FILE NO. 040669

RESOLUTION NO. 309-04

[Supporting California Assembly Bill 2857, to provide that where county board of equalization/assessment appeals board does not timely decide taxpayer's application for one-year local property tax roll reduction of assessed value, taxpayer's opinion of value will be entered on roll only for the one tax year covered by application and not for a longer period.]

Resolution supporting California Assembly Bill 2857 (AB 2857), which would amend California Revenue and Taxation Code Section 1604 in view of a recent Court of Appeal decision by providing that where a county board of equalization ("CBOE;" in some counties, a/k/a the assessment appeals board or "AAB") does not timely decide taxpayer's application for a one-year reduction of assessed value of real property (based on a decline in value, usually attributed to market downturn) or personal property on the local property tax rolls, the taxpayer's opinion of value will be entered on the roll as the basis for calculating property taxes only for the one tax year covered by the application and not for multiple subsequent tax years.

WHEREAS, AB 2857 was introduced in response to *FlightSafety International v. Los Angeles County Assessment Appeals Boards* (2003) 105 Cal.App.4th 620, where the Court of Appeal required the county to enroll the taxpayer's opinion of value for a seven-year period. There, the taxpayer's opinion of value on an application for reduction of personal property assessment for tax year 1992 was zero dollars, the CBOE/AAB's initial 1994 decision (within the statutory two-year period) was invalidated in 1997 due to a defective notice of the 1994 hearing, and the CBOE/AAB then finally decided the 1992 application in 1998. In *FlightSafety* the Court of Appeal interpreted the Revenue and Taxation Code to require entry of the taxpayer's opinion of zero dollars on the roll as the basis for calculation of property taxes for 1992 to 1998, even though the 1992 application only sought reduction for the 1992 tax year, and even though the CBOE/AAB had in the interim timely decided taxpayer's separate applications for tax years 1993 through 1996 and the various values decided by the

COBE/AAB for 1993 through 1996 had already been placed on the roll by the county as the basis for calculating property taxes for those years.

Supporting the California Association of Clerks and Election Officials, the California Assessors' Association, and the County of Los Angeles, in their co-sponsorship of AB 2857; instructing the City's lobbyists in Sacramento to support AB 2857; and urging the City's state legislative delegation to support AB 2857.

WHEREAS, Assembly Bill 2857 (AB 2857) as amended April 26, 2004 (following introduction on February 20, 2004) is pending in the California State Assembly; and

WHEREAS, AB 2857 as amended would amend California Revenue and Taxation Code Section 1604 to provide that when a taxpayer's application for reduction of the assessed value of real property (due to a decline in value) or personal property for a single tax year is not decided by the county board of equalization ("CBOE;" in some counties, a/k/a assessment appeals board or "AAB") within the existing two-year statute of limitations, the taxpayer's opinion of value on the application will be placed on the roll only for the one tax year covered by the application and not for multiple subsequent tax years; and,

WHEREAS, a copy of AB 2857 as amended April 26, 2004 is on file with the Clerk of the Board of Supervisors in File No. <u>040669</u>, which is hereby declared to be a part of this Resolution as if set forth fully herein; and,

WHEREAS, under current state law a taxpayer disputing the assessor's valuation of property on the property tax roll may file an application for hearing and decision by the CBOE/AAB, which is a quasi-judicial body that hears and decides disputed assessments by conducting an evidentiary hearing (*see*, California Constitution Articles XI Section 16; California Revenue and Taxation Code §§1601 *et seq.*; and, Title 18, California Code of Regulations, Property Tax Rules, Rules 1 *et seq.*); and,

WHEREAS, under current state law a CBOE/AAB must ordinarily decide a taxpayer's application for reduced property assessment within a two-year statute of limitations period or the taxpayer's opinion of value as stated on the application will be placed on the property tax roll as the basis for calculating property taxes (Revenue and Taxation Code Section 1604.); and,

WHEREAS, under current state law certain applications to a CBOE/AAB seek a reduction in the assessed value of personal property for only one particular tax year, or seek a reduction in the assessed value of real property based on a decline in value (pursuant to 1978 Proposition 8; usually attributed to market downturn) for only one particular tax year (as distinguished from applications for reduction of real property base-year assessed value, where the base-year determination will govern maximum property tax assessments for the same owner in future years pursuant to 1978 Proposition 13); and,

WHEREAS, in *FlightSafety International v. Los Angeles County Assessment Appeals Boards* (2003) 105 Cal.App.4th 620, the Second District Court of Appeal held that whenever a CBOE/AAB fails to timely decide a taxpayer's application for reduction of assessed value in one particular tax year, the taxpayer's opinion of value stated in the application must be enrolled for the year of the application and for successive years (a minimum of three years), rather than only enrolling the taxpayer's opinion of value for the tax year that is the subject of the application. In *FlightSafety* the taxpayer's opinion of value was zero dollars on an application for reduction of personal property assessment in tax year 1992. The CBOE/AAB's initial 1994 decision (issued within the statutory two-year period) was invalidated in 1997 due to a defect in the notice of the 1994 hearing. The CBOE/AAB then finally decided the 1992 application in 1998. The Court of Appeal held that the Revenue and Taxation Code required the taxpayer's opinion of zero dollars to be entered on the roll as the basis for calculating property taxes for 1992 through 1998, even though the taxpayer's 1992 application was only

an application for reduction for the 1992 tax year, and even though the CBOE/AAB had in the interim timely decided taxpayer's separate applications for tax years 1993 through 1996 and the various values determined by the CBOE/AAB for 1993 through 1996 had already been placed on the roll as the basis for calculating property taxes for those years.

WHEREAS, if AB 2857 is enacted and a CBOE/AAB does not timely decide a taxpayer's application for reduction of real property assessment for one particular year, or does not timely decide a taxpayer's application for reduction of personal property assessment for one particular year, the taxpayer's opinion of property value on the application will only be placed on the property tax roll for the year that is the subject of the application, and not for any subsequent years; and,

NOW, THEREFORE, BE IT RESOLVED, That the Board of Supervisors of the City and County of San Francisco supports AB 2857 as amended; and, be it

FURTHER RESOLVED, That this Board of Supervisors supports the California Association of Clerks and Election Officials, the California Assessors' Association, and the County of Los Angeles, in their co-sponsorship of AB 2857; and, be it

FURTHER RESOLVED, That the City's lobbyists in Sacramento are hereby instructed to support AB 2857; and, be it

FURTHER RESOLVED, That the City's state legislative delegation is urged to support AB 2857; and, be it

FURTHER RESOLVED, That the Board of Supervisors directs the Clerk of the Board of Supervisors to forward copies of this Resolution to the California Association of Clerks and Election Officials, the California Assessors' Association, the County of Los Angeles, the City's lobbyists in Sacramento, and the City's state legislative delegation, together with a request that they each take all action necessary to achieve the objectives of this Resolution, and that they each keep this Board through its Clerk advised of their progress in this regard.



Tails

Resolution

File Number: 040669

Date Passed:

Resolution supporting California Assembly Bill 2857 (AB 2857), which would amend California Revenue and Taxation Code Section 1604 in view of a recent Court of Appeal decision by providing that where a county board of equalization ("CBOE;" in some counties, a/k/a the assessment appeals board or "AAB") does not timely decide taxpayer's application for a one-year reduction of assessed value of real property (based on a decline in value, usually attributed to market downturn) or personal property on the local property tax rolls, the taxpayer's opinion of value will be entered on the roll as the basis for calculating property taxes only for the one tax year covered by the application and not for multiple subsequent tax years.

May 25, 2004 Board of Supervisors — ADOPTED Ayes: 10 - Alioto-Pier, Ammiano, Daly, Dufty, Gonzalez, Ma, Maxwell, McGoldrick, Peskin, Sandoval Excused: 1 - Hall File No. 040669

I hereby certify that the foregoing Resolution was ADOPTED on May 25, 2004 by the Board of Supervisors of the City and County of San Francisco.

Gloria L. Young Clerk of the Board Y

Mayor Gavin Newsom

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Date Approved