File No	160964	Committee Item No	3	
		Board Item No		

# **COMMITTEE/BOARD OF SUPERVISORS**

·	AGENDA PACKET CON	ITENTS LIST		
Committee:	Budget & Finance Committee	Date September 21, 20	<u> </u>	
Board of Su	pervisors Meeting	Date		
Cmte Boar	rd Motion Resolution Ordinance Legislative Digest			
	Budget and Legislative Analyst Report Youth Commission Report Introduction Form Department/Agency Cover Letter and/or Report MOU Grant Information Form			
	Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application Public Correspondence	1		
OTHER	(Use back side if additional spa	ace is needed)		
	by: Linda Wong by: Linda Wong	Date September 16, 2016 Date		

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[Multifamily Housing Revenue Bonds - 210 and 238 Taylor Street - Not to Exceed \$95,000,000]

Resolution authorizing the Director of the Mayor's Office of Housing and Community Development (the "Director") to submit an application and related documents to the California Debt Limit Allocation Committee ("CDLAC") to permit the issuance of residential mortgage revenue bonds in an aggregate principal amount not to exceed \$95,000,000 for 210 and 238 Taylor Street (San Francisco, California 94102); authorizing and directing the Director to direct the Controller's Office to hold in trust an amount not to exceed \$100,000 in accordance with CDLAC procedures; authorizing the Director to certify to CDLAC that the City has on deposit the required amount; authorizing the Director to pay an amount equal to such deposit to the State of California if the City fails to issue the residential mortgage revenue bonds; approving, for purposes of the Internal Revenue Code of 1986, as amended, the issuance and sale of residential mortgage revenue bonds by the City in an aggregate principal amount not to exceed \$95,000,000; declaring the intent of the City and County of San Francisco (the "City") to reimburse certain expenditures from proceeds of future bonded indebtedness; authorizing and directing the execution of any documents necessary to implement this Resolution; and ratifying and approving any action heretofore taken in connection with the Project, as defined herein, and the Application, as defined herein.

WHEREAS, The Board of Supervisors of the City and County of San Francisco (the "Board of Supervisors"), after careful study and consideration, has determined that there is a shortage of safe and sanitary housing within the City and County of San Francisco (the "City"), particularly for low and moderate income persons, and that it is in the best interest of the

residents of the City and in furtherance of the health, safety, and welfare of the public for the City to assist in the financing of multi-family rental housing units; and

WHEREAS, Acting under and pursuant to the powers reserved to the City under Sections 3, 5, and 7 of Article XI of the Constitution of the State of California and Sections 1.101 and 9.107 of the Charter, the City has enacted the City and County of San Francisco Residential Mortgage Revenue Bond Law (the "City Law"), constituting Article I of Chapter 43 of the San Francisco Administrative Code, in order to establish a procedure for the authorization, issuance and sale of residential mortgage revenue bonds by the City for the purpose of providing funds to encourage the availability of adequate housing and home finance for persons and families of low or moderate income, and to develop viable communities by providing decent housing, enhanced living environments, and increased economic opportunities for persons and families of low or moderate income; and

WHEREAS, In addition, pursuant to Division 31 of the Health and Safety Code of the State of California, and particularly Chapter 7 of Part 5 thereof (the "State Law"), the City is empowered to issue and sell bonds for the purpose of making mortgage loans or otherwise providing funds to finance the development of multi-family rental housing including units for lower income households and very low income households; and

WHEREAS, Eddy & Taylor Associates, L.P., a California limited partnership (or any successor thereto including any successor owner of the Project, the "Developer"), desires to construct a 113-unit affordable residential rental housing development located at 210 and 238 Taylor Street, San Francisco, California 94102 (the "Project"); and

WHEREAS, The Developer has requested that the City assist in the financing of the Project through the issuance of one or more series of tax-exempt mortgage revenue bonds (the "Bonds"); and

WHEREAS, The City expects that proceeds of the Bonds will be used to pay certain costs incurred in connection with the Project prior to the date of issuance of the Bonds; and

WHEREAS, The City intends to issue the Bonds in an amount not to exceed \$95,000,000 and to loan the proceeds of the Bonds to the Developer (the "Loan") to finance the costs of the Project; and

WHEREAS, The Bonds will be limited obligations, payable solely from pledged security, including Project revenues, and will not constitute a debt of the City; and

WHEREAS, The Board of Supervisors has determined that the moneys advanced and to be advanced to pay certain expenditures of the Project are or will be available only for a temporary period and it is necessary to reimburse such expenditures with respect to the Project from the proceeds of the Bonds; and

WHEREAS, Section 1.150-2 of the United States Treasury Regulations requires that the Board of Supervisors declare its reasonable official intent to reimburse prior expenditures for the Project with proceeds of the Bonds; and

WHEREAS, The interest on the Bonds may qualify for tax exemption under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), only if the Bonds are approved in accordance with Section 147(f) of the Code; and

WHEREAS, The City now wishes to approve the issuance of the Bonds in order to satisfy the public approval requirements of Section 147(f) of the Code; and

WHEREAS, The Project is located wholly within the City; and

WHEREAS, On August 28, 2016, the City caused a notice stating that a public hearing with respect to the issuance of the Bonds would be held by the Mayor's Office of Housing and Community Development and Community Development on September 12, 2016, to appear in The San Francisco Examiner, which is a newspaper of general circulation in the City; and

WHEREAS, The Mayor's Office of Housing and Community Development held the public hearing described above on September 12, 2016, and an opportunity was provided for persons to comment on the issuance of the Bonds and the Project; and the minutes of such hearing were provided to this Board of Supervisors prior to this meeting; and

WHEREAS, This Board of Supervisors is the elected legislative body of the City and is the applicable elected representative authorized to approve the issuance of the Bonds within the meaning of Section 147(f) of the Code; and

WHEREAS, Section 146 of the Code limits the amount of tax-exempt private activity bonds, which include qualified mortgage bonds, that may be issued in any calendar year by entities within a state and authorizes the legislature of each state to provide the method of allocating authority to issue tax-exempt private activity bonds within the respective state; and

WHEREAS, Chapter 11.8 of Division 1 of Title 2 of the Government Code of the State of California governs the allocation in the State of California of the state ceiling established by Section 146 of the Code among governmental units in the State having the authority to issue tax-exempt private activity bonds; and

WHEREAS, Section 8869.85(b) of the Government Code requires that a local agency file an application for a portion of the state ceiling with or upon the direction of the California Debt Allocation Committee ("CDLAC") prior to the issuance of tax-exempt private activity bonds, including qualified mortgage bonds; and

WHEREAS, CDLAC procedures require an applicant for a portion of the state ceiling to certify to CDLAC that applicant has on deposit an amount equal to one-half of one percent (1/2%) of the amount of allocation requested not to exceed \$100,000.00; now, therefore, be it

RESOLVED, By the Board of Supervisors of the City and County of San Francisco, as follows:

Section 1. The Board of Supervisors finds and determines that the foregoing recitals are true and correct.

Section 2. The Board of Supervisors adopts this Resolution for purposes of establishing compliance with the requirements of Section 1.150-2 of the United States Treasury Regulations. This Resolution does not bind the Board of Supervisors to issue the Bonds, approve the Loan or to make any expenditure, incur any indebtedness or proceed with the Project.

Section 3. The Board of Supervisors hereby declares its official intent under United States Treasury Regulations Section 1.150-2 to use proceeds of the Bonds to reimburse expenditures incurred in connection with the Project. The Board of Supervisors hereby further declares its intent to use such proceeds to reimburse the Developer for actual expenditures made by the Developer on the Project.

Section 4. On the date of the expenditure to be reimbursed, all reimbursable costs of the Project will be of a type properly chargeable to a capital account under general federal income tax principles.

Section 5. The maximum principal amount of debt expected to be issued for the Project is \$95,000,000.

Section 6. This Board of Supervisors, as the applicable elected representative of the governmental unit having jurisdiction over the area in which the Project is located, hereby approves the issuance of the Bonds for purposes of Section 147(f) of the Code.

Section 7. This approval of the issuance of the Bonds by the City is neither an approval of the underlying credit issues of the proposed Project nor an approval of the financial structure of the Bonds.

Section 8. The Board of Supervisors hereby authorizes the Director, or his designee of the Mayor's Office of Housing and Community Development (the "Director"), on behalf of the

City, to submit an application (the "Application"), and such other documents as may be required, to CDLAC pursuant to Government Code Section 8869.85 for an allocation for the Project of a portion of the state ceiling for private activity bonds in a principal amount not to exceed \$95,000,000.

Section 9. An amount equal to \$100,000 ("Deposit") is hereby authorized to be held on deposit in connection with the Application and the applicable CDLAC procedures, and the Director is authorized to certify to CDLAC that such funds are available.

Section 10. If the City receives a CDLAC allocation and the applicable issuance requirements are not met, the Mayor's Office of Housing and Community Development is hereby authorized to cause an amount equal to the Deposit to be paid to the State of California.

Section 11. The officers and employees of the City and the Director are hereby authorized and directed, jointly and severally, to do any and all things necessary or advisable to consummate the receipt of an allocation from CDLAC and otherwise effectuate the purposes of this Resolution, consistent with the documents cited herein and this Resolution, and all actions previously taken by such officers and employees with respect to the Project, consistent with the documents cited herein and this Resolution, including but not limited to the submission of the application to CDLAC, are hereby ratified and approved.

Section 12. This Resolution shall take effect from and after its adoption by the Board and approval by the Mayor.

DENNIS J. HERRERA City Attorney

Ву: Deputy City Attorney

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## City and County of San Francisco Multifamily Housing Revenue Bond Program Project Description

#### Eddy & Taylor Family Housing

#### **Overview**

The funds described in the "Financing Structure" section below will be used to finance the development of Eddy & Taylor Family Housing, a 113-unit affordable multifamily housing project to be located at 210 and 238 Taylor Street in the City and County of San Francisco (the "Project"). The Project will address a critical need for more family-sized units for the neighborhood, where the existing older housing stock is predominantly single room occupancy units (SROs), studios, and smaller one-bedroom units.

Upon completion, the Project will include approximately 116,626 square feet of gross floor area, comprised of 108,711 square feet of residential area and 7,915 square feet of non-residential area. Non-residential spaces will include offices for property management and tenant services, a lounge, a community room, and 5,677 square feet of retail commercial space.

Total project costs, including the cost to acquire the land and construct the new building, will be approximately \$81,879,276 or \$724,600 per dwelling unit.

The residential unit distribution, which will include a single two-bedroom manager's unit, is:

Unit type	Number of units	
Studio	16	
1-Bedroom	14	
2-Bedroom	68	
3-Bedroom	15	
4-Bedroom	0	

All of the residential units will serve households earning less than 50 percent of the San Francisco County Area Median Income (AMI), though the rents may be increased to 60% of California Tax Credit Allocation Committee AMI in the event of loss of subsidy.

#### Residents

No residents will be displaced during construction as the site is currently a vacant lot leased to a parking lot operator. The operator's lease will expire before construction financing closes in early 2017.

#### Site Description and Scope of Work

Address:

210 and 238 Taylor Street, San Francisco CA, 94102

Block/Lot:

0331/010; 0331/011; 0331/028

The proposed scope of work for the Project is as follows:

- The developer will re-develop an existing half-acre parking lot with a newly constructed, 8-story, 113-unit mixed-use building in the heart of the Tenderloin.
- The unit mix includes 16 studios, 14 one-bedroom, 68 two-bedroom (including one manager's unit) and 15 three-bedroom units.
- The ground floor will include a large entry lobby with direct elevator access, a community room, management offices, laundry room, bicycle storage, access to a large outdoor courtyard area and 5,677 square feet of retail/commercial space.
- No parking is provided on-site, but the Project is well-served by transit (located just 2 blocks from Powell Station) and the Muni and BART local/regional transportation systems, and is within walking distance of numerous shopping, service, and recreational amenities.
- The Project will also include upgrades to the Eddy Street and Taylor Street pedestrian corridors, in partnership with the City's Vision Zero plan.
- The Project will achieve a Green Point Rated score of at least 160.

#### **Development and Management Team**

Project Sponsor:

Tenderloin Neighborhood Development Corporation

General Contractor:

**Cahill Construction** 

Architect of Record:

David Baker & Associates

Property Manager:

Tenderloin Neighborhood Development Corporation

#### **Project Ownership Structure**

Borrower Entity:

Eddy & Taylor Associates, L.P.

Managing General Partner:

E&T Housing GP LLC

An investor, Taylor Family Housing Inc., will own a 99.99% interest in the borrower entity.

### Financing Structure

The following sources of capital financing are expected to be utilized:

- tax-exempt bonds issued by the City;
- 4% low income housing tax credits ("LIHTC");
- soft debt from the City;
- permanent debt from the State's Multifamily Housing Program ("MHP");
- permanent debt from the Affordable Housing Sustainable Communities ("AHSC") program;
- a grant from the Federal Home Loan Bank's Affordable Housing Program ("AHP"); and
- deferred developer fees.

The sale of LIHTC will generate equity financing for the Project. The amount of private activity tax-exempt bonds used during construction will be sized specifically to meet the 50% of aggregate basis test required for the LIHTC. The calculation of tax credit equity utilizes a 30% basis boost as the U.S. Department of Housing and Urban Development has designated the census tract in which the Project is located a "difficult development area."

# **Schedule**

Financing is anticipated to close between March and May of 2017, with construction commencing no more than 30 days from closing. All construction is scheduled to be completed by May 30, 2019.

#### SAN FRANCISCO EXAMINER

835 MARKET ST, SAN FRANCISCO, CA 94103 Telephone (415) 314-1835 / Fax (510) 743-4178

Adam Cray CCSF MAYOR'S OFFICE OF HOUSING ONE SOUTH VAN NESS AVE 5TH FLR SAN FRANCISCO, CA - 94103-5416

# PROOF OF PUBLICATION

(2015.5 C.C.P.)

State of California County of SAN FRANCISCO

Notice Type: GPN - GOVT PUBLIC NOTICE

Ad Description:

Eddy & Taylor TEFRA Ad

I am a citizen of the United States and a resident of the State of California; I am over the age of eighteen years, and not a party to or interested in the above entitled matter. I am the principal clerk of the printer and publisher of the SAN FRANCISCO EXAMINER, a newspaper published in the English language in the city of SAN FRANCISCO, county of SAN FRANCISCO, and adjudged a newspaper of general circulation as defined by the laws of the State of California by the Superior Court of the County of SAN FRANCISCO, State of California, under date 10/18/1951, Case No. 410667. That the notice, of which the annexed is a printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to-wit:

#### 08/28/2016

Executed on: 08/29/2016 At Los Angeles, California

I certify (or declare) under penalty of perjury that the foregoing is true and

Signature



EXM#: 2919225

NOTICE OF PUBLIC HEARING
NOTICE IS HEREBY GIVEN that on Monday, September 12, 2016, at 10:00 a.m., in the Mayor's Office of Housing and Community Development, 1, South Van Ness Avenue, 5th Filoor, San Francisco, CA 94103, the City and County of San Francisco (the "City") will conduct a public hearing") at which time the City will hear and consider information concerning the proposed sale and issuance by the City of multifamily affordable housing mortgage revenue bonds (the "Bonds") in an aggregate principal amount not to exceed ninety-five million dollars (\$95,00,000), A portion of the proceeds of the Bonds will be loaned to the sonds will be loaned to the million dollars (\$95,00,000), A portion of the proceeds of the Bonds will be loaned to the ment (the "Loan Agreement"). The proceeds of the Borrower will be used to finance the development of a 113-unit residential rental

Bonds loaned to the Borrower will be used to finance the development of a 113-unit residential rental housing development of a 113-unit residential rental housing development of a 123-unit residential residential residential and residential policial solution and and operated by the Borrower. The Bonds will be paid entirely by the Borrower from the revenues of the Project, in accordance with the Loan Agreement. Neither the full faith and credit nor the taxing power of the City, the State of California (the "State") or any other political corporation, subdivision or agency of the State is pledged to the payment of the principal, premium, if any, or interest on the Bonds, nor shall the City, the State or any other political corporation, subdivision or agency of the State be liable or obligated to

pay the pnncipal, premium, if any, or interest on the Bonds.
The Public Hearing is intended to comply with the public approval requirements of Section 147(f) of the Internal Revenue Code of 1986, as amended.
All those interested in matters related to the issuance of the Bonds and to the financing of the Project are invited to attend and be heard at this hearing. Interested parties may appear in person at the time and place indicated above or submit written comments, which must be received prior

to the Public Hearing, to the City, c/o Adam Cray, Mayor's Office of Housing and Community Development, at the address indicated above. Date: August 28, 2016 CITY AND COUNTY OF SAN FRANCISCO Olson Lee
Director, Mayor's Office of
Housing and Community
Development

# Office of the Mayor San Francisco



TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee Nを

RE:

Multifamily Housing Revenue Bonds - 210 and 238 Taylor Street, San

Francisco, California 94102 - Not to Exceed \$95,000,000

DATE:

September 6, 2016

Attached for introduction to the Board of Supervisors is a resolution authorizing the Director of the Mayor's Office of Housing and Community Development (the "Director") to submit an application and related documents to the California Debt Limit Allocation Committee ("CDLAC") to permit the issuance of residential mortgage revenue bonds in an aggregate principal amount not to exceed \$95,000,000 for 210 and 238 Taylor Street (San Francisco, California 94102); authorizing and directing the Director to direct the Controller's Office to hold in trust an amount not to exceed \$100,000 in accordance with CDLAC procedures; authorizing the Director to certify to CDLAC that the City has on deposit the required amount; authorizing the Director to pay an amount equal to such deposit to the State of California if the City fails to issue the residential mortgage revenue bonds; approving, for purposes of the Internal Revenue Code of 1986, as amended, the issuance and sale of residential mortgage revenue bonds by the City in an aggregate principal amount not to exceed \$95,000,000; declaring the intent of the City and County of San Francisco (the "City") to reimburse certain expenditures from proceeds of future bonded indebtedness; authorizing and directing the execution of any documents necessary to implement this Resolution; and ratifying and approving any action heretofore taken in connection with the Project, as defined herein, and the Application, as defined herein.

Please note that this item is co-sponsored by Supervisor Kim.

I respectfully request that this item be calendared in Budget & Finance Committee on September 21, 2016.

Should you have any questions, please contact Nicole Elliott (415) 554-7940.