BOARD of SUPERVISORS



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

September 7, 2017

File No. 170419-4

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 5, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

n Major

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning FILE NO. 170419

SUBSTITUTED 9/5/2017

ORDINANCE NO.

[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Formula Retail]

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u>. Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Board amendment additions are in <u>double-underlined Arial font</u>. Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 *et seq.*). Said determination is on file with the Clerk of the Board of

Supervisors in File No. _____, and is incorporated herein by reference. The Board affirms this determination.

(b) On ______, the Planning Commission, in Resolution No. _____, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. _____, and is incorporated herein by reference.

(c) Pursuant to Planning Code Section 302, this Board finds that this Planning Code Amendment will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. _____, and the Board incorporates such reasons herein by reference.

Section 2. The Planning Code is hereby amended by revising Sections 121.1, 151, 151.1, 155, 249.25, 249.49, 253.1, 303.1, 722, and 780.3, to read as follows:

SEC. 121.1. DEVELOPMENT OF LARGE LOTS, NEIGHBORHOOD COMMERCIAL DISTRICTS.

(a) Purpose. In order to promote, protect, and maintain a scale of development *which that* is appropriate to each district and compatible with adjacent buildings, new construction or significant enlargement of existing buildings on lots of the same size or larger than the square footage stated in the table below shall be permitted only as Conditional Uses.

District	Lot Size Limit	
* * * *	* * * *	
North Beach	<i>5,000</i> <u>2,500</u> sq. ft.	

* * * * * * * * * * * * SEC. 151. SCHEDULE OF REQUIRED OFF-STREET PARKING SPACES. * * * * Minimum Parking Required. (b) Table 151 **OFF-STREET PARKING SPACES REQUIRED Use or Activity** Number of Off-Street Parking Spaces Required RESIDENTIAL USES * * * * * * * * Dwelling, in the Telegraph Hill - North Beach None required. P up to three cars 0.5 parking **Residential Special Use District** spaces for each four-Dwelling Units, subject to the controls and procedures of Section 249.49(c) and Section 155(t); C up to one car for each Dwelling Unit, subject to the criteria and procedure of 303(u); NP above. * * * * * * * SEC. 151.1 SCHEDULE OF PERMITTED OFF-STREET PARKING SPACES IN SPECIFIED DISTRICTS. * * *

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| Table 151.1 | | | | | | |
|---|---|--|--|--|--|--|
| OFF-STREET PARKING PERMITTED AS ACCESSORY | | | | | | |
| Use or Activity | Number of Off-Street Car Parking Spaces | | | | | |
| | or Space Devoted to Off-Street Car | | | | | |
| r. | Parking Permitted | | | | | |
| RESIDENTIAL USES | | | | | | |
| * * * * | * * * * | | | | | |
| Dwelling Units and SRO Units in NCT, RC, | P up to one car for each two Dwelling or | | | | | |
| RCD. RSD, Chinatown Mixed Use Districts, | SRO Units; Cup to 0.75 cars for each | | | | | |
| and the Broadway, and North Beach | Dwelling Unit, subject to the criteria and | | | | | |
| Neighborhood Commercial Districts, except as | procedures of Section 151.1 (e); NP above | | | | | |
| specified below | 0.75 cars for each Dwelling Unit. | | | | | |
| Dwelling Units and SRO Units in the Telegraph | P up to 0.5 parking spaces for each Dwelling | | | | | |
| Hill - North Beach Residential Special Use | Unit, subject to the controls and procedures of | | | | | |
| <u>District</u> | Section 249.49(c) and Sections 155(r) and | | | | | |
| | <u>155(t); NP above.</u> | | | | | |
| Dwelling Units and SRO Units in the Broadway | <u>P up to 0.5 parking spaces for each Dwelling</u> | | | | | |
| and North Beach Neighborhood Commercial | Unit, C up to 0.75 cars for each Dwelling Unit: | | | | | |
| Districts outside of the boundaries of the | NP above 0.75 cars for each Dwelling Unit. | | | | | |
| <u>Telegraph Hill - North Beach Residential Special</u> | subject to the controls and procedures of | | | | | |
| <u>Use District</u> | Sections 155(r), 155(t) and Section 151.1(e). | | | | | |
| * * * * | * * * * | | | | | |

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SEC. 155. GENERAL STANDARDS AS TO LOCATION AND ARRANGEMENT OF OFF-STREET PARKING, FREIGHT LOADING AND SERVICE VEHICLE FACILITIES.

