ORDINANCE NO.

94-06

1 2

3

4

5

6

7

8 9

10

11

13

12

15

14

16

17 18

20

19

21 22

23

24

25

establish special zoning controls in connection with the Transbay Redevelopment Plan: amending Planning Code Section 270 to reflect the new zoning changes to bulk controls set forth in Section 263.18; adopting environmental findings and findings that the amendments are consistent with the General Plan and eight priority policies of Planning Code Section 101.1.

[Zoning – Planning Code amendments in connection with the Transbay Redevelopment Plan.]

Ordinance amending the Planning Code to add Sections 249.28, 263.18, 825, and 828 to

Note:

FILE NO. 1250182

Additions are single-underline italics Times New Roman: deletions are strikethrough italies Times New Roman. Board amendment additions are double underlined. Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

The Board of Supervisors of the City and County of San Francisco hereby finds and determines that:

- (a) City Charter Section 4.105 requires that the San Francisco Planning Commission (the "Planning Commission") consider any proposed amendments to the City's Planning Code and make a recommendation for approval or rejection to the Board of Supervisors before the Board of Supervisors acts on the proposed amendments.
- (b) Approval of the Transbay Redevelopment Plan requires certain text changes to the Planning Code (the "Planning Code Amendments"). The Planning Code Amendments necessary to establish the new zoning program for the Transbay Redevelopment Plan and create two special zoning districts within the Plan area are contained in this Ordinance. Amendments to the City's Zoning Map to reflect these changes are contained in companion legislation, a copy of which is on file with the Clerk of the Board of Supervisors in File No.

050183. In addition, this Board adopted Ordinance No. 125-05 to amend the City's General Plan in relation to the Transbay Redevelopment Plan. Said Ordinance is on file with the Clerk of the Board of Supervisors in File No. 050181.

- (c) The proposed additions of Planning Code Section 825 and 828 address the new Transbay Downtown Residential District. The proposed addition of Planning Code Section 263.18 creates a new Transbay Special Height and Bulk District within this same area. These districts establish general intent as to land use, urban form, and development requirements within the Transbay Redevelopment Plan and refer to this Plan for specific regulations. Both districts cover Zone 1 as designated in the Transbay Redevelopment Plan, generally bounded by Folsom, Essex, Clementina, Beale, Natoma, Main, Clementina, and Spear Streets.
- (d) The proposed addition of Planning Code Section 249.28 addresses the new Transbay C-3 Special Use District. This district imposes certain design guidelines, recognizes that the Redevelopment Agency will administer certain development fees, and increases the minimum inclusionary housing requirement to 15%. This inclusionary housing requirement is in support of and furthers California Health and Safety Code Section 33413(b)(2)(A), which governs the provision of affordable housing in all new and substantially rehabilitated dwelling units that public and private entities develop in Redevelopment Project Areas. This district covers Zone 2, as designated in the Transbay Redevelopment Plan, generally bounded by Second, Mission, Main, Natoma, Beale, and Clementina Streets.
- (e) On January 13, 2005, the Planning Commission conducted a duly noticed public hearing on the Planning Code Amendments. Following such hearing, the Planning Commission, in Resolution No. 16926, found such amendments to be consistent with the Priority Policies of Planning Code Section 101.1 and recommended such amendments for approval by the Board of Supervisors. On December 9, 2004, the Planning Commission conducted a duly noticed public hearing on conformance of the Transbay Redevelopment

Plan and related implementing documents with the General Plan. Following such hearing, the Planning Commission, in Motion No. 16907, found the Redevelopment Plan and related documents consistent with the General Plan. Said Resolution and Motion are on file with the Clerk of the Board in File No. 050182 and are incorporated herein by reference as though fully set forth herein.

Section 2. General Plan and Other Required Findings.

- (a) The Board of Supervisors finds that this Ordinance is in conformity with the priority policies of Section 101.1 of the Planning Code and consistent with the General Plan, for the reasons specified in Planning Commission Motion No. 16907 and Resolution No. 16926.
- (b) Pursuant to Planning Code Section 302, the Board finds that the proposed Zoning Map Amendments will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. 16926.

