File No <u>6</u>	71368	Committee		_	<u> </u>
•		Board Item	No	02	

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee !	BUDGET AND FINANCE	Date	12/9/09	
Board of Su	pervisors Meeting	Date_	01/05/10	þ
Cmte Boa	ırd	`_		
	Motion Resolution Ordinance Legislative Digest Budget Analyst Report Legislative Analyst Report Introduction Form (for hearings Department/Agency Cover Lette MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Award Letter Application Public Correspondence		ort **	
OTHER	(Use back side if additional space			
		Date Date	12/4/09	•

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

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attended to the second of the

[Accept-Expend Federal Grant and Amendment to the Annual Salary Ordinance, FY 2009-2010.]

Ordinance authorizing the San Francisco Public Utilities Commission to accept and expend a grant in the amount of \$7,739,300 from the U.S. Department of Energy through the American Recovery and Reinvestment Act of 2009 (Pub. L. 111-5) under the Energy Independence and Security Act of 2007 (Pub. L. 110-140; 42 U.S.C. 17151 et seq.) for the Municipal Building Energy Efficiency Retrofit, Community Resilience, and Heating Systems Programs, and amending Ordinance Number 183-09 to reflect the addition of one and seven-tenths (1.7) grant-funded positions at the Department of the Environment.

Note:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strikethrough italies-Times New Roman</u>. Board amendment additions are <u>double underlined</u>. Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings

The American Recovery and Reinvestment Act of 2009 (Pub. L. 111-5) ("ARRA") was signed by President Barack Obama on February 17, 2009 and provided for more than \$42,000,000,000 in appropriations for energy programs, mainly for energy efficiency and renewable energy through the Energy Independent and Security Act of 2007 (Pub. L. 110-140; 42 U.S.C. 17151 et seq.); and,

The Energy Independence and Security Act of 2007 (Pub. L. 110-140; 42 U.S.C. 17151 et seq.) was signed into law by President George W. Bush on December 19, 2007 and provided that \$3,200,000,000 shall be available for Energy Efficiency and Conservation Block Grants for implementation of programs authorized under subtitle E of title V of this Act; and,

May 0 Y
Public Utilities Commission
BOARD OF SUPERVISORS

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On September 8, 2009 through San Francisco Public Utilities Commission (SFPUC) Resolution 09-0150, the Commission authorized the General Manager or his designee to apply for, accept and expend a grant in the amount of \$7,739,300 for the implementation of the Municipal Building Energy Efficiency Retrofit, Community Resilience, and Heating Systems Programs; and,

On August 17, 2009, the U.S. DOE approved a formula grant of \$7,739,300 for the aforementioned programs; and,

The Department of Energy program guidelines provided up to ten (10) percent of total grant funds or \$773,930 to be used for indirect costs.

This project supports the City and County of San Francisco's Climate Action Plan goal of reducing Greenhouse Gas Emissions related to the building sector by providing for the City and multi-family building owners to dramatically reduce energy use.

This project supports California's aggressive goals of reducing greenhouse gas emissions under the AB32 Climate Change Initiative scoping plan.

Section 2. Authorization to Accept and Expend Funds.

The Board of Supervisors authorizes the San Francisco Public Utilities Commission to accept and expend \$7,739,300 in ARRA grant funds from the U.S. Department of Energy and authorizes the General Manager of the San Francisco Public Utilities Commission or his designated staff to execute any documents required for the implementation of these grants, including any amendments, augmentations or extensions thereof.

The Board of Supervisors also authorizes the General Manager of the San Francisco Public Utilities Commission, or his designee(s), to approve, sign and execute an agreement to hold the granting agencies harmless from liability arising out of the Programs.

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> Public Utilities Commission **BOARD OF SUPERVISORS**

RECOMMENDED:

Section 3. Grant-funded Positions; Amendment to FY 2009-20010 Annual Salary Ordinance.

The hereinafter designated sections and items of Ordinance No. 183-09 (Annual Salary Ordinance, FY 2009-2010) are hereby amended to add one and seven-tenths (1.7) positions in the Department of the Environment, to read as follows:

Department: ENV-22

Program: CIP - ENERGY

Subfund: 2S-ENV-GNC

Index Code: 220158

Amendment:	Number of	Class and Item No.:	CompensationSchedule:
	Positions:		
Add	.5 FTE	1632 Senior Account Clerk	\$1,881 - \$2,287
	.5 FTE	5640 Environmental Specialist	\$2,571 - \$3,126
HANCE AND DESCRIPTION OF THE SAME	.2 FTE	5642 Sr. Environmental Specialist	\$2,989 - \$3,633
Коложинине	.5 FTE	5207 Associate Engineer	\$3,410 - \$4,145

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Thomas J. Owen

Deputy City Attorney

Ed Harringtop, General Manager

Public Utilities Commission

APPROVED AS TO CLASSIFICATION DEPARTMENT OF HUMAN RESOURCES

By:

Ben Rosenfield

Controller

Page 3 11/23/2009

Gavin Newsona For Mayor

Public Utilities Commission BOARD OF SUPERVISORS

Page 4 11/24/2009

Office of the Mayor City & County of San Francisco



Gavin Newsom

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Gavin Newsom

RE:

Ordinance authorizing the SF Public Utilities Commission to accept and

expend a grant of \$7,739,300 from the US Department of Energy,

through the American Recovery and Reinvestment Act, and amend the

FY 2009-10 Annual Salary Ordinance.

DATE:

November 24, 2009

Dear Madame Clerk:

Attached for introduction to the Board of Supervisors is an ordinance authorizing the SF Public Utilities Commission to accept and expend a grant of \$7,739,300 from the US Department of Energy, through the American Recovery and Reinvestment Act, and amend the FY 2009-10 Annual Salary Ordinance to add 1.7 grant funded FTE to the Department of the Environment. I request that this item be scheduled at the next Budget and Finance Committee (December 8, 2009) or as soon as possible.

Should you have any questions, please contact Starr Terrell (415) 554-5262.

TO:	Angela Calvillo, Clerk of the Board o	f Supervisors	
FROM:	Nathan Purkiss		
DATE:	October 16, 2009		
SUBJECT:	Accept and Expend Resolution for D Energy Grant	epartment of	
GRANT TITLE:	\$7,739,300 grant from the U.S. Depar the Energy Efficiency & Conservation Program		
Attached please fin	d the original and 4 copies of each of the	following:	
X Proposed gran	t resolution; original signed by Departme	ent, Mayor, Controller	
X Grant informati	on form, including disability checklist		
X Grant application	on		
X Grant award do	ocumentation		
Other (Explain)	:		
Special Timeline R	equirements:		
Departmental repr	esentative to receive a copy of the ad	opted resolution:	
Name: Nathan Purk	iss Phon	e: 415.554.3404	
Interoffice Mail Add	ress: SFPUC, 1155 Market St., 11 th Flo	or	
Certified copy requi	red Yes 🗌	No 🖂	
(Note: certified copies have the seal of the City/County affixed and are occasionally required by funding agencies. In most cases ordinary copies without the seal are sufficient).			



WATER WASTEWATER POWER

GAVIN NEWSOM MAYOR

ANN MOLLER CAEN PRESIDENT

F.X. CROWLEY

FRANCESCA VIETOR COMMISSIONER

JULIET ELLIS
COMMISSIONER

ANSON B. MORAN COMMISSIONER

ED HARRINGTON GENERAL MANAGER

SAN FRANCISCO PUBLIC UTILITIES COMMISSION

1155 Market St., 11th Floor, San Francisco, CA 94103 • Tel. (415) 554-3155 • Fax (415) 554-3161 • TTY (415) 554-3488



November 18, 2009

The Honorable Ben Rosenfield Controller City and County of San Francisco 1 Dr. Carlton B. Goodlett Place, Room 316 San Francisco, CA 94102

Subject: Ordinance authorizing the SFPUC to accept and expend a grant of \$7,739,300 from the US Department of Energy for energy efficiency programs and amend the FY 2009-2010 Annual Salary Ordinance.

Dear Controller Rosenfield:

Attached please find an original copy of an ordinance that requires your signature. The ordinance authorizes the SFPUC to accept and expend a grant of \$7,739,300 of American Recovery and Revitalization Act funding from the US Department of Energy for energy efficiency programs and amend the FY 2009-2010 Annual Salary Ordinance.

