File No. <u>140319</u>

Committee Item No. <u>1</u> Board Item No. <u>3</u>

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Land Use and Economic Development Date May 12, 2014

Board of Supervisors Meeting

Date <u>may 20, 2014</u>

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		Budget and Legislative Analyst Report
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FILE NO. 140319

NOTE:

AMENDED IN COMMITTEE 5/5/14

ORDINANCE NO.

[Public Works Code - Surface-Mounted Facility Site Permits]

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

Unchanged Code text and uncodified text are in plain Arial font.
Additions to Codes are in <u>single-underline italics Times New Roman font</u>.
Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>.
Board amendment additions are in <u>double-underlined Arial font</u>.
Board amendment deletions are in <u>strikethrough Arial font</u>.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public

Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the

Board of Supervisors in File No. 140319 and is incorporated herein by reference.

Section 2. The Public Works Code is hereby amended by adding Article 27, Sections 2700 to 2731, to read as follows:

ARTICLE 27. SURFACE-MOUNTED FACILITIES

SEC. 2700. SURFACE-MOUNTED FACILITY SITE PERMIT.

(a) Surface-Mounted Facility Site Permit Required. It shall be unlawful for any Person to construct or install a Surface-Mounted Facility in any Public Right-of-Ways that are under the jurisdiction of the

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	Department without first obtaining from the Department a Surface-Mounted Facility Site Permit under
2	this Article 27 authorizing such construction or installation.
	(b) Minimum Permit Requirements. The Department shall require an Applicant for a Surface-
	Mounted Facility Site Permit to demonstrate to the satisfaction of the Department that:
	(1) The City has granted Applicant the authority to construct, install, and maintain the
	proposed Surface-Mounted Facility in the Public Right-of-Ways; and
,	(2) The Director of the Department has approved the proposed location for the Surface-
;	Mounted Facility pursuant to the requirements of this Article 27.
	(c) Permit Conditions. The Department may include in a Permit such Conditions, in addition to those
	already set forth in this Article 27 and other Applicable Law, as may be required to govern the
	construction, installation, removal, or maintenance of Surface-Mounted Facilities in the Public Right-
	of-Ways, and to protect and benefit the public health, safety, welfare, and convenience.
	(d) Authority Granted. A Permit shall authorize the Permittee to perform any excavation that is
.	required to install the Surface-Mounted Facility in the Public Right-of-Ways.
	(e) Exceptions to Permit Requirement. The requirements of this Article 27 shall not apply to the
	following:
	(1) The replacement of an existing Surface-Mounted Facility at the same location, provided the
	replacement Surface-Mounted Facility would be installed on the existing foundation and would be the
	same size or smaller than the existing Surface-Mounted Facility.
)	(2) The installation of any equipment in the Public Right-of-Ways pursuant to an encroachment
	permit issued by the Department pursuant to Article 15 of the Public Works Code.
2	(f) Other Provisions Inapplicable. This Article shall govern all actions taken by the City with respect
۱. ۱	to the approval or denial of an Application for a Surface-Mounted Facility Site Permit under this
-	Article 27. The requirements of San Francisco Business and Tax Code Sections 5, 6, and 26(a) shall

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not apply to this Article 27 to the extent those provisions are in conflict with the provisions of this Article 27.

SEC. 2701. DEPARTMENT ORDERS AND REGULATIONS.

The Department may adopt such orders or regulations as it deems necessary to implement the requirements of this Article 27, or to otherwise preserve and maintain the public health, safety, welfare, and convenience, as are consistent with the requirements of this Article 27 and Applicable Law. In formulating such orders or regulations, the Department shall consult with the Planning Department and the Recreation and Park Department, for the purpose of considering the impacts Surface-Mounted Facilities would have on the Aesthetic Character of the City's streetscapes, Historic Resources, public parks, and open spaces, as well on pedestrian circulation and visibility.

SEC 2702. DEFINITIONS.

For purposes of this Article 27, the following definitions shall apply.

"Aesthetic Character" means pleasing in appearance in the context of the surrounding area.

"Applicable Law" means all applicable federal, state, and City laws, ordinances, codes, rules,

regulations and orders, as the same may be amended or adopted from time to time.

"Applicant" means any Person intending to submit or submitting an Application for a Surface-Mounted Facility Site Permit under this Article 27, excluding any City department that has exclusive authority over facilities under the jurisdiction of that department.

"Application" means an application for a Surface-Mounted Facility Site Permit under this Article 27.

"City" means the City and County of San Francisco.

<u>"Conditions" means any additional requirements that a City department reviewing an</u> <u>Application for a Surface-Mounted Facility Site Permit has determined are necessary for the</u> <u>Application to meet those requirements of this Article 27 that are within that department's purview.</u>

"Department" means the Department of Public Works.

"Director" means the Director of Public Works.

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"Graffiti" means any inscription, word, figure, marking or design that is affixed, marked, scratched, drawn or painted on a Surface-Mounted Facility, whether permanent or temporary, without the consent of the Permittee.

"Historic Resource" means a national historic landmark district, listed or eligible national register historic district, listed or eligible California register historic district, San Francisco landmark district, local historic or conservation district, locally significant district, a national historic landmark, California landmark, San Francisco landmark, structure of merit, architecturally significant building, or locally significant building. For the purposes of this Article 27, the term Historic Resource includes a "potential" Historic Resource, which is a structure that the Planning Department's Historic Preservation staff has determined has high eligibility of becoming a Historic Resource. If an Applicant challenges the historic value of a potential Historic Resource, the Applicant must provide sufficient information for the Planning Department to make the determination that the identified potential Historic Resource is not a Historic Resource.

<u>"Notice of Intent" means a notice that the Applicant intends to submit an Application for a</u> <u>Surface-Mounted Facility Site Permit.</u>

<u>"Permittee" means an Applicant that has obtained a Permit to construct, install, and maintain</u> <u>a Surface-Mounted Facility in the Public Right-of-Ways.</u>

<u>"Person" means any natural person, corporation, partnership, any City department, or any</u> governmental agency, including the State of California or United States of America.

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<u>"Placement Criteria" means the Department's criteria for locating Surface-Mounted Facilities</u> in the Public Right-of-Ways intended to ensure that a Surface-Mounted Facility does not interfere with the public's use of the Public Right-of-Ways, which the Department shall establish by order or regulation in consultation with the Planning Department.

<u>"Pre-Application Approval Process" means the process forth in Sections 2704 through 2709</u> and 2712 through 2714 through which an Applicant for a Surface-Mounted Facility Site Permit must obtain the Department's prior approval of the proposed location for the Surface-Mounted Facility to be set forth in an Application.

<u>"Preferred Location List" means a list submitted by an Applicant for a Surface-Mounted</u> Facilities Permit identifying the Applicant's Preferred Locations for a Surface-Mounted Facility. <u>"Preferred Locations" means the locations for a Surface-Mounted Facility that an Applicant</u>

determines best suits its needs and that are consistent with the requirements of this Article 27.

<u>"Public Right-of-Ways" means the area in, on, upon, above, beneath, within, along, across,</u> under, and over the public streets, sidewalks, roads, lanes, courts, ways, alleys, spaces, and boulevards within the geographic area of the City in which the City now or hereafter holds any property interest, which is dedicated to public use.

<u>"Public Works Code" means the City and County of San Francisco Public Works Code.</u> <u>"Surface-Mounted Facility" means any Utility facility (physical element or structure) that is</u> <u>installed, attached, or affixed in the Public Right-of-Ways on a site that is above the surface of the</u> <u>street (except a Utility pole or associated appurtenances) and that requires the Permittee to excavate</u> <u>in order to install the facility in the Public Right-of-Ways. The term Surface-Mounted Facility shall</u> <u>not include bus shelters and associated kiosks.</u>

<u>"Surface-Mounted Facility Site Permit" or "Permit" means a permit to install a Surface-</u> <u>Mounted Facility in the Public Right-of-Ways as it has been approved by the Department.</u>

<u>"Utility" means any of the following services: electricity, gas, information, sewer, steam,</u> <u>telecommunications, high-speed Internet, voice over Internet protocol, video over Internet protocol,</u> <u>traffic control, cable television, transit, open video, water, or other services that require the provider</u> to install facilities in the Public Right-of-Ways to serve its customers.

SEC. 2703. LOCATION APPROVAL.

(a) Required Prior to Application. In order to ensure that Surface-Mounted Facilities are installed in the most suitable locations, an Applicant must first obtain the Department's approval of the proposed location for the Surface-Mounted Facility.

(b) Exceptions. If an Applicant demonstrates to the Department that there is only one feasible location for the proposed Surface-Mounted Facility, the Department may by order waive the required Pre-Application Approval Process and authorize the Applicant to submit an Application without a preapproved location, subject to any reasonable Conditions the Department may place on the proposed Surface-Mounted Facility. By order or regulation, the Department shall establish standards for determining when there is only one feasible location for a proposed Surface-Mounted Facility, but such standards shall be based on technical or physical constraints only.

SEC. 2704. PREFERRED LOCATIONS.

(a) Identification of Preferred Locations. The Pre-Application Approval Process shall begin with an Applicant's initial site selection. An Applicant shall conduct a thorough survey of the area where it seeks to install a Surface-Mounted Facility to identify its Preferred Locations for the Surface-Mounted Facility.

(b) Criteria for Preferred Locations. In selecting its Preferred Locations, the Applicant should seek to minimize the effect the placement of the Surface-Mounted Facility will have on use of the Public Rightof-Ways by, among other things:

(1) Placing the Surface-Mounted Facility in the Public Right-of-Ways so as to maintain an appropriate path of travel along the sidewalk, paying particular attention to the needs of persons with disabilities. To the extent feasible, an Applicant shall locate the Surface-Mounted Facilities on streets where pedestrian travel is minimal.

(2) Placing the Surface-Mounted Facility in the Public Right-of-Ways so that the Aesthetic Character of the streetscape will not be unreasonably affected by the installation of the Surface-Mounted Facility. Unless no other location is feasible, the Applicant should avoid using sidewalks that: (A) are narrower than the City's standard sidewalk in the applicable zoning district as set forth in the Better Streets Plan; or (B) have special paving or other special design features.

(3) Ensuring that the Surface-Mounted Facility will not obstruct access to other facilities that are installed or the Department knows are to be installed in the Public Right-of-Ways by other entities including City departments and entities providing Utility services.

(4) Placing the Surface-Mounted Facility in a location that is consistent with the City's General Plan, Better Streets Plan, and any applicable Neighborhood or Streetscape Plans.

(5) Placing the Surface-Mounted Facility in a location that is consistent with the Placement Criteria.

(6) Placing the Surface-Mounted Facility in a location that will not unreasonably affect the Aesthetic Character of a City park or open space.

(c) Disfavored Locations. The following locations are disfavored, and the Department shall not issue a Surface-Mounted Facility Site Permit in these disfavored locations unless the Applicant can show

that no other option is available:

(1) On Public Right-of-Ways where all Utility facilities are undergrounded.

(2) On Public Right-of-Ways where the City has completed or has plans for major capital improvements, including streetscape and pedestrian safety improvements.

(3) On Public Right-of-Ways that are known for having a high level of pedestrian traffic (e.g. Neighborhood Commercial zoning districts).

(4) On Public Right-of-Ways that are adjacent to or that will affect the view of a Historic Resource or that are within a Historic Resource in which any existing street furniture contributes to the historic nature of the Historic Resource.

(5) On Public Right-of-Ways that the San Francisco General Plan has designated as being most significant to City pattern, defining City form, having an important street view for orientation, or as having views that are rated "excellent" or "good."

(6) On Public Right-of-Ways that are adjacent to a City park or open space, unless the Department finds that such locations could be used to minimize the effect on the Aesthetic Character of the City park or open space.

(7) On Public Right-of-Ways that are adjacent to a public or private elementary or middle <u>school.</u>

SEC. 2705. COMMUNITY INPUT ON PREFERRED LOCATIONS.

(a) Community Meeting Required. The Pre-Application Approval Process shall require participation in a community meeting in which the Applicant shall discuss its Preferred Locations for a Surface-Mounted Facility with local residents and business owners. At the community meeting, the Applicant shall discuss: (1) all feasible locations for the proposed Surface-Mounted Facility, which may include specific locations or zones, but in no case fewer than two Preferred Locations for the proposed Surface-Mounted Facility shall be identified and discussed; (2) any technological limitations to the location of the proposed Surface-Mounted Facility; and (3) the process for the public to object to the Applicant's Preferred Locations.

(b) Notice of Meeting. The Applicant shall provide notice of time and place for the community meeting as set forth in Section 2713. The time for the community meeting shall be after regular

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1	business hours and the place for the meeting must shall be within the vicinity of the Applicant's
2	Preferred Locations.
3	(c) City Department Participation. The Applicant shall notify the Department and the Planning
4	Department of the time and place for the community meeting. If one of the Preferred Locations is in
5	front of a City park or open space, the Applicant shall also notify the Recreation and Park
6	Department. Where feasible, the Department, the Planning Department, and the Recreation and Park
7	Department shall attend the community meeting.
8	(d) Record of Meeting. The Applicant shall keep a record of all Persons that attended a community
9	meeting and shall prepare and distribute a summary of the meeting to the attendees and the
10	Department.
11	(e) Language Requirement. The Applicant shall ensure that on-call translation services are available
12	for such meeting when required by the Department. Prior to the meeting, the Applicant shall inquire of
13	the Department whether translation services are required, and if so, into which language or languages
14	such translation services shall be offered.
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16	SEC. 2706. SUBMISSION OF PREFERRED LOCATION LIST.
17	As part of the Pre-Application Approval Process, an Applicant may submit a Preferred Location List
18	to the Department within 10 days of the community meeting in which the Applicant shall identify at
19	least two Preferred Locations for the Surface-Mounted Facility and shall specify the Applicant's order
20	of preference for the proposed locations. If there are any technological limitations to the location for
21	the proposed Surface-Mounted Facility in the Public Right-of-Ways, the Applicant shall inform the
22	Department of such constraints in the Preferred Location List.
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SEC. 2707. DEPARTMENT ACTION ON PREFERRED LOCATION LIST.

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(a) Department Review. As part of the Pre-Application Approval Process, the Department shall
 complete its review of the Preferred Location List within 14 days of receipt from the Applicant. With
 the concurrence of the Applicant, the Department may extend this review period beyond 14 days.
 (b) Notice to Applicant. After completion of its review, the Department shall notify the Applicant as
 follows:

(1) Whether the Applicant has satisfied the requirement to conduct a community meeting. (2) Whether one or more of the Applicant's Preferred Locations are acceptable locations for Applicant's proposed Surface-Mounted Facility consistent with the Department's Placement Criteria.

(3) Whether the Department agrees with the Applicant's order of preference for its Preferred Locations.

(4) Whether the Department's approval of one or more of the Applicant's Preferred Locations shall include any Conditions, unless the Department by order or regulation has established objective criteria that identify and address the impacts that a Surface-Mounted Facility would have on the Public Right-of-Ways so that no Conditions would be required.

(5) Whether the Department will require the Applicant to notify the public of the proposed installation of the Surface-Mounted Facility prior to submitting an Application for a Surface-Mounted Facility Site Permit.

(6) Whether the Department will propose any additional locations for the Applicant's Surface-Mounted Facility.

(c) Referral to Other City Departments.

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(1) As part of the Pre-Application Approval Process, the Department shall refer every Preferred Location List to the Planning Department for its review. If a Preferred Location List indentifies any proposed location that is in front of any City park or open space under the jurisdiction of the Recreation and Park Department, the Department shall refer the Preferred Location List to the Recreation and Park Department.

1	(2) The referral requirements set forth in subsection (c)(1) above, and the review
2	requirements set forth in Sections 2708 and 2709, may be waived for any and all Preferred Location
3	Lists submitted to the Department, provided that: (A) the Department has by order or regulation
4	adopted in association with the Planning Department established objective criteria that identify and
5	address the impacts that a Surface-Mounted Facility would have on the Aesthetic Character of the
6	City's streetscapes, Historic Resources, and pedestrian circulation and visibility; and/or (B) the
7	Department has by order or regulation adopted in association with the Recreation and Park
8	Department established objective criteria that identify and address the impacts that a Surface-
9	Mounted Facility would have on the Aesthetic Character of the City's parks and open spaces.
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11	SEC. 2708. PLANNING DEPARTMENT ACTION ON PREFERRED LOCATION LIST.
12	(a) Planning Department Review. The Planning Department shall review a Preferred Location List to
13	make the determination set forth in subsection (b) below. The Planning Department may also consult
14	with other City departments during its review.
15	(b) Planning Department Determination.
16	(1) The Planning Department shall determine whether the installation of a Surface-Mounted
17	Facility at any or all of the Preferred Locations will unreasonably affect the Aesthetic Character of
18	the streetscape in the immediate vicinity of each of the Preferred Locations or if such installation will
19	adversely affect pedestrian circulation or visibility, or, where applicable, will adversely affect a
20	Historic Resource.
21	(2) The Planning Department's determination that the installation of a Surface-Mounted
22	Facility at any or all of the Preferred Locations will not unreasonably affect the Aesthetic Character
23	of the streets cape, adversely affect pedestrian circulation or visibility, or adversely affect a Historic
24	Resource may include Conditions intended to minimize such effects including, but not limited to, a
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City's streetscapes, Historic Resources, and pedestrian circulation and visibility; and/or (B) the
Department has by order or regulation adopted in association with the Recreation and Park
Department established objective criteria that identify and address the impacts that a Surface-
Mounted Facility would have on the Aesthetic Character of the City's parks and open spaces.
SEC. 2708. PLANNING DEPARTMENT ACTION ON PREFERRED LOCATION LIST.
(a) Planning Department Review. The Planning Department shall review a Preferred Location List to
make the determination set forth in subsection (b) below. The Planning Department may also consult
with other City departments during its review.

color for the Surface-Mounted Facility and any aesthetic changes to the Surface-Mounted Facility itself or to its installation.

(3) The Planning Department's determination may suggest changes to the Applicant's order of preference for the Preferred Locations.

(4) The Planning Department's determination may include a recommendation that the Applicant include additional locations for the proposed Surface-Mounted Facility in the Notice of Intent.

(5) The Planning Department's determination shall be in writing and shall set forth the reasons therefore. The Planning Department shall transmit its determination to the Department and the Applicant within 14 days of receipt of the Preferred Location List from the Department. With the concurrence of the Applicant, the Planning Department may extend this review period beyond 14 days.

SEC. 2709. RECREATION AND PARK ACTION ON PREFERRED LOCATION LIST.

(a) Recreation and Park Department Review. The Recreation and Park Department shall review any Preferred Location List that identifies a proposed location for a Surface-Mounted Facility that is in the vicinity front of a City park or open space under its jurisdiction to make the determination set forth in subsection (b) below. The Recreation and Park Department may consult with other City departments during its review.

(b) Recreation and Park Department Determination.

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(1) The Recreation and Park Department shall determine whether the installation of a Surface-Mounted Facility at a Preferred Location that is in the vicinity front of a City park or open space under its jurisdiction will unreasonably affect the Aesthetic Character of such City park or open space.

(2) The Recreation and Park Department's determination that the installation of a Surface-Mounted Facility at a Preferred Location that is in the vicinity front of a City park or open space will not unreasonably affect the Aesthetic Character of such City park or open space may include Conditions intended to minimize the effect of the Surface-Mounted Facility on the Aesthetic Character of such City park or open space including, but not limited to, a color for the Surface-Mounted Facility or any aesthetic changes to the Surface-Mounted Facility itself or to its installation.

(3) The Recreation and Park Department's determination may suggest changes to the Applicant's order of preference for the Preferred Locations.

(4) The Recreation and Park Department's determination may include a recommendation that the Applicant include additional locations for the proposed Surface-Mounted Facility in the Notice of Intent.

(5) The Recreation and Park Department's determination shall be in writing and shall set forth the reasons therefore. The Recreation and Park Department shall transmit its determination to the Department and the Applicant within 14 days of receipt of the Preferred Location List from the Department. With the concurrence of the Applicant, the Recreation and Park Department may extend this review period beyond 14 days.

SEC. 2710. LANDSCAPING.

(a) Required for Permit.

(1) The Department shall require every Permittee to install suitable street trees and landscaping in order to minimize any negative effects on the Aesthetic Character of the streetscape resulting from Permittee's construction, installation, and maintenance of the permitted Surface-Mounted Facility. The Department shall determine the number of required street trees and the total area of the landscaped area. Generally, the Department shall require the installation of at least one

street tree and sidewalk landscaping of approximately 100 square feet with each permitted Surface-Mounted Facility.

(2) In any instance in which the Department cannot require the Permittee to install either appropriate street trees or landscaping in the vicinity of the permitted Surface-Mounted Facility, including on the basis of inadequate sidewalk width, interference with utilities, or other reasons regarding the public health, safety, or welfare, the Department shall instead require the Permittee to make an "in-lieu" payment into the Department's "Adopt-A-Tree" fund. This payment shall be in the amount specified in Public Works Code §§ 802(h) and 807(f) for the installation of one street tree in addition to a payment of §7,500 for sidewalk landscaping, and shall be payable prior to the Department's issuance of the Permit. These in-lieu fees may be adjusted to reflect changes in the relevant Consumer Price Index, subject to the requirements of Section 2729(e).

(b) Care and Maintenance of Street Trees and Landscaping. The Permittee shall be responsible for the care and maintenance of any street trees and landscaping required to be installed in the Public Right-of-Ways under this Section. In this regard, the Permittee shall assume the duty of a "property owner" as set forth in Public Works Code § 805(a).

(c) No Separate Permit Required. The street tree and landscaping requirements set forth subsection (a) above shall be incorporated into the Surface-Mounted Facility Site Permit issued by the Department under this Article 27. No separate permit will be required under Section 810B of the Public Works Code.

SEC. 2711. MURALS.

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(a) Required for Permit. Any Person or group of Persons may propose to the Department and the Permittee that the permitted Surface-Mounted Facility be used for a mural that is appropriate for the location. The Permittee Department shall require every Permittee to work with any Person or group of Persons selected by the San Francisco Arts Commission in consultation with the

Department and the Permittee to facilitate the installation of the mural at Permittee's sole expense and at no cost to the City. No mural shall be allowed unless it is approved by the San Francisco Arts Commission. No mural may contain any product advertising of any kind. The Department may establish by order or regulation the process for placing a mural on a permitted Surface-Mounted Facility. (b) Maintenance. The Permittee shall at Permittee's expense work with the Person or Persons that installed the mural to ensure that the mural is properly maintained. The requirements of this subsection shall be in addition to Permittee's responsibilities under this Article 27 to maintain any permitted Surface-Mounted Facilities and remove any Graffiti from its permitted Surface-Mounted Facilities. SEC. 2712. NOTICE OF INTENT TO SUBMIT APPLICATION. (a) Submission to the Department. As part of the Pre-Application Approval Process, within 1 day after the Preferred Location List has been reviewed and approved by all applicable City departments, the Applicant may submit a Notice of Intent to the Department for its review. An Applicant may request additional time to submit a Notice of Intent.

(b) Form and Contents. The Notice of Intent shall be in the form approved by the Department by order or regulation, but at a minimum shall contain the information required in Section 2713(c)(1)-(9).
(c) Department Approval. If the Department determines that a Notice of Intent is complete, the Department will approve the Notice of Intent and authorize the Applicant to post and mail the Notice of Intent as required in Section 2713.
(d) Completion Requirements. The Notice of Intent shall not be complete unless the Department

(1) The Applicant has satisfactorily conducted the community meeting required in Section 2705.

determines that the Applicant has complied with the following requirements:

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(2) The Applicant has submitted to the Department plans showing all of the sizes and shapes of the cabinets proposed to be used for its Surface-Mounted Facilities, including the dimensions of any ancillary equipment. For Applicants that conduct business in jurisdictions other than San Francisco, the Applicant shall certify that the cabinets proposed for San Francisco are no larger than the smallest used in any other jurisdiction for similar services.

(3) If the Applicant is seeking approval of a larger cabinet on an existing Surface-Mounted Facility site, the Applicant has sufficiently demonstrated to the Department the reasons the larger cabinet is necessary.

(4) The Applicant has surveyed the vicinity of the Preferred Locations for its Surface-Mounted Facility to identify locations outside of the Public Right-of-Ways (including City-owned property) that may be appropriate for the installation of the Surface-Mounted Facility and the Applicant has made reasonable efforts to determine whether the owners of any and all suitable properties would be willing to allow the Applicant to use their property for Applicant's proposed Surface-Mounted Facility. For purposes of this subsection, the term "reasonable efforts" includes offering the owners of any suitable property reasonable market rate compensation for the use of the property for the Applicant's Surface-Mounted Facility. The Department shall by order or regulation establish guidelines defining what consists of "reasonable efforts-" and "market rate compensation."

(5) The Applicant attempted to place the Surface-Mounted Facility (or parts thereof) underground where such underground placement is technologically or economically feasible. An Applicant may satisfy the requirement contained in this subsection by demonstrating to the satisfaction of the Director that it is not technologically or economically feasible for the Applicant to place the Surface-Mounted Facility (or parts thereof) underground. At a minimum, the Applicant shall demonstrate to the Director that it conducted a thorough search for adequate underground technology and provide a report from a licensed engineer certifying the information.

1	(6) Where it is not technologically or economically feasible to underground the entire Surface-
2	Mounted Facility, the Applicant has: (A) agreed (A) to underground part of the Surface-Mounted
3	Facility; (B) limited to limit the height and footprint of the Surface-Mounted Facility to the maximum
4	extent feasible; (C) either to used stainless steel or to painted the Surface-Mounted Facility the color
5	used for City structures in the vicinity unless otherwise specified by the Department and added a
6	Graffiti-proof coating; (D) to screened the Surface-Mounted Facility by landscaping the Public Right-
7	of-Ways in the area around the Surface-Mounted Facility or camouflaging the Surface-Mounted
8	Facility where requested by any City department; and (E) to complycomplied with any Conditions
9	imposed by any City department that reviewed the Applicant's Preferred Location List.
10	(7) The Applicant has explored reasonable opportunities to co-locate the Surface-Mounted
11	Facility with any other Surface-Mounted Facility installed or to be installed in the Public Right-of-
12	Ways by other entities including City departments.
13	(8) The Applicant has explored reasonable opportunities for its Surface-Mounted Facility to
14	serve a dual function such as a bench or other amenity. The Department shall have the authority to
15	require that a Surface-Mounted Facility serve a dual function, where the Department determines that
16	such dual function is technologically and economically feasible.
17	(9) The Applicant has notified the Department whether the Applicant could remove an existing
18	Surface-Mounted Facility from the Public Right-of-Ways because it would no longer be used or useful
19	to the Applicant once the proposed Surface-Mounted Facility has been installed.
20	(10) The Applicant has submitted a plan to the Department, in a format specified by the
21	Department, showing all of the Surface-Mounted Facilities the Applicant expects to install in the City
22	within five years of the Application date. Any Applicant that does not anticipate installing any other
23	Surface-Mounted Facilities in the next five years may satisfy this requirement by submitting a
24	statement to that effect instead of a five-year plan.

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(11) The Department has determined that at least two of the Applicant's Preferred Locations for the Surface-Mounted Facility are acceptable or the Notice of Intent will include additional proposed locations identified by the Department or another City department that reviewed the Applicant's Preferred Location List, unless the Department has determined that there is only one feasible location for the proposed Surface-Mounted Facility.

SEC. 2713. PUBLIC NOTICE OF NOTICE OF INTENT TO SUBMIT APPLICATION.

(a) Public Notice Required. As part of the Pre-Application Approval Process, the Department shall require an Applicant to notify the public that the Applicant has submitted a Notice of Intent to the Department.

(b) Notice Requirements.

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(1) The Applicant shall send a copy of the Notice of Intent to all Persons owning or occupying any property located within 300 feet along either side of the fronting streets of any of the Preferred Locations for the Surface-Mounted Facility.

(2) The Applicant shall post a copy of the Notice of Intent in conspicuous places along the Public Right-of-Ways within 300 feet of either side of the fronting streets of any of Applicant's Preferred Locations for the Surface-Mounted Facility.

(3) The Applicant shall send a copy of the Notice of Intent to any neighborhood planning association identified by the Planning Department for any neighborhood within 300 feet of any of the Applicant's Preferred Locations for the Surface-Mounted Facilityies.

(c) Form of Notice of Intent. The Notice of Intent shall be in a form to be approved by the Department by order or regulation. At a minimum, the Notice of Intent shall contain the following information:

(1) The fronting address for each of the Preferred Locations and photo-simulations of the Surface-Mounted Facility at each of the Preferred Locations. Such photo-simulations shall accurately depict the proposed Surface-Mounted Facility and any proposed street trees or landscaping.

1	(2) The Applicant's order of preference for the Preferred Locations.
2	(3) A brief description of the nature of the use of the proposed Surface-Mounted Facility and
3	the consequences of not installing the facility.
4	(4) Any assessment made of the Applicant's Preferred Locations by the Planning Department
5	and/or Recreation and Park Department.
6	(5) Any Conditions on the installation of the proposed Surface-Mounted Facility at each of the
7	Preferred Locations imposed by any City department that reviewed the Applicant's Preferred Location
8	List (including a statement indicating whether the Applicant has accepted the Conditions).
9	(6) Any additional proposed locations for the Surface-Mounted Facility identified by any City
10	department that reviewed the Applicant's Preferred Location List (including a statement indicating
11	whether the Applicant has accepted the proposed locations).
12	(7) The procedure for protesting any or all of the Preferred Locations for the Surface-
13	Mounted Facility contained in the Notice of Intent.
14	(8) The Applicant's contact information for obtaining information related to the Notice of
15	Intent and/or the technical requirements for the proposed Surface-Mounted Facility.
16	(9) A statement that more information about the proposed Notice of Intent can be obtained
17	from the Applicant and more information about submitting a protest can be obtained from the
18	<u>Department.</u>
19	(10) Language Requirement. The Department may require an Applicant to translate the Notice
20	of Intent into such language(s) that the Department determines are appropriate based on the locations
21	for the proposed Surface-Mounted Facility contained in the Notice of Intent. Prior to issuing the
22	Notice of Intent, the Applicant shall inquire of the Department as to whether translation is required,
23	and if so, into which language or languages such translation shall be offered.
24	(d) Filing with the Department. The Applicant shall file with the Department proof that the Applicant
25	has complied with the notice requirements contained herein.

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2	SEC. 2714. PROTEST OF APPLICANT'S PREFERRED LOCATIONS.
3	(a) Protest Allowed. As part of the Pre-Application Approval Process, the Department shall allow any
4	Person affected by a proposed Surface-Mounted Facility to protest an Applicant's Preferred Locations
5	for a Surface-Mounted Facility.
6	(b) Protest Procedure. A protest must be in writing and must be submitted to the Department within
7	10 days of the date the Notice of Intent was mailed and posted as required under Section 2713.
8	(c) Hearing Required. If a protest is timely submitted, the Department shall hold a hearing. The
9	Department shall set a date for the hearing for no more than 20 days after the Department's receipt of
10	<u>the protest.</u>
11	(d) Notice of Hearing Date. The Department shall send written notice to any Person submitting a
12	protest, to the Applicant, and to any City department that reviewed the Preferred Location List of the
23	date the Department has set for the hearing at least 7 days before the date set for the hearing. The
14	Department shall follow its regular procedures for notifying the general public of the date set for the
15	<u>hearing.</u>
16	(e) Hearing Officer. The Department shall appoint a hearing officer to conduct a public hearing on a
17	protest.
18	(f) Hearing Record. The hearing record shall include:
19	(1) Records of any community meetings held to discuss the Preferred Location List;
20	(2) The Preferred Location List;
21	(3) Any written determination from the Department, the Planning Department, or the
22	Recreation and Park Department (as applicable), including any Conditions and/or additional
23	proposed locations identified by such City department;
24	(4) Any further written evidence from any City department submitted either prior to or during
25	<u>the hearing;</u>

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1	(5) Any written submissions from the Applicant, any Person submitting a protest, or any other
2	interested Person submitted either prior to or during the hearing; and
3	(6) Any oral testimony from any City department, the Applicant, any Person submitting a
4	protest, or any interested Person taken during the hearing.
5	(g) Hearing Officer's Report.
6	(1) The hearing officer shall issue a written report and recommendation within 5 days of the
7	close of evidence.
8	(2) The hearing officer shall include in the report a summary of the evidence and a
9.	recommendation to the Director.
10	(3) The hearing officer may recommend that the Director approve one of the Applicant's
11	Preferred Locations, and will base such a recommendation upon the following matters only:
12	(A) Which of the Preferred Locations best complies with this Article 27.
13	(B) Whether the Department's approval of the Preferred Location should include any of
14	the Conditions recommended by a City department.
15	(C) Whether any of the additional proposed locations recommended by a City
16	department would better comply with this Article 27 than any of the Applicant's Preferred Locations.
17	(4) The hearing officer may recommend that the Director deny all of the Applicant's Preferred
18	Locations for the proposed Surface-Mounted Facility should the hearing officer determine that:
19	(A) None of the Applicant's Preferred Locations complies with this Article 27; or
20	(B) The Applicant will not accept the Conditions recommended by a City department
21	that the hearing officer determines are necessary to comply with this Article 27; or
22	(C) The Applicant will not agree to install the Surface-Mounted Facility in one of the
23	additional proposed locations recommended by a City department.
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(h) Director's Decision. The Director shall issue a written decision adopting, modifying, or rejecting the hearing officer's written report and recommendation within 5 days of the Director's receipt of the hearing officer's report.

SEC. 2715. APPLICATION PROCESS FOR SURFACE-MOUNTED FACILITY SITE PERMIT. (a) Application. An Application for a Surface-Mounted Facility Site Permit shall contain such

information as the Department shall determine is necessary by order or regulation.

(b) Time for Application.

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(1) If, pursuant to Section 2703(b), the Department did not require the Applicant to follow the Pre-Application Approval Process, an Application may be submitted immediately upon the Department's determination there is only one feasible location for the proposed Surface-Mounted Facility.

(2) If the Pre-Application Approval Process has been completed, an Application may be submitted to the Department as further described below:

(A) If a timely protest to a Notice of Intent was not submitted, immediately upon the expiration of the protest period.

(B) If a timely protest to a Notice of Intent was submitted, immediately upon receipt of the Director's decision issued after the hearing.

(c) Completion Notice.

(1) Upon receipt of an Application, the Department shall first determine whether the Application is complete. The Department will notify the Applicant within 3 days whether the Application is complete.

