File No.	170442	Committee Item No.	3
		Board Item No.	

# **COMMITTEE/BOARD OF SUPERVISORS**

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	lic Safety & Neighborhood Service		Date: Date:	June 28, 2017
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Prepared by: Prepared by:	John Carroll	Date:	June	23, 2017

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[Public Works Code - Requirements for Surface-Mounted Facility Site Permits]

Ordinance amending the Public Works Code to modify the exceptions to the Surface-Mounted Facility Site Permit requirement; to allow a permittee to choose to pay an "inlieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "inlieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirements that a permittee install landscaping or pay an "inlieu" fee and maintain the required landscaping; to repeal the requirement that an applicant for a Surface-Mounted Facility Site Permit make reasonable efforts to locate the facility on private property before submitting an application; and to amend the requirement that a permittee maintain any required street tree.

Unchanged Code text and uncodified text are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in strikethrough italics Times New Roman font.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in strikethrough Arial font.
Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Public Works Code is hereby amended by revising Article 27, Sections 2700, 2710, 2711, 2712, 2713, 2722, 2726, and 2727, to read as follows:

#### SEC. 2700. SURFACE-MOUNTED FACILITY SITE PERMIT.

(a) **Surface-Mounted Facility Site Permit Required**. It shall be unlawful for any Person to construct or install a Surface-Mounted Facility in any Public Right-of-Ways that are

NOTE:

under the jurisdiction of the Department without first obtaining from the Department a Surface-Mounted Facility Site Permit under this Article 27 authorizing such construction or installation.

- (b) **Minimum Permit Requirements**. The Department shall require an Applicant for a Surface-Mounted Facility Site Permit to demonstrate to the satisfaction of the Department that:
- (1) The City has granted Applicant the authority to construct, install, and maintain the proposed Surface-Mounted Facility in the Public Right-of-Ways; and
- (2) The Director has approved the proposed location for the Surface-Mounted Facility pursuant to the requirements of this Article 27.
- (c) **Permit Conditions**. The Department may include in a Permit such Conditions, in addition to those already set forth in this Article 27 and other Applicable Law, as may be required to govern the construction, installation, removal, or maintenance of Surface-Mounted Facilities in the Public Right-of-Ways, and to protect and benefit the public health, safety, welfare, and convenience.
- (d) **Authority Granted**. A Permit shall authorize the Permittee to perform any excavation that is required to install the Surface-Mounted Facility in the Public Right-of-Ways.
- (e) **Exceptions to Permit Requirement**. The requirements of this Article 27 shall not apply to the following:
- (1) The replacement of an existing Surface-Mounted Facility at the same location, provided the replacement Surface-Mounted Facility would be installed on the existing foundation and would <u>not be substantially larger in height or volume be the same size or smaller</u> than the existing Surface-Mounted Facility.
- (2) The installation of any equipment in the Public Right-of-Ways pursuant to an encroachment permit issued by the Department pursuant to Article 15 of the Public Works Code.

(f) Other Provisions Inapplicable. This Article shall govern all actions taken by the City with respect to the approval or denial of an Application for a Surface-Mounted Facility Site Permit under this Article 27. The requirements of *San Francisco* Business and Tax *Regulations* Code Sections 5, 6, and 26(a) shall not apply to this Article 27 to the extent those provisions are in conflict with the provisions of this Article 27.

#### SEC. 2710. STREET TREE LANDSCAPING.

#### (a) Required for Permit.

trees and landscaping in order to minimize any negative effects on the Aesthetic Character of the streetscape resulting from Permittee's construction, installation and maintenance of the permitted Surface-Mounted Facility. The Department shall determine the number of required street trees and the total area of the landscaped area. Generally, the Department shall require the installation of at least one street tree and sidewalk landscaping of approximately-100 square feet with each permitted Surface Mounted Facility.

#### (b) "In-Lieu" Fee.

(2)(1) In any instance in which the Department cannot require the Permittee to install either an appropriate street trees or landscaping in the vicinity of the permitted Surface-Mounted Facility, including on the basis of inadequate sidewalk width, interference with utilities, or other reasons regarding the public health, safety, or welfare, the Department shall instead require the Permittee to pay make an "in-lieu" fee. payment into the Department's "Adopt-A-Tree" fund. This payment shall be in the amount specified in Public Works Code Sections 802(h) and 807(f) for the installation of one street tree in addition to a payment of \$7,500 for sidewalk landscaping, and shall be payable prior to the Department's issuance of the Permit. These on-lieu fees

may be adjusted to reflect changes in the relevant Consumer Price Index, subject to the requirements of Section 2729(e).