Section 3. Environmental Findings.

On September 28, 2004, this Board, in Resolution No. 612-04 adopted findings that various actions related to the Transbay Redevelopment Project were in compliance with the California Environmental Quality Act (California Public Resources Code sections 21000 et seq.). Said findings and all documents and materials related to said findings are on file with the Clerk of the Board of Supervisors in File No. 041079 and are incorporated herein by reference. Said findings remain valid for the actions contemplated in this Ordinance and are made part of this Ordinance by reference herein. Said findings also are supplemented by the environmental findings that the Planning Commission adopted on December 9, 2004, in Motion No. 16905. The Planning Commission Motion is on file with the Clerk of the Board in File No. 050182 and is incorporated herein by reference as though fully set forth herein.

Section 4. Additional Findings.

The Board of Supervisors in a companion Ordinance regarding adoption of the Transbay Redevelopment Project Area Tax Increment Allocation and Sales Proceeds Pledge Agreement and an Option Agreement approved certain findings. A copy of said Ordinance is on file with the Clerk of the Board of Supervisors in File No. 060347 and is incorporated herein by reference. As part of this legislation, the Board hereby adopts and incorporates by reference as though fully set forth the findings in Section 1(a)-(e) and the environmental finding in Section 3(b) of said Ordinance.

Section 5. The San Francisco Planning Code is hereby amended by adding Section 249.28 to read as follows:

### Section 249.28. TRANSBAY C-3 SPECIAL USE DISTRICT.

(a) Purpose. There shall be a Transbay C-3 Special Use District, which is wholly within the Transbay Redevelopment Project Area, comprising all of the parcels, primarily privately-owned and zoned C-3, within the Redevelopment Area but outside of the Transbay Downtown Residential District (TB-DTR), and whose boundaries are designated on Sectional Map No. 1SU of the Zoning Map of the City and County of San Francisco. This district is generally bounded by Mission, Second, Clementina, and Beale Streets and whose primary features include the Transbay Terminal facility and its associated ramps, and a portion of the New Montgomery/Second Street Conservation District. A vision and guidelines for this area as an integral component of the Transbay Redevelopment Area are laid out in the Transbay Redevelopment Plan and its companion documents, including the Design for the Development and the Development Controls and Design Guidelines for the Transbay Redevelopment Project.

(b) Controls.

	(1) Active Ground Floor Uses.
	(A) In order to increase the public presence and natural surveillance along
lleys	and ramp alignments, projects on parcels adjacent to or facing the new Transbay Terminal and

Description. Downtown Residential (DTR) districts are transit-oriented, high-density mixed-use residential neighborhoods in and around downtown. These areas are generally transitioning from a variety of commercial and industrial to residential uses. The intent of this district is to enable a mix of new day and nighttime activities, with an emphasis on encouraging new housing within walking distance or a short transit-ride of downtown, supported by a mix of retail, and neighborhood services to meet the needs of residents and the larger downtown community.

High-density residential uses, including residential towers in select locations, are allowed and encouraged within the limits set by height and bulk controls. Given the district's proximity to downtown, a range of commercial uses is permitted on the lower stories, with active pedestrian-oriented retail, service, and entertainment uses on the ground floor. Along special streets, pedestrian-oriented uses are required on the first floor. Ground floor entries to individual dwelling units are encouraged on streets that will become primarily residential.

There is generally no pattern of mid-block open space or of rear yards. While lot coverage is limited for all levels with residential uses, traditional rear yard open spaces are not required except in the limited instances where there is an existing pattern of them. Specific height and bulk controls establish appropriate heights for both towers and mid-rise development, and ensure adequate spacing between towers and preserve light and air to streets and open spaces. Setbacks are required where necessary to buffer ground floor residential uses or to ensure sunlight access to streets and open spaces. To support the intensification of land uses in these districts, detailed traffic, streetscape and open space improvements will take place over time.

