File No.	130462	Committee Item No	
		Board Item No	

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

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Committee:	Government Audit and Oversight	Date Janu	ary 23, 2014
Board of Su	pervisors Meeting	Date Febru	my 11 2014
CMTE BOA	RD		(-13)
	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Rey Youth Commission Report Introduction Form Department/Agency Cover Letter at MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application		
OTHER	Public Correspondence (Use back side if additional space is	s needed)	
Completed b Completed b			5, 2014 €, 204

[Business and Tax Regulations Code - Public Realm Landscaping, Improvement and Maintenan ce Assessment Districts]

Ordinance amending the Business and Tax Regulations Code by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts" ("Green Benefit Districts") to provide for establishment of assessment districts to finance landscaping, improvements and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, unimproved areas, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area and the district will provide landscaping, improvements and/or maintenance; and making environmental findings.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. This section is uncodified.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. <u>130462</u> and is incorporated herein by reference.

Section 2. The San Francisco Business and Tax Regulations Code is hereby amended by adding Article 15A, to read as follows:

ARTICLE 15A

PUBLIC REALM LANDSCAPING, IMPROVEMENT AND MAINTENANCE ASSESSMENT DISTRICTS ("GREEN BENEFIT DISTRICTS")

SEC. 15A.1. PURPOSE.

- (a) State law provides procedures to form property and business improvement districts and levy assessments (California Streets and Highways Code Sections 36600 et seq.). This Article 15A provides authority for the City to augment and modify those state law procedures to provide services, improvements and activities, focused on landscaping, improvements and maintenance in Public Realm areas, by authorizing the Board of Supervisors to do any of the following in conjunction:
- (1) Reduce the percentage of petitions required from property owners in order to initiate formation;
- (2) Have the district encompass residential property, and to assess residential property, including parcels zoned solely for residential use;
- (3) Extend the term of the district to a maximum of 15 years, or such longer term as is authorized by state law;
- (4) Extend the term of the district to a maximum of 40 years, if all or a portion of the assessments will be pledged or applied to pay any bond, financing lease (including certificates of participation therein), or other similar obligations of the City:
 - (5) Recover through assessments the costs incurred in formation of the district; and,
 - (6) Disestablish a district upon a supermajority vote of the Board of Supervisors.

In addition, this Article augments and modifies state law by: requiring the Clerk of the Board of Supervisors to notify business owners in English, Cantonese and Spanish when a petition for district formation is received; and providing for representation by stakeholders who do not own property in the district (e.g., residents, business owners, neighborhood organizations) on the governing body of an owners' nonprofit association that administers, implements or provides the services, improvements and activities specified in the management district plan.

(b) Under this Article 15A, the Board of Supervisors may establish property and business improvement districts that focus on landscaping, improvements and maintenance in Public Realm areas, which may be financed through assessments apportioned among parcels of real property within such districts. It is the intent of this Article to provide a vehicle for financing services, activities and improvements that supplement and complement existing services and facilities. The Board of Supervisors may not establish any district or levy any assessment under this Article to replace or supplant existing City services. Nothing in this Article shall be construed as prohibiting the establishment of districts or levying of assessments to finance local capital improvements that are otherwise authorized under the City Charter, any other City ordinance, or state law.

SEC. 15A.2. AUGMENTATION AND MODIFICATION OF STATE LAW REQUIREMENTS GOVERNING PROPERTY AND BUSINESS IMPROVEMENT DISTRICTS.

The Board of Supervisors may elect to use the procedures set forth in California Streets and Highways Code Sections 36600 et seq. as augmented and modified by this Article 15A, for the formation of property and business improvement districts and the levy of assessments on real property to fund services, improvements and activities that confer benefits on property, including parcels zoned solely for residential use, by focusing on landscaping, improvements and maintenance of Public Realm areas.

(a) Definitions: of

- (1) "Public Realm areas." As used in this Article 15A, Public Realm areas are outdoor spaces open to the public that include but are not limited to parks, plazas, parklets, sidewalks, unimproved areas, landscaped areas and gardens. Public Realm areas may be owned by public and/or private entities or persons.
- (2) "Ecological system." As used in this Article 15A, "ecological system" means a system of living organisms and the physical environment those organisms inhabit. An ecological system includes elements such as soil, geology, wildlife, vegetation, and watersheds.
- (3) "Recreational Improvements." As used in this Article 15A. "recreational improvements" means improvements that will encourage recreational use, either by improving current conditions (e.g., repairing a grass soccer field) or installation of new facilities (e.g., playground equipment).
- (b) Petitions. Notwithstanding California Streets and Highways Code Section 36621(a) or any other provision of state law to the contrary, the Board of Supervisors may initiate proceedings to establish a property and business improvement district upon receipt of a petition signed by property owners in the proposed district who will pay at least 30 percent of the assessments proposed to be levied.

The amount of assessments attributable to properties owned by the same owner that is in excess of 25 percent of all assessments proposed to be levied, shall not be included in determining whether the petition is signed by the property owners who will pay the requisite 30 percent or more of the total amount of assessments proposed to be levied.

(c) Term. Notwithstanding California Streets and Highways Code Section 36622(h) or any other provision of state law to the contrary, the Board of Supervisors may form a district and levy assessments:

•	(1) For a maximum term of up to 15 years, or such longer term as is authorized by	stat
law; or,		

- (2) For a maximum term of up to 40 years, if all or a portion of the assessments will be pledged or applied to pay any bond, financing lease (including any certificates of participation therein), or other similar obligations of the City. Such assessments may be pledged or applied to pay such obligations commencing when the assessments are levied, or such later date as the Board of Supervisors shall determine.
- (d) Property Zoned Solely Residential. Notwithstanding California Streets and Highways Code Section 36632(c) or any other provision of state law to the contrary, the Board of Supervisors may:
- (1) Establish a district pursuant to this Article 15A that encompasses properties zoned solely for residential use;
 - (2) Levy assessments upon such properties; and
- (3) Authorize utilization of the assessments to fund services, improvements and activities that benefit such properties.
 - (e) Under this Article 15A the Board of Supervisors may authorize:
- (1) Assessment district services, improvements and activities consistent with California Streets and Highways Code Sections 36600 et seq. that are focused on landscaping, improvements and maintenance of Public Realm areas, notwithstanding any other provisions in Sections 36606, 36610, or 36613 or any other provision of state law to the contrary. Such services, improvements and activities may include, but are not limited to, involvement with ecological systems, water and energy systems, pedestrian and bicycle amenities, and recreational improvements.
- (2) Use of assessment funds to purchase real property, in whole or in part, within or contiguous to the District, where that property will be a Public Realm area and the district will provide landscaping, improvements and/or maintenance of the area.

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- (f) Formation Cost Recovery. Notwithstanding any provision of state law to the contrary, the Board of Supervisors may authorize a district formed pursuant to this Article 15A to recover through assessments the costs incurred in forming the district, whether costs are generated by the City or by others, including but not limited to:
- (1) The costs of preparation of the management district plan and engineer's report required by state law:
- (2) The costs of circulating and submitting the petition to the Board of Supervisors seeking establishment of the district;
- (3) The costs of printing, advertising and the giving of published, posted or mailed notices;
- (4) The costs of engineering, consulting, legal or other professional services provided in proceedings under this Article 15A or California Streets and Highways Code Sections 36600 et seq.; and
- (5) The costs of any ballot proceedings required by this Article 15A or other law for approval of a new or increased assessment.

To recover these costs, the management district plan required pursuant to California Streets and Highways Code Section 36622 shall specify the formation costs eligible for recovery through assessments, the schedule for recovery of those costs, and the basis for determining the amount of the additional assessment for recovery of such costs, including the maximum amount of the additional assessment, expressed either as a dollar amount, or as a percentage of the underlying assessment.

