File No. <u>130763</u>

 Committee Item No.
 2

 Board Item No.
 2\_\_\_\_\_\_

# COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Government Audit and Oversight

Date September 12, 2013

**Board of Supervisors Meeting** 

Date Stan Bar 24, 2013

Cmte Board

Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Report Youth Commission Report
Introduction Form Department/Agency Cover Letter and/or Report MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application
Public Correspondence (Use back side if additional space is needed) Cost Analysis Report

 Completed by:
 Erica Dayrit
 Date
 September 6, 2013

 Completed by:
 Exica Payrit
 Date
 September 6, 2013

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

24

25

#### ORDINANCE NO.

[Memorandum of Understanding, Amendment No. 5 - San Francisco Police Officers' Association (Unit P-2B)]

Ordinance adopting and implementing Amendment No. 5 to the 2007-2015 Memorandum of Understanding between the City and County of San Francisco and the San Francisco Police Officers' Association (Unit P-2B) by implementing specified terms and conditions of employment for FYs 2013-2014, 2014-2015, 2015-2016, 2016-2017, and 2017-2018.

NOTE:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Board of Supervisors hereby adopts and implements Amendment No. 5 to the 2007-2015 Memorandum of Understanding between the City and County of San Francisco and the San Francisco Police Officers' Association (Unit P-2B) by implementing specified terms and conditions of employment for fiscal years 2013-2014, 2014-2015, 2015-2016, 2016-2017, and 2017-2018.

Armendment No. 5 to the Memorandum of Understanding so implemented is on file in the office of the Board of Supervisors in Board File No. 130763.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

21 22 23

By:

ELIZABETH S. SALVESON

Chief Labor Attorney n:\iabor\as2013\0200064\00868994.doc

Mayor Lee BOARD OF SUPERVISORS Page 1 8/27/13



### CITY AND COUNTY OF SAN FRANCISCO

OFFICE OF THE CONTROLLER

Ben Rosenfield Controller

Monique Zmuda Deputy Controller

August 26, 2013

Ms. Angela Calvillo Clerk of the Board of Supervisors City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

RE: File Numbers 130762 and 130763: Amendments to the Memorandum of Understanding (MOU) with the San Francisco Police Officers Association

Dear Ms. Calvillo,

In accordance with Ordinance 92-94, I am submitting a cost analysis of the MOU between the City and County of San Francisco and the San Francisco Police Officers Association. The amendments apply to the period commencing July 1, 2013 through June 30, 2018, affecting 2,502 authorized positions with a salary base of approximately \$310.8 million and an overall pay and benefits base of approximately \$415.1 million.

Our analysis finds that from FY 2013-14 through FY 2017-18 the amendments to the MOU achieve savings of approximately \$22.0 million for the term of the MOU as a result of reducing entry pay levels by 10%. These savings are offset by increased costs of approximately \$32.4 million for the term of the MOU primarily as a result of three annual wage increases of 1%, 2%, and 2% in FY 2015-16 through FY 2017-18, respectively. Together these provisions result in a net cost increase of \$12.4 million during the term of the MOU. On an annual basis, our analysis concludes that the ordinance will result in savings of approximately \$0.7 million in FY 2013-14, \$2.0 million in FY 2014-15, and \$0.4 million in 2015-16, and cost increases of \$4.8 million in FY 2016-17, and \$8.8 million in FY 2017-18.

Our analysis does not include costs related to the continuation of the wellness incentive program for the term of the agreement which is projected to cost \$3.8 million annually. An end date for the program was not included in the agreements prior to the current extension which explicitly ends the program on June 30, 2018. Our projections of costs related to wage increases in FY 2015-16 through FY 2017-18 are dependent on the number of officer retirements during those years, if fewer officers than expected retire costs associated with wage increases during those years will rise.

If you have additional questions or concerns please contact me at 554-7500 or Drew Murrell of my staff at 554-7647.

Sincerel Bén Rosénfie Ы Controller

Martin Gran, ERD Harvey Rose, Budget Analyst

415-554-7500

cc:

City Hall • 1 Dr. Carlton B. Goodlett Place • Room 316 • San Francisco CA 94102-4694

FAX 415-554-7466

#### Attachment A

Amendment No. 5 to the Memorandum of Understanding from July 1, 2007- June 30, 2018 San Francisco Police Officers' Association; Units P-1 and P-2A Controller's Office Estimate of Costs/(Savings) FY 2014 - FY 2018

Annual Costs/(Savings)	FY 2013-2014	FY 2014-2015	FY 2015-2016	FY 2016-2017	FY 2017-2018
Wages & Wage-Related Fringe Benefits		, <b>, , ,</b>			
Effective July 1, 2013 for Police Officer I (Q2, Q3, and Q4), for employees hired on or after July 1, 2013 there shall be two new steps, at 5% below and 10% below the current entry step that is applicable, and the current entry step shall become step 3 in the step plan.	\$ (727,000)	\$ (2,037,000)	\$ (3,978,000)	\$ (6,015,000)	\$ (9,233,000)
1% Wage increase effective July 1, 2015, followed by 2% wage increases on July 1, 2016, and July 1, 2017 for all employees.	<b>\$</b> -	\$ -	\$ 3,604,000	\$ 10,811,000	\$ 18,019,000
Other					
Effective June 30, 2013, officers will no longer receive bonuses for recruiting canidates who successfully complete the Police Academy	\$ (7,000)	\$ (7,000)	\$ (7,000)	\$ (7,000)	\$ (7,000)
Annual Amount Increase/(Decrease)	<u>\$ (734,000)</u>	\$ (2,044,000)	\$ (381,000)	\$ 4,789,000	\$ 8,779,000

#### Young, Victor

From:Stefani, CatherineSent:Tuesday, August 27, 2013 1:33 PMTo:Jones, JermainCc:Elliott, Jason; Young, VictorSubject:RE: Police MOU File Nos. 130762 and 130763

Thanks Jermain!

Thanks!

Catherine Stefani Legislative Aide Office of Supervisor Mark E. Farrell City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Phone: (415) 554-7752 Fax: (415)554-7843

From: Jones, Jermain Sent: Tuesday, August 27, 2013 12:10 PM To: Stefani, Catherine Cc: Elliott, Jason; Young, Victor Subject: Re: Police MOU File Nos. 130762 and 130763

Hello Catherine,

I checked in with Emily Prescott at dhr. She asked that these items remain at GAO and go as a committee report on the 12th. Thank you for checking back on this.

Jermain Jones

On Aug 26, 2013, at 11:44 AM, "Stefani, Catherine" <<u>catherine.stefani@sfgov.org</u>> wrote:

Hey there -

Just making sure you want the Police MOUs heard in Budget & Finance and not GAO. You asked me in an earlier email to get them schedule at B&F on September 4<sup>th</sup>. Do you want me to get them transferred from GAO to Budget?

Thanks!

Catherine Stefani Legislative Aide Office of Supervisor Mark E. Farrell City Hall 1 Dr. Carlton B. Goodlett Place, Room 244

17

1

San Francisco, CA 94102-466 Phone: (415) 554-7752 Fax: (415)554-7843

From: Young, Victor Sent: Monday, August 26, 2013 11:26 AM To: Stefani, Catherine; Montejano, Jess Subject: Police MOU File Nos. 130762 and 130763

Catherine:

The Police MOU items are in GAO and need to be transferred to Budget.

Victor Young Committee Clerk Board of Supervisors 1 Dr. Carlton B. Goodlett Pl., Room 244 San Francisco CA 94102 phone 415-554-7723 fax 415-554-7714

Complete a Board of Supervisors Customer Satisfaction form by clicking the link below. <u>http://www.sfbos.org/index.aspx?page=104</u>

2

# Amendment No. 5 TO THE 2007-2015 MEMORANDUM OF UNDERSTANDING BETWEEN THE CITY AND COUNTY OF SAN FRANCISCO AND SAN FRANCISCO POLICE OFFICERS' ASSOCIATION UNIT P-2B

The parties hereby amend the Memorandum of Understanding as follows:

# **ARTICLE II. EMPLOYMENT CONDITIONS**

#### Section 14. Recruitment.

An officer who refers a new applicant to the department shall receive a referral bonus of \$1,000 (\$500 upon that candidate's successful completion of the Police Academy and an additional \$500 upon that candidate's successful completion of field training). To qualify, the referring officer must verify that he/she has made at least three contacts with the applicant prior to the start date of the Academy. Officers assigned to recruitment on a full or part-time basis will not be eligible for the referral bonus. For purposes of this provision, a "new applicant" is an individual who has not previously applied to be a Cadet or a Police Officer in San Francisco. This provision shall sunset on June 30, 2013 and no new referrals thereafter shall qualify for the bonus.

92.

91.

This bonus is not considered "salary attached to the rank" and shall not be included for purposes of retirement benefit calculations and contributions in accordance with those Sections.

Section 15. Substance Abuse Testing.

93. It is the policy of the City and County of San Francisco to maintain a safe, healthful and productive work environment for all employees. To that end, the City will act to eliminate any substance abuse. Substance abuse may include abuse of alcohol, illegal drugs, prescription drugs or any other substance which could impair an employee's ability to safely and effectively perform the functions of the particular job.

Amendment #5 to San Francisco Police Officers' Association, Units P-2B Memorandum of Understanding July 1, 2007 – June 30, 2015

94. This provision will be administered consistent with any General Orders regarding substance abuse. Nothing in this provision is intended to make discipline related to substance abuse subject to the grievance procedure.

#### A. Mandatory Testing

95.

5.

6.

Mandatory physical examinations for sworn employees shall include the submission of a urine specimen for routine analysis and screening for the presence of drugs or alcohol. Analysis and screening for drugs and alcohol is required for sworn employees in the following circumstances:

1. Prior to the expiration of a newly hired employee's twelve (12) month probationary period.

2. For employees being promoted to a higher rank, prior to the effective date of promotion.

- 3. Prior to return from:
  - a.) medical leaves of absence in excess of thirty (30) calendar days, and
  - b.) unpaid leaves of absence in excess of ninety (90) calendar days.
- 4. When a pattern of sick leave develops which indicates a reasonable suspicion of substance abuse.
  - When there is reasonable suspicion that an employee is under the influence of drugs or alcohol while on duty.

In the event an employee is involved in an on-duty vehicular accident resulting in death or an injury requiring transport for medical treatment. In such cases the employee will have the option for either a blood or urine analysis and screening. <u>An "injury requiring</u> transport for medical treatment" is an injury that results in the medical transport by ambulance of any person involved in the accident from the accident scene; or an injury to any person involved in the accident where that person declines transport by ambulance from the accident scene against medical advice (also known as "AMA"). If testing is required under this section, the SFPD shall direct the involved SFPD vehicle operator to undergo testing within twelve (12) hours of the time of the accident, and shall conduct testing of the involved SFPD vehicle operator within twenty four (24) hours of the time of the accident. If testing is not directed and conducted within these time periods (assuming no interference by the SFPD vehicle operator that delays the SFPD's directive or testing), testing of the involved SFPD operator is not required or permitted under this paragraph.

Amendment #5 to San Francisco Police Officers' Association, Units P-2B Memorandum of Understanding July 1, 2007 – June 30, 2015

# **ARTICLE III. PAY, HOURS AND BENEFITS**

#### Section 1. Wages.

A. <u>General Wage Increases:</u>

104. Employees shall receive the following base wage increases:

# <u>July 1, 2015 - 1%</u> <u>July 1, 2016 - 2%</u> July 1, 2017 - 2%

Section 8. Health and Dental Coverage.

A. Employee Health Coverage.

- 133. <u>Except as provided below, the</u> The City shall contribute annually for employee health benefits, the contribution required under the Charter.
- 134. <u>Except as provided below, in In addition, except as otherwise provided in this section</u>, the City shall contribute the full premium for the employee's own health care benefit coverage for "medically single" employees (i.e., employees not receiving a City contribution for dependent health care benefits).

B. Dependent Health Coverage.

135. <u>Except as provided below, the The City shall contribute the greater amount of \$225 per</u> month or 75% of the dependent rate charged by the City to employees for Kaiser coverage at the dependent plus two or more level.

C. Health Coverage Effective January 1, 2015

135.a. 1. If, by July 1, 2014, the Public Employee Committee of the San Francisco Labor Council (PEC) and the City agree to a contribution model for employee health insurance premiums based on the City's contribution of a percentage of those premiums and the employee's payment of the balance (Percentage-Based Contribution Model), to be effective January 1, 2015 (for calendar year 2015 and

> Amendment #5 to San Francisco Police Officers' Association, Units P-2B Memorandum of Understanding July 1, 2007 – June 30, 2015

thereafter), then effective Januarv 1, 2015. the City shall contribute toward the health premiums for enrolled POA members the same percentage described in the PEC Percentage-Based Contribution Model, for the applicable health insurance plan, unless the City and the POA mutually agree to a different Percentage-Based Contribution Model. If the PEC and the City do not agree by July 1, 2014 to a new Percentage-Based Contribution Model to be effective Januarv 1, 2015, then the City and the POA will reopen the MOU on health insurance premium contributions only, with any resulting impasse being subject to interest arbitration under Charter section A8.590-5. Reopener negotiations and impasse procedures, including, but not limited to, the 10-day period under Charter section A8.590-5(e), will be completed by no later than August 15, 2014.

- 135.b. 2. To ensure that all employees enrolled in health insurance through the City's Health Service System (HSS) are making premium contributions under a Percentage-Based Contribution Model and therefore have a stake in controlling the long term growth in health insurance costs, it is agreed that, to the extent the City's health insurance premium contribution under a Percentage-Based Contribution Model is less than the "average contribution" for the City's HSS members, as established under Charter section A8.428(b) (Average Contribution), then, in addition to the City's contribution, the employee's health insurance premium contribution shall be deemed to apply to the annual Average Contribution. The parties intend that the City's contribution toward premiums for members' health care should not exceed the amount established under the Percentage-Based Contribution Model.
- <u>135.c. 3. Upon implementation of new contribution rates effective on January 1, 2015. Article</u> <u>III., section 8.C shall supersede Article III., sections 8.A and 8.B, and those sections</u> <u>will no longer be effective.</u>

#### Section 10. Wellness Programs.

- B. Pilot "wellness incentive program" to promote workforce attendance:
- 159. The Pilot "wellness incentive program" to promote workforce attendance shall be in effect for the term of this Agreement sunset on June 30, 2018.

## Amendment #5 to San Francisco Police Officers' Association, Units P-2B Memorandum of Understanding July 1, 2007 – June 30, 2015

# **ARTICLE IV. SCOPE**

#### Section 2. Duration.

162. This Agreement shall be effective upon ratification and shall be effective from July 1, 2007 through June 30, 20152018.

# FOR THE CITY

# Micki Callahan Date Human Resources Director

#### FOR THE UNION

Martin D. Halloran D San Francisco Police Officers' Association

Date

Martin R. Gran Employee Relations Director Date

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Elizabeth Salveson Deputy City Attorney, Office of the City Attorney

Date

Amendment #5 to San Francisco Police Officers' Association, Units P-2B Memorandum of Understanding July 1, 2007 – June 30, 2015

# City and County of San Fr. cisco

Edwin M. Lee Mayor



# Depai lent of Human Resources

Micki Callahan Human Resources Director

July 23, 2013

TO:	· · · ·	Angela Calvillo, Clerk
		Board of Supervisors

FROM: Martin Gran, Employee Relations Director Department of Human Resources

RE: Memoranda of Understanding

Enclosed are the redline and two (2) copies of the following Amendments, along with implementing legislation:

#### Amendments

Police Officers' Association, Units P-1 & P-2A (July 1, 2007 through June 30, 2015)
 Police Officers' Association, Unit P-2B (July 1, 2007 through June 30, 2015)

Electronic copies of the Amendments, Unrepresented Employees' Ordinance and implementing legislation have also been sent to the Board. Please refer to the appropriate committee at your earliest convenience.

Copies of the Amendments have been sent to the Controller and by copy hereof, I request that costing information be submitted directly to the Board with copies to the Employee Relations Division.

Thank you.

Enclosures

cc:

Ben Rosenfield, Controller Kate Howard, Mayor's Budget Director Jason Elliot, Mayor's Liaison to the Board of Supervisors Members, Government, Audit and Oversight Committee File OFFICE OF THE MAYOR SAN FRANCISCO



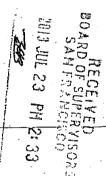
EDWIN M. LEE MAYOR

TO:	Angela Calvillo, Clerk of the Board of Supervisors
FROM:	Mayor Edwin M. Lee Ge
RE:	Memorandum of Understanding, Amendment No. 5 – San Francisco Police Officers' Association (Unit P-2B)
DATE:	July 23, 2013

Attached for introduction to the Board of Supervisors is the Ordinance adopting and implementing Amendment No. 5 to the 2007-2015 Memorandum of Understanding between the City and County of San Francisco and the San Francisco Police Officers' Association (Unit P-2B) by implementing specified terms and conditions of employment for fiscal years 2013-2014, 2014-2015, 2015-2016, 2016-2017, and 2017-2018.

I request that this item be calendared in Budget and Finance Committee on September 4, 2013.

Should you have any questions, please contact Jason Elliott (415) 554-5105.



1 DR. CARLTON B. GOODLETT PLACE, ROOM 200 SAN FRANCISCO, CALIFORNIA 94102-4681 TELEPHONE: (415) 554-6141

130763

.