(t) Garage Additions in the North Beach Neighborhood Commercial District, North Beach-Telegraph Hill Special Use District, and Chinatown Mixed Use Districts. Notwithstanding any other provision of this Code to the contrary, a mandatory discretionary review hearing by the Planning Commission is required in order to install a garage in an existing <u>or proposed</u> structure of <u>four-two</u> units or more in the North Beach NCD, the North Beach-Telegraph Hill <u>Residential</u> SUD, and the Chinatown Mixed Use Districts; <u>Section 311</u> notice is required for a building of less than four units.

In approving-order to approve the installation of the any garage in these districts, the Commission City shall find that: (1) the proposed garage opening/addition of off-street parking will not cause the elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section 317 of this Code; (2) the proposed garage opening/addition of off-street parking will not substantially-eliminate or decrease the livability of a square footage of any dwelling unit without increasing the floor area in a commensurate amount; (3) the building has not had two or more evictions with each eviction associated with a separate unit(s) within the past ten years, and (4) the garage would not front on an Alley pursuant to Section 155(r)(2) of this Code or on a public right-of-way narrower than 41 feet, and (5) the proposed garage/addition of off-street parking is consistent with the Priority Policies of Section 101.1of this Code. Prior to the Commission hearing, or prior to the issuance of notification under Section 311(c)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify, and the Department shall determine whether The Department shall also have made a determination that the project complies with subsection (4)

above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or on a public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

SEC. 249.49. TELEGRAPH HILL - NORTH BEACH RESIDENTIAL SPECIAL USE DISTRICT.

(a) **Purposes**. To regulate <u>the amount of</u> off street parking and <u>limit</u> the installation of garages in <u>existing all</u> residential structures in order to ensure that they do not <u>significantly</u> increase the level of automobile traffic, increase pollution, <u>cause the removal of on-street parking</u> <u>spaces</u>, or impair pedestrian use on narrow public rights-of-way in the District, and to <u>preserve</u> <u>existing affordable housing by</u> prevent<u>ing the ability to add parking from providing the addition of off</u><u>site parking, which provides</u> an incentive to convert existing <u>affordable</u> residential buildings from <u>rental buildings</u> to <u>market-rate</u> tenancies-in-common housing.

* * * *

(c) Controls.

* * * *

(2) Installation of a Parking Garage. Installation of a garage in an existing <u>or</u> <u>proposed</u> residential building of <u>four-two</u> or more units requires a mandatory discretionary review hearing by the Planning Commission; <u>Section 311 Notice is required for a building of less</u> <u>than four units</u>. In <u>approving order to approve the</u> installation of <u>the any</u> garage <u>in these districts</u>, the Commission shall find that: (1) the proposed garage opening/addition of off-street parking will not cause <u>the elimination or reduction of ground-story retail or commercial space</u>; <u>the "removal" or</u> <u>"conversion of residential unit," as those terms are defined in Section 317 of this Code</u>; (2) the proposed garage opening/addition of off-street parking will not <u>substantially eliminate or</u> decrease the <u>livability of a square footage of any</u> dwelling unit <u>without increasing the floor area in a</u>

commensurate amount; (3) the building has not had two or more *"no-fault"* evictions, *as defined in* 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past <u>10ten</u> years, <u>with each eviction associated with a separate unit(s)</u>. (4) the garage would not front on <u>an Alley pursuant to Section 155(r)(2) of this Code or on</u> a public right-of-way narrower than 41 feet, and (5) the proposed garage <u>or</u> addition of off-street parking *installation* is consistent with the Priority Policies of Section 101.1 of this Code.

Prior to the Planning Commission hearing, or prior to issuance of <u>any required</u> notification under Section 311(c)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify<u>. and the Department shall determine whether</u>. The Department shall also have made a determination that the project complies with (4) and (5) above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

SEC. 253.1. REVIEW OF PROPOSED BUILDINGS AND STRUCTURES IN THE BROADWAY NEIGHBORHOOD COMMERCIAL DISTRICT.