Downtown Residential districts include all of the individual DTR districts governed by Section 827 of this Code. *The Transbay Downtown Residential District (TB-DTR), as* 

set forth in Section 828, is governed by the Transbay Redevelopment Plan and its Development Controls and Design Guidelines.

# Sec. 828. TRANSBAY DOWNTOWN RESIDENTIAL DISTRICT (TB-DTR).

The Transbay Downtown Residential District, which is wholly within the Transbay
Redevelopment Project Area, comprises mostly publicly owned parcels containing infrastructure or
underutilized land related to the Transbay Terminal and former Embarcadero Freeway. This district
generally extends along the north side of Folsom Street from Spear to Essex Streets, and between Main
and Beale Streets to the north side of Howard Street. Laid out in the Transbay Redevelopment Plan
and its companion documents, including the Design for the Development and the Development
Controls and Design Guidelines for the Transbay Redevelopment Project, is the comprehensive vision
for this underutilized area as a high-density, predominantly residential, district within walking distance
of the downtown core, transit facilities, and the waterfront. The plan for the district includes: a mix of
widely-spaced high-rises, mixed with a street-defining base of low- and mid-rise buildings with ground
floor townhouses; a public open space on part of the block bounded by Folsom, Beale, Howard, and
Main Streets; ground-floor retail along Folsom Street; and several new alleyways to break up the size
of the blocks.

(a) Basic Controls. Development controls for this district are established in the Transbay

Redevelopment Plan as approved by the Planning Commission on December 9, 2004, and January 13,

2005, specifically the Development Controls and Design Guidelines for the Transbay Redevelopment

Project. On matters to which these Redevelopment documents are silent, controls in this Code

pertaining to the C-3-O district shall apply.

Section 8. The San Francisco Planning Code is hereby amended by amending Section 270 to read as follows:

SEC. 270. BULK LIMITS: MEASUREMENT.

(a) The limits upon the bulk of buildings and structures shall be as stated in this Section and in Sections 271 and 272. The terms "height," "plan dimensions," "length" and "diagonal dimensions" shall be as defined in this Code. In each height and bulk district, the maximum plan dimensions shall be as specified in the following table, at all horizontal cross-sections above the height indicated.

TABLE 270 BULK LIMITS

District	Height Above	Maximum I	Maximum Plan Dimensions (in feet)	
Symbol on Zoning Map	Which Maximum  Dimensions Apply (in feet)	Length	Diagonal Dimension	
Α	40	110	125	
В	50	110	125	
С	80	110	125	
D	40	110	140	
E	65	110	140	
F	80	110	140	
G	80	170	200	
Н	100	170	200	
	150	170	200	
J	40	250	300	

<b>1</b>	K	60	250	300			
2		80	250	300			
3				300			
4	M	100	250	300			
5	N	40	50	100			
6	R	51	200	200			
7		-	200	200			
8	R	105	110	125			
9	V		110	140			
10	V * At setback height established pursuant to Section 252.2						
11	V * At setback height established pursuant to Section 253.2.						
12	OS	See Section 290.					
13	S	This table not applicable. But see Section 270(d).					
14	Т	At setback	110	125			
15		height established					
16	pursuant to Section						
17	132.2, but no higher						
18	than 80 feet.						
19	tilali 00 166t.						
20	X	This table not applicable. But see Section 260(a)(3).					
21	<u>TB</u>	This table not applicable, But see Section 263.18.					
22	(b)	(b) These limits shall not apply to the buildings, structures and equipment lis					