- (2) An Applicant may elect to pay the "in-lieu" fees described in subsection (b)(1) instead of installing any required street tree. The Applicant shall notify the Department of its election in the Notice of Intent required under Section 2712 of this Article 27.
- (3) The "in-lieu" fee required by this subsection (b) shall be in the amount specified in Public Works Code Sections 802(h) and 807(f) for the installation of one street and shall be paid into the "Public Works Adopt-A-Tree Fund" established under Administrative Code Section 10.100-227.
- (bc) Care and Maintenance of Street Trees and Landscaping. The Permittee shall be responsible for the care and maintenance of any street trees and landscaping required to be installed in the Public Right-of-Ways under this Section shall be in accordance with the terms and conditions of. In this regard, the Permittee shall assume the duty of a "property owner" Article 16 of the as set forth in Public Works Code, Section 800, et seg. Section 805(a).
- (ed) No Separate Permit Required. Where required, the installation of a The street tree and landscaping requirements set forth subsection (a) above—shall be incorporated into the Surface—Mounted Facility Site Permit issued by the Department under this Article 27. No separate permit will be required under Section 810B of the Public Works Code.

#### SEC. 2711. MURALS.

(a) Required for Permit. Any Person or group of Persons may propose to the Department and the Permittee that the permitted Surface-Mounted Facility be used for a mural that is appropriate for the location. The Department shall require every Permittee to work with any Person or group of Persons selected by the San Francisco Arts Commission in consultation with the Department and the Permittee to facilitate the installation of the mural at

Permittee's sole expense and at no cost to the City. No mural shall be allowed unless it is approved by the San Francisco Arts Commission. No mural may contain any product advertising of any kind. The Department may establish by order or regulation the process for placing a mural on a permitted Surface-Mounted Facility.

(b) **Maintenance**. The Permittee shall at Permittee's expense work with the Person or Persons that installed the mural to ensure that the mural is properly maintained. The requirements of this subsection (b) shall be in addition to Permittee's responsibilities under this Article 27 to maintain any permitted Surface-Mounted Facilities and remove any Graffiti from its permitted Surface-Mounted Facilities.

#### (c) "In-Lieu" Fee.

- (1) An Applicant may elect to pay an "in-lieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility. The Applicant shall notify the Department of its election in the Notice of Intent required under Section 2712 of this Article 27.
- (2) The "in-lieu" fee required by this subsection (c) shall be in the amount of \$500 and shall be paid into the "Public Works Excavation Fund" established under Administrative Code section 10.100-230. The in-lieu fee may be adjusted to reflect changes in the relevant Consumer Price Index, subject to the requirements of Section 2729(e) of this Article 27.

#### SEC. 2712. NOTICE OF INTENT TO SUBMIT APPLICATION.

(a) **Submission to the Department**. As part of the Pre-Application Approval Process, within <code>1 one</code> day after the Preferred Location List has been reviewed and approved by all applicable City departments, the Applicant may submit a Notice of Intent to the Department for its review. An Applicant may request additional time to submit a Notice of Intent.

- (b) **Form and Contents**. The Notice of Intent shall be in the form approved by the Department by order or regulation, but at a minimum shall contain the information required in Section  $2713(c)(1)-\frac{(9)(11)}{2}$ .
- (c) **Department Approval**. If the Department determines that a Notice of Intent is complete, the Department will approve the Notice of Intent and authorize the Applicant to post and mail the Notice of Intent as required in Section 2713.
- (d) **Completion Requirements**. The Notice of Intent shall not be complete unless the Department determines that the Applicant has complied with the following requirements:
- (1) The Applicant has satisfactorily conducted the community meeting required in Section 2705.
- (2) The Applicant has submitted to the Department plans showing all of the sizes and shapes of the cabinets proposed to be used for its Surface-Mounted Facilities, including the dimensions of any ancillary equipment. For Applicants that conduct business in jurisdictions other than San Francisco, the Applicant shall certify that the cabinets proposed for San Francisco are no larger than the smallest used in any other jurisdiction for similar services.
- (3) If the Applicant is seeking approval of a larger cabinet on an existing Surface-Mounted Facility site, the Applicant has sufficiently demonstrated to the Department the reasons the larger cabinet is necessary.
- (4)— The Applicant has surveyed the vicinity of the Preferred Locations for its

  Surface-Mounted Facility to identify locations outside of the Public Right of Ways (including Cityowned property) that may be appropriate for the installation of the Surface-Mounted Facility and the

  Applicant has made reasonable efforts to determine whether the owners of any and all suitable

  properties would be willing to allow the Applicant to use their property for Applicant's proposed

  Surface-Mounted Facility. For purposes of this subsection, the term "reasonable efforts" includes

offering the owners of any suitable property market rate compensation for the use of the property for the Applicant's Surface Mounted Facility. The Department shall by order or regulation establish guidelines defining "reasonable efforts" and "market rate compensation."

thereof) underground where such underground placement is technologically or economically feasible. An Applicant may satisfy the requirement contained in this subsection  $(\underline{d})(\underline{4})$  by demonstrating to the satisfaction of the Director that it is not technologically or economically feasible for the Applicant to place the Surface-Mounted Facility (or parts thereof) underground. At a minimum, the Applicant shall demonstrate to the Director that it conducted a thorough search for adequate underground technology and provide a report from a licensed engineer certifying the information.

the entire Surface-Mounted Facility, the Applicant has agreed: (A) to underground part of the Surface-Mounted Facility; (B) to limit the height and footprint of the Surface-Mounted Facility to the maximum extent feasible; (C) either to use stainless steel or to paint the Surface-Mounted Facility the color used for City structures in the vicinity, unless otherwise specified by the Department, and added a Graffiti-proof coating; (D) to screen the Surface Mounted Facility by landscaping the Public Right of Ways in the area around the Surface Mounted Facility or camouflaging or camouflage the Surface-Mounted Facility where requested by any City department; and (E) to comply with any Conditions imposed by any City department that reviewed the Applicant's Preferred Location List.

(7)(6) The Applicant has explored reasonable opportunities to co-locate the Surface-Mounted Facility with any other Surface-Mounted Facility installed or to be installed in the Public Right-of-Ways by other entities including City departments.

(8)(7) The Applicant has explored reasonable opportunities for its Surface-Mounted Facility to serve a dual function such as a bench or other amenity. The Department shall have the authority to require that a Surface-Mounted Facility serve a dual function, where the Department determines that such dual function is technologically and economically feasible.

(9)(8) The Applicant has notified the Department whether the Applicant could remove an existing Surface-Mounted Facility from the Public Right-of-Ways because it would no longer be used or useful to the Applicant once the proposed Surface-Mounted Facility has been installed.

(10)(9) The Applicant has submitted a plan to the Department, in a format specified by the Department, showing all of the Surface-Mounted Facilities the Applicant expects to install in the City within five years of the Application date. Any Applicant that does not anticipate installing any other Surface-Mounted Facilities in the next five years may satisfy this requirement by submitting a statement to that effect instead of a five-year plan.

(11)(10) The Department has determined that at least two of the Applicant's Preferred Locations for the Surface-Mounted Facility are acceptable or the Notice of Intent will include additional proposed locations identified by the Department or another City department that reviewed the Applicant's Preferred Location List, unless the Department has determined that there is only one feasible location for the proposed Surface-Mounted Facility.

#### SEC. 2713. PUBLIC NOTICE OF NOTICE OF INTENT TO SUBMIT APPLICATION.

- (a) **Public Notice Required**. As part of the Pre-Application Approval Process, the Department shall require an Applicant to notify the public that the Applicant has submitted a Notice of Intent to the Department.
  - (b) Notice Requirements.

- (1) The Applicant shall send a copy of the Notice of Intent to all Persons owning or occupying any property located within 300 feet along either side of the fronting streets of any of the Preferred Locations for the Surface-Mounted Facility.
- (2) The Applicant shall post a copy of the Notice of Intent in conspicuous places along the Public Right-of-Ways within 300 feet of either side of the fronting streets of any of Applicant's Preferred Locations for the Surface-Mounted Facility.
- (3) The Applicant shall send a copy of the Notice of Intent to any neighborhood planning association identified by the Planning Department for any neighborhood within 300 feet of any of the Applicant's Preferred Locations for the Surface-Mounted Facility.
- (c) Form of Notice of Intent. The Notice of Intent shall be in a form to be approved by the Department by order or regulation. At a minimum, the Notice of Intent shall contain the following information:
- (1) The fronting address for each of the Preferred Locations and photosimulations of the Surface-Mounted Facility at each of the Preferred Locations. Such photosimulations shall accurately depict the proposed Surface-Mounted Facility and any *proposed* required street trees or landscaping.
  - (2) The Applicant's order of preference for the Preferred Locations.
- (3) A brief description of the nature of the use of the proposed Surface-Mounted Facility and the consequences of not installing the facility.
- (4) Any assessment made of the Applicant's Preferred Locations by the Planning Department and/or Recreation and Park Department.
- (5) Any Conditions on the installation of the proposed Surface-Mounted

  Facility at each of the Preferred Locations imposed by any City department that reviewed the

Applicant's Preferred Location List (including a statement indicating whether the Applicant has accepted the Conditions).

- (6) Any additional proposed locations for the Surface-Mounted Facility identified by any City department that reviewed the Applicant's Preferred Location List (including a statement indicating whether the Applicant has accepted the proposed locations).
- (7) The procedure for protesting any or all of the Preferred Locations contained in the Notice of Intent.
- (8) The Applicant's contact information for obtaining information related to the Notice of Intent and/or the technical requirements for the proposed Surface-Mounted Facility.
- (9) A statement that more information about the proposed Notice of Intent can be obtained from the Applicant and more information about submitting a protest can be obtained from the Department.
- (10) If applicable, a statement that the Applicant will elect to pay an "in-lieu" fee rather than installing a street tree.
- (11) If applicable, a statement that the Applicant will elect to pay an "in-lieu" fee rather than permitting the installation of a mural on its permitted Surface-Mounted Facility.
- (d)(10) Language Requirement. The Department may require an Applicant to translate the Notice of Intent into such language(s) that the Department determines are appropriate based on the locations for the proposed Surface-Mounted Facility contained in the Notice of Intent. Prior to issuing the Notice of Intent, the Applicant shall inquire of the Department as to whether translation is required, and if so, into which language or languages such translation shall be offered.
- (d)(e) Filing with the Department. The Applicant shall file with the Department proof that the Applicant has complied with the notice requirements contained herein.

#### SEC. 2722. POST-INSTALLATION OBLIGATIONS.

- (a) **Required Signage**. A Permittee shall place a sign on a permitted Surface-Mounted Facility that shall contain the Permittee's name and provide a telephone number for people to call to notify the Permittee that there is damage to or Graffiti on a Surface-Mounted Facility or that *an* associated *street tree landscaping* is in need of maintenance. A telephone call to that number will be considered notice to the Permittee. Such sign shall be displayed in a conspicuous manner and shall be maintained and/or replaced as necessary.
- (b) Surface-Mounted Facility Maintenance. A Permittee shall be solely responsible for maintaining a Surface-Mounted Facility installed in the Public Right-of-Ways in a clean and safe condition. A Permittee shall repair any damage to a Surface-Mounted Facility within 30 days after discovering or being notified of such damage to a Surface-Mounted Facility.
- (c) Landscaping Maintenance. A Permittee shall be solely responsible for the maintenance of any installed landscaping or street tree installed by the Permittee as a Condition of the Department's issuance of a Surface Mounted Facility Site Permit for so long as the permitted Surface Mounted Facility remains at the location. Such landscaping shall be kept in a state of good visual quality, with any dead or diseased material promptly removed and replaced. The Permittee shall remove any litter accumulating within the landscaped area within 72 hours after discovering or being notified of such litter accumulation.
- (d)(c) **Graffiti Removal**. A Permittee shall be solely responsible for the removal of any Graffiti from <u>a</u> Surface-Mounted Facility installed in the Public Right-of-Ways. A Permittee shall remove all Graffiti from a Surface-Mounted Facility within 72 hours after discovering or being notified that there is Graffiti on a Surface-Mounted Facility.
- (e)(d) Inspection Required. A Permittee shall regularly inspect each Surface-Mounted Facility installed in the Public Right-of-Ways to determine whether any of its Surface-

Mounted Facilities are damaged, in need <u>of a landscaping</u> <u>street tree</u> maintenance, or have been tagged with Graffiti.

(f)(e) **Records**. A Permittee shall maintain written records of all inspections, repairs to, and maintenance of any permitted Surface-Mounted Facilities in the Public Right-of-Ways in such form as may be required by the Department. The Department may require that a copy of these written records be sent to the Department on a regular basis.

#### SEC. 2726. LIABILITY.

As a condition of a Surface-Mounted Facility Site Permit, each Permittee agrees on behalf of itself and any agents, successors, or assigns to be wholly responsible for the construction, installation, and maintenance of any permitted Surface-Mounted Facility and any required street trees or landscaping. Each Permittee and its agents are jointly and severally liable for all consequences of such construction, installation, and maintenance of a Surface-Mounted Facility and any required street trees or landscaping. The issuance of any Permit, inspection, repair suggestion, approval, or acquiescence of any Person affiliated with the City shall not excuse any Permittee or its agents from such responsibility or liability.

#### SEC. 2727. INDEMNIFICATION AND DEFENSE OF CITY.

- (a) Indemnification of City. As a condition of a Surface-Mounted Facility Site Permit, each Permittee agrees on behalf of itself and its agents, successors, or assigns, to indemnify, defend, protect, and hold harmless the City from and against any and all claims of any kind allegedly arising directly or indirectly from the following:
- (1) Any act, omission, or negligence of a Permittee or its *any* agents, successors, or assigns while engaged in the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit, or while in or about the Public Right-of-Ways

that are subject to the Permit, for any reason connected in any way whatsoever with the performance of the work authorized by the Permit, or allegedly resulting directly or indirectly from the construction, installation, or maintenance of any Surface-Mounted Facility authorized under the Permit or any required street trees *or landscaping*;

- (2) Any accident, damage, death, or injury to any of a Permittee's contractors or subcontractors, or any officers, agents, or employees of either of them, while engaged in the performance of the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit or any required street trees *or landscaping*, or while in or about the Public Right-of-Ways that are subject to the Permit, for any reason connected with the performance of the work authorized by the Permit, including from exposure to radio frequency emissions;
- (3) Any accident, damage, death, or injury to any Person or accident, damage, or injury to any real or personal property in, upon, or in any way allegedly connected with the construction, installation, or maintenance of any Surface-Mounted Facility authorized by a Permit or any required street trees-or landscaping, or while in or about the Public Right-of-Ways that are subject to the Permit, from any causes or claims arising at any time, including any causes or claims arising from exposure to radio frequency emissions; and
- (4) Any release or discharge, or threatened release or discharge, of any hazardous material caused or allowed by a Permittee or its agents about, in, on, or under the Public Right-of-Ways.
- (b) **Defense of City**. Each Permittee agrees that, upon the request of the City, the Permittee, at no cost or expense to the City, shall indemnify, defend, and hold harmless the City against any claims as set forth in subsection (a) above, regardless of the alleged negligence of City or any other party, except only for claims resulting directly from the sole negligence or willful misconduct of the City. Each Permittee specifically acknowledges and

agrees that it has an immediate and independent obligation to defend the City from any claims that actually or potentially fall within the indemnity provision, even if the allegations are or may be groundless, false, or fraudulent, which obligation arises at the time such claim is tendered to the Permittee or its agent by the City and continues at all times thereafter. Each Permittee further agrees that the City shall have a cause of action for indemnity against the Permittee for any costs the City may be required to pay as a result of defending or satisfying any claims that arise from or in connection with a Permit, except only for claims resulting directly from the sole negligence or willful misconduct of the City. Each Permittee further agrees that the indemnification obligations assumed under a Permit shall survive expiration of the Permit or completion of installation of any Surface-Mounted Facility authorized by the Permit.

(c) Additional Requirements. The Department may specify in a Permit such additional indemnification requirements as are necessary to protect the City from risks of liability associated with the Permittee's construction, installation, and maintenance of a Surface-Mounted Facility or any required street trees or landscaping.

Section 2. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 3. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The

Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 4. No Conflict with Federal or State Law. Nothing in this ordinance shall be interpreted or applied so as to create any requirement, power, or duty in conflict with any federal or state law.

Section 5. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Ву:

WILLIAM K. SANDERS Deputy City Attorney

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#### LEGISLATIVE DIGEST

[Public Works Code – Requirements for Surface-Mounted Facility Site Permits]

Ordinance amending the Public Works Code to modify the exceptions to the Surface-Mounted Facility Site Permit requirement; to allow a permittee to choose to pay an "inlieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "inlieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirements that a permittee install landscaping or pay an "inlieu" fee and maintain the required landscaping; to repeal the requirement that an applicant for a Surface-Mounted Facility Site Permit make reasonable efforts to locate the facility on private property before submitting an application; and to amend the requirement that a permittee maintain any required street tree.

#### **Existing Law**

Under Article 27 of the Public Works Code, any person installing a Surface-Mounted Facility ("SMF") in the public right-of-way must obtain a Surface-Mounted Facility Site Permit from Public Works. Article 27 contains certain specified application requirements and permitting conditions for SMFs.

#### Amendments to Current Law

The proposed ordinance would amend the following sections of Article 27:

- Section 2700(e) (2) would be amended to allow a permittee to make modest changes to the height or volume of an existing SMF on the same foundation without obtaining a new permit.
- Section 2710 would be amended to: (a) repeal the requirement that a permit include
  a condition that the permittee install landscaping around the permitted SMF and
  maintain the landscaping; (b) allow an applicant to choose to pay an "in-lieu" fee
  instead of installing a street tree; and (c) to amend the street tree maintenance
  requirement to be consistent with San Francisco Charter § 16.129 (added by
  Proposition E).
- Section 2711 would be amended to allow an applicant to choose to pay an "in-lieu" fee instead of permitting the installation of a mural on its SMF.
- Section 2712 would be amended to: (a) repeal the requirement that an applicant make reasonable efforts to install an SMF on private property; and (b) delete the reference to landscaping.

**BOARD OF SUPERVISORS** 

- Section 2713 would be amended to: (a) delete the reference to landscaping; and (b) in part implement the amendments to Sections 2710 and 2711.
- Section 2722 would be amended to delete the landscaping maintenance requirement.
- Section 2726 would be amended to delete the reference to landscaping.
- Section 2727 would be amended to delete the reference to landscaping.

#### **Background Information**

The City has been actively engaged in the SMF siting process since 2005 when the Department of Public Works adopted Director's Order 175,556 to establish a pre-permitting process for SMFs in the public rights-of-way ("Order"). In 2014, the Board of Supervisors replaced the Order by adopting Article 27 of the Public Works Code.

The street tree and mural requirements are being amended to allow the applicant to choose to pay "in-lieu" fees instead of installing a street tree and permitting the installation of a mural. The City could then use these funds for planting new street trees and landscaping and graffiti abatement. At present, the Bureau of Urban Forestry chooses whether to require the permittee to plant a street tree or pay an "in-lieu" fee. A mural would only be required if neighborhood residents came forward with a plan to create and install one.

The requirement that a permittee maintain any required street tree is being amended in light of section 16.129 to the San Francisco Charter, which the voters approved in Proposition E during the November 2016 election. Section 16.129 transfers responsibility to maintain street trees and sidewalks damaged by street trees from property owners to the City. The proposed amendment would require that the responsibility for maintaining street trees be consistent with Public Works Code Article 16, which section 16.129 requires the Board of Supervisors to amend. The proposed amendment would also repeal the landscaping maintenance requirement.

Section 2712(d)(4) is being repealed in response to a court ruling against the City. In 2014, Pacific Bell sued the City claiming that Public Utilities Code sections 5885 and 7901 preempted the City's authority to require a telephone corporation or state video provider to attempt to place its SMF on private property before applying for a Surface-Mounted Facility Site Permit. The San Francisco Superior Court in *Pacific Bell Telephone Company v. City and County of San Francisco* (Docket No. CGC-14-541846) found for Pacific Bell on that claim. In light of that ruling, San Francisco could not enforce Section 2712(d)(4) against Pacific Bell or other telephone corporations or state video providers.

BOARD OF SUPERVISORS Page 2

From:

Richard Corriea <sfparpresident@gmail.com>

Sent:

Friday, June 09, 2017 11:24 AM

To:

Major, Erica (BOS)

Subject:

Proposed Legislation to remove AT&T Utility Box Obligations; Board of Supervisors File

No. 170442

**Attachments:** 

PAR letter re BOS file No 170442.pdf

The item referenced above comes before the Public Safety and Neighborhood Services Committee on June 12, 2017. Attached please find a statement of PAR's position on the proposed legislation. I would appreciate it if you would see to it that the attached letter is brought to the attention of the Committee and also makes it's way into the hearing record.

Thank you.

Richard Corriea President Planning Association for the Richmond



5758 Geary Blvd., # 356 - San Francisco CA 94121-2112 VMs & Faxes-(415) 541-5652 - Direct & VMs-(415) 541-5652, Emails <u>president@sfpar.org</u>

June 9, 2017

Supervisor Sandra Lee-Fewer
City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, Ca. 94102-4689
Sandra.Fewer@sfgov.org

Re: Proposed Legislation to remove AT&T Utility Box Obligations; Board of Supervisors File No. 170442 (Public Works Code - Requirements for Surface-Mounted Facility Site Permits)

Dear Supervisor Lee-Fewer:

I am writing on behalf of the Planning Association for the Richmond (PAR) regarding the matter referenced above. This proposed legislation is scheduled for hearing at a *special* meeting of the Public Safety and Neighborhood Services Committee on June 12, 2017. As you know, PAR represents thousands of residents in the Richmond District and has been a stakeholder in the utility box issue for many years.

Several years ago, the siting of AT&T's U-Verse program unsightly boxes on sidewalks in residential areas precipitated a tsunami of neighborhood resistance. These large boxes are eye-sores in the public right-of-way and become targets for graffiti vandals. PAR was a party to litigation that followed, which was needed to give the community a voice in the placement of the boxes. The lawsuit sought to ensure that, as a regulated utility, AT&T's Utility Boxes would be properly subjected to CEQA and that Environmental Impact Reports be prepared.

In 2014, then Supervisor Weiner, after collaborating with a diverse set of stakeholders, and following lengthy negotiations and committee hearings, submitted legislation to the full Board of Supervisors that implemented the present constraints upon the siting of AT&T's Utility Boxes, including the following elements:

· AT&T must seek to locate its Utility Boxes on private property prior to requesting

siting on public property.

- AT&T must provide landscaping for its Utility Boxes.
- AT&T must contribute to a fund to enable local artists to employ the large Utility Boxes as canvases for artwork.
- AT&T must remediate any graffiti within 72 hours.

AT&T has not complied with its obligations under the current law. Larry Stringer, deputy director of Public Works, recently sent a strongly worded letter to AT&T accusing the company of "not meeting its legal responsibilities." In particular, presently, AT&T has not complied with the landscaping requirements; has not complied with the graffiti requirements; and, no artist work has been deployed on the Utility Boxes -- which may substantially explain the graffiti.

Despite the history of community sentiment on this siting issue, and Scott Weiner's legislation that implemented something of a compromise, Supervisor Cohen is now proposing that utilities like AT&T be able to buy their way out of current requirements by paying "In lieu" fees. This proposed legislation ignores public sentiment, obliterates the community protections found in current law and rewards utilities like AT&T in spite of failures to comply with current obligations. The proposed legislation will remove all of AT&T's present series of obligations regarding the siting and installation of its Utility Boxes.

In spite of a long history of community participation in the development of policy and law regarding the siting of utility boxes, AT&T's is attempting to disenfranchise the interested communities of San Francisco by <u>suddenly</u> pursing legislation permitting it to slide out of its responsibilities. This is a shockingly terrible deal. Rather than this legislation, the Board of Supervisors should direct firm action to ensure lawful compliance with the existing requirements.

We ask not merely the rejection of this terrible proposed legislation, but a resolve to enforce compliance with the existing legislation.

Thank you for your attention to this important matter.

Sincerely,

Richard L. Corriea

President, Planning Association for the Richmond

CC:

Supervisor Hillary Ronen (Hillary.Ronen@sfgov.org)

Supervisor Jeff Sheehy (Jeff.Sheehy@sfgov.org)

Assistant Clerk Erica Major, Public Safety and Neighborhood Services Committee, (erica.major@sfgov.org)

#### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO:

Mohammed Nuru, Director, Public Works

John Rahaim, Director, Planning Department

Phil Ginsburg, General Manager, Recreation and Parks Department

Tom DeCaigny, Director of Cultural Affairs, Arts Commission

FROM:

Erica Major, Assistant Clerk, Public Safety and Neighborhood Services

Committee, Board of Supervisors

DATE:

April 24, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Cohen on April 18, 2017:

File No. 170442

Ordinance amending the Public Works Code to modify the exceptions to the Surface-Mounted Facility Site Permit requirement; to allow a permittee to choose to pay an "in-lieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "in-lieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirements that a permittee install landscaping or pay an "in-lieu" fee and maintain the required landscaping; to repeal the requirement that an applicant for a Surface-Mounted Facility Site Permit make reasonable efforts to locate the facility on private property before submitting an application; and to amend the requirement that a permittee maintain any required street tree.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Referral from the Office of the Clerk of the Board Public Safety and Neighborhood Services Committee April 24, 2017 Page 2

c: Jennifer Blot, Public Works
Scott Sanchez, Planning Department
Lisa Gibson, Planning Department
AnMarie Rodgers, Planning Department
Aaron Starr, Planning Department
Joy Navarrete, Planning Department
Jeanie Poling, Planning Department
Sarah Madland, Recreation and Parks Department
Susan Pontious, Arts Commission
Rebekah Krell, Arts Commission
Sharon Page Ritchie, Arts Commission

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San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO:

Mei Ling Hui, Urban Forestry Council Coordinator, Urban Forestry Council

FROM:

Erica Major, Assistant Clerk, Public Safety and Neighborhood Services

Committee, Board of Supervisors

DATE:

May 30, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Cohen on April 18, 2017:

File No. 170442

Ordinance amending the Public Works Code to modify the exceptions to the Surface-Mounted Facility Site Permit requirement; to allow a permittee to choose to pay an "in-lieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "in-lieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirements that a permittee install landscaping or pay an "in-lieu" fee and maintain the required landscaping; to repeal the requirement that an applicant for a Surface-Mounted Facility Site Permit make reasonable efforts to locate the facility on private property before submitting an application; and to amend the requirement that a permittee maintain any required street tree.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

#### **BOARD of SUPERVISORS**



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San Francisco 94102-4689
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### NOTICE OF PUBLIC HEARING

# PUBLIC SAFETY AND NEIGHBORHOOD SERVICES COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

NOTICE IS HEREBY GIVEN THAT the Public Safety and Neighborhood Services Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date:

Monday, June 12, 2017

Time:

10:30 a.m.

Location:

Committee Room, Room 263, located at City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject:

File No. 170442. Ordinance amending the Public Works Code to modify the exceptions to the Surface-Mounted Facility Site Permit requirement; to allow a permittee to choose to pay an "in-lieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "in-lieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirements that a permittee install landscaping or pay an "in-lieu" fee and maintain the required landscaping; to repeal the requirement that an applicant for a Surface-Mounted Facility Site Permit make reasonable efforts to locate the facility on private property before submitting an application; and to amend the requirement that a permittee maintain any required street tree.

Under Public Works Code, Article 27, any person installing a Surface-Mounted Facility in the public right of way must apply for a Surface-Mounted Facility Site Permit from Public Works. If the legislation passes, the in-lieu fee for installation of a street tree would be revised in Public Works Code, Section 2710, so that an applicant who elects to pay the in-lieu fee shall notify Public Works by a "Notice of Intent" required under Public Works, Article 27, Section 2712. The in-lieu fee shall be equal to the City's cost to plant and water the tree for three years, with the minimum fee amount being \$1,489. The in-lieu fee shall be imposed by the Public Works Director for the installation of one tree and shall be paid into the "Public Works Adopt-A-Tree Fund." Beginning FY2007-08, this fee shall be reviewed and adjusted each year in accordance with the procedures set forth in Public Works Code, Section 2.1.2.

Under Public Works Code, Section 2711, a new in-lieu fee shall be established to allow an applicant for a Surface-Mounted Facility Site Permit to elect to pay an in-lieu instead of permitting the installation of a mural on its Surface-Mounted Facility. The Applicant shall notify the Department of its election in the Notice of Intent required under Public Works Code, Section 2712, Article 27. The in-lieu fee shall be in the amount of \$500 and paid into the "Public Works Evacuation Fund." The in-lieu fee may be adjusted to reflect the changes in the relevant Consumer Price Index.

In accordance with San Francisco Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, June 9, 2017.

Angela Calvillo
Clerk of the Board

Alisa Comera

DATED/POSTED: June 2, 2017 PUBLISHED: June 2 and 7, 2017

#### CALIFORNIA NEWSPAPER SERVICE BUREAU

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**ERICA MAJOR** CCSF BD OF SUPERVISORS (OFFICIAL NOTICES) 1 DR CARLTON B GOODLETT PL #244 SAN FRANCISCO, CA 94102

#### COPY OF NOTICE

Notice Type:

GPN GOVT PUBLIC NOTICE

Ad Description

EDM - 06.12.17 PSNS - 170442 Fee Ad

To the right is a copy of the notice you sent to us for publication in the SAN FRANCISCO EXAMINER. Thank you for using our newspaper. Please read this notice carefully and call us with ny corrections. The Proof of Publication will be filed with the County Clerk, if required, and mailed to you after the last date below. Publication date(s) for this notice is (are):

06/02/2017, 06/07/2017

The charge(s) for this order is as follows. An invoice will be sent after the last date of publication. If you prepaid this order in full, you will not receive an

EXM# 3017701

NOTICE OF PUBLIC HEARING BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO PUBLIC SAFETY AND NEIGHBORHOOD SERVICES COMMITTEE ROOM 263 1 DR. CARLTON B. GOODLETT PLACE, SAN FRANCISCO, CA NOTICE IS HERBEY GIVEN THAT the Public Safety and Neighborhood Services Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heart: File No. 170442. Ordinance amending the exceptions to the Surface-Mounted Facility Site Permit requirement, to allow a permittee to choose to pay an "in-lieu" fee instead of installing a street tree; to allow a permittee to choose to pay an "in-lieu" fee instead of permitting the installation of a mural on its Surface-Mounted Facility; to repeal the requirement that an apermittee install landscaping or pay an "in-lieu" fee and maintain the requirement that an apermittee mistall the facility on private property before submitting an application; and to amend the requirement that an applicant for a Surface-Mounted Facility on private property before submitting an application; and to amend the requirement that an applicant for a Surface-Mounted Facility on private property before submitting an application; and to amend the requirement that an applicant for a Surface-Mounted Facility on the public Works Code, Article 27, any person installing a Surface-Mounted Facility in the public works Code, Section 2710, so that an applicant who elects to pay the in-lieu fee shall be equal to the City's cost to plant and water the tree for histallation of one tree and shall be paid into the "Public Works Adoth-A-Tree Fund." Beginning FY2007-68, this fee shall be reviewed and adjusted each year in

accordance with the procedures set forth in Public Works Code, Section 2.1.2. Under Public Works Code, Section 2711, a new in-lieu fee shall be established to allow an applicant for a Surface-Mounted Facility Site Permit to elect to pay an in-lieu instead of permitting the installation of a mural on its Surface-Mounted Facility. The Applicant shall notify the its Surface-Mounted Facility. The Applicant shall notify the Department of its election in the Notice of Intent required under Public Works Code, Section 2712, Article 27. The in-lieu fee shall be in the amount of \$500 and paid into the "Public Works Evacuation Fund." The in-lieu fee may be adjusted to reflect the changes in the relevant tion Fund." The in-lieu fee may be adjusted to reflect the changes in the relevant Consumer Price Index. In accordance with San Francisco Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, June 9, 2017. Angela Calvillo, Clerk of the Board.



#### Major, Erica (BOS)

From:

melinda\_vazquez@dailyjournal.com

Sent:

Thursday, June 01, 2017 10:52 AM

To:

Major, Erica (BOS)

Subject:

Confirmation of Order 3017701 for EDM - 06.12.17 PSNS - 170442 Fee Ad

#### Dear Customer:

The order listed below has been received and processed. If you have any questions regarding this order, please contact your ad coordinator or the phone number listed below.

Customer Account Number: 120503

Type of Notice

: GPN - GOVT PUBLIC NOTICE

Ad Description

: EDM - 06.12.17 PSNS - 170442 Fee Ad

Our Order Number

: 3017701

Newspaper

: SAN FRANCISCO EXAMINER 10%

Publication Date(s)

: 06/02/2017,06/07/2017

Thank you.

MELINDA VAZQUEZ
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**Print Form** 

## **Introduction Form**

By a Member of the Board of Supervisors or the Mayor



I hereby submit the following item for introduction (select only one):  $\times$ 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment) 2. Request for next printed agenda Without Reference to Committee. 3. Request for hearing on a subject matter at Committee. inquires" 4. Request for letter beginning "Supervisor 5. City Attorney request. 6. Call File No. from Committee. 7. Budget Analyst request (attach written motion). 8. Substitute Legislation File No. 9. Reactivate File No. 10. Question(s) submitted for Mayoral Appearance before the BOS on Please check the appropriate boxes. The proposed legislation should be forwarded to the following: **Small Business Commission** ☐ Youth Commission Ethics Commission ☐ Planning Commission ☐ Building Inspection Commission Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form. Sponsor(s): Cohen Subject: Public Works Code - Requirement for Surface-Mounted Facility Permits The text is listed below or attached: Attached Signature of Sponsoring Supervisor:

For Clerk's Use Only: