BOARD of SUPERVISORS



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September 27, 2016

File No. 161024

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 20, 2016, Supervisor Kim introduced the following proposed legislation:

File No. 161024

Resolution extending interim zoning controls that require conditional use authorization for new office uses facing 2nd Street, from King to Folsom Streets, for specified Assessor's Parcel Block and Lot Nos. listed herein, for six months; and making environmental findings, including findings of consistency with the eight priority policies of Planning Code, Section 101.1.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning

[Extending Interim Zoning Controls - New Ground Floor Office Uses Facing 2nd Street - King and Folsom Streets]

Resolution extending interim zoning controls that require conditional use authorization for new office uses facing 2nd Street, from King to Folsom Streets, for specified Assessor's Parcel Block and Lot Nos. listed herein, for six months; and making environmental findings, including findings of consistency with the eight priority policies of Planning Code, Section 101.1.

WHEREAS, Planning Code, Section 306.7, provides for the imposition of interim zoning controls to accomplish several objectives, including preservation of residential and mixed residential and commercial areas in order to preserve the existing character of such neighborhoods and areas, and development and conservation of the commerce and industry of the City in order to maintain the economic vitality of the City, to provide its citizens with adequate jobs and business opportunities, and to maintain adequate services for its residents, visitors, businesses and institutions; and

WHEREAS, San Francisco needs to promote its vibrant small neighborhood-serving retail sector and create a supportive environment for small neighborhood businesses and retail. One of the eight Priority Policies of the City's General Plan resolves that "existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced"; and

WHEREAS, Neighborhood-serving commercial uses are the land uses most critical to the success of the City's commercial districts, and ground floor neighborhood-serving retail is critical to maintain vibrant mixed used districts; and

WHEREAS, In 2011, the Planning Department began the process to develop an integrated community vision for the southern portion of the Central Subway rail corridor, located generally from 2nd to 6th Streets, and between Townsend and Market Streets (the "Central SoMa Plan"); and

WHEREAS, The Central SoMa Plan proposes to build off the neighborhood's success, while addressing many of its challenges, with a comprehensive strategy that will address such issues as land use, building size and heights, transportation, the public realm, preservation of historic buildings and environmental sustainability; and

WHEREAS, In recent years, there has been high development demand within the Central SoMa Plan area, and in the South of Market area more generally; and

WHEREAS, This demand is mostly for residential and office uses; and

WHEREAS, As part of the Central SoMa Plan, the Planning Department and the community will consider how can the City best accommodate this growing development demand while preserving and enhancing the neighborhood qualities and character that make the area the dynamic place that it is today; and

WHEREAS, As part of that effort, the Department will consider how to preserve and enhance ground-floor neighborhood-serving retail; and

WHEREAS, On October 28, 2014, the Board of Supervisors adopted Resolution No. 402-14 (File No. 140016), which imposed interim controls intended to address the pressure to develop new, non-neighborhood-serving office uses in a particular subsection of the Central SoMa Plan area and the area immediately adjacent to it: the area close to South Park, on 2nd Street, between King and Folsom Streets, by requiring conditional use authorization for such establishments uses for a period of eighteen months; and

WHEREAS, The circumstances that led to the adoption of Resolution No. 402-14, namely, the intense development demand that exists in the area, still persist today; and

WHEREAS, This Board has considered the impact on the public health, safety, peace, and general welfare if the interim controls proposed herein were not extended; and

WHEREAS, This Board has determined that the public interest will be best served by extension of these interim controls at this time, in order to ensure that the planning and legislative scheme which may be ultimately adopted is not undermined during the planning and legislative process for permanent controls; and

WHEREAS, The Planning Department has determined that the actions contemplated in this Resolution are in compliance with the California Environmental Quality Act (California Public Resources Code, Section 21000 et. seq.); and

WHEREAS, Said determination is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated here by reference; now, therefore, be it

RESOLVED, Pursuant to Planning Code, Section 306.7, the Board of Supervisors, by this Resolution, hereby prohibits any City agency, board, commission, officer or employee from approving any site permit, building permit or any other permit or license authorizing the establishment of any new office uses, as defined herein, on the ground floor on properties facing 2nd Street, between King and Folsom Streets, unless the action would conform both to the existing provisions of the Planning Code and this Resolution; and, be it

FURTHER RESOLVED, That for the purpose of these interim controls "office uses" shall be defined in Planning Code, Section 890.70, but shall not include Neighborhood-Serving Businesses as defined in Planning Code, Section 890.68; and, be it

FURTHER RESOLVED, That as of the effective date of this Resolution, the establishment of new office uses on the ground floor facing 2nd Street, between King and Folsom Streets, shall be subject to a conditional use authorization; and, be it

FURTHER RESOLVED, That these interim zoning controls shall apply to properties facing 2nd Street, between King and Folsom Streets, or more specifically, to the following

Assessor's Parcel Block and Lot Nos.: Block No. 3774, Lot Nos. 045, 067, 123, 031, 044, 191; Block No. 3788, Lot Nos. 006, 037, 043, 049, 038, 002, 044; Block No. 3775, Lot Nos. 008, 181, 002, 005, 001, 004; Block No. 3764, Lot Nos. 068, 067, 014, 071; Block No. 3794, Lot Nos. 015, 002, 002B, 291; Block No. 3749, Lot No. 062; Block No. 3763, Lot Nos. 006, 007, 113, 001, 112; Block No. 3789, Lot Nos. 858, 007, 008; Block No. 3750, Lot Nos. 003, 073, 087; and Block No. 3793, Lot No. 005; and, be it

FURTHER RESOLVED, That any office use on the ground floor lawfully existing prior to the effective date of Resolution No. 402-14 is exempt from these interim controls, unless it ceases to operate or discontinues operation for 90 days or longer, in which event the use shall be deemed abandoned; and, be it

FURTHER RESOLVED, These controls shall not apply to buildings with more than 1,500 square footage of ground floor retail, as long as a minimum of 1,500 square footage of retail is preserved; and, be it

FURTHER RESOLVED, That for purposes of these interim controls, the Planning Commission shall consider, in addition to the criteria listed in Planning Code, Section 303, the effect of the proposed new offices on the ground floor. In so doing, the Commission shall take into consideration the effect of the proposed office on existing neighborhood-serving retail uses, as directed by Planning Code, Section 101.1; and, be it

FURTHER RESOLVED, That these interim controls shall remain in effect for six months from the expiration of the interim zoning controls established by Resolution No. 402-14, or until the adoption of permanent legislation regarding the Central SoMa Plan, whichever first occurs; and, be it

FURTHER RESOLVED, That these interim zoning controls advance and are consistent with the eight priority policies of Planning Code, Section 101.1, particularly Policies 1 and 2,

in that they attempt to preserve and enhance the character and vitality of one of the City's neighborhoods; and, be it

FURTHER RESOLVED, With respect to Priority Policies 3, 4, 5, 6, 7, and 8, the Board finds that these interim zoning controls do not have an effect and will not conflict with said policies.

APPROVED AS TO FORM:

DENNIS J. HERRERA, City Attorney

By:

ANDREA RUIZ-ESQUIDE Deputy City Attorney

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Supervisor Kim
BOARD OF SUPERVISORS