* * * *

(b) In authorizing any such proposal for a building or structure exceeding 40 feet in height, the Planning Commission shall find, in addition to the criteria of Section 303(c), that the proposal is consistent with the expressed purposes of this Code, of the Broadway Neighborhood Commercial District, and of the height and bulk districts, set forth in Sections 101, 714 and 251 of this Code, and that the following criteria are met:

(1) The height of the new or expanding development will be compatible with the individual neighborhood character and the height and scale of the adjacent buildings.

(2) When the height of the new or expanding development exceeds twice the existing height of adjacent buildings, transitions will be provided between the taller and shorter buildings.

(3) The height and bulk of the new or expanding development will be designed to allow maximum sun access to nearby parks, plazas, and major pedestrian corridors.

(4) The architectural and cultural character and features of existing buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alteration of historic resources and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings. For purposes of this section, "historic resources" shall include Article 10 Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified in surveys adopted by the City, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility.

SEC. 303.1. FORMULA RETAIL USES.

* * * *

(c) Retail Sales or Service Activity or Retail Sales or Service Establishment." For the purposes of this Section 303.1, a retail sales or service activity or retail sales or service establishment shall include the following uses whether functioning as a principal or accessory use, as defined in Articles 1, 2, 7, and 8 of this Code:

- Bar, §102;
- Drive-up Facility, §§ 102, 890.30;

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|----|---|
| 1 | - Eating and Drinking Use, §102; |
| 2 | - Liquor Store, §102; |
| 3 | - Sales and Service, Other Retail, § 890.102, and Retail Sales and Service, |
| 4 | General; |
| 5 | - Restaurant, §102; |
| 6 | - Limited-Restaurant, §102; |
| 7 | - Sales and Service, Retail, §§ 102, 890.104, including but not limited to the |
| 8 | following specific uses: Adult Business, Animal Hospital, Bar, Cat Boarding, Chair and Foot Massage, |
| 9 | Tourist Oriented Gift Store, General Grocery, Specialty Grocery, Gym, Hotel, Jewelry Store, Kennel, |
| 10 | Liquor Store, Massage Establishment, Chair and Foot Massage, Mobile Food Facility, Mortuary |
| 11 | (Columbarium), Motel, Non-Auto Sales, Pharmacy, Restaurant, Limited Restaurant, General Retail |
| 12 | Sales and Service, Financial Services, Fringe Financial Services, Limited Financial Services, Health |
| 13 | Services, Instructional Service, Personal Service, Retail Professional Service, Self-Storage, Tobacco |
| 14 | Paraphernalia Establishment, and Trade Shop; |
| 15 | - Service, Financial, §§ 102, 890.110; |
| 16 | - Movie Theater, §§ 102, 890.64; |
| 17 | - Amusement and Game Arcade, §§ 102, 890.4; |
| 18 | - Service, Limited Financial, except single automated teller machines at the street |
| 19 | front that meet the Commission's adopted Performance-Based Design Guidelines and |
| 20 | automated teller machines located within another use that are not visible from the street, |
| 21 | §102; |
| 22 | - Service, Fringe Financial, §§ 102, 890.113; |
| 23 | - Tobacco Paraphernalia Establishment, §§ 102, 890.123; |
| 24 | - Massage Establishment, §§ 102, 890.60; |
| 25 | - Service, Personal, §§ 102. 890.116; |
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| 1 | - Service, Instructional, §102; | | | | | |
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| 2 | - Gym, §102; | | | | | |
| 3 | - General Grocery, §102; | | | | | |
| 4 | - Specialty Grocery, §102; | | | | | |
| 5 | - Pharmacy, §102; | | | | | |
| 6 | - Jewelry Store, §§ 102, 890.51; | | | | | |
| 7 | - Tourist Oriented Gift Store, §§ 102, 890.39; and | | | | | |
| 8 | - Non-Auto Vehicle Sales or Rental, §§ 102, 890.69. | | | | | |
| 9 | * * * * | | | | | |
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| 11 | SEC. 722. NORTH BEACH NEIGHBORHOOD COMMERCIAL DISTRICT. | | | | | |
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| 1 | | | Street between Grant Avenue and | | | | |
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| 2 | | | Columbus/Stockton Streets, and Alleys in | | | | |
| 3 | | | the NBNCI | the NBNCD and Telegraph Hill-NB | | | |
| 4 | | | Residentia | Residential SUD. Mandatory | | | |
| 5 | | | discretionary review required to install | | | | |
| 6 | | | garages in buildings with <i>four-two</i> or more | | | | |
| 7 | 1 | | units. | | | | |
| 8 | Miscellaneous | | | | | | |
| 9 | Lot Size (Per Development) | §§ 102, 121.1 | P up to 4,9 | P up to 4,999 <u>2,499</u> square feet; C 5,000 | | | |
| 10 | | | 2.500 square feet and above | | | | |
| 11 | * * * * | | | | | | |
| 12 | NON-RESIDENTIAL STANDARDS AND USES | | | | | | |
| 13 | * * * * | | | | | | |
| 14 | | | | Controls by | Story | | |
| 15 | Sales and Service Use Category | | <u>1st</u> | <u>2nd</u> | <u>3rd+</u> | | |
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| 18 | Services, Health | <u>§102</u> | <u>NP</u> | <u>C</u> | <u><u>C</u></u> | | |
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| 20 | * * * * | | | | | | |
| 21 | (1) NORTH BEACH OFF-STREET PARKING, RESIDENTIAL (Section 155(t)) | | | | | | |
| 22 | Boundaries: North Beach NCD, North-Beach Telegraph Hill SUD | | | | | | |
| 23 | Controls: | | | | | | |
| 24 | (a) Installing a garage in an ex | xisting <u>or propo</u> | <u>sed</u> residentia | I building of j | <i>four <u>two</u></i> or more | | |
| 25 | units requires a mandatory Discretionary Review by the Planning Commission; Section 311 | | | | | | |
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notice is required for a building of less than four units. In *approving <u>order to approve the</u>* installation of *the <u>any</u>* garage *in these districts*, the Commission shall find that:

