File No. 140285	Committee Item NoBoard Item No
	O OF SUPERVISORS CONTENTS LIST
Committee: Budget & Finance Sub-Committee: Board of Supervisors Meeting	mmittee Date April 16, 2014 Date
Cmte Board Motion Resolution Ordinance Legislative Digest Budget and Legislative A Youth Commission Repo	· · · · · · · · · · · · · · · · · · ·

	Introduction Form Department/Agency Cover MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commi Award Letter Application Public Correspondence		
OTHER	(Use back side if additiona	al space is needed)	
		No. 14-05	
Completed I	y: Linda Wong	Date April 11, 2014	
Completed I	oy:	Date	· · · · · ·

[Accept and Expend Grant - 2013 Port Security Grant Program - All-Hazards Training Series and Exercise, and High-Security Fencing - \$698,625]

Resolution authorizing the Port of San Francisco to accept and expend a grant in the amount of \$698,625 from the Department of Homeland Security's 2013 Port Security Grant Program, including \$186,750 for an All-Hazards Training Series and Exercise, and \$511,875 for High-Security Fencing, for the period of June 1, 2014, through May 31, 2015.

WHEREAS, On August 23, 2013, Department of Homeland Security Secretary

Napolitano announced over \$1.5 Billion in preparedness grants including the Port Security

Grant Program (PSGP), allocating more than \$93 Million to protect critical port infrastructure

from terrorism; enhance maritime domain awareness; improve portwide risk management

capabilities; and maintain or reestablish maritime security mitigation protocols that support

port recovery and resiliency capabilities; and

WHEREAS, On June 11, 2013, the Port of San Francisco submitted an application for grant funds under the PSGP; and

WHEREAS, On September 18, 2013, the Port of San Francisco was awarded \$698,625 in grant funds for security improvements on the Port of San Francisco; and,

WHEREAS, This grant does not create any new positions and will not require an amendment to the Annual Salary Ordinance; and

WHEREAS, On February 14, 2014, through Resolution 14-05, the Port Commission authorized Port staff to accept and expend the Department of Homeland Security, Port Security Grant Program funds; and

WHEREAS, The Port Commission authorized the Executive Director to seek the Board of Supervisors' approval to accept and expend the grant; and

WHEREAS, Port capital funds have been identified to provide the required \$232,875 (25% of total project costs) in required non-federal match monies; and,

WHEREAS, The grant terms prohibit including indirect costs in the grant budget; now, therefore, be it

RESOLVED, That the Board of Supervisors hereby authorizes the San Francisco Port Commission to accept and expend \$698,625 in grant funding from the Department of Homeland Security, Federal Emergency Management Agency for homeland security improvements along the Port's waterfront; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby waives inclusion of indirect costs as a part of this grant; and, be it

FURTHER RESOLVED, That the Port Commission, subject to the Board of Supervisors' approval, authorizes the Executive Director or her designee to execute for and on behalf of the City and County, any documents necessary to enter into the grant agreement with the Federal Emergency Management Agency and Department of Homeland Security, including any extensions, augmentations or amendments, thereof.

Recommended:

Approved:

Mayor

Department Head

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Item 1	Department:	· · · · · · · · · · · · · · · · · · ·
File 14-0285	Port Commission (Port)	

EXECUTIVE SUMMARY

Legislative Objectives

• The proposed resolution would authorize the Port to accept and expend \$698,625 in federal Port Security Grant Program funds as awarded by the Federal Emergency Management Agency, a division of the U.S. Department of Homeland Security.

Key Points

- Since 2002, the U.S. Department of Homeland Security has been awarding grant funds to
 Ports to increase security and emergency preparedness. These grant funds are either
 awarded by the Port Security Grant Program directly to the Port or to regional agencies
 that, in turn, award grants to the ports.
- The Port of San Francisco (Port) was last awarded a Port Security Grant directly from the Federal Emergency Management Agency in 2007 in the amount of \$1,522,536 (File 08-1271).
- The Port applied for the subject grant in June 2013 and was awarded the grant in September 2013.
- The subject grant will provide federal Port Security Grant Funds to (1) conduct oil spill training, including a large-scale oil spill exercise with Port staff, and (2) replace an existing fence around the Roundhouse office building across from Pier 27 and build new fencing around a portion of Pier 96 that will be used for cargo.

Policy Consideration

• The Environmental and Historic Preservation Program (EHP) at the Federal Emergency Management Agency have approved the Port's oil spill and training plan but have not yet approved the high-security fencing projects. According to Port staff, if the EHP approval comes after July 1, 2014, the Port would have to apply for an extension, which the Federal Emergency Management Agency has approved in the past.

Fiscal Impact

• The proposed resolution would authorize the Port to expend \$931,500 in total project costs including \$698,625 in federal Port Security Grant Program funds and the required Port matching funds of \$232,875, which is 25 percent of the total project costs.

Recommendation

Approve the proposed resolution.

MANDATE STATEMENT / BACKGROUND

Mandate Statement

City Administrative Code Section 10.170-1 states that accepting Federal, State, or third-party grant funds in the amount of \$100,000 or more, including any City matching funds required by the grant, is subject to Board of Supervisors approval.

Background

Since 2002, the U.S. Department of Homeland Security has been providing Port Security Grants to provide for security infrastructure and emergency preparedness trainings. According to the Catalog of Federal Domestic Assistance (CFDA), Port Security Grant awards made during Federal Fiscal Year 2013 should be used to:

- Strengthen government integration
- Enhance maritime domain awareness
- Enhance prevention, protection, response, and supportive recovery programs in response to explosive devices using hazardous materials
- Enhance cybersecurity capabilities
- Develop projects to mitigate maritime security risks
- Train staff
- Implement transportation worker identification credential programs

The Port of San Francisco (Port) was last awarded a Port Security Grant directly from the Federal Emergency Management Agency in 2007 in the amount of \$1,522,536 (File 08-1271).

The Port applied for the subject Port Security Grant funds in June 2013 and was awarded the grant funds in September 2013, which requires the Port to provide funds matching 25 percent of total project costs. In February 2014, the Port Commission authorized the Port to accept and expend the grant funds including the matching funds contingent upon Board of Supervisors approval.

DETAILS OF PROPOSED LEGISLATION

The proposed resolution would authorize the Port to accept and expend \$698,625 in grant funds from the U.S. Department of Homeland Security's 2013 Port Security Grant Program including: (1) \$186,750 for oil spill training to Port staff including a large-scale oil spill exercise and (2) \$511,875 to replace high-security fencing around an office building near Pier 27 and build new high-security fencing at Port 96.

¹ According to Ms. Sansom, the Port has received pass-through grants from regional bodies annually since 2007 but has not received grant funding directly from U.S. Department of Homeland Security since 2007.

The total project costs under the grant are \$931,500. As a condition of accepting the grant funds, the Port will match 25 percent, or \$232,875, of the total project costs, \$931,500, for the training and security fencing.

Oil Spill Training and Exercise

According to Ms. Sidonie Sansom, Port of San Francisco Director of Homeland Security, the funding for oil spill training will provide multiple training sessions that will be provided by a private contractor to approximately 100-200 Port staff. Those training sessions will be in advance of a large-scale oil spill training exercise that will be developed and implemented by the same private contractor for approximately 50 Port staff.

According to Ms. Sansom, while the Port currently contracts with Blue Water and Associates, Inc. for hazards training, the Port will award the training contract through a new competitive Request for Proposals (RFP) process to meet federal requirements. According to Ms. Sansom, the Port is currently drafting the RFP documents and will release the RFP after the Board of Supervisors approves the proposed resolution. Ms. Sansom estimates that the selected contractor will conclude the trainings and oil spill exercise between June 1, 2014 and May 31, 2015 as required by the grant.

High-Security Fencing

The proposed resolution would also authorize the Port to accept and expend grant funds to (1) replace existing high-security fencing around Roundhouse office building (Roundhouse) located across from Pier 27 and (2) build new high-security fencing around part of Pier 96 in order to create a secured space that the Port could use for its cargo operations.

According to Ms. Sansom, the fencing round the Roundhouse is substandard and has not been included in previous fencing contracts since it is a custom fence that has to be built around and in between historic buildings. The new fence around a portion of Pier 96 will provide an area for accepting cargo, increasing the Port's capacity to accept cargo by up to 20 percent. According to Ms. Sansom, the fence will be included as a requirement in the facility security plan, which will need to be approved by the U.S. Coast Guard, to ensure the terminal is compliant with federal security requirements.

According to Ms. Sansom the Port will award the construction contract for the proposed fencing through a competitive bidding process in approximately August 2014 in order to complete the construction by May 31, 2015.

FISCAL IMPACT

The proposed resolution would authorize the Port to accept and expend federal grant funds from the U.S. Department of Homeland Security's Port Security Grant Program in the amount of \$698,625. The required Port matching funds are \$232,875, or 25 percent of the total project grant amount of \$931,500, as shown in Table 1 below.

Table 1: Summary of Federal Grant and Port Revenues and Proposed Uses

	Federal Grant	Port Matching Funds (25% of Total)	Total
Revenues	\$698,625	\$232,875	\$931,500
Uses			
Oil Spill Training			
Consultants	186,750	62,250	249,000
Security Fencing			
Consultants	24,375	8,125	32,500
Equipment	487,500	162,500	650,000
Subtotal Security Fencing	511,875	170,625	682,500
Total Uses	\$698,625	\$232,875	\$931,500

The Port proposes using operating funds of \$62,250 that were originally budgeted as oil spill training in the Port's Maintenance Division to match the federal grant funds for oil spill training and large-scale exercise.

According to Ms. Sansom, the Port proposes applying \$170,625 of funds previously appropriated in the Port's capital Port Security Grant matching funds to the fence construction project to match the federal grant amount of \$511,875.

POLICY CONSIDERATIONS

According to Ms. Sansom, the Environmental and Historic Preservation Program (EHP) at the Federal Emergency Management Agency has approved the Port's oil spill and training plan but has not yet approved the high-security fencing projects. According to Ms. Sansom, the Port would not award the contract for fencing until after the EHP approves the fencing project.

Currently, the Port estimates that it can complete all of the projects between June 1, 2014 and May 31, 2015 provided that EHP approves the fencing project by July 1, 2014. According to Ms. Sansom, if the EHP approves the project after July 1, 2014, the Port would apply for an extension, as is allowed under the grant terms and which the Federal Emergency Management Agency has approved for previous grants.

RECOMMENDATION

Approve the proposed resolution.

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TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Sidonie Sansom, Port of San Francisco

DATE:

February 20, 2014

SUBJECT:

Budget Breakdown - \$698,625 grant from the

Department of Homeland Security's 2013 Port Security

Grant Program

The Port's Grant Application

The Port was awarded the following funding during this round of the 2013 Port Security Grant Program:

\$186,750 for an All-Hazards Training Series and Exercise: this
investment will provide tailored, position-specific all-hazard response
training to Port staff, & culminate in a full-scale Port-specific disaster
recovery exercise. Port staff anticipates holding the trainings throughout
2014 and hosting the exercise in the first quarter of 2015.

Budget Category		Amount	
	Total	Fed	Non-Fed
A. Personnel	0	0	0
B. Fringe Benefits	0	0	0
C. Travel	0	0	0
D. Equipment	0	0	0
E. Supplies	0	. 0	0
F. Consultants/Contracts	\$249,000	\$186,750	\$62,250
G. Other	0	0	0
Total Direct Costs	\$249,000	\$186,750	\$62,250
H. Indirect Costs	0	0	0
Federal Brown		#400 7F0	
Federal Request Non-Federal Amount		\$186,750	\$62,250
Combined Total Project Costs	\$249,000		φθ2,230

 \$511,875 in High Security Fencing: this investment will address security concerns & requirements at piers & other Port properties on or adjacent to regulated maritime facilities. The Port will execute additional contracts, approved by the Port Commission, to purchase & install the fencing.

Budget Category		Amount	
	Total	Fed	Non-Fed
A. Personnel	0	0	0
B. Fringe Benefits	0	0	0
C. Travel	0	0	0
D. Equipment	\$650,000	\$487,500	\$162,500
E. Supplies	0	0	0
F. Consultants/Contracts	\$32,500	\$24,375	\$8,125
G. Other	0	0	0
Total Direct Costs	\$682,500	\$511,875	\$170,625
H. Indirect Costs	0	0	0
Federal Request		\$511,875	
Non-Federal Amount		AND THE STREET	\$170,625
Combined Total Project Costs	\$682,500		

Total Budget Detail:

Budget Category		Amount	
	Total	Fed	Non-Fed
A. Personnel	0	0	0
B. Fringe Benefits	0	0	0
C. Travel	0	0	0
D. Equipment	\$650,000	\$487,500	\$162,500
E. Supplies	. 0	0	0
F. Consultants/Contracts	\$281,500	\$211,125	\$70,375
G. Other	0	0	0
Total Direct Costs	\$931,500	\$698,625	\$232,875
H. Indirect Costs	. 0	0	0
Federal Request		\$698,625	
Non-Federal Amount			\$232,875
Combined Total Project Costs	\$931,500		

	40 38 5 f Board of Supervisors)	
		tion Information Form ctive July 2011)
Purpose: Accompani expend grant funds.	·	sors resolutions authorizing a Department to accept and
The following describ	pes the grant referred to in the	accompanying resolution:
Grant Title: Fisca Security Grant Prog	al Year 2013, Department of H gram	Iomeland Security Preparedness Programs, Port
2. Department: Por t	t of San Francisco	
3. Contact Person:	Sidonie Sansom	Telephone: 415-274-0544
4. Grant Approval St	tatus (check one):	
[X] Approved	by funding agency	[] Not yet approved
5. Amount of Grant F	Funding Approved or Applied fo	or: \$698,625
6a. Matching Funds I b. Source(s) of matc	Required: 25% (\$232,875) in r oching funds (if applicable): Port	equired non-federal matching funds t capital funds have been identified
	ency: Department of Homelar ugh Agency (if applicable): N/A	
8. Proposed Grant F and (\$511,875) in Hi Security requiremer	gh Security Fencing. Both p	\$186,750) All-Hazards Training Series and Exercise rojects are consistent with Department of Homeland
9. Grant Project Sch	edule, as allowed in approval c	locuments, or as proposed:
Start-Date:	: June 1, 2014	End-Date: May 31, 2015
10a. Amount budgete	ed for contractual services: \$21	1,125
b. Will contractual	services be put out to bid? Yes	
c. If so, will contra requirements?	ct services help to further the g	poals of the Department's Local Business Enterprise (LBE
d. Is this likely to b	pe a one-time or ongoing reque	est for contracting out? One Time
11a. Does the budget	t include indirect costs?	[] Yes [X] No
b1. If yes, how muc b2. How was the a		
[X] Not allowe [] Other (plea	se explain):	[] To maximize use of grant funds on direct services

12. Any other significant grant requirements or comments: N/A **Disability Access Checklist***(Department must forward a copy of all completed Grant Information Forms to the Mayor's Office of Disability) 13. This Grant is intended for activities at (check all that apply): [X] Existing Program(s) or Service(s) [] Existing Structure(s) [X] Existing Site(s) [] Existing Structure(s)
[] Rehabilitated Structure(s) [] New Program(s) or Service(s) [] Rehabilitated Site(s) [] New Structure(s) [] New Site(s) 14. The Departmental ADA Coordinator or the Mayor's Office on Disability have reviewed the proposal and concluded that the project as proposed will be in compliance with the Americans with Disabilities Act and all other Federal, State and local disability rights laws and regulations and will allow the full inclusion of persons with disabilities. These requirements include, but are not limited to: 1. Having staff trained in how to provide reasonable modifications in policies, practices and procedures; 2. Having auxiliary aids and services available in a timely manner in order to ensure communication access; 3. Ensuring that any service areas and related facilities open to the public are architecturally accessible and have been inspected and approved by the DPW Access Compliance Officer or the Mayor's Office on Disability Compliance Officers. If such access would be technically infeasible, this is described in the comments section below: Comments: Departmental ADA Coordinator or Mayor's Office of Disability Reviewer: Alan Gin, Al Wendy Proctor (name) Architect/ADA Coordinator (Title) Date Reviewed: Fcb. 21, 2014 (Signature Required) Department Head or Designee Approval of Grant Information Form: Monique Mover (Name)

Executive Director___

Date Reviewed: _____3-4-| **3**

(Title)

Mongre Moyer
(Signature Required)

<< first< prev1next >/ast >> Date/Ti Awardin me Statu AOR CFD Opportuni Com Grants.gov Receive Agency Trackin 2013-Ken DHS-13-2013-06-Tashia 97.05 DHS-GRANT114238 06-11 0 GPD-056-DHS Number 17:32:2 000-01 14:44:27 Assigne 3

Approved

From: ndgrants@fema.gov [mailto:ndgrants@fema.gov] **Sent:** Wednesday, **September 18, 2013** 7:18 AM

To: Tashian, Ken

Subject: Award Notification

Ken Tashian Port of San Francisco Pier 1 San Francisco, CA, 94111

Congratulations!

Your grant application EMW-2013-PU-APP-00098 submitted under the Department of Homeland Security's (DHS) FY 2013 Port Security Grant Program has been approved for award and the award number is EMW-2013-PU-00098-S01

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MEMORANDUM

February 6, 2014

TO: MEMBERS, PORT COMMISSION

Hon. Leslie Katz, President

Hon. Willie Adams, Vice President

Hon. Kimberly Brandon Hon. Mel Murphy

Hon. Doreen Woo Ho

FROM: Monique Moyer

Executive Director

SUBJECT: Request authorization, subject to Board of Supervisors' approval, to

accept and expend \$698,625 in 2013 Infrastructure Protection Program Port Security Grant Program funds from the U.S. Department of Homeland

Security for security improvements at the Port of San Francisco

DIRECTOR'S RECOMMENDATION: Approve Attached Resolution

Funding Overview

On August 23, 2013, the Federal Emergency Management Agency (FEMA), an agency within the Department of Homeland Security (DHS), announced grant allocations for the 2013 Infrastructure Protection Program Port Security Grant Program, effectively beginning the application process for 2013 Preparedness Grants.

The Port Security Grant Program (PSGP) provides grant funding to port areas for the protection of critical port infrastructure from terrorism. PSGP funds are primarily intended to assist ports in enhancing risk management capabilities, increasing domain awareness and improving capabilities for prevention, detection, response and recovery from attacks involving improvised explosive devices and other nonconventional weapons.

For the first time since 2007, the Port received direct grant funding from FEMA after competing in a national application process. Previously, FEMA utilized a program under which a Fiduciary Agent acted as the single entity to apply for and accept funding on behalf of the port stakeholders in each of the nation's high threat port regions, then distribute the funds to eligible entities through a regionally competitive process. Lynn Korwatch, Executive Director of the Marine Exchange of the San Francisco Bay Region, acted as the Fiduciary Agent for the ports of San Francisco, Oakland, Richmond and Stockton, as well as other local port stakeholders.

On June 11, 2013, the Port submitted its grant application to FEMA for consideration. As in past years, the San Francisco Bay region's Port-Wide Risk Management/ Mitigation and Business Continuity/Resumption of Trade Plan (Plan) was used by the region's applicants to demonstrate how their applications aligned with the region's security goals. A committee made up of representatives from the region's four major ports and from each port stakeholder community evaluated the applications and provided input to the local U.S. Coast Guard Captain of the Port, who then forwarded the applications, with his recommendations, to FEMA. FEMA notified the Port of their \$698,625 award on September 18, 2013.

In this round, FEMA required a twenty-five percent (25%) cash or 'in kind' match for approved projects submitted by eligible entities.

The grant performance period is a maximum of twenty-four months, plus the possibility of thirty-six additional months of extensions. At this time, 2013 PSGP-funded projects must be completed by May 31, 2015. FEMA has not yet completed their Environmental and Historical Preservation (EHP) review, which is required prior to Port staff initiating a PSGP-funded project. FEMA's Environmental and Historical Preservation (EHP) review, which ensures compliance with federal environmental laws and is required prior to Port staff initiating a PSGP-funded project, pends completion. Port staff will meet the current grant performance period as long as FEMA completes their EHP review by July 1, 2014. Delays by FEMA in completing the EHP review will necessitate Port staff requesting grant extensions from FEMA.

The Port's Grant Applications and Awards

The Port was awarded the following funding through the 2013 Port Security Grant Program:

- \$186,750 for an All-Hazards Training Series and Exercise: this planned investment will provide tailored, position-specific all-hazard response training to Port staff, and culminate in a full-scale Port-specific disaster recovery exercise. Port staff anticipates holding the trainings throughout 2014 and hosting the exercise in the first quarter of 2015.
- \$511,875 in High Security Fencing: this planned investment will address security concerns and requirements at piers and other Port properties on or adjacent to regulated maritime facilities. The Port will execute additional contracts, approved by the Port Commission, to purchase and install the fencing.

Requested Port Commission Action

Port staff seek Port Commission authorization for the Executive Director to accept and expend \$698,625 in 2013 Infrastructure Protection Program Port Security Grant Program funds from the Department of Homeland Security for security improvements on the Port of San Francisco. Upon the Port Commission's approval, Port staff will seek Board of Supervisor's approval to accept and expend the 2013 PSGP grant funds.

Prepared by:

Sidonie Sansom

Director of Homeland Security

PORT COMMISSION CITY AND COUNTY OF SAN FRANCISCO

RESOLUTION NO. 14-05

WHEREAS,	the U.S. Department of Homeland Security Infrastructure Protection Program's Port Security Grant Program (PSGP) provides grant funding to port areas for the protection of critical port infrastructure from terrorism; and the PSGP funds are primarily intended to assist ports in enhancing risk management capabilities, increasing domain awareness and improving capabilities for prevention, detection, response and recovery from attacks involving improvised explosive devices and other
	nonconventional weapons; and

- WHEREAS, on June 11, 2013, the Port of San Francisco submitted an application for grant funds under the PSGP; and
- WHEREAS, on September 18, 2013, the Port of San Francisco was awarded \$698,625 in grant funds for security improvements on the Port of San Francisco (the "grant"); now, therefore, be it
- RESOLVED, that the Port Commission hereby authorizes the Executive Director to seek the Board of Supervisors' approval to accept and expend the grant; and be it further
- RESOLVED, that the Port Commission hereby urges the Board of Supervisors to approve the request for approval to accept and expend the grant; and be it further
- RESOLVED, that the Port Commission, subject to the Board of Supervisors' approval, hereby authorizes the Executive Director or her designee to execute for and on behalf of the City and County of San Francisco, any additional documents necessary to enter into the grant agreement with the Federal Emergency Management Agency or the Department of Homeland Security, including any extensions, augmentations or amendments thereof.

I hereby certify that the foregoing resolution was adopted by the Port Commission at its meeting of February 11, 2014.

Amy Quesada Proposition for the Control of the Cont
Secretary

TO:	Angela Calvillo, Cle	erk of the Board of Supervisors
FROM:	Sidonie Sansom, P	ort of San Francisco 🎹
DATE:	February 20, 2014	
SUBJECT:	Accept and Expend	Federal Grant Funds
GRANT TITLE:	Fiscal Year 2013 DI Port Security Grant	dS Preparedness Grant Programs, Program
Attached please f		opies of each of the following:
X Proposed gra	ant resolution; original s	igned by Department, Mayor, Controller
X Grant inform	ation form, including dis	ability checklist
Grant applica	ation <i>(Omitted – Contair</i>	s sensitive information)
X Award Letter		
X Other (Expla	in): Budget and Port Co	mmission resolution
Special Timeline	Requirements:	
Departmental re	presentative to receive	e a copy of the adopted resolution:
Name: Sidonie Sa	ansom	Phone: 415.274.0544
Interoffice Mail Ad	ddress: Port of San Fra	ncisco, Pier 1
Certified copy req	quired Yes 🗌	No 🖂
		ounty affixed and are occasionally required by without the seal are sufficient).

Office of the Mayor San Francisco



EDWIN M. LEE Mayor

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee

RE:

Accept and Expend 2013 Port Security Grant Program funds for All-

Hazards Training Series and Exercise and High Security Fencing -

\$698,625

DATE:

March 25, 2014

Attached for introduction to the Board of Supervisors is the resolution authorizing the Port of San Francisco to accept and expend a grant in the amount of \$698,625 from the Department of Homeland Security's 2013 Port Security Grant Program, including \$186,750 for an All-Hazards Training Series and Exercise and \$511,875 for High Security Fencing.

I request that this item be calendared in Budget and Finance Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

BOARD OF SUPERVISOR
SAN FRANCISCO

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