(2) An Application is not complete if the Applicant does not specify that the location for the proposed Surface-Mounted Facility has been approved by the Department, or that the Department has waived the required Pre-Application Approval Process pursuant to Section 2703(b), and that the

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	Applicant will comply with all of the Conditions of approval imposed by any City department or in a
	Director's decision issued after a hearing.
	(d) Reasons for Denial.
	(1) If, pursuant to Section 2703(b), the Department waived the Pre-Application Approval
	Process for its proposed location for a Surface-Mounted Facility, the Department may deny an
:	Application at the Applicant's selected location if the Applicant rejects any of the Conditions proposed
	by any City department that reviewed the Application
	(2) If a timely protest was not submitted, the Department may deny an Application at the
	location identified in the Notice of Intent if the Applicant rejects any of the Conditions proposed by
	any City department that reviewed the Application.
	(3) If a timely protest was submitted, the Department shall deny an Application if the Director
	has not approved a location for the proposed Surface-Mounted Facility or if the Applicant rejects any
	of the Conditions set forth in the Director's decision.
	(e) Approval of Location.
	(1) If, pursuant to Section 2703(b), the Department waived the Pre-Application Approval
	Process for its proposed location for a Surface-Mounted Facility, the Department shall approve the
	location identified by the Applicant.
	(2) If no protest was submitted, the Department shall evaluate the proposed Preferred
	Locations in the order ranked by the Applicant.
	(3) If a protest was submitted, the Department shall approve the proposed location contained
	in the Director's decision.
	(f) Final Determination. The Department shall finally approve or deny an Application at the
	Applicant's selected location within 2 days after the Department's determination that the Application
	<u>is complete.</u>

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SEC. 2716. NOTICE OF FINAL DETERMINATION.

(a) Notice by Mail.

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(1) The Department shall promptly mail a notice of final determination regarding an <u>Application for a Surface-Mounted Facility Site Permit to both the Applicant and to any neighborhood</u> <u>association identified by the Planning Department for any neighborhood within 300 feet of the</u> approved Surface-Mounted Facility.

(2) If a protest to a Notice of Intent was submitted, in addition to the Applicant and the relevant neighborhood associations identified in subsection (a)(12) above, the Department shall also promptly mail a notice of final determination regarding an Application to any Person who either filed a protest, submitted evidence, or attended at the hearing, provided that person's name and address are known to the Department.

(b) Posting of Notice. The Department shall require the Applicant to promptly post notice of a Department final determination regarding an Application in conspicuous places throughout the block face where the approved Surface-Mounted Facility will be located.

(c) Contents of Notice. A notice of final determination regarding an Application shall contain such information as the Department reasonably requires.

(d) Compliance with Notice Requirement. The Department may require the Applicant to provide the Department with such evidence as the Department may require of the Applicant's compliance with the notice requirements of this Section.

SEC. 2717. APPEALS.

(a) Appealable Determinations. The Department's approval or denial of an Application for a Surface-Mounted Facility Site Permit may be appealed to the Board of Appeals.

(b) Board of Appeals Review. Upon such appeal, the Board of Appeals shall determine whether the final determination was correct under the provisions of this Article 27.

SEC. 2718. EXCAVATION REQUIREMENTS.

The requirements of Subarticles V and VI of Article 2.4 of the Public Works Code, and any Department order or regulation related to Article 2.4, shall apply to any excavation required to install a Surface-Mounted Facility in the Public Right-of-Ways. The Department may invoke the procedures contained in Subarticle VII of Article 2.4 of the Public Works Code to enforce any violations of the requirements of Subarticles V and VI.

SEC. 2719. COMPLIANCE.

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Any Surface-Mounted Facility installed in the Public Right-of-Ways pursuant to a Surface-Mounted Facility Site Permit issued under this Article 27 shall be installed in a manner that complies with the terms and conditions of the Permit and this Article 27.

SEC. 2720. NOTICE OF COMPLETION AND INSPECTION.

(a) Notice of Completion. A Permittee shall notify the Department immediately upon completion of the installation of a Surface-Mounted Facility.

(b) Inspection. The Department shall inspect a Surface-Mounted Facility installed in the Public Right-

of-Ways within a reasonable time after a Permittee provides the Department with a notice of

completion required under subsection (a) above. The Department shall determine during the

inspection whether the installation is in accordance with the requirements of the Surface-Mounted

Facility Site Permit.

SEC 2721. ADDITIONAL PERMIT REQUIREMENTS.

(a) Permittee's Use of the Public Right-of-Ways. A Permittee's use of the Public Right-of-Ways to construct, install, and maintain a Surface-Mounted Facility shall be subordinate to any prior lawful

1	occupancy and the continuing right of the City to use and occupy the Public Right-of-Ways, or any
2	part thereof, exclusively or concurrently with any other Person or Persons, and further subject to the
3	public easement for streets and any and all other deeds, easements, dedications, conditions,
4	covenants, restrictions, encumbrances, franchises and claims of title which may affect the Public
5	<u>Right-of-Ways.</u>
6	(b) Removal or Relocation. When made necessary by any work to be performed under the
7	governmental authority of the City (including but not limited to any lawful change of grade, alignment
8	or width of any street, or construction of City facilities of any kind), or when necessary to protect the
9	public health, safety or welfare, a Permittee shall at its own cost and expense temporarily or
10	permanently remove, relocate, adjust, and/or support a Surface-Mounted Facility or any part thereof,
11	to such other locations in the Public Right-of-Ways, in such manner as appropriate and as may be
12	approved by the City in writing and in advance, or otherwise required by the City. The City may not
13	unreasonably withhold its approval of any plan for removal, relocation, adjustment, and/or support of
14	a Surface-Mounted Facility ordered pursuant to this Section. Such removal, relocation, adjustment,
15	and/or support shall be completed within the time and manner prescribed by the City; however, where
16	feasible the City may require the Permittee to follow the procedures set forth in this Article 27 to
17	obtain a new site for the Surface-Mounted Facility.
18	(c) Public Right-of-Ways Restoration. Whenever the Department requires a Permittee to remove,
19	relocate, adjust, and/or support a Surface-Mounted Facility to ensure the public health, safety or
20	welfare the Permittee shall, after such work is complete, at its own cost and expense, promptly restore
21	the Public Right-of-Ways in accordance with Applicable Law. If a Permittee fails to restore the Public
22	Right-of-Ways in accordance with Applicable Law, the Department shall have the option to perform or
23	cause to be performed such restoration in such manner as the Director deems expedient and
24	appropriate on behalf of the Permittee and charge the actual costs incurred including, but not limited
25	to administrative costs, to the Permittee.

SEC. 2722. POST-INSTALLATION OBLIGATIONS.

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(a) Required Signage. A Permittee shall place a sign on a permitted Surface-Mounted Facility that shall contain the Permittee's name and provide a telephone number for people to call to notify the Permittee that there is damage to or Graffiti on a Surface-Mounted Facility or that associated landscaping is in need of maintenance. A telephone call to that number will be considered notice to the Permittee. Such sign shall be displayed in a conspicuous manner and shall be maintained and/or replaced as necessary.

(b) Surface-Mounted Facility Maintenance. A Permittee shall be solely responsible for maintaining a Surface-Mounted Facility installed in the Public Right-of-Ways in a clean and safe condition. A Permittee shall repair any damage to a Surface-Mounted Facility within 30 days after discovering or being notified of such damage to a Surface-Mounted Facility.

(c) Landscaping Maintenance. A Permittee shall be solely responsible for the maintenance of any

installed landscaping or street tree installed by the Permittee as a Condition of the Department's

issuance of a Surface-Mounted Facility Site Permit for so long as the permitted Surface-Mounted

Facility remains at the location. Such landscaping shall be kept in a state of good visual quality, with any dead or diseased material promptly removed and replaced. The Permittee shall remove aAny

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 litter accumulating within the landscaped area shall be removed within 72 hours after discovering

 or being notified of such litter accumulation.

 (d) Graffiti Removal. A Permittee shall be solely responsible for the removal of any Graffiti from

 Surface-Mounted Facility installed in the Public Right-of-Ways. A Permittee shall remove all Graffiti

 from a Surface-Mounted Facility within 72 hours after discovering or being notified that there is

 Graffiti on a Surface-Mounted Facility.

 (e) Inspection Required. A Permittee shall regularly inspect each Surface-Mounted Facility installed

 in the Public Right-of-Ways to determine whether any of its Surface-Mounted Facilities are damaged,

 in need a landscaping maintenance, or have been tagged with Graffiti.

 (f) Records. A Permittee shall maintain written records of all inspections, repairs to, and maintenance

 of any permitted Surface-Mounted Facilities in the Public Right-of-Ways in such form as may be

required by the Department. The Department may require that a copy of these written records be sent to the Department on a regular basis.

SEC. 2723. VIOLATIONS.

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(a) Notice of Deficiency. If the Department determines, either after an inspection required under Section 2720(b) or at any other time, that a Surface-Mounted Facility is not in compliance with the Surface-Mounted Facility Site Permit, this Article 27, or other Applicable Law, the Department shall issue a notice of deficiency and require the Permittee to take corrective action to bring the Surface-Mounted Facility into compliance.

(b) Department Remedies.

(1) If a Permittee fails to take corrective action with respect to a Surface-Mounted Facility within a reasonable time after receiving a notice of deficiency the Department shall:

(A) Take all reasonable, necessary, and appropriate action to remedy a Permittee's non-compliance; OF

(B) Charge to a Permittee the reasonable costs that the Department has actually incurred including, but not limited to, administrative costs. Upon the receipt of a demand for payment from the Department, the Permittee shall immediately reimburse the Department for any such costs incurred by the Department or the costs may be deducted from the Permittee's deposit under Section 2725-: and

(C) Cease its review of any pending Application submitted by the Permittee and deny the Application.

(2) In the event the required corrective action includes Graffiti removal, the Department may issue a fine of up \$1,000 per day that the Permittee fails to take the corrective action. Upon the receipt of such a fine from the Department, the Permittee shall pay the fine immediately or the fine may be deducted from the Permittee's deposit under Section 2725.

(3) In addition to the foregoing, if the Department determines that a Permittee has repeatedly failed to take corrective action with respect to a Surface-Mounted Facility after receiving a notice of deficiency, the Department may require the Permittee to remove the non-compliant Surface-Mounted Facility from the Public Right-of-Ways.

SEC. 2724. ABANDONMENT.

(a) Notice of Abandonment. A Permittee shall notify the Department, or the Department may
determine and notify a Permittee, that a permitted Surface-Mounted Facility has been abandoned. In
such event, a Permittee shall promptly remove the abandoned Surface-Mounted Facility as required
by the Department and at Permittee's expense.
(b) Certification of Continued Use. Should the Department have reason to believe a permitted
Surface-Mounted Facility has been abandoned, the Department may request that a Permittee certify

that the permitted Surface-Mounted Facility is still in use. If the Permittee fails to respond to the

Department's request within 60 days, the Department may determine that the permitted Surface-Mounted Facility has been abandoned.

(c) Remedy for Non-Compliance. If a Permittee fails to remove an abandoned Surface-Mounted Facility within a reasonable period of time after notifying the Department or receiving a notice of abandonment, the Department shall take all reasonable, necessary, and appropriate action to remedy the Permittee's failure to comply with the notice (including removing the Surface-Mounted Facility) and may charge to the Permittee the reasonable costs the City has actually incurred including, but not limited to, administrative costs.

SEC. 2725. DEPOSIT.

Each Permittee shall submit and maintain with the Department a bond, cash deposit, or other security acceptable to the Department securing the faithful performance of the obligations of the Permittee and its agents under any and all Surface-Mounted Facility Site Permits issued to the Permittee under this Article 27. The deposit shall be in the sum of \$25,000 in favor of the "Department of Public Works, City and County of San Francisco." If, in accordance with this Article 27, the Director deducts any amounts from such a deposit, the Permittee must restore the full amount of the deposit prior to the Department's issuance of a subsequent Permit. The Department shall return the remainder of the deposit to the Permittee should Permittee cease to operate any Surface-Mounted Facilities in the Public Right-of-Ways.