(i) the proposed garage opening/addition of off-street parking will not cause <u>the</u> <u>elimination or reduction of ground-story retail or commercial space</u>; <u>the "removal" or "conversion of</u> <u>residential unit," as those terms are defined in Section 317 of this Code</u>;

(ii) the proposed garage opening/addition of off-street parking will not *substantially* decrease the *livability of a square footage of any* dwelling unit *without increasing the floor area in a commensurate amount*;

(iii) the building has not had two or more <u>"no-fault"</u> evictions, as defined in Sections
 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past <u>10ten</u> years;

(iv) the garage would not front on <u>an Alley pursuant to Section 155(r)(2) of this Code or</u>
 <u>on</u> a public right-of-way narrower than 41 feet, and

(v) the proposed garage/addition of off-street parking *installation* is consistent with the Priority Policies of Section 101.1 of this Code.

(b) Prior to *scheduling the Planning Commission hearing, or prior to* issuance of *any required* notification under Section 311(c)(2) or 312 of this Code, the *Planning* Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) (i) (ii) and (iii) above, which the Department shall independently verify. *and the Department shall determine whether*-*The Department shall also have made a determination that. The Department shall also have made a determination that. The Department shall also have made a determination that. The Department shall also have made a determination that. The Department shall also have made a determination that the project sponsor does not provide such affidavit or the Department determines that the garage would violate subsection (iv) above, the Department shall disapprove the application and no Planning Commission hearing shall be required.*

* * * *

SEC. 780.3. NORTH BEACH SPECIAL USE DISTRICT.

(a) **Purposes**. In order to <u>(1)</u> preserve and maintain the mix and variety of neighborhood-serving retail sales and personal services of a type that supplies commodities or offers personal services to residents of North Beach and nearby neighborhoods; <u>(2), +0</u> preserve and maintain the District's small-scale, fine grain storefronts; <u>(3), and +0</u> protect and encourage upper-story Residential Uses; <u>(4) preserve and enhance the architectural and cultural heritage of North Beach</u>; and <u>(5) preserve the contributions of Legacy Businesses to the history and identity of North Beach</u>, there shall be a North Beach Special Use District applicable to the North Beach Neighborhood Commercial District, as designated on the Sectional Map SU01 of the Zoning Map of the City and County of San Francisco.

(b) **Definitions**. The following definition<u>s applies shall apply</u> only to the North Beach Special Use District:

(1) _____Specialty Food Manufacturing. A Commercial Use that includes the manufacturing and processing of foods on the premises for retail and/or wholesale sales and also provides a customer service counter for sale of such manufactured or processed food directly to the consumer. It may have seating as a minor and incidental use that occupies less than 15% of the Occupied Floor Area of the establishment. It includes, but is not limited to_ bakeries, coffee roasters, confectionaries, chocolatiers, makers of homemade ice cream and handmade gelato or sorbet. It shall not provide any alcohol sales for consumption on or off the premises.

(2) Legacy Business. A business as defined under Administrative Code Section 2A.242 and included in the Legacy Business Registry.

(3) Historic Buildings. "Historic buildings" shall include Planning Code Article 10 Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified

by surveys adopted by the City, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility.

(c) Controls. The following provisions shall apply within such district:
 * * *

(6) Legacy Business. Unless otherwise prohibited by this Section 780.3, Section 722, or any other section of this Code, any new Non-Residential Use proposed where the immediately prior Commercial Use was a Legacy Business shall require Conditional Use authorization pursuant to Section 303 of this Code.

(7) Architectural and Cultural Heritage of North Beach. Section 101.1 of the Planning Code includes the priority policy that historic buildings be preserved. The architectural and cultural character and features of existing historic buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alterations to historic buildings, as defined in subsection 780.3(b)(3), and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings.

(8) Additional Controls: The following additional controls shall apply in the North Beach Special Use District. (1) A Planned Unit Development shall not be permitted; (2) Large-Scale Urban Agriculture uses shall not be permitted; (3) Hours of Operation shall not be permitted from 2 a.m. to 6 a.m.; (4) Unless otherwise prohibited or limited by this Section 780.3, Section 722, or any other section of this Code, active commercial uses, as defined in Planning Code Section 145.4(c), shall be required at the Ground Floor; and (5) A Health Service use, as defined in Section 102 of this Code, shall be prohibited on the ground floor. On the second floor and above, a Health Service use shall

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require Conditional Use authorization pursuant to Section 303 of this Code.

(9) Conditional Use Authorizations. In addition to the findings required under Section 303 of this Code, for any use or project within the District that is subject to Conditional Use authorization under this Section 780.3, Section 722, or any other section of this Code, the Planning Commission shall find that the proposed project supports the purposes of the North Beach SUD set forth in this Section 780.3.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: KATE H. STACY

Deputy City Attorney

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REVISED LEGISLATIVE DIGEST

(Substituted, 9/5/2017)

[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Formula Retail]

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

Existing Law

The Planning Code contains many provisions that guide development in the North Beach, Telegraph Hill, Broadway and Chinatown Areas. Relevant provisions for this proposed ordinance are the following provisions.

Lot Size: Permitted lot size in North Beach without a conditional use permit is 5,000 square feet.

<u>Off-Street Parking</u>: Permitted off-street parking for dwelling units in the Telegraph Hill - North Beach Residential Special Use District is 3 cars for each 4 dwelling units, and could increase to 1 car for each dwelling unit with conditional use authorization. Residential uses may not provide additional parking.

<u>Garage Installation</u>: Mandatory discretionary review is required when a building consisting of 4 dwelling units or more installs a parking garage in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts. The project must meet certain criteria for approval.

<u>Historic Buildings</u>: Buildings and sites in these areas are subject to general City, state and federal laws applicable to certain identified historic buildings.

<u>Legacy Businesses</u>: Legacy Businesses may be identified, but there are no controls applicable to Legacy Business sites.

Permitted Uses:

(1) Health Service Uses are permitted in the North Beach NCD.

(2) Planned Unit Developments are permitted in the North Beach Special Use District, in compliance with Planning Code Section 304.5.

(3) Large Scale Urban Agriculture is permitted in the North Beach Special Use District.

(4) There is no requirement for "active commercial uses," as defined in Planning Code Section 145.4, on the ground floor in the North Beach Special Use District.

<u>City-Wide Formula Retail Definition</u>: The formula retail provisions of Section 303.1 apply to retail sales and service, among other uses. The retail sales and service category includes the following uses: Adult Business, Animal Hospital, Bar, Cat Boarding, Chair and Foot Massage, Tourist Oriented Gift Store, General Grocery, Specialty Grocery, Gym, Hotel, Jewelry Store, Kennel, Liquor Store, Massage Establishment, Chair and Foot Massage, Mobile Food Facility, Mortuary (Columbarium), Motel, Non-Auto Sales, Pharmacy, Restaurant, Limited Restaurant, General Retail Sales and Service, Financial Services, Fringe Financial Services, Limited Financial Services, Health Services, Instructional Service, Personal Service, Retail Professional Service, Self-Storage, Tobacco Paraphernalia Establishment, and Trade Shop. The City has not considered all of these uses subject to existing formula retail controls.

Amendments to Current Law

Lot Size: Permitted lot size in North Beach NCD without a conditional use permit would be 2,500 square feet.

<u>Off-Street Parking</u>: Permitted off-street parking for dwelling units in the Telegraph Hill - North Beach Residential Special Use District would be 0.5 car for each dwelling unit. Residential uses may not provide additional parking.

<u>Garage Installation</u>: Mandatory discretionary review is required in an existing or proposed building consisting of 2 dwelling units or more installs a parking garage in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts. The project must meet certain criteria for approval.

<u>Historic Buildings</u>: An expanded definition of historic buildings, or historic resources, applies in the Broadway Neighborhood Commercial District and the North Beach Special Use District. In both districts, "historic buildings" or "historic resources" include Planning Code Article 10 Landmarks and buildings located within Article 10 Historic Districts, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility. In the North Beach SUD, "historic buildings" also includes buildings and districts identified by surveys adopted by the City.

For such buildings, the Historic Preservation Commission or its staff must review any proposed alterations, and determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings.

<u>Legacy Businesses</u>: Any new Non-Residential Use proposed where the immediately prior Commercial Use was a Legacy Business would require Conditional Use authorization.

Permitted Uses:

(1) Health Service Uses would not be permitted in the North Beach NCD at the ground floor and would require conditional use authorization to be located on the 2nd and 3rd floors.

(2) Planned Unit Developments would not be permitted in the North Beach Special Use District.

(3) Large Scale Urban Agriculture would not be permitted in the North Beach Special Use District.

(4) "Active commercial uses," as defined in Planning Code Section 145.4, would be required on the ground floor in the North Beach Special Use District.

<u>Conditional Use Authorizations</u>: For any use that requires conditional use authorization in the North Beach Special Use District, the City must find that the proposed project supports the purposes of the North Beach Special Use District. Those purposes are to (1) preserve and maintain the mix and variety of neighborhood-serving retail sales and personal services of a type that supplies commodities or offers personal services to residents of North Beach and nearby neighborhoods; (2) preserve and maintain the District's small-scale, fine grain storefronts; (3) protect and encourage upper-story Residential Uses; (4) preserve and enhance the architectural and cultural heritage of North Beach; and (5) preserve the contributions of Legacy Businesses to the history and identity of North Beach.

<u>City-Wide Formula Retail Definition</u>: The amendments specify that all of the uses listed under the category of "sales and service, retail" -- Adult Business, Animal Hospital, Bar, Cat Boarding, Chair and Foot Massage, Tourist Oriented Gift Store, General Grocery, Specialty Grocery, Gym, Hotel, Jewelry Store, Kennel, Liquor Store, Massage Establishment, Chair and Foot Massage, Mobile Food Facility, Mortuary (Columbarium), Motel, Non-Auto Sales, Pharmacy, Restaurant, Limited Restaurant, General Retail Sales and Service, Financial Services, Fringe Financial Services, Limited Financial Services, Health Services, Instructional Service, Personal Service, Retail Professional Service, Self-Storage, Tobacco Paraphernalia Establishment, and Trade Shop -- shall be subject to existing formula retail controls.

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