File No.

<u>161309</u>

Committee Item No. <u>6</u> Board Item No. <u>19</u>

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

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Committee: Land Use and Transportation

Date _ January 9, 2017

Board of Supervisors Meeting

Date January 31,2017

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Completed by:Alisa SomeraDateJanuary 6, 2017Completed by:Alisa SomeraDateJanuary 18, 2017

FILE NO. 161309

ORDINANCE N_.

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[General Plan Amendments - Sunnydale HOPE SF Project]

Ordinance amending the General Plan in connection with the Sunnydale HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 340. NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italies Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables. Be it ordained by the People of the City and County of San Francisco: Section 1. Findings. (a) HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a twenty-year human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investments in education, economic mobility, health, and safety. The

Sunnydale HOPE SF Project (the "Project") will help realize and further the City's HOPE SF goals.

(b) The Project, which is located in Visitacion Valley, is generally bounded by McLaren Park to the north, Crocker Amazon Park to the west, Hahn Street to the east, and Velasco Avenue to the south.

(c) The San Francisco Housing Authority owns and operates Sunnydale-Velasco housing project comprised of 775 units of public housing located on the approximately 50-acre site of the Project.

(d) The Project is a mixed-use, mixed-income development with several components: (1) construction of the public infrastructure to support the Project; (2) development of private, mixed-use affordable housing on affordable parcels in accordance with an affordable housing plan; (3) development of private, mixed-use residential projects on market rate parcels; and (4) development of community improvements (e.g., open space areas, community facilities) throughout the Project. The Sunnydale HOPE master plan consists of a maximum of 1,700 units, of which 775 are replacement units for existing Sunnydale-Velasco households and 200 are additional affordable housing units. There are also up to 694 units that will be for market rate homeownership. The master plan includes new streets and utility infrastructure, 3.5 acres of new open spaces, and approximately 60,000 square feet of new neighborhood serving spaces.

(e) This ordinance is companion legislation to other ordinances relating to the Project, including Planning Code amendments, Zoning Map amendments, and a Development Agreement adoption.

(f) On July 9, 2015, in Motion No. 19409, the Planning Commission certified as adequate and complete the Sunnydale-Velasco HOPE SF Master Plan Project Environmental Impact Report/Environmental Impact Statement (Planning Case No. 2010.0305E) in accordance with the California Environmental Quality Act (California Public Resources Code

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Sections 21000 et seq.) and Administrative Code Chapter 31. Said Motion is on file with the Clerk of the Board of Supervisors in File No. 161309 and is incorporated herein by reference.

(g) On November 17, 2016, in Motion No. 19784, the Planning Commission adopted findings under the California Environmental Quality Act ("CEQA Findings") related to the actions contemplated in this ordinance. The Board adopts these CEQA Findings as its own. Said Motion and the CEQA Findings are on file with the Clerk of the Board of Supervisors in File No. 161309 and are incorporated herein by reference.

(h) On September 15, 2016, in Resolution No. 19738, the Planning Commission
 initiated the actions contemplated in this ordinance. Said Motion is on file with the Clerk of the
 Board of Supervisors in File No. 161309.

(i) On November 17, 2016, in Resolution No. 19786, the Planning Commission
adopted findings that the actions contemplated in this ordinance are consistent, on balance,
with the City's General Plan as proposed for amendment and eight priority policies of Planning
Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution
is on file with the Clerk of the Board of Supervisors in File No. 161309, and is incorporated
herein by reference.

(j) In this same Resolution, the Planning Commission, in accordance with Planning
 Code Section 340, determined that this ordinance serves the public necessity, convenience,
 and general welfare. The Board of Supervisors adopts as its own these findings.

Section 2. The General Plan is hereby amended by revising the Recreation and Open Space Element and the Urban Design Elements as follows:

Recreation and Open Space Element

Planning Commission BOARD OF SUPERVISORS

Map 03 – Existing and Proposed Open Space. Insert indications of new parks within the Sunnydale HOPE SF boundaries pursuant to the Sunnydale HOPE SF Design Standards and Guidelines Document.

Urban Design

Map 4 - Urban Design Guidelines for Height of Buildings. Add shading representative of 41-88 feet height range to the boundaries of the Sunnydale HOPE SF site.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

Robb W. Kapla Deputy City Attorney

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LEGISLATIVE DIGEST

[General Plan Amendments - Sunnydale HOPE SF Project]

Ordinance amending the General Plan in connection with the Sunnydale HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan as proposed for amendment and the eight priority policies of Planning Code Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code Section 340.

Existing Law

The City's General Plan is comprised of various neighborhood plans and specific elements, including the Recreation and Open Space Element and the Urban Design Element. Map 3 of the Recreation and Open Space Element does not show any parks within the Sunnydale HOPE SF project which is located in Visitacion Valley, is generally bounded by McLaren Park to the north, Crocker Amazon Park to the west, Hahn Street to the east, and Velasco Avenue to the south. Map 4 of the Urban Design Element shows different height ranges that what the Sunnydale HOPE SF project proposes. The new proposed heights are reflected in companion legislation amending the Planning Code Zoning Map and establishing a special use district.

Amendments to Current Law

This legislation would amend the General Plan by revising Map 3 (Existing and Proposed Open Space) of the Recreation and Open Space Element to indicate new parks within the Sunnydale HOPE SF boundaries and revise Map 4 (Urban Design Guidelines for Height of Buildings) of the Urban Design Element to represent the 41-88 feet height range within the boundaries of the Sunnydale HOPE SF site. The ordinance would make findings under the California Environmental Quality Act and findings of consistency with the General Plan as proposed for amendment and the eight priority policies of Planning Code Section 101.1.

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SAN FRANCISCO PLANNING DEPARTMENT

November 28, 2016

Ms. Angela Calvillo, Clerk Supervisor Malia Cohen Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re:

Transmittal of Planning Department Case Number : 2010.0305 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project BOS File No: ________ (pending) Planning Commission Recommendation: <u>Approval</u>

Dear Ms. Calvillo and Supervisor Cohen,

On November 17, 2016 the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinances.

The 50-acre HOPE SF site is located in the Visitacion Valley neighborhood and is generally bounded by McLaren Park to the north, Crocker Amazon Park to the west, Hahn Street to the East and Velasco to the south. The subject amendments to the General Plan, Planning Code Text, Planning Code Map, and Development Agreement will enable the complete rehabilitation of this Housing Authority site, which include the following components: (1) construction of the public infrastructure to support the Project; (2) development of private, affordable housing on affordable parcels in accordance with an affordable housing plans to replace the existing Housing Authority affordable units and add additional affordable units; (3) development of private, market rate residential projects on market rate parcels; and (4) development of community improvements (e.g. open space areas, community facilities) throughout the Project. At completion, the Project would consist of up to 1,770 units (replacement affordable units, additional affordable units, and new market-rate units), completely reconfigured and reconstructed streets and new utility infrastructure, 3.6 acres of new open space and approximately 60,000 gsf of new neighborhood serving space. The Project would be constructed in multiple phases over 10 to 15 years.

The proposed Ordinances initiated by the Planning Commission and Board of Supervisors would amend the General Plan and the Planning Code and would enable the City to enter into a Development Agreement with the Project Sponsor, Mercy Housing and Related California, and the San Francisco Housing Authority. More specifically, the Ordinances would achieve the following:

1. General Plan Amendments: The General Plan Amendments would amend Map 4 of the Urban Design Element, "Urban Design Guidelines for the Heights of Buildings", and Map 03 of the Recreation and Open Space Element, "Existing and Proposed Open Space".

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377 **Transmital Materials**

2.

2010.0305 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project

Planning Code Text Amendments: The Planning Code Text Amendments would add Section 249.75 to establish the Sunnydale HOPE SF Special Use District ("SUD"); and add Section 263.30 to establish Special Height Provisions for the Sunnydale HOPE SF Special Use District. Provisions in these new Planning Code sections would provide land use, building, and public improvement standards and design review procedures for the Project. The SUD would refer to a separate Design Standards and Guidelines ("DSG") document for fine-grained requirements for the project's build out.

Since the Board of Supervisor's initiation, Planning staff recommended additional edits to the proposed SUD language. The edits are to assure consistency between the SUD and the DA and to clarify that community serving uses are principally permitted. The Planning Commission's action approved these edits as indicated in their Resolution.

3. Zoning Map Amendments: The Map Amendments would (1) rezone the parcels on the southwest corner of Hahn and Sunnydale from NC-1 (Neighborhood Commercial, Cluster) to RM-1(Residential, Mixed, Low Density), (2) amend Sectional Map SU11 of the Zoning Map to assign the all of subject parcels to the new Sunnydale HOPE SF Special Use District, and (3) amend Sectional Map HT11 of the Zoning Map to reassign the all of the subject parcels from 40-X and 50-X to 40/65-X height designation.

4. The Development Agreement. The Development Agreement would be between the Project Sponsor, the City and County of San Francisco and the San Francisco Housing Authority and would establish development vesting rights on behalf of the Project Sponsor in exchange for the requirement to construct and operate community benefits, including but not limited to all new streets, 3.6 acres of open space, 60,000 gsf of community serving uses including retail.

The proposed Amendments were analyzed in *the Potrero HOPE SF Environmental Impact Report / Environmental Impact Statement* (the "EIR/EIS"). The Commission certified the EIR/EIS on July 9, 2015 with Motion No. 19704 and adopted CEQA findings on November 17, 2016 with Motion No. 19784.

At the November 17, 2016 hearing, the Commission voted to recommend <u>approval</u> of the proposed Ordinances. Please find attached documents relating to the Commission's action. A original hard copy of the General Plan Amendment Ordinance plus two duplicates will be delivered to the Clerk's Office following this transmittal.

If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Aaron D. Starr Manager of Legislative Affairs

SAN FRANCISCO PLANNING DEPARTMENT

Transmital Materials

2010.0305 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project

CC:

Yoyo Chan, Aide to Supervisor Malia Cohen Robb Kapla, Deputy City Attorney Alisa Somera, Office of the Clerk of the Board John Carroll, Office of the Clerk of the Board Leigh Lutenski, Office of Economic and Workforce Development

Attachments (one copy of the following): Planning Commission Resolution No. 19786 Planning Commission Resolution No. 19787 Planning Commission Resolution No. 19788 Planning Commission Resolution No. 19789

(General Plan Amendments) (Planning Code Text Amendments) (Zoning Map Amendments) (Development Agreement)

Planning Commission Executive Summary for Case No. 2010.0305 E GPA PCT PCM DEV GEN SHD

General Plan Draft Ordinance Planning Code Text Draft Ordinance Zoning Map Draft Ordinance

Planning Commission Motion No. 19785 (CEQA Findings)

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SAN FRANCISCO PLANNING DEPARTMENT

Executive Summary

1650 Mission St. Suite 400

San Francisco, CA 94103-2479

HEARING DATE: NOVEMBER 17, 2016

Date:	November 11, 2016	Reception:
Case Nos.:	2010.0515 E GPA PCT PCM DEV GEN SHD	415.558.6378
	2010.0305 E GPA PCT PCM DEV GEN SHD	Fax:
Project Address:	Potrero HOPE SF	415.558.6409
•	Sunnydale HOPE SF	Planning
Zoning:	Potrero: RM-2 (Residential – Mixed, Moderate Density)	Information:
	Sunnydale: RM-1 (Residential – Mixed, Low Density)	415.558.6377
	Both: 40-X Height and Bulk Districts	
	Potrero: Showplace Square/Potrero Area Plan	
Block/Lot:	Potrero: Assessor's Block 4167/004 and 004A; 4220A/001; 4222A/, 001;	
	4285B/ 001, 4223/ 001; 4287/001A and 007	
	Sunnydale: Assessor's Block / Lots: Assessor's 6356/061,062,063,064,065,	
	066, 067 and 068; 6310/ 001; 6311/001; 6312/ 001; 6313/001; 6314/ 001;	
	6315/001	
Project Sponsor:	Potrero: BRIDGE Housing Corporation	
	600 California Street, Suite 900	
	San Francisco, CA 94108	
	Sunnydale: Mercy Housing and Related California	
	1360 Mission Street, #300	
	San Francisco, CA 94103	
Staff Contact:	Mat Snyder – (415) 575-6891	
	mathew.snyder@sfgov.org	

SUMMARY

On November 17, 2016, the Planning Commission will consider a series of approval actions related to the Sunnydale HOPE SF and Potrero HOPE SF Master Plan Projects. Over the last year and a half, and more recently in the last couple of months, the Commission has taken various actions and heard informational hearings about the HOPE SF Program in general, and these two projects more specifically. Actions taken thus far have included Certification of the Sunnydale EIR, Certification of the Potrero EIR, Adoption of CEQA Findings and Adoption of General Plan Findings for Potrero, approval of zoning map changes for 1101 Connecticut Street (aka "Block X") for Potrero, and Initiation of General Plan amendments for both. The Commission has also heard information hearings about the HOPE SF Program in general in July 2015 and October 2015, and on each project individually prior to CEQA Certification for each. The following is a summary of actions that the Planning Commission will consider at the hearing, which are required to implement the Projects:

For both Projects:

1. Approval of Amendments to the General Plan

2. Approval of Planning Code Text Amendments (establishing new SUDs)

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Potrero HOPE SF 2010.0515 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF 2010.0305 E GPA PCT PCM DEV GEN SHD

- 3. Approval of Planning Code Map Amendments
- 4. Approval of Design Controls and Guidelines ("DSGs") documents
- 5. Approval of Development Agreements ("DAs")
- 6. Adoption of Shadow Findings (Planning Code Section 295)

For Sunnydale only:

- 1. Adoption of CEQA Findings
- 2. Adoption of Master General Plan Findings and Findings of Consistency with Planning Code Section 101.1

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PROJECT BACKGROUND – HOPE SF

With the end of Hope VI Federal funding, which had been used for several previous San Francisco Housing Authority revitalization efforts, City officials recognized the need to find a new strategy to rebuild the City's largest Housing Authority sites. The Mayor and Board of Supervisors appointed a task force, which published "HOPE SF: Rebuilding Public Housing and Restoring Opportunities for its Residents" in 2007. This document initiated the HOPE SF Program and its guiding "HOPE SF Principles". Part of this strategy is to take advantage of the relatively underdeveloped character of Housing Authority sites by planning for greater densities. A portion of the additional densities would be low-income affordable housing, and market-rate housing that would help cross finance the reconstruction of Housing Authority units and reduce the concentration of poverty on the site. The HOPE SF Principles also dictate that the reconstruction of these sites specifically take into account the need for supportive non-residential uses, such as childcare and resident-serving retail. As yet another goal, HOPE SF seeks to mend the broken San Francisco street grid and lack of connectivity characterized by the Housing Authority sites by reasserting a development pattern more in keeping with surrounding neighborhoods.

The Sunnydale and Potrero project sponsor teams were selected on 2007. As selected Master Developers, their initial task was to engage with the Housing Authority residents and local communities in developing new site plans for the projects. This effort included hosting multiple meetings and other events over the course of about two years that looked at current conditions, residents' needs and desires, and establishing strategies to integrate the sites' into the surrounding City fabric. After the site plans had been prepared, the Projects began their environmental review processes and engagement with Planning staff on developing a set of development regulations that would implement the newly created visions.

PROJECT DESCRIPTION – SUNNYDALE

The Sunnydale site consists of approximately 50 acres in the Visitacion Valley and contains 93 residential buildings, 775 occupied public housing units, and a 29,500 square foot community center. The Sunnydale site is generally bounded by McLaren Park (Gleneagles Golf Course and Herz Playground) to the north, other portions of McLaren Park and Amazon Playground to the west, Parque Drive and Velasco Avenue to the south, and Hahn Street to the east. The Sunnydale site currently features broad curvilinear streets that do not relate to the surrounding street pattern and includes only six large super blocks.

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating

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portions of the right of way and building new streets that would better relate to the existing street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed.

The project would be constructed in at least three main phases over at about 25 years. Phasing timing would be contingent on market forces and the availability of financing.

PROJECT DESCRIPTION – POTRERO

The Potrero HOPE SF site consists of approximately 39 acres (including streets) and is located on the southern and eastern slopes of Potrero Hill. The site, currently known as Potrero Terrace and Potrero Annex features 61 low slung buildings that are constructed perpendicular to the site's steep slopes. The site's streets diverge from the typical Potrero Hill street grid and cross the site at a diagonal, creating four very large super blocks. This, along with the lack of typical street and pedestrian connectivity make the existing development feel disconnected from the rest of the neighborhood and City.

As a HOPE SF project, this development aims to remedy these issues. The Project includes demolishing all existing units vacating portions of the right of way that currently cross the site diagonally, and building new streets that would better continue the existing street grid. The Project would transform the four existing super blocks into about 19 new fine-grained blocks, add one major new park along with several smaller parks, plazas and pedestrian ways throughout. The site would feature a new "Main Street" along a newly established segment of 24th Street; this new segment of 24th Street would be aligned with commercial and community uses, and parks and open space.

At completion the Potrero HOPE SF Project would include up to 1,700 units, including Housing Authority replacement units (619 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (maximum of 800 units). New buildings would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types including individual townhomes, small apartment buildings and larger corridor apartment buildings would be constructed throughout. Approximately 1,150 parking spaces would be provided for the units largely below grade.

The public realm would be enhanced with improved connectivity to the existing street grid by continuing Arkansas and Texas Streets where they currently dead end, and adding two new east-west streets. The Plan calls for pedestrian ways along Connecticut, 23rd, and elsewhere where the grade is too steep for

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vehicular traffic.

The project would be constructed in approximately five main phases over about 25 years. Phasing timing would be contingent on market forces and the availability of financing.

PLANNING COMMISSION REQUIRED ACTIONS FOR THE PROJECTS

As summarized above, the Planning Commission will be required to take several actions to approve the Project. Below are more detailed descriptions of the actions.

General Plan Amendments

On September 15, 2016, the Planning Commission adopted Resolutions 19737 and 19738 initiating General Plan amendments for Sunnydale and Potrero, respectively. The amendments would (a) amend Map 03, "Existing and Proposed Open Space" of the Recreation and Open Space Element so that new open space within the two sites are reflected in the map; and (b) amend Map 4, "Urban Design Guidelines for Heights of Buildings" of the Urban Design Element so that the two sites are shaded with the height designation of 50 – 88 feet.

Planning Code Text Amendments

On October 24, 2016, the Board of Supervisors initiated ordinances that would amend the Planning Code by adding new Special Use Districts ("SUDs") for Sunnydale (Planning Code Section 249.75) and Potrero (Planning Code Section 249.76). The new SUDs, which are almost identical in format, provide specific land use and development controls for the two sites. For most design controls, the SUDs refer to separate Design Standards and Guidelines documents, for which the Commission will also be taking action (see below). On top of providing specific design and land use controls, the SUDs also provide design review procedures for these multi-phased projects. The Design Review procedures include three aspects of review:

- (a) Phase Review: an overarching "phase" review is proposed to occur prior (or at least concurrently with) design of actual buildings and community facilities. The Phase review would assure that the Master Developers are moving forward with infrastructure and community improvement development at the same time as development of buildings per the established phasing plan and schedule of improvements.
- (b) Design Review Buildings: the design review of buildings would be similar to typical Planning Department review except that in-lieu of including 311 Notification and DR procedures, the Master Developers will be required to hold regular meetings with the community on the projects' ongoing progress. Consistent with other DA design review processes established for Treasure Island, ParkMerced, and Schlage Lock, the design review will include procedures for "Minor" and "Major" modifications, with only applications for Major Modifications being brought before the Planning Commission for approval. (The Director would also have the discretion of bringing Design Review applications to the Commission for review and comment.)
- (c) Design Review Community Improvements: the design review of parks, opens spaces, and community facilities would have a similar design review process as that for buildings. However, for parks that would be owned the Recreation and Parks Department, the design process would be led by RPD staff and Planning's review process would be superseded by RPD's process. It

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should be noted that design for streets and rights-of-way would be facilitated by San Francisco Public Works and not by Planning; Planning, however, would continue to play a key role in reviewing designs for the streets.

On top of adding new Planning Code Section 249.75 and 249.76, the text amendments will add new Planning Code Section 263.30 and 263.31, which would address height controls for the two SUDs. The Sections would refer to the DSGs for more specifics of height restrictions on a block-by-block basis.

Proposed Changes to the SUDs since the Board of Supervisors Introduction

Since the Board of Supervisors introduced the Text Change Ordinances, staff has further reviewed the text with the Development Agreements, and is now proposing changes to the text to: (1) clarify what uses are principally permitted; (2) assure consistency between the SUD and the Development Agreement; and (3) provide additional provisions for interim uses that would serve the residents and further the phasing of the project while the projects are being implemented.

The additional language makes it clear that community-serving, such as child care, health clinics and other community facilities uses are principally permitted regardless of their size.

The additional language makes the community meeting, notification, and reporting requirements for each stage of review consistent with the process described in the DA. The overall intention is to require the Project Sponsors to be out in the community providing updates regularly in lieu of typical 311 notifications. Specifically, the DA requires at least one meeting per year regardless of progress on the Projects, and a pre-application community meeting be held prior to each application (Development Phase, Design Review for Buildings, and Design Review for Community Improvements). Such meetings would be conducted per Department standards. It is understood that meetings could be combined with other regularly scheduled meetings as long as they are noticed, held, and memorialized per Department procedures.

The additional language also includes provisions for interim uses, including temporary structures, where such structures would house resident-serving community uses, such as health clinics.

Finally, minor miscellaneous clarifications are provided.

Included in the attachments, are the SUD Ordinances as introduced by the BOS, followed by redlined proposed changes as described above. Staff is recommending that you approved the Ordinances, and recommend to the Board of Supervisors that they incorporate the changes now proposed by staff.

Planning Code Map Amendments

On October 24, 2016, the Board of Supervisors initiated ordinances that would map the new Sunnydale and Potrero HOPE SF SUDs and 40/65-X Height and Bulk Districts across the two sites on the Planning Code's official Special Use District and Height Zoning Maps. In addition, for Sunnydale, the parcels at the southeast corner of Hahn and Sunnydale (across Hahn from the Housing Authority-owned parcels and referred to as "Parcel Q") would be remapped from its current underlying Use District of NC-1 to RM-1 (the same Use designation as the rest of the Sunnydale site).

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Design Standards and Guidelines (DSG)

The primary documents that would regulate the physical development of the Projects are the Design Standards and Guidelines documents. These documents are proposed to be the key source for development controls for buildings and the public realm. Unlike the Planning Code, which largely assumes an established block, lot, and street pattern the DSGs also address street layout, open space and blocks, and establish overarching strategies for placement of uses and buildings relative to street and open space typologies. The DSGs would be incorporated into the Planning Code by reference. Any future substantive amendments to the DSGs would need to be approved by the Planning Commission.

Development Agreements

The Development Agreements between the City, the Housing Authority, and the two Master Developers will set forth vesting rights for the Master Developers and establish a set of committed public benefits for each of the two sites. Vested elements consist of: locations and numbers of buildings, land uses and height and bulk limits, permitted uses, provisions for vehicular access and parking, and provision for new open spaces and public improvements. The housing development plan is divided into affordable parcels, which contain public housing replacement units (approximately 619 for Potrero and 775 for Sunnydale), and new additional affordable units (approximately 150 for Potrero and 194 for Sunnydale) that will be constructed, owned and managed by the Developer, and market rate parcels, which are intended to be sold to independent private developers for the development of market rate units (approximately 800 for Potrero and 600 for Sunnydale). Development impact fees will not be assessed on the affordable parcels (per the Planning Code). For Potrero, market rate parcels will pay development impact fees equivalent to the Eastern Neighborhoods fees that would be used for public improvements on-site rather than for the greater Eastern Neighborhoods.

On top of the affordable housing described above, the City will receive a comprehensive package of public benefits, including but not limited to: new roadways (built to Better Streets standards), utilities, community services, parks, and open spaces. The project will be phased over a period of not more than 25 years.

Shadow Impact Finding

Pursuant to Planning Code Section 295, no net new shadow, as described within the Planning Code, is allowed to be created by new development on a Recreation and Park Department property, unless the Planning Commission, in consultation with Recreation and Park's General Manager and the Recreation and Park Commission, makes findings that the new shadows are insignificant. Incorporated into each of the environmental reviews for the two Projects are detailed shadow analyses prepared pursuant per Department standards. The analyses describe net new shadows¹ cast on adjacent parks (Potrero Recreation Center for the Potrero project, and McLaren Park (Gleneagles Golf Course and Herz Playground) for Sunnydale) by development proposed by the HOPE SF Program. For both projects, the

¹ Net new shadow is quantified as "net new shadow hours", which is calculated as the area of new shadow created by new development times the hours that such shadows are cast over the course a day. New shadow impacts are only considered for buildings over 40-feet.

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respective EIR/EISs found the new shadows to be insignificant. Planning staff is requesting that the Planning Commission adopt Shadow Impact Findings for both entire sites to enable development to move forward and obviating the need for separate shadow analyses and processes for each building permit.

Consistent with the EIR/EISs, Planning staff finds that the shadow impacts are neither significant nor adverse. For the Potrero Project and the adjacent Potrero Recreation Center, the shadow study has determined that less than one percent of additional shadow would be added to the park. It should be noted that maximum building heights on a number of the blocks have been reduced since the shadow study was completed, which means shadow impacts would be even less than studies.

For Sunnydale and the adjacent park, McLaren Park, the shadow study has determined that less than .1 percent of additional shadow would be added to McLaren Park from buildings taller than 40-feet. Additionally, no new shadow would be cast on the Herz Playground portion of McLaren Park.

ENVIRONMENTAL REVIEW

Environmental review has been completed for both Projects.

On July 9, 2015 by Motion No. 19409, the Planning Commission certified the Sunnydale EIR.

On December 10, 2015 by Motion No. 19529, the Planning Commission certified the Potrero EIR. The Planning Commission also adopted CEQA finding by Motion No. 19529 for the Potrero Project.

HEARING NOTIFICATION AND PUBLIC COMMENT

Below is a summary of the completed notifications of this hearing required under the Planning Code.

HEARING NOTIFICATION

ТҮРЕ	REQUIRED PERIOD	REQUIRED NOTICE DATE	ACTUAL NOTICE DATE	ACTUAL
Classified News Ad	20 days	October 26, 2016	October 26, 2016	20 days
Posted Notice	[not required]			
Mailed Notice	10 days	November 7, 2016	November 4, 2016	14 days

As of the date of this Report, staff has not received any comments on either of the proposals.

The HOPE SF Program includes ongoing community engagement. For Potrero, the Master Developer holds regular monthly meetings with the site's residents and neighbors as part of its Community Building Group. In addition, the Master Developer frequently engages with local community groups such as the Potrero Boosters.

Similar to Potrero, the Sunnydale Master Developer holds regular meetings with residents and the local community. Specific to these master approvals, the Master Developer also held two meetings on July 30, 2016 and August 2, 2016 to discuss the entitlements.

1108

Potrero HOPE SF 2010.0515 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF 2010.0305 E GPA PCT PCM DEV GEN SHD

BASIS FOR RECOMMENDATION

Department staff is recommending that the Planning Commission adopt all of the subject Resolutions and Motions in furtherance of the Project:

- 1. The Projects and all Commission actions thereto would enable the HOPE SF Program to be implemented at the Potrero and Sunnydale sites. The HOPE SF Program is the City's signature affordable housing program, particularly towards the goal of addressing chronic poverty in the City's most disadvantaged communities.
- 2. The HOPE SF Program includes robust community-building components that include providing access to social services, including child care, job training, and other community programs.
- 3. The Projects would completely rebuild the two sites over several years. The newly constructed communities would include new parks, open spaces, streets, and infrastructure.
- 4. The proposed layout of the two HOPE SF sites are designed with new street networks that will be much more integrated into the surrounding neighborhoods. The new streets would be constructed to Better Streets standards.
- 5. The proposed site plans include new parks, open spaces, and other recreational and community facilities that will not only serve the site's residents but the larger neighborhood and City as well.
- 6. The proposed site plans break down the scale of blocks to a scale that is much more typical of San Francisco urban fabric. The new finer-grained block patterns will enable much easier access through the site for pedestrians and bicyclists.
- 7. The proposed SUDs and DSGs allow for a mix of uses that are essential for a vibrant community.
- 8. The proposed SUDs and DSGs provide controls and guidelines that will assure that buildings are varied and broken down to the human scale.
- 9. The proposed SUDs and DSGs provide controls that will assure that buildings face the street and open spaces with active uses provide eyes-on-the-street and an engaging public realm.
- 10. The Development Agreements provide certainty of the Projects' community benefits and the means to deliver them that is beyond what would otherwise be required by City Codes.
- 11. Shadow impacts from the new buildings on adjacent parks were studied as part of the EIR/EISs and found to be insignificant. The shadow findings provided as a part of these approvals confirm these conclusions and will enable more efficient delivery of the projects over time.
- 12. The Master Developers have been working very closely with their respective communities in developing the site plans in accordance with the HOPE SF Programs, and have plans going forward for ongoing community communication and engagement.

RECOMMENDATION: Approve both the Sunnydale HOPE SF Project and the Potrero HOPE SF Project.

Attachments:

For Sunnydale

- 1. Sunnydale Project Description Summary, Site Map and Phasing Map
- Draft Motion adopting CEQA Findings
 Exhibit A CEQA Findings

Potrero HOPE SF 2010.0515 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF 2010.0305 E GPA PCT PCM DEV GEN SHD

- 3. Draft Motion Adopting General Plan Findings and Findings of Consistency with Planning Code Section 101.1
 - Exhibit A General Plan and Planning Code Section 101.1 Findings
- 4. Draft Resolution Approving General Plan Amendments
 - Legislative Digest
 - Draft Ordinance Amending Map 4 of the Urban Design Element and Map 03 or the Recreation and Open Space Element
 - Revised Map 4 of the Urban Design Element
 - Revised Map 03 of the Recreation and Open Space Element
- 5. Draft Resolution Approving Planning Code Text Amendments
 - Legislative Digest
 - Draft Ordinance Amending the Planning Code by Adding Planning Code Section 249.75 and 263.30, the Sunnydale HOPE SF SUD
- 6. Draft Resolution Approving Map Amendments
 - Legislative Digest
 - Draft Ordinance Amending Map ZN11, SU11 and HT11
 - Maps Showing Revised Zoning
- 7. Draft Motion Approving the Sunnydale Design Standards and Guidelines Document
 - Draft Sunnydale Standards and Guidelines Document
- 8. Draft Motion Adopting Section 295 Findings
 - Shadow Analysis for Sunnydale
- 9. Draft Resolution Approving the Development Agreement
 - Draft Sunnydale Development Agreement between the City, and San Francisco Housing Authority, and Sunnydale Development Company, LLC including Exhibits

For Potrero

- 1. Potrero Project Description Summary, Site Map and Phasing Map
 - 2. Draft Resolution Approving General Plan Amendments
 - Legislative Digest
 - Draft Ordinance Amending Map 4 of the Urban Design Element and Map 03 or the Recreation and Open Space Element
 - Revised Map 4 of the Urban Design Element
 - Revised Map 03 of the Recreation and Open Space Element
 - 3. Draft Resolution Approving Planning Code Text Amendments
 - Legislative Digest

Potrero HOPE SF 2010.0515 E GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF 2010.0305 E GPA PCT PCM DEV GEN SHD

- Draft Ordinance Amending the Planning Code by Adding Planning Code Section 249.75 and 263.30, the Potrero HOPE SF SUD
- 4. Draft Resolution Approving Map Amendments
 - Legislative Digest
 - Draft Ordinance Amending Map SU08 and HT08
 - Maps Showing Revised Zoning
- 5. Draft Motion Approving the Potrero Design Standards and Guidelines Document
 - Draft Potrero Standards and Guidelines Document
- 6. Draft Motion Adopting Shadow Findings
 - Shadow Analysis for Potrero
- 7. Draft Resolution Approving the Development Agreement
 - Draft Potrero Development Agreement between the City, and San Francisco Housing Authority, and Bridge Housing, including Exhibits

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SAN FRANCISCO PLANNING DEPARTMENT

2010.0515EMTZ GPR

4287/001A

40-X Height and Bulk Districts

BRIDGE Housing Corporation

600 California Street, Suite 900 San Francisco, CA 94108

Mat Snyder – (415) 575-6891 mathew.snyder@sfgov.org

Planning Commission Resolution No. 19738

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

HEARING DATE: SEPTEMBER 15, 2016

Potrero Hope SF Master Plan Project

Showplace Square/Potrero Area Plan -

RM-2 (Residential - Mixed, Moderate Density)

Assessor's Block/Lots: 4167/004, 004A, 4220A/001, 4223/001, 4285B/001, and

Reception:
415 558 6378

Fax: 415,558,6409

Planning Information: **415.558.6377**

Block/Lot:

Case No.:

Zoning:

Project Address:

Project Sponsor:

Chaff Courts at

Staff Contact:

INITIATION OF AMENDMENTS TO THE RECREATION AND OPEN SAPCE AND URBAN

DESIGN ELEMENTS OF THE GENERAL PLAN.

WHEREAS, Section 4.105 of the Charter of the City and County of San Francisco provides to the Planning Commission the opportunity to periodically recommend General Plan Amendments to the Board of Supervisors; and

Pursuant to Planning Code Section 340(c) the Planning Commission, requested that the General Plan be amended on behalf of the Hope SF projects.

They have also submitted applications to amend the Planning Code by creating Special Use Districts (SUDs) for each of the two areas, and to amend the zoning maps by designating the new SUDs to the sites and changing the respective height zones to allow buildings to be constructed up to 65-feet.

In addition to applying for zoning amendments, the Project Sponsor intend to enter into Development Agreements (hereinafter "DA") with the City and the Housing Authority to memorialize rights, responsibilities, and commitments to rebuilding the two sites.

In 2008, Bridge Housing was selected by the Mayor's Office of Housing, and Community Development (MOHCD) (then, the Mayor's Office of Housing) and the San Francisco Housing Authority to work with the local Potrero Terrance and Annex community to create a Master Plan for the site that would not only include reconstructed Housing Authority units, but additional affordable units along with market rate units, neighborhood serving retail, community services, new parks and open spaces, and new streets and infrastructure. Bridge Housing is also the Master Developer for the site.

This General Plan Amendment would amend Map 03, "Existing and Proposed Open Space" of the Recreation and Open Space Element; and Map 4, "Urban Design Guidelines for Heights of Buildings"

Resolution No. 19738 September 15, 2016

Case No 2010.0515ETUZ GPA Potrero Hope SF Master Plan Project

of the Urban Design Element. The "Existing and Proposed Open Space" map would be amended to include the new parks and open spaces now proposed for Potrero. The "Urban Design Guidelines for Heights of Buildings" Map would be amended so the Potrero area is included within the 41-88 foot height designations.

On December 10, 2015, the Planning Commission reviewed and considered the Final EIR/EIS for the Potrero HOPE SF Project and found the Final EIR/EIS was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

On December 10, 2015, the Planning Commission also approved Motion No. 19530 adopting CEQA findings for the Potrero HOPE SF Master Plan Project.

On December 10, 2015, the Planning Commission also approved Motion No. 19531 adopting Master General Plan and Planning Code Section 101.1 Consistency findings.

A draft ordinance, attached hereto as Exhibit A, would amend Map 03 "Existing and Proposed Open Spaces" of the Recreation and Open Space Element, and Map 4, "Urban Design Guidelines for the Height of Buildings" of the Urban Design Element.

NOW, THEREFORE BE IT RESOLVED, That pursuant to Planning Code Section 340, the Planning Commission Adopts a Resolution to Initiate amendments to the General Plan.

AND BE IT FURTHER RESOLVED, That pursuant to Planning Code Section 306.3, the Planning Commission authorizes the Department to provide appropriate notice for a public hearing to consider the above referenced General Plan amendments contained in the draft ordinance, approved as to form by the City Attorney in Exhibit A, to be considered at a publicly noticed hearing on or after November 17, 2016.

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on September 15, 2016.

Jonas P. Ionin

Commission Secretary

AYES:	Fong, Koppel, Hillis, Johnson, Moore	
NOES:	None	
ABSENT:	Richards	
ADOPTED:	September 15, 2016	



SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Motion No. 19784

SUNNYDALE CEQA FINDINGS

HEARING DATE: NOVEMBER 17, 2016

Case No.: Project Address:	2010.0305 <u>E</u> GPA PCT PCM DEV GEN SHD Sunnydale Hope SF Master Plan Project	Fax: 415.558.6409
Zoning:	RM-1 (Residential – Mixed, Moderate Density)	Planning
	40-X Height and Bulk Districts	Information: 415,558,6377
Block/Lot:	Assessor's Block/Lots: 6356/061, 062, 063,064,065,066,067 and 068; 6310/	#10,000,0011
	001; 6311/001; 6312/ 001; 6313/001; 6314/ 001; 6315/001	
Project Sponsor:	Mercy Housing and Related California	
	1360 Mission Street, #300	
	San Francisco, CA 94103	

1650 Mission St. Suite 400

San Francisco, CA 94103-2479

415.558.6378

Reception:

Staff Contact:

Mat Snyder – (415) 575-6891 mathew.snyder@sfgov.org

ADOPTING ENVIRONMENTAL FINDINGS (AND A STATEMENT OF OVERRIDING CONSIDERATIONS) UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND STATE GUIDELINES IN CONNECTION WITH THE ADOPTION OF THE SUNNYDALE HOPE SF MASTER PLAN PROJECT AND RELATED ACTIONS NECESSARY TO IMPLEMENT SUCH PLANS.

Preamble

In 2008, Mercy Housing, ("Project Sponsor") was selected by the Mayor's Office of Housing and Community Development (hereinafter "MOHCD") (then, the Mayor's Office of Housing) and the San Francisco Housing Authority to work with the local Sunnydale and Velasco and surrounding Visitacion Valley communities to create a Master Plan for the complete redevelopment of the site that would not only include reconstructed Housing Authority units, but additional affordable units along with market rate units, neighborhood serving retail, community service, new parks and open space, and new streets and infrastructure ("The Sunnydale HOPE SF Master Plan Project" or "Project"). As a part of the HOPE SF selection process, the Project Sponsor was also selected to act as the Master Developer for the Project.

As the selected Master Developer, the Project Sponsor applied to the Planning Department to enter a Development Agreement with the City under Administrative Code Chapter 56. The Project Sponsor also submitted an application for environmental review. On December 12, 2012, the Department issued a Notice of Preparation of an Environmental Impact Report ("NOP") for the Project. On December 19, 2014, the Department published the Draft Environmental Impact Report / Draft Environmental Impact Statement ("DEIR/DEIS") for the Project and provided public notice in a newspaper of general circulation of the availability of the DEIR/DEIS for public review and comment. The DEIR/DEIS was available for public comment from December 12, 2014 through February 17, 2015. The Planning Commission held a public hearing on January 22, 2015 on the DEIR/DEIS at a regularly scheduled meeting to solicit public comment regarding the DEIR/DEIS.

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Motion No. 19784 November 17, 2016

The Department prepared responses to comments on environmental issues received at the public hearing and in writing during the public review period for the DEIR/DEIS, prepared revisions to the text of the DEIR/DEIS in response to comments received or based on additional information that became available during the public review period. This material was presented in a Response to Comments document, published on June 24, 2015, distributed to the Planning Commission and all parties who commented on the DEIR/DEIS, and made available to others upon request at the Department.

A Final Environmental Impact Report / Final Environmental Impact Statement ("FEIR/FEIS" or "Final EIR/EIS") was prepared by the Department, consisting of the Draft EIR/EIS and the Response to Comments document.

Project Environmental Impact Report files WAS made available for review by this Commission and the public. These files were available for public review at the Planning Department at 1650 Mission Street, and are part of the record before this Commission.

On July 9, 2015, the Planning Commission reviewed and considered the Final EIR/EIS and found that the contents of the report and the procedures through which the Final EIR/EIS was prepared, publicized, and reviewed complied with the California Environmental Quality Act (California Public Resources Code section 21000 et seq.) ("CEQA"), 14 California Code of Regulations sections 15000 et seq. ("CEQA Guidelines"), and Chapter 31 of the San Francisco Administrative Code ("Chapter 31").

The Commission found the Final EIR/EIS was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

On July 9, 2015, by Motion No. 19704, the Commission certified the Final Environmental Impact Report ("FEIR") as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA").

The Planning Department, Jonas P. Ionin, is the custodian of records, located in the File for Case No. 2008.0305E, at 1650 Mission Street, Fourth Floor, San Francisco, California.

Department staff prepared a Mitigation Monitoring and Reporting Program ("MMRP") for the Project and these materials were made available to the public and this Commission for this Commission's review, consideration and action.

Project Description

By this action, the Planning Commission adopts Environmental Findings (and a Statement of Overriding Considerations) under the California Environmental Quality Act and State Guidelines in connection with the adoption of the Potrero Hope SF Master Plan Project and related actions necessary to implement such plans. The Project is generally described below here.

The Sunnydale HOPE SF Master Plan Project is part of the City's Hope SF Program, which looks to transform several of the City's Housing Authority sites to revitalized mixed-use mixed-income well integrated neighborhoods.

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating portions of the right of way and building new streets that would better relate to the existing

Motion No. 19784 November 17, 2016 2010.0305 <u>E</u> GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project Adoption of CEQA Findings

street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units largely below grade. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed.

In 2008, Mercy Housing was selected by the Mayor's Office of Housing and Community Development (hereinafter "MOHCD") (then, the Mayor's Office of Housing) and the San Francisco Housing Authority to work with the local Sunnydale and Velasco and surrounding Visitacion Valley community to create a Master Plan for the site that would not only include reconstructed Housing Authority units, but additional affordable units along with market rate units, neighborhood serving retail, community service, new parks and open space, and new streets and infrastructure. Mercy Housing is also the Master Developer for the site.

On top of the Development Agreement, project approvals will include General Plan Amendments, Planning Code Text Amendments, Planning Code Map Amendments, Approval of a Design Standards and Guidelines document, and Adoption of Shadow findings pursuant to Planning Code Section 295.

Other than those actions described above, several actions will be required for the project over its multi-year buildout. These actions include but are not limited to approval of subdivisions, right-of-way dedications and vacations.

The Planning Commission wishes to facilitate the physical, environmental, social and economic revitalization of Project site, using the legal tools available through the Planning and Administrative Codes, while creating jobs, housing and open space in a safe, pleasant, attractive and livable mixed use neighborhood that is linked rationally to adjacent neighborhoods.

MOVED that the Planning Commission has reviewed and considered the Final EIR and the record associated herewith, including but not limited to the comments and submissions made to this Planning Commission and the Planning Department's responses to those comments and submissions, and based thereon, hereby adopts the Project Findings required by CEQA attached hereto as Attachment A including a statement of overriding considerations, and adopts the MMRP, that shall be included as a condition of approval for each and all of the approval actions set forth in the Motions described above.

SAN FRANCISCO PLANNING DEPARTMENT З

Motion No. 19784 November 17, 2016 2010.0305 <u>E</u> GPA PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project Adoption of CEQA Findings

I hereby certify that the foregoing Motion was ADOPTED by the San Francisco Planning Commission on November 17, 2016.

Jonas P. Ionin

Commission Secretary

AYES:	Richards, Hillis, Johnson, Koppel, Melgar, Moore		
NOES:	None		
ABSENT:	Fong		
ADOPTED:	November 17, 2016		

SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Resolution No. 19786 Sunnydale - General Plan Amendments

2010.0305 E GPA PCT FCM DEV GEN SHD

Sunnydale Hope SF Master Plan Project

RM-1 (Residential - Mixed, Moderate Density)

001; 6311/001; 6312/ 001; 6313/001; 6314/ 001; 6315/001

HEARING DATE: NOVEMBER 17, 2016

Assessor's Block/Lots: 6356/061,062,063,064,065,066,067 and 068; 6310/

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415,558,6377

Zoning:

Project Address:

Block/Lot:

Case No.:

Project Sponsor:

Staff Contact:

Mat Snyder – (415) 575-6891 mathew.snyder@sfgov.org

1360 Mission Street, #300 San Francisco, CA 94103

40-X Height and Bulk Districts

Mercy Housing

APPROVING AMENDMENTS TO MAP 03, "EXISTING AND PROPOSED OPEN SPACE" O FTHE RECREATION AND OPEN SPACE ELEMENT; AND MAP 4, "URBAN DESIGN GUIDELINES FOR HEIGHTS OF BUILDINGS" OF THE URBAN DESIGN ELEMENT, AND MAKING VARIOUS FINDINGS, INCLUDDING CEQA FINDINGS AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, Section 4.105 of the Charter of the City and County of San Francisco provides to the Planning Commission the opportunity to periodically recommend General Plan Amendments to the Board of Supervisors; and

Pursuant to Flanning Code Section 340(c), the Planning Commission requested that the General Plan be amended on behalf of the Hope SF projects. On September 15, 2016, at their duly noticed Regular Hearing, the Planning Commission initiated the General Plan Amendments with Resolution No 19738.

The General Plan Amendments would enable the Sunnydale Hope SF Project. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a twenty-year human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investment in education, economic mobility, health and safety.

www.sfplanning.org

Resolution No. 19786 November 17, 2016 Case No. 2010.0305 E <u>GPA</u> PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project General Plan Amendments

The Sunnydale site consists of approximately 50 acres in the Visitacion Valley and contains 93 residential buildings, 775 occupied public housing units, and a 29,500 square foot community center. The Sunnydale site is generally bounded by McLaren Park (Gleneagles Golf Course and Herz Playground) to the north, other portions of McLaren Park and Amazon Playground to the west, Parque Drive and Velasco Avenue to the south, and Hahn Street to the east. The Sunnydale site currently features broad curvilinear streets that do not relate to the surrounding street pattern and includes only six large super blocks.

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating portions of the right of way and building new streets that would better relate to the existing street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor freatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units largely below grade. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed,

The project would be constructed in at least three main phases over at about 25 years. Phasing timing would be contingent on market forces and the availability of financing.

This Resolution approving these General Plan amendments is a companion to other legislative and other approvals relating to the Sunnydale HOPE SF Project, including Planning Code Amendments, Planning Code Map Amendments, the approval of a Development Agreement, the approval of the Sunnydale Design Standards and Guidelines document, and Shadow Impact Findings pursuant to Planning Code Section 295.

This General Plan Amendment would amend Map 03, "Existing and Proposed Open Space" of the Recreation and Open Space Element; and Map 4, "Urban Design Guidelines for Heights of Buildings" of the Urban Design Element. The "Existing and Proposed Open Space" map would be amended to include the new parks and open spaces now proposed for Sunnydale. The "Urban Design Guidelines for Heights of Buildings" Map would be amended so the Sunnydale area is included within the 41-88 foot height designations.

On July 9, 2016, the Planning Commission reviewed and considered the Final EIR/EIS for the Sunnydale HOPE SF Project and found the Final EIR/EIS was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

On July 9, 2016, by Motion No. 19529, the Commission certified the Final Environmental Impact Report ("FEIR") as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA"); and

Resolution No. 19786 November 17, 2016

On November 17, 2016, by Motion No. 19784, the Commission adopted findings in connection with its consideration of, among other things, the adoption of amendments to the General Plan and related zoning text and map amendments, under CEQA, the State CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code and made certain findings in connection therewith, which findings are hereby incorporated herein by this reference as if fully set forth; and

A draft ordinance, substantially in the form attached hereto as Exhibit A, approved as to form, would amend Map 03, "Existing and Proposed Open Space" of the Recreation and Open Space Element and Map 4, "Urban Design Guidelines for Heights of Buildings" of the Urban Design Element of the General Plan.

NOW THEREFORE BE IN RESOLVED. That the Planning Commission hereby finds that the General Plan amendments promote the public welfare, convenience and necessity for the following reasons:

- The Planning Code Text Amendments would help implement the City's HOPE SF Imitative, thereby addressing intergenerational poverty, social isolation of underserved communities and providing a framework for ongoing community building at the HOPE SF sites.
- The Planning Code Text Amendments would help implement the City's HOPE SF Initiative, which in turn will provide employment opportunities for current public housing residents, and provide community facilities, including space for on-site services and programs.
- 3. The Planning Code Text Amendments would help implement the City's HOPE SF by enabling the creation of a mixed-use predominately residential neighborhood that would feature fully rebuilt infrastructure and community facilities. The new neighborhood would greatly improve the site's connectivity to and integration with the surrounding City fabric.
- 4. The General Plan Amendments for the Urban Design Elements Heights map would allow greater heights within the subject site, enabling the construction of a greater amount of housing, especially affordable housing and improve the urban design quality of the site by enabling buildings that are well proportioned to the site's streets and open spaces. The location of buildings over 40-feet (the previous height limit) would be subject to design controls outlined in the Sunnydale Design Standards and Guidelines document, which would provide specific controls to assure buildings are well designed and relate well to the current built context.
- 5. The General Plan amendments for the Recreation and Open Space Map would provide indications of new parks and open spaces that would be available not only to the residents of Sunnydale HOPE SF but to the neighborhood and City as well.

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the General Plan amendments are in general conformity with the General Plan as set forth in Planning Commission Motion 19785;

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the General Plan amendments in general conformity with Planning Code Section 101.1 as set forth in Planning Commission Motion 19785:

AND BE IT FURTHER RESOLVED, That pursuant to Planning Code Section 340, the Planning Commission recommends to the Board of Supervisors approval the General Plan amendments.

Resolution No. 19786 November 17, 2016 Case No. 2010.0305 E <u>GPA</u> PCT PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project General Plan Amendments

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on November 17, 2016.

Jonas P. Ionin

Commission Secretary

AYES:	Richards, Hillis, Johnson, Koppel, Melgar, Moore	
NOES:	None	•
ABSENT:	Fong	•

ADOPTED: November 17, 2016



SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Resolution No. 19787 Sunnydale Text Amendments

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

HEARING DATE: NOVEMBER 17, 2016

415.558.6378 Fax:

Reception;

415.558,6409

Planning Information: 415.558.6377

Case No.:	2010.0305 E GPA <u>PCT</u> PCM DEV GEN SHD	Pla
Project Address:	Sunnydale Hope SF Master Plan Project	Inf
Zoning:	RM-1 (Residential – Mixed, Moderate Density)	41
U U	40-X Height and Bulk Districts	
Block/Lot:	Assessor's Block/Lots: 6356/061,062,063,064,065,066,067 and 068;6310/001;6311/001;6312/001;6313/001;6314/001;6315/001	
Destant Conversion		
Project Sponsor:	Mercy Housing and Related California	
	1360 Mission Street, #300	
	San Francisco, CA. 94103	

Staff Contact:

Mat Snyder – (415) 575-6891 mathew.snyder@sfgov.org

APPROVING AMENDMENTS TO THE SAN FRANCISCO PLANNING CODE BY ESTABLISHING THE SUNNYDALE HOPE SF SPECIAL USE DISTRICT, AND MAKING VARIOUS FINDINGS, INCLUDING CEQA FINDINGS AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, Section 4.105 of the Charter of the City and County of San Francisco provides to the Planning Commission the opportunity to periodically recommend General Plan Amendments to the Board of Supervisors; and

Pursuant to Planning Code Section 3029b), on October 25, 2016, the San Francisco Board of Supervisors initiated Planning Code Amendments that would add Planning Code Section 249.75, "The ... Sunnydale HOPE SF Special Use District" and Planning Code Section 263.30, "Sunnydale HOPE SF Special Use District and the 40/65-X Height and Bulk District".

The Planning Code Text Amendments would enable the Sunnydale Hope SF Project. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a twenty-year human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investment in education, economic mobility, health and safety.

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Resolution No. 19787 November 17, 2016 2010.0305 E GPA <u>PCT</u> PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Planning Code Text Amendments

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating portions of the right of way and building new streets that would better relate to the existing street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 lowincome units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units largely below grade. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed.

This Resolution approving these Planning Code Text amendments is a companion to other legislative and other approvals relating to the Sunnydale HOPE SF Project, including General Plan Amendments, Planning Code Map Amendments, the approval of a Development Agreement, the approval of the Sunnydale Design Standards and Guidelines document, and Shadow Impact Findings pursuant to Planning Code section 295.

This Planning Code Text Amendment would create the Sunnydale HOPE SF Special Use District, which would provide specific controls for the site regarding land use, and building design controls, largely by referring to a separate Sunnydale Design Standards and Guidelines document. The Special Use District would also set forth design review procedures specific to the site.

