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Board of Supe	ervisors Meeting		Date
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	<b>/</b> :Linda Wong	Date_	March 30, 2017
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[Issuance of Bonds - California Municipal Finance Authority - Institute on Aging, a California Nonprofit Public Benefit Corporation - Not to Exceed \$45,000,000]

Resolution approving in accordance with Internal Revenue Code, Section 147(f), the issuance of revenue bonds by the California Municipal Finance Authority in an aggregate principal amount not to exceed \$45,000,000 to refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction, equipping, and furnishing of facilities owned and managed by Institute on Aging, a California nonprofit public benefit corporation, in connection with the provision of health care and other support services for low-income, frail older adults.

WHEREAS, The California Municipal Finance Authority (the "Authority") is authorized pursuant to the provisions of the Joint Exercise of Powers Act, comprising Articles 1, 2, 3 and 4 of Chapter 5 of Division 7 of Title 1 (commencing with Section 6500) of the Government Code of the State of California, and a Joint Exercise of Powers Agreement, dated as of January 1, 2004, among the Authority and certain local agencies, including the City, as amended from time to time (as so amended, the "Agreement"), to issue revenue bonds and other forms of indebtedness to assist nonprofit corporations to obtain tax-exempt financing for certain projects and purposes; and

WHEREAS, The City and County of San Francisco (the "City") is a member of the Authority; and

WHEREAS, Institute on Aging, a California nonprofit public benefit corporation (the "Borrower"), and an organization described in Internal Revenue Code Section 501(c)(3) ("Code"), has requested that the Authority issue revenue bonds, in one or more series, in an aggregate issue price not to exceed \$45,000,000 (the "Bonds") and loan the proceeds of the

Bonds to the Borrower (the "Loan") to: (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction, equipping and furnishing of facilities, including a clinic, meeting and office space and a parking garage, owned and operated by the Borrower, in connection with the provision of health care and other support services for low-income, frail older adults, and (ii) pay certain expenses incurred in connection with the issuance of the Bonds (collectively, the "Project"); and

WHEREAS, The Project, located at 3569-3575 Geary Boulevard, San Francisco, California 94118, is located within the territorial limits of the City; and

WHEREAS, The issuance of the Bonds shall be subject to the approval of and execution by the Authority of all financing documents relating thereto to which the Authority is a party; and

WHEREAS, Interest on the Bonds may qualify for tax exemption under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") only if the Bonds are approved by an "applicable elected representative" of the City in accordance with Section 147(f) of the Code; and

WHEREAS, The Board of Supervisors of the City (the "Board") is the elected legislative body of the City and is therefore an "applicable elected representative" required to approve the Bonds within the meaning of Code Section 147(f); and

WHEREAS, The Authority has requested the Board to approve the issuance of the Bonds by the Authority for the purposes of financing the Project in order to satisfy the public approval requirements of Code Section 147(f) and the requirements of Section 4 of the Agreement; and

WHEREAS, The Authority is also requesting that the Board approve the issuance of any refunding bonds hereafter issued by the Authority for the purpose of refinancing the

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Bonds which financed the Project (the "Refunding Bonds"), but only in such cases where federal tax laws would not require additional consideration or approval by the Board; and

WHEREAS, On March 6, 2017, the City caused a notice to appear in the San Francisco Chronicle, which is a newspaper of general circulation in the City, stating that a public hearing with respect to the issuance of the Bonds would be held by the Office of Public Finance on March 20, 2017; and

WHEREAS, The Office of Public Finance held the public hearing described above on March 20, 2017, and an opportunity was provided for persons to comment on the issuance and sale of the Bonds and the plan of financing of the Project, and the Office of Public Finance has forwarded any comments received by such date to this Board; and

WHEREAS, The Bonds will be limited obligations of the Authority, payable solely from and secured solely by amounts received from or on behalf of the Borrower, and will not constitute an indebtedness or obligation, or a pledge of the faith and credit of, the City or the Authority, and

