AMENDMENT OF THE WHOLE - 11/5/03

FILE NO. 031319

RESOLUTION NO. 737-03

[Approving ground lease to Music Concourse Community Partnership in connection with the *financing*, construction and operation of an underground parking facility <u>and amending the</u> <u>designation of the jurisdiction of the Golden Gate Park Concourse Authority. in Golden Gate Park.</u>]

Resolution approving and authorizing the execution and delivery of a ground lease between the City and Music Concourse Community Partnership relating to the Golden Gate Park Music Concourse underground parking facility project; <u>amending the</u> <u>designation of the jurisdiction of the Golden Gate Park Concourse Authority; and requiring Music</u> <u>Concourse Community Partnership to provide or cause the provision of a guarantee of the</u> <u>remaining uncollected pledges.</u>

WHEREAS, At the June 2, 1998, special election the voters of the City and County of San Francisco (the "City") approved Proposition J, now codified in Appendix 41 of the City's Administrative Code ("Proposition J"); and

WHEREAS, Proposition J is an initiative measure which, among other things, authorized the creation of the Golden Gate Park Concourse Authority (the "Authority") and the construction, by or on behalf of the Authority, of an underground parking facility (the "Facility") containing approximately 800 parking spaces in Golden Gate Park (the "Project"); and

WHEREAS, Proposition J also authorized the City's Board of Supervisors (the "Board of Supervisors") to grant administrative jurisdiction over certain lands in or near the area of the Golden Gate Park Music Concourse (the "Concourse") to the Authority to facilitate the Project; and

WHEREAS, In its Resolution No. 715-98, the Board of Supervisors designated certain real property in or near the area of the Concourse to be under the administrative jurisdiction of the Authority, and that such designation may be amended by the Board of Supervisors, by resolution; and

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WHEREAS, The Board of Supervisors now wishes to amend such designation to reflect the actual plan of construction of the Facility; and

WHEREAS, Music Concourse Community Partnership ("MCCP"), is a nonprofit public benefit corporation organized and existing under the laws of the State of California, formed and existing for the primary purpose of funding, designing, constructing and operating the Facility; and

WHEREAS, Representatives from the Authority and the Recreation and Park Department and other City staff have participated in the drafting and negotiation of a ground lease (the "Lease") between MCCP, as tenant, and the City, acting through the Authority and the Recreation and Park Commission (the "Commission"), as landlord, which governs the relationship between the parties with respect to the construction and operation of the Facility; and

WHEREAS, Under the terms of the Lease, MCCP is granted a long-term leasehold interest in lands beneath the Concourse and the right to construct the Facility at its own expense, and as such shall be deemed the owner of the physical improvements constituting the Facility until expiration or termination of the Lease, at which time title to such improvements shall be transferred to the City at no cost; and

WHEREAS, Under the terms of the Lease, MCCP is permitted to apply the revenues of the Facility to help finance the costs of constructing the Facility pursuant to the Bonds (as defined below); and

WHEREAS, The Lease also provides that MCCP shall have the authority, subject to certain budgetary approvals of the City, to further apply the revenues of the Facility (i) to pay expenses relating to the ongoing operation and maintenance of the Facility, (ii) to pay expenses relating to repair or replacement of the Facility and (iii) to fund certain reserves, all as more particularly described in the Lease; and,

SUPERVISOR PESKIN BOARD OF SUPERVISORS WHEREAS, The Lease provides that the revenues of the Facility received in any fiscal year in excess of the amounts required to satisfy the requirements enumerated above ("Net Revenues") shall be transferred to the City and applied as required under Proposition J; and

WHEREAS, Pursuant to the terms of Proposition J and Section 2.109 of the City Charter, the Lease requires that the Board of Supervisors shall set the schedule of parking rates and charges by ordinance; and

WHEREAS, Concurrently with the submission of this Resolution, an ordinance setting the initial schedule of rates and charges for the Facility has been submitted to the Clerk of the Board of Supervisors (the "Clerk of the Board") in File No. <u>031320</u>; and

WHEREAS, The Lease contains a covenant on the part of the City to set the parking rates and charges at levels necessary to allow MCCP to make the payments it is obligated to make in connection with the repayment of the Bonds and the operation of the Facility, as such obligations are more particularly described in the Lease; and

WHEREAS, In the event that the City fails to set the parking rates and charges for the facility at the levels required under the rate covenant described above, the Lease provides that the City shall be liable for the actual damages to MCCP resulting from such failure; and

WHEREAS, MCCP has initiated and executed a campaign to raise philanthropic donations to finance the construction of the Facility and under such campaign has received pledges in the approximate amount of \$36,000,000 \$35,000,000 (the "Pledges"); and

WHEREAS, MCCP plans to issue a series of tax-exempt bonds (the "Bonds") to assist
it in *leveraging the Pledges to finance financing* the construction of the Facility (the "Project"); and
WHEREAS, The Bonds would be issued on a conduit basis by the Association of Bay
Area Governments (or other conduit issuer) (the "Issuer") pursuant to an indenture and are to
be secured by the obligations of MCCP to make payments under a loan agreement between
MCCP and the Issuer, *such payments to be made from the Pledges, combined with interest thereon*,

SUPERVISOR PESKIN BOARD OF SUPERVISORS and the parking revenues resulting from MCCP's ownership and operation of the improvements constituting the Facility; and

WHEREAS, Copies of the current draft of the indenture and loan agreement relating to the Bonds are on file with the Clerk of the Board in File No. <u>031319</u>; and

WHEREAS, *i*In Resolution No. ______03, *this-Board of Supervisors affirmed-the Planning Commission's certification of the Final Environmental Impact Report for the Project as adequate and complete. A copy of said resolution is on file with the Clerk of the Board in File No.*______; and

WHEREAS, In said resolution, this Board of Supervisors adopted findings in connection 9 with its consideration of this Resolution authorizing and approving the execution and delivery 10 of the Lease under California Environmental Quality Act ("CEQA") (California Public 11 Resources Code Section 21000 et seq.), the State CEQA Guidelines (California Code of 12 Regulations Title 14 Sections 15000 et seq.), and Chapter 31 of the San Francisco 13 Administrative Code and adopted a mitigation monitoring program, which findings and 14 program are hereby incorporated by reference herein. A copy of said resolution is on file with the 15 Clerk of the Board in File No. 031321; and 16

WHEREAS, In said resolution, this Board of Supervisors also adopted findings of consistency with the General Plan, Planning Code Section 101.1 and the Golden Gate Park Master Plan which findings are hereby incorporated by reference herein; now, therefore, be it

RESOLVED, By the Board of Supervisors of the City and County of San Francisco, that the Board of Supervisors hereby approves the Lease and authorizes the Executive Director of the Authority and the General Manager of the *Department of* Recreation and Park*s Department* to execute and deliver the Lease on the City's behalf, in substantially the form hereby approved, with such changes as may be made pursuant to the terms of this Resolution; and, be it

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FURTHER RESOLVED, That the Executive Director of the Authority, the General Manager of the Recreation and Parks Department and the City's Director of Public Finance, upon consultation with the City Attorney, are hereby authorized to make such modifications to the Lease that hereafter become necessary or desirable in the interests of the City, which modifications do not materially affect the substance of the Lease, or materially increase the obligations of the City, including without limitation the attachment to the Lease of such items, exhibits and documents as required by the terms of the Lease, with approval of such modifications to be conclusively evidenced by the execution of such Lease by the parties thereto; and, be it

10FURTHER RESOLVED, That the property, which includes the surface area of the Concourse.11designated as the "Golden Gate Park Concourse Authority Area of Jurisdiction" on the map which is12on file with the Clerk of the Board in File No. 031319 , shall be set aside and under the13administrative jurisdiction of the Authority, without the payment of consideration for such property,14pursuant to Section 3 of Proposition J, that such designation shall supercede any and all previous15designations of such jurisdiction, and that such designation of real property may be amended by the16Board of Supervisors, by resolution; and be it