On July 9, 2015, the Planning Commission reviewed and considered the Final Environmental Impact Report / Environmental Impact Statement ("EIR/EIS") for the Sunnydale HOPE SF Project and found the Final EIR/EIS was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31,

On July 9, 2015, by Motion No. 19704, the Commission certified the Final Environmental Impact Report ("FEIR") as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA"); and

On November 17, 2016, by Motion No. 19784, the Commission adopted findings in connection with its consideration of, among other things, the adoption of amendments to the General Plan and related zoning text and map amendments, under CEQA, the State CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code and made certain findings in connection therewith, which findings are hereby incorporated herein by this reference as if fully set forth; and

On November 17, 2016, by Motion No. 19785, The Commission adopted findings establishing the Project, on balance, consistent with the General Plan and Planning Code Section 101.1; and

A draft ordinance, substantially in the form attached hereto as Exhibit A, approved as to form, would amend the Planning Code by addition sections 249.75 and 263.30.

Resolution No. 19787 November 17, 2016

2010.0305 E GPA <u>PCT</u> PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Planning Code Text Amendments

NOW THEREFORE BE IN RESOLVED, That the Planning Commission hereby finds that the Planning Code Text amendments promote the public welfare, convenience and necessity for the following reasons:

- 1. The Planning Code Text Amendments would help implement the City's HOPE SF Program, thereby addressing intergenerational poverty, social isolation of underserved communities and providing a framework for ongoing community building at the HOPE SF sites.
- The Planning Code Text Amendments would help implement the City's HOPE SF Program, which in turn will provide employment opportunities for current public housing residents, and provide community facilities, including space for on-site services and programs.
- 3. The Planning Code Text Amendments would help implement the City's HOPE SF by enabling the creation of a mixed-use predominately residential neighborhood that would feature fully rebuilt infrastructure and community facilities. The new neighborhood would greatly improve the site's connectivity to and integration with the surrounding City fabric.
- 4. The Planning Code Text amendments would enable the construction of a new vibrant, safe, and connected neighborhood including new parks and open spaces; the new Planning Code section sets forth design procedures that take into account the Project's multi-year phased build-out and the need for multi-agency coordination. The design procedures provide for certainty for the development while assuring quality design by referring to a detailed Design Standards and Guidelines document for the design of buildings, open spaces and community facilities.
- 5. The Planning Code Text Amendments would help assure a dynamic urban form through its reference to the Design Standards and Guidelines document, which will set forth specific design requirements to address use activation along streets, the modulation and shape of buildings, and relationship between buildings and their surrounding streets and open spaces.

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the Planning Code Text amendments are in general conformity with the General Plan as set forth in Planning Commission Motion 19785:

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the Planning Code Text amendments in general conformity with Planning Code Section 101.1 as set forth in Planning Commission Motion 19785:

AND BE IT FURTHER RESOLVED, That pursuant to Planning Code Section 302, the Planning Commission recommends to the Board of Supervisors approval the Planning Code Text amendments.

1124

Resolution No. 19787 November 17, 2016 2010.0305 E GPA <u>PCT</u> PCM DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Planning Code Text Amendments

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on November 17, 2016.

Jonas P. Ionin ¹ Commission Secretary

AYES:	Richards, Hillis, J	Richards, Hillis, Johnson, Koppel, Melgar, Moore			
		-	. •		
NOES:	None				

ABSENT: Fong

ADOPTED: November 17, 2016



SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Resolution No. 19788 Sunnydale Map Amendments

HEARING DATE: NOVEMBER 17, 2016

2010.0305 E GPA PCT PCM DEV GEN SHD

Sunnydale Hope SF Master Plan Project

RM-1 (Residential - Mixed, Moderate Density)

001; 6311/001; 6312/ 001; 6313/001; 6314/ 001; 6315/001

Assessor's Block/Lots: 6356/061, 062, 063, 064, 065, 066, 067 and 068; 6310/

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415,558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

Block/Lot:

Project Address:

Case No.:

Zoning:

Project Sponsor:

Staff Contact:

Mat Snyder - (415) 575-6891 mathew.snyder@sfgov.org

1360 Mission Street, #300 San Francisco, CA 94103

40-X Height and Bulk Districts

Mercy Housing and Related California

APPROVING AMENDMENTS TO THE SAN FRANCISCO PLANNING CODE BY AMENDING ZONING SECTIONAL MAPS SU08 ANDD HT08, MAPPING THE NEW SUNNYDALE HOPE SF SPECIAL USE DISTRICT, AND MAKING VARIOUS FINDINGS, INCLUDING CEQA FINDINGS AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, Section 4.105 of the Charter of the City and County of San Francisco provides to the Planning Commission the opportunity to periodically recommend General Plan Amendments to the Board of Supervisors; and

Pursuant to Planning Code Section 302(b), on October 25, 2016, the San Francisco Board of Supervisors initiated Planning Code Map Amendments that would (1) amend Sectional Map ZN11 by reassigning from NC-1 (Neighborhood Commercial, Cluster) to RM-1 (Residential Mixed, Low-Density) for the following parcels: Assessor's Block / Lots: 6356 / 061, 062, 063, 064, 065, 066, 067 and 068; (2) amend Sectional Map SU11 of the Zoning Map to assign the all of subject parcels to the new Sunnydale HOPE SF Special Use District, and (3) amend Sectional Map HT11 of the Zoning Map to reassign all of the subject parcels from 40-X to a 40/65-X height designation.

The Planning Code Map Amendments would enable the Sunnydale Hope SF Project. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities

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Resolution No. 19788 November 17, 2016

Case No. 2010.0305 E GPA PCT <u>PCM</u> DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Map Amendments

without mass displacement of current residents. Launched in 2007, HOPE SF is a twenty-year human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investment in education, economic mobility, health and safety.

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating portions of the right of way and building new streets that would better relate to the existing street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units largely below grade. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed.

This Resolution approving these Planning Code Map amendments is a companion to other legislative and other approvals relating to the Sunnydale HOPE SF Project, including General Plan Amendments, Planning Code Text Amendments, the approval of a Development Agreement, the approval of the Sunnydale Design Standards and Guidelines document, and Shadow Impact Findings pursuant to Planning Code section 295.

This Planning Code Map Amendment would map the newly created Sunnydale HOPE SF Special Use District, which would provide specific controls for the site regarding land use, and building design controls, largely by referring to a separate Sunnydale Design Standards and Guidelines document.

On July 9, 2015, the Planning Commission reviewed and considered the Final Environmental Impact Report / Environmental Impact Statement ("EIR/EIS") for the Sunnydale HOPE SF Project and found the Final EIR/EIS was adequate, accurate and objective, reflected the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

On July 9, 2015, by Motion No. 19704, the Commission certified the Final Environmental Impact Report ("FEIR") as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA"); and

On November 17, 2016, by Motion No. 19784, the Commission adopted findings in connection with its consideration of, among other things, the adoption of amendments to the General Plan and related zoning text and map amendments, under CEQA, the State CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code and made certain findings in connection therewith, which findings are hereby incorporated herein by this reference as if fully set forth; and

On November 17, 2016, by Motion No. 19785, The Commission adopted findings establishing the Project, on balance, consistent with the General Plan and Planning Code Section 101.1; and

Resolution No. 19788 November 17, 2016 Case No. 2010.0305 E GPA PCT <u>PCM</u> DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Map Amendments

A draft ordinance, substantially in the form attached hereto as Exhibit A, approved as to form, would amend Sectional Map ZN11, SU11, and HT11.

NOW THEREFORE BE IN RESOLVED, That the Planning Commission hereby finds that the Planning Code Map amendments promote the public welfare, convenience and necessity for the following reasons:

- 1. The Planning Code Map Amendments would help implement the City's HOPE SF Program, thereby addressing intergenerational poverty, social isolation of underserved communities and providing a framework for ongoing community building at the HOPE SF sites.
- 2. The Planning Code Map Amendments would help implement the City's HOPE SF Program, which in turn will provide employment opportunities for current public housing residents, and provide community facilities, including space for on-site services and programs.
- 3. The Planning Code Map Amendments would help implement the City's HOPE SF by enabling the creation of a mixed-use predominately residential neighborhood that would feature fully rebuilt infrastructure and community facilities. The new neighborhood would greatly improve the site's connectivity to and integration with the surrounding City fabric.
- 4. The Planning Code Map amendments would enable the construction of a new vibrant, safe, and connected neighborhood including new parks and open spaces; the newly mapped Special Use District would set forth design procedures that take into account the Project's multi-year phased build-out and the need for multi-agency coordination.
- 5. The Planning Code Amendments would help assure a dynamic urban form through its reference to the Design Controls and Guidelines document, which will set forth specific design requirements to address use activation along streets, the modulation and shape of buildings, and relationship between buildings and their surrounding streets and open spaces.

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the Planning Code Map amendments are in general conformity with the General Plan as set forth in Planning Commission Motion 19785:

AND BE IT FURTHER RESOLVED, That the Planning Commission finds the Planning Code Map amendments in general conformity with Planning Code Section 101.1 as set forth in Planning Commission Motion 19785:

AND BE IT FURTHER RESOLVED, That pursuant to Planning Code Section 302, the Planning Commission recommends to the Board of Supervisors approval the Planning Code Text amendments.
Resolution No. 19788 November 17, 2016 Case No. 2010.0305 E GPA PCT <u>PCM</u> DEV GEN SHD Sunnydale HOPE SF Master Plan Project Approval of Map Amendments

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on November 17, 2016.