SEC. 2726. LIABILITY.

As a condition of a Surface-Mounted Facility Site Permit, each Permittee agrees on behalf of itself and any agents, successors, or assigns to be wholly responsible for the construction, installation, and maintenance of any permitted Surface-Mounted Facility and any required street trees or landscaping. Each Permittee and its agents are jointly and severally liable for all consequences of

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such construction, installation, and maintenance of a Surface-Mounted Facility and any required street trees or landscaping. The issuance of any Permit, inspection, repair suggestion, approval, or acquiescence of any Person affiliated with the City shall not excuse any Permittee or its agents from such responsibility or liability. SEC. 2727. INDEMNIFICATION AND DEFENSE OF CITY. (a) Indemnification of City. As a condition of a Surface-Mounted Facility Site Permit, each Permittee agrees on be half of itself and its agents, successors, or assigns, to indemnify, defend, protect, and hold harmless the City from and against any and all claims of any kind allegedly arising directly or *indirectly from the following:* (1) Any act, omission, or negligence of a Permittee or its any agents, successors, or assigns while engaged in the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit, or while in or about the Public Right-of-Ways that are subject to the Permit, for any reason connected in any way whatsoever with the performance of the work authorized by the Permit, or allegedly resulting directly or indirectly from the construction, installation, or maintenance of any Surface-Mounted Facility authorized under the Permit or any required street trees or landscaping; (2) Any accident, damage, death, or injury to any of a Permittee's contractors or subcontractors, or any officers, agents, or employees of either of them, while engaged in the performance of the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit or any required street trees or landscaping, or while in or about the Public *Right-of-Ways that are subject to the Permit, for any reason connected with the performance of the* work authorized by the Permit, including from exposure to radio frequency emissions; (3) Any accident, damage, death, or injury to any Person or accident, damage, or injury to any real or personal property in, upon, or in any way allegedly connected with the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit or any required

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street trees or landscaping, or while in or about the Public Right-of-Ways that are subject to the Permit, from any causes or claims arising at any time, including any causes or claims arising from exposure to radio frequency emissions; and

(4) Any release or discharge, or threatened release or discharge, of any hazardous material caused or allowed by a Permittee or its agents about, in, on, or under the Public Right-of-Ways. (b) Defense of City. Each Permittee agrees that, upon the request of the City, the Permittee, at no cost or expense to the City, shall indemnify, defend, and hold harmless the City against any claims as set forth in subsection (a) above, regardless of the alleged negligence of City or any other party, except only for claims resulting directly from the sole negligence or willful misconduct of the City. Each Permittee specifically acknowledges and agrees that it has an immediate and independent obligation to defend the City from any claims that actually or potentially fall within the indemnity provision, even if the allegations are or may be groundless, false, or fraudulent, which obligation arises at the time such claim is tendered to the Permittee or its agent by the City and continues at all times thereafter. Each Permittee further agrees that the City shall have a cause of action for indemnity against the Permittee for any costs the City may be required to pay as a result of defending or satisfying any claims that arise from or in connection with a Permit, except only for claims resulting directly from the sole negligence or willful misconduct of the City. Each Permittee further agrees that the indemnification obligations assumed under a Permit shall survive expiration of the Permit or completion of installation of any Surface-Mounted Facility authorized by the Permit. (c) Additional Requirements. The Department may specify in a Permit such additional indemnification requirements as are necessary to protect the City from risks of liability associated with the Permittee's construction, installation, and maintenance of a Surface-Mounted Facility or any required street trees or landscaping.

SEC. 2728. INSURANCE.

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· 1	(a) Minimum Insurance Coverages. The Department shall require that each Permittee maintain in full
2	force and effect, throughout the term of a Surface-Mounted Facility Site Permit, an insurance policy
3	or policies is sued by an insurance company or companies satisfactory to the City's Risk Manager.
4	Such policy or policies shall, at a minimum, afford insurance covering all of the Permittee's
5	operations, vehicles, and employees, as follows:
6	(1) Workers' compensation, in statutory amounts, with employers' liability limits not less than
7	<u>\$1,000,000 each accident, injury, or illness.</u>
8	(2) Commercial general liability insurance with limits not less than \$1,000,000 each
9	occurrence combined single limit for bodily injury and property damage, including contractual
10	liability, personal injury, products and completed operations.
11	(3) Commercial automobile liability insurance with limits not less than \$1,000,000 each
12	occurrence combined single limit for bodily injury and property damage, including owned, non-owned
13	and hired auto coverage, as applicable.
14	(4) Contractors' pollution liability insurance, on an occurrence form, with limits not less than
15	\$1,000,000 each occurrence combined single limit for bodily injury and property damage and any
16	deductible not to exceed \$25,000 each occurrence.
17	(b) Other Insurance Requirements.
18	(1) Said The policy or policies required by subsection (a) shall include the City and its
19 ⁻	officers and employees jointly and severally as additional insureds, shall apply as primary insurance,
20	shall stipulate that no other insurance effected by the City will be called on to contribute to a loss
21	covered thereunder, and shall provide for severability of interests.
22	(2) Said The policy or policies required by subsection (a) shall provide that an act or
23	omission of one insured, which would void or otherwise reduce coverage, shall not reduce or void the
24	coverage as to any other insured. Said policy or policies shall afford full coverage for any claims
.25	

Supervisors Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS

based on acts, omissions, injury, or damage which occurred or arose, or the onset of which occurred or arose, in whole or in part, during the policy period.

(3) Said The policy or policies required by subsection (a) shall be endorsed to provide 30 days advance written notice of cancellation or any material change to the Department.

(4) Should any of the required insurance be provided under a claims-made form, a Permittee shall maintain such coverage continuously.

(5) Should any of the required insurance be provided under a form of coverage that includes a general annual aggregate limit or provides that claims investigation or legal defense costs be included in such general annual aggregate limit, such general aggregate limit shall be double the occurrence or claims limits specified in subsection (a) above.

(c) Indemnity Obligation. Such insurance shall in no way relieve or decrease a Permittee's or its agent's' obligation to indemnify the City under Section 2727.

(d) Proof of Insurance. Before the Department will issues a Permit, a Permittee shall furnish to the Department certificates of insurance and additional insured policy endorsements with insurers that

are authorized to do business in the State of California and that are satisfactory to the City evidencing all coverages set forth in subsection (a) above.

(e) Self-Insurance. Where a Permittee is self-insured, and such insurance is no less broad and affords no less protection to the City than the requirements specified in subsection (a) above, the Department,

in consultation with the City's Risk Manager, may accept such insurance as satisfying the

requirements of subsection (a) above. Evidence of such self-insurance shall be provided in the

manner required by the City's Risk Manager.

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SEC. 2729. CITY DEPARTMENT FEES AND COSTS.

(a) In General. City departments shall impose fees for their review of an Application for a Surface-Mounted Facility Site Permit, which for purposes of this Section includes their review of an

1	Applicant's Preferred Location List. The purpose of these fees is to enable City departments to
2	recover their costs related to reviewing an Application or Preferred Location List.
3	(b) Fees for Review of Preferred Location Lists.
4	(1) The Department shall require a non-refundable fee of \$150 for the Department's review of
5	the Preferred Location List.
6	(2) The Planning Department shall require a non-refundable fee of \$286 for the Planning
7	Department's review of each location on the Preferred Location List.
8	(3) The Recreation and Park Department shall require a non-refundable fee of \$396 for the
9	Recreation and Park Department's review of a Preferred Location List.
10	(4) In the event a hearing is required following an Applicant's submission of a Preferred
11	Location List to the Department, the Applicant shall pay Department a non-refundable hearing fee of
12	<u>\$150 for each hearing.</u>
13	(c) Application Fee. Each Applicant shall pay to the Department a non-refundable Application fee of
14	<u>\$150.</u>
15	(d) Inspection Fee. Each Permittee shall pay the Department a non-refundable time and materials
16	inspection fee not to exceed \$500 to inspect a permitted Surface-Mounted Service Facility as required
17	under Section 2720(b).
18	(e) Adjustment of Fees for CPI. Beginning with fiscal year 2015-2016, the fees established herein may
19	be adjusted each year, without further action by the Board of Supervisors, to reflect changes in the
20	relevant Consumer Price Index ("CPI") (as determined by the Controller). No later than April 15th
21	of each year, the Director shall submit the current fee schedule to the Controller, who shall apply the
22	CPI adjustment to produce a new fee schedule for the following year. No later than May 15th of each
23	year, the Controller shall file a report with the Board of Supervisors reporting the new fee and
24	certifying that the fees produce sufficient revenue to support the costs of providing the services for
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Supervisors Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS

which the for a Surface-Mounted Facility Site Permit fee is charged, and that the fees do not produce
revenue that exceeds the costs of providing the services for which each Permit fee is charged.
(f) Discretion to Require Additional Fees. In instances where the review of a Preferred Location List
or Application is or will be unusually costly to the Department or to other City departments, the
Director, in his or her discretion, may, after consulting with other applicable City departments,
agencies, boards, or commissions, require an Applicant to pay a sum in excess of the amounts charged
pursuant to this Section. This additional sum shall be sufficient to recover actual costs incurred by the
Department and/or other City departments, agencies, boards, or commissions, in connection with an
Application and shall be charged on a time and materials basis. Whenever additional fees are
charged, the Director, upon request, shall provide to the Applicant in writing the basis for the
additional fees and an estimate of the additional fees.
(g) Deposit of Fees. All fees paid to the Department for Surface-Mounted Facility Site Permits shall
be deposited in the Public Works Excavation Fund established by San Francisco Administrative
Code Section 10.100-230. All other fees shall go directly to the appropriate City department.
(h) Reimbursement of City Costs. A City department may determine that it requires the services of a
technical expert in order to evaluate an Application, which for purposes of this Section includes
theirthe City department's review of an Applicant's Preferred Location List. In such case, the
Department shall not approve the Application unless the Applicant agrees to reimburse the applicable
City department for the reasonable costs incurred by that department for the services of a technical
<u>expert.</u>

SEC. 2730. DEPARTMENT MEETINGS AND TECHNOLOGICAL ADVANCEMENTS. (a) Department Meetings. Once a year, the Department will convene a meeting with Persons who submitted Applications for Surface-Mounted Facility Site Permits in the past two years to discuss

issues related to the permitting and construction of Surface-Mounted Facilities in the Public Right-of-

Supervisors Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS

SEC. 2731. SEVERABILITY.

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If any section, subsection, subdivision, paragraph, sentence, clause, or phrase of this Article 27 or any part thereof, is for any reason held to be unconstitutional, invalid, or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Article 27 or any part thereof. The Board of Supervisors hereby declares that it would have passed each section, subsection, subdivision, paragraph, sentence, clause, or phrase thereof, irrespective of the fact that any one or more sections, subsections, subdivision paragraphs, sentences, clauses, or phrases be declared unconstitutional, invalid or ineffective.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

Supervisors Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS Page 37

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Retroactivity. The Board of Supervisor intends that the requirements of this ordinance shall be retroactive. Any permit under Article 2.4 of the Public Works Code that is not final on the effective date of this ordinance shall be subject to the requirements of this ordinance. For purposes of this ordinance, a permit shall not be final if the permit is subject to a pending appeal before the Board of Appeals.

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 6. Department of Public Works Implementation. The Department of Public Works shall adopt an order or regulation implementing the requirements of Article 27 of the Public Works Code within 60 days of the effective date of this ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Bv: William K. Sanders

Deputy City Attorney

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Supervisors Wiener, Breed, and Chiu BOARD OF SUPERVISORS

LEGISLATIVE DIGEST

[Public Works Code - Surface-Mounted Facility Site Permits.]

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

Existing Law

Article 2.4 of the Public Works Code presently requires any person installing a surfacemounted facility ("SMF") in the public rights-of-way to obtain an excavation permit from the Department of Public Works ("DPW"). SMFs are above-ground utility facilities that are installed in the public rights-of-way both by private entities that are public utilities (e.g., AT&T, Comcast, PG&E) and certain City departments (e.g., the Municipal Transportation Agency).

Amendments to Current Law

Article 27 of the Public Works Code would establish a separate SMF permit, which would be required to install an SMF in the public rights-of-way (instead of an excavation permit). In addition, Article 27 would establish a pre-permitting process, whereby applicants for SMF permits would work with DPW, the Planning Department, the Recreation and Park Department, and local residents, business owners, and community groups to determine the best site for the proposed SMF. While Article 27 envisions a cooperative process, it also allows local residents to protest a proposed location for an SMF. Article 27 would also establish excavation, inspection, and compliance requirements, and permit fees.

Background Information

To provide services to City residents and businesses, many public utilities and City departments install facilities in the public rights-of-way. It is not always possible for these entities to install their facilities underground. The installation of SMFs in the public rights-of-way, however, can impede travel on public streets, inconvenience property owners and local residents, create visual blight, or otherwise impact the use of the public rights-of-way by the public.

Further, the City's Better Streets Plan recognizes that well-organized utility design and placement can, among other things: (i) minimize streetscape clutter and help achieve a cohesive streetscape design; (ii) maximize space for plantings; (iii) improve utility efficiency of

Supervisor Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS utilities and integrate alignment with stormwater facilities, street furnishings, and street lighting; and (iv) improve pedestrian safety, and quality of life.¹

For these reasons, the City needs to participate in the siting process to ensure that SMFs are installed in locations that meet the needs of both the applicants and persons living, working in, and generally using the streets in the vicinity of the proposed locations for the SMFs.

The City has been actively engaged in the SMF siting process for nearly nine years now. Following a series of meetings with stakeholders, on August 17, 2005 DPW adopted Director's Order 175,556 to establish a pre-permitting process for SMFs in the public rights-ofway ("Order"). Under the Order, before DPW will issue an excavation permit for an SMF the applicant must follow the process contained in the Order to locate the best site for the proposed SMF. DPW has approved some 325 SMF locations using the process contained in the Order, with most of the permits being issued to AT&T and the Municipal Transportation Agency.

The location siting provisions contained in Article 27 are modeled on the Order. To the extent there are differences between the requirements of Article 27 and the Order those differences represent the City's efforts to improve the process based on DPW's nearly nine years of experience with the process contained in the Order.

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¹ A copy of the Better Streets Plan can be found on the City's website at: http://www.sf-planning.org/ftp/BetterStreets/index.htm

Supervisor Wiener, Breed, Chiu, Cohen, and Kim BOARD OF SUPERVISORS

Page 2

File # 140319

From: Sent: To: Subject: Attachments: Calvillo, Angela (BOS) Wednesday, May 07, 2014 12:37 PM Nevin, Peggy FW: PROPOSED RIGHT OF WAY LEGISLATION ATT Dave Miller letter re Proposed SMF Ordinance 05-01-14.pdf; Final Release National Fiber 4.21.14.pdf

From: BLAKEMAN, MARC D [mailto:mb3878@att.com]

Sent: Wednesday, May 07, 2014 12:27 PM To: Mar, Eric (BOS); Farrell, Mark (BOS); Campos, David (BOS); Chiu, David (BOS); Breed, London (BOS); Kim, Jane (BOS); Wiener, Scott; Yee, Norman (BOS); Avalos, John (BOS); Cohen, Malia (BOS)

Cc: Board of Supervisors (BOS); Calvillo, Angela (BOS); Taylor, Adam (BOS); Elnajjar, Ahmad; Chan, Amy (BOS); Bruss, Andrea (BOS); Power, Andres; Blackstone, Cammy (ADM); Rauschuber, Catherine (BOS); Stefani, Catherine; Johnston, Conor (BOS); Yadegar, Danny; Lee, Esther (REC); Hsieh, Frances (BOS); Ronen, Hillary; Lee, Ivy (BOS); Cretan, Jeff (BOS); Pollock, Jeremy (BOS); Montejano, Jess (BOS); Smooke, Joseph; True, Judson; Kelly, Margaux (BOS); Mormino, Matthias (BOS); Hamilton, Megan (BOS); Allbee, Nate; Pagoulatos, Nickolas (BOS); Scanlon, Olivia (BOS); Lauterborn, Peter (BOS); Redondiez, Raquel (BOS); Ashley, Stephany; Angulo, Sunny (BOS); Brown, Vallie (BOS); Lim, Victor (BOS) **Subject:** PROPOSED RIGHT OF WAY LEGISLATION

Supervisors:

C

On Monday, Supervisor Scott Wiener held a public hearing on his proposed surface mounted facilities ordinance that will likely be before the whole Board of Supervisors very soon. Supervisor Wiener agreed to meet with AT&T two weeks ago and last week we shared with him our concerns with the legislation as introduced which are numerous and explained in the attached letter our Legal Department sent to the Supervisor and his staff. In addition to violating AT&T's vested rights under the Public Utilities Code, we believe this language is discriminatory and also will have a chilling effect on future investment in providing important infrastructure to the City. Just late last month, AT&T announced our latest product offering, U-verse with Gigapower, which we are seeking to build in over 20 metropolitan areas. This new service will bring to our customers Internet speeds up to 1 gigabit per second– speeds that are up to 20 times faster than current Internet speeds. I have attached a copy of that national release for your information. Ironically, municipalities across the country and state are finding ways to relax right of way regulation to incentivize this type of investment in their communities just as San Francisco is finding ways to make building in the public rights of way less efficient and more costly.

AT&T is building a coalition of business groups and technology and infrastructure companies to stress that legislation like what has been proposed is bad public policy by sending the message to technology companies that we want your jobs but we also want to make it more difficult to build the infrastructure needed to make them grow and thrive here.

AT&T remains committed to working to improve the collaborative process we have already been utilizing when building our infrastructure in San Francisco and we welcome the opportunity to have further conversations on how to possibly make this legislation more workable. We would ask that the sponsor take additional time to meet with the business community, including all of the technology and infrastructure companies impacted by this legislation, to discuss ways to meet his goals while also not limiting the ability for companies to continue to build-out 21st Century networks.

As always, my team and I are willing to discuss this matter further with you and would look forward to a continued discussion on this topic.

Sincerely,



David J. Miller, General Attorney 525 Market Street, Suite 2018 San Francisco, CA 94105 T: (415) 778-1393 F: (281) 664-9478 davidjmiller@att.com

May 1, 2014

Supervisor Scott Wiener 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102-4689

Via Electronic (Scott.Wiener@sfgov.org) and U.S. Mail

Re: Proposed Surface-Mounted Facilities Ordinance

Dear Supervisor Wiener,

Thank you for the opportunity to voice AT&T California's concerns regarding the ordinance introduced on April 1, 2014 to add Article 27 to the Public Works Code, entitled "Surface-Mounted Facilities" (hereinafter, "Proposed SMF Ordinance"). As you know, AT&T California is in the process of upgrading its infrastructure in San Francisco to offer U-verse® broadband, video and voice services. With the recently-announced roll-out of AT&T's U-verse with GigaPower,[™] these services may be enhanced further to deliver broadband speeds up to 1 Gigabit per second.

As discussed below, AT&T California has significant concerns with the Proposed SMF Ordinance. If passed, the Ordinance would be an unlawful infringement of AT&T California's rights to use the public rights-of-way ("ROW"), and would raise a significant barrier to the continued upgrade of AT&T's communications infrastructure. Section 7901 of the Public Utilities Code grants telephone corporations such as AT&T California the right to,

construct . . . telephone lines along and upon any public road or highway, along or across any of the waters or lands within this State, and may erect poles, posts, piers, or abutments for supporting the insulators, wires, and other necessary fixtures of their lines, in such manner and at such points as not to incommode the public use of the road or highway or interrupt the navigation of the waters.

Municipalities only "have the right to exercise reasonable control as to the time, place, and manner in which roads, highways, and waterways are accessed."¹

Section 7901 creates "vested rights that cannot be taken away by state or city without compensation."² These vested rights are protected by the federal and California constitutions and "cannot be taken away by the state, even though the legislature should repeal the section, or by the people through a constitutional provision."³ Pursuant to the Digital Infrastructure and Video Competition Act of 2006 ("DIVCA"), these same rights

¹ Public Utilities Code Section 7901.1(a).

² Western Union Tel. Co. v. Hopkins, 160 Cal. 106, 120 (1911) (addressing former Civil Code Section 536, the predecessor to Section 7901).

³ Postal Tel. Cable Co. v. R.R. Comm'n, 200 Cal. 463, 472 (1927).

Supervisor Scott Wiener May 1, 2014 Page 2 of 3

apply to holders of state video franchises,⁴ such as AT&T California. Moreover, DIVCA provides that encroachment permits filed by state video franchise holders must be acted upon within 60 days of the submission of a complete application.⁵

Among the problems with the ordinance, the following provisions and characteristics of the Proposed SMF Ordinance would deprive AT&T California of its vested rights under California law, and deter AT&T from further investing in its communications infrastructure in San Francisco:

- The proposed process would take far longer than 60 days, even under ideal conditions. The proposal would be more burdensome and time-consuming than the current process, which has taken, on average, approximately 220 days to complete. The pretense of labeling a significant portion of the required process as "pre-application" is a transparent and unlawful attempt to circumvent the 60 day requirement. Allowing the 60 day requirement to be sidestepped so easily would render it meaningless.
- 2. Even after the identification of multiple possible locations, proposed Section 2714(g)(4) would allow the Department of Public Works ("DPW") to *outright deny* access to the right-of-way, in direct contravention of Section 7901.
- 3. The proposed ordinance would deny AT&T California its vested right to use the ROW by forcing it to use private property instead of the ROW (*see*, *e.g.*, Section 2712(d)(4)).
- 4. The proposed requirements regarding landscaping, street trees, murals and maintenance in perpetuity, as well as the applicable "in lieu" fees (Sections 2710 and 2711), impose unreasonable and unlawful costs on AT&T California's use of its vested ROW rights.
- 5. The requirement that AT&T California permit its infrastructure to be "used for a mural" (Section 2711(a)) would damage AT&T property, and thus amount to a taking without compensation.
- 6. Imposing the costs of relocation (Section 2721(a),(b)), indemnification (Section 2727), insurance (Section 2728), undergrounding (Section 2730(b)), dual function (Section 2712(d)(8)), litter removal (Section 2722(c)), graffiti removal (Section 2722(d)), inspection (Section 2722(e)), recordkeeping (Section 2722(f)) and arbitrary fees (Section 2729) would place an unreasonable burden on AT&T California's use of the ROW, and impose impermissible fees for use of the ROW. (See Gov't Code Section 50030; AG Opinion No. 52-56, July 2, 1953.) Moreover, the relocation requirements exceed municipal authority to require relocation at a utility's expense. (See, e.g., Pasadena Metro Blue Line Const. Authority v. Pacific Bell Tel. Co., 140 Cal.App.4th 658, 664 (2006).)

⁴ See Public Utilities Code Section 5885(a).

⁵ Public Utilities Code Section 5885(c).

Supervisor Scott Wiener May 1, 2014 Page 3 of 3

- 7. The Proposed SMF Ordinance would declare, often based on vague and subjective criteria, vast portions of the City to be "disfavored," including areas (a) that are undergrounded, (b) with completed or planned "major capital improvements," (c) "known for having a high level of pedestrian traffic," (d) "adjacent to or that will affect the view of" a historic or potentially historic site, (e) "significant to City pattern," (f) "defining City form," (g) "having an important street view for orientation," (h) having "excellent" or "good" views, (i) adjacent to a park or open space, and (j) adjacent to an elementary or middle school. (See Section 2704(c).) AT&T California would be prohibited from placing a surface mounted facility in all of these areas, unless it could "show that no other option is available." (Id. (emphasis added).) By state law and California Supreme Court precedent, AT&T California has a vested right to use the ROW; it cannot be prohibited from using vast portions of the ROW, except as a "last resort."
- 8. The requirement that AT&T California take on the responsibilities of a "property owner" (Section 2710(b)(1)), presumably without any of the rights of a "property owner," would impose unreasonable costs and obligations on use of the ROW.
- 9. The attempt to require use of a "licensed engineer" (Section 2712(d)(5)) is contrary to state law. (See, Bus. & Prof Code Section 6746 *et seq.*)
- 10. Finally, the denial of all pending applications for certain deficiencies (Section 2723(b)(1)(C)), and the potential imposition of a \$1,000 per day fine on AT&T California for graffiti illegally placed by others (Section 2723(b)(2)), constitute overbroad and excessive regulation of the ROW.

Each of these provisions independently violates AT&T California's rights under state law. Cumulatively, the Proposed SMF Ordinance evidences a broad disregard for state law, and a taking, without compensation, of AT&T California's vested right to the ROW. AT&T California strongly urges significant amendment of the Proposed SMF Ordinance to address the issues identified above and bring the proposal into compliance with California law.

Sincerely,

and fille

David J. Miller

cc: Andres Power, Legislative Aide (Andres.Power@sfgov.org) Marc Blakeman, Regional Vice President-External Affairs (blakeman@att.com) Tedi Vriheas, Director-External Affairs (tedi@att.com) Web Site Links:

AT&T News

 Related Media Kits:

 AT&T Home Solutions

 AT&T U-verse

Related Releases:

Related Fact Sheets:

Many in North Carolina Closer to Up to 1 Gigabit Network Speeds Delivered by AT&T

PulteGroup Homes Get Access to AT&T Uverse with GigaPower

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*AT&T products and services are provided or offered by subsidiaries and affiliates of AT&T Inc. under the AT&T brand and not by AT&T Inc. Inc.

**Internet speed claims represent maximum network service capability speeds. Actual customer speeds may vary and are not guaranteed. Actual speeds vary based on factors including site traffic, content provider server capacity, internal network management factors and device cap abilities, and use of other U-verse services

About AT&T

AT&T Inc. (NYSE:T) is a premier communications holding company and <u>one of the most honored companies in the world</u>. Its subsidiaries and affiliates – AT&T operating companies – are the providers of AT&T services in the United States and internationally. With a powerful array of network resources that includes the nation's most reliable 4G LTE network, AT&T is a leading provider of wireless, Wi-Fi, high speed Internet, voice and cloud-based services. A leader in mobile Internet, AT&T also offers the best wireless coverage worldwide of any U.S. carrier, offering the most wireless phones that work in the most countries. It also offers advanced TV service with the AT&T U-verse[®] brand. The company's suite of IP-based business communications services is one of the most advanced in the world.

Additional information about AT&T Inc. and the products and services provided by AT&T subsidiaries and affiliates is available at <u>http://www.att.com/aboutus</u> or follow our news on Twitter at @ATT, on Facebook at <u>http://www.facebook.com/att</u> and YouTube at <u>http://www.youtube.com/att</u>.

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Reliability claim based on data transfer completion rates on nationwide 4G LTE networks. 4G LTE availability varies.

Cautionary Language Concerning Forward-Looking Statements

Information set forth in this news release contains financial estimates and other forward-looking statements that are subject to risks and uncertainties, and actual results may differ materially. A discussion of factors that may affect future results is contained in AT&T's filings with the Securities and Exchange Commission. AT&T disclaims any obligation to update or revise statements contained in this news release based on new information or otherwise.

In addition to the previously announced Austin, Dallas, Raleigh-Durham, and Winston-Salem markets, the list of metros and municipalities identified as candidates include, but are not restricted to:

Metropolitan Area	Municipalities
Atlanta	Alpharetta, Atlanta, Decatur, Duluth, Lawrenceville,
	Lithonia, McDonough, Marietta, Newnan, Norcross, and
	Woodstock
Augusta	Augusta
Austin ¹	
Charlotte	Charlotte, Gastonia, and Huntersville
Chicago	Chicago, Des Plaines, Glenview, Lombard, Mount Prospect,
	Naperville, Park Ridge, Skokie, and Wheaton
Cleveland	Akron, Barberton, Bedford, Canton, Cleveland, and
	Massillon
Dallas ²	Dallas ² , Farmer's Branch, Frisco, Grand Prairie, Highland
	Park, Irving, Mesquite, Plano, Richardson, and University
	Park
Fort Lauderdale	Fort Lauderdale
Fort Worth	Arlington, Euless, Fort Worth, and Haltom City
Greensboro	Greensboro
Jacksonville	Jacksonville and St. Augustine
Houston	Galveston, Houston, Katy, Pasadena, Pearland, and Spring
Kansas City	Independence, Kansas City, Leawood, Overland Park, and
	Shawnee
Los Angeles	Los Angeles
Miami	Hialeah, Hollywood, Homestead, Miami, Opa-Locka, and
	Pompano Beach
Nashville	Clarksville, Franklin, Murfreesboro, Nashville, Smyrna, and
	Spring Hill
Oakland	Oakland
Orlando	Melbourne, Oviedo, Orlando, Palm Coast, Rockledge, and
	Sanford
Raleigh-Durham ²	Apex, Garner and Morrisville
-	(Carrboro, Cary, Chapel Hill, Durham, Raleigh) ²
St. Louis and metro area	Chesterfield, Edwardsville, Florissant, Granite City, and St.
	Louis
San Antonio	San Antonio
San Diego	San Diego
San Francisco	San Francisco
San Jose	Campbell, Cupertino, Mountain View, and San Jose
Winston-Salem ²	Winston-Salem ²
¹ already servicing with fiber today	······································

¹ already servicing with fiber today

² previously announced

BOARD of SUPERVISORS



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

April 14, 2014

File No. 140319

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On April 1, 2014, Supervisor Wiener introduced the following legislation:

File No. 140319

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

A Auberry

By: Andrea Ausberry, Assistant Clerk Land Use & Economic Development Committee

Attachment

c: Nannie Turrell, Environmental Planning Jeanie Poling, Environmental Planning

Not a project under CEQA Judelines Sections 15060 (c) and 15378 because there is no direct or indirect physical change in the environment. Individual when they are submitted to the Planning Department. Mannie & Surrell 4/16/2014

BOARD of SUPERVISORS



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO: Mohammed Nuru, Director, Department of Public Works Phil Ginsburg, General Manager, Recreation and Parks Department Naomi Kelly, City Administrator, Office of the City Administrator

FROM: Angela Ausberry, Assistant Clerk, Land Use & Economic Development Committee Board of Supervisors

DATE: April 14, 2014

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Economic Development Committee has received the following proposed legislation, introduced by Supervisor Wiener on April 1, 2014:

File No. 140319

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Frank Lee, Department of Public Works Sarah Ballard, Recreation and Parks Department Margaret McArthur, Recreation and Parks Department

May 12, 2014 BOS-LUC BOS File No. 140319 Comments/Requests

1. Sec. 2700 (Surface-mounted Facility Site Permit) (a)(2)(e)(1) to be revised (*italics <u>inserted</u>*) to read:

"The replacement of an existing Surface-Mounted Facility at the same location, provided the replacement Surface-Mounted Facility *for the same utility use* would be installed on the existing foundation and would be the same size or smaller than the existing Surface-Mounted Facility."

- 2. Sec. 2704 (Preferred Locations) (b)(6)(c)(7) to be revised (italics) to read:
 "On Public Right-of-Ways that are adjacent to a public or private elementary or middle prehigh school" or that have a 'SCHOOL' traffic sign."
- 3. Sec. 2713 (Public Notice of Notiece of Intent to Submit Application) (b)(3)(c)(1) to be revised (*italics inserted*) to read:
 "The fronting *physical* address *including Assessor's Block and Lot information* for each of

the Preferred Locations and photo-simulations of the Surface-Mounted Facility at each of the preferred Locations..."

(Currently, AT&T uses "internal billing" addresses which have nothing to do w/ actual physical address in front of which the box is planned for installation.)

SFCHAMBER



SAN FRANCISCO CHAMBER COMMERCE

May 8, 2014

The Honorable Scott Wiener San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Drive, Suite 244 San Francisco, CA 94102

BOS-11 Cpage Lu Cluk 20

RE: Further Analysis Needed: File # 140319, Surface-Mounted Facility Site Permits

Dear Supervisor Wiener.

The San Francisco Chamber of Commerce, representing over 1,500 local businesses, has reviewed your legislation (#140319, Surface-Mounted Facility Site Permits) that requires a host of additional conditions be placed on utilities seeking permits to install surface mounted facilities (SMF) in the public rights-of-way. These conditions include *on each new above-ground SMF*: planting trees and landscaping; enabling murals to be painted; maintenance of trees/landscaping and artwork on a daily-basis and in perpetuity; assuming liability of the public rights-of-way; and expanded public choice of SMF locations, among others.

The Chamber believes there should be a reasonable process for public input on SMF above-ground locations that enables modern systems to be installed in a timely fashion, giving San Francisco residents and businesses the technology we need in the 21st century. However, it appears that the conditions imposed by this legislation are designed to discourage any new equipment being installed in the public rights-of-way despite state law that allows it.

The conditions set forth in this legislation will significantly increase costs to city departments that will assume additional responsibilities for permitting and oversight under the ordinance (Planning, DPW and RPD). Costs to utility companies seeking permits will increase substantially due to the additional conditions imposed by the ordinance, including planting and maintaining landscaping and artwork (or alternately paying in lieu fees), which will also result in significant delays that drive costs up further. All San Francisco businesses that increasingly depend on high-speed internet and other utility services will also incur additional expenses as the legislation will delay or prevent new boxes containing upgraded system hardware from being installed across the city. This will reduce competition and the availability of up-to-date high-speed utility delivery, driving costs up even more.

This legislation as drafted should be evaluated by the Budget Analyst and the City Controller to ascertain the extent of these economic impacts both on city departments as well as on local businesses. It should

SFCHAMBER

PAGE 03/03

also be heard by the Board of Supervisor's Budget and Finance Committee before going back to the Land Use Committee for a vote.

The San Francisco Chamber of Commerce urges you and the Board to delay this piece of legislation until the full economic impacts to both the city and San Francisco businesses are assessed and evaluated.

Sincerely,

Jim Lazarus Senior Vice President of Public Policy

cc: Clerk of the Board of Supervisors: please distribute to all Supervisors; San Francisco Controller Ted Egan; Mohammed Nuru, Department of Public Works; Phil Ginsburg, Recreation and Park Department

Received Time May. 8. 2014 2:32PM No. 2059 156



David J. Miller, General Attorney 525 Market Street, Suite 2018 San Francisco, CA 94105 T: (415) 778-1393 F: (281) 664-9478 davidimiller@att.com

May 1, 2014

Supervisor Scott Wiener 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102-4689

Via Electronic (Scott.Wiener@sfgov.org) and U.S. Mail

Re: Proposed Surface-Mounted Facilities Ordinance

Dear Supervisor Wiener,

Thank you for the opportunity to voice AT&T California's concerns regarding the ordinance introduced on April 1, 2014 to add Article 27 to the Public Works Code, entitled "Surface-Mounted Facilities" (hereinafter, "Proposed SMF Ordinance"). As you know, AT&T California is in the process of upgrading its infrastructure in San Francisco to offer U-verse® broadband, video and voice services. With the recently-announced roll-out of AT&T's U-verse with GigaPower,[™] these services may be enhanced further to deliver broadband speeds up to 1 Gigabit per second.

