File No. <u>161179</u>

Committee Item No. \_\_\_\_1\_\_\_ Board Item No. \_\_\_\_\_

# **COMMITTEE/BOARD OF SUPERVISORS**

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OTHER	(Use back side if additional space is r	needeo	(k
	Public Utilities Commission (PUC) Reso	<u>). No. ′</u>	16-0220 - 10/25/16
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	PUC Reso. No. 08-0102 - 06/24/08 Board of Supervisors (BOS) Ordinance	No. 10	19_10
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Completed by:	Erica Major	Date_	January 13, 2016
Completed by:		Date	

	FILE NO. 161179 ORDINANCE O.				
1 2	[Environment Code - Revisions to the Solar Energy Incentive Program]				
3	Ordinance amending the Environment Code to adjust the incentives in the Solar				
4	Energy Incentive Program and revise certain program requirements; and affirming the				
5	Planning Department's determination under the California Environmental Quality Act.				
6	NOTE: Unchanged Code text and uncodified text are in plain Arial font.				
7	Additions to Codes are in <i>single-underline italics Times New Roman font</i> . Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> .				
8	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.				
9	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.				
10					
11	Be it ordained by the People of the City and County of San Francisco:				
12					
13	Section 1. The Planning Department has determined that the actions contemplated in				
14	this ordinance comply with the California Environmental Quality Act (California Public				
15	Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the				
16	Board of Supervisors in File No. 161179 and is incorporated herein by reference. The Board				
17	affirms this determination.				
18	Section 2. The Environment Code is hereby amended by revising Sections 18.1, 18.2,				
19	18.3, 18.4, 18.5, and 18.6, and deleting Section 18.7 (including its component sections 18.7-1				
20	through 18.7-7), to read as follows:				
21	SEC. 18.1. FINDINGS.				
22	<u>(a)</u> A. <u>In 2007,</u> Over the past year-the San Francisco Solar Task Force (the "Solar Task				
23	Force") <u>, <i>was</i>-</u> convened by <u>then</u> Assessor-Recorder Phil Ting to provide analysis and policy				
24	proposals on how best to increase the development of solar energy in San Francisco,				
25	recommended creating the Solar Energy Incentive Program.				

<u>(b)</u>B. The Solar Task Force report noted recent California Energy Commission data that show showing that average cost per kilowatt of solar energy installed in San Francisco was is currently above the average cost of seven surrounding Bay Area counties; and C. According to data collected from the California Energy Commission and the California Public Utilities Commission, showed that San Francisco now ranksranked last in the Bay Area in terms of the solar energy installed per capita.

<u>(c)</u> The San Francisco Public Utilities Commission (the "SFPUC") serves <u>17 %</u>+6 percent of the City's electrical demand, electric service providers serve <u>8%8 percent</u> and Pacific Gas & Electric <u>Company</u> serves the remaining <u>75%76 percent</u>. The SFPUC has installed <u>eight</u>2 megawatts of solar generating capacity as well as <u>three</u>4 megawatts of methane gas cogeneration capacity, which projects have bolstered the in-City renewable energy portfolio. In addition, the SFPUC is supplementing its renewable energy generation portfolio with 25 MW of purchased geothermal generation.

<u>(d)</u>*E.* The SFPUC <u>continues to evaluate is currently undertaking</u> the development of additional large scale renewable energy generation assets within the City with the objectives of expanding and diversifying the renewable energy resources available to City departments and other SFPUC customers, boosting the City's clean energy industry, and improving overall in-City energy reliability. *However, there is a need for further initiatives to stimulate the growth in the City's supply of renewable energy*.

<u>(e)</u>*F*. The SFPUC <u>has launched CleanPowerSF, a</u> is pursuing the establishment of Community Choice Aggregation <u>program</u>, ("CCA") within the City. Implementation of <u>CleanPowerSFCCA</u> <u>allowswill allow</u> the SFPUC to partner with private enterprise, leverage the purchasing power of a wider customer base and access the capital markets on a broader scale in order to expand its renewable energy generation asset portfolio.

<u>(f)G.</u> The Solar Task Force recommended implementation of a Solar Energy Incentive Program as one method to address this cost trend, in that an increase in private demand combined with appropriate measures to attract investment in the City's solar manufacturing and installation industries over the long term could reduce the overall cost of solar energy as costs of importing such manufacturing technology and installation expertise are reduced or eliminated and economies of scale are introduced to the in-City solar industry.

<u>(g)</u>*H*. A successful solar incentive program would increase the installation of solar power, thus providing greater supply during peak demand times during the day and improving the reliability of in-City generation capacity using clean solar energy.

<u>(h)</u>*H*. The development of a more efficient and cost-effective in-City solar manufacturing and installation industry over the long term would result in savings for the SFPUC's solar projects.

(i) The SFPUC has paid over \$23 million in solar energy incentives since 2008. These incentive payments supported almost 3,800 installations that produce more than 13 megawatts of solar power, and created 172 new jobs for disadvantaged San Franciscans.

(j) Since 2008, the cost of solar power has declined significantly in San Francisco and the rest of the world.

(k) The Solar Energy Incentive Program is supporting more projects than ever before with less money. The annual budgets in fiscal years 2013-2014 and 2014-2015 were not fully subscribed but the kilowatts of solar power installed in San Francisco in those years was more than double the kilowatts of solar power installed in San Francisco in fiscal years 2011-2012 and 2012-2013.

(1) California's Solar Initiative ("CSI") has been ramping down its incentives and in 2014, the California Public Utilities Commission concluded that CSI has largely achieved its goal of stimulating widespread solar adoption and creating a self-sustaining market.

(m) The 30% federal tax credit for solar power has been extended, and the California Public Utilities Commission has put into place favorable net-energy metering terms for Pacific Gas and Electric Company customers installing solar power. San Francisco offers similar net-energy metering terms for its CleanPowerSF customers.

(*n*) In 2016, the Office of the Controller audited the Solar Energy Incentive Program and recommended improvements to the qualifications for additional incentives for low-income customers.

(0) Section 908 of the Environment Code requires San Francisco to reduce greenhouse gas emissions by 25% below 1990 levels by 2017; by 40% below 1990 levels by 2025; and by 80% below 1990 levels by 2050. The City has established a goal of reducing greenhouse gas emissions to 20 percent below 1990 levels by 2012.

(p)K. In view of the City's objectives in addressing the challenge of climate change, the positive benefits for the City's overall power consumption market and the particular benefits for the SF-PUC's Power Enterprise, the SFPUC intends to allocate <u>\$11 million of</u> <u>power revenues, including \$2 million of Solar Energy Incentive Program surplus funds from fiscal year</u> <u>2014-2015, certain power revenues previously budgeted to renewable energy development and energy</u> <u>efficiency projects</u> towards funding the implementation of the solar incentive program described in this Chapter <u>18</u>, with the objective of providing <u>declining annual appropriations through fiscal</u> <u>year 2023-2024 an appropriation of \$2 million to \$5 million annually over the ten years commencing</u> <u>with fiscal year 2008-2009</u>.

(q) To maximize the value of this investment, and in light of the reduced cost of solar power and the maturation of the solar power market in San Francisco, the SFPUC should simplify and reduce the solar incentives over time, while maintaining additional incentives for low income residents, Environmental Justice Districts, and use of installers maintaining their principal place of business in San Francisco.

<u>(r)</u>*L*. The City and the SFPUC intend this program to complement the SFPUC's renewable energy capital programs, including <u>*CleanPowerSFCCA*</u>, by attracting additional investment that will expand the development of renewable energy within the City and will spread the costs and risks of that development across a more diverse range of stakeholders.

<u>(s)</u><u>M</u>. As a complement to this initiative, the SFPUC, the Mayor, and the Board of Supervisors <u>are pursuing</u> intend to pursue the establishment of a stable rate structure for all of the SFPUC's power customers, <u>to-which-would</u> enable the SFPUC to become a creditworthy bond issuer and to finance the City's own renewable energy development projects on a more advantageous tax-exempt basis.

#### SEC. 18.2. INCENTIVE PAYMENTS.

(a) The Program Administrator shall make incentive payments to applicants in respect of solar systems installed by qualifying applicants on the basis of the provisions of this Chapter <u>18</u>, from the funds appropriated to the program from time to time.

(b) Applicants must be the owner of the system to be eligible to receive the incentive.

(c) To be eligible for the incentive, a system must be installed by an individual, firm, or organization <u>that participates in San Francisco's First Source Hiring program, operated qualified</u> as a workforce development installer by the Office of Economic and Workforce Development, unless subsection (d) applies. The Office of Economic and Workforce Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for the incentive payments.

(d) Subsection (c) does not apply if the individual, firm or organization installing the system:

(i) is a non-profit installer of solar generation systems;

# SEC. 18.3. TYPES OF SYSTEMS ELIGIBLE FOR ASSISTANCE.

(a) Photovoltaic panel systems. Photo-voltaic panel systems that produce electricity from sunlight, installed on single and multifamily residential, commercial, and industrial buildings, with generating capacity of at least one *(1)* kilowatt, *and replacement parts for such systems*, are eligible for assistance under this program.

(b) Other systems. The Program Administrator may extend program eligibility to other types of customer-owned distributed <u>storage and/or</u> renewable energy generation systems, <u>energy efficiency</u>, <u>and electric vehicle infrastructure</u>, so long as such an extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentives. Such an extension must be accompanied by analysis demonstrating that the projected positive market effects of the incentive on the in-City market for the development of <u>energy storage</u>, renewable energy, <u>and</u> energy efficiency, <u>and electric</u> <u>vehicle infrastructure</u>, are comparable to those attributes of the photovoltaic panel program.

(c) No limit on generating capacity. There shall be no maximum generating capacity limitation on systems that are eligible for the incentive.

SEC. 18.4. INCENTIVES AND LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase, and install the system, net of incentives, rebates, tax credits, or other payments received from other governmental entities.

(b) <u>Incentives and limits</u> for photovoltaic panel systems for residential property.

(*i*<u>1</u>) <u>Residential applicantsExcept as further provided in this clause (b), no residential applicant</u> may receive <u>incentives</u> assistance in excess of \$500 per kilowatt3,000 toward the cost to design, purchase and install photovoltaic panels. <u>Commencing on January 1, 2017, every year for</u>

the remaining term of the Solar Energy Incentive Program, this incentive shall be reduced by \$100 per kilowatt until the incentive is zero, except as further provided in this subsection (b). If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity of at least one kilowatt or financial credits that result from a generating capacity of at least one kilowatt from the energy generation system.

(2ii) <u>ApplicantsThe limit of assistance shall be \$5,000 for applicants</u> residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, <u>shall be eligible for an additional \$100 per kilowatt toward the cost to design</u>, <u>purchase</u> <u>and install photovoltaic panels</u>, or for applicants that are recipients of the California Public Utilities Commission's CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides lowinterest, deferred rehabilitation loans to low-income homeowners.

(<u>3</u>*iii*) <u>Applicants that are a building owner and a recipient of the California Department of</u> <u>Housing and Community Development's CalHome loan program, which provides low-interest, deferred</u> <u>rehabilitation loans to low-income homeowners, shall be eligible for an additional \$100 per kilowatt</u> <u>toward the cost to design, purchase and install photovoltaic panels</u>-<u>CARE and CalHome participants or</u> <u>participants in the CPUC Low Income program under CSI, as well as households with incomes that are</u> <u>certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an</u> <u>additional \$5,000 if the application for the low income incentive is received before February 1, 2009</u>.

(*iv*<u>4</u>) <u>Applicants who are households</u><u>CARE and CalHome participants or participants in</u> *the CPUC Low Income program under the CSI, as well as households with incomes* that are certified by the Mayor's Office of Housing <u>and Community Development as earning at or below the San</u> <u>Francisco median incomepursuant to Section 18.7-5</u>, shall be eligible for an additional \$<u>2,000 per</u>

<u>kilowatt toward the cost to design, purchase and install photovoltaic panels</u> 7,000 if the application for the low income incentive is received by the Program Administrator on or after February 1, 2009. <u>No</u> <u>later than December 31, 2018, the Program Administrator shall evaluate this additional incentive and</u> <u>may revise it upon consideration of any changes in the applicable markets, the remaining program</u> <u>funds and how these can best be used to achieve the objectives of the program, and the goal of making</u> solar energy accessible to low income San Francisco residents.

(5\*) An incentive applicant whose system is installed by an individual, firm, or organization whose principal office or offices are located within the City shall be eligible for an additional incentive <u>of \$250 per kilowatt</u> up to <u>a total additional incentive of</u> \$1,000, <u>subject to the</u> *limitations of Section 18.3. If in implementing the program the Program Administrator determines that* the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program.

