File No	160893	Committee Item No.	
(	COMMITTEE/BOARI AGENDA PACKET		
Committee:	Land Use and Transporta	tion Date	October 24, 2016
Board of Su	pervisors Meeting	Date _	November 1, 2016
Cmte Boa	Motion Resolution Ordinance Legislative Digest Budget and Legislative A Youth Commission Report Introduction Form Department/Agency Cove Memorandum of Underst Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 - Ethics Comm Award Letter Application Form 700 Vacancy Notice Information Sheet Public Correspondence	er Letter and/or Re anding (MOU)	port
OTHER	(Use back side if addition	nal space is neede	d)
	CEQA Determination  Notice of Public Hearing		

Completed by: Alisa Somera Date October 20, 2016
Completed by: Alisa Comera 2903 Date October 27, 2016

[Administrative, Public Works, Police Codes - Places for People Program; Permit Fee]

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities and their associated temporary physical improvements on City-owned property, the public right-of-way, and associated privately-owned space in connection with certain public space improvements; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlines the process for reviewing proposals and issuing any required permits; and establishes a People Place Permit Fee; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; amending the Police Code definition of a Limited Live Performance Locale to include People Places; and affirming the Planning Department's determination under the Environmental Quality Act.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italies Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental Finding. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act

(California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 160893 and is incorporated herein by reference. The Board affirms this determination.

### Section 2. General Findings.

- (a) San Francisco leads the nation in innovations in good civic governance.

  Pavement to Parks, initiated in 2009 as a joint program of the Planning Department,

  Department of Public Works, Municipal Transportation Agency, and Mayor's Office of

  Greening, is touted internationally for its community-based approach to creating and testing publicly-accessible, neighborhood-serving open spaces.
- (b) In 2013, the Mayor's Pedestrian Strategy recognized the importance of community-based public space projects as part of the toolkit for creating safe, walkable neighborhoods by including a goal to create twenty "parklets" and two "pedestrian plazas" per year.
- (c) Since the inauguration of Pavement to Parks, several other related projects such as "Living Innovation Zones" and the Market Street Prototyping Festival have emerged in San Francisco. These short-term projects may last from one week to two years, and are comprised of temporary or 'reversible' installations and events that test community-generated concepts for public space. These and Pavement to Parks together with other programs such as Sunday Streets, Play Streets, and Vision Zero "painted safety zones" form a spectrum of innovative solutions for diversifying and optimizing the use of our streets to better serve the open-space and mobility needs of our citizens.
- (d) Though public demand for community-generated public open spaces continues to increase, the City's interagency review, permitting, technical, and financial assistance services remain based on older models for managing our public spaces and rights-of-ways.

The interagency and often cross-jurisdictional nature of projects poses procedural complexities that form barriers to wide participation by community groups; while weak or inconsistent code bases limit the range of enforcement and quality-control responses available to City agencies.

- (e) This ordinance creates "Places for People" a comprehensive, interagency permitting framework that will streamline the community-based development of non-permanent projects and public activation events across San Francisco. The framework reflects national best practices, synthesizing the models of New York City, Los Angeles, Chicago, Philadelphia, and other cities.
- (f) The intent of this ordinance is to provide a framework for the consideration, implementation, testing, and stewardship of non-permanent public spaces prior to those spaces being contemplated for adoption as permanent improvements through other City programs, such as the San Francisco Plaza Program established by Administrative Code Chapter 94.
  - (g) The broad goals of this ordinance are to:
- (1) Lower procedural and resource barriers to increase public participation in the People for Places Program;
- (2) Facilitate greater equity in geographic distribution of projects under the Program in all neighborhoods, especially those neighborhoods that have fewer resources;
  - (3) Enable more activation that is frequent, diverse, and free to the public;
- (4) Streamline interagency permitting and agency review processes by establishing a clear and transparent sequence of review, approval, and adjudication of appeals by the pertinent City agencies;
- (5) Create self-financing opportunities to better support long-term stewardship of community-sponsored Places; and,

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(a) Establishment and Purpose. There is hereby created a San Francisco Places for People Program ("Program" or "Places for People Program"). A People Place is intended to be a temporary space on City-owned property, and in some cases also on nearby privately-owned spaces, where the public can gather and participate in various commercial or non-commercial offerings and events. Under the Program, a public or private entity may obtain City approval to create a People Place by occupying the location with reversible physical treatments or improvements and/or activating the location with programming.

This Chapter 94A sets forth a streamlined process by which the Planning Department,

Department of Public Works, Municipal Transportation Agency, Department of Real Estate, and

Entertainment Commission (collectively, defined in Section 94A.2 as the "Core City Agencies"), and their successor agencies or departments, if any, will coordinate the review and approval of a request to occupy and activate such spaces and issue a permit to authorize the use.

(b) Core City Agency Jurisdiction Retained. Each Core City Agency shall retain its full authority under the City Charter and applicable Codes to authorize the use, impose conditions on the "People Place Permit," and enforce the Agency's requirements. In particular, this Article 94A is not intended (1) to be an alternative to the process for review and approval of activities on public streets unrelated to the Places for People Program by the Interdepartmental Staff Committee on Traffic and Transportation (ISCOTT) contained in Article 6 of the Transportation Code or (2) to preclude the Director of Public Works from exercising the authority to regulate activities on the public right-of-way under sections of the Public Works Code that are unrelated to the Places for People Program.

The procedures by which the Department of Public Works and Municipal Transportation

Agency will review and approve a permit issued pursuant to this Chapter 94A are set forth in Sections

793 et seq. of the Public Works Code (for DPW Public Works) and Article 1200, Division II of the

Transportation Code (for MTA). The Department of Real Estate's procedures are set forth in Section

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94A.8 of this Chapter. The Entertainment Commission's jurisdiction over "Limited Live Performance Locales" is set forth in Section 1060 of the Police Code.

# SEC. 94A.2. DEFINITIONS.

For purposes of this Chapter 94A, the following definitions shall apply:

"Core City Agencies" are the City departments and agencies participating in the Places for People Program: the Planning Department ("Planning"), Department of Public Works ("DPW Public Works"), Municipal Transportation Agency ("MTA"), Department of Real Estate ("Real Estate"), and Entertainment Commission.

"People Place" is a publicly-accessible location approved under the Places for People Program and located (a) on City-owned property, (b) on the sidewalk, and/or (c) in the curbside lane or on all or any portion of the roadway between curbs where the public can gather and participate in commercial or non-commercial offerings and events. Such offerings and events may include, but are not limited to: cultural events, arts activities, and entertainment; food and drink; and general recreation. A People Place is managed, fully or partially, by a Steward under a People Place Permit issued under the Program and may involve the temporary and reversible installation and maintenance of physical treatments, improvements, or elements.

"People Place Categories" are: (a) "City Lot People Place," which has activities occurring on property owned by the City; (b) "Curbside People Place," which has activities occurring in a portion of the curbside lane of a roadway; (c) "Roadway People Place," which has activities occurring in or on any portion of the roadway, except for activities occurring only in the curbside lane; (d) "Sidewalk People Place," which has activities occurring on a portion of sidewalk; and (de) "Integrated People Place," which is a single project with activities occurring on a combination of locations that are People Place Categories in close proximity to one another and operated by the same Steward.

"People Place Permit" is a permit issued under the Places for People Program through its

Core City Agencies that allows a Steward to create a People Place by temporarily occupying and

activating the location for a specified period of time.

"People Place Proposal" is a proposed concept for a People Place project submitted to the Places for People Program by a prospective Steward prior to the submittal of an application for a People Place Permit, for the purpose of initial evaluation and determination of suitability for further development by the Core City Agencies.

"Steward" is, for a City Lot People Place, (a) any person or educational, recreational, or social agency, (b) any bona fide fraternal, charitable, religious, benevolent, or other nonprofit organization which is exempt from taxation under the Internal Revenue Code as a bona fide fraternal, charitable, religious, benevolent, or nonprofit organization, or (c) a public agency with programs based in San Francisco. For Curbside People Places, Roadway People Places, and Sidewalk People Places, a "Steward "may be any person or entity and is not restricted to the organizations and entities described above.

#### SEC. 94A.3. PLACES FOR PEOPLE PROGRAM FUNCTIONS.

To achieve the purpose of the Places for People Program, the Core City Agencies shall perform the functions set forth below consistent with each Agency's authority under the Charter and other applicable City law. The specific roles of each participating Core City Agency for each People Place Category are set forth in Section 94A.4.

- (a) Coordinate principles and practices in People Places designated under the Places for

  People Program with other public agencies operating similar public realm initiatives and projects in the

  City.
- (b) Be responsible for development and administration of Program implementation, policies, and strategies.

į	organizations, nonprofit organizations, and businesses, in supporting and enhancing People Places
-	Citywide.
	(d) Endeavor to keep barriers to participation in the Program as low as possible, including
	but not limited to keeping administrative and permit fees modest.
	(e) Explore efforts to cross-subsidize approved People Places by leveraging the revenue
	generated in People Places that exceeds the cost of managing and operating the People Place and
	directing a portion of the excess funds to support other People Places that have a demonstrated funding
	<u>need.</u>
	(f) Seek Stewards for People Places through a Steward identification process that utilizes
	existing City partnership efforts where possible and builds strong relationships with Stewards.
-	(g) Network communication and coordinate efforts of the various Stewards within the
-	Places for People Program.
	(h) Identify opportunities to streamline permitting for active uses of People Places so that
	barriers to event permitting are eliminated or minimized.
	(i) Encourage People Place Stewards to maximize events and activities that are free to the
-	public.
	(j) Collect People Place participation data and user feedback, and use established criteria
	to evaluate Steward performance outcomes in various areas, including economic impact, type of
	activities, and community engagement.
	(k) Support development of long-term maintenance and activity partnerships for People
	Places.
	(l) Strive to ensure that People Places remain available to the public, while recognizing
	that some small number of restricted access events in suitable locations may be helpful in supporting

1 .	(m) Support the City's goal of continuing to be a national and international leader in public
2 ·	realm innovation.
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4	SEC. 94A.4. INTERAGENCY COORDINATION.
5	In coordinating their activities under the Places for People Program, the Core City Agencies
6	shall have the responsibilities set forth below.
7	(a) Planning Department; General Coordination of Program Activities. After a
8	prospective Steward submits a People Place Proposal to the Program pursuant to Section 94A.5,
9	Planning will coordinate review and approval of the proposed People Place project. Specifically,
0	Planning will:
1	(1) Receive a People Place Proposal submitted by a prospective Steward pursuant to
2	Section 94A.5 and review the Proposal for completeness, and compliance with Program requirements,
3	and suitability for further development by the Places for People Program.
4	(2) If the People Place Proposal is determined to be complete and in
5	compliance with suitable for further development by the Program requirements, route the People
6	Place Proposal to all Core City Agencies with jurisdiction over the proposed People Place for an initial
7	evaluation of the desirability of the Proposal.
8	(3) Accept, along with the other Core City Agencies, a proposed People Place into
9	the Program if, after completion of the review and evaluation required by Section 94A.5, each Core City
20	Agency with jurisdiction over the proposed People Place has determined that the People Place Proposal
21	is suitable for further development.
22	(4) Review an application for a People Place Permit for completion and compliance
23	with Program requirements prior to its submittal and, if found complete and in compliance, direct the
24	prospective Steward to file the People Place Permit application with the appropriate Core City Agency
25	or Agencies pursuant to Section 94A.6.

(5) Approve the People Place Permit in conjunction with approvals by each
Core City Agency with jurisdiction over the People Place. Collaborate with the appropriate
Core City Agency in the approval of a People Place permit.

- (6) At the request of a Core City Agency with jurisdiction over a proposed People
  Place, develop with the prospective Steward a Stewardship Agreement pursuant to Section 94A.6(e).
- (7) Support the monitoring of the Steward's compliance with any terms and conditions in the People Place Permit and associated Stewardship Agreement, and report any noncompliance known to the Planning Department to the applicable Core City Agency with furisdiction for enforcement.
- (8) Coordinate Core City Agency outreach to prospective Stewards.

  In performing the coordination role described in subsections (a)(1) (8), Planning shall, if necessary, obtain the recommendations of staff of the other Core City Agencies, including, among others: the City Engineer at DPW Director of Public Works or his or her designee, the Director of Transportation or his or her designee, the Director of the Real Estate Department, and/or the Executive Director of the Entertainment Commission.
- (b) Director of Real Estate; City Lot People Places. The Director of Real Estate will administer People Places that are solely on a City-owned lot, pursuant to Section 94A.8.
- (c) Entertainment Commission; People Places with Entertainment Activities. The

  Entertainment Commission will review and consider any application for a People Place Permit that

  proposes an activity or activities fitting the description of a Limited Live Performance Locale in Police

  Code, Section 1060(r) but, as applied to a People Place, allows the service of food and beverages for

  consumption on the premises. The Commission may approve an application that satisfies all the

  applicable requirements for creation of a Limited Live Performance Locale and authorize issuance of a

  People Place Permit subject to the requirements stated in Police Code Section 1060.

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	(d)	Planning,	MTA, a	and Public	Works;	<b>People</b>	<u>Places</u>	in the	<u>Public</u>	Right-of-
Way.									(	

## (d) (1) Curbside People Places.

(1) (A) Planning will review the overall concept of the People Place Proposal, approve the Steward's proposed program of offerings and events that will activate the People Place space, and participate in the design review of all proposed physical treatments or improvements.

(2) (B) MTA will participate, as applicable, in design review of all physical treatments or improvements proposed by a Steward and, at the MTA's discretion, implement any approved (A i) restriping of travel and parking lanes, (B ii) ground surface treatments to delineate rights-of-ways temporarily converted for the project, (C iii) placement of upright bollards and other traffic control devices, and (D iv) other reversible site improvements not included within subsection (d)(3 1)(C) below that are needed for the project. MTA will carry out its role pursuant to the process set forth in Article 1200, Division II of the Transportation Code, including making the determination of any necessary street closure and circulation changes.

(3) (C) DPW Public Works will, pursuant to the process set forth in Sections 793 et seq. of the Public Works Code, (A j) participate in the design review and approval of physical treatments or improvements proposed by a Steward, (B ji) install reversible site improvements (planters, furnishings, etc.) associated with the project participate in the review and approval of the Steward's proposed program of events intended to activate the People Place space, (jii) review and approve the Stewardship Agreement, and (D jv) provide approval for the People Place Permit along with the other Core City Agencies with jurisdiction over the proposed People Place. In addition, Public Works, in its sole discretion, may install reversible site improvements (planters, furnishings, etc.) associated with the project.

(H) [A] Flanning will review the overall concept of the Feople Place Proposal,
approve the Steward's proposed program of offerings and events that will activate the People Place
space, and participate in the design review of all proposed physical treatments or improvements.
Planning will also coordinate the collection of baseline pedestrian, bicycle, and vehicular data at the
relevant location(s) (A i) pre-occupancy, that is, before project implementation, (B ii) during short-term
temporary street closures, and (C iii) post-occupancy, that is, for at least six months after project
implementation, or a longer time period if warranted. Planning staff, inclusive of Environmental
Planning, will consult with MTA staff as necessary on collection methodology.

(2) (B) MTA will carry out its role in evaluating the People Place Proposal pursuant to the process set forth in Article 1200, Division II of the Transportation Code, including making the determination of any necessary street closure and circulation changes. The MTA is urged to consider the following requirements in developing the Article 1200, Division II procedures:

(A) (i) Conduct the circulation analysis necessary for evaluating a temporary street closure and circulation changes (including full or partial width of street; full-time or part-time, over hours and days of the week).

(B) (ii) Review and analyze, or oversee a contract for professional services to review and analyze, transit and vehicular circulation data from (i) baseline pre-occupancy and/or (ii) occupancy of short-term temporary trial(s), and issue a technical memorandum or "Preliminary Circulation Assessment." The technical memorandum would also state including MTA's conclusion as to approval of the proposed temporary street closure.

(C) (iii) Develop procedures for participation in design review of physical treatments or improvements proposed by a Steward.

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1	(D) (iv) Review, consider, and authorize (when all requirements have
2	been satisfied) any changes to pedestrian and vehicular circulation associated with the People Place
3	project.
4	(E) (v) Implement any approved (i) restriping of travel and parking
5	lanes, (ii) ground surface treatments to delineate rights-of-ways temporarily converted for the project,
6	(iii) placement of upright bollards and other traffic control devices, and (iv) other reversible site
7	improvements that are needed for the project.
8	(F) (vi) Review and analyze, or oversee a contract for professional
9	services to review and analyze, the pre-occupancy and post-occupancy transit and vehicular
o	circulation data for projects that have been implemented.
1	(3) (C) If the MTA approves a temporary street closure pursuant to the process
2	set forth in Article 1200, Division II of the Transportation Code, DPW Public Works will, pursuant to
3	the process set forth in Section 793 et seq. of the Public Works Code, (A i) participate in the design
4	review and approval of physical treatments or improvements proposed by a Steward, (B ii) participate
5	in the review and approval of the Steward's proposed program of events intended to activate the
6	People Place space, (€ iii) review and approve the Stewardship Agreement, and (₽ iv) provide
7	approval for the People Place Permit along with the other Core City Agencies with jurisdiction over
8	the proposed People Place. In addition, Public Works, in its sole discretion, may install
9	reversible site improvements (planters, furnishings, etc.) associated with the project.
20	(f) (3) Sidewalk People Places.
1	(1) (A) Planning will review the overall concept of the People Place Proposal,
22	approve the Steward's planned program of offerings and events that will activate the People Place
23	space, and participate in the design review of all proposed physical treatments or improvements.
24	(2) (B) DPW Public Works will, pursuant to the process set forth in Section
25	793 et seg. of the Public Works Code, (Aj) participate in the design review and approval of physical

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reatments or improvements proposed by a Steward, (B ii) participate in the review and approval of
the Steward's proposed program of events intended to activate the People Place space, (C iii)
eview and approve the Stewardship Agreement, and (Div) provide approval for the People Place
Permit along with the other Core City Agencies with jurisdiction over the proposed People Place.
n addition, Public Works, in its sole discretion, may install reversible site improvements
(planters, furnishings, etc.) associated with the project.

- (g) (e) Integrated People Places. Where a single proposal involves activities occurring in more than one People Place category, each Core City Agency shall:
- (1) Participate in design review and proposal development for the People Place project with respect to those proposed elements that are within such Agency's jurisdiction as is specified in this Section 94A.4 for review of the individual People Place Categories; provided, however, that the Director of one of the participating Core City Agencies may authorize another participating Core City Agency to review the People Place Proposal and one or more of the design elements on its behalf.
- (2) Implement the pertinent elements as specified in this Section 94A.4 for review of the individual People Place Categories.

#### SEC. 94A.5. PEOPLE PLACE PROPOSAL.

- (a) Initiation of the Process. A prospective Steward may submit a concept Proposal for a People Place project to the Places for People Program. To be considered, the proposal must include the following components:
  - (1) Documentation of community outreach and support.
- (2) Documentary proof that all fronting property owners have been notified by the prospective Steward of the intent to submit a People Place Proposal. If the prospective Steward is not the fronting ground-floor tenant, then documentary proof of notification to the fronting ground-floor tenant(s) is also required.

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1	(3) A list and frequency schedule for routine maintenance tasks.
2	(4) A prospective activities calendar describing the frequency and types of free
3	public programming.
4	(5) The number of restricted access events, if any, that will be held annually. In no
5	event may the number of restricted access events allowed exceed eight single-day events per year.
6	Scheduling of any approved restricted access events shall not be concentrated during a particular time
7	or times a year but be spread throughout the calendar year. Public access to the People Place shall no
8	be restricted except for restricted access events approved by the Places for People Program.
9	(6) Photographs of existing conditions on the site.
10	(7) A conceptual site plan depicting how the space will be configured, including the
11	introduction and placement of any temporary physical elements.
12	(A) City Lot People Places. If the space will be configured to
13	accommodate different types of programs, the Proposal must include a series of site plans depicting
14.	proposed configurations.
15	(B) Curbside People Places. If the Steward is proposing multiple
16	Curbside People Places that will be operated together under the same exact terms and time(s) of a
17	single Curbside People Place Permit, the proposal must include a series of site plans depicting the
18	proposed extent of each installation.
19	(C) Integrated People Places. If the space will be configured to
20	accommodate different types of programs, the Proposal must include a series of site plans depicting
21	proposed configurations.
22	(D) Roadway People Places. If the space will be configured to
23	accommodate different types of programs, the Proposal must include a series of site plans depicting
24	proposed configurations.
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- (E) Sidewalk People Places. If the Steward is proposing multiple Sidewalk

  People Places that will be operated together under the same exact terms and time(s) of a single

  Sidewalk People Place Permit, the proposal should include a series of site plans depicting the proposed

  extent of each installation.
- (b) Initial Review and Evaluation of the Proposal. After submittal, the proposed People

  Place Proposal will be reviewed by Planning for completeness and compliance with Program

  requirements. If the People Place Proposal is determined deemed to be complete and in

  compliance with Program requirements, Planning will forward route the Proposal to all the Core

  City Agency of Agencies with jurisdiction over the proposed People Place for an initial evaluation of

  the desirability of the Proposal Proposal's suitability for further development by the Program. If

  approved by all the required Core City Agencies, the Proposal will be accepted into the Program and

  further developed by the Core City Agencies as appropriate.

## (c) Public Funds; Solicitation and Evaluation of Proposals.

- (1) If public funds are being offered for a portion of the implementation or operation of a People Place or Places, the People for Places Program shall issue an invitation for prospective Stewards to submit a competitive People Place Proposal for the project. The Program may solicit Proposals (A) on an ongoing basis (year-round), or (B) for set intervals on a recurring cycle (for example, for two weeks at the end of each quarter), or (C) for a set interval on a one-time basis depending on the People Place Category or other appropriate factors.
- (2) All Proposals that are submitted in compliance with the requirements and within the submission deadline shall be evaluated by Planning and the Core City Agency or Agencies with jurisdiction over the People Place Category. After completion of the evaluation, Planning and the Core City Agency or Agencies may in their discretion determine that none of the Proposals submitted are acceptable.

$  _{S}$	EC. 94A.6. PEOPLE PLACE PERMIT – ISSUANCE, MODIFICATION, AND REVOCATION;
	TEWARDSHIP AGREEMENT.
-	(a) Submission of Permit Application. After a People Place Proposal has been reviewed
	nd evaluated by Planning and the Core City Agencies with jurisdiction over the People Place
$\ \underline{c}$	ategory, determined suitable for further development, and accepted into the Places for People
$  \underline{P} $	rogram pursuant to Section 94A.5(b), the prospective Steward may submit an application for a People
$  \underline{P} $	lace Permit. After Planning has reviewed the application for completeness and compliance with
$  \underline{P} $	rogram requirements, Planning will direct the prospective Steward to submit the application to the
<u>c</u>	Core City Agency with primary jurisdiction over the People Place.
	(b) Permit Application Requirements. The permit application requirements for specific
$  \underline{P} $	eople Place Categories are set forth as follows:
	(1) for City Lot People Places, in Section 94A.8 of this Chapter 94A;
	(2) for Sidewalk People Places, in Public Works Code Section 793 et seq.;
	(3) for Curbside People Places, in Public Works Code Section 793 et seq. and
	Article 1200, Division II of the Transportation Code.
	(4) for Roadway People Places, in Public Works Code Section 793 et seq. and
_	article 1200, Division II of the Transportation Code.
•   -	(c) People Place Permit – Issuance; Conditions of Approval; Limited Duration.
	(1) Issuance. Issuance of a People Place Permit authorizes the Steward to create a
P	People Place by occupying the location with reversible physical treatments or improvements and/or
$  \underline{a} $	ctivating the location with programming. For the Core City Agencies, a People Place Permit shall
<u>in</u>	ncorporate the requirements of and substitute for a permit that would otherwise be required under
<u>o</u>	ther sections of the Municipal Code. Copies of approved and issued People Place Permits for People
<u> I</u>	Places on City-Owned Lots shall be maintained by Real Estate. Copies of approved and issued People

<u>Place Permits for People Places in the public right-of-way shall be maintained by DPW Public</u>

Works.

- People Place Permit sets forth the permit terms, conditions of approval, operational requirements, and duration of the People Place and is approved by Planning and all the Core City Agencies with jurisdiction over the People Place. In addition to any conditions that a Core City Agency is authorized to impose on a People Place Permit pursuant to the provisions of this Chapter 94A, a participating Core City Agency with jurisdiction over the People Place shall impose any condition that it would have been required to impose on a permit separately issued under the Code that regulates its activities; provided, however, that DPW Public Works, with the approval of the City's Risk Manager, is authorized to modify standard liability insurance and indemnification requirements for People Place projects. For People Place projects developed in whole or in part, or installed in whole or in part, by a City Agency, DPW Public Works, with the approval of the City's Risk Manager, may limit the Steward's required liability insurance and indemnification requirements to the non-physical aspects of the People Place.
- (3) Limited Duration. A People Place Permit is intended to be temporary and has a limited duration. The standard term for a Curbside People Place, a Roadway People Place, or a Sidewalk People Place Permit shall be for no longer than two years, after which it may be renewed or extended upon review and approval by the Core City Agencies with jurisdiction over the People Place. The standard term of a City Lot People Place Permit shall be no longer than five years, which may be extended by the Director of Real Estate pursuant to the provisions of Section 94A.8(d).
- (d) Permit Cover Sheet. The approval of the People Place Permit shall be memorialized by a Permit Cover Sheet that is attached to the Permit. The Permit Cover Sheet must be signed by a person designated by the Director of each participating Core City Agency with jurisdiction over the proposed People Place as authorized to approve of the People Place Permit and sign the

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Permit Cover Sheet on the Agency's behalf. A Core City Agency with jurisdiction over the proposed People Place may, at its own discretion, request that a person designated by the Director of another Core City Agency involved in the review of the People Place Permit also sign the Permit Cover Sheet.

- (e) Stewardship Agreement. At the request of a Core City Agency with jurisdiction over the People Place Category, the Program and Steward will jointly develop a People Place Stewardship Agreement for approval by all the Core City Agencies with jurisdiction over the People Place. The Stewardship Agreement will impose conditions and operational requirements on the People Place that are in addition to those set forth in the People Place Permit. A copy of the Stewardship Agreement, approved by the applicable Core City Agencies, shall be attached to the People Place Permit, and its provisions shall be considered permit requirements equivalent to those set forth in the People Place Permit and enforceable pursuant to Section 94A.10.
- (f) Coordination of Additional Permits Required from Other City Agencies. Certain activities may require additional permits or approvals from another City agency, board, commission, or department that is not a Core City Agency. In such cases, the Core City Agencies shall coordinate regarding all other permits or approvals that may be necessary for or related to activities at the People Place. If additional permits or approvals are required from other City agencies, boards, commissions, or departments, they may be granted by the signature of an authorized representative of the entity on the Permit Cover Sheet described in subsection (d) above.
- (g) Coordination of Additional Permits Required from Other Governmental Authorities.

  Certain activities in the public right-of-way may require additional review and approvals from Federal or State authorities, or other County agencies, boards, commissions, or departments. In such cases, the Core City Agencies shall coordinate, to the extent feasible, regarding all other review or approvals that may be necessary for or related to the activities at the People Place.

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 (1) Permit Modification. People Place Permits on public space are revocable at will. Therefore, each Core City Agency that has approved issuance of a People Place Permit may at any time modify those portions of the Permit that are within its jurisdiction, including any conditions. If a Core City Agency makes a determination to modify the People Place Permit or any conditions that it has imposed, or to impose additional conditions, the Agency shall notify Planning and the other applicable Core City Agencies with jurisdiction over the People Place.

Upon receipt of a request for notification of a modification of the Permit, Planning and any Core City Agency Agencies that participated in the review and approval approved issuance of the People Place Permit shall determine if other portions of the Permit also need to be modified, or if the entire People Place Permit needs to be revoked pursuant to subsection (i) below. A new People Place Permit is required to be issued if Planning and the other participating Core City Agencies determine that the proposed modifications are major. Minor modifications to a People Place Permit may be made without the issuance of a new Permit. The Core City Agencies with jurisdiction over the People Place will notify the Steward of any permit modifications or if revocation of the entire Permit pursuant to subsection (i) below is required.

(2) Withdrawal of Approval. A Core City Agency may at any time withdraw its approval of the People Place Permit. If a Core City Agency makes a determination to withdraw its approval of the People Place Permit, the Agency shall notify Planning and the other Core City Agencies that approved issuance of the People Place Permit of its decision to sever from the permit those portions that are within the Agency's jurisdiction. Upon receipt of a request for notification of severance, Planning and the other any Core City Agencies that approved issuance of the People Place Permit shall determine if the severance requires revocation of the permit in its entirety pursuant to subsection (i) below, or whether the permit can be modified by the and remaining conditions of the permit need to be modified or whether the severance requires revocation of

1	the permit in its entirety. If the remaining Core City Agencies determine that the severance does not
2	require revocation but requires a major modification of the permit, a new People Place Permit must be
3	issued.
4	The Core City Agency or Agencies with jurisdiction over the People Place will send the Steward
5	written notification of the severance and any resulting modification or revocation of the People Place
6	Permit.
7	(i) Permit Revocation. A People Place Permit issued pursuant to this Chapter 94A may be
8	revoked at any time with the consent of all by any of the Core City Agencies that approved the
9	issuance of the Permit or, if revocation is required by a modification or withdrawal of approval by
10	a Core City Agency pursuant to subsection (h)(1) or (h)(2) above, by the remaining Core City
11	Agencies that approved issuance of the Permit. The revocation process is may be initiated by:
12	(1) a request for revocation from one or more of the participating Core City
13	Agencies that approved issuance of the People Place Permit to the other Core City Agencies;
14	(2) notification of a permit modification by a Core City Agency pursuant to
15	subsection (h)(1) above; or
16 ·	(3) notification of withdrawal of approval by a Core City Agency pursuant to
17	subsection (h)(2) above.
18	If all the participating People Place Permit is revoked, the Core City Agencies authorize
19	the revocation, Agency of with jurisdiction over the People Place shall send the Steward written
20	notification of the revocation.
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22	SEC. 94A.7. OPERATIONAL REQUIREMENTS.
23	(a) Applicability of Requirements. The Operational Requirements set forth in subsection
24	(b) below shall apply to all People Places except as follows:
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i	(1) The applicability of the Operational Requirements to a People Place within the
1	urisdiction of the MTA requires the MTA's approval.
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(2) One or more of the Operational Requirements may not be warranted or appropriate for a particular People Place or event occurring at a People Place, due to special circumstances. In such situations, the Director of Real Estate (for a City Lot People Place) or the Director of Public Works (for a People Place on a portion of the public right-of-way within the iurisdiction of DPW Public Works) may grant a non-material exception or other minor amendment to the Good Neighbor Policies set forth in subsection (b)(8) or to waive or modify one or more of the other Operational Requirements if the Director finds, in his or her sole discretion, that the Requirement is not warranted or appropriate for a particular People Place or event and that the public interest would be served by granting the waiver or exception. Additional regulations for a City Lot People Place may be adopted by the Director of Real Estate pursuant to the Director's authority under Section 94A.8(g); additional regulations for a People Place on the public right-of-way may be adopted by the Director of Public Works pursuant to the Director's authority under Section 793.3(a) of the Public Works Code.

#### (b) Operational Requirements.

- (1) Public Accessibility. Unless authorized as a restricted access event, all People Places shall remain accessible to the public.
- (2) Peddling and Vending Merchandise. No person shall bring, or cause to be brought, for the purposes of sale or barter, or have for sale, or sell in exchange, or offer for sale or exchange any goods, wares, or merchandise in the People Place unless the City has issued any required permit or other authorization. Notwithstanding the previous sentence, the sale or distribution of newspapers, periodicals, or other printed or otherwise expressive material is allowed subject to the applicable requirements of the Public Works Code.
- (3) Performance of Labor. No person, other than authorized City personnel, shall perform any labor on or upon a City Lot People Place, including, but not limited to, taking up or

1	replacing soil, turf, ground, pavement, structures, trees, shrubs, plants, grass, flowers, or similar
2	activities without prior permission from (A) the Director of Real Estate for City Lot People Places, and
3	(B) the Director of Public Works for Sidewalk, Curbside, or Roadway People Places. Such permission
4	shall be specified in the People Place Permit.
5	(4) Camping Prohibited. The provisions of Park Code Section 3.12 concerning
6	camping shall apply to all People Places. The Director of Real Estate shall administer those provisions
7	for City Lot People Places, and DPW Public Works shall administer them for Sidewalk, Curbside, or
8	Roadway People Places.
9	(5) No Unpermitted Structures Allowed. There shall be no stationing or erecting of
10	any structure on a People Place without prior permission from (A) the Director of Real Estate for City
11	Lot People Places, (B) the Director of Public Works for Sidewalk, Curbside, or Roadway People
12	Places, and/or (C) Director of Transportation for any People Place within the MTA's jurisdiction. Such
13	permission shall be specified in the People Place Permit.
14	(6) Smoking Prohibited. Pursuant to Article 19I of the Health Code, smoking is
15	prohibited on any unenclosed area of property in the City that is under the jurisdiction of any City
16	department if the property is a park, square, garden, sport or playing field, pier, or other property used
17	for recreational purposes or as a farmers' market. Given the use of the subject areas as an outdoor
18	public People Place, this prohibition on smoking shall apply to all People Places.
19	(7) Other Restrictions.
20	(A) No skateboarding, bicycle riding, or pets off leash is allowed without
21	prior permission from (i) the Director of Real Estate for City Lot People Places or (ii) the Director of
22 .	Public Works for Sidewalk, Curbside, or Roadway People Places. Such permission shall be specified in
23	the People Place Permit.
24	(B) No littering, feeding of wildlife, or defacing of public property is allowed.
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1	(C) No alcohol may be consumed without prior permission from all required
2	City and State authorities, as well as from (i) the Director of Real Estate for City Lot People Places or
3	(ii) the Director of Public Works for Sidewalk, Curbside, or Roadway People Places.
4	(D) General Advertising, as defined in Article 6 of the Planning Code, is
5	prohibited.
6	(8) Good Neighbor Policies. Stewards of all People Place Categories shall manage
7	the People Place in accordance with the following good neighbor policies during the times of use set
8	forth in the People Place Permit:
9 .	(A) The safety and cleanliness of the People Place and its adjacent area
10 ¥	vithin 100-foot radius shall be maintained;
11	(B) Proper and adequate storage and disposal of debris and garbage shall be
.ن	provided;
13	(C) Noise and odors, unless otherwise permitted, shall be contained within
14	the immediate area of the People Place so as not to be a nuisance or annoyance to neighbors;
15	(D) Notices shall be prominently displayed during events that urge patrons to
16	leave the People Place premises and neighborhood in a quiet, peaceful, and orderly fashion and to not
17	litter or block driveways in the neighborhood. Such notices shall be removed after each event; and,
18	(E) The Steward or its employees or volunteers shall walk a 100-foot radius
19	from the People Place within 30 minutes after programmed events have concluded and shall pick up
20	and dispose of any discarded trash left by patrons.
21	(9) Additional Operational Requirements.
22	(A) Because People Places are intended to be publically accessible open
23	spaces, private dining and table service shall not be permitted in Sidewalk People Places, Curbside
24	People Places, or Roadway People Places in the course of day-to-day operations.
5	

1	(B) Regulations or operational requirements required by the MTA pursuant
2	to Article 1200, Division II of the Transportation Code shall be imposed as a condition of approval of a
3	People Place Permit.
4	(C) Additional operational requirements tailored to a People Place in
5	specific locations, including but not limited to hours of operation, may be imposed as a condition of
6	approval of a People Place Permit.
7	
8	SEC. 94A.8. SPECIAL PROCESS FOR PEOPLE PLACES ON CITY LOTS.
9	All People Places that are solely on a City-owned lot shall be administered by the Director of
0	Real Estate, who will coordinate with and may request assistance from Planning.
1	(a) Proposal Submittal and Review.
2	(1) A concept Proposal for a City Lot People Place shall be submitted to the People
3 .	Place Program for an initial review and evaluation by the Program coordinators at Planning and Real
14	Estate. After an initial review and evaluation, the Program coordinators at Planning and Real Estate
5	may recommend the Proposal to the Director of Real Estate for acceptance and administration.
16	(2) Upon acceptance of the Proposal by the Director of Real Estate and at the
17	Director's request, Program coordinators at Planning and Real Estate shall work with the prospective
18	Steward to refine the proposed design, activities program, and management plan for the proposed
19	People Place.
20	(3) Upon final development of the proposed design, activities program, and
21	management plan, the prospective Steward may submit an application for a City Lot People Place
22	Permit to the Director of Real Estate.
23	(b) Permit Application and Issuance; Public Notice. The Director of Real Estate may elect
24	to authorize the People Place under the provisions of Chapter 23 of this Code. If the Director elects to
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1	authorize the People Place under the provisions of this Chapter 94A, the Director shall use the
2	following procedure:
3	(1) An application for a City Lot People Places Permit shall include the following:
4	(A) Documentation of community outreach and support.
5	(B) A list of and frequency schedule for routine maintenance tasks.
6	(C) A prospective activities calendar describing the frequency and types of
7	free public programming.
8	(D) The number of restricted access events, if any, that will be held annually.
9	In no event may the number of restricted access events allowed exceed eight single-day events per year.
10	Scheduling of any approved restricted access events shall not be concentrated during a particular time
11	or times a year but be spread throughout the calendar year. Public access to the People Place shall not
.ن	be restricted except for approved restricted access events.
13	(E) Photographs of existing conditions on the site.
14	(F) A conceptual site plan depicting how the space will be configured,
15	including the introduction and placement of any temporary physical elements. If the space will be
16	configured to accommodate different types of programs, the Proposal shall include a series of site
17	plans depicting proposed configurations.
18	(2) Upon submission of an application for a City Lot People Place Permit, the
19	Director of Real Estate shall post the People Place site with a Notice of Application for a period of 10
20	calendar days. In addition, the Director shall post the Application for 10 calendar days on the websites
21	of Real Estate and the Places for People Program. The Director may take such other actions as the
22	Director deems advisable to notify the public about the Proposal.
23	(3) If there are entertainment-related activities proposed for the City Lot People
24	Place that fall within the purview of the Entertainment Commission, the public notice may include a
, i	notice of public hearing by the Entertainment Commission.
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1	(4) The Director of Real Estate shall accept written public comments on the
2	Proposal for at least 10 calendar days after the first day of the posting of notice of the Proposal, and a
3	City Lot People Place Permit shall not be issued before the end of the public comment period.
4	(5) The Director of Real Estate may, in his or her discretion, hold a public hearing
5	concerning the Proposal and application for a People Place Permit. If a public hearing is held, notice
6	of the hearing shall be given by posting a Notice of Public Hearing at the proposed People Place site
7	for at least 10 calendar days before the hearing. At the Director's discretion, the public hearing notice
8	may be combined with the Notice of Application.
9	(6) After approval of the Permit application by the Director of Real Estate, and at
0	the request of the Director, Planning shall issue the City Lot People Place Permit.
1	(c) Permit Conditions; Grant of Exceptions.
2	(1) Conditions. The conditions for operation, use, and maintenance of a City Lot
3	People Place shall be specified in either a City Lot People Place Permit or a Lease issued pursuant to
4	Chapter 23 of this Code. These conditions shall include, but are not limited to:
5	(A) design specifications for any temporary physical treatments or
6	improvements being introduced at the site;
7	(B) scope of permissible activities and uses; daily, weekly, and/or monthly
8	time periods authorized for such permissible activities and uses;
19	(C) the minimum number of programmed events by day, week, month,
20 -	quarter, or year;
21	(D) the permissible number of annual restricted access events, if any;
22	(E) the Steward's liability for and indemnification of the City with respect to
23	the People Place and the Steward's required liability insurance, which is required for activities on
24	publicly owned space, all as approved by the City Risk Manager or any successor agency;
05	(F) an authorized signage program

1	(G) the delineation of maintenance responsibilities between the City and the
2	Steward;
3	(H) the expiration date of the People Place Permit;
4	(I) remedies for violating the permit, including but not limited to revocation;
5	<u>and</u>
6	(J) adherence to the Good Neighbor Policies in Section 94A.7(b)(8).
7	(2) Exceptions; Public Notice. Upon written request from a Steward, the Director of
8	Real Estate may grant a non-material exception or other minor amendment to the conditions imposed
9	on a City Lot People Place Permit if the Director determines that the exception or minor amendment is
0	reasonably within the purposes of the Places for People Program and, in consultation with the City
1	Attorney's Office, further determines that such exception or amendment does not materially increase
7	the City's costs or obligations or decrease the benefit the City receives under the Steward's City Lot
3	People Place Permit.
14	Any exceptions or minor amendments of the Permit conditions that the Director has granted
15	pursuant to this subsection (c)(2) shall be in writing and retained in a file available for public review.
16	In addition, at the Steward's request, the Director's letter granting the exception(s) and/or minor
17	amendments, and any other written communications relevant to the Director's determination shall be
18	posted on the websites of Real Estate and the Places for People Program.
19	(d) Duration of Permit. Should the Director of Real Estate elect to issue a City Lot People
20	Place Permit pursuant to this Chapter 94A instead of a Lease under Chapter 23 of this Code, the
21	standard term of a City Lot People Place Permit shall be no longer than five years. However, in specia
22	circumstances or in cases where the Steward has installed significant improvements as part of the
23	Permit, the Director of Real Estate has the discretion to extend the term of the Permit beyond five
24	<u>years.</u>
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(e) Calendar of Events. In addition to the requirements of Section 94A.8(c), the City Lot
People Place Permit shall require the Steward to submit a monthly calendar of activities and events to
the local District Police station, the Director of Real Estate, and the Places for People Program by
seven days prior to the start of each month.
(f) Grant of Exceptions to Standard Operational Requirements.
(1) Good Neighbor Policies. Upon written request from a Steward, the Director of
Real Estate may grant a non-material exception or other minor amendment to the Good Neighbor
Policies in Section 94A.7(d)(8) if the Director finds, in his or her sole discretion, that one or more
aspects of a Good Neighbor Policy are unwarranted or not appropriate for a particular City Lot People
Place or event due to special circumstances and that the public interest would be served by granting an
exception.
(2) Other Operational Requirements. Upon written request from a Steward, the
Director of Real Estate is authorized to waive or modify one or more of the other Operational
Requirements in Section 94A.7 if the Director finds, in his or her sole discretion, that the Requirement is
unwarranted or not appropriate for a particular City Lot People Place or event due to special
circumstances and that the public interest would be served by granting an exception.
(3) Public Record. Any exceptions, minor amendments, or waivers granted by the
Director pursuant to this subsection (f) shall be in writing and retained in a file available for public
review.
(g) Director's Regulations. The Director of Real Estate may adopt such regulations
governing City Lot People Places as he or she deems necessary or appropriate for the proper
management and use of City Lot People Places. The Director may, in his or her discretion, post
signage with the Regulations on a City Lot People Place site.

19. 

(a) Right of Appeal. Any person may appeal the decision to grant or deny an application for any People Place Permit, or to revoke or suspend an existing Permit, to the Board of Appeals pursuant to the provisions of Charter Section 4.106 and Sections 8 et seq. of the Business & Tax Regulations Code; provided, however, that any portion of the People Place Permit that has been approved by the MTA pursuant to its Charter authority may be heard and decided by the Board of Appeals only upon authorization by the MTA Board of Directors. In the absence of such authorization, those portions of the People Place Permit that fall within the MTA's Charter authority shall be severed from the appeal and heard pursuant to the process that applies to appeals of MTA approvals. With respect to an appeal to the Board of Appeals, it shall be filed in writing with the Clerk of the Board of Appeals within 15 days of the date of issuance, denial, revocation, or suspension of the People Place Permit.

(b) Permit Renewal. For purposes of an appeal to the Board of Appeals, the renewal of an existing People Place Permit is considered to be a new permit and may be appealed in accordance with the provisions of subsection (a) above. Pursuant to Section 8(i)(5) of the Business and Tax Regulations

Code, any activities on the site would be suspended during the pendency of the appeal; however, the Core City Agency or Agencies with jurisdiction over the site may, in their discretion, authorize any authorized physical treatments or improvements to the site to remain pending a decision by the Board of Appeals.

#### SEC. 94A.10. ENFORCEMENT OF REQUIREMENTS.

(a) Complaints from the Public. The 311 Customer Relationship Management System is designated to receive complaints from the public and to maintain an interagency complaint log. The 311 System shall route individual public complaints to the department(s) or agency(ies) with

jurisdiction in order for those departments or agencies to verify complaints regarding the People Place Program or a particular People Place and take any necessary enforcement actions.

#### (b) Enforcement of People Place Permit Requirements.

(1) Each Core City Agency shall enforce the requirements of the People Place

Permit that are within its jurisdiction. Enforcement may be exercised either by (A) using the procedures

of Section 94A.6 to modify conditions of the issued permit, or to withdraw approval of the permit by

severance or revocation. or (B) using the enforcement provisions of the Code that regulates its

activities: the Public Works Code for DPW Public Works; the Transportation Code for the MTA; and
the Police Code for the Entertainment Commission. Enforcement by the Director of Real Estate is set
forth in subsection (b)(2) below.

(2) The Director of Real Estate shall establish administrative procedures and methods for verifying, addressing, and responding to any complaints concerning a City Lot People Place. If the Director receives a verified complaint concerning violations of the terms and conditions of a Steward's City Lot People Place Permit, the Director may conduct a public hearing on the Steward's conduct. Based on the information presented at the hearing, the Director or his or her designee may revoke, suspend, modify, or condition the People Place Permit or take any other action the Director deems appropriate under the terms of the People Place Permit to address the Steward's conduct.

If any person occupies a City Lot People Place in violation of the applicable requirements and regulations, the Director of Real Estate or his or her designee shall order the violator to either correct the violation or vacate the People Place site. If the violation is not corrected as ordered, the violator shall be subject to enforcement pursuant to the Police Code.

#### SEC. 94A.11. FEES.

(a) People Place Permit Fee. Pursuant to Section 94A.6(c)(1), a People Place Permit substitutes for a permit that would otherwise be required by the Municipal Code. The fees for a People

Place Permit in the public right-of-way shall be one-half the fees that DPW Public Works is authorized by Article 2.1 of the Public Works Code to charge for a permit granting permission to occupy a portion of the public right-of-way that is equivalent in scope to the People Place Permit.

These fees shall be paid to DPW Public Works pursuant to Section 793.2(b) of the Public Works Code.

- (b) Other Fees. Nothing in this Section 94A.11 or in Chapter 94A is intended to preclude a Core City Agency, or other City department or agency, from charging the fees authorized to be charged for any additional permits required or for services performed in implementing the People Place Proposal, including but not limited to fees related to time and material costs of ongoing enforcement and inspection, provided, however, that due to the public nature of the improvements, no ongoing occupancy assessment fee shall be charged. Any other fee charged by a Core City Agency, or other City department or agency, in connection with a People Place Permit shall be one-half the fee that the agency or department is authorized to charge for such permit.
- (c) Condition of Approval. Payment of all fees due shall be a condition of any permit, license, or other approval to establish and/or operate a People Place.

Section 3. The Public Works Code is hereby amended by adding Sections 793 through 793.6, to read as follows:

# SEC. 793. THE PLACES FOR PEOPLE PROGRAM – PEOPLE PLACES IN THE PUBLIC RIGHT-OF-WAY.

Places for People is a Program established in Chapter 94A of the Administrative Code. Under the Program, a public or private entity may obtain City approval to create a People Place space and provide activities, for a limited period of time, on City-owned property and in some cases nearby privately-owned spaces where the public can gather and participate in commercial or non-commercial

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offerings and events. The space created is a "People Place" that is managed by the permittee, defined as a "Steward."

The Places for People Program is a joint effort by the Planning Department, Public Works, the Municipal Transportation Agency, the Department of Real Estate, and the Entertainment Commission (defined in Section 94A.2 of the Administrative Code as the "Core City Agencies") to coordinate their review and approval of a People Place and streamline the permit process. The Program responsibilities of the Core City Agencies in the coordination process are set forth in Section 94A.4 of the Administrative Code.

## SEC. 793.1. PURPOSE AND SCOPE; DEFINITIONS.

(a) Purpose and Scope. The general procedure by which the Core City Agencies participating in the Places for People Program coordinate their evaluation of a proposed People Place concept proposal, review of an application for a People Place Permit, and approve and issue a People Place Permit is set forth in Sections 94A.5 and 94A.6 of the Administrative Code. Sections 793.2 through 793.6 of this Code establish the procedure for DPW's Public Works' review and approval of a People Place in the public right-of-way. This procedure shall apply to any prospective "Curbside People Place," "Roadway People Place," and "Sidewalk People Place" in the Places for People Program.

## (b) Definitions. As provided in Section 94A.2 of the Administrative Code:

"People Place" is a publicly-accessible location approved under the Places for People

Program and located (a) on City-owned property, (b) on the sidewalk, and/or (c) in the curbside lane
or on all or any portion of the roadway between curbs where the public can gather and participate in
commercial or non-commercial offerings and events. Such offerings and events may include, but are
not limited to: cultural events, arts activities, and entertainment; food and drink; retail sales; and
general recreation. A People Place is managed, fully or partially, by a Steward under a People Place

Permit issued under the Program and may involve the temporary and reversible installation of physical treatments, improvements or elements.

"People Place Categories" are: (a) "City Lot People Place," which has activities occurring on property owned by the City; (b) "Curbside People Place," which has activities occurring in a portion of the curbside lane of a roadway; (c) "Roadway People Place," which has activities occurring in or on any portion of the roadway, except for activities occurring only in the curbside lane; (d) "Sidewalk People Place," which has activities occurring on a portion of sidewalk, and (de) "Integrated People Place," which is a single project with activities occurring on a combination of locations that are People Place categories in close proximity to one another and operated by the same Steward.

"People Place Permit" is a permit issued under the Places for People Program through its

Core City Agencies that allows a Steward to create a People Place by temporarily occupying and

activating the location for a specified period of time.

"Steward" is, for Curbside People Places, Roadway People Places, and Sidewalk People

Places, any person or entity who has been issued a People Place Permit that authorizes the permittee,

acting as a Steward, to manage and activate a People Place under the Places for People Program.

For purposes of Sections 793.2 through 793.6, a Sidewalk People Place, a Roadway People Place, and a Curbside People Place shall be referred to collectively as People Places in the Public Right-of-Way.

# <u>SEC. 793.2. PERMIT APPROVAL PROCESS APPLICABLE TO ALL PEOPLE PLACES</u> <u>IN THE PUBLIC RIGHT-OF-WAY;</u>.

(a) Initiation of the Process. Any prospective Steward wishing to establish a People Place in the Public Right-of-Way may initiate the process by submitting a concept proposal to the Places for People Program pursuant to Section 94A.5 of the Administrative Code ("People Place Proposal"). If the People Place Proposal is accepted into the Program, the Core City Agencies shall work with prospective Steward to develop the concept proposal, after which the prospective Steward may submit

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an application for a People Place Permit to the People Place Program pursuant to the process set forth in Administrative Code Section 94A.6. The application shall include the components specified in Administrative Code Section 94A.6(a). The Planning Department will review the People Place Permit application for completeness and compliance with Program requirements, and if found compliant will direct the prospective Steward to submit the application to DPW Public Works.

- (b) PPW Public Works Application Review Procedure; Payment of Permit Fees. The prospective Steward may submit the application for a People Place Permit to DPW Public Works for its review and approval. Payment of Fthe permit fees is required by Administrative Code Section 94A.11 at the time of submittal.
- (c) Public Notice and Opportunity to Comment. Upon submission of the People Place

  Permit application, the prospective Steward shall post the site(s) with one or more Notices of

  Application provided by DPW Public Works for a period of 10 calendar days. The Notice(s) shall be

  posted in a location acceptable to the Department Public Works, The prospective Steward shall

  submit to the Department Public Works photographic evidence that the Notice(s) were posted

  appropriately. The prospective Steward shall remove the Notice of Application the day after expiration

  of the 10-day notice period. The Department Public Works shall accept written public comments on

  the Notice of Application for 10 calendar days from the first day the Notice was posted at the site(s).

For Roadway and Curbside People Places, the public notice shall also include notice of any public hearing by the Municipal Transportation Agency Board, in accordance with the process set forth in Transportation Code, Division II, Article 200, Section 202: Notice of Public Hearing. The Notice may include notice of public hearing by the Entertainment Commission if proposed activities fall within the purview of the Entertainment Commission described in Administrative Code Section 94A.4(c).

(d) Public Hearing. The Director of Public Works may wish to hold a public hearing concerning the People Place Permit application. If the Director determines that a public hearing will be held, the prospective Steward shall post on the site(s) a Notice of Public Hearing provided by DPW

Public Works for a period of 10 calendar days prior to the date of the scheduled hearing. The Notice of Public Hearing posting shall be removed by the applicant the day after the expiration of the 10-day period. Unless otherwise outlined in this Section 793.2, the Notice of Public Hearing posting shall comply with Article 5.6 of the Public Works Code.

#### (e) Permit Issuance and Conditions of Approval; Grant of Exceptions.

(1) After approval by DPW Public Works of the Permit for a People Place in the Public Right of Way a People Place Permit is issued by the People Place Program that substitutes for a permit that would otherwise be required by the Public Works Code. The conditions of approval required or authorized by Administrative Code Section 94A.6(c) or other applicable sections of Administrative Code Chapter 94A shall be imposed on the People Place Permit and enforced pursuant to Administrative Code Section 94A.10. The Director of Public Works or designee may choose to apply additional conditions on the People Place Permit that are pertinent to DPW Public Works jurisdiction.

(2) Upon written request from a Steward, the Director of Public Works may grant a non-material or other minor amendment to the conditions imposed on a People Place in the Public Right-of-Way if the Director determines that the exception or minor amendment is reasonably within the purposes of the Places for People Program and, in consultation with the City Attorney's Office, further determines that such exception or amendment does not materially increase the City's costs or obligations or decrease the benefit the City receives under the Steward's People Place Permit.

Any exceptions or minor amendments of the Permit conditions that the Director has granted pursuant to this subsection (e)(2) shall be in writing and retained in a file available for public review.

In addition, at the Steward's request, the Director's letter granting the exception(s) and/or minor amendments, and any other written communications relevant to the Director's determination shall be posted on the websites of Real Estate and the Places for People Program.

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Requirements. Except as specified in subsection (b) below, all People Places in the Public-Right-of-Way shall conform to the Operational Requirements set forth in Administrative Code Section 94A.7. The Director of Public Works may also adopt such additional regulations as he or she deems appropriate and necessary for the proper management and use of a People Place in the Public Right-of-Way.

#### Grant of Exceptions to Standard Operational Requirements.

- Good Neighbor Policies. Upon written request from a Steward, the Director of Public Works may grant a non-material exception or other minor amendment to the Good Neighbor Policies set forth in Administrative Code Section 94A.7(b)(8) if the Director finds, in his or her sole discretion, that a Good Neighbor Policy is unwarranted or not appropriate for a particular People Place or event on the public right-of-way under the jurisdiction of DPW Public Works due to unique circumstances and that the public interest would best be served by granting an exception. The Director of Public Works shall issue such exceptions in writing, retain the granted exceptions in a file available for public review, and shall post such correspondence on the Department's and Places for People Program's website.
- Other Operational Requirements. Upon written request from a Steward, the Director of Public Works is authorized to waive or modify one or more of the other Operational Requirements established in Administrative Code Section 94A.7 if the Director finds, in his or her sole discretion, that is unwarranted or not appropriate for a particular People Place or event on the public right-of-way under the jurisdiction of Public Works.
- Public Record. Any exceptions, minor amendments, or waivers granted by the Director pursuant to this subsection (b) shall be in writing and retained in a file available for public review.

SEC. 793.4. GRANT OF EXCEPTIONS TO PERMIT TERMS. Upon written request from a
Steward, the Director of Public Works may grant a non-material exception or other minor amendment
to the conditions imposed on a permit for a People Place in the Public Right-of-Way if the Director
determines that the exception or minor amendment is reasonably within the purposes of the Places for
People Program and, in consultation with the City Attorney's Office, further determines that such
exception or amendment does not materially increase the City's costs or obligations or decrease the
benefit the City receives under the Steward's People Place Permit.

Any exceptions or minor amendments of the Permit conditions that the Director has granted pursuant to this Section shall be in writing and retained in a file available for public review. In addition, the Steward's request, the Director's letter granting the exception(s) and/or minor amendments, and any other written communications relevant to the Director's determination shall be posted on the websites of Real Estate and the Places for People Program.

# SEC. 793.5. VIOLATION OF PERMIT CONDITIONS, OPERATIONAL REQUIREMENTS, OR ADMINISTRATIVE REGULATIONS; ENFORCEMENT ACTIONS AND PENALTIES.

- (a) Enforcement Actions; Penalties. If any person has occupied a People Place in the Public Right-of-Way in violation of any Permit conditions, operating requirements, and regulations applicable to the People Place, the Director of Public Works, or a designee or agent acting on the Director's behalf, may take any action authorized by this Code that is considered necessary to abate or correct the violation. The Director is expressly authorized to:
- (1) Modify the People Place Permit, withdraw the Director's approval of the Permit, or request revocation of the Permit by the Core City Agencies pursuant to Section 94A.6(i) of this Chapter;
- (2) Issue a criminal citation pursuant to the provisions of Section 792(e)(1)(A) of this Code that is applicable to Street Plazas;

1	(3) Issue an administrative citation and assess the administrative penalties
2	authorized by Section 792(e)(1)(B) of this Code for Street Plazas;
3	(4) Call upon other City officials to assist in the enforcement of this Article 15,
4	including but not limited to the Chief of Police and the City Attorney; and
5	(5) Take any other enforcement action authorized by this Code that is applicable to
6	occupancy of the public right-of-way.
7	(b) Rules and Regulations; Director's Orders. The Director may adopt such orders, rules,
8	policies, procedures, regulations, rules, or standards as the Director considers appropriate in order to
9	(1) process, verify, and respond to complaints from the public concerning a People
10	Place in the Public Right-of-Way that is routed from the 311 Customer Relationship Managements
11	System, as described in Administrative Code Section 94A.10(a);
12	(2) abate a violation of the terms and conditions of a Sidewalk, Curbside, or
13	Roadway Place Permit or other requirements of Administrative Code Chapter 94A that are within the
14	jurisdiction of the Director; and
15	(3) identify specific violations that would be subject to the criminal citation penalty
16	authorized in subsection (a)(2) above.
17	(c) Public Hearing. In taking any of the above actions, the Director of Public Works may
18	hold a public hearing on the Steward's conduct. If a public hearing is held, the Director shall follow
19	either the notice and hearing procedures for Street Encroachment Permits set forth in Section 786 et
20	seq. of this Code or a codified notice and hearing procedure that is more applicable to a People
21	for Places Permit.
22	SEC. 793.6. FINANCIAL RECORDS. The Steward shall make its financial records related
23	to the use of the People Place available to the Director of Public Works for inspection upon written
24	request of the Director.

Section 4. The Police Code is hereby amended by revising Sections 1060 and 1060.3.1, to read as follows:

#### SEC. 1060. DEFINITIONS.

For the purposes of this Article, unless otherwise provided in this Article, the following words and phrases shall mean and include:

\* \* \* \*

- (r) "Limited Live Performance Locale." A locale with all the following features:
- (1) The presentation of Live Performances is a secondary purpose of the locale rather than its primary purpose.
- (2) The locale is indoors, or consists of an outdoor plaza, courtyard, or similar space, enclosed by surrounding buildings, with or without open means of public ingress and egress, with an area in which Live Performances are presented that is no greater than 200 square feet. For purposes of this <u>Ssubsection (r)(2)</u>, "outdoor plaza, courtyard, or similar space" also shall include (<u>A</u>) any Plaza, as <u>defined</u> in Administrative Code Chapter 94, regardless of the square footage of the Live Performance area <u>and (B) a People Place as defined</u> in Administrative Code Chapter 94A regardless of the square footage of the Live Performance Area.
- (3) Live Performances presented at the locale conclude by 10 p.m., except as otherwise provided in Section 1060.38.1.
  - (4) The locale is not a private residence.
- (5) Patrons or members are admitted to the locale, which serves food, beverages, or food and beverages, including but not limited to alcoholic beverages, for consumption on the premises; provided, however, that this subsection (r)(5) shall not apply to a People Place pursuant to Administrative Section 94A.4(c).

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# SEC. 1060.3.1. APPLICATION FORM FOR LIMITED LIVE PERFORMANCE PERMIT.

An application for a Limited Live Performance Permit shall specify the following and be signed under penalty of perjury:

(a) The name and street address of the Business for which the permit is sought; however, if the application relates to (1) a Plaza as <u>defined</u> identified in Administrative Code Chapter 94 <u>or (2) a People Place as defined in Administrative Code Chapter 94A</u>, the application shall instead include the name and location of the Plaza <u>or People Place</u> and the name and street address of the Steward or permittee of the Plaza <u>or People Place</u>.

\* \* \* \*

Section 5. Scope of the Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance. Notwithstanding the previous sentence, the Board intends to relocate existing Planning Code Sections 602.25 and 602.26 within the alphabetical sequence of Section 602, as indicated in the sequencing within Section 602 in this ordinance.

Section 6. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

JUDITH A. BOYAJIAN **Deputy City Attorney** 

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#### REVISED LEGISLATIVE DIGEST

(10/24/2016, Amended in Committee)

[Administrative, Public Works, Police Codes - Places for People Program; Permit Fees]

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities and their associated temporary physical improvements on City-owned property, the public right-of-way, and associated privately-owned space in connection with certain public space improvements; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlines the process for reviewing proposals and issuing any required permits; and establishes a People Place Permit Fee; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; amending the Police Code definition of a Limited Live Performance Locale to include People Places; and affirming the Planning Department's determination under the California Environmental Quality Act.

#### **Existing Law**

There is no existing law being amended in the Administrative Code. However, the proposed new Chapter 94A (the "Places for People Program") is related to existing Chapter 94 (the "Plaza Program") in that they both allow a permittee (known as a "Steward") to create and manage a space on City-owned property where the public may gather and participate in various activities. The Plaza Program authorizes permanent occupation of the space and requires Board of Supervisors approval, while the Places for People Program authorizes temporary occupancy of the space prior to those spaces being contemplated for adoption as permanent improvements through other City programs such as the Plaza Program.

Article 15.1 of the Police Code contains the regulations and permit requirements for "Entertainment" activities. Section 1060 contains definitions and Section 1060.3.1 sets forth the requirements for applying for a Limited Live Performance Permit.

#### Amendments to Current Law

Administrative Code Chapter 94A establishes the Places for People Program and provides a streamlined process by which the pertinent City departments (defined as "Core City Agencies") can coordinate their review and approval of a concept proposal by a prospective Steward to create, activate, and manage a space where the public can gather on a Cityowned lot, sidewalk, curbside, or roadway and participate in specified activities (a "People Place"). If public funds are being offered for the implementation or operation of the People Place, there must be a competitive process. A People Place Permit issued under the Program would be for a limited period of time: five years for a People Place on a City-owned lot and two years for a People Place on a public right-of-way, which may be extended or renewed.

The Core City Agencies participating in the Program's coordinated review are: the Planning Department, Department of Public Works ("DPW"), Municipal Transportation Agency ("MTA"), Department of Real Estate, and Entertainment Commission. Planning has a general coordination role; the Director of Real Estate administers People Places solely on a Cityowned lot; the Entertainment Commission participates in the review and approval of proposed People Places within the Police Code's definition of a "Limited Live Performance Locale"; and DPW and MTA participate in the review and approval of People Places within the public right-of-way that are within these agencies' respective jurisdiction. Each Agency retains its full authority under the Charter and applicable Codes to authorize the use, impose conditions on the permit, and enforce the Agency's requirements. The Core City Agencies may, in their discretion, withdraw their approval of, modify or revoke a People Place Permit at any time.

Sections 793 through 793.8 are being added to the Public Works Code to provide a process for DPW's approval of a People Place on a portion of the public right-of-way within DPW's jurisdiction. The process set forth in Article 1200 of Division II of the Transportation Code will apply to the MTA's participation. The requirements in Police Code Section 1060 et seq., which are amended to include a People Place under the Places for People Program, govern the Entertainment Commission's review of a People Place meeting the description of a Limited Live Performance Locale.

The People Place Permit issued under the Program substitutes for any permit that the Municipal Code would otherwise require. For a People Place in the public right-of-way, the permit fee is one-half the fee that the Public Works Code authorizes DPW to charge for a permit granting permission to occupy a portion of the public right-of-way that is equivalent in scope to the People Place Permit. City departments and agencies are also authorized to charge one-half the authorized fee for additional permits that may be required or for services performed in implementing the People Place Proposal. Due to the public-use nature of the improvements, however, no ongoing occupancy assessment fee shall be charged.

The broad goals of legislation are to:

- Lower process and resource barriers to increase public participation in the Program;
- (2) Facilitate greater equity (geographic distribution) of Projects in all neighborhoods, especially those that have fewer resources;
- (3) Enable more activation that is frequent, diverse, and free to the public;
- (4) Streamline interagency permitting and agency review processes by establishing a clear and transparent sequence of review, approval and adjudication of appeals by the pertinent City agencies;
- (5) Create self-financing opportunities to better support long-term stewardship of community-sponsored Places; and,
- (6) Define clear parameters for operations, permit terms, and enforcement.

#### **Background Information**

San Francisco leads the nation with its innovation in good civic governance. Pavement to Parks, initiated over six years ago as a joint program of the Planning Department, DPW and MTA, is touted internationally for its community-based approach to creating and testing publicly-accessible, neighborhood-serving open spaces. In 2013, the San Francisco Mayor's Pedestrian Strategy recognized the importance of community-based public space projects as part of the toolkit for creating safe, walkable neighborhoods by including a goal to create twenty "parklets" and two "pedestrian plazas" per year.

Since the inauguration of Pavement to Parks, several other related projects such as Living Innovation Zones and the Market Street Prototyping Festival have emerged in San Francisco. These short-term projects may last between one week to two years, and are comprised of temporary or "reversible" installations and events that test community-generated concepts for public space. These projects and Pavement to Parks – together with other programs such as Sunday Streets, Play Streets, and Vision Zero "painted safety zones" – form a spectrum of innovative solutions for diversifying and optimizing the use of our streets to better serve the open-space and mobility needs of our citizens.

Though public demand for community-generated public open spaces continues to increase, the City's interagency review, permitting, technical and financial assistance services remain based on older models for managing our public spaces and rights-of-way. The interagency and often cross-jurisdictional nature of projects pose procedural complexities which form barriers to wide participation by community groups, while weak or inconsistent code bases limit the range of enforcement and quality-control responses available to City agencies. The Places for People Program is a comprehensive, interagency permitting framework that will streamline the community-based development of projects across San Francisco. The Program reflects national best practices, synthesizing the models of New York City, Los Angeles, Chicago, Philadelphia, and others.

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#### **BOARD of SUPERVISORS**



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

August 11, 2016

File No. 160893

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Jones:

On August 2, 2016, Supervisor Wiener introduced the following proposed legislation:

File No. 160893

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities on City-owned property, public rights-of-way, and associated privately owned space; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlining the process for reviewing proposals and issuing any required permits; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

Attachment

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not

result in a physical change in the environment.

Joy Navarrete, Environmental Planning

Joy Navarrete 9/8/2016

Jeanie Poling, Environmental Planning

San Francisco Bicycle Coalition 1720 Market Street San Francisco CA 94102

T 415.431.BIKE F 415.431.2468

sfbike.org

October 14, 2016

#### Re: Places for People Program - SUPPORT

To Board of Supervisors Land Use and Transportation Committee:

On behalf of the San Francisco Bicycle Coalition and our 10,000-plus members, I'm writing in strong support of the legislation to establish the Places for People Program.

We were deeply involved and had strongly advocated for the establishment of the City's first parklet program, which ultimately became Pavement to Parks. We're proud of the progress that has been made thus far in pushing our city to rethink how public right-of-way can be used.

Our members have consistently prioritized car-free space through programming like Sunday Streets as a means to better biking in San Francisco. We know that creating more inclusive, people-friendly streets through programming lays the groundwork for everything from establishing community to advocating for more people-friendly streets through infrastructure and redesign. We also acknowledge that many of these major street redesigns necessitate a slow and thoughtful public planning process while our members continually push the City to deliver more and to do it faster.

As more streets are being redesigned, there is a need to balance the "mega projects" like Better Market Street with smaller projects to test, pilot and be flexible with how our streets are used and how space is allocated. Places for People would increase those opportunities while also streamlining the process so that the program is affordable and accessible to all. This program can only be successful if the ideas are truly community-generated and local residents are stewards to each of the projects from idea to implementation.

The current process is cumbersome and hard to navigate. We applaud the work of the Planning Department to simplify the process while increasing the interagency coordination, and thus we hope the Land Use and Transportation Committee will recommend this legislation for approval by the full Board of Supervisors.

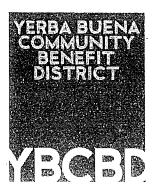
Sincerely.

**\(\)** 

Janice Li Advocacy Director San Francisco Bicycle Coalition October 21, 2016

Board of Supervisors San Francisco City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Dear Supervisors,



I am writing to you on behalf of the Yerba Buena Community Benefit District (YBCBD) to urge you to support the Places for People legislation to streamline and clarify the community-led place-making process in San Francisco.

Since 2011, the YBCBD has partnered with the Department of City Planning and the Pavement to Parks program on a wide range of public space improvements in the Yerba Buena district including:

- Parkmobiles: Yerba Buena Parkmobiles are mobile, high-quality, robust containers that hold lush gardens and can be towed and installed in parking spaces to create temporary gardens. The YBCBD installed 6 Parkmobiles throughout the neighborhood.
- Portable Bike Corral: The YBCBD held a student design competition, co-sponsored by Pavement to Parks, to design a temporary unit that allows cyclists a secure place to lock their bikes and that can be moved by 1-2 people, easily compressed, easy to use, and is visually engaging.
- Annie Street Plaza: A temporary two-year pilot project of the Pavements to Park program that turned an underutilized alley into public open space.
- Living Innovation Zone "Pause" on Market Street at Yerba Buena Lane: A three-year installation and partnership between City Planning and the Exploratorium to create an interactive and creative way for people to explore public open space.

Without the coordination and support from various City departments, these distinct, interesting and attractive projects would have never been realized. They give people a reason to engage and interact with the public realm and create vibrancy in unexpected places.

The YBCBD has worked closely with staff from City Planning and other City agencies to ensure that all streetscape projects meet the complicated and often challenging permitting requirements. The Pavements to Parks program has been essential to the implementation and realization of many of the YBCBD's streetscape projects. A more streamlined approach as outlined in the Places for People Legislative Package would allow organizations like ours to continue our efforts to improve the quality of life in our districts and make our public spaces more enjoyable and accessible to all users.

The YBCBD urges you to support the Places for People Legislative Package to make it easier to navigate the complex and lengthy permitting process and ensure that our neighborhoods continue to be vibrant spaces for us all to enjoy.

Sincerely

Lance Burwell, St. Regis Residences

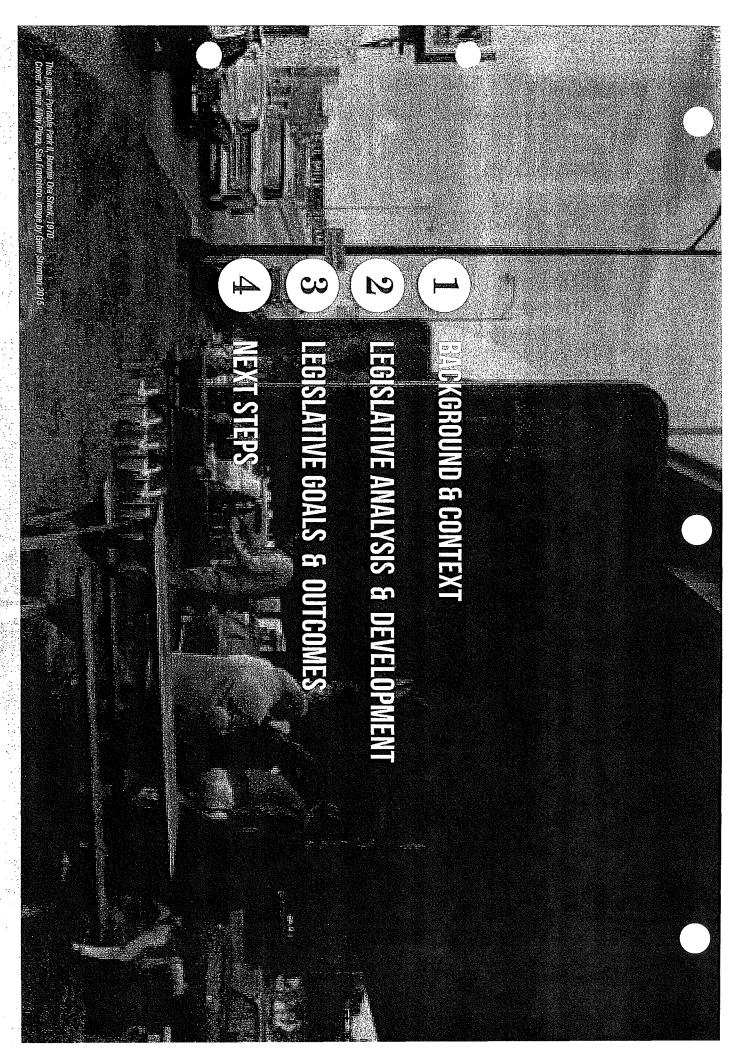
YBCBD Board Chair

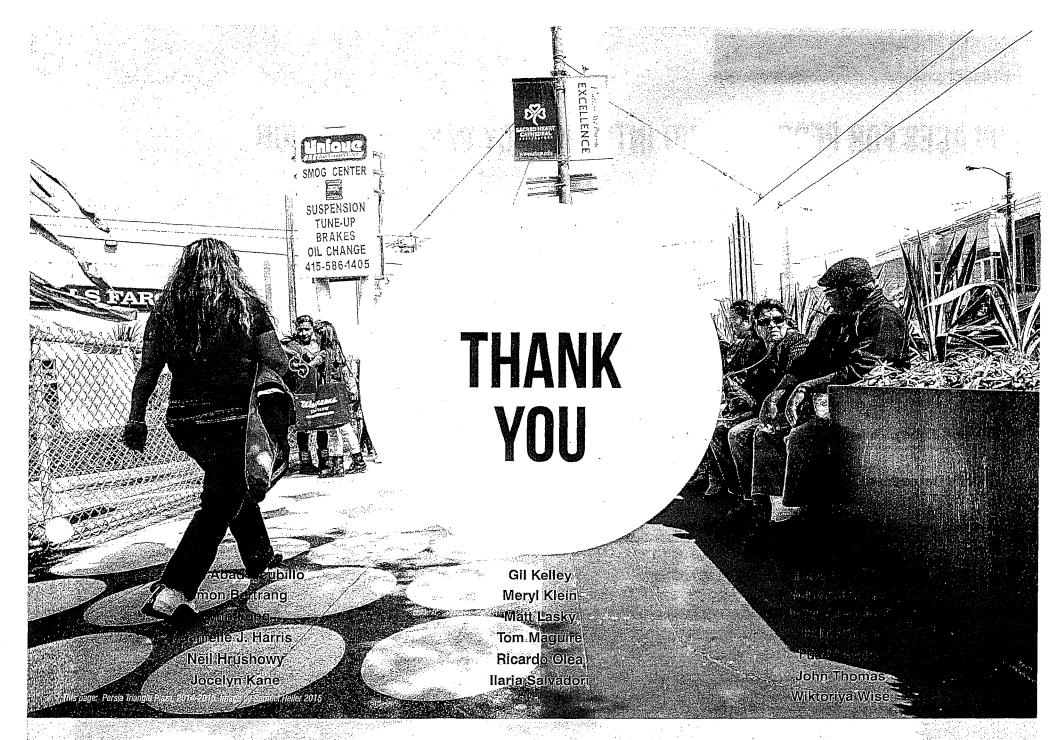
Cathy Maupin

YBCBD Executive Director

Cc: Director, Public Works; Director, SFMTA; Director, City Planning

AND USE & TRANSPORTATION COMMIT 24 OCTOBER 2016 0893 esented in Committee





# 'PLACES FOR PEOPLE' (P4P) INTERAGENCY IMPLEMENTATION

INTERNAL PROCEDURES	PUBLIC TECHNICAL ASSISTANCE DOCUMENTS		
Revise Interagency Memoraunda of Understanding	Develop integrated public website		
Develop Fee Structure	Revise Proposal and Permit Application Packages		
Develop Equity, Material Grants, & Cost Sharing Mechanisms	Revise Manuals and other Technical Assitance Doc		
Solidify Department Staff Teams and Protocols			

2956

Develop new permit and regulatory documents

### PLAZA PROJECT IMPLEMENTATION: WITH ORDINANCE



STRIPING & PAINTING\*

perimeter striping, roadway markings, ground surface treatments



CONTROL DEVICES\*

flex bollards

singage



**PLANTINGS\*** 

plant containers

soil and plants



MOVABLE FURNISHINGS\*

tables and chairs

other fixtures as appropriate



**MAINTENANCE** 

.

repair and replacement of softscape and hardscape



[ DE-INSTALLATION ] -

SIALLAIIUN .

removal and storage of planters, tables, and chairs





daily deployment and nightly storage

daily sweeping litter and garbage

COMMUNITY Partner

\*per standard palette developed by Planning, Sustainable Streets, and DPW Landscape

# PLAZA PROJECT IMPLEMENTATION: WITHOUT ORDINANCE



# STRIPING & PAINTING\*

perimeter striping, roadway markings, ground surface treatments



# CONTROL DEVICES\*

flex bollards singage



#### **PLANTINGS\***

plant containers soil and plants



# MOVABLE FURNISHINGS\*

tables and chairs

other fixtures as appropriate

daily deployment and nightly storage



#### MAINTENANCE

repair and replacement of softscape and hardscape

daily sweeping litter and garbage



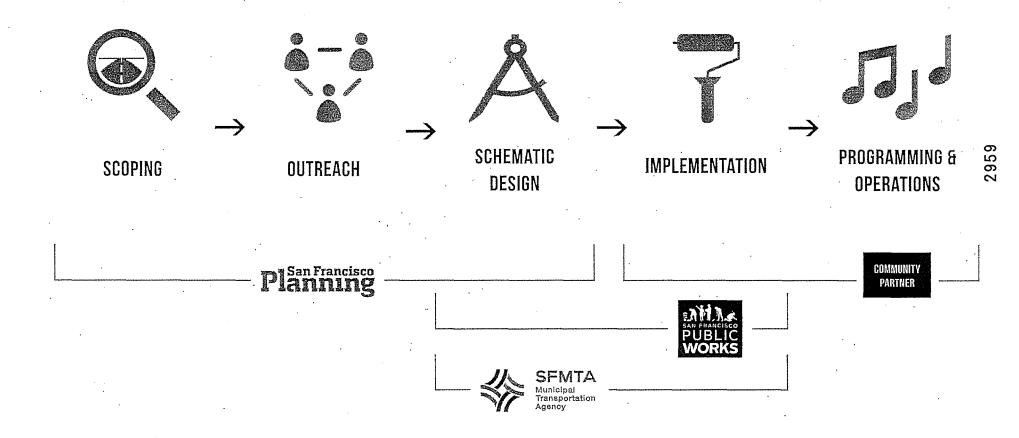
#### [ DE-INSTALLATION ]

removal and storage of planters, tables, and chairs

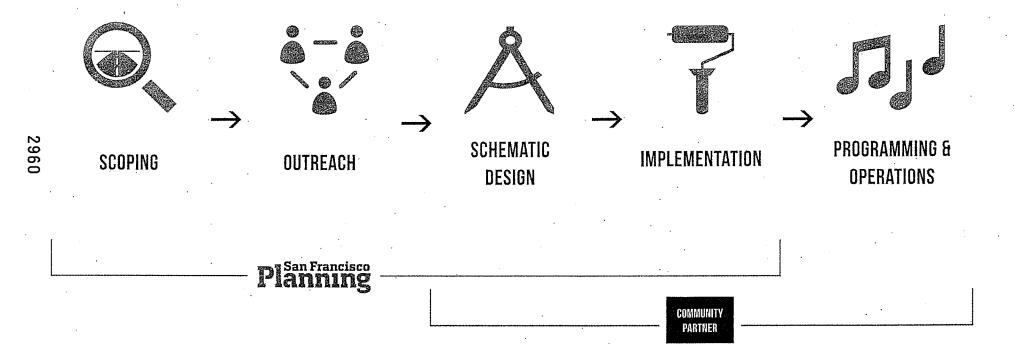


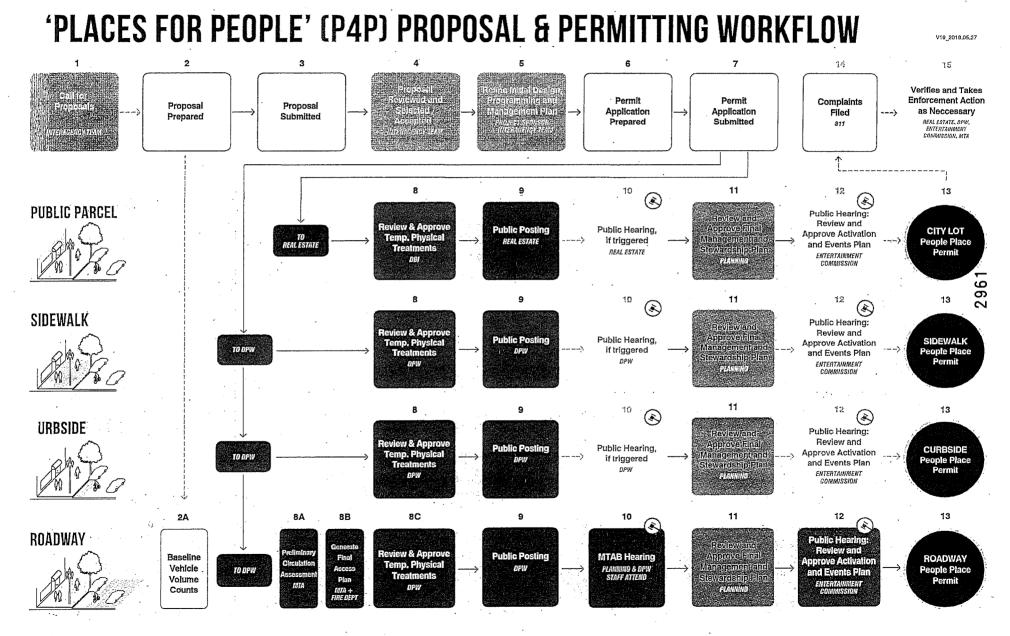
\*per standard palette developed by Planning, Sustainable Streets, and DPW Landscape

### PLAZA PROJECT PHASING: WITH ORDINANCE

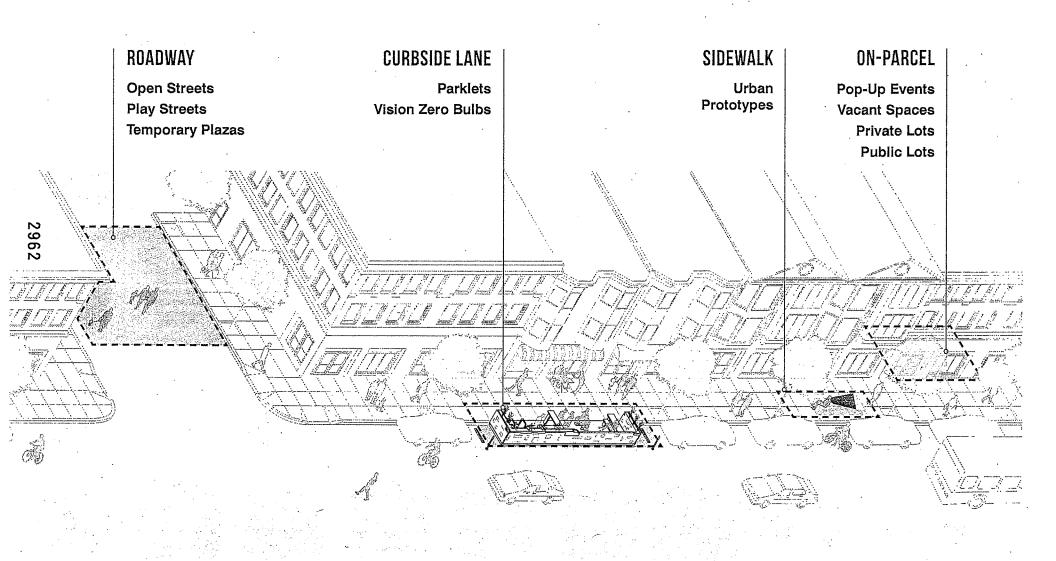


# PLAZA PROJECT PHASING: WITHOUT ORDINANCE





### 'PLACES FOR PEOPLE' (P4P) AREAS OF OPERATION

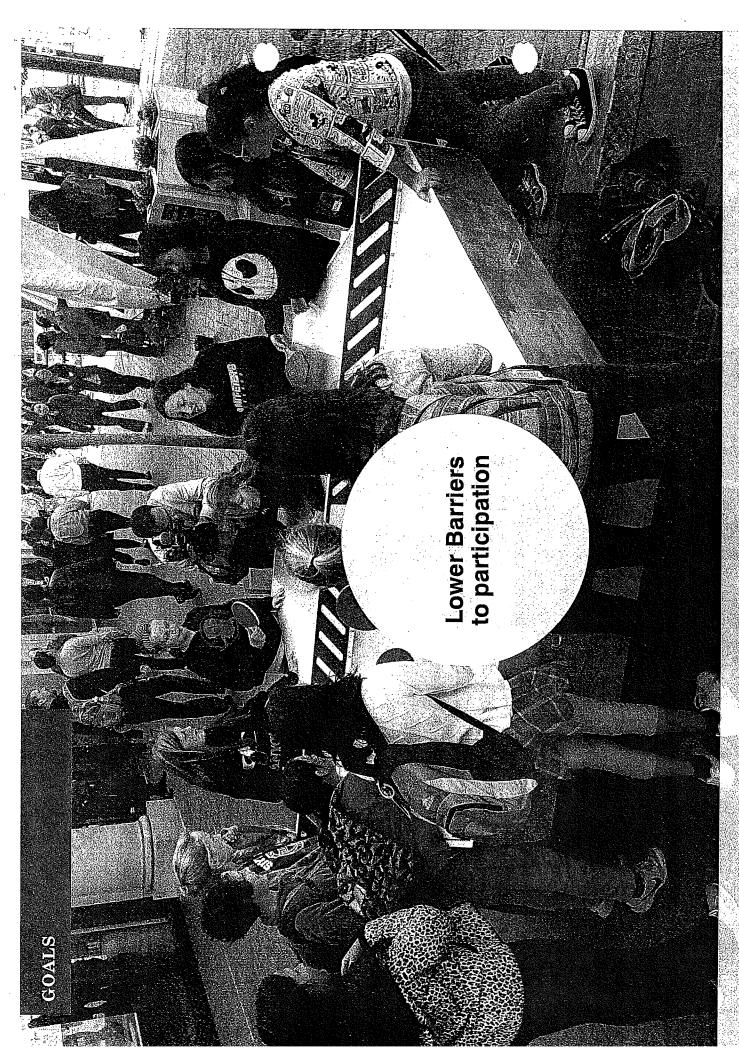


### 'PLACES FOR PEOPLE' (P4P) IMPLICATED PROGRAMS & PROJECTS

PAVEMENT TO PARKS **LURBAN PROTOTYPING 1** PRIVATE OPEN & **DECORATIVE TEMPORARY** Make your MARKET [ CITYWIDE **PARKLETS** LOT PLAY INTERSECTIONS STREET MSPF PROGRAM I فَ POP-UPS **STREETS** & V.Z. BULBS **PLAZAS** MAKE YOUR 2 MARKET STREET LIVING STEWARDSHIP **PROTOTYPING** MARKET INNOVATION ZONES **FESTIVAL** SF PLANNING SFMTA **PUBLIC WORKS** PUBLIC WORKS BUILDING **PUBLIC WORKS** PUBLIC WORKS PUBLIC WORKS **PUBLIC WORKS** PUBLIC WORKS OFFICE OF CIVIC SF PLANNING INSPECTION INNOVATION SFMTA MOD **SFMTA** SFMTA **SFMTA** PUBLIC WORKS MOD **ENTERTAINMENT** OFFICE OF CIVIC COMMISSION INNOVATION POLICE & FIRE ARTS COMMISSION DEWD



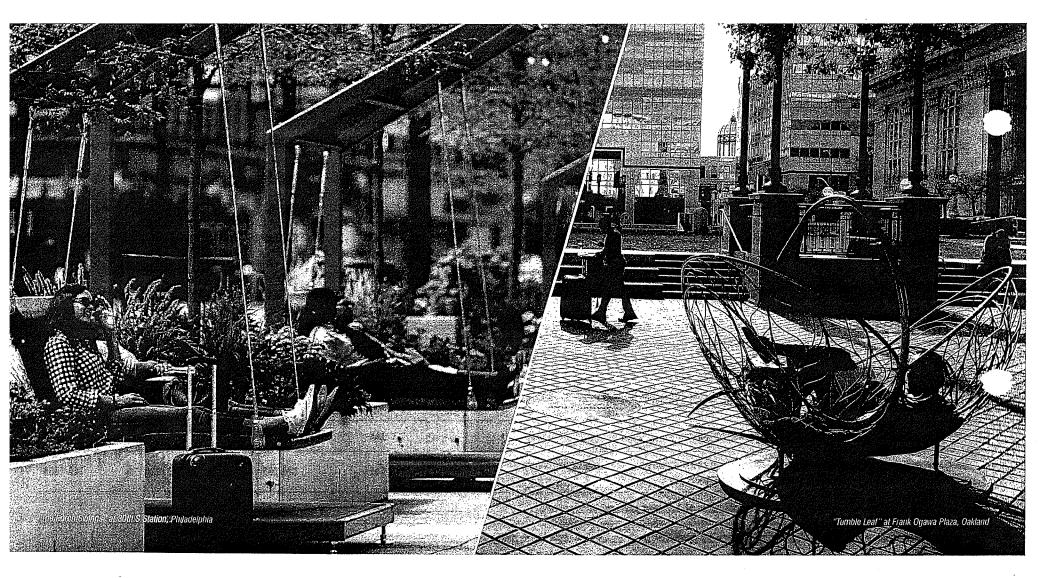




# **P4P OUTCOMES**

		ADMINISTRATIVE	PUBLIC WORKS	TRANSPORTATION	POLICE (E.C.)
1	Establish a 'Places for People' Program; define project types by jurisdiction; Designate Planning as coordinator	SEC 94A	REFER TO ADMIN	REFER TO ADMIN	REFER TO ADMIN
2 :	Accommodate a variety of 'Steward' types or permittees: local, place-based nonprofits, citywide nonprofits, private entities, or fronting property owners to act as 'permittees' or 'stewards'	SEC 94A	REFER TO ADMIN	REFER TO ADMIN	REFER TO ADMIN
3	Accommodate a variety of 'Place' type jurisdictions (Road ROW, Sidewalk ROW, P-Zone Parcels, private parcels)	SEC 94A	REFER TO ADMIN	REFER TO ADMIN	
4	Permit for temporary 'closure' or 'modification' to vehicular traffic: up to 12- or 24-month permit intervals	SEC 94A	SEC 793	DIV 2: ARTICLE 1200	
5	Permit for temporary improvements: up to 24-month permit intervals	SEC 94A	SEC 793	DIV 2: ARTICLE 1200	REFER TO ADMIN
6	Permit allowing activation and programming with multiple events: up to 12- or 24-month permit interval	SEC 94A	SEC 793	DIV 2: ARTICLE 1200	SEC 1060kg
7	Permit allowing for 'Stewards' to generate operating revenue in the 'Place;' revenue must be used for operations and maintenance of the 'Place.'	SEC 94A	SEC 793		
8	Clear permit application process	REFER TO JURISDICTION	SEC 793	DIV 2: ARTICLE 1200	SEC 1060
9	Clear project proposal selection criteria: minimum thresholds	SEC 94A	SEC 793	DIV 2: ARTICLE 1200	SEC 1060
-10	A single permit for each 'Place' type and/or project	SEC 94A	SEC 793	DIV 2: ARTIGLE 1200	SEC 1060
11	Adequate and clear public process (public noticing and/or hearing(s)	REFER TO JURISDICTION	SEC 793	DIV 2: ARTICLE 1200	SEC 1060
12	Clear 'Regulations' (operating guidelines) for permitted 'Places'	SEC 94A	SEC 793		SEC 1060
13	Adequate and clear enforcement protocols, establishing progression of actions and consequences (citations, etc) leading up to permit revocation by issuing agency	SEC 94A	SEC 793	DIV 2: ARTIGLE 1200	SEC 1060
14	For the City to implement and assume capital maintenance of baseline physical treatments	SEC 94A	SEC 793	DIV 2: ARTICLE 1200	-
15	For the City to assume liability for 'Places,' aside from the times when a 'permitee' or 'steward' is holding an event	REFER TO JURISDICTION	SEC 793	DIV 2: ARTIGLE 1200	:

# BEST PRACTICES: URBAN PROTOTYPING IN THE CIVIC COMMONS



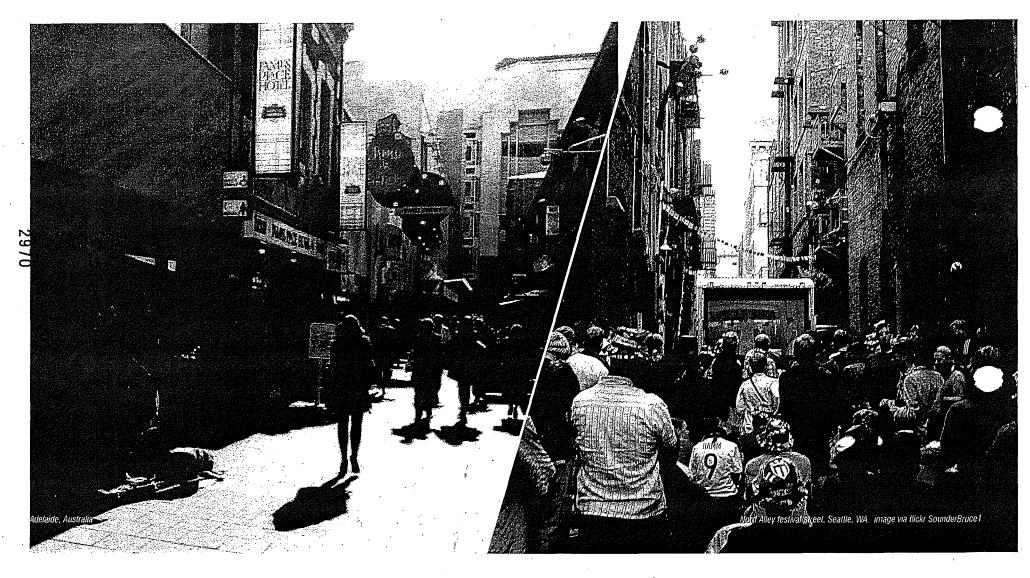
PLACES FOR P E ORDINANCE: FILE NO. 160893

#### ANALYSIS & DEVELOPMENT

# BEST PRACTICES: VACANT LOT ACTIVATION / 'PHASE ZERO' POP-UPS



# **BEST PRACTICES: ALLEYWAY ACTIVATION**



SLIDE 27

# **BEST PRACTICES: PEDESTRIAN PLAZAS**

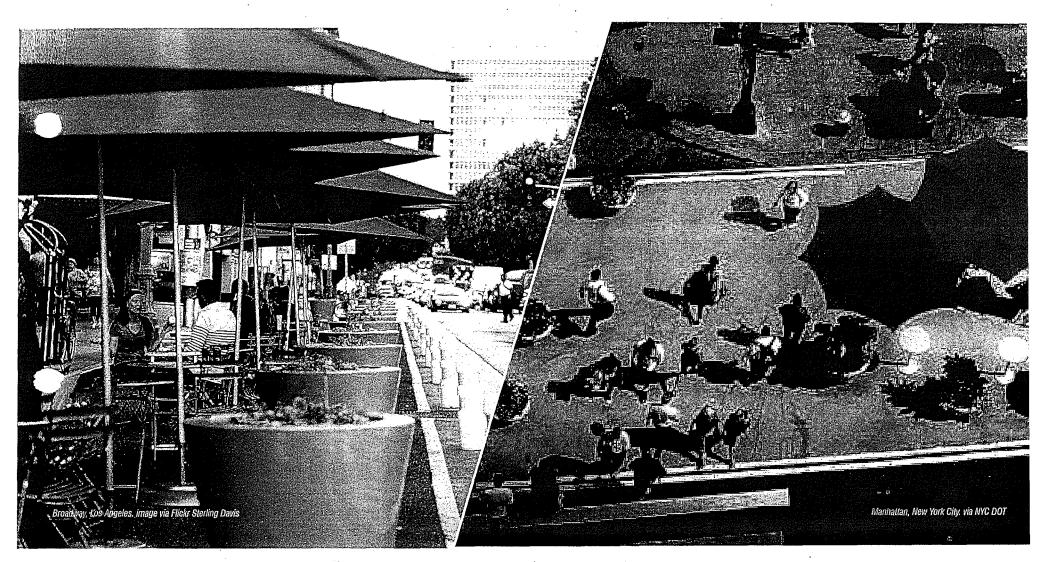


# BEST PRACTICES: 'PARKLETS' / 'STREET SEATS' / 'PEOPLE SPOTS'

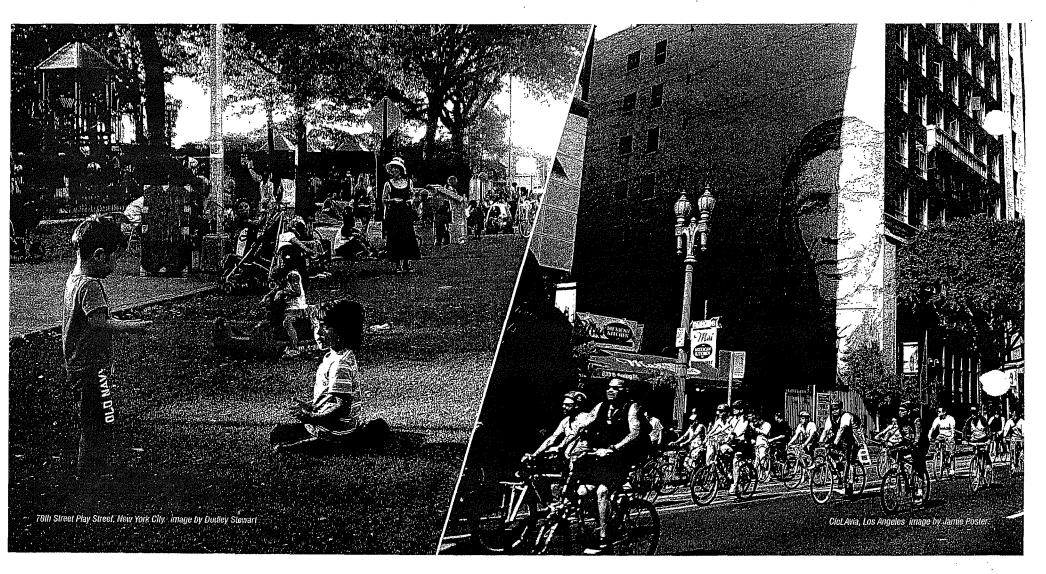


PLACES FOR F 5 ORDINANCE: FILE NO. 160893

# BEST PRACTICES: TRIAL PEDESTRIAN SAFETY & TRAFFIC CALMING MEASURES

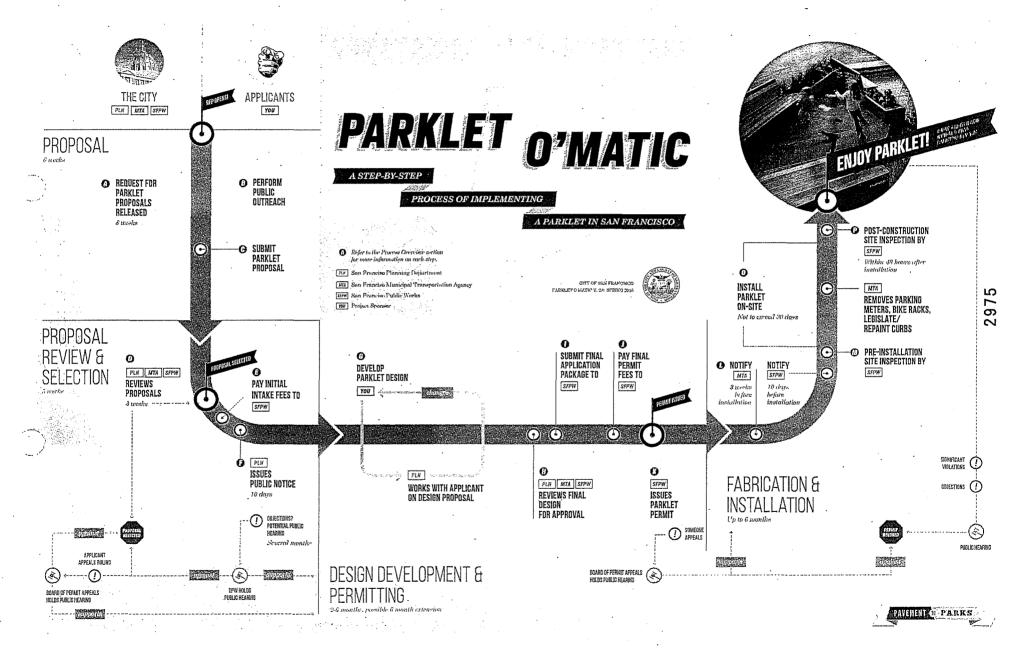


# **BEST PRACTICES: OPEN & PLAY STREETS**



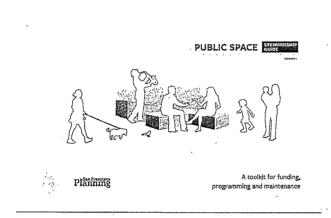
PLACES FOR F 5 ORDINANCE: FILE NO. 160893

## **ANALYSIS & DEVELOPMENT**



## 'PLACES FOR PEOPLE' (P4P) TECHNICAL ASSISTANCE

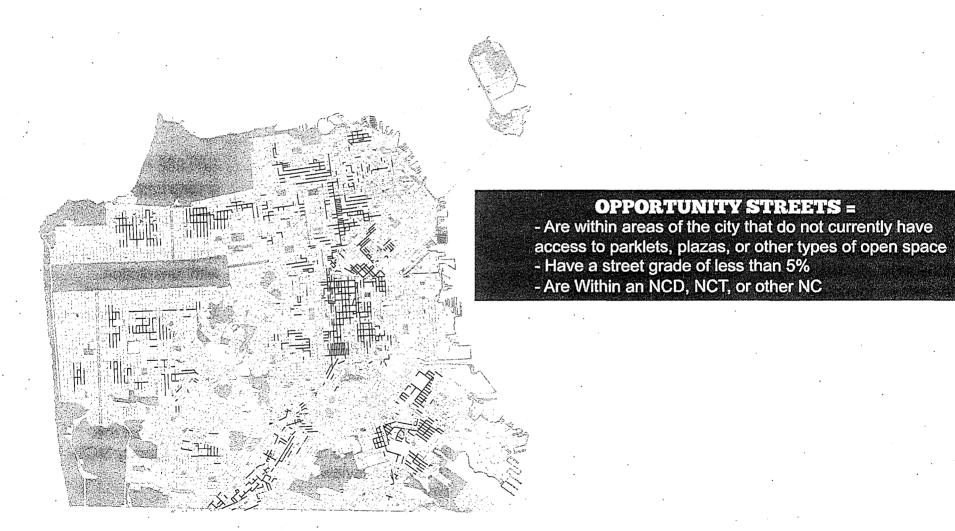








## SITE SELECTION FOR SOCIAL & GEOGRAPHIC EQUITY



from Opportunity Mapping for San Francisco Parklets & Plazas, Gene Stroman, 2014

## PAVEMENT TO PARKS STRATEGIC PLAN 2014-2016

The second second

# STABILIZE PROGRAM CAPACITY

The absence of dedicated resources at partner agencies greatly impedes effective project delivery.



Developed clear outline for capital funding and staff resource needs.

2

# FORMALIZE INTERAGENCY ROLES AND PROTOCOLS

Precedent projects were vetted and developed through experimental processes.



Drafted an interagency MOU defininging roles and responsibilities.

3

# FORMALIZE & ADOPT BETTER PERMITS

The current set of permitting tools can be better suited to temporary projects.



Incorporating lessons learned to streamline review and approvals.

4

# EXPLORE FORMULATION 8 ADOPTION OF LEGISLATION

Resolve complications with jurisdiction, enforcement, and financial sustainability of projects.



Build upon the interagency MOU.

Coordination Across Multiple Agencies Complex
Permitting
Mechanisms

Divided System

## AWARDS, PRESS & MEDIA COVERAGE

SF Examiner



San Francisco Chronicle





2980





the Bold Italic

**EL COMERCIO** 

CityFix









BÄY AREA REPORTER

## AWARDS, PRESS & MEDIA COVERAGE











guardian



Slate















## **PUBLIC DEMAND & GROWTH**

PARKLETS

55 Installed Parklets

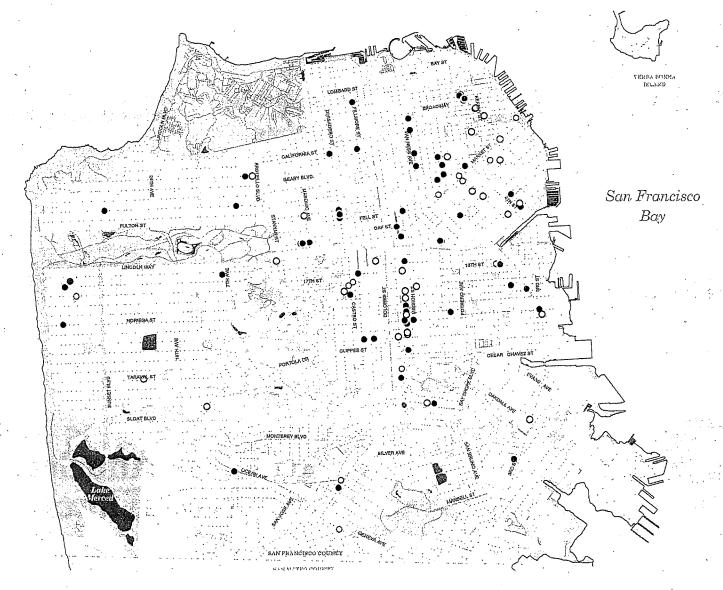
27 Proposed Parklets

PLAZAS

13 Existing Plazas

4 Proposed Plazas

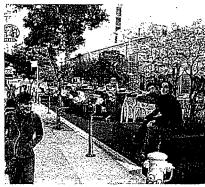
2982



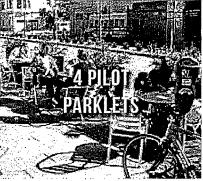
# **PUBLIC DEMAND & GROWTH**



## **PUBLIC DEMAND & GROWTH**



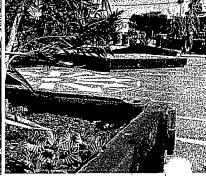


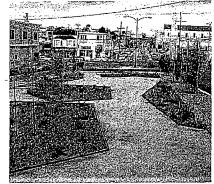




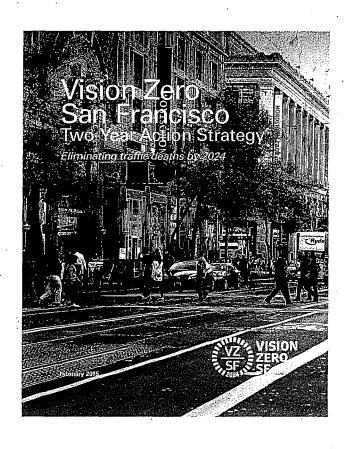






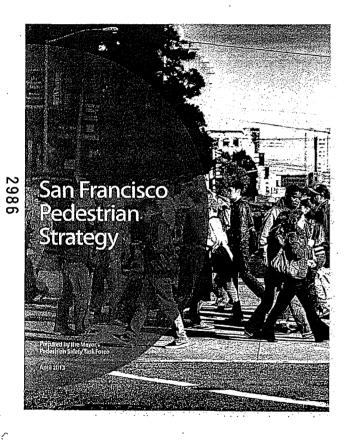


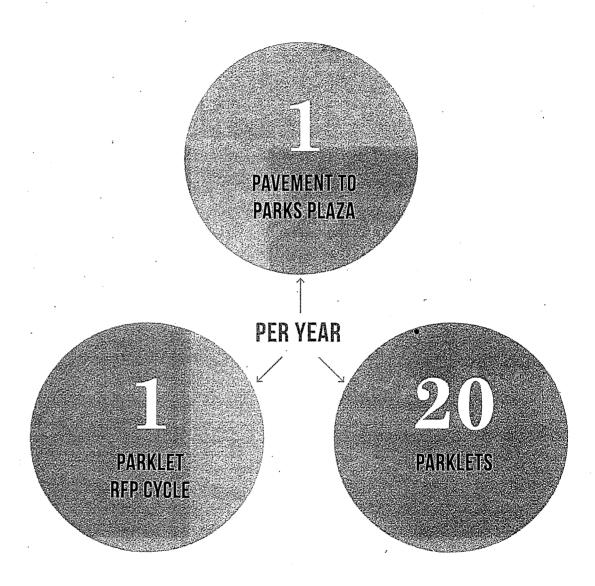
## **POLICY FRAMEWORK**





## **POLICY FRAMEWORK**





## **GROWTH IN PARTNERSHIPS**











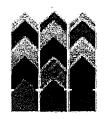












Non-Vision Association A Community Benefit Denier







298

## **GROWTH IN PARTNERSHIPS**











2988

















## **INTERAGENCY COLLABORATION**





















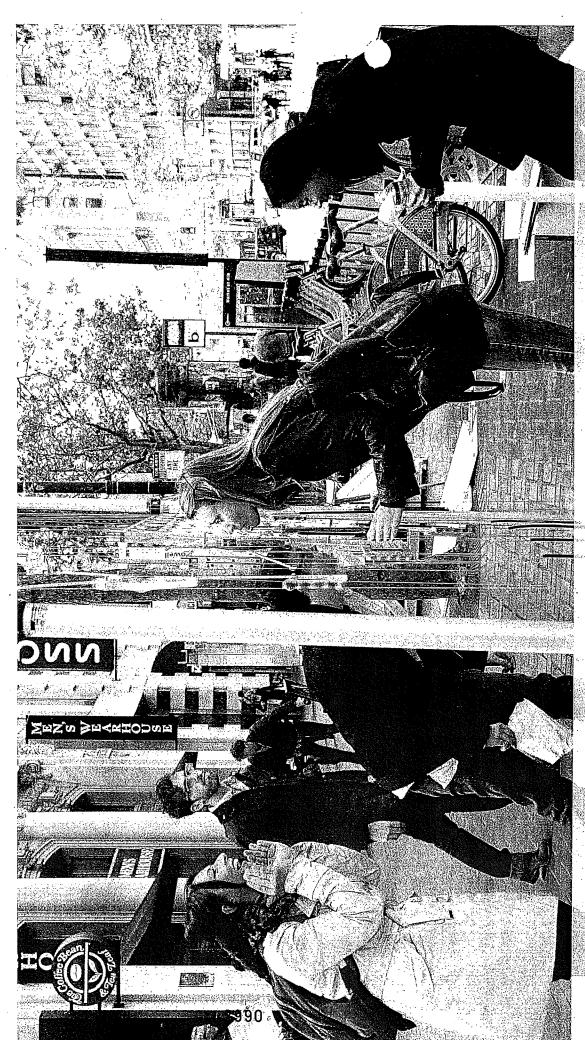






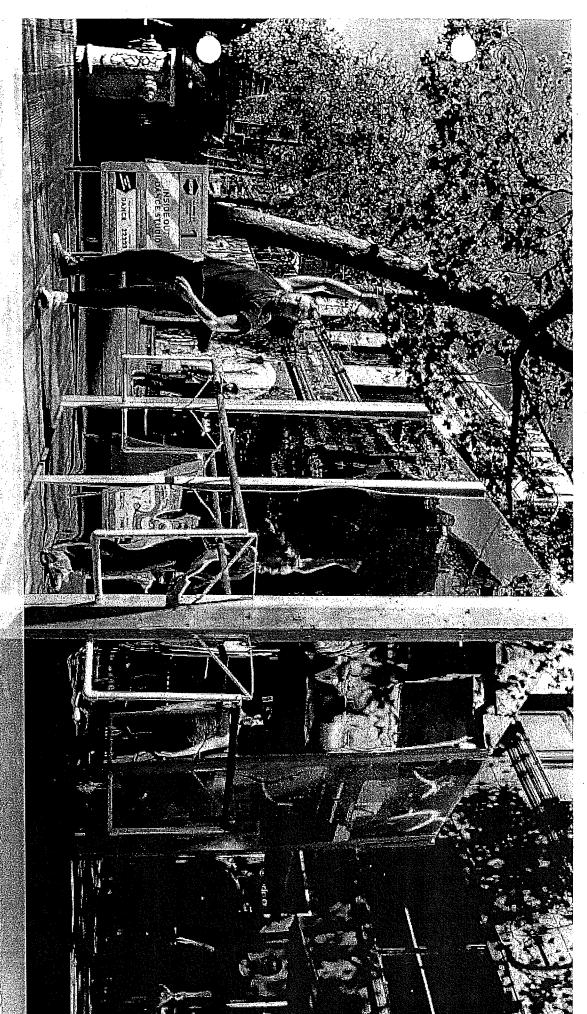


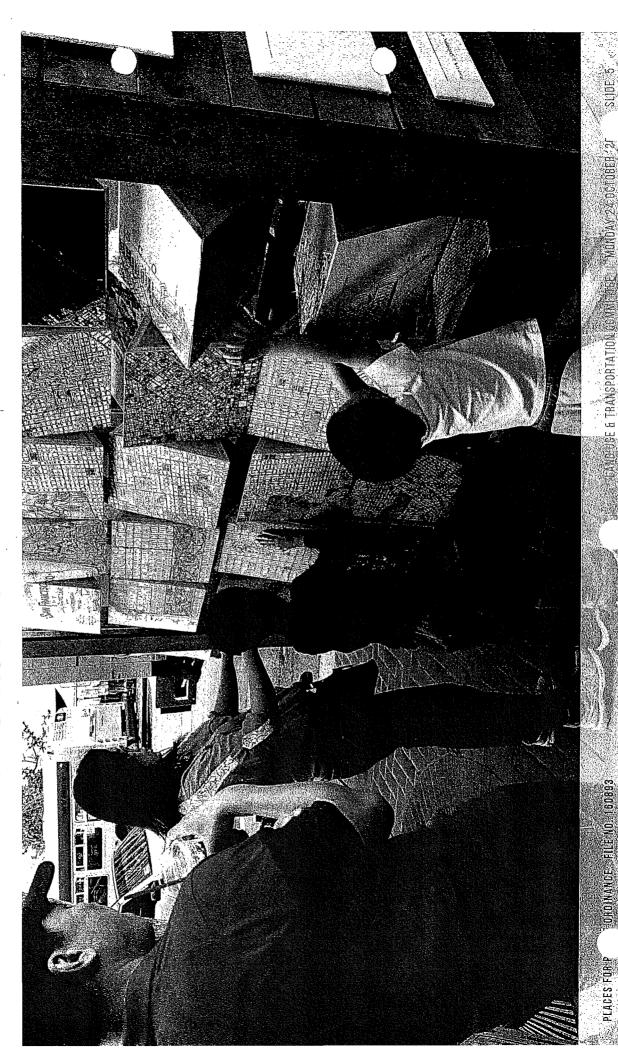
LAND USE & TRANSPORTATION COMMITTEE | MONDAY 24 OCTOBE 716 | SLIDE 8



LAND-USE & TRANSPORTATION COMMITTEE | MONDAY 24 OF TOP

VCES FOR F PORDINANCE: FILE NO. 1608







**INTERAGENCY COLLABORATION** 

## Planning





### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## NOTICE OF PUBLIC HEARING

# BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO LAND USE AND TRANSPORTATION COMMITTEE

NOTICE IS HEREBY GIVEN THAT the Land Use and Transportation Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date:

Monday, October 24, 2016

Time:

1:30 p.m.

Location:

Legislative Chamber, Room 250, located at City Hall

1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject:

File No. 160893. Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities and their associated temporary physical improvements on City-owned property, the public right-of-way, and associated privately-owned space in connection with certain public space improvements; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlines the process for reviewing proposals and issuing any required permits; and establishes a People Place Permit Fee; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; amending the Police Code definition of a Limited Live Performance Locale to include People Places; and affirming the Planning Department's determination under the California Environmental Quality Act.

Camorna Environmental Quality Not.

If the legislation passes, a People Place Permit Fee would be charged to a Steward upon issuance of a People Place Permit in the public right-of-way and shall be one-half of the fees that would be authorized for permits otherwise required, and are codified in Public Works Code, Article 2.1. This fee shall be paid to Public Works in accordance with Public Works Code, Section 793.2(b). A City Agency or Department may also charge additional fees for permits required, or services performed, to implement the People Place Proposal submitted by a Steward, but shall be one-half the fee that the Agency or Department is authorized to charge.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made as part of the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, October 21, 2016.

Angela Calvillo
Clerk of the Board

DATED: October 11, 2016

POSTED/PUBLISHED: October 14 and 20, 2016

## CALIFORNIA NEWSPAPER SERVICE BUREAU

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Alisa Somera CCSF BD OF SUPERVISORS (OFFICIAL NOTICES) 1 DR CARLTON B GOODLETT PL #244 SAN FRANCISCO, CA 94102

## **COPY OF NOTICE**

Notice Type:

**GPN GOVT PUBLIC NOTICE** 

Ad Description

AS - 10.24.16 Land Use - 160893 Fee Ad

To the right is a copy of the notice you sent to us for publication in the SAN FRANCISCO EXAMINER. Thank you for using our newspaper. Please read this notice carefully and call us with ny corrections. The Proof of Publication will be filed with the County Clerk, if required, and mailed to you after the last date below. Publication date(s) for this notice is (are):

EXM# 2935838

NOTICE OF PUBLIC

NOTICE OF PUBLIC HEARING
BOARD OF SUPERVISORS
OF THE CITY AND
COUNTY OF SAN FRANCISCO
LAND USE AND TRANSPORTATION COMMITTEE
MONDAY, OCTOBER 24,
2016 - 1:30 PM
LEGISLATIVE CHAMBER,
ROOM 250, CITY HALL
1 DR. CARLTON B.
GOODLETT PLACE, SAN
FRANCISCO, CA
NOTICE IS HEREBY GIVEN
THAT the Land Use and
Transportation Committee
will hold a public hearing will be held as
follows, at which time all
interested parties may attend
and be heard: File No.
150893. Ordinance amending the Administrative Code
to establish a Places for
People Program that
coordinates the City's
authorization of public
gatherings and activities and authorization of public gatherings and activities and their associated temporary physical improvements on City-owned property, public right-of-iii The charge(s) for this order is as follows. An invoice will be sent after the last date of publication. If you prepaid this order in full, you will not receive an invoice.

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additional fees for permits required, or services additional fees for permits required, or services performed, to implement the People Place Proposal submitted by a Steward, but shall be one-half the fee that the Agency or Department is authorized to charge in accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made as part of the official public record in this matter, and shall be brought to the made as part or the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should abe addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Cartton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, October 21, 2015. - Angela Calvillo, Clerk of the Board



### **BOARD of SUPERVISORS**



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

August 11, 2016

File No. 160893

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Jones:

On August 2, 2016, Supervisor Wiener introduced the following proposed legislation:

File No. 160893

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities on City-owned property, public rights-of-way, and associated privately owned space; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlining the process for reviewing proposals and issuing any required permits; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Çalvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning

### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO:

John Rahaim, Director, Planning Department

Mohammed Nuru, Director, Public Works

Ed Reiskin, Executive Director, Municipal Transportation Agency

John Updike, Director, Real Estate Division

Jocelyn Kane, Executive Director, Entertainment Commission

FROM:

Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

DATE:

August 11, 2016

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Wiener on August 2, 2016:

File No. 160893

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities on City-owned property, public rights-of-way, and associated privately owned space; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlining the process for reviewing proposals and issuing any required permits; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; and affirming the Planning Department's determination under the California Environmental Quality Act.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:alisa.somera@sfgov.org">alisa.somera@sfgov.org</a>.

c: Scott Sanchez, Planning Department Sarah Jones, Planning Department AnMarie Rodgers, Planning Department Aaron Starr, Planning Department
Joy Navarrete, Planning Department
Jeanie Poling, Planning Department
Frank Lee, Public Works
Janet Martinsen, Municipal Transportation Agency
Kate Breen, Municipal Transportation Agency
Dillon Auyoung, Municipal Transportation Agency
Viktoriya Wise, Municipal Transportation Agency
Crystal Stewart, Entertainment Commission



## **Introduction Form**

By a Member of the Board of Supervisors or the Mayor

	2014 0.00	Time stamp
I here		5: of meeting date
	1. For reference to Committee.	and the state of t
	An ordinance, resolution, motion, or charter amendment.	,
	2. Request for next printed agenda without reference to Committee.	
	3. Request for hearing on a subject matter at Committee.	
	4. Request for letter beginning "Supervisor	inquires"
	5. City Attorney request.	
	6. Call File No. from Committee.	
	7. Budget Analyst request (attach written motion).	
$\boxtimes$	8. Substitute Legislation File No. 160893	
	9. Request for Closed Session (attach written motion).	
	10. Board to Sit as A Committee of the Whole.	
	11. Question(s) submitted for Mayoral Appearance before the BOS on	
Please	e check the appropriate boxes. The proposed legislation should be forwarded to the fo	llowing:
		ommission
	☐ Planning Commission ☐ Building Inspection Comm	nission
Note: 1	For the Imperative Agenda (a resolution not on the printed agenda), use a Impera	ative
Sponso	$\mathbf{r}(\mathbf{s})$ :	
Superv	visor Wiener	
Subjec	et:	
Admin	nistrative, Public Works, Police Codes - Places for People Program; Permit Fee	
The te	ext is listed below or attached:	
author owned space i be resp los aumor Perfor	ance amending the Administrative Code to establish a Places for People Program that of ization of public gatherings and activities and their associated temporary physical importance of public right-of-way, and associated privately-owned space in connection improvements; provides a process for identifying private Stewards to create and activate ponsible for managing the events and other activities occurring there; and streamlines as also and issuing any required permits; amending the Public Works Code to establish a rizing a People Place on the public right-of-way; amending the Police Code definition of mance Locale to include People Places; and affirming the Planning Department's determinental Quality Act.	rovements on City- n with certain public te the public space and the process for reviewing regulatory process for of a Limited Live

Signatu. Sponsoring Supervisor:

For Clerk's Use Only:



## **Introduction Form**

By a Member of the Board of Supervisors or the Mayor

I he	reby submit the following item for introduction (select only one):	or meeting date			
$\boxtimes$	1. For reference to Committee.				
	An ordinance, resolution, motion, or charter amendment.				
	2. Request for next printed agenda without reference to Committee.				
	3. Request for hearing on a subject matter at Committee.				
	4. Request for letter beginning "Supervisor	inquires"			
	5. City Attorney request.				
	6. Call File No. from Committee.				
	7. Budget Analyst request (attach written motion).				
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	9. Request for Closed Session (attach written motion).				
	10. Board to Sit as A Committee of the Whole.				
	11. Question(s) submitted for Mayoral Appearance before the BOS on				
Plea	ase check the appropriate boxes. The proposed legislation should be forwarded to the forwar	llowing: ommission			
	☐ Planning Commission ☐ Building Inspection Comm	nission			
lote:	For the Imperative Agenda (a resolution not on the printed agenda), use a Imper	ative			
pon	sor(s):				
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Subj	ect:				
Adm	ninistrative, Public Works Codes - Places for People Program				
The	text is listed below or attached:				
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Signature	of Sponsoring	Supervisor:

not Wina

For Clerk's Use Only: