

Planning Commission Resolution No. 19433 Planning Code Text Changes

HEARING DATE: AUGUST 13, 2015

Project Name:	2015 Code Corrections Ordinance
Case Number:	2015-005859PCA [Board File No. TBD]
Initiated by:	Planning Commission / Initiated July 18, 2015
Staff Contact:	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 415-558-6362
Recommendation:	Recommend Approval with Modifications

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

RECOMMENDING THAT THE BOARD OF SUPERVISORS ADOPT WITH MODIFICATIONS AN ORDINANCE INITIATED BY THE PLANNING COMMISSION THAT WOULD AMEND THE PLANNING CODE TO CORRECT ERRORS, REENACT PREVIOUSLY-EXISTING LANGUAGE THAT WAS REPEALED IN ERROR AS PART OF THE ARTICLE 2 REORGANIZATION ORDINANCE, UPDATE THE CODE, AND MAKE NONSUBSTANTIVE LANGUAGE REVISIONS TO SIMPLIFY AND CLARIFY TEXT; AND ADOPT FINDINGS, INCLUDING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND PLANNING CODE SECTION 302, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

PREAMBLE

WHEREAS, on July 16, 2015, the Planning Director requested that amendments be made to the Planning Code under Case Number 2015-005859PCA; and

WHEREAS, the proposed Planning Code text changes would amend several sections of the Code as outlined in Exhibit A; and

WHEREAS, the Planning Commission conducted a duly noticed public hearing to consider the initiation of the proposed Ordinance on July 16, 2015; and

WHEREAS the Planning Commission adopted Resolution No. 19420 initiating amendments to the Planning Code on July 16, 2015; and

WHEREAS, the proposed Ordinance is not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because it does not result in a physical change in the environment; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, the all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

MOVED, that the Planning Commission hereby recommends that the Board of Supervisors *approve with modifications* the proposed ordinance. Specifically, the proposed modifications are:

1. Add clarifying language to the height and bulk limits in table 209.1

Page 52, Line 18: Amend text in Height and Bulk Limits for RH Districts to say the following (proposed modification in double underlined text):

<u>No portion of a Dwelling</u> Buildings may not be taller than 35 feet; <u>Structures with uses other than</u> <u>Dwellings may be constructed to the prescribed height limit, which is generally 40 feet.</u> Per § 261 the height limit may be decreased or increased based on the slope of the lot.

2. Add reference to Planning Code Section 260 to Section 261

Page 74, Line 13-15: Amend the text of Section 261(b)(1)(A) as follows (proposed modification in double underlined text):

The permitted $h\underline{H}$ eight <u>of a Building, as defined in Section 102</u>, shall be increased to 40 feet, as measured at curb per Section 102.12 <u>260</u>, where the average ground elevation at the rear line of the lot is higher by 20 or more feet than at the front line thereof;

3. Remove proposed changes to how rear yards for building with SROs are treated in Section 134.

Page 13, Lines 9-10 (keep double underlined language) – For buildings containing only SRO #<u>U</u>nits <u>in the South of Market Mixed Use and Eastern Neighborhoods Mixed Use Districts</u>,

Page 14 Lines 11-12 (keep double underlined language) - <u>SRO</u> buildings <u>located in either the South of</u> <u>Market Mixed Use or Eastern Neighborhoods Mixed Use Districts</u> not exceeding a height of 65 feet...

Page 14 Lines 21-24 (keep double underlined language) – Except for *single room occupancy* <u>SRO</u> buildings *in the South of Market Mixed Use Districts...*

4. Refine proposed language in Section 415.5, "On-Site Affordable Housing Alternative"

Page 118, Lines 18 and 20-21 – Amend the proposed language as follows - "An application for a refund must be made within *a reasonable amount of time six months* from the issuance of the first certificate of occupancy."

5. Allow the City Attorney's Office in consultation with Planning Department Staff to add additional non-substantive amendments to this Code Corrections Ordinance as it moves through the Board of Supervisors should any further corrections be identified.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The Planning Commission recommends approval of the proposed ordinance because it will help the readability, usability and accuracy of the Planning Code.
- 2. The Planning Code is amended approximately 30-40 times a year. While each ordinance is reviewed by Planning Staff and the City Attorney's office for consistency and accuracy, the number of changes that occur and the complexity of the Planning Code mean that not all errors are caught before final adoption.
- 3. This ordinance will fix a substantial amount of the identified errors in the Planning Code.
- 4. **General Plan Compliance.** The proposed Ordinance is, on balance, consistent with the following Objectives and Policies of the General Plan:

I. COMMERCE & INDUSTRY ELEMENT

THE COMMERCE & INDUSTRY ELEMENT SETS FORTH OBJECTIVES AND POLICES THAT ADDRESS THE BROAD RANGE OF ECONOMIC ACTIVITIES, FACILITIES AND SUPPORT SYSTEMS THAT CONSTITUTE SAN FRANCISCO'S EMPLOYMENT AND SERVICE BASE. THE PLAN SERVES AS A COMPREHENSIVE GUIDE FOR BOTH THE PUBLIC AND PRIVATE SECTORS WHEN MAKING DECISIONS RELATED TO ECONOMIC GROWTH AND CHANGE.

GOALS

The objectives and policies are based on the premise that economic development activities in San Francisco must be designed to achieve three overall goals: 1) Economic Vitality - the first goal is to maintain and expand a healthy, vital and diverse economy which will provide jobs essential to personal well-being and revenues to pay for the services essential to the quality of life in the city; 2) Social Equity - the second goal is to assure that all segments of the San Francisco labor force benefit from economic growth. This will require that particular attention be given to reducing the level of unemployment, particularly among the chronically unemployed and those excluded from full participation by race, language or lack of formal occupational training; and 3) Environmental Quality - the third goal is to maintain and enhance the environment. San Francisco's unique and attractive environment is one of the principal reasons San Francisco is a desirable place for residents to live, businesses to locate, and tourists to visit. The pursuit of employment opportunities and economic expansion must not be at the expense of the environment appreciated by all.

OBJECTIVE 1

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

POLICY 1.3

Locate commercial and industrial activities according to a generalized commercial and industrial land use plan

OBJECTIVE 6

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

POLICY 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

POLICY 6.3

Preserve and promote the mixed commercial-residential character in neighborhood commercial districts. Strike a balance between the preservation of existing affordable housing and needed expansion of commercial activity.

POLICY 6.8

Preserve historically and/or architecturally important buildings or groups of buildings in neighborhood commercial districts.

II. URBAN DESIGN ELEMENT

THE URBAN DESIGN ELEMENT CONCERNS THE PHYSICAL CHARACTER AND ORDER OF THE CITY, AND THE RELATIONSHIP BETWEEN PEOPLE AND THEIR ENVIRONMENT.

GOALS

The Urban Design Element is concerned both with development and with preservation. It is a concerted effort to recognize the positive attributes of the city, to enhance and conserve those attributes, and to improve the living environment where it is less than satisfactory. The Plan is a definition of quality, a definition based upon human needs.

OBJECTIVE 1

EMPHASIS OF THE CHARACTERISTIC PATTERN WHICH GIVES TO THE CITY AND ITS NEIGHBORHOODS AN IMAGE, A SENSE OF PURPOSE, AND A MEANS OF ORIENTATION.

POLICY 1.3

Recognize that buildings, when seen together, produce a total effect that characterizes the city and its districts.

OBJECTIVE 2

CONSERVATION OF RESOURCES WHICH PROVIDE A SENSE OF NATURE, CONTINUITY WITH THE PAST, AND FREEDOM FROM OVERCROWDING.

POLICY 2.4

Preserve notable landmarks and areas of historic, architectural or aesthetic value, and promote the preservation of other buildings and features that provide continuity with past development.

POLICY 2.5

Use care in remodeling of older buildings, in order to enhance rather than weaken the original character of such buildings.

POLICY 2.7

Recognize and protect outstanding and unique areas that contribute in an extraordinary degree to San Francisco's visual form and character.

III. DOWNTOWN ELEMENT

THE DOWNTOWN PLAN GROWS OUT OF AN AWARENESS OF THE PUBLIC CONCERN IN RECENT YEARS OVER THE DEGREE OF CHANGE OCCURRING DOWNTOWN — AND OF THE OFTEN CONFLICTING CIVIC OBJECTIVES BETWEEN FOSTERING A VITAL ECONOMY AND RETAINING THE URBAN PATTERNS AND STRUCTURES WHICH COLLECTIVELY FOR THE PHYSICAL ESSENCE OF SAN FRANCISCO.

OBJECTIVE 1

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

OBJECTIVE 12

CONSERVE RESOURCES THAT PROVIDE CONTINUITY WITH SAN FRANCISCO'S PAST.

Policy 12.1

Preserve notable landmarks and areas of historic, architectural, or aesthetic value, and promote the preservation of other buildings and features that provide continuity with past development.

The goal of the proposed Ordinance is to make typographical and clerical errors to the Planning Code.

- 5. The proposed replacement project is generally consistent with the eight General Plan priority policies set forth in Section 101.1 in that:
 - A) The existing neighborhood-serving retail uses will be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses will be enhanced:

The proposed Ordinance would not significantly affect existing neighborhood-serving retail uses or opportunities for employment in or ownership of such businesses.

B) The existing housing and neighborhood character will be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods:

The proposed Ordinance will not affect existing housing and neighborhood character.

C) The City's supply of affordable housing will be preserved and enhanced:

The proposed Ordinance will not affect the supply of affordable housing.

D) The commuter traffic will not impede MUNI transit service or overburden our streets or neighborhood parking:

The proposed Ordinance will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

E) A diverse economic base will be maintained by protecting our industrial and service sectors from displacement due to commercial office development. And future opportunities for resident employment and ownership in these sectors will be enhanced:

The proposed Ordinance would not adversely affect the industrial or service sectors or future opportunities for resident employment or ownership in these sectors.

F) The City will achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

Preparedness against injury and loss of life in an earthquake is unaffected by the proposed amendments.

G) That landmark and historic buildings will be preserved:

The proposed Ordinance will not affect the City's landmark or historic buildings.

H) Parks and open space and their access to sunlight and vistas will be protected from development:

The proposed Ordinance will not affect the City's parks and open space.

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on August 13, 2015.

Jonas P. Ionin Commission Secretary

- AYES: Commissioners Antonini, Hillis, Moore, Richards, and Wu
- NOES: none
- ABSENT: Commissioners Fong and Johnson
- ADOPTED: August 13, 2015