(6) Notwithstanding subsections (b)(1)-(5), no applicant may receive assistance in excess of \$50,000 and no incentive may exceed \$50,000 per building. Further, if the property is a multifamily residential building, the total incentive shall be limited to no more than \$500 per unit in the building plus \$10,000 for the building as a whole, and the system must provide each unit with a generating capacity of at least one kilowatt or financial credits that result from a generating capacity of at least one kilowatt from the energy generation system.

(c) <u>Incentives and limits</u> for photovoltaic panel systems for commercial, industrial, or manufacturing property. <u>Applicants</u> *No applicant* may receive <u>incentives</u>-assistance in excess of \$5001,500 per kilowatt of electric power a photovoltaic panel system is designed to generate. Regardless of system generating capacity, no applicant may receive assistance in excess of \$10,000. <u>Commencing on January 1, 2017, this limit shall be reduced by \$100 per kilowatt</u> every year for the remaining term of the Solar Energy Incentive Program until the limit is zero.

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#### (d) Adjustments in *incentives and* limits.

(<u>1</u>*i*) The Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or organization with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii)—Upon a <u>finding by the SFPUC that such reduction is in the public</u> <u>interest</u><u>demonstration of a reduction in average costs of solar improvements, including but not limited</u> to an increase in incentives, rebates, tax credits or other payments provided by other government <u>entities that serve to reduce the system costs borne by the consumer</u>, the SFPUC shall have the discretion to decrease the <u>incentives and</u> limits set forth above by an amount reflective of the reduced need for the incentive payments.

(2*iii*) With the concurrence of the Board of Supervisors <u>and subject to the budgetary</u> <u>and fiscal provisions of the Charter</u>, the Program Administrator may increase any of the <u>incentives and</u> limits set forth in this Section <u>18.4</u> in connection with efforts to stimulate the development of a competitive in-City solar market, such as the establishment of an in-City photovoltaic panel production facility.

# SEC. 18.5. ALLOCATION OF PROGRAM FUNDING AMONG TYPES OF BUILDINGS.

For each year of this program, <u>the Program Administrator shall allocate the available</u> <u>funds to the targeted market sectors, and, within such sectors,</u> available funds shall be allocated on a first come, first served basis<del>regardless of the type of applicant</del>.

# SEC. 18.6. PROGRAM ADMINISTRATION.

(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Program with the implementation and administration of <u>*CleanPowerSFCCA*</u> to maximize its efficiency in achieving the renewable energy expansion goals contemplated under <u>*CleanPowerSFCCA*</u>.

(b) The Program Administrator shall develop rules and application procedures.

(c) The Program Administrator shall establish reasonable eligibility criteria for the incentive payments so that the program is available only to all applicants who are receiving electric service from the SFPUC (either directly or through CleanPowerSF) or who have applied and are eligible for such service; applicants must commit to take such service for a least one year after installing the system or commencing SFPUC service, whichever occurs later. within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these-criteria shall be deemed satisfied when an applicant provides appropriate-evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole-means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative, which Such criteria shall also include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspections and approvals.

(d) If there are applications for assistance in excess of appropriated funds *within a market sector*, the Program Administrator shall grant applications in the order they were filed.

The Program Administrator shall develop a reservation system which will allow applicants to request that the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

(e) <u>Subject to the budgetary and fiscal provisions of the Charter, the</u> Program Administrator shall maintain annual program funding as identified within the SFPUC Power Enterprise budget as the Solar Energy Incentive Fund. At the end of each fiscal year, any program funds that were not expended shall be carried forward to the next fiscal year. Upon a finding as to the continuing effectiveness of the Solar Energy Incentive program in achieving its objectives such funds shall be appropriated then or thereafter for the purposes specified in this Chapter <u>18</u>.

(f) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other entities. Such payments shall not be considered contracts or grants of the City for *purposes of* any City procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in this *ordinance* <u>Chapter 18</u> and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

(g) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.4(d)*(ii)*.

(h) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section 18.4(b)(*2iii*). Any such district shall satisfy the goals, objectives, and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

(i) The Program Administrator shall submit to the Board of Supervisors a status report on the first six-months of the program, within 45-days of the end of the first six months of the program. The Program Administrator may submit an interim status report upon the exhaustion of either of the funding pools described in Section 18.7-5 and shall otherwise provide written monthly status reports. The Program Administrator shall submit to the Board of Supervisors a report evaluating the first year of program operation, within 90 days after the end of the first year. The report shall provide an analysis of the impacts of the program, including, without limitation, the number and location by district of the projects funded, the amount of energy generated by the projects, and the amount of time and money spent on program administration. The report shall evaluate the economic and other benefits 10 of the program and provide a cost-benefit analysis. The data and analysis presented in this report shall inform future program funding, operation, and amendments.

--(i)--In the context of funding appropriations for this program in future years, the Board of Supervisors will (1i)-Consider the Program Administrator's first-year report, identified in subsection 18.6 (i) above; (ii) Rreview and approve the Environmental Justice District boundaries established by the Program Administrator pursuant to subsection 18.6 (h); and (2iii) review and approve any new or modified criteria or incentives established by the Program Administrator.

# SEC. 18.7. SOLAR ENERGY INCENTIVE PILOT PROGRAM.

# Section 18.7-1. Findings.

-A. California has set a goal to create 3,000 megawatts (MW) of new, solar-produced electricity by 2017, moving the state toward a cleaner energy future and helping lower the cost of solar systems for consumers.

-B. The California Public Utilities Commission, through its California Solar Initiative (CSI), provides \$2.2 Billion in incentives over the next decade for existing residential homes and existing and

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new-commercial, industrial, and agricultural properties of which 10% will be set aside to assist installation of solar for low-income residents and affordable housing developments.

-C. On November 17, 2007, the CPUC adopted the CSI Single-Family Low-Income Incentive Program. The Single-Family Low-Income Incentive Program will provide incentives for solar PV systems from \$4.75 to \$7.00 per watt to qualifying low-income homeowners. The Program will also provide full-subsidy systems to very low-income households who financed their home through local, state and federal housing assistance programs and whose household income is at or below the 50 percent of the area median income.

D. The CSI Single-Family Low-Income Program will not begin-accepting applications until after a statewide Program Manager has been selected. A Request For Proposals for the CSI Single-Family Low-Income Program Manager was released on April 16th, 2008 and the final date for Proposal submission is May 28th, 2008. Once the Program Manager is selected, the Single-Family Low-Income Program will be implemented throughout the state of California and will assist applicants in determining their individual eligibility.

*— E. — Establishing a pilot program will enable the City to immediately implement this program* and evaluate the effectiveness of the program and determine the best policy for allocation of public funds before deciding how or whether to continue the program.

#### Section 18.7-2. Incentive Payments.

(a) A pilot program is established for a period of one-year from the date of this ordinance or until funds allocated under Section 18.7-5 are expended. The incentives paid under this program shall not exceed the amounts set forth in Section 18.7-5 below.

(b) Applicants must be the owner of a system installed on or after December 11, 2007, to be eligible to receive the incentive.

(c) To be eligible for the incentive, a system must be installed by an individual, firm or organization qualified as a workforce development installer by the Office of Economic and Workforce

Development, unless subsection (d) applies. The Office of Economic and Workforce-Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for the incentive payments.

- (d) - Subsection (c) does not apply if the individual, firm or organization installing the system: - (i) is a non-profit installer of solar generation systems;

-----(ii) employs a total of three-employees or less, is s state-license contractor and has its

principal office or offices located within the boundaries of the City and County of San Francisco.

Section 18.7-3. Types of Systems Eligible for Assistance.

(b) Other systems. The Program Administrator may extend program eligibility to-customerowned distributed renewable energy generation systems other than photovoltaic panel systems, so long as such an extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentive. Such an extension must be accompanied by analysis demonstrating that the projected positive market effects of the incentive on the in-City market for the development of renewable energy and energy efficiency are comparable to those attributes of the photovoltaic panel program.

----(c)--No limit on generating capacity. There shall be no maximum generating capacity limitation on systems that are eligible for the incentive.

Section 18.7-4. Limits on Amounts of Assistance.

- (a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities.

-(b) Limits for photovoltaic panel systems.

(ii) The limit of assistance shall be \$5,000 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, or for applicants that are recipients of the California Public Utilities Commission's CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides low-interest, deferred rehabilitation loans to low-income homeowners.

——(iii)—CARE and CalHome participants or participants in the CPUC Low Income program under CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5,000 if the application for the low income incentive is received before February 1, 2009, subject to the limitations of Section 18.7-4(a) above.

——(iv)—CARE and CalHome participants or participants in the CPUC Low Income program under the CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$7,000 if the application for the low income incentive is received by the Program Administrator on or after February 1, 2009, subject to the limitations of Section 18.7-4(a) above.

----(v) - An incentive applicant whose system is installed by an individual, firm or organization whose principal office or offices are located within the City shall be eligible for an additional incentive

up to \$1,000, subject to the limitations of Section 18.3. If in implementing the program the Program Administrator determines that the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program.

-(c) Limits for photovoltaic panel systems for non-residential buildings owned by nonprofits and non-residential buildings occupied by non-profits and owned by governmental entities. No applicant may receive assistance in excess of \$1,500 per kilowatt of electric power a photovoltaic panel system is designed to generate.

(d) Limits for photovoltaic panel systems for multi-unit residential buildings that are owned and operated by non-profit organizations. No applicant may receive assistance in excess of \$4,500 per kilowatt of electric power a photovoltaic panel system is designed to generate, up to a total of \$150,000. An applicant may receive up to an additional \$100,000 in matching funds on a dollar per dollar basis, subject to a maximum of \$4,500 per kilowatt. Regardless of system generating capacity or matching funds, no applicant may receive assistance in excess of \$250,000. Buildings owned by forprofit entities may be eligible for the incentive designated in this paragraph if at least 75% of the residential units, excluding a manager's unit, are designated as affordable housing units under a Federal, State, or local government restriction recorded against the property on which the building is located in a manner that maintains affordability for a term no less than 30 years.

### -(e) Adjustments in limits.

(i) If the program is continued after the one-year pilot, the Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or

organization with an office or offices within the City or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

-----(iii) With the concurrence of the Board of Supervisors, the Program Administrator may increase any of the limits set forth in this Section in connection with efforts to stimulate the development of a competitive in-City solar market, such as the establishment of an in-City photovoltaic panel production facility.

Section 18.7-5. Allocation of Program Funding Among Types of Buildings.

*For this pilot program, funds shall be allocated as follows: 1,500,000 to buildings that are owned and operated by non-profit organizations or single and multifamily residential applicants that are certified by the Mayor's Office of Housing as earning at or below the San Francisco median income or CARE and CalHome participants or participants in the CPUC Low income program under CS1.* 

#### Section 18.7-6. Program Administration.

----(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Pilot Program with the implementation and administration of CCA to maximize its efficiency in achieving the renewable energy expansion goals contemplated under CCA.

-(b) - The Program Administrator shall develop rules and application procedures.

---(c) The Program Administrator shall establish reasonable eligibility criteria for the incentive payments so that the program is available to all applicants within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these criteria

shall be deemed satisfied when an applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative, which criteria shall include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals.

(d)—If there are applications for assistance in excess of appropriated funds, the Program Administrator shall grant applications in the order they were filed. The Program Administrator shall develop a reservation system which will allow applicants to request that the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

---(e) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other entities. Such payments shall not be considered contracts or grants of the City for any City procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in this ordinance and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

(f) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.7-4(e)(i).

(g) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section 18.7(b)(iii). Any such district shall satisfy the goals, objectives and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

(h)—The Program Administrator shall submit to the Board of Supervisors a status report on the first six-months of the pilot program, within 45 days of the end of the first six months of the program. The Program Administrator may submit an interim status report upon the exhaustion of either of the funding pools described in Section 18.7-5 and shall otherwise provide written monthly status reports.

-(j) In the context of considering appropriations for a solar incentive program in future years, the Board of Supervisors will (i) Consider the Program Administrator's first-year report, identified in subsection 18.7-6(i) above; (ii) Review and approve the Environmental Justice District boundaries established by the Program Administrator pursuant to subsection 18.7-6(h); (iii) Review and approve any new or modified criteria or incentives established by the Program Administrator.

#### Section 18.7-7. Reserved.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: **DENNIS J. HERRERA, City Attorney** By: NA. SOI E

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Deputy City Attorney

#### **LEGISLATIVE DIGEST**

#### [Environment Code - Revisions to the Solar Energy Incentive Program]

# Ordinance amending the Environment Code, to adjust the incentives in the Solar Energy Incentive Program and revise certain program requirements; and affirming the Planning Department's determination under the California Environmental Quality Act.

#### Existing Law

Chapter 18 the Environment Code created a Solar Energy Incentive Program (GoSolarSF). GoSolarSF is administered by the San Francisco Public Utilities Commission (SFPUC) and offers incentives for installation of solar systems to all qualified residents and businesses in San Francisco. GoSolarSF requires most installers to participate in City work force development programs and includes additional incentives for low-income homeowners and households, applicants in Environmental Justice Districts, and installers having their principal office or offices located in San Francisco. Chapter 18 allows the SFPUC to extend program eligibility to other types of customer-owned distributed renewable energy generation systems. It also still includes a one-year pilot program for low income customers that is no longer in effect.

#### Amendments to Current Law

This ordinance would:

- Limit eligibility for GoSolarSF incentives to customers of San Francisco municipal electric utility or community choice aggregation program (CleanPowerSF);
- Simplify and put into place annual step-downs of incentives to reflect the lower cost of solar power and to extend the program budget through 2021;
- Modify the requirements for local workforce development and the qualifications for additional incentives for low-income customers as recommended by the Office of the Controller;
- Provide that the SFPUC may extend program eligibility to complementary distributed energy programs, such as incentives for inverter replacement, energy storage or electric vehicle infrastructure;
- Delete references to the one-year pilot program that is no longer in effect.

FILE NO. 161179

#### **Background Information**

GoSolarSF was established in 2008 by Ordinance 102-08. Since 2008, the cost of solar power has declined significantly in San Francisco, and the world. As a result, in 2014, the California Public Utilities Commission (CPUC) concluded that California's Solar Incentives (CSI) program has largely achieved its goals of stimulating widespread solar adoption and creating a self-sustaining market. The 30% federal tax credit for solar power has been extended and the CPUC has put into place net-energy metering terms for Pacific Gas and Electric Company customers installing solar power. San Francisco offers similar net-energy metering terms to CleanPowerSF customers. GoSolarSF is now supporting more projects than ever before with less money and many projects are going forward in San Francisco without any GoSolarSF or CSI incentives.

In 2015, the SFPUC launched CleanPowerSF, San Francisco's community choice aggregation program. CleanPowerSF offers Standard, Green and SuperGreen options. The SFPUC intends to market GoSolarSF with the SuperGreen CleanPowerSF option to maximize participation in both programs. This ordinance would limit incentives to San Francisco electric customers in order to maximize the benefit of GoSolarSF to San Francisco.

In 2016, the San Francisco Office of the Controller audited GoSolarSF and recommended improvements to the requirements for the qualifications for additional incentives for low-income customers. In addition, SFPUC has identified additional opportunities to promote distributed energy technologies, including incentives for inverter replacements, energy storage and electric vehicle infrastructure.

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**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

November 22, 2016

File No. 161179

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, 4<sup>th</sup> Floor San Francisco, CA 94103

Dear Ms. Gibson:

On November 15, 2016, the Public Utilities Commission introduced the following legislation:

File No. 161179

Ordinance amending the Environment Code to adjust the incentives in the Solar Energy Incentive Program and revise certain program requirements; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board Jun Myor By: Erica Major, Assistant Clerk Board of Supervisors

Attachment

c: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.

Joy Navarrete DN: cn=Joy Navarrete, o=Planning, ou:=Environmental Planning, email=joy.navarrete@sfgov.org, c=US Date: 2017.01.13 11:45:25 -08:00'

# PUBLIC UTILITIES COMMISSION

City and County of San Francisco

**RESOLUTION NO.** 16-0220

WHEREAS, The GoSolarSF solar incentive program began its ninth year on July 1, 2016: and

WHEREAS, The San Francisco Public Utilities Commission (SFPUC) seeks to continue to promote installation of solar energy systems that reduce the City's reliance on energy created by fossil fuels and reduce greenhouse gas emissions; and

WHEREAS, The GoSolarSF program has successfully promoted the development of a solar power installation infrastructure in San Francisco and reduced the cost of installing solar power on San Francisco homes, businesses and nonprofit organizations; and

WHEREAS, The requirement that GoSolarSF recipients be SFPUC or CleanPowerSF customers will support the growth of CleanPowerSF; and

WHEREAS, Simplification and annual step-down of incentives through 2021 will make GoSolarSF more efficient and extend the program; and

WHEREAS, The San Francisco Office of the Controller has suggested improvements to the qualifications for GoSolarSF additional incentives for low-income customers and local workforce development; and

WHEREAS, The SFPUC had identified complementary distributed energy technologies that merit support to promote market development, such as inverter replacements, energy storage and electric vehicle infrastructure; now, therefore, be it

RESOLVED, That this Commission hereby authorizes the General Manager of the San Francisco Public Utilities Commission (SFPUC) to 1) require that GoSolarSF recipients be SFPUC or CleanPowerSF customers, (2) simplify and reduce over time the GoSolarSF incentives, (3) modify the qualifications for GoSolarSF additional incentives for low-income customers and local workforce development, (4) provide incentives to complementary distributed energy technologies including inverter replacements, energy storage and electric vehicle infrastructure, and (5) submit to the Board of Supervisors an ordinance making the aforementioned changes to Chapter 18 of the Environment Code, substantially in the form on file with the Commission Secretary, with such non-material changes as the General Manager and the City Attorney's Office agree are appropriate.

I hereby certify that the foregoing resolution was adopted by the Public Utilities Commission at its meeting of October 25, 2016.

Alonn Hord Secretary, Public Utilities Commission

# PUBLIC UTILITIES COMMISSION

City and County of San Francisco

RESOLUTION NO. **09-0149** 

WHEREAS, The GoSolarSF solar incentive program began its second year on July 1, 2009; and

WHEREAS, The San Francisco Public Utilities Commission is dedicated to installing solar energy systems that will reduce the City's business and residential reliance on energy created by fossil fuels; and

WHEREAS, An increase in private demand combined with appropriate measures to attract investment in the City's solar manufacturing and installation industries could reduce the overall cost of solar energy over the long term as costs of importing such manufacturing technology and expertise are reduced or eliminated in favor of a competitive in-City market; and

WHEREAS, The GoSolarSF program has been successful in providing solar incentive payments for San Francisco homes, businesses and nonprofit organizations; and

WHEREAS, It has become clear that the incentive funding will likely be depleted before the end of the fiscal year if the current incentive payment levels are not reduced; and

WHEREAS, the ability to automatically lower incentive levels when pre-determined budget thresholds are reached will make GoSolarSF more efficient and effective by providing continuous solar incentive funding throughout the entire fiscal year, and

WHEREAS, There is currently not a sell-back credit option for excess solar power, and

WHEREAS, Requiring solar incentive recipients to donate the project's associated renewable energy credits will help the City of San Francisco comply with anticipated statemandated renewable energy portfolio requirements and will give San Francisco credit for reducing its local carbon footprint; now, therefore, be it

RESOLVED, That this Commission hereby (1) authorizes the General Manager of the San Francisco Public Utilities Commission (SFPUC) to reduce the basic incentive amount to \$1000, the Workforce Development incentive to \$2,500; and change the cap on the Nonprofit Residential incentive to \$100,000, and (2) authorizes the General Manager to implement further incentive reductions when necessary in order to provide continuous incentive funding, and (3) authorizes the General Manager to implement a program modification requiring solar incentive recipients to remit to the City of San Francisco the renewable energy credits associated with the solar project, and be it

FURTHER RESOLVED, That the program changes authorized by this resolutions will be effective for applications received by the SFPUC or the Mayor's Office of Housing on and after September 14, 2009.

*I hereby certify that the foregoing resolution was adopted by the Public Utilities Commission at its meeting of* \_\_\_\_\_\_\_<u>September 8, 2009</u>

Secretary, Public Utilities Commission

# PUBLIC UTILITIES COMMISSION

City and County of San Francisco

#### RESOLUTION NO. 08-0102

WHEREAS, The San Francisco Public Utilities Commission is dedicated to installing solar energy systems that will reduce the City's reliance on energy created by fossil fuels; and

WHEREAS, The City and County of San Francisco has passed several measures to install photovoltaic systems throughout the City; and

WHEREAS, The City and County of San Francisco is dedicated to working with San Francisco residents and business owners to reduce their carbon footprint; and

WHEREAS, A major obstacle for homeowners, business owners and non-profit organizations to install photovoltaic systems is the installation costs; and

WHEREAS, An increase in private demand combined with appropriate measures to attract investment in the City's solar manufacturing and installation industries could reduce the overall cost of solar energy over the long term as costs of importing such manufacturing technology and expertise are reduced or eliminated in favor of a competitive in-City market; and

WHEREAS, the San Francisco Board of Supervisors passed ordinances that establish a solar energy incentive program and a solar energy incentive pilot program that would be administered by the San Francisco Public Utilities Commission; now, therefore, be it

RESOLVED, that this Commission hereby authorizes the General Manager of the San Francisco Public Utilities Commission to support the Board of Supervisors' ordinances by establishing a solar incentive program to encourage San Francisco residents, business owners and non-profit organizations to install photovoltaic systems with funds from the Public Utilities Commission's net operating revenues allocated to the Sustainable Energy Account.

I hereby certify that the foregoing resolution was adopted by the Public Utilities Commission at its meeting of \_\_\_\_\_\_ June 24, 2008

Secretary, Public Utilitie's Commission

FILE NO. 100048

Amended in Committee 05/03/2010

ORDINANCE NO. 109-10

Ordinance amending San Francisco Environment Code Sections 18.2, 18.4, 18.7-2, and 18.7-4 to: (1) require all systems receiving City incentives to be

[Amendment to Solar Energy Incentive Program]

installed by an individual, firm or organization qualified as a workforce development installer by the Office of Economic & Workforce Development, unless specified exceptions apply, and (2) eliminate increased incentives for residential properties in the case of systems installed by individuals trained under the City workforce development program.

NOTE:

Additions are *single-underline italics Times New Roman*; deletions are strike-through italics Times New Roman. Board amendment additions are double-underlined: Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco: Section 1. The San Francisco Environment Code Sections 18.2, 18.4, 18.7-2 and

18.7-4 are hereby amended to read as follows:

# **SEC. 18.2. INCENTIVE PAYMENTS.**

(a) The Program Administrator shall make incentive payments to applicants in respect of solar systems installed by qualifying applicants on the basis of the provisions of this Chapter, from the funds appropriated to the program from time to time.

(b) Applicants must be the owner of the system to be eligible to receive the incentive.

(c) To be eligible for the incentive, a system must be installed by an individual, firm or

organization qualified as a workforce development installer by the Office of Economic and

Workforce Development, unless subsection (d) applies trained under the City workforce

development program. The DepartmentOffice of Economic and Workforce Development, which

Supervisors Daly, Mar, Mirkarimi BOARD OF SUPERVISORS

directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for the incentive payments.

(d) Subsection (c) does not apply if the individual. firm or organization installing the system:

(i) is a non-profit installer of solar generation systems; or

(ii) employs a total of three employees or less, is a state-licensed contractor and has its principal office or offices located within the boundaries of the City and County of San Francisco.

# SEC 18.4. LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities.

(b) Limits for photovoltaic panel systems for residential property.

(i) Except as further provided in this clause (b), no residential applicant may receive assistance in excess of *three thousand dollars* (\$3,000.00) toward the cost to design, purchase and install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity of at least one (1)-kilowatt or financial credits that result from a generating capacity of at least one (1)-kilowatt from the energy generation system.

(ii) The limit of assistance shall be \$5,000-00 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, or for applicants that are recipients of the California Public Utilities
 Commission's CARE (California Alternative Rates for Energy) rates that provide rate

Supervisor Daly BOARD OF SUPERVISORS

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discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides low-interest, deferred rehabilitation loans to low-income homeowners.

(iii) CARE and CalHome participants or participants in the CPUC Low Income program under CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5,000-00 if the application for the low income incentive is received before February 1, 2009.

(iv) CARE and CalHome participants or participants in the CPUC Low Income program under the CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$7,000-*θθ* if the application for the low income incentive is received by the Program Administrator on or after February 1, 2009.

(v) The limit of assistance shall be \$6,000.00 for systems installed by an individual trained under the City workforce development program. The Department of Economic and Workforce Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for this incentive program. These criteria may include, but are not limited to: a minimum requirement for hours worked on the solar installation by an individual hired through the City workforce development system; a requirement that individuals hired through the City workforce development system; a requirement that individuals hired through the City workforce development system perform skilled work on the installation; workforce training program or system prioritization of San Francisco residents who are low income and/or have barriers to employment; and other standards for workforce system programs. If in implementing the incentive program, the Program Administrator and the Department of Economic and Workforce Development determine that the terms of this clause do not provide the intended stimulus for the successful placement of workers trained under local workforce development programs, then the

Supervisor Daly BOARD OF SUPERVISORS Program Administrator in coordination with the Department of Economic and Workforce Development may establish new criteria that it deems more effective in achieving such objectives of the program.