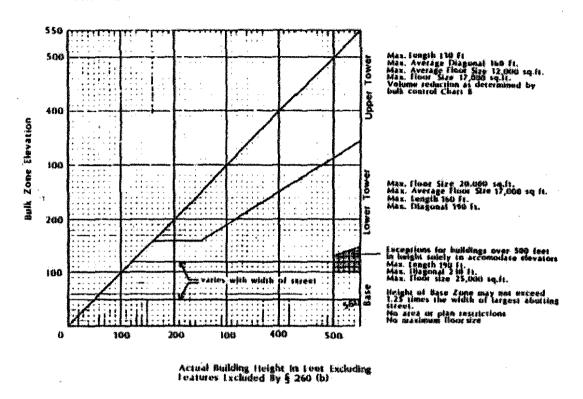
(b) These limits shall not apply to the buildings, structures and equipment listed in Section 260(b)(2) (K), (L), (M) and (N) of this Code, subject to the limitations expressed therein.

23

24

- (c) Maximum plan lengths and diagonal dimensions do not apply to cornices or other decorative projections.
- (d) The bulk limits contained in this subsection shall apply in S Bulk Districts as designated on Sectional Map Nos. 1H, 2H and 7H of the Zoning Map.
- (1) Base. The base is the lowest portion of the building extending vertically to a streetwall height up to 1.25 times the width of the widest abutting street or 50 feet, whichever is more. There are no length or diagonal dimension limitations applicable to the base. The building base shall be delineated from the lower and upper tower and related to abutting buildings by a setback, cornice line or equivalent projection or other appropriate means.
  - (2) Lower Tower.
- (A) **Dimensions.** Bulk controls for the lower tower apply to that portion of the building height above the base as shown on Chart B. For buildings of less than 160 feet in height, the lower tower controls are the only bulk controls above the base of the building. The bulk controls for the lower tower are a maximum length of 160 feet, a maximum floor size of 20,000 square feet, and a maximum diagonal dimension of 190 feet.

# CHART B



(B) Additional Bulk for Elevators. Solely in order to accommodate additional elevators required by tall buildings the lower portion (up to the height shown on Chart B) of the lower tower of a building 500 feet tall or taller may be enlarged up to a maximum length of 190 feet, a maximum diagonal dimension of 230 feet and a maximum floor size of up to 25,000 square feet without a corresponding reduction in upper floor size.

# (3) Upper Tower.

(A) **Dimensions.** Upper tower bulk controls apply to buildings taller than 160 feet. They apply to the upper tower portion of a building up to the height shown on Chart B, which height excludes the vertical attachment and other features exempted by Section 260 and excludes the extended upper tower height exceptions provided for in Section 263.7 of this

Code. The bulk controls for the upper tower are: a maximum length of 130 feet; a maximum average floor size of 12,000 square feet; a maximum floor size for any floor of 17,000 square feet; and a maximum average diagonal measure of 160 feet. In determining the average floor size of the upper tower, areas with a cross-sectional area of less than 4,000 square feet may not be counted and sculptured architectural forms that contain large volumes of space but no usable floors shall be included in average floor size calculation by computing the cross section at 12.5-foot intervals.

- (B) Volume Reduction. When the average floor size of the lower tower exceeds 5,000 square feet, the volume of the upper tower shall be reduced to a percentage of the volume that would occur if the average floor size of the lower tower were extended to the proposed building height. The percentage varies with the bulk of the lower tower and with whether or not a height extension is employed pursuant to Section 263.7 and is shown on Chart C. In achieving the required volume reduction, a setback or change in profile at a specific elevation is not required.
- (C) Extensions. Extension of the upper tower above the otherwise allowable height limits may be permitted as provided in Section 263.9.
- (D) Termination of the Tower. The top of the tower shall be massed in a manner that will create a visually distinctive roof or other termination of the building facade. Modifications to a proposed project may be required, in the manner provided in Section 309, to achieve this purpose.
- (e) Rincon Hill. In Bulk District R (Rincon Hill DTR District), bulk limitations are as follows:
- (1) There are no bulk limits below a height of 85 feet, except for the lot coverage limitations and setback requirements described in Section 827.