WHEREAS, It is intended that this resolution shall constitute the approval of the issuance of the Bonds required by Code Section 147(f) and the approval of the Project required by Section 4 of the Agreement; and

WHEREAS, The Director of Public Finance (the "Director") recommends approval of the issuance of the Bonds pursuant to Chapter 43, Article 9, Section 5 of the Administrative Code; now, therefore, be it

RESOLVED, That this Board hereby finds and declares the above recitals are true and correct; and, be it

FURTHER RESOLVED, That this Board hereby approves the issuance of the Bonds by the Authority for the purpose of financing the Project; and, be it

 FURTHER RESOLVED, That it is the purpose and intent of this Board that this Resolution constitute approval of the issuance of the Bonds by the Authority and of the financing of the Project, as the applicable elected representative of the governmental unit having jurisdiction over the area in which the Project is located, for purposes of and in accordance with (a) Code Section 147(f) and (b) Section 4 of the Agreement; and, be it

FURTHER RESOLVED, That the approval by the City of the issuance of the Bonds by the Authority is neither an approval of the underlying credit of the Borrower or of the proposed Project nor an approval of the financial structure of the Bonds; and neither the City, nor any department thereof, shall have any responsibility or liability whatsoever with respect to the Bonds or the Project; and, be it

FURTHER RESOLVED, That the Bonds shall not constitute a debt or obligation in any respect of the City, and no resources of the City shall be available or pledged to the repayment of the Bonds, the payment of the principal, prepayment premium, if any, and interest on the Bonds shall be solely the responsibility of the Borrower; and, be it

FURTHER RESOLVED, That the adoption of this Resolution shall not obligate the City or any department of the City to (i) provide financing to the Borrower for the repayment of the Loan or to issue the Bonds for purposes of such financing; (ii) make any contribution or advance any funds to the Authority; or (iii) approve any application or request for, or take any other action in connection with, any environmental, General Plan, zoning or any other permit or other regulatory action sought in connection with the Project; and, be it

FURTHER RESOLVED, That the Controller and the Director and any other proper officers of the City are hereby authorized and directed to execute such other agreements, documents and certificates, and to perform such other acts as may be necessary or advisable to effect the purposes of this Resolution, and, be it

FURTHER RESOLVED, That this Resolution shall take effect immediately upon its adoption. APPROVED AS TO FORM: **DENNIS J. HERRERA** CITY ATTORNEY By: Mark D. Blake Deputy City Attorney n:\financ\as2017\1300182\01178735.docx 



### CITY AND COUNTY OF SAN FRANCISCO

#### OFFICE OF THE CONTROLLER

Ben Rosenfield Controller

Todd Rydstrom Deputy Controller

Nadia Sesay Director Office of Public Finance

March 20, 2017

Supervisor Sandra Lee Fewer City Hall, Room 244 City and County of San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place San Francisco CA 94102

## Dear Supervisor Fewer:

Thank you for agreeing to introduce the Board of Supervisors resolution approving, for the purposes of the Internal Revenue Code, the issuance of Insured Revenue Bonds (the "Bonds") by the California Municipal Finance Authority (the "Authority") on behalf of the Institute on Aging, a California nonprofit public benefit corporation (the "Borrower"), to finance and/or refinance facilities owned by the Borrower as summarized below. I respectfully request introduction of the resolution at the meeting of the Board of Supervisors on Tuesday, March 21, 2017.

Pursuant to the Tax Equity and Fiscal Responsibility Act (TEFRA), to facilitate the tax exemption of interest on the Bonds the City is required to conduct a public hearing and to approve the financing by the Authority. The Office of Public Finance held such hearing on Monday, March 20, 2017, notice of which was published in the *San Francisco Chronicle* on March 6, 2017. No comments were heard or received from the TEFRA public hearing. The action by the Board acknowledges that the hearing was duly held and that the financing is proceeding.

The Bonds will be issued in an aggregate principal amount not to exceed \$45 million. I have performed a limited due diligence review of information pertaining to the project and proposed financing that I have summarized below.

## The Borrower

Institute on Aging (IOA) works to enhance the quality of life for adults as they age by enabling them to maintain their health, well-being, independence and participation in the community. IOA offers a broad spectrum of services and support to help seniors maintain their independence as long it is safe to do so. In addition to providing home care and case management services, they operate San Francisco's Elder Abuse Prevention Program; The

Friendship Line, a free 24-hour suicide prevention "warm" line for seniors; adult day care centers for adults experiencing Alzheimer's and dementia; the Program of All-Inclusive Care for the Elderly (PACE), which provides medical care, physical therapy and enrichment activities for older adults; and CONNECT, a free community referral service for all things elder. IOA serves everyone without regard to ethnicity, religion, sexual identity, or social status, and is committed to representing, honoring, and enhancing the journeys of all aging adults, including those from different cultural backgrounds as well as seniors within the LGBT community. The Institute is located at 3575 Geary Boulevard in San Francisco and works with clients in San Francisco, Marin, San Mateo, Santa Clara, and the Peninsula.

#### The Project

The proceeds from the sale of the Bonds will be used to refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction, equipping and furnishing of facilities, including a clinic, meeting and office space and a parking garage, owned and operated by the Borrower, in connection with the provision of health care and other support services for low-income, frail older adults (the "Project").

## **Financing Information**

Assuming all required approvals are obtained, the Authority expects to issue the Bonds in an amount not to exceed \$45 million. Bond Counsel on the transaction is Orrick, Herrington, and Sutcliffe LLP.

## **Public Approval Process**

The City and County of San Francisco is a participating member of the Authority, a joint powers authority. The Authority is authorized to issue bonds, notes, certificates of participation, or other forms of indebtedness, including refunding previously issued debt. As noted above, federal tax law requires that the governing body of the jurisdiction in which the project is located approve the financing and the project after providing the opportunity for a duly-noticed public hearing before the Bonds may be issued on a tax-exempt basis.

Your assistance with this matter is greatly appreciated. Please contact me at (415) 554-4862, if you any questions or require additional information. Thank you.

Sincerely,

Vishal Trivedi Bond Analyst

## **DECLARATION OF PUBLICATION OF**

SAN FRANCISCO CHRONICLE

CTITY and County of San Francisco
NOTICE OF PUBLIC HEARING pursuant
to Section 147(f) of the internal
revenue code of 1986, as amended,
for the FINANCING of certain
facilities from the sale of tax-exempt
obligations
NOTICE IS HEREBY GWEN that on
Monday, March 20, 2017, a public
hearing required by Section 147(f) of
the Internal Revenue Code of 1986, as
amended (the "Code"), will be held
with respect to the proposed issuance
by the California Municipal Finance
Authority (the "Authority") of its
Insured Revenue Bonds (Institute on
Aging Project) (the "Bonds") in one
or more series in an aggregate issue
price not to exceed 455,000,000. The
Bonds will be issued for the benefit of
Institute on Aging, a nonprofit public
benefit corporation duly organized
and validly existing under the laws
of the State of California (the "Borrower") and exempt from tax under
Section 501 (3) of the Internal Revenue Code of 1986 as amended (the
"Code"). Bond proceeds will be used
to refinance all or a portion of certain
outstanding debt obligations that
originally financed and refinanced the
acquisition, construction, equipping
and furnishing of facilities, including a
parking garage, owned and operated
by the Borrower, in connection with
the provision of health care and other
support services for low-income, frail
older adults (the "Project"). The Project
is located in the City and County
of San Francisco, CA 94188.

The hearing will commence at 10:30
a.m. on March 20, 2017, or as soon

of San Francisco, at 3569-3575 Geary Boulevard, San Francisco, CA 94138.

The hearing will commence at 10:30 a.m. on March 20, 2017, or as soon thereafter as the matter can be heard, and will be held at City and County of San Francisco, Controller's Office of Public Finance, Room 336, 1 Dr. Carloon B. Goodlett Place, San Francisco, California 94102, at which time any person may be heard.

The Bonds are payable solely from certain revenues duly pledged therefor and generally representing amounts paid by the Borrower. Neither the full faith and credit nor the taxing power, if any, of the City and County of San Francisco (the "City"), the Authority and its members, the State of California (the "State") or any other political corporation, subdivision or agency of the State is pledged to the payment of the principal of, premium, if any, or interest on the Bonds, nor shall the City, the Authority and its members, the State is pledged to the payment of the principal of, premium, if any, or interest on the Bonds, nor shall the City, the Authority and its members, the State be liable or obligated to pay the principal of, premium, if any, or interest on the Bonds.

The public hearing is being conducted to comply with the public approval requirements of Section 147(f) of the Code.

Those wishing to comment on the proposed financing of the Project may appear in public fearing in the Controller's Director of Public Finance, 1 Dr. Carton B. Goodlet Place, Room 336, on Francisco, California 94102, at opping to the Board of Supervisors for their will lonward any comments received to the Board of Supervisors for their

will forward any comments received to the Board of Supervisors for their consideration and the Board of Supervisors will consider the information obtained at the public hearing and take appropriate action that it may deem warranted.

DATED this 6th day of March, 2017.

#### DIANE FITZGIBBON

#### declares that:

The annexed advertisement has been regularly published

#### SAN FRANCISCO CHRONICLE

which is and was at all times herein mentioned established as newspaper of general circulation in the City and County of San Francisco, State of California, as that term is defined by Section 6000 of the Government Code.

SAN FRANCISCO CHRONICLE
(Name of Newspaper)
901 Mission Street
San Francisco, CA 94103
From 3/6/17
T <sub>2</sub> 3/. ( 2
Namely, on $3/(6/7)$
(Dates of Publication)
I declare under penalty of perjury that the foregoing is true and correct.  Executed on
at San Francisco, California.

DIANE FITZGIBBON

Print Form

For Clerk's Use Only:

# **Introduction Form**

RECEIVED
BOARD OF SUPERVISORS
SAN FRA HOISOO

By a Member of the Board of Supervisors or the Mayor

II 1 1 1 1 1 1 1 C. Haming item for inter-decision (relact order and).	2917 MAR 21	Time stamp or meeting date
I hereby submit the following item for introduction (select only one):	14 V	
1. For reference to Committee. (An Ordinance, Resolution, Motion, or Characteristics)	arter Amendme	
2. Request for next printed agenda Without Reference to Committee.	\$ 7 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$	
☐ 3. Request for hearing on a subject matter at Committee.		
4. Request for letter beginning "Supervisor		inquires"
5. City Attorney request.		
6. Call File No. from Committee.		
7. Budget Analyst request (attach written motion).		
8. Substitute Legislation File No.		
9. Reactivate File No.		
10. Question(s) submitted for Mayoral Appearance before the BOS on		
Please check the appropriate boxes. The proposed legislation should be forwarde  Small Business Commission  Planning Commission  Building Inspect	Ethics Comm	ission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use		
Sponsor(s):		
Supervisor Fewer		
Subject:		•
Resolution approving in accordance with Internal Revenue Code Section 147(f) th California Municipal Finance Authority in an aggregate principal amount not to ex or a portion of certain outstanding debt obligations that originally financed and ref construction, equipping and furnishing of facilities owned and managed by Institut public benefit corporation, in connection with the provision of health care and other frail older adults.	sceed \$45,000,0 inanced the acc te on Aging, a 0	000 to refinance all uisition, California nonprofit
The text is listed below or attached:		
See attached.		
Signature of Sponsoring Supervisor:	n be	Fure