(*vi*) An incentive applicant whose system is installed by an individual, firm or organization whose principal office or offices are located within the City shall be eligible for an additional incentive up to \$1,000*.00*, subject to the limitations of Section 18.3. If in implementing the program the Program Administrator determines that the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program.

(c) Limits for photovoltaic panel systems for commercial, industrial or manufacturing property. No applicant may receive assistance in excess of \$1,500-00 per kilowatt of electric power a photovoltaic panel system is designed to generate. Regardless of system generating capacity, no applicant may receive assistance in excess of *ten thousand dollars (*\$10,000-00). *In order to receive assistance, an applicant must use installers trained through the City's workforce development system.* 

# (d) Adjustments in limits.

(i) The Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or organization with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii) Upon a demonstration of a reduction in average costs of solar improvements, including but not limited to an increase in incentives, rebates, tax credits or

Supervisor Daly BOARD OF SUPERVISORS

Page 4 5/4/2010

other payments provided by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced need for the incentive payments.

(iii) With the concurrence of the Board of Supervisors, the Program Administrator may increase any of the limits set forth in this Section in connection with efforts to stimulate the development of a competitive in-City solar market, such as the establishment of an in-City photovoltaic panel production facility.

# SEC. 18.7-2. INCENTIVE PAYMENTS.

(a) A pilot program is established for a period of one-year from the date of this ordinance or until funds allocated under Section 18.7-5 are expended. The incentives paid under this program shall not exceed the amounts set forth in Section 18.7-5 below.

(b) Applicants must be the owner of a system installed on or after December 11, 2007, to be eligible to receive the incentive.

(c) To be eligible for the incentive, a system must be installed by an individual, firm or organization qualified as a workforce development installer by the Office of Economic and Workforce Development, unless subsection (d) applies trained under the City workforce development program. The DepartmentOffice of Economic and Workforce Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for the incentive payments.

(d) Subsection (c) does not apply if the individual, firm or organization installing the system:

(i) is a non-profit installer of solar generation systems; or

Supervisor Daly BOARD OF SUPERVISORS

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(ii) employs a total of three employees or less, is a state-licensed contractor and has its principal office or offices located within the boundaries of the City and County of San Francisco.

#### SEC: 18.7-4. LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities.

### (b) Limits for photovoltaic panel systems.

(i) Except as further provided in this clause (b), no residential applicant may receive assistance in excess of *three thousand dollars* (3,000.00) toward the cost to design, purchase and install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity of at least one (1)-kilowatt or financial credits that result from a generating capacity of at least one (1)-kilowatt from the energy generation system.

(ii) The limit of assistance shall be \$5,000.00 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, or for applicants that are recipients of the California Public Utilities Commission's CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides low-interest, deferred rehabilitation loans to low-income homeowners.

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(iii) CARE and CalHome participants or participants in the CPUC Low Income program under CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5,000-00 if the application for the low income incentive is received before February 1, 2009, subject to the limitations of Section 18.7-4(a) above.

(iv) CARE and CalHome participants or participants in the CPUC Low Income program under the CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$7000 if the application for the low income incentive is received by the Program Administrator on or after February 1, 2009, subject to the limitations of Section 18.7-4(a) above.

(v) The limit of assistance shall be \$6,000.00 for systems installed by individuals trained through the City's workforce development system. The Department of Economie and Workforce Development, which directs the City's overall workforce development offorts, will be responsible for developing and ensuring compliance with workforce criteria for this incentive program. These criteria may include, but are not limited to: a minimum requirement for hours worked on the solar installation by an individual hired through the City workforce development system; a requirement that individuals hired through the City workforce development system perform skilled work on the installation; workforce training program or system prioritization of San Francisco residents who are low income and/or have barriers to employment; and other standards for workforce system programs. If in implementing the incentive program, the Program Administrator and the Department of Economic and Workforce Development determine that the terms of this clause do not provide the intended stimulus for the successful placement of workers trained under local workforce development programs, then the Program Administrator in coordination with the Department of Economic and Workforce Development may establish new criteria that it decms more offective in achieving such objectives of the program.

Supervisor Daly BOARD OF SUPERVISORS

(*vi*) An incentive applicant whose system is installed by an individual, firm or organization whose principal office or offices are located within the City shall be eligible for an additional incentive up to \$1,000*.00*, subject to the limitations of Section 18.3. If in implementing the program the Program Administrator determines that the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program.

(c) Limits for photovoltaic panel systems for non-residential buildings owned by non-profits and non-residential buildings occupied by non-profits and owned by governmental entities. No applicant may receive assistance in excess of \$1,500.00 per kilowatt of electric power a photovoltaic panel system is designed to generate.

(d) Limits for photovoltaic panel systems for multi-unit residential buildings that are owned and operated by non-profit organizations. No applicant may receive assistance in excess of \$4,500.00 per kilowatt of electric power a photovoltaic panel system is designed to generate, up to a total of \$150,000.00. An applicant may receive up to an additional \$100,000.00 in matching funds on a dollar per dollar basis, subject to a maximum of \$4,500.00 per kilowatt. Regardless of system generating capacity or matching funds, no applicant may receive assistance in excess of *two-hundred fifty thousand* (\$250,000.00). Buildings owned by for-profit entities may be eligible for the incentive designated in this paragraph if at least 75% of the residential units, excluding a manager's unit; are designated as affordable housing units under a Federal, State, or local government restriction recorded against the property on which the building is located in a manner that maintains affordability for a term no less than 30 years.

(e) Adjustments in limits.

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(i) If the program is continued after the one-year pilot, the Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or organization with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii) Upon a demonstration of a reduction in average costs of solar improvements, including but not limited to an increase in incentives, rebates, tax credits or other payments provided by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced need for the incentive payments.

(iii) With the concurrence of the Board of Supervisors, the Program
Administrator may increase any of the limits set forth in this Section in connection with efforts
to stimulate the development of a competitive in-City solar market, such as the establishment
of an in-City photovoltaic panel production facility.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: eanne M. Solé eputy City Attorney

Supervisor Daly BOARD OF SUPERVISORS

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# City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

#### File Number: 100048

Date Passed: May 18, 2010

Ordinance amending the San Francisco Environment Code Sections 18.2, 18.4, 18.7-2, and 18.7-4, to: (1) require all systems receiving City incentives be installed by an individual, firm or organization qualified as a workforce development installer by the Office of Economic & Workforce Development, unless specified exceptions apply, and (2) eliminate increased incentives for residential properties in the case of systems installed by individuals trained under the City workforce development program.

May 11, 2010 Board of Supervisors - PASSED, ON FIRST READING

Ayes: 11 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Eisbernd, Mar, Maxwell and Mirkarimi

May 18, 2010 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Elsbernd, Mar, Maxwell and Mirkarimi

File No. 100048

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 5/18/2010 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

Mayor Gavin Newsom

Date Approved

Amendment: of the whole in Board FILE NO. 080630

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6/10/08

ORDINANCE NO. 106-08

1.	[Solar Energy Incentive Pilot Program.]
2	Ordinance creating a Solar Energy Incentive Pilot Program; establishing limits on the
3	incentive payments; providing eligibility criteria for the incentive payments;
4	establishing limits on the amount of assistance available; allocating program funding
5	among types of buildings; and imposing duties and responsibilities on the program
6	administrator <u>; and establishing requirements applicable to the long-term solar</u>
7	incentive program.
8	Note: Additions are <u>single-underline italics Times New Roman</u> ;
9	deletions are <i>strikethrough italics Times New Roman</i> . Board amendment additions are <u>double underlined</u> .
10	Board amendment deletions are strikethrough normal.
11	Be it ordained by the People of the City and County of San Francisco:
12	Section 1. The San Francisco Environment Code is hereby amended by amending
13	Chapter 18 to add Section 18.7 to read Board Of Supervisors finds and declares as follows:
14	Section 18.7-1 FINDINGS
15	A. Over the past year a San Francisco Solar Task Force (the "Solar Task Force")
16	was convened to provide analysis and policy proposals on how best to increase the
17	development of solar energy in San Francisco.
18	B. The Solar Task Force report noted recent California Energy Commission data
19	that show that average cost per kilowatt of solar energy installed in San Francisco is currently
20	above the average cost of seven surrounding Bay Area counties.
21	C. According to data collected from the California Energy Commission and the
22	California Public Utilities Commission, San Francisco now ranks last in the Bay Area in terms
23	of the solar energy installed per capita.
24	D. The San Francisco Public Utilities Commission (the "SFPUC") serves 16% of
25	the City's electrical demand, electric service providers serve 8% and Pacific Gas & Electric
	SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS Page 1 6/10/2008

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6/10/2008

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serves the remaining 76%. The SFPUC has installed 2 megawatts of solar generating capacity as well as 4 megawatts of methane gas cogeneration capacity, which projects have bolstered the in-City renewable energy portfolio. In addition, the SFPUC is supplementing its renewable energy generation portfolio with 25 MW of purchased geothermal generation.

E. The SFPUC is currently undertaking the development of additional large scale renewable energy generation assets within the City with the objectives of expanding and diversifying the renewable energy resources available to City departments and other SFPUC customers, boosting the City's clean energy industry and improving overall in-City energy reliability. However, there is a need for further initiatives to stimulate the growth in the City's supply of renewable energy.

F. — The SFPUC is pursuing the establishment of Community Choice Aggregation ("CCA") within the City. Implementation of CCA will allow the SFPUC to partner with private enterprise, leverage the purchasing power of a wider customer base and access the capital markets on a broader scale in order to expand its renewable energy generation asset portfolio.

G. The Solar Task Force recommended implementation of a Solar Energy Incentive Program as one method to address this cost trend, in that an increase in private demand combined with appropriate measures to attract investment in the City's solar manufacturing and installation industries over the long term could reduce the overall cost of solar energy as costs of importing such manufacturing technology and installation expertise are reduced or eliminated and economies of scale are introduced to the in-City solar industry.

H. A successful solar incentive program would increase the installation of solar power, thus providing greater supply during peak demand times during the day and improving the reliability of in-City generation capacity using clean solar energy.

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I. The development of a more efficient and cost-effective in-City solar manufacturing and installation industry over the long term would result in savings for the SFPUC's solar projects.

J. The City has established a goal of reducing greenhouse gas emissions to 20% below 1990 levels by 2012.

K. In view of the City's objectives in addressing the challenge of climate change, the positive benefits for the City's overall power consumption market and the particular benefits for the SFPUC's Power Enterprise, the SFPUC intends to allocate certain power revenues previously budgeted to renewable energy development and energy efficiency projects towards funding the implementation of the solar incentive program described in this Chapter, with the objective of providing an appropriation of \$2 million to \$5 million annually over the ten years commencing with fiscal year 2008-2009.

L. The City and the SFPUC intend this program to complement the SFPUC's renewable energy capital programs, including CCA, by attracting additional investment that will expand the development of renewable energy within the City and will spread the costs and risks of that development across a more diverse range of stakeholders.

M. As a complement to this initiative the SFPUC, the Mayor and the Board of Supervisors intend to pursue the establishment of a stable rate structure for all of the SFPUC's power customers, which would enable the SFPUC to become a creditworthy bond issuer and to finance the City's own renewable energy development projects on a more advantageous tax exempt basis.

N. Establishing a one-year pilot program capped at \$1 million will enable the city to immediately implement this program and evaluate the effectiveness of the program before deciding how or whether to continue the program.

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A. California has set a goal to create 3,000 megawatts (MW) of new, solarproduced electricity by 2017, moving the state toward a cleaner energy future and helping lower the cost of solar systems for consumers.

B. The California Public Utilities Commission, through its California Solar Initiative (CSI), provides \$2.2 Billion in incentives over the next decade for existing residential homes and existing and new commercial, industrial, and agricultural properties of which 10% will be set aside to assist installation of solar for low-income residents and affordable housing developments.

C. On November 17, 2007, the CPUC adopted the CSI Single-Family Low-Income Incentive Program. The Single-Family Low-Income Incentive Program will provide incentives for solar PV systems from \$4.75 to \$7.00 per watt to qualifying low-income homeowners. The Program will also provide full-subsidy systems to very low-income households who financed their home through local, state and federal housing assistance programs and whose household income is at or below the 50 percent of the area median income.

D. The CSI Single-Family Low-Income Program will not begin accepting applications until after a statewide Program Manager has been selected. A Request For Proposals for the CSI Single-Family Low-Income Program Manager was released on April 16th, 2008 and the final date for Proposal submission is May 28th, 2008. Once the Program Manager is selected, the Single-Family Low-Income Program will be implemented throughout the state of California and will assist applicants in determining their individual eligibility.

E. Establishing a one-year pilot program will enable the City to immediately implement this program and evaluate the effectiveness of the program and determine the best policy for allocation of public funds before deciding how or whether to continue the program.

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# Section <u>18.7-</u>2. INCENTIVE PAYMENTS.

(a) A pilot program is established for a period of one-year from the date of this ordinance. The incentives paid under this program shall not exceed \$1 million the amounts set forth in Section 18.7-5 below.

(b) Applicants must be the owner of a system installed on or after March 4, 2008December 11, 2007, to be eligible to receive the incentive.

Section <u>18.7-</u>3. TYPES OF SYSTEMS ELIGIBLE FOR ASSISTANCE.

(a) **Photovoltaic panel systems.** Photovoltaic panel systems that produce electricity from sunlight, installed on existing single and multifamily residential buildings, with generating capacity of at least one (1) kilowatt are eligible for assistance under this program.

(b) **Other systems.** The Program Administrator may extend program eligibility to customer-owned distributed renewable energy generation systems other than photovoltaic panel systems, so long as such an extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentive. Such an extension must be accompanied by analysis demonstrating that the projected positive market effects of the incentive on the in-City market for the development of renewable energy and energy efficiency are comparable to those attributes of the photovoltaic panel program.

(c) No limit on generating capacity. There shall be no maximum generating capacity limitation on systems that are eligible for the incentive.

Section <u>18.7-</u>4. LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities.

(b) Limits for photovoltaic panel systems.

SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS (i) Except as further provided in this clause (b), no residential applicant may receive assistance in excess of three thousand dollars (3,000) toward the cost to design, purchase and install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity from the energy generation system sufficient to satisfy the requirements of Section 18.7-3(a).

(ii) The limit of assistance shall be \$4,000 for systems installed by an individual, firm or organization whose principal office or offices are located within the City. If in implementing the program the Program Administrator determines that the terms of this clause do not provide the intended stimulus for the in-City installation industry, then the Program Administrator may establish new criteria that it deems more effective in achieving the in-City job creation and installation market objectives of the program.

(iii) The limit of assistance shall be \$5,000 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, or for applicants that are recipients of the California Public Utilities Commission's CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides low-interest, deferred rehabilitation loans to low-income homeowners.

(iii)(iv) CARE and CalHome participants or participants in the CPUC Low Income program under CSI, as well as households with incomes that are certified by the Mayor's

SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS

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Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5000, subject to the limitations of Section 18.7-4(a) above.

 $\frac{(iv)(v)}{(iv)}$  The limit of assistance shall be \$6,000 for systems installed by individuals trained through the City's workforce development system. The Department of Economic & Workforce Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for this incentive program. These criteria may include, but are not limited to: a minimum requirement for hours worked on the solar installation by an individual hired through the City workforce development system; a requirement that individuals hired through the City workforce development system perform skilled work on the installation; workforce training program or system prioritization of San Francisco residents who are low income and/or have barriers to employment; and other standards for workforce system programs. If in implementing the incentive program, the Program Administrator and the Department of Economic and Workforce Development determine that the terms of this clause do not provide the intended stimulus for the successful placement of workers trained under local workforce development programs, then the Program Administrator in coordination with the Department of Economic and Workforce Development may establish new criteria that it deems more effective in achieving such objectives of the program.

(c) Limits for photovoltaic panel systems for non-residential buildings <u>owned by</u> <u>non-profits</u>-owned by non-profits. No applicant may receive assistance in excess of \$1,500 per kilowatt of electric power a photovoltaic panel system is designed to generate.

(d) Limits for photovoltaic panel systems <u>for</u> multi-unit residential buildings that are owned and operated by non-profit organizations. No applicant may receive assistance in excess of \$4,500 per kilowatt of electric power a photovoltaic panel system is designed to

SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS

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generate. Regardless of system generating capacity, no applicant may receive assistance in excess of thirty thousand dollars (\$30,000).

(e) Adjustments in limits.

(i) If the program is continued after the one-year pilot, the Program
 Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or
 (B) systems installed by an individual, firm or organization with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii) Upon a demonstration of a reduction in average costs of solar improvements, including but not limited to an increase in incentives, rebates, tax credits or other payments provided by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced need for the incentive payments.

(iii) With the concurrence of the Board of Supervisors, the Program
 Administrator may increase any of the limits set forth in this Section in connection with efforts
 to stimulate the development of a competitive in-City solar market, such as the establishment
 of an in-City photovoltaic panel production facility.

Section <u>18.7-</u>5. ALLOCATION OF PROGRAM FUNDING AMONG TYPES OF BUILDINGS.

For this pilot program, funds shall be allocated as follows: \$500,000<u>1.500,000</u> to multi-unit residential buildings that are owned and operated by non-profit organizations; or

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\$250,000 to single and multifamily residential applicants that are certified by the Mayor's Office of Housing as earning at or below the San Francisco median income <u>or CARE and</u> <u>CalHome participants or participants in the CPUC Low Income program under CSI.</u>; \$250,000 to non-residential buildings that are owned by non-profit organizations<u>: and \$1,500,000 to</u> <u>single and multifamily residential, commercial and industrial buildings with generating capacity</u> of at least one (1) kilowatt.

Section <u>18.7-6</u>. PROGRAM ADMINISTRATION.

(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Pilot Program with the implementation and administration of CCA to maximize its efficiency in achieving the renewable energy expansion goals contemplated under CCA.

(b) The Program Administrator shall develop rules and application procedures.

(c) The Program Administrator shall establish reasonable eligibility criteria for the incentive payments so that the program is available to all applicants within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these criteria shall be deemed satisfied when an applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative,

SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS

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which criteria shall include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals.

(d) If there are applications for assistance in excess of appropriated funds, the Program Administrator shall grant applications in the order they were filed. The Program Administrator shall develop a reservation system which will allow applicants to request that the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

(e) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other contractors in connection with their work on the system. Such payments shall not be considered contracts or grants of the City for any City procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in this ordinance and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

(f) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.7-4(e)(i).

(g) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section <u>18.7-4(b)(iii)</u>. Any such district shall satisfy the goals, objectives and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

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(h) The Program Administrator shall submit to the Board of Supervisors a status report on the first six-months of the pilot program, within 45 days of the end of the first six months of the program. <u>The Program Administrator may submit an interim status report upon</u> the exhaustion of either of the funding pools described in Section 18.7-5 and shall otherwise provide written monthly status reports.

(i) The Program Administrator shall submit to the Board of Supervisors a report evaluating the one-year pilot program, within 90 days after the end of the first year. The report shall provide an analysis of the impacts of the program, including, without limitation, the number and location by district of the projects funded, the amount of energy generated by the projects, and the amount of time and money spent on program administration. The report shall evaluate the economic and other benefits of the program and provide a cost-benefit analysis. The data and analysis presented in this report shall inform future program funding, operation, and amendments.

(j) In the context of considering appropriations for a solar incentive program in future years, the Board of Supervisors will

(i) Consider the Program Administrator's first-year report, identified in subsection 18.6<u>7-6</u>(i) above;

(ii) Review and approve the Environmental Justice District boundaries
 established by the Program Administrator pursuant to subsection 18.6<u>7-6(h);</u>

(iii) Review and approve any new or modified criteria or incentives established by the Program Administrator.

Section 18.7-7. Modifications to the Long-Term Solar Energy Incentive Program

(a) This one-year pilot program shall be in addition to the long-term solar energy

incentive program established by Ordinance No. , in File No. 071679.

SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS

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1	(b) The monthly and six-month reports established in Section 18.7-6(h) of this	ĺ
2	Ordinance shall be applicable to the long-term solar energy incentive program established by	
3	Ordinance No. , in File No. 071679.	
4	(c) The incentive payment limits established in Sections 18.7-4(b)(iii), (iv), and (v) of	
5	this Ordinance shall be applicable to the long-term solar energy incentive program established	
6	by Ordinance No. , in File No. 071679.	
7		
8	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney	
9	- The P Wheel -	
10	By: Theresa L. Mueller	
11	Deputy City Attorney	
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	SUPERVISOR MIRKARIMI BOARD OF SUPERVISORS Page 12 6/10/2008	



City and County of San Francisco

Tails

City Hall I Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number: 080630

**Date Passed:** 

Ordinance creating a Solar Energy Incentive Pilot Program; establishing limits on the incentive payments; providing eligibility criteria for the incentive payments; establishing limits on the amount of assistance available; allocating program funding among types of buildings; imposing duties and responsibilities on the program administrator; and establishing requirements applicable to the long-term solar incentive program.

June 3, 2008 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

Ayes: 9 - Alioto-Pier, Ammiano, Chu, Dufty, Elsbernd, Maxwell, Mirkarimi, Peskin, Sandoval Noes: 2 - Daly, McGoldrick

June 3, 2008 Board of Supervisors --- CONTINUED AS AMENDED

Ayes: 8 - Alioto-Pier, Ammiano, Daly, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval Noes: 3 - Chu, Dufty, Elsbernd

June 10, 2008 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

> Ayes: 10 - Alioto-Pier, Ammiano, Chu, Daly, Dufty, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval Noes: 1 - Elsbernd

June 10, 2008 Board of Supervisors — PASSED ON FIRST READING AS AMENDED Ayes: 10 - Alioto-Pier, Ammiano, Chu, Daly, Dufty, Maxwell, McGoldrick,

Mirkarimi, Peskin, Sandoval Noes: 1 - Elsbernd

June 17, 2008 Board of Supervisors -- FINALLY PASSED

Ayes: 9 - Alioto-Pier, Ammiano, Chu, Daly, Dufty, McGoldrick, Mirkarimi, Peskin, Sandoval Noes: 1 - Elsbernd Excused: 1 - Maxwell

City and County of San Francisco

File No. 080630

I hereby certify that the foregoing Ordinance was FINALLY PASSED on June 17, 2008 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo lerk of the Board Mayor Gavin Newsom

6-24-08

**Date Approved** 

File No. 080630

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Amendment of the Whole In Board FILE NO. 071679 ORDINANCE NO. 2/26/08 ry 15.9775944 1 [Solar Energy Incentive Program.] Ordinance amending the Environment Code by adding Chapter 18 creating a Solar-2 3 Energy Incentive Program; establishing limits on the incentive payments; providing eligibility criteria for the incentive payments; establishing limits on the amount of 4 assistance available; allocating program funding among types of buildings; and 5 imposing duties and responsibilities on the program administrator. 6 7 Note: Additions are *single-underline italics Times New Roman*; deletions are strikethrough italics Times New Roman. 8 Board amendment additions are double underlined. Board amendment deletions are strikethrough normal. 9 10 Be it ordained by the People of the City and County of San Francisco: 11 Section 1. The San Francisco Environment Code is hereby amended by adding 12 Chapter 18, to read as follows: 13 Section 18.1 FINDINGS 14 Over the past year the San Francisco Solar Task Force (the "Solar Task Force") was 15 convened by Assessor-Recorder Phil Ting to provide analysis and policy proposals on how best to 16 increase the development of solar energy in San Francisco. 17 The Solar Task Force report noted recent California Energy Commission data that show *B*. 18 that average cost per kilowatt of solar energy installed in San Francisco is currently above the average 19 cost of seven surrounding Bay Area counties. 20 According to data collected from the California Energy Commission and the California С. 21 Public Utilities Commission, San Francisco now-ranks-last-in-the-Bay-Area-in-terms-of-the-solar-energy 22 installed per capita. 23 The San Francisco Public Utilities Commission (the "SFPUC") serves 16% of the City's D. 24 electrical demand, electric service providers serve 8% and Pacific Gas & Electric serves the remaining 25 76%. The SFPUC has installed 2 megawatts of solar generating capacity as well as 4 megawatts of ASSESSOR-RECORDER Supervisor Dufty

BOARD OF SUPERVISORS

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methane gas cogeneration capacity, which projects have bolstered the in-City renewable energy portfolio. In addition, the SFPUC is supplementing its renewable energy generation portfolio with 25 MW of purchased geothermal generation.

E. The SFPUC is currently undertaking the development of additional large scale renewable energy generation assets within the City with the objectives of expanding and diversifying the renewable energy resources available to City departments and other SFPUC customers, boosting the City's clean energy industry and improving overall in-City energy reliability. However, there is a need for further initiatives to stimulate the growth in the City's supply of renewable energy. The SFPUC is currently undertaking the development of additional large scale renewable energy generation assets within the City, and the development of Community Choice Aggregation, with the objective of expanding and diversifying the renewable energy resources available to City departments and other SFPUC customers, boosting the City's clean energy industry and improving overall in-City energy reliability. However, as the SFPUC's customer base represents just a portion of the City's energy consumption market there is a need for further initiatives to stimulate the growth in the City's energy.

F. The SFPUC is pursuing the establishment of Community Choice Aggregation ("CCA") within the City. Implementation of CCA will allow the SFPUC to partner with private enterprise, leverage the purchasing power of a wider customer base and access the capital markets on a broader scale in order to expand its renewable energy generation asset portfolio.

F.<u>G.</u> The Solar Task Force recommended implementation of a Solar Energy Incentive Program as one method to address this cost trend, in that an increase in private demand combined with appropriate measures to attract investment in the City's solar manufacturing and installation industries

ASSESSOR-RECORDER BOARD OF SUPERVISORS

over the long term could reduce the overall cost of solar energy as costs of importing such manufacturing technology and installation expertise are reduced or eliminated and economies of scale are introduced to the in-City solar industry.

G.<u>H.</u> A successful solar incentive program would increase the installation of solar power, thus providing greater supply during peak demand times during the day and improving the reliability of in-City generation capacity using clean solar energy.

H.<u>I. The development of a more efficient and cost-effective in-City solar manufacturing and</u> installation industry over the long term would result in savings for the SFPUC's solar projects.

H.J. The City has established a goal of reducing greenhouse gas emissions to 20% below 1990 levels by 2012.

 J.K. In view of the City's objectives in addressing the challenge of climate change, the

 positive benefits for the City's overall power consumption market and the particular benefits for the

 SFPUC's Power Enterprise, the SFPUC intends to allocate certain power revenues previously

 budgeted to renewable energy development and energy efficiency projects towards funding the

 implementation of the solar incentive program described in this Chapter, with the objective of

 providing an appropriation of \$2 million to \$5 million annually over the ten years commencing with

 fiscal year 2008-2009.

 L. The City and the SFPUC intend this program to complement the SFPUC's

renewable energy capital programs, including CCA, by attracting additional investment that

20 <u>will expand the development of renewable energy within the City and will spread the costs and</u>

risks of that development across a more diverse range of stakeholders.

K.M. As a complement to this initiative the SFPUC, the Mayor and the Board of Supervisors intend to pursue the establishment of a stable rate structure for all of the SFPUC's power customers,

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ASSESSOR-RECORDER BOARD OF SUPERVISORS

which would enable the SFPUC to become a creditworthy bond issuer and to finance the City's own 1 2 renewable energy development projects on a more advantageous tax-exempt basis. 3 Section 18.2 INCENTIVE PAYMENTS. The Program Administrator shall make incentive payments to applicants in respect of solar 4 5 systems installed by qualifying applicants on the basis of the provisions of this Chapter, from the funds appropriated to the program from time to time. Applicants must be the owner of the system to be 6 7 eligible to receive the incentive. Section 18.3 TYPES OF SYSTEMS ELIGIBLE FOR ASSISTANCE. 8 Photovoltaic panel systems. Photovoltaic panel systems that produce electricity from 9 (a)10 sunlight, installed on existing single and multifamily residential, commercial, and industrial buildings, 11 with generating capacity of at least one (1) kilowatt are eligible for assistance under this program. 12 **Other systems.** The Program Administrator may extend program eligibility to other (b)types of customer-owned distributed renewable energy generation systems, so long as such an 13 14 extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentives. Such an extension must be accompanied by analysis demonstrating 15 16 that the projected positive market effects of the incentive on the in-City market for the development of renewable energy and energy efficiency are comparable to those attributes of the photovoltaic panel 17 18 program. No limit on generating capacity. There shall be no maximum generating 19 (c)capacity limitation on systems that are eligible for the incentive. 20 21 Section 18.4 LIMITS ON AMOUNTS OF ASSISTANCE. 22 Limits for all types of systems. No applicant may receive assistance in excess of the (a)cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments 23 24 25 ASSESSOR-RECORDER **BOARD OF SUPERVISORS** 

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1	received from other governmental entities. Regardless of system generating capacity, no applicant may
2	receive assistance in excess of ten thousand dollars (\$10,000).
3	(b) Limits for photovoltaic panel systems for residential property.
4	(i) Except as further provided in this clause (b), no residential applicant may
5	receive assistance in excess of three thousand dollars (\$3,000) toward the cost to design, purchase and
6	install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply
7	for and receive an incentive payment corresponding to each electricity meter served by the system, so
8	long as the system provides each such electricity meter with a generating capacity from the energy
9	generation system sufficient to satisfy the requirements of Section 18.3(a).
10	(ii) The limit of assistance shall be \$4,000 for systems installed by an individual,
11	firm or organization with an whose principal office or offices are located within the City. If in
12	implementing the program the Program Administrator determines that the terms of this clause do not
13	provide the intended stimulus for the in-City installation industry, then the Program Administrator may
14	establish new criteria that it deems more effective in achieving the in-City job creation and installation
15	market objectives of the program.
16	(iii) The limit of assistance shall be \$5,000 for applicants residing in an
17	Environmental Justice District, as such district or districts are determined by the Program
18	Administrator.
19	(iv) The limit of assistance shall be \$6,000 for systems installed by an
20	individual trained under the City workforce development program. If in implementing the
21	incentive program the Program Administrator determines that the terms of this clause do not
22	provide the intended stimulus for the succesful placement of workers trained under the City's
23	workforce development program, then the Program Administrator may establish new criteria
24	that it deems more effective in achieving such objectives of the program.
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ASSESSOR-RECORDER BOARD OF SUPERVISORS (c) Limits for photovoltaic panel systems for commercial, industrial or manufacturing property. No applicant may receive assistance in excess of \$1,500 per kilowatt of electric power a photovoltaic panel system is designed to generate.

(d) Adjustments in limits.

(i) The Program Administrator may adjust limits on the incentives paid for systems
 installed on commercial, industrial or manufacturing property upon a finding that such an adjustment
 advances the objectives of the program. Such adjustments may include an increase in the limit on the
 incentive paid in respect of (A) systems installed within an Environmental Justice District or (B)
 systems installed by an individual, firm or organization with an office or offices within the City (or
 bearing some other linkage to the in-City installation market as deemed appropriate by the Program
 Administrator).
 (ii) Upon a demonstration of a reduction in average costs of solar improvements,
 including but not limited to an increase in incentives, rebates, tax credits or other payments provided
 by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC
 shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced

16 <u>need for the incentive payments.</u>

(iii) With the concurrence of the Board of Supervisors, the Program Administrator may increase any of the limits set forth in this Section in connection with efforts to stimulate the development of a competitive in-City solar market, such as the establishment of an in-City photovoltaic

20 <u>panel manufacturing production facility.</u>

Section 18.5 ALLOCATION OF PROGRAM FUNDING AMONG TYPES OF BUILDINGS. For each year of this program, available funds shall be allocated on a first come, first served basis regardless of the type of applicant. Section 18.6 PROGRAM ADMINISTRATION.

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(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Program with the implementation and administration of CCA to maximize its efficiency in achieving the renewable energy expansion goals contemplated under CCA.

(b) The Program Administrator shall develop rules and application procedures.

The Program Administrator shall establish reasonable eligibility criteria for the (c)incentive payments so that the program is available to all applicants within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these criteria shall be deemed satisfied when an applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative. which criteria shall include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals. The Program Administrator shall not disburse any funds to an applicant unless the applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"). In the event that

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ASSESSOR-RECORDER BOARD OF SUPERVISORS the applicant is not eligible for the California Solar Initiative or such program is otherwise unavailable for the system in question the Program Administrator shall determine other reasonable eligibility criteria for approving incentive payments, including evidence that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals.

(d) If there are applications for assistance in excess of appropriated funds, the Program Administrator shall grant applications in the order they were filed. The Program Administrator shall develop a reservation system which will allow applicants to request that the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

(e) The Program Administrator shall maintain annual program funding as identified within the SFPUC Power Enterprise budget as the Solar Energy Incentive Fund. At the end of each fiscal year, any program funds that were not expended shall be carried forward to the next fiscal year. Upon a finding as to the continuing effectiveness of the Solar Energy Incentive program in achieving its objectives such funds shall be appropriated then or thereafter for the purposes specified in this Chapter.

 (f) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other contractors in connection with their work on the system. Such payments shall not be considered contracts or grants of the City for any City
 procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in this ordinance and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

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ASSESSOR-RECORDER BOARD OF SUPERVISORS (g) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.4(fd)(ij).

(h) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section 18.4(b)(iii). Any such district shall satisfy the goals, objectives and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

8 The Program Administrator shall submit to the Board of Supervisors a report (i) 9 evaluating the first year of program operation, within 90 days after the end of the first year. 10 The report shall provide an analysis of the impacts of the program, including, without 11 limitation, the number and location by district of the projects funded, the amount of energy generated by the projects, and the amount of time and money spent on program 12 13 administration. The report shall evaluate the economic and other benefits of the program and 14 provide a cost-benefit analysis. The data and analysis presented in this report shall inform 15 future program funding, operation, and amendments. In the context of funding appropriations for this program in future years, the 16 (i)

Board of Supervisors will

(i) Consider the Program Administrator's first-year report, identified in subsection 18.6 (i) above;

(ii) Review and approve the Environmental Justice District boundaries established by the Program Administrator pursuant to subsection 18.6 (h);

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ASSESSOR-RECORDER BOARD OF SUPERVISORS

Page 9 2/27/2008

1	(iii) Review and approve any new or modified criteria or incentives
2	established by the Program Administrator.
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4	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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6	By:
7	Deputy City Attorney
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20	ASSESSOR-RECORDER
	BOARD OF SUPERVISORS Page 10 2/27/2008



**City and County of San Francisco** 

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Tails

### Ordinance

File Number: 071679 Date Passed:

Ordinance amending the Environment Code by adding Chapter 18 creating a Solar Energy Incentive Program; establishing limits on the incentive payments; providing eligibility criteria for the incentive payments; establishing limits on the amount of assistance available; allocating program funding among types of buildings; and imposing duties and responsibilities on the program administrator.

February 26, 2008 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE Ayes: 10 - Alioto-Pier, Ammiano, Chu, Daly, Elsbernd, Maxwell, McGoldrick, Mirkarimi, Peskin, Sandoval

Excused: 1 - Dufty

#### February 26, 2008 Board of Supervisors --- PASSED ON FIRST READING AS AMENDED

Ayes: 7 - Alioto-Pier, Ammiano, Chu, Elsbernd, Maxwell, Peskin, Sandoval Noes: 3 - Daly, McGoldrick, Mirkarimi Excused: 1 - Dufty

March 4, 2008 Board of Supervisors - RE-REFERRED: Rules Committee

Ayes: 7 - Ammiano, Daly, Dufty, Maxwell, McGoldrick, Mirkarimi, Peskin Noes: 4 - Alioto-Pier, Chu, Elsbernd, Sandoval

June 3, 2008 Board of Supervisors — PASSED ON FIRST READING

Ayes: 7 - Alioto-Pier, Ammiano, Chu, Dufty, Elsbernd, Maxwell, Sandoval Noes: 4 - Daly, McGoldrick, Mirkarimi, Peskin

June 10, 2008 Board of Supervisors — FINALLY PASSED

Ayes: 8 - Alioto-Pier, Ammiano, Chu, Dufty, Elsbernd, Maxwell, Mirkarimi, Sandoval Noes: 3 - Daly, McGoldrick, Peskin File No. 071679

I hereby certify that the foregoing Ordinance was FINALLY PASSED on June 10, 2008 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board layor Gavin Newsom

6-18-08

Date Approved

File No. 071679

City and County of San Francisco Tails Report Amendment of the Whole in Board 3/17/09 ORDINANCE NO.

42-09

FILE NO. 090100

[Solar Energy Incentive Program.]

Note:

Ordinance amending the San Francisco Environment Code by amending Sections 18.3, 18.4, 18.6, 18.7-1, 18.7-2, 18.7-3, 18.7-4, and 18.7-6, and by repealing Section 18.7-7, to increase the incentives available to low-income and non-profit applicants under the Solar Energy Incentive Program and to make technical changes to program requirements.

> Additions are <u>single-underline italics Times New Roman;</u> deletions are <del>strikethrough italics Times New Roman</del>. Board amendment additions are <u>double underlined</u>.

