File No. <u>16058</u>	6	Committee Item No.	
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Committee: Rules	Committee	Date	July 6, 2016
Board of Supervis	sors Meeting	Date	•
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[Charter Amendment - Department of Police Accountability]

Describing and setting forth a proposal to the voters, at an election to be held on November 8, 2016, to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Department of Police Accountability (DPA); give DPA direct authority over its proposed budget; and require DPA to conduct a performance audit every two years of how the Police Department has handled claims of officer misconduct and use of force.

Section 1. The Board of Supervisors hereby submits to the qualified voters of the City and County, at an election to be held on November 8, 2016, a proposal to amend the Charter of the City and County by revising Section 4.127 and adding Section 4.136, to read as follows:

Unchanged Charter text and uncodified text are in plain font.

Additions are <u>single-underline italics Times New Roman font</u>.

Deletions are <u>strike-through italics Times New Roman font</u>.

Asterisks (\* \* \* \*) indicate the omission of unchanged Charter subsections.

#### SEC. 4.127. POLICE DEPARTMENT.

NOTE:

The Police Department shall preserve the public peace, prevent and detect crime, and protect the rights of persons and property by enforcing the laws of the United States, the State of California, and the City and County.

The Chief of Police may appoint and remove at pleasure special police officers.

The Chief of Police shall have all powers which are now or that may be conferred upon a sheriff by state law with respect to the suppression of any riot, public tumult, disturbance of the public peace, or organized resistance against the laws or public authority.

DISTRICT POLICE STATIONS. The Police Department shall maintain and operate

district police stations. The Police Commission, subject to the approval by the Board of Supervisors, may establish additional district stations, abandon or relocate any district station, or consolidate any two or more district stations.

OFFICE OF CITIZEN COMPLAINTS. The Mayor shall appoint a nominee of the Police Commission as the director of the Office of Citizen Complaints, subject to confirmation by the Board of Supervisors. The director shall serve at the pleasure of the Police Commission. If the Board fails to act on the appointment within 30 days, the appointment shall be deemed approved. In the event the office is vacant, until the mayor makes an appointment and that appointment is confirmed by the Board, the Police Commission shall appoint an interim director who shall serve at the pleasure of the Police Commission. The appointment shall be exempt from the civil service requirements of this Charter. The director shall never have been a uniformed member or employee of the department. The director of the Office of Citizen Complaints shall be the appointing officer under the civil service provisions of this Charter for the appointment, removal or discipline of employees of the Office of Citizen Complaints.

The Police Commission shall have the power and duty to organize, reorganize and manage the Office of Citizen Complaints. Subject to the civil service provisions of this Charter, the Office of Citizen Complaints shall include investigators and hearing officers. As of July 1, 1996, the staff of the Office of Citizen Complaints shall consist of no fewer than one line investigator for every 150 sworn members. Whenever the ratio of investigators to police officers specified by this section is not met for more than 30 consecutive days, the director shall have the power to hire, and the City Controller must pay, temporary investigators to meet such staffing requirements. No full-time or part-time employee of the Office of Citizen Complaints shall have previously served as a uniformed member of the department. Subject to rule of the Police Commission, the director of the Office of Citizen Complaints may appoint part-time hearing officers who shall be exempt from the civil service requirements of this Charter. Compensation

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of the hearing officers shall be at rates recommended by the Commission and established by the Board of Supervisors or by contract approved by the Board of Supervisors.

Complaints of police misconduct or allegations that a member of the Police Department has not properly performed a duty shall be promptly, fairly and impartially investigated by staff of the Office of Citizen Complaints. The Office of Citizen Complaints shall investigate all complaints of police misconduct, or that a member of the Police Department has not properly performed a duty, except those complaints which on their face clearly indicate that the acts complained of were proper and those complaints lodged by other members of the Police Department. The Office of Citizen Complaints shall use its best efforts to conclude investigations of such complaints and, if sustained, transmit the sustained complaint to the Police Department within nine (9) months of receipt thereof by the Office of Citizen Complaints. If the Office of Citizen Complaints is unable to conclude its investigation within such nine-month period, the director of the Office of Citizen Complaints, within such nine-month period, shall inform the Chief of Police of the reasons therefor and transmit information and evidence from the investigation as shall facilitate the Chief's timely consideration of the matter. The Office of Citizen Complaints shall recommend disciplinary action to the Chief of Police on those complaints that are sustained. The director of the Office of Citizen Complaints, after meeting and conferring with the Chief of Police or his or her designee, may verify and file charges with the Police Commission against members of the Police Department arising out of sustained complaints; provided, that the director may not verify and file such charges for a period of 60 days following the transmittal of the sustained complaint to the Police Department unless the director issues a written determination that the limitations period within which the member or members may be disciplined under Government Code Section 3304, as amended from time to time or any successor provisions thereto, may expire within such 60-day period and either (i) the Chief of Police fails or refuses to file charges with the Police Commission arising out of the

sustained complaint, (ii) the Chief of Police or his or her designee fails or refuses to meet and confer with the director on the matter, or (iii) other exigent circumstances necessitate that the director verify and file charges to preserve the ability of the Police Commission to impose punishment pursuant to Section A8.343. The director of the Office of Citizen Complaints shall schedule hearings before hearing officers when such is requested by the complainant or a member of the department and, in accordance with rules of the Commission, such a hearing will facilitate the fact-finding process. The Board of Supervisors may provide by ordinance that the Office of Citizen Complaints shall in the same manner investigate and make recommendations to the Chief of Police regarding complaints of misconduct by patrol special police officers and their uniformed employees.

Nothing herein shall prohibit the Chief of Police or a commanding officer from investigating the conduct of a member of the department under his or her command, or taking disciplinary or corrective action, otherwise permitted by this Charter, when such is warranted; and nothing herein shall limit or otherwise restrict the disciplinary powers vested in the Chief of Police and the Police Commission by other provisions of this Charter.

The Office of Citizen Complaints shall prepare in accordance with rules of the Commission monthly summaries of the complaints received and shall prepare recommendations quarterly concerning policies or practices of the department which could be changed or amended to avoid unnecessary tension with the public or a definable segment of the public while insuring effective police services. The Office of Citizen Complaints shall prepare a report for the President of the Board of Supervisors each quarter. This report shall include, but not be limited to, the number and type of complaints filed, the outcome of the complaints, and a review of the disciplinary action taken. The President of the Board of Supervisors shall refer this report to the appropriate committee of the Board of Supervisors charged with public safety responsibilities. Said committee may issue recommendations as needed.

In carrying out its objectives the Office of Citizen Complaints shall receive prompt and full cooperation and assistance from all departments, officers and employees of the City and County which shall promptly produce all records requested by the Office of Citizen Complaints except for records the disclosure of which to the Office of Citizen Complaints is prohibited by law. The director may also request and the Chief of Police shall require the testimony or attendance of any member of the Police Department to carry out the responsibilities of the Office of Citizen Complaints.

BUDGET. Monetary awards and settlements disbursed by the City and County as a result of police action or inaction shall be taken exclusively from a specific appropriation listed as a separate line item in the Police Department budget for that purpose.

POLICE STAFFING. The police force of the City and County shall at all times consist of not fewer than 1,971 full duty sworn officers. The staffing level of the Police Department shall be maintained with a minimum of 1,971 full duty sworn officers thereafter. That figure may be adjusted pursuant to Section 16.123.

All officers and employees of the City and County are directed to take all acts necessary to implement the provisions of this section. The Board of Supervisors is empowered to adopt ordinances necessary to effectuate the purpose of this section including but not limited to ordinances regulating the scheduling of police training <u>classes</u> eases.

Further, the Commission shall initiate an annual review to civilianize as many positions as possible to maximize police presence in the communities and submit that report to the Board of Supervisors annually for review and approval.

The number of full duty sworn officers in the Police Department dedicated to neighborhood policing and patrol for fiscal year 1993-1994 shall not be reduced in future years, and all new full duty sworn officers authorized for the Police Department shall also be dedicated to neighborhood community policing, patrol and investigations.

PATROL SPECIAL POLICE OFFICERS. The Commission may appoint patrol special police officers and for cause may suspend or dismiss patrol special police officers after a hearing on charges duly filed with the Commission and after a fair and impartial trial. Patrol special police officers shall be regulated by the Police Commission, which may establish requirements for and procedures to govern the position, including the power of the Chief of Police to suspend a patrol special police officer pending a hearing on charges. Each patrol special police officer shall be at the time of appointment not less than 21 years of age and must possess such physical qualifications as may be required by the Commission.

Patrol special police officers may be designated by the Commission as the owners of a certain beat or territory which may be established or rescinded by the Commission. Patrol special police officers designated as the owners of a certain beat or territory or the legal heirs or representatives of the owners may dispose of their interest in the beat or territory to a person of good moral character, approved by the Police Commission and eligible for appointment as a patrol special police officer.

Commission designation of beats or territories shall not affect the ability of private security companies to provide on-site security services on the inside or at the entrance of any property located in the City and County.

### SEC. 4.136. DEPARTMENT OF POLICE ACCOUNTABILITY.

- (a) There shall be under the Police Commission a Department of Police Accountability ("DPA").
- (b) The Mayor shall appoint a nominee of the Police Commission as the Director of DPA, subject to confirmation by the Board of Supervisors. The Director shall serve at the pleasure of the Police Commission. If the Board of Supervisors fails to act on the appointment within 30 days, the appointment shall be deemed approved. In the event the office is vacant,

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until the Mayor makes an appointment and that appointment is confirmed by the Board, the

Police Commission shall appoint an interim Director who shall serve at the pleasure of the

Police Commission. The appointment of the Director shall be exempt from the civil service

requirements of this Charter. The Director shall never have been a uniformed member or

employee of the Police Department. The Director shall be the appointing officer under the civil service provisions of this Charter for the appointment, removal, or discipline of employees of

DPA.

(c) The Police Commission shall have the power and duty to organize, reorganize, and manage DPA. Subject to the civil service provisions of this Charter, DPA shall include investigators and hearing officers. The staff of DPA shall consist of no fewer than one line investigator for every 150 sworn members. Whenever the ratio of investigators to police officers specified by this section is not met for more than 30 consecutive days, the Director shall have the power to hire, and the City Controller must pay, temporary investigators to meet such staffing requirements. No full-time or part-time employee of DPA shall have previously served as a uniformed member of the Police Department. Subject to rules of the Police Commission, the Director may appoint part-time hearing officers who shall be exempt from the civil service requirements of this Charter. Compensation of the hearing officers shall be at rates recommended by the Commission and established by the Board of Supervisors or by contract approved by the Board of Supervisors.

(d) DPA shall promptly, fairly, and impartially investigate all complaints regarding police use of force, misconduct or allegations that a member of the Police Department has not properly performed a duty, except those complaints which on their face clearly indicate that the acts complained of were proper and those complaints lodged by other members of the Police Department. DPA shall use its best efforts to conclude investigations of such complaints and, if sustained, transmit the sustained complaint to the Police Department within nine months of

receipt thereof by DPA. If DPA is unable to conclude its investigation within such nine-month period, the Director, within such nine-month period, shall inform the Chief of Police of the reasons therefor and transmit information and evidence from the investigation as shall facilitate the Chief's timely consideration of the matter.

(e) DPA shall recommend disciplinary action to the Chief of Police on those complaints that are sustained. The Director, after meeting and conferring with the Chief of Police or his or her designee, may verify and file charges with the Police Commission against members of the Police Department arising out of sustained complaints; provided, that the Director may not verify and file such charges for a period of 60 days following the transmittal of the sustained complaint to the Police Department unless the Director issues a written determination that the limitations period within which the member or members may be disciplined under Government Code Section 3304, as amended from time to time or any successor provisions thereto, may expire within such 60-day period and (1) the Chief of Police fails or refuses to file charges with the Police Commission arising out of the sustained complaint, (2) the Chief of Police or his or her designee fails or refuses to meet and confer with the Director on the matter, or (3) other exigent circumstances necessitate that the Director verify and file charges to preserve the ability of the Police Commission to impose punishment pursuant to Section A8.343.

(f) The Director shall schedule hearings before hearing officers when such is requested by the complainant or a member of the Police Department and, in accordance with rules of the Commission, such a hearing will facilitate the fact-finding process. The Board of Supervisors may provide by ordinance that DPA shall in the same manner investigate and make recommendations to the Chief of Police regarding complaints of misconduct by patrol special police officers and their uniformed employees.

(g) Nothing herein shall prohibit the Chief of Police or a commanding officer from investigating the conduct of a member of the Police Department under his or her command, or

taking disciplinary or corrective action, otherwise permitted by this Charter, when such is warranted; and nothing herein shall limit or otherwise restrict the disciplinary powers vested in the Chief of Police and the Police Commission by other provisions of this Charter.

- (h) DPA shall prepare in accordance with rules of the Commission monthly summaries of the complaints received and shall prepare recommendations quarterly concerning policies or practices of the Police Department which could be changed or amended to avoid unnecessary tension with the public or a definable segment of the public while insuring effective police services.
- (i) DPA shall prepare a report for the President of the Board of Supervisors each quarter. This report shall include, but not be limited to, the number and type of complaints filed, the outcome of the complaints, and a review of the disciplinary action taken. The President of the Board of Supervisors shall refer this report to the appropriate committee of the Board of Supervisors charged with public safety responsibilities. Said committee may issue recommendations as needed.
- (j) In carrying out its objectives, including the preparation of recommendations
  concerning departmental policies or practices referenced above, the investigations referenced
  above, and the audits noted below, DPA shall receive prompt and full cooperation and
  assistance from all departments, officers, and employees of the City and County, which shall,
  unless prohibited by state or federal law, promptly produce all records and information
  requested by DPA, including but not limited to (1) records relevant to Police Department
  policies or practices, (2) personnel and disciplinary records of Police Department employees,
  (3) criminal investigative and prosecution files, and (4) all records to which the Police
  Commission has access, regardless of whether those records pertain to a particular complaint.
  The DPA shall maintain the confidentiality of any records and information it receives to the
  extent required by state or federal law governing such records or information. The Director may

also request and the Chief of Police shall require the testimony or attendance of any member of the Police Department to carry out the responsibilities of DPA. Nothing in this Section 4.136 is intended or shall be construed to interfere with the duties of the Sheriff or the District Attorney under state law, including their constitutional and statutory powers and duties under Government Code Section 25303, as amended from time to time or any successor provisions thereto, or other applicable state law or judicial decision.

(k) Every two years, DPA shall conduct a performance audit or review of police officer use of force and how the Police Department has handled claims of officer misconduct. DPA shall also have the authority to conduct performance audits or reviews of whether Police Department personnel and management have complied with federal and state law, City ordinances and policies, and Police Department policies. The Director shall have the discretion to determine the frequency, topics, and scope of such performance audits or reviews. To the extent permitted by law, DPA shall also allow public access to information on the progress and disposition of claims of misconduct or use of force, and the results of the performance audits and reviews conducted by DPA.

(1) The DPA budget shall be separate from the budget of the Police Department.

Notwithstanding Section 4.102(3), the Director shall submit DPA's proposed annual or two-year budget directly to the Mayor.

Section 2. In the event that this Charter amendment and another Charter amendment regarding the Office of Citizen Complaints in any respect shall appear on the same Citywide election ballot, the provisions of such other measures shall be deemed to be in conflict with this Charter amendment. In the event that this Charter amendment shall receive a greater number of affirmative votes, the provisions of this Charter amendment shall prevail in their entirety and each and every provision relating to the Office of Citizen Complaints in the other measure or

measures shall be null and void in their entirety, but the provisions in the other measure or measures that do not relate to the Office of Citizen Complaints shall become effective. In the event that the other measure or measures shall receive a greater number of votes, the provisions of this Charter amendment shall take effect to the extent permitted by law.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

THOMAS J. OWEN Deputy City Attorney

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#### LEGISLATIVE DIGEST

(Second Draft, 6/30/2016)

[Charter Amendment - Department of Police Accountability]

Describing and setting forth a proposal to the voters, at an election to be held on November 8, 2016, to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Department of Police Accountability( DPA); give DPA direct authority over its proposed budget; and require DPA to conduct a performance audit every two years of how the Police Department has handled claims of officer misconduct and use of force.

#### **Existing Law**

The City has an Office of Citizen Complaints ("OCC"), which is a separate department under the Police Commission. The OCC investigates complaints of misconduct and neglect of duty by police officers, and may, in certain circumstances, file disciplinary charges against the officers.

Under the City Charter, individual departments propose budgets, which are then submitted to the Mayor, who prepares a City-wide budget for consideration and approval by the Board of Supervisors. If a department is overseen by a commission, the commission must review and approve the department's proposed budget. The OCC's budget is part of the budget for the Police Department as a whole and is reviewed and approved by the Police Commission.

#### Amendments to Current Law

The proposal is a Charter amendment that would change the name of the Office of Citizen Complaints to the "Department of Police Accountability" or "DPA". The proposal would also move the provisions governing the DPA from within current Charter Section 4.127 ("Police Department") to a new, free-standing Charter Section 4.136 (""Department of Police Accountability"). The DPA would still be overseen by the Police Commission, and the Director would still be nominated by the Commission and appointed by the Mayor.

In addition, the proposal would clarify the DPA's access to relevant City records, and require the DPA to conduct a performance audit every two years analyzing police use of force and how the Police Department has handled claims of officer misconduct. To the extent permitted by law, the DPA would allow public access to information on the progress and disposition of claims of misconduct or use of force, and the results of the performance audits and reviews conducted by DPA.

The proposal would provide that the DPA budget would be prepared and submitted separately from the Police Department budget, and that the DPA budget would not need Police Commission review or approval. Instead, the DPA Director would submit the proposed budget directly to the Mayor for inclusion in the Mayor's proposed budget for the City.

The proposal would also include language providing that if this Charter amendment and any other Charter amendment regarding the Office of Citizen Complaints in any respect both were adopted at the November 2016 election, and this Charter amendment received more "yes" votes than the other measure, the provisions of this Charter amendment would take effect in their entirety and the provisions in the other measure relating to the Office of Citizen Complaints would be null and void (although the provisions in the other measure not relating to the Office of Citizen Complaints would still take effect). In the event that the other measure received more "yes" votes than the proposal, the provisions of the proposal would take effect to the extent permitted by law.

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1	[Charter Amendmen Accountability]	t - Independent Police Oversight Department and Budget Set-Aside of Police
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3	Describing and sett	ing forth a proposal to the voters-, at an election to be held on
4	<b>November 8, 2016,</b>	to amend the Charter of the City and County of San Francisco <del>, at an</del>
5	election to be held o	on November 8, 2016, to: re-name the Office of Citizen Complaints
6	(OCC) as the <b>Indep</b>	endent Police Oversight Department (IPOD); eliminate the
7	requirement that the	ne Police Commission approve IPOD's proposed budget and insteadof
8	Police Accountabili	ty( DPA); give IPODDPA direct authority over its proposed budget;
9	authorize IPODand	require DPA to conduct periodic reviews a performance audit every
0	two years of how th	e Police <del>Commission, Police</del> Department <del>, and IPOD have <u>has</u> handled</del>
4	claims of officer mi	sconduct <del>; and require an annual appropriation to IPOD at least equal</del>
2	to the OCC budget	for fiscal year 2015-2016, adjusted for changes in total City
3	discretionary reven	ues and use of force.
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-5	Section 1. The	ne Board of Supervisors hereby submits to the qualified voters of the City
6	and County, at an ele	ection to be held on November 8, 2016, a proposal to amend the Charter of
7	the City and County	by revising Section 4.127 and adding Section 16.133 4.136, to read as
8	follows:	
9	NOTE:	Unchanged Charter text and uncodified text are in plain font.
20		Additions are <u>single-underline italics Times New Roman font</u> .  Deletions are <u>strike-through italics Times New Roman font</u> .
24		<b>Asterisks</b> (* * * *) indicate the omission of unchanged Charter subsections.
22		
23	SEC. 4.127. POLIC	CE DEPARTMENT.
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The Police Department shall preserve the public peace, prevent and detect crime, and protect the rights of persons and property by enforcing the laws of the United States, the State of California, and the City and County.

The Chief of Police may appoint and remove at pleasure special police officers.

The Chief of Police shall have all powers which are now or that may be conferred upon a sheriff by state law with respect to the suppression of any riot, public tumult, disturbance of the public peace or organized resistance against the laws or public authority.

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DISTRICT POLICE STATIONS. The Police Department shall maintain and operate

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district police stations. The Police Commission, subject to the approval by the Board of Supervisors, may establish additional district stations, abandon or relocate any district station, or consolidate any two or more district stations.

INDEPENDENT POLICE OVERSIGHT DEPARTMENT. OFFICE OF CITIZEN

COMPLAINTS. The Mayor shall appoint a nominee of the Police Commission as the Director director of the Independent Police Oversight Department (IPOD) Office of Citizen Complaints, subject to confirmation by the Board of Supervisors. The Director director shall serve at the pleasure of the Police Commission. If the Board fails to act on the appointment within 30 days, the appointment shall be deemed approved. In the event the office is vacant, until the Mayor mayor makes an appointment and that appointment is confirmed by the Board, the Police Commission shall appoint an interim Director director who shall serve at the pleasure of the Police Commission. The appointment of the Director shall be exempt from the civil service requirements of this Charter. The Director director shall never have been a uniformed member or employee of the Police Department department. The Director director of the Office of Citizen Complaints shall be the appointing officer under the civil service provisions of this Charter for the appointment, removal, or discipline of employees of IPOD the Office of Citizen Complaints.

The Police Commission shall have the power and duty to organize, reorganize, and manage IPOD the Office of Citizen Complaints. Subject to the civil service provisions of this Charter, IPOD the Office of Citizen Complaints shall include investigators and hearing officers. As of July 1, 1996, the The staff of IPOD the Office of Citizen Complaints shall consist of no fewer than one line investigator for every 150 sworn members. Whenever the ratio of investigators to police officers specified by this section is not met for more than 30 consecutive days, the Director director shall have the power to hire, and the City Controller must pay, temporary investigators to meet such staffing requirements. No full-time or part-time employee of IPOD the Office of Citizen Complaints shall have previously served as a uniformed member of

ŀ	the <u>Police Department</u> department. Subject to <u>rules</u> rule of the Police Commission, the <u>Director</u>
2	director of IPOD the Office of Citizen Complaints may appoint part-time hearing officers who
3	shall be exempt from the civil service requirements of this Charter. Compensation of the hearing
4	officers shall be at rates recommended by the Commission and established by the Board of
5	Supervisors or by contract approved by the Board of Supervisors.
<del>S</del>	Complaints of police misconduct or allegations that a member of the Police Department
7	has not properly performed a duty shall be promptly, fairly, and impartially investigated by
3	<u>IPOD</u> staff of the Office of Citizen Complaints. <u>IPOD</u> The Office of Citizen Complaints shall
)	investigate all complaints of police misconduct, or that a member of the Police Department has
)	not properly performed a duty, except those complaints which on their face clearly indicate that
ŀ	the acts complained of were proper and those complaints lodged by other members of the Police
2	Department. IPOD The Office of Citizen Complaints shall use its best efforts to conclude
3	investigations of such complaints and, if sustained, transmit the sustained complaint to the
4	Police Department within nine (9) months of receipt thereof by IPOD the Office of Citizen
5	Complaints. If IPOD the Office of Citizen Complaints is unable to conclude its investigation
<del>S</del>	within such nine-month period, the <u>Director</u> director of the Office of Citizen Complaints, within
7	such nine-month period, shall inform the Chief of Police of the reasons therefor and transmit
3	information and evidence from the investigation as shall facilitate the Chief's timely
<del>)</del>	consideration of the matter. IPOD The Office of Citizen Complaints shall recommend
)	disciplinary action to the Chief of Police on those complaints that are sustained. The <u>Director</u>
ŀ	director of the Office of Citizen Complaints, after meeting and conferring with the Chief of
2	Police or his or her designee, may verify and file charges with the Police Commission against
3	members of the Police Department arising out of sustained complaints; provided, that the
4	<u>Director</u> director may not verify and file such charges for a period of 60 days following the
5	transmittal of the sustained complaint to the Police Department unless the Director

1	issues a written determination that the limitations period within which the member or members
2	may be disciplined under Government Code Section 3304, as amended from time to time or any
3	successor provisions thereto, may expire within such 60-day period and either (a) (i) the Chief of
4	Police fails or refuses to file charges with the Police Commission arising out of the sustained
5	complaint, (b) (ii) the Chief of Police or his or her designee fails or refuses to meet and confer
6	with the <u>Director</u> director on the matter, or (c) (iii) other exigent circumstances necessitate that
7	the <u>Director</u> director verify and file charges to preserve the ability of the Police Commission to
8	impose punishment pursuant to Section A8.343. The Director director of the Office of Citizen
9	Complaints shall schedule hearings before hearing officers when such is requested by the
θ	complainant or a member of the Police Department department and, in accordance with rules of
1	the Commission, such a hearing will facilitate the fact-finding process. The Board of
2	Supervisors may provide by ordinance that IPOD the Office of Citizen Complaints shall in the
3	same manner investigate and make recommendations to the Chief of Police regarding
4	complaints of misconduct by patrol special police officers and their uniformed employees.
5	Nothing herein shall prohibit the Chief of Police or a commanding officer from
6	investigating the conduct of a member of the Police Department department under his or her
7	command, or taking disciplinary or corrective action, otherwise permitted by this Charter, when
8	such is warranted; and nothing herein shall limit or otherwise restrict the disciplinary powers
9	vested in the Chief of Police and the Police Commission by other provisions of this Charter.
9	<u>IPOD</u> The Office of Citizen Complaints shall prepare in accordance with rules of the
1	Commission monthly summaries of the complaints received and shall prepare recommendations
2	quarterly concerning policies or practices of the Police Department department which could be
3	changed or amended to avoid unnecessary tension with the public or a definable segment of the
4	public while insuring effective police services. <u>IPOD</u> The Office of Citizen Complaints shall
<del>5</del>	prepare a report for the President of the Board of Supervisors each quarter. This report shall

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include, but not be limited to, the number and type of complaints filed, the outcome of the complaints, and a review of the disciplinary action taken. The President of the Board of Supervisors shall refer this report to the appropriate committee of the Board of Supervisors charged with public safety responsibilities. Said committee may issue recommendations as needed.

In addition to its monthly and quarterly reports under this Section 4.127, IPOD may, at such times as it deems appropriate, conduct general reviews of how the Police Commission, the Police Department, and IPOD have handled claims of officer misconduct and report on the results of those reviews.

In carrying out its objectives, including the preparation of recommendations concerning departmental policies or practices referenced above, IPOD the Office of Citizen Complaints shall receive prompt and full cooperation and assistance from all departments, officers, and employees of the City and County which shall promptly produce all records requested by IPOD, including records relevant to departmental policies or practices regardless of whether those records pertain to a particular complaint, the Office of Citizen Complaints except for records the disclosure of which to IPOD the Office of Citizen Complaints is prohibited by law. The Director director may also request and the Chief of Police shall require the testimony or attendance of any member of the Police Department to carry out the responsibilities of IPOD the Office of Citizen Complaints.

The IPOD budget shall be separate from the budget of the Police Department.

Notwithstanding the provisions of Section 4.102, the IPOD budget shall not require Police

Commission review or approval and the Director of IPOD shall submit its proposed annual or two-year budget directly to the Mayor.

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BUDGET. Monetary awards and settlements disbursed by the City and County as a result of police action or inaction shall be taken exclusively from a specific appropriation listed as a separate line item in the Police Department budget for that purpose.

POLICE STAFFING. The police force of the City and County shall at all times consist of not fewer than 1,971 full duty sworn officers. The staffing level of the Police Department shall be maintained with a minimum of 1,971 full duty sworn officers thereafter. That figure may be adjusted pursuant to Section 16.123.

All officers and employees of the City and County are directed to take all acts necessary to implement the provisions of this section. The Board of Supervisors is empowered to adopt ordinances necessary to effectuate the purpose of this section including but not limited to ordinances regulating the scheduling of police training *classes cases*.

Further, the Commission shall initiate an annual review to civilianize as many positions as possible to maximize police presence in the communities and submit that report to the Board of Supervisors annually for review and approval.

The number of full duty sworn officers in the Police Department dedicated to neighborhood policing and patrol for fiscal year 1993-1994 shall not be reduced in future years, and all new full duty sworn officers authorized for the Police Department shall also be dedicated to neighborhood community policing, patrol and investigations.

PATROL SPECIAL POLICE OFFICERS. The Commission may appoint patrol special police officers and for cause may suspend or dismiss patrol special police officers after a hearing on charges duly filed with the Commission and after a fair and impartial trial. Patrol special police officers shall be regulated by the Police Commission, which may establish requirements for and procedures to govern the position, including the power of the Chief of Police to suspend a patrol special police officer pending a hearing on charges. Each patrol special police officer

shall be at the time of appointment not less than 21 years of age and must possess such physical qualifications as may be required by the Commission.

Patrol special police officers may be designated by the Commission as the owners of a certain beat or territory which may be established or rescinded by the Commission. Patrol special police officers designated as the owners of a certain beat or territory or the legal heirs or representatives of the owners may dispose of their interest in the beat or territory to a person of good moral character, approved by the Police Commission and eligible for appointment as a patrol special police officer.

Commission designation of beats or territories shall not affect the ability of private security companies to provide on-site security services on the inside or at the entrance of any property located in the City and County.

# SEC. 16.133. INDEPENDENT4.136. DEPARTMENT OF POLICE OVERSIGHT FUNDACCOUNTABILITY.

(a) Beginning with fiscal year 2017-2018, the City each year shall appropriate to the Independent Police Oversight Department (IPOD) established in Section 4.127 an amount at least equal to the amount appropriated to the former Office of Citizen Complaints for fiscal year 2015-2016 (the baseline amount), to be adjusted as provided in subsection (b). These monies shall be used exclusively to fund the operations of IPOD.

(b) Beginning with fiscal year 2018-2019, the City shall each year adjust the baseline amount by the percentage increase or decrease in aggregate City discretionary revenues, as determined by the Controller, based on calculations consistent from year to year. In determining aggregate City discretionary revenues, the Controller shall only include revenues received by the City that are unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any lawful City purpose.

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ŀ	(c) The City may suspend growth in the baseline amount pursuant to subsection (b) when
2	the City's projected budget deficit for the upcoming fiscal year at the time of the Joint Report or
3	Update to the Five Year Financial Plan as prepared jointly by the Controller, the Mayor's
4	Budget Director, and the Board of Supervisors' Budget Analyst exceeds \$200 million, adjusted
<del>5</del>	annually by changes in aggregate City discretionary revenues, as determined by the Controller.
<del>5</del>	(a) There shall be under the Police Commission a Department of Police Accountability
7	<u>("DPA").</u>
3	(b) The Mayor shall appoint a nominee of the Police Commission as the Director of
)	DPA, subject to confirmation by the Board of Supervisors. The Director shall serve at the
)	pleasure of the Police Commission. If the Board of Supervisors fails to act on the appointment
ŀ	within 30 days, the appointment shall be deemed approved. In the event the office is vacant,
2	until the Mayor makes an appointment and that appointment is confirmed by the Board, the
3	Police Commission shall appoint an interim Director who shall serve at the pleasure of the
4	Police Commission. The appointment of the Director shall be exempt from the civil service
5	requirements of this Charter. The Director shall never have been a uniformed member or
<del>5</del>	employee of the Police Department. The Director shall be the appointing officer under the civil
7	service provisions of this Charter for the appointment, removal, or discipline of employees of
3	<u>DPA.</u>
)	(c) The Police Commission shall have the power and duty to organize, reorganize, and
)	manage DPA. Subject to the civil service provisions of this Charter, DPA shall include
ŀ	investigators and hearing officers. The staff of DPA shall consist of no fewer than one line
2	investigator for every 150 sworn members. Whenever the ratio of investigators to police officers
3	specified by this section is not met for more than 30 consecutive days, the Director shall have the
4	power to hire, and the City Controller must pay, temporary investigators to meet such staffing
5	requirements. No full-time or part-time employee of DPA shall have previously served as a

ŀ	uniformed member of the Police Department. Subject to rules of the Police Commission, the
2	Director may appoint part-time hearing officers who shall be exempt from the civil service
3	requirements of this Charter. Compensation of the hearing officers shall be at rates
4	recommended by the Commission and established by the Board of Supervisors or by contract
5	approved by the Board of Supervisors.
<del>5</del>	(d) DPA shall promptly, fairly, and impartially investigate all complaints regarding
7	police use of force, misconduct or allegations that a member of the Police Department has not
3	properly performed a duty, except those complaints which on their face clearly indicate that the
)	acts complained of were proper and those complaints lodged by other members of the Police
)	Department. DPA shall use its best efforts to conclude investigations of such complaints and, if
ŀ	sustained, transmit the sustained complaint to the Police Department within nine months of
2	receipt thereof by DPA. If DPA is unable to conclude its investigation within such nine-month
3	period, the Director, within such nine-month period, shall inform the Chief of Police of the
4	reasons therefor and transmit information and evidence from the investigation as shall facilitate
5	the Chief's timely consideration of the matter.
<del>5</del>	(e) DPA shall recommend disciplinary action to the Chief of Police on those complaints
7	that are sustained. The Director, after meeting and conferring with the Chief of Police or his or
3	her designee, may verify and file charges with the Police Commission against members of the
)	Police Department arising out of sustained complaints; provided, that the Director may not
)	verify and file such charges for a period of 60 days following the transmittal of the sustained
ŀ	complaint to the Police Department unless the Director issues a written determination that the
2	limitations period within which the member or members may be disciplined under Government
3	Code Section 3304, as amended from time to time or any successor provisions thereto, may
4	expire within such 60-day period and (1) the Chief of Police fails or refuses to file charges with

the Police Commission arising out of the sustained complaint, (2) the Chief of Police or his or

1	her designee fails or refuses to meet and confer with the Director on the matter, or (3) other
2	exigent circumstances necessitate that the Director verify and file charges to preserve the ability
3	of the Police Commission to impose punishment pursuant to Section A8.343.
4	(f) The Director shall schedule hearings before hearing officers when such is requested
<del>5</del>	by the complainant or a member of the Police Department and, in accordance with rules of the
6	Commission, such a hearing will facilitate the fact-finding process. The Board of Supervisors
7	may provide by ordinance that DPA shall in the same manner investigate and make
8	recommendations to the Chief of Police regarding complaints of misconduct by patrol special
9	police officers and their uniformed employees.
θ	(g) Nothing herein shall prohibit the Chief of Police or a commanding officer from
1	investigating the conduct of a member of the Police Department under his or her command, or
2	taking disciplinary or corrective action, otherwise permitted by this Charter, when such is
3	warranted; and nothing herein shall limit or otherwise restrict the disciplinary powers vested in
4	the Chief of Police and the Police Commission by other provisions of this Charter.
<del>5</del>	(h) DPA shall prepare in accordance with rules of the Commission monthly summaries
6	of the complaints received and shall prepare recommendations quarterly concerning policies or
7	practices of the Police Department which could be changed or amended to avoid unnecessary
8	tension with the public or a definable segment of the public while insuring effective police
9	services.
θ	(i) DPA shall prepare a report for the President of the Board of Supervisors each
1	quarter. This report shall include, but not be limited to, the number and type of complaints filed,
2	the outcome of the complaints, and a review of the disciplinary action taken. The President of
3	the Board of Supervisors shall refer this report to the appropriate committee of the Board of
4	Supervisors charged with public safety responsibilities. Said committee may issue
5	recommendations as needed

1	(j) In carrying out its objectives, including the preparation of recommendations
2	concerning departmental policies or practices referenced above, the investigations referenced
3	above, and the audits noted below, DPA shall receive prompt and full cooperation and
4	assistance from all departments, officers, and employees of the City and County, which shall,
5	unless prohibited by state or federal law, promptly produce all records and information
6	requested by DPA, including but not limited to (1) records relevant to Police Department
7	policies or practices, (2) personnel and disciplinary records of Police Department employees,
8	(3) criminal investigative and prosecution files, and (4) all records to which the Police
9	Commission has access, regardless of whether those records pertain to a particular complaint.
9	The DPA shall maintain the confidentiality of any records and information it receives to the
1	extent required by state or federal law governing such records or information. The Director may
2	also request and the Chief of Police shall require the testimony or attendance of any member of
3	the Police Department to carry out the responsibilities of DPA. Nothing in this Section 4.136 is
4	intended or shall be construed to interfere with the duties of the Sheriff or the District Attorney
5	under state law, including their constitutional and statutory powers and duties under
6	Government Code Section 25303, as amended from time to time or any successor provisions
7	thereto, or other applicable state law or judicial decision.
8	(k) Every two years, DPA shall conduct a performance audit or review of police officer
9	use of force and how the Police Department has handled claims of officer misconduct. DPA
9	shall also have the authority to conduct performance audits or reviews of whether Police
1	Department personnel and management have complied with federal and state law, City
2	ordinances and policies, and Police Department policies. The Director shall have the discretion
3	to determine the frequency, topics, and scope of such performance audits or reviews. To the
4	extent permitted by law, DPA shall also allow public access to information on the progress and

#### BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

## MEMORANDUM

TO:

Nicole Elliott, Mayor's Office

Jon Givner, Office of the City Attorney

John Arntz, Director, Department of Elections

Toney Chaplin, Police Department

Joyce Hicks, Office of Citizen Complaints

FROM: **K** Derek Evans, Clerk, Rules Committee

**Board of Supervisors** 

DATE:

June 3, 2016

SUBJECT:

CHARTER AMENDMENT INTRODUCED

November 8, 2016, Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 8, 2016, Election, introduced by Supervisor Cohen on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 160586 **Charter Amendment - Independent Police Oversight Department and Budget Set-Aside** 

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

Please review and submit any reports or comments to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7702 or email: derek.evans@sfbgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Christine Fountain, Police Department C: Rachael Kilshaw, Police Department

#### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO:

Ben Rosenfield, City Controller

FROM:

65 Derek Evans, Clerk, Rules Committee

Board of Supervisors

DATE:

June 3, 2016

SUBJECT:

LEGISLATION INTRODUCED - CHARTER AMENDMENT

The Board of Supervisors Rules Committee has received the following legislation, introduced by Supervisor Cohen on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.3.

File No. 160586 Charter Amendment - Independent Police Oversight Department and Budget Set-Aside

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

Please review and submit your written statement pursuant to the Charter to be included with the legislative file.

If you have any questions or concerns please call me at (415) 554-7702 or email <a href="mailto:derek.evans@sfgov.org">derek.evans@sfgov.org</a>. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Office of the City Controller Maura Lane, Office of the City Controller Natasha Mihal, Office of the City Controller

#### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

June 3, 2016

File No. 160586

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4<sup>th</sup> Floor San Francisco, CA 94103

Dear Ms. Jones:

On May 24, 2016, Supervisor Cohen introduced legislation for the following proposed Charter Amendment for the November 8, 2016, Election:

File No. 160586 Charter Amendment - Independent Police Oversight Department and Budget Set-Aside

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Derek Evans, Assistant Clerk Rules Committee

Attachment

c: John Rahaim, Director, Planning Department AnMarie Rodgers, Planning Department Aaron Starr, Planning Department Joy Navarrete, Environmental Planner Jeanie Poling, Environmental Planner

#### Evans, Derek

From:

Evans, Derek

Sent:

Friday, June 03, 2016 6:28 PM

To:

Rosenfield, Ben (CON)

Cc:

Rydstrom, Todd (CON); Lane, Maura (CON); Mihal, Natasha (CON)

Subject:

BOS Referral: File No. 160586 - Charter Amendment - Independent Police Oversight

Department and Budget Set-Aside

Attachments:

160586 - Referral - CTRL.pdf

Hello,

The Board of Supervisors Rules Committee has received the following legislation, introduced by Supervisor Cohen on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.3.

#### File No. 160586 Charter Amendment - Independent Police Oversight Department and Budget Set-Aside

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

Please review and submit your written statement pursuant to the Charter to be included with the legislative file.

Regards,

#### Derek K. Evans

Assistant Clerk, Board of Supervisors 1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102

Phone: (415) 554-7702 | Fax: (415) 554-5163 Derek.Evans@sfgov.org | www.sfbos.org



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#### Evans, Derek

From:

Evans, Derek

Sent:

Friday, June 03, 2016 6:28 PM

To:

Arntz, John (REG); Givner, Jon (CAT); Elliott, Nicole (MYR); Chaplin, Toney (POL); Hicks,

Joyce (OCC)

Cc:

Fountain, Christine (POL); Kilshaw, Rachael (POL)

Subject:

BOS Referral: File No. 160586 - Charter Amendment - Independent Police Oversight

Department and Budget Set-Aside

Attachments:

160586 - Referral - Mandated.pdf

Hello,

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 8, 2016, Election, introduced by Supervisor Cohen on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 160586 Charter Amendment - Independent Police Oversight Department and **Budget Set-Aside** 

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

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If you have any questions or concerns please call me at (415) 554-7702 or email derek.evans@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Regards,

#### Derek K. Evans

Assistant Clerk, Board of Supervisors 1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102 Phone: (415) 554-7702 | Fax: (415) 554-5163

Derek.Evans@sfgov.org | www.sfbos.org



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#### Evans, Derek

From:

Evans, Derek

Sent:

Friday, June 03, 2016 6:28 PM

To:

Jones, Sarah (CPC)

Cc:

Rahaim, John (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Navarrete, Joy (CPC);

Poling, Jeanie (CPC)

Subject:

BOS Referral: File No. 160586 - Charter Amendment - Independent Police Oversight

Department and Budget Set-Aside (Environmental Review)

Attachments:

160586 - Referral - CEQA.pdf

Hello,

On May 24, 2016, Supervisor Cohen introduced legislation for the following proposed Charter Amendment for the November 8, 2016, Election:

File No. 160586

Charter Amendment - Independent Police Oversight Department and Budget Set-Aside

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to: re-name the Office of Citizen Complaints (OCC) as the Independent Police Oversight Department (IPOD); eliminate the requirement that the Police Commission approve IPOD's proposed budget and instead give IPOD direct authority over its proposed budget; authorize IPOD to conduct periodic reviews of how the Police Commission, Police Department, and IPOD have handled claims of officer misconduct; and require an annual appropriation to IPOD at least equal to the OCC budget for FY2015-2016, adjusted for changes in total City discretionary revenues, at an election to be held on November 8, 2016.

This legislation is being transmitted to you for environmental review.

#### Derek K. Evans

Assistant Clerk, Board of Supervisors 1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102

Phone: (415) 554-7702 | Fax: (415) 554-5163 <u>Derek.Evans@sfgov.org</u> | www.sfbos.org



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**Print Form** 

For Clerk's Use Only:

## **Introduction Form**

By a Member of the Board of Supervisors or the Mayor

Time stamp or meeting date I hereby submit the following item for introduction (select only one):  $\boxtimes$ 1. For reference to Committee. An ordinance, resolution, motion, or charter amendment. 2. Request for next printed agenda without reference to Committee. 3. Request for hearing on a subject matter at Committee. inquires" 4. Request for letter beginning "Supervisor 5. City Attorney request. from Committee. 6. Call File No. 7. Budget Analyst request (attach written motion). 8. Substitute Legislation File No. 9. Request for Closed Session (attach written motion). 10. Board to Sit as A Committee of the Whole. 11. Question(s) submitted for Mayoral Appearance before the BOS on Please check the appropriate boxes. The proposed legislation should be forwarded to the following: **Small Business Commission** ☐ Youth Commission ☐ Ethics Commission ☐ Building Inspection Commission ☐ Planning Commission Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Sponsor(s): Cohen Subject: The text is listed below or attached: Department of Independent Police Oversight Charter Amendment Signature of Sponsoring Supervisor:

Page 1 of 1