- (2) Tower Bulk and Spacing. Structures above 85 feet in height shall meet the following bulk limitations, as illustrated in Chart C.
- (A) Buildings between 85 and 240 feet in height may not exceed a plan length of 90 feet and a diagonal dimension of 120 feet, and may not exceed a maximum average floor area of 7,500 gross square feet.
- (B) Buildings between 241 and 300 feet in height may not exceed a plan length of 100 feet and a diagonal dimension of 125 feet, and may not exceed a maximum average floor area of 8,500 gross square feet.
- (C) Buildings between 301 and 350 feet in height may not exceed a plan length of 115 feet in a diagonal dimension of 145 feet. They may not exceed a maximum average floor are of 9,000 toss square feet.
- (D) Buildings between 351 and 550 feet in height may not exceed a plan length of 115 feet and a diagonal dimension of 145 feet. They may not exceed a maximum average floor area of 10,000 gross square feet.
- (E) To allow variety in the articulation of towers, the floor plates of individual floors may exceed the maximums described above by as much as 5 percent, provided the maximum average floor plate is met.
- (F) To encourage tower sculpting, the gross floor area of the top one-third of the tower shall be reduced by 10 percent from the maximum floor plates described in (A)—(D) above, unless the overall tower floor plate is reduced by an equal or greater volume.
- (G) In order to provide adequate sunlight and air to streets and open spaces, a minimum distance of 115 feet must be preserved between all structures above 110 feet in height at all levels above 110 feet in height. Spacing shall be measured horizontally from the outside surface of the exterior wall of the subject building to the nearest point on the closest structure above 110 feet in height. Any project that is permitted pursuant to the exception

8

12

1415

16

17 18

19

20

21

2223

24

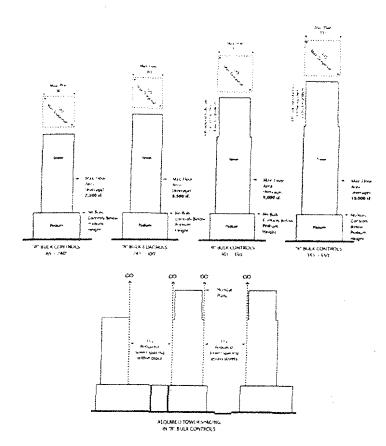
25

described in Section 270(e)(3) shall not be considered for the purposes of measuring tower spacing pursuant to this Section.

- (H) The procedures for granting special exceptions to bulk limits described in Section 271 shall not apply; exceptions may be granted pursuant to Sections 270(e)(3) and 270(e)(4).
- (I) Additional setback, lot coverage, and design requirements for the Rincon Hill DTR District are described in Section 827.
- (3) Exceptions to tower spacing and upper tower sculpting requirements. An exception to the 115 feet tower spacing requirement and the upper tower sculpting requirement described in (F) and (G) above may be granted to a project only on Block 3747 on a lot formed by the merger of part or all of Lots 001E, 002 and 006, pursuant to the procedures described in 309.1 of this Code provided that projects meet the following criteria:
- (i) Applications for environmental review and conditional use related to a building above 85 feet in height on the subject lot have been filed with the Department prior to March 1, 2003 and February 1, 2005, respectively;
- (ii) Given the 115 tower spacing requirement described in (F) above, the existence of an adjacent building greater than 85 feet in height precludes the development of a tower on the subject lot;
  - (iii) The subject lot has a total area of no less than 35,000 square feet;
- (iv) The proposed project is primarily residential and has an area of no more than 528,000 gross square feet;
- (v) The proposed project conforms to all other controls described or referenced in Section 827 and any other controls in this Code related to the Rincon Hill DTR District.