Board amendment deletions are strikethrough normal.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The San Francisco Environment Code is hereby amended by amending Sections 18.3, 18.4, and 18.6, to read as follows:

SEC. 18.3. TYPES OF SYSTEMS ELIGIBLE FOR ASSISTANCE.

(a) **Photovoltaic panel systems.** Photovoltaic panel systems that produce electricity from sunlight, installed on *existing* single and multifamily residential, commercial, and industrial buildings, with generating capacity of at least one (1) kilowatt are eligible for assistance under this program.

(b) **Other systems.** The Program Administrator may extend program eligibility to other types of customer-owned distributed renewable energy generation systems, so long as such an extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentives. Such an extension must be accompanied by analysis demonstrating that the projected positive market effects of the incentive on the in-City market for the development of renewable energy and energy efficiency are comparable to those attributes of the photovoltaic panel program.

Supervisor Mirkarimi , Campos, Mar BOARD OF SUPERVISORS Page 1 3/17/2009 (c) No limit on generating capacity. There shall be no maximum generating capacity limitation on systems that are eligible for the incentive.

### SEC. 18.4. LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities. *Regardless of system generating capacity, no applicant may receive assistance in excess of ten thousand dollars (\$10,000).* 

## (b) Limits for photovoltaic panel systems for residential property.

(i) Except as further provided in this clause (b), no residential applicant may receive assistance in excess of three thousand dollars (\$3,000) toward the cost to design, purchase and install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity <u>of at least one (1) kilowatt or financial credits that result from a generating capacity of at least one (1) kilowatt from the energy generation system sufficient to satisfy the requirements of Section 18.3(a).</u>

(ii) The limit of assistance shall be \$4,000 for systems installed by an individual, firm or organization whose principal office or offices are located within the City. If in implementing the program the Program Administrator determines that the terms of this clause do not provide the intended stimulus for the in-City installation industry, then the Program Administrator may establish new criteria that it deems more effective in achieving the in-City job creation and installation market objectives of the program.

(iii) The limit of assistance shall be \$5,000 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program

Supervisor Mirkarimi BOARD OF SUPERVISORS

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1	Administrator, or for applicants that are recipients of the California Public Utilities Commission's
2	CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or
3	fixed income households, or for building owners that are recipients of the California Department of
4	Housing and Community Development's CalHome loan program, which provides low-interest, deferred
5	rehabilitation loans to low-income homeowners.
6	(iii) CARE and CalHome participants or participants in the CPUC Low Income
7	program under CSI, as well as households with incomes that are certified by the Mayor's Office of
8	Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5000 if the application for the
9	low income incentive is received before February 1, 2009.
10	(iv) CARE and CalHome participants or participants in the CPUC Low Income
11	program under the CSI, as well as households with incomes that are certified by the Mayor's Office of
12	Housing pursuant to Section 18.7-5, shall be eligible for an additional \$7000 if the application for the
13	low income incentive is received by the Program Administrator on or after February 1, 2009.
14	(iv)(v) The limit of assistance shall be \$6,000 for systems installed by an
15	individual trained under the City workforce development program. <u>The Department of Economic</u>
16	& Workforce Development, which directs the City's overall workforce development efforts, will be
17	responsible for developing and ensuring compliance with workforce criteria for this incentive program.
18	These criteria may include, but are not limited to: a minimum requirement for hours worked on the
19	solar installation by an individual hired through the City workforce development system; a requirement
20	that individuals hired through the City workforce development system perform skilled work on the
21	installation; workforce training program or system prioritization of San Francisco residents who are
22	low income and/or have barriers to employment; and other standards for workforce system programs.
23	If in implementing the incentive program, the Program Administrator and the Department of Economic
24	and Workforce Development determine that the terms of this clause do not provide the intended
25	stimulus for the successful placement of workers trained under local workforce development programs,

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Development may establish new criteria that it deems more effective in achieving such objectives of the program. If in implementing the incentive program the Program Administrator determines that the terms of this clause do not provide the intended stimulus for the successful placement of workers trained under the City's workforce development program, then the Program Administrator may establish new criteria that it deems more effective in achieving such objectives of the program. (vi) An incentive applicant whose system is installed by an individual, firm or organization whose principal office or offices are located within the City shall be eligible for an additional incentive up to \$1000, subject to the limitations of Section 18.3. If in implementing the program the Program Administrator determines that the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program. (c) Limits for photovoltaic panel systems for commercial, industrial or manufacturing property. No applicant may receive assistance in excess of \$1,500 per kilowatt of electric power a photovoltaic panel system is designed to generate. <u>Regardless of</u> system generating capacity, no applicant may receive assistance in excess of ten thousand dollars

then the Program Administrator in coordination with the Department of Economic and Workforce

(\$10,000). In order to receive assistance, an applicant must use installers trained through the City's workforce development system.

# (d) Adjustments in limits.

 (i) The Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or organization

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with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii) Upon a demonstration of a reduction in average costs of solar improvements, including but not limited to an increase in incentives, rebates, tax credits or other payments provided by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced need for the incentive payments.

(iii) With the concurrence of the Board of Supervisors, the Program Administrator may increase any of the limits set forth in this Section in connection with efforts to stimulate the development of a competitive in-City solar market, such as the establishment of an in-City photovoltaic panel production facility.

## SEC. 18.6. PROGRAM ADMINISTRATION.

(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Program with the implementation and administration of CCA to maximize its efficiency in achieving the renewable energy expansion goals contemplated under CCA.

(b) The Program Administrator shall develop rules and application procedures.

(c) The Program Administrator shall establish reasonable eligibility criteria for the incentive payments so that the program is available to all applicants within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these criteria shall be deemed satisfied when an applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1

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(Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative, which criteria shall include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals.

(d) If there are applications for assistance in excess of appropriated funds, the Program Administrator shall grant applications in the order they were filed. The Program Administrator shall develop a reservation system which will allow applicants to request that the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

(e) The Program Administrator shall maintain annual program funding as identified within the SFPUC Power Enterprise budget as the Solar Energy Incentive Fund. At the end of each fiscal year, any program funds that were not expended shall be carried forward to the next fiscal year. Upon a finding as to the continuing effectiveness of the Solar Energy Incentive program in achieving its objectives such funds shall be appropriated then or thereafter for the purposes specified in this Chapter.

(f) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other <u>contractors entities</u>, in connection with their work on the system. Such payments shall not be considered contracts or grants of the City for any City procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in

Supervisor Mirkarimi BOARD OF SUPERVISORS Page 6 3/17/2009

this ordinance and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

(g) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.4(d)(ii).

(h) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section 18.4(b)(iii). Any such district shall satisfy the goals, objectives and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

(i) <u>The Program Administrator shall submit to the Board of Supervisors a status report on the</u> <u>first six-months of the program, within 45 days of the end of the first six months of the program. The</u> <u>Program Administrator may submit an interim status report upon the exhaustion of either of the</u> <u>funding pools described in Section 18.7-5 and shall otherwise provide written monthly status reports.</u> The Program Administrator shall submit to the Board of Supervisors a report evaluating the first year of program operation, within 90 days after the end of the first year. The report shall provide an analysis of the impacts of the program, including, without limitation, the number and location by district of the projects funded, the amount of energy generated by the projects, and the amount of time and money spent on program administration. The report shall evaluate the economic and other benefits of the program and provide a cost-benefit analysis. The data and analysis presented in this report shall inform future program funding, operation, and amendments.

(j) In the context of funding appropriations for this program in future years, the Board of Supervisors will

(i) Consider the Program Administrator's first-year report, identified in subsection 18.6 (i) above;

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(ii) Review and approve the Environmental Justice District boundaries established by the Program Administrator pursuant to subsection 18.6 (h);

(iii) Review and approve any new or modified criteria or incentives established by the Program Administrator.

Section 2. The San Francisco Environment Code is hereby amended by naming Chapter 18.7 the "Solar Energy Incentive Pilot Program," and by amending Sections 18.7-1, 18.7-2, 18.7-3, 18.7-4, and 18.7-6, to read as follows:

## Section 18.7-1. FINDINGS

A. California has set a goal to create 3,000 megawatts (MW) of new, solarproduced electricity by 2017, moving the state toward a cleaner energy future and helping lower the cost of solar systems for consumers.

B. The California Public Utilities Commission, through its California Solar Initiative (CSI), provides \$2.2 Billion in incentives over the next decade for existing residential homes and existing and new commercial, industrial, and agricultural properties of which 10% will be set aside to assist installation of solar for low-income residents and affordable housing developments.

C. On November 17, 2007, the CPUC adopted the CSI Single-Family Low-Income Incentive Program. The Single-Family Low-Income Incentive Program will provide incentives for solar PV systems from \$4.75 to \$7.00 per watt to qualifying low-income homeowners. The Program will also provide full-subsidy systems to very low-income households who financed their home through local, state and federal housing assistance programs and whose household income is at or below the 50 percent of the area median income.

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D. The CSI Single-Family Low-Income Program will not begin accepting applications until after a statewide Program Manager has been selected. A Request For Proposals for the CSI Single-Family Low-Income Program Manager was released on April 16th, 2008 and the final date for Proposal submission is May 28th, 2008. Once the Program Manager is selected, the Single-Family Low-Income Program will be implemented throughout the state of California and will assist applicants in determining their individual eligibility.

E. Establishing a *one-year* pilot program will enable the City to immediately implement this program and evaluate the effectiveness of the program and determine the best policy for allocation of public funds before deciding how or whether to continue the program.

## SEC. 18.7-2. INCENTIVE PAYMENTS.

(a) A pilot program is established for a period of one-year from the date of this ordinance <u>or until funds allocated under Section 18.7-5 are expended</u>. The incentives paid under this program shall not exceed the amounts set forth in Section 18.7-5 below.

(b) Applicants must be the owner of a system installed on or after December 11, 2007, to be eligible to receive the incentive.

### SEC. 18.7-3. TYPES OF SYSTEMS ELIGIBLE FOR ASSISTANCE.

(a) Photovoltaic panel systems. Photovoltaic panel systems that produce electricity from sunlight, installed on *existing* residential buildings, with generating capacity of at least one
 (1) kilowatt are eligible for assistance under this program.

(b) **Other systems.** The Program Administrator may extend program eligibility to customer-owned distributed renewable energy generation systems other than photovoltaic panel systems, so long as such an extension is accompanied by publication of criteria for allocating incentive payments for such purpose and the limits on such incentive. Such an

extension must be accompanied by analysis demonstrating that the projected positive market effects of the incentive on the in-City market for the development of renewable energy and energy efficiency are comparable to those attributes of the photovoltaic panel program.

(c) **No limit on generating capacity.** There shall be no maximum generating capacity limitation on systems that are eligible for the incentive.

#### SEC. 18.7-4. LIMITS ON AMOUNTS OF ASSISTANCE.

(a) Limits for all types of systems. No applicant may receive assistance in excess of the cost to design, purchase and install the system, net of incentives, rebates, tax credits or other payments received from other governmental entities.

(b) Limits for photovoltaic panel systems.

(i) Except as further provided in this clause (b), no residential applicant may receive assistance in excess of three thousand dollars (\$3,000) toward the cost to design, purchase and install photovoltaic panels. If the property is a multifamily residential project, the applicant may apply for and receive an incentive payment corresponding to each electricity meter served by the system, so long as the system provides each such electricity meter with a generating capacity <u>of at least one (1) kilowatt or financial credits that result from a generating capacity the requirements of Section 18.7-3(a)</u>.

(ii) The limit of assistance shall be \$4,000 for systems installed by an individual, firm or organization whose principal office or offices are located within the City. If in implementing the program the Program Administrator determines that the terms of this clause do not provide the intended stimulus for the in-City installation industry, then the Program Administrator may establish new criteria that it deems more effective in achieving the in-City job-creation and installation market objectives of the program.

(iii)(ii) The limit of assistance shall be \$5,000 for applicants residing in an Environmental Justice District, as such district or districts are determined by the Program Administrator, or for applicants that are recipients of the California Public Utilities Commission's CARE (California Alternative Rates for Energy) rates that provide rate discounts for qualified low or fixed income households, or for building owners that are recipients of the California Department of Housing and Community Development's CalHome loan program, which provides low-interest, deferred rehabilitation loans to low-income homeowners.

(iv)(iii) CARE and CalHome participants or participants in the CPUC Low Income program under CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$5000 *if the application for the low income incentive is received before February 1, 2009*, subject to the limitations of Section 18.7-4(a) above.

(v)(iv) CARE and CalHome participants or participants in the CPUC Low Income program under the CSI, as well as households with incomes that are certified by the Mayor's Office of Housing pursuant to Section 18.7-5, shall be eligible for an additional \$7000 if the application for the low income incentive is received by the Program Administrator on or after February 1, 2009, subject to the limitations of Section 18.7-4(a) above.