Jonas P. Ionin

Commission Secretary

AYES: Richards, Hillis, Johnson, Koppel, Melgar, Moore

NOES; None

ABSENT: Fong

ADOPTED: November 17, 2016

SAN FRANCISCO PLANNING DEPARTMENT



SAN FRANCISCO PLANNING DEPARTMENT

Planning Commission Resolution No. 19789 Sunnydale Development Agreement

HEARING DATE: NOVEMBER 17, 2016

2010.0305 E GPA PCT PCM <u>DEV</u> GEN SHD

Sunnydale HOPE SF Master Plan Project

RM-1 (Residential - Mixed, Moderate Density)

001; 6311/001; 6312/ 001; 6313/001; 6314/ 001; 6315/001

Assessor's Block/Lots: 6356/061, 062, 063, 064, 065, 066, 067 and 068; 6310/

- 1650 Mission St, Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415,558,6377

Block/Lot:

Zoning:

Case No .:

Project Sponsor:

Project Address:

Mercy Housing and Related California 1360 Mission Street, #300 San Francisco, CA 94103

40-X Height and Bulk Districts

Staff Contact:

Mat Snyder – (415) 575-6891 mathew.snyder@sfgov.org

APPROVING A DEVELOPMENT AGREEMENT BETWEEN THE CITY AND COUNTY OF SAN FRANCISCO, THE HOUSING AUTHORITY OF THE CITY AND COUNTY OF SAN FRANCISCO, AND SUNNYDALE DEVELOPMENT COMPANY, LLC, FOR CERTAIN REAL PROPERTY LOCATED AT THE SUNNYDALE AND HOUSING AUTHORITY SITES AND AT 1491 SUNNYDALE, COMPRISED OF ASSESSOR'S BLOCKS AND LOTS BLOCK 6356, LOTS 061, 062, 063, 064, 065, 066, 067 AND 068; BLOCK 6310, LOT 001; BLOCK 6311, LOT 001; BLOCK 6312, LOT 001; BLOCK 6313, LOT 001; BLOCK 6314, LOT 001; AND BLOCK 6315, LOT 001 ALTOGETHER CONSISTING OF APPROXIMATELY 50 ACRES FOR A TERM OF TWENTY-FIVE (25) YEARS AND MAKING VARIOUS FINDINGS, INCLUDING CEQA FINDINGS AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, Chapter 56 of the San Francisco Administrative Code sets forth the procedure by which and request for a development agreement will be processed and approved in the City and County of San Francisco.

In 2008, Mercy Housing, now Sunnydale Development Co., LLC, ("Project Sponsor") was selected by the Mayor's Office of Housing and Community Development (hereinafter "MOHCD") (then, the Mayor's Office of Housing) and the Housing Authority of the City and County of San Francisco to work with the local Sunnydale and Velasco and surrounding Visitacion Valley communities to create a Master Plan for the site that would not only include reconstructed Housing Authority units, but additional affordable units along with market rate units, nelghborhood serving retail, community service, new parks and open space, and new streets and infrastructure ("The Sunnydale HOPE SF Master Plan

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Resolution No. 19789 November 17, 2016 Case No 20103050. E GPA PCT PCM <u>DEV</u> GEN Sunnydale HOPE SF Master Plan Project Approval of Development Agreement

Project" or "Project"). As a part of the HOPE SF selection process, the Project Sponsor was also selected to act as the Master Developer for the Project.

HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a twenty-year human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investment in education, economic mobility, health and safety.

The Sunnydale HOPE SF Master Plan project ("Project") includes demolishing all existing units, vacating portions of the right of way and building new streets that would better relate to the existing street grid. The Project would transform the six existing super blocks into about 34 new fine-grained blocks. The site is designed with a central "Hub" that would feature a series of parks, open spaces, a community center, space for retail, and other community-serving uses.

At completion, the Project would include up to 1,770 units, including Housing Authority replacement units (775 units), a mix of additional affordable units (a minimum of approximately 200 low-income units), and market rate units (up to 694 units). New buildings within Sunnydale would provide a consistent street wall with "eyes-on-the-street" active ground floor treatment. A variety of building types would be constructed throughout including individual townhomes, small apartment buildings and larger corridor apartment buildings. Approximately 1,437 parking spaces would be provided for the units largely below grade. Approximately 60,000 gross square feet of community serving uses, including retail, would also be constructed.

As the selected Master Developer, the Project Sponsor applied to the Planning Department to enter into a Development Agreement with the City under Administrative Code Chapter 56. The Planning Director accepted the application after it was deemed complete; published notice of acceptance in an official paper, and has made the application publicly available under Administrative Code Section 56.4(c).

The Office of Economic and Workforce Development ("OEWD"), in consultation with the Planning Director, has substantially negotiated a development agreement for the Project Site, a copy of which is attached as Exhibit A (the "Development Agreement").

As a City-sponsored project, this Development Agreement would not only provide certainty for the Master Developer and assure community benefits beyond what would otherwise be required, but would provide an overall framework for coordination among. City and non-City agencies, the Project Sponsor and other parties who will carry out the implementation of the Sunnydale HOPE SF Master Plan Project ("Project") over its 25-year term.

This Resolution approving Development Agreement is a companion to other legislative and other approvals relating to the Sunnydale HOPE SF Project, including General Plan Amendments, Planning Code Text Amendments, Planning Code Map Amendments, the approval of the Sunnydale Design Standards and Guidelines document, and Shadow Impact Findings pursuant to Planning Code section 295.

On July 9, 2015, the Planning Commission reviewed and considered the Final EIR/EIS for the Sunnydale HOPE SF Project and found the Final EIR/EIS was adequate, accurate and objective, reflected

Resolution No. 19789 November 17, 2016

Case No 20103059. E GPA PCT PCM <u>DEV</u> GEN Sunnydale HOPE SF Master Plan Project Approval of Development Agreement

the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR/EIS, and approved the Final EIR/EIS for the Project in compliance with CEQA, the CEQA Guidelines and Chapter 31.

On July 9, 2015, by Motion No. 19409, the Commission certified the Final Environmental Impact Report ("FEIR") as accurate, complete and in compliance with the California Environmental Quality Act ("CEQA"); and

On November 17, 2016, by Motion No. 19784, the Commission adopted findings in connection with its consideration of, among other things, the adoption of amendments to the General Plan and related zoning text and map amendments, under CEQA, the State CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code and made certain findings in connection therewith, which findings are hereby incorporated herein by this reference as if fully set forth; and

On November 17, 2016, by Motion No. 19785, The Commission adopted findings establishing the Project, on balance, consistent with the General Plan and Planning Code Section 101.1; and

NOW THEREFORE BE IT RESOLVED, that the Commission approves the Development Agreement, in substantially the form attached hereto as Exhibit A;

AND BE IT FURTHER RESOLVED, that the Commission finds that the application, public notice, Planning Commission hearing, and Planning Director reporting requirements regarding the Development Agreement negotiations contained in Administrative Code Chapter 56 required of the Planning Commission and the Planning Director have been substantially satisfied in light of regular meetings held for the last eight years, the multiple public informational hearings provided by the Planning Department staff at the Planning Commission, and the information contained in the Director's Report regarding Sunnydale HOPE SF Development Agreement negotiations;

AND BE IT FURTHER RESOLVED, that the Commission authorizes the Planning Director to take such actions and make such changes as deemed necessary and appropriate to implement this Commission's recommendation of approval and to incorporate recommendations or changes from the San Francisco Municipal Transportation Agency Board, , the San Francisco Public Utilities Commission, the San Francisco Recreation and Park Commission, and/or the Board of Supervisors, provided that such changes do not materially increase any obligations of the City or materially decrease any benefits to the City contained in the Development Agreement attached as Exhibit A;

I hereby certify that the foregoing Resolution was ADOPTED by the San Francisco Planning Commission on November 17, 2016.

Ionas P. Ionin

Commission Secretary

AYES: Richards, Hillis, Johnson, Koppel, Melgar, Moore

NOES: None

ABSENT: Fong

ADOPTED: November 17, 2016

SAN FRANCISCO PLANNING DEPARTMENT



SAN FRANCISCO PLANNING DEPARTMENT

July 9, 2015

Planning Commission Motion

HEARING DATE: JULY 9, 2015

Hearing Date: Case No .: Project Name: Zoning:

Block/Lot:

2010.0305E Sunnydale-Velasco HOPE SF Master Plan Project RM-1 (Residential, Mixed - Low Density) Use District 40-X Height and Bulk District 6310/001, 6311/001, 6312/001, 6313/001, 6314/001, and 6315/001 Project Sponsor: Sunnydale Development Co., LLC 1360 Mission Street, Suite 300 San Francisco, CA 94103 Kansai Uchida - (415) 575-9048 kansai.uchida@sfgov.org

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax 415.558.6409

Planning Information: 415.558.6377

Staff Contact:

ADOPTING FINDINGS RELATED TO THE CERTIFICATION OF A FINAL ENVIRONMENTAL IMPACT REPORT FOR A PROPOSED DEMOLITION OF THE EXISTING SUNNYDALE AND VELASCO PUBLIC HOUSING COMPLEXES AND CONSTRUCTION OF REPLACEMENT PUBLIC HOUSING UNITS, NEW HOUSING UNITS. INFRASTRUCTURE, OPEN SPACE, AND COMMUNITY AMENITIES.

The environmental document for this project is a joint Environmental Impact Report/Environmental Impact Statement (EIR/EIS) which satisfies both the California Environmental Quality Act and the National Environmental Policy Act.

MOVED, that the San Francisco Planning Commission (hereinafter "Commission") hereby CERTIFIES the Final Environmental Impact Report identified as Case No. 2010.0305E, Sunnydale-Velasco HOPE SF Master Plan Project (hereinafter "Project"), based upon the following findings:

- The City and County of San Francisco, acting through the Planning Department (hereinafter 1: "Department") fulfilled all procedural requirements of the California Environmental Quality Act (Cal. Pub. Res. Code Section 21000 et seq., hereinafter "CEQA"), the State CEQA Guidelines (Cal. Admin. Code Title 14, Section 15000 et seq., (hereinafter "CEQA Guidelines") and Chapter 31 of the San Francisco Administrative Code (hereinafter "Chapter 31").
 - A. The Department determined that an Environmental Impact Report (hereinafter "EIR") was required and provided public notice of that determination by publication in a newspaper of general circulation on December 19, 2012.
 - B. On December 19, 2014, the Department published the Draft Environmental Impact Report (hereinafter "DEIR") and provided public notice in a newspaper of general circulation of the availability of the DEIR for public review and comment and of the date and time of the Planning

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Commission public hearing on the DEIR; this notice was mailed to the Department's list of persons requesting such notice.

- C. Notices of availability of the DEIR and of the date and time of the public hearing were posted near the project site by Department staff on December 18, 2014.
- D. On December 17, 2014, copies of the DEIR were mailed or otherwise delivered to a list of persons requesting it, to those noted on the distribution list in the DEIR, to adjacent property owners, and to government agencies, the latter both directly and through the State Clearinghouse.
- E. Notice of Completion was filed with the State Secretary of Resources via the State Clearinghouse on December 19, 2014.
- 2. Two duly advertised public hearings on said DEIR were held. Planning Department staff held a duly advertised public hearing on January 20, 2015 in the community room at the Sunnydale housing complex, at which opportunity for public comment was given, and public comment was received on the DEIR. The Commission held a duly advertised public hearing on January 22, 2015 at which opportunity for public comment was given, and no public comment was received on the DEIR. The period for acceptance of written comments ended on February 17, 2015.
- 3. The Department prepared responses to comments on environmental issues received at the public hearing and in writing during the 60-day public review period for the DEIR, prepared revisions to the text of the DEIR in response to comments received or based on additional information that became available during the public review period, and corrected errors in the DEIR. This material was presented in a Draft Comments and Responses document, published on June 24, 2015, distributed to the Commission and all parties who commented on the DEIR, and made available to others upon request at the Department.
- 4. A Final Environmental Impact Report (hereinafter "FEIR") has been prepared by the Department, consisting of the DEIR, any consultations and comments received during the review process, any additional information that became available, and the Comments and Responses document all as required by law.
- 5. Project EIR files have been made available for review by the Commission and the public. These files are available for public review at the Department at 1650 Mission Street, Suite 400, and are part of the record before the Commission.
- 6. On July 9, 2015, the Commission reviewed and considered the FEIR and hereby does find that the contents of said report and the procedures through which the FEIR was prepared, publicized, and reviewed comply with the provisions of CEQA, the CEQA Guidelines, and Chapter 31 of the San Francisco Administrative Code.
- 7. The Planning Commission hereby does find that the FEIR concerning File No. 2010.0305E, Sunnydale-Velasco HOPE SF Master Plan Project, reflects the independent judgment and analysis of the City and County of San Francisco, is adequate, accurate and objective, and that the Comments

SAN FRANCISCO PLANNING DEPARTMENT

Motion No. 19409 Hearing Date: July 9, 2015 CASE NO. 2010.0305E Sunnydale-Velasco HOPE SF Master Plan Project

and Responses document contains no significant revisions to the DEIR, and hereby does CERTIFY THE COMPLETION of said FEIR in compliance with CEQA and the CEQA Guidelines.

- 8. The Commission, in certifying the completion of said FEIR, hereby does find that the project described in the EIR:
 - A. Will have no significant project-specific effect on the environment; and
 - B. Will have a significant cumulative effect on the environment in that it, in combination with past, present, and reasonably foreseeable future projects, would cause levels of service at intersections to deteriorate and would conflict with applicable congestion management programs as well as plans, ordinances, or policies establishing measures of effectiveness for the performance of the circulation system.
- The Planning Commission reviewed and considered the information contained in the FEIR prior to approving the Project.

I hereby certify that the foregoing Motion was ADOPTED by the Planning Commission at its regular meeting of July 9, 2015.

Jonas Ionin Commission Secretary

AYES: Wu, Fong, Antonini, Johnson, Moore. Richards NOES:

ABSENT: Hillis

ADOPTED: July 9, 2015



HOPE SF Initiative

What is the HOPE SF Initative?

- The collective impact initiative known as HOPE SF is the nation's first large-scale public housing transformation and reparations effort aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of residents. We value:
 - Resident voice and peer leadership;
 - Healing communities through trauma-informed systems;
 - Public system transformation;
 - Racial equity; and
 - Results through **data and innovation**.



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Sunnydale

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Potrero

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HOPE SF Initiative

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Community Snapshot by Site nearly 5,000 HOPE SF residents across four communities

	Aspect	Hunters View	Alice Griffith	Potrero	Sunnydale
	Residents (on-lease)	123 households 319 people Avg. Size 2.6	226 households 690 people Avg. Size 3.0	619 households 1,370 people Avg. Size 2.3-3.0	775 households 1,718 people Avg. Size 2.5
1120	Ethnic Breakdown	47% African-American 17% Asian 16% Pacific Islander 10% Latino 9% White	65% African-American 14% Latino 13% Pacific Islander 7% Asian 1% White	58% African-American 21% Latino 6% Asian 5% Pacific Islander 3% White	39% African-American 20% White 17% Latino 16% Asian 7% Pacific Islander
	Anchor Partners	John Stewart Co.; Bayview YMCA	McCormack Baron Salazar; Urban Strategies	Bridge Housing / Urban Services YMCA	Mercy Housing/ Related California/TURF/ VVSF/ Bayview YMCA
	Core Activities	Service Connection • Needs Assessment • Family Plans • Referrals and follow up • Concentrated work in employment, housing, health, education, public safety • Community Events • Resident Leadership	Service Connection • Needs Assessment • Family Plans • Referrals and follow up • Concentrated work in employment, housing, health, education, public safety • Community Events • Resident Leadership	<u>Community Building</u> • Gardening Programs • Healthy Living • Healthy Generations • Outreach for key services/programs <u>Early Services Connection</u> • Needs Assessments • Family plans • Concentrated work in employment, health, education, public safety	Community Building • Intentional outreach for Collaborative Services • Wellness Activities • Support groups Early Services Connection • Needs Assessments • Family plans • Concentrated work in employment, health, education, public safety



HOPE SF Principles

- 1. Ensure no loss of public housing (1:1)
- 2. Create an economically integrated community
- 3. Maximize the creation of new affordable housing
- 4. Involve residents at the highest levels



- of participation throughout the rebuilding process
- 5. Provide economic opportunities through the rebuilding process
- 6. Integrate the rebuilding process with neighborhood improvement plans
- 7. Create environmentally sustainable and accessible communities
- 8. Create a strong sense of community

HOPE SF Master Plan Approvals

- 1. Planning Code, Special Use District Ordinance
- 2. Zoning Map Code Amendment Ordinance
- 3. General Plan Amendment Ordinance
- 4. Development Agreement Ordinance
- 5. Housing Authority Contract Resolution

Actions taken by the Planning Commission:

- a. Certification of Final EIRs
- Adoption of Planning Code
 Section 295 Findings
- c. Adoption of CEQA Findings and Master General Plan 101.1 Findings



Sunnydale Master Plan



Potrero Central Park

HOPE SF Funding Plan

- The funding plan relies on multiple sources of funds, but primarily on the Housing Trust Fund and cross-subsidy from market rate parcel sales.
- The funding plan is phased over a long period and allows for continued affordable housing development at other sites around the City.
- Approval of City funding sources will undergo standard City annual approval processes on a phase-by-phase basis. The development timelines will be extended if there is not sufficient funding to achieve the current timelines.
 The DAs do not obligate the City financially, but outline the terms by which the projects will be implemented once funding is secured for each phase.















HOPE SF Potrero



Phasing/Timeline

Estimated Start Dates						
Phase 1	2016					
Phase 2	2018					
Phase 3	2020					
Phase 4	2022					
Phase 5A	2024					
Phase 5B/C	2025					

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HOPE SF Approvals Schedule

- Nov 17
 Planning Commission *unanimous approval*
- Nov 17 Rec and Park Commission *unanimous approval*
- Dec 6 MTA Board *unanimous approval*

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Dec 13

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Jan 11

Jan 24 + 31

- Dec 8 SF Housing Authority Commission *unanimous approval*
 - PUC Commission *unanimous approval*
 - Board of Supervisors Land Use Committee
 - Board of Supervisors Budget and Finance Committee

12

Full Board of Supervisors





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HOPE SF Sunnydale



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HOPE SF Sunnydale

Open Space Plan

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5 Community Garden

Plaza and Stage

Neighborhood Green

Community Pavilion

Gleneagles International Golf Course

Herz Playground and Coffman Poel

- Sunnydale Linear Open Space
- Mid-terrace Open Space
- 9 Overlook Open Space
- 10 McLaren Park
- Pedestrian Access to Carrizal Street
- 12 Optional Terraced Greenway

LEGEND

CENTRAL NEIGHBORHOOD OPEN SPACE EXISTING NEIGHBORHOOD PARK COMMUNITY OPEN SPACE ORCHARD INTERNAL RESIDENTIAL COURTYAND STORMWATER DEMONSTRATION LINEAR O.S. POCKET PARK









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BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

NOTICE OF PUBLIC HEARING

BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO LAND USE AND TRANSPORTATION COMMITTEE

NOTICE IS HEREBY GIVEN THAT the Land Use and Transportation Committee will hold a public hearing to consider the following proposals and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date: Monday, January 9, 2017

Time: 1:30 p.m.

Location: Legislative Chamber, Room 250, located at City Hall 1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject: Sunnydale HOPE SF Affordable Housing Development Project

File No. 161162. Ordinance amending the Planning Code to create the Sunnydale HOPE SF Special Use District to facilitate development of the Sunnydale HOPE SF project by modifying specific requirements related to permitted uses, dwelling unit density, building height and bulk standards, and parking and streetscape matters; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

File No. 161163. Ordinance amending the Planning Code by amending the Zoning Map Sheets SU-11 and HT-11 in connection with the Sunnydale HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

File No. 161309. Ordinance amending the General Plan in connection with the Sunnydale HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 340.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made part of the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, Friday, January 6, 2017.

Alisa ome

for Angela Calvillo Clerk of the Board

DATED: December 28, 2016 PUBLISHED/MALED/POSTED: December 30, 2016

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Alisa Somera CCSF BD OF SUPERVISORS (OFFICIAL NOTICES) 1 DR CARLTON B GOODLETT PL #244 SAN FRANCISCO, CA 94102

EXM# 2961366

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 EXM# 290136

 CALL PLANCISCO, CA 94102

 CALL PLANCISCO, CALL PLA

and generally bounded by McLaren Park to the north, Crocker Amazon Park to the west, Hahn Street to the east, and Velasco to the south; confirming the Development Agreement's compliance with, or waiving certain provisions of, Administrative Code, Chapters 14B, 29, and 56; approving the use of impact fees and exactions for improvements and other community benefits, as set forth in the Development Agreement, and waiving any conflicting fee provisions in Planning Code, Article 4; ratifying past actions taken in connection with the Development Agreement, authorizing further actions taken consistent with the Ordinance; making findings under the California Environmental Quality Act and making findings of conformity with the General Plan, and with the General Code, Section 101.1. In accordance with Adminis-trative Code, Section 67.7-1, persons who are unable to attend the hearings on these matters may submit witten comments to the City prior to the time the hearings bein. These comments will be made part of the official public record in these matters, and shall be brought to the attention of the members of the Committee. Witten comments should be addressed to Angela Calvillo, Clerk of the Board, City Hail, 1 Dr. Carlton B. Goodiet Place, Room 244, San Francisco, CA 94102. Information relating to these matters are available in the Office of the Clerk of the Board, Agenda information relating to these matters will be available for public review on Friday, Friday, January 6, 2017. - Angela Calvillo, Clerk of the Board.

located in Visitacion Valley



BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 544-5227

PROOF OF MAILING

Legislative File Nos. 161162, 161163, 161309

Description of Items: Land Use and Transportation - Public Hearing Notice - Sunnydale HOPE SF Affordable Development Project - January 9, 2017

I, <u>Brent Jalipa</u>, an employee of the City and County of San Francisco, mailed the above described document(s) by depositing the sealed items with the United States Postal Service (USPS) with the postage fully prepaid as follows:

Instructions: Upon completion, original must be filed in the above referenced file.

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