17 FURTHER RESOLVED, That within a reasonable period of time after the passage of this Resolution, the Director of Property shall prepare or cause to be prepared a legal description of the 18 19 Golden Gate Park Concourse Authority Area of Jurisdiction consistent with the map on file with the 20 Clerk of the Board and file a copy of such legal description with the Board of Supervisors; and be it 21 FURTHER RESOLVED, That MCCP shall provide, or cause one or more of its donors to 22 provide, a guarantee, in form and substance satisfactory to the City Attorney and the Director of Public 23 Finance, of the contribution of approximately \$15 million in uncollected pledges, which, when combined with the approximately \$20 million amount of contributions already collected, will equal 24 25 approximately \$35 million in total contributions; and be it

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FURTHER RESOLVED. That the traffic circulation plan for the area of the Concourse 1 shall be subject to the separate review and approval of this Board of Supervisors prior to its 2 implementation and after all necessary review that may be required under the California 3 4 Environmental Quality Act: and be it FURTHER RESOLVED, That the Board of Supervisors hereby directs the Department 5 of Parking and Traffic to monitor the intersection at Ninth Avenue and Irving Street during 6 beak hours once the Facility is completed, compare such findings to traffic conditions existing 7 at the Ninth/Irving intersection prior to the completion of the Facility, and implement such 8 changes to the Ninth Avenue approach to the Park and the Facility as such Department 9 10 deems appropriate, receiving such financial assistance as would be available from the 11 Authority for such activities at such time under the terms of Proposition J; and be it 12 FURTHER RESOLVED. That the Board of Supervisors hereby requests the San 13 Francisco Municipal Transportation Agency and the Recreation and Park Department to include in each fiscal year's budget submission a plan for spending monies in such fiscal year. 14 15 in an amount equal to the amount of parking tax revenues generated by the Facility and 16 available for use by such department in such fiscal year, in furtherance of transit and park 17 improvement and service projects directly related to the Concourse area; and be it 18 FURTHER RESOLVED, That Section 6.1 of the Lease shall be revised to provide for 19 an annual base rent payment of \$200,000 during the first two years of the Lease, with annual 20 base rent payments of \$100.000 for each year thereafter; and be it 21 FURTHER RESOLVED, That Section 5.2 of the Lease be amended to require that, in 22 the event that the principal amount of the initial issuance of Bonds is in excess of 23 \$54,000,000, such issuance shall be subject to the prior written consent of the City's 24 Controller and Director of Public Finance: and be it

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FURTHER RESOLVED, That the Executive Director of the Authority, the General Manager of the Recreation and Parks Department, the City Controller, the City's Director of Public Finance and the City Attorney are hereby authorized and directed in the name and on behalf of the City to take any and all steps and to issue and deliver any and all certificates, agreements, notices, consents, memorandum, opinions and other documents which they or any of them might deem necessary or appropriate in order to consummate the execution and delivery of the Lease and the transaction contemplated thereby.

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Resolution

File Number: 031319

Date Passed:

Resolution approving and authorizing the execution and delivery of a ground lease between the City and Music Concourse Community Partnership relating to the Golden Gate Park Music Concourse underground parking facility project; amending the designation of the jurisdiction of the Golden Gate Park Concourse Authority; and requiring Music Concourse Community Partnership to provide or cause the provision of a guarantee of the remaining uncollected pledges.

October 28, 2003 Board of Supervisors - SUBSTITUTED

November 18, 2003 Board of Supervisors - ADOPTED

Ayes: 8 - Dufty, Hall, Ma, Maxwell, McGoldrick, Newsom, Peskin, Sandoval Noes: 2 - Daly, Gonzalez Excused: 1 - Ammiano File No. 031319

I hereby certify that the foregoing Resolution was ADOPTED on November 18, 2003 by the Board of Supervisors of the City and County of San Francisco.

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Gloria L. Young

Mayor Willie L. Brown Jr.

NOV 21 2003

Date Approved

File No. 031319