In this packet you will find:

- Red line original copy of the ordinance requiring your signature
- Grant information form
- Grant budget
- Grant award letter
- A copy of the Agenda Item from the SFPUC with background information on the Energy Efficiency Conservation Block Grant.

When you have signed this resolution, please forward the original copy to the Mayor's Budget Office, City Hall Room 288, for signature by the Mayor and submittal to the Clerk of the Board of Supervisors.

JAJ Fran

Sincerely

Ed Harrington General Manager A COMPANY OF THE COMP

File Number: (Provided by Clerk of Board of Supervisors)

Grant Information Form

(Effective January 2000)

Purpose: Accompanies proposed Board of Supervisors resolutions authorizing a Department to accept and expend grant funds.

The following describes the grant referred to in the accompanying resolution:

1. Grant Title:

Energy Efficiency and Conservation Block Grant Program

Department:

Public Utilities Commission

3. Contact Person: Nathan Purkiss

Telephone: 415-554-3404

4. Grant Approval Status (check one):

[X] Approved by funding agency

Not yet approved

5. Amount of Grant Funding Approved or Applied for: \$7,739,300

6a. Matching Funds Required: None

- b, Source(s) of matching funds (if applicable): Sustainable Energy Account (SEA) (for indirect costs that exceed the grant's permitted \$779,300)
- 7a. Grant Source Agency: U.S. Department of Energy
- b. Grant Pass-Through Agency (if applicable): n/a
- 8. Proposed Grant Project Summary:

This grant will fund the following three programs to be managed by the San Francisco Public Utilities Commission and implemented by the Department of Public Works and the Department of Environment

Grant Project Schedule, as allowed in approval documents, or as proposed:

Start-Date: upon approval of the accept- & expend resolution End-Date: August 16, 2012

- 10. Number of new positions created and funded: No new civil service positions will be created
- 11. If new positions are created, explain the disposition of employees once the grant ends? n/a
- 12a. Amount budgeted for contractual services: \$ 1,300,000
 - b. Will contractual services be put out to bid? Yes
 - c. If so, will contract services help to further the goals of the department's MBE/WBE requirements? Yes
 - d. Is this likely to be a one-time or ongoing request for contracting out? One-time
- 13a. Does the budget include indirect costs?

[X] Yes[] No

b2. How was the amoun	•	of 10 percent of the grant per federal regulation	s
c. If no, why are indirection [] Not allowed by g	ranting agency [X] To max	cimize use of grant funds on direct services	
14. Any other significant o	grant requirements or comments:		
15. This Grant is intended	for activities at (check all that apply)		
[] Existing Site(s) [] Rehabilitated Site(s) [] New Site(s)	[X] Existing Structure(s)[] Rehabilitated Structure(s)[] New Structure(s)	[] Existing Program(s) or Service(s) [X] New Program(s) or Service(s)	
and concluded that the pro all other Federal, State and	eject as proposed will be in compliant d local access laws and regulations	fice on Disability have reviewed the proposal ce with the Americans with Disabilities Act and and will allow the full inclusion of persons with a described in the comments section:	* 5.ú.
Comments: No grant fun	ds have been expended at this tin	ne.	
Departmental or Mayor's C Date Reviewed: <u>10/15/20</u> 0	Office of Disability Reviewer: <u>Nathar</u> 09	Purkiss (Name)	
Department Approval:	Ed Harrington, General Manager (Name) (Signature)	(Title)	~~. ~~
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BUDGET

SFPUC's US DOE Energy Efficiency & Conservation Block Grant Programs

Project Title: Municipal Building Energy Efficiency Retrofit Program

Brief

Description:

Funding for this grant is provided by the American Recovery and Reinvestment Act of 2009 (Pub. Law 111-05) under the Energy Independence and Security Act of 2007 (Pub. Law 110-140). This program is comprised of capital projects proposed by the SFPUC's Energy Efficiency Group because they meet the criteria set forth in the American Recovery and Reinvestment Act of 2009 ("ARRA") of creating jobs and increasing energy efficiency. These projects also meet the local policy criterion of providing benefits to local communities. As such, SFPUC staff, in collaboration with the Mayor's Office, the Capital Planning Committee, and stakeholders proposed the following municipal buildings to have energy efficiency retrofits: 1) Southeast Health Center; 2) Ocean Park Health Center; 3) County Jails #8 and #9; 4) County Jail #5; 5) Women's Reentry Center; 6) African American Cultural Center; 7) the Mission Cultural Center; 8) SomArts Cultural Center; 9) Ella Hill Hutch Center, and 10) Chinatown Health Center.

The U.S. Department of Energy ("DOE") notified SFPUC that a grant totaling \$7,739,300 was approved on August 17, 2009. Per federal grant regulations, all funds must be fully expended no later than August 16, 2012 and any cost overruns and/or indirect costs that exceed the grant maximum of ten (10) percent, or \$773,930, will be borne by the SFPUC.

Line Item Budget for U.S. DOE EECBG Grant - Municipal Building Energy Efficiency Retrofit Program

Preliminary	Construction	Construction	Construction	Total	U.S. DOE	Local
Engineering &		Engineering*	Contingency**	Construction**	Funds	Matching
Design*						Funds
\$ 543,543	\$ 1,943,207	\$ 414,264	\$215,911	\$ 3,116,925	\$ 3,116,925	\$0

^{*} Estimated indirect costs exceeding the maximum allowable of \$773,930 will be paid from Power Enterprise SEA funds.
Total indirect costs, including COWCAP, for the Municipal Building Energy Efficiency Retrofit Program totaled \$601,533 of which only \$311,693 will be met by the grant. Therefore, SFPUC anticipates funding \$289,840 from SEA to cover indirect costs for this program.

Because the DOE required the use of a federally-approved indirect cost plan in order for indirect costs to be eligible for reimbursement, the SFPUC estimated its indirect costs, including COWCAP, using the Department of Public Works' Indirect Cost Plan as approved by the U.S. Department of Transportation, Federal Highway Administration as the SFPUC is similar in structure to DPW. A copy of this report is included as background information for this accept and expend resolution.

Project Schedule:

Preliminary Engineering and Design

Construction

09/2009-03/2011 04/2011-08/2012

^{**}The Energy Efficiency Group applied standard engineering curves in estimating its labor and construction costs.

Because the US DOE did not require a separate line item for construction contingency, SFPUC embedded \$215,912 into its construction budget for that purpose.

SFPUC & DPW Staff Costs for Preliminary Engineering & Design*, **

Position	Hours	Hourly Rate	Total
5602 Utility Specialist	362	\$153.84	\$ 55,690
0931 Manager III	84	\$163.30	\$ 13,717
1446 Executive Secretary II	414	\$ 77.96	\$ 32,275
5502 Project Manager	76	\$172.45	\$ 13,106
5268 Architect	54	\$164.46	\$ 8,881
5265 Associate Architect	164	\$122.12	\$ 20,028
5211 Senior Engineer - Mechanical	208	\$190.38	\$ 39,599
5241 Engineer – Mechanical	300	\$164.46	\$ 49,338
5207 Associate Engineer - Mechanical	760	\$142.09	\$107990
5211 Senior Engineer - Electrical	320	\$190.38	\$ 60,922
5241 Engineer – Electrical	156	\$164.46	\$ 25,655
5207 Associate Engineer - Electrical	340	\$142.09	\$ 48,311
5207 Engineer - Contract Prep	488	\$142.09	\$ 69,340
TOTAL	11110-011110-011110-011110-01110-01110-01110-01110-01110-01110-01110-01110-01110-01110-01110-01110-01110-01110		\$544,851

SFPUC & DPW Staff Costs for Construction Engineering*,**

Position	Hours	Hourly Rate	Total
5211 Senior Engineer – Mechanical	160	\$190.38	\$ 30,461
5207 Engineer Resident Engineer	600	\$142.09	\$ 85,254
6318 Construction Inspector	600	\$123.31	\$ 73,986
5502 Project Manager	408	\$172.45	\$ 70,360
5602 Utility Analyst - Energy Efficiency	740	\$153.84	\$113,842-
0931 Manager III	138	\$163.30	\$ 22,535
1446 Secretary II	242	\$ 777.96	\$ 18,866
TOTAL			\$ 415,304

^{*} Hourly rates include Mandatory Fringe Benefits, Paid Time Off, & estimated overhead as described in DPW's Indirect Cost Plan (Page 4; BOA rates were used for budget estimation in SFPUC's application to the US DOE.)

Subsequent to SFPUC's application being submitted to the U.S. DOE, SFPUC received revised cost estimates from the Department of Public Works ("DPW") showing cost reductions for the Southeast and Ocean Park Health Centers. These cost savings arose from subsequent inspections by DPW engineering to more closely define the scope, the Department of Public Health ("DPH") and SFPUC. These cost savings resulted in the SFPUC being able to fund the next eligible project from the Municipal Building Energy Efficiency Retrofit Program, the Chinatown Health Center.

The SFPUC is submitting its Engineers Cost Estimates for Municipal Building Energy Efficiency Retrofit Program" that was the basis for the grant application to the U.S. DOE as an attachment.

SFPUC is also submitting the revised Engineers Cost Estimate that includes the original seven (7) projects showing revised engineers cost estimates for the Southeast and Ocean Park Health Centers plus an engineer's cost estimate for Chinatown Health Center.

Both the SFPUC and DPW are continuing to refine cost estimates for this program to reflect the current economic bid climate. Additional projects that meet the EECBG criteria may be funded provided additional cost savings are found from the Municipal Building Energy Efficiency Retrofit Program.

^{**} A rounding error of \$1,308 resulted in Preliminary Engineering and Design and \$1,040 in Construction Engineering due to using BOA's overhead rate of 169.47% for each labor classification and then rounding to the whole dollar amount.

BUDGET

SFPUC's US DOE Energy Efficiency & Conservation Block Grant Programs

Project Title: Community Resilience Program

Brief

Description:

Funding for this grant is provided by the American Recovery and Reinvestment Act of 2009 (Pub. Law 111-05) under the Energy Independence and Security Act of 2007 (Pub. Law 110-140). U.S. DOE notified the City that a grant totaling \$7,739,300 was approved on August 17, 2009.

This program is comprised of community outreach, on-site Home Assessments for approximately 5,000 tenants and homeowners, and incentives for energy efficiency retrofit of approximately 433 private sector dwelling units. This program meets the criteria set forth in the American Recovery and Reinvestment Act of 2009 ("ARRA") of creating 52.4 jobs and increasing energy efficiency. These projects also meet the local policy criterion of providing benefits to local communities by utilizing local home performance and residential retrofit contractors.

The Community Resilience program leverages existing City efforts to organize neighborhoods around various issues including public safety and disaster preparedness to make our communities more resilient to disasters. This program will add a climate, energy, water, composting, and victory garden awareness and action component to increase the resilience against resource shortages and price increases.

An estimated \$459,100 will be expended to engage local community based organizations on a performance basis to provide education through presentations and provide comprehensive Home Resiliency assessments upon request to tenants and owners. A budgeted amount of \$35,525 will be expended on training for those community-based home assessment workers. The department has budgeted \$51,580 to be expended on home resiliency kits and a home resiliency checklist to help tenants and home owners take immediate action without a contractor.

Additionally, the program will provide \$649,500 in incentives for home performance retrofits for home owners and owners of buildings with 2-4 units. To qualify for the incentive, each project must improve the Home Energy Rating score and add other simple measures that conform to other City goals, e.g. water conservation measures.

This program will market and coordinate with the City's proposed Mello-Roos financing for energy and water retrofits if approved by the Board and implemented.

The funds for community-based organizations and the incentive funds will be passed through SFE's existing contractor already performing this task, ICF International (BPEV07000010). ICF works with local contractors that perform the Home Performance work. Additionally, ICF will expend \$30,525 on training of the Home Resiliency assessors. ICF will incur \$89,016 in additional costs to modify the existing database, enter data, process payments, and perform assigned verification and evaluation tasks.

The ARRA funded incentives will leverage private investment and may leverage other incentive funds under an existing contract with PG&E (Resolution 463-06, File #061070) and/or the next contract with PG&E expected to be in place by a date to be determined by the California Public Utilities Commission under proceeding A.08-07-021.

Line Item Budget for U.S. DOE EECBG Grant - Community Resilience Program

Personnel	Professional Services (ICF)	Incentives (ICF)	Materials and Supplies	Training & Travel (SFE	U.S. DOE Funds
\$272,201	\$1,195,045	\$649,500	\$51, 580	Staff) \$900	\$ 2,169,226

Project Schedule:

First Training Last Training 11/2009 03/2011 First Incentives 11/2009

Last Incentives 09/2011

SFE Staff Costs

Position	Hours	Hourly Rate*	Total
5207 Associate Engineer - Mechanical	682.4	\$95.08	\$296,637
5640 Sr. Environmental Specialist	2080	\$72.90	\$34,666
1632 Sr. Account Clerk	1040	\$52.46	\$21,823
TOTAL			\$272,201**

^{*} Hourly rates include Mandatory Fringe Benefits, Pald Time Off, & estimated Overhead.

** A rounding error of \$.07 results from using fractional hours.

BUDGET

Department of Environment's US DOE Energy Efficiency & Conservation Block Grant Programs

Project Title: Heating Systems

Brief

Description:

Funding for this grant is provided by the American Recovery and Reinvestment Act of 2009 (Pub. Law 111-05) under the Energy Independence and Security Act of 2007 (Pub. Law 110-140). U.S. DOE notified the City that a grant totaling \$7,739,300 was approved on August 17, 2009.

This program is comprised of incentives for retrofit of old heating systems in private sector multi-family buildings. Department of Environment (SFE) staff will identify and implement heating system retrofit projects and offer an incentive to induce building owners to contract for the retrofits. SFE has estimated 133 heating systems will be retrofit under this program. This program meets the criteria set forth in the American Recovery and Reinvestment Act of 2009 ("ARRA") of creating 74.4 jobs and increasing energy efficiency. These projects also meet the local policy criterion of providing benefits to local communities and will utilize local contractors.

Approximately \$1,995,000 in incentive funds will be passed to building owners through SFE's existing contractor already performing this task for SFE, ICF International (BPEV07000010). ICF will incur \$69,424 in additional costs to modify the existing database, enter data, process payments, and perform assigned evaluation tasks.

SFE has budgeted \$1600 in Training and Travel for SFE staff to attend a heating systems training to remain current on new techniques and products.

The ARRA funded incentives will leverage other incentive funds already provided under an existing contract with PG&E (Resolution 463-06, File #061070).

This program will market and coordinate with the City's proposed Mello-Roos financing for energy and water retrofits if approved by the Board and implemented.

Line Item Budget for U.S. DOE EECBG Grant - Municipal Building Energy Efficiency Retrofit Program

Personnel	Professional Services	Incentives	Training & Travel	U.S. DOE Funds
\$353,126	\$ 69,424	\$ 1,995,000	\$1,600	\$2,453,149

Project Schedule:

First incentive disbursed:

11/2009

Last incentive disbursed:

08/2011

SFE Staff Costs

Position	Hours	Hourly Rate	Total
5207 Associate Engineer - Mechanical	3477.6	\$95.08	\$330,636
5642 Sr. Environmental Specialist	416	\$83.33	\$34,666
1632 Sr. Account Clerk	416	\$52.46	\$21,823
TOTAL			\$387,125

^{*} Hourly rates include Mandatory Fringe Benefits, Paid Time Off, & estimated Overhead.

^{**} A rounding error of \$.43 results from using whole hours.

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DEPARTMENT OF PUBLIC WORKS INDIRECT FULL COST PLAN

FISCAL YEAR 2008-2009

I. INTRODUCTION

The development of an Indirect Cost Plan for the Department of Public Works is conceptually based on a 1978 procedures manual titled "City and County of San Francisco Wastewater Management Program Indirect Cost Rate Proposal" prepared by Touche Ross & Company. Consistent with the changes made in 1990-91, the 2008-09 Indirect Cost Plan bases the estimate for Paid Time Off on actuals rather than accruals.

Mandatory fringe benefits (MFB) are now based on actual rates as calculated by the Controller's Office. Each budgeted position has its own MFB rate based on the particular Memorandum of Understanding negotiated by its union. Section IV, page 4, column 2 shows an average per bureau. In 1995-96 and prior fiscal years this rate was calculated and the Indirect Cost Plan used one rate for all the Bureaus.

II. PROCEDURE

A. RATES

Under this plan, fringe benefit rates and three areas of indirect costs (overhead) will be accounted for in developing a total fringe/indirect cost rate applicable to each bureau. They are as follows:

1. BUREAU INDIRECT COSTS (Section IV, Pg. 4, Col. 7)

This is the bureau's own overhead, the cost of which is spread across the programs under the jurisdiction of each bureau, except BOA, BOE, and BCM. These three bureaus (Tribureaus) have combined their bureau's overhead costs and are spread across the programs and projects under the three bureaus to develop a common, uniform overhead rate.

2. DPW ADMINISTRATION COSTS (Section IV, Pg. 4, Col. 8)

This is the departmental overhead and includes (a) Director's Office (DIR), the cost of which is spread across all the programs of DPW, (b) the Office of Financial Management and Administration (OFFMA), the cost of which is spread across all the programs of DPW except DIR, and (c) Deputy Director for Operations (DDO) and Deputy Director for Engineering (DDE), the cost of which is spread across all the programs within the applicable bureaus of each Deputy Director.

3. COWCAP (Section IV, Pg. 4, Col. 11)

This is the Countywide Cost Allocation Plan, the City's overhead. This plan is prepared each year by the City's Office of the Controller and submitted to the State Controller's Office for approval (see Appendix C). The cost of COWCAP is spread across all the non-service bureaus of DPW. The COWCAP rate is only used for billing agencies other than the City and County of San Francisco.

DEPARTMENT OF PUBLIC WORKS INDIRECT FULL COST PLAN

FISCAL YEAR 2008-2009-

4. PAID TIME OFF (Section IV, Pg. 4, Col. 3)

The base for calculating the Departmental PTO rate is direct labor.

5. MANDATORY FRINGE BENEFITS (Section IV, Pg. 4, Col. 2)

Mandatory Fringe Benefits are based on actual rates as calculated by the Controller's Office. An average rate per bureau is shown here for estimating purposes.

B. BASE

For purposes of this Indirect Cost Plan, the base that is used to establish the indirect rates is DIRECT LABOR. The utilization of direct labor as the base is in accordance with the policy of the Controller of the City and County of San Francisco.

C. TABLES

Four tables have been developed to arrive at an Indirect Cost rate for each bureau:

- 1. Table I (Page 6) shows the Estimated Labor Calculations for each bureau based on projected direct salaries reduced by an estimated paid time off factor, except as noted.
- 2. Table II (Page 7) shows the Distribution of Adjusted DPW Administration Indirect Costs to the various Bureaus. The methodology employed for Fiscal Year 2008-09 uses the number of filled Permanent budget positions in the bureaus from the Personnel Status Summary Report adjusted for new positions as the basis for calculating percentages for distribution of the cost of services of DPW Administration to each bureau. The number of positions in the General Administration divisions is based on budgeted positions. Following is a description of the major columns shown in Table II:
 - Col. (3) The adjusted indirect cost of the Director's Office is distributed among the bureaus/offices.
 - Col. (5) The adjusted indirect costs of OFFMA is distributed among the bureaus/offices using their services.
 - Col. (7) The adjusted indirect costs of the Deputy Director for Engineering and the Deputy Director for Operations are distributed among the various bureaus under their respective jurisdictions.
 - Col. (8) The total Director's Office, OFFMA, and Deputy Director's indirect costs are distributed among the bureaus of the department.
- 3. Table III (Page 8) shows the distribution of the Department of Public Works' COWCAP Costs based on the County-wide Costs Allocation Plan for the Fiscal Year ending June 30, 2008. (See Appendix C, Page 24)
- 4. Tables IV, IVa, and IVb (Pages 9 and 10) show the calculation of each bureau's Fixed with Carry-Forward Indirect Costs Rates,

DEPARTMENT OF PUBLIC WORKS INDIRECT FULL COST PLAN

FISCAL YEAR 2008-2009

D. CARRY-FORWARD CALCULATIONS

Calculation of the carry-forward adjustments requires that (1) the difference between the actual expenditures and actual recoveries from two fiscal years prior be calculated and (2) that this difference be further modified by the carry-forward adjustments calculated from four fiscal years prior. The determined carry-forward adjustment is then applied against the estimated costs for the subject fiscal year.²

Two types of carry-forward calculations are required to arrive at an adjusted rate for the fiscal year:

- Bureau Indirect Costs
 There are two elements: Bureau Indirect Labor (Appendix F Page 26) and Bureau Indirect Non-Labor (Appendix G Page 27).
- 2. DPW Administration (Appendix H Page 28)

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5/11/2009

² The 1978 Procedure Manual, prepared by Touche Ross & Company, provides that the carry-forward adjustments must be carried to the second fiscal year following the period being adjusted. For example, the 1978-79 adjustment is carried forward to 1980-81.

SUMMARY OF FIXED WITH CARRY-FORWARD RATES **FISCAL YEAR 2008-2009**

FIXED WITH CARRY-FORWARD FRINGE/INDIRECT COST rates to be applied against DIRECT LABOR as developed from Tables I, II, III, IV, IVa and IVb are summarized as follows:

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
	L	FRINGES		BUREAU (OVERHEAD					,	
	MAND. FRINGE BENEFITS*	PAIDTIME OFF(PLUS MFB)	TOTAL FRINGES (COL 2+ COL 3)	INDIRECT LABOR (PLUS PTO & MFB)	INDIRECT NON- LABOR	TOTAL BUREAU O/H (COL 5 +	DPW ADMIN (DEPT O/H)	TOTAL O/H (COL 7 + COL 8)	SUMMARY OF RATES FOR FPS (COL 4 +	COWCAP (CITY O/H)	SUMMARY OF RATES (INCL COWCAP)
BUREAU	Information Only				٠.	COL 6)			COL 9)		(COL 10+ COL 11)
BOA	21.85%	23.99%	45.84%	30.83%	33.09%	63.92%	36.55%	100.47%	146.31%	23,16%	169.47%
BBR	29.30%	23.99%	53.29%	28,30%	12.17%	40.47%	41.72%	82.19%	135.48%	25.1070	135.48%
BOE	21.85%		45.84%	37.27%	26.65%	63.92%	36.55%	100.47%	146.31%	19.97%	166.28%
SES	29.24%	23.99%	53.23%	1.82%	35.13%	36.95%	32.42%	69.37%	122.60%	7.04%	129.64%
SSR	27.17%	23.99%	51.16%	13.49%	40.39%	53.88%	36.74%	90.62%	141.78%	-	141.78%
BCM	21.85%	23.99%	45.84%	26.14%	37.78%	63.92%	36.55%	100.47%	146.31%	15.22%	161.53%
BSM	24.54%	23.99%	48.53%	15.83%	21.23%	37.06%	35.75%	72.81%	121.34%	41,31%	162,65%
BUF	28.89%	23.99%	52.88%	11.97%	33.30%	45.27%	36.28%	81.55%	134.43%	27.24%	161.67%

(*) THE MFB IS AN AVERAGE OF THE ACTUAL RATE AS CALCULATED IN BPREP, BY BUREAU.

Column Explanations:

Col. (1) - See page 23 for three letter designation

Col. (2) - Average actual rate in BPREP

Col. (3) - From Appendix E

BBR, SES, SSR, BSM, and BUF

Col. (5) - From Table IV, Col. 3 Col. (6) - From Table IV, Col. 5

Col. (8) - From Table IV, Col. 7 BOA, BOE, and BCM

Col. (5) - From Table IVb, Col. 3

Col. (6) - From Table IVb, Col. 5

Col. (8) - From Table IVa, Col. 5

Col. (11) - From Table IV, Col. 9

Note: Mandatory fringe benefit rates are based on actual calculations by the Controller's Office and an average rate for the Bureau is stated here. Rates vary between Bureaus because they are calculated based on individual position classifications and their union Memorandums of Understanding which may vary between classifications. These rates are no longer fixed per Bureau as in 1995-96 and prior years. Actual tringes charged to projects will be based on actual charges by the Controller's Office to specific classifications/cost centers.

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