File No	160588	Board Item No	26
	COMMITTEE/BOAR	D OF SUPERVI	ISORS
	AGENDA PACKE	ET CONTENTS LIST	
Committee	: Rules Committee	Date _	
Board of Su	upervisors Meeting	Date _	7/26/16
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	Motion Resolution Ordinance Legislative Digest Budget and Legislative Legislative Analyst Rep Youth Commission Rep Introduction Form (for h Department/Agency Commou Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Command Letter Application Public Correspondence	ort ort nearings) ver Letter and/or Rep mission	port
OTHER	(Use back side if addition	•	(k
	Charter Amendment (Thir	d Draft)	
Completed Completed	l by: <u>Derek Evans</u> l by:	Date _July 1! Date	5, 2016

[Charter Amendment - Housing and Development Commission]

Describing and setting forth a proposal to the voters, at an election to be held on November

Workforce Development and the Department of Housing and Community Development; to

development agreements and conveyance of certain surplus City property before the Board

requirements for housing developments; to require the Commission to adopt rules creating

of Supervisors considers such proposals; to require the Commission to hold hearings and

make recommendations regarding proposals to adopt or change inclusionary housing

competitive selection processes for the Department of Housing and Community

Development's expenditure of affordable housing funds and for the development of

Housing and Community Development; and to provide that ordinances regarding

affordable housing on City-owned property under the jurisdiction of the Department of

inclusionary housing requirements and rules regarding competitive selection for affordable

housing adopted under the processes set forth in the Charter may supersede ordinances

and rules adopted by the Board of Supervisors or the voters prior to March 1, 2017.

8, 2016, to amend the Charter of the City and County of San Francisco, to create the

Housing and Development Commission to oversee the Department of Economic and

require the Commission to review and make recommendations regarding proposed

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NOTE:

follows:

Unchanged Charter text and uncodified text are in plain font.

Additions are <u>single-underline italics Times New Roman font</u>.

Deletions are strike through italian Times New Roman font.

Section 1. The Board of Supervisors hereby submits to the qualified voters of the City

and County, at an election to be held on November 8, 2016, a proposal to amend the Charter of

the City and County by adding Section 4.133 and revising Sections 15.105 and 16.110, to read as

Deletions are strike through italies Times New Roman font.

Asterisks (* * * *) indicate the omission of unchanged Charter subsections.

Supervisors Peskin; Kim

BOARD OF SUPERVISORS

Page 1

SEC. 4.133. HOUSING AND DEVELOPMENT COMMISSION

(a) Membership and Terms of Office.
(1) The Housing and Development Commission shall consist of seven members.
appointed as follows:
(A) Seats 1, 2, and 3 shall be nominated by the Mayor subject to
confirmation by the Board of Supervisors. Each nomination shall be the subject of a public
hearing and vote within 60 days. If the Board of Supervisors fails to act on a nomination within
60 days of the date the nomination is transmitted to the Clerk of the Board of Supervisors, the
nominee shall be deemed confirmed. Seat 1 shall be held by a person with significant experience
in the field of affordable housing development or community development. Seat 2 shall be held
by a person with significant experience in providing services to prevent homelessness or to
provide supportive housing. Seat 3 shall have no required qualifications in addition to those set
forth in Section 4.101.
(B) Seats 4, 5, and 6 shall be appointed by the Board of Supervisors. Seat
4 shall be held by a person with significant experience in the field of affordable housing
development or community development. Seats 5 and 6 shall have no required qualifications in
addition to those set forth in Section 4.101.
(C) Seat 7 shall be appointed by the Controller, and shall be a person
with significant experience in the field of finance.
(2) Commissioners shall serve four-year terms, beginning at noon on March 1.
2017; provided, however, the term of the initial appointees in Seats 3, 6, and 7 shall expire at
noon on March 1, 2019, and the term of the initial appointees in Seats 1, 2, 4, and 5 shall expire
at noon on March 1, 2021.

1	(3) No person may serve more than two successive terms as a Commissioner. No
2	person having served two successive terms may serve as a Commissioner until at least four years
3	after the expiration of the second successive term. For purposes of this subsection (a)(3), service
4	for a part of a term that is more than half the period of the term shall count as a full term, and
5	service that is half or less than half the period of a term shall not count as a full term; further.
6	this subsection makes no distinction between two-year terms and four-year terms.
7	(4) Commissioners may be removed from office only for official misconduct
8	under Article XV.
9	(b) Powers and Duties.
10	(1) With regard to the two departments described in subsection (c), and subject
11	to the transition provision in subsection (d)(3), the Commission shall exercise all the powers and
12	duties of boards and commissions set forth in Sections 4.102, 4.103, and 4.104, except that the
13	Commission shall have the exclusive power to appoint, evaluate, and remove the department
14	heads of the two departments.
15	(2) In addition to any other process or approvals required by law, including but
16	not limited to review by the Planning Commission, the Commission shall review and recommend
17	to the Board of Supervisors whether to approve (A) a development agreement that the
18	Department of Economic and Workforce Development participated in negotiating under
19	California Government Code Section 65864 et seq. or any successor State legislation, or (B) a
20	collateral agreement requiring a developer or property owner to provide for and implement
21	social, economic, or environmental benefits or programs in connection with a development
22	agreement under Administrative Code Chapter 56 or any successor legislation, before the Board
23	of Supervisors considers whether to approve the development agreement or collateral
24	agreement. The Commission may recommend that the Board of Supervisors approve or reject
25	the development agreement or collateral agreement, and may also recommend specific changes

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to the development agreement or collateral agreement for consideration by the Board of Supervisors. If the Board of Supervisors approves changes to a development agreement or collateral agreement after the Commission's hearing, the Board of Supervisors is not required to refer the development agreement or collateral agreement back to the Commission for further review or recommendations.

set forth in subsection (f) below, the Commission shall review and recommend to the Board of Supervisors whether to approve any fee simple absolute conveyance of surplus real property owned by the City, before the Board of Supervisors considers whether to approve the conveyance. For the purpose of this Section 4.133, "surplus real property" shall mean any real property that is not required to fulfill the mission of the City department, commission, or agency with jurisdiction or control of such property, and that is not required to fulfill the mission of another City department, commission or agency or other governmental entity, as determined by the Board of Supervisors by resolution, and shall not include any real property that is sold or exchanged for purposes other than housing development. The Commission may recommend that the Board of Supervisors approve or reject a proposed fee simple absolute conveyance, and may also recommend specific changes for consideration by the Board of Supervisors. If the Board of Supervisors approves changes to a proposed fee simple absolute conveyance after the Commission's hearing, the Board of Supervisors shall not be required to refer the matter back to the Commission for further review or recommendations.

(4) The Commission shall adopt rules to create competitive selection processes

for (A) the development of affordable housing on City-owned real property under the jurisdiction

of the Department of Housing and Community Development, and (B) the Department of Housing

and Community Development's expenditure of the City's affordable housing funds. Such rules

may include exceptions and limitations as deemed appropriate by the Commission to maximize

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1	and expedite the creation of affordable housing and leverage the City's affordable housing
2	funds, maintain existing affordable housing, increase funding to previously selected project
3	provide funding availability on a rolling basis, and provide emergency funding. The rules is
4	also recognize affordable housing projects with federal or state funding sources, and exemp
5	such projects from the competitive bid process. Any such rules adopted by the Commission
6	supersede any ordinance, rule, process or regulation enacted by the City or adopted by the
7	voters before March 1, 2017, relating to a competitive bid process for the City's developme
8	affordable housing. The Commission shall transmit to the Board of Supervisors any rules
9	adopted by the Commission under this subsection (b)(4) within 24 hours of their adoption.
10	rules adopted by the Commission shall become effective 60 days after the date of adoption
11	two-thirds of all members of the Board of Supervisors vote by motion to veto the rules before

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housing, increase funding to previously selected projects. olling basis, and provide emergency funding. The rules may projects with federal or state funding sources, and exempt bid process. Any such rules adopted by the Commission shall ocess or regulation enacted by the City or adopted by the ing to a competitive bid process for the City's development of ion shall transmit to the Board of Supervisors any rules this subsection (b)(4) within 24 hours of their adoption. The shall become effective 60 days after the date of adoption unless oard of Supervisors vote by motion to veto the rules before the expiration of this 60-day period.

In addition to any other process or approvals required by law, including but not limited to review by the Planning Commission, the Commission shall review any proposed ordinance that would set or change the minimum or maximum inclusionary or affordable housing obligations for housing development projects. The Board of Supervisors and its committees shall not hold any hearings on such a proposed ordinance until the Commission has held a hearing to review the proposal, unless the Commission fails to hold a hearing within 90 days after the Clerk of the Board of Supervisors forwards the proposed ordinance to the Commission for its consideration. The Commission may recommend that the Board of Supervisors approve, reject, or specifically modify the proposed ordinance. If the Board of Supervisors approves changes to such a proposed ordinance after the Commission's hearing, the Board of Supervisors is not required to refer the proposed ordinance back to the Commission for further review or recommendations. Any ordinance adopted by the Board of Supervisors following the process set forth in this subection (b)(5) shall supersede conflicting provisions in

any ordinance enacted by the City or adopted by the voters before March 1, 2017, setting or changing the minimum or maximum inclusionary or affordable housing obligations for housing development projects.

- (6) The Commission shall adopt rules and procedures regarding the award of contracts and grants by the two departments described in subsection (c). Unless expressly allowed by ordinance, the rules and procedures shall not require Commission approval prior to the award of (A) grants awarded using funds under the Community Development Block Grant program or any successor funding program of the federal Department of Housing and Urban Development, or (B) grants awarded using funds under the federal Workforce Investment Act, 29 U.S.C. § 2801, et seq. or any successor legislation.
- (7) By no later than December 31. 2017 and at least once every five years thereafter, the Commission shall adopt a strategic plan for housing and community development in the City, and shall forward the strategic plan to the Board of Supervisors for its consideration and approval by resolution. The Board of Supervisors may modify the proposed plan prior to adopting a resolution. The plan shall specify the City's goals for affordable housing and community development projects, the short-term and long-term plans of each of the two departments described in subsection (c) to achieve those goals, and the City's plans for prioritizing investment in neighborhoods with the highest needs for affordable housing and community development. The activities of the two departments shall be consistent with the plan.
- (c) Departments. The Commission shall oversee the following two departments, which shall come into existence as stated in subsection (d)(3):
- (1) Department of Economic and Workforce Development. Except as otherwise provided for in this Charter, the Department of Economic and Workforce Development shall oversee City programs related to private workforce development and job training; business attraction and retention, including international businesses; real estate development projects

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involving the City and other public or private property owners; commercial corridors

revitalization; community business districts; infrastructure financing districts; and any other

related responsibilities prescribed by ordinance. The Department of Economic and Workforce

Development shall assist other departments, including the Planning Department, in negotiating development agreements with private property owners.

Between July and September each fiscal year, the Department of Economic and Workforce Development shall present an annual work plan to the Commission summarizing the work and projects that the Department anticipates during that fiscal year. Additionally, whenever the Department anticipates its involvement in negotiation of (A) a possible development agreement under California Government Code Section 65864 et seq. or any successor State legislation, or (B) a possible collateral agreement requiring a developer or property owner to provide for and implement social, economic, or environmental benefits or programs in connection with a development agreement under Administrative Code Chapter 56 or any successor legislation, the director of the Department shall inform the Commission, and the Commission may provide direction to the Department regarding the terms of the development agreement or collateral agreement.

(2) Department of Housing and Community Development. Except as otherwise provided for in this Charter, the Department of Housing and Community Development shall provide financing for the development, rehabilitation, and purchase of affordable housing in the City: administer programs to finance the development of affordable housing; administer programs to finance housing rehabilitation for low-income and moderate-income homeowners; administer the City's below-market-rate inclusionary housing program; administer grants programs to support community development and economic infrastructure; and undertake any other responsibilities prescribed in Section 16.110 or by ordinance.

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City commissions under Sections 4.112, 4.113, 4.114, 4.115, B3.581, Article V. or Article VIIIA
of this Charter.

SEC. 15.105. SUSPENSION AND REMOVAL.

(a) ELECTIVE AND CERTAIN APPOINTED OFFICERS. Any elective officer, and any member of the Airport Commission, Asian Art Commission, Civil Service Commission, Commission on the Status of Women, Golden Gate Concourse Authority Board of Directors, Health Commission, Human Services Commission, Juvenile Probation Commission, Municipal Transportation Agency Board of Directors, Port Commission, Public Utilities Commission, Recreation and Park Commission, Fine Arts Museums Board of Trustees, *Taxi Commission*. War Memorial and Performing Art Center Board of Trustees, Board of Education or Community College Board is subject to suspension and removal for official misconduct as provided in this section. Such officer may be suspended by the Mayor and the Mayor shall appoint a qualified person to discharge the duties of the office during the period of suspension. Upon such suspension, the Mayor shall immediately notify the Ethics Commission and Board of Supervisors thereof in writing and the cause thereof, and shall present written charges against such suspended officer to the Ethics Commission and Board of Supervisors at or prior to their next regular meetings following such suspension, and shall immediately furnish a copy of the same to such officer, who shall have the right to appear with counsel before the Ethics Commission in his or her defense. The Ethics Commission shall hold a hearing not less than five days after the filing of written charges. After the hearing, the Ethics Commission shall transmit the full record of the hearing to the Board of Supervisors with a recommendation as to whether the charges should be sustained. If, after reviewing the complete record, the charges are sustained by not less than a three-fourths vote of all members of the Board of Supervisors, the suspended officer shall be removed from office; if not so sustained, or if not acted on by the

Board of Supervisors within 30 days after the receipt of the record from the Ethics Commission, the suspended officer shall thereby be reinstated.

(b) BUILDING INSPECTION COMMISSION, PLANNING COMMISSION, BOARD OF APPEALS, ELECTIONS COMMISSION, ETHICS COMMISSION, HOUSING AND DEVELOPMENT COMMISSION. AND ENTERTAINMENT COMMISSION. Members of the Building Inspection Commission, the Planning Commission, the Board of Appeals, the Elections Commission, the Ethics Commission, the Housing and Development Commission, and the Entertainment Commission may be suspended and removed pursuant to the provisions of subsection (a) of this section except that the Mayor may initiate removal only of the Mayor's appointees and the appointing authority shall act in place of the Mayor for all other appointees.

* * * *

SEC. 16.110. HOUSING TRUST FUND.

- (a) Creation of Fund. There is hereby established a Housing Trust Fund to support creating, acquiring and rehabilitating affordable housing and promoting affordable home ownership programs in the City, as provided in this Section.
 - (b) **Definitions.** For purposes of this Section:

"First Responder" shall mean a City employee who responds first in cases of natural disaster or emergencies, including, but not limited to, all active uniformed, sworn members of the San Francisco Police and Fire Departments.

"General Fund Discretionary Revenues" shall mean revenues that the City receives and deposits in its treasury, that are unrestricted, and that the City may appropriate for any lawful City purpose.

"Household" shall mean any person or persons who reside or intend to reside in the same housing unit.

Community Development or any successor City agency.

"Mayor's Office of Housing" shall mean the Mayor's Office of Housing and

(c) Funding.

- (1) In the Fiscal Year 2013-2014 budget, the City shall appropriate to the Housing Trust Fund \$20 million.
- (2) For the next 11 fiscal years, in each of the annual budgets for Fiscal Year 2014-2015 through Fiscal Year 2024-2025, the City shall appropriate to the Housing Trust Fund an amount increasing by \$2.8 million per year, until the annual appropriation required by this Section reaches \$50.8 million in the Fiscal Year 2024-2025 budget.
- (3) In the annual budgets for Fiscal Year 2025-2026 through Fiscal Year 2042-43, the City shall appropriate to the Housing Trust Fund an amount equal to the prior year's appropriation, adjusted by the percentage increase or decrease in General Fund Discretionary Revenues budgeted for the year compared to the prior year's original budgeted amount of General Fund Discretionary Revenues.
- (4) Should the City adopt a fixed two-year budget under Charter Section 9.101, the adjustment for the Housing Trust Fund appropriation for the two years of the two-year budget shall be based on the amount of General Fund Discretionary Revenues estimated for the two-year period included in the budget.
- (5) During Fiscal Years 2025-2026 through 2042-2043, if the Controller submits a revised estimate of General Fund Discretionary Revenues for a given Fiscal Year or two-year budget period that is lower than the amount originally budgeted for that period, then the Board may, by ordinance, reduce the appropriation to the Housing Trust Fund for that budget period in an amount that does not exceed the amount proportionate to the percentage shortfall in the discretionary revenue projection.

- (6) The Controller's method of calculating the amount of and changes in General Fund Discretionary Revenues shall be consistent from fiscal year to fiscal year and with the Controller's method for calculating those figures under Charter Sections 8A.105, 16.108, and 16.109. The Controller shall treat General Fund appropriations to the Housing Trust Fund as reductions in General Fund Discretionary Revenues when calculating other funding allocations that are tied to General Fund Discretionary Revenues, including funding allocations under Charter Sections 8A.105, 16.108, and 16.109. The Controller shall correct errors in the estimate of discretionary revenues for a fiscal year through an adjustment to the next fiscal year's estimate.
- (7) In any year during the term of this Section, the City may, in its discretion, reduce its annual contribution to the Housing Trust Fund for that year by an amount equal to or less than 56.7% of the annual debt service required to service any SB2113 Affordable Housing Bonds issued after January 1, 2013. "SB2113 Affordable Housing Bonds" are bonds issued by the City to support the acquisition and creation of replacement affordable housing citywide using property tax increment from former Redevelopment project areas under California Health and Safety Code Section 33333.7
- (8) The Controller shall set aside and maintain the amounts appropriated to the Housing Trust Fund under this Section, together with any interest earned thereon, and any amount unexpended or uncommitted at the end of the fiscal year shall be carried forward to the next fiscal year and, subject to the budgetary and fiscal limitations of this Charter, shall be appropriated for the purposes specified in this Section.
- (d) Uses of the Housing Trust Fund. The City may disburse monies from the Housing Trust Fund through loans, grants or other types of payments, on terms determined by the Mayor's Office of Housing Department of Housing and Community Development in its sole discretion.

 Any repayment of a loan or grant from the Fund that the City receives, or any interest from a

loan from the Fund that the City receives, will be returned to the Housing Trust Fund. The City
acting through the <i>Mayor's Office of Housing Department of Housing and Community</i>
Development, shall disburse the monies from the Housing Trust Fund for the following eligible
expenditures:

- (1) The creation, acquisition, and rehabilitation of rental and ownership housing affordable to Households earning up to 120% of the Area Median Income, including, without limitation, the acquisition of land for such purpose.
- (2) No later than July 1, 2018, the City shall appropriate \$15 million from the Housing Trust Fund to a program that provides loans to Households earning up to 120% of the Area Median Income and to Households including a First Responder (subject to Area Median Income limits designated by the *Mayor's Office of Housing Department of Housing and Community Development*) for use as a down payment on the purchase of a housing unit ("the Down Payment Assistance Loan Program"). As soon as is practical, the *Mayor's Office of Housing Department of Housing and Community Development* shall develop and implement a manual for the Down Payment Assistance Loan Program.
- (3) No later than July 1, 2018, the City shall appropriate up to \$15 million from the Housing Trust Fund to a program that provides funds to Households earning up to 120% of Area Median Income for use as assistance to reduce the risk to current occupants of a loss of housing and/or to help current occupants make their homes safer, more accessible, more energy efficient, and more sustainable (the "Housing Stabilization Program"). As soon as is practical, the *Mayor's Office of Housing Department of Housing and Community Development* shall implement and develop a manual for the Housing Stabilization Program.
- (4) The City may use monies in the Housing Trust Fund to operate and administer the Infrastructure Grant Program as described in subsection (e). The City may not allocate to the Infrastructure Grant Program in any fiscal year an amount exceeding the greater of

\$2 million or 10% of the amount appropriated to the Housing Trust Fund for that fiscal year under subsection (c).

- (5) In any fiscal year, the City may allocate a sufficient amount from the Housing Trust Fund to pay for all legally permissible administrative costs of the Fund, including, without limitation, legal costs, associated with any use of the Housing Trust Fund.
- (e) Complete Neighborhoods Infrastructure Grant Program. After conferring with the Director of Planning, the Director of the *Mayor's Office of Housing Department of Housing and Community Development* shall design and administer a Complete Neighborhoods Infrastructure Grant Program ("Infrastructure Grant Program"). The purpose of the Infrastructure Grant Program is to accelerate the build-out of the public realm infrastructure needed to support increased residential density in the City's neighborhoods. The City may use monies from the Infrastructure Grant Program only for public facilities identified in the Community Facilities District law (Cal. Govt. Code §§ 53311 et seq., as amended), and shall give priority to the use of such monies by residential development project sponsors, community-based organizations, and City departments for public realm improvements associated with proposed residential development projects.
- (f) Bonding Authority. Notwithstanding the limitations set forth in Sections 9.107, 9.108, and 9.109 of this Charter, upon recommendation of the Mayor, the Board of Supervisors may authorize the issuance, without limitation, of revenue bonds, lease financing, notes, or other evidences of indebtedness or other obligations ("Debt Obligations"), the proceeds of which are to be used for creating, acquiring, and rehabilitating rental and ownership housing affordable to Households earning up to 120% of the Area Median Income, including, without limitation, the acquisition of land for such purpose. Such Debt Obligations shall be secured by and/or repaid from any available funds pledged or appropriated by Board of Supervisors ordinance for such purpose, which amount may include funds in the Housing Trust Fund

1	allocated under subsection (c). Debt Obligations authorized hereby shall be issued in accordance
2	with the Mayor's Office of Housing Department of Housing and Community Development
3	policies, and upon the terms and conditions as the Board of Supervisors shall approve. Funds
4	appropriated to pay debt service on the Debt Obligations in such fiscal year under the terms of
5 ⁻	this Section shall be set aside in an account for such use until such payment is made.
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8	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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10	By: JON GIVNER
11	Deputy City Attorney
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Supervisors Peskin; Kim BOARD OF SUPERVISORS

LEGISLATIVE DIGEST

(Third Draft - 7/14/2016)

[Charter Amendment - Housing and Development Commission]

Describing and setting forth a proposal to the voters, at an election to be held on November 8, 2016, to amend the Charter of the City and County of San Francisco, to create the Housing and Development Commission to oversee the Department of Economic and Workforce Development and the Department of Housing and Community Development; to require the Commission to review and make recommendations regarding proposed development agreements and conveyance of certain surplus City property before the Board of Supervisors considers such proposals; to require the Commission to hold hearings and make recommendations regarding proposals to adopt or change inclusionary housing requirements for housing developments; to require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community Development's expenditure of affordable housing funds and for the development of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development; and to provide that ordinances regarding inclusionary housing requirements and rules regarding competitive selection for affordable housing adopted under the processes set forth in the Charter may supersede ordinances and rules adopted by the Board of Supervisors or the voters prior to March 1, 2017.

Existing Law

The Office of Economic and Workforce Development generally oversees programs related to coordinating private workforce development and job training, attracting and retaining businesses in the City, including international businesses, managing public-private development projects, and facilitating the revitalization of commercial corridors in economically disadvantaged neighborhoods. The Mayor appoints and may remove the head of the Office.

The Mayor's Office of Housing and Community Development provides financing for the development, rehabilitation, and purchase of affordable housing in the City; administers programs to finance the development of affordable housing; administers programs to finance housing rehabilitation costs for low-income homeowners; administers the City's below-market-rate inclusionary housing program; and administers grants programs to support community development and economic infrastructure. The Mayor appoints and may remove the head of the Office.

Neither of these offices are subject to direct oversight by a City commission.

Amendments to Current Law

The proposed Charter amendment would create the Housing and Development Commission. The Commission would have seven members, three appointed by the Mayor, three appointed by the Board of Supervisors, and one appointed by the Controller. The Mayor's nominees would be subject to approval by the Board of Supervisors within 60 days of the appointment. One of the Mayor's appointees and one of the Board's appointees would be required to have significant experience in the field of affordable housing or community development, one of the Mayor's appointees would be required to have significant experience in providing services to prevent homelessness or to provide supportive housing, and the Controller's appointee would be required to have significant experience in the field of finance. The appointing authorities could remove commissioners only for official misconduct through the process provided in the Charter for removal of members of other commissions. Commissioners would serve four-year terms (except for three commissioners serving initial two-year terms) and would be subject to a term limit of two successive terms.

The Commission would oversee two newly formed departments—the Department of Economic and Workforce Development and the Department of Housing and Community Development—which would generally take over the powers and duties of the two existing offices described above. The Commission would have the power to appoint, review, and remove the department heads of the three departments.

The Charter Amendment would require the Commission to hold a hearing and provide recommendations to the Board of Supervisors before the Board approves (1) a conveyance of surplus real property, (2) a development agreement that the Department of Economic and Workforce Development participated in negotiating, or (3) a collateral agreement requiring a developer or property owner to provide for and implement social, economic, or environmental benefits or programs in connection with a development agreement that the Department of Economic and Workforce Development participated in negotiating.

The Charter amendment would require the Commission to adopt a five-year strategic plan and submit it to the Board of Supervisors for the Board's consideration and approval. The plan would specify the City's goals for affordable housing and community development projects, the short-term and long-term plans to achieve those goals, and the City's plans for prioritizing investment in neighborhoods with the highest needs for affordable housing and community development. The two departments would present annual work plans to the Commission twice a year. The Department of Economic and Workforce Development would provide the Commission with information regarding potential development agreements and collateral agreements and potential a developer or property owner to provide for and implement social, economic, or environmental benefits or programs in connection with a development agreement.

The Charter Amendment would also require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community

Development's expenditure of affordable housing funds and for the development of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development. These rules would be subject to rejection by a two-thirds vote of the Board of Supervisors within 60 days. The rules would supersede any ordinance, rule, process or regulation enacted by the City or adopted by the voters before March 1, 2017, relating to a competitive bid process for the City's development of affordable housing.

The Charter Amendment would also give the Commission 90 days to hold a hearing and provide recommendatinos to the Board of Supervisors before the Board approves any ordinance setting or changing inclusionary housing requirements for housing developments. Any ordinance adopted following this new process would supersede any conflicting provisions in ordinances enacted by the City or adopted by the voters before March 1, 2017, relating to inclusionary housing requirements.

The Charter amendment would require the Commission to adopt rules and procedures regarding the award of contracts and grants by the two departments. But the rules and procedures could not require Commission approval prior to the award of grants awarded using funds under the Community Development Block Grant program or grants awarded using funds under the federal Workforce Investment Act.

Background Information

This Legislative Digest reflects amendments adopted by the Board of Supervisors' Rules Committee on June 30, 2016 and July 14, 2016.

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Ben Rosenfield Controller

Todd Rydstrom
Deputy Controller

July 6, 2016

Ms. Angela Calvillo Clerk of the Board of Supervisors 1 Dr. Carlton B. Goodlett Place Room 244 San Francisco, CA 94102-4689

RE: File 160588 – Charter amendment creating a Housing and Development Commission (second draft)

Dear Ms. Calvillo,

Should the proposed charter amendment be approved by the voters, in my opinion, it would have a minimal impact on the cost of government.

The proposed amendment would increase the cost of government by approximately \$190,000 annually to fund the cost of a new city commission which would have oversight over the Department of Economic and Workforce Development and the Department of Housing and Community Development. These funds would provide for a commission secretary, commissioner compensation, and costs such as preparing public materials.

The proposed amendment establishes the Housing and Development Commission consisting of five members, two appointed by the Mayor, two by the Board of Supervisors, and one by the Controller. Commission members must have significant affordable housing development or community development experience. The commission would have the authority to appoint, evaluate, and remove the department heads of the three departments.

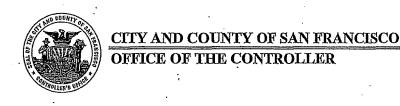
The commission would be required to review and make recommendations to the Board of Supervisors regarding proposed development agreements and conveyance of certain surplus City property. The commission would adopt rules to create competitive selection processes for development of affordable housing on City property and expenditure of the City's affordable housing funds. Additionally, the commission would review any proposed ordinance that would set or change the minimum or maximum inclusionary or affordable housing obligations for housing development projects, prior to any Board of Supervisors hearings.

Sincerely.

Ben Rosenfield

Controller

Note: This analysis reflects our understanding of the proposal as of the date shown. At times further information is provided to us which may result in revisions being made to this analysis before the final Controller's statement appears in the Voter Information Pamphlet.



Ben Rosenfield Controller Todd Rydstrom Deputy Controller

June 28, 2016.

Ms. Angela Calvillo Clerk of the Board of Supervisors 1 Dr. Carlton B. Goodlett Place Room 244 San Francisco, CA 94102-4689

RE: File 160588 - Charter amendment creating a Housing and Development Commission

Dear Ms. Calvillo,

Should the proposed charter amendment be approved by the voters, in my opinion, it would have a minimal impact on the cost of government.

The proposed amendment would increase the cost of government by approximately \$190,000 annually to fund the cost of a new city commission which would have oversight over the Department of Economic and Workforce Development, the Department of Housing and Community Development, and the Department of Real Estate. These funds would provide for a commission secretary, commissioner compensation, and costs such as preparing public materials.

The proposed amendment establishes the Housing and Development Commission consisting of five members, two appointed by the Mayor, two by the Board of Supervisors, and one by the Controller. Commission members must have significant affordable housing development or community development experience. The commission would have the authority to appoint, evaluate, and remove the department heads of the three departments.

The commission would be required to review and make recommendations to the Board of Supervisors regarding proposed development agreements and conveyance of certain surplus City property. The commission would also adopt rules to create competitive selection processes for development of affordable housing on City property and expenditure of the City's affordable housing funds.

Sincerely,

Ben Rosenfield Controller Note: This analysis reflects our understanding of the proposal as of the date shown. At times further information is provided to us which may result in revisions being made to this analysis before the final Controller's statement appears in the Voter Information Pamphlet,



City Hall

1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

June 3, 2016

File No. 160588

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On May 24, 2016, Supervisor Avalos introduced legislation for the following proposed Charter Amendment for the November 8, 2016, Election:

File No. 160588 Charter Amendment - Housing and Development Commission

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco, to create the Housing and Development Commission to oversee the Department of Economic and Workforce Development, the Department of Housing and Community Development, and the Department of Real Estate; to require the Commission to review and make recommendations regarding proposed development agreements and conveyance of certain surplus City property before the Board of Supervisors considers such proposals; and to require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community Development's expenditure of affordable housing funds and for the development of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development, at an election to be held on November 8, 2016.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Derek Evans, Assistant Clerk Rules Committee

Attachment

c: John Rahaim, Director, Planning Department AnMarie Rodgers, Planning Department Aaron Starr, Planning Department Joy Navarrete, Environmental Planner Jeanie Poling, Environmental Planner Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.



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City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

Ben Rosenfield, City Controller

FROM: Derek Evans, Clerk, Rules Committee

Board of Supervisors

DATE:

June 3, 2016

SUBJECT:

LEGISLATION INTRODUCED - CHARTER AMENDMENT

The Board of Supervisors Rules Committee has received the following legislation, introduced by Supervisor Peskin on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.3.

File No. 160588 **Charter Amendment - Housing and Development Commission**

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco, to create the Housing and Development Commission to oversee the Department of Economic and Workforce Development, the Department of Housing and Community Development, and the Department of Real Estate; to require the Commission to review and make recommendations regarding proposed development agreements and conveyance of certain surplus City property before the Board of Supervisors considers such proposals; and to require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community Development's expenditure of affordable housing funds and for the development of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development, at an election to be held on November 8, 2016.

Please review and submit your written statement pursuant to the Charter to be included with the legislative file.

If you have any questions or concerns please call me at (415) 554-7702 or email derek.evans@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Todd Rydstrom, Office of the City Controller C: Maura Lane, Office of the City Controller Natasha Mihal, Office of the City Controller



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

Nicole Elliott, Mayor's Office

Jon Givner, Office of the City Attorney

John Arntz, Director, Department of Elections

John Updike, Real Estate Division

Todd Ruffo, Office of Economic and Workforce Development Olson Lee, Office of Housing and Community Development

FROM: Q Derek Evans, Clerk, Rules Committee

Board of Supervisors

DATE:

June 3, 2016

SUBJECT:

CHARTER AMENDMENT INTRODUCED

November 8, 2016, Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 8, 2016, Election, introduced by Supervisor Peskin on May 24, 2016. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 160588 **Charter Amendment - Housing and Development Commission**

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Please review and submit any reports or comments to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7702 or email: derek.evans@sfbgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Ken Rich, Office of Economic and Workforce Development C: Lisa Pagan, Office of Economic and Workforce Development Sophie Hayward, Office of Housing and Community Development Eugene Flannery, Office of Housing and Community Development



3401 Cesar Chavez Street, Suite A San Francisco CA 94110 C: (415) 206-1936 F: (415) 206-1934 www.andreabakerconsulting.com

Dear Committee.

Good Morning Members,

I wish to voice my concern regarding the proposed rule.

San Francisco has an amazing team of dedicated visionaries who are working hard at empowering communities to thrive under very challenging conditions, in a city where disparities can be quite stark.

This additional layer of oversight represents bureaucracy that is not necessary, and will slow down the delivery of projects in what is already a difficult and often cumbersome process. Putting this process in place will only make it more difficult to get resources to communities and organizations that benefit from the grants and resources provided by the Mayor's Office of Economic & Workforce Development. These grants allow service providers to meet the growing needs of disenfranchised communities; many of which would otherwise lose the constant battle to keep their doors open to provide opportunity to communities that need it most. More so, it can obliterate these community organizations, which often run on tight margins.

We need the City of San Francisco to speedily process grant requests in order to support communities who are experiencing continued hardship in a city that says it values diversity, even as it provides diminished opportunities for us.

San Francisco **must** continue to assist disenfranchised communities who belong here and are important to the fabric of the City of San Francisco. Community organizations will not benefit from the additional costs, logistics, processes, meetings, and hearings that this commission adds to the process.

We believe that the additional layers created by the proposed Housing and Development Commission will greatly impair the ability of service providers to efficiently and effectively meet the needs of our communities that need it most.

Thank you

rom:

Board of Supervisors, (BOS)

To:

Thursday, June 30, 2016 8:14 AM BOS-Supervisors; Evans, Derek

Subject:

FW: 6/30/16 Rules Committee Agenda Item #1 Charter Amendment - Housing and

Development Commission, File #160588

From: Tammy Scott-Wigens [mailto:tammy@sanmarco-sf.com]

Sent: Wednesday, June 29, 2016 9:18 PM

To: Board of Supervisors, (BOS) <board.of.supervisors@sfgov.org>

Subject: 6/30/16 Rules Committee Agenda Item #1 Charter Amendment - Housing and Development Commission, File

#160588

Dear Board Of Supervisors, Rules Committee,

My husband and I are small business owners in the West Portal area of San Francisco. The demands of our business don't allow either of us to attend the public hearing tomorrow addressing the Charter Amendment proposing that a commission be created to provide oversight for the Housing and Development Offices.

Our business district is in the process of being revitalized and this long process has relied significantly on the programs, grants, and personnel resources of the Office of Economic and Workforce Development (OWED) over the past few years. I have served as a Board Member of the West Portal Merchant Association since opening our business and my role within our organization has required me to be the primary liaison with OWED for utilizing the departments programs and facilitating any awarded grants.

hile I agree that reforms are needed to address the real estate crisis in San Francisco there is no such emergency within JWED. In my opinion, to group these two departments together within this same Charter Amendment proposal is unwarranted. While San Francisco is at a crossroads with our housing situation which would benefit from oversight, there is not a critical demand for overseeing OWED. To add another layer of bureaucracy to OWED would be ill-advised and would slow the department's programs and funding process which is already longer than most business districts require.

In short, please do not group OWED with this reform charter as it will result in a disservice to all levels of business in San Francisco.

Sincerely,

Tammy Scott-Wigens

Tammy Scott-Wigens

tammy@sanmarco-sf.com (415) 571-8989 - Store (310) 266-7261 - Mobile

Evans, Derek	
From: Sent: To: Subject: Attachments:	Board of Supervisors, (BOS) Thursday, June 30, 2016 8:15 AM BOS-Supervisors; Evans, Derek FW: Charter Amendment - Housing and Development Commission, File # 160588 Letter Opposing Housing and Development Commission_EAG.pdf
•	
Dear Board of Supervisor	rs,
	Excelsior Action Group's letter opposing the proposed Charter Amendment - Housing ission, File # 160588 which is being heard on June 30th.
Thank you in advance for	r your consideration of our concerns.
Kind regards,	
Stephanie Cajina Executive Director Excelsior Action Group	
35 San Juan Avenue San Francisco, CA 94112 (415) 585-0110 www.eagsf.org	2
Check out EAG's website	e, Facebook, Twitter, and LinkedIn to learn more about our work!
·	

35 San Juan Avenue | San Francisco CA 94112 | Telephone 415.585.0110 | Fax 415.585.0170 | www.eegsf.org

June 29, 2016

Board of Supervisors Rules Committee City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

RE: 6.30.16 Rules Commission Agenda Item #1 Charter Amendment – Housing and Development Commission, File # 160588

To the Board of Supervisors Rules Committee:

I am writing on behalf of the Excelsior Action Group (EAG) to express our opposition to the proposed Charter Amendment for the creation of a Housing and Development Commission.

As a partner of the Mayor's Office of Economic and Workforce Development in their Invest in Neighborhoods initiative, we work closely with this office and can attest to the great support OEWD's grants and staff have given our organization in helping us uplift our commercial corridor. Given this close relationship, we are deeply concerned about the overall impact this Charter Amendment will have OEWD's ability to effectively address community needs in a timely way if more processes are involved in funding projects on the ground. Projects and initiatives are often created as calls to action for immediate corridor concerns. The proposed oversight delineated in the Charter Amendment poses a risk of diluting the response to these needs, which can have great potential negative impacts to communities of need.

The EAG has been committed to revitalizing the Excelsior's commercial corridor through economic development efforts namely small business development and abatement of blight through place making. Examples of this work include an ADA grant program to help finance costly ADA upgrades for merchants, the Ever Upward sculpture on Geneva and Mission, Hot Spot Reports to track and address corridor safety concerns, and the Safer Business Safer Community Grant- a program aimed at financing much needed safety improvements for local entrepreneurs after merchants and the Ingleside Station voiced concern over merchant safety and poor reporting. All the abovementioned projects and initiatives were put into place thanks the support of OEWD.

We ask that the Rules Committee take heed of our concern. Thank you in advance for your consideration. Please feel free to reach out to me at 415-585-0110 or scajina@eagsf.org should you have any further questions.

Kind regards,

Stephanie Cajina
Executive Director

Excelsior Action Group

From:

Board of Supervisors, (BOS)

Sent: To: Thursday, June 30, 2016 10:08 AM BOS-Supervisors; Evans, Derek

Subject:

FW: 6.30.16 Rules Committee Agenda Item #1 Charter Amendment - Housing and

Development Commission, File # 160588

From: Ben Delaney [mailto:bdelaney@scrap-sf.org]

Sent: Thursday, June 30, 2016 9:53 AM

Subject: re: 6.30.16 Rules Committee Agenda Item #1 Charter Amendment - Housing and Development Commission, File

160588

Dear Supervisors,

As a long-tenured nonprofit working in SF, SCRAP urges you not to adopt these proposed regulations.

We feel that these new rules would add to our already difficult burden of complying with the many layers of rules and regulations that control our business with the city. We cannot afford a staff position to ensure compliance, and if the regulatory burden become much greater we would have to stop doing business with the city, as we would not be able to be certain we were in compliance.

While I see the logic in adding an oversite function in the Housing and Development Commission, consolidating agencies and their required paperwork would be far more efficient that adding a new layer of bureaucracy and regulation. These agencies are already heavily overseen, adding another agency will reduce their efficiency, increase the time it takes them to do their work, and make it even harder for small businesses and nonprofits to feel confident in their compliance efforts. I realize we need to create jobs, but this is the wrong way to do it.

Thank you for your hard work on behalf of the City.

Best regards,

Ben Delaney Executive Director



415 647-1746, M: 917 862-6572 BDelaney@SCRAP-SF.org, http://www.SCRAP-SF.org

Please don't print this e-mail unless you really need to.

"om:

Board of Supervisors, (BOS)

∍nt:

Wednesday, June 29, 2016 3:42 PM BOS-Supervisors; Evans, Derek

To: Subject:

FW: 6.30.16 Rules Committee Agenda Item #1 Charter Amendment - Housing and

Development Commission, File # 160588

From: don [mailto:dcsf2001@yahoo.com] Sent: Wednesday, June 29, 2016 3:32 PM

Cc: mlam@sfgoodwill.org; occexp@aol.com; yumisam@allstate.com; yumisam@allstate.com; Sithounnolat, Dolly (ECN) <dolly.sithounnolat@sfgov.org>; shauge@cal-insure.com; shauge@cal-insure.com

Subject: 6.30.16 Rules Committee Agenda Item #1 Charter Amendment - Housing and Development Commission, File # 160588

It irritates me that in order to get things done government has to keep expanding and expanding with new commissions this and depts that, with executives and staff to further fatten the public trough expenses. Certainly if the existing depts and commissions and staffs did their job as they should be doing for their pay then we wouldn't have to keep coming up with these "workarounds" cuz no one wants to hold those people accountable to their responsibilities.

i've seen and felt lots of times when the very duties of certain depts are ignored by staff and "other" ways are found to do those jobs, at our added expense.

commissions do not guarantee that anything better, more efficient or effective results. I know that first hand... been there, ne that... stop "playing" with creating govt and just make the one we have now do what it's supposed to do!!

don chan OSMPA

From:

Evans, Derek

Sent:

Friday, June 03, 2016 7:24 PM

To:

Jones, Sarah (CPC)

Cc:

Rahaim, John (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Navarrete, Joy (CPC);

Poling, Jeanie (CPC)

Subject:

BOS Referral: File No. 160588 - Charter Amendment - Housing and Development

Commission (Environmental Review)

Attachments:

160588 - Referral - CEQA.pdf

Hello,

On May 24, 2016, Supervisor Avalos introduced legislation for the following proposed Charter Amendment for the November 8, 2016, Election:

File No. 160588

Charter Amendment - Housing and Development Commission

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco, to create the Housing and Development Commission to oversee the Department of Economic and Workforce Development, the Department of Housing and Community Development, and the Department of Real Estate; to require the Commission to review and make recommendations regarding proposed development agreements and conveyance of certain surplus City property before the Board of Supervisors considers such proposals; and to require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community Development's expenditure of affordable housing funds and for the development of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development, at an election to be held on November 8, 2016.

This legislation is being transmitted to you for environmental review.

Derek K. Evans

Assistant Clerk, Board of Supervisors 1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102 Phone: (415) 554-7702 | Fax: (415) 554-5163

Derek.Evans@sfgov.org | www.sfbos.org



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om:

Evans, Derek

_ənt:

Friday, June 03, 2016 7:24 PM

To:

Rosenfield, Ben (CON)

Cc:

Rydstrom, Todd (CON); Lane, Maura (CON); Mihal, Natasha (CON)

Subject:

BOS Referral: File No. 160588 - Charter Amendment - Housing and Development

Commission

Attachments:

160588 - Referral - CTRL.pdf

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Please review and submit your written statement pursuant to the Charter to be included with the legislative file.

Regards,

Derek K. Evans

Assistant Clerk, Board of Supervisors

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San Francisco, CA 94102
Phone: (415) 554-7702 | Fax: (415) 554-5163
Derek.Evans@sfgov.org | www.sfbos.org



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From:

Evans, Derek

Sent:

Friday, June 03, 2016 7:24 PM

To:

Arntz, John (REG); Givner, Jon (CAT); Elliott, Nicole (MYR); Updike, John; Rufo, Todd (ECN);

Lee, Olson (MYR)

Cc:

Rich, Ken (ECN); Pagan, Lisa (ECN); Hayward, Sophie (MYR); Flannery, Eugene (MYR)

Subject:

BOS Referral: File No. 160588 - Charter Amendment - Housing and Development

Commission

Attachments:

160588 - Referral - Mandated.pdf

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Please review and submit any reports or comments to be included with the legislative file.

If you have any questions or concerns please call me at (415) 554-7702 or email derek.evans@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Regards,

Derek K. Evans

Assistant Clerk, Board of Supervisors 1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102 Phone: (415) 554-7702 | Fax: (415) 554-5163

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Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date
	dmant
1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amend	iment)
☐ 2. Request for next printed agenda Without Reference to Committee.	
☐ 3. Request for hearing on a subject matter at Committee.	
☐ 4. Request for letter beginning "Supervisor	inquires"
☐ 5. City Attorney request.	
☐ 6. Call File No. from Committee.	
7. Budget Analyst request (attach written motion).	
8. Substitute Legislation File No.	
9. Reactivate File No.	
☐ 10. Question(s) submitted for Mayoral Appearance before the BOS on	
se check the appropriate boxes. The proposed legislation should be forwarded to the following Small Business Commission Youth Commission Ethics Commission	lowing: ommission
☐ Planning Commission ☐ Building Inspection Commi	ission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Impera-	tive Form.
Sponsor(s):	
Supervisor Peskin; Kim	
Subject:	
[Charter Amendment - Housing and Development Commission]	,

The text is listed below or attached:

Describing and setting forth a proposal to the voters, at an election to be held on November 8, 2016, to amend the Charter of the City and County of San Francisco, to create the Housing and Development Commission to oversee the Department of Economic and Workforce Development, the Department of Housing and Community Development, and the Department of Real Estate; to require the Commission to review and make recommendations regarding proposed development agreements and conveyance of certain surplus City property before the Board of Supervisors considers such proposals; and to require the Commission to adopt rules creating competitive selection processes for the Department of Housing and Community Development's expenditure of affordable housing funds and for the lopment of affordable housing on City-owned property under the jurisdiction of the Department of Housing and Community Development.

Signature C. sponsoring Sup	ervisor:

O Re

For Clerk's Use Only: