File No: 170419	Committee Item No.	The state of the s
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### **COMMITTEE/BOARD OF SUPERVISORS**

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Committee: L	and Use and Transportation Committee Date September 11, 2017
Board of Sup	ervisors Meeting Date
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Planning Code	- Noπn Beacn,	i elegraph Hill,	Broadway	and Chin	iatown Area	i Controis <del>,</del>
Formula Retail]			_			

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco: Section 1. Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 *et seq.*). Said determination is on file with the Clerk of the Board of

Supervisors in File No. 170419, and is incorporated herein by reference. The Board affirms this determination.

- (b) On July 19, 2017 the Planning Commission, in Resolution No. 19966, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 170419, and is incorporated herein by reference.
- (c) Pursuant to Planning Code Section 302, this Board finds that this Planning Code Amendment will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. 19966, and the Board incorporates such reasons herein by reference.

Section 2. The Planning Code is hereby amended by revising Sections 121.1, 151, 151.1, 155, 249.25, 249.49, 253.1, <del>303.1,</del> 722, and 780.3, to read as follows:

# SEC. 121.1. DEVELOPMENT OF LARGE LOTS, NEIGHBORHOOD COMMERCIAL DISTRICTS.

(a) Purpose. In order to promote, protect, and maintain a scale of development which that is appropriate to each district and compatible with adjacent buildings, new construction or significant enlargement of existing buildings on lots of the same size or larger than the square footage stated in the table below shall be permitted only as Conditional Uses.

District	Lot Size Limit	
* * * *	* * *	
North Beach	<i>5,000<u>2,500</u></i> sq. ft.	

	* * * *	* * * *	-
· · · · · · · · · · · · · · · · · · ·	* * * *		
	SEC. 151. SCHEDULE OF REQUIRED	OFF-STREET PARKING SPACES.	

(b) Minimum Parking Required.

Table 151
OFF-STREET PARKING SPACES REQUIRED

Use or Activity	Number of Off-Street Parking Spaces Required		
RESIDENTIAL USES			
* * * *	* * * *		
Dwelling, in the Telegraph Hill - North Beach	None required. P up to three cars 0.5 parking		
Residential Special Use District	spaces for each four-Dwelling Units, subject to		
	the controls and procedures of Section 249.49(c)		
	and Section 155(t); C up to one car for each		
	Dwelling Unit, subject to the criteria and		
	procedure of 303(u); NP above.		
* * * *	* * *		

SEC. 151.1 SCHEDULE OF PERMITTED OFF-STREET PARKING SPACES IN SPECIFIED DISTRICTS.

Table 151.1
OFF-STREET PARKING PERMITTED AS ACCESSORY

Use or Activity	Number of Off-Street Car Parking Spaces		
,	or Space Devoted to Off-Street Car		
·	Parking Permitted		
RESIDENTIAL USES			
* * *	* * *		
Dwelling Units and SRO Units in NCT, RC,	P up to one car for each two Dwelling or		
RCD. RSD, Chinatown Mixed Use Districts,	SRO Units; Cup to 0.75 cars for each		
and the Broadway, and North Beach	Dwelling Unit, subject to the criteria and		
Neighborhood Commercial Districts, except as	procedures of Section 151.1 (e); NP above		
specified below	0.75 cars for each Dwelling Unit.		
Dwelling Units and SRO Units in the Telegraph	P up to 0.5 parking spaces for each Dwelling		
Hill - North Beach Residential Special Use	Unit, subject to the controls and procedures of		
<u>District</u>	Section 249.49(c) and Sections 155(r) and		
	155(t); NP above.		
Dwelling Units and SRO Units in the Broadway	P up to 0.5 parking spaces for each Dwelling		
and North Beach Neighborhood Commercial	Unit, C up to 0.75 cars for each Dwelling Unit;		
Districts outside of the boundaries of the	NP above 0.75 cars for each Dwelling Unit,		
Telegraph Hill - North Beach Residential Special	subject to the controls and procedures of		
<u>Use District</u>	Sections 155(r), 155(t) and Section 151.1(e).		
* * * *	* * *		

SEC. 155. GENERAL STANDARDS AS TO LOCATION AND ARRANGEMENT OF OFF-STREET PARKING, FREIGHT LOADING AND SERVICE VEHICLE FACILITIES.

(t) Garage Additions in the North Beach Neighborhood Commercial District, North Beach-Telegraph Hill Residential Special Use District, and Chinatown Mixed Use Districts. Notwithstanding any other provision of this Code to the contrary, a mandatory discretionary review hearing by the Planning Commission is required in order to install a garage in an existing or proposed structure of four two units or more in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts; Section 311 notice is required for a building of less than four units.

In approving order to approve the installation of the any garage in these districts, the Commission City shall find that: (1) the proposed garage opening/addition of off-street parking will not cause the elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section 317 of this Code; (2) the proposed garage opening/addition of off-street parking will not substantially eliminate or decrease the livability of a square footage of any dwelling unit without increasing the floor area in a commensurate amount; (3) the building has not had two or more evictions with each eviction associated with a separate unit(s) within the past ten years, and (4) the garage would not front on an Alley pursuant to Section 155(r)(2) of this Code or on a public right-of-way narrower than 41 feet, and (5) the proposed garage/addition of off-street parking is consistent with the Priority Policies of Section 101.1of this Code. Prior to the Commission hearing, or prior to the issuance of notification under Section 311(e)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify, and the Department shall determine whether The Department shall also have made a determination that the project complies with subsection (4)

above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or on a public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

# SEC. 249.49. TELEGRAPH HILL - NORTH BEACH RESIDENTIAL SPECIAL USE DISTRICT.

- (a) **Purposes**. To regulate <u>the amount of</u> off street parking and <u>limit</u> the installation of garages in <u>existing all</u> residential structures in order to ensure that they do not <u>significantly</u> increase the level of automobile traffic, increase pollution, <u>cause the removal of on-street parking spaces</u>, or impair pedestrian use on narrow public rights-of-way in the District, and to <u>preserve existing affordable housing by</u> preventing <u>the ability to add parking from providing the addition of off-site parking, which provides</u> an incentive to convert existing <u>affordable</u> residential buildings <u>from rental buildings</u> to <u>market-rate</u> <u>tenancies-in-common housing</u>.
  - (c) Controls.
- (2) Installation of a Parking Garage. Installation of a garage in an existing <u>or</u> <u>proposed</u> residential building of <u>four two</u> or more units requires a mandatory discretionary review hearing by the Planning Commission; <u>Section 311 Notice is required for a building of less</u> <u>than four units</u>. In <u>approving order to approve the</u> installation of <u>the any</u> garage <u>in these districts</u>, the Commission shall find that: (1) the proposed garage opening/addition of off-street parking will not cause <u>the elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section <u>317</u> of this Code; (2) the proposed garage opening/addition of off-street parking will not <u>substantially eliminate or</u> decrease the <u>livability of a square footage of any</u> dwelling unit <u>without increasing the floor area in a</u></u>

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commensurate amount; (3) the building has not had two or more "no-fault" evictions, as defined in 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past 10ten years, with each eviction associated with a separate unit(s), (4) the garage would not front on an Alley pursuant to Section 155(r)(2) of this Code or on a public right-of-way narrower than 41 feet, and (5) the proposed garage or addition of off-street parking *installation* is consistent with the Priority Policies of Section 101.1 of this Code.

Prior to the Planning Commission hearing, or prior to issuance of any required notification under Section 311 $\frac{(e)(2)}{2}$  or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) above, which the Department shall independently verify, and the Department shall determine whether. The Department shall also have made a determination that the project complies with (4) and (5) above. If the project sponsor does not provide such signed affidavit, or the garage would front on an Alley or public right-of-way narrower than 41 feet, the Department shall disapprove the application and no Planning Commission hearing shall be required.

### SEC. 253.1. REVIEW OF PROPOSED BUILDINGS AND STRUCTURES IN THE BROADWAY NEIGHBORHOOD COMMERCIAL DISTRICT.

- (b) In authorizing any such proposal for a building or structure exceeding 40 feet in height, the Planning Commission shall find, in addition to the criteria of Section 303(c), that the proposal is consistent with the expressed purposes of this Code, of the Broadway Neighborhood Commercial District, and of the height and bulk districts, set forth in Sections 101, 714 and 251 of this Code, and that the following criteria are met:
- (1) The height of the new or expanding development will be compatible with the individual neighborhood character and the height and scale of the adjacent buildings.

(2) The height and bulk of the new or expanding development will be designed to allow maximum sun access to nearby parks, plazas, and major pedestrian corridors.

(3) The architectural and cultural character and features of existing buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alteration of historic resources and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings. For purposes of this section, "historic resources" shall include Article 10

Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified in surveys adopted by the City, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility.

#### SEC. 722. NORTH BEACH NEIGHBORHOOD COMMERCIAL DISTRICT.

# Table 722. NORTH BEACH NEIGHBORHOOD COMMERCIAL DISTRICT ZONING CONTROL TABLE

Zoning Category	§	North Beach NCD Controls	
	References		
BUILDING STANDARDS			
	* * * *		
Street Frontage and Public R	ealm		
* * * *			

		•				
1	Vehicular Access Restrictions	§§ 155(r) and	Prohibited	on Columbus	s Avenue between	
2		_ (t)	Washingto	n and North I	Point Streets,	
3			Grant Aver	nue between	Columbus	
. 4	.*		Avenue an	d Filbert Stre	et, and Green	
5		•	Street betv	veen Grant A	venue and	
6			Columbus/	Stockton Stre	eets, and Alleys in	
7			the NBNCI	D and Telegra	aph Hill-NB	
8			Residentia	ISUD. Mand	datory	
9			discretiona	discretionary review required to install		
10			garages in	garages in buildings with four two or more		
11			units.			
12	Miscellaneous					
13	Lot Size (Per Development)	§§ 102, 121.	1 P up to <i>4,9</i>	<i>99 <u>2,499</u> s</i> qua	are feet; C <i>5,000</i>	
14			<u>2,500</u> squa	re feet and a	bove	
15	* * *					
16	NON-RESIDENTIAL STANDARD	S AND USES				
17	* * * *		·			
18				Controls by a	<u>Story</u>	
19	Sales and Service Use Category		: <u>/s/</u>	<u>2nd</u> -	<u>3rd-1</u>	
20	* * * *					
21						
22	Services, Health	§102	<u>NP</u>	<u>C</u>	<u>C</u>	
23	·					

Supervisor Peskin BOARD OF SUPERVISORS

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(1) NORTH BEACH OFF-STREET PARKING, RESIDENTIAL (Section 155(t))

Boundaries: North Beach NCD, North-Beach Telegraph Hill SUD

#### Controls:

- (a) Installing a garage in an existing <u>or proposed</u> residential building of <u>four two</u> or more units requires a mandatory Discretionary Review by the Planning Commission; <u>Section 311</u> notice is required for a building of less than four units. In <u>approving order to approve the</u> installation of <u>the any</u> garage <u>in these districts</u>, the <u>Commission City</u> shall find that:
- (i) the proposed garage opening/addition of off-street parking will not cause <u>the</u>

  <u>elimination or reduction of ground-story retail or commercial space; the "removal" or "conversion of residential unit," as those terms are defined in Section 317 of this Code;</u>
- (ii) the proposed garage opening/addition of off-street parking will not *substantially* <u>eliminate or</u>-decrease the *livability of a square footage of any* dwelling unit *without increasing the floor area in a commensurate amount*;
- (iii) the building has not had two or more "no fault" evictions, as defined in Sections 37.9(a)(78)-(1316) of the San Francisco Administrative Code, with each eviction associated with a separate unit(s) within the past 10ten years;
- (iv) the garage would not front on <u>an Alley pursuant to Section 155(r)(2) of this Code or</u>

  on a public right-of-way narrower than 41 feet, and
- (v) the proposed garage/addition of off-street parking *installation* is consistent with the Priority Policies of Section 101.1 of this Code.
- (b) Prior to seheduling the Planning Commission hearing, or prior to issuance of any required notification under Section 311(e)(2) or 312 of this Code, the Planning Department shall require a signed affidavit by the project sponsor attesting to (1), (2), and (3) (i) (ii) and (iii) above, which the Department shall independently verify, and the Department shall determine whether.

  The Department shall also have made a determination that. The Department shall also have made a determination that the project complies with (4) and (5) (iv) and (v) above. If the project sponsor

does not provide such affidavit or the Department determines that the garage would violate subsection (iv) above, the Department shall disapprove the application and no Planning Commission hearing shall be required.

#### SEC. 780.3. NORTH BEACH SPECIAL USE DISTRICT.

- (a) Purposes. In order to (1) preserve and maintain the mix and variety of neighborhood-serving retail sales and personal services of a type that supplies commodities or offers personal services to residents of North Beach and nearby neighborhoods; (2), to preserve and maintain the District's small-scale, fine grain storefronts; (3), and to protect and encourage upper-story Residential Uses; (4) preserve and enhance the architectural and cultural heritage of North Beach; and (5) preserve the contributions of Legacy Businesses to the history and identity of North Beach, there shall be a North Beach Special Use District applicable to the North Beach Neighborhood Commercial District, as designated on the Sectional Map SU01 of the Zoning Map of the City and County of San Francisco.
- (b) **Definitions**. The following definition <u>applies shall apply</u> only to the North Beach Special Use District:
- manufacturing and processing of foods on the premises for retail and/or wholesale sales and also provides a customer service counter for sale of such manufactured or processed food directly to the consumer. It may have seating as a minor and incidental use that occupies less than 15% of the Occupied Floor Area of the establishment. It includes, but is not limited to bakeries, coffee roasters, confectionaries, chocolatiers, makers of homemade ice cream and handmade gelato or sorbet. It shall not provide any alcohol sales for consumption on or off the premises.

- (2) Legacy Business. A business as defined under Administrative Code Section 2A.242 and included in the Legacy Business Registry.
- (3) Historic Buildings. "Historic buildings" shall include Planning Code Article 10

  Landmarks and buildings located within Article 10 Historic Districts, buildings and districts identified

  by surveys adopted by the City, buildings listed or potentially eligible for individual listing on the

  National or California Registers, and buildings located within listed or potentially eligible National

  Register or California Register historic districts. The Planning Department shall also consult

  materials available through the California Historical Resources Information System (CHRIS) and

  Inventory to determine eligibility.
  - (c) Controls. The following provisions shall apply within such district:
- (6) Legacy Business. Unless otherwise prohibited by this Section 780.3, Section 722, or any other section of this Code, any new Non-Residential Use proposed where the immediately prior Commercial Use was a Legacy Business shall require Conditional Use authorization pursuant to Section 303 of this Code.
- (7) Architectural and Cultural Heritage of North Beach. Section 101.1 of the Planning Code includes the priority policy that historic buildings be preserved. The architectural and cultural character and features of existing historic buildings shall be preserved and enhanced. The Historic Preservation Commission or its staff shall review any proposed alterations to historic buildings, as defined in subsection 780.3(b)(3), and must determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings.
- (8) Additional Controls: The following additional controls shall apply in the North

  Beach Special Use District. (1) A Planned Unit Development shall not be permitted; (2) Large-Scale

  Urban Agriculture uses shall not be permitted; (3) Hours of Operation shall not be permitted from 2

a.m. to 6 a.m.; (4) Unless otherwise prohibited or limited by this Section 780.3, Section 722, or any other section of this Code, active commercial uses, as defined in Planning Code Section 145.4(c), shall be required at the Ground Floor; and (5) A Health Service use, as defined in Section 102 of this Code, shall be prohibited on the ground floor. On the second floor and above, a Health Service use shall require Conditional Use authorization pursuant to Section 303 of this Code.

(9) Conditional Use Authorizations. In addition to the findings required under Section 303 of this Code, for any use or project within the District that is subject to Conditional Use authorization under this Section 780.3, Section 722, or any other section of this Code, the Planning Commission shall find that the proposed project supports the purposes of the North Beach SUD set forth in this Section 780.3.

Section 3. The proposed ordinance in Board File No. 170419 initially proposed to revise the definition of Formula Retail in Planning Code Section 303.1. On September 11, 2017, the Board of Supervisors' Land Use and Transportation Committee amended the proposed ordinance to remove the proposed changes to Section 303.1. Accordingly, Section 303.1 and the proposed changes to that Section have been deleted from this ordinance.

Section 34. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4<u>5</u>. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal

.5

Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City

ERA, Øity\_Attorney

By:

KATE H. STACY Deputy City Attorney

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#### **REVISED LEGISLATIVE DIGEST**

Sand William Control

(Amended, 9/11/2017)

[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls]

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; and affirming the Planning Department's determination under the California Environmental Quality Act, and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

#### **Existing Law**

The Planning Code contains many provisions that guide development in the North Beach, Telegraph Hill, Broadway and Chinatown Areas. Relevant provisions for this proposed ordinance are the following provisions.

<u>Lot Size</u>: Permitted lot size in North Beach without a conditional use permit is 5,000 square feet.

Off-Street Parking: Permitted off-street parking for dwelling units in the Telegraph Hill - North Beach Residential Special Use District is 3 cars for each 4 dwelling units, and could increase to 1 car for each dwelling unit with conditional use authorization. Residential uses may not provide additional parking.

Garage Installation: Mandatory discretionary review is required when a building consisting of 4 dwelling units or more installs a parking garage in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts. The project must meet certain criteria for approval.

<u>Historic Buildings</u>: Buildings and sites in these areas are subject to general City, state and federal laws applicable to certain identified historic buildings.

<u>Legacy Businesses</u>: Legacy Businesses may be identified, but there are no controls applicable to Legacy Business sites.

#### Permitted Uses:

(1) Health Service Uses are permitted in the North Beach NCD.

- (2) Planned Unit Developments are permitted in the North Beach Special Use District, in compliance with Planning Code Section 304.5.
- (3) Large Scale Urban Agriculture is permitted in the North Beach Special Use District.
- (4) There is no requirement for "active commercial uses," as defined in Planning Code Section 145.4, on the ground floor in the North Beach Special Use District.

#### **Amendments to Current Law**

<u>Lot Size</u>: Permitted lot size in North Beach NCD without a conditional use permit would be 2,500 square feet.

Off-Street Parking: Permitted off-street parking for dwelling units in the Telegraph Hill - North Beach Residential Special Use District would be 0.5 car for each dwelling unit. Residential uses may not provide additional parking.

<u>Garage Installation</u>: Mandatory discretionary review is required in an existing or proposed building consisting of 2 dwelling units or more installs a parking garage in the North Beach NCD, the North Beach-Telegraph Hill Residential SUD, and the Chinatown Mixed Use Districts. The project must meet certain criteria for approval.

Historic Buildings: An expanded definition of historic buildings, or historic resources, applies in the Broadway Neighborhood Commercial District and the North Beach Special Use District. In both districts, "historic buildings" or "historic resources" include Planning Code Article 10 Landmarks and buildings located within Article 10 Historic Districts, buildings listed or potentially eligible for individual listing on the National or California Registers, and buildings located within listed or potentially eligible National Register or California Register historic districts. The Planning Department shall also consult materials available through the California Historical Resources Information System (CHRIS) and Inventory to determine eligibility. In the North Beach SUD, "historic buildings" also includes buildings and districts identified by surveys adopted by the City.

For such buildings, the Historic Preservation Commission or its staff must review any proposed alterations, and determine that such alterations comply with the Secretary of Interior's Standards for the Treatment of Historic Properties before the City approves any permits to alter such buildings.

<u>Legacy Businesses</u>: Any new Non-Residential Use proposed where the immediately prior Commercial Use was a Legacy Business would require Conditional Use authorization.

#### Permitted Uses:

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- (1) Health Service Uses would not be permitted in the North Beach NCD at the ground floor and would require conditional use authorization to be located on the 2nd and 3rd floors.
- (2) Planned Unit Developments would not be permitted in the North Beach Special Use District.
- (3) Large Scale Urban Agriculture would not be permitted in the North Beach Special Use District.
- (4) "Active commercial uses," as defined in Planning Code Section 145.4, would be required on the ground floor in the North Beach Special Use District.

Conditional Use Authorizations: For any use that requires conditional use authorization in the North Beach Special Use District, the City must find that the proposed project supports the purposes of the North Beach Special Use District. Those purposes are to (1) preserve and maintain the mix and variety of neighborhood-serving retail sales and personal services of a type that supplies commodities or offers personal services to residents of North Beach and nearby neighborhoods; (2) preserve and maintain the District's small-scale, fine grain storefronts; (3) protect and encourage upper-story Residential Uses; (4) preserve and enhance the architectural and cultural heritage of North Beach; and (5) preserve the contributions of Legacy Businesses to the history and identity of North Beach.

### **Background Information**

This legislative digest reflects amendments made by the Land Use and Transportation Committee on September 11, 2017 to remove the proposed changes to the definition of Formula Retail in Section 303.1.

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August 3, 2017

Ms. Angela Calvillo, Clerk Honorable Supervisor Peskin Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

Re:

Transmittal of Planning Department Case Number 2017-005179PCA:

North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Formula

Retail

Board File No. 170419

Historic Preservation Commission Recommendation: Approval with

<u>Modification</u>

Planning Commission Recommendation: Approval

Dear Ms. Calvillo and Supervisor Peskin,

On July 19, 2017, the Historic Preservation Commission conducted duly noticed public hearings at regularly scheduled meetings to consider the proposed Ordinance, introduced by Supervisor Peskin that would amend the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; and 6) revise the definition of Formula Retail. At the hearing the Historic Preservation Commission recommended approval with modification of the Ordinance.

The Historic Preservation Commission's proposed modifications were as follows:

- 1. Maintain the existing Historic Preservation review procedures for buildings in the North Beach SUD and the Broadway NCD
- 2. For the proposed Legacy Business controls in the North Beach SUD:
  - Exempt properties that have been vacant or otherwise removed from the Legacy Business
    Registry from the Conditional Use authorization requirement for uses occupying a space
    formerly occupied by a Legacy Business;
  - b. Add Conditional Use findings for the Planning Commission to consider when reviewing an application proposing to occupy a space formerly occupied by a Legacy Business; and
  - c. Have the Supervisor's Office provide additional clarity regarding treatment of Legacy Businesses in cases of vacancies where the business has left on their own accord

#### Transmital Materials

#### North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Formula Retail

On July 20, 2017, the Planning Commission conducted duly noticed public hearings at regularly scheduled meetings to consider the proposed Ordinance, introduced by Supervisor Peskin that would amend the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; and 6) revise the definition of Formula Retail. At the hearing the Planning Commission recommended approval of the Ordinance without modification.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

Supervisor, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Historic Preservation Commission.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manage of Legislative Affairs

cc:

Kate H. Stacy, Deputy City Attorney Lee Hepner, Aide to Supervisor Peskin Erica Major, Office of the Clerk of the Board

#### Attachments:

Historic Preservation Commission Resolution Planning Commission Resolution Planning Department Executive Summary

# Historic Preservation Commission Resolution No. 880

**HEARING DATE JULY 19, 2017** 

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Project Name:

North Beach, Telegraph Hill, Broadway and Chinatown Area Controls;

J16,

Case Number:

2017-005179PCA [Board File No. 170419]

Planning Information:

Initiated by:

Supervisor Peskin / Re-Introduced July 18, 2017

415.558.6377

Staff Contact:

Diego R Sánchez, Legislative Affairs

Formula Retail

diego.sanchez@sfgov.org, 415-575-9082

Reviewed by:

Aaron D Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, 415-558-6362

RECOMMENDING THAT THE BOARD OF SUPERVISORS ADOPT A PROPOSED ORDINANCE THAT WOULD AMEND THE PLANNING CODE TO 1) SUPPORT LEGACY BUSINESSES; 2) EXPAND THE DEFINITION OF HISTORIC BUILDINGS AND IMPOSE ADDITIONAL REQUIREMENTS IN THE BROADWAY NCD AND NORTH BEACH SUD; 3) PROHIBIT CERTAIN USES IN THE NORTH BEACH SUD; 4) REDUCE THE LOT SIZE LIMIT IN THE NORTH BEACH SUD; 5) MODIFY THE REQUIREMENTS FOR APPROVAL OF PARKING GARAGES IN THE TELEGRAPH HILL-NORTH BEACH RESIDENTIAL SUD, THE NORTH BEACH SUD, AND THE CHINATOWN MIXED USE DISTRICTS; 6) REVISE THE DEFINITION OF FORMULA RETAIL; AND AFFIRMING THE PLANNING DEPARTMENT'S DETERMINATION UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND MAKING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF PLANNING CODE SECTION 101.1, AND FINDINGS OF PUBLIC CONVENIENCE, NECESSITY, AND WELFARE UNDER PLANNING CODE SECTION 302.

WHEREAS, on July 18, 2017 Supervisor Peskin re-introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 170419, which would amend the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway NCD and North Beach SUD; 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; and 6) revise the definition of Formula Retail;

WHEREAS, The Historic Preservation Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 19, 2017; and,

## CASE NO. 2017-005179PCA

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Commission has reviewed the proposed Ordinance; and

MOVED, that the Historic Preservation Commission hereby recommends that the Board of Supervisors approve with modifications the proposed ordinance.

Those modifications include:

- 1. Maintain the existing Historic Preservation review procedures for buildings in the North Beach SUD and the Broadway NCD and concur with the list of historic resources that are identified for review
- 2. For the proposed Legacy Business controls in the North Beach SUD:
  - a. Exempt properties that have been vacant or otherwise removed from the Legacy Business Registry from the Conditional Use authorization requirement for uses occupying a space formerly occupied by a Legacy Business;
  - b. Add Conditional Use findings for the Planning Commission to consider when reviewing an application proposing to occupy a space formerly occupied by a Legacy Business; and
  - c. Have the Supervisor's Office provide additional clarity regarding treatment of Legacy Businesses in cases of vacancies where the business has left on their own accord

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- Promoting and preserving the existing small scale and pedestrian friendly nature of the North Beach area is of considerable importance to the City. This area is unique, nationally recognized and greatly contributes to the appeal of San Francisco.
- New controls that strike a balance between preserving the existing housing and retail character of the North Beach area while still allowing in new uses and users can maintain the area's well known vibrancy.
- 3. General Plan Compliance. The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### COMMERCE AND INDUSTRY ELEMENT

#### OBJECTIVE 1

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

#### Policy 1.1

Encourage development which provides substantial net benefits and minimizes undesirable consequences. Discourage development which has substantial undesirable consequences that cannot be mitigated.

The proposed Ordinance will facilitate the establishment of retail uses that provide net benefits to the North Beach area. Any potential undesirable consequences may be addressed through existing regulatory controls.

#### **OBJECTIVE 2**

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

#### Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

#### Policy 2.3

Maintain a favorable social and cultural climate in the city in order to enhance its attractiveness as a firm location.

The proposed Ordinance helps retain existing commercial activity by establishing land use controls for the replacement of long standing, recognized legacy establishments. The preservation of these long standing legacy establishments helps maintain the favorable social and cultural climate that attracts visitors and firms alike.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

#### Policy 6.7

Promote high quality urban design on commercial streets.

The proposed controls helping preserve long standing legacy establishments will help retain neighborhoodserving goods and services in the city's NCDs. The proposed bolstered controls on new garage installations in existing buildings will help promote high quality urban design on commercial streets, assuring that ground floor retail uses are not adversely affected.

#### **URBAN DESIGN ELEMENT**

#### **OBJECTIVE 4**

IMPROVEMENT OF THE NEIGHBORHOOD ENVIRONMENT TO INCREASE PERSONAL SAFETY, COMFORT, PRIDE AND OPPORTUNITY

#### Policy 4.4

Design Walkways and Parking Facilities to Minimize Danger to Pedestrians.

#### Policy 4.13

Improve Pedestrian Areas by Providing Human Scale and Interest.

The proposed Ordinance will facilitate the improvement of the pedestrian environment by bolstering the findings required for installing garages, assuring that any new garage does not front on alleys or other narrow public rights of way.

#### HOUSING ELEMENT

#### **OBJECTIVE 2**

RETAIN EXISTING HOUSING UNITS, AND PROMOTE SAFETY AND MAINTENANCE STANDARDS WITHOUT JEOPARDIZING AFFORDABILITY

#### Policy 2.3

Prevent the Removal or Reduction of Housing for Parking.

The proposed Ordinance will assist in the prevention of the reduction of housing for parking as it proposes to bolster existing findings for projects seeking to install a garage in an existing building.

- 4. Planning Code Section 101 Findings. The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
  - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
    - The proposed Ordinance would have a beneficial on neighborhood serving retail uses as it proposes new land use controls to assure neighborhood compatibility as well as preservation of long standing retail uses.
  - That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance will have a beneficial effect on housing and neighborhood character as it proposes development controls that steer new projects toward compatibility with the established housing and neighborhood character.

#### CASE NO. 2017-005179PCA North Beach, Telegraph Hill, Broadway and Chinatown Area

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

 That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would maintain existing Planning Department procedures that preserve the City's Landmarks and historic buildings.

That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

5. Planning Code Section 302 Findings. The Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

#### CASE NO. 2017-005179PCA North Beach, Telegraph Hill, Broadway and Chinatown Area

NOW THEREFORE BE IT RESOLVED that the Commission hereby recommends that the Board ADOPT the proposed Ordinance with modifications as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on July 19, 2017.

Christine L. Silva

**Acting Commission Secretary** 

AYES:

Johnck, Johns, Matsuda, Pearlman, Wolfram

NOES:

None

ABSENT:

Hasz, Hyland

ADOPTED:

July 19, 2017



1650 Mission St. Suite 400 San Francisco, .CA 94103-2479

Reception: 415.558.6378

Fax:

Planning Information:

415.558.6377

Resolution No. 19966
HEARING DATE JULY 20, 2017

**Planning Commission** 

Project Name:

North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; 415.558.6409

Formula Retail

Case Number:

2017-005179PCA [Board File No. 170419]

Initiated by:

Supervisor Peskin / Re-Introduced July 18, 2017

Staff Contact:

Diego R Sánchez, Legislative Affairs

diego.sanchez@sfgov.org, 415-575-9082

Reviewed by:

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WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on July 20, 2017; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

MOVED, that the Planning Commission hereby recommends that the Board of Supervisors approve the proposed ordinance.

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- Promoting and preserving the existing small scale and pedestrian friendly nature of the North Beach area is of considerable importance to the City. This area is unique, nationally recognized and greatly contributes to the appeal of San Francisco.
- New controls that strike a balance between preserving the existing housing and retail character of
  the North Beach area while still allowing in new uses and users can maintain the area's well
  known vibrancy.
- 3. **General Plan Compliance.** The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### **COMMERCE AND INDUSTRY ELEMENT**

#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

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#### **OBJECTIVE 2**

## CASE NO. 2017-005179PCA North Beach, Telegraph Hill, Broadway and Chinatown Area

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

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#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### Policy 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

#### Policy 6.7

Promote high quality urban design on commercial streets.

The proposed controls helping preserve long standing legacy establishments will help retain neighborhoodserving goods and services in the city's NCDs. The proposed bolstered controls on new garage installations in existing buildings will help promote high quality urban design on commercial streets, assuring that ground floor retail uses are not adversely affected.

#### **URBAN DESIGN ELEMENT**

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#### Policy 4.4

Design Walkways and Parking Facilities to Minimize Danger to Pedestrians.

#### Policy 4.13

Improve Pedestrian Areas by Providing Human Scale and Interest.

#### North Beach, Telegraph Hill, Broadway and Chinatown Area

The proposed Ordinance will facilitate the improvement of the pedestrian environment by bolstering the findings required for installing garages, assuring that any new garage does not front on alleys or other narrow public rights of way.

#### **HOUSING ELEMENT**

#### **OBJECTIVE 2**

RETAIN EXISTING HOUSING UNITS, AND PROMOTE SAFETY AND MAINTENANCE STANDARDS WITHOUT JEOPARDIZING AFFORDABILITY

#### Policy 2.3

Prevent the Removal or Reduction of Housing for Parking.

The proposed Ordinance will assist in the prevention of the reduction of housing for parking as it proposes to bolster existing findings for projects seeking to install a garage in an existing building.

- 4. Planning Code Section 101 Findings. The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
  - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
    - The proposed Ordinance would have a beneficial on neighborhood serving retail uses as it proposes new land use controls to assure neighborhood compatibility as well as preservation of long standing retail uses.
  - That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;
    - The proposed Ordinance will have a beneficial effect on housing and neighborhood character as it proposes development controls that steer new projects toward compatibility with the established housing and neighborhood character.
  - 3. That the City's supply of affordable housing be preserved and enhanced;
    - The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.
  - 4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;
    - The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.
  - That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

## CASE NO. 2017-005179PCA North Beach, Telegraph Hill, Broadway and Chinatown Area

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would preserve the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

5. Planning Code Section 302 Findings. The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby recommends that the Board ADOPT the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on July 20, 2017.

Christine L. Silva

Acting Commission Secretary

AYES:

Fong, Johnson, Koppel, Melgar, Moore

NOES:

None

ABSENT:

Hillis, Richards

ADOPTED:

July 20, 2017

### **Executive Summary Planning Code Text Amendment**

**HEARING DATE: JULY 20, 2017 EXPIRATION DATE: OCTOBER 9, 2017** 

2017-005179PCA [Board File No. 170419]

1650 Mission St. Suite 400 San Francisco. CA 94103-2479

Reception: 415.558.6378

415.558.6409

Planning Information:

415.558.6377

Supervisor Peskin / Re-Introduced July 11, 2017

Commercial Uses in North Beach; Technical and Other Amendments

Diego R Sánchez, Legislative Affairs diego.sanchez@sfgov.org, 415-575-9082

Aaron Starr, Manager of Legislative Affairs

aaron.starr@sfgov.org, 415-558-6362

Recommend Approval with Modifications Recommendation:

#### PLANNING CODE AMENDMENT

Project Name:

Case Number:

Initiated bu:

Staff Contact:

Reviewed by:

The proposed Ordinance would amend the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway NCD and North Beach SUD; 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce the offstreet parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; and 7) revise the definition of Formula Retail.

#### The Way It Is Now:

#### Development Standards and Off-Street Parking

- 1. In the North Beach Neighborhood Commercial District (NCD) new construction or significant enlargement of existing buildings on lots 5,000 square feet or larger requires Conditional Use authorization.
- To approve a garage installation in the North Beach NCD and the Telegraph Hill-North Beach SUD, the Planning Commission must make five findings at a Mandatory Discretionary Review (MDR) hearing. These include finding that (1) the garage would not cause the removal or conversion of a residential unit, (2) the proposed garage opening does not substantially decrease livability of a dwelling unit without increasing the floor area in a commensurate amount, (3) the building has not had two or more evictions within the past ten years, (4) the garage would not front on a public right of way narrower than 41 feet, and (5) the proposed garage is consistent with the Priority Policies of Section 101.1. The Department is required receive an affidavit attesting to findings (1) - (3) and verify those findings in addition to determining whether the proposal complies with findings (4) and (5) prior to a Planning Commission hearing or issuance of a neighborhood notification.
- 3. In the North Beach NCD up to 0.75 parking spaces per Dwelling Unit are allowed with Conditional Use authorization.

4. In the Telegraph Hill-North Beach SUD up to three cars for each four dwelling units is permitted and up to one car for each dwelling unit is allowed with Conditional Use authorization.

#### Retail Controls

- 5. Within the North Beach NCD and SUD, Health Services are principally permitted at the first and second stories and are prohibited at the third story and above.
- 6. In the North Beach Special Use District a non-residential use proposing to use a space last occupied by a Commercial Use that was a Legacy Business does not need to secure Conditional Use authorization solely because the immediately prior use occupying that space was a Legacy Business.
- 7. The North Beach NCD requires Active Commercial Uses, as defined in Planning Code Section 145.4, at the ground floor and prohibits the following:
  - a. Large Scale Urban Agriculture
  - b. Hours of Operation between 2 am and 6 am.
- 8. In the North Beach SUD, the Planning Commission is not required to determine whether a new use seeking Conditional Use authorization supports any of the purposes of the North Beach SUD.

#### Historic Preservation Review

9. In the North Beach SUD and Broadway NCD the Planning Department, with the Historic preservation Commission, reviews the alteration or expansion of buildings according to the Secretary of the Interior Standards for the Treatment of Historic Properties when the property is designated pursuant to Article 10 of the Planning Code. Properties that are not designated however, are identified as potential or known historical resources. The Historic Preservation Commission does not review building permit applications or entitlements associated with properties that are not designated pursuant to either Article 10 or Article 11 of the Planning Code. The Planning Department reviews projects involving known or potential resources for conformance with the Secretary of the Interior's Standards recognizing the City's priority policies that historic buildings will be protected and preserved; and with the goal of issuing a Categorical Exemption for the purposes of CEQA review

#### Formula Retail

- 10. Uses subject to the Formula Retail controls are listed under Planning Code Section 303.1. This list has been interpreted to include most, but not all, uses under the definition of Sales and Service, Retail, as found in Planning Code Section 102.
- 11. A Formula Retail establishment may change owner, operator or use in a zoning district that prohibits Formula Retail uses with Conditional Use authorization.

#### The Way It Would Be:

Development Standards and Off-Street Parking

## Executive Summary Hearing Date: July 20, 2017

- In the North Beach Neighborhood Commercial District (NCD) new construction or significant enlargement of existing buildings on lots 2,500 square feet or larger would require Conditional Use authorization.
- 2. A MDR hearing would still be required to approve a garage installation in a building, existing or proposed, of two units or more in the North Beach NCD and the Telegraph Hill-North Beach NCD; however, the Planning Commission's findings would be modified as follows (underlined and italicized is proposed new text):
  - a. proposed the garage opening/addition of off-street parking will not cause the <u>elimination or</u> <u>reduction of ground-story retail or commercial space;</u>
  - b. the proposed garage opening will not eliminate or decrease the square footage of any dwelling;
  - c. the building has not had two or more evictions within the past ten years;
  - d. the garage would not front on *an Alley pursuant to Section 155(r)(2) or* a public right of way narrower than 41 feet; and
  - e. the proposed garage is consistent with the Priority Policies of Section 101.1.

The Planning Department would be required receive an affidavit from the Project Sponsor attesting to findings (1) – (3) and verify those findings in addition to determining if the proposal complies with findings (4) prior to issuance of a neighborhood notification. If the project does not provide the affidavit or the garage would front on an Alley or public right of way narrower than 41 feet the Department would be required to disapprove the application and no Planning Commission hearing would be required.

- 3. In the North Beach NCD providing off-street parking spaces above a ratio of 0.5 parking spaces per Dwelling Unit would not be permitted.
- 4. No more than 0.5 parking spaces for each dwelling unit would be allowed in the Telegraph Hill-North Beach Special Use District.

#### Retail Controls

- 5. Within the North Beach NCD and SUD Health Services would be prohibited on the first story and require Conditional Use authorization on the second story and above.
- Conditional Use authorization would be required in the North Beach SUD for a non-residential use proposing to occupy a space where the immediately prior use was a Commercial Use that was also a Legacy Business.
- 7. The North Beach SUD would impose the following controls, effective in the North Beach NCD:
  - a. Active Commercial Uses, as defined in Planning Code Section 145.4, at the ground floor
  - b. Prohibition on Large Scale Urban Agriculture
  - c. Prohibition on Hours of Operation between 2 am and 6 am
- 8. The Planning Commission would be required to find that a new use seeking Conditional Use authorization supports the purposes of the North Beach Special Use District prior to granting the authorization.

#### Historic Preservation Review

Executive Summary
Hearing Date: July 20, 2017

9. In the North Beach SUD the Planning Department or the Historic Preservation Commission would be required to review the alteration or expansion of all buildings located within listed or potentially eligible National Register or California Register historic districts, including districts identified in the California Historical Resources Information System Inventory, according to the Secretary of the Interior Standards for the Treatment of Historic Properties. In the Broadway NCD, this analysis would only occur when a project is proposed, either through an addition or new construction, to exceed 40 feet in height.

#### Formula Retail

- 10. All uses under the definition of Sales and Service, Retail, as found in Planning Code Section 102, would be subject to the Planning Code Section 303.1 Formula Retail controls. This would include the following uses that are not currently considered Formula Retail:
  - a. Adult Business
  - b. Animal Hospital
  - c. Kennel
  - d. Mortuary
  - e. Health Services
  - f. Motel
  - g. Retail Professional Services
  - h. Self-Storage
  - i. Trade Shop
- 11. A Formula Retail establishment would not be allowed to change owner, operator or use in a zoning district that prohibits Formula Retail uses unless the use changes to one that is no longer a Formula Retail use.

#### BACKGROUND

The commercial corridors in the North Beach area perform the duties of neighborhood-serving marketplace, specialty shopping area, dining district, and destination night time entertainment and tourist attraction. They are also home to many apartments and residential hotels. The area is characterized by a fine grain development pattern, with many properties of historical interest and import. Together this lends to the area's renowned appeal.

Land use regulations in the North Beach area must balance the competing interests of local residents and their daily needs with those of a citywide and regional population. It is reasonable to expect a number of tailored zoning controls to address neighborhood concerns about livability and existing physical and commercial character. However, these should be informed by the need for effective implementation as well as continued growth and turnover in the retail sector.

#### ISSUES AND CONSIDERATIONS

**Garage Installation Review** 

Executive Summary Hearing Date: July 20, 2017

The aesthetics and function of an existing building, as well as the quality of the pedestrian environment can be adversely affected by poorly installed garage openings.<sup>1</sup> Consideration must also be given to existing residential units and tenants. As such, it's the City's policy to discourage the loss or lessening of residential units and especially the displacing tenants for the purposes of installing a garage.<sup>2</sup>

The Planning Code incorporates such considerations in the North Beach NCD and SUD³ by requiring the Planning Department (Department) to verify that a garage installation is sensitive to those considerations; however, missing from the current controls is consideration given to the loss of ground floor retail spaces because of the addition of vehicular access. The proposed ordinance will add this consideration to the Code for the North Beach NCD. Also missing from current controls is a clear milestone from which to measure the required ten year period free of tenant evictions. The date the Department accepts a complete building permit application for a garage installation would be a useful milestone for these purposes.

The proposed ordinance would also add a requirement for a 30 day period between the Department's verification of the fulfillment of the considerations and Commission hearing. This coincides with the notice period for neighborhood notification (also known as Section 311 or 312 notification), and fits within the Department's standard practice. This period of time is intended to provide members of the public with a reasonable amount of time to review the Department's verification prior to the Planning Commission hearing. Currently, this determination may not be publicly available until the case report is published one week prior to the hearing.

Determining whether a proposed garage installation complies with these considerations is easily done for existing buildings. As part of an application to install a garage a plan set indicating the existing and proposed condition will reveal any changes to existing residential or retail spaces. Doing this for proposed buildings is impossible since one cannot determine an initial condition that a proposed garage would worsen. Given this, these garage installation considerations should only apply to existing buildings.

### **Historic Preservation Review**

The North Beach survey, including the Broadway commercial corridor was adopted by the Board of Supervisors in August 1999. This survey identified historic resources, both individual and contributors to larger districts throughout the survey area. A number of properties within the survey area are now age-eligible (45 years or older) to be considered potential historic resources until a definitive analysis is made on whether the property qualifies as a known historic resource.

<sup>&</sup>lt;sup>1</sup> General Plan, Urban Design Element, Objective 4 Improvement of the Neighborhood Environment to Increase Personal Safety, Comfort, Pride and Opportunity, Policy 4.4 Design Walkways and Parking Facilities to Minimize Danger to Pedestrians and Policy 4.13 Improve Pedestrian Areas by Providing Human Scale and Interest.

<sup>&</sup>lt;sup>2</sup> General Plan, Housing Element, Objective 2 Retain Existing Housing Units, and Promote Safety and Maintenance Standards without Jeopardizing Affordability, Policy 2.3 Prevent the Removal or Reduction of Housing for Parking.

<sup>&</sup>lt;sup>3</sup> Planning Code Section 155(t)

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Historic Preservation staff currently reviews alterations and new construction affecting properties designated as City Landmarks pursuant to Article 10 of the Planning Code. The Historic Preservation Commission has delegated to staff a number of minor scopes of work that it deems routine and should not require a hearing. Larger scopes of work, such as additions and new construction do require a full hearing before the Historic Preservation Commission. Pursuant to Article 10, all projects involving a city landmark must conform to the Secretary of the Interior's Standards, as well as any other city guidelines and policies. The Historic Preservation Commission is not involved in the review or approval of projects affecting known or potential historic resources that are not designated in the Code. Review of these building permit applications (BPA) is the responsibility of Department Preservation staff and the Planning Commission when an entitlement, such as a Conditional Use Authorization is required.

The proposed Ordinance states that either the Historic Preservation Commission or Department staff must make a finding of conformance with the Secretary of the Interior's Standards for all known and potential historic resources within the North Beach Survey area. If the areas of the North Beach SUD that meet Article 10 criteria for designation were designated as a City Landmark, this existing process would offer the Department and the Historic Preservation Commission oversight to the same effect as the proposed amendments.

Without Article 10 designation the Department currently applies an uncodified process and checklist to facilitate historic review to satisfy conformance with Secretary of Interior (SOI) standards pursuant to its requirements under the California Environmental Quality Act (CEQA) only. The checklist defines various scopes of work that can qualify for a Class 1 or Class 3 Categorical Exemption. Conformance with the SOI qualifies for a categorical exemption on the checklist. All discretionary review must receive CEQA clearance before the approval of the BPA. The checklist serves as a tool to assure adequate review and as a record of that review. It also allows non-preservation staff to review properties known to not be historic but in potentially eligible historic districts for some limited scopes of work. When a member of the public believes the Department has erred in its review, they may appeal the checklist determination to the Board of Supervisors.

As proposed the Ordinance would duplicate earlier work conducted to determine which properties require historic preservation staff review and the associated analysis. An analysis under Article 10 of the Planning Code requires a sometimes lengthy documentation of how a project does or does not conform to the SOI. Conversely, using the CEQA checklist requires only a short description or list of which of the ten Standards apply to the project. However an appellant or appellate body may expect a different, lengthier document, such as a Historic Resources Evaluation Report (HRER), from the Department as evidence of adequate review. Staff would be required to produce broader documentation to reiterate its determination even for properties known to not be of historic import. Because only historic preservation staff can draft an HRER, scarce preservation staff time will be diverted away from its core functions. This would significantly impact review and processing time for BPAs and entitlements within the North Beach SUD as preservation staff are the only members of the Department with the specialized skill set to review these projects. This would be a poor use of the Department's resources or require hiring of a substantial number of staff to maintain current review and processing times.

As currently drafted the language will cause delay and confusion in determining a clear process for the staff, decision-makers, and the public as the amendments may be interpreted as confusing to anticipate the Historic Preservation Commission to be involved in the review or appeal process. The language

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could distort the current process further if a project also requires Planning Commission review. The Department has no concern if the intent of the amendments is to codify the current process; however, the language could benefit from further refinement to provide a clear expectation for the content and format for the administrative documentation desired and better reflect the current process. While the Department has no concern to codify the current process, as it primarily relates to CEQA review, the City Attorney's Office should be consulted. If the process were to change or be refined in the future additional Code amendments would likely be required. To this effect, it may be more efficient and provide the same effect to provide a separate public policy document that outlines the process rather than inclusion in the Planning Code.

# Conditional Use Authorization Findings

The Conditional Use Authorization (CU) process influences neighborhood character by requiring applications to be reviewed against a standard set of findings. Findings are intended to help guide the Commission in their decisions on granting CU. Standard findings include necessity, desirability and compatibility with the proposed project's surroundings.<sup>4</sup> Certain uses are also reviewed against findings specific to that use. For example, CU specific findings for Massage Establishments require façade transparency and openness, pedestrian oriented lighting and a general orientation to facilitate public access.

CU findings also help steer projects toward meeting larger policy goals. These range from promoting alternative transportation modes, to improving the built environment to supporting a vibrant retail sector. For example, CU findings can assure that the new use contributes to the character of the neighborhood commercial district (NCD) through appropriate physical improvements or through the provision of neighborhood serving goods or services.<sup>5</sup> The CU findings can also incentivize the new use to provide opportunities for patrons to arrive at the site using mass transit or bicycles.<sup>6</sup> Overall, customized findings can assist decision makers determine if a replacement use is appropriate for a specific location.

The Planning Code also has area specific findings embedded in several Special Use Districts (SUD). The Japantown SUD and the Calle 24 SUD are two examples. In the Japantown SUD, a use requiring CU must be found to support two of five SUD specific findings. In the Calle 24 SUD, a use must be found to support four of six SUD specific findings. The findings in these SUDs focus on whether a new use is compatible with the character of the area and whether the new use will contribute to the vitality of the local economy. The SUDs are structured so that a proposed use can meet relevant findings and disregard

<sup>&</sup>lt;sup>4</sup> Planning Code Section 303

<sup>&</sup>lt;sup>5</sup> General Plan, Commerce and Industry Element, Objective 6 Maintain and Strengthen Viable Neighborhood Commercial Areas Easily Accessible to City Residents, Policy 6.7 Promote High Quality Urban Design on Commercial Streets

<sup>&</sup>lt;sup>6</sup> General Plan, Commerce and Industry Element, Objective 6 Maintain and Strengthen Viable Neighborhood Commercial Areas Easily Accessible to City Residents, Policy 6.1 Ensure and Encourage the Retention and Provision of Neighborhood-Serving Goods and Services in the City's Neighborhood Commercial Districts, While Recognizing and Encouraging Diversity Among the Districts, Guidelines for All Uses

<sup>&</sup>lt;sup>7</sup> Planning Code Section 249.31

<sup>8</sup> Planning Code Section 249.59

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those that do not apply to the use. This assures that new uses may actively locate in the SUD and bring new business concepts and energy.

The proposed ordinance requires CU authorization for the replacement of a Legacy Business; however it does not provide specific findings for the Commission to consider when reviewing the CU applications. Requiring CU authorization for a replacement use may help deter the eviction of a legacy business and also help ensure that the proposed new use is desirable for the neighborhood. In order for the CU process to be effective, useful findings that help Staff and the Commission come to their recommendation are necessary.

# Vacancy Concerns

Land use controls that overly restrict or complicate the entrance of new uses risk prolonging vacancies. Exempting a CU requirement is sometimes appropriate when vacancy is a concern. In the case of Legacy Business controls, the Calle 24 SUD exempts replacement uses from the CU requirement when the storefronts have sat vacant for at least three years. This balances the need to create a disincentive for sudden lease rate escalations with the need to fill vacant storefronts and avoid accompanying blight. NCDs adopting similar Legacy Business controls should be attentive to this balance between competing goals.

In a similar vein, prohibiting a significant number of retail uses at the first story, for example, can also prolong vacancies. NCDs that allow a wide variety of uses, either as of right or through CU, cast a wider net of possible replacement tenants. These include uses that help residents satisfy their basic personal needs, such as groceries, personal toiletries and health services. As the General Plan notes, NCDs that have a diverse retail base and can continue to attract a variety of uses are also prosperous ones. Should overconcentration concerns arise, the CU process is one method to evaluate its necessity for and desirability in an NCD.

# Formula Retail Controls

The last major change to the Planning Code Formula Retail controls occurred in 2014.<sup>10</sup> The changes were a result of a multi-month process including focus group meetings, an Office of the Controller's Economic Impact Report, and a Planning Department commissioned consultant study.<sup>11</sup> A key finding of the consultant study was that expanding the application of Formula Retail controls to more land use types could prolong existing vacancies. This is because the required CU process can serve as a deterrent for retailers to pursue sites with Formula Retail controls. In NCDs with vacancy rates higher than the citywide average this can be concerning.

Uses such as a veterinary office or kennel, an insurance brokerage office or a medical office can often fill a vacancy in an underserved corridor. These may fill a gap in retail offerings for the adjacent

<sup>&</sup>lt;sup>9</sup> General Plan, Commerce and Industry Element, Objective 6 Maintain and Strengthen Viable Neighborhood Commercial Areas Easily Accessible to City Residents: The successful district provides a variety of goods and services in an atmosphere of safety, convenience, and attractiveness.

<sup>&</sup>lt;sup>10</sup> Ordinance 235-14:

http://www.sfbos.org/ftp/uploadedfiles/bdsupvrs/ordinances14/o0235-14.pdf

 $<sup>^{\</sup>rm 11}$ San Francisco Formula Retail Economic Analysis. Strategic Economics. June 2014

http://208.121.200.84/ftp/files/legislative changes/form retail/Final Formula Retail Report 06-06-14.pdf

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neighborhood residents, add to the variety of goods and services in an NCD and deter the blight associated with a vacant building or storefront. In addition, some of these uses tend to be franchises with standard décor, color schemes or signage, making them subject to Formula Retail regulations. Avoiding additional process associated with Formula Retail controls can facilitate the entry of these uses where needed. The underlying zoning controls, such as standard neighborhood notice, can still provide a venue for community review. This arrangement, then, strikes a balance between corridor reinvestment and neighborhood compatibility. In other instances, such as with Hotel uses, the underlying zoning district control requires CU. Adding a second CU entitlement for Formula Retail may prove unnecessarily redundant in certain NCDs.

### North Beach NCD and North Beach SUD

The North Beach NCD and the North Beach SUD are nearly contiguous. The boundaries of the North Beach SUD follow those of the North Beach NCD with the exception of seven properties. Four of these are near the intersection of Lombard and Mason Streets, one is Powell Street between Green and Vallejo Streets, one is on Bannan Place between Union and Green Streets and one is on Stockton Street between Vallejo and Broadway. These boundaries create a situation where the regulations in the North Beach SUD practically apply to all properties in the North Beach NCD.

Ordinance 129-17<sup>12</sup>, the Article Seven Reorganization, proposed a number of changes to the North Beach NCD. For example, the Article Seven Reorganization prohibited Planned Unit Development authorizations in the North Beach NCD. Because of nearly coterminous boundaries, this change to the North Beach NCD applies to properties in the North Beach SUD.

# RECOMMENDATION

The Department recommends that the Commission recommend *approval with modifications* of the proposed Ordinance and adopt the attached Draft Resolution to that effect. The Department's proposed recommendations are as follows:

- 1. For building permit application proposing garage installations in the North Beach NCD, Telegraph Hill- North Beach SUD and Chinatown Mixed Use Districts:
  - a. Clarify that these controls apply to existing buildings seeking to add a garage and not proposed buildings;
  - b. Clarify that the milestone for the proposed 10 year eviction period is the date of acceptance of a complete building permit application;
- Maintain the existing Historic Preservation review procedures for buildings in the North Beach SUD and the Broadway NCD.

https://sfgov.legistar.com/View.ashx?M=F&ID=5293271&GUID=2BDC1E7C-0072-4F30-9B8A-C27771947423

<sup>12</sup> Ordinance 129-17:

- 3. Require Conditional Use authorization for Health Service uses on the first story in the North Beach SUD.
- 4. For the proposed Legacy Business controls in the North Beach SUD:
  - a. Exempt properties that have been vacant or otherwise removed from the Legacy Business Registry from the Conditional Use authorization requirement for uses occupying a space formerly occupied by a Legacy Business;
  - b. Add Conditional Use findings for the Planning Commission to consider when reviewing an application proposing to occupy a space formerly occupied by a Legacy Business.
- 5. Clarify that the Planning Commission is to determine whether or not a proposed use supports the purposes of the North Beach SUD applicable to the proposed use and not each purpose.
- Amend the Formula Retail controls so that Animal Hospital, Hotel, Kennel, Health Services and Retail Professional Services uses are exempt from the Formula Retail controls.

# BASIS FOR RECOMMENDATION

The Department supports the Ordinance's intentions of promoting and improving the small scale and pedestrian friendly nature of the North Beach area. However, the Department believes that the proposed amendments can be modified to improve Department review and implementation practices as well as to further policy goals.

# Recommendations:

- For building permit application proposing garage installations in the North Beach NCD, Telegraph Hill- North Beach SUD and Chinatown Mixed Use Districts:
  - a. Clarify that these controls apply to existing buildings seeking to add a garage and not proposed buildings.
    - The aim of the garage installation controls is to assure that the addition of a garage does not adversely affect existing residential or retail uses or the pedestrian environment. Determining whether this occurs for proposed buildings is impossible since a proposed building does not have any existing residential or retail uses to preserve.
  - b. Clarify that the milestone for the proposed 10 year eviction period is the date of acceptance of a complete building permit application.
    - In order to determine if an eviction has occurred within the last ten years in a building proposing a garage installation, a starting point for those 10 years is needed. Setting that 10 year period at the acceptance date of a complete building permit application is a milestone clear to the project sponsor, any past tenants, the concerned public and the Department staff. This clarity eases implementation of this requirement as well.
- 2. Maintain the existing Historic Preservation review procedures for buildings in the North Beach SUD and the Broadway NCD.
  - The Department's Historic Preservation staff has surveyed the North Beach and Broadway areas and has identified buildings that are known or potential historical resources and buildings which are not. The Department also has a functioning review procedure and appeals process, adequate for SOI considerations under CEQA and known to the appellate body. The proposed

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amendments would duplicate earlier work conducted to determine which properties require historic preservation staff review and which do not.

Require Conditional Use authorization for Health Service uses on the first story in the North Beach SUD.

Prohibiting a significant number of retail uses at the first story can stifle the vibrancy and diversity in uses of an NCD. The CU process works to assure that a new use is necessary, desirable and compatible with its surroundings. It can be relied upon to assure that uses like Health Service uses are appropriate for the NCD.

- 4. For the proposed Legacy Business controls in the North Beach SUD:
  - a. Exempt properties that have been vacant or otherwise removed from the Legacy Business Registry from the Conditional Use authorization requirement for uses occupying a space formerly occupied by a Legacy Business;

Legacy Business controls should balance between the need to create a disincentive for a sudden lease rate spike to long term businesses and the need to fill vacant storefronts and not over burden subsequent tenants. Providing an exemption from the CU requirement for uses proposing to occupy a space formerly occupied by a Legacy Business and vacant for at least three years strikes a balance between those competing needs.

b. Add Conditional Use findings for the Planning Commission to consider when reviewing an application proposing to occupy a space formerly occupied by a Legacy Business.

CU findings help direct proposed projects toward neighborhood compatibility, help achieve larger policy goals and help guide the Commission in their decisions on granting Conditional Use authorization. Many use types have specific CU findings for these purposes. Legacy Business controls should also include specific findings and include:

How the new use will continue to contribute to the commercial corridor's character through:

- (a) physical improvements including preservation, repair or addition of architectural features, façade elements or storefronts;
- (b) retail or institutional offerings serving the adjacent neighborhood and providing goods and/or services needed on a daily basis or attracting patrons from a wider trade area

How the use, as independently owned or as a Formula Retail use, will impact the corridor's character:

- (a) within the immediate area, as defined by a 300 foot radius of the subject site;
- (b) beyond the immediate area of the subject site and throughout the entire corridor

How the new use interacts with the public realm, including:

(a) If locating at the ground story, whether the use contributes to an active retail frontage

Executive Summary Hearing Date: July 20, 2017

- (b) If the use provides off-street parking, how it proposes to improve the pedestrianautomobile interface, and how the use provides opportunities for using mass transit or bicycles to arrive at the subject site.
- 5. Clarify that the Planning Commission is to determine whether or not a proposed use supports the purposes of the North Beach SUD applicable to the proposed use and not each purpose. Findings particular to an SUD should help guide a project proposal and decision makers in their decisions. Because these types of findings seek to address a wide range of concerns particular to the SUD, not all findings will apply to every project. Projects should have to be found supporting only those findings that are relevant to them.
- Amend the Formula Retail controls so that Animal Hospital, Hotel, Kennel, Health Services and Retail Professional Services uses are exempt from the Formula Retail controls.

In NCDs with higher than average vacancy rates, the added process associated with a Formula Retail entitlement can prolong vacancies. Uses like a veterinary office or kennel, an insurance brokerage office or a medical office often fill a retail need of adjacent residents. Their presence may also deter the blighting effects a vacant building or storefront has upon a neighborhood commercial corridor. Some of these uses tend to be subject to the Formula Retail regulations and this can act as a barrier to entry. Relying on a zoning district's existing controls, such as neighborhood notice, can strike that balance between securing corridor investment and assuring community compatibility. For NCDs already requiring CU for those uses, as in the case of a Hotel use, a second CU entitlement is unnecessary.

# REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may recommend adoption, rejection, or adoption with modifications to the Board of Supervisors.

# IMPLEMENTATION

The Department determined that this Ordinance will impact our current implementation procedures. The proposed requirement to review all buildings in districts identified as potentially eligible for the National or California Register, including those buildings and districts listed in the California Historical Resources Information System Inventory, according to the Secretary of the Interior Standards for the Treatment of Historic Properties within the North Beach SUD and the Broadway NCD, would require additional staff to maintain current review times given the expanded review scope.

### **ENVIRONMENTAL REVIEW**

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

### PUBLIC COMMENT

As of the date of this report, the Planning Department received one letter from the public. It is in support of the proposed Ordinance.

**RECOMMENDATION:** 

Recommendation of Approval with Modification

Executive Summary Hearing Date: July 20, 2017

# CASE NO. 2017-005179PCA Commercial Uses in North Beach

# Attachments:

Exhibit A: Draft Planning Commission Resolution

Exhibit B: Letters of Support/Opposition

Exhibit C: Board of Supervisors File No. 170419



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

September 7, 2017

File No. 170419-4

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 5, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.



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July 19, 2017

File No. 170419-3

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On July 18, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-3

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical

Joy Navarrete, Environmental Planning change in the environment. Laura Lynch, Environmental Planning

ን ዓይባJoy Navarrete at 7:49 pm, Aug 04, 2017



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July 14, 2017

File No. 170419-2

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On July 11, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-2

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

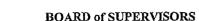
Attachment

Not defined as a project under CEQA Guildines Sections 15378 and 15060(c)(2) because it does not

c: Joy Navarrete, Environmental Planning result in a physical change in the environment. Laura Lynch, Environmental Planning

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City Hall

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April 21, 2017

Planning Commission Attn: Jonas Ionin 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Commissioners:

On April 11, 2017, Supervisor Peskin introduced the following legislation:

File No. 170419

Ordinance amending the Planning Code to 1) eliminate the use size exemption for movie theaters in the North Beach Neighborhood Commercial District ("North Beach NCD"); 2) restrict lot mergers in the North Beach NCD, North Beach Special Use District ("North Beach SUD"), and Telegraph Hill-North Beach Residential Special Use District ("Telegraph Hill-North Beach SUD"); 3) require active commercial uses on the ground floor in the North Beach SUD and the North Beach NCD; 4) prohibit garage entries, driveways, or other vehicular access to off-street parking or loading on certain streets and alleys in North Beach NCD and Telegraph Hill-North Beach SUD and other streets; 5) deem restaurants that cease to operate for 18 months in the North Beach NCD to be discontinued: 6) authorize a special ceiling height exception to certain projects in the North Beach NCD; 7) clarify procedures for abating a Conditional Use authorization: 8) prohibit Planned Unit Developments in the North Beach SUD; 9) require active commercial uses on the ground floor and limit hours of operation in the North Beach NCD; 10) regulate Specialty Food Manufacturing, preserve and maintain small-scale, fine grain storefronts. protect and encourage upper-story residential uses, preserve Legacy Businesses, and prohibit certain uses in the North Beach SUD; 11) clarify and modify the requirements for approval of parking garages in the Telegraph Hill-North Beach SUD; 12) reduce lot size square footage that would require Conditional Use authorization in the North Beach District; 13) delete the definition of Take Out Food and amend the definitions of Limited-Restaurant, Restaurant, and Other Retail Sales and Services uses: and 14) update, correct, clarify, and simplify language in other

Planning Code Sections; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

c: John Rahaim, Director of Planning
Aaron Starr, Acting Manager of Legislative Affairs
Scott Sanchez, Zoning Administrator
Lisa Gibson, Acting Environmental Review Officer
AnMarie Rodgers, Senior Policy Advisor
Jeanie Poling, Environmental Planning
Joy Navarrete, Environmental Planning

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.

# **REVIEWED**

By Joy Navarrete at 12:00 pm, Apr 28, 2017



# City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Mohammed Nuru, Director, Public Works

Kate Hartley, Acting Director, Mayor's Office of Housing and Community

Development

William Scott, Police Chief, Police Department

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

September 7, 2017

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following substitute legislation, introduced by Supervisor Peskin on September 5, 2017:

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:alisa.somera@sfgov.org">alisa.somera@sfgov.org</a>.

Land Use and Transportation Referral from the Board of Supervisors

c: David Steinburg, Public Works
Jeremy Spitz, Public Works
Jennifer Blot, Public Works
Eugene Flannery, Mayor's Office of Housing and Community Development
Amy Chan, Mayor's Office of Housing and Community Development
Rowena Carr, Police Department
Kristine Demafeliz, Police Department



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September 7, 2017

File No. 170419-4

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 5, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning 265

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September 7, 2017

Planning Commission
Attn: Jonas Ionin
1650 Mission Street, Ste. 400
San Francisco, CA 94103

Dear Commissioners:

On September 5, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk
Land Use and Transportation Committee

# Land Use and Transportation Referral to Planning Commission

c: John Rahaim, Director of Planning
Aaron Starr, Acting Manager of Legislative Affairs
Scott Sanchez, Zoning Administrator
Lisa Gibson, Acting Environmental Review Officer
AnMarie Rodgers, Senior Policy Advisor
Laura Lynch, Environmental Planning
Joy Navarrete, Environmental Planning



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Regina Dick-Endrizzi. Director

Small Business Commission, City Hall, Room 448

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

September 7, 2017

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 170419-4

Ordinance amending the Planning Code to support Legacy Businesses; expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); prohibit certain uses in the North Beach SUD; reduce the lot size limit in the North Beach SUD; modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD. and Chinatown Mixed Use Districts; reduce off-street parking spaces permitted for residential uses in the Telegraph Hill-North Beach Residential SUD, and the Broadway and North Beach NCDs; revise the definition of Formula Retail; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

RESPONSE FROM SMALL BUSINESS COMM	******
No Comment	
Recommendation Attached	

Chairperson, Small Business Commission



City Hall

1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

July 19, 2017

Planning Commission Attn: Jonas Ionin 1650 Mission Street, Ste. 400 San Francisco, CA 94103

**Dear Commissioners:** 

On July 18, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-3

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

# Land Use and Transportation Referral to Planning Commission

c: John Rahaim, Director of Planning
Aaron Starr, Acting Manager of Legislative Affairs
Scott Sanchez, Zoning Administrator
Lisa Gibson, Acting Environmental Review Officer
AnMarie Rodgers, Senior Policy Advisor
Joy Navarrete, Environmental Planning
Laura Lynch, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

July 19, 2017

File No. 170419-3

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On July 18, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-3

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Regina Dick-Endrizzi, Director

Small Business Commission, City Hall, Room 448

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

July 19, 2017

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

# File No. 170419-3

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

RESPONSE FROM SMALL BUS	SINESS COMMISSION - Date:	
No Comment		
Recommendation Attach	ed	•
	Chairnerson Small Rusiness C	ommission

Chairperson, Small Business Commission



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Mohammed Nuru, Director, Public Works

Kate Hartley, Acting Director, Mayor's Office of Housing and Community

Development

William Scott, Police Chief, Police Department

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

July 19, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following substitute legislation, introduced by Supervisor Peskin on July 18, 2017:

File No. 170419-3

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:alisa.somera@sfgov.org">alisa.somera@sfgov.org</a>.

c: David Steinburg, Public Works
Jennifer Blot, Public Works
John Thomas, Public Works
Lena Liu, Public Works
Eugene Flannery, Mayor's Office of Housing and Community Development
Kate Hartley, Mayor's Office of Housing and Community Development
Amy Chan, Mayor's Office of Housing and Community Development
Rowena Carr, Police Department
Kristine Demafeliz, Police Department



City Hall
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San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

July 14, 2017

File No. 170419-2

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On July 11, 2017, Supervisor Peskin introduced the following substitute legislation:

File No. 170419-2

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning 275



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Regina Dick-Endrizzi, Director

Small Business Commission, City Hall, Room 448

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

July 14, 2017

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

# File No. 170419-2

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Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

***************	*****************
<b>RESPONSE FROM SMALL BUSINESS (</b>	COMMISSION - Date:
No Comment	
Recommendation Attached	
	Chairparean Small Duciness Commission



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

# MEMORANDUM

TO:

Mohammed Nuru, Director, Public Works

Kate Hartley, Acting Director, Mayor's Office of Housing and Community

Development

William Scott, Police Chief, Police Department

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

July 14, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following substitute legislation, introduced by Supervisor Peskin on July 11, 2017:

File No. 170419-2

Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition of historic buildings and impose additional requirements in the Broadway Neighborhood Commercial District (NCD) and North Beach Special Use District (SUD); 3) prohibit certain uses in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the requirements for approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Beach NCD, and Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential uses in the Telegraph Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the definition of Formula Retail; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public convenience, necessity, and welfare under Planning Code, Section 302.

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# Land Use and Transportation Referral from the Board of Supervisors

and the second second

c: David Steinburg, Public Works
Jennifer Blot, Public Works
John Thomas, Public Works
Lena Liu, Public Works
Eugene Flannery, Mayor's Office of Housing and Community Development
Kate Hartley, Mayor's Office of Housing and Community Development
Amy Chan, Mayor's Office of Housing and Community Development
Rowena Carr, Police Department
Kristine Demafeliz, Police Department



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
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July 14, 2017

Planning Commission Attn: Jonas Ionin 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Commissioners:

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File No. 170419-2

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The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

# Land Use and Transportation Referral to Planning Commission

c: John Rahaim, Director of Planning Aaron Starr, Acting Manager of Legislative Affairs Scott Sanchez, Zoning Administrator Lisa Gibson, Acting Environmental Review Officer AnMarie Rodgers, Senior Policy Advisor Jeanie Poling, Environmental Planning Joy Navarrete, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

April 21, 2017

File No. 170419

Lisa Gibson
Acting Environmental Review Officer
Planning Department
1650 Mission Street, Ste. 400
San Francisco, CA 94103

Dear Ms. Gibson:

On April 11, 2017, Supervisor Peskin introduced the following proposed legislation:

File No. 170419

Ordinance amending the Planning Code to 1) eliminate the use size exemption for movie theaters in the North Beach Neighborhood Commercial District ("North Beach NCD"); 2) restrict lot mergers in the North Beach NCD, North Beach Special Use District ("North Beach SUD"), and Telegraph Hill-North Beach Residential Special Use District ("Telegraph Hill-North Beach SUD"); 3) require active commercial uses on the ground floor in the North Beach SUD and the North Beach NCD; 4) prohibit garage entries, driveways, or other vehicular access to off-street parking or loading on certain streets and allevs in North Beach NCD and Telegraph Hill-North Beach SUD and other streets; 5) deem restaurants that cease to operate for 18 months in the North Beach NCD to be discontinued: 6) authorize a special ceiling height exception to certain projects in the North Beach NCD; 7) clarify procedures for abating a Conditional Use authorization; 8) prohibit Planned Unit Developments in the North Beach SUD; 9) require active commercial uses on the ground floor and limit hours of operation in the North Beach NCD; 10) regulate Specialty Food Manufacturing, preserve and maintain small-scale, fine grain storefronts, protect and encourage upper-story residential uses, preserve Legacy Businesses, and prohibit certain uses in the North Beach SUD; 11) clarify and modify the requirements for approval of parking garages in the Telegraph Hill-North Beach SUD; 12) reduce lot size square footage that

would require Conditional Use authorization in the North Beach District; 13) delete the definition of Take Out Food and amend the definitions of Limited-Restaurant, Restaurant, Restaurant, and Other Retail Sales and Services uses; and 14) update, correct, clarify, and simplify language in other Planning Code Sections; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

How By: Alsa Somera, Legislative Deputy Director Land Use and Transportation Committee

# Attachment

c: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning



City Hall
1 Dr. Cariton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
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April 21, 2017

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Angela Calvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

c: John Rahaim, Director of Planning
Aaron Starr, Acting Manager of Legislative Affairs
Scott Sanchez, Zoning Administrator
Lisa Gibson, Acting Environmental Review Officer
AnMarie Rodgers, Senior Policy Advisor
Jeanie Poling, Environmental Planning
Joy Navarrete, Environmental Planning

#### **BOARD of SUPERVISORS**



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

### MEMORANDUM

TO:

Regina Dick-Endrizzi, Director

Small Business Commission, City Hall, Room 448

FROM: W

Alisa Somera, Legislative Deputy Director
 ∴
 Committee
 ∴
 Commi

DATE:

April 21, 2017

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Transportation Committee

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 170419

Ordinance amending the Planning Code to 1) eliminate the use size exemption for movie theaters in the North Beach Neighborhood Commercial District ("North Beach NCD"); 2) restrict lot mergers in the North Beach NCD, North Beach Special Use District ("North Beach SUD"), and Telegraph Hill-North Beach Residential Special Use District ("Telegraph Hill-North Beach SUD"); 3) require active commercial uses on the ground floor in the North Beach SUD and the North Beach NCD; 4) prohibit garage entries, driveways, or other vehicular access to off-street parking or loading on certain streets and alleys in North Beach NCD and Telegraph Hill-North Beach SUD and other streets; 5) deem restaurants that cease to operate for 18 months in the North Beach NCD to be discontinued; 6) authorize a special ceiling height exception to certain projects in the North Beach NCD; 7) clarify procedures for abating a Conditional Use authorization; 8) prohibit Planned Unit Developments in the North Beach SUD; 9) require active commercial uses on the ground floor and limit hours of operation in the North Beach NCD; 10) regulate Specialty Food Manufacturing, preserve and maintain small-scale, fine grain storefronts. protect and encourage upper-story residential uses, preserve Legacy

Businesses, and prohibit certain uses in the North Beach SUD; 11) clarify and modify the requirements for approval of parking garages in the Telegraph Hill-North Beach SUD; 12) reduce lot size square footage that would require Conditional Use authorization in the North Beach District; 13) delete the definition of Take Out Food and amend the definitions of Limited-Restaurant, Restaurant, Restaurant, and Other Retail Sales and Services uses; and 14) update, correct, clarify, and simplify language in other Planning Code Sections; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code, Section 302.

	Commission's response to me at the Board of . Carlton B. Goodlett Place, San Francisco, CA
**************	********************
RESPONSE FROM SMALL BUSINESS	COMMISSION - Date:
No Comment	
Recommendation Attached	
· ·	Chairperson, Small Business Commission

Menaka Mahajan, Small Business Commission

C:

### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

### MEMORANDUM

TO:

Mohammed Nuru, Director, Public Works

Olson Lee, Director, Mayor's Office of Housing and Community

Development

William Scott, Police Chief, Police Department

FROM: 🗸

Alisa Somera, Legislative Deputy Director

Land Use and Transportation Committee

DATE:

April 21, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Peskin on April 11, 2017:

File No. 170419

Ordinance amending the Planning Code to 1) eliminate the use size exemption for movie theaters in the North Beach Neighborhood Commercial District ("North Beach NCD"); 2) restrict lot mergers in the North Beach NCD, North Beach Special Use District ("North Beach SUD"), and Telegraph Hill-North Beach Residential Special Use District ("Telegraph Hill-North Beach SUD"); 3) require active commercial uses on the ground floor in the North Beach SUD and the North Beach NCD: 4) prohibit garage entries, driveways, or other vehicular access to off-street parking or loading on certain streets and alleys in North Beach NCD and Telegraph Hill-North Beach SUD and other streets; 5) deem restaurants that cease to operate for 18 months in the North Beach NCD to be discontinued: 6) authorize a special ceiling height exception to certain projects in the North Beach NCD; 7) clarify procedures for abating a Conditional Use authorization; 8) prohibit Planned Unit Developments in the North Beach SUD; 9) require active commercial uses on the ground floor and limit hours of operation in the North Beach NCD; 10) regulate Specialty Food Manufacturing, preserve and maintain small-scale, fine grain storefronts. protect and encourage upper-story residential uses, preserve Legacy

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c: Jennifer Blot, Public Works
John Thomas, Public Works
Lena Liu, Public Works
Eugene Flannery, Mayor's Office of Housing and Community Development
Kate Hartley, Mayor's Office of Housing and Community Development
Amy Chan, Mayor's Office of Housing and Community Development
Rowena Carr, Police Department
Kristine Demafeliz, Police Department

## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

RECEIVED 9/5/2017@5:36pm



Time stamp or meeting date

I hereby submit the following item for introduction (select only one):	or meeting date
The anti-many transfer of the Committee	
1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendmen	it).
2. Request for next printed agenda Without Reference to Committee.	
3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning: "Supervisor	inquiries"
5. City Attorney Request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attached written motion).	•
8. Substitute Legislation File No. 170419	
9. Reactivate File No.	
10. Question(s) submitted for Mayoral Appearance before the BOS on	
'lease check the appropriate boxes. The proposed legislation should be forwarded to the following	lowing:
Small Business Commission Youth Commission Ethics Co	ommission
Planning Commission Building Inspection Commiss	sion
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Impera	ative Form.
Sponsor(s):	
Peskin	
Subject:	
[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Form	nula Retail]
The text is listed:	
Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the defini	ition of historic
buildings and impose additional requirements in the Broadway NCD and North Beach SUD; 3	3) prohibit certain uses
in the North Beach SUD; 4) reduce the lot size limit in the North Beach SUD; 5) modify the re	-
approval of parking garages in the Telegraph Hill-North Beach Residential SUD, the North Be Chinatown Mixed Use Districts; 6) reduce off-street parking spaces permitted for residential u	•
Hill - North Beach Residential SUD, and the Broadway and North Beach NCDs; 7) revise the	0 1
Retail; and affirming the Planning Department's determination under the California Environm	
aking findings of consistency with the General Plan and the eight priority policies of Playinin	
id findings of public convenience, necessity, and welfare under Planning Code Section 102.	
Signature of Sponsoring Supervisor:	-

# Introduction Form

By a Member of the Board of Supervisors or Mayor

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.7	Time stamp AK or meeting date

I hereby submit the following item for introduction (select only one):	or meeting date	
1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).		
2. Request for next printed agenda Without Reference to Committee.	•	
3. Request for hearing on a subject matter at Committee.	•	
4. Request for letter beginning: "Supervisor	inquiries"	
5. City Attorney Request.	<del></del>	
6. Call File No. from Committee.		
7. Budget Analyst request (attached written motion).		
8. Substitute Legislation File No. 170419		
9. Reactivate File No.		
10. Question(s) submitted for Mayoral Appearance before the BOS on		
Please check the appropriate boxes. The proposed legislation should be forwarded to the following Small Business Commission	owing:	
Planning Commission Building Inspection Commiss	ion	
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Impera	ative Form.	
Sponsor(s):		
Peskin	·	
Subject:	-	
[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; Forr	nula Retail]	
The text is listed:		
Ordinance amending the Planning Code to 1) support Legacy Businesses; 2) expand the definition		
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# Introduction Form RECEIVED TO SUPERMISORS

By a Member of the Board of Supervisors or the Mayor

I herel	by submit the following item for introduction (select only one):	Time stamp or meeting date
$\boxtimes$	1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendmen	t)
	2. Request for next printed agenda Without Reference to Committee.	
	3. Request for hearing on a subject matter at Committee.	
	4. Request for letter beginning "Supervisor	inquires"
	5. City Attorney request.	•
	6. Call File No. from Committee.	•
	7. Budget Analyst request (attach written motion).	
	8. Substitute Legislation File No.	
	9. Reactivate File No.	•
	10. Question(s) submitted for Mayoral Appearance before the BOS on	
	check the appropriate boxes. The proposed legislation should be forwarded to the following Small Business Commission	ssion
Sponso		
Peskin	<u> </u>	
Subjec	et:	
	ng Code - Commercial Uses in North Beach; Technical and Other Amendments	

#### The text is listed below or attached:

Ordinance amending the Planning Code to 1) eliminate the use size exemption for Movie Theaters in the North Beach Neighborhood Commercial District ("North Beach NCD"); 2) restrict lot mergers in the North Beach NCD, North Beach Special Use District ("North Beach SUD"), and Telegraph Hill-North Beach Residential Special Use District ("Telegraph Hill-North Beach SUD"); 3) require active commercial uses on the ground floor in the North Beach SUD and the North Beach NCD; 4) prohibit garage entries, driveways, or other vehicular access to off-street parking or loading on certain streets and alleys in North Beach NCD and Telegraph Hill-North Beach SUD and other streets; 5) deem restaurants that cease to operate for 18 months in the North Beach NCD to be discontinued; 6) uthorize a special ceiling height exception to certain projects in the North Beach NCD; 7) clarify procedures for abating a Conditional Use authorization; 8) prohibit Planned Unit Developments in the North Beach SUD; 9) require active commercial uses on the ground floor and limit hours of operation in the North Beach NCD; 10) regulate Specialty Food Manufacturing, preserve and maintain small-scale, fine grain storefronts, protect and encourage

upper-story residential uses, preserve Legacy Businesses, and prohibit certain . s in the North Beach SUD; 11) clarify and modify the requirements for approval of parking garages in the Telegraph Hill-North Beach SUD; 12) reduce lot size square footage that would require Conditional Use authorization in the North Beach District; 13) delete the definition of Take Out Food and amend the definitions of Limited-Restaurant, Restaurant, and Other Retail Sales and Services uses; and 14) update, correct, clarify, and simplify language in other Planning Code Sections; and affirming the Planning Department's determination under the California Environmental Quality Act and making findings of consistency with the General Plan and the eight priority policies of Planning Code Section 101.1, and findings of public convenience, necessity, and welfare under Planning Code Section 302.

	Signature of Sponsoring Supervisor:	Clu Mi	
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For Clerk's Use Only:

## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

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3. Request for hearing on a subject matter at Committee.	
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. 5. City Attorney Request.	
6. Call File No. from Committee.	•
7. Budget Analyst request (attached written motion).	
<ul><li>✓ 8. Substitute Legislation File No. 170419</li></ul>	
9. Reactivate File No.	
10. Question(s) submitted for Mayoral Appearance before the BOS on	
10. Question(s) subinitied for inayoral Appearance before the DOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the fo	llowing:
☐ Small Business Commission ☐ Youth Commission ☐ Ethics C	Commission
Planning Commission Building Inspection Commis	ssion
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Impe	rative Form.
Sponsor(s):	
Peskin .	
Subject:	
[Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls; For	mula Retail]
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Signature of Sponsoring Supervisor:	



September 15, 2017

The Honorable London Breed, President San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room #244 San Francisco, CA 94102

RE: File #170419 (Peskin): Planning Code - North Beach, Telegraph Hill, Broadway and Chinatown Area Controls (OPPOSE unless amended to remove new Health Service restrictions in the North Beach NCD)

### Dear Supervisor Breed:

The San Francisco Chamber of Commerce, representing 2,500 local businesses with over 200,000 employees, must oppose the above noted legislation unless further amended.

While we appreciate that Supervisor Aaron Peskin amended this legislation to remove the section that would have required all uses now listed under the category "Sales and Service, Retail" in the Planning Code be subject to Formula Retail controls in Neighborhood Commercial Districts (NCDs) citywide, the Chamber agrees with the Zoning Administrator's interpretation that these sorts of uses, especially Health Services, are not and should not be considered Formula Retail. While we understand Supervisor Peskin does not agree with this interpretation, we appreciate his offer to work with the Chamber, Hospital Council and others if and when he continues to seek to expand the application of Formula Retail controls across the city.

However, the Chamber and our partners, including most of San Francisco's major health care providers, do not support provisions in the legislation that impose additional controls on Health Services in the North Beach NCD. Specifically we are not in favor of banning Health Services in ground floor retail spaces in North Beach or in any NCD. Health services are neighborhood serving; medical clinics in merchant corridors bring necessary services closer to where people live, enhancing accessibility. And they can fill the growing number of vacant retail spaces in North Beach and other NCDs. Defining Formula Retail uses to include these vitally important health services will do a great disservice to residents of the city, especially if this becomes precedent for future legislative actions.

The Chamber therefore opposes this legislation unless it is further amended to remove new Health Service restrictions, especially the ban on Health Services in ground floor retail spaces, in the North Beach NCD. We urge the Board of Supervisors to vote to oppose this legislation unless so amended when it comes before you on September 19, 2017.

Sincerely,

Jim Lazarus

Senior Vice President of Public Policy

cc: Clerk of the Board of Supervisors, to be distributed to all Supervisors; Mayor Ed Lee