

1 [Purchase and Sale of Electricity and Related Products and Services for CleanPowerSF - San
2 Francisco Public Utilities Commission]

3 **Ordinance conditionally authorizing the San Francisco Public Utilities Commission**
4 **(SFPUC) to enter into one or more agreements requiring expenditures of \$10,000,000 or**
5 **more for electric power and related products and services to launch the City's**
6 **community choice aggregation program, CleanPowerSF, and authorizing the General**
7 **Manager of the SFPUC to deviate from certain otherwise applicable requirements of**
8 **City law in such agreements.**

9 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
10 **Additions to Codes** are in *single-underline italics Times New Roman font*.
11 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
12 **Board amendment additions** are in double-underlined Arial font.
13 **Board amendment deletions** are in ~~strikethrough Arial font~~.
14 **Asterisks (* * * *)** indicate the omission of unchanged Code
15 subsections or parts of tables.

16 Be it ordained by the People of the City and County of San Francisco:

17 Section 1. Findings.

18 **San Francisco Community Choice Aggregation Program**

19 (a) State law allows cities and counties to develop Community Choice Aggregation
20 (CCA) programs, through which local governments may choose to supply electricity to serve
21 the needs of participating customers within their jurisdictions while the existing utility continues
22 to provide services such as customer billing, transmission and distribution.

23 (b) For many years, the City has considered developing a CCA program to allow
24 San Francisco residents and businesses the option to receive cleaner, more sustainable
25 electricity at rates comparable to the incumbent utility. See Board of Supervisors (BOS)
Ordinance Nos. 86-04, 147-07, 232-09, 45-10, 200-12 and 78-14; and BOS Resolution Nos.
348-12, and 331-13.

1 (c) The Public Utilities Commission (PUC) has developed a CCA program called
2 CleanPowerSF. On May 12, 2015, in PUC Resolution 15-0112, on file with the Clerk of the
3 Board of Supervisors in File No. 151123, the PUC approved initial not-to-exceed rates and a
4 rate-setting methodology for CleanPowerSF.

5 (d) In May 2015, the City enacted Ordinance No. 75-15. Ordinance No. 75-15
6 authorized the General Manager of the PUC to use certain pro forma contracts, such as the
7 Western System Power Pool (WSPP) agreement and the Edison Electric Institute (EEI)
8 agreement to purchase electricity and authorized the General Manager to deviate from certain
9 requirements under City law in such contracts. That ordinance also authorized the PUC within
10 specified parameters to approve agreements with terms in excess of 10 years or requiring
11 expenditures of \$10,000,000 or more, for renewable and greenhouse-gas-free energy
12 supplies from facilities in California.

13 **PUC Competitive Processes for Power and Related Products to Launch**
14 **CleanPowerSF, Short Listing of Bidders and Approval of Contract Negotiations**

15 (e) On August 11, 2015, the PUC issued a Request for Offers (RFO) for power
16 supplies to launch CleanPowerSF. The RFO requested bids for energy to support the first
17 phase of CleanPowerSF that would initially be 30 to 50 megawatts (MW).

18 (f) The RFO sought proposals for three types of products: firmed and shaped
19 renewable and conventional energy with a term of three to five years (Bid Option 1); firmed
20 and shaped or as available renewable energy with a term of one to 25 years (Bid Option 2);
21 and resource adequacy capacity (RA Capacity).

22 (g) The PUC received six bids from respondents offering Bid Option 1 products; 52
23 bids from respondents offering Bid Option 2 products; and six bids from respondents offering
24 RA Capacity. PUC staff reviewed the bids to ensure their compliance with the minimum bid
25 requirements, and an evaluation team reviewed the bids against the RFO evaluation criteria.

1 (h) The evaluation team recommended the following respondents for further
2 consideration and negotiations:

3 (1) for Bid Option 1 products: Calpine Energy Services; L.P., Constellation;
4 and Morgan Stanley;

5 (2) for Bid Option 2 products: Calpine Energy Services, L.P.; E.ON; EDF
6 Renewable Development, LLC; First Solar; FTP Power LLC; dba Sustainable Power Group
7 (sPower); Iberdrola Renewables; Republic Services of Sonoma County, Inc.; 8minutenergy;
8 Centaurus Renewable Energy LLC/Clenera, LLC; and

9 (3) for RA Capacity: Calpine Energy Service, L.P.; Constellation; and EWP
10 Renewable Development Corporation.

11 (i) On October 27, 2015, in PUC Resolution 15-0222, on file with the Clerk of the
12 Board of Supervisors in File No. 151123, the PUC approved the pool of qualified respondents
13 recommended by the evaluation team, authorized the General Manager to negotiate energy
14 supply contracts with one or more of the respondents, and authorized the General Manager to
15 execute energy supply contracts with one or more of the qualified respondents subject to
16 specified conditions. The PUC authorized the General Manager to submit the contracts to the
17 Board of Supervisors for its review, if required.