(v) The limit of assistance shall be \$6,000 for systems installed by individuals trained through the City's workforce development system. The Department of Economic & Workforce Development, which directs the City's overall workforce development efforts, will be responsible for developing and ensuring compliance with workforce criteria for this incentive program. These criteria may include, but are not limited to: a minimum requirement for hours worked on the solar installation by an individual hired through the City workforce development system; a requirement that individuals hired through the City workforce

development system perform skilled work on the installation; workforce training program or system prioritization of San Francisco residents who are low income and/or have barriers to employment; and other standards for workforce system programs. If in implementing the incentive program, the Program Administrator and the Department of Economic and Workforce Development determine that the terms of this clause do not provide the intended stimulus for the successful placement of workers trained under local workforce development programs, then the Program Administrator in coordination with the Department of Economic and Workforce Development may establish new criteria that it deems more effective in achieving such objectives of the program.

(v) (vi) An incentive applicant whose system is installed by an individual, firm or organization whose principal office or offices are located within the City shall be eligible for an additional incentive up to \$1000, subject to the limitations of Section 18.3. If in implementing the program the Program Administrator determines that the incentive identified in this paragraph does not provide the intended stimulus for the in-City installation industry, then the Program Administrator may amend the terms of this incentive to make it more effective in achieving the in-City job creation and installation market objectives of the program.

(c) Limits for photovoltaic panel systems for non-residential buildings owned by nonprofits <u>and non-residential buildings occupied by non-profits and owned by governmental entities</u>. No applicant may receive assistance in excess of \$1,500 per kilowatt of electric power a photovoltaic panel system is designed to generate.

(d) Limits for photovoltaic panel systems for multi-unit residential buildings that are owned and operated by non-profit organizations. No applicant may receive assistance in excess of \$4,500 per kilowatt of electric power a photovoltaic panel system is designed to generate, up to a total of \$150,000. An applicant may receive up to an additional \$100,000 in matching funds on a dollar per dollar basis, subject to a maximum of \$4,500 per kilowatt.

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Regardless of system generating capacity <u>or matching funds</u>, no applicant may receive assistance in excess of *thirty two-hundred fifty thousand* ( $$30,000\ 250,000$ ). *Buildings owned by for-profit entities may be eligible for the incentive designated in this paragraph if at least 75% of the residential units, excluding a manager's unit, are designated as affordable housing units under a Federal, State, or local government restriction recorded against the property on which the building is located in a manner that maintains affordability for a term no less than* 50 30 years.

### (e) Adjustments in limits.

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(i) If the program is continued after the one-year pilot, the Program Administrator may adjust limits on the incentives paid for systems installed on commercial, industrial or manufacturing property upon a finding that such an adjustment advances the objectives of the program. Such adjustments may include an increase in the limit on the incentive paid in respect of (A) systems installed within an Environmental Justice District or (B) systems installed by an individual, firm or organization with an office or offices within the City (or bearing some other linkage to the in-City installation market as deemed appropriate by the Program Administrator).

(ii) Upon a demonstration of a reduction in average costs of solar improvements, including but not limited to an increase in incentives, rebates, tax credits or other payments provided by other government entities that serve to reduce the system costs borne by the consumer, the SFPUC shall have the discretion to decrease the limits set forth above by an amount reflective of the reduced need for the incentive payments.

(iii) With the concurrence of the Board of Supervisors, the Program
 Administrator may increase any of the limits set forth in this Section in connection with efforts
 to stimulate the development of a competitive in-City solar market, such as the establishment
 of an in-City photovoltaic panel production facility.

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#### SEC. 18.7-6. PROGRAM ADMINISTRATION.

(a) The program will be administered by the Program Administrator, which shall be the SFPUC, acting by and through its Power Enterprise. SFPUC shall coordinate administration of the Solar Energy Incentive Pilot Program with the implementation and administration of CCA to maximize its efficiency in achieving the renewable energy expansion goals contemplated under CCA.

(b) The Program Administrator shall develop rules and application procedures.

(c) The Program Administrator shall establish reasonable eligibility criteria for the incentive payments so that the program is available to all applicants within the City regardless of their customer relationship with any particular electric service provider. For ease of administration these criteria shall be deemed satisfied when an applicant provides appropriate evidence that the applicant is entitled to payments under the California Solar Initiative as authorized by the California Public Utilities Commission and the State of California under SB1 (Chapter 132, Statutes of 2006) (as such program may be amended from time to time, the "California Solar Initiative"); provided, however, that demonstrating eligibility for the California Solar Initiative shall not be the sole means of establishing eligibility. The Program Administrator shall also establish reasonable and clear eligibility criteria for approving incentive payments to applicants who are not beneficiaries of the California Solar Initiative, which criteria shall include (but are not limited to) confirmation that the applicant has installed the system in compliance with all applicable laws, including Department of Building Inspection inspection and approvals.

(d) If there are applications for assistance in excess of appropriated funds, theProgram Administrator shall grant applications in the order they were filed. The ProgramAdministrator shall develop a reservation system which will allow applicants to request that

the Program Administrator reserve funds for a proposed project. Such reservation system may be patterned after that utilized by the California Solar Initiative.

(e) The Program Administrator shall determine and implement payment procedures for incentives under the program. Such payment procedures may include the option to make payments on applicants' behalf directly to installers or other *contractors <u>entities</u>, in connection with their work on the system*. Such payments shall not be considered contracts or grants of the City for any City procedural contracting ordinances, and no requirements shall be imposed as a condition of receipt of such incentive payments aside from those specifically referenced in this ordinance and as necessary to protect the City from legal liabilities and promote the goals of this ordinance.

(f) The Program Administrator shall monitor the effective costs of renewable energy system installation and other related market information for purposes of making the adjustments described in Section 18.7-4(e)(i).

(g) The Program Administrator shall establish boundaries for any Environmental Justice District identified for purposes of Section 18.7-4(b)(iii). Any such district shall satisfy the goals, objectives and definitions of environmental justice and Environmental Justice Districts, as such concepts are set forth at any given time under state and local law.

(h) The Program Administrator shall submit to the Board of Supervisors a status report on the first six-months of the pilot program, within 45 days of the end of the first six months of the program. The Program Administrator may submit an interim status report upon the exhaustion of either of the funding pools described in Section 18.7-5 and shall otherwise provide written monthly status reports.

(i) The Program Administrator shall submit to the Board of Supervisors a report evaluating the one-year pilot program, within 90 days after the end of the first year. The report shall provide an analysis of the impacts of the program, including, without limitation, the

Supervisor Mirkarimi BOARD OF SUPERVISORS Page 15 3/17/2009

number and location by district of the projects funded, the amount of energy generated by the projects, and the amount of time and money spent on program administration. The report shall evaluate the economic and other benefits of the program and provide a cost-benefit analysis. The data and analysis presented in this report shall inform future program funding, operation, and amendments.

(j) In the context of considering appropriations for a solar incentive program in future years, the Board of Supervisors will

(i) Consider the Program Administrator's first-year report, identified in subsection 18.7-6(i) above;

(ii) Review and approve the Environmental Justice District boundaries established by the Program Administrator pursuant to subsection 18.7-6(h);

(iii) Review and approve any new or modified criteria or incentives established by the Program Administrator.

Section 3. The San Francisco Environment Code is hereby amended by repealing Section 18.7-7 in its entirety.

SEC. 18.7-7. MODIFICATIONS TO THE LONG-TERM SOLAR ENERGY INCENTIVE PROGRAM.

(a) This one-year pilot program shall be in addition to the long-term solar energy incentive program established by Ordinance No. 102-08, in File No. 071679.

(b) The monthly and six-month reports established in Section 18.7-6(h) of this Ordinance shall be applicable to the long-term solar energy incentive program established by Ordinance No. 102-08, in File No. 071679.

Supervisor Mirkarimi BOARD OF SUPERVISORS Page 16 3/17/2009

(c) The incentive payment limits established in Sections 18.7-4(b)(iii), (iv), and (v) of this Ordinance shall be applicable to the long-term solar energy incentive program established by Ordinance No. 102-08, in File No. 071679. APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney MIR Bv: Theresa L. Mueller Deputy City Attorney Supervisor Mirkarimi

BOARD OF SUPERVISORS



# City and County of San Francisco

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Tails

# Ordinance

File Number: 090100

**Date Passed:** 

Ordinance amending the San Francisco Environment Code by amending Sections 18.3, 18.4, 18.6, 18.7-1, 18.7-2, 18.7-3, 18.7-4, and 18.7-6, and by repealing Section 18.7-7, to increase the incentives available to low-income and non-profit applicants under the Solar Energy Incentive Program and to make technical changes to program requirements.

March 17, 2009 Board of Supervisors — AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

Ayes: 11 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Elsbernd, Mar, Maxwell, Mirkarimi

- March 17, 2009 Board of Supervisors PASSED ON FIRST READING AS AMENDED Ayes: 10 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Mar, Maxwell, Mirkarimi Noes: 1 - Elsbernd
- March 24, 2009 Board of Supervisors FINALLY PASSED Ayes: 10 - Alioto-Pier, Avalos, Campos, Chiu, Chu, Daly, Dufty, Mar, Maxwell, Mirkarimi Noes: 1 - Elsbernd

File No. 090100

I hereby certify that the foregoing Ordinance was FINALLY PASSED on March 24, 2009 by the Board of Supervisors of the City and County of San Francisco.

00 Angela Calvillo lerk of the Board Mayor Gavin Newsom

**Date Approved** 

File No. 090100

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**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

TO: Mawuli Tugbenyoh, Liaison to the Board of Supervisors, Mayor's Office Harlan Kelly, Jr., General Manager, Public Utilities Commission Todd Rufo, Director, Office of Economic and Workforce Development Ben Rosenfield, City Controller, Office of the Controller Olson Lee, Director, Mayor's Office of Housing and Community Development Tom Hui, Director, Department of Building Inspection

FROM: Erica Major, Assistant Clerk, Government Audit and Oversight Committee, Board of Supervisors

DATE: November 22, 2016

SUBJECT: HEARING MATTER INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following hearing request, introduced by the Public Utilities Commission on November 15, 2016:

#### File No. 161179

## Ordinance amending the Environment Code to adjust the incentives in the Solar Energy Incentive Program and revise certain program requirements; and affirming the Planning Department's determination under the California Environmental Quality Act.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

C:

Juliet Ellis, Public Utilities Commission Donna Hood, Public Utilities Commission Ken Rich, Office of Economic and Workforce Development Lisa Pagan, Office of Economic and Workforce Development Todd Rydstrom, Office of the Controller Euguene Flannery, Mayor's Office of Housing and Community Development Sophie Hayward, Mayor's Office of Housing and Community Development William Strawn, Department of Building Inspection Carolyn Jayin, Department of Building Inspection



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

November 22, 2016

File No. 161179

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, 4<sup>th</sup> Floor San Francisco, CA 94103

**BOARD of SUPERVISORS** 

Dear Ms. Gibson:

On November 15, 2016, the Public Utilities Commission introduced the following legislation:

File No. 161179

Ordinance amending the Environment Code to adjust the incentives in the Solar Energy Incentive Program and revise certain program requirements; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board سن المسلم By: Erica Major, Assistant Clerk Board of Supervisors

Attachment

c: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning



TO:	Angela Calvillo, Clerk of the Board
FROM:	John Scarpulla, Policy and Government Affairs
DATE:	October 28, 2016
SUBJECT:	Environment Code – Revisions to the Solar Energy Incentive Program

Attached please find an original and one copy of a proposed ordinance amending the Environment Code to adjust the incentives in the Solar Energy Incentive Program and revise certain program requirements; and affirming the Planning Department's determination under the California Environmental Quality Act.

The following is a list of accompanying documents (2 sets):

- 1. Board of Supervisors Ordinance
- 2. Legislative Digest
- 3. SFPUC Resolution No. 08-0102
- 4. Board Ordinance No. 102-08
- 5. Board Ordinance No. 106-08
- 6. Board Ordinance No. 109-10
- 7. SFPUC Resolution No. 09-0149
- 8. Board Ordinance No. 42-09
- 9. SFPUC Resolution No. 16-0220

Please contact John Scarpulla at (415) 934-5782 if you need additional information on these items.



Edwin M. Lee Mayor

Francesca Vietor President

> Anson Moran Vice President

Ann Moller Caen Commissioner

> Vince Courtney Commissioner

> > Ike Kwon Commissioner

Harlan L. Kelly, Jr. General Manager

