 415 Inclusionary Affordable Housing Program Requirements. The requirements of Section 415 through 415.9 shall apply subject to the following exceptions:
- (1) For all projects sites designated as Tier A, a minimum of 18 14.4% percent of the total units constructed shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code, so that a project sponsor must construct 0.14418 times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (A) If the project sponsor is eligible for and elects pursuant to Section 415.5(g) to build off-site units to satisfy the requirements of this program, the sponsor shall construct 23 percent so that a sponsor must construct .23 times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is

not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.

- (B) If the project sponsor elects pursuant to Section 415.5 to pay the fee to satisfy the requirements of this program, the sponsor shall meet the requirements of Section 415 according to the number of units required above if the project applicant were to elect to meet the requirements of this Section by off-site housing development. For the purposes of this Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure.
- (2) For all project sites designated Tier B, a minimum of <u>16</u>20 percent of the total units constructed shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code, so that a project sponsor must construct <u>0.16</u>20 times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (A) If the project sponsor is eligible for and elects pursuant to Section 415.5(g) to build off-site units to satisfy the requirements of this program, the sponsor shall construct 25 percent so that a sponsor must construct .25 times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (B) If the project sponsor elects pursuant to Section 415.5(g) to pay the fee to satisfy the requirements of this program, the sponsor shall meet the requirements of Section 415 according to the number of units required above if the sponsor were to elect to meet the requirements of this Section by off-site housing development. For the purposes of this

Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure.

- (3) For all project sites designated Tier C, a minimum of <u>17.6</u> <u>22</u> percent of the total units constructed shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code, so that a project sponsor must construct <u>0.176</u> <u>.22</u> times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (A) If the project sponsor is eligible for and elects pursuant to Section 415.5(g) to build off-site units to satisfy the requirements of this program, the sponsor shall construct 27 percent so that a sponsor must construct .27 times the total number of units produced in the principal project beginning with the construction of the tenth unit. If the total number of units is not a whole number, the sponsor shall round up to the nearest whole number for any portion of .5 or above.
- (B) If the project sponsor elects pursuant to Section 415.5 to pay the fee to satisfy the requirements of this program, the sponsor shall meet the requirements of Section 415 according to the number of units required above if the sponsor were to elect to meet the requirements of this Section by off-site housing development. For the purposes of this Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure.

Section 10. The San Francisco Planning Code is hereby amended by amending Table 419.5 in Section 419.5.

3

TABLE 419.5

HOUSING REQUIREMENTS FOR THE UMU DISTRICT

5	. *				Land Dedication		_
6					Alternative for	Land Dedication	
7	•	·			sites that have	Alternative for sites	
8		On-Site	Off-Site/In-	Middle	less than 30,000	that have at least	
9		Housing	Lieu	Income	square feet of	30,000 square feet	
10	Tier	Requirement	Requirement	Alternative*	developable area	of developable area	
11	Α	18%	23%	30%	35%	30%	
12 13		<u>14.4%</u>					
14	В	20%	25%	35%	40%	35%	
15	:	<u>16%</u>					
16	С	22%	27%	40%	45%	40%	
17		<u>17.6%</u>					

18

19 20

21

2223

24

25

*Requirement increases by 5% if dwelling unit mix required by Section 207.6 is waived.

Section 11. The San Francisco Planning Code is hereby amended by amending selected portions of Section 249.33 as follows:

SEC. 249.33 VAN NESS & MARKET DOWNTOWN RESIDENTIAL SPECIAL USE DISTRICT.

(b) Use Controls.

Mayor Lee
BOARD OF SUPERVISORS

- (1) **Non-residential uses.** For newly-constructed buildings or additions which exceed 20 percent or more of an existing structure's gross floor area, non-residential uses are not permitted above the 4th story, and at least two occupied square feet of residential use shall be provided for each occupied square foot of non-residential use. In order to accommodate local government office uses near City Hall, publicly-owned or leased buildings or lots are exempted from the requirements of this subsection.
- (2) **Residential Density.** There shall be no density limit for residential uses by lot area, but by the applicable requirements and limitations elsewhere in this Code, including but not limited to height, bulk, setbacks, open space, and exposure, as well as by the Market & Octavia Area Plan Fundamental Principals for Design, other applicable design guidelines, applicable elements and area plans of the General Plan, and design review by the Planning Department. The limitations of Section 215 shall not apply.
- (3) Residential Affordable Housing Program. All projects in this district shall be subject to all the terms of Section 415 and following of the Inclusionary Affordable Housing Program. Not withstanding the foregoing, projects within the Van Ness and Market Downtown Residential Special Use District shall at a minimum fulfill the requirements to the levels specified in this section. Should Section 415 require greater contributions to the affordable housing program, those requirements shall supercede this section. Proposed exceptions to these requirements due to hardships associated with construction type, specifically heights above 120 feet, are not applicable in this Special Use District because parcels are receiving an up zoning through increased density and benefits through the general transformation of the district to a transit oriented neighborhood with a mixed use character. Requirements and administration of this program shall follow the conditions outlined in Section 415 of the Planning Code unless otherwise specified in this section.

- (A) Payment of Affordable Housing Fee. Except as provided in Section 415.5(g), all development projects subject to Section 415 et seq. in the Van Ness Market Special Use District shall be required to pay an Affordable Housing Fee under Section 415.5 equivalent to 20 percent of the number of units in the principal project.
- (B) Alternatives to Payment of Affordable Housing Fee. If a project sponsor both qualifies for and chooses to meet the requirements through an Alternative to the Program, the project sponsor may choose one of the Alternatives in Section 415.5(g).
- (i) On Site Housing Requirements and Benefits. For projects that qualify for and choose to fulfill the requirements of Section 415 through the provision of onsite housing, the Planning Department shall require that 1245% of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct 12 45 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above.
- (ii) Compliance Through Off-Site Housing Development. For projects that qualify for and choose to fulfill the requirements of Section 415 through the provision of off-site housing, the Planning Department shall require that 20% of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct .20 times the total number of units produced in the principal project. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above.
- (4) **Open Space Provider.** The off-site open space permitted by this Section may be provided individually by the project sponsor or jointly by the project sponsor and other project sponsors, provided that each square foot of jointly developed open space may count toward only one sponsor's requirement. With the approval of the Planning Commission, a public or

private agency may develop and maintain the open space, provided that (i) the project sponsor or sponsors pay for the cost of development of the number of square feet the project sponsor is required to provide, (ii) provision satisfactory to the Commission is made for the continued maintenance of the open space for the actual lifetime of the building giving rise to the open space requirement, and (iii) the Commission finds that there is reasonable assurance that the open space to be developed by such agency will be developed and open for use by the time the building, the open space requirement of which is being met by the payment, is ready for occupancy.

- (A) Off-Site Provision of Required Open Space. Up to 40 percent of usable open space required by Sections 135 and 138 may be provided off-site if it is within the SUD or within 900 feet of the project site and meets the standards described below for publicly accessible open space described below.
 - (B) Publicly-Accessible Open Space Standards.
 - (C) Open space must be of one or more of the following types:
- (i) An unenclosed park or garden at street grade or following the natural topography, including improvements to hillsides or other unimproved public areas according to the Market & Octavia Area Plan;
- (ii) An unenclosed plaza at street grade, with seating areas and landscaping and no more than 10 percent of the floor area devoted to food or beverage service;
- (iii) An unenclosed pedestrian pathway that meets the minimum standards described in Section 827(g)(3)(A) (E);
 - (iv) A terrace or roof garden with landscaping;
- (v) Streetscape improvements with landscaping and pedestrian amenities that result in additional space beyond the pre-existing sidewalk width and conform to the Market & Octavia Area Plan, such as sidewalk widening or building setbacks; and

(vi) Streetscape improvements with landscaping and pedestrian amenities on alleyways from building face to building face, beyond basic street tree planting or street lighting as otherwise required by this Code, in accordance with the Market & Octavia Area Plan.

(D) Open space must meet the following standards:

- (i) Be in such locations and provide such ingress and egress as will make the area convenient, safe, secure and easily accessible to the general public;
 - (ii) Be appropriately landscaped;
 - (iii) Be protected from uncomfortable winds;
- (iv) Incorporate ample seating and, if appropriate, access to limited amounts of food and beverage service, which will enhance public use of the area;
 - (v) Be well signed and accessible to the public during daylight hours;
 - (vi) Be well lighted if the area is of the type requiring artificial illumination;
 - (vii) Be designed to enhance user safety and security;
 - (viii) Be of sufficient size to be attractive and practical for its intended use; and
 - (ix) Have access to drinking water and toilets if feasible.
- (E) **Maintenance.** Open spaces shall be maintained at no public expense, except as might be provided for by any community facilities district that may be formed. The owner of the property on which the open space is located shall maintain it by keeping the area clean and free of litter and keeping in a healthy state any plant material that is provided. Conditions intended to assure continued maintenance of the open space for the actual lifetime of the building giving rise to the open space requirement may be imposed in accordance with the provisions of Section 309.1.
- (F) **Informational Plaque.** Prior to issuance of a permit of occupancy, a plaque of no less than 24 inches by 36 inches in size shall be placed in a publicly conspicuous location

25.

outside the building at street level, or at the site of any publicly-accessible open space, identifying said open space feature and its location, stating the right of the public to use the space and the hours of use, describing its principal required features (e.g., number of seats, availability of food service) and stating the name and address of the owner or owner's agent responsible for maintenance.

- (G) The Zoning Administrator shall have authority to require a property owner to hold harmless the City and County of San Francisco, its officers, agents and employees, from any damage or injury caused by the design, construction or maintenance of open space, and to require the owner or owners or subsequent owner or owners of the property to be solely liable for any damage or loss occasioned by any act or neglect in respect to the design, construction or maintenance of the open space.
- (5) Lot Coverage. The rear yard requirements of Section 134 shall not apply. Lot coverage is limited to 80 percent at all residential levels except on levels in which all residential units face onto a public right-of-way. The unbuilt portion of the lot shall be open to the sky except for those obstructions permitted in yards per Section 136(c). Exceptions to the 20 percent open area may be granted pursuant to the procedures of Section 309 for conversions of existing non-residential structures where it is determined that provision of 20 percent open area would require partial demolition of the existing non-residential structure.

(6) Floor Area Ratio.

(A) The maximum FAR allowed, except as allowed in this Section, shall be that described in Section 123(C), provided that it shall not be greater than 9:1. The definition of Gross Floor Area shall be that in Section 102.9 as of the date of approval of this Ordinance, and shall include all residential uses. The provisions of Section 124(g) shall not apply in this special use district.

- (B) Floor Area Bonus Permitted for Public Improvements or In-lieu Contributions to the Van Ness and Market Neighborhood Infrastructure Fund and In lieu Contributions to the Citywide Affordable Housing Fund.
- (i) The gross floor area of a structure or structures on a lot may exceed the maximum ratio described in Section 123(c) through participation in the Van Ness and Market Affordable Housing and Neighborhood Infrastructure Program, according to the procedures described below in subsection (b)(7).
- (ii) Notwithstanding the provisions of Sections 127 and 128 projects in this Special Use District are not eligible to acquire Transferable Development Rights from a Transfer Lot or Lots pursuant to the provisions of Sections 127- 128 for that increment of FAR above the base FAR limit in Section 124 up to the maximum FAR described in Section 123(c). Instead, a project may pay to the City's Citywide Affordable Housing Fund thirty dollars (\$30) per additional gross square foot for that increment of FAR above the base FAR limit in Section 124 up to the maximum FAR described in Section 123(c). Any monies deposited into the Citywide Affordable Housing Fund shall be administered as provided for in Section 415315 et seq.

Section 12. The San Francisco Planning Code is hereby amended by amending Section 249.40A, to read as follows:

SEC. 249.40A. SOMA YOUTH AND FAMILY SPECIAL USE DISTRICT.

(a) **Purpose.** The South of Market (SoMa) Youth and Family Special Use District is intended to expand the provision of affordable housing in the area defined below. In addition, this zoning is intended to protect and enhance the health and environment of youth and families by adopting policies that focus on certain lower density areas of this District for the expansion of affordable housing opportunities. The findings of Planning Code Section

23

24

25

<u>419.1319.1</u> concerning the provision of affordable housing are incorporated herein by reference.

- (b) **Geography.** The general boundaries of the SoMa Youth and Family Special Use District are Natoma Street on the north, Harrison Street on the south, 4th Street on the east, and 7th Street on the west. The Special Use District is more particularly identified in the Zoning Map.
 - (c) Controls.
- (1) For the entire Special Use District, all provisions of the Planning Code shall continue to apply, except for the following:
- (A) The following uses shall require a Conditional Use authorization, pursuant to Section 303, unless the underlying zoning is more restrictive:
 - (i) Religious facilities, as defined in Sec. 890.50(d);
 - (ii) Bars, as defined in Sec. 790.22;
 - (iii) Liquor stores, as defined in Sec. 790.55;
 - (iv) Amusement arcades, as defined in Sec. 890.4;
 - (v) Restaurants, as defined in Sec. 790.91;
 - (vi) Adult entertainment, as defined in Sec. 890.36;
 - (vii) Other entertainment, as defined in Sec. 890.37;
 - (viii) Movie theatres, as defined in Sec. 890.64;
 - (ix) Parking lots, as defined in Sections 890.7, 890.9, and 890.11; and
 - (x) Parking garages, as defined in Sections 890.8, 890.10, and 890.12.
- (B) The Land Dedication alternative is available for any project of 55 feet or more under the same terms and conditions as provided for in Section 419 et seq 319.4(b)(2)(A) (J).

- (2C) In addition to the controls above, the following provisions shall apply to all properties that are not tangent to the following streets: Howard Street, Harrison Street. Folsom Street, 4th, 5th, 6th and 7th Streets:
- (A) Any project containing 5 or more dwelling units subject to Section 415 et seq. or in excess of 4045 feet in height within this Special Use District shall be subject to the Tier C affordable housing requirements of Sections 419 319 et seq.

Section 13. The San Francisco Planning Code is hereby amended by amending selected portions of Section 827, to read as follows:

SEC. 827. RINCON HILL DOWNTOWN RESIDENTIAL MIXED USE DISTRICT (RH-DTR).

The Rincon Hill Downtown Residential Mixed Use District (RH-DTR), the boundaries of which are shown in Section Map No. 1 of the Zoning Map, is established for the purposes set forth below.

- (b) Uses.
- (1) Housing Requirement for Residential Developments. The requirements of Sections 415 through 415.9 shall apply in the RH-DTR subject to the following exceptions:
- (A) If constructed on-site, a minimum of 12 percent of the total units constructed, and if constructed off-site, a minimum of 17 percent of the total units constructed, shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code.
- (B) Below-market-rate units as required by Sections 415 through 415.9 that are built off-site must be built within the area bounded by Market Street, the Embarcadero, King Street, Division Street, and South Van Ness Avenue.

(EB) No less than fifty percent (50%) of the fees that are paid due to development in the Rincon Hill Area Plan under Section 415 et seq. (formerly Section 315.4(e)(2) and 315.6) shall be paid into the Citywide Affordable Housing Fund, but the funds shall be separately accounted for and designated exclusively to increase the supply of affordable housing in the SOMA area.

 $(\underline{\partial C})$ The Mayor's Office of Housing must submit a resolution to the Board of Supervisors with a plan for the use of all Affordable Housing Fee payments generated from the Rincon Hill Area Plan prior to any expenditure of the Funds.

Section 14. Code Corrections Related to Inclusionary Housing Ordinance.

The Planning Code currently includes outdated references to the Inclusionary Affordable Housing Program formerly found in Planning Code Sections 315 et seq. and currently located in Planning Code Sections 415 et seq. These outdated references to Planning Code Sections 315 et seq. are found in: Planning Code Sections 102.6.1, 121.7, 167, 175.9, 207.6, 305, 317, and 803.9, and possibly elsewhere in the Municipal Code. The City Attorney shall direct the publisher of the San Francisco Municipal Code to correct all outdated references to the Inclusionary Affordable Housing Program to reflect the current location of the Program in Planning Code Sections 415 et seq.

Section 15. Effective Date. This ordinance shall become effective 30 days from the date of passage.

Section 16. This section is uncodified. In enacting this Ordinance, the Board intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams, or any other constituent part of the Planning Code that are explicitly shown in this legislation as additions, deletions, Board amendment additions, and

	H
2	
3	
4	
3 4 5	
6	
7	
6 7 8	
9 10	
11	
12 13	
14	
15	
16 17	
17	
18 19	
19	
20	
21	
22	
23	

25

Board amendment deletions in accordance with the "Note" that appears under the official title of the legislation.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

1

Susan Cleveland-Knowles Deputy City Attorney n:\land\as2013\1300341\00835166.doc

MAYOR'S OFFICE
BOARD OF SUPERVISORS

REVISED LEGISLATIVE DIGEST

(3/19/2013, Substituted)

[Planning Code - Inclusionary Affordable Housing Program, Updates, and Clarifications]

Ordinance amending the Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program (Program) by reducing certain on-site requirements under Charter, Section 16.110; providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on- or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; clarifying that the threshold application of the Program to projects of 10 units or more applies to the South of Market Youth and Family Special Use District and all other areas of the City; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

Existing Law

The Inclusionary Affordable Housing Program, Planning Code Section 415 et seq. (the "Program"), requires that certain housing projects pay an Affordable Housing Fee or provide a certain percentage of units constructed on-site as affordable to qualifying households ("Below Market Rate" or "BMR" units") or a higher percentage if constructed off-site. The Program Procedures Manual ("Procedures Manual") contains procedures for monitoring and enforcement of the Program.

Amendments to Current Law

Reducing On-Site Requirements Under Charter Section 16.110. In November, 2012 the voters amended the Charter by adopting Proposition C "The Affordable Housing Trust Fund and Housing Production Incentives" which is, in part, codified as Charter Section 16.110 ("Proposition C"). Charter Section 16.110(g) states that "Beginning on January 1, 2013, the City shall reduce by 20% the on-site inclusionary housing obligation for all projects subject to the on-site Inclusionary affordable housing requirements" The proposed legislation reduces certain on-site requirements under Charter Section 16.110.

Updates and Clarifications to the Program. The proposed legislation makes a number of changes to the Program to update the way that the Program is implemented. The legislation is being proposed in connection with an update to the Procedures Manual. In addition to some technical corrections, the proposed legislation:

- provides an explicit cap on rent increases for landlords of Below Market Rate units where it is not clear if landlords can currently "bank" rent increases from year to year;
- clarifies the timing of off-site developments by requiring that the principal project may not get a certificate of occupancy until the required off-site units have a certificate of occupancy;
- clarifies the process to convert a BMR rental unit to a BMR ownership unit and requires
 rental units that convert to ownership to sell at less than the price for ownership units
 where a current tenant qualifies for the unit and wishes to purchase it. These
 provisions modify a provision of the former Procedures Manual that required all units
 that convert to ownership to sell at a price affordable to renters under the Program;
- establishes a pricing category for affordable SRO units where none currently exists;
- changes the status of projects using California Debt Limit Allocation Committee tax
 exempt bonds so that such projects are subject to the Program, but that units may
 qualify as on- or off-site units under certain circumstances. Currently projects that use
 CDLAC tax exempt bonds and meet certain criteria are exempt from the Program;
- allows income levels of qualifying households to exceed those specified in recorded use restrictions in certain situations including an updated pricing mechanism for new BMR units; an allowance to exceed the maximum qualifying income level for new buyers of BMR units at the initial sale by up to 20% above the maximum income level allowed; an allowance to exceed the specified maximum income level when a project sponsor or current owner cannot sell a BMR ownership unit in a timely manner; and allowing the income of current BMR renters to increase upon recertification. Currently such allowances do not exist;

Changing the Threshold to Projects of 10 Units or More. The Board has previously adopted legislation entitled "Planning Code – Threshold For Application of Inclusionary Affordable Housing Program" which changed application of the requirements of the Program from projects of 5 units or more to projects of 10 units or more. The threshold in the South of Market Youth and Family Special Use District was not changed in the earlier legislation and this legislation corrects provisions of the Special Use District to change the threshold to 10 units or to a building in excess of 45 feet. The legislation also provides that, even if other provisions of the Code still contain a threshold of 5, the 10 unit threshold is the correct threshold to apply to all projects.

2012.13817

FILE NO. |2||62

ORDINANCE NO.

1	[Planning Code – Inclusionary Affordable Housing Program, Updates and Clarifications]	
2		
3	Ordinance amending the San Francisco Planning Code by amending Section 401, and	
4	provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to	
5	update and clarify provisions of the Inclusionary Affordable Housing Program	
6	("Program") by 1) providing a cap on rent increases; 2) clarifying the timing of off-site	
7	developments; 3) requiring rental units that convert to ownership to sell at less than	
8	the price for ownership units under certain circumstance; 4) establishing pricing for	
9	affordable Single Room Occupancy units; 5) changing the status of projects using	
10	California Debt Limit Allocation Committee tax exempt bonds so that such projects are	
11	subject to the Program, but that units may qualify as on- or off-site units under certain	
12	circumstances; 6) allowing income levels of qualifying households to exceed those	
13	specified in certain situations; 7) authorizing the Mayor's Office of Housing to charge a	
14	monitoring fee to verify occupancy of affordable units; and 8) making technical	
15	clarifications and corrections; and 9) making environmental findings and findings of	
16	consistency with general plan.	
17	NOTE: Additions are <u>single-underline italics Times New Roman</u> ;	
18	deletions are <i>strike-through italies Times New Roman</i> . Board amendment additions are <u>double-underlined;</u>	
19	Board amendment deletions are strikethrough normal.	
20		
21	Be it ordained by the People of the City and County of San Francisco:	
22	Section 1. The Planning Department has determined that the actions contemplated in	
23	this ordinance comply with the California Environmental Quality Act (California Public	
24	*Name of Supervisor/Committee/Department* NON-Physical Gamption CEOP Section 15060 (2)2	
25	*Name of Supervisor/Committee/Department* BOARD OF SUPERVISORS Page 1 12/6/2012 12/6/2012	
	originated at: c:\documents and settings\jnavarre\local settings\temporary internet files\content.outlook\d9nezxy6\2012 procedures manual 11 20 12 companion ordinance draft 11-1-12.doc	

revised on: 12/6/2012 - c:\documents and settings\jnavarre\local settings\temporary internet

files\content.outlook\d9nezxy6\2012 procedures manual 11 20 12 companion ordinance draft 11-1-12.doc



December 20, 2012

Ms. Angela Calvillo, Clerk Mr. Jason Elliott, Mayor's Office Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: Transmittal of Board File No. 121162; Planning Case No. 2012.1381<u>T</u>
Amendments relating to the Inclusionary Affordable Housing Program
Planning Commission Recommendation: *Approval with modifications*

Dear Ms. Calvillo and Mr. Elliott;

On December 13, 2012, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Mayor Edwin Lee.

The proposed Ordinance would amend San Francisco Planning Code to update and to clarify provisions of the Inclusionary Affordable Housing Program. The proposal would result in no physical impact on the environment. The proposed amendment is exempt from environmental review under Section 15060(c)(2) of the CEQA Guidelines.

At the December 13th hearing, the Commission adopted Resolution Number 187771 with a recommendation of approval with modifications to the Board of Supervisors for the proposed Ordinance. Specifically, the Commission recommended that the Mayor's proposed Ordinance be modified by incorporating the changes proposed by the Planning Commission, which are as follows:

- adding a "grandfathering clause" so that projects approved prior to the effective date of this proposed Ordinance may be exempted from the proposed changes within this Ordinance and
- 2. making specific modifications described in Attachment A.

The Department recommends that the legislative sponsors advise the City Attorney at your earliest convenience if you wish to incorporate any changes recommended by the Commission.

This electronic copy is our transmittal to the Board of Supervisors. Per instructions by the Clerk of the Board, no hard copies will be provided; however hardcopies will be provided upon request. Attached are documents relating to the Commission's action.

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377 If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

AnMarie Rodgers

Manager of Legislative Affairs

cc:

Alisa Miller, Assistant Clerk

Daniel Adams, Mayor's Office of Housing

Susan Cleveland-Knowles, Deputy City Attorney

Jon Givner, Deputy City Attorney

Attachments [one copy of each of the following] Planning Commission Resolution Number 18771 Attachment A to Resolution 18771

Planning Commission Resolution No. 18771

HEARING DATE: DECEMBER 13, 2012

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Amendments relating to the Inclusionary Affordable Housing

Program

Case Number:

Project Name:

2012.1381<u>T</u> [Board File No. 121162]

Initiated by:

Mayor Edwin Lee / Introduced December 6, 2012

Staff Contact:

Sophie Hayward, Legislative Affairs

sophie.hayward@sfgov.org, 415-558-6372

Reviewed by:

AnMarie Rodgers, Manager Legislative Affairs

anmarie.rodgers@sfgov.org, 415-558-6395

Recommendation:

Recommend Approval with Modifications

RECOMMENDING THAT THE BOARD OF SUPERVISORS PASS AN ORDINANCE WITH MODIFICATIONS THAT WOULD AMEND THE SAN FRANCISCO PLANNING CODE SECTIONS 401 AND 415 (PROVISIONS OF THE INCLUSIONARY AFFORDABLE HOUSING ORDINANCE), TO UPDATE AND TO CLARIFY PROVISIONS OF THE INCLUSIONARY AFFORDABLE HOUSING PROGRAM BY 1) PROVIDING A CAP ON RENT INCREASES; 2) CLARIFYING THE TIMING OF OFF-SITE DEVELOPMENTS; 3) REQUIRING RENTAL UNITS THAT CONVERT TO OWNERSHIP TO SELL AT LESS THAN THE PRICE FOR OWNERSHIP UNITS UNDER CERTAIN CIRCUMSTANCES; 4) ESTABLISHING PRICING FOR AFFORDABLE SINGLE ROOM OCCUPANCY UNITS; 5) CHANGING THE STATUS OF PROJECTS USING CALIFORNIA DEBT LIMIT ALLOCATION COMMITTEE TAX EXEMPT BONDS SO THAT SUCH PROJECTS ARE SUBJECT TO THE PROGRAM, BUT THAT UNITS MAY QUALIFY AS ON- OR OFF-SITE UNITS UNDER CERTAIN CIRCUMSTANCES; 6) ALLOWING INCOMES LEVELS OF QUALIFYING HOUSEHOLDS TO EXCEED THOSE SPECIFIED IN CERTAIN SITUATIONS; 7) AUTHORIZING THE MAYOR'S OFFICE OF HOUSING (HEREINAFTER "MOH") TO CHARGE A MONITORING FEE TO VERIFY OCCUPANCY OF AFFORDABLE UNITS; AND 8) MAKING TECHNICAL CLARIFICATIONS AND CORRECTIONS; AND MAKING ENVIRONMENTAL FINDINGS AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1 AND 302.

PREAMBLE

Whereas, on December 6, 2012 Mayor Edwin Lee introduced a proposed Ordinance under Board File Number 12-1162 that would amend Planning Code by making amendments to the San Francisco Planning Code to update and to clarify provisions of the Inclusionary Affordable Housing Program; and

Resolution No.18771 Hearing Date: December 13, 2012

CASE NO. 2012.1381T Inclusionary Housing Program: Updates and Clarification

Whereas, the proposed Ordinance would make necessary amendments to the Planning Code in response to the Mayor's Office of Housing's proposed amendments to the Procedures Manual for the Affordable Inclusionary Housing Program; and

Whereas on November 8, 2012 this Commission heard an informational presentation about the proposed amendments to the Procedures Manual for the Affordable Inclusionary Housing Program;

Whereas, since the hearing on the Procedures Manual, the mayor has introduced legislation entitled "Planning Code – Inclusionary Affordable Housing Program Updates and Clarifications in File No. 121162 ("proposed Ordinance"). Among other things, the proposed Ordinance authorizes some of the changes proposed to the Procedures Manual. As such, some of the amendments to the Procedures Manual cannot go into effect until the Board of Supervisors finally adopts the proposed Ordinance.

Whereas, since the introduction of the proposed Ordinance, the Planning Department recommended approval of the proposed Ordinance; and

Whereas, on December 13th, 2012 the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed amendments to the Procedures Manual for the Affordable Inclusionary Housing Program and to consider this proposed Ordinance; and

Whereas, the proposed Ordinance has been found exempt from the California Environmental Quality Act per sections 15060(c)(2); and

Whereas, the Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented by Department staff, and other interested parties; and

Whereas, the all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

Whereas, the Commission has reviewed the proposed Ordinance; and

MOVED, that the Commission hereby recommends that the Board of Supervisors recommend approval with a proposed modifications to the proposed Ordinance.

The proposed modifications include: 1) the additional of a "grandfathering clause" so that projects approved prior to the effective date of this proposed Ordinance may be exempted from the proposed changes within this Ordinance and 2) the specific modifications described in Attachment A.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

Resolution No.18771

Hearing Date: December 13, 2012

CASE NO. 2012.1381T Inclusionary Housing Program: Updates and Clarification

- 1. The Affordable Inclusionary Housing Program helps the City address the critical need for affordable housing.
- 2. The City must seek to increase clarity and efficiency in implementing this program.
- General Plan Compliance. The proposed Ordinance is, on balance, consistent with the following Objectives and Policies of the General Plan:

OBJECTIVE 1

Identify and make available for development adequate sites to meet the City's housing needs, especially permanently affordable housing.

POLICY 11

Plan for the full range of housing needs in the City and County of San Francisco, especially affordable housing.

San Franciscans are a diverse population, with a diverse set of housing needs. Future housing policy and planning efforts must take into account the diverse needs for housing. The RHNA projections indicate housing goals for various income levels, these provide basic planning goals for housing affordability. San Francisco's housing policies and programs should provide strategies that promote housing at each income level, and furthermore identify sub-groups, such as middle income and extremely low income households that require specific housing policy. In addition to planning for affordability, the City should plan for housing that serves a variety of household types and sizes.

OBJECTIVE 7

Secure funding and resources for permanently affordable housing, including innovative programs that are not solely reliant on traditional mechanisms or capital.

POLICY 7.1

Expand the financial resources available for permanently affordable housing, especially permanent sources.

San Francisco should continue to be a leader in identifying, securing and mandating funding for permanently affordable housing. Building on a good track record for securing federal and state funds, the City shall continue to lobby for necessary funding in coordination with regional entities. Local programs such as HOPE-SF, inclusionary housing and 50% set asides of Redevelopment Areas' Tax Increment Financing dollars demonstrate a strong dedication to providing local funding to affordable housing. These programs should be continued and expanded as feasible.

A dedicated, permanent source of local funding for housing programs will also help address the need for affordability over the long-term. Currently, local funding for affordable housing is dependent on annual budgeting, which makes long-term planning difficult. It also creates a situation where affordable housing funding is dramatically effected by downturns in the economy, which further exacerbates issues already faced by low-income families. Ultimately San Francisco's affordable housing programs should have a permanent funding source.

CASE NO. 2012.1381T Inclusionary Housing Program: Updates and Clarification

The proposed Ordinance would advance this Objective and Policy by ensuring that the Affordable Inclusionary Housing Program is easy for the public to use and efficient for the City to implement.

- 4. **Planning Code Section 302 Findings.** The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.
- 5. **Planning Code Section 101 Findings.** The proposed replacement project is generally consistent with the eight General Plan priority policies set forth in Section 101.1 in that:
 - A) The existing neighborhood-serving retail uses will be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses will be enhanced:
 - The proposed Ordinance will have no adverse impact on the neighborhood-serving retail uses.
 - B) The existing housing and neighborhood character will be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods:
 - The proposed Ordinance will have no adverse effect on existing housing and neighborhood character. The proposed Ordinance will help ensure that neighborhoods maintain a mix of housing for diverse economic levels.
 - C) The City's supply of affordable housing will be preserved and enhanced:
 - By making the Affordable Inclusionary Housing Program more transparent, the proposed Ordinance will ensure that it continues to produce the greatest amount of affordable housing possible within the limited funding streams available.
 - D) The commuter traffic will not impede MUNI transit service or overburden our streets or neighborhood parking:
 - The proposed Ordinance will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
 - E) A diverse economic base will be maintained by protecting our industrial and service sectors from displacement due to commercial office development. And future opportunities for resident employment and ownership in these sectors will be enhanced:
 - The proposed Ordinance will not result in displacement of industrial or service sectors.
 - F) The City will achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Resolution No.18771

Hearing Date: December 13, 2012

CASE NO. 2012.1381T Inclusionary Housing Program: Updates

and Clarification

The proposed Ordinance would not affect the preparedness against injury and loss of life in an earthquake.

G) That landmark and historic buildings will be preserved:

The proposed Ordinance would not adversely affect landmark and historic buildings.

H) Parks and open space and their access to sunlight and vistas will be protected from development:

The proposed Ordinance would not adversely affect parks and open spaces in terms their access to sunlight and vistas.

I hereby certify that the Planning Commission ADOPTED the foregoing Resolution on December 13th, 2012.

Jonas P. Ionin

Acting Commission Secretary

AYES:

Fong, Wu, Antonini, Borden, Hillis, Moore, and Sugaya

NAYS:

none

ABSENT:

none

ADOPTED:

December 13, 2012

Attachment A: Specific Modifications Hearing Date: December 13, 2012

CASE NO. 2012.1381T Inclusionary Housing Program: Updates and Clarification

(2) The affordability gap using data on the cost of construction of residential housing	
and the Maximum Purchase Price for the equivalent unit size. Until December 31, 2012, MOH shall	
use construction cost data from the "San Francisco Sensitivity Analysis Summary Report:	
Inclusionary Housing Program" prepared by Keyser Marston Associates, Inc. in August 2006	
for the Maximum Annual Rent or Maximum Purchase Price for the equivalent unit sizes. As of January	
1. 2012the effective date of this ordinance, MOH shall use construction cost data from the "San	
Francisco Inclusionary Housing Program Financial Analysis 2012" prepared by Seifel Consulting.	
The Department and MOH shall update the technical report from time to time as they deem	
appropriate in order to ensure that the affordability gap remains current.	

(3) Commencing on January 1, 2012, no No later than January 1 of each year following the effective date of this ordinance, MOH shall adjust the fee. No later than November December 1 of each year following the effective date of this ordinance, MOH shall provide the Planning Department, DBI, and the Controller with information on the adjustment to the fee so that it can be included in the Planning Department's and DBI's website notice of the fee adjustments and the Controller's Annual Citywide Development Fee and Development Impact Requirements Report described in Section 409(b). MOH is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and the Maximum Purchase Price for the equivalent unit size in the price of housing in San Francisco. The method of indexing shall be published in the Procedures Manual.



City Hall
. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

John Rahaim, Director, Planning Department Olson Lee, Director, Mayor's Office of Housing

Tom Hui, Acting Director, Department of Building Inspection

Ben Rosenfield, City Controller

FROM:

Alisa Miller, Clerk, Land Use and Economic Development Committee

Board of Supervisors

DATE:

March 20, 2013

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Economic Development Committee has received the following **substitute** legislation, introduced by Mayor Lee on March 19, 2013. This matter is being referred to your department informational purposes only and no additional action is required.

File No. 121162-2

Ordinance amending the Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program (Program) by reducing certain on-site requirements under Charter, Section 16.110; providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on- or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; clarifying that the threshold application of the Program to projects of 10 units or more applies to the South of Market Youth and Family Special Use District and all other areas of the City; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

If you do wish to submit any reports or documentation to be included as part of the file, please send those to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Scott Sanchez, Planning Department
Sarah Jones, Planning Department
AnMarie Rodgers, Planning Department
Jonas Ionin, Secretary, Planning Commission
Monica Pereira, Planning Department
Joy Navarrete, Planning Department
William Strawn, Department of Building Inspection
Carolyn Jayin, Department of Building Inspection



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

December 13, 2012

File No. 121162

Bill Wycko Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Mr. Wycko:

On December 4, 2012, Mayor Lee introduced the following proposed legislation:

File No. 121162

Ordinance amending the San Francisco Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program by providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; authorizing the Mayor's Office of Housing to charge a monitoring fee to verify occupancy of affordable units; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

This legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Land Use & Economic Development Committee

Attachment

c: Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

December 13, 2012

Planning Commission Attn: Linda Avery 1660 Mission Street, 5th Floor San Francisco, CA 94103

Dear Commissioners:

On December 4, 2012, Mayor Lee introduced the following proposed legislation:

File No. 121162

Ordinance amending the San Francisco Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program by providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; authorizing the Mayor's Office of Housing to charge a monitoring fee to verify occupancy of affordable units; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

The proposed ordinance is being transmitted pursuant to Planning Code Section 302(b) for public hearing and recommendation. The ordinance is pending before the Land Use & Economic Development Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Land Use & Economic Development Committee

c: John Rahaim, Director of Planning Scott Sanchez, Zoning Administrator Bill Wycko, Chief, Major Environmental Analysis AnMarie Rodgers, Legislative Affairs Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Olson Lee, Director, Mayor's Office of Housing

Tom Hui, Acting Director, Department of Building Inspection

Ben Rosenfield, City Controller

FROM:

Alisa Miller, Clerk, Land Use and Economic Development Committee

Board of Supervisors

DATE:

C:

December 4, 2012

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Economic Development Committee has received the following proposed legislation, introduced by Mayor Lee on December 4, 2012. This matter is being referred to your department informational purposes only and no additional action is required.

File No. 121162

Ordinance amending the San Francisco Planning Code, Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program by providing a cap on rent increases; clarifying the timing of off-site developments; requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; establishing pricing for affordable Single Room Occupancy units; changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on or off-site units under certain circumstances; allowing income levels of qualifying households to exceed those specified in certain situations; authorizing the Mayor's Office of Housing to charge a monitoring fee to verify occupancy of affordable units; making technical clarifications and corrections; and making environmental findings and findings of consistency with the General Plan.

If you do wish to submit any reports or documentation to be included as part of the file, please send those to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Office of the Mayor SAN FRANCISCO



EDWIN M. LEE MAYOR

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee %

RE:

Substitute Ordinance File No. 121162 - Planning Code – Inclusionary

Affordable Housing Program, Updates and Clarifications

DATE:

March 19, 2013

Attached for introduction to the Board of Supervisors is the Ordinance amending the San Francisco Planning Code by amending Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seg., to update and clarify provisions of the Inclusionary Affordable Housing Program ("Program") by 1) reducing certain on-site requirements under Charter Section 16.110; (2) providing a cap on rent increases; 3) clarifying the timing of off-site developments; 4) requiring rental units that convert to ownership to sell at less than the price for ownership units under certain circumstance; 5) establishing pricing for affordable Single Room Occupancy units; 6) changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on- or off-site units under certain circumstances; 7) allowing income levels of qualifying households to exceed those specified in certain situations; 8) clarifying that the threshold application of the Program to projects of 10 units or more applies to the South of Market Youth and Family Special Use District and all other areas of the City: and 9) making technical clarifications and corrections; and 10) making environmental findings and findings of consistency with general plan.

I request that this item be calendared in Land Use and Economic Development Committee on March 25, 2013.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO

Office of the Mayor SAN FRANCISCO



EDWIN M. LEE Mayor

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

(NVMayor Edwin M. Lee S

RE:

Planning Code - Inclusionary Affordable Housing Program, Updates and

Clarifications

DATE:

December 4, 2012

Attached for introduction to the Board of Supervisors is the ordinance amending the San Francisco Planning Code by amending Section 401, and provisions of the Inclusionary Affordable Housing Ordinance, Sections 415 et seq., to update and clarify provisions of the Inclusionary Affordable Housing Program ("Program") by 1) providing a cap on rent increases; 2) clarifying the timing of off-site developments; 3) requiring rental units that convert to ownership to sell at less than the price for ownership units under certain dircumstance; 4) establishing pricing for affordable Single Room Occupancy units; 5) changing the status of projects using California Debt Limit Allocation Committee tax exempt bonds so that such projects are subject to the Program, but that units may qualify as on- or off-site units under certain circumstances; 6) allowing income levels of qualifying households to exceed those specified in certain situations; 7) authorizing the Mayor's Office of Housing to charge a monitoring fee to verify occupancy of affordable units; and 8) making technical clarifications and corrections; and 9) making environmental findings and findings of consistency with general plan.

I request that this item be calendared in Land Use and Economic Development Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

RECEIVED
RECEIVED
SAN FRANCISCO
2012 DEC -4 PM 3: 42