As discussed below, AT&T California has significant concerns with the Proposed SMF Ordinance. If passed, the Ordinance would be an unlawful infringement of AT&T California's rights to use the public rights-of-way ("ROW"), and would raise a significant barrier to the continued upgrade of AT&T's communications infrastructure. Section 7901 of the Public Utilities Code grants telephone corporations such as AT&T California the right to,

construct . . . telephone lines along and upon any public road or highway, along or across any of the waters or lands within this State, and may erect poles, posts, piers, or abutments for supporting the insulators, wires, and other necessary fixtures of their lines, in such manner and at such points as not to incommode the public use of the road or highway or interrupt the navigation of the waters.

Municipalities only "have the right to exercise reasonable control as to the time, place, and manner in which roads, highways, and waterways are accessed."¹

Section 7901 creates "vested rights that cannot be taken away by state or city without compensation."² These vested rights are protected by the federal and California constitutions and "cannot be taken away by the state, even though the legislature should repeal the section, or by the people through a constitutional provision."³ Pursuant to the Digital Infrastructure and Video Competition Act of 2006 ("DIVCA"), these same rights

¹ Public Utilities Code Section 7901.1(a).

² Western Union Tel. Co. v. Hopkins, 160 Cal. 106, 120 (1911) (addressing former Civil Code Section 536, the predecessor to Section 7901).

³ Postal Tel. Cable Co. v. R.R. Comm'n, 200 Cal. 463, 472 (1927).

Supervisor Scott Wiener May 1, 2014 Page 2 of 3

apply to holders of state video franchises,⁴ such as AT&T California. Moreover, DIVCA provides that encroachment permits filed by state video franchise holders must be acted upon within 60 days of the submission of a complete application.⁵

Among the problems with the ordinance, the following provisions and characteristics of the Proposed SMF Ordinance would deprive AT&T California of its vested rights under California law, and deter AT&T from further investing in its communications infrastructure in San Francisco:

- The proposed process would take far longer than 60 days, even under ideal conditions. The proposal would be more burdensome and time-consuming than the current process, which has taken, on average, approximately 220 days to complete. The pretense of labeling a significant portion of the required process as "pre-application" is a transparent and unlawful attempt to circumvent the 60 day requirement. Allowing the 60 day requirement to be sidestepped so easily would render it meaningless.
- Even after the identification of multiple possible locations, proposed Section 2714(g)(4) would allow the Department of Public Works ("DPW") to outright deny access to the right-of-way, in direct contravention of Section 7901.
- 3. The proposed ordinance would deny AT&T California its vested right to use the ROW by forcing it to use private property instead of the ROW (*see, e.g.,* Section 2712(d)(4)).
- 4. The proposed requirements regarding landscaping, street trees, murals and maintenance in perpetuity, as well as the applicable "in lieu" fees (Sections 2710 and 2711), impose unreasonable and unlawful costs on AT&T California's use of its vested ROW rights.
- 5. The requirement that AT&T California permit its infrastructure to be "used for a mural" (Section 2711(a)) would damage AT&T property, and thus amount to a taking without compensation.
- 6. Imposing the costs of relocation (Section 2721(a),(b)), indemnification (Section 2727), insurance (Section 2728), undergrounding (Section 2730(b)), dual function (Section 2712(d)(8)), litter removal (Section 2722(c)), graffiti removal (Section 2722(d)), inspection (Section 2722(e)), recordkeeping (Section 2722(f)) and arbitrary fees (Section 2729) would place an unreasonable burden on AT&T California's use of the ROW, and impose impermissible fees for use of the ROW. (See Gov't Code Section 50030; AG Opinion No. 52-56, July 2, 1953.) Moreover, the relocation requirements exceed municipal authority to require relocation at a utility's expense. (See, e.g., Pasadena Metro Blue Line Const. Authority v. Pacific Bell TeL Co., 140 Cal.App.4th 658, 664 (2006).)

⁴ See Public Utilities Code Section 5885(a).

⁵ Public Utilities Code Section 5885(c).

Supervisor Scott Wiener May 1, 2014 Page 3 of 3

- 7. The Proposed SMF Ordinance would declare, often based on vague and subjective criteria, vast portions of the City to be "disfavored," including areas (a) that are undergrounded, (b) with completed or planned "major capital improvements," (c) "known for having a high level of pedestrian traffic," (d) "adjacent to or that will affect the view of" a historic or potentially historic site, (e) "significant to City pattern," (f) "defining City form," (g) "having an important street view for orientation," (h) having "excellent" or "good" views, (i) adjacent to a park or open space, and (j) adjacent to an elementary or middle school. (See Section 2704(c).) AT&T California would be prohibited from placing a surface mounted facility in all of these areas, unless it could "show that no other option is available." (Id. (emphasis added).) By state law and California Supreme Court precedent, AT&T California has a vested right to use the ROW; it cannot be prohibited from using vast portions of the ROW, except as a "last resort."
- 8. The requirement that AT&T California take on the responsibilities of a "property owner" (Section 2710(b)(1)), presumably without any of the rights of a "property owner," would impose unreasonable costs and obligations on use of the ROW.
- 9. The attempt to require use of a "licensed engineer" (Section 2712(d)(5)) is contrary to state law. (See, Bus. & Prof Code Section 6746 et seq.)
- 10. Finally, the denial of all pending applications for certain deficiencies (Section 2723(b)(1)(C)), and the potential imposition of a \$1,000 per day fine on AT&T California for graffiti illegally placed by others (Section 2723(b)(2)), constitute overbroad and excessive regulation of the ROW.

Each of these provisions independently violates AT&T California's rights under state law. Cumulatively, the Proposed SMF Ordinance evidences a broad disregard for state law, and a taking, without compensation, of AT&T California's vested right to the ROW. AT&T California strongly urges significant amendment of the Proposed SMF Ordinance to address the issues identified above and bring the proposal into compliance with California law.

Sincerely,

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David J. Miller

cc:

Andres Power, Legislative Aide (Andres.Power@sfgov.org) Marc Blakeman, Regional Vice President-External Affairs (blakeman@att.com) Tedi Vriheas, Director-External Affairs (tedi@att.com) **BOARD of SUPERVISORS**



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

NOTICE OF PUBLIC HEARING

LAND USE AND ECONOMIC DEVELOPMENT COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

NOTICE IS HEREBY GIVEN THAT the Land Use and Economic Development Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date:

Monday, May 5, 2014 and Monday, May 12, 2014 (The Chair will take public comment and entertain a motion to continue to 5/12/14, for final action by the Committee)

Time: 1:30 p.m.

Location:

on: Committee Room 263, located at City Hall 1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject: File No. 140319. Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

If the legislation passes, it would establish a number of fees charged to obtain a Surface-Mounted Facility Site Permit. If DPW cannot require installation of appropriate landscaping in the vicinity of the Surface-Mounted Facility, an in-lieu fee shall be charged in the amount specified in Public Works Code, Sections 802(h) and 807(f), for the installation of one tree, which would be deposited into DPW's "Adopt-A-Tree" fund, in addition to a \$7,500 sidewalk landscaping payment fee. An in-lieu fee shall be charged in the amount specified for the cost of one mural, along with subsequent graffiti protection and maintenance, which would be deposited into DPW's "StreetSmARTS" program. The mural fee shall be reimbursed to the permittee if a mural is added to the Surface-Mounted Facility. The following fees shall be charged to reimburse administrative costs to City departments for review of an application or preferred location list: 1) a non-refundable fee for review of preferred location list: \$150 for DPW's review, \$286 for the Planning Department's review of each location, and \$396 for the Recreation and Park Department's review; 2) if applicable, the applicant shall pay a non-refundable hearing fee of \$150 for each hearing; 3) a non-refundable application fee of \$150; and 4) a non-refundable inspection fee not-to-exceed \$500. Fees established may be adjusted each year to reflect changes in the relevant Consumer Price Index (CPI) as determined by the Controller. Beginning in FY2015-2016, additional fees may be charged to recover actual costs incurred by DPW, and shall be charged on a time and materials basis.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public record and shall be brought to the attention of the Members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, Room 244, City Hall, 1 Dr. Carlton Goodlett Place, San Francisco CA 94102. Information relating to the proposed fee is available in the Office of the Clerk of the Board and agenda information relating to this matter will be available for public review on Friday, May 2, 2014 and Friday, May 9, 2014.

Angela Calvillo, Clerk of the Board

DATED: April 24, 2014 PUBLISHED/POSTED: April 28, 2014 & May 4, 2016

Orig. LU Comm. Cleck C: COB, Leg. Dep City and County of San Francisco

Member, Board of Supervisors District 8

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н. - А.	SCOTT WIENER 威善高	ao Ang Ri SAN Ali III
DATE:	May 6 th , 2014	6 7 6 7 6 C C C C C C C C C C C C C C C
TO:	Angela Calvillo Clerk of the Board of Supervisors	01 NI
FROM:	Supervisor Scott Wiener Chairperson, Land Use and Econnic Development Committee	· · · · · · · · · · · · · · · · · · ·
RE:	Land Use and Economic Development Committee	

Pursuant to Board Rule 4.20, as Chair of the Land Use and Economic Development Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, May 13th, 2014, as a Committee Report:

140319 Public Works Code - Surface-Mounted Facility Site Permits

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings.

This matter will be heard in the Land Use and Economic Development Committee on Monday, May 12th. 2014, at 1:30 p.m.

Ausberry, Andrea

From: Sent: To: Subject: Caldeira, Rick (BOS) Thursday, April 17, 2014 4:36 PM Ausberry, Andrea Fwd: Sup. Breed wishes to cosponsor 140319

Please process

Begin forwarded message:

From: "Johnston, Conor (BOS)" <<u>conor.johnston@sfgov.org</u>>

Date: April 17, 2014 at 4:01:35 PM PDT

To: "Caldeira, Rick (BOS)" <<u>rick.caldeira@sfgov.org</u>>

Cc: "Power, Andres" <<u>andres.power@sfgov.org</u>>, Kearstin Krehbiel <<u>kearstin@sfbeautiful.org</u>> Subject: Sup. Breed wishes to cosponsor 140319

Rick,

Please add Sup. Breed as a cosponsor to:

140319 [Public Works Code - Surface-Mounted Facility Site Permits] Sponsor: Wiener

Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted Facility Site Permits; to set fees for obtaining such permits; to make the provisions of the Ordinance retroactive; and making environmental findings. 4/1/14; ASSIGNED UNDER 30 DAY RULE to the Land Use and Economic Development Committee. 4/14/14; REFERRED TO DEPARTMENT.

Thanks.

Conor Johnston Office of Supervisor London Breed 415-554-6783

Sign up for Supervisor Breed's Newsletter <u>here</u> or visit www.londonbreed.org Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
□ 1. For reference to Committee.	· · ·
An ordinance, resolution, motion, or charter amendment.	· · · · ·
2. Request for next printed agenda without reference to Committee.	
3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning "Supervisor	inquires"
5. City Attorney request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
8. Substitute Legislation File No. 140319	
9. Request for Closed Session (attach written motion).	
10. Board to Sit as A Committee of the Whole.	
11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the follo	wing:
Small Business Commission Vouth Commission Ethics Con	-
Planning Commission Building Inspection Commission	sion
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperati	ve
Sponsor(s):	
Supervisors Wiener, Breed and Chiu	
Subject:	
Public Works Code - Surface-Mounted Facility Site Permits	
The text is listed below or attached:	
Ordinance amending the Public Works Code to establish the requirements for Surface-Mounted to set fees for obtaining such permits; to make the provisions of the ordinance retroactive; and r findings.	
Signature of Sponsoring Supervisor:	ang

For Clerk's Use Only: