Committee	item	No	
Board Item	No	26	

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee		Date
Board of S	upervisors Meeting	Date <u>March 11, 2014</u>
Cmte Boa	rd Motion Resolution	
	Ordinance Legislative Digest Budget Analyst Report	
	Legislative Analyst Report Introduction Form (for hearing Department/Agency Cover Let MOU	
	Grant Information Form Grant Budget Subcontract Budget	
	Contract/Agreement Award Letter Application Public Correspondence	
OTHER	(Use back side if additional sp	ace is needed)
Completed Completed	by: <u>Joy Lamug</u> by:	Date <u>March 6, 2014</u> Date

An asterisked item represents the cover sheet to a document that exceeds 20 pages. The complete document is in the file.

. 4.3		
[Supporting Assembly Bill	1504 (Stone) - Single-use	Filter Cigarettes]

Resolution supporting passage of California Assembly Bill 1504, authored by Assemblymember Stone, which helps prevent the environmental harm and cost to state and local governments caused by the improper disposal of cigarette butts by prohibiting single-use plastic 'filters' in cigarettes sold in California.

WHEREAS, Toxic single-use plastic cigarette butts end up in our marine and urban environments where they may be ingested by children or wildlife, contaminate fragile ecosystems, and cost local governments taxpayer dollars; and

WHEREAS, As a result of the litter, cigarette butts remain as the single most collected item of trash collected by volunteer groups and organizations that conduct parks, rivers and beach cleanup events; and

WHEREAS, Existing strict anti-litter laws, which include a fine of up to \$1,000 and a mandatory order to clean up litter for no less than eight hours for a first time infraction, have done little to prevent the litter of cigarette butts; and

WHEREAS, From 2006 to 2008, the American Association of Poison Control Centers reported approximately 12,600 cases of children ingesting cigarettes or cigarette butts, especially children under six years of age 7; and

WHEREAS, According to the National Oceanic Atmospheric Administration's Office of Response and Restoration, it is common for fish, birds and other animals that ingest plastic waste like cigarette butts to starve to death as a result of a false feeling of satiation from the plastic in the cigarette butt; and

WHEREAS, Reports from the Surgeon General and the US Department of Health and Human Services point to the ineffectiveness of the 'filters' at reducing harm to smokers; and

WHEREAS, Though filtered brands currently constitute over 90% of the entire cigarette market, as early as the mid-1960s the Surgeon General judged cigarette filters to be useless in reducing harm to the average smoker; and

WHEREAS, In 2010, a team of investigators from the USA and Japan asserted in the *International Journal of Cancer* that "the shift from non-filter to filter cigarettes appears to have merely altered the most frequent type of lung cancer, from squamous cell carcinoma to adenocarcinoma"; and

WHEREAS, There is still no compelling evidence that cigarette filters have done anything to mitigate other health hazards of smoking such as heart disease; and

WHEREAS, The City and County of San Francisco reports expenditures above \$6 million a year for cigarette butt abatement; and

WHEREAS, The California Department of Transportation reports that it spends around \$41 million per year in litter abatement on our highways, of which cigarette butts are the number one littered item; and

WHEREAS, The state of California is able to restrict the sale of certain tobacco products; now, therefore, be it

RESOLVED, That the San Francisco Board of Supervisors supports Assembly Bill 1504, aimed at keeping toxic cigarette waste from littering our state, our communities, and our city; and

FURTHER RESOLVED, That the Clerk of the Board of Supervisors forward a copy of this resolution to California Assemblymember Mark Stone with a request he take all action necessary to achieve the objectives of this resolution.

Introduced by Assembly Member Stone

January 14, 2014

An act to add Division 8.55 (commencing with Section 22964) to the Business and Professions Code, relating to single-use filter cigarettes.

LEGISLATIVE COUNSEL'S DIGEST

AB 1504, as introduced, Stone. Single-use filter cigarettes.

Existing law, the Stop Tobacco Access to Kids Enforcement Act, requires all persons engaging in the retail sale of tobacco products to check the identification of tobacco purchasers, to establish the age of the purchaser, if the purchaser reasonably appears to be under 18 years of age. Under existing law, an enforcing agency, as defined, may assess civil penalties against any person, firm, or corporation that sells, gives, or in any way furnishes to another person who is under 18 years of age, any tobacco, cigarette, cigarette papers, any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, or products prepared from tobacco. The existing civil penalties range from \$400 to \$600 for a first violation, up to \$5,000 to \$6,000 for a 5th violation within a 5-year period.

Existing law prohibits the sale, distribution, or nonsale distribution of tobacco products directly or indirectly to any person under 18 years of age through the United States Postal Service or through any other public or private postal or package delivery service at locations, including, but not limited to, public mailboxes and mailbox stores. Under existing law, a district attorney, city attorney, or the Attorney General may assess civil penalties against a violator of that provision of not less than \$1,000 or more than \$2,000 for the first violation and up to \$10,000 for a 5th violation within a 5-year period.

Under existing law, every person, firm, or corporation that knowingly or under circumstances in which it has knowledge, or should otherwise have grounds for knowledge, sells, gives, or in any way furnishes to another person who is under 18 years of age any cigarette, among other specified items, is subject to either a criminal action for a misdemeanor or to a civil action brought by a city attorney, a county counsel, or a district attorney, punishable by a fine of \$200 for the first offense, \$500 for the 2nd offense, and \$1,000 for the 3rd offense.

This bill would state findings and declarations of the Legislature regarding the health and safety hazards to residents of the state related to single-use cigarette filters. The bill would prohibit a person or entity from selling, giving, or in any way furnishing to another person of any age in this state a cigarette utilizing a single-use filter made of any material, including cellulose acetate, or other fibrous plastic material, and any organic or biodegradable material. The bill would prohibit that selling, giving, or furnishing, whether conducted directly or indirectly through an in-person transaction or by means of any public or private method of shipment or delivery to an address in this state.

This bill would provide that each violation of that prohibition is subject to a civil fine of \$500, and would authorize a district attorney or city attorney to assess that civil fine.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local

program: no,

The people of the State of California do enact as follows:

P2	1	SECTION 1.	
		Division 8.55 (commencing with Section 22964)	
	2	is added to the Business and Professions Code, immediately	
	3	following Section 22963, to read:	
	4		
	5	DIVISION 8.55. PROHIBITION ON SINGLE-USE FILTER	
	6	CIGARETTES	•
	7: 7	·	
	8	22964.	
		(a) Studies published in the peer-reviewed journal	
	9	Tobacco Control estimate the percentage of smokers who litter to	
	10	range from 75 percent to 92 percent, for smokers between 21 and	
	11	25 years of age. It is estimated that 845,500 tons of cigarette butts	
	12	become litter around the globe each year.	
Р3	1	(b) Cigarette butts have consistently been the single	
	2	most-recovered item since collections began among volunteer	
	3 .	groups, including the Ocean Conservancy and its International	
	4	Coastal Cleanup event, which cleans litter in waterways, beaches,	
	5	and parks in this state.	
	6	(c) Although the citation rate for littering cigarette waste is	
	7	annually about five times that of general litter from vehicles, as	
	8	reported in the Department of Motor Vehicles' citation statistics,	
	9	cigarette butts remain at the top of the list for litter on our	
	10	highways.	
·	11	(d) The Department of Transportation has estimated the costs	
	12	to clean up cigarette butts at forty-one million dollars (\$41,000,000)	
	13	annually.	
	14	(e) The City and County of San Francisco has estimated costs	
•	15	for city abatement of cigarette butts at over six million dollars	
	16	(\$6,000,000) annually.	
	17	(f) From 2006 to 2008, the American Association of Poison	
	18	Control Centers reported approximately 12,600 cases of children	
	19	ingesting cigarettes or cigarette butts. Children under six years of	
	20	age are especially prone to cigarette butt ingestion.	
	21	(g) The well-documented and common occurrence of cigarette	
	22	butt ingestion by domestic animals points to the larger impact that	
	23	improperly discarded cigarette butts have on our environment and	
	24	wildlife.	
	25	(h) As early as the mid-1960s, the Surgeon General of the United	
	26	States judged cigarette filters to be useless in reducing harm to the	
	27	average smoker.	
	28	(i) Banning the sale, gift, or other furnishing of cigarettes with	
	29	single-use filters is necessary to keep toxic litter out of our state's	
	30	environment and promote the health and safety of our state's	
	31	residents.	
	32	22965.	
	9 9 .	(a) No person or entity shall sell, give, or in any way	
	33	furnish to another person, of any age, in this state, a cigarette	
	34	utilizing a single-use filter made of any material including but not	

35 limited to, cellulose acetate, or other fibrous plastic material, or any organic or biodegradable material. The prohibition under this 36 subdivision applies to any direct or indirect transaction, whether 37 made in-person in this state or by means of any public or private 38 method of shipment or delivery to an address in this state. 39 (b) The sale, gift, or other furnishing of one to 20 cigarettes 1 P4 constitutes a single violation of this section. 2 3 22966.

4

5

6

7

Each violation of Section 22965 is subject to a civil fine of five hundred dollars (\$500). Only a district attorney or city attorney may assess the civil fine against each person determined to be in violation of Section 22965. Fine moneys assessed pursuant to this section shall be deposited in the treasury of the city or county, respectively, of the city attorney or district attorney who assessed the fine.

0

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
☐ 1. For reference to Committee.	
An Ordinance, Resolution, Motion, or Charter Amendment.	
2. Request for next printed agenda Without Reference to Committee or as S	pecial Order at Board.
3. Request for hearing on a subject matter at Committee or as Special Order	at Board.
4. Request for letter beginning "Supervisor	inquires"
5. City Attorney request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
8. Substitute Legislation File No.	
9. Request for Closed Session (attach written motion).]; ;
10. Reactivate File No.	
11. Board to Sit as A Committee of the Whole.	• • • • • • • • • • • • • • • • • • •
12. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded a Small Business Commission Youth Commission	9
	Ethics Commission
ote: For the Imperative Agenda (a resolution not on the printed agenda), use a	
ponsor(s):	imperative rorm.
Camos	
ubject:	
Supporting Passage of California Assembly Bill 1504.	
he text is listed below or attached:	
$\hat{\gamma}$	
D-n(1	1) /
Signature of Sponsoring Supervisor:	Donf_
or Clerk's Use Only:	J

140197