(g) Disestablishment by Board of Supervisors Supermajority. Notwithstanding California

Streets and Highways Code Section 36670 or any other provision of state law to the contrary, the

Board of Supervisors may, by a supermajority vote of eight or more of its 11 members, notice a

hearing and initiate proceedings to disestablish a district for any reason. Where the Board of

Supervisors seeks to disestablish a district in circumstances not authorized under California Streets

and Highways Code Section 36670, both the resolution of intention to disestablish the district and any final resolution to disestablish the district shall require a supermajority vote of no fewer than eight of its 11 members.

- (h) Disestablishment Limitation. Notwithstanding Section 15A.2(g) of this Article, California

 Streets and Highways Code Section 36670, or any other provision of law, the Board of Supervisors may

 not disestablish a district where there are any outstanding bond, financing lease (including any

 certificates of participation therein), or other similar obligations of the City, payable from or secured

 by assessments levied within the district.
- (i) Public Financing. Notwithstanding California Streets and Highways Code Section 36640 or any other provision of state law to the contrary:
- (1) The Board of Supervisors may, in the resolution to establish the district, determine and declare that any bond, financing lease (including any certificates of participation therein), or other similar obligations of the City, shall be issued to finance the estimated costs of some or all of the proposed improvements or activities described in such resolution, pursuant to the City Charter, City ordinances or state law, as the Board may determine; and
- (2) The amount (including interest) of any City bond, financing lease (including any certificates of participation therein) or other similar obligations, may not exceed the estimated total of (A) revenues to be raised from the assessments over the term of the district, plus (B) such other monies, if any, to be available for such purpose, in each case determined as of the date such obligations are issued or incurred.

(j) Management of District.

(1) Management by Owners' Nonprofit Corporation. If so provided by the management district plan. Fine Board of Supervisors may contract with an existing or new owners' nonprofit corporation (California Streets and Highways Code Section 36614.5) to administer or implement services, improvements and activities specified in the management district plan

("Management Contract"). If so, the management district plan shall ensure adequate representation that on the governing body of the owners' nonprofit corporation:

(i) a majority (over 50%) are district assessees; and.

(ii) there is adequate representation of district stakeholders who do not own or have an ownership interest in property located in the district, including residents, businesses, and neighborhood organizations. Where warranted by the circumstances in a proposed district, the Board of Supervisors in its discretion may require that the management district plan provide particular levels of such business owner or other district stakeholder representation.

(2) Management by the City. Alternatively, if so provided by the management district plan, the Board of Supervisors may authorize the City to administer or implement services, improvements and activities specified in the management district plan by utilizing existing City departments, including but not limited to the Department of Public Works and the Recreation and Park Department, and/or by contracting out.

(3) Change of Management during Term of District. If so provided by the management district plan. Mmanagement may change during the term of the district from an owners' nonprofit association to the City, or from the City to an owners' nonprofit association. by changing the parties to the Management Contract. Procedures for such a change shall be specified in the management district plan, and may be further detailed in any Management Contract.

(4) This subsection (j) shall not limit the authority of the Board of Supervisors to require the incorporation of any other item or matter into the management district plan under California Streets and Highways Code Section 36622(l) or other applicable law.

(k) Notice to Businesses in Three Languages. No fewer than 30 days after the Clerk of the Board receives a complete petition seeking formation of a district pursuant to this Article 15A, the Clerk shall mail notice to all businesses located within the proposed district holding a current

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registration certificate issued by the Tax Collector. The notice shall be in English, Spanish and Cantonese, and shall inform the recipients:

- (1) That a petition for formation of a property and business improvement district has been received;
- (2) That if the district is formed, assessments will be levied against property in the district;
- (3) That formation of the district is subject to the approval of the Board of Supervisors following public hearings and a ballot proceeding by owners of the property subject to the assessment; and,
- (4) How recipients may obtain further information about the petition and proposed district.

SEC. 15A.3. SEVERABILITY.

If any provision of this Article 15A or the application thereof to any person or circumstance shall be held invalid, such invalidity shall not affect any other provision or such other application of such provision which can be given effect without such provision or application, and to this end the provisions of this Article are declared to be severable.

SEC. 15A.4. CITY PLANNING REFERRAL.

(a) If a resolution of intent adopted pursuant to this Article 15A proposes to finance acquisition, extension, widening, removal, relocation, vacation, abandonment, sale or change in the use of any public way, transportation route, ground, open space, building, or structure which requires referral to the Planning Department under Section 4.105 of the Charter, or any successor provision, the resolution of intent shall be referred to the Planning Department for a report regarding conformity with the General Plan.

(b) If a resolution of intent is referred to the Planning Department pursuant to this Section, the department shall make its report to the Board at or before the public hearing on the resolution of formation to establish the District.

SEC. 15A.5. ASSESSMENT LIMITATION.

No amount proposed to be assessed upon any lot for the construction of any improvement or the acquisition of any property for public use shall exceed one-half of the assessed value of the lot. The total amount of all assessments levied on lots within the district for the construction or any improvement or the acquisition of any property for public use shall not exceed one-half the assessed value of all lots assessed or proposed to be assessed. Assessment amounts shall satisfy any further limitations imposed by Section 1.20 of the Administrative Code and Part 5 of Division 4 of the California Streets and Highways Code (Sections 2900 et seq.) or any preemptive successor statute.

Section 3. This section is uncodified.

Effective Date. This ordinance shall become effective 30 days from the date of passage after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it. or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. This section is uncodified.

In enacting this ordinance, the Board intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Administrative Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Ву:

Marie Corlett Biits Deputy City Attorney

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Supervisor Cohen
BOARD OF SUPERVISORS

Amended LEGISLATIVE DIGEST

Amended to reflect proposed changes at Government Audit and Oversight Committee on January 24, 2014

[Business and Tax Regulations Code - Public Realm Landscaping, Improvement and Maintenance Assessment Districts]

Ordinance amending the Business and Tax Regulations Code by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts" ("Green Benefit Districts") to provide for establishment of assessment districts to finance landscaping, improvements and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, unimproved areas, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area and the district will provide landscaping, improvements and/or maintenance; and making environmental findings.

Existing Law

The state Property and Business Improvement District Law of 1994 (California Streets and Highways Code §§36600 et seq., or "1994 Act") authorizes boards of supervisors to create assessment districts and levy proportionate assessments on real property and/or businesses for specified periods of time, to provide services, improvements and activities that specially benefit each assessed property and/or business. Proposed assesses submit petitions to the Board of Supervisors requesting that the Board commence a process of public hearing and voting by proposed assessees. The petitions and the votes are weighted according to each property or business owner's share of the total proposed assessment. In the absence of a majority protest, the Board of Supervisors may form the district and levy the assessments. The 1994 Act allows the Board of Supervisors to contract with an owners' nonprofitcorporation to manage the district; and includes provisions on operations, reporting, renewal, and disestablishment.

City Business and Tax Regulations Code Article 15 "Business Improvement Districts Procedure Code" ("Article 15") provides certain optional modifications and augmentations to the 1994 Act. For example, Article 15: allows institution of formation proceedings by the Board of Supervisors upon submission of 30% weighted petitions by proposed assessees, instead of the 50% required under state law; allows a 15-year district term, instead of the (initial) 5-year term or (renewed) 10-year terms that the state law allows; allows assessment of residential property (which is otherwise limited in the 1994 Act); provides for 20% minimum representation by business owners on any owners' nonprofitboard of directors managing a district; provides that the Board may require an affirmative 2/3 weighted vote of proposed assessees before forming a district where business owners (rather than real property owners) are assessed; and provides a disestablishment alternative through supermajority vote of the Board of Supervisors (8 or more of the 11 members).

The City has formed 16 assessment districts under the 1994 Act and Article 15, focused on services, improvements and activities benefitting businesses and surrounding neighborhoods; thirteen assess real property owners, and three assess specified business owners. Each such district is managed under a contract between the City and an owners nonprofitcorporation, as approved by the Board of Supervisors.

Amendments to Current Law

This ordina nce would add new Article 15A to the City's Business and Tax Regulations Code: "Public Realm Landscaping, Improvement and Maintenance Assessment Districts (Green Benefit Districts)." Similar to Article 15, Article 15A augments and modifies state law, the "Property and Business Improvement District Law of 1994" (California Streets and Highways Code §§36 600 et seq., or "1994 Act").

Article 15A creates a procedural vehicle for neighborhoods to establish assessment districts that focus on landscaping, improvements, and maintenance of Public Realm areas ("Green Benefit Districts"). Assessment district services, improvements and activities may include, but are not limited to, involvement with ecological systems, water and energy systems, pedestrian and bicycle amenities, and recreational improvements.

As defined in Article 15A, Public Realm areas are outdoor spaces open to the public, including parks, park lets, sidewalks, unimproved areas, landscaped areas, plazas, and gardens. Article 15A also includes a provision for utilization of assessment funds to purchase or participate in the purchase of real property that will be a Public Realm area, where the district will provide landscaping, improvements and/or maintenance. [Section 15A.2(a).]

A Green Benefit District may be managed by an owners' nonprofitcorporation; or alternatively, a District may be managed by the City utilizing existing City departments such as the Department of Public Works or the Recreation and Park Department, and/or by contracting out. [Section 15A.2(j).]

If managed by an owners' nonprofit corporation, instead of the minimum 20% business owner participation required by Article 15, §1511(h), Article 15A provides that: "the management district plan shall ensure adequate representation on the governing body of the owners' nonprofit corporation of district stakeholders who do not own or have an ownership interest in property located in the district, including residents, businesses, and neighborhood organizations." [Section 15A.2(j)(1).]

The proposed Ordinance was originally filed with the Board of Supervisors on May 14, 2013. A Substitute Ordinance was filed June 4, 2013. In addition to some clarifying text, current proposed changes to the June 4, 2013 Substitute Ordinance, are as follows:

- "Green Benefit Districts" has been inserted in the title of Article 15A, as a shortened form of the name for this type of assessment district.
- The term "unimproved areas" has been included in examples of Public Realm areas. [Section 15A.2(a)(1).]
- Additional examples of services, improvements and activities have been added: "involvement with ecological systems, water and energy systems, pedestrian and bicycle amenities, and recreational improvements." [Section 15A.2(e)(1).]

Background Information

The state Property and Business Improvement District Law of 1994 (California Streets and Highways Code §§36600 et seq., or "1994 Act"), Chapter 6 "Disestablishment," provides as follows:

"Section 36670. Procedures for disestablishment.

- (a) Any district established or extended pursuant to the provisions of this part, where there is no indebtedness, outstanding and unpaid, incurred to accomplish any of the purposes of the district, may be disestablished by resolution by the [Board of Supervisors] in either of the following circumstances:
 - (1) If the [Board of Supervisors] finds there has been misappropriation of funds, malfeasance, or a violation of law in connection with the management of the district, it shall notice a hearing on disestablishment.
 - (2) During the operation of the district, there shall be a 30-day period each year in which assessees may request disestablishment of the district. The first such period shall begin one year after the date of establishment of the district and shall continue for 30 days. The next such 30-day period shall begin two years after the date of the establishment of the district. Each successive year of operation of the district shall have such a 30-day period. Upon the written petition of the owners or authorized representatives of real property or the owners or authorized representatives of businesses in the area who pay 50 percent or more of the assessments levied, the [Board of Supervisors] shall pass a resolution of intention to disestablish the district. The [Board of Supervisors] shall notice a hearing on disestablishment.
- (b) The [Board of Supervisors] shall adopt a resolution of intention to disestablish the district prior to the public hearing required by this section. The resolution shall state the reason for the disestablishment, shall state the time and place of the public hearing, and shall contain a proposal to dispose of any assets acquired with the revenues of the assessments levied within the property and business improvement district. The notice of the hearing on disestablishment required by this section shall be given by mail to the property owner of each parcel or to the owner of each business subject to assessment in the district, as appropriate. The city shall conduct the public hearing not less than 30 days after mailing the notice to the property or business owners. The public hearing shall be held not more than 60 days after the adoption of the resolution of intention.

<u>Section 36671</u>. Disestablishment or expiration without renewal; disposition of remaining revenues.

- (a) Upon the disestablishment or expiration without renewal of a district, any remaining revenues, after all outstanding debts are paid, derived from the levy of assessments, or derived from the sale of assets acquired with the revenues, or from bond reserve or construction funds, shall be refunded to the owners of the property or businesses then located and operating within the district in which assessments were levied by applying the same method and basis that was used to calculate the assessments levied in the fiscal year in which the district is disestablished or expires. All outstanding assessment revenue collected after disestablishment shall be spent on improvements and activities specified in the management district plan.
- (b) If the disestablishment occurs before an assessment is levied for the fiscal year, the method and basis that was used to calculate the assessments levied in the immediate prior fiscal year shall be used to calculate the amount of any refund."

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CITY AND COUNTY OF SAN FRANCISCO



DENNIS J. HERRERA City Attorney

OFFICE OF THE CITY ATTORNEY

MARIE CORLETT BLITS Deputy City Attorney

DIRECT DIAL: (415) 554-4651

E-MAIL:

marie.blits@sfgov.org

MEMORANDUM

TO:

Supervisor Cohen

c/o Andrea Bruss

FROM:

Marie Corlett Blits

Deputy City Attorney

DATE:

January 22, 2014

OUR FILE NUMBER:

1300304

BOS FILE NUMBER:

130462

TYPE OF LEGISLATION: Ordinance

Attached please find the electronic versions of the amended Ordinance and amended Legislative Digest, for submission to the Clerk of the Board upon introduction of the following:

"Ordinance amending the Business and Tax Regulations Code by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts" ("Green Benefit Districts") to provide for establishment of assessment districts to finance landscaping, improvements and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, unimproved areas, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area and the district will provide landscaping, improvements and/or maintenance; and making environmental findings."

We have just hand-delivered to your office, the original plus two copies of this amended Ordinance and amended Legislative Digest.

Please let me know if you have any questions or would like additional information.

cc:

Jon Givner Paul Zarefsky Melissa Millsaps Allie Fisher Robert Bryan



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

May 31, 2013

File No. 130462

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On May 14, 2013, Supervisor Cohen introduced the following proposed legislation:

File No. 130462

Ordinance amending the Business and Tax Regulations Code, by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts," to provide for establishment of assessment districts to finance landscaping, improvements, and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area, and the district will provide landscaping, improvements and/or maintenance; and making environmental findings.

This legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Government Audit and Oversight Committee

Attachment

c: Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning Non-physical Exemption CEQA Section 15060(c)(2).

JULY MANGETE



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

May 31, 2013

File No. 130462

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On May 14, 2013, Supervisor Cohen introduced the following proposed legislation:

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This legislation is being transmitted to you for environmental review, pursuant to Planning Code Section 306.7(c).

Angela Calvillo, Clerk of the Board

By: Alisa Miller, Committee Clerk

Government Audit and Oversight Committee

Attachment

c: Monica Pereira, Environmental Planning Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

John Rahaim, Director, Planning Department

Mohammed Nuru, Director, Department of Public Works

Phil Ginsburg, General Manager, Recreation and Park Department

FROM:

Alisa Miller, Clerk, Government Audit and Oversight Committee

Board of Supervisors

DATE:

May 31, 2013

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following proposed legislation, introduced by Supervisor Cohen on May 14, 2013:

File No. 130462

Ordinance amending the Business and Tax Regulations Code, by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts," to provide for establishment of assessment districts to finance landscaping, improvements, and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area, and the district will provide landscaping, improvements and/or maintenance; and making environmental findings.

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Scott Sanchez, Planning Department
AnMarie Rodgers, Planning Department
Frank Lee, Department of Public Works
Sarah Ballard, Recreation and Park Department



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Regina Dick-Endrizzi, Director

Chris Schulman, Commission Secretary

Small Business Commission, City Hall, Room 448

FROM:

Alisa Miller, Clerk, Government Audit and Oversight Committee

Board of Supervisors

DATE:

May 31, 2013

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Government Audit and Oversight Committee

The Board of Supervisors' Government Audit and Oversight Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 130462

Ordinance amending the Business and Tax Regulations Code, by adding Article 15A "Public Realm Landscaping, Improvement and Maintenance Assessment Districts," to provide for establishment of assessment districts to finance landscaping, improvements, and maintenance of Public Realm areas (outdoor spaces open to the public), including parks, parklets, sidewalks, landscaped areas, plazas, and gardens; to authorize the purchase of real property with assessment funds, where property will be a Public Realm area, and the district will provide landscaping, improvements and/or maintenance; and making environmental findings.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

RESPONSE FROM SMALL BUSINESS COMM	IISSION - Date:	· · · · · · · · · · · · · · · · · · ·
		
No Comment		
Recommendation Attached		

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor .

I her	eby submit the following item for introduction (select only one):	or meeting date
	1. For reference to Committee.	
	An ordinance, resolution, motion, or charter amendment.	
	2. Request for next printed agenda without reference to Committee.	•
	3. Request for hearing on a subject matter at Committee.	
	4. Request for letter beginning "Supervisor	inquires"
	5. City Attorney request.	
	6. Call File No. from Committee.	
	7. Budget Analyst request (attach written motion).	
TZ	8. Substitute Legislation File No. 1304b2	
	9. Request for Closed Session (attach written motion).	
	10. Board to Sit as A Committee of the Whole.	· j·
	11. Question(s) submitted for Mayoral Appearance before the BOS on	
Pleas	e check the appropriate boxes. The proposed legislation should be forwarded to the follow Small Business Commission	•
	☐ Planning Commission ☐ Building Inspection Commission	on
Note:	For the Imperative Agenda (a resolution not on the printed agenda), use a Imperativ	e ·
Sponso	or(s):	
COH	en	
Subjec		
Publ	ic Realm landscaping, Improvement and Maitenance Assessment Dist	ricts
The te	xt is listed below or attached:	,
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	$\mathcal{L}_{\mathcal{L}}}}}}}}}}$	
	Signature of Sponsoring Supervisor:	
For C	lerk's Use Only:	

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Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
1. For reference to Committee.	
An ordinance, resolution, motion, or charter amendment.	•
2. Request for next printed agenda without reference to Committee.	
3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning "Supervisor	inquires"
5. City Attorney request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
8. Substitute Legislation File No.	
9. Request for Closed Session (attach written motion).	
☐ 10. Board to Sit as A Committee of the Whole.	
11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the follow Small Business Commission Youth Commission Ethics Comm	
☐ Planning Commission ☐ Building Inspection Commission	on
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative	
Sponsor(s): COHEN	
when	-
Subject:	
ordinance - Business and Tax code - public Regim land scaping. Impand Maitenance Assessment Districts	rovement
The text is listed below or attached:	
Attached	·
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Signature of Sponsoring Supervisor:	ell.
For Clerk's Use Only:	

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West's Ann.Cal.Str. & H.Code § 36670

Page 1

Effective: January 1, 2012

West's Annotated California Codes Currentness Streets and Highways Code (Refs & Annos)

Division 18. Parking (Refs & Annos)

「国 Part 7. Property and Business Improvement District Law of 1994 (Refs & Annos)

「国 Chapter 6: Disestablishment (Refs & Annos)

⇒⇒ § 36670. Procedures for disestablishment

- (a) Any district established or extended pursuant to the provisions of this part, where there is no indebtedness, outstanding and unpaid, incurred to accomplish any of the purposes of the district, may be disestablished by resolution by the city council in either of the following circumstances:
- (1) If the city council finds there has been misappropriation of funds, malfeasance, or a violation of law in connection with the management of the district, it shall notice a hearing on disestablishment.
- (2) During the operation of the district, there shall be a 30-day period each year in which assessees may request disestablishment of the district. The first such period shall begin one year after the date of establishment of the district and shall continue for 30 days. The next such 30-day period shall begin two years after the date of the establishment of the district. Each successive year of operation of the district shall have such a 30-day period. Upon the written petition of the owners or authorized representatives of real property or the owners or authorized representatives of businesses in the area who pay 50 percent or more of the assessments levied, the city council shall pass a resolution of intention to disestablish the district. The city council shall notice a hearing on disestablishment.
- (b) The city council shall adopt a resolution of intention to disestablish the district prior to the public hearing required by this section. The resolution shall state the reason for the disestablishment, shall state the time and place of the public hearing, and shall contain a proposal to dispose of any assets acquired with the revenues of the assessments levied within the property and business improvement district. The notice of the hearing on disestablishment required by this section shall be given by mail to the property owner of each parcel or to the owner of each business subject to assessment in the district, as appropriate. The city shall conduct the public hearing not less than 30 days after mailing the notice to the property or business owners. The public hearing shall be held not more than 60 days after the adoption of the resolution of intention.

CREDIT(S)

(Added by Stats.2001, c. 88 (A.B.1021), § 10. Amended by Stats.2003, c. 763 (A.B.944), § 18; Stats.2011, c. 382 (S.B.194), § 22.)

HISTORICAL AND STATUTORY NOTES

2005 Main Volume

For provisions providing for construction of Stats.2001, c. 88 (A.B.1021), regarding continuation of prior law, see Historical and Statutory Notes under Streets and Highways Code § 36614.5

2014 Electronic Pocket Part Update

2011 Legislation

For short title and legislative findings and declarations relating to Stats.2011, c. 382 (S.B.194), see Historical and Statutory Notes under Government Code § 6159.

2005 Main Volume

Derivation

Former § 36650, added by Stats. 1994, c. 897 (A.B. 3754), § 1, amended by Stats. 1999, c. 871 (A.B. 1381), § 19.

CROSS REFERENCES

Assessment defined for purposes of this Part, see Streets and Highways Code § 36606. City council defined for purposes of this Part, see Streets and Highways Code § 36609. Computation of time, see Code of Civil Procedure §§ 12 and 12a and Government Code § 6800 et seq. Notice, actual and constructive, defined, see Civil Code § 18. Owner and property owner defined for purposes of this Part, see Streets and Highways Code § 36615. Property defined for purposes of this Part, see Streets and Highways Code § 36612.

· LIBRARY REFERENCES

2005 Main Volume

Municipal Corporations 450(4).

Westlaw Topic No. 268.

C.J.S. Municipal Corporations §§ 1193 to 1199, 1208 to 1214.

West's Ann. Cal. Str. & H. Code § 36670, CA STR & HWY § 36670

Current with all 2013 Reg.Sess. laws, all 2013-2014 1st Ex.Sess. laws, and Res. c. 123 (S.C.A.3)

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