

# SAN FRANCISCO PLANNING DEPARTMENT

### МЕМО

1650 Mission St.

DATE:	January 5, 2015	Suite 400 San Francisco, CA 94103-2479
TO:	Angela Calvillo, Clerk of the Board	Reception: 415.558.6378
FROM:	Sarah Jones, Environmental Review Officer, Planning Department	
RE:	Appeal of the Categorical Exemption for 312 Green Street, Assessor's Block 0114, Lot 016 Planning Department Case No. 2012.0635E	Planning Information: <b>415.558.6377</b>
DATE:	January 13, 2015	

Attached is the Planning Department's memorandum to the Board of Supervisors regarding the appeal of the categorical exemption for 312 Green Street. We have also mailed copies of the memorandum to the project sponsor and appellant.

If you have any questions regarding this matter, please contact Shelley Caltagirone at 415-558-6625 or shelley.caltagirone@sfgov.org.

Thank you.

HEARING

RECEIVED AFTER THE ELEVEN-DAY DEADLINE, BY NOON, PURSUANT TO ADMIN. CODE, SECTION 31.16(b)(5) (Note: Pursuant to Catifornia Government Code, Section 65009(b)(2), information received at, or prior to, the public hearing will be included as part of the official file.)



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# SAN FRANCISCO PLANNING DEPARTMENT

### MEMO

1650 Mission St. Suite 400 San Francisco, CA 94103-2479.

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

Categorical	Exemption	Appeal
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# **312 Green Street**

DATE:	January 6, 2015	415.5		
TO:	Angela Calvillo, Clerk of the Board of Supervisors	-		
FROM:	Sarah B. Jones, Environmental Review Officer – (415) 558-9048	Planni Inforn		
	Shelley Caltagirone – (415) 558-6625	415.		
RE:	Planning Case No. 2012.0635E			
	Appeal of Categorical Exemption for 312 Green Street			
HEARING DATE:	January 13, 2015			
ATTACHMENTS:	Attachment A – November 24, 2014 Appeal Letter from Attorney Ryan Petterson,			
	Zacks & Freedman, P.C., representing Jack Oswald and Anneke Seley (Exhibit A			
	of Letter of Appeal is the January 15, 2013 Exemption from Environmental			
	Review and January 10, 2013 Preservation Team Review Form)			
DDA IECT CDANCA	D: Branne and Granner Komber (415) 021 5456			

**PROJECT SPONSOR:**Bruno and Suzanne Kanter, (415) 921-5456**APPELLANT:**Ryan Petterson, Zacks & Freedman, P.C., representing Jack Oswald and Anneke<br/>Seley, (415) 956-8110

#### INTRODUCTION

This memorandum and the attached documents are a response to the letter of appeal to the Board of Supervisors (the "Board") regarding the Planning Department's (the "Department") issuance of a Categorical Exemption under the California Environmental Quality Act ("CEQA Determination") for the proposed 312 Green Street project (the "Project").

The Department, pursuant to Title 14 of the CEQA Guidelines, issued a Categorical Exemption under Case No. 2012.0635E for the Project on January 15, 2013 finding that the proposed Project is exempt from the California Environmental Quality Act (CEQA) as a Class 1 categorical exemption. The Department issued a second Categorical Exemption under Case No. 2013.1652DV for the modified Project on October 16, 2014 with the issuance of the Discretionary Review – Abbreviated Analysis Report finding that the modified Project is still exempt from the California Environmental Quality Act (CEQA) as a Class 1 categorical exemption.

The decision before the Board is whether to uphold the Department's decision to issue categorical exemptions and deny the appeal, or to overturn the Department's decision to issue categorical exemptions and return the project to the Department staff for additional environmental review.

#### SITE DESCRIPTION & EXISTING USE

The project is located on the north side of Green Street, between Castle and Montgomery Streets, Block 0114, Lot 016. The subject property is located within the RM-1 (Residential Mixed, Low Density) District, the Telegraph Hill North Beach Residential Special Use District, and the 40-X Height and Bulk District. The subject property is 18.5 feet wide and 57.5 feet deep and is located at the crest of a hill, laterally sloping down in both directions. The property is developed with a single-family two-story dwelling which has full lot coverage.

#### PROJECT DESCRIPTION

The Categorical Exemption for the Project issued on January 15, 2013 approved widening the garage door; installing new siding and trim at first floor facade; and, remodeling the entry stars to comply with current building code. The Categorical Exemption for the modified Project issued on October 16, 2014 approved constructing a third floor and fourth floor addition to a two-story single-family residence. The third story addition encroaches 10'-6" into the 15'-0" required rear yard. Included in the proposal were exterior stairs from the third story to the fourth story which also encroach into the required rear yard.

#### BACKGROUND

On January 15, 2013, the Department determined that the Project was categorically exempt under CEQA Class 1 – Existing Facilities, and no further environmental review was required.

On October 16, 2014, the Department affirmed in the Discretionary Review – Abbreviated Analysis Report that the modified Project was categorically exempt under CEQA Class 1 – Existing Facilities, and no further environmental review was required.

On November 24, 2014, an appeal of the Categorical Exemption Determination was filed by Zacks & Freedman, P.C.

#### **CEQA GUIDELINES**

#### **Categorical Exemptions**

Section 21084 of the California Public Resources Code requires that the CEQA Guidelines identify a list of classes of projects that have been determined not to have a significant effect on the environment and are exempt from further environmental review.

In response to that mandate, the State Secretary of Resources found that certain classes of projects, which are listed in CEQA Guidelines Sections 15301 through 15333, do not have a significant impact on the environment, and therefore are categorically exempt from the requirement for the preparation of further environmental review.

The CEQA State Guidelines Section 15301(e)(2), or Class 1, provides an exemption from environmental review for additions to existing structures provided that the addition will not result in an increase of more than 50 percent of the floor area of the structures before the addition, or 2,500 square feet,

whichever is less. The Class 1 Categorical Exemption also allows for demolition and removal of individual small structures including up to three single-family residences. Therefore, the proposed work would be exempt under Class 1.

In determining the significance of environmental effects caused by a project, CEQA State Guidelines Section 15064(f) states that the decision as to whether a project may have one or more significant effects shall be based on substantial evidence in the record of the lead agency. CEQA State Guidelines 15604(f)(5) offers the following guidance: "Argument, speculation, unsubstantiated opinion or narrative, or evidence that is clearly inaccurate or erroneous, or evidence that is not credible, shall not constitute substantial evidence. Substantial evidence shall include facts, reasonable assumption predicated upon facts, and expert opinion supported by facts."

#### APPELLANT ISSUES AND PLANNING DEPARTMENT RESPONSES

The concerns raised in the November 24, 2014 Appeal Letter are cited below and are followed by the Department's responses.

Issue 1: The Appellant contends that "the subject property is one of the last remaining structures, in terms of size and shape, from the post-1906 to 1915 reconstruction period...that maintains its original size and shape."

**Response 1**: The Planning Department reviewed the property to determine if it would be eligible for listing on the California Register, thereby qualifying as a historic resource per CEQA regulations. It is not eligible as either an individual historic resource or as a contributor to an eligible historic district. The building was constructed in 1907 by an unknown builder/architect. The building was then substantially altered in 1934 when the front angled bay was added and the original wood siding was replaced with stucco. In 2001, the stucco was replaced with the current cedar shingles. The original windows have also been replaced with aluminum-framed sliding sashes. While the original footprint of the building remains, the distinctive period details and original form have been removed or altered. For these reasons, the building does not appear to be eligible for its design under Criterion 3. The building does not retain integrity from this period and it is not an important example of reconstruction architecture. Furthermore, research did not reveal any associations with events or persons related to the history of San Francisco or the nation. Therefore, the building does not appear to be eligible for information potential under Criterion 4.

The memorandum prepared by Garavaglia Architecture and addressed to the Board, dated November 21, 2014, concurs that the integrity of the property is historically and materially compromised. The memorandum does not find that the property or the immediate area qualify as historic resources under CEQA. Neither does the memorandum find that the project would cause a significant adverse impact to historic resources.

Issue 2: The Appellant contends that the Project's additional height and bulk will disrupt the existing massing patterns on the block and should be set further back from the from to differentiate the new vertical addition from the original structure. The Appellant raises multiple other design issues, including the Project's effect on air circulation, privacy, natural light, neighborhood lot coverage ratios, and private views.

**Response 2:** As the property is not a historic resource and is not immediately adjacent to historic resources, no impact to historic resource could be caused by the Project design. The design was subject to the Residential Design Guidelines (RDGs) and Planning Code restrictions, neither of which are subjects pertinent to this appeal of the Categorical Exemption determination. As background, the following evaluation of the project per the RDGs from the Discretionary Review report has been provided.

