File No	Soard Item No		
C	COMMITTEE/BOAF	RD OF SUF	PERVISORS
	AGENDA PACKI		
Committee:	Budget & Finance Comm	nittee	<b>Date</b> <u>May</u> <u>∥</u> 2017
Board of Su	pervisors Meeting		Date
Cmte Boar	d Motion		
	Resolution Ordinance Legislative Digest		
	Budget and Legislative Youth Commission Rep Introduction Form	oort	
	Department/Agency Co MOU Grant Information Form		l/or Report
	Grant Budget Subcontract Budget Contract/Agreement		
	Form 126 – Ethics Com Award Letter Application		
OTHER	Public Correspondence (Use back side if additi		needed)
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Completed	by: Linda Wong	Date	May 5, 2017
-	by: Linda Wong	Date	

# AMENDED IN COMMITTE. 5/11/17 ORDINANCE NO.

FILE NO. 170538

[Administrative Code - Increasing the Minimum Compensation Hourly Rate]

Ordinance amending the Administrative Code to increase the minimum hourly compensation rate for employees of City contractors other than nonprofit corporations or public entities to \$15.86 per hour on July 1, 2017, \$16.86 per hour on July 1, 2018, and followed thereafter by annual cost-of-living increases; and to require that City contractors pay the minimum hourly compensation rate to employees who perform any work funded under an applicable contract with the City.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Administrative Code is hereby amended by revising Sections 12P.2, 12P.3, and 12P.4 to read as follows:

### SEC 12P.2. DEFINITIONS.

As used in this Chapter the following capitalized terms shall have the following meanings:

(i) "Covered Employee" shall mean:

- (1) An Employee of a Contractor who, during the applicable Pay Period, performs, at least four (4) hours per week during the Pay Period, of any work funded (in whole or in part) under the applicable Contract or on the project funded under the applicable Contract:
  - (A) Within the geographic boundaries of the City;
- (B) On real property owned or controlled by the City, but outside the geographic boundaries of the City; or
- (C) Elsewhere in the United States, but only if such related work performed elsewhere within the United States consists of at least ten (10) hours per each work week during the Pay Period in question.
- (2) Notwithstanding the provisions of subsection (i)(1), for every Contract and Contract Amendment entered into on or after the Effective Date of the Amendment the term "Covered Employee" shall include an Employee of a Contractor who works elsewhere in the United States and who, during the applicable Pay Period, performs at least four (4) hours per week of any work funded (in whole or in part) under the applicable Contract or to on the project funded under the applicable Contractor.
- (3) Employees of the In-Home Supportive Services Public Authority shall be covered employees as designated in Section 70.11 of this Code.
- (4) Notwithstanding the foregoing, the term "Covered Employee" shall exclude the following Employees of a Contractor that is a Nonprofit Corporation:
- (A) Any Employee who is under the age of eighteen (18) and is claimed as a dependent for federal income tax purposes and is employed as an after-school or summer Employee; or employed as a trainee in a bona fide training program consistent with Federal law, which training program enables the Employee to advance into a permanent position; provided, however, these exemptions only apply when the Employee does not replace, displace or lower the wage or benefits of any existing position or Employee; and,

- (B) Any disabled Employee of a Contractor, which disabled Employee: is covered by a current sub-minimum wage certificate issued to the Contractor by the U.S. Department of Labor; or would be covered by such a certificate but for the fact that the Contractor is paying a wage equal to or higher than the minimum wage.
- Effective Date of the Amendment, the term "Covered Employee" shall include an Employee of a Contractor who also participates in the CalWorks Program, or any similar successor program, who during the applicable Pay Period performs any welfare-to-work activities considered "employment" under the Fair Labor Standards Act (29 U.S.C. §§ 201 et. seq.) and any applicable United States Department of Labor regulations or guideline, funded (in whole or in part) under the applicable Contract or on the project funded under the applicable Contract; provided, however, that the hourly rate of payment for these Covered Employees shall be set by the Executive Director of the Department of Human Services at the maximum rate that is in conformance with CalWorks eligibility criteria so that these Covered Employees maintain CalWorks eligibility. Prior to June 1 of each year, the Executive Director shall provide such rate to the Office of Labor Standards Enforcement for publication. This amount shall be adjusted yearly, as necessary, to reflect any changes in federal or state law governing CalWorks eligibility.

(r)—"Projected shortfall" shall mean that the Joint Report prepared by the Mayor, the Board's Budget Analyst, and the Controller pursuant to Section 3.6 of this Code has projected a shortfall for the upcoming fiscal year of 1% or more of total General fund uses.

### SEC 12P.3. MINIMUM COMPENSATION COMPONENTS.

(a) Minimum Compensation shall consist of each of the following:

hourly gross compensation in the amount of ten dollars and seventy seven cents (\$10.77). It shall be the policy of the City to endeavor to maintain the hourly gross compensation for Contracts with Nonprofit Corporations and public entities equal to the rate that applies to for profit Contractors. As such, this ten dollars and seventy seven cent (\$10.77) rate shall increase by an amount corresponding to the prior year's increase, if any, in the CPI. These CPI adjustments shall be made on January 1, 2008 and every January 1 thereafter. Notwithstanding the provisions of this Subsection, when the Joint Report shows a projected shortfall, there shall be no automatic CPI increase in hourly gross compensation for Nonprofit Corporations and public entities as otherwise provided in this Subsection and the Mayor and the Board of Supervisors shall follow the procedures set forth in Subsections (C)(ii) and (iii) shall be the Minimum Wage, as set forth in Administrative Code Section 12R.4, as may be amended from time to time.

(ii) YEARS WITH PROJECTED BUDGET SHORTFALL. When submitting the annual proposed budget to the Board of Supervisors for any upcoming fiscal year in which there is a projected shortfall, the Mayor shall transmit a written report to the Clerk and to each member of the Board of Supervisors stating whether the proposed budget contains funding to pay all of the costs of the projected CPI increase for Nonprofit Corporations and public entities for the upcoming fiscal year, as well as for any prior fiscal years for which the Agency has granted a waiver. If the proposed budget does not contain sufficient funding for all of such costs, the report shall state the extent to which any portion of the CPI increase has been funded in the proposed budget and, in addition, shall set forth the basis for the Mayor's determination that no alternative funding sources or prudent reductions in City expenses were available to enable the City to pay the additional costs of the CPI increase for the upcoming fiscal year, and for any prior fiscal years for which the Agency has granted a waiver, without jeopardizing City operations.

(iii) When the Mayer has transmitted a report to the members of the Board providing notice that the proposed budget does not contain sufficient funding to pay the additional costs of the CPI increase for the upcoming fiscal year for Nonprofit Corporations and public entities and for any prior fiscal years for which the Agency has granted a waiver, the Budget and Finance Committee of the Board (or any successor committee as determined by the President of the Board) shall hold a hearing before adoption of the budget to consider the report and whether there are alternative funding sources or prudent reductions in City expenses available to enable the City to pay the additional costs of the CPI increase for the upcoming fiscal year, and for any prior fiscal year for which the Agency has granted a waiver, without jeopardizing City operations. The Board may amend the budget to provide full or partial funding for the CPI increase(s).

entities for the upcoming calendar year following the adoption of the budget shall be the rate required in the current calendar year, plus the amount of any CPI increase provided for in the budget. This rate shall apply notwithstanding the failure of the Mayor to make the report or the Board to conduct the hearing required by Subsection (C)(ii) and (iii). The Agency shall provide notice of the amount of hourly gross compensation for Nonprofit Corporations and public entities on the Agency's website. Except for those years in which the budget has sufficient funds to bring the rate for Nonprofit Corporations and public entities into parity with rate for for-profits, the Agency shall grant a blanket waiver applicable to all contracts with Nonprofit Corporations and public entities, which waiver shall authorize payment under such contract of hourly gross compensation that reflects either no CPI increase or only such increase as is covered by the budget. The Controller's Office shall provide notice to all City departments of the hourly gross compensation for Nonprofit Corporations and public entities as determined by the Agency.

Subsection (a)(1)(C)(i), the hourly gross compensation for Nonprofit Corporations and public entities shall be adjusted in any year in which there is no projected budget shortfall by an amount corresponding to the prior year's increase, if any, in the CPI. When submitting the annual proposed budget to the Board of Supervisors for any upcoming fiscal year in which there is no projected shortfall but there is disparity between the rate for for-profit entities and for Nonprofit Corporations and public entities, the Mayor shall transmit a written report to the Clerk and to each member of the Board of Supervisors stating whether the proposed budget contains sufficient funding to bring the hourly gross compensation for Nonprofit Corporations and public entities into parity with the amount applicable to for-profit entities under Section (a)(1)(B).

providing notice that the proposed budget does not contain sufficient funding to bring the hourly gross compensation for Nonprofit Corporations and public entities into parity with the amount applicable to for-profit entities, the Budget and Finance Committee of the Board (or any successor committee as determined by the President of the Board) shall hold a hearing before adoption of the budget to consider the report. The Board may amend the budget to provide full or partial funding toward such parity. If additional funds are provided in the budget to obtain such parity or to bring Nonprofit Corporation and public entities closer to such parity, the hourly gross compensation for such entities shall increase to the extent provided in the budget and the Agency shall provide notice of the amount of hourly gross compensation on the Agency's website.

(CB) For Contracts and Contract Amendments covered by Section 12P.4 of this Chapter 12P, hourly gross compensation shall be as follows:

(i) Beginning on July 1, 2017, an hourly gross compensation of \$14.39.

-	(ii) Beginning on January 1, 2018, an hourly gross compensation of
<i>\$15.86.</i>	
-	(iii) Beginning on July 1, 2018, an hourly gross compensation of \$16.86.
	(iv) In order to prevent inflation from eroding the value of this rate, on
July 1, 2	2019, the hourly gross compensation rate shall increase by an amount corresponding to the
prior ye	ear's increase, if any, in the Consumer Price Index. Annually thereafter on July 1, the hourly
gross co	ompensation in effect for the prior calendar year shall increase by an amount corresponding to
any pri	or year's increase in the Consumer Price Index.

- (a)(1) of this Section <u>12P.3</u>) in an hourly amount that, on an annualized basis for a full-time employee, equals twelve <u>(12)</u> days per year. Such time off shall vest with the Covered Employee at the end of the applicable Pay Period and may be used, for sick leave, vacation or personal necessity. Notwithstanding the foregoing, if a Contractor reasonably determines, in good faith, that the Contractor cannot comply with this requirement for compensated time off, the Contractor shall provide the Covered Employee with a cash equivalent of such compensated time off.
- (3) Uncompensated time off in an hourly amount that, on an annualized basis for a full-time employee, equals ten (10) days per year. Such time off shall vest with the Covered Employee at the end of the applicable Pay Period and may be used, at the option of the Covered Employee, for sick leave for the illness of the Covered Employee or such Covered Employee's spouse, domestic partner, child, parent, sibling, grandparent or grandchild.
- (b) By <u>December March</u> 1 of each year, the Agency shall make available at its office and on its website the hourly rates required by this Section <u>12P.3</u>.

- (c) When preparing proposed budgets and requests for supplemental appropriations for contract services, City departments that regularly enter into agreements for the provision of services by nN onprofit eC or porations shall transmit with their proposal a written confirmation that the department has considered in its calculations the costs that the nN onprofit eC or porations calculate that they will incur in complying with the Minimum Compensation Ordinance.
- (d) Subject to the budgetary and fiscal provisions of the Charter, it shall be the policy of the City to ensure sufficient funding to prevent a reduction in the services to the community provided by Nonprofit Corporations and public entities.

### SEC. 12P.4. SAN FRANCISCO INTERNATIONAL AIRPORT.

The requirements of this Chapter <u>12P</u> shall apply to a written agreement (including, without limitation, any lease, concession, franchise or easement agreement) for the exclusive use of real property that is owned by the City or of which the City has exclusive use, if such property is under the jurisdiction of the San Francisco Airport Commission and the term of the agreement exceeds twenty-nine (29) days in any calendar year, whether by single or cumulative instruments. If cumulative instruments cause the term of the agreement to exceed twenty-nine (29) days, the agreement in question shall be subject to this Article only on and after the effective date of the instrument which causes the term to exceed twenty-nine (29) days. The requirements of this Chapter shall also apply to (i) any sublease or other agreement allowing other parties the exclusive right to occupy or use all or any portion of the property covered by the agreement and (ii) any agreement between a tenant or subtenant and any other person or entity to perform services on the airport property. Contractors who have agreements covered by this Section shall comply with the requirements of this Chapter insofar as they have "Covered Employees." For purposes of this Section, "Covered Employee" shall

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24 25 mean an employee who provides at least ten (10) hours of performs any work on the property that is the subject of the agreement in a two-week Pay Period, adjusted proportionately if the Pay Period is other than two (2) weeks. Notwithstanding the provisions of this Section, all exemptions and waivers from the requirements of this Chapter that apply to Contracts shall also apply to agreements for the use of airport property described in this Section, except that the exemption in Section 12P.2(e)(16) does not apply to agreements for the use of real property owned by the City or of which the City has exclusive use if the property is under the jurisdiction of the San Francisco Airport Commission. Except as otherwise specifically provided, all requirements of this Chapter, and the monitoring and enforcement mechanisms provided in this Chapter, shall apply to agreements covered by this Section.

Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 4. If any section, subsection, sentence, clause, phrase, or word of this Chapter 12P. or any application thereof to any person or circumstance, is held to be invalid or

unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the Article. The Board of Supervisors hereby declares that it would have passed this Article and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this Article or application thereof would be subsequently declared invalid or unconstitutional.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

JOSHUA WHITE Deputy City Attorney

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### AMENDED IN COMMITTEE 5/11/17

FILE NO. 170538

### LEGISLATIVE DIGEST

[Administrative Code - Increasing the Minimum Compensation Hourly Rate]

Ordinance amending the Administrative Code to increase the minimum hourly compensation rate for employees of City contractors to \$15.86 per hour on July 1, 2017, \$16.86 per hour on July 1, 2018, and followed thereafter by annual cost-of-living increases; and to require that City contractors pay the minimum hourly compensation rate to employees who perform any work funded under an applicable contract with the City.

### **Existing Law**

The Minimum Compensation Ordinance ("MCO") generally requires City contractors to provide their covered employees with no less than the MCO hourly compensation rate. The MCO covers most City service contractors, as well as those who hold leases or perform work at San Francisco International Airport.

For contracts and contract amendments with parties other than Nonprofit Corporations or public entities, the MCO hourly gross compensation is currently is \$13.64 per hour.

On July 1, 2017, the minimum wage will increase to \$14 per hour. That hourly rate will apply to City contractors, except for those who hold leases or perform work at San Francisco International Airport.

From 2004 through 2015, the MCO hourly compensation rate has been, on average, \$1.86 per hour higher than the minimum wage.

To be a "Covered Employee" under the MCO, the employee of a contractor must generally perform at least four hours per week during a pay period on work funded by the contract with the City within the geographic boundaries of the City or on City-owned or controlled property, or ten hours per week if the work is performed elsewhere in the United States and not on City-owned or controlled property.

### Amendments to Current Law

For contracts and contract amendments, hourly gross compensation would be as follows:

- Beginning on July 1, 2017, an hourly gross compensation of \$15.86.
- Beginning on July 1, 2018, an hourly gross compensation of \$16.86.
- Beginning on July 1, 2019, the hourly gross compensation rate would increase by the prior year's increase, if any, in the Consumer Price Index.

## AMENDED IN COMMITTEE 5/11/17

FILE NO. 170538

The new rates would apply to employees of Nonprofit Corporations and public entities as well as employees of for-profit companies, regardless of whether there is a projected shortfall in the General Fund.

This ordinance would expand the definition of "Covered Employee" such that an employee would be "covered" by the MCO if he or she performed any work funded by a contract with the City during a pay period.

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