- (vi) For the purposes of subsection (iv) above, the term "gross square feet" shall be the sum of the gross areas of all floors of a building or buildings above street grade measured from the exterior faces of exterior walls or from the center lines of walls separating two buildings, excluding area below street grade. Where columns are outside and separated from an exterior wall (curtain wall) which encloses the building space or are otherwise so arranged that the curtain wall is clearly separated from the structural members, the exterior face of the curtain wall shall be the line of measurement, and the area of the columns themselves at each floor shall also be counted.
- Allowance for limited reduction in spacing from existing towers. To allow (4)limited variation in tower placement from towers for which a certificate of occupancy has been issued prior to February 1, 2005, a reduction in tower spacing described in (G) above may be granted pursuant to the procedures described in 309.1 of this Code if all the following criteria are met:
- For every percent reduction from the maximum average floor area as (i) described in (2) above, an equal percent reduction in tower separation may be granted subject to the following limits:
- (ii) Up to a height of one-and-one-half times the maximum permitted podium height, tower spacing described in (G) above may be reduced by not more than 15 percent; (iii) up to a height of 180 feet, tower spacing described in (G) above may be reduced by not more than 10 percent; and (iv) all floors above 180 feet achieve the full 115-foot minimum tower spacing requirement described in (G) above. A project may average the tower separation of all floors below 180 feet so long as the requirements of (iii) and (iv) are satisfied.

Chart C:



Mayor Newsom, Supervisor Daly BOARD OF SUPERVISORS

Section 9. This is an uncodified section of this legislation. The provisions of this Ordinance shall not apply to any project (including any subsequent non-material amendments to the approvals for the project) that has, on the effective date of this Ordinance, valid final approvals from the Planning Commission, provided that such approvals remain in full force and effect. This Section does not confer on any such project development rights that are not otherwise granted under existing law. For purposes of this Section, a project shall be deemed in "full force and effect" if the Planning Commission has not revoked the project's approvals and such approvals require revocation to terminate development rights.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: John D. Malamut

Deputy City Attorney



# City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

#### **Ordinance**

File Number:

050182

**Date Passed:** 

Ordinance amending the Planning Code to add Sections 249.27, 263.18, 825, and 825.1 to establish special zoning controls in connection with the Transbay Redevelopment Plan; amending Planning Code Section 270 to reflect the new zoning changes to bulk controls set forth in Section 263.18; adopting environmental findings and findings that the amendments are consistent with the General Plan and eight priority policies of Planning Code Section 101.1.

February 15, 2005 Mayor — SUBSTITUTED

March 29, 2005 Board of Supervisors — CONTINUED

Ayes: 9 - Alioto-Pier, Ammiano, Dufty, Elsbernd, Ma, Maxwell, McGoldrick,

Mirkarimi, Peskin

Excused: 2 - Daly, Sandoval

April 5, 2005 Board of Supervisors — CONTINUED

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell,

McGoldrick, Mirkarimi, Peskin, Sandoval

May 10, 2005 Board of Supervisors — CONTINUED

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell,

McGoldrick, Mirkarimi, Peskin, Sandoval

June 14, 2005 Board of Supervisors — RE-REFERRED: Land Use Committee

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell,

McGoldrick, Mirkarimi, Peskin, Sandoval

April 18, 2006 Board of Supervisors — SUBSTITUTED

April 18, 2006 Board of Supervisors — ASSIGNED: Land Use and Economic Development

Committee

April 18, 2006 Board of Supervisors — CALLED FROM COMMITTEE

April 25, 2006 Board of Supervisors — CONTINUED

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell,

McGoldrick, Mirkarimi, Peskin, Sandoval

May 2, 2006 Board of Supervisors - PASSED ON FIRST READING

Aves: 9 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, McGoldrick,

Mirkarimi, Peskin

Absent: 1 - Sandoval

Excused: 1 - Maxwell

# May 9, 2006 Board of Supervisors — FINALLY PASSED

Ayes: 11 - Alioto-Pier, Ammiano, Daly, Dufty, Elsbernd, Ma, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

File No. 050182

I hereby certify that the foregoing Ordinance was FINALLY PASSED on May 9, 2006 by the Board of Supervisors of the City and County of San Francisco.

> Gloria L. Young Clerk of the Board

layor Gavin Newsom

5/19/06

**Date Approved**