The RDT [Residential Design Team] determined that the proposed overall scale, design, and fenestration pattern is consistent with neighborhood character. There are many other full fourstory buildings in the neighborhood, and the proposed 3rd and 4th stories are appropriately set back five feet from the existing front building wall and serves as a transition between the setbacks of the neighboring four-story buildings. The proposed rear extension matches the building depth of the neighboring buildings and will have a negligible effect neighboring rear yards' access to light and air. The project is comparable to the others in the immediate context in terms of square footage and lot size. The proposed light well meets Residential Design Guidelines in terms of size and alignment. The proposed parapet is designed as an architectural feature that is contextual. There are no exceptional or extraordinary circumstances that relate to the project.

The Department and the Planning Commission have reviewed the Project and found that the design complies with the City's guidelines.

Issue 3: The Appellant contends that the Project "likely constitutes a de facto demolition of the existing building."

**Response 3:** The Department reviewed the Project for compliance with Planning Code Section 317 regulating removal of dwelling units and found that the Project would not be considered a de facto demolition per the Planning Code.

Issue 4: The Appellant contends that the seismic separation between buildings will be inadequate and that the soil stability of the site will be compromised.

**Response 4:** The Appellant has not provided substantial evidence to support a reasonable possibility that the project could result in significant geotechnical impacts.

Compliance with the Building Code and Slope Protection Act would ensure that the proposed project would be constructed in a manner that would not significantly affect slope stability or otherwise affect the project site or neighboring properties. The Appellant has not provided any evidence that the Building Code and Slope Protection Act are insufficient to address geotechnical concerns.

DBI may require additional site specific reports, analysis, and monitoring in compliance with the Building Code and the Slope Protection Act to ensure the structural integrity of the site and slope stability. Thus, the existing regulatory program and requirements are sufficient to ensure that the proposed project would not result in a significant impact related to slope stability and would not affect nearby properties.

#### CONCLUSION

No substantial evidence supporting a fair argument that a significant environmental effect may occur as a result of the project has been presented that would warrant preparation of further environmental review. The Department has found that the proposed project is consistent with the cited exemption. The Appellants have not provided any substantial evidence or expert opinion to refute the conclusions of the Department.

For the reasons stated above and in the two CEQA Categorical Exemption Determinations, the CEQA Determination complies with the requirements of CEQA and the Project is appropriately exempt from environmental review pursuant to the cited exemption. The Department therefore recommends that the Board uphold the CEQA Categorical Exemption Determination and deny the appeal of the CEQA Determination.

### ATTACHMENT A

November 24, 2014 Appeal Letter from Attorney Ryan Petterson, Zacks & Freedman, P.C., representing Jack Oswald and Anneke Seley (Exhibit A of Letter of Appeal is the January 15, 2013 Exemption from Environmental Review and January 10, 2013 Preservation Team Review Form)

# ZACKS & FREEDMAN

A PROFESSIONAL CORPORATION

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235 Montgomery Street, Suite 400 San Francisco, California 94104 Telephone (415) 956-8100 Facsimile (415) 288-9755 www.zulpc.com

November 24, 2014

#### VIA HAND DELIVERY

Interim President Katy Tang c/o Angela Calvillo, Clerk of the Board San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102

Re: Appeal of CEQA Categorical Exemption Determination Planning Case No. 2012.0635E Building Permit Application No. 2013.11.13.1794 <u>312 Green Street</u>

Dear Interim President Tang and Honorable Members of the Board of Supervisors:

This office represents appellants Jack Oswald and Anneke Seley, the adjacent neighbors to the east of the proposed project at 312 Green Street (BPA No. 2013.11.13.1794, the "Project"). The Appellants oppose the above-captioned Project, *inter alia*, on the grounds that the Project's categorical exemption ("CatEx") determination violates the California Environmental Quality Act ("CEQA").

Pursuant to San Francisco Administrative Code Section 31.16, Appellants hereby appeal the January 15, 2013 CatEx determination. A true and correct copy of the determination is attached hereto as **Exhibit A**. A true and correct copy of the proposed Project plans is attached hereto as **Exhibit B**. A copy of this letter of appeal will be concurrently submitted to the Environmental Review Officer.

The Project received a CatEx under CEQA Guidelines Section 15301(e), for a minor alteration of an existing structure. However, the proposed Project is anything but minor. It will approximately double the height and triple the living-space square-footage of the circa 1907 home, creating a flat wall of structures at the crest of Green Street on Telegraph Hill.

The Project implicates a number of adverse environmental impacts beyond what would usually be expected from minor alterations, including but not limited to:

• The subject property is one of the last remaining structures, in terms of size and shape, from the post-1906 to 1915 reconstruction period. While the fabric and façade of this building have been altered, it is one of the few remaining structures from this period in the area that maintains its original size and shape. Since the subject property is at the Interim President Katy Tang November 24, 2014 Page 2

crest of a hill, the Project's additional height and bulk will disrupt the existing massing patterns on the block. At a minimum, the addition should be set further back from the front to differentiate the new vertical addition from the original structure (contextual massing).

- The Project does not comply with the Residential Design Guidelines, as detailed in the enclosed materials.
- The proposed structure will create a wall, blocking wind flow and substantially impacting air circulation.
- The proposed structure will cast a shadow in the mid- to late afternoon on Appellant's decks, solar panels, and rear yard. It will also reduce the amount of natural light entering Appellant's dining room, bedroom, and bathroom.
- The proposed roof deck will tower over Appellant's deck and a sufficient setback between the two decks has not been provided, impacting privacy.
- The Project's floor area-to-lot size ratio is substantially larger than that of other properties in the surrounding neighborhood.
- The effect of the structure will be to limit views of the city to the west from Appellant's property and will obstruct views from surrounding properties as well.
- The Project likely constitutes a de facto demolition of the existing building, not a remodel or minor alteration. There will be almost nothing left of the original structure if the Project is built as proposed.
- The Project does not provide the minimum seismic separation between the proposed additions and the adjacent structures. As a result, during an earthquake the new third and fourth floors may pose a danger to the adjacent structures due to earthquake pounding.
- The proposed Project will require foundation work that could undermine and destabilize adjacent soil and foundations of the adjacent buildings. Excavation for the Project likewise implicates significant runoff and drainage concerns given the Project's location at the crest of a hill.

The Project is not rightly subject to a CatEx under Guidelines Section 15301(e) because the Project will likely have significant unmitigated environmental impacts that have not been analyzed by the City and that are unusual for minor alteration projects. "[W]here there is a reasonable possibility that the activity will have a significant effect on the environment due to unusual circumstances," usage of categorical exemptions is not permissible. CEQA Guidelines § 15300.2(c). Effects on aesthetics and cultural resources can qualify for the "unusual Interim President Katy Tang November 24, 2014 Page 3

circumstances" exception. <u>Communities for a Better Env't v. California Res. Agency</u>, 103 Cal. App. 4th 98, 129 (2002), as modified (Nov. 21, 2002).

Appellants reserve the right to submit additional written and oral comments, bases, and evidence in support of this appeal to the City up to and including the final hearing on this appeal and any and all subsequent permitting proceedings or approvals for the Project. Appellants request that this letter and exhibits be placed in and incorporated into the administrative record for Case No. 2012.0635E.

Appellants respectfully request that the Board of Supervisors revoke the CatEx determination and require further environmental review pursuant to CEQA. If the CatEx determination is upheld, Appellants are prepared to file suit to enforce their and the public's rights.

Very truly yours,

ZACKS & FREEDMAN, P.C.

Ryon J. Petherson iby MP

Ryan J. Patterson Attorneys for Jack Oswald and Anneke Seley

cc: Sarah Jones, Environmental Review Officer San Francisco Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103 Sarah.B.Jones@sfgov.org

Encl.

# EXHIBIT A



SAN FRANCISCO

PLANNING

DEPARTMENT

CASE NO

# **CEQA** Categorical Exemption Determination

Property Information/Project Description PROJECTADDRESS St. 312 Green PERMIT NO. 2012,0635E Addition/ Alteration (detailed below)

Demolition (requires HRER if over 50 years old)

#### STEP 1 EXEMPTION CLASS

Class 1: Existing Facilities

Interior and exterior alterations; additions under 10,000 sq.ft.; change of use if principally permitted or with a CU.

#### **Class 3: New Construction**

Up to three (3) single family residences; six (6) dwelling units in one building; commercial/office structures under 10,000 sq.ft.; accessory structures; utility extensions.

STEP 2 CEQA IMPACTS (To be completed by Project Planner)

If ANY box is initialed below an Environmental Evaluation Application is required.

Transportation: Does the project create six (6) or more net new parking spaces or residential units? Does the project have the potential to adversely affect transit, pedestrian and/or bicycle safety (hazards) or the adequacy of nearby transit, pedestrian and/or bicycle facilities?

Air Quality: Would the project add new sensitive receptors (specifically, schools, colleges, universities, day care facilities, hospitals, residential dwellings [subject to Article 38 of the Health Code], and senior-care facilities)?

Hazardous Materials: Would the project involve 1) change of use (including tenant improvements) and/or 2) soil disturbance; on a site with a former gas station, auto repair, dry cleaners, or heavy manufacturing use, or on a site with underground storage tanks?

Phase I Environmental Site Assessment required for CEQA clearance (E.P. initials required)

Soll Disturbance/Modification: Would the project result in the soil disturbance/modification greater than two (2) feet below grade in an archeological sensitive area or eight (8) feet in non-archeological sensitive areas?

Refer to: EP ArcMap > CEQA CatEx Determination Layers > Archeological Sensitive Areas

Noise: Does the project include new noise-sensitive receptors (schools, colleges, universities, day care facilities, hospitals, residential dwellings, and senior-care facilities) fronting roadways located in the noise mitigation area? Refer to: EPArcMap > CEQA CatEx Determination Layers > Noise Mitigation Area

Subdivision/Lot-Line Adjustment: Does the project site involve a subdivision or lot-line adjustment on a lot with a slope of 20% or more? Refer to: EP ArcMap > CEQA CatEx Determination Layers > Topography

#### NOTE: If neither class applies, an Environmental Evaluation Application is required.

BLOCK/LOT(S)

PLANS DATED

1114/016

5/1/12

New Construction

NOTE:

Project Planner must initial box below before proceeding to Step 3.

#### **Project Can Proceed** With Categorical **Exemption Review.**

The project does not trigger any of the CEQA Impacts and can proceed with categorical exemption review.



P3 PROPERTY STATUS - HISTORICAL RESOURCE	<u>.</u>
erty is one of the following: (Refer to: San Francisco Property Information Map)	
Category A: Known Historical Resource GO TO STEP 5	· · · ·
Category B: Potential Historical Resource (over 50 years of age) GO TO STEP 4	
Category C: Not a Historical Resource or Not Age Eligible ( under 50 years of age )	DTOSTEP 6 See Case No.
	2012.0635E
P4 <b>PROPOSED WORK CHECKLIST</b> ( To be completed by Project Planner )	
ndition applies, please initial.	NOTE:
1. Change of Use and New Construction (tenant improvements not included).	Project Planner must check box below
2. Interior alterations/interior tenant improvements. Note: Publicly-accessible     spaces (i.e. lobby, auditorium, or sanctuary) require preservation planner     review.	before proceeding.
3. Regular maintenance and repair to correct or repair deterioration, decay, or damage to the building.	Project is not listed: GO TO STEP 5
4. Window replacement that meets the Department's Window Replacement Standards (does not includ storefront window alterations).	Project does not
<ol> <li>Garage work, specifically, a new opening that meets the Guidelines for Adding Garages and Curb Cuts, and/or replacement of garage door in an existing opening.</li> </ol>	conform to the scopes of work; GO TO STEP 5
6. Deck, terrace construction, or fences that are not visible from any	COTO DE LO
<ul> <li>immediately adjacent public right-of-way.</li> <li>7. Mechanical equipment installation not visible from any immediately adjacent</li> </ul>	Project involves 4 or more work
<ul> <li>public right-of-way.</li> <li>8. Dormer installation that meets the requirements for exemption from public</li> </ul>	descriptions: GO TO STEP 5
notification under <i>Zoning Administrator Bulletin: Dormer Windows</i> .	
9. Additions that are not visible from any immediately adjacent public right-of- way for 150' in each direction; does not extend vertically beyond the floor level of the top story of the structure or is only a single story in height; does not have a footprint that is more than 50% larger than that of the original building; and does not cause the removal of architectural significant roofing features.	Project involves less than 4 work descriptions: GO TO STEP 6

If condition applies, please initial.

2

1. Project involves a Known Historical Resource (CEQA Category A) as determined by Step 3 and conforms entirely to Scope of Work Descriptions listed in Step 4. (Please initial scopes of work in STEP 4 that apply.)

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SAN FRANCISCO PLANNING DEPARTMENT FALL 2011

2. Interior alterations to publicly-accessible spaces.

#### Determination for CEQA Categorical Exemption

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3. Window replacement of original/historic windows that are not "in-kind" but are is consistent with existing historic character.	NOTE: If ANY box is initialed in STEP 5,
<ol> <li>Façade/storefront alterations that do not remove, alter, or obscure character-defining features.</li> </ol>	Preservation Planner MUST review & initial below.
5. Raising the building in a manner that does not remove, alter, or obscure character-defining features.	Further Environmental Review Required.
<ul> <li>6. Restoration based upon documented evidence of a building's</li> <li>historic condition, such as historic photographs, plans,</li> <li>physical evidence, or similar buildings.</li> </ul>	Based on the information provided, the project requires an <i>Environmental Evaluation Application</i> to be submitted.
7. Addition(s), including mechanical equipment that are minimally visible from a public right of way and meets the Secretary of the Interior's Standards for Rehabilitation.	GO TO STEP 6 Preservation Planner Initials
B. Other work consistent with the Secretary of the Interior     Standards for the Treatment of Historic Properties	
Specify:	Project Can Proceed With Categorical Exemption Review.
* ApX 9. Reclassification of property status to Category C	The project has been reviewed by the Preservation Planner and can proceed with categorical
Age 1     S. Heclassification of property status to Category C     Resource     Resource	exemption review.
* Attach Historic Resource Evaluation Report	GO TO STEP 6 Preservation Planner Initials
b. Other, please specify: PTR FORMON, data 1/10/2013 (attached) * Requires initial by Senior Preservation Planner / Preservation Courdingtor	
STEP 6 CATEGORICAL EXEMPTION DETERMINATION (To be	e completed by Project Planner )
Further Environmental Review Required. Proposed Project does not meet scopes of work in either:	
(Check all that apply)	8700
Step 2 (CEQA Impacts) or	* STOP! Must file Environmental
Step 5 (Advanced Historical Review)	Evaluation Application.
No Further Environmental Review Required. Project is categorically e	exempt under CEQA.
6 m A	the last
Planer's Signature	
TinaTan	

Print Name

Once signed and dated, this document constitutes a categorical exemption pursuant to CEQA Guidelines and Chapter 31 of the Administrative Code.



# SAN FRANCISCO PLANNING DEPARTMENT

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## **PRESERVATION TEAM REVIEW FORM**

				1650 Mission St. Suite 400
Preservation Team Meeting Date:	05/29/2012	Date of Form Completion	01/10/2013	San Francisco,
PROJECT INFORMATION:				CA 94103-2479
Planner:	Address:			Reception: 415.558.6378
Shelley Caltagirone	312 Green Street	1 11 <u>3 3507 11 11 1</u>		Fax:
Block/Lot:	Cross Streets:	这些遗传了 解释意义		415.558.6409
1114/016	Castle & Montgom	ery Streets		Planning
GEQA Category:	Art. 10/11	BPA/Case No.:		Information: 415.558.6377
В	No	2012.0635E		
PURPOSE OF REVIEW		PROJECT DESCRIPTION:		-
CEQA ( Article 10/11	Preliminary/PIC	1	mo/New Construction	
	05/01/2012			1
DATE OF PLANSUNDER REVIEW:	05/01/2012			
PROJECT ISSUES:	让小学教育会		<b>清晰,非常明白。在</b> 那些	
S ls the subject Property an elig	ible historic resource	e?		1
If so, are the proposed change	es a significant impa	ct?		
Additional Notes:				
Reviewed by team to determine if the property is eligible as a historic resource.				
		· · · ·		
				1
PRESERVATION TEAM REVIEW:			THE CAR BEACH	- -
Historic Resource per CEQA		(Yes	• No* C N/A	
Individual		Historic Distric		-
Property is individually eligible for inclusion in a Property is eligible for inclusion in a California			-	
California Register under one or i		Register Historic District/Co	ntext under one or	
following Criteria: more of the following Criteria:				
Criterion 1 - Event:	CYes ( No	Criterion 1 - Event:	( Yes € No	
Criterion 2 -Persons:	(`Yes ( No	Criterion 2 -Persons:	( Yes ( No	
Criterion 3 - Architecture:	( Yes ( No	Criterion 3 - Architecture;	C Yes 🕢 No	
Criterion 4 - Info. Potential:	CYes ( No	Criterion 4 - Info. Potential:		
Period of Significance:		Period of Significance:		
		Contributor CNon-Co	ontributor	N

Complies with the Secretary's Standards/Art 10/Art 11	C Yes	CiNo	€N/A
CECA Material Impairment:	() Yes	<u>C</u> No	
Needs More Information:	C Yes	C No _	
Requires Design Revisions:	C Yes	CN¤	
Defento Residential Design Team	C: Yes	⊖No	

\* If No is selected for Historic Resource per CEQA, a signature from Senior Preservation Planner or Preservation Coordinator is required.

#### PRESERVATION TEAMCOMMENTS

The two-story, wood-frame, vernacular single-family building does not appear to be eligible for listing on the California Register either as an individual resource or as a contributing resource to a district. The building was constructed in 1907 by an unknown builder/architect. The building was then substantially altered in 1934 when the front angled bay was added and the original wood siding was replaced with stucco. In 2001, the stucco was replaced with the current cedar shingles. The original windows have also been replaced with aluminum-framed sliding sashes. While the original footprint of the building remains, the distinctive period details and original form have been removed or altered. For these reasons, the building does not appear to be eligible for its design under Criterion 3. The building does date to the reconstruction period following the 1906 Earthquake and Fire; however, the building does not retain integrity from this period and is not an important example of reconstruction architecture. Furthermore, research did not reveal any associations with events or persons related to the history of San Francisco or the nation. Therefore, the building does not appear to be eligible under Criteria 1 or 2 either. The property does not appear eligible for information potential under Criterion 4.

Signature of a Senior Preservation Pla	

1-15-2013

SAN FRANCISCO

Supplemental Information Form for Historical Resource Evaluation: 312 Green Street - p. 12 of 19

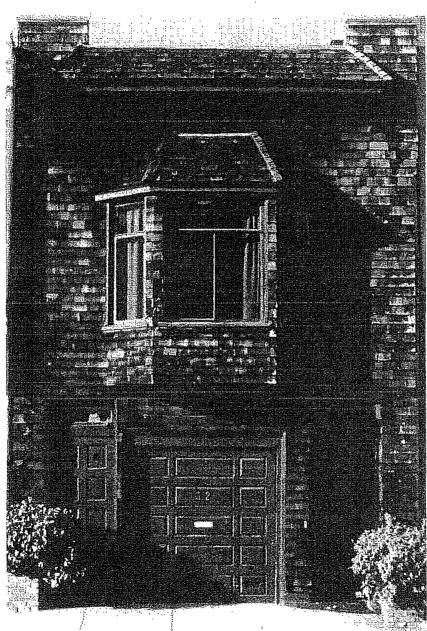
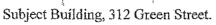
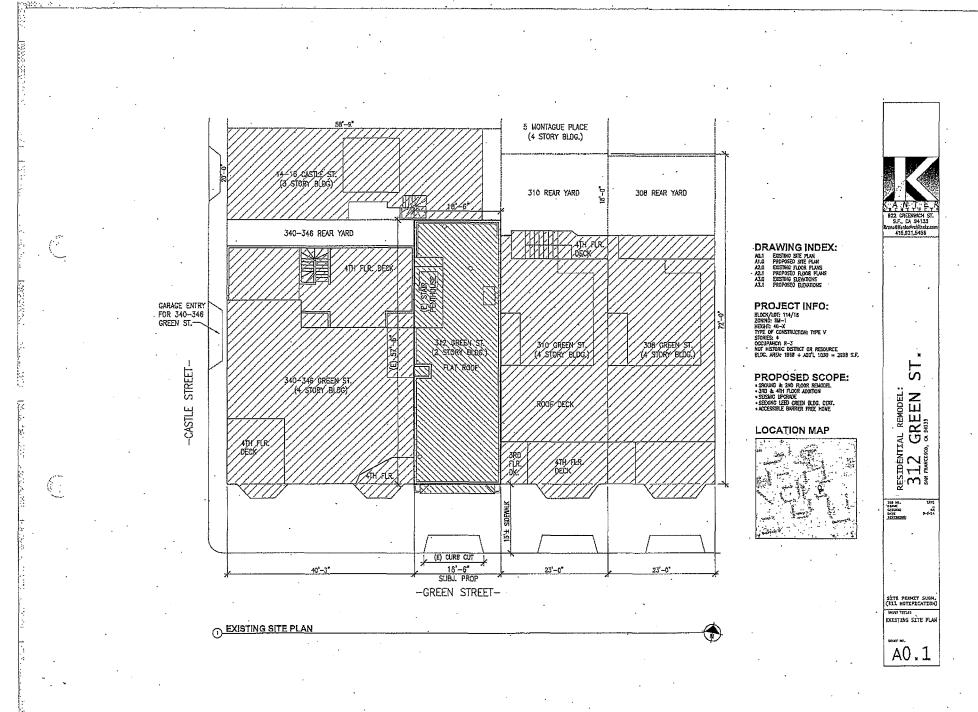


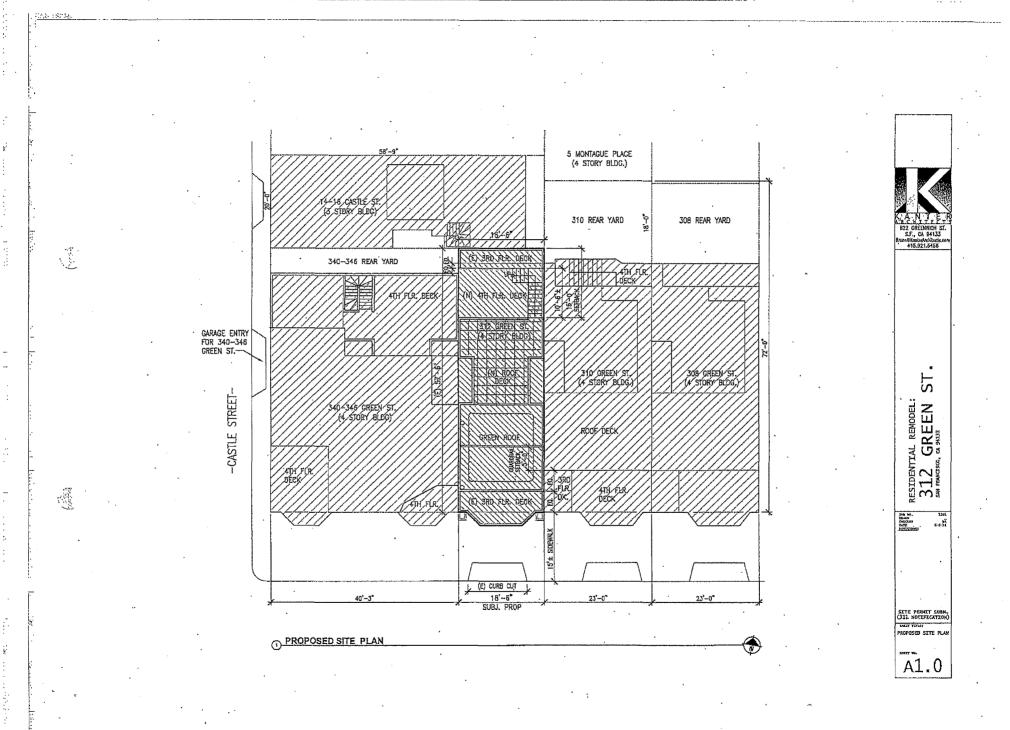
EXHIBIT D: Current photographs of the subject property and adjacent buildings.

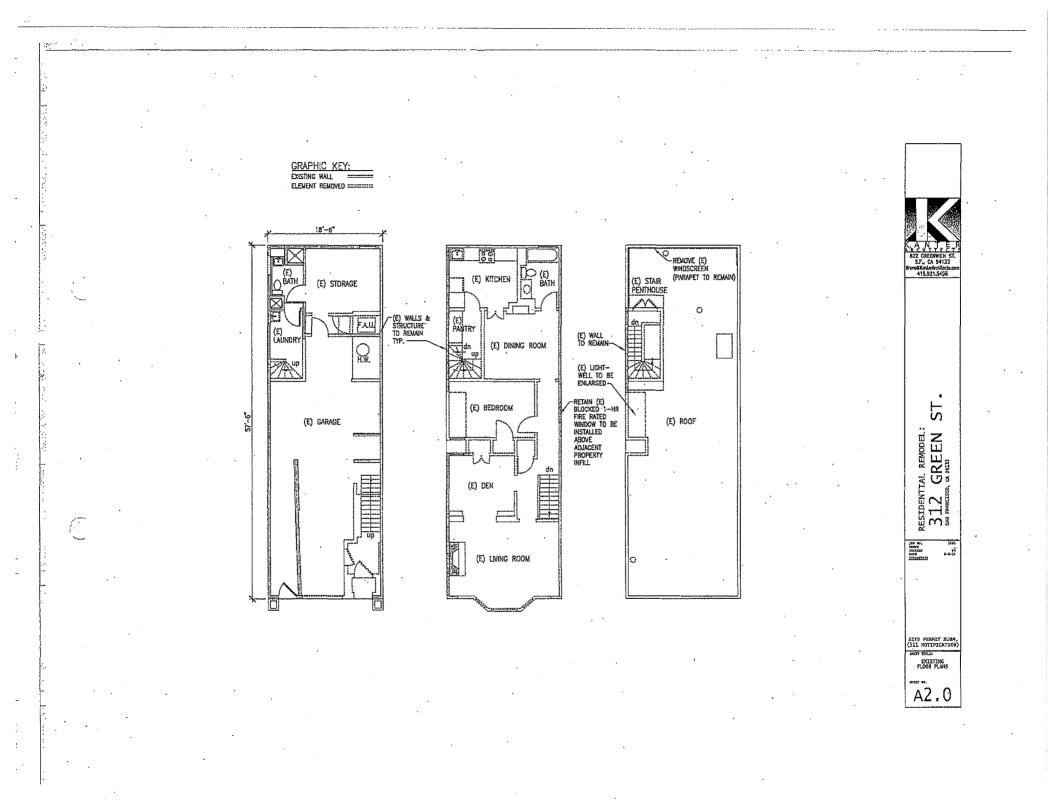


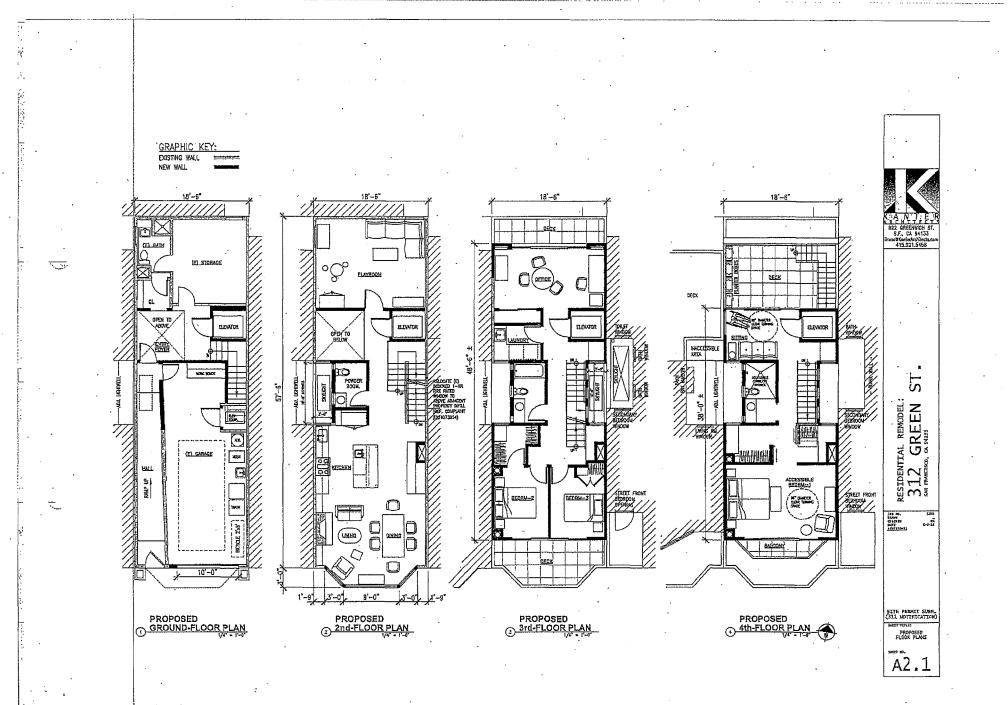
# EXHIBIT B

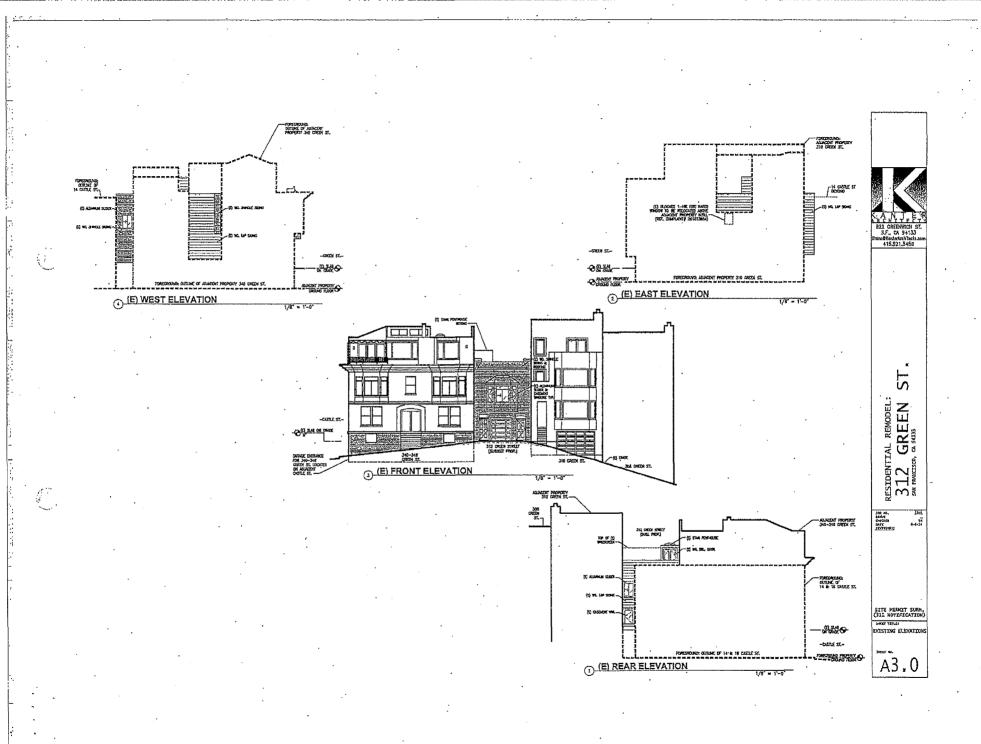


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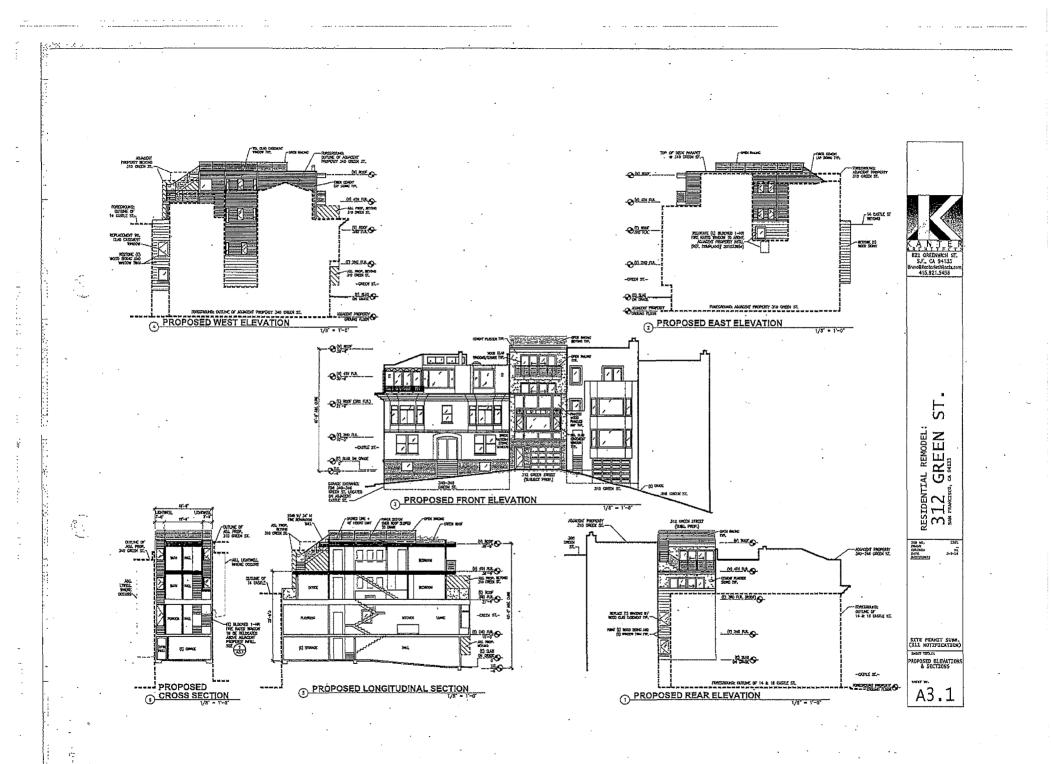








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## SAN FRANCISCO PLANNING DEPARTMENT

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### Disclaimer for Review of Plans

The San Francisco Planning Code requires that the plans of certain proposed projects be provided to members of the public prior to the City's approval action on the project. Accordingly, any images of plans featured on this website are provided for the primary purpose of facilitating public input prior to the City's action. The City and County of San Francisco does not own the copyright to these images. Please be aware that the unauthorized reproduction, distribution, or alteration of these images may result in a violation of Federal Copyright Law (17 U.S.C.A. Sections 101 et seq.) and that any party who seeks to reproduce or alter these images does so at his or her own risk.

Additionally, plans provided on this website are limited to site plans, elevations and/or section details (floor plans and structural details may not be included). These are DRAFT PLANS being provided for public review PRIOR to the City's approval action on the project. Final plans may differ from those that are currently available for review.

MEMO

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

#### Memo

# EXHIBIT C

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ANDREW M. ZACKS (SBN 147794) RYAN J. PATTERSON (SBN 277971) CKS & FREEDMAN, P.C. 235 Montgomery Street, Suite 400 San Francisco, CA 94104 (415) 956-8100

Attorneys for Appellants Jack Oswald and Anneke Seley

#### SAN FRANCISCO BOARD OF SUPERVISORS

Planning Case No. 2012.0635E

DECLARATION OF PATRICK BUSCOVICH IN SUPPORT OF CEOA APPEAL

I, Patrick Buscovich, declare as follows:

I am a licensed civil and structural engineer, practicing for 35 years in San 1. Francisco, California. I make this declaration in support of the above-captioned appeal. Unless otherwise stated, I have personal knowledge of the facts stated herein and, if called as a witness, could and would testify competently thereto.

2. This is an appeal of the Planning Department's determination that the proposed project at 312 Green Street (Case No. 2012.0635E) is categorically exempt from the California Environmental Quality Act (CEQA) under CEQA Guidelines § 15301(e). The project sponsor proposes to enlarge a modest, 1906 reconstruction-era house at the crest of Green Street on Telegraph Hill by adding two additional stories and a roof deck, making it a four-story structure and more than doubling its habitable square footage. The project required a variance because the new third floor and a fourth-floor exterior staircase will encroach into the required rear yard.

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3. I have been retained to evaluate whether the proposed project may result in significant adverse environmental impacts. I have conducted a site visit to the project 28 area and have reviewed plans submitted in connection with the proposed project. While

> -1-DECLARATION OF PATRICK BUSCOVICH IN SUPPORT OF APPEAL

my evaluation is continuing. I have identified the following potential significant 2 environmental impacts:

3 4. The subject property is one of the last remaining structures, in terms of size and shape, from the post-1906 to 1915 reconstruction period. While the fabric and 4 5 facade of this building have been altered, it is one of the few remaining structures from this period in the area that maintains its original size and shape. Since the subject 6 7 property is at the crest of a hill, the project's additional height and bulk will disrupt the 8 existing massing patterns on the block. At a minimum, the addition should be set further 9 back from the front to differentiate the new vertical addition from the original structure 10 (contextual massing).

5. The proposed structure will create a wall, blocking wind flow and substantially impacting air circulation.

6. The proposed structure will cast a shadow in the mid- to late afternoon on Appellant's decks, solar panels, and rear yard. It will also reduce the amount of natural light entering Appellant's dining room, bedroom, and bathroom.

7. The proposed roof deck will tower over Appellant's deck and a sufficient setback between the two decks has not been provided, impacting privacy.

18 8. The effect of the structure will be to limit views of the city to the west 19 from Appellant's property and will obstruct views from surrounding properties as well.

209. The project likely constitutes a de facto demolition of the existing building, not a remodel or minor alteration. There will be almost nothing left of the 21 22 original structure if the project is built as proposed.

23 10. The project does not provide the minimum seismic separation between the 24 proposed additions and the adjacent structures. As a result, during an earthquake the new 25third and fourth floors may pose a danger to the adjacent structures due to earthquake pounding. 26

27 11. The proposed project will require foundation work that could undermine 28 and destabilize adjacent soil and foundations of the adjacent buildings. Excavation for the

> -2-DECLARATION OF PATRICK BUSCOVICH IN SUPPORT OF APPEAL

235 MONTGOMERY STREET, SUITE 400 ZACKS & FREEDMAN, P.C. SAN FRANCISCO, CALIFORNIA 94104 1

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project likewise implicates significant runoff and drainage concerns given the project's location at the crest of a hill. 12. I declare, under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Dated: November 21, 2014 Patrick Buscovich 235 MONTGOMERY STREET, SUITE 400 SAN FRANCISCO, CALIFORNIA 94104 -3-DECLARATION OF PATRICK BUSCOVICH IN SUPPORT OF APPEAL

ZACKS & FREEDMAN, P.C.

# EXHIBIT D



582 MARKET ST. SUITE 1800 SAN FRANCISCO, CA 94104

T: 415.391.9633 F: 415.391.9647

www.garavaglia.com

## **MEMORANDUM**

Date: November 21, 2014

To: Interim President Katy Tang c/o Angela Calvillo, Clerk of the Board San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102

From: Jacqui A. Hogans, Architectural Conservator

Project: 312 Green Street

Re: CEQA Appeal

Via: e-mail

Dear Ms. Tang,

This memorandum is in regards to the CEQA appeal for the above-captioned property. Our concerns regarding the proposed project, and its impact on the surrounding area's historic character, is described below:

The existing massing of 312 Green Street is in line with the historic urban context of the Telegraph Hill area. Even though much of the building's historic and material integrity has been compromised, the massing--its two-story design fits in with the surrounding buildings--is appropriate for the area. While not within the Telegraph Hill Historic District, 312 Green Street is typical of the scale of the residences constructed in the area after the 1906 earthquake and fires. The area consisted primarily of small-scale residential buildings of various architectural styles. If the proposed alteration is to take place, which includes the addition of two floors, then the block's original character will be obliterated. It will tower over the building at 340-346 Green Street, further changing the small-scale character of the area.

As always, please let us know if you have any questions or concerns.

Best Regards,

Jacqui/A. Hogans Architectural Conservator

Ryan Patterson, Zacks & Freedman, P.C.

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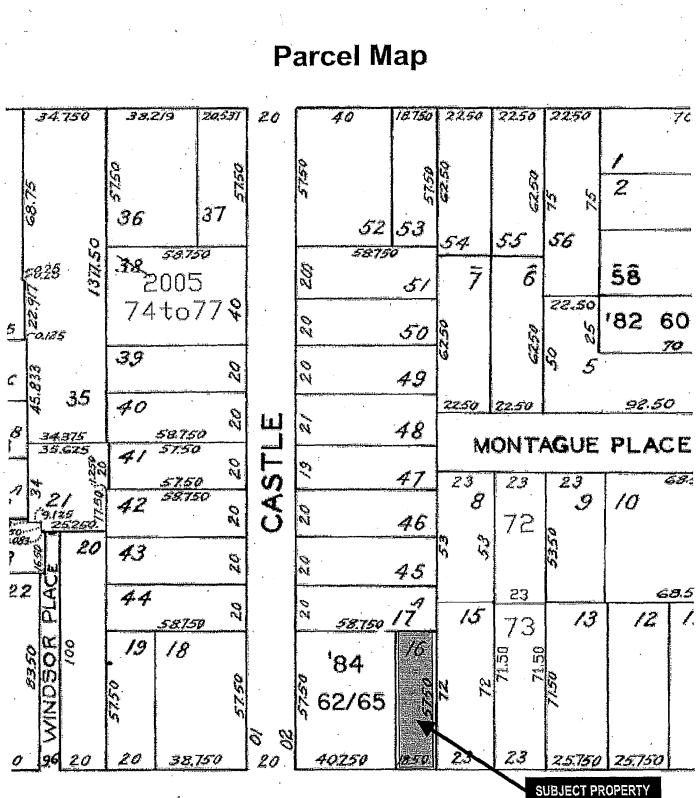
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Page 2 of 2

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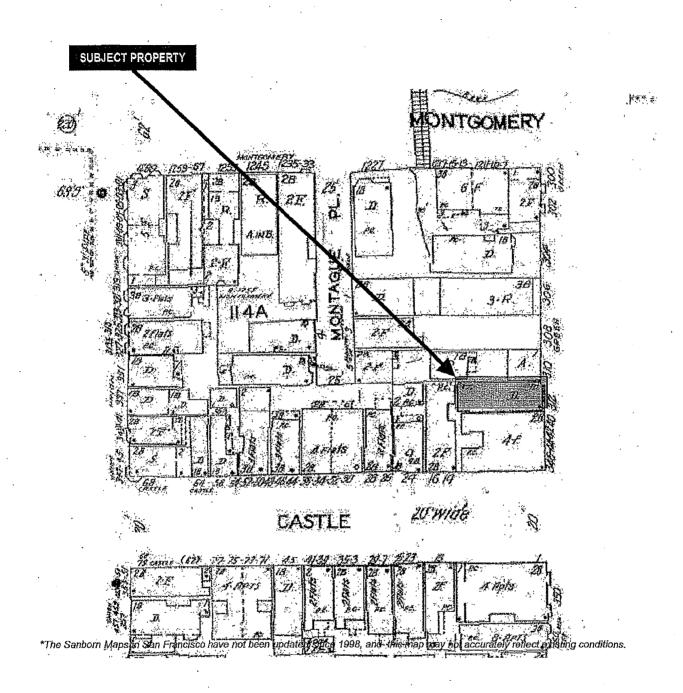
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Discretionary Review Hearing Case Number 2013.1652DV 312 Green Street

300000-077

SAN FRANCISCO PLANNING DEPARTMENT

# Sanborn Map\*



Discretionary Review Hearing Case Number 2013.1652DV 312 Green Street

SAN FRANCISCO PLANNING DEPARTMENT

## **Aerial Photo**

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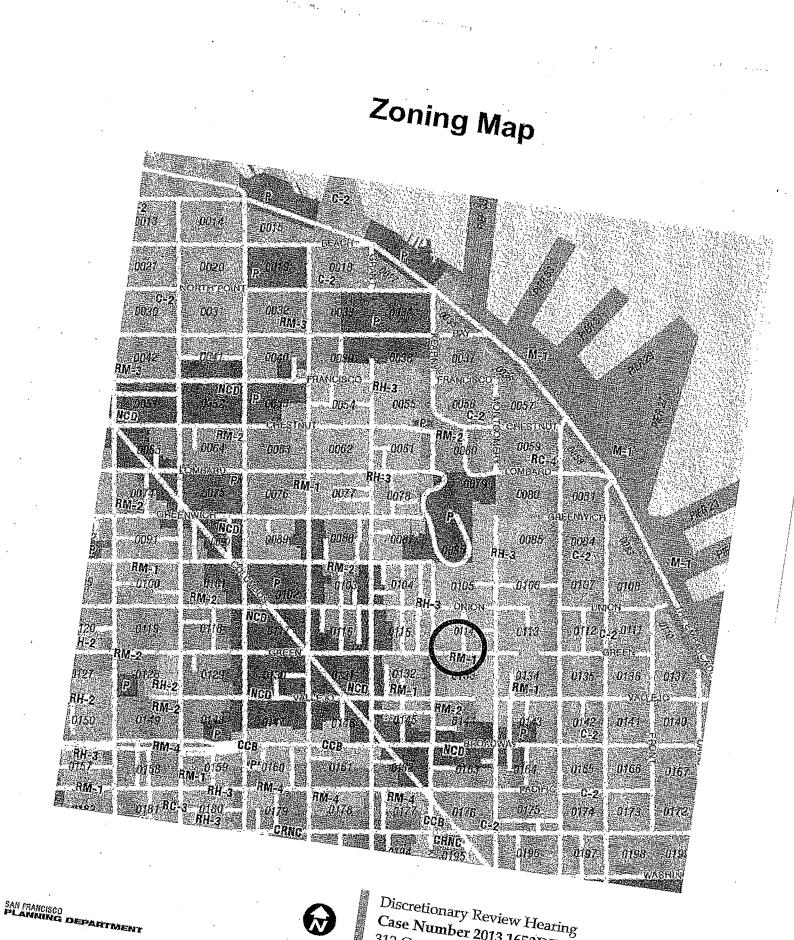
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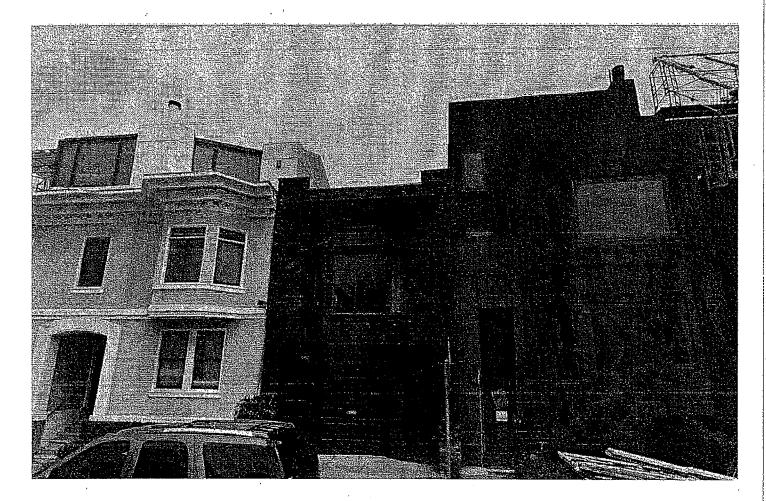


Discretionary Review Hearing Case Number 2013.1652DV 312 Green Street



Discretionary Review Hearing Case Number 2013.1652DV 312 Green Street

Site Photo



Discretionary Review Hearing Case Number 2013.1652DV 312 Green Street

SAN FRANCISCO PLANNING DEPARTMENT



#### SAN FRANCISCO PLANNING DEPARTMENT

1650 Mission Street Suite 400 San Francisco, CA 94103

#### NOTICE OF BUILDING PERMIT APPLICATION (SECTION 311/312)

On November 13, 2013 the Applicant named below filed Building Permit Application No. 2013.11.13.1794 with the City and County of San Francisco.

PROP	ERTYINFORMATION	APP	LICANT INFORMATION
Project Address:	312 Green Street	Applicant:	Bruno and Suzanne Kanter
Cross Street(s):	Castle and Montgomery Streets	Address:	312 Green Street
Block/Lot No .:	0114/016	City, State:	San Francisco, CA 94133
Zoning District(s):	RM-1 / 40-X Telegraph Hill, North Beach Residential SUD	Telephone:	(415) 921-5456

You are receiving this notice as a property owner or resident within 150 feet of the proposed project. You are not required to take any action. For more information about the proposed project, or to express concerns about the project, please contact the Applicant listed above or the Planner named below as soon as possible. If you believe that there are exceptional or extraordinary circumstances associated with the project, you may request the Planning Commission to use its discretionary powers to review this application at a public hearing. Applications requesting a Discretionary Review hearing must be filed during the 30-day review period, prior to the close of business on the Expiration Date shown below, or the next business day if that date is on a week-end or a legal holiday. If no Requests for Discretionary Review are filed, this project will be approved by the Planning Department after the Expiration Date.

Members of the public are not required to provide personal identifying information when they communicate with the Commission or the Department. All written or oral communications, including submitted personal contact information, may be made available to the public for inspection and copying upon request and may appear on the Department's website or in other public documents.

	PROJECT DESCRIPTION	
Number of Parking Spaces	1	No Change
Number of Dwelling Units	1	No Change
Number of Stories	2	4
Building Height	21'-6"	40 <sup>2</sup> -0"
Rear Yard	0 feet	No Change
Building Depth	57'-6"	No Change
Side Setbacks	None	No Change
Front Setback	None	No Change
Building Use	Residential	No Change
PROJECT FEATURES	EXISTING	PROPOSED
☑ Rear Addition	□ Side Addition	Vertical Addition
□ Change of Use	Image: Façade Alteration(s)	Front Addition
Demolition	New Construction	☑ Alteration
	PROJECT SCOPE	

The proposal is to construct a third floor and fourth floor addition to a two-story single family residence. The third story addition encroaches 10'-6" into the 15'-0" required rear yard. Included in the proposal are exterior stairs from the third story to the fourth story which also encroach into the required rear yard. The subject dwelling is currently noncomplying and occupies the full lot. This proposal requires a variance application for construction within the required rear yard. Variance 2013.1652V will be noticed separately.

The issuance of the building permit by the Department of Building Inspection or the Planning Commission project approval at a discretionary review hearing would constitute as the Approval Action for the project for the purposes of CEQA, pursuant to Section 31.04(h) of the San Francisco Administrative Code.

For more information, please contact Planning Department staff:

Planner:Kate ConnerTelephone:(415) 575-6914E-mail:kate.conner@sfgov.org

Notice Date: Expiration Date:

中文詢問請電: (415) 575-9010

Para información en Español llamar al: (415) 575-9010

#### **APPLICATION FOR Discretionary Review**

1. Owner/Applicant Information

DR APPLICANT'S NAME: Jack Oswald and Anneke Seley

DR APPLICANT'S ADDRESS:	•		ZIP CODE:	TELEPHONE:
310 Green Street	•	• • •	94133	(415)272-6200

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- C.

Application for Discretionary Review

PROPERTY OWNER WHO IS DOING THE PROJECT ON WHICH YOU ARE REQUESTING DISCRETIONARY REVIEW NAME: Kantor Architects

ADDRESS: 822 Greenwich St.	-	ZIP CODE; 94133	TELEPHONE: (415) 921-5456	
		·		

CONTACT FOR DR APPLICATION:

Same as Above		
ADDRESS:	ZIP CC	DDE: TELEPHONE:
		( )
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312 Green SI						94133
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Change of Use 🗌	Change of Hours 🗌	New Construction 🔀	Alterations 🗌	Demolition 🛛	.Other 🗌

**RM 1** 

Additions to Building: Rear 🔀 Front 🔀 Height 🛛 Side Yard 🗌 Single-family dwelling Present or Previous Use:

Not clear Proposed Use:

2013, 11., 13, 1794 Building Permit Application No.

Date Filed:

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#### 4. Actions Prior to a Discretionary Review Request

Prior Actien	YES	i No	, ,
Have you discussed this project with the permit applicant?	× IX		
Did you discuss the project with the Planning Department permit review planner?	· <b>X</b>		
Did you participate in outside mediation on this case?		: [3	

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#### 5. Changes Made to the Project as a Result of Mediation

If you have discussed the project with the applicant, planning staff or gone through mediation, please summarize the result, including any changes there were made to the proposed project.

Few modifications were introduced with only slight impact on our property. The latest proposal added an insufficient light well not corresponding properly to ours; the rooftop stair and elevator penthouse has been modified

SAN FRANCISCO PLANNING DEPARTMENT V.08 07.2012

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1. What are the reasons for the requesting Discretionary Review? The project meets the minimum standards of the Planning Code. What are the exceptional and extraordinary circumstances that justify Discretionary Review of the project? How does the project conflict with the City's General Plan or the Planning Codes Priority Policies or the Residential Design Guidelines? Please be specific and site specific sections of the Residential Design Guidelines.

A. We are adjacent neighbors to the East of 312 Green Street and we believe the proposed new dwelling plans on file as building permit application number 2013.11.13.1794 do not meet the **General Plan Priority Policy** (Planning Code Section 10 1. 1 (b)(8)) to conserve and to protect existing housing and neighborhood character. To implement this policy, and address the significant problems in design with projects such as this the Planning Commission adopted specific residential guidelines restricting such inappropriate speculative development in our community:

ARWARTER AND AND A DATE

B. The **Residential Design Guidelines** (RDG) focus on six core **Design Principles** (RDG p. 5), the first of which is "Ensure that the building's scale is compatible with the surrounding buildings," the second of which is "ensure that the building respects the mid-block open space," the third of which is "maintain light to adjacent properties by providing adequate setbacks." The new building proposed for 312 Green Street does not meet these three criteria (half of the total goals) and therefore is subject to Discretionary Review by the San Francisco Planning Commission.

C. The proposed plans fail to follow the *Building Scale Principles* (RDG p.5 and 7). As the subject project is on the smallest lot on the subject block proposed building is entirely out of proportion. The mass of the proposed building is excessive for the neighborhood context and the subject parcel.

D. The **Residential Design Guidelines** (p.7) state that "though each building will have its own unique features, proposed projects must be responsive to the overall neighborhood context. A sudden change in the building pattern can be visually disruptive." The plans provided by the project sponsor as part of the 311 mailing clearly illustrate the conflicts between this proposal and the goals of the San Francisco Planning Department. The proposed building is dramatically out of scale for this site. The project sponsor seeks to put a very large house on a tiny lot and burdens the adjacent properties with significant negative impacts.

E. The East side lightwell proposed for this project is insufficient to meet the *RDG* (p 16 - 17) for preservation of critical natural light sources. The size and location of the light well proposed does not comply with the long-standing Planning Commission practice requiring *matching* light wells to preserve the guality of habitable spaces on adjacent properties.

- F. **The Residential Design Guidelines** (p. 16) calls for the elimination of parapets through the use of fire rated roofing materials to reduce loss of natural light to adjacent properties.
- G. The privacy of surrounding homes will be significantly impacted and the project sponsor has failed to implement measures specified in *RDG* (p17)

2. The Residential Design Guidelines assume some impacts to be reasonable and expected as part of construction. Please explain how this project would cause unreasonable impacts. If you believe your property, the property of others or the neighborhood would be adversely affected, please state who would be affected, and how:

A. The neighborhood would be adversely affected by the change in character associated with the inappropriate scale of the proposed structure.

B. As the neighbors directly a adjacent to the East of proposed building, we would be directly affected. Replacing the current structure with four stories without rear yard setback compliance will limit the incoming natural light for my home.

D. The affect of the new building on our privacy and the enjoyment of our home cannot be overstated. The projection into the rear yard will both dominate our garden and create a direct view corridor into our windows.

E. Although the Planning Code does not protect private views from impacts of <u>code compliant</u> development, this project requests variances from the code which will significantly affect views from our home. Granting of such a variance would be materially injurious to surrounding properties

3. What alternatives or changes to the proposed project, beyond the changes (if any) already made would respond to the exceptional and extraordinary circumstances and reduce the adverse effects noted above in guestion 1?

- A. Limit the new structure to three floors of occupancy.
- B. Require a full and matching light well to be provided along the eastern property line.
- C. No variance from the rear yard setback requirements

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Jack Oswald and Anneke Seley 310 Green Street San Francisco, CA 94133

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February 6, 2014

Kate Conner Planning Department City of San Francisco 1650 Mission St Suite 400 San Francisco, CA 94103

Maria - Maria A

I am writing to you today concerning 312 Green Street to learn about the status of the permit application and to express significant concerns about the proposed plans that we have seen. What has been presented to us is a proposal for a substantial re-model and expansion that we believe is not in keeping with the neighborhood context, would impact light, air and privacy for several neighbors, and does not respect the historical nature of the original building. My wife and I have communicated with our neighbor on several occasions in an effort to better understand their intent and share our concerns. Though our concerns - as well as those of other neighbors - have been expressed, it appears that the proposed project does not take them into account. It is our opinion that the owners of 312 Green Street have consistently pushed to maximize their addition with little regard or acknowledgment of the valid and reasonable concerns communicated to them regarding neighborhood scale, light, air, and privacy. Below is a list of concerns that may not be complete. Every one of these concerns has been expressed on more than one occasion to the owners of 312 Green St and each one has been ignored, or not responded to in any way.

Specifically, we are concerned by the following things based on what we know so far:

- 1. Height and Massing and Historical Significance. The overall height and massing is not fitting with the neighborhood and existing streetscape. Given that the structure was built in 1907, it is a potential historic resource and should be treated as such. In addition, we would have expected that a significant setback (approximately 15 feet) from the street would be necessary for any new floors to be added as clearly stated in the Planning code and indicated in the Residential Design Guidelines. Also, we would expect the design, size and massing of any new additions would be minimally visible to someone on the sidewalk across the street to the South, per common Planning Department practices. None of these have been taken into account in the proposed design.
- 2. No Rear Setback. There are no rear setbacks for the lot. As it is, the building fills the entire lot and the proposed new structure would fill the same envelope. In so doing, the proposed new floors would block significant light and

air to our back yard, which we use regularly, as well as other neighbors to the East and also the neighbor to the West.

- 3. **Privacy.** The new overall proposed height with a large roof deck would remove all privacy that we have for the following areas:
  - a. Roof Deck, which we use regularly (The proposed new roof deck would tower over ours and there would remain no privacy)
  - b. Master Bathroom and Master Bedroom
  - c. Guest Bath and Guest Bedroom (Whether from the proposed roof deck or any of the windows on the new proposed floors, it would be possible to peer directly into our bedrooms and bathrooms)
- 4. Light and Air Intrusion / Lightwell setback. The proposal has the new upper structure built to the property line on both the East and West sides. Doing so would block all light and air to our lightwell which is critical to the beneficial use and enjoyment of every floor in the home, especially the lower floors. This would be an equally important issue for the neighbor to the West of 312 Green St as well. We would expect no less than a 5ft setback from the existing lightwells on either side, yet none was proposed. It is our understanding from the Residential Design Guidelines that light wells should mirror each other.
- 5. Solar panel blockage. At the proposed new height, the solar panels that we had installed on the northern portion of our roof would be blocked a significant amount of the time and especially in the afternoon when they would be most beneficial to us as well as the community at large.

As noted above, we would have hoped that the owners of 312 Green St would discuss and legitimately attempt to address these concerns prior to submitting their permit application. We hope that you will encourage them to do so and we hope that we can all come to a mutually acceptable compromise.

Jack Oswald and Anneke Seley, Owners of 310 Green St 415 986 8300 jack@oswald.com

#### Applicant's Affidavit

Under penalty of perjury the following declarations are made:

a: The undersigned is the owner or authorized agent of the owner of this property.

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- b: The information presented is true and correct to the best of my knowledge.
- c: The other information or applications may be required.

Signature:

14 Date:

Print name, and indicate whether owner, or authorized agent:

(Owner / Authorized Agent (circle one)

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SAN CRANCISCO PLANNING DEPARTMENT V. #8.07.2012

# EXHIBIT F

Jack Oswald and Anneke Seley 310 Green St San Francisco, CA 94133 415 986 8300

November 20, 2014

To Whom It May Concern:

We hereby authorize Zacks & Freedman, P.C., including but not limited to Ryan J. Patterson, Esq., to file an appeal on our behalf of the CEQA Categorical Exemption Determination in Case No. 2012.0635E / 312 Green Street.

Signed,  $\Gamma$ Jack Oswald

Anneke Seley

1	PROOF OF SERVICE
2	Planning Case No.: 2012.11.13.1794
3	I, Michael Profant, declare that:
4	I am employed in the County of San Francisco, State of California. I am over the age of 18, and am not a party to this action. My business address is 235 Montgomery Street, Suite 400, San
5	Francisco, California 94104.
6	On November 24, 2014, I served:
7	LTR APPEAL OF CEQA CATEGORICAL EXEMPTION DETERMINATION
8	<u>Planning Case No. 2012.0635E</u> <u>Building Permit Application No. 2013.11.13.1794</u>
9	<u>312 Green Street, San Francisco, CA 94133</u>
10	in said cause addressed as follows:
11	Sarah Jones, Environmental Review Officer
12	San Francisco Planning Department 1650 Mission Street, Suite 400
13	San Francisco, CA 94103 email: Sarah.B.Jones@sfgov.org
14	
15	
16	<b>/XX/ (BY MAIL)</b> By placing a true copy thereof enclosed in a sealed envelope. I placed each such sealed envelope, with postage thereon fully prepaid for first-class mail, for
17	collection and mailing at San Francisco, California, following ordinary business practices.
18	practices.
19	<b>/XX/ (BY ELECTRONIC MAIL)</b> I caused the said document to be transmitted by
20	electronic mail to the addresses noted above.
21	
22	
23	I declare under penalty of perjury under the laws of the State of California that
24	the foregoing is true and correct. Executed on November 24, 2014 at San Francisco, California.
25	
26	
27	Michael Profant
28	
	-1- PROOF OF SERVICE

ZACKS & FREEDMAN, P.C. 235 Montgomery Street, Suite 400 San Francisco, California 94104