18 (j) PUC Resolution 15-0222 imposed the following conditions, among others:

19 (1) contract pricing must be consistent with the rate setting priorities set forth
20 in PUC Resolution 15-0112;

21 (2) contractors must maintain an investment grade credit rating, or provide
22 equivalent credit support during the duration of the contract;

23 (3) contracts for Bid Option 1 products may not exceed five years;

24 (4) contracts for Bid Option 2 products may not exceed 25 years;

25 (5) contracts for RA Capacity may not exceed five years; and

1 (6) the total cost of all CleanPowerSF energy supply contracts entered into
2 pursuant to PUC Resolution 15-0222 may not exceed \$36 million a year.

3 (k) PUC Resolution 15-0222 also provides:

4 (1) The PUC intends to review the expected costs of CCA service and
5 consider authorizing the General Manager to finalize the schedule of rates and charges for the
6 initial offering, prior to commencement of the opt-out process;

7 (2) The contracts will not be effective until the PUC has reviewed the
8 CleanPowerSF business plan and risk assessment and adopted business practice policies for
9 CleanPowerSF;

10 (3) The General Manager will report to the PUC on the final schedule of rates
11 and charges for the initial offering, prior to commencement of the opt-out process; and

12 (4) Before making any future decisions to construct or cause the construction
13 of specific renewable energy projects subject to the California Environmental Quality Act
14 (CEQA), the PUC will consider any environmental review documents prepared by the City or
15 another lead agency in compliance with CEQA and, if it approves such projects, the PUC will
16 make or adopt any required CEQA findings as part of such approval actions.

17 (l) If the City defaults or elects to terminate an agreement, the PUC may be
18 required to make termination payments under Bid Option 1 product contracts, and such
19 termination payments could be in the tens of millions of dollars.

20 (m) In order to secure this potential exposure the PUC issued a request for
21 proposals in August 2015 to obtain an irrevocable letter of credit to secure such termination
22 payments.

23 (n) After a review of responsive proposals from qualified commercial banks the PUC
24 determined to negotiate the terms of a letter of credit with JPMorgan Chase Bank, National
25 Association.

1 **Need for Further Contracting Authority for Bid Option 1 Products.**

2 (o) Based on its review of the competitive process responses and program needs,
3 the PUC in its expert judgment has determined that in order to obtain the best service for the
4 best price, it may require the ability to enter into contracts for Bid Option 1 products and
5 related letters of credit that exceed \$10,000,000.

6 Section 2. Authorizations.

7 (a) Pursuant to its authority under Charter Section 9.118, the Board of Supervisors
8 hereby authorizes the General Manager to (i) enter agreements for Bid Option 1 products with
9 one or more of the three bidders specified in PUC Resolution 15-0222 (Calpine Energy
10 Services, L.P., Constellation, and Morgan Stanley), and (ii) enter into one or more credit
11 agreements with JPMorgan Chase Bank for one or more letters of credit to secure termination
12 payments under any contract for Bid Option 1 products, in either case requiring expenditures
13 of \$10,000,000 or more, including amendments to such contracts with an impact of greater
14 than \$500,000.

15 (b) The Board of Supervisors hereby extends to contracts authorized pursuant to
16 Section 2(a)(i) above the authorization to use pro forma contracts set forth in Section 2(c) of
17 Ordinance No. 75-15, and the waivers of required City Contracting Provisions set forth in
18 Section 2(d) of Ordinance No. 75-15.

19 (c) The authorization in Section 2(a)(i) and authorization and waivers in Section 2(b)
20 above apply only to contracts authorized by PUC Resolution 15-0222 that meet all of the
21 requirements set forth in PUC Resolution 15-0222. The authorization in Section 2(a)(ii)
22 applies only for letters of credit to secure termination payments in contracts authorized by
23 PUC Resolution 15-0222 that meet all of the requirements set forth in PUC Resolution 15-
24 0222.

1 (d) The authorization in Section 2(a) and the authorization and waivers in Section
2 2(b) are subject to all other requirements of Ordinance No. 75-15.

3 (e) The cost of procurement contracts entered into under Section 2 shall be subject
4 to the Charter budget and fiscal provisions.

5
6 Section 3. Effective Date.

7 This ordinance shall become effective 30 days after enactment. Enactment occurs
8 when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not
9 sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the
10 Mayor’s veto of the ordinance.

11
12 APPROVED AS TO FORM:
13 DENNIS J. HERRERA, City Attorney

14 By: _____
15 JEANNE M. SOLE
16 Deputy City Attorney

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