July 17, 2015

Ms. Angela Calvillo, Clerk Honorable Supervisor Jane Kim Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re:

Transmittal of Planning Department Case Number 2015-006759PCA:

Accessory Use Entertainment in Specified Western South of Market Districts

1650 Mission St. Suite 400

San Francisco, CA 94103-2479

415.558.6378

415.558.6409

415.558.6377

Reception:

Fax:

Planning Information:

Board File No. 150465

Planning Commission Recommendation: Approval

Dear Ms. Calvillo and Supervisor Kim,

On July 16, 2015, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance that would amend Planning Code Sections 703.2 and 803.3, introduced by Supervisor Kim. At the hearing the Planning Commission recommended approval.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manager of Legislative Affairs

cc:

Judith A. Boyajian, Deputy City Attorney Danny Yadegar, Aide to Supervisor Kim Andrea Ausberry, Office of the Clerk of the Board

Attachments:

Planning Commission Resolution Planning Department Executive Summary Project Name:

Planning Commission Resolution 19417

HEARING DATE JULY 16, 2015

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Accessory Use Entertainment in Specified WSOMA Districts

Case Number:2015-006759PCA [Board File No. 150465]Initiated by:Supervisor Kim / Introduced May 5, 2015Staff Contact:Diego R Sánchez, Legislative Affairs

diego.sanchez@sfgov.org, 415-575-9082

Reviewed by: Aaron Starr, Manager Legislative Affairs

aaron.starr@sfgov.org, 415-558-6362

Fax: **415.558.6409**

Planning Information: 415.558.6377

RECOMMENDING THAT THE BOARD OF SUPERVISORS ADOPT A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE SECTIONS 703.2 AND 803.3 TO ALLOW ACCESSORY USE ENTERTAINMENT WITH LIMITED LIVE PERFORMANCE PERMITS IN THE REGIONAL COMMERCIAL DISTRICT AND WESTERN SOUTH OF MARKET MIXED USE-GENERAL DISTRICT; AND ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on May 5, 2015, Supervisor Kim introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 150465, which would amend Planning Code Sections 703.2 and 803.3 to allow accessory use entertainment with Limited Liver Performance (LLP) permits in the Regional Commercial District (RCD) and Western South of Market Mixed Use-General District (WMUG);

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 16, 2015; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

MOVED, that the Planning Commission hereby recommends that the Board of Supervisors approve the proposed ordinance.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. Limited Live Performances are minor, appropriate and subordinate entertainment activities that accompany eating and drinking establishments. They are restricted to 200 square feet in size and generally must conclude by 10PM.
- Given the operational constraints, Limited Live Performances do not create significant adverse effects upon their surroundings and are compatible in most neighborhoods that allow commercial activities.
- 3. Limited Live Performances can help small businesses remain economically viable and alluring. They may also serve as a means to feature local artistic talent and provide forums for community gathering.
- 4. Under Resolution 18395 the Planning Commission recommended that the Board of Supervisors amend the Planning Code to create a Limited Live Performance permit for accessory live performances.
- 5. Ordinance 172-11 amended the Planning Code to create Limited Live Performance permits. Limited Live Performances (LLP) were permitted as accessory uses in most districts that allow commercial activity. However LLPs were not allowed in many areas of the South of Market Area neighborhood in part because the Western SOMA community planning process had yet to conclude and because the actual effects of LLPs on neighborhoods was unknown.
- 6. In the four years since their creation, LLPs have spread across the City. They have been well received by many neighborhoods. There have been relatively few complaints about LLPs.
- 7. Allowing LLPs in districts that allow the mixing of uses, such as the Regional Commercial District and the Western SoMa Mixed Use-General District, can contribute to the business vibrancy and livability of those areas, much like they have in other neighborhoods.
- 8. General Plan Compliance. The proposed amendments to the Planning Code are not addressed in the General Plan; the Commission finds that the proposed Ordinance is not inconsistent with the Objectives and Policies of the General Plan.

COMMERCE AND INDUSTRY ELEMENT **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

Preserve and promote the mixed commercial-residential character in neighborhood commercial districts. Strike a balance between the preservation of existing affordable housing and needed expansion of commercial activity.

Allowing LLPs in the RCD District adds to the mixed use character of that neighborhood commercial district by allowing another use to locate where an existing eating and drinking use exists.

OBJECTIVE 6

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

The Conditional Use authorization process will facilitate neighborhood-serving goods and services to locate in the City's neighborhood commercial districts. It will also provide a public process to help determine appropriate concentrations of particular retail uses, thereby encouraging diversity among the City's neighborhood commercial districts.

WESTERN SOMA AREA PLAN

OBJECTIVE 2.2

PROMOTE APPROPRIATE NEW NEIGHBORHOOD BUSINESS OPPORTUNITIES THAT CREATIVELY RESPOND TO NEIGHBORHOOD, CITYWIDE AND REGIONAL ECONOMIC NEEDS AND TRENDS

Policy 2.2.16

Differentiate large nighttime entertainment uses from smaller and complementary entertainment uses and permit these new less intense uses to the extent they enhance local neighborhood livability and neighborhood business viability

Allowing LLPs in the RCD and WMUG Districts recognizes that LLPs are a less intense use than uses requiring a Place of Entertainment Police Permit. It also recognizes that LLPs can help enhance the livability and business vitality in those Districts.

OBJECTIVE 5.1

REINFORCE THE DIVERSITY OF THE EXISTING BUILT FORM AND THE WAREHOUSE, INDUSTRIAL AND ALLEY CHARACTER

Policy 5.1.1

Promote, preserve and maintain the mixed use character of Western SoMa's small scale commercial and residential uses

Allowing LLPs in the RCD and WMUG Districts promotes, preserves and maintains the mixed use character of Western SOMA because it mingles performance activities with establishments that sell food

and/or beverages. It also respects the small scale of Western SOMA's commercial and residential uses as the LLP is restricted to be no more than a minor and complementary feature to a pre-existing principal use.

OBJECTIVE 8.1

REINFORCE THE IMPORTANCE OF THE ARTS BY PRESERVING AND ENHANCING **EXISTING ARTS USES**

Policy 8.1.2

Create, expand and protect space for the arts

Policy 8.1.10

Use arts and cultural activities to promote social inclusion and the cultural vitality of Western SoMa

Expanding the areas where LLPs are allowed to include the RCD and WMUG helps create spaces for artistic and cultural expression in the Western SOMA. This can help promote social inclusion and cultural vitality.

OBJECTIVE 8.3

PROTECT AND ENCOURAGE APPROPRIATE NEIGHBORHOOD ENTERTAINMENT USES

Allow entertainment uses in select areas under lower intensity circumstances and as a complementary activity in permitted uses

LLPs are low intensity activities which are required to be complimentary and subordinate to an eating and drinking establishment. The RCD and WMUG Districts are select areas of the Western SOMA, meeting this policy goal.

- 9. Planning Code Section 101 Findings. The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
 - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance will help preserve and enhance existing neighborhood serving retail uses by allowing a new activity to co-locate with an existing eating and drinking establishment. This expands the offerings of that existing establishment, which helps their economic sustainability.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance will help conserve and protect the existing mixed use Western SOMA neighborhood character and preserve the economic diversity of San Francisco's neighborhoods by allowing a new activity to locate within the space of an existing eating and drinking establishment.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance will not have an adverse effect on the City's supply of affordable housing because the Ordinance concerns itself with the regulation of retail uses.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking because the Ordinance concerns itself with the regulation of retail uses.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance will not cause displacement of the industrial or service sectors due to office development because the Ordinance is concerned with the regulation of retail uses. The proposed Ordinance does not have an effect on future opportunities for resident employment or ownership in these sectors.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance will not have an effect on City's preparedness against injury and loss of life in an earthquake as the Ordinance is concerned with the regulation of retail uses.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance will not have an effect on the City's Landmarks and historic buildings as the Ordinance is concerned with the regulation of retail uses.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance will not have an effect on the City's parks and open space and their access to sunlight and vistas as the Ordinance is concerned with the regulation of retail uses.

10. Planning Code Section 302 Findings. The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

Resolution 19417 July 16, 2015

CASE NO. 2015-006759PCA Accessory Use Entertainment in Specified WSOMA Districts

NOW THEREFORE BE IT RESOLVED that the Commission hereby recommends that the Board ADOPT the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on July 16, 2015.

Jonas P. Ionin Commission Secretary

AYES: Commissioners Antonini, Fong, Moore, Richards, Wu

NOES:

ABSENT: Commissioner Hillis

ADOPTED: July 16, 2015

Executive Summary Planning Code Text Change

HEARING DATE: JULY 16, 2015

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Project Name: Accessory Use Entertainment in Specified WSOMA Districts

Case Number: 2015-006759PCA [Board File No. 150465]
Initiated by: Supervisor Kim / Introduced May 5, 2015

Staff Contact: Diego Sánchez, Legislative Affairs

diego.sanchez@sfgov.org, 415-575-9082

Reviewed by: Aaron Starr, Manager Legislative Affairs

aaron.starr@sfgov.org, 415-558-6362

Recommendation: Recommend Approval

415.558.6409

Fax:

Planning Information: 415.558.6377

PLANNING CODE AMENDMENT

The proposed Ordinance would amend Planning Code Sections 703.2 and 803.3 to allow accessory use entertainment with Limited Live Performance (LLP) permits in the Regional Commercial District (RCD) and Western South of Market Mixed Use-General District (WMUG).

The Way It Is Now:

Planning Code Section 703.2 lists uses that may be considered accessory to principal or conditional uses in the Neighborhood Commercial Districts. An entertainment use requiring an LLP permit in the RCD cannot be considered an accessory use to another principal or conditional use. Instead this type of use is considered an Other Entertainment use, which is a prohibited use in RCD districts.

Planning Code Section 803.3 lists uses that may be considered accessory to principal or conditional uses in the Eastern Neighborhood Mixed Use Districts. An entertainment use requiring an LLP permit in the WMUG cannot be considered an accessory use to another principal or conditional use. Instead, this type of use is considered a Nighttime Entertainment use, which is a prohibited use in WMUG districts.

The Way It Would Be:

Planning Code Section 703.2 would consider an entertainment use requiring an LLP permit in the RCD an accessory use to another principal or conditional use, effectively allowing LLPs in the RCD districts.

Planning Code Section 803.3 would consider an entertainment use requiring an LLP permit in the WMUG an accessory use to another principal or conditional use, effectively allowing LLPs in the WMUG districts

ISSUES AND CONSIDERATIONS

History, Privileges and Operational Limits of LLPs

Prior to 2011 the Planning Code did not distinguish entertainment activities based on their size or intensity. Larger entertainment uses, such as nightclubs, were regulated in the same manner as smaller activities, such as a poetry recital in a café. All entertainment activities were considered principal uses and subject to the same regulations and restrictions. Where entertainment activities were allowed, they

often required Conditional Use authorization. Clearly, these regulations ignored the different land use impacts that distinct entertainment activities create.

In addition, these regulations were unnecessarily stifling to small business owners. The lack of distinction between types of entertainment activities resulted in the same permit costs for all entertainment activities. The permit costs to host a guitarist accompanying meal service were identical to those for a late-night dance party. In this situation, there was little incentive to add this type of offering to a restaurant, for example. The City was worse off as it lost the added economic activity from the hiring musicians and, presumably, the increased sales tax revenue that could be generated by the restaurant. It also lost the vibrancy that live entertainment provides the City.

The Limited Live Performance Permits Ordinance, effective as of October 2011, amended the Police and Planning Codes to create the LLP as a new entertainment activity. LLPs are accessory uses because they are minor, appropriate and subordinate activities to an eating and drinking establishment. Allowed activities include poetry, song, playing of recorded music by a live disc jockey and the playing of musical instruments. The LLP is limited in size to 200 square feet and the activity must conclude by 10PM. In the absence of significant public safety or nuisance concerns, the Director of the Entertainment Commission may extend the LLP operational hours to 11PM. However, this extension is not possible in five areas of the City or for the playing of recorded music by a live disc jockey.

Zoning Districts Permitting and Prohibiting LLPs

Because LLPs must accompany an eating and drinking use, they are allowed only in zoning districts that permit mixed use properties and that encourage commercial activity. These districts include the Neighborhood Commercial Districts (NCD) and many Eastern Neighborhood Mixed Use Districts (EN).

LLPs are not permitted in the RCD and WMUG zoning districts because the community planning process occurring at the time of the 2011 Ordinance's consideration, and encompassing a large segment of the South of Market neighborhood, including, but not exclusive of the areas from 13th Street/Division to 7th, between Mission Street and Bryant Street, had yet to conclude.⁴ The neighborhood's concerns about the compatibility between entertainment activities and residential uses and the lack of a track record on LLPs also informed the decision to prohibit LLPs.

¹ Ordinance 172-11 https://sfgov.legistar.com/View.ashx?M=F&ID=1561634&GUID=A5C33532-35E7-4637-966D-6822F06D909D

² Ordinance 100-13 expanded the scope of allowed activities to include recorded music presented by a live disc jockey. http://www.sfbos.org/ftp/uploadedfiles/bdsupvrs/ordinances13/o0100-13.pdf

³ The following areas prohibit an extension to 11PM: the North Beach Neighborhood Commercial District as defined in Planning Code Section 722.1; and the Polk Street Neighborhood Commercial District as defined in Planning Code Section 723.1; the Union Street Neighborhood Commercial District as defined in Planning Code Section 725.1; the north and south sides of Chestnut Street between the east side of Fillmore Street and the west side of Divisadero Street, and the north side of Lombard Street, between Fillmore Street and Divisadero Street.

⁴ Exhibit C: Map of Western SOMA zoning districts indicates the geographic extent of the Western SOMA community planning process

The City's Experience with LLPs

Since their inception in 2011, the number of LLPs has grown to approximately 65 as of June 2015.⁵ They are located across the City and are found in a wide variety of establishments that serve food and/or beverages for on-site consumption. They are known to provide an outlet for artistic expression to community musicians, poets and the like. They are also a relatively inexpensive means for business owners to expand their offerings and attract patrons.

The Entertainment Commission also reports that they receive relatively few complaints from the public about LLPs. In the last two years the Entertainment Commission reports that they have received roughly five complaints regarding the operation of LLPs. In general, the complaints received are often resolved by minor operational adjustments, such as closing venue windows and doors or moving speakers away from these locations. The small number of complaints is due in part to the fact that the vast majority of LLP activities conclude by 10PM and are restricted to a small size.

REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may recommend adoption, rejection, or adoption with modifications to the Board of Supervisors.

RECOMMENDATION

The Department recommends that the Commission recommend *approval* of the proposed Ordinance and adopt the attached Draft Resolution to that effect.

BASIS FOR RECOMMENDATION

The Department supports the proposed Ordinance because it relaxes land use regulations on a minor and incidental entertainment activity in zoning districts that already allow mixed use properties.

The operational restrictions that limit LLPs to be subordinate and complimentary to an eating and drinking establishment help assure that this entertainment activity is compatible with other uses in the vicinity. The small number of complaints that the Entertainment Commission has received regarding LLPs also demonstrates that they can successfully coexist with residential uses.

Allowing eating and drinking establishments in the RCD and WMUG districts to add an LLP use will help the economic sustainability of those businesses. It will also help to enliven those districts and increase the areas livability by introducing artistic and entertainment activities in neighborhood serving venues.

The Department believes that the RCD and WMUG are suitable districts to allow LLPs to locate. There exist a wide range of uses, including light industrial uses, institutional uses, residential uses and ground floor retail uses, as well as a number of mixed use properties in these districts. LLPs, when collocated with an eating and drinking establishment, would complement this existing character.

SAN FRANCISCO
PLANNING DEPARTMENT

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⁵ Exhibit D: Limited Live Performance Map shows the location of permitted LLPS across San Francisco

CASE NO. 2015-006759PCA Accessory Use Entertainment in Specified WSOMA Districts

Allowing LLPs in the RCD and WMUG satisfies a number of Western SOMA Area Plan policies including those seeking to differentiate large nighttime entertainment uses from smaller and complementary entertainment uses, those seeking to promote, preserve and maintain the mixed use character and those seeking to provide new spaces for artistic and cultural activities.

ENVIRONMENTAL REVIEW

The proposed Ordinance is not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.

PUBLIC COMMENT

As of the date of this report, the Planning Department has received a letter from the Small Business Commission in support of the proposed Ordinance (Exhibit E).

RECOMMENDATION: Recommendation of Approval

Attachments:

Exhibit A: Draft Planning Commission Resolution
Exhibit B: Board of Supervisors File No. 150465
Exhibit C: Map of Western SOMA zoning districts
Exhibit D: Limited Live Performance Map

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Exhibit E: Small Business Commission Letter

Executive Summary Planning Code Text Change

HEARING DATE: JULY 16, 2015

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Project Name: Accessory Use Entertainment in Specified WSOMA Districts

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Initiated by: Supervisor Kim / Introduced May 5, 2015

Staff Contact: Diego Sánchez, Legislative Affairs

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Reviewed by: Aaron Starr, Manager Legislative Affairs

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Recommendation: Recommend Approval

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PLANNING CODE AMENDMENT

The proposed Ordinance would amend Planning Code Sections 703.2 and 803.3 to allow accessory use entertainment with Limited Live Performance (LLP) permits in the Regional Commercial District (RCD) and Western South of Market Mixed Use-General District (WMUG).

The Way It Is Now:

Planning Code Section 703.2 lists uses that may be considered accessory to principal or conditional uses in the Neighborhood Commercial Districts. An entertainment use requiring an LLP permit in the RCD cannot be considered an accessory use to another principal or conditional use. Instead this type of use is considered an Other Entertainment use, which is a prohibited use in RCD districts.

Planning Code Section 803.3 lists uses that may be considered accessory to principal or conditional uses in the Eastern Neighborhood Mixed Use Districts. An entertainment use requiring an LLP permit in the WMUG cannot be considered an accessory use to another principal or conditional use. Instead, this type of use is considered a Nighttime Entertainment use, which is a prohibited use in WMUG districts.

The Way It Would Be:

Planning Code Section 703.2 would consider an entertainment use requiring an LLP permit in the RCD an accessory use to another principal or conditional use, effectively allowing LLPs in the RCD districts.

Planning Code Section 803.3 would consider an entertainment use requiring an LLP permit in the WMUG an accessory use to another principal or conditional use, effectively allowing LLPs in the WMUG districts

ISSUES AND CONSIDERATIONS

History, Privileges and Operational Limits of LLPs

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often required Conditional Use authorization. Clearly, these regulations ignored the different land use impacts that distinct entertainment activities create.

In addition, these regulations were unnecessarily stifling to small business owners. The lack of distinction between types of entertainment activities resulted in the same permit costs for all entertainment activities. The permit costs to host a guitarist accompanying meal service were identical to those for a late-night dance party. In this situation, there was little incentive to add this type of offering to a restaurant, for example. The City was worse off as it lost the added economic activity from the hiring musicians and, presumably, the increased sales tax revenue that could be generated by the restaurant. It also lost the vibrancy that live entertainment provides the City.

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LLPs are not permitted in the RCD and WMUG zoning districts because the community planning process occurring at the time of the 2011 Ordinance's consideration, and encompassing a large segment of the South of Market neighborhood, including, but not exclusive of the areas from 13th Street/Division to 7th, between Mission Street and Bryant Street, had yet to conclude.⁴ The neighborhood's concerns about the compatibility between entertainment activities and residential uses and the lack of a track record on LLPs also informed the decision to prohibit LLPs.

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The Entertainment Commission also reports that they receive relatively few complaints from the public about LLPs. In the last two years the Entertainment Commission reports that they have received roughly five complaints regarding the operation of LLPs. In general, the complaints received are often resolved by minor operational adjustments, such as closing venue windows and doors or moving speakers away from these locations. The small number of complaints is due in part to the fact that the vast majority of LLP activities conclude by 10PM and are restricted to a small size.

REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may recommend adoption, rejection, or adoption with modifications to the Board of Supervisors.

RECOMMENDATION

The Department recommends that the Commission recommend *approval* of the proposed Ordinance and adopt the attached Draft Resolution to that effect.

BASIS FOR RECOMMENDATION

The Department supports the proposed Ordinance because it relaxes land use regulations on a minor and incidental entertainment activity in zoning districts that already allow mixed use properties.

The operational restrictions that limit LLPs to be subordinate and complimentary to an eating and drinking establishment help assure that this entertainment activity is compatible with other uses in the vicinity. The small number of complaints that the Entertainment Commission has received regarding LLPs also demonstrates that they can successfully coexist with residential uses.

Allowing eating and drinking establishments in the RCD and WMUG districts to add an LLP use will help the economic sustainability of those businesses. It will also help to enliven those districts and increase the areas livability by introducing artistic and entertainment activities in neighborhood serving venues.

The Department believes that the RCD and WMUG are suitable districts to allow LLPs to locate. There exist a wide range of uses, including light industrial uses, institutional uses, residential uses and ground floor retail uses, as well as a number of mixed use properties in these districts. LLPs, when collocated with an eating and drinking establishment, would complement this existing character.

SAN FRANCISCO
PLANNING DEPARTMENT

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PUBLIC COMMENT

As of the date of this report, the Planning Department has received a letter from the Small Business Commission in support of the proposed Ordinance (Exhibit E).

RECOMMENDATION: Recommendation of Approval

Attachments:

Exhibit A: Draft Planning Commission Resolution
Exhibit B: Board of Supervisors File No. 150465
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Planning Commission Draft Resolution

HEARING DATE JULY 16, 2015

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Reviewed by:

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Aaron Starr, Manager Legislative Affairs aaron.starr@sfgov.org, 415-558-6362

RECOMMENDING THAT THE BOARD OF SUPERVISORS ADOPT A PROPOSED ORDINANCE THAT WOULD AMEND PLANNING CODE SECTIONS 703.2 AND 803.3 TO ALLOW ACCESSORY USE ENTERTAINMENT WITH LIMITED LIVE PERFORMANCE PERMITS IN THE REGIONAL COMMERCIAL DISTRICT AND WESTERN SOUTH OF MARKET MIXED USE-GENERAL DISTRICT; AND ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on May 5, 2015, Supervisor Kim introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 150465, which would amend Planning Code Sections 703.2 and 803.3 to allow accessory use entertainment with Limited Liver Performance (LLP) permits in the Regional Commercial District (RCD) and Western South of Market Mixed Use-General District (WMUG);

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 16, 2015; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

MOVED, that the Planning Commission hereby recommends that the Board of Supervisors **approve** the proposed ordinance.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. Limited Live Performances are minor, appropriate and subordinate entertainment activities that accompany eating and drinking establishments. They are restricted to 200 square feet in size and generally must conclude by 10PM.
- Given the operational constraints, Limited Live Performances do not create significant adverse effects upon their surroundings and are compatible in most neighborhoods that allow commercial activities.
- 3. Limited Live Performances can help small businesses remain economically viable and alluring. They may also serve as a means to feature local artistic talent and provide forums for community gathering.
- 4. Under Resolution 18395 the Planning Commission recommended that the Board of Supervisors amend the Planning Code to create a Limited Live Performance permit for accessory live performances.
- 5. Ordinance 172-11 amended the Planning Code to create Limited Live Performance permits. Limited Live Performances (LLP) were permitted as accessory uses in most districts that allow commercial activity. However LLPs were not allowed in many areas of the South of Market Area neighborhood in part because the Western SOMA community planning process had yet to conclude and because the actual effects of LLPs on neighborhoods was unknown.
- 6. In the four years since their creation, LLPs have spread across the City. They have been well received by many neighborhoods. There have been relatively few complaints about LLPs.
- 7. Allowing LLPs in districts that allow the mixing of uses, such as the Regional Commercial District and the Western SoMa Mixed Use-General District, can contribute to the business vibrancy and livability of those areas, much like they have in other neighborhoods.
- 8. **General Plan Compliance.** The proposed amendments to the Planning Code are not addressed in the General Plan; the Commission finds that the proposed Ordinance is not inconsistent with the Objectives and Policies of the General Plan.

COMMERCE AND INDUSTRY ELEMENT OBJECTIVE 6

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

Policy 6.3

Preserve and promote the mixed commercial-residential character in neighborhood commercial districts. Strike a balance between the preservation of existing affordable housing and needed expansion of commercial activity.

Allowing LLPs in the RCD District adds to the mixed use character of that neighborhood commercial district by allowing another use to locate where an existing eating and drinking use exists.

OBJECTIVE 6

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

The Conditional Use authorization process will facilitate neighborhood-serving goods and services to locate in the City's neighborhood commercial districts. It will also provide a public process to help determine appropriate concentrations of particular retail uses, thereby encouraging diversity among the City's neighborhood commercial districts.

WESTERN SOMA AREA PLAN

OBJECTIVE 2.2

PROMOTE APPROPRIATE NEW NEIGHBORHOOD BUSINESS OPPORTUNITIES THAT CREATIVELY RESPOND TO NEIGHBORHOOD, CITYWIDE AND REGIONAL ECONOMIC NEEDS AND TRENDS

Policy 2.2.16

Differentiate large nighttime entertainment uses from smaller and complementary entertainment uses and permit these new less intense uses to the extent they enhance local neighborhood livability and neighborhood business viability

Allowing LLPs in the RCD and WMUG Districts recognizes that LLPs are a less intense use than uses requiring a Place of Entertainment Police Permit. It also recognizes that LLPs can help enhance the livability and business vitality in those Districts.

OBJECTIVE 5.1

REINFORCE THE DIVERSITY OF THE EXISTING BUILT FORM AND THE WAREHOUSE, INDUSTRIAL AND ALLEY CHARACTER

Policy 5.1.1

Promote, preserve and maintain the mixed use character of Western SoMa's small scale commercial and residential uses

Allowing LLPs in the RCD and WMUG Districts promotes, preserves and maintains the mixed use character of Western SOMA because it mingles performance activities with establishments that sell food

and/or beverages. It also respects the small scale of Western SOMA's commercial and residential uses as the LLP is restricted to be no more than a minor and complementary feature to a pre-existing principal use.

OBJECTIVE 8.1

REINFORCE THE IMPORTANCE OF THE ARTS BY PRESERVING AND ENHANCING **EXISTING ARTS USES**

Policy 8.1.2

Create, expand and protect space for the arts

Policy 8.1.10

Use arts and cultural activities to promote social inclusion and the cultural vitality of Western SoMa

Expanding the areas where LLPs are allowed to include the RCD and WMUG helps create spaces for artistic and cultural expression in the Western SOMA. This can help promote social inclusion and cultural vitality.

OBJECTIVE 8.3

PROTECT AND ENCOURAGE APPROPRIATE NEIGHBORHOOD ENTERTAINMENT USES

Allow entertainment uses in select areas under lower intensity circumstances and as a complementary activity in permitted uses

LLPs are low intensity activities which are required to be complimentary and subordinate to an eating and drinking establishment. The RCD and WMUG Districts are select areas of the Western SOMA, meeting this policy goal.

- 9. Planning Code Section 101 Findings. The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
 - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance will help preserve and enhance existing neighborhood serving retail uses by allowing a new activity to co-locate with an existing eating and drinking establishment. This expands the offerings of that existing establishment, which helps their economic sustainability.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance will help conserve and protect the existing mixed use Western SOMA neighborhood character and preserve the economic diversity of San Francisco's neighborhoods by allowing a new activity to locate within the space of an existing eating and drinking establishment.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance will not have an adverse effect on the City's supply of affordable housing because the Ordinance concerns itself with the regulation of retail uses.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking because the Ordinance concerns itself with the regulation of retail uses.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance will not cause displacement of the industrial or service sectors due to office development because the Ordinance is concerned with the regulation of retail uses. The proposed Ordinance does not have an effect on future opportunities for resident employment or ownership in these sectors.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance will not have an effect on City's preparedness against injury and loss of life in an earthquake as the Ordinance is concerned with the regulation of retail uses.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance will not have an effect on the City's Landmarks and historic buildings as the Ordinance is concerned with the regulation of retail uses.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance will not have an effect on the City's parks and open space and their access to sunlight and vistas as the Ordinance is concerned with the regulation of retail uses.

10. Planning Code Section 302 Findings. The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

Resolution XXXXXX July 16, 2015

CASE NO. 2015-006759PCA Accessory Use Entertainment in Specified WSOMA Districts

NOW THEREFORE BE IT RESOLVED that the Commission hereby recommends that the Board ADOPT the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on July 16, 2015.

Jonas P. Ionin Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: July 16, 2015

| 1 | [Planning Code - Accessory Use Entertainment in Specified Western South of Market Districts] |
|----|--|
| 2 | |
| 3 | Ordinance amending the Planning Code to allow accessory use entertainment (with |
| 4 | limited live performance permits) in the Western South of Market Mixed Use General |
| 5 | and Regional Commercial Districts; affirming the Planning Department's determination |
| 6 | under the California Environmental Quality Act; and making findings of consistency |
| 7 | with the General Plan, and the eight priority policies of Planning Code, Section 101.1. |
| 8 | NOTE: Unabanged Code tout and upon difficultant are in plain Arial fant |
| 9 | NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u> . |
| 10 | Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. |
| 11 | Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code |
| 12 | subsections or parts of tables. |
| 13 | Be it ordained by the People of the City and County of San Francisco: |
| 14 | Section 1. Findings. |
| 15 | (a) The Planning Department has determined that the actions contemplated in this |
| 16 | ordinance comply with the California Environmental Quality Act (California Public Resources |
| 17 | Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of |
| 18 | Supervisors in File No and is incorporated herein by reference. The Board affirms |
| 19 | this determination. |
| 20 | (b) On, the Planning Commission, in Resolution No, adopted |
| 21 | findings that the actions contemplated in this ordinance are consistent, on balance, with the |
| 22 | City's General Plan and eight priority policies of Planning Code Section 101.1. The Board |
| 23 | adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the |
| 24 | Board of Supervisors in File No, and is incorporated herein by reference. |
| 25 | |

Section 2. The Planning Code is hereby amended by revising Sections 703.2 and 803.3, to read as follows:

SEC. 703.2. USES PERMITTED IN NEIGHBORHOOD COMMERCIAL DISTRICTS.

A use is the specific purpose for which a property or building is used, occupied, maintained, or leased. Whether or not a use is permitted in a specific district is set forth or summarized and cross-referenced in Article 7 of this Code for each district class.

* * * *

- (b) **Use Limitations.** The uses permitted in Neighborhood Commercial Districts are either principal, conditional, accessory, or temporary uses as stated in this Section, and include those uses set forth or summarized and cross-referenced in the zoning control categories as listed in this Code for each district class.
- (1) **Permitted Uses.** All permitted uses shall be conducted within an enclosed building in Neighborhood Commercial Districts, unless otherwise specifically allowed in this Code. Exceptions from this requirement are: uses which, when located outside of a building, qualify as an outdoor activity area, as defined in Section 790.70 of this Code; accessory offstreet parking and loading and other uses listed below which function primarily as open-air uses, or which may be appropriate if located on an open lot, outside a building, or within a partially enclosed building, subject to other limitations of this Article 7 and other sections of this Code.

| No. | Zoning Control Category |
|-----|----------------------------|
| 56. | Automobile Parking |
| 57. | Automotive Gas Station |
| 58. | Automotive Service Station |
| 60. | Automotive Wash |
| 61. | Automobile Sale or Rental |

| 81. | Other Institutions, Large (selected) |
|-----|--------------------------------------|
| 83. | Public Use (selected) |
| 95. | Community Residential Parking |

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If there are two or more uses in a structure and none is classified below under Section 703.2(b)(1)(C) of this Code as accessory, then each of these uses will be considered separately as independent principal, conditional or temporary uses.

* * * *

(C) Accessory Uses. Except as prohibited in Section 728 and subject to the limitations set forth below and in Sections 204.1 (Accessory Uses for Dwelling Units in R and NC Districts), 204.4 (Dwelling Units Accessory to Other Uses), and 204.5 (Parking and Loading as Accessory Uses) of this Code, a related minor use which is either necessary to the operation or enjoyment of a lawful principal use or conditional use, or is appropriate, incidental and subordinate to any such use, shall be permitted as an accessory use when located on the same lot. Any use which does not qualify as an accessory use shall be classified as a principal or conditional use, unless it qualifies as a temporary use under Sections 205 through 205.4 of this Code.

No use will be considered accessory to a permitted principal or conditional use which involves or requires any of the following:

- (i) The use of more than 1/3 of the total floor area occupied by such use and the principal or conditional use to which it is accessory, except in the case of accessory off-street parking and loading and accessory wholesaling, manufacturing or processing of foods, goods, or commodities;
- (ii) Any Bar or Restaurant, or any other retail establishment which serves liquor for consumption on-site;

| 1 | (iii) Any Take-Out Food use, as defined in Section 790.122, except |
|----|---|
| 2 | for a Take-Out Food use which occupies 1/3 of the total floor area or up to 500 s/f whichever |
| 3 | is more restrictive in a general grocery or specialty grocery store. This Take-Out Food use |
| 4 | includes the area devoted to food preparation and service and excludes storage and waiting |
| 5 | areas; |
| 6 | (iv) Any Take-Out Food use, as defined in Section 790.122, |
| 7 | except for a Take-Out Food use operating as a minor and incidental use within a Restaurant |
| 8 | or Limited-Restaurant use; |
| 9 | (v) The wholesaling, manufacturing or processing of foods, goods |
| 10 | or commodities on the premises of an establishment which does not also use or provide for |
| 11 | retail sale of such foods, goods or commodities at the same location where such wholesaling, |
| 12 | manufacturing or processing takes place. |
| 13 | (vi) Any retail liquor sales, as defined in Section 790.55, except fo |
| 14 | beer, wine, and/or liquor sales for the consumption off the premises with a State of California |
| 15 | Alcoholic Beverage Control ("ABC") Board License type 20 (off-sale beer and wine) or type 21 |
| 16 | (off-sale general) which occupy less that 15% of the gross square footage of the |
| 17 | establishment (including all areas devoted to the display and sale of alcoholic beverages) in a |
| 18 | general grocery store or specialty grocery store, or Limited-Restaurant use (ABC license type |
| 19 | 20 only). |
| 20 | (vii) Medical Cannabis Dispensaries as defined in 790.141. |
| 21 | The foregoing rules shall not prohibit take-out food activity which operates in |
| 22 | conjunction with a Limited-Restaurant or a Restaurant. A Limited-Restaurant or a Restaurant, |
| 23 | by definition, includes take-out food as an accessory and necessary part of its operation. |
| 24 | |

| 1 | (viii) Any other entertainment use, as defined in Section 790.38, |
|----|---|
| 2 | except for one that $\frac{both(1)}{1}$ involves a Limited Live Performance Permit as set forth in Police |
| 3 | Code Section 1060 et seq. and (2) is located outside of the RCD. |
| 4 | * * * * |
| 5 | SEC. 803.3. USES PERMITTED IN EASTERN NEIGHBORHOODS MIXED USE |
| 6 | DISTRICTS AND SOUTH OF MARKET USE MIXED USE DISTRICTS. |
| 7 | (a) Use Categories. A use is the specified purpose for which a property or building is |
| 8 | used, occupied, maintained, or leased. Whether or not a use is permitted in a specific Eastern |
| 9 | Neighborhood Mixed Use District and South of Market Mixed Use District is generally set |
| 10 | forth, summarized or cross-referenced in Sections 813 through 818 and 840 through 847 of |
| 11 | this Code for each district class. |
| 12 | (b) Use Limitations. Uses in Eastern Neighborhood Mixed Use Districts and South of |
| 13 | Market Mixed Use Districts are either permitted, conditional, accessory, temporary or are not |
| 14 | permitted. |
| 15 | (1) Permitted Uses. If there are two or more uses in a structure, any use not |
| 16 | classified below under Section 803.3(b)(1)(C) of this Code as accessory will be considered |
| 17 | separately as an independent permitted, conditional, temporary or not permitted use. |
| 18 | * * * * |
| 19 | (C) Accessory Uses. Subject to the limitations set forth below and in |
| 20 | Sections 204.1 (Accessory Uses for Dwelling Units in R and NC Districts), 204.2 (Accessory |
| 21 | Uses for Uses Other Than Dwellings in R Districts); 204.4 (Dwelling Units Accessory to Other |
| 22 | Uses), and 204.5 (Parking and Loading as Accessory Uses) of this Code, an accessory use is |
| 23 | a related minor use which is either necessary to the operation or enjoyment of a lawful |
| 24 | principal use or conditional use, or is appropriate, incidental and subordinate to any such use, |

and shall be permitted as an accessory use in an Eastern Neighborhoods Mixed Use District

| 1 | and South of Market Mixed Use District. In order to accommodate a principal use which is |
|----|--|
| 2 | carried out by one business in multiple locations within the same general area, such |
| 3 | accessory use need not be located in the same structure or lot as its principal use provided |
| 4 | that (1) the accessory use is located within 1,000 feet of the principal use; and (2) the multiple |
| 5 | locations existed on April 6, 1990 (the effective date of this amendment). Accessory uses to |
| 6 | non-office uses (as defined in Section 890.70) may occupy space which is non-contiguous or |
| 7 | on a different story as the principal use so long as the accessory use is located in the same |
| 8 | building as the principal use and complies with all other restrictions applicable to such |
| 9 | accessory uses. Any use which does not qualify as an accessory use shall be classified as a |
| 10 | principal use. |
| 11 | No use will be considered accessory to a principal use which involves or requires any |
| 12 | of the following: |
| 13 | (i) The use of more than one-third of the total occupied floor area |

(i) The use of more than one-third of the total occupied floor area which is occupied by both the accessory use and principal use to which it is accessory, combined, except in the case of accessory off-street parking or loading which shall be subject to the provisions of Sections 151, 156 and 157 of this Code;

(ii) A hotel, motel, inn, hostel, adult entertainment, massage establishment, large fast food restaurant, or movie theater use in a RED, RED-MX, SPD, RSD, SLR, SLI, SSO, DTR, MUG, WMUG, MUR, MUO, WMUO, SALI or UMU District;

(iii) Any take-out food use, except for a take-out food use which occupies 100 square feet or less (including the area devoted to food preparation and service and excluding storage and waiting areas) in a restaurant, bar, catering establishment, bakery, retail grocery or specialty food store.

(iv) Any sign not conforming to the limitations of Section 607.2(f)(3).

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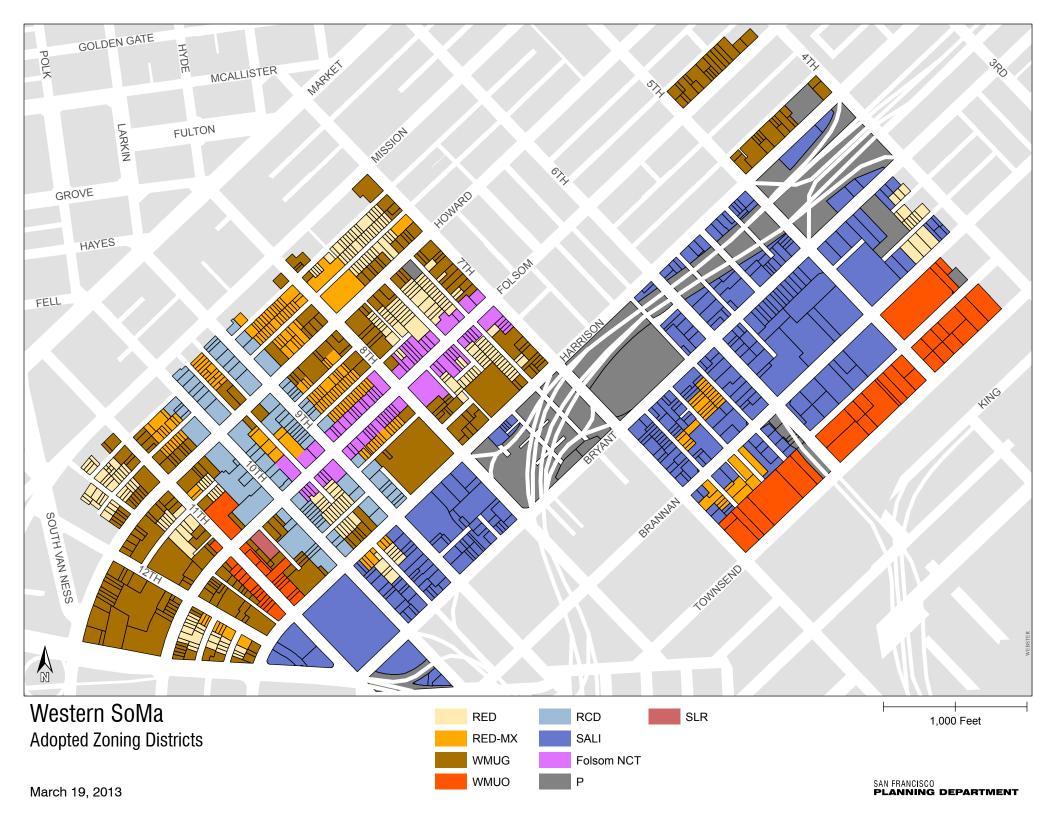
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| 1 | (v) Medical Cannabis Dispensaries as defined in 890.133. |
|----|---|
| 2 | (vi) Any nighttime entertainment use, as defined in Section |
| 3 | 102.17; provided, however, that a Limited Live Performance Permit as set forth in Police Code |
| 4 | Section 1060 et seq. is allowed in any District except for an RED, RED-MX, RSD, SLR, MUR, |
| 5 | WMUG, or MUG District. |
| 6 | * * * * |
| 7 | |
| 8 | Section 3. Effective Date. This ordinance shall become effective 30 days after |
| 9 | enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the |
| 10 | ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board |
| 11 | of Supervisors overrides the Mayor's veto of the ordinance. |
| 12 | |
| 13 | Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors |
| 14 | intends to amend only those words, phrases, paragraphs, subsections, sections, articles, |
| 15 | numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal |
| 16 | Code that are explicitly shown in this ordinance as additions, deletions, Board amendment |
| 17 | additions, and Board amendment deletions in accordance with the "Note" that appears under |
| 18 | the official title of the ordinance. |
| 19 | |
| 20 | APPROVED AS TO FORM: |
| 21 | DENNIS J. HERRERA, City Attorney |
| 22 | By: |
| 23 | JUDITH A. BOYAJIAN Deputy City Attorney |
| 24 | n:\legana\as2015\1500616\01006294.doc |



Limited Live Performance Permits









SMALL BUSINESS COMMISSION OFFICE OF SMALL BUSINESS

CITY AND COUNTY OF SAN FRANCISCO EDWIN M. LEE, MAYOR

June 23, 2015

Ms. Angela Calvillo, Clerk of the Board City Hall Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File No. 150465 [Planning Code – Accessory Use Entertainment in Specified Western South of Market Districts]

Small Business Commission Recommendation: Approval

Dear Ms. Calvillo,

On June 22, 2015, the Small Business Commission voted unanimously to recommend that the Board of Supervisors approve BOS File No. 150465.

The Small Business Commission recommended modification of the original Limited Live Performance Permit ordinance in June 2011 to include the areas being added by this legislation, and continues to fully endorse its inclusion.

Thank you for considering the Small Business Commission's comments. Please feel free to contact me should you have any questions.

Sincerely,

Regina Dick-Endrizzi

Director, Office of Small Business

cc: Andrea Ausberry, Land Use and Transportation Committee

Nicole Elliott, Mayor's Office